107TH CONGRESS 2D SESSION

S. 1992

To amend the Employee Retirement Income Security Act of 1974 to improve diversification of plan assets for participants in individual account plans, to improve disclosure, account access, and accountability under individual account plans, and for other purposes.

IN THE SENATE OF THE UNITED STATES

March 6, 2002

Mr. Kennedy (for himself, Mr. Bingaman, Mr. Corzine, Mrs. Boxer, Mr. Daschle, Mr. Harkin, Ms. Mikulski, Mr. Reed, Mrs. Clinton, and Mr. Durbin) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To amend the Employee Retirement Income Security Act of 1974 to improve diversification of plan assets for participants in individual account plans, to improve disclosure, account access, and accountability under individual account plans, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Protecting America's Pensions Act of 2002".
- 6 (b) Table of Contents.—

Sec. 1. Short title and table of contents.

TITLE I—IMPROVEMENTS IN DIVERSIFICATION OF PLAN ASSETS

- Sec. 101. Rules relating to plan investments in employer stock.
- Sec. 102. Elimination of employer requirements that assets be invested in employer securities.
- Sec. 103. Fiduciary rules for plan sponsors designating independent investment advisers.

TITLE II—IMPROVEMENTS IN DISCLOSURE

- Sec. 201. Pension benefit information.
- Sec. 202. Provision to participants and beneficiaries of material investment information in accurate form.
- Sec. 203. Electronic disclosure of insider trading.

TITLE III—IMPROVEMENTS IN ACCESS AND ACCOUNTABILITY

- Sec. 301. Additional fiduciary protections relating to lockdowns.
- Sec. 302. Limitation on fiduciary exception during lockdown period.
- Sec. 303. Insurance adequate to protect interest of participants and beneficiaries.
- Sec. 304. Liability for breach of fiduciary duty.
- Sec. 305. Participation of participants in trusteeship of individual account plans.
- Sec. 306. Preservation of rights or claims.
- Sec. 307. Office of Pension Participant Advocacy.
- Sec. 308. Study regarding insurance system for individual account plans.
- Sec. 309. Study regarding fees charged by individual account plans.
- Sec. 310. Collectively bargained 401(k) plans.

TITLE IV—GENERAL PROVISIONS

- Sec. 401. General effective date.
- Sec. 402. Plan amendments.

1 TITLE I—IMPROVEMENTS IN DI-

2 VERSIFICATION OF PLAN AS-

3 **SETS**

- 4 SEC. 101. RULES RELATING TO PLAN INVESTMENTS IN EM-
- 5 PLOYER STOCK.
- 6 Section 404 of the Employee Retirement Income Se-
- 7 curity Act of 1974 (29 U.S.C. 1104) is amended by adding
- 8 at the end the following new subsection:

- 1 "(e)(1)(A) Except as provided in this subsection, an
- 2 individual account plan under which a participant or bene-
- 3 ficiary is permitted to exercise control over assets in his
- 4 or her account shall provide that if the plan (or any other
- 5 plan maintained by the employer which covers the partici-
- 6 pant or beneficiary) provides for or allows employer con-
- 7 tributions other than elective deferrals to be invested in
- 8 employer securities or employer real property, the plan
- 9 may not permit elective deferrals to be invested in em-
- 10 ployer securities or employer real property.
- 11 "(B) A plan which offers as an investment option the
- 12 purchase of stock through an open brokerage account or
- 13 similar investment vehicle shall not be treated as meeting
- 14 the requirements of subparagraph (A) unless the plan pro-
- 15 vides that such option may not be used to purchase em-
- 16 ployer securities or employer real property.
- 17 "(2)(A) This subsection shall not apply to an indi-
- 18 vidual account plan maintained by an employer for any
- 19 plan year if the employer maintains a qualified defined
- 20 benefit plan for the plan year.
- 21 "(B)(i) For purposes of subparagraph (A), the term
- 22 'qualified defined benefit plan' means, with respect to any
- 23 individual account plan, a defined benefit plan—

1	"(I) which covers at least 90 percent of the em-
2	ployees as are covered by the individual account
3	plan, and
4	"(II) with respect to which the accrued benefit
5	of each participant is not less than a benefit which
6	is actuarially equivalent to a percentage of the par-
7	ticipant's final average pay equal to 1.5 percent mul-
8	tiplied by the number of years of service (not greater
9	than 20) of the participant.
10	"(ii) In applying subclause (II) of clause (i) to a de-
11	fined benefit plan with respect to which a participant's ac-
12	crued benefit is equal to a fixed dollar amount multiplied
13	by the number of years of service—
14	"(I) the participant's pay during the plan year
15	preceding the plan year of the determination shall be
16	used in lieu of final average pay, and
17	"(II) the plan shall be treated as satisfying the
18	requirement of such subclause if the average accrued
19	benefit under the plan of all the participants who
20	are also covered by the individual account plan
21	meets such requirement.
22	"(3) For purposes of this subsection—
23	"(A) the term 'elective deferral' has the mean-
24	ing given such term by section $402(g)(3)$ of the In-
25	ternal Revenue Code of 1986,

1	"(B) the terms 'employer securities' and 'em-
2	ployer real property' have the meanings given such
3	terms by section 407(d), and
4	"(C) the term 'year of service' has the meaning
5	given such term by section 203(b)(2)."
6	SEC. 102. ELIMINATION OF EMPLOYER REQUIREMENTS
7	THAT ASSETS BE INVESTED IN EMPLOYER SE-
8	CURITIES.
9	(a) In General.—Section 404(e) of Employee Re-
10	tirement Income Security Act of 1974 (29 U.S.C.
11	1104(e)), as added by section 101, is amended by redesig-
12	nating paragraphs (2) and (3) as paragraphs (3) and (4)
13	and by inserting after paragraph (1) the following new
14	paragraph:
15	"(2)(A) Except as provided in this subsection,
16	an individual account plan to which this paragraph
17	applies shall—
18	"(i) offer at least 3 investment options
19	(not inconsistent with regulations prescribed by
20	the Secretary) in addition to any option to in-
21	vest in employer securities or employer real
22	property,
23	"(ii) provide that a participant or bene-
24	ficiary has the immediate right to reinvest any
25	employee contributions and elective deferrals in-

vested in employer securities or employer real 1 2 property (and earnings thereon) in any other 3 investment option provided by the plan, "(iii) provide that a participant or bene-4 5 ficiary has the right after no more than 3 years 6 of service under the plan to reinvest any em-7 ployer contributions (other than elective deferrals) of employer securities or employer real 8 9 property (and earnings thereon) in any other 10 investment option provided by the plan, and 11 "(iv) meet the requirements of section 12 409(e)(2) of the Internal Revenue Code of 1986 13 with respect to employer securities held by the 14 plan which are readily tradable on an estab-15 lished securities market. "(B)(i) Except as provided in clause (ii), this 16 17 paragraph shall apply to any individual account plan 18 which holds employer securities which are readily 19 tradable on an established securities market. "(ii) This paragraph shall not apply to an em-20 21 ployee stock ownership plan if the plan has no con-22 tributions (or earnings thereon) which are subject to 23 section 401 (k)(3) or (m) of such Code." 24 (b) APPLICABLE RULES.—Section 404(e) of such Act

(29 U.S.C. 1104(e)), as so added, is amended by striking

- 1 paragraph (4) (as redesignated by subsection (a)) and in-
- 2 serting the following new paragraphs:
- 3 "(4)(A) Except as provided in subparagraph (B),
- 4 within 30 days after the date of any election by a partici-
- 5 pant or beneficiary under paragraph (2) to reinvest, the
- 6 plan administrator shall take such actions as are necessary
- 7 to effectuate such reinvestment.
- 8 "(B) In any case in which the plan provides for elec-
- 9 tions to reinvest periodically during prescribed time peri-
- 10 ods, the 30-day period described in subparagraph (A) shall
- 11 commence at the end of each such prescribed period.
- 12 "(5) Not later than 30 days before the first date on
- 13 which a participant is eligible to exercise the right to rein-
- 14 vest employer securities and employer real property under
- 15 paragraph (2), the plan administrator shall provide to
- 16 such participant and his or her beneficiaries a written
- 17 notice—
- 18 "(A) setting forth such right under paragraph
- 19 (2), and
- 20 "(B) describing the importance of diversifying
- 21 the investment of retirement account assets.
- 22 The Secretary shall prescribe a model notice for purposes
- 23 of satisfying the requirements of this paragraph which
- 24 shall be in a form calculated to be understood by the aver-
- 25 age plan participant.

1	"(6) For purposes of this subsection—
2	"(A) the term 'elective deferral' has the mean-
3	ing given such term by section $402(g)(3)$ of the In-
4	ternal Revenue Code of 1986,
5	"(B) the term 'employee stock ownership plan'
6	has the meaning given such term by section
7	4975(e)(7) of such Code,
8	"(C) the terms 'employer securities' and 'em-
9	ployer real property' have the meanings given such
10	terms by section 407(d), and
11	"(D) the term 'year of service' has the meaning
12	given such term by section 203(b)(2)."
13	(c) RECOMMENDATIONS RELATING TO NONPUBLICLY
14	TRADED STOCK.—Within 1 year after the date of the en-
15	actment of this Act, the Secretary of Labor shall transmit
16	to the Committee on Education and the Workforce of the
17	House of Representatives and the Committee on Health,
18	Education, Labor, and Pensions of the Senate the Sec-
19	retary's recommendations as to—
20	(1) whether section 404(e) of the Employee Re-
21	tirement Income Security Act of 1974 (as added by
22	section 101 and amended by this section) should
23	apply to employer securities which are not readily
24	tradable on an established securities market, and

1	(2) if the Secretary recommends that such sec-
2	tion apply to such securities, any legislative changes
3	necessary to reflect differences between such securi-
4	ties and employer securities which are readily
5	tradable on an established securities market.
6	SEC. 103. FIDUCIARY RULES FOR PLAN SPONSORS DESIG-
7	NATING INDEPENDENT INVESTMENT ADVIS-
8	ERS.
9	(a) In General.—Section 404 of the Employee Re-
10	tirement Income Security Act of 1974 (29 U.S.C. 1104),
11	as amended by sections 101 and 102, is amended by add-
12	ing at the end the following new subsection:
13	``(f)(1) In the case of an individual account plan
14	which permits a plan participant or beneficiary to exercise
15	control over the assets in his or her account, if a plan
16	sponsor or other person who is a fiduciary designates and
17	monitors a qualified investment adviser pursuant to the
18	requirements of paragraph (3), such fiduciary—
19	"(A) shall be deemed to have satisfied the re-
20	quirements under this section for the prudent des-
21	ignation and periodic review of an investment ad-
22	viser with whom the plan sponsor or other person
23	who is a fiduciary enters into an arrangement for
24	the provision of advice referred to in section
25	3(21)(A)(ii),

1	"(B) shall not be liable under this section for
2	any loss, or by reason of any breach, with respect to
3	the provision of investment advice given by such ad-
4	viser to any plan participant or beneficiary, and
5	"(C) shall not be liable for any co-fiduciary li-
6	ability under subsections (a)(2) and (b) of section
7	405 with respect to the provision of investment ad-
8	vice given by such adviser to any plan participant
9	or beneficiary.
10	"(2)(A) For purposes of this section, the term 'quali-
11	fied investment adviser' means, with respect to a plan, a
12	person—
13	"(i) who is a fiduciary of the plan by reason of
14	the provision of investment advice by such person to
15	a plan participant or beneficiary;
16	"(ii) who—
17	"(I) is registered as an investment adviser
18	under the Investment Advisers Act of 1940 (15
19	U.S.C. 80b–1 et seq.),
20	"(II) is registered as an investment adviser
21	under the laws of the State in which such ad-
22	viser maintains the principal office and place of
23	business of such adviser, but only if such State
24	has an examination requirement to qualify for
25	such registration,

1	"(III) is a bank or similar financial institu-
2	tion referred to in section $408(b)(4)$,
3	"(IV) is an insurance company qualified to
4	do business under the laws of a State, or
5	"(V) is any other comparably qualified en-
6	tity which satisfies such criteria as the Sec-
7	retary determines appropriate, consistent with
8	the purposes of this subsection, and
9	"(iii) who meets the requirements of subpara-
10	graph (B).
11	"(B) The requirements of this subparagraph are met
12	if every individual employed (or otherwise compensated)
13	by a person described in subparagraph (A)(ii) who pro-
14	vides investment advice on behalf of such person to any
15	plan participant or beneficiary is—
16	"(i) an individual described in subclause (I) or
17	(II) of subparagraph (A)(ii),
18	"(ii) registered as a broker or dealer under the
19	Securities Exchange Act of 1934 (15 U.S.C. 78a et
20	seq.),
21	"(iii) a registered representative as described in
22	section 3(a)(18) of the Securities Exchange Act of
23	1934 (15 U.S.C. 78c(a)(18)) or section 202(a)(17)
24	of the Investment Advisers Act of 1940 (15 U.S.C.
25	80b-2(a)(17), or

1	"(iv) any other comparably qualified individual
2	who satisfies such criteria as the Secretary deter-
3	mines appropriate, consistent with the purposes of
4	this subsection.
5	"(3) The requirements of this paragraph are met if—
6	"(A) the plan sponsor or other person who is a
7	fiduciary in designating a qualified investment ad-
8	viser receives at the time of the designation, and an-
9	nually thereafter, a written verification from the
10	qualified investment adviser that the investment
11	adviser—
12	"(i) is and remains a qualified investment
13	adviser,
14	"(ii) acknowledges that the investment ad-
15	viser is a fiduciary with respect to the plan and
16	is solely responsible for its investment advice,
17	"(iii) has reviewed the plan documents (in-
18	cluding investment options) and has determined
19	that its relationship with the plan and the in-
20	vestment advice provided to any plan partici-
21	pant or beneficiary, including any fees or other
22	compensation it will receive, will not constitute
23	a violation of section 406,
24	"(iv) will, in providing investment advice to
25	any participant or beneficiary, consider any em-

ployer securities or employer real property allocated to his or her account, and

"(v) has the necessary insurance coverage
(as determined by the Secretary) for any claim
by any plan participant or beneficiary,

"(B) the plan sponsor or other person who is a fiduciary in designating a qualified investment adviser reviews the documents described in paragraph (4) provided by such adviser and determines that there is no material reason not to enter into an arrangement for the provision of advice by such qualified investment adviser, and

"(C) the plan sponsor or other person who is a fiduciary in designating a qualified investment adviser determines whether or not to continue the designation of the investment adviser as a qualified investment adviser within 30 days of having information brought to its attention that the investment adviser is no longer qualified or that a substantial number of plan participants or beneficiaries have raised concerns about the services being provided by the investment adviser.

"(4) A qualified investment adviser shall provide the following documents to the plan sponsor or other person who is a fiduciary in designating the adviser:

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- "(A) The contract with the plan sponsor or other person who is a fiduciary for the services to be provided by the investment adviser to the plan participants and beneficiaries.
- 5 "(B) A disclosure as to any fees or other com-6 pensation that will be received by the investment ad-7 viser for the provision of such investment advice.
- 8 "(C) The Uniform Application for Investment 9 Adviser Registration as filed with the Securities and 10 Exchange Commission or a substantially similar dis-11 closure application as determined by and filed with 12 the Secretary.
- "(5) Any qualified investment adviser that acknowldegree it is a fiduciary pursuant to paragraph (3)(A)(ii)
 shall be deemed a fiduciary under this part with respect
 to the provision of investment advice to a plan participant
 or beneficiary."
- 18 (b) FIDUCIARY LIABILITY.—Section 404(c)(1)(B) is 19 amended by inserting "(other than a qualified investment 20 adviser)" after "fiduciary".
- 21 (c) Effective Date.—The amendment made by 22 this section shall apply with respect to advisers designated 23 after the date of the enactment of this Act.

1 TITLE II—IMPROVEMENTS IN 2 DISCLOSURE

3	SEC. 201. PENSION BENEFIT INFORMATION.
4	(a) Pension Benefit Statements Required on
5	Periodic Basis.—
6	(1) In general.—Section 105(a) of the Em-
7	ployee Retirement Income Security Act of 1974 (29
8	U.S.C. 1025(a)) is amended to read as follows:
9	"(a)(1)(A) The administrator of an individual ac-
10	count plan shall furnish a pension benefit statement—
11	"(i) at least once each calendar quarter to a
12	plan participant of an individual account plan which
13	permits a participant or beneficiary to exercise con-
14	trol over the assets in his or her account, and
15	"(ii) to a plan participant or beneficiary upon
16	written request.
17	"(B) The administrator of a defined benefit plan
18	shall furnish a pension benefit statement—
19	"(i) at least once every 3 years to each partici-
20	pant, and
21	"(ii) to a participant or beneficiary of the plan
22	upon written request.
23	Information furnished under subparagraph (B) to a par-
24	ticipant (other than at the request of the participant) may

I	be based on reasonable estimates determined under regu-
2	lations prescribed by the Secretary.
3	"(2)(A) A pension benefit statement under paragraph
4	(1)—
5	"(i) shall indicate, on the basis of the latest
6	available information—
7	"(I) the total benefits accrued, and
8	"(II) the nonforfeitable pension benefits, if
9	any, which have accrued, or the earliest date on
10	which benefits will become nonforfeitable,
11	"(ii) shall be written in a manner calculated to
12	be understood by the average plan participant, and
13	"(iii) may be provided in written, electronic, or
14	other appropriate form to the extent that such form
15	is reasonably accessible to the participant or bene-
16	ficiary.
17	"(B) In the case of an individual account plan, the
18	pension benefit statement under paragraph (1) shall in-
19	clude (together with the information required in subpara-
20	graph (A))—
21	"(i) the value of any assets held in the form of
22	employer securities, without regard to whether such
23	securities were contributed by the plan sponsor or
24	acquired at the direction of the plan or of the partic-
25	ipant or beneficiary, and an explanation of any limi-

- tations or restrictions on the right of the participant
 or beneficiary to direct an investment,
- 3 "(ii) an explanation, written in a manner cal-4 culated to be understood by the average plan partici-5 pant, of the importance, for the long-term retire-6 ment security of participants and beneficiaries, of a 7 diversified investment portfolio, including a state-8 ment of the risk of holding substantial portions of 9 a portfolio in the securities of any 1 entity, such as 10 employer securities, and
 - "(iii) in the case of an individual account plan, if the percentage of assets in the individual account that consists of employer securities and employer real property (as defined in paragraphs (1) and (2), respectively, of section 407(d)), as determined as of the most recent valuation date of the plan, exceeds 20 percent of the total account, a warning that the account may be overinvested in employer securities and employer real property."
 - (2) CIVIL PENALTIES FOR FAILURE TO PROVIDE QUARTERLY BENEFIT STATEMENTS.—Section 502 of such Act (29 U.S.C. 1132) is amended—
- 23 (A) in subsection (a)(6), by striking "(5), 24 or (6)" and inserting "(5), (6), or (7)";

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1	(B) by redesignating paragraph (7) of sub-
2	section (c) as paragraph (8); and
3	(C) by inserting after paragraph (6) of
4	subsection (c) the following new paragraph:
5	"(7) The Secretary may assess a civil penalty against
6	any plan administrator of an individual account plan of
7	up to \$1,000 a day from the date of such plan administra-
8	tor's failure or refusal to provide participants or bene-
9	ficiaries with a benefit statement on at least a quarterly
10	basis in accordance with section 105(a)(1)(A)(i)."
11	(3) Model Statement.—Section 105 of such
12	Act (29 U.S.C. 1025), is amended by adding at the
13	end the following new subsection:
14	"(e) The Secretary of Labor shall develop a model
15	benefit statement which may be used by plan administra-
16	tors in complying with the requirements of subsection (a).
17	Such notice shall be in a form calculated to be understood
18	by the average plan participant."
19	(4) Conforming Amendment.—Section
20	105(b) of such Act (29 U.S.C. 1025(b)) is amended
21	to read as follows:
22	"(b) In no case shall a participant or beneficiary or
23	beneficiary of a plan be entitled to more than 1 statement
24	described in subsection (a)(1) (A)(ii) or (B)(ii), whichever
25	is applicable, in any 12-month period."

1	(b) Disclosure of Benefit Calculations.—
2	(1) In general.—Section 105 of such Act (as
3	amended by subsection (a)) is amended further—
4	(A) by redesignating subsections (b), (c),
5	(d), and (e) as subsections (c), (d), (e), and (f),
6	respectively; and
7	(B) by inserting after subsection (a) the
8	following new subsection:
9	``(b)(1) In the case of a participant or beneficiary who
10	is entitled to a distribution of a benefit under a defined
11	benefit plan, the administrator of such plan shall—
12	"(A) notify each participant or beneficiary of
13	the availability of, and the right to request, the in-
14	formation described in paragraph (2), and
15	"(B) provide to the participant or beneficiary
16	the information described in paragraph (2) upon the
17	written request of the participant or beneficiary.
18	"(2) The information described in this paragraph
19	includes—
20	"(A) a worksheet explaining how the amount of
21	the distribution was calculated and stating the as-
22	sumptions used for such calculation,
23	"(B) upon written request of the participant or
24	beneficiary, any plan documents relating to the cal-
25	culation (if available), and

1	"(C) such other information as the Secretary
2	may prescribe."
3	(2) Conforming amendments.—
4	(A) Section $101(a)(2)$ of such Act (29)
5	U.S.C. 1021(a)(2)) is amended by striking
6	"105(a) and (c)" and inserting "105(a), (b),
7	and (d)".
8	(B) Section 105(c) of such Act (as redesig-
9	nated by paragraph (1)(A) of this subsection) is
10	amended by inserting "or (b)" after "subsection
11	(a)".
12	(C) Section 106(b) of such Act (29 U.S.C.
13	1026(b)) is amended by striking "sections
14	105(a) and 105(c)" and inserting "subsections
15	(a), (b), and (d) of section 105".
16	SEC. 202. PROVISION TO PARTICIPANTS AND BENE-
17	FICIARIES OF MATERIAL INVESTMENT IN-
18	FORMATION IN ACCURATE FORM.
19	(a) In General.—Section 404(c) of the Employee
20	Retirement Income Security Act of 1974 (29 U.S.C.
21	1104(c)) is amended by adding at the end the following
22	new paragraph:
23	"(4) The plan sponsor and plan administrator of a
24	pension plan described in paragraph (1) shall, in addition
25	to any other fiduciary duty or responsibility under this

- 1 part, have a fiduciary duty to ensure that each participant
- 2 and beneficiary under the plan, in connection with the in-
- 3 vestment by the participant or beneficiary of plan assets
- 4 in the exercise of his or her control over assets in his or
- 5 her account, is provided with all material investment infor-
- 6 mation regarding investment of such assets to the extent
- 7 that such information is generally required to be disclosed
- 8 by the plan sponsor to investors in connection with such
- 9 an investment under applicable securities laws. The provi-
- 10 sion by the plan sponsor or plan administrator of any ma-
- 11 terially misleading investment information shall be treated
- 12 as a violation of this paragraph."
- 13 (b) Enforcement.—Section 502 of such Act (29)
- 14 U.S.C. 1132), as amended by section 201, is amended—
- 15 (1) in subsection (a)(6), by striking "(6), or
- 16 (7)" and inserting "(6), (7), or (8)";
- 17 (2) by redesignating paragraph (8) of sub-
- section (c) as paragraph (9); and
- 19 (3) by inserting after paragraph (7) of sub-
- section (c) the following new paragraph:
- 21 "(8) The Secretary may assess a civil penalty against
- 22 any person of up to \$1,000 a day from the date of the
- 23 person's failure or refusal to comply with the requirements
- 24 of section 404(c)(4) until such failure or refusal is cor-
- 25 rected."

SEC. 203. ELECTRONIC DISCLOSURE OF INSIDER TRADING.

- 2 Section 101 of the Employee Retirement Income Se-
- 3 curity Act of 1974 (29 U.S.C. 1021) is amended by redes-
- 4 ignating the second subsection (h) as subsection (j) and
- 5 by inserting after the first subsection (h) the following new
- 6 subsection:
- 7 "(i)(1) Except as specifically provided in this Act,
- 8 and notwithstanding any other provision of law, any dis-
- 9 closure required by the Commission of the sale of any se-
- 10 curities by an officer or director or other affiliated person
- 11 of the issuer of the securities shall be made available in
- 12 electronic form—
- 13 "(A) to the Commission by the officer, director,
- or affiliated person, before the end of the calendar
- day on which the transaction occurs;
- 16 "(B) to the public by the Commission, before
- the end of the business day on which the disclosure
- is received under subparagraph (A) but only to the
- 19 extent such public disclosure is allowed under appli-
- cable law; and
- 21 "(C) on any corporate website the issuer main-
- tains which is accessible only internally, before the
- end of the calendar day on which the transaction oc-
- 24 curs.
- 25 If there are employees of an issuer who do not have access
- 26 to the corporate website described in subparagraph (C),

- 1 the information required to be provided under this para-
- 2 graph shall be provided to the employees in written, elec-
- 3 tronic, or other appropriate form to the extent that such
- 4 form is reasonably accessible to them.
- 5 "(2) The Commission may provide that the require-
- 6 ment under this subsection of disclosure in electronic form
- 7 will be in lieu of any other form of such disclosure that
- 8 may be required by the Commission or under any other
- 9 Federal law.
- 10 "(3) In this subsection, the terms 'affiliated person',
- 11 'Commission', 'issuer', and 'securities' have the same
- 12 meanings as in section 3 of the Securities Exchange Act
- 13 of 1934."

14 TITLE III—IMPROVEMENTS IN

15 ACCESS AND ACCOUNTABILITY

- 16 SEC. 301. ADDITIONAL FIDUCIARY PROTECTIONS RELAT-
- 17 ING TO LOCKDOWNS.
- 18 Section 404 of the Employee Retirement Income Se-
- 19 curity Act of 1974 (as amended by this Act) is amended
- 20 further by adding at the end the following new subsection:
- 21 "(g)(1) In the case of any eligible individual account
- 22 plan (as defined in section 407(d)(3))—
- 23 "(A) no lockdown may take effect until at least
- 24 30 days after written notice of such lockdown is pro-

1	vided by the plan administrator to such participant
2	or beneficiary, and
3	"(B) any lockdown may not continue for an un-
4	reasonable period.
5	"(2) For purposes of this subsection, the term
6	'lockdown' means any suspension, restriction, or similar
7	limitation which is imposed on the ability of a participant
8	or beneficiary to exercise control over the assets in his or
9	her account as otherwise generally provided under the
10	terms of the plan (as determined under regulations of the
11	Secretary)."
12	SEC. 302. LIMITATION ON FIDUCIARY EXCEPTION DURING
13	LOCKDOWN PERIOD.
13 14	LOCKDOWN PERIOD. (a) IN GENERAL.—Section 404(c)(1) of the Em-
14 15	(a) In General.—Section 404(c)(1) of the Em-
14 15	(a) In General.—Section 404(c)(1) of the Employee Retirement Income Security Act of 1974 (29)
14 15 16	(a) IN GENERAL.—Section 404(c)(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104(c)(1)) is amended—
14 15 16 17	 (a) IN GENERAL.—Section 404(c)(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104(c)(1)) is amended— (1) in subparagraph (B), by inserting before
14 15 16 17	 (a) IN GENERAL.—Section 404(c)(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104(c)(1)) is amended— (1) in subparagraph (B), by inserting before the period the following: ", except that this subparagraph.
114 115 116 117 118	 (a) IN GENERAL.—Section 404(c)(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104(c)(1)) is amended— (1) in subparagraph (B), by inserting before the period the following: ", except that this subparagraph shall not apply for any period during which
14 15 16 17 18 19 20	(a) IN GENERAL.—Section 404(c)(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104(c)(1)) is amended— (1) in subparagraph (B), by inserting before the period the following: ", except that this subparagraph shall not apply for any period during which the ability of a participant or beneficiary to direct
14 15 16 17 18 19 20 21	(a) In General.—Section 404(c)(1) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1104(c)(1)) is amended— (1) in subparagraph (B), by inserting before the period the following: ", except that this subparagraph shall not apply for any period during which the ability of a participant or beneficiary to direct the investment of assets in his or her individual actions.

- 1 "Any limitation or restriction that may govern the fre-
- 2 quency of transfers between investment vehicles shall not
- 3 be treated as a suspension referred to in subparagraph
- 4 (B) to the extent such limitation or restriction is disclosed
- 5 to participants or beneficiaries through the summary plan
- 6 description or materials describing specific investment al-
- 7 ternatives under the plan."
- 8 (b) Guidance.—The Secretary of Labor shall, not
- 9 later than the 180th day after the date of the enactment
- 10 of this Act, issue guidance as to what actions a fiduciary
- 11 may take to meet his or her fiduciary duties during a pe-
- 12 riod during which section 404(c)(1)(B) of the Employee
- 13 Retirement Income Security Act of 1974 does not apply
- 14 by reason of the amendments made by subsection (a).
- 15 SEC. 303. INSURANCE ADEQUATE TO PROTECT INTEREST
- 16 OF PARTICIPANTS AND BENEFICIARIES.
- 17 (a) In General.—Section 412 of the Employee Re-
- 18 tirement Income Security Act of 1974 (29 U.S.C. 1112)
- 19 is amended by adding at the end the following new sub-
- 20 section:
- 21 "(f) Notwithstanding the preceding provisions of this
- 22 section, each fiduciary of an individual account plan which
- 23 covers more than 100 participants shall be insured, in ac-
- 24 cordance with regulations prescribed by the Secretary, to

1	provide reasonable coverage for failures to meet the re-
2	quirements of this part."
3	(b) Effective Dates.—
4	(1) In General.—The amendment made by
5	this section shall take effect on the date on which
6	the regulations required to be promulgated under
7	section 412(f) of the Employee Retirement Income
8	Security Act of 1974 become final.
9	(2) REGULATIONS.—The Secretary of Labor
10	shall prescribe the regulations necessary to carry out
11	section 412(f) of the Employee Retirement Income
12	Security Act of 1974, as added by this section, not
13	later than one year after the date of the enactment
14	of this Act.
15	SEC. 304. LIABILITY FOR BREACH OF FIDUCIARY DUTY.
16	(a) Liability for Participating in or Con-
17	CEALING FIDUCIARY BREACH.—
18	(1) In general.—Section 409(a) of the Em-
19	ployee Retirement Income Security Act of 1974 (29
20	U.S.C. 1109(a)) is amended—
21	(A) by inserting ", or any other person
22	who, with notice of the facts constituting the
23	breach, participates in or undertakes to conceal
24	such breach," after "duties imposed upon fidu-
25	ciaries by this title";

(B) by inserting "and to each participant 1 2 and beneficiary of the plan" after "plan" the second place it appears, and by inserting "or 3 such participant or beneficiary" after "plan" 4 5 the third place it appears; (C) by inserting "or such other person" 6 after "profits of such fiduciary" and "by the fi-7 8 duciary"; (D) by inserting "or entry of an order pro-9 10 hibiting such fiduciary or such other person 11 from dealing with employee benefit plans" after "removal of such fiduciary"; and 12 13 (E) by adding at the end the following new 14 sentence: "This subsection shall not apply to 15 any claim by a participant or beneficiary which 16 relates to a claim or request for benefits under 17 the plan and which may be brought under sec-18 tion 502(a)." 19 (2)Conforming AMENDMENT.—Section 20 409(b) of such Act (29 U.S.C. 1109(b)) is amended 21 inserting before the period the following: 22 ", unless his liability arises out of his role as a per-

son who, with notice of facts constituting such

breach, participates in or undertakes to conceal such

breach (as described in subsection (a))".

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- 1 (b) Maintenance of Fiduciary Liability.—Section 404(e)(1)(B) of such Act (29 U.S.C. 1104(e)(1)(B)) 3 is amended by inserting before the period the following: ", except that this subparagraph shall not be construed to exempt any fiduciary from liability for any violation of subsection (e) or (f)". 6 SEC. 305. PARTICIPATION OF PARTICIPANTS IN TRUSTEE-8 SHIP OF INDIVIDUAL ACCOUNT PLANS. 9 (a) In General.—Section 403(a) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 10 11 1103(a)) is amended— 12 (1) by redesignating paragraphs (1) and (2) as 13 subparagraphs (A) and (B), respectively; (2) by inserting "(1)" after "(a)"; and 14 15 (3) by adding at the end the following new 16 paragraph: 17 "(2)(A) The assets of a single-employer plan which is an individual account plan which covers more than 100 18
- 19 participants shall be held in trust by a joint board of trust-
- 20 ees, which shall consist of two or more trustees rep-
- 21 resenting on an equal basis the interests of the employer
- 22 or employers maintaining the plan and the interests of the
- 23 participants and their beneficiaries.
- 24 "(B)(i) Except as provided in clause (ii), in any case
- 25 in which the plan is maintained pursuant to one or more

- 1 collective bargaining agreements between one or more em-
- 2 ployee organizations and one or more employers, the trust-
- 3 ees representing the interests of the participants and their
- 4 beneficiaries shall be designated by an election process or-
- 5 ganized by the plan for all plan participants.
- 6 "(ii) Clause (i) shall not apply with respect to a plan
- 7 described in such clause if the employee organization (or
- 8 all employee organizations, if more than one) referred to
- 9 in such clause file with the Secretary, in such form and
- 10 manner as shall be prescribed in regulations of the Sec-
- 11 retary, a written waiver of their rights under clause (i).
- 12 "(iii) In any case in which clause (i) does not apply
- 13 with respect to a single-employer plan because the plan
- 14 is not described in clause (i) or because of a waiver filed
- 15 pursuant to clause (ii), the trustee or trustees representing
- 16 the interests of the participants and their beneficiaries
- 17 shall be elected by the participants in accordance with reg-
- 18 ulations of the Secretary. An individual shall not be treat-
- 19 ed as ineligible for selection as trustee solely because such
- 20 individual is an employee of the plan sponsor, except that
- 21 the employee so selected may not be a highly compensated
- 22 employee (as defined in section 414(q) of the Internal Rev-
- 23 enue Code of 1986).
- 24 "(iv) The Secretary shall provide by regulation for
- 25 the appointment of a neutral, in accordance with the pro-

- 1 cedures under section 203(f) of the Labor Management
- 2 Relations Act, 1947 (29 U.S.C. 173(f)), to cast votes as
- 3 necessary to resolve tie votes by the trustees."
- 4 (b) Regulations.—The Secretary of Labor shall
- 5 prescribe the initial regulations necessary to carry out the
- 6 provisions of the amendments made by this section not
- 7 later than 90 days after the date of the enactment of this
- 8 Act.

9 SEC. 306. PRESERVATION OF RIGHTS OR CLAIMS.

- 10 Section 502 of the Employee Retirement Income Se-
- 11 curity Act of 1974 (29 U.S.C. 1132) is amended by adding
- 12 at the end the following new subsection:
- 13 "(n)(1) The rights under this title (including the
- 14 right to maintain a civil action) may not be waived, de-
- 15 ferred, or lost pursuant to any agreement not authorized
- 16 under this title with specific reference to this subsection.
- 17 "(2) Paragraph (1) shall not apply to an agreement
- 18 providing for arbitration or participation in any other non-
- 19 judicial procedure to resolve a dispute if the agreement
- 20 is entered into knowingly and voluntarily by the parties
- 21 involved after the dispute has arisen or is pursuant to the
- 22 terms of a collective bargaining agreement."

1	SEC. 307. OFFICE OF PENSION PARTICIPANT ADVOCACY.
2	(a) In General.—Title III of the Employee Retire-
3	ment Income Security Act of 1974 (29 U.S.C. 3001 et
4	seq.) is amended by adding at the end the following:
5	"Subtitle D—Office of Pension
6	Participant Advocacy
7	"SEC. 3051. OFFICE OF PENSION PARTICIPANT ADVOCACY.
8	"(a) Establishment.—
9	"(1) In general.—There is established in the
10	Department of Labor an office to be known as the
11	'Office of Pension Participant Advocacy'.
12	"(2) Pension Participant Advocate.—The
13	Office of Pension Participant Advocacy shall be
14	under the supervision and direction of an official to
15	be known as the 'Pension Participant Advocate' who
16	shall—
17	"(A) have demonstrated experience in the
18	area of pension participant assistance, and
19	"(B) be selected by the Secretary after
20	consultation with pension participant advocacy
21	organizations.
22	The Pension Participant Advocate shall report di-
23	rectly to the Secretary and shall be entitled to com-
24	pensation at the same rate as the highest rate of
25	basic pay established for the Senior Executive Serv-

1	ice under section 5382 of title 5, United States
2	Code.
3	"(b) Functions of Office.—It shall be the func-
4	tion of the Office of Pension Participant Advocacy to—
5	"(1) evaluate the efforts of the Federal Govern-
6	ment, business, and financial, professional, retiree,
7	labor, women's, and other appropriate organizations
8	in assisting and protecting pension plan participants,
9	including—
10	"(A) serving as a focal point for, and ac-
11	tively seeking out, the receipt of information
12	with respect to the policies and activities of the
13	Federal Government, business, and such organi-
14	zations which affect such participants,
15	"(B) identifying significant problems for
16	pension plan participants and the capabilities of
17	the Federal Government, business, and such or-
18	ganizations to address such problems, and
19	"(C) developing proposals for changes in
20	such policies and activities to correct such prob-
21	lems, and communicating such changes to the
22	appropriate officials,
23	"(2) promote the expansion of pension plan cov-
24	erage and the receipt of promised benefits by in-
25	creasing the awareness of the general public of the

1	value of pension plans and by protecting the rights
2	of pension plan participants, including—
3	"(A) enlisting the cooperation of the public
4	and private sectors in disseminating informa-
5	tion, and
6	"(B) forming private-public partnerships
7	and other efforts to assist pension plan partici-
8	pants in receiving their benefits,
9	"(3) advocate for the full attainment of the
10	rights of pension plan participants, including by
11	making pension plan sponsors and fiduciaries aware
12	of their responsibilities,
13	"(4) give priority to the special needs of low-
14	and moderate-income participants,
15	"(5) develop needed information with respect to
16	pension plans, including information on the types of
17	existing pension plans, levels of employer and em-
18	ployee contributions, vesting status, accumulated
19	benefits, benefits received, and forms of benefits,
20	and
21	"(6) if the Advocate determines appropriate,
22	pursue claims on behalf of participants and bene-
23	ficiaries (including, upon request of any participant
24	or beneficiary, bringing any civil action on behalf of
25	the participant or beneficiary which the participant

1 or beneficiary is entitled to bring under section 2 502(a)(1)(B)) and provide appropriate assistance in the resolution of disputes between participants and 3 beneficiaries and pension plans, including assistance 5 in obtaining settlement agreements. 6 "(c) Reports.— 7 "(1) Annual Report.—Not later than December 31 of each calendar year, the Pension Partici-8 9 pant Advocate shall report to the Committee on 10 Education and the Workforce of the House of Rep-11 resentatives and the Committee on Health, Edu-12 cation, Labor, and Pensions of the Senate on its ac-13 tivities during the fiscal year ending in the calendar 14 year. Such report shall— "(A) identify significant problems the Ad-15 16 vocate has identified, 17 "(B) include specific legislative and regu-18 latory changes to address the problems, and 19 "(C) identify any actions taken to correct 20 problems identified in any previous report. 21 The Advocate shall submit a copy of such report to 22 the Secretary and any other appropriate official at 23 the same time it is submitted to the committees of 24 Congress.

1 "(2) SPECIFIC REPORTS.—The Pension Partici-2 pant Advocate shall report to the Secretary or any 3 other appropriate official any time the Advocate 4 identifies a problem which may be corrected by the 5 Secretary or such official.

"(3) Reports to be submitted directly.—
The report required under paragraph (1) shall be provided directly to the committees of Congress without any prior review or comment by the Secretary or any other Federal officer or employee.

"(d) Specific Powers.—

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"(1) RECEIPT OF INFORMATION.—Subject to such confidentiality requirements as may be appropriate, the Secretary and other Federal officials shall, upon request, provide such information (including plan documents) as may be necessary to enable the Pension Participant Advocate to carry out the Advocate's responsibilities under this section.

"(2) Appearances.—The Pension Participant Advocate may—

"(A) represent the views and interests of pension plan participants before any Federal agency, including, upon request of a participant, in any proceeding involving the participant, and

1	"(B) upon request of a participant or ben-
2	eficiary, represent the participant or beneficiary
3	in any civil action which the participant or ben-
4	eficiary is entitled to bring under section
5	502(a)(1)(B).
6	"(3) Contracting authority.—In carrying
7	out responsibilities under subsection (b)(5), the Pen-
8	sion Participant Advocate may, in addition to any
9	other authority provided by law—
10	"(A) contract with any person to acquire
11	statistical information with respect to pension
12	plan participants, and
13	"(B) conduct direct surveys of pension
14	plan participants."
15	(b) Conforming Amendment.—The table of con-
16	tents for title III of such Act is amended by adding at
17	the end the following:
	"Subtitle D—Office of Pension Participant Advocacy
	"3051. Office of Pension Participant Advocacy."
18	(c) Effective Date.—The amendment made by
19	this section shall take effect on January 1, 2003.
20	SEC. 308. STUDY REGARDING INSURANCE SYSTEM FOR IN-
21	DIVIDUAL ACCOUNT PLANS.
22	(a) Study.—As soon as practicable after the date of

23 the enactment of this Act, the Pension Benefit Guaranty

- 1 Corporation shall undertake a study relating to the estab-
- 2 lishment of an insurance system for individual account
- 3 plans. In conducting such study, the Corporation shall
- 4 consider—
- 5 (1) the feasibility of such a system,
- 6 (2) the problem with insuring investments in
- 7 employer securities, and
- 8 (3) options for developing such a system.
- 9 (b) Report.—Not later than 2 years after the date
- 10 of the enactment of this Act, the Corporation shall report
- 11 the results of its study, together with any recommenda-
- 12 tions for legislative changes, to the Committee on Edu-
- 13 cation and the Workforce of the House of Representatives
- 14 and the Committee on Health, Education, Labor, and
- 15 Pensions of the Senate.
- 16 SEC. 309. STUDY REGARDING FEES CHARGED BY INDI-
- 17 VIDUAL ACCOUNT PLANS.
- 18 (a) Study.—As soon as practicable after the date of
- 19 the enactment of this Act, the Secretary of Labor shall
- 20 undertake a study of the administrative and transaction
- 21 fees incurred by participants and beneficiaries in connec-
- 22 tion with the investment of assets in their accounts under
- 23 individual account plans. In conducting such study, the
- 24 Secretary shall consider—

1	(1) how the fees compare to fees charged for
2	similar services provided to investors not in indi-
3	vidual account plans, and
4	(2) whether participants or beneficiaries are
5	adequately notified of the fees.
6	(b) REPORT.—Not later than 1 year after the date
7	of the enactment of this Act, the Secretary shall report
8	the results of its study, together with any recommenda-
9	tions for legislative changes to the Committee on Edu-
10	cation and the Workforce of the House of Representatives
11	and the Committee on Health, Education, Labor, and
12	Pensions of the Senate.
13	SEC. 310. COLLECTIVELY BARGAINED 401(k) PLANS.
14	(a) In General.—Section 401(k)(4) of the Internal
15	Revenue Code of 1986 (relating to other requirements) is
16	amended by adding at the end the following new subpara-
17	graph:
18	"(D) Benefits subject to bar-
19	GAINING.—For purposes of this subsection, em-
20	ployees described in section 410(b)(3)(A) may
21	be excluded from a qualified cash or deferred
22	arrangement maintained by an eligible employer
23	only if they are covered under any other collec-

tively bargained plan with respect to which the

1	trust forming part of such plan is a qualified
2	trust under this section."
3	(b) Effective Date.—The amendment made by
4	this section shall apply to plan years beginning after the
5	date of the enactment of this Act.
6	TITLE IV—GENERAL
7	PROVISIONS
8	SEC. 401. GENERAL EFFECTIVE DATE.
9	(a) In General.—Except as otherwise provided in
10	this Act, the amendments made by this Act shall apply
11	with respect to plan years beginning on or after January
12	1, 2003.
13	(b) Special Rule for Collectively Bargained
14	Plans.—In the case of a plan maintained pursuant to 1
15	or more collective bargaining agreements between em-
16	ployee representatives and 1 or more employers ratified
17	on or before the date of the enactment of this Act, sub-
18	section (a) shall be applied to benefits pursuant to, and
19	individuals covered by, any such agreement by substituting
20	for "January 1, 2003" the date of the commencement of
21	the first plan year beginning on or after the earlier of—
22	(1) the later of—
23	(A) January 1, 2004, or
24	(B) the date on which the last of such col-
25	lective bargaining agreements terminates (de-

1	termined without regard to any extension there-
2	of after the date of the enactment of this Act),
3	or
4	(2) January 1, 2005.
5	SEC. 402. PLAN AMENDMENTS.
6	If any amendment made by this Act requires an
7	amendment to any plan, such plan amendment shall not
8	be required to be made before the first plan year beginning
9	on or after January 1, 2005, if—
10	(1) during the period after such amendment
11	made by this Act takes effect and before such first
12	plan year, the plan is operated in good faith compli-
13	ance with the requirements of such amendment
14	made by this Act, and
15	(2) such plan amendment applies retroactively
16	to the period after such amendment made by this
17	Act takes effect and before such first plan year.

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