

# Union Calendar No. 54

107<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

# H. R. 1542

**[Report No. 107-83, Parts I and II]**

To deregulate the Internet and high speed data services, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

APRIL 24, 2001

Mr. TAUZIN (for himself, Mr. DINGELL, Mr. GOODLATTE, Mr. BOUCHER, Mr. ENGLISH, Mr. FROST, Mr. SMITH of Washington, Mr. LUCAS of Kentucky, Mr. WHITFIELD, Mr. MURTHA, Mr. COLLINS, Mr. BLAGOJEVICH, Mr. FOSSELLA, Mr. DICKS, Mr. GILLMOR, Mr. BARTON of Texas, Mr. KIND, Mr. GREENWOOD, Mr. MEEKS of New York, Mr. CAMP, Mr. BALDACCI, Mr. RAHALL, Mr. HOLDEN, Mrs. MCCARTHY of New York, Mr. BRADY of Pennsylvania, Mr. SIMPSON, Mr. BOYD, Mrs. NORTHUP, Mr. ENGEL, Mr. SANDLIN, Mr. EVERETT, Mr. BOEHNER, Mr. REYNOLDS, Mr. WELDON of Pennsylvania, Mr. SESSIONS, Mr. BONIOR, Mr. MALONEY of Connecticut, Mr. BUYER, Mr. CUNNINGHAM, Mr. MCCRERY, Mr. BISHOP, Mr. LAMPSON, Mr. VITTER, Mr. BASS, Mr. ACKERMAN, Mr. BLUNT, Mr. MCHUGH, Mr. RYAN of Wisconsin, Mr. QUINN, Mr. BACA, Mr. GONZALEZ, Mr. BAKER, Mr. WALSH, Mr. GREEN of Texas, Mr. WEXLER, Mr. OXLEY, Mr. RADANOVICH, Mr. DIAZ-BALART, Mr. COOKSEY, Mr. CLEMENT, Mr. LARSEN of Washington, Mr. SCHROCK, Mr. PETRI, Mr. WATKINS, Ms. ROS-LEHTINEN, Mr. HILLIARD, Mr. OTTER, Mr. SHADEGG, Mr. BRYANT, Mr. PLATTS, Mr. PUTNAM, Mr. CUMMINGS, Mr. RODRIGUEZ, Mr. CONDIT, Mr. BURR of North Carolina, and Mr. WYNN) introduced the following bill; which was referred to the Committee on Energy and Commerce

MAY 24, 2001

Reported by the Committee on Energy and Commerce with an amendment

[Strike out all after the enacting clause and insert the part printed in *italic*]

MAY 24, 2001

Referred to the Committee on the Judiciary for a period ending not later than June 18, 2001 for consideration of such provisions of the bill and amend-

ment recommended by the Committee on Energy and Commerce as proposed to narrow the purview of the Attorney General under section 271 of the Communications Act of 1934

JUNE 18, 2001

Additional sponsors: Mr. SWEENEY, Mr. GRUCCI, Mr. TURNER, Mr. GALLEGLY, Mr. BACHUS, Mr. FOLEY, Ms. GRANGER, Mr. CROWLEY, Mr. LEVIN, Mr. RANGEL, Mr. VISCLOSKY, Mr. HILLEARY, Mr. BONILLA, Mr. FLETCHER, Mr. BENTSEN, Mr. RILEY, Mr. REYES, Mr. BERRY, Mr. SHOWS, Ms. BROWN of Florida, Mr. WELDON of Florida, Ms. BALDWIN, Mr. TANCREDO, Mrs. MEEK of Florida, Mr. HAYES, Mr. ROSS, Mr. LAHOOD, Mr. ACEVEDO-VILÁ, Mr. MOLLOHAN, Mr. HASTINGS of Florida, Mr. ORTIZ, Mr. KILDEE, Mr. ALLEN, Mr. SERRANO, Mr. BROWN of South Carolina, Mr. SMITH of Texas, and Mr. LATOURETTE

JUNE 18, 2001

Reported with amendments, adversely, from the Committee on the Judiciary, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Omit the part struck through in italic and insert the part printed in boldface roman]

[For text of introduced bill, see copy of bill as introduced on April 24, 2001]

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## A BILL

To deregulate the Internet and high speed data services,  
and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Internet Freedom and*  
5 *Broadband Deployment Act of 2001”.*

6 **SEC. 2. FINDINGS AND PURPOSE.**

7 *(a) FINDINGS.—Congress finds the following:*

1           (1) *Internet access services are inherently inter-*  
2           *state and international in nature, and should there-*  
3           *fore not be subject to regulation by the States.*

4           (2) *The imposition of regulations by the Federal*  
5           *Communications Commission and the States has im-*  
6           *peded the rapid delivery of high speed Internet access*  
7           *services and Internet backbone services to the public,*  
8           *thereby reducing consumer choice and welfare.*

9           (3) *The Telecommunications Act of 1996 rep-*  
10          *resented a careful balance between the need to open*  
11          *up local telecommunications markets to competition*  
12          *and the need to increase competition in the provision*  
13          *of interLATA voice telecommunications services.*

14          (4) *In enacting the prohibition on Bell operating*  
15          *company provision of interLATA services, Congress*  
16          *recognized that certain telecommunications services*  
17          *have characteristics that render them incompatible*  
18          *with the prohibition on Bell operating company pro-*  
19          *vision of interLATA services, and exempted such serv-*  
20          *ices from the interLATA prohibition.*

21          (5) *High speed data services and Internet back-*  
22          *bone services constitute unique markets that are like-*  
23          *wise incompatible with the prohibition on Bell oper-*  
24          *ating company provision of interLATA services.*

1           (6) *Since the enactment of the Telecommuni-*  
2           *cations Act of 1996, the Federal Communications*  
3           *Commission has construed the prohibition on Bell op-*  
4           *erating company provision of interLATA services in*  
5           *a manner that has impeded the development of ad-*  
6           *vanced telecommunications services, thereby limiting*  
7           *consumer choice and welfare.*

8           (7) *Internet users should have choice among com-*  
9           *peting Internet service providers.*

10          (8) *Internet service providers should have the*  
11          *right to interconnect with high speed data networks*  
12          *in order to provide service to Internet users.*

13          (b) *PURPOSES.—It is therefore the purpose of this Act*  
14          *to provide market incentives for the rapid delivery of ad-*  
15          *vanced telecommunications services—*

16               (1) *by deregulating high speed data services,*  
17               *Internet backbone services, and Internet access serv-*  
18               *ices;*

19               (2) *by clarifying that the prohibition on Bell op-*  
20               *erating company provision of interLATA services does*  
21               *not extend to the provision of high speed data services*  
22               *and Internet backbone services;*

23               (3) *by ensuring that consumers can choose*  
24               *among competing Internet service providers; and*

1           (4) *by ensuring that Internet service providers*  
2           *can interconnect with competitive high speed data*  
3           *networks in order to provide Internet access service to*  
4           *the public.*

5 **SEC. 3. DEFINITIONS**

6           (a) *AMENDMENTS.*—Section 3 of the Communications  
7 *Act of 1934 (47 U.S.C. 153) is amended—*

8           (1) *by redesignating paragraph (20) as para-*  
9           *graph (21);*

10           (2) *by redesignating paragraphs (21) through*  
11           *(52) as paragraphs (26) through (57), respectively;*

12           (3) *by inserting after paragraph (19) the fol-*  
13           *lowing new paragraph:*

14           “(20) *HIGH SPEED DATA SERVICE.*—The term  
15           ‘high speed data service’ means any service that con-  
16           sists of or includes the offering of a capability to  
17           transmit, using a packet-switched or successor tech-  
18           nology, information at a rate that is generally not  
19           less than 384 kilobits per second in at least one direc-  
20           tion. Such term does not include special access service  
21           offered through dedicated transport links between a  
22           customer’s premises and an interexchange carrier’s  
23           switch or point of presence.”;

24           (4) *by inserting after paragraph (21) the fol-*  
25           *lowing new paragraphs:*

1           “(22) *INTERNET*.—The term ‘Internet’ means  
2           collectively the myriad of computer and telecommuni-  
3           cations facilities, including equipment and operating  
4           software, which comprise the interconnected world-  
5           wide network of networks that employ the Trans-  
6           mission Control Protocol/Internet Protocol, or any  
7           predecessor or successor protocols to such protocol, to  
8           communicate information of all kinds by wire or  
9           radio.

10           “(23) *INTERNET ACCESS SERVICE*.—The term  
11           ‘Internet access service’ means a service that combines  
12           computer processing, information storage, protocol  
13           conversion, and routing with transmission to enable  
14           users to access Internet content and services.

15           “(24) *INTERNET BACKBONE*.—The term ‘Internet  
16           backbone’ means a network that carries Internet traf-  
17           fic over high-capacity long-haul transmission facili-  
18           ties and that is interconnected with other such net-  
19           works via private peering relationships.

20           “(25) *INTERNET BACKBONE SERVICE*.—The term  
21           ‘Internet backbone service’ means any interLATA  
22           service that consists of or includes the transmission by  
23           means of an Internet backbone of any packets, and  
24           shall include related local connectivity.”.

25           (b) *CONFORMING AMENDMENTS*.—

1           (1) *Section 230(f) of the Communications Act of*  
2           *1934 (47 U.S.C. 230(f)) is amended—*

3                     *(A) by striking paragraph (1); and*

4                     *(B) by redesignating paragraphs (2)*  
5           *through (4) as paragraphs (1) through (3), re-*  
6           *spectively.*

7           (2) *Section 223(h)(2) of such Act (47 U.S.C.*  
8           *223(h)(2)) is amended by striking “230(f)(2)” and in-*  
9           *serting “230(f)(1)”.*

10 **SEC. 4. LIMITATION ON AUTHORITY TO REGULATE HIGH**  
11 **SPEED DATA SERVICES.**

12           (a) *IN GENERAL.—Part I of title II of the Communica-*  
13 *tions Act of 1934 (47 U.S.C. 201 et seq.) is amended by*  
14 *adding at the end the following new section:*

15 **“SEC. 232. PROVISION OF HIGH SPEED DATA SERVICES.**

16           *“(a) FREEDOM FROM REGULATION.—Except to the ex-*  
17 *tent that high speed data service, Internet backbone service,*  
18 *and Internet access service are expressly referred to in this*  
19 *Act, neither the Commission, nor any State, shall have au-*  
20 *thority to regulate the rates, charges, terms, or conditions*  
21 *for, or entry into the provision of, any high speed data serv-*  
22 *ice, Internet backbone service, or Internet access service, or*  
23 *to regulate any network element to the extent it is used in*  
24 *the provision of any such service; nor shall the Commission*

1 *impose or require the collection of any fees, taxes, charges,*  
2 *or tariffs upon such service.*

3       “(b) *SAVINGS PROVISION.—Nothing in this section*  
4 *shall be construed to limit or affect the authority of any*  
5 *State to regulate circuit-switched telephone exchange serv-*  
6 *ices, nor affect the rights of cable franchise authorities to*  
7 *establish requirements that are otherwise consistent with*  
8 *this Act.*

9       “(c) *CONTINUED ENFORCEMENT OF ESP EXEMPTION,*  
10 *UNIVERSAL SERVICE RULES PERMITTED.—Nothing in this*  
11 *section shall affect the ability of the Commission to retain*  
12 *or modify—*

13               “(1) *the exemption from interstate access charges*  
14 *for enhanced service providers under Part 69 of the*  
15 *Commission’s regulations, and the requirements of the*  
16 *MTS/WATS Market Structure Order (97 FCC 2d*  
17 *682, 715 (1983)); or*

18               “(2) *rules issued pursuant to section 254.*”.

19       “(b) *CONFORMING AMENDMENT.—Section 251 of the*  
20 *Communications Act of 1934 (47 U.S.C. 251) is amended*  
21 *by adding at the end thereof the following new subsection:*

22               “(j) *EXEMPTION.—*

23               “(1) *ACCESS TO NETWORK ELEMENTS FOR HIGH*  
24 *SPEED DATA SERVICE.—*

1           “(A) *LIMITATION.*—Subject to subpara-  
2           graphs (B), (C), and (D) of this paragraph, nei-  
3           ther the Commission nor any State shall require  
4           an incumbent local exchange carrier to provide  
5           unbundled access to any network element for the  
6           provision of any high speed data service.

7           “(B) *PRESERVATION OF REGULATIONS AND*  
8           *LINE SHARING ORDER.*—Notwithstanding sub-  
9           paragraph (A), the Commission shall, to the ex-  
10          tent consistent with subsections (c)(3) and (d)(2),  
11          require the provision of unbundled access to those  
12          network elements described in section 51.319 of  
13          the Commission’s regulations (47 C.F.R. 51.319),  
14          as—

15                 “(i) in effect on January 1, 1999; and

16                 “(ii) subject to subparagraphs (C) and  
17                 (D), as modified by the Commission’s Line  
18                 Sharing Order.

19          “(C) *EXCEPTIONS TO PRESERVATION OF*  
20          *LINE SHARING ORDER.*—

21                 “(i) *UNBUNDLED ACCESS TO REMOTE*  
22                 *TERMINAL NOT REQUIRED.*—An incumbent  
23                 local exchange carrier shall not be required  
24                 to provide unbundled access to the high fre-

1                   *quency portion of the loop at a remote ter-*  
2                   *minal.*

3                   “(ii) *CHARGES FOR ACCESS TO HIGH*  
4                   *FREQUENCY PORTION.—The Commission*  
5                   *and the States shall permit an incumbent*  
6                   *local exchange carrier to charge requesting*  
7                   *carriers for the high frequency portion of a*  
8                   *loop an amount equal to which such incum-*  
9                   *bent local exchange carrier imputes to its*  
10                  *own high speed data service.*

11                  “(D) *LIMITATIONS ON REINTERPRETATION*  
12                  *OF LINE SHARING ORDER.—Neither the Commis-*  
13                  *sion nor any State Commission shall construe,*  
14                  *interpret, or reinterpret the Commission’s Line*  
15                  *Sharing Order in such manner as would expand*  
16                  *an incumbent local exchange carrier’s obligation*  
17                  *to provide access to any network element for the*  
18                  *purpose of line sharing.*

19                  “(E) *AUTHORITY TO REDUCE ELEMENTS*  
20                  *SUBJECT TO REQUIREMENT.—This paragraph*  
21                  *shall not prohibit the Commission from modi-*  
22                  *fying the regulation referred to in subparagraph*  
23                  *(B) to reduce the number of network elements*  
24                  *subject to the unbundling requirement, or to for-*  
25                  *bear from enforcing any portion of that regula-*

1            *tion in accordance with the Commission’s au-*  
2            *thority under section 706 of the Telecommuni-*  
3            *cations Act of 1996, notwithstanding any limita-*  
4            *tion on that authority in section 10 of this Act.*

5            *“(F) PROHIBITION ON DISCRIMINATORY*  
6            *SUBSIDIES.—Any network element used in the*  
7            *provision of high speed data service that is not*  
8            *subject to the requirements of subsection (c) shall*  
9            *not be entitled to any subsidy, including any*  
10           *subsidy pursuant to section 254, that is not pro-*  
11           *vided on a nondiscriminatory basis to all pro-*  
12           *viders of high speed data service and Internet ac-*  
13           *cess service. This prohibition on discriminatory*  
14           *subsidies shall not be interpreted to authorize or*  
15           *require the extension of any subsidy to any pro-*  
16           *vider of high speed data service or Internet ac-*  
17           *cess service.*

18           *“(2) RESALE.—For a period of three years after*  
19           *the enactment of this subsection, an incumbent local*  
20           *exchange carrier that provides high speed data service*  
21           *shall have a duty to offer for resale any such service*  
22           *at wholesale rates in accordance with subsection*  
23           *(c)(4). After such three-year period, such carrier shall*  
24           *offer such services for resale pursuant to subsection*  
25           *(b)(1).*

1           “(3) *DEFINITIONS.*—*For purposes of this*  
2 *subsection—*

3           “(A) *the ‘Commission’s Line Sharing*  
4 *Order’ means the Third Report and Order in CC*  
5 *Docket No. 98–147 and the Fourth Report and*  
6 *Order in CC Docket 96–98 (FCC 99–355), as*  
7 *adopted November 18, 1999, and without regard*  
8 *to any clarification or interpretation in the fur-*  
9 *ther notice of proposed rulemaking in such Dock-*  
10 *ets adopted January 19, 2001 (FCC 01–26); and*

11           “(B) *the term ‘remote terminal’ means an*  
12 *accessible terminal located outside of the central*  
13 *office to which analog signals are carried from*  
14 *customer premises, in which such signals are*  
15 *converted to digital, and from which such signals*  
16 *are carried, generally over fiber, to the central*  
17 *office.”.*

18           “(c) *PRESERVATION OF EXISTING INTERCONNECTION*  
19 *AGREEMENTS.*—*Nothing in the amendments made by this*  
20 *section—*

21           “(1) *shall be construed to permit or require the*  
22 *abrogation or modification of any interconnection*  
23 *agreement in effect on the date of enactment of this*  
24 *section during the term of such agreement, except that*  
25 *this paragraph shall not apply to any interconnection*

1       *agreement beyond the expiration date of the existing*  
2       *current term contained in such agreement on the date*  
3       *of enactment of this section, without regard to any ex-*  
4       *tension or renewal of such agreement; or*

5               *(2) affects the implementation of any change of*  
6       *law provision in any such agreement.*

7       **SEC. 5. INTERNET CONSUMERS FREEDOM OF CHOICE.**

8       *Part I of title II of the Communications Act of 1934,*  
9       *as amended by section 4, is amended by adding at the end*  
10      *the following new section:*

11      **“SEC. 233. INTERNET CONSUMERS FREEDOM OF CHOICE.**

12              **“(a) PURPOSE.—***It is the purpose of this section to en-*  
13      *sure that Internet users have freedom of choice of Internet*  
14      *service provider.*

15              **“(b) OBLIGATIONS OF INCUMBENT LOCAL EXCHANGE**  
16      **CARRIERS.—***Each incumbent local exchange carrier has the*  
17      *duty to provide—*

18                      **“(1)** *Internet users with the ability to subscribe*  
19      *to and have access to any Internet service provider*  
20      *that interconnects with such carrier’s high speed data*  
21      *service;*

22                      **“(2)** *any Internet service provider with the right*  
23      *to acquire the facilities and services necessary to*  
24      *interconnect with such carrier’s high speed data serv-*  
25      *ice for the provision of Internet access service;*

1           “(3) any Internet service provider with the abil-  
2           ity to collocate equipment in accordance with the pro-  
3           visions of section 251, to the extent necessary to  
4           achieve the objectives of paragraphs (1) and (2) of  
5           this subsection; and

6           “(4) any provider of high speed data services,  
7           Internet backbone service, or Internet access service  
8           with special access for the provision of Internet access  
9           service within a period no longer than the period in  
10          which such incumbent local exchange carrier provides  
11          special access to itself or any affiliate for the provi-  
12          sion of such service.

13          “(c) DEFINITIONS.—As used in this section—

14                 “(1) INTERNET SERVICE PROVIDER.—The term  
15                 ‘Internet service provider’ means any provider of  
16                 Internet access service.

17                 “(2) INCUMBENT LOCAL EXCHANGE CARRIER.—  
18                 The term ‘incumbent local exchange carrier’ has the  
19                 same meaning as provided in section 251(h).

20                 “(3) SPECIAL ACCESS SERVICE.—The term ‘spe-  
21                 cial access service’ means the provision of dedicated  
22                 transport links between a customer’s premises and the  
23                 switch or point of presence of a high speed data serv-  
24                 ice provider, Internet backbone service provider, or  
25                 Internet service provider.”.

1 **SEC. 6. INCIDENTAL INTERLATA PROVISION OF HIGH**  
2 **SPEED DATA AND INTERNET BACKBONE**  
3 **SERVICES.**

4 (a) *INCIDENTAL INTERLATA SERVICE PERMITTED.*—  
5 Section 271(g) of the Communications Act of 1934 (47  
6 U.S.C. 271(g)) is amended—

7 (1) by striking “or” at the end of paragraph (5);

8 (2) by striking the period at the end of para-  
9 graph (6) and inserting “; or”; and

10 (3) by adding at the end thereof the following  
11 new paragraph:

12 “(7) of high speed data service or Internet back-  
13 bone service, **subject to subsection (l).**”.

14 (b) *PROHIBITION ON PROVISION OF VOICE TELE-*  
15 *PHONE SERVICES.*—Section 271 of such Act is amended by  
16 adding at the end thereof the following new subsection:

17 “(k) *PROHIBITION ON PROVISION OF VOICE TELE-*  
18 *PHONE SERVICES.*—Until the date on which a Bell oper-  
19 ating company is authorized to offer interLATA services  
20 originating in an in-region State in accordance with the  
21 provisions of this section, such Bell operating company of-  
22 fering any high speed data service or Internet backbone  
23 service pursuant to the provisions of paragraph (7) of sub-  
24 section (g) may not, in such in-region State provide  
25 interLATA voice telecommunications service, regardless of  
26 whether there is a charge for such service, by means of the

1 *high speed data service or Internet backbone service pro-*  
2 *vided by such company.”.*

3       **(c) APPLICATION PREREQUISITE TO PRO-**  
4 **VIDING HIGH SPEED DATA SERVICE OR INTERNET**  
5 **BACKBONE SERVICE.—Section 271 of the Com-**  
6 **munications Act of 1934 (47 U.S.C. 271), as**  
7 **amended by subsection (b), is amended by**  
8 **adding at the end the following:**

9       **“(1) APPLICATION PREREQUISITE TO PRO-**  
10 **VIDING HIGH SPEED DATA SERVICE OR INTERNET**  
11 **BACKBONE SERVICE.—**

12               **“(1) REQUIREMENT TO FILE APPLICATION**  
13 **WITH ATTORNEY GENERAL OF THE UNITED**  
14 **STATES.—Neither a Bell operating com-**  
15 **pany, nor any affiliate of a Bell operating**  
16 **company, may begin providing high**  
17 **speed data service or Internet backbone**  
18 **service in any in-region State under the**  
19 **authority of subsection (g)(7)—**

20               **“(A) unless it files with the Attor-**  
21 **ney General of the United States an**  
22 **application to provide such service;**  
23 **and**

24               **“(B) until the Attorney General —**

1           “(i) approves such application  
2           before the expiration of the 90-  
3           day period beginning on the date  
4           such application is filed; or

5           “(ii) fails to approve or to dis-  
6           approve such application during  
7           such 90-day period.

8           “(2) AUTHORITY OF ATTORNEY GEN-  
9           ERAL.—The Attorney General of the  
10          United States—

11          “(A) may issue rules to establish  
12          requirements applicable to the form  
13          and contents of applications filed  
14          under paragraph (1);

15          “(B) may make recommendations  
16          to an applicant regarding—

17                 “(i) withdrawal of an applica-  
18                 tion filed under paragraph (1); or

19                 “(ii) filing of an application  
20                 under paragraph (1), with or  
21                 without modifications, subse-  
22                 quent to the withdrawal of an ap-  
23                 plication filed under such para-  
24                 graph; and

1           “(C) may not approve an applica-  
2           tion filed in compliance with this sub-  
3           section unless the Attorney General  
4           determines that the applicant has  
5           demonstrated that it meets the sub-  
6           stantive requirements of subsections  
7           (c) and (d) with respect to high speed  
8           data service or Internet backbone  
9           service in the State for which such  
10          application is filed.

11          “(3) WITHDRAWAL OF APPLICATION.—An  
12          application filed under paragraph (1)  
13          may be withdrawn by the applicant at  
14          any time before the Attorney General ap-  
15          proves or disapproves such application,  
16          but may not be modified after being  
17          filed.”.

18          ~~(e)~~ (d) *CONFORMING AMENDMENTS.*—

19                (1) *Section 272(a)(2)(B)(i) of such Act is*  
20                *amended to read as follows:*

21                        “(i) *incidental interLATA services de-*  
22                        *scribed in paragraphs (1), (2), (3), (5), (6),*  
23                        *and (7) of section 271(g);”.*

24                (2) *Section 272(a)(2)(C) of such Act is repealed.*

1       **(e) CONTINUED FULL APPLICATION OF THE**  
2 **ANTITRUST LAWS TO MATTERS INVOLVED IN THE**  
3 **TELECOMMUNICATIONS       INDUSTRY.—Section**  
4 **601(b) of the Telecommunications Act of 1996**  
5 **(47 U.S.C. 152 note) is amended by adding at**  
6 **the end the following:**

7           **“(4) CONTINUING OPERATION OF THE**  
8 **ANTITRUST LAWS.—The rights, obligations,**  
9 **powers, and remedies provided under the**  
10 **antitrust laws are in addition to, and**  
11 **are—**

12                   **“(A) not preempted by;**

13                   **“(B) not inconsistent with; and**

14                   **“(C) not incompatible with;**

15 **any of the rights, obligations, powers,**  
16 **and remedies provided under the Com-**  
17 **munications Act of 1934 (47 U.S.C. 151 et**  
18 **seq.), under this Act, or under any law**  
19 **amended by either such Act, regardless of**  
20 **the progress of competition in any mar-**  
21 **ket.”.**

22 **SEC. 7. DEPLOYMENT OF BROADBAND SERVICES.**

23       *Part III of title II of the Communications Act of 1934*  
24 *is amended by inserting after section 276 (47 U.S.C. 276)*  
25 *the following new section:*

1 **“SEC. 277. DEPLOYMENT OF BROADBAND SERVICES.**

2       “(a) *DEPLOYMENT REQUIRED.*—Each Bell operating  
3 company and its affiliates shall deploy high speed data  
4 services in each State in which such company or affiliate  
5 is an incumbent local exchange carrier (as such term is de-  
6 fined in section 251(h)) in accordance with the require-  
7 ments of this section.

8       “(b) *DEPLOYMENT REQUIREMENTS.*—

9               “(1) *MILEPOSTS FOR DEPLOYMENT.*—A Bell op-  
10 erating company or its affiliate shall deploy high  
11 speed data services by attaining high speed data ca-  
12 pability in its central offices in each State to which  
13 subsection (a) applies. Such company or affiliate  
14 shall attain such capability in accordance with the  
15 following schedule:

16                       “(A) Within one year after the date of en-  
17 actment of this section, such company or affiliate  
18 shall attain high speed data capability in not  
19 less than 20 percent of such central offices in  
20 such State.

21                       “(B) Within 2 years after the date of enact-  
22 ment of this section, such company or affiliate  
23 shall attain high speed data capability in not  
24 less than 40 percent of such central offices in  
25 such State.

1           “(C) Within 3 years after the date of enact-  
2           ment of this section, such company or affiliate  
3           shall attain high speed data capability in not  
4           less than 70 percent of such central offices in  
5           such State.

6           “(D) Within 5 years after the date of enact-  
7           ment of this section, such company or affiliate  
8           shall attain high speed data capability in not  
9           less than 100 percent of such central offices in  
10          such State.

11          “(2) *HIGH SPEED DATA CAPABILITY.*—For pur-  
12          poses of paragraph (1), a central office shall be con-  
13          sidered to have attained high speed capability if—

14                 “(A)(i) such central office is equipped with  
15                 high speed data multiplexing capability; and

16                 “(ii) each upgradeable customer loop that  
17                 originates or terminates in such central office is  
18                 upgraded promptly upon receipt of a customer  
19                 request for such upgrading, as necessary to per-  
20                 mit transmission of high speed data service (in-  
21                 cluding any conditioning of the loop);

22                 “(B) each customer served by such central  
23                 office (without regard to the upgradeability or  
24                 length of the customer’s loop) is able to obtain  
25                 the provision of high speed data service from

1           *such Bell operating company or its affiliate by*  
2           *means of an alternative technology that does not*  
3           *involve the use of the customer’s loop; or*

4           “(C) *each such customer is able to obtain*  
5           *the provision of high speed data service by one*  
6           *or the other of the means described in subpara-*  
7           *graphs (A) and (B).*

8           “(3) *UPGRADEABLE LOOPS.—For purposes of*  
9           *paragraph (2), a customer loop is upgradeable if—*

10           “(A) *such loop is less than 15,000 feet in*  
11           *length (from the central office to the customer’s*  
12           *premises along the line); and*

13           “(B) *such loop can, with or without condi-*  
14           *tioning, transmit high speed data services with-*  
15           *out such transmission on such loop causing sig-*  
16           *nificant degradation of voice service.*

17           “(c) *AVAILABILITY OF REMEDIES.—*

18           “(1) *FORFEITURE PENALTIES.—A Bell operating*  
19           *company or its affiliate that fails to comply with this*  
20           *section shall be subject to the penalties provided in*  
21           *section 503(b)(2). In determining whether to impose*  
22           *a forfeiture penalty, and in determining the amount*  
23           *of any forfeiture penalty under section 503(b)(2)(D),*  
24           *the Commission shall take into consideration the ex-*

1       *tent to which the requirements of this section are tech-*  
2       *nically infeasible.*

3               “(2) *JURISDICTION.*—*The Commission shall have*  
4       *exclusive jurisdiction to enforce the requirements of*  
5       *this section, except that any State commission may*  
6       *file a complaint with the Commission seeking the im-*  
7       *position of penalties as provided in paragraph (1).*

8               “(d) *ANNUAL REPORT ON DEPLOYMENT.*—

9               “(1) *ANALYSIS REQUIRED.*—*The Commission*  
10       *shall include in each of its annual reports submitted*  
11       *no more than 18 months after the date of enactment*  
12       *of this section an analysis of the deployment of high*  
13       *speed data service to underserved areas. Such report*  
14       *shall include—*

15               “(A) *a statistical analysis of the extent to*  
16       *which high speed data service has been deployed*  
17       *to central offices and customer loops, or is avail-*  
18       *able using different technologies, as compared*  
19       *with the extent of such deployment and avail-*  
20       *ability prior to such date and in prior reports*  
21       *under this subsection;*

22               “(B) *a breakdown of the delivery of high*  
23       *speed data service by type of technology and*  
24       *class or category of provider;*

1           “(C) an identification of impediments to  
2 such deployment and availability, and develop-  
3 ments in overcoming such impediments during  
4 the intervening period between such reports; and

5           “(D) recommendations of the Commission,  
6 after consultation with the National Tele-  
7 communications and Information Administra-  
8 tion, for further extending such deployment and  
9 availability and overcoming such impediments.

10           “(2) DEFINITION OF UNDERSERVED AREA.—For  
11 purposes of paragraph (1), the term ‘underserved  
12 areas’ means areas that—

13           “(A) are high cost areas that are eligible for  
14 services under subpart D of part 54 of the Com-  
15 mission’s regulations (47 C.F.R. 54.301 et seq.);  
16 or

17           “(B) are within or comprised of any census  
18 tract—

19           “(i) the poverty level of which is at  
20 least 30 percent (based on the most recent  
21 census data); or

22           “(ii) the median family income of  
23 which does not exceed—

24           “(I) in the case of a census tract  
25 located in a metropolitan statistical

1                   area, 70 percent of the greater of the  
2                   metropolitan area median family in-  
3                   come or the statewide median family  
4                   income; and

5                   “(II) in the case of a census tract  
6                   located in a nonmetropolitan statis-  
7                   tical area, 70 percent of the nonmetro-  
8                   politan statewide median family in-  
9                   come.

10                   “(3) *DESIGNATION OF CENSUS TRACTS.*—The  
11                   Commission shall, not later than 90 days after the  
12                   date of the enactment of this section, designate and  
13                   publish those census tracts meeting the criteria de-  
14                   scribed in paragraph (2)(B).”.

15                   **SEC. 8. COMMISSION AUTHORIZED TO PRESCRIBE JUST**  
16                   **AND REASONABLE CHARGES.**

17                   *The Federal Communications Commission may im-*  
18                   *pose penalties under section 503 of the Communications Act*  
19                   *of 1934 not to exceed \$1,000,000 for any violation of provi-*  
20                   *sions contained in, or amended by, section 5, 6, or 7 (or*  
21                   *any combination thereof) of this Act. Each distinct viola-*  
22                   *tion shall be a separate offense, and in the case of a con-*  
23                   *tinuing violation, each day shall be deemed a separate of-*  
24                   *fense, except that the amount assessed for any continuing*  
25                   *violation shall not exceed a total of \$10,000,000 for any*

- 1 *single act or failure to act described in section 5, 6, or 7*
- 2 *(or any combination thereof) of this Act.*



**Union Calendar No. 54**

107<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION

**H. R. 1542**

**[Report No. 107-83, Parts I and II]**

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**A BILL**

To deregulate the Internet and high speed data services, and for other purposes.

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JUNE 18, 2001

Reported with amendments, adversely, from the Committee on the Judiciary, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed