### 104TH CONGRESS 1ST SESSION

# H. R. 1856

To amend the Robert T. Stafford Disaster Relief and Emergency Assistance Act to provide for an expanded Federal program of hazard mitigation, relief, and insurance against the risk of catastrophic natural disasters, such as hurricanes, earthquakes, and volcanic eruptions, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

June 15, 1995

Mr. Emerson (for himself, Mr. Mineta, Mr. Ewing, Mr. Boehlert, Mr. ABERCROMBIE, Mr. ACKERMAN, Mr. ANDREWS, Mr. BAESLER, Mr. BLI-LEY, Mr. BORSKI, Mr. BROWN of Ohio, Mr. BURTON of Indiana, Mr. CALVERT, Mr. CANADY of Florida, Mr. CLYBURN, Mr. COLLINS of Georgia, Miss Collins of Michigan, Mr. Condit, Mr. Costello, Mr. CRAMER, Mr. CRANE, Ms. DANNER, Mr. DEFAZIO, Mr. DEUTSCH, Mr. DIAZ-BALART, Mr. DICKS, Mr. DICKEY, Mr. DINGELL, Mr. DIXON, Mr. DOOLITTLE, Mr. DORNAN, Mr. DREIER, Mr. DURBIN, Ms. ESHOO, Mr. FALEOMAVAEGA, Mr. FARR, Mr. FAZIO of California, Mr. FIELDS of Texas, Mr. Filner, Mr. Ford, Mrs. Fowler, Ms. Furse, Mr. GALLEGLY, Mr. GILLMOR, Mr. GORDON, Mr. GENE GREEN of Texas, Mr. HALL of Texas, Mr. HASTERT, Mr. HAYES, Mr. HERGER, Mr. HOBSON, Mr. Horn, Mr. Hutchinson, Ms. Eddie Bernice Johnson of Texas, Mr. JOHNSTON of Florida, Mr. KIM, Mr. KNOLLENBERG, Mr. LAHOOD, Mrs. Lincoln, Mr. LaTourette, Mr. Laughlin, Mr. Lewis of California, Mr. Lipinski, Mr. Livingston, Mr. Matsui, Mr. Manzullo, Mr. McCollum, Mr. McDermott, Mr. McKeon, Mrs. Meek of Florida, Mr. MINGE, Mr. MOORHEAD, Mr. MYERS of Indiana, Mr. NEAL of Massachusetts. Mr. Ney. Mr. Nussle. Mr. Oberstar. Mr. Pallone. Mr. PASTOR, Mr. PAXON, Mr. PETERSON of Florida, Mr. POMEROY, Mr. PORTER, Mr. POSHARD, Mr. QUILLEN, Mr. QUINN, Mr. RAHALL, Mr. RIGGS, Mr. ROMERO-BARCELÓ, Mr. SCHIFF, Mr. SHAW, Mr. SKELTON, Mr. Solomon, Mr. Spence, Mr. Stearns, Mr. Talent, Mr. Thorn-TON, Mr. TORRICELLI, Mr. TOWNS, Mr. TRAFICANT, Mr. TUCKER, Mr. VOLKMER, Mr. WELDON of Pennsylvania, Mr. WHITFIELD, and Mr. WISE) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committees on Commerce, Banking and Financial Services, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Robert T. Stafford Disaster Relief and Emergency Assistance Act to provide for an expanded Federal program of hazard mitigation, relief, and insurance against the risk of catastrophic natural disasters, such as hurricanes, earthquakes, and volcanic eruptions, and for other purposes.

Be it enacted by the Senate and House of Representa-1 tives of the United States of America in Congress assembled, SECTION 1. SHORT TITLE. This Act shall be cited as the "Natural Disaster Pro-4 tection Partnership Act of 1995". SEC. 2. FINDINGS AND PURPOSES. Section 101 of the Robert T. Stafford Disaster Relief 7 and Emergency Assistance Act (42 U.S.C. 5121) is amended as follows: 10 (1) In subsection (a), by— (A) striking "and" at the end of paragraph 11 12 (1);(B) inserting "and" following the semi-13 colon in paragraph (2); 14 (C) inserting the following new paragraph 15

before "special measures":

1	"(3) because catastrophic natural disasters,
2	such as major hurricanes, earthquakes, volcanic
3	eruptions, and floods pose significant problems in
4	terms of substantial long-term consequences, ill-
5	equipped preparedness efforts, lack of hazard miti-
6	gation measures (such as enforced building codes),
7	and inadequate insurance coverage;";
8	(D) inserting "promoting hazard mitiga-
9	tion compliance and in" after "affected States
10	in''; and
11	(E) inserting "insurance coverage," after
12	"rendering of aid, assistance,".
13	(2) In subsection (b), by—
14	(A) inserting before the semi-colon in para-
15	graph (1) "by including State and community
16	disaster mitigation and expanded insurance and
17	reinsurance coverage to supplement insurance
18	available in the private market";
19	(B) inserting after "preparedness" in para-
20	graph (2) ", hazard mitigation, compliance,";
21	(C) inserting after "preparedness" in para-
22	graph (3) ", hazard mitigation, emergency first
23	response,'';
24	(D) inserting after "insurance coverage" in
25	paragraph (4) "with premiums based on risk":

1	(E) inserting before the semi-colon in
2	paragraph (4) "and by creating a private Natu-
3	ral Disaster Insurance Corporation which shall
4	provide primary insurance to homeowners and
5	reinsurance to State insurance pools and pri-
6	vate insurance companies";
7	(F) inserting before the semi-colon in para-
8	graph (5) ", adoption and enforcement of build-
9	ing codes, and improvement of first responder
10	capabilities''; and
11	(G) inserting after "disasters" in para-
12	graph (6) "and establishing a funding mecha-
13	nism to help States and communities pay for
14	pre-disaster hazard mitigation".
15	SEC. 3. DEFINITIONS.
16	Section 102 of the Robert T. Stafford Disaster Relief
17	and Emergency Assistance Act (42 U.S.C. 5122) is
18	amended by adding at the end the following new para-
19	graphs:
20	"(10) The term 'building' means any structure,
21	fully or partially enclosed, used or intended for shel-
22	tering persons or property.
23	"(11) The term 'commercial losses' means
24	physical damage losses to insured commercial (other
25	than residential) property and other losses arising

1	out of the effects of earthquakes, volcanic eruptions,
2	tsunamis, and hurricanes for the lines of insurance
3	appearing in the National Association of Insurance
4	Commissioners Fire and Casualty Annual Statement
5	as determined by the Natural Disaster Insurance
6	Corporation under section 902 and which shall, at a
7	minimum, include the following:
8	"(A) Commercial Multiple Peril.
9	"(B) Workers' Compensation.
10	"(C) Allied Lines.
11	"(D) Fire.
12	"(E) Reinsurance.
13	"(F) Liability.
14	"(G) Earthquake.
15	"(H) Inland Marine.
16	"(I) Ocean Marine.
17	"(12) The term 'critical facilities and lifelines
18	means major public infrastructure, including high-
19	ways, roads, bridges, mass transit facilities, airports
20	public buildings, water transportation and treatment
21	facilities, electric utilities, electric power and natural
22	gas transmission lines, and telecommunication facili-
23	ties.
24	"(13) The term 'Director' means the Director
25	of the Federal Emergency Management Agency.

- 1 "(14) The term 'earthquake' means any shak-2 ing or trembling of the crust of the Earth caused by 3 underground seismic forces.
  - "(15) The term 'federally-related mortgage loan' has the meaning given the term in section 3(1) of the Real Estate Settlement Procedures Act of 1974 (12 U.S.C. 2602(1)).
    - "(16) The term 'first responder' means fire-fighting, police, and emergency medical personnel who have the statutory authority to engage in and provide immediate emergency response services.
    - "(17) The term 'flood' or 'flooding' means a general and temporary condition of partial or complete inundation of normally dry land areas from the overflow of inland or tidal waters or the unusual and rapid accumulation of runoff or surface waters from any source.
    - "(18) The term 'hurricane' means a non-frontal, warm core, low pressure atmospheric system having a definite organized circulation with sustained wind speeds of 74 miles per hour or greater and officially declared to be a hurricane by the National Hurricane Center, including any associated windstorm events occurring within 168 hours before

- and after the hurricane first makes landfall within a State.
- "(19) The term 'local community' means a political subdivision of a State that has a department, or similar entity, which oversees local zoning and building code compliance efforts.
  - "(20) The term 'natural disaster-prone State' means a State determined by the Director pursuant to section 804 to have an exposure to the earth-quake, volcanic eruption, tsuanami, windstorm, or hurricane perils.
  - "(21) The term 'new', when used in connection with buildings, construction, or property, means structures built pursuant to building permits issued after the date of enactment of the Natural Disaster Protection Partnership Act of 1995.
  - "(22) The term 'ordinance or law coverage' means insurance coverage for the increased cost of construction to repair or rebuild buildings and the cost of demolition due to the enforcement of any ordinance or law, such as building codes.
  - "(23) The term 'primary insurance coverage' means policies or supplemental contracts of insurance insured in the name of the Natural Disaster Insurance Corporation pursuant to section 911 that

1	provide indemnity, in whole or in part, for the loss,
2	destruction, or damage of residential property.
3	"(24) The term 'private insurer' means any pri-
4	vate insurer or private reinsurer, including all relat-
5	ed affiliates or subsidiaries under the same owner-
6	ship or management consistent with the definition of
7	affiliated group under section 1504(a) of the Inter-
8	nal Revenue Code of 1986 (26 U.S.C. 1504(a)), that
9	is licensed or admitted to write property and cas-
10	ualty insurance or reinsurance within a State.
11	"(25) The term 'rate', when used in the context
12	of insurance, means the cost of insurance per expo-
13	sure unit assessed for the primary insurance cov-
14	erages under subtitle B of title IX and the reinsur-
15	ance coverage under subtitle C of title IX which
16	shall include the following:
17	"(A) The pure expected loss cost that is
18	actuarially based on the level of risk and rep-
19	resents the amount needed to pay expected
20	losses.
21	"(B) The loss adjustment expense.
22	"(C) A factor for the mitigation set aside

assessed under section 904(b).

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1	"(D) Administrative costs of the Natural
2	Disaster Insurance Corporation created under
3	section 901.
4	"(E) Compensation for private insurers
5	costs, including administrative expenses, agent
6	commissions, and taxes.
7	"(26) The term 'reinsurance coverage' means
8	the contract provided by the Natural Disaster Insur-
9	ance Corporation under section 921 in which such
10	Corporation accepts and agrees to pay part of the
11	losses for certain catastrophic natural disasters cov-
12	ered by a private insurer or a State insurance pool.
13	"(27) The term 'residential property' means
14	any 1- to 4-family residential building (including mo-
15	bile or manufactured homes).
16	"(28) The term 'standard residential property
17	insurance contract' means the conventional policies
18	offered by a private insurer to its residential prop-
19	erty policyholders that provides indemnity, in whole
20	or in part, for the loss, destruction, or damage of
21	residential property.
22	"(29) The term 'State insurance pool' means
23	any State-authorized joint underwriting or joint re-
24	insurance association, risk pool, residual market

 $mechanism, \ or \ other \ type \ of \ State-sanctioned \ entity$ 

- providing property insurance coverage against hurricanes, earthquakes, volcanic eruptions, or tsunamis which meets minimum standards established by the Natural Disaster Insurance Corporation under section 902 regarding actuarially sound rates, use of available local financing, and reasonable underwriting standards.
  - "(30) The term 'subject net written premium' means direct and reinsurance premiums received by private insurers, less premiums paid for ceded reinsurance, for residential property insurance and for all covered commercial lines of insurance included in the plan of operation under section 902(a)(4)(B).
  - "(31) The term 'substantially modified building construction' means additions or improvements to an existing building which constitute over an 18-month period at least a 50 percent increase in the current value of the building, as measured by the most recent official property assessment.
  - "(32) The term 'tsunami' means an ocean wave generated by underwater disturbances in the earth's crust, primarily earthquakes and submarine volcanic eruptions.
- 24 "(33) The term 'volcanic eruption' means the 25 expulsion, as a result of natural causes, of molten

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- 1 rock, rock fragments, gases, ashes, mud, lava flows,
- and other natural substances through an opening in
- 3 the crust of the Earth.
- 4 "(34) The term 'windstorm' means an atmos-
- 5 pheric disturbance marked by high velocity move-
- 6 ments of air, including a tornado, but does not in-
- 7 clude a hurricane.".

## 8 SEC. 4. FEDERAL SHARE OF FINANCIAL ASSISTANCE.

- 9 (a) Section 406(a)(1) of the Robert T. Stafford Dis-
- 10 aster Relief and Emergency Assistance Act (42 U.S.C.
- 11 5172(a)(1)) is amended by inserting following before the
- 12 semicolon: "if the State has paid, or agreed to pay, at least
- 13 \$5 per each resident of the State, as determined by the
- 14 latest official census, for the repair, restoration, recon-
- 15 struction, or replacement of public facilities damaged or
- 16 destroyed by such major disaster in the State".
- 17 (b) Section 406(b) of the Robert T. Stafford Disaster
- 18 Relief and Emergency Assistance Act (42 U.S.C. 5172(b))
- 19 is amended as follows:
- 20 (1) Strike "MINIMUM" and "not less than".
- 21 (2) Insert following the first dash "(1) SHARE
- 22 AMOUNTS.—''.
- 23 (3) Redesignate paragraphs (1), (2), and (3) as
- subparagraphs (A), (B), and (C) respectively.

(4) Add at the end the following new para-1 2 graph: 3 "(2) WAIVER.—The Federal share percentages 4 described in paragraph (1), as may be modified by 5 section 914(a), shall be increased only upon the en-6 actment of a joint resolution that shall not be des-7 ignated as an emergency under section 251(b)(2)(D)of the Balanced Budget and Emergency Deficit Con-8 trol Act of 1985 (2 U.S.C. 901(b)(2)(D)).". 9 10 (c) Section 407(d) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5173(d)) is amended as follows: (1) Strike "not less than". 13 (2) Insert following the dash "(1) Share 14 15 AMOUNT.—". 16 (3) Add at the end the following new para-17 graph: 18 "(2) WAIVER.—The Federal share percentage 19 described in paragraph (1), as may be modified by 20 section 914(a), shall be increased only upon the en-21 actment of a joint resolution that shall not be des-22 ignated as an emergency under section 251(b)(2)(D)23 of the Balanced Budget and Emergency Deficit Con-

trol Act of 1985 (2 U.S.C. 901(b)(2)(D)).".

1	SEC. 5. AMENDMENTS TO THE ACT.
2	The Robert T. Stafford Disaster Relief and Emer-
3	gency Assistance Act (42 U.S.C. 5121 et seq.) is amended
4	by adding at the end the following new titles:
5	"TITLE VIII—DISASTER
6	MITIGATION
7	"Subtitle Federal Emergency
8	<b>Management Agency</b>
9	"SEC. 801. SUPPORT PROGRAMS.
10	"The Director shall establish and carry out natural
11	disaster hazard mitigation programs that support the fol-
12	lowing purposes:
13	"(1) Research.—The Director shall undertake
14	research to strengthen building codes and promote
15	development of cost-effective building technologies
16	and other related hazard mitigation measures.
17	"(2) Technology.—The Director shall develop
18	hazard mitigation technology for States, local com-
19	munities, and architects, engineers, building contrac-
20	tors, and other persons responsible for implementa-
21	tion and enforcement of hazard mitigation measures.
22	"(3) Education.—The Director shall under-
23	take educational programs to enhance public aware-
24	ness of the risks and hazards associated with natu-
25	ral disasters and ways to mitigate losses from such

disasters.

#### 1 "SEC. 802. NEW FEDERAL BUILDING STANDARDS.

- 2 "Executive Order 12699 (55 Fed. Reg. 835 (January
- 3 5, 1990)) relating to earthquake design and construction
- 4 standards for Federally leased, assisted, or regulated
- 5 buildings shall have the effect of law.

#### 6 "SEC. 803 STUDIES.

- 7 "(a) National Minimum Consensus Building
- 8 Construction Standards.—
- "(1) STUDY.—The Director shall enter into an 9 10 arrangement with the National Academy of Sciences 11 to conduct a study of the advisability and feasibility 12 of establishing national minimum consensus building 13 construction standards for residential and commer-14 cial building construction. The study shall be limited to the use of national minimum consensus building 15 16 construction standards to minimize property damage 17 and reduce personal injuries that result from natural 18 disasters, such as hurricanes, windstorms, earth-19 quakes, and floods.
  - "(2) NATIONAL ACADEMY OF SCIENCES.—The study described in paragraph (1) shall be performed by a panel of recognized experts appointed by the National Academy of Sciences. The experts shall include representatives of building constructors, realtors, private insurers, building code officials from the model building code organizations, organized

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- labor, and other experts deemed relevant by the National Academy of Sciences.
- "(3) TRANSMIT TO CONGRESS.—The study described in paragraph (1), with any recommendations, shall be transmitted by the National Academy of Sciences to Congress within 2 years of the date of enactment of the Natural Disaster Protection Partnership Act of 1995.

## "(b) RESIDENTIAL DISASTER INSPECTIONS.—

- "(1) Study.—The Director shall enter into an arrangement with the National Academy of Sciences to conduct a study of the advisability and feasibility of establishing standards for the training and licensing of home inspectors and using home inspections as a means to promote natural disaster hazard mitigation of residential property.
- "(2) National academy of sciences.—The study described in paragraph (1) shall be performed by a panel of recognized experts appointed by the National Academy of Sciences. The experts shall include representatives of building constructors, lending institutions, local community officials, private insurers, homeowners organizations, organized labor, and other experts deemed relevant by the National Academy of Sciences.

1	"(3) Transmit to congress.—The study,
2	with any recommendations, described in paragraph
3	(1) shall be transmitted by the National Academy of
4	Sciences to Congress within 2 years of the date of
5	enactment of the Natural Disaster Protection Part-
6	nership Act of 1995.
7	"SEC. 804. DESIGNATION OF NATURAL DISASTER-PRONE
8	STATES.
9	"(a) DESIGNATION.—Within 6 months of the date of
10	enactment of the Natural Disaster Protection Partnership
11	Act of 1995 and at the beginning of each new calendar
12	year thereafter, the Director shall determine which States
13	are deemed to have an exposure to the earthquake, vol-
14	canic eruption, tsunami, windstorm, or hurricane perils.
15	Based upon scientific risk data, such States shall be classi-
16	fied as natural disaster-prone for purposes of this Act.
17	"(b) Scientific Risk Data.—
18	"(1) Seismic perils.—The determination of
19	which States are deemed to have an exposure to the
20	earthquake, volcanic eruption, or tsunami perils
21	shall be based solely on seismic data provided by the
22	United States Geological Survey, or its designated
23	successor agency.
24	"(2) Hurricane Peril.—The determination of
25	which States are deemed to have an exposure to the

1	windstorm or hurricane peril shall be based solely on
2	windstorm and hurricane data provided by the Na-
3	tional Oceanic and Atmospheric Administration, or
4	its designated successor agency.
5	"Subtitle B—State and Community
6	Programs
7	"SEC. 811. ADOPTION OF BUILDING AND SAFETY CODES.
8	"(a) Multi-Hazard Building and Safety
9	Codes.—At a minimum, each natural disaster-prone
10	State shall either—
11	"(1) adopt for all new and substantially modi-
12	fied building construction in that State building
13	codes that meet the appropriate hurricane, wind-
14	storm, earthquake, volcanic eruption, or tsunami
15	natural disaster hazard mitigation portions of the
16	newest edition of—
17	"(A) at least one of the following model
18	building codes which shall be applicable to re-
19	gions that are exposed to such natural disaster
20	perils:
21	"(i) the National Building Code,
22	"(ii) the Standard Building Code,
23	"(iii) the Uniform Building Code; and
24	"(B) other relevant building and housing
25	codes and standards, including the national

consensus safety codes of the National Fire
Protection Association (specifically the National
Electrical Code, the National Fuel Gas Code,
the Flammable and Combustible Liquids Code,
and the Standard for the Storage and Handling
of Liquefied Petroleum Gases); or

- "(2) certify that the State's local communities have adopted and are enforcing building codes that meet the appropriate minimum natural disaster hazard mitigation portions of any of the three model building codes and other building and housing codes and standards described in paragraph (1) for all new and substantially modified building construction in that State.
- "(b) Flood Performance Standards.—At a minimum, each State that contains local communities designated as flood-prone pursuant to the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.) shall either—
- "(1) adopt the relevant flood minimum performance standards, flood-proofing, and other flood protection measures authorized pursuant to the National Flood Insurance Act of 1968, which minimize flood damage for new and substantially modified

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building construction located in flood-prone local 1 2 communities; or "(2) certify that all the State's flood-prone local 3 communities have adopted and are enforcing the minimum performance standards described in para-5 6 graph (1) for new and substantially modified build-7 ing construction. 8 "SEC. 812. DEVELOPMENT OF STATE MITIGATION PLANS. 9 "(a) GENERAL AUTHORITY.—Each natural disasterprone State shall either— 10 "(1) develop with active public participation a 11 12 mitigation plan which establishes the State's plan with accompanying schedules for improving the 13 State's ability to reduce the hazards of future natu-14 15 ral disasters, such as hurricanes, windstorms, earth-16 quakes, volcanic eruptions, tsunamis, and floods; or 17 "(2) designate an existing mitigation plan 18 which includes the processes described in subsection 19 (b). "(b) CONTENT OF STATE MITIGATION PLANS.— 20 21 Each State mitigation plan described in subsection (a) 22 shall include, at a minimum, a process for— "(1) ensuring compliance with building and 23 24 safety codes, including those described in section

811:

1	"(2) improving the emergency response to natu-
2	ral disasters which shall include capabilities for fire-
3	fighting, search and rescue, and the provision of
4	shelters, communications, and medical relief;
5	"(3) developing standards and guidelines for
6	the regular training of first responders for disaster
7	emergency mitigation;
8	"(4) enforcing local community land use and
9	management ordinances;
10	"(5) addressing further development in high-
11	risk, disaster-prone areas and the impact of such de-
12	velopment on life safety and the environment;
13	"(6) ensuring all builders, plumbers, elec-
14	tricians, and building inspectors are licensed or cer-
15	tified; and
16	"(7) identifying essential critical facilities and
17	lifelines and public facilities to be retrofitted within
18	a fixed time period.
19	"SEC. 813. TIME PERIODS FOR STATE DEVELOPMENT AND
20	IMPLEMENTATION OF BUILDING CODES AND
21	MITIGATION PLANS.
22	"(a) TIME PERIODS.—Each natural disaster-prone
23	State shall meet the following mitigation compliance mile-
24	stones within the prescribed time periods which shall be

- 1 measured from the date of enactment of the Natural Dis-
- 2 aster Protection Partnership Act of 1995:
- 3 "(1) Submission of state mitigation plans
- 4 TO FEMA.—Within 2 years, submit to the Director
- 5 its mitigation plan developed pursuant to section
- 6 812.
- 7 "(2) Adoption of building codes.—Within
- 8 3 years, certify to the Director that it has adopted
- 9 the building and safety codes identified in section
- 10 811 or certified that its local communities have
- adopted them.
- 12 "(3) IMPLEMENTATION OF MITIGATION
- 13 PLANS.—Within 4 years, certify to the Director that
- the processes of its mitigation plan as described in
- section 812(b) are being implemented.
- 16 "(4) Building code enforcement.—Within
- 5 years, certify to the Director that the building and
- safety codes identified in section 811 are being ade-
- 19 quately enforced.
- 20 "(b) Notification and Opportunity To Cure.—
- 21 The Director shall promptly notify in writing those States
- 22 which fail to meet a compliance requirement described in
- 23 subsection (a). If after receiving such notification, the
- 24 State shall be subject to the provisions specified in section

- 1 814 until such date as the Director determines that the
- 2 State has taken the necessary corrective action.
- 3 "(c) REGULATIONS.—Within 12 months of the date
- 4 of enactment of the Natural Disaster Protection Partner-
- 5 ship Act of 1995, the Director shall issue final Federal
- 6 regulations, pursuant to the provisions of subchapter II
- 7 of chapter 5 of title 5, United States Code, necessary to
- 8 carry out this section. These regulations shall include
- 9 guidance to States as to what constitutes adequate compli-
- 10 ance with the hazard mitigation measures of this subtitle.
- 11 "SEC. 814. FEDERAL SHARE OF FINANCIAL ASSISTANCE.
- 12 "(a) Reduce Federal Share for Disaster
- 13 AID.—The Federal share of public assistance available to
- 14 States under sections 406(b)(1) and 407(d)(1) shall be re-
- 15 duced to 50 percent for any State which has not met, with-
- 16 in the prescribed time periods, the requirements of section
- 17 813.
- 18 "(b) No Mitigation Funds.—Funds from the Miti-
- 19 gation Account under section 815 shall be denied to any
- 20 State which has not met, within the prescribed time peri-
- 21 ods, the requirements of section 813.
- 22 "SEC. 815. MITIGATION ACCOUNT.
- 23 "(a) Funds to States.—
- 24 "(1) AUTHORITY.—After the Director credits
- premiums from the Natural Disaster Insurance Cor-

- poration under section 901, all of the funds appropriated to the Mitigation Account established by section 1004 shall be allocated by the Director to States at the beginning of every fiscal year following the date of enactment of the Natural Disaster Protection Partnership Act of 1995, except that those States subject to the provisions of section 814(b) shall be denied such funds.
  - "(2) Formula.—The Mitigation Account funds shall be allocated to a State based on a pro rata formula of the primary insurance coverages and reinsurance coverage premiums described in section 903 collected from that State. Within 12 months of the date of enactment of the Natural Disaster Protection Partnership Act of 1995, the Director shall issue final Federal regulations, pursuant to the provisions of subchapter II of chapter 5 of title 5, United States Code, describing the pro rata formula.
  - "(3) MINIMUM AMOUNT.—Notwithstanding the formula established under paragraph (2), each State shall receive annually at least 0.25 percent of the amounts in the Mitigation Account or \$250,000, whichever amount is greater.
- 24 "(b) Use.—

1	"(1) In General.—The funds received by
2	States from the Mitigation Account shall be used to
3	support natural disaster hazard mitigation activities,
4	including providing assistance for—
5	"(A) first responders;
6	"(B) State revolving loan funds, if estab-
7	lished, to undertake financing, including the
8	leveraging of funds for various hazard mitiga-
9	tion activities;
10	"(C) low-income individuals and families to
11	help pay for the undertaking of hazard mitiga-
12	tion measures;
13	"(D) the dissemination of cost-effective
14	technologies to prevent or substantially reduce
15	damage caused by natural disasters and for the
16	establishment of geographically-dispersed and
17	duly-incorporated natural disaster damage pre-
18	vention and mitigation Centers for Protection
19	Against Natural Disasters to carry out such
20	dissemination;
21	"(E) addressing further development in
22	high-risk, disaster-prone areas and the impact
23	of such development on the environment; and
24	"(F) the construction of buildings to serve
25	as models for the advancement of public edu-

- cation about cost-effective hazard mitigation technology in the design and construction of buildings, such as the employment of fire sup-
- 4 pression and water catchment systems.
- in using the funds received from the Mitigation Account to those hazard mitigation activities necessary to bring the State into compliance with the building and safety code requirements of section 811 and the
- 11 "(c) Local Communities.—States shall transfer not

mitigation plan requirements of section 812.

- 12 less than 25 percent of the funds received each year under
- 13 this section to local communities to support activities nec-
- 14 essary to ensure State compliance with the hazard mitiga-
- 15 tion requirements of this subtitle.
- 16 "(d) AUDITS.—The Director shall from time-to-time
- 17 conduct audits to ensure that States and local commu-
- 18 nities are using the funds received each year under this
- 19 section to support the hazard mitigation activities de-
- 20 scribed in this section.

- 21 "SEC. 816. NO UNFUNDED MANDATES.
- "(a) IN GENERAL.—If a State documents to the Di-
- 23 rector that such State has not received adequate funds
- 24 from the Mitigation Account established by section 1004
- 25 to cover the costs of complying with a particular mitiga-

tion requirement described in this subtitle, that particular mitigation requirement shall not apply to such State. 3 "(b) Exceptions.— "(1) ADEQUATE FUNDS.—Subsection (a) shall 4 5 not apply to mitigation requirements described in 6 this subtitle for which the State has failed to document that it has received an inadequate amount of 7 8 funds from the Mitigation Account to fully cover the 9 cost of complying with such mitigation requirements. "(2) 10 Non-compliance states.—Subsection 11 (a) shall not apply to States that are subject to the provisions of section 814(b). 12 13 "(3) Conditional federal assistance.— Subsection (a) shall not apply to any duty imposed 14 15 by this subtitle that is a condition of any Federal as-16 sistance provided by this Act. "Subtitle C—Insurance Mitigation 17 **Incentives** 18 19 "SEC. 821. INSURANCE PRICING INCENTIVES. 20 "Each private insurer that participates as a member of the Natural Disaster Insurance Corporation should be encouraged to take natural disaster hazard mitigation measures into account in setting rates and deductibles for

24 its property insurance.

1	"TITLE IX—NATURAL DISASTER
2	INSURANCE
3	"Subtitle A—Natural Disaster
4	<b>Insurance Corporation</b>
5	"SEC. 901. ORGANIZATIONAL STRUCTURE.
6	"(a) Creation.—As a condition of receiving Federal
7	loans under section 906(d), there shall be established a
8	non-governmental, not-for-profit membership corporation,
9	to be known as the Natural Insurance Corporation (here-
10	inafter in the Act referred to as the "Corporation"), to
11	provide primary insurance coverages and reinsurance cov-
12	erage for hurricanes, earthquakes, volcanic eruptions, and
13	tsunamis.
14	"(b) Мемвекsнір.—The members of the Corpora-
15	tion shall own shares in the Corporation and shall consist
16	of private insurers that participate as service providers for
17	the primary insurance coverages insured by the Corpora-
18	tion under section 911 and private insurers and State in-
19	surance pools that purchase the reinsurance coverage pro-
20	vided by the Corporation under section 921.
21	"(c) Start-up.—
22	"(1) Administrator.—
23	"(A) SELECTION.—A start-up adminis-
24	trator shall be selected by the Corporation's

1	members at the Corporation's initial organiza-
2	tion meeting.
3	"(B) DUTIES.—The administrator shal
4	coordinate the following activities of the Cor-
5	poration:
6	"(i) Hiring of temporary staff.
7	''(ii) Obtaining office space.
8	"(iii) Contracting with consultants
9	and entities.
10	"(iv) Managing the election of the ini-
11	tial Board of Directors.
12	"(v) Collecting the start-up loans de-
13	scribed in paragraph (2).
14	"(C) TERMINATION.—The activities of the
15	administrator shall terminate when the Board
16	of the Directors for the Corporation has been
17	selected.
18	"(2) Start-up loans.—
19	"(A) In General.—Start-up administra-
20	tive costs of the Corporation shall be paid from
21	loans received from the private insurers partici-
22	pating as members of the Corporation.
23	"(B) Amount.—The amount of start-up
24	loans received from private insurers shall be in

1	proportion to each participating insurers' coun-
2	trywide subject net written premium.
3	"(C) REPAYMENT.—Within 36 months
4	after the Corporation is established under sub-
5	section (a), or such later time when sufficient
6	funds are available, all start-up loans received
7	from private insurers under this paragraph
8	shall be repaid with interest by the Corporation
9	from amounts in the trust accounts established
10	in section 906.
11	"(d) Board of Directors.—
12	"(1) GOVERNANCE.—The Corporation shall be
13	governed by a 15-member Board of Directors (here-
14	inafter in this title referred to as the "Board").
15	Each Director of the Board shall have one vote and
16	the Board shall set policy and decide all matters by
17	a simple majority of the votes cast. The Board shall
18	develop and approve the plan of operation described
19	in section 902 and shall be responsible for the oper-
20	ation and management of the Corporation.
21	"(2) Selection of directors.—The 15 Di-
22	rectors of the Board shall be selected as follows:
23	"(A) Insurance directors.—
24	"(i) In GENERAL.—Nine insurance
25	Directors shall be elected by the members

1	of the Corporation with each member hav-
2	ing one vote, except as provided in clause
3	(iii). The insurance Directors shall reflect
4	an equitable cross-section of the private in-
5	surers participating as members of the
6	Corporation in accordance with this sub-
7	paragraph. No private insurer may have
8	more than one of its employees serving on
9	the Board.
10	"(ii) Special classes of insur-
11	ERS.—For as long as the Corporation is in
12	existence, 3 of the Directors shall rep-
13	resent special classes of insurers. Each of
14	the following special classes of insurers
15	shall be represented:
16	"(I) Reinsurers which write pri-
17	marily reinsurance.
18	"(II) Small providers of direct in-
19	surance that write primarily in per-
20	sonal lines of insurance in less than
21	10 States.
22	"(III) Commercial insurers which
23	write primarily commercial insurance
24	lines throughout the United States.

1	"(iii) Election based on premium
2	VOLUME.—Three insurance Directors shall
3	be elected based on the premium volume
4	weighting criteria described as follows:
5	"(I) For the initial election of the
6	3 Directors under this clause, the vote
7	of each private insurer serving as a
8	member of the Corporation shall be
9	weighted in proportion to such insur-
10	er's countrywide subject net written
11	premium in relationship to the coun-
12	trywide subject net written premium
13	for all private insurers serving as a
14	member.
15	"(II) For the subsequent election
16	of the 3 Directors under this clause,
17	the vote of each private insurer serv-
18	ing as a member of the Corporation
19	shall be weighted as its proportion of
20	all premium collected by all participat-
21	ing providers of the primary insurance
22	coverages described in subtitle B and
23	the premium paid by all purchasers of
24	the reinsurance coverage provided by

1	the Corporation pursuant to subtitle
2	C.
3	"(III) For each election held to
4	select any 1 of the 3 Directors elected
5	under this clause, private insurers can
6	cast their vote for only 1 candidate.
7	"(iv) At large election.—The re-
8	maining 3 insurance Directors shall be
9	elected at large by the private insurers
10	participating as members of the Corpora-
11	tion.
12	"(B) Non-insurance directors.—With-
13	in 180 days of the election of the insurance Di-
14	rectors under subparagraph (A), 6 non-insur-
15	ance Directors shall be nominated by the 9 in-
16	surance Directors and shall be elected by the
17	members of the Corporation. Each of the fol-
18	lowing interests shall be represented by at least
19	1, but not more than 2, of the 6 non-insurance
20	Directors elected:
21	"(i) Insurance agents or brokers.
22	''(ii) State insurance regulators.
23	"(iii) Risk assessment experts who are
24	members of the National Academy of
25	Sciences.

1	"(iv) Consumers of property-casualty
2	insurance, including consumers of commer-
3	cial insurance.
4	"(v) Representatives of the banking or
5	real estate industry which are impacted by
6	property-casualty insurance.
7	"(C) VACANCIES.—A vacancy on the
8	Board shall be immediately filled with a new
9	Director selected in the manner described in the
10	plan of operation developed under section 902.
11	"(3) Terms of Service.—All 15 Directors
12	elected under paragraph (2) shall serve staggered
13	terms for a maximum of 6 years as determined by
14	the Board at the time of election.
15	"(4) Chairperson.—The Board shall select a
16	chairperson from among its 15 Directors.
17	"(5) FIDUCIARY DUTY.—For carrying out the
18	purposes of this Act, the members of the Board,
19	once selected under paragraph (2), shall have a fidu-
20	ciary duty to the Corporation, not to their employer
21	or to the special interests they may represent.
22	"(e) Powers.—
23	"(1) CONTROL.—The Corporation shall be pri-
24	vately owned by its members as described in sub-

1	section (b) and under the direction of its Board of
2	Directors as described in subsection (d).
3	"(2) General powers.—Upon selection of the
4	9 insurance Directors described in subsection
5	(d)(2)(A), the Corporation shall be empowered to
6	take all necessary and appropriate actions to imple-
7	ment this title, including hiring staff, making con-
8	tracts, and paying the salaries and expenses of em-
9	ployees with funds from start-up loans described in
10	subsection (c)(2) and the trust accounts described in
11	section 906.
12	"(3) Specific powers.—Consistent with the
13	plan of operation developed under section 902, the
14	Corporation, under the direction of its Board, shall
15	have the power to—
16	"(A) provide the primary insurance cov-
17	erages described in subtitle B and provide the
18	reinsurance coverage described in subtitle C;
19	"(B) manage the trust accounts described
20	in section 906;
21	"(C) raise funds by issuing obligations in
22	the private market, provided that such obliga-
23	tions shall not carry the full faith and credit of
24	the United States; and

1	"(D) take all other actions necessary and
2	proper to carry out the operations of the Cor-
3	poration.
4	"(4) Excluded powers.—The Corporation
5	shall not—
6	"(A) exercise powers that are reserved to
7	the Federal Government as sovereign;
8	"(B) have the power to commit any sov-
9	ereign government financially; and
10	"(C) have as employees Federal employees
11	subject to title 5 of the United States Code.
12	"(f) Tax Status.—
13	"(1) In General.—The Corporation shall be
14	subject to the Federal taxation applied to private
15	corporations, except as described in paragraph (2).
16	"(2) Net operating loss carryback.—Con-
17	sistent with the section $172(b)(1)$ of the Internal
18	Revenue Code of 1986 (26 U.S.C. 172(b)(1)), a net
19	operating loss of the Corporation for any taxable
20	year shall be a—
21	"(A) net operating loss carryback to each
22	of the taxable years during the period—
23	"(i) beginning with the taxable year in
24	which the Corporation commenced oper-
25	ation, and

1	"(ii) ending with the taxable year pre-
2	ceding the loss year, and
3	"(B) a net operating loss carryover to each
4	of the 15 taxable years following the taxable
5	year of the loss.
6	"(g) Limitations of Liability.—
7	"(1) Individual members.—Individual mem-
8	bers of the Corporation, as defined in subsection (b),
9	shall not be liable, or in any way responsible, for the
10	obligations of the Corporation and the trust ac-
11	counts described in section 906.
12	"(2) Under federal law.—No action by the
13	Corporation or its Board pertaining to the plan of
14	operation described in section 902 or the rates de-
15	scribed in section 903 shall subject the Corporation
16	or the Board to liability under Federal law or any
17	law of a State if that action has been taken pursu-
18	ant to authority taken under this Act.
19	"SEC. 902 PLAN OF OPERATION.
20	"(a) Establishment.—
21	"(1) Development.—The Board shall develop
22	a plan of operation (hereinafter in this title referred
23	to as the "plan") describing the administration of
24	the Corporation and the provision of the insurance
25	coverages provided by the Corporation.

1	"(2) GENERAL CONTENTS.—The plan shall set
2	forth the specific policy and programmatic details
3	including all guidelines, criteria, definitions, clari-
4	fications, and procedures necessary for the primary
5	insurance coverages described in subtitle B and the
6	reinsurance coverage described in subtitle C to oper-
7	ate under standard conditions of insurance which
8	shall be applicable in all States.
9	"(3) Insurance coverage particulars.—
10	The plan, at a minimum, shall include the following
11	particulars regarding the insurance coverages issued
12	or provided by the Corporation:
13	"(A) The final rates, or adjustments there-
14	to, established under section 903.
15	"(B) The specific terms and conditions
16	which shall include—
17	"(i) coverage eligibility requirements;
18	"(ii) coverage limits;
19	"(iii) deductibles;
20	"(iv) quota-share amounts as de-
21	scribed in section 914(c); and
22	"(v) levels of retained losses as de-
23	scribed in section 923.
24	"(C) The specific insurance forms and pol-
25	icy contracts.

1	"(D) The criteria for the settlement of in-
2	surance claims.
3	"(4) Miscellaneous plan provisions.—The
4	plan, at a minimum, shall include the following mis-
5	cellaneous provisions:
6	"(A) The minimum financial viability
7	standards necessary for private insurers and
8	State insurance pools to qualify as eligible enti-
9	ties to purchase the reinsurance coverage under
10	section 921(b).
11	"(B) The commercial lines of insurance
12	which have a significant loss potential from
13	earthquakes, volcanic eruptions, tsunamis, and
14	hurricanes that will be used in determining
15	commercial losses.
16	"(C) The terms for the repayment of any
17	obligations issued in the private market pursu-
18	ant to section $901(e)(3)(C)$ .
19	"(D) The conditions for private insurers to
20	withdraw from acting as service providers of the
21	primary insurance coverages pursuant to sec-
22	tion $906(d)(3)(C)$ .
23	"(E) Appropriate limitations on private in-
24	surers acting as service providers of the pri-
25	mary insurance coverages under section 912(b)

- from withdrawing from offering property and casualty insurance in the voluntary private market in certain States.
  - "(F) Grievance procedures for resolving disputes among members of the Corporation resulting from the decisions of the Board.
  - "(5) PROPRIETARY INFORMATION.—To the maximum extent practicable, the plan of operation shall protect as proprietary specific information provided by private insurers necessary to develop the rates and specific terms and conditions of the insurance coverages issued or provided by the Corporation.
    - "(6) Insurer stability in the insurance coverages.—To the maximum extent practicable, the plan of operation shall encourage stability with respect to private insurer participation in the insurance coverages issued or provided by the Corporation.
- "(b) APPROVAL OF THE PLAN.—The plan described in paragraph (a), and amendments thereto, shall be revised and approved by the Natural Disaster Insurance Board of Actuaries according to the process described in section 904(c).

- 1 "(c) Annual Report.—The Board shall prepare a
- 2 written report annually on the overall operations of the
- 3 Corporation which shall be distributed to all members of
- 4 the Corporation and to the Independent Board of Actuar-
- 5 ies established in section 904.
- 6 "SEC. 903. PRICING.
- 7 "(a) Establishment of Rates.—Using generally
- 8 accepted actuarial principles and consistent with section
- 9 904(d)(5), the Board shall develop and establish, and ad-
- 10 just when necessary, the rates for the primary insurance
- 11 coverages issued by the Corporation under section 911 and
- 12 rates for the reinsurance coverage provided by the Cor-
- 13 poration under section 921. Such rates, and adjustments
- 14 thereto, shall be based on historical aggregate losses sup-
- 15 plemented by natural disaster modeling techniques and
- 16 other scientific evidence and loss adjustment expenses cal-
- 17 culated to determine to their ultimate value and projected
- 18 through the utilization of trend analysis to a future point
- 19 of time.
- 20 "(b) Actuarially Sound Requirement.—The
- 21 rates established or adjusted under subsection (a) shall be
- 22 actuarially sound by reflecting the risk of loss to the in-
- 23 sured property from the natural disaster perils covered
- 24 and shall satisfy the following two actuarial principles:

1	"(1) Minimize cross-subsidization.—The
2	rates established shall result in a minimum of cross-
3	subsidization between the geographic risk territories.
4	"(2) Financial soundness.—The rates estab-
5	lished shall produce expected premiums which shall
6	be sufficient to pay for all claims, loss adjustment
7	expense, and all administrative costs due to the Cor-
8	poration for the two trust accounts established
9	under section 906.
10	"(c) Approval of Rates.—The rates, and adjust-
11	ments thereto, developed by the Board under this section
12	shall be reviewed and approved by the Natural Disaster
13	Insurance Board of Actuaries according to the process de-
14	scribed in section 904.
15	"SEC. 904. INSURANCE BOARD OF ACTUARIES.
16	"(a) ESTABLISHMENT.—There is established an inde-
17	pendent Natural Disaster Insurance Board of Actuaries
18	(in this section referred to as the "Independent Board")
19	to review and approve the plan of operation developed
20	under section 902 and the rates developed under section
21	903.
22	"(b) Membership.—
23	"(1) APPOINTMENT.—
24	"(A) Initial appointment.—The Inde-
25	pendent Board shall be composed of 5 members

1	appointed by the Secretary of the United States
2	Treasury (hereinafter in this title referred to as
3	the "Secretary") within 180 days of the date of
4	enactment of the Natural Disaster Protection
5	Partnership Act of 1995.
6	"(B) VACANCIES.—The Secretary shall im-
7	mediately appoint new members to fill any va-
8	cancies that arise on the Independent Board.
9	"(2) QUALIFICATIONS.—The members of the
10	Independent Board described in paragraph (1)—
11	"(A) shall be citizens of the United States
12	"(B) shall not be employees of members of
13	the Corporation; and
14	"(C) shall be professional actuaries who—
15	"(i) are members of the Casualty Ac-
16	tuarial Society or the American Academy
17	of Actuaries and meet the Academy's qual-
18	ification standards for public statements of
19	actuarial opinion, and
20	"(ii) have previous experience in set-
21	ting actuarially sound property and cas-
22	ualty rates.
23	"(3) Chairperson.—The Secretary shall des-
24	ignate a chairperson of the Independent Board from

- 1 among members appointed to the Independent 2 Board.
- "(4) TERMS OF SERVICE.—All members appointed under paragraph (2) shall serve staggered terms for a maximum of 6 years as determined by the Secretary at the time of appointment.
- 7 "(c) Approval of the Plan of Operation.—
  - "(1) Submission of draft plan to independent board.—A draft plan of operation that satisfies the requirements of section 902(a) shall be submitted by the Board of the Corporation to the Independent Board within 15 months of enactment of the Natural Disaster Protection Partnership Act of 1995.
  - "(2) APPROVAL OF THE PLAN.—The draft plan submitted to the Independent Board under paragraph (1) shall be deemed approved and shall become final, except if within 90 days of receiving the plan from the Board, the Independent Board disapproves it pursuant to the standard described in paragraph (3).
  - "(3) STANDARD FOR DISAPPROVAL.—The Independent Board may disapprove the entirety of the draft plan described in paragraph (2) only if the

- plan, as a whole, is materially inconsistent with the provisions of this title.
- "(4) OPPORTUNITY TO CURE.—If the Independ-3 ent Board disapproves the draft plan under para-5 graph (2), the chairperson of the Independent Board shall immediately return such plan to the Board 6 7 with written instructions of the changes required for the plan to be materially consistent with the provi-8 9 sions of this title. The Board shall modify the plan 10 consistent with the Independent Board's instructions 11 and submit it back to the Independent Board for ap-12 proval according to the process described in its sub-13 section.
  - "(5) AMENDMENTS TO THE PLAN.—Any amendments to the plan shall be developed by the Board of the Corporation under section 902 and approved by the Independent Board according to the process described in this subsection.
  - "(6) REPORT TO SECRETARY.—After reviewing the draft plan of operation, and amendments thereto, the Independent Board shall prepare and submit a report to the Secretary of its finding regarding such plan.
- 24 "(d) Approval of the Rates.—

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"(1) Submission of proposed rates to the Independent board.—Rates developed by the Board that are proposed to be established for the insurance coverages issued or provided by the Corporation under section 903(a), including any methodologies used in developing such rates, shall be submitted by the Board of the Corporation to the Independent Board within 12 months of the date of enactment of the Natural Disaster Protection Partnership Act of 1995.

- "(2) Approval by the independent board.—
  - "(A) PRIMARY INSURANCE COVERAGES RATES.—The rates proposed for the primary insurance coverages submitted to the Independent Board under paragraph (1) shall be deemed approved, except if within 90 days of receiving such proposed rates, the Independent Board disapproves such rates pursuant to the standard described in paragraph (3).
  - "(B) Reinsurance coverage methodologies.—The methodologies used in developing the rates proposed for the reinsurance coverage submitted to the Independent Board under paragraph (1) shall be deemed approved,

except if within 90 days of receiving such methodologies, the Independent Board disapproves such methodologies pursuant to the standard described in paragraph (3).

"(3) STANDARD FOR DISAPPROVAL.—The Independent Board may disapprove the rates or methodologies described in paragraph (2) only if compelling and substantial actuarial evidence is presented on the record that the rates or methodologies are materially inconsistent with the actuarial soundness requirement of section 903(b).

"(4) Opportunity to cure.—If the Independent Board disapproves any proposed rates or methodologies under this subsection, the chairperson of the Independent Board shall immediately return such rates and methodologies to the Board of the Corporation with written instructions of the changes required to the rates and methodologies to satisfy the actuarial requirement of section 903(b). The Board shall modify the rates or methodologies consistent with the Independent Board's instructions and submit them back to the Independent Board for approval according to the process described in the subsection.

"(5) Approval of rates.—

"(A) PRIMARY INSURANCE COVERAGES
RATES.—Once the rates for the primary insurance coverages are approved by the Independent Board under this subsection, such rates as proposed under paragraph (1) shall become final and shall be included by the Board in the plan of operation under section 902 for the primary insurance coverages issued by the Corporation.

"(B) Reinsurance coverage rates.—
Once the methodologies for the reinsurance coverage rates are approved by the Independent Board under this subsection, the rates proposed under paragraph (1) for the reinsurance coverage shall become final and shall be included by the Board in the plan of operation under section 902 for the reinsurance coverage provided by the Corporation.

"(6) Adjustments of the rates.—Any adjustment of the rates for the primary insurance coverages and the methodologies used in developing the rates for the reinsurance coverage shall be developed by the Board of the Corporation under section 903 and approved by the Independent Board according to the process described in this subsection.

1	"(e) Consultation.—The Independent Board shall
2	consult risk assessment experts at the United States Geo-
3	logical Survey (or its designated successor agency), the
4	National Oceanic and Atmospheric Administration (or its
5	designated successor agency), the National Academy of
6	Sciences, and similar public and private scientific groups
7	to ensure the accuracy of natural disaster risk models and
8	the geographic rating territories used in developing and
9	approving the actuarial rates under this paragraph.
10	"SEC. 905. PARTICIPATION OF STATE INSURANCE REGU-
11	LATORS.
12	"(a) Informational Filings.—
13	"(1) ITEMS TO FILE.—The Board shall file with
14	each State insurance regulator information copies of
15	the initial material and future revisions to the fol-
16	lowing items:
17	"(A) The rates charged for the primary
18	coverage issued by the Corporation under sub-
19	title B.
20	"(B) Any insurance forms or polices and
21	subsequent revisions that describe the terms or
22	conditions of the insurance coverages issued or
23	provided by the Corporation.
24	"(2) Not subject to approval.—Except as
25	provided in paragraph (3), none of the items submit-

ted to the State insurance regulators under para-1 2 graph (1) shall be subject to the approval of such 3 State insurance regulators. 4 "(3) FILING OF DEVIATIONS.— "(A) GENERAL AUTHORITY.—Subject to the limitation in subparagraph (B), private in-6 7 surers participating as service providers of the primary insurance coverages under section 8 912(b) may use rates which deviate from those 9 established by the Corporation. 10 11 "(B) Deviations limited to insurer 12 COSTS.—The rate deviations described in subparagraph (A) shall be based only on the pri-13 vate insurers difference in cost from those used 14 15 by the Corporation for calculating that portion 16 of the rate filed by the Corporation under para-17 graph (1)(A) which compensate the private in-18 surer for its costs, including administrative ex-19 penses, agent commissions, and taxes. "(C) STATE REQUIREMENTS.—The rate 20 deviations described in this paragraph shall be 21 22 subject to any applicable State requirement for 23 the filing of property insurance rates. "(b) CLAIMS SETTLEMENT.—Inquiries and com-24

plaints dealing with claims settlement practices related to

- 1 the insurance coverages issued or provided by the Cor-
- 2 poration, including those brought to the attention of a
- 3 State insurance regulator, are to be handled by the Cor-
- 4 poration in accordance with the plan of operation under
- 5 section 902.
- 6 "(c) State Premium Taxes.—States may assess in-
- 7 surance premium taxes on the insurance policies issued
- 8 under section 911 by the Corporation, except that a State
- 9 shall not charge a premium tax greater than the premium
- 10 taxes assessed by the State for the standard residential
- 11 property insurance contracts charged by domestic private
- 12 insurers.
- 13 "(d) STATE FUNDS.—The Corporation shall not par-
- 14 ticipate in any State guaranty insurance fund or any State
- 15 insurance pool. Policyholders of the Corporation shall not
- 16 have claims against any State guaranty insurance fund for
- 17 purposes of the insurance coverages issued or provided by
- 18 the Corporation.
- 19 "(e) STATE REQUIRED DISASTER INSURANCE POLI-
- 20 CIES.—A private insurer acting as a service provider of
- 21 primary insurance coverages under subtitle B shall not be
- 22 required by any State to sell insurance coverages or par-
- 23 ticipate in any program which provides insurance for
- 24 earthquakes, volcanic eruptions, tsunamis, or hurricanes
- 25 in amounts greater than provided by the primary insur-

- 1 ance coverages issued by the Corporation for which such
- 2 private insurer acts as a service provider.
- 3 "SEC. 906. TRUST ACCOUNTS.
- 4 "(a) Primary Insurance Coverage Trust Ac-5 count.—
- 6 "(1) ESTABLISHMENT.—The Corporation shall
  7 establish and maintain a primary insurance coverage
  8 trust account (hereinafter in this Act referred to as
  9 the "primary account") to hold funds in trust gen10 erated through the primary insurance coverages de11 scribed in subtitle B.
  - "(2) ACCOUNT DEPOSITS.—Except for the amount set aside for the Mitigation Account under section 1004(b), the portion of the premiums collected by private insurers servicing the primary insurance coverage policies described in subtitle B which is due the Corporation, plus any interest income accrued on such premiums, shall be deposited in the primary account.
  - "(3) Payment of claims.—From amounts in the primary account, the Corporation shall only pay qualifying claims and loss adjustment expenses, as described in section 914(d), to private insurers acting as service providers of the primary insurance coverages

- "(b) Reinsurance Coverage Trust Account.—
- "(1) ESTABLISHMENT.—The Corporation shall establish and maintain a reinsurance coverage trust account (hereinafter in this Act referred to as the "reinsurance account") to hold funds in trust generated through the reinsurance coverage described in subtitle C.
  - "(2) ACCOUNT DEPOSITS.—Except for the amount set aside for the Mitigation Account under section 1004(b), the premiums paid by private insurers which purchased the reinsurance coverage policy described in subtitle C, plus any interest income accrued on such premiums, shall be deposited in the reinsurance account.
    - "(3) Payment of claims.—From amounts in the reinsurance account, the Corporation shall pay qualifying claims, as described in section 922(c), to private insurers which purchased the reinsurance coverage.

# 20 "(c) Investments.—

"(1) GENERAL AUTHORITY.—The Board of the Corporation shall invest amounts in the primary account and the reinsurance account not required to meet current financial commitments as the Board sees appropriate.

"(2) Deposits.—Any income generated from 1 2 the investments described in paragraph (1) shall be deposited, as appropriate, into the primary account 3 or the reinsurance account. "(d) Federal Loans.— 6 "(1) LENDING AUTHORITY.—To the extent that 7 the accumulated assets of the Corporation's trust ac-8 counts described in subsection (a) or (b), or funds 9 raised by issuing obligations in the private market 10 pursuant to section 901(e)(3)(C), are insufficient to 11 pay claims and expenses resulting from the primary 12 insurance coverages or the reinsurance coverage, the 13 Secretary of Treasury shall provide direct loans from the Private Loss Account established by section 14 1002 in sufficient amounts to cover such shortfall in 15 accordance with this subsection. 16 17 "(2) CONDITIONS.—The following conditions 18 shall apply to any Federal loans provided to the Cor-19 poration under this subsection: "(A) The total amount of outstanding 20 loans at any given time shall not exceed the ca-21 22 pacity of the Corporation to repay those loans within 20 years. 23

"(B) All loans authorized by this sub-

section shall be made under terms and condi-

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Government for purposes of title V of the Congressional Budget Act of 1974 (2 U.S.C. 661 et seq.) is zero at the time the loans are made.

"(C) All loans are subject to such extent and in such amounts as are provided in appropriations Acts.

#### "(3) REPAYMENT.—

- "(A) IN GENERAL.—Consistent with paragraph (2), any amounts borrowed from, and to be repaid to, the Federal Government under this subsection shall be recouped, including interest on the borrowed funds, in addition to future rates, respectively, for the primary insurance coverages issued under section 911 and for the reinsurance coverage provided under section 921.
- "(B) Interest rates.—The borrowing by the Corporation shall be at non-subsidized interest rates determined by the Secretary, taking into consideration the current average market yield on outstanding marketable obligations of the United States of comparable maturities.
- "(C) PRIMARY COVERAGE REPAYMENT TERMS.—The Corporation shall require under

1	its contractual terms and conditions with pri-
2	vate insurers acting as service providers of the
3	primary insurance coverages under section 912
4	that such private insurers which receive reim-
5	bursements for qualifying claims under section
6	914(d) that consist of monies loaned from the
7	Federal Government or from private sources
8	under this subsection shall either—
9	"(i) continue acting as service provid-
10	ers of such primary insurance coverage at
11	levels which are at least as great as before
12	the receipt of such reimbursements until
13	such borrowed monies, including interest
14	are repaid pursuant to subparagraph (A)
15	or
16	"(ii) opt to discontinue acting as serv-
17	ice providers of such primary insurance
18	coverages, provided such private insurers
19	satisfy the conditions of withdrawal set by
20	the Board of the Corporation in the plan
21	of operation under section 902(a)(4)(D).
22	"(D) REINSURANCE REPAYMENT TERMS.—
23	The Corporation shall require under its contrac-
24	tual terms and conditions with eligible entities

as defined in section 921(b) that such entities

which receive payments for qualifying claims 1 2 under section 922(c) that consist of monies loaned from the Federal Government or from 3 4 private sources under this subsection shall either— "(i) continue to purchase the reinsur-6 7 ance coverage provided under section 921 at levels which are at least as great as be-8 9 fore the receipt of such payments until such borrowed monies, including interest, 10 11 are repaid pursuant to subparagraph (A); 12 or "(ii) repay its portion of such bor-13 14 rowed monies, including interest, within a 15 reasonable period established by the Cor-16 poration. "(4) MITIGATION PAYMENTS.—Failure of the 17 Corporation to pay natural disaster hazard mitiga-18 19 tion funds and deposit such funds in the Mitigation 20 Account as provided in section 1004 shall render the

"(e) No Co-MINGLING.—The amounts in the primary account established in subsection (a) and the reinsurance account in subsection (b) shall be kept separate.

Corporation ineligible to obtain Federal loans under

this subsection.

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- 1 The Corporation shall not permit borrowing of monies be-
- 2 tween the 2 accounts.
- 3 "SEC. 907. NO FEDERAL FUNDS.
- 4 "Except for section 906(d), no Federal funds shall
- 5 be authorized or appropriated to fund any activity of the
- 6 Corporation.
- 7 "SEC. 908. GAO AUDIT.
- 8 "(a) INITIAL AUDIT.—12 months after the Corpora-
- 9 tion starts issuing primary insurance coverages under sec-
- 10 tion 911 and providing reinsurance coverage under section
- 11 921 the Comptroller General of the United States shall
- 12 audit activities of the Corporation and the Natural Disas-
- 13 ter Insurance Board of Actuaries established by section
- 14 904 to ensure both entities are complying with the provi-
- 15 sions of this Act.
- 16 "(b) Follow-up Audits.—Following the completion
- 17 of the audit described in subsection(a), the Comptroller
- 18 General of the United States shall conduct similar audits
- 19 at least every 3 years for as long as the Corporation issues
- 20 and provides insurance or reinsurance coverages.
- 21 "(c) Submission to Congress.—The Comptroller
- 22 General of the United States shall submit reports of the
- 23 audits performed under this section to the Congress.

# "Subtitle B—Primary Insurance Coverages

3	"SEC. 911. SCOPE OF COVERAGE.
4	"(a) GENERAL AUTHORITY.—As a condition of re-
5	ceiving Federal loans under section 906(d), the Corpora-
6	tion shall issue primary insurance coverages which shall—
7	"(1) cover losses to the eligible property de-
8	scribed in subsection (b) resulting from the natural
9	disaster perils described in subsection (c); and
10	"(2) have the terms and conditions described in
11	section 914.
12	"(b) Eligibility Property.—The primary insur-
13	ance coverages provided by the Corporation shall insure
14	against physical damages and losses to residential prop-
15	erty, including debris removal, additional living expense
16	incurred as a result of direct damage to the residential
17	property, and ordinance and law coverages.
18	"(c) Natural Disaster Perils Covered.—The
19	primary insurance coverages issued by the Corporation
20	shall cover any damage to the eligible property and related
21	coverages described in subsection (b) proximately caused
22	by—
23	"(1) an earthquake, except for any fire proxi-
24	mately caused by an earthquake:

1	"(2) a volcanic eruption, including any fire
2	proximately caused by a volcanic eruption;
3	"(3) a tsunami associated with an earthquake
4	or volcanic eruption; and
5	"(4) a hurricane.
6	"SEC. 912. PROVISION OF COVERAGE.
7	"(a) Type of Policy.—The primary insurance cov-
8	erages described in section 911 shall be supplemental con-
9	tracts of insurance which shall be issued by the Corpora-
10	tion in conjunction with standard residential property in-
11	surance contracts issued by private insurers acting as
12	service providers.
13	"(b) Private Insurers Acting as Service Pro-
14	VIDERS.—Private insurers which are participating as
15	members of the Corporation under section 901(b) may act
16	as service providers by offering the primary insurance cov-
17	erages described in section 911 according to the terms of
18	this subsection.
19	"(1) Seismic Perils.—Private insurers acting
20	as service providers shall offer the primary insurance
21	coverages on behalf of the Corporation for the earth-
22	quake, volcanic eruption, and tsunami perils, as de-
23	scribed in section 911(c), to all of its residential

property policyholders in earthquake, volcanic erup-

- tion, and tsunami-prone States as determined by section 804.
- ing as service providers may also elect to offer the primary insurance coverage on behalf of the Corporation for the hurricane peril, provided it is offered to all of its residential property policyholders in hurricane-prone States as determined by section 804.
- "(3) QUOTA-SHARE AMOUNTS.—Any private insurer acting as a service provider shall agree to accept the quota-share amounts for each coverage as described in section 914(c).

## 14 "SEC. 913. INSURANCE PURCHASE REQUIREMENT.

- "(a) COVERAGE REQUIRED WITH FEDERAL MORT-16 GAGES.—No federally related mortgage loan secured by 17 residential property located in an earthquake, volcanic 18 eruption, tsuanami, or hurricane-prone State shall be 19 made, renewed unless the property securing the loan is 20 covered by—
- "(1) the primary insurance coverages insured by the Corporation described in section 911, or
- "(2) coverage insured by a private insurer which has at least equivalent terms, conditions, and rates as the primary insurance coverages for seismic

perils as described in section 912(b)(1) and which has at least equivalent terms and conditions as the primary insurance coverage for the hurricane peril as described in section 912(b)(2).

#### "(b) Escrow Insurance Premiums.—

- "(1) ESCROW REQUIREMENTS.—If the lender or other servicer of residential property mortgage loans requires the escrowing of taxes, insurance premiums, or any other charges, any premiums from earthquake, volcanic eruption, tsunami, and hurricane insurance for residential property acting as security for a federally related mortgage loan shall be paid to such lender or servicer of the loan. Such premiums shall be paid in a manner sufficient to make payments as due for the duration of the loan.
- "(2) ESCROW ACCOUNT.—Upon receipt of the premiums described in paragraph (1), the lender or servicer of the residential property loan shall deposit the premiums in an escrow account on behalf of the borrower. Upon receipt of a notice from the private issuer acting as a service provider or direct insurer of the earthquake, volcanic eruption, tsunami, and hurricane insurance that insurance premiums are due, the lender or servicer shall pay from the escrow

account to the provider of the insurance the amount 1 2 of the insurance premiums owed. "(c) Eligibility Requirements.— 3 "(1) RESIDENTIAL PROPERTY.—Residential property owners in natural disaster-prone States 5 shall be ineligible to receive any financial assistance 6 7 provided under sections 408 or 411 or any other similar disaster assistance provided by any Federal 8 Agency if— 9 "(A) the residential property was not in-10 11 sured at the time of the natural disaster at coverage levels which are at least as sufficient as-12 "(i) the primary insurance coverages 13 14 provided under section 911; and 15 "(ii) the flood coverage provided under the National Flood Insurance Act of 16 17 1968 (42 U.S.C. 4001 et seq.); provided 18 that the residential owner is required to 19 have such coverage under such Act; and "(B) the annual household income of the 20 residential property owner exceeds \$60,000 in 21 22 1995 dollars, adjusted annually in accordance with the percentage change in the Consumer 23 Price Index. 24

- "(2) Business properties.—Owners of busi-1 2 ness properties in natural disaster-prone States shall 3 be ineligible to receive any financial assistance provided under sections 408 or 411 or any other similar 5 disaster assistance provided by the Small Business 6 Administration or any other Federal agency if the 7 business property was not insured at the time of the natural disaster by disaster insurance that comports 8 9 with the coverages described in paragraph (1)(A). 10 "(d) Conditions.—The provisions of subsections 11 (a), (b), and (c) shall not take effect until— "(1) the Corporation described in section 901 12 13 has been established: 14 "(2) the terms and conditions of the primary 15 insurance coverages issued by the Corporation under 16 section 911 satisfy the provisions of section 914; and 17 "(3) the premiums written by the private insur-18 ers participating as service providers of the Corpora-19 tion described in section 912(b) represents, at any 20 given time, at least 51 percent of the private resi-21 dential property insurance market in the natural dis-22 aster-prone States. 23 "SEC. 914. TERMS AND CONDITIONS.
- "(a) GENERAL AUTHORITY.— 24

"(1) SETTING THE TERMS AND CONDITIONS.—

The Board of the Corporation shall set the terms and conditions of the primary insurance coverages provided under this subtitle. Such terms and conditions, as may be modified from time to time, shall be included in the plan of operation pursuant to section 902.

- "(2) GUIDING PRINCIPLE.—the terms and conditions for the primary insurance coverage policies shall be standardized and designed, to the maximum extent practicable, to limit the financial exposure of the primary account described in section 906(a) to a manageable level given the probable maximum losses for the natural disaster perils described in section 911(c).
- "(3) Considerations.—In setting the terms and conditions of the primary insurance coverages, the Board of the Corporation should give due consideration to the following:
  - "(A) The rates, the scope and limits of coverage, and the deductibles in the standard residential property insurance contract for the natural disaster perils described in section 911(c) available in the voluntary primary mar-

1	ket on the date of enactment of Natural Disas-
2	ter Protection Partnership Act of 1995.
3	"(B) the viability of the Corporation to
4	maintain a financially prudent level of risk in
5	protecting against the exposure caused, in part,
6	by the insurance purchase requirement de-
7	scribed in Section 913.
8	"(b) Specific Terms and Conditions.—The terms
9	and conditions for the primary insurance coverages shall
10	include the following:
11	"(1) Limits on the amount of coverage avail-
12	able.
13	"(2) Rates as determined under section 903.
14	"(3) Deductibles which may vary based on the
15	type of peril, geographic areas, and the existence of
16	loss-reduction measures that affect the risk of loss.
17	"(4) Any other terms and conditions that may
18	be necessary to carry out the purposes of the sub-
19	title.
20	"(c) Quota-Share Amounts.—
21	"(1) IN GENERAL.—The primary insurance cov-
22	erages issued by the Corporation shall offer quota-
23	share amounts as described in this subsection that
24	private insurers participating as service providers
25	shall agree to retain, except that such private insur-

- ers have the option to retain higher quota-share amounts.
- "(2) SEISMIC PERILS.—The quota-share amount offered by the Corporation for the earthquake, volcanic-eruption, and tsunami perils shall be 10 percent.
  - "(3) HURRICANE PERIL.—The quota-share amount offered by the Corporation for the hurricane peril shall be 50 percent.

### 10 "(d) PAYMENT OF CLAIMS.—

- "(1) Paying qualifying losses.—Private insurers acting as service providers of the primary insurance coverages under this subtitle shall pay qualifying losses to policyholders as determined by the terms of the primary insurance coverage policies, provided the Corporation certifies to the private insurers that sufficient amounts are available in the primarily account, including any Federal loans available pursuant to section 906(d), to reimburse the private insurers under the provisions of paragraph (2).
- "(2) REIMBURSEMENT OF INSURERS.—The primary account described in section 906(a) shall reimburse a private insurer within 90 days of the date for any claim payments made and loss adjustment

expenses incurred by such private insurer under the terms of the primary insurance coverage policies.

"(3) No LIABILITY FOR PRIVATE INSURERS.—
Private insurers acting as service providers of the primary insurance coverages shall not be liable, or in any way responsible, for the payment of claims for which reimbursement under the terms of paragraph (2) is not provided, except that such private insurers shall be responsible for payment of claims resulting from the quota share amounts such insurers agree to retain under subsection (c).

#### 12 "SEC. 915. FLOOD INSURANCE.

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- 13 "(a) FLOOD INSURANCE STUDY.—
- 14 "(1) Measures to increase coverage.— Within 18 months of the date of enactment of the 15 Natural Disaster Protection Partnership Act of 16 17 1995, the Director and the Corporation shall jointly 18 submit a report to Congress of any additional sanc-19 tions or other measures deemed necessary and ap-20 propriate to assure policyholders purchase Federal flood insurance provided pursuant to the National 21 22 Flood Insurance Act of 1968 (42 U.S.C. 4001 et 23 seq.).
  - "(2) ASSESSMENT OF PROPOSALS.—The report described in paragraph (1) shall include an assess-

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- ment of the advisability and feasibility of the following two proposals:
- "(A) INCLUSION IN THE PRIMARY COVERAGE.—Adding the Standard Flood Insurance
  Policy issued pursuant to the National Flood
  Insurance Act of 1968 (42 U.S.C. 4001 et
  seq.), or the content thereof, to the primary insurance coverage contracts issued by the Corporation pursuant to section 911.
- "(B) Privatization.—Privatizing the entire national flood insurance program managed by the Director pursuant to the National Flood Insurance Act of 1968 (42 U.S.C. 4001 et seq.).
- 15 "(b) Improved Participation in the Federal 16 Flood Insurance Program.—
- 17 "(1) Warning statement required from 18 ALL PRIVATE INSURERS.—Not late than 18 months 19 after the date of enactment of the Natural Disaster 20 Protection Partnership Act of 1995, all residential 21 property insurance contracts issued by private insur-22 ers which exclude coverage for physical damage caused by flooding shall bear the following warning 23 'FLOOD 24 INSURANCE WARNING: statement: 25 This policy does not cover losses caused by flooding.

However, if you have purchased a separate flood insurance policy, including one issued under the National Flood Insurance Program, you have coverage against physical damage caused by flooding. If your property is located in a flood-prone area and you have a mortgage from a bank or other lending institution regulated or insured by a Federal entity (as most are), you may be required by that lending institution to have flood insurance. If this requirement applies to you and you fail to have flood insurance coverage, your eligibility to obtain Federal disaster aid for flood losses could be subject to conditions.'.

#### "(2) ALTERNATIVE WARNING STATEMENT.—

"(A) If the private insurer is engaged in the national flood insurance program as a write-your-own company pursuant to section 1345 of the National Flood Insurance Act of 1968 (42 U.S.C. 4081) and the accompanying Federal regulations, the following sentence shall appear at the end of the warning statement required by paragraph (1): 'For more information about obtaining insurance to cover physical damage caused by flooding, consult your insurance agent, broker, or insurance company representative.'.

"(B) If the private insurer is not engaged as a write-your-own company as described in subparagraph (A), the following sentence shall appear at the end of the warning statement required by paragraph (1): 'For more information about obtaining insurance to cover physical damage caused by flooding, consult your insurance agent, broker, or insurance company representative or call the National Flood Insurance Program.'.

- "(3) LOCATION AND FORMAT OF WARNING STATEMENT.—The warning statement required by paragraphs (1) and (2) shall be located in a conspicuous and prominent place on the residential property insurance contract. The statement shall be displayed in legible type which contrasts by typography, layout, or color with other printed materials on the policy.
- "(4) Consequences of noncompliance.—
  Private insurers failing to comply with this section shall be ineligible to participate as members of the Corporation described in section 901.

# "Subtitle C—Reinsurance Coverage

- 2 "SEC. 921. SCOPE OF COVERAGE.
- 3 "(a) GENERAL AUTHORITY.—As a condition of re-
- 4 ceiving Federal loans under section 906(d), the Corpora-
- 5 tion shall make available excess reinsurance coverage
- 6 which shall—
- 7 "(1) provide coverage to eligible entities de-
- 8 scribed in subsection (b) for any direct and indirect
- 9 losses for the covered losses set forth in subsection
- 10 (c) that are caused by the natural disaster perils de-
- scribed in subsection (d); and
- 12 "(2) have the terms and conditions described in
- 13 sections 922 and 923.
- 14 "(b) ELIGIBLE ENTITIES.—The following entities, as
- 15 members of the Corporation, are eligible to purchase the
- 16 excess reinsurance coverage described in subsection (a),
- 17 provided such entities meet the minimum criteria and fi-
- 18 nancial viability standards set by the Corporation in the
- 19 plan of operation under section 902:
- 20 "(1) Private insurers.
- 21 "(2) State insurance pools.
- "(c) Covered Losses.—The excess reinsurance cov-
- 23 erage described in subsection (a) shall insure against the
- 24 following losses:

1	"(1) Residential losses, including quota-share
2	amounts retained by the private insurers under sec-
3	tion 914(c), not already insured by the Corporation
4	under the primary insurance coverage policies de-
5	scribed in section 911.
6	"(2) Commercial losses.
7	"(d) Natural Disaster Perils.—The excess rein-
8	surance coverage described in subsection (a) shall cover
9	losses that are proximately caused by the following natural
10	disaster perils:
11	"(1) Earthquakes.
12	"(2) Volcanic eruptions.
13	"(3) Tsunamis.
14	"(4) Hurricanes
15	"SEC. 922. TERMS AND CONDITIONS.
16	"(a) GENERAL AUTHORITY.—
17	"(1) SETTING THE TERMS AND CONDITIONS.—
18	The Board of the Corporation shall set the terms
19	and conditions of the reinsurance coverage issued
20	under this subtitle. Such terms and conditions, as
21	may be modified from time to time, shall be included
22	in the plan of operation pursuant to section 902.
23	"(2) GUIDING PRINCIPLE.—The terms and con-
24	ditions for the reinsurance coverage policy shall be—

1	"(A) similar to those generally used in pri-
2	vate catastrophic reinsurance contracts; and
3	"(B) standardized and designed, to the
4	maximum extent practicable, to limit the finan-
5	cial exposure of the reinsurance account de-
6	scribed in section 906(b) to a manageable level
7	given the probable maximum losses for the nat-
8	ural disaster perils described in section 921(d).
9	"(b) Specific Terms and Conditions.—The terms
10	and conditions for the reinsurance coverage shall include
11	the following:
12	"(1) Limits on the amount of coverage avail-
13	able.
14	"(2) Rates as determined under section 903
15	which shall take into account the private insurer's fi-
16	nancial standing and its exposure to the natural dis-
17	aster perils described in section 921(d).
18	"(3) Any other terms and conditions that may
19	be necessary to carry out the purposes of this sub-
20	title.
21	"(c) Payment of Claims.—From amounts in the
22	reinsurance account described in section 906(b), including
23	any Federal loans provided under section 906(d), the Cor-
24	poration shall pay the qualifying losses as determined
25	under section 923 of those private insurers which pur-

- 1 chased the reinsurance coverage provided by the Corpora-
- 2 tion under section 921.

## 3 "SEC. 923. LEVELS OF RETAINED LOSSES.

- 4 "(a) Industry Wide Eligibility.—
  - "(1) IN GENERAL.—Excess reinsurance coverage under this subtitle shall be available to all private insurers eligible for reinsurance pursuant to section 921(b) in accordance with this subsection.

## "(2) Industry retained losses.—

- "(A) IN GENERAL.—The reinsurance account established under section 906(b) shall provide excess reinsurance coverage when, as determined by the Board of the Corporation pursuant to the plan of operation under section 902, the insurance industry is likely to incur gross losses covered under section 921(c) arising from hurricane, earthquake, volcanic eruption, and tusnami events occurring during any 12-month period that exceed 15 percent of the consolidated industry surplus as regards policyholders.
- "(B) CALCULATION.—Only such separate events that will likely result in industry gross losses of at least \$1,500,000,000, adjusted annually in accordance with the percentage

change in the Consumer Price Index, shall be 1 2 aggregated to reach the 15 percent level for gross losses described in subparagraph (A). 3 "(3) 4 Individual **COMPANY RETAINED** 5 LOSSES.—After the insurance industry has sustained gross losses described in paragraph (2), the reinsur-6 ance account established under section 906(b) shall 7 pay to a private insurer 95 percent of qualifying 8 9 losses in excess of 15 percent of the consolidated surplus as regards policyholders of the private in-10 11 surer. 12 "(b) Individual Insurer Eligibility.— "(1) 13 Individual **INSURER** RETAINED LOSSES.—If subsection (a) is not applicable, a pri-14 15 vate insurer shall be eligible for excess reinsurance coverage and reimbursement from the reinsurance 16 account established under section 906(b) if the in-17 18 surer has incurred gross losses from a single— 19 "(A) earthquake, volcanic eruption, or tsu-20 nami event that is included in the lines covered 21 under section 921(c) and that exceeds 20 per-22 cent of the consolidated surplus as regards pol-

icyholders of the private insurer; or

"(B) hurricane event that is included in

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exceed 20 percent of the consolidated surplus as regards policyholders of the private insurer, except that losses in the workers' compensation and earthquake lines of coverage shall be excluded.

- "(2) REINSURANCE ACCOUNT PAYMENTS.—
  After the private insurer has sustained gross losses described in paragraph (1), the reinsurance account established under section 906(b) shall pay 95 percent of qualifying losses in excess of 20 percent of the consolidated surplus as regards policyholders of the private insurer.
- "(3) LIMITATION OF REINSURANCE ACCOUNT PAYMENTS.—The payments by the reinsurance account under this subsection shall be limited to 200 percent of the consolidated surplus as regards policyholders of the private insurer.
- "(c) STATE INSURANCE PROGRAMS.—Excess reinsurance coverage under this subtitle shall be available to each insurance pool eligible for reinsurance pursuant to section 921(b) in accordance with the following:
- "(1) STATE POOL LOSSES.—The reinsurance account established under section 906(b) shall provide excess reinsurance coverage when, as determined by the Director pursuant to the plan of oper-

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- ation under section 902, the State insurance pool is 1 2 likely to incur gross losses in the State served by the eligible State insurance pool arising from hurricane, 3 earthquake, volcanic eruption, and tsunami events occurring during any 12-month period that exceed 5 6 10 times the sum of the direct earned premiums for 7 that State insurance pool for the losses covered under section 921(c) or \$10,000,000,000, adjusted 8 9 annually in accordance with the percentage change 10 in the Consumer Price Index, whichever amount is 11 less.
  - "(2) MINIMUM LOSSES.—The lesser amount described in paragraph (1) must equal at least \$500,000,000, adjusted annually in accordance with the percentage change in the Consumer Price Index.
  - "(3) RETAINED LOSSES.—After the insurance industry has sustained gross losses described in paragraph (1), the reinsurance account established under section 906(b) shall pay to an individual State insurance pool 95 percent of qualifying losses in excess of the lesser amount described in paragraph (1).
- "(d) QUALIFYING LOSSES.—For the purpose of thissubtitle, 'qualifying losses' include—

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1	"(1) the losses and loss adjustment expense in-
2	curred by a private insurer or State insurance pool;
3	and
4	"(2) any assessments, surcharges, or other li-
5	abilities imposed by any State residual insurance
6	pooling program or guaranty account, attributable to
7	hurricanes, earthquakes, volcanic eruptions, and
8	tsunamis occurring during any 12-month period en-
9	compassing the events described in subsections
10	(a) (2) and (c) (1) or the event described in sub-
11	section (b)(1), reduced by—
12	"(A) any collectible reinsurance recover-
13	able, and
14	"(B) an appropriate percentage of any
15	uncollectible reinsurance arising from the event
16	as set in the plan of operation under section
17	902.
18	"(e) Obligations.—All reinsurance contracts issued
19	under this subtitle shall constitute obligations, in accord-
20	ance with the terms of the reinsurance, of the Corporation.
21	"(f) Definitions.—In this section, the following
22	definitions apply:
23	"(1) The term 'consolidated industry surplus as
24	regards policyholders' means the consolidated sur-
25	plus as regards policyholders of the property and

- casualty insurance industry (excluding life insurance) for the calendar year immediately preceding the hurricane, earthquake, volcanic eruption, or tsunami events described in subsection (a)(2) as determined by the National Association of Insurance Commissioners or other credible source as determined by the Corporation.
  - "(2) The term 'consolidated surplus as regards policyholders' means the surplus as regards policyholders of the private insurer (excluding life insurance) based on financial data submitted to the National Association of Insurance Commissioners or other credible source as determined by the Corporation for the calendar year immediately preceding the hurricane, earthquake, volcanic eruption, or tsunami events described in subsections (a) (2) and (b) (1).
  - "(3) The term 'direct earned premiums' means the direct earned premiums for certain lines of property and casualty insurance coverage as published in the National Association of Insurance Commissioners Fire and Casualty Annual Statement filed with the applicable State department of insurance for the most recent calender year available preceding the hurricane, earthquake, volcanic eruption, or tsunami events described in subsection (c)(1).

1	"(4) The term 'gross losses' means all losses
2	and loss adjustment expenses, before deduction of
3	any private reinsurance recoverables.
4	"(5) The term 'uncollectible reinsurance' means
5	reinsurance proceeds due and payable in accordance
6	with the terms of the reinsurance contract that are
7	not paid within 12 months of the due date.
8	"TITLE X—NATURAL DISASTER
9	PROTECTION FUND
10	"SEC. 1001. ESTABLISHMENT.
11	"(a) The Fund.—There is established within the
12	Treasury of the United States a trust fund to be known
13	as the Natural Disaster Protection Fund (hereinafter re-
14	ferred to in this title as the 'Fund'), consisting of such
15	amounts as may be appropriated or credited to the Fund
16	as provided in this title.
17	"(b) ACCOUNTS.—There are established in the Fund
18	three separate accounts as follows:
19	"(1) A Private Loss Account as described in
20	section 1002.
21	"(2) A Public Loss Account as described in sec-
22	tion 1003.
23	"(3) A Mitigation Account as described in sec-
24	tion 1004.

1	"(c) No Commingling.—The amounts in the three
2	accounts established in subsection (b) shall be kept sepa-
3	rate. The Secretary of the Treasury shall not permit bor-
4	rowing of monies between the three accounts.
5	"SEC. 1002. PRIVATE LOSS ACCOUNT.
6	"The Private Loss Account established in section
7	1001(b) shall provide direct Federal loans to cover short-
8	falls in the primary account described in section $906(a)$
9	and the reinsurance account described in section $906(b)$ ,
10	subject to the lending authority, conditions, and repay-
11	ment terms of section 906(d).
12	"SEC. 1003. PUBLIC LOSS ACCOUNT.
13	"(a) In General.—The Public Loss Account estab-
14	lished in section 1001(b) shall cover losses to, and retro-
15	fitting of, public facilities and critical facilities and life-
16	lines.
17	"(b) Description of Account.—
18	"(1) Source of funds.—The Director shall
19	transfer and credit to the Public Loss Account
20	amounts specifically designated and appropriated—
21	"(A) annually pursuant to title IV for re-
22	pair and restoration of Federal facilities, public
23	facilities, and critical facilities and lifelines;
24	"(B) pursuant to any natural disaster
25	emergency supplemental appropriations Act en-

1	acted after the date of enactment of the Natu-
2	ral Disaster Protection Partnership Act of 1995
3	and intended to be allocated to the Director,
4	the Department of Transportation, the Depart-
5	ment of Housing and Urban Development, and
6	other Federal agencies for the repair and res-
7	toration of critical facilities and lifelines and
8	public facilities; and
9	"(C) annually after the date of enactment
10	of the Natural Disaster Protection Partnership
11	Act of 1995 for the following public infrastruc-
12	ture programs or Federal entities:
13	"(i) the Highway Trust Fund (26
14	U.S.C. 9503),
15	"(ii) the Airport and Airway Trust
16	Fund (26 U.S.C. 9502),
17	"(iii) the Harbor Maintenance Trust
18	Fund (26 U.S.C. 9505),
19	"(iv) the grants for construction of
20	water treatment works under title II of the
21	Federal Water Pollution Control Act (33
22	U.S.C. 1281 et seq.),
23	"(v) the Soil Conservation Service (16
24	U.S.C. 590 et seq.),

1	"(vi) the Economic Development Ad-
2	ministration (42 U.S.C. 3121 et seq.),
3	"(vii) the Corps of Engineers, and
4	"(viii) the General Services Adminis-
5	tration (40 U.S.C. 751 et seq.);
6	provided that such specifically designated amounts
7	under this paragraph shall be in addition to and not
8	in lieu of annual appropriations for these programs.
9	"(2) Amount of account.—The Public Loss
10	Account shall retain a reserve of funds sufficient to
11	cover the anticipated costs resulting from natural
12	disasters up to the annual 10-year historical average
13	of disaster relief provided by the Director.
14	"(3) AUTHORIZATION.—There is authorized to
15	be appropriated from the general fund such sums as
16	may be necessary to carry out this section.
17	"(c) Purposes of Account.—
18	"(1) Rebuilding grants.—The Public Loss
19	Account shall provide grants to States for the repair
20	or restoration of critical facilities and lifelines, public
21	facilities, and infrastructure damaged or destroyed
22	by natural disasters.
23	"(2) Pre-disaster mitigation.—The Public
24	Loss Account shall provide grants to States for pre-
25	natural disaster hazard mitigation, including retro-

- fitting of critical facilities and lifelines and public facilities.
  cilities.
  "(3) FEDERAL SHARE.—
  - "(A) COMPLIANCE STATE.—The Federal share of the grants provided from the Public Loss Account under this subsection shall be 75 percent if the State receiving such grants is in compliance with the hazard mitigation time periods described in section 813.
    - "(B) Non-compliance state.—Consistent with the penalty described in section 814(a), the Federal share shall be 50 percent if the State receiving grants under this subsection is not in compliance with the hazard mitigation time periods described in section 813.
    - (C) WAIVER.—The Federal share percentages described in subparagraphs (A) and (B) shall be increased only upon the enactment of a joint resolution that shall not be designated as an emergency under section 251(b)(2)(D) of the Balanced Budget and Emergency Deficit Control Act of 1985 (2 U.S.C. 901(b)(2)(D)).
- 23 "SEC. 1004. MITIGATION ACCOUNT.
- 24 "(a) PURPOSE OF THE ACCOUNT.—The Mitigation 25 Account established in section 1001(b) shall support the

natural disaster hazard mitigation efforts described in subtitle B of title VIII. 3 "(b) MITIGATION SET ASIDE.— "(1) IN GENERAL.—The Corporation shall pay a percent of the annual net premiums collected for 5 the primary insurance coverages described in subtitle 6 7 B of title IX and the reinsurance coverage described 8 in subtitle C of title IX for natural disaster hazard 9 mitigation purposes. 10 "(2) PERCENTAGE.—The Precise percent 11 amount described in paragraph (1) shall be 7.5 percent or a percentage amount which totals on an an-12 13 nual basis \$200,000,000, adjusted annually in accordance with the percentage change in the 14 Consumer Price Index, which ever amount is less. 15 "(c) Deposits.—The Director shall transfer and 16 credit on an annual basis to the Mitigation Account amounts received from— 18 19 "(1) the percent set aside of the annual pre-20 miums described in subsection (b); and "(2) appropriations provided for pre-natural 21 22 disaster hazard mitigation activities under this Act. 23 "(d) AUTHORIZATION.—For the purposes of subsection (c)(2) only, there is authorized to be appropriated

annually amounts equal to the amounts provided annually

- 1 from the percent set aside of premiums received pursuant
- 2 to subsection (b).".

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