107TH CONGRESS 2D SESSION

S. 2933

To promote elder justice, and for other purposes.

IN THE SENATE OF THE UNITED STATES

September 12, 2002

Mr. Breaux (for himself, Mr. Hatch, Mr. Baucus, Ms. Collins, Mrs. Carnahan, Mr. Smith of Oregon, Mrs. Lincoln, Mr. Bond, Mr. Torricelli, Mr. Nelson of Nebraska, and Ms. Stabenow) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To promote elder justice, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Elder Justice Act".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Findings.
 - Sec. 3. Purposes.

TITLE I—DEPARTMENT OF HEALTH AND HUMAN SERVICES

Sec. 101. Amendment to the Social Security Act.

- Sec. 102. Patient Abuse Prevention Act.
- Sec. 103. Increasing the number of health care professionals with geriatric training.
- Sec. 104. Supporting the long-term care ombudsman program.
- Sec. 105. Establishment of Office of Adult Protective Services.
- Sec. 106. Assuring safety of residents when nursing facilities close.

TITLE II—DEPARTMENT OF JUSTICE

- Sec. 201. Model State laws and practices.
- Sec. 202. Office of Elder Justice of the Department of Justice.
- Sec. 203. Grants, cooperative agreements, and contracts under the Social Security Act.
- Sec. 204. Victim advocacy grants.
- Sec. 205. Center for the prosecution of elder abuse, neglect, and exploitation.
- Sec. 206. Coordination of elder justice activities by the National Association of Attorneys General.
- Sec. 207. Technical, investigative, and victim assistance for Federal cases involving elder justice.
- Sec. 208. Community policing.
- Sec. 209. Evaluations.
- Sec. 210. Authorization of appropriations.
- Sec. 211. Cause of action for elder abuse and neglect.
- Sec. 212. Regulations.

TITLE III—TAX PROVISIONS

Sec. 301. Long-term care facility worker employment tax credit.

1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) The proportion of the United States popu-
- 4 lation age 65 years or older will drastically increase
- 5 in the next 30 years as 77,000,000 baby boomers
- 6 approach retirement and old age.
- 7 (2) Each year, anywhere between 500,000 and
- 8 5,000,000 elders in the United States are abused,
- 9 neglected, or exploited.
- 10 (3) Elder abuse, neglect, and exploitation have
- 11 no boundaries, and cross all racial, social class, gen-
- der, and geographic lines.

- 1 (4) Victims of elder abuse, neglect, and exploi-2 tation are not only subject to injury from mistreat-3 ment and neglect, they are also 3.1 times more likely 4 to die than elders who were not victims of elder 5 abuse, neglect, and exploitation.
 - (5) There is a general dearth of data as to the nature and scope of elder abuse, neglect, and exploitation.
 - (6) Despite the dearth of data in the field, experts agree that most cases of elder abuse, neglect, and exploitation are never reported and that abuse and neglect shorten a victim's life, often triggering a downward spiral of an otherwise productive, self-sufficient elder's life. Programs addressing other difficult issues such as domestic violence and child abuse and neglect have demonstrated the need for a multi-faceted law, including public health, social service, and law enforcement approaches.
 - (7) For over 20 years, Congress has been presented with facts and testimony calling for a coordinated Federal effort to combat elder abuse, neglect, and exploitation.
 - (8) The Federal Government has been slow to respond to the needs of victims of elder abuse, ne-

1	glect, and exploitation or to undertake prevention ef-
2	forts.
3	(9) No Federal law has been enacted that ade-
4	quately addresses the issues of elder abuse, neglect,
5	and exploitation and there are very limited resources
6	available to those in the field directly dealing with
7	these issues.
8	(10) The Federal Government should provide
9	leadership and assist States and communities in
10	their efforts to protect elders in the United States
11	by—
12	(A) promoting coordinated planning among
13	all levels of government;
14	(B) generating and sharing knowledge rel-
15	evant to protecting elders; and
16	(C) providing leadership to end the abuse,
17	neglect, and exploitation of the nation's elders.
18	(11) The problem of elder abuse, neglect, and
19	exploitation requires a comprehensive approach
20	that—
21	(A) integrates the work of health, legal,
22	and social service agencies and organizations;
23	(B) emphasizes the need for prevention,
24	assessment, investigation, treatment, and pros-

1	ecution of elder abuse, neglect, and exploitation
2	at all levels of government;
3	(C) ensures that sufficient numbers of
4	properly trained personnel with specialized
5	knowledge are in place to carry out elder pro-
6	tection duties; and
7	(D) is sensitive to ethnic and cultural di-
8	versity.
9	(12) The failure to coordinate activities relating
10	to, and comprehensively prevent and treat, elder
11	abuse, neglect, and exploitation threatens the future
12	and well being of millions of elders in the United
13	States.
14	(13) All elements of society in the United
15	States have a shared responsibility in responding to
16	a national problem of elder abuse, neglect, and ex-
17	ploitation.
18	SEC. 3. PURPOSES.
19	The purposes of this Act are as follows:
20	(1) To bring a comprehensive approach to pre-
21	venting and combating elder abuse, neglect, and ex-
22	ploitation, a long invisible problem that afflicts the
23	most vulnerable among the aging population of the

United States.

- 1 (2) To raise the issue of elder abuse, neglect, 2 and exploitation to national attention, and to create 3 the infrastructure to assure that individuals and or-4 ganizations on the front lines, who are fighting elder 5 abuse, neglect, and exploitation with scarce re-6 sources and fragmented systems, have the resources 7 and information needed to carry out their fight.
 - (3) To bring a comprehensive multi-disciplinary approach to elder justice.
 - (4) To set in motion research and data collection to fill gaps in knowledge about elder abuse, neglect, and exploitation.
- 13 (5) To supplement the activities of service pro-14 viders and programs, to enhance training, and to le-15 verage scarce resources efficiently to ensure that the 16 issue receives the attention it deserves in the United 17 States, with its aging population.

18 TITLE I—DEPARTMENT OF 19 HEALTH AND HUMAN SERVICES

- 20 SEC. 101. AMENDMENT TO THE SOCIAL SECURITY ACT.
- The Social Security Act (42 U.S.C. 301 et seq.) is
- 22 amended by adding at the end the following:

23 "TITLE XXII—ELDER JUSTICE

- 24 "SEC. 2201. DEFINITIONS.
- 25 "In this title:

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- 1 "(1) ABUSE.—The term 'abuse' means knowing 2 infliction of physical or psychological harm or know-3 ing deprivation of goods or services that are nec-4 essary to avoid physical or psychological harm.
 - "(2) Caregiver.—The term 'caregiver' means an individual who has the responsibility for the care of an elder, either voluntarily, by contract, by receipt of payment for care, or as a result of the operation of law and means a family member or other individual who provides (on behalf of such individual or of a public or private agency, organization, or institution) compensated or uncompensated care to an elder who needs supportive services in any setting.
 - "(3) DIRECT CARE.—The term 'direct care' means care by an employee or contractor who provides assistance or long-term care services to a recipient.
 - "(4) ELDER.—The term 'elder' means an individual age 65 or older.
 - "(5) ELDER JUSTICE.—The term 'elder justice' means—
- 22 "(A) from a societal perspective, efforts to 23 prevent, detect, treat, intervene in, and pros-24 ecute elder abuse, neglect, and exploitation; and

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- 1 "(B) from an individual perspective, the 2 right to be free of abuse, neglect, and exploi-3 tation.
- "(6) ELIGIBLE ENTITY.—The term 'eligible entity' means a State or local government agency, Indian tribe, or any other public or private entity that is engaged in and has expertise in issues relating to elder justice or in a field necessary to promote elder justice efforts.
 - "(7) EXPLOITATION.—The term 'exploitation' means the illegal or improper act or process of an individual, including a caregiver, using the resources of an elder for monetary or personal benefit, profit, or gain.
 - "(8) INDIAN.—The term 'Indian' means a person who is a member of an Indian tribe.
 - "(9) Indian tribe.—The term 'Indian tribe' means any Indian tribe, band, nation, or other organized group or community, including any Alaska Native village or regional corporation as defined in or established pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et seq.), that is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians.

1	"(10) Law enforcement.—The term 'law en-
2	forcement' means the full range of potential re-
3	sponders to elder abuse, neglect, and exploitation
4	including—
5	"(A) police;
6	"(B) prosecutors;
7	"(C) medical examiners;
8	"(D) investigators; and
9	"(E) coroners.
10	"(11) Long-term care.—
11	"(A) IN GENERAL.—The term 'long-term
12	care' means a wide range of supportive and
13	health services for individuals who need assist-
14	ance because the individuals have a loss of ca-
15	pacity for self-care due to illness or vulner-
16	ability.
17	"(B) NEED FOR ASSISTANCE.—For pur-
18	poses of subparagraph (A), a need for assist-
19	ance is often measured in terms of the capa-
20	bility to engage in activities of daily living, in-
21	cluding eating, dressing, and bathing.
22	"(12) Long-term care facility.—The term
23	'long-term care facility' means a residential care pro-
24	vider that arranges for, or directly provides, long-
25	term care.

1	"(13) Neglect.—The term 'neglect' means—
2	"(A) the failure to provide for oneself the
3	goods or services that are necessary to avoid
4	physical harm, mental anguish, or mental ill-
5	ness; or
6	"(B) the failure of a caregiver to provide
7	the goods or services that are necessary to
8	avoid physical harm, mental anguish, or mental
9	illness.
10	"(14) Nursing facility.—The term 'nursing
11	facility' has the meaning given such term under sec-
12	tion 1919(a).
13	"(15) Serious bodily injury.—
14	"(A) IN GENERAL.—The term 'serious
15	bodily injury' means an injury—
16	"(i) involving extreme physical pain;
17	"(ii) involving substantial risk of
18	death;
19	"(iii) involving protracted loss or im-
20	pairment of the function of a bodily mem-
21	ber, organ, or mental faculty; or
22	"(iv) requiring medical intervention
23	such as surgery, hospitalization, or phys-
24	ical rehabilitation.

1	"(B) Criminal Sexual Abuse.—Serious
2	bodily injury shall be considered to have oc-
3	curred if the conduct causing the injury is con-
4	duct constituting aggravated sexual abuse
5	under section 2241, or sexual abuse under sec-
6	tion 2242, of title 18, United States Code, or
7	any similar offense under State law.
8	"(16) State.—The term 'State' means any of
9	the several States, the District of Columbia, the
10	Commonwealth of Puerto Rico, and any other pos-
11	session or territory of the United States.
12	"(17) State Long-term care ombudsman.—
13	The term 'State Long-Term Care Ombudsman'
14	means the State Long-Term Care Ombudsman de-
15	scribed in section 712(a)(2) of the Older Americans
16	Act of 1965 (42 U.S.C. 3058g(a)(2)).
17	"(18) Underserved Population.—The term
18	'underserved population' means the population of an
19	area designated by the Secretary as an area with a
20	shortage of elder justice programs or a population
21	group designated by the Secretary as having a short-
22	age of such programs. Such areas or groups des-
23	ignated by the Secretary may include—
24	"(A) areas or groups that are geographi-
25	cally isolated (such as isolated in a rural area);

1	"(B) racial and ethnic minority popu-
2	lations; and
3	"(C) populations underserved because of
4	special needs (such as language barriers, dis-
5	abilities, alien status, or age).
6	"(19) Vulnerable adult.—The term 'vulner-
7	able adult' means an adult, including an adult who
8	is not yet an elder but who, due to a developmental,
9	cognitive, psychological, physical, or other type of
10	disability, needs protections and programs that are
11	the same as or similar to protections and programs
12	for elders.
13	"Subtitle A—Federal Elder Justice
13 14	"Subtitle A—Federal Elder Justice System
14	System
14 15	System "SEC. 2211. OFFICE OF ELDER JUSTICE OF THE DEPART-
14 15 16 17	System "SEC. 2211. OFFICE OF ELDER JUSTICE OF THE DEPART- MENT OF HEALTH AND HUMAN SERVICES.
14 15 16 17	System "SEC. 2211. OFFICE OF ELDER JUSTICE OF THE DEPART- MENT OF HEALTH AND HUMAN SERVICES. "(a) ESTABLISHMENT.—There is established within
14 15 16 17 18	"SEC. 2211. OFFICE OF ELDER JUSTICE OF THE DEPART- MENT OF HEALTH AND HUMAN SERVICES. "(a) ESTABLISHMENT.—There is established within the Department of Health and Human Services under the
14 15 16 17 18	"SEC. 2211. OFFICE OF ELDER JUSTICE OF THE DEPART- MENT OF HEALTH AND HUMAN SERVICES. "(a) ESTABLISHMENT.—There is established within the Department of Health and Human Services under the Assistant Secretary for Aging an Office of Elder Justice.
14 15 16 17 18 19 20	"SEC. 2211. OFFICE OF ELDER JUSTICE OF THE DEPART- MENT OF HEALTH AND HUMAN SERVICES. "(a) ESTABLISHMENT.—There is established within the Department of Health and Human Services under the Assistant Secretary for Aging an Office of Elder Justice. "(b) DIRECTOR.—
14 15 16 17 18 19 20 21	"SEC. 2211. OFFICE OF ELDER JUSTICE OF THE DEPART-MENT OF HEALTH AND HUMAN SERVICES. "(a) ESTABLISHMENT.—There is established within the Department of Health and Human Services under the Assistant Secretary for Aging an Office of Elder Justice. "(b) DIRECTOR.— "(1) APPOINTMENT.—The President, with the

1	tice issues, to manage the Office of Elder Justice es-
2	tablished under this section.
3	"(2) Duties.—The Director of the Office of
4	Elder Justice shall—
5	"(A)(i) develop objectives, priorities, policy,
6	and a long-term plan for elder justice programs
7	and activities relating to prevention, detection,
8	training, treatment, evaluation, intervention, re-
9	search, and improvement of the elder justice
10	system in the United States;
11	"(ii) implement the overall policy and a
12	strategy to carry out the plan described in
13	clause (i); and
14	"(iii) hire personnel to assist the director
15	in carrying out the policy, program, and admin-
16	istrative activities related to the duties under
17	clauses (i) and (ii);
18	"(B) provide advice to the Secretary on
19	elder justice issues; and
20	"(C) coordinate activities with the Senior
21	Advisor on Elder Justice.
22	"(3) Reporting relationship.—The Director
23	of the Office of Elder Justice shall report to the As-
24	sistant Secretary for Aging.

1	"(4) Compensation.—The Director shall be
2	compensated at a rate that shall not exceed the rate
3	established for level I of the Executive Schedule
4	under section 5312 of title 5, United States Code.
5	"(c) Senior Advisor.—
6	"(1) Appointment.—The Secretary shall ap-
7	point a Senior Advisor on Elder Justice, from
8	among individuals with experience and expertise in
9	elder justice issues.
10	"(2) Duties.—The Senior Advisor on Elder
11	Justice shall—
12	"(A) coordinate elder justice activities
13	between—
14	"(i) the Office of Elder Justice;
15	"(ii) other offices within the Adminis-
16	tration on Aging that are involved with
17	elder justice issues; and
18	"(iii) any other office or division of
19	the Department of Health and Human
20	Services that the Secretary considers ap-
21	propriate for such coordination;
22	"(B) serve as the chairperson of the Intra-
23	Agency Elder Justice Steering Committee es-
24	tablished under section 2212; and

1	"(C) provide advice to the Secretary on
2	elder justice issues.
3	"(3) LOCATION.—The Senior Advisor on Elder
4	Justice shall be located in the Office of the Sec-
5	retary.
6	"(4) Position.—The position of the Senior Ad-
7	visor on Elder Justice shall be a Senior Executive
8	Service position, as defined in section 3132 of title
9	5, United States Code.
10	"(d) AUTHORIZATION OF APPROPRIATIONS.—There
11	are authorized to be appropriated to carry out this section
12	such sums as may be necessary for each of fiscal years
13	2003 through 2009.
14	"SEC. 2212. HEALTH AND HUMAN SERVICES INTRA-AGENCY
14 15	"SEC. 2212. HEALTH AND HUMAN SERVICES INTRA-AGENCY ELDER JUSTICE STEERING COMMITTEE.
15	ELDER JUSTICE STEERING COMMITTEE.
15 16 17	ELDER JUSTICE STEERING COMMITTEE. "(a) In General.—There is established within the
15 16 17	"(a) In General.—There is established within the Department of Health and Human Services an Intra-
15 16 17 18	"(a) In General.—There is established within the Department of Health and Human Services an Intra-Agency Elder Justice Steering Committee (in this section
15 16 17 18	"(a) In General.—There is established within the Department of Health and Human Services an Intra-Agency Elder Justice Steering Committee (in this section referred to as the 'steering committee') to coordinate the
15 16 17 18 19	"(a) In General.—There is established within the Department of Health and Human Services an Intra-Agency Elder Justice Steering Committee (in this section referred to as the 'steering committee') to coordinate the elder justice programs and policy of the Department of
15 16 17 18 19 20 21	"(a) In General.—There is established within the Department of Health and Human Services an Intra-Agency Elder Justice Steering Committee (in this section referred to as the 'steering committee') to coordinate the elder justice programs and policy of the Department of Health and Human Services.
15 16 17 18 19 20 21	"(a) In General.—There is established within the Department of Health and Human Services an Intra-Agency Elder Justice Steering Committee (in this section referred to as the 'steering committee') to coordinate the elder justice programs and policy of the Department of Health and Human Services. "(b) Membership.—The steering committee shall be

1	"(2) the National Institute on Aging;
2	"(3) the Centers for Medicare & Medicaid Serv-
3	ices;
4	"(4) the Centers for Disease Control and Pre-
5	vention;
6	"(5) the Agency for Healthcare Research and
7	Quality;
8	"(6) the Administration for Children and Fami-
9	lies;
10	"(7) the Office of the Assistant Secretary for
11	Planning and Evaluation;
12	"(8) the Health Resources and Services Admin-
13	istration;
14	"(9) the Substance Abuse and Mental Health
15	Services Administration;
16	"(10) the Indian Health Service; and
17	"(11) such other offices or divisions within the
18	Department of Health and Human Services as the
19	Secretary determines appropriate.
20	"(c) Duties.—The steering committee shall coordi-
21	nate elder justice matters for the Department of Health
22	and Human Services to enhance programs and collabora-
23	tions and to avoid unnecessary duplication of efforts.

1	"SEC. 2213. ELDER JUSTICE COORDINATING COUNCIL.
2	"(a) Establishment.—There is established a com-
3	mittee to be known as the Elder Justice Coordinating
4	Council (in this section referred to as the 'Council').
5	"(b) Membership.—The Council shall be composed
6	of the following:
7	"(1) The Secretary (or the Secretary's des-
8	ignee).
9	"(2) The Attorney General (or the Attorney
10	General's designee).
11	"(3) A representative, appointed by the head of
12	the Federal department or agency, or other entity,
13	involved from—
14	"(A) the Department of Housing and
15	Urban Development;
16	"(B) the Department of Education;
17	"(C) the Department of Labor;
18	"(D) the Department of Transportation;
19	"(E) the Department of the Treasury;
20	"(F) the Office of Management and Budg-
21	et;
22	"(G) the Office of the Surgeon General;
23	"(H) the Social Security Administration;
24	"(I) the Food and Drug Administration;
25	"(J) the Federal Trade Commission;
26	"(K) the Department of Commerce:

1	"(L) the Pension Benefit Guaranty Cor-
2	poration;
3	"(M) the Securities and Exchange Com-
4	mission;
5	"(N) the Commodity Futures Trading
6	Commission;
7	"(O) the Board of Governors of the Fed-
8	eral Reserve System;
9	"(P) the Office of the Comptroller of the
10	Currency;
11	"(Q) the Federal Deposit Insurance Cor-
12	poration;
13	"(R) the Federal Bureau of Investigation;
14	"(S) the Centers for Disease Control and
15	Prevention;
16	"(T) the Secret Service;
17	"(U) the National Institute on Aging;
18	"(V) the National Research Council of the
19	National Academy of Sciences;
20	"(W) the Institute of Medicine of the Na-
21	tional Academy of Sciences;
22	"(X) the Internal Revenue Service; and
23	"(Y) the United States Postal Service.
24	"(4) Representatives from other Federal agen-
25	cies, appointed by the heads of the Federal agencies

1	with responsibilities or programs relating to elder
2	abuse, neglect, and exploitation as determined ap-
3	propriate by the Secretary and the Attorney Gen-
4	eral.
5	"(5) One representative from each State, rep-
6	resenting State and local governments, designated
7	by the Governor of such State from among individ-
8	uals actively working in the area of elder justice.
9	"(6) The members of the advisory board estab-
10	lished under section 2214.
11	"(c) Period of Appointment; Vacancies.—Mem-
12	bers shall be appointed for the life of the Council. Any
13	vacancy in the Council shall not affect its powers, but shall
14	be filled in the same manner as the original appointment
15	was made.
16	"(d) Co-Chairpersons.—The Council shall be co-
17	chaired by the Secretary and the Attorney General (or
18	their designees).
19	"(e) Meetings.—
20	"(1) IN GENERAL.—The Council shall meet at
21	least 2 times per year as determined by the co-chair-
22	persons.
23	"(2) Elder justice summit.—
24	"(A) IN GENERAL.—One of the meetings
25	described in paragraph (1) shall be an Elder

1	Justice Summit to review the state of elder jus-
2	tice, including—
3	"(i) a summary presentation directly
4	to the Secretary and the Attorney General
5	regarding—
6	"(I) the nature and dimension of
7	the problems of elder abuse, neglect,
8	and exploitation;
9	"(II) Federal, State, local, and
10	private efforts in elder justice;
11	"(III) challenges to be faced in
12	elder justice;
13	"(IV) promising practices in
14	elder justice; and
15	"(V) plans and priorities for the
16	future in elder justice;
17	"(ii) additional presentations to ad-
18	dress in greater detail those topics de-
19	scribed in clause (i); and
20	"(iii) presentations on such other top-
21	ics as the Council determines appropriate.
22	"(B) Participants.—Additional partici-
23	pants, in addition to the members of the Coun-
24	cil, to be invited to the Elder Justice Summit
25	shall include—

1	"(i) experts in the fields of elder
2	abuse, neglect, and exploitation, selected by
3	the co-chairpersons;
4	"(ii) the chairman and ranking mem-
5	ber of the Special Committee on Aging of
6	the Senate;
7	"(iii) designees of the Speaker of the
8	House of Representatives and the minority
9	leader of the House of Representatives;
10	and
11	"(iv) governmental representatives in-
12	vited jointly by the co-chairpersons,
13	including—
14	(I) 1 representative from the
15	Federal Government;
16	``(II) 1 representative from a
17	State government; and
18	"(III) 1 representative from a
19	local government.
20	"(C) Additional observers.—Addi-
21	tional observers of the Elder Justice Summit
22	may include representatives of Federal, State,
23	and local public and private entities, as well as
24	experts and members of the public designated
25	by the Council to be observers.

1	"(3) Other meetings.—In addition to the
2	meeting described in paragraph (2), the Council
3	shall have at least 1 additional meeting per year in
4	order to—
5	"(A) conduct an in-depth analysis of the
6	numerous phenomena that make up elder
7	abuse, neglect, and exploitation;
8	"(B) permit participants to highlight
9	promising practices, exchange information
10	about addressing challenges, and identify needs
11	and priorities; and
12	"(C) determine a procedure for examining
13	and eliciting national elder justice issues and
14	priorities in order to guide the Council.
15	"(f) Duties.—
16	"(1) In General.—The Council shall make
17	recommendations for the coordination of activities,
18	relating to elder abuse, neglect, and exploitation and
19	other crimes against elders, to the Department of
20	Health and Human Services, the Department of
21	Justice, and other relevant Federal, State, local, and
22	private agencies and entities.
23	"(2) Report.—Not later than 2 years after the
24	date of enactment of the Elder Justice Act and

1	every 2 years thereafter, the Council shall provide to
2	Congress a report that—
3	"(A) describes the activities of, accomplish-
4	ments of, and challenges faced by—
5	"(i) the Council; and
6	"(ii) the entities represented on the
7	Council; and
8	"(B) makes recommendations for legisla-
9	tion, model laws, or other appropriate action.
10	"(g) Powers of the Council.—
11	"(1) Hearings.—The Council may hold such
12	hearings, sit and act at such times and places, take
13	such testimony, and receive such evidence as the
14	Council considers advisable to carry out this section.
15	"(2) Information from federal agen-
16	CIES.—The Council may secure directly from any
17	Federal department or agency such information as
18	the Council considers necessary to carry out this sec-
19	tion. Upon request of the co-chairpersons of the
20	Council, the head of such department or agency
21	shall furnish such information to the Council.
22	"(3) Postal services.—The Council may use
23	the United States mails in the same manner and
24	under the same conditions as other departments and
25	agencies of the Federal Government

- 1 "(h) Travel Expenses.—The members of the
- 2 Council, and the participants in and observers of the Elder
- 3 Justice Summit shall not receive compensation for the per-
- 4 formance of services for the council. The members shall
- 5 be allowed, and the participants may be allowed, travel
- 6 expenses, including per diem in lieu of subsistence, at
- 7 rates authorized for employees of agencies under sub-
- 8 chapter I of chapter 57 of title 5, United States Code,
- 9 while away from their homes or regular places of business
- 10 in the performance of services for the Council. Notwith-
- 11 standing section 1342 of title 31, United States Code, the
- 12 Secretary and the Attorney General may accept the vol-
- 13 untary and uncompensated services of the members and
- 14 the participants.
- 15 "(i) Detail of Government Employees.—Any
- 16 Federal Government employee may be detailed to the
- 17 Council without reimbursement, and such detail shall be
- 18 without interruption or loss of civil service status or privi-
- 19 lege.
- 20 "(j) Effective Date.—Section 14 of the Federal
- 21 Advisory Committee Act (5 U.S.C. App.) shall not apply
- 22 to the Council.
- 23 "(k) Authorization of Appropriations.—There
- 24 are authorized to be appropriated to carry out this section

- 1 such sums as may be necessary for each of fiscal years
- 2 2003 through 2009.
- 3 "SEC. 2214. ADVISORY BOARD ON ELDER ABUSE, NEGLECT,
- 4 AND EXPLOITATION.
- 5 "(a) Establishment.—There is established a board
- 6 to be known as the 'Advisory Board on Elder Abuse, Ne-
- 7 glect, and Exploitation' (in this section referred to as the
- 8 'advisory board') to make recommendations to the Sec-
- 9 retary, the Attorney General, the Elder Justice Coordi-
- 10 nating Council established under section 2213, and the ap-
- 11 propriate committees of Congress concerning specific
- 12 issues relating to elder justice.
- 13 "(b) Solicitation of Nominations.—The Sec-
- 14 retary and the Attorney General shall jointly publish a no-
- 15 tice in the Federal Register soliciting nominations for the
- 16 appointment of members of the advisory board under sub-
- 17 section (c).
- 18 "(c) Composition.—The advisory board shall be
- 19 composed of members appointed jointly by the Secretary
- 20 and the Attorney General, from the general public who
- 21 are individuals with expertise in elder abuse, neglect, and
- 22 exploitation prevention, intervention, treatment, or re-
- 23 search, with due consideration to representation of ethnic
- 24 or racial minorities and diverse geographic areas, includ-
- 25 ing individuals who represent—

1	"(1) social service providers (including State
2	agencies with the responsibility for adult protective
3	services);
4	"(2) health care providers (including geriatrics,
5	emergency medicine, and nursing and mental health
6	professionals);
7	"(3) legal professionals (including law enforce-
8	ment and the judiciary);
9	"(4) gerontologists;
10	"(5) psychologists;
11	"(6) State and local government;
12	"(7) organizations providing services to elders
13	and disabled persons;
14	"(8) volunteer groups;
15	"(9) elder rights advocates;
16	"(10) family groups; and
17	"(11) individuals in forensics-related positions
18	(including coroners and forensic pathologists).
19	"(d) Vacancies.—Members shall be appointed for
20	terms of 6 years. Any vacancy in the advisory board shall
21	not affect its powers, but shall be filled in the same man-
22	ner as the original appointment was made.
23	"(e) Election of Officers.—The advisory board
24	shall elect a chairperson and vice chairperson from among
25	the members of the advisory board. The advisory board

- 1 shall elect its initial chairperson and vice chairperson at
- 2 its initial meeting.
- 3 "(f) Duties.—Not later than 18 months after the
- 4 establishment of the advisory board under subsection (a),
- 5 and annually thereafter, the advisory board shall prepare
- 6 and submit to the Secretary, the Attorney General, and
- 7 the appropriate committees of Congress a report
- 8 containing—
- 9 "(1) information on the status of Federal,
- 10 State, and local public and private elder justice ac-
- 11 tivities;
- 12 "(2) recommendations (including recommended
- priorities) regarding elder justice programs, re-
- search, training, services, practice, enforcement, and
- 15 coordination, as well as coordination between entities
- pursuing elder justice efforts and those involved in
- 17 related areas that may inform or overlap with elder
- justice efforts, such as activities to combat violence
- against women;
- 20 "(3) recommendations for specific modifications
- 21 needed in Federal and State laws (including regula-
- tions) or for programs, research, and training to en-
- hance prevention, detection, diagnosis, treatment,
- intervention in, investigation, and prosecution of
- elder abuse, neglect, and exploitation; and

"(4) recommendations for the most effective coordinated national data collection with respect to elder justice, and elder abuse, neglect, and exploitation.

"(g) Powers of the Advisory Board.—

- "(1) Hearings.—The advisory board may hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence as the advisory board considers advisable to carry out this section.
- "(2) Information from federal agencies.—The advisory board may secure directly from any Federal department or agency such information as the advisory board considers necessary to carry out this section. Upon request of the co-chairpersons of the advisory board, the head of such department or agency shall furnish such information to the advisory board.
- 19 "(3) Postal services.—The advisory board 20 may use the United States mails in the same man-21 ner and under the same conditions as other depart-22 ments and agencies of the Federal Government.
- "(h) Travel Expenses.—The members of the advi-24 sory board shall not receive compensation for the perform-25 ance of services for the advisory board, but shall be al-

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- 1 lowed travel expenses, including per diem in lieu of sub-
- 2 sistence, at rates authorized for employees of agencies
- 3 under subchapter I of chapter 57 of title 5, United States
- 4 Code, while away from their homes or regular places of
- 5 business in the performance of services for the advisory
- 6 board. Notwithstanding section 1342 of title 31, United
- 7 States Code, the Secretary and the Attorney General may
- 8 accept the voluntary and uncompensated services of the
- 9 members of the advisory board.
- 10 "(i) Detail of Government Employees.—Any
- 11 Federal Government employee may be detailed to the advi-
- 12 sory board without reimbursement, and such detail shall
- 13 be without interruption or loss of civil service status or
- 14 privilege.
- 15 "(j) Effective Date.—Section 14 of the Federal
- 16 Advisory Committee Act (5 U.S.C. App.) shall not apply
- 17 to the advisory board.
- 18 "(k) Authorization of Appropriations.—There
- 19 are authorized to be appropriated to carry out this section
- 20 such sums as may be necessary for each of fiscal years
- 21 2003 through 2009.

22 "Subtitle B—Activities to Promote

- 23 Elder Justice
- 24 "SEC. 2221. DATA COLLECTION AND DISSEMINATION.
- 25 "(a) Elder Justice Resource Center.—

"(1) Establishment.—The Secretary shall es-1 2 tablish within the Office of Elder Justice (estab-3 lished under this title), an Elder Justice Resource 4 Center (in this section referred to as the 'Center') 5 to be the central repository for information regard-6 ing elder abuse, neglect, and exploitation. 7

"(2) Duties.—The Center shall—

"(A) develop the capacity and procedures to collect, maintain, and disseminate information relevant to consumers, families, providers, clinicians, advocates, regulators, law enforcement, policymakers, and researchers relevant to the prevention, detection, assessment, identification, and treatment of, intervention in, and prosecution of, elder abuse, neglect, and exploitation;

- "(B) provide, in a user-friendly manner, information on how to avoid becoming a victim of elder abuse, neglect, or exploitation for elders and families;
- "(C) provide links and references to other sources of information;
- "(D) compile, analyze, and publish a summary of research conducted on elder abuse, ne-

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1	glect, and exploitation and information on how
2	to obtain the original research materials;
3	"(E) solicit public comment and comment
4	from the advisory board established under sec-
5	tion 2214 on the activities of the Center;
6	"(F) establish a toll-free number for infor-
7	mation and referrals;
8	"(G) coordinate activities with resource
9	centers and clearinghouses on elder justice top-
10	ies; and
11	"(H) provide funding to public and private
12	agencies and entities to develop or continue the
13	efforts of specialized elder justice clearing-
14	houses that will be linked to the Center, for ex-
15	ample resource centers that provide effective
16	services.
17	"(3) Coordination of available re-
18	SOURCES.—In establishing the Center under this
19	subsection the Secretary, after consultation with the
20	Attorney General, shall—
21	"(A) consult with other Federal agencies
22	that operate similar resource centers;
23	"(B) consult with private entities that op-
24	erate resource centers or clearinghouses on
25	elder justice related topics;

1	"(C) consult with the head of each agency
2	participating in the Elder Justice Coordinating
3	Council established under section 2213, as well
4	as other agencies with clearinghouses com-
5	parable to the Center, such as child abuse clear-
6	inghouses, to determine the most efficient and
7	effective manner for collecting, maintaining,
8	and disseminating information on elder abuse,
9	neglect, and exploitation; and
10	"(D) solicit public comment on the compo-
11	nents of such Center.
12	"(4) National elder justice library.—
13	"(A) ESTABLISHMENT.—The Secretary
14	shall establish within the Center, a National
15	Elder Justice Library (in this paragraph re-
16	ferred to as the 'Library') to serve as a central-
17	ized repository for all types of materials con-
18	cerning training, technical assistance, and
19	promising practices relating to elder justice
20	including—
21	"(i) brochures and pamphlets;
22	"(ii) video and computer-based re-
23	sources;
24	"(iii) books; and
25	"(iv) training materials.

1	"(B) INDEX.—The Library shall create
2	and maintain an up-to-date index of the mate-
3	rials described in subparagraph (A) by title, au-
4	thor, date, subject, and type of material, and a
5	brief description of such materials. Such index
6	shall be available on the Internet as well as in
7	printed form in order to be easily accessible to
8	the general public.
9	"(C) AVAILABILITY.—The materials held
10	by the Library shall be available for copying by
11	individuals and entities nationwide and shall be
12	disseminated at a nominal or no fee. The mate-
13	rials shall be copied and disseminated in ac-
14	cordance with the applicable provisions of title
15	17, United States Code.
16	"(D) Duties.—
17	"(i) Additional materials.—The
18	Library shall—
19	"(I) collect data on materials
20	that would be appropriate for such li-
21	brary;
22	"(II) make efforts to identify and
23	obtain appropriate materials; and
24	"(III) identify and obtain mate-
25	rials relating to effective methods of

1 conducting training and providing 2 technical assistance relating to elder including 3 justice, conducting the training and providing the assistance for underserved populations. 6 "(ii) Information packets.—After 7 evaluating the materials described in this paragraph, the Library shall compile and 8 9 develop information packets for use by 10 groups in various settings including groups 11 who are underserved or have other special 12 needs. Such information packets shall in-13 clude information and materials on train-14 ing, technical assistance, and promising 15 practices targeted at specific topics, 16 groups, and settings. "(5) AUTHORIZATION OF APPROPRIATIONS.— 17 18 There are authorized to be appropriated to carry out 19 this subsection such sums as may be necessary for 20 each of fiscal years 2003 through 2009. 21 "(b) Collection of Uniform National Data on 22 ELDER ABUSE, NEGLECT, AND EXPLOITATION.— "(1) Purpose.—The purpose of this subsection 23 24 is to improve, streamline, and promote uniform col-

lection, maintenance, and dissemination of national

1	data relating to elder abuse, neglect, and exploi-
2	tation.
3	"(2) Phase I.—
4	"(A) IN GENERAL.—Not later than 1 year
5	after the date of enactment of the Elder Justice
6	Act, the Director of the Centers for Disease
7	Control and Prevention (in this subsection re-
8	ferred to as the 'Director'), working with ex-
9	perts in relevant disciplines, shall—
10	"(i) develop a method for collecting
11	national data regarding elder abuse, ne-
12	glect, and exploitation; and
13	"(ii) develop uniform national data re-
14	porting forms adapted to each relevant en-
15	tity or discipline (such as law, health (in-
16	cluding public safety), and social services)
17	reflecting the distinct manner in which
18	each discipline receives and maintains in-
19	formation.
20	"(B) Forms.—The national data reporting
21	forms described in subparagraph (A)(ii) shall
22	incorporate the definitions of this title, for use
23	in determining what is considered a reportable
24	event.
25	"(3) Phase II.—

1	"(A) In general.—Not later than 1 year
2	after the completion of the activities described
3	in paragraph (2), the Director shall ensure that
4	the national data reporting forms and data col-
5	lection methods developed in accordance with
6	such paragraph are pilot tested in 6 States de-
7	termined by the Director.
8	"(B) Adjustments to the form and
9	METHODS.—The Director, after considering the
10	results of the pilot testing described in subpara-
11	graph (A), and after consultation with relevant
12	experts shall adjust the national data reporting
13	forms and data collection methods as necessary.
14	"(4) Phase III.—
15	"(A) Distribution of National Data
16	REPORTING FORMS.—After completion of the
17	adjustment to the national data reporting forms
18	under paragraph (3)(B), the Director shall sub-
19	mit the national data reporting forms along
20	with instructions to—
21	"(i) the Governor's office of each
22	State; and
23	"(ii) the entity within each State pri-
24	marily responsible for aging issues as de-
25	termined by the Director.

1	"(B) Data collection grants.—
2	"(i) AUTHORIZATION.—The Director
3	is authorized to award grants to States to
4	improve elder abuse, neglect, and exploi-
5	tation data collection activities.
6	"(ii) Amount.—The amount of funds
7	provided under each grant awarded to a
8	State under this subsection shall not ex-
9	ceed \$200,000, to be distributed in accord-
10	ance with clause (v).
11	"(iii) Application.—Each State de-
12	siring a grant under this subparagraph
13	shall submit to the Director an application
14	at such time, in such manner, and con-
15	taining such information as the Director
16	may require.
17	"(iv) Requirements.—Each State
18	receiving a grant under this subparagraph
19	for a fiscal year is required to report data
20	for the calendar year that begins during
21	that fiscal year, using the national data re-
22	porting forms described in subparagraph
23	(A).
24	"(v) Funding.—

1	"(I) FIRST YEAR.—For the first
2	fiscal year in which a State receives
3	grant funds under this subsection the
4	Director shall initially distribute 50
5	percent of such funds. The Director
6	shall distribute the remaining funds at
7	the end of the calendar year that be-
8	gins during that fiscal year, if the Di-
9	rector determines that the State has
10	properly reported data required under
11	this subsection for the calendar year
12	"(II) Subsequent years.—Ex-
13	cept as provided in subclause (I), the
14	Director shall distribute grant funds
15	to a State under this subsection for a
16	fiscal year if the Director determines
17	that the State properly reported data
18	required under this subsection for the
19	calendar year that ends during that
20	fiscal year.
21	"(C) REQUIRED INFORMATION.—Each re-
22	port submitted under this paragraph shall re-
23	ceive an identifier beginning with a 2-letter
24	State code, and a 2-letter year code, and such

numbers as the Director determines to be ap-

propriate. Each individual report shall be assigned a new identifier, even if a victim described in the report is reported to have been victimized more than once. If the State submits a report for more than one discipline, the State shall submit a combined report to avoid double counting. The State shall note in each report whether an event was ongoing or occurred in distinct separate episodes.

- "(5) Report.—Not later than 1 year after the date of enactment of the Elder Justice Act and annually thereafter, the Director shall prepare and submit to the appropriate committees of Congress, including to the Special Committee on Aging of the Senate, a report regarding activities conducted under this subsection.
- "(6) Administration.—The Director shall carry out this subsection directly or through grants, contracts, or cooperative agreements.
- "(7) REGULATIONS.—The Secretary shall promulgate such regulations as are necessary to carry out this subsection.
- "(8) AUTHORIZATION OF APPROPRIATIONS.—
 There are authorized to be appropriated to carry out
 this subsection such sums as may be necessary for

1	each of fiscal years 2003 through 2009, with such
2	sums to remain available until expended.
3	"SEC. 2222. ENHANCING RESEARCH AND TRAINING AND
4	STRENGTHENING SERVICES AND PREVEN-
5	TION.
6	"(a) Grants, Contracts, and Cooperative
7	AGREEMENTS AUTHORIZED.—
8	"(1) In General.—The Secretary may award
9	grants, contracts, or cooperative agreements to eligi-
10	ble entities for the prevention, detection, assessment,
11	and treatment of, intervention in, investigation of,
12	and prosecution of elder abuse, neglect, and exploi-
13	tation including—
14	"(A) physical, psychological, and emotional
15	abuse and neglect by family and other in-home
16	caregivers;
17	"(B) physical, psychological, and emotional
18	abuse and neglect of residents in institutional
19	and other residential care facilities;
20	"(C) elder sexual abuse;
21	"(D) domestic violence in later life;
22	"(E) financial fraud and exploitation; and
23	"(F) self-neglect.
24	"(2) Authorization of appropriations.—
25	There are authorized to be appropriated to carry out

this subsection, such sums as may be necessary for each of fiscal years 2003 through 2009.

"(b) Centers of Excellence.—

"(1) Grants authorized.—The Secretary, through the Director of the National Institute on Aging, after consultation with the Director of the Centers for Disease Control and Prevention, the Director of the Office of Elder Justice in the Department of Health and Human Services, the Director of the Office of Elder Justice in the Department of Justice, and the members of the advisory board established under section 2214, may award grants to institutions of higher education, to establish 5 Centers of Excellence nationwide that shall specialize in research, clinical practice, and training relating to elder abuse, neglect, and exploitation.

"(2) AUTHORIZED ACTIVITIES.—The Centers of Excellence established with funds provided under paragraph (1) shall conduct the following activities:

"(A) Examine potential issues relating to the protection of elders who are the subjects of research on elder abuse, neglect, and exploitation and provide guidance to other elder abuse, neglect, or exploitation researchers regarding human subjects, protections, and the

1	institutional or peer review boards at research
2	institutions.
3	"(B) After consultation with the Director
4	of the National Institute on Aging, and the Di-
5	rector of the Office of Human Research Protec-
6	tions, develop and recommend to the Secretary
7	guidelines to assist the institutional or peer re-
8	view boards in the review of research under this
9	title.
10	"(C) Coordinate activities, to the extent
11	feasible, among the Centers and with other re-
12	searchers of elder abuse, neglect, and exploi-
13	tation and related areas, and designate 1 such
14	Center to lead such coordination.
15	"(3) Additional activities.—The Centers of
16	Excellence established under paragraph (1) may con-
17	duct the following activities:
18	"(A) Carrying out a study to determine
19	the incidence and prevalence of elder abuse, ne-
20	glect, and exploitation in all settings.
21	"(B) Developing uniform, validated screen-
22	ing tools to assist individuals, families, practi-
23	tioners, institutions, and communities in detect-
24	ing ongoing or potential elder abuse, neglect,

1	and exploitation. The tools that may be devel-
2	oped include—
3	"(i) a screening tool to determine
4	whether a particular elder is at risk for be-
5	coming, or is, a victim;
6	"(ii) a screening tool to measure
7	whether caregivers are at risk of commit-
8	ting elder abuse, neglect, or exploitation;
9	"(iii) a screening tool to measure
10	whether families are at risk for elder
11	abuse, neglect, and exploitation; and
12	"(iv) a screening tool to assess com-
13	munities, evaluating how each individual
14	agency or system relating to elder abuse,
15	neglect, or exploitation operates in such a
16	community and how all of such agencies or
17	systems communicate and operate in rela-
18	tionship to each other within such commu-
19	nity.
20	"(C) Carrying out various types of inter-
21	vention research.
22	"(D) Identifying steps that can be taken
23	(and replicated) to make homes, neighborhoods,
24	communities, and facilities safer for elders, and

1	to enhance their sense of security in all kinds
2	of environments.
3	"(4) Collaboration and access to
4	RECORDS.—In awarding a grant under this sub-
5	section the Secretary shall—
6	"(A) consider the potential for collabora-
7	tion among researchers and other relevant enti-
8	ties, such as State agencies with responsibility
9	for adult protective services and State Long-
10	Term Care Ombudsmen, that receive reports of
11	elder abuse, neglect, and exploitation, but that
12	may be restricted from participating in research
13	as a result of State law, confidentiality require-
14	ments, or other provisions; and
15	"(B) require that each institution of higher
16	education desiring a grant under this subsection
17	ensure that the researchers working at such in-
18	stitution will have access to records necessary
19	to conduct research in accordance with this sub-
20	section.
21	"(5) Excellence advisory committee.—
22	"(A) COMMITTEE ESTABLISHED.—There is
23	established in the Department of Health and
24	Human Services an Excellence Advisory Com-

1	mittee (in this subsection referred to as the
2	'Committee').
3	"(B) Membership.—The Committee shall
4	be composed of individuals appointed by the
5	Secretary with a demonstrated interest and ex-
6	pertise in research, education, and clinical ac-
7	tivities related to elder abuse, neglect, and ex-
8	ploitation or individuals with related experience
9	in epidemiology or forensic pathology
10	including—
11	"(i) representatives from private enti-
12	ties; and
13	"(ii) representatives from Federal and
14	State agencies, including—
15	"(I) researchers;
16	$``(\Pi)$ health care practitioners;
17	(Π) policy experts; and
18	"(IV) other individuals appro-
19	priate to promote useful research,
20	training, and clinical practice.
21	"(C) Period of appointment; vacan-
22	CIES.—Members shall be appointed for the life
23	of the Committee. Any vacancy in the Com-
24	mittee shall not affect its powers, but shall be

1	filled in the same manner as the original ap-
2	pointment was made.
3	"(D) Duties.—The Committee shall make
4	recommendations to the Secretary, the Attorney
5	General, the Elder Justice Coordinating Council
6	established under section 2213, and the Centers
7	of Excellence established under this subsection
8	concerning—
9	"(i) facilitating the coordination of the
10	activities of the Centers of Excellence es-
11	tablished under this subsection;
12	"(ii) developing procedures and mech-
13	anisms for data sharing between such Cen-
14	ters of Excellence; and
15	"(iii) ensuring that such Centers of
16	Excellence have similar systems and re-
17	search and reporting procedures in order
18	to facilitate the sharing of data.
19	"(E) Travel expenses.—The members
20	of the Committee shall not receive compensa-
21	tion for the performance of services for the
22	committee, but shall be allowed travel expenses,
23	including per diem in lieu of subsistence, at
24	rates authorized for employees of agencies
25	under subchapter I of chapter 57 of title 5,

1	United States Code, while away from their
2	homes or regular places of business in the per-
3	formance of services for the Committee. Not-
4	withstanding section 1342 of title 31, United
5	States Code, the Secretary may accept the vol-
6	untary and uncompensated services of members
7	of the Committee.
8	"(F) Detail of government employ-
9	EES.—Any Federal Government employee may
10	be detailed to the Committee without reim-
11	bursement, and such detail shall be without
12	interruption or loss of civil service status or
13	privilege.
14	"(G) Termination.—Section 14 of the
15	Federal Advisory Committee Act (5 U.S.C.
16	App.) shall not apply to the Committee.
17	"(6) Authorization of appropriations.—
18	There is authorized to be appropriated to carry out
19	this subsection such sums as may be necessary for
20	each of fiscal years 2003 through 2009.
21	"(c) Safe Haven and Legal Advocacy
22	Grants.—
23	"(1) Safe haven grants.—
24	"(A) Grants authorized.—The Sec-
25	retary may award grants to 6 diverse commu-

1	nities to examine various types of elder shelters
2	(in this paragraph referred to as 'safe havens')
3	and to test various models for establishing safe
4	havens.
5	"(B) AUTHORIZED ACTIVITIES.—Grant
6	funds awarded pursuant to subparagraph (A)
7	shall be used to establish safe havens that—
8	"(i) provide a comprehensive, cul-
9	turally sensitive, and multidisciplinary
10	team response to allegations of elder
11	abuse, neglect, or exploitation;
12	"(ii) provide a dedicated, elder-friend-
13	ly setting;
14	"(iii) have the capacity to meet the
15	needs of elders for care; and
16	"(iv) provide various services
17	including—
18	"(I) nursing and forensic evalua-
19	tion;
20	"(II) therapeutic intervention;
21	"(III) victim support and advo-
22	cacy; and
23	"(IV) case review and assistance
24	to find appropriate placement in safer
25	environments, including shelters, and,

1	in some circumstances long-term care
2	facilities, other residential care facili-
3	ties, and hospitals.
4	"(2) Legal advocacy grants.—
5	"(A) Grants authorized.—The Sec-
6	retary, after consultation with the Attorney
7	General, may award grants—
8	"(i) to study the need for community
9	resources in order to provide assistance for
10	legal and related services for victims of
11	elder abuse, neglect, or exploitation; and
12	"(ii) to provide assistance for such
13	services.
14	"(B) AUTHORIZED ACTIVITIES.—Grant
15	funds awarded pursuant to subparagraph (A)
16	shall be used to provide—
17	"(i) court-appointed advocates;
18	"(ii) public guardians;
19	"(iii) legal services; and
20	"(iv) such other services as the Sec-
21	retary, after consultation with the Attorney
22	General, determines appropriate.
23	"(4) Authorization of appropriations.—
24	There are authorized to be appropriated to carry out

1	this subsection such sums as may be necessary for
2	each of fiscal years 2003 through 2009.
3	"(d) Grants To Enhance Volunteer Serv-
4	ICES.—
5	"(1) In General.—The Secretary, after con-
6	sultation with the Attorney General, may award
7	grants to nonprofit organizations to encourage such
8	organizations to establish or continue volunteer pro-
9	grams that focus on the issues of elder abuse, ne-
10	glect, and exploitation, or that provide related serv-
11	ices.
12	"(2) Authorization of appropriations.—
13	There are authorized to be appropriated to carry out
14	this subsection such sums as may be necessary for
15	each of fiscal years 2003 through 2009.
16	"(e) Multidisciplinary Efforts.—
17	"(1) Grants, contracts, and cooperative
18	AGREEMENTS.—
19	"(A) IN GENERAL.—The Secretary may
20	award grants, cooperative agreements, and con-
21	tracts to fund various multidisciplinary elder
22	justice activities, including the following:
23	"(i) Supporting and studying team
24	approaches for bringing a coordinated mul-
25	tidisciplinary or interdisciplinary response

51 1 to elder abuse, neglect, and exploitation, including a response from individuals in 2 3 social service, health care, public safety, and legal disciplines. "(ii) Establishing State coordinating 6 councils modeled after the national Elder 7 Justice Coordinating Council established 8 under section 2213. Such State coordi-9 nating councils shall identify the individual States' needs and provide the national 10 11 Elder Justice Coordinating Council with 12 information and recommendations relating 13 to State efforts to combat elder abuse, ne-14 glect, and exploitation. 15 "(iii) Providing training, technical as-16 sistance, and other methods of support to 17

groups carrying out multidisciplinary efforts at the State level (referred to in some States as 'State Working Groups').

"(iv) Broadening and studying various models for elder fatality and serious injury review teams, to make recommendations about their composition, protocols, functions, timing, roles, and responsibilities, with a goal of producing models and infor-

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1 mation that will allow for replication based 2 on the needs of other States and commu-3 nities.

- "(v) Carrying out other interdisciplinary or multidisciplinary efforts as determined by the Secretary to be appropriate.
- "(B) AUTHORIZATION OF APPROPRIA-TIONS.—There are authorized to be appropriated to carry out this paragraph such sums as may be necessary for each of fiscal years 2003 through 2009.

"(2) Intradisciplinary review.—

"(A) IN GENERAL.—The Director of the Centers for Disease Control and Prevention, after consultation with the Director of the Office of Elder Justice in the Department of Health and Human Services and the Director of the Office of Elder Justice in the Department of Justice, shall conduct an intensive intradisciplinary review of entities that conduct elder justice activities in several different communities, examining how the entities address elder abuse, neglect, and exploitation issues (such as an assessment of State agencies with the responsibility for adult protective services,

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1	various types of health care providers, public
2	safety agencies, law enforcement agencies, pros-
3	ecutor offices, and the judiciary).
4	"(B) Goal.—The goals of the study de-
5	scribed in subparagraph (A) include—
6	"(i) making an assessment of the
7	functioning and effectiveness of each entity
8	in a community that conducts elder justice
9	activities, and the interdisciplinary commu-
10	nications and collaborations among such
11	entities; and
12	"(ii) developing a procedure for com-
13	munities to conduct a self-assessment to
14	assist them in identifying the manner in
15	which the entities described in clause (i) in
16	such communities respond to elder justice
17	issues, the needs of such communities re-
18	lating to elder justice issues, and ways to
19	improve the response systems of such com-
20	munities for elder abuse, neglect, and ex-
21	ploitation.
22	"(C) AUTHORIZATION OF APPROPRIA-
23	TIONS.—There are authorized to be appro-
24	priated to carry out this paragraph such sums

1 as may be necessary for each of fiscal years 2 2003 through 2009. 3 "(f) Training Grants.— "(1) Grants authorized.—The Secretary 4 5 may award grants to groups representing the tar-6 geted disciplines described in paragraph (2)(B) to 7 train individuals with respect to issues of elder 8 abuse, neglect, and exploitation. "(2) AUTHORIZED ACTIVITIES.— 9 "(A) IN GENERAL.—Grant funds awarded 10 11 under paragraph (1) shall be used for training 12 within a discipline as well as cross-training ac-13 tivities that permit individuals in multiple dis-14 ciplines to train together, fostering communica-15 tion, coordinating efforts, and ensuring collaboration. 16 17 "(B) TARGETED DISCIPLINES.—Groups 18 representing disciplines that will be targeted for 19 training through grants awarded under para-20 graph (1) include— 21 "(i) physicians (geriatricians, family 22 physicians, internists, emergency physi-23 cians, forensic pathologists and medical ex-24 aminers, psychiatrists, and other special-25 ists);

1	"(ii) nurses and nurse's aides, includ-
2	ing geriatric nurse practitioners, directors
3	of nursing, and Sexual Abuse Nurse Ex-
4	aminers (SANE) nurses;
5	"(iii) social workers;
6	"(iv) public health and safety profes-
7	sionals including Emergency Medical Serv-
8	ices professionals;
9	"(v) therapists, including creative
10	arts, occupational, speech, and physical
11	therapists;
12	"(vi) State surveyors (who survey
13	nursing facilities and other long-term care
14	facilities);
15	"(vii) long-term care facility and hos-
16	pital staff;
17	"(viii) coroners and funeral home op-
18	erators;
19	"(ix) Federal, State, and local offices
20	with responsibility for elder justice or long-
21	term care matters;
22	"(x) employees of State agencies with
23	responsibility for adult protective services;
24	"(xi) State Long-Term Care Ombuds-
25	men;

1	"(xii) victim advocates and advocates
2	for elders and individuals with disabilities;
3	"(xiii) individuals involved in volun-
4	teer organizations (including faith-based
5	organizations) who are involved in issues of
6	elder abuse, neglect, and exploitation;
7	"(xiv) police officers, sheriffs, detec-
8	tives, firefighters, Federal and State inves-
9	tigators, public safety officers, and correc-
10	tions personnel;
11	"(xv) Federal, State, and local pros-
12	ecutors, attorneys in private practice in-
13	volved in elder justice issues, and judges
14	and court employees;
15	"(xvi) TRIADs (federally recognized
16	partnerships of elders, sheriff departments,
17	and the American Association of Retired
18	Persons);
19	"(xvii) elder service officers;
20	"(xviii) individuals who work with the
21	public, including bank personnel, postal
22	workers, utility workers, providers of
23	home-delivered meals, and others who may
24	work with elders; and

1	"(xix) students in professional and
2	paraprofessional schools, internships, fel-
3	lowships, and other training programs in a
4	relevant profession.
5	"(3) Authorization of appropriations.—
6	There are authorized to be appropriated to carry out
7	this subsection such sums as may be necessary for
8	each of fiscal years 2003 through 2009.
9	"(g) Increasing the Number of Health Care
10	Professionals With Geriatric Training.—
11	"(1) IN GENERAL.—The Secretary shall estab-
12	lish programs to increase—
13	"(A) the number of health care profes-
14	sionals (including physicians, nurses, nursing
15	personnel, social workers, and therapists) and
16	students in the health care professions, who re-
17	ceive education and training related to geri-
18	atrics; and
19	"(B) the number of such professionals who
20	provide health care related to geriatrics.
21	"(2) Authorization of appropriations.—
22	There are authorized to be appropriated to carry out
23	this subsection such sums as may be necessary for
24	each of fiscal years 2003 through 2009.
25	"(h) Special Needs Grants.—

1	"(1) Grants authorized.—The Secretary
2	may award grants to eligible entities to identify, ad-
3	dress, and make recommendations on meeting the
4	special needs of underserved populations of elders.
5	"(2) POPULATIONS INCLUDED.—The grant
6	funds awarded pursuant to paragraph (1) shall be
7	used to fund programs including the following:
8	"(A) Rural settings.—Programs de-
9	signed to meet the needs of elders living in
10	rural locations, including the needs of their in-
11	formal caregivers. The programs shall include—
12	"(i) strategies to decrease isolation;
13	"(ii) training for informal caregivers;
14	"(iii) activities involving collaboration
15	between the entities and local secondary
16	schools and institutions of higher education
17	to offer classes for credit, focusing on
18	training individuals to work with vulner-
19	able adults and caregivers; and
20	"(iv) training for volunteers to serve
21	in rural communities.
22	"(B) Minority populations.—Programs
23	designed to meet the needs of elders in minority
24	populations, including culturally and linguis-
25	tically appropriate programs.

"(C) Indian tribes.—Programs designed 1 2 to provide necessary services to elders who are members of Indian tribes including successful 3 4 programs in elder abuse, neglect, and exploi-5 tation prevention and treatment that target In-6 dian populations. The entities carrying out the 7 programs shall deliver services and distribute 8 educational information on elder abuse, neglect, 9 and exploitation to Indian tribes and other pol-10 icymakers, health and social service providers, law enforcement, and researchers with a par-12 ticular interest in elders who are members of 13 Indian tribes.

> "(3) AUTHORIZATION OF APPROPRIATIONS.— There are authorized to be appropriated to carry out this subsection such sums as may be necessary for each of fiscal years 2003 through 2009.

"(i) Public Awareness Grants.—

"(1) Grants authorized.—The Secretary, after consultation with the coordinating council established under section 2213, shall award grants to eligible entities to conduct a multimedia campaign designed to raise awareness about elder abuse, neglect, and exploitation.

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1	"(2) Authorized activities.—Grant funds
2	awarded under paragraph (1) shall be used for ac-
3	tivities including the following:
4	"(A) Raising public awareness regarding
5	financial schemes that target elders.
6	"(B) Pilot testing of the effectiveness of
7	various types of multimedia campaigns in rais-
8	ing awareness about—
9	"(i) the types of elder abuse, neglect,
10	and exploitation;
11	"(ii) steps to take if an individual sus-
12	pects elder abuse, neglect, or exploitation
13	has occurred; and
14	"(iii) ways to prevent elder abuse, ne-
15	glect, or exploitation.
16	"(3) Authorization of appropriations.—
17	There are authorized to be appropriated to carry out
18	this subsection such sums as may be necessary for
19	each of fiscal years 2003 through 2009.
20	"(j) Elder Justice Innovation Fund.—
21	"(1) IN GENERAL.—The Secretary and the At-
22	torney General are authorized to jointly award
23	grants to researchers in the elder justice field or re-
24	lated fields in order to support research on innova-
25	tive approaches to issues in such fields that might

1	not be funded or pursued in the absence of a grant
2	under this subsection.
3	"(2) Authorization of Appropriations.—
4	There are authorized to be appropriated to carry out
5	this subsection such sums as may be necessary for
6	each of fiscal years 2003 through 2009.
7	"SEC. 2223. STUDIES.
8	"(a) Roles of Entities Responding to Elder
9	ABUSE, NEGLECT, AND EXPLOITATION.—
10	"(1) IN GENERAL.—The Secretary of Health
11	and Human Services and the Attorney General shall
12	jointly sponsor or conduct a study of the roles and
13	responsibilities of government and government-fund-
14	ed entities responsible for responding to, inves-
15	tigating, and taking other actions in response to re-
16	ports of elder abuse, neglect, and exploitation
17	including—
18	"(A) State agencies with the responsibility
19	for adult protective services;
20	"(B) the State Long-Term Care Ombuds-
21	men;
22	"(C) law enforcement (including prosecu-
23	tors); and
24	"(D) such other social service, advocacy,
25	and protection organizations as the Secretary

and the Attorney General determine to be appropriate.

- "(2) Goals.—The goals of the study authorized in paragraph (1) (which may be conducted in distinct sections, if there is overall coordination) are to identify gaps in detection of, investigation of, and intervention in elder abuse, neglect, and exploitation, and to improve the response to elder abuse, neglect, and exploitation and reduce elder victimization and its consequences by assessing and improving the systems created to address reports of the problems.
- "(3) AUTHORIZED ACTIVITIES.—In conducting the study authorized in paragraph (1), the Director shall—
 - "(A) conduct an evaluation of how the social service, advocacy, protection, and law enforcement entities and systems are operating, the interplay and allocation of responsibilities among those entities, and how that allocation differs from community to community and State to State;
 - "(B) make recommendations on how to clarify the roles (at the national level) of entities such as State agencies with responsibility for adult protective services, the State Long-

Term Care Ombudsmen, and other protection and advocacy entities to enhance efficiency, eliminate gaps in service, and identify conflicting mandates and duplication of efforts; and

- "(C) evaluate how various communities delineate the roles and responsibilities of the types of entities described in subparagraph (A) in order to identify and recommend effective models and methods to duplicate the delineation efforts (such as duplication through memoranda of understanding).
- 13 "(4) AUTHORIZATION OF APPROPRIATIONS.—
 14 There are authorized to be appropriated to carry out
 15 this subsection such sums as may be necessary for
 16 each of fiscal years 2003 through 2009.
- 17 "(b) Family Elder Abuse, Neglect, and Ex-18 Ploitation Study.—
- "(1) IN GENERAL.—The Director of the Centers for Disease Control and Prevention (in this subsection referred to as the 'Director') shall conduct a study to determine the best method to address elder abuse, neglect, and exploitation from a public health perspective, including examining methods to reduce

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1	elder abuse, neglect, and exploitation committed by
2	family members.
3	"(2) Collaboration.—The Director, in car-
4	rying out activities under this subsection, shall col-
5	laborate with the Director of the National Institute
6	on Aging, the Assistant Secretary for Aging, the
7	heads of State agencies with responsibility for adult
8	protective services, and the heads of such other enti-
9	ties as the Director determines appropriate.
10	"(3) Authorization of appropriations.—
11	There are authorized to be appropriated to carry out
12	this subsection $\llbracket ___ \rrbracket$ for each of fiscal years 2003
	1 2222
13	through 2009.
1314	through 2009. "SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND
14	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND
14 15	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND TRAINING.
141516	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND TRAINING. "(a) FORENSIC CENTERS.—
14151617	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND TRAINING. "(a) FORENSIC CENTERS.— "(1) GRANTS.—The Secretary shall make
1415161718	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND TRAINING. "(a) FORENSIC CENTERS.— "(1) Grants.—The Secretary shall make grants to appropriate entities to establish and oper-
141516171819	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND TRAINING. "(a) FORENSIC CENTERS.— "(1) GRANTS.—The Secretary shall make grants to appropriate entities to establish and operate stationary and mobile forensic centers, to de-
14151617181920	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND TRAINING. "(a) FORENSIC CENTERS.— "(1) Grants.—The Secretary shall make grants to appropriate entities to establish and operate stationary and mobile forensic centers, to develop forensic expertise regarding, and provide serv-
14 15 16 17 18 19 20 21	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND TRAINING. "(a) FORENSIC CENTERS.— "(1) Grants.—The Secretary shall make grants to appropriate entities to establish and operate stationary and mobile forensic centers, to develop forensic expertise regarding, and provide services relating to, elder abuse, neglect, and exploi-
14 15 16 17 18 19 20 21 22	"SEC. 2224. FORENSIC MARKERS, METHODOLOGIES, AND TRAINING. "(a) FORENSIC CENTERS.— "(1) Grants.—The Secretary shall make grants to appropriate entities to establish and operate stationary and mobile forensic centers, to develop forensic expertise regarding, and provide services relating to, elder abuse, neglect, and exploitation.

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onstrated expertise in forensics, to establish and operate stationary forensic centers. The Secretary shall make at least 2 of the 4 grants to an entity operating a Center of Excellence described in section 2222(b) at an institution of higher education.

"(3) Mobile Centers.—The Secretary shall make 6 of the grants described in paragraph (1) to appropriate entities to establish and operate mobile forensic centers.

"(4) Use of funds.—

"(A) DEVELOPMENT OF FORENSIC MARK-ERS AND METHODOLOGIES.—An entity that receives a grant under this subsection shall use funds made available through the grant to conduct research to describe and disseminate information on—

"(i) forensic markers that indicate a case in which elder abuse, neglect, or exploitation may have occurred; and

"(ii) methodologies for determining, in such a case, when and how health care, emergency service, social service, and legal service providers should intervene and when the providers should report the case to law enforcement authorities.

"(B) APPLICATIONS.—An entity that re-ceives a grant under this subsection shall use funds made available through the grant to de-velop forensic expertise regarding elder abuse, neglect, and exploitation, in order to provide medical and forensic evaluation, therapeutic intervention, victim support and advocacy, case review, and case tracking.

"(C) Collection of Evidence.—An entity operating a Center of Excellence described in section 2222(b) that receives a grant under this subsection shall use funds made available through the grant to develop the capacity to collect forensic evidence, including collecting forensic evidence relating to a potential determination of elder abuse, neglect, or exploitation.

"(b) Training To Develop Expertise in Geri-

"(1) Fellowship programs.—

"(A) IN GENERAL.—The Secretary shall provide fellowships to eligible individuals, to enable the individuals to obtain training through a standard forensic science training program.

ATRIC FORENSICS.—

1	"(B) ELIGIBLE INDIVIDUALS.—To be eligi-
2	ble to receive a fellowship under this paragraph,
3	an individual shall be a physician who—
4	"(i) is board certified or board eligible
5	in internal medicine or family practice;
6	"(ii) has completed a program in geri-
7	atrics that meets such criteria as the Sec-
8	retary may prescribe; and
9	"(iii) has entered into an agreement
10	with the Secretary to provide the team
11	training described in subparagraph (C),
12	after receiving the training described in
13	subparagraph (A).
14	"(C) Team training.—An individual who
15	receives a fellowship under this paragraph shall
16	provide training in forensic geriatrics to inter-
17	disciplinary teams of health care professionals.
18	"(2) Other Programs.—The Secretary shall
19	establish programs, and make grants to carry out
20	the programs, to provide forensic training to experi-
21	enced geriatricians.
22	"(c) Authorization of Appropriations.—There
23	are authorized to be appropriated to carry out this section
24	such sums as may be necessary for each of fiscal years
25	2003 through 2009.

1	"Subtitle C-Increasing Security,
2	Quality, and Consumer Informa-
3	tion for Long-Term Care
4	"CHAPTER 1—INCREASING SECURITY FOR
5	LONG-TERM CARE
6	"SEC. 2231. REPORTING TO LAW ENFORCEMENT OF CRIMES
7	OCCURRING IN FEDERALLY FUNDED LONG-
8	TERM CARE FACILITIES.
9	"(a) Determination and Notification.—
10	"(1) Determination.—Except as provided in
11	paragraph (2), the owner or operator of each long-
12	term care facility that receives Federal funds shall
13	annually determine if the facility received an amount
14	of Federal funds that was not less than \$10,000
15	during the past year.
16	"(2) Single positive determination.—The
17	owner or operator shall make the determination for
18	a year unless the owner or operator determined that
19	the facility received that amount during any previous
20	year.
21	"(3) NOTIFICATION.—If the owner or operator
22	determines that the facility received that amount
23	during any year, the owner or operator shall annu-
24	ally notify each individual described in subsection (b)
25	of the obligation to comply with subsection (b)

1	"(b) Reporting Requirement.—
2	"(1) In general.—Each individual who is an
3	owner, operator, employee, agent, or contractor of a
4	long-term care facility that is the subject of a deter-
5	mination described in subsection (a)(3) shall report
6	to 1 or more law enforcement entities for the juris-
7	diction in which the facility is located, any reason-
8	able suspicion of a crime (as defined by the law of
9	the applicable political subdivision) against any per-
10	son who is a resident of or receiving care from the
11	facility.
12	"(2) TIMING.—If the events that cause the
13	suspicion—
14	"(A) result in serious bodily injury, the in-
15	dividual shall report the suspicion immediately,
16	but not later than 2 hours after forming the
17	suspicion; and
18	"(B) do not result in serious bodily injury,
19	the individual shall report the suspicion not
20	later than 24 hours after forming the suspicion.
21	"(c) Penalty.—
22	"(1) IN GENERAL.—If an individual described
23	in subsection (b) violates subsection (b)—

1	"(A) the individual shall be fined not more
2	than \$200,000 or subject to a civil money pen-
3	alty of not more than \$200,000; or
4	"(B) the Secretary shall classify the indi-
5	vidual as an excluded individual, for a period of
6	not more than 3 years.
7	"(2) Increased Harm.—If an individual de-
8	scribed in subsection (b) violates subsection (b), and
9	the violation exacerbates the harm to the victim of
10	the crime or results in harm to another person—
11	"(A) the individual shall be fined not more
12	than \$200,000 or subject to a civil money pen-
13	alty of not more than \$200,000; and
14	"(B) the Secretary shall classify the indi-
15	vidual as an excluded individual, for a period of
16	not more than 3 years.
17	"(3) Excluded individual.—During any pe-
18	riod for which an individual is classified as an ex-
19	cluded individual under this paragraph, an entity
20	that employs the individual shall be ineligible to re-
21	ceives funds under the medicare program under title
22	XVIII or the medicaid program under title XIX.
23	(4) Extenuating circumstances.—The Sec-
24	retary may take into account the financial burden on

1	providers with underserved populations in deter-
2	mining the penalty.
3	"(d) Regulations.—The Secretary, after consulting
4	with the Attorney General, shall issue regulations to carry
5	out this section.
6	"CHAPTER 2—IMPROVING THE QUALITY
7	OF LONG-TERM CARE
8	"SEC. 2241. GRANTS AND INCENTIVES TO ENHANCE LONG-
9	TERM CARE STAFFING.
10	"(a) General Authority.—The Administrator of
11	the Centers for Medicare & Medicaid Services (in this sec-
12	tion referred to as the 'Administrator') shall carry out ac-
13	tivities, including activities described in subsection (b) and
14	(c), to provide incentives for individuals to train for, seek,
15	and maintain employment providing direct care in a long-
16	term care facility.
17	"(b) Specific Programs To Enhance Training,
18	RECRUITMENT, AND RETENTION.—
19	"(1) COORDINATION TO TRAIN AND RECRUIT
20	PARTICIPANTS IN OTHER PROGRAMS.—The Adminis-
21	trator shall coordinate activities with the Secretary
22	of Labor and the Assistant Secretary for the Admin-
23	istration for Children and Families, in order to pro-
24	vide incentives to participants in programs carried
25	out under section 403(a)(5) and part A of title IV

1	to train for and seek employment providing direct
2	care in a long-term care facility.
3	"(2) Career ladders and wage or benefit
4	INCREASES.—
5	"(A) In General.—The Administrator
6	shall make grants to eligible entities to carry
7	out programs through which the entities—
8	"(i) offer, to employees who provide
9	direct care in a long-term care facility,
10	continuing training and varying levels of
11	certification, based on observed clinical
12	care practices and the amount of time the
13	employees spend providing direct care; and
14	"(ii) provide, or make arrangements
15	with employers to provide, bonuses or
16	other increased compensation or benefits to
17	employees who achieve certification under
18	such a program.
19	"(B) APPLICATION.—To be eligible to re-
20	ceive a grant under this paragraph, an entity
21	shall submit an application to the Adminis-
22	trator at such time, in such manner, and con-
23	taining such information as the Administrator
24	may require.

1	"(c) Specific Programs To Improve Manage-
2	MENT PRACTICES.—
3	"(1) In General.—The Administrator shall
4	make grants to eligible organizations to enable the
5	organizations to provide training and technical as-
6	sistance to eligible persons (including administra-
7	tors, directors of nursing, staff developers, and
8	charge nurses) who establish or implement manage-
9	ment practices for long-term care facilities.
10	"(2) Use of funds.—An organization that re-
11	ceives a grant under paragraph (1) shall use funds
12	made available through the grant—
13	"(A) to provide training and technical as-
14	sistance regarding management practices, that
15	are for employees that provide direct care in a
16	long-term care facility, and that are dem-
17	onstrated to promote retention of those employ-
18	ees, such as—
19	"(i) the establishment of basic human
20	resource policies that reward high perform-
21	ance, including policies that provide for im-
22	proved wages and benefits on the basis of
23	job reviews;

1	"(ii) the establishment of motivational
2	and thoughtful work organization prac-
3	tices;
4	"(iii) the creation of a workplace cul-
5	ture that respects and values caregivers
6	and their needs;
7	"(iv) the promotion of a workplace
8	culture that respects residents of a long-
9	term care facility and results in improved
10	care for the residents; and
11	"(v) the establishment of other pro-
12	grams that promote the provision of high
13	quality care, such as a continuing edu-
14	cation program that provides additional
15	hours of training, including on-the-job
16	training, for employees who are certified
17	nurse aides; or
18	"(B) to disseminate training materials for
19	the training described in subparagraph (A), and
20	to provide the materials to the National Elder
21	Justice Library established in section
22	2221(a)(4), so that the materials are available
23	to other providers of such training.
24	"(3) Application.—To be eligible to receive a
25	grant under this subsection, an organization shall

- 1 submit an application to the Administrator at such
- time, in such manner, and containing such informa-
- 3 tion as the Administrator may require.
- 4 "SEC. 2242. COLLABORATIVE EFFORTS TO ENHANCE COM-
- 5 MUNICATION ON PROMOTING QUALITY OF
- 6 AND PREVENTING ABUSE AND NEGLECT IN
- 7 LONG-TERM CARE.
- 8 "(a) IN GENERAL.—The Director of the Agency for
- 9 Healthcare Research and Quality (in this section referred
- 10 to as the 'Director'), in consultation with the Attorney
- 11 General, may establish pilot projects to improve long-term
- 12 care. In carrying out the projects, the Director shall make
- 13 grants to eligible partnerships to develop collaborative and
- 14 innovative approaches to improve the quality of, including
- 15 preventing abuse and neglect in, long-term care.
- 16 "(b) Eligible Partnerships.—To be eligible to re-
- 17 ceive a grant under this section, a partnership shall be
- 18 a multidisciplinary community partnership, such as a
- 19 partnership consisting of representatives in a community
- 20 of nursing facility providers, advocates for residents of
- 21 long-term care facilities, State Long-Term Care Ombuds-
- 22 men, surveyors, the State agency with responsibility for
- 23 adult protective services, the State agency with responsi-
- 24 bility for licensing long-term care facilities, law enforce-
- 25 ment agencies, family councils, residents, certified nurse

- 1 aides, registered nurses, and other appropriate entities
- 2 and individuals.
- 3 "(c) Application.—To be eligible to receive a grant
- 4 under this section, a partnership shall submit an applica-
- 5 tion to the Director at such time, in such manner, and
- 6 containing such information as the Director may require.
- 7 "SEC. 2243. COLLABORATIVE EFFORTS TO DEVELOP CON-
- 8 SENSUS AROUND THE MANAGEMENT OF CER-
- 9 TAIN QUALITY-RELATED FACTORS.
- 10 "(a) IN GENERAL.—The Director of the Agency for
- 11 Healthcare Research and Quality (in this section referred
- 12 to as the 'Director'), after consultation with the Elder
- 13 Justice Coordinating Council established under section
- 14 2213, may make grants to eligible entities to establish
- 15 multidisciplinary panels to address, and develop consensus
- 16 on, subjects relating to improving the quality of long-term
- 17 care. The Director shall make a limited number of such
- 18 grants, including at least 1 grant for the establishment
- 19 of such a panel to address, and develop consensus on,
- 20 methods of managing resident-to-resident abuse in long-
- 21 term care.
- 22 "(b) Use of Funds.—An entity that receives a
- 23 grant under this section shall—
- 24 "(1) establish a multidisciplinary panel to ad-
- dress a specific subject; and

- "(2) ensure that the panel uses the funds made available through the grant to establish a goal with respect to the subject, examine relevant research and data, identify best practices with respect to the subject, determine the best way to carry out those best practices in a practical and feasible manner, and determine an effective manner of distributing information on the subject.
- 9 "(c) APPLICATION.—To be eligible to receive a grant 10 under this section, an entity shall submit an application 11 to the Director at such time, in such manner, and con-12 taining such information as the Director may require.

13 "CHAPTER 3—INCREASING CONSUMER

14 INFORMATION ABOUT LONG-TERM CARE

- 15 "SEC. 2251. LONG-TERM CARE CONSUMER CLEARING-
- 16 HOUSE.
- 17 "(a) In General.—The Assistant Secretary for
- 18 Aging, in coordination with the Director of the Agency for
- 19 Healthcare Research and Quality and the Administrator
- 20 of the Centers for Medicare & Medicaid Services, shall es-
- 21 tablish a long-term care consumer clearinghouse in the
- 22 Department of Health and Human Services.
- "(b) Information.—The clearinghouse shall provide
- 24 comprehensive detailed information, in a consumer-friend-
- 25 ly form, to consumers about choices relating to long-term

1	care providers, such as information (including links to
2	websites and other resources that provide information)
3	about—
4	"(1) obtaining the services of, and employing
5	caregivers who provide long-term care at an individ-
6	ual's home; and
7	"(2) options for residential long-term care, such
8	as—
9	"(A)(i) the type of care provided by nurs-
10	ing facilities; and
11	"(ii) the type of care provided by group
12	homes and other residential long-term care fa-
13	cilities that are not nursing facilities;
14	"(B) the benefits available through the
15	programs carried out under titles XVIII and
16	XIX of the Social Security Act (42 U.S.C. 1395
17	et seq. and 1396 et seq.); and
18	"(C) the care available through specific
19	long-term care facilities, including data on the
20	satisfaction level of residents of, and families of
21	residents of, the facilities.
22	"(c) Providers.—In providing information on long-
23	term care providers under this section, the clearinghouse
24	shall provide information (from States and other sources)
25	on assisted living facilities, board and care facilities, con-

1	gregate care facilities, home health care providers, and
2	other long-term care providers.
3	"SEC. 2252. CONSUMER INFORMATION ABOUT THE CON-
4	TINUUM OF RESIDENTIAL LONG-TERM CARE
5	FACILITIES.
6	"(a) Study.—
7	"(1) IN GENERAL.—The Director of the Agency
8	for Healthcare Research and Quality shall, directly
9	or through a grant or contract, conduct a study on
10	consumer concerns relating to residential long-term
11	care facilities, other than nursing facilities.
12	"(2) Specific topics.—The entity conducting
13	the study shall—
14	"(A) develop definitions for classes of the
15	residential long-term care facilities described in
16	paragraph (1); and
17	"(B) collect information on the prices of,
18	level of services provided by, oversight and en-
19	forcement provisions of, and admission and dis-
20	charge criteria of, the facilities.
21	"(b) Report.—The Director of the Agency for
22	Healthcare Research and Quality shall prepare a report
23	containing the results of the study, and submit the report
24	to the Elder Justice Coordinating Council established
25	under section 2213, the Committee on Ways and Means

1	of the House of Representatives, and the Special Com-
2	mittee on Aging of the Senate.
3	"Subtitle D—Administration
4	"SEC. 2261. EVALUATIONS.
5	"(a) Grants, Cooperative Agreements, and
6	Contracts.—
7	"(1) In general.—In making a grant under a
8	provision of this title (other than this section), the
9	Secretary and the Attorney General shall—
10	"(A) require the recipient of the grant
11	to—
12	"(i) reserve a portion of the funds
13	made available through the grant; and
14	"(ii) use the reserved funds to conduct
15	an evaluation of the other activities carried
16	out through the grant; or
17	"(B)(i) reserve a portion of the funds
18	available for the grant; and
19	"(ii) use the reserved funds to provide as-
20	sistance to an eligible entity to conduct an eval-
21	uation of the activities carried out through the
22	grant.
23	"(2) Use of funds.—A recipient of a grant
24	described in paragraph (1)(A), or assistance de-
25	scribed in paragraph (1)(B)(ii), shall use the funds

1 made available through the grant, or the assistance, 2 respectively, to conduct a validated evaluation of the 3 effectiveness of the activities described in subpara-4 graph (A) or (B), respectively, of paragraph (1). 5 "(3) Applications.— "(A) Submission.— 6 7 "(i) Grants for projects con-8 TAINING EVALUATIONS.—To be eligible to 9 receive a grant for which the Secretary requires the reservation described in para-10 11 graph (1)(A)(i), an entity shall include a 12 proposal for the evaluation in the applica-13 tion submitted for the grant. 14 "(ii) ASSISTANCE FOR EVALUA-15 TIONS.—To be eligible to receive assistance 16 under paragraph (1)(B)(ii), an entity shall 17 submit an application to the Secretary at 18 such time, in such manner, and containing 19 such information as the Secretary may re-20 quire, including a proposal for the evalua-21 tion. 22 "(B) REVIEW AND ASSISTANCE.—An em-23 ployee of the National Institute on Aging, and 24 a private expert, with expertise in evaluation 25 methodology shall review each proposal de-

1 scribed in clause (i) or (ii) of subparagraph (A), 2 and determine whether the methodology de-3 scribed in the proposal is adequate to gather 4 meaningful information. If the employee and 5 expert determine that the methodology is inad-6 equate, the employee and expert shall rec-7 ommend that the Secretary deny the application 8 for the grant described in subparagraph (A)(i), 9 or the assistance described in subparagraph 10 (B)(ii), as appropriate. If the Secretary denies 11 the application on the basis of the proposal, the 12 Secretary shall inform the applicant why the 13 application was denied, and offer assistance to 14 the applicant in modifying the proposal.

- "(b) OTHER GRANTS.—The Secretary shall make grants to appropriate entities to conduct validated evaluations of activities, to reduce elder abuse, neglect, and exploitation, that are not funded under this title.
- "(c) CONDITION OF PARTICIPATION.—As a condition of participation in any grant under this title, individuals, facilities, and other entities shall agree to be subject to the provisions of section 571 of title 18, United States Code.

1	"(d) Definition.—In this section, the term 'grant'
2	includes a contract, cooperative agreement, or other mech-
3	anism for providing financial assistance.
4	"SEC. 2262. HUMAN SUBJECT RESEARCH.
5	"For purposes of the application of subpart A of part
6	46 of title 45, Code of Federal Regulations to research
7	conducted under this title, the term 'legally authorized
8	representative' means, unless otherwise provided by law,
9	the individual, or judicial or other body authorized under
10	the applicable law to consent to medical treatment on be-
11	half of another person.
12	"SEC. 2263. REGULATIONS.
13	"The Secretary may issue such regulations as may
14	be necessary to carry out this title.
15	"SEC. 2264. AUTHORIZATION OF APPROPRIATIONS.
16	"There are authorized to be appropriated to carry out
17	this subtitle, such sums as may be necessary for each of
18	fiscal years 2003 through 2009.".
19	SEC. 102. PATIENT ABUSE PREVENTION.
20	(a) Establishment of Program To Prevent
21	ABUSE OF NURSING FACILITY RESIDENTS.—
22	(1) Screening of skilled nursing facility
23	AND NURSING FACILITY EMPLOYEE APPLICANTS.—

(A)

MEDICARE PROGRAM.—Section

1819(b) of the Social Security Act (42 U.S.C.

24

1	1395i-3(b)) is amended by adding at the end
2	the following:
3	"(8) Screening of skilled nursing facil-
4	ITY WORKERS.—
5	"(A) Background checks on appli-
6	CANTS.—Subject to subparagraph (B)(ii), be-
7	fore hiring a skilled nursing facility worker, a
8	skilled nursing facility shall—
9	"(i) give the worker written notice
10	that the facility is required to perform
11	background checks with respect to appli-
12	cants;
13	"(ii) require, as a condition of employ-
14	ment, that such worker—
15	"(I) provide a written statement
16	disclosing any conviction for a rel-
17	evant crime;
18	"(II) provide a statement signed
19	by the worker authorizing the facility
20	to request the search and exchange of
21	criminal records;
22	"(III) provide in person to the
23	facility a copy of the worker's finger-
24	prints or thumb print, depending
25	upon available technology; and

1	"(IV) provide any other identi-
2	fication information the Secretary
3	may specify in regulation; and
4	"(iii) request through the appropriate
5	State agency that the State initiate a State
6	and national criminal background check on
7	such worker in accordance with the provi-
8	sions of subsection (e)(6) and submit to
9	such State agency the information de-
10	scribed in subclauses (II) through (IV) of
11	clause (ii).
12	"(B) Prohibition on hiring of abusive
13	WORKERS.—
14	"(i) In general.—A skilled nursing
15	facility may not knowingly employ any
16	skilled nursing facility worker who has any
17	conviction for a relevant crime.
18	"(ii) Provisional employment.—
19	After complying with the requirements of
20	clauses (i) and (ii) of subparagraph (A), a
21	skilled nursing facility may provide for a
22	provisional period of employment for a
23	skilled nursing facility worker pending
24	completion of the check against the back-
25	ground check described under subpara-

graph (A)(iii). Such facility shall maintain
direct supervision of the covered individual
during the worker's provisional period of
employment.

"(C) REPORTING REQUIREMENTS.—A

"(C) Reporting requirements.—A skilled nursing facility shall report to the State any instance in which the facility determines that a skilled nursing facility worker has committed an act of resident neglect or abuse or misappropriation of resident property in the course of employment by the facility.

"(D) Use of information.—

"(i) IN GENERAL.—A skilled nursing facility that obtains information about a skilled nursing facility worker pursuant to subparagraph (A)(iii) may use such information only for the purpose of determining the suitability of the worker for employment.

"(ii) IMMUNITY FROM LIABILITY.—A skilled nursing facility that, in denying employment for an applicant (including during the period described in subparagraph (B)(ii)), reasonably relies upon information about such applicant provided by the State

1	pursuant to subsection (e)(6) shall not be
2	liable in any action brought by such appli-
3	cant based on the employment determina-
4	tion resulting from the information.
5	"(iii) Criminal Penalty.—Whoever
6	knowingly violates the provisions of clause
7	(i) shall be fined in accordance with title
8	18, United States Code, imprisoned for not
9	more than 2 years, or both.
10	"(E) CIVIL PENALTY.—
11	"(i) In general.—A skilled nursing
12	facility that violates the provisions of this
13	paragraph shall be subject to a civil pen-
14	alty in an amount not to exceed—
15	"(I) for the first such violation,
16	\$2,000; and
17	"(II) for the second and each
18	subsequent violation within any 5-year
19	period, \$5,000.
20	"(ii) Knowing retention of work-
21	ER.—In addition to any civil penalty under
22	clause (i), a skilled nursing facility that—
23	"(I) knowingly continues to em-
24	ploy a skilled nursing facility worker

1	in violation of subparagraph (A) or
2	(B); or
3	"(II) knowingly fails to report a
4	skilled nursing facility worker under
5	subparagraph (C),
6	shall be subject to a civil penalty in an
7	amount not to exceed \$5,000 for the first
8	such violation, and \$10,000 for the second
9	and each subsequent violation within any
10	5-year period.
11	"(F) Definitions.—In this paragraph:
12	"(i) Conviction for a relevant
13	CRIME.—The term 'conviction for a rel-
14	evant crime' means any Federal or State
15	criminal conviction for—
16	"(I) any offense described in
17	paragraphs (1) through (4) of section
18	1128(a); and
19	"(II) such other types of offenses
20	as the Secretary may specify in regu-
21	lations, taking into account the sever-
22	ity and relevance of such offenses, and
23	after consultation with representatives
24	of long-term care providers, represent-
25	atives of long-term care employees,

1	consumer advocates, and appropriate
2	Federal and State officials.
3	"(ii) Disqualifying information.—
4	The term 'disqualifying information' means
5	information about a conviction for a rel-
6	evant crime.
7	"(iii) Skilled nursing facility
8	WORKER.—The term 'skilled nursing facil-
9	ity worker' means any individual (other
10	than a volunteer) that has access to a pa-
11	tient of a skilled nursing facility under an
12	employment or other contract, or both,
13	with such facility. Such term includes indi-
14	viduals who are licensed or certified by the
15	State to provide such services, and non-
16	licensed individuals providing such services,
17	as defined by the Secretary, including
18	nurse assistants, nurse aides, home health
19	aides, and personal care workers and at-
20	tendants.".
21	(B) MEDICAID PROGRAM.—Section
22	1919(b) of the Social Security Act (42 U.S.C.
23	1396r(b)) is amended by adding at the end the
24	following new paragraph:

1	"(8) Screening of nursing facility work-
2	ERS.—
3	"(A) Background checks on appli-
4	CANTS.—Subject to subparagraph (B)(ii), be-
5	fore hiring a nursing facility worker, a nursing
6	facility shall—
7	"(i) give the worker written notice
8	that the facility is required to perform
9	background checks with respect to appli-
10	cants;
11	"(ii) require, as a condition of employ-
12	ment, that such worker—
13	"(I) provide a written statement
14	disclosing any conviction for a rel-
15	evant crime;
16	"(II) provide a statement signed
17	by the worker authorizing the facility
18	to request the search and exchange of
19	criminal records;
20	"(III) provide in person to the
21	facility a copy of the worker's finger-
22	prints or thumb print, depending
23	upon available technology; and

1	"(IV) provide any other identi-
2	fication information the Secretary
3	may specify in regulation; and
4	"(iii) request through the appropriate
5	State agency that the State initiate a State
6	and national criminal background check on
7	such worker in accordance with the provi-
8	sions of subsection (e)(8) and submit to
9	such State agency the information de-
10	scribed in subclauses (II) through (IV) of
11	clause (ii).
12	"(B) Prohibition on Hiring.—
13	"(i) In General.—A nursing facility
14	may not knowingly employ any nursing fa-
15	cility worker who has any conviction for a
16	relevant crime.
17	"(ii) Provisional Employment.—
18	After complying with the requirements of
19	clauses (i) and (ii) of subparagraph (A), a
20	nursing facility may provide for a provi-
21	sional period of employment for a nursing
22	facility worker pending completion of the
23	check against the background check de-
24	scribed under subparagraph (A)(iii). Such

facility shall maintain direct supervision of

the worker during the worker's provisional
period of employment.

"(C) REPORTING REQUIREMENTS.—A nursing facility shall report to the State any instance in which the facility determines that a nursing facility worker has committed an act of resident neglect or abuse or misappropriation of resident property in the course of employment by the facility.

"(D) Use of information.—

"(i) IN GENERAL.—A nursing facility that obtains information about a nursing facility worker pursuant to subparagraph (A)(iii) may use such information only for the purpose of determining the suitability of the worker for employment.

"(ii) IMMUNITY FROM LIABILITY.—A nursing facility that, in denying employment for an applicant (including during the period described in subparagraph (B)(ii)), reasonably relies upon information about such applicant provided by the State pursuant to subsection (e)(8) shall not be liable in any action brought by such appli-

1	cant based on the employment determina-
2	tion resulting from the information.
3	"(iii) Criminal Penalty.—Whoever
4	knowingly violates the provisions of clause
5	(i) shall be fined in accordance with title
6	18, United States Code, imprisoned for not
7	more than 2 years, or both.
8	"(E) CIVIL PENALTY.—
9	"(i) In general.—A nursing facility
10	that violates the provisions of this para-
11	graph shall be subject to a civil penalty in
12	an amount not to exceed—
13	"(I) for the first such violation,
14	\$2,000; and
15	"(II) for the second and each
16	subsequent violation within any 5-year
17	period, \$5,000.
18	"(ii) Knowing retention of work-
19	ER.—In addition to any civil penalty under
20	clause (i), a nursing facility that—
21	"(I) knowingly continues to em-
22	ploy a nursing facility worker in viola-
23	tion of subparagraph (A) or (B); or

1	"(II) knowingly fails to report a
2	nursing facility worker under subpara-
3	graph (C),
4	shall be subject to a civil penalty in an
5	amount not to exceed \$5,000 for the first
6	such violation, and \$10,000 for the second
7	and each subsequent violation within any
8	5-year period.
9	"(F) Definitions.—In this paragraph:
10	"(i) Conviction for a relevant
11	CRIME.—The term 'conviction for a rel-
12	evant crime' means any Federal or State
13	criminal conviction for—
14	"(I) any offense described in
15	paragraphs (1) through (4) of section
16	1128(a); and
17	"(II) such other types of offenses
18	as the Secretary may specify in regu-
19	lations, taking into account the sever-
20	ity and relevance of such offenses, and
21	after consultation with representatives
22	of long-term care providers, represent-
23	atives of long-term care employees,
24	consumer advocates, and appropriate
25	Federal and State officials.

1	"(ii) Disqualifying information.—
2	The term 'disqualifying information' means
3	information about a conviction for a rel-
4	evant crime.
5	"(iii) Nursing facility worker.—
6	The term 'nursing facility worker' means
7	any individual (other than a volunteer)
8	that has access to a patient of a nursing
9	facility under an employment or other con-
10	tract, or both, with such facility. Such
11	term includes individuals who are licensed
12	or certified by the State to provide such
13	services, and nonlicensed individuals pro-
14	viding such services, as defined by the Sec-
15	retary, including nurse assistants, nurse
16	aides, home health aides, and personal care
17	workers and attendants.".
18	(C) Federal responsibilities.—
19	(i) Development of standard
20	FEDERAL AND STATE BACKGROUND CHECK
21	FORM.—The Secretary of Health and
22	Human Services, in consultation with the
23	Attorney General and representatives of

appropriate State agencies, shall develop a

model form that an applicant for employ-

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ment at a nursing facility may complete and Federal and State agencies may use to conduct the criminal background checks required under sections 1819(b)(8) and 1919(b)(8) of the Social Security Act (42 U.S.C. 1395i-3(b), 1396r(b)) (as added by this section).

- (ii)Periodic EVALUATION.—The Secretary of Health and Human Services, in consultation with the Attorney General, periodically shall evaluate the background check system imposed under sections 1819(b)(8) and 1919(b)(8) of the Social Security Act (42)U.S.C. 1395i–3(b), 1396r(b)) (as added by this section) and shall implement changes, as necessary, based on available technology, to make the background check system more efficient and able to provide a more immediate response to long-term care providers using the system.
- (D) NO PREEMPTION OF STRICTER STATE LAWS.—Nothing in section 1819(b)(8) or 1919(b)(8) of the Social Security Act (42 U.S.C. 1395i-3(b)(8), 1396r(b)(8)) (as so

1	added) shall be construed to supersede any pro-
2	vision of State law that—

- (i) specifies a relevant crime for purposes of prohibiting the employment of an individual at a long-term care facility that is not included in the list of such crimes specified in such sections or in regulations promulgated by the Secretary of Health and Human Services to carry out such sections; or
- (ii) requires a long-term care facility (as so defined) to conduct a background check prior to employing an individual in an employment position that is not included in the positions for which a background check is required under such sections.
- (E) TECHNICAL AMENDMENTS.—Effective as if included in the enactment of section 941 of the Medicare, Medicaid, and SCHIP Benefits Improvement and Protection Act of 2000 (114 Stat. 2763A–585), as enacted into law by section 1(a)(6) of Public Law 106–554, sections 1819(b) and 1919(b) of the Social Security Act (42 U.S.C. 1395i–3(b), 1396r(b)), as amended

1	by such section 941 (as so enacted into law)
2	are each amended by redesignating the para-
3	graph (8) added by such section as paragraph
4	(9).
5	(2) Federal and state requirements con-
6	CERNING BACKGROUND CHECKS.—
7	(A) Medicare.—Section 1819(e) of the
8	Social Security Act (42 U.S.C. 1395i-3(e)) is
9	amended by adding at the end the following:
10	"(6) Federal and state requirements
11	CONCERNING CRIMINAL BACKGROUND CHECKS ON
12	SKILLED NURSING FACILITY EMPLOYEES.—
13	"(A) In general.—Upon receipt of a re-
14	quest by a skilled nursing facility pursuant to
15	subsection (b)(8) that is accompanied by the in-
16	formation described in subclauses (II) through
17	(IV) of subsection (b)(8)(A)(ii), a State, after
18	checking appropriate State records and finding
19	no disqualifying information (as defined in sub-
20	section (b)(8)(F)(ii)), shall immediately submit
21	such request and information to the Attorney
22	General and shall request the Attorney General
23	to conduct a search and exchange of records
24	with respect to the individual as described in
25	subparagraph (B).

1	"(B) SEARCH AND EXCHANGE OF
2	RECORDS BY ATTORNEY GENERAL.—Upon re-
3	ceipt of a submission pursuant to subparagraph
4	(A), the Attorney General shall direct a search
5	of the records of the Federal Bureau of Inves-
6	tigation for any criminal history records cor-
7	responding to the fingerprints and other posi-
8	tive identification information submitted. The
9	Attorney General shall provide any cor-
10	responding information resulting from the
11	search to the State.
12	"(C) STATE REPORTING OF INFORMATION
13	TO SKILLED NURSING FACILITY.—Upon receipt
14	of the information provided by the Attorney
15	General pursuant to subparagraph (B), the
16	State shall—
17	"(i) review the information to deter-
18	mine whether the individual has any con-
19	viction for a relevant crime (as defined in
20	subsection $(b)(8)(F)(i)$; and
21	"(ii) immediately report to the skilled
22	nursing facility in writing the results of
23	such review.
24	"(D) Fees for Performance of Crimi-
25	NAL BACKGROUND CHECKS.—

1	"(i) AUTHORITY TO CHARGE FEES.—
2	"(I) ATTORNEY GENERAL.—The
3	Attorney General may charge a fee to
4	any State requesting a search and ex-
5	change of records pursuant to this
6	paragraph and subsection (b)(8) for
7	conducting the search and providing
8	the records. The amount of such fee
9	shall not exceed the lesser of the ac-
10	tual cost of such activities or \$50.
11	Such fees shall be available to the At-
12	torney General, or, in the Attorney
13	General's discretion, to the Federal
14	Bureau of Investigation until ex-
15	pended.
16	"(II) State.—A State may
17	charge a skilled nursing facility a fee
18	for initiating the criminal background
19	check under this paragraph and sub-
20	section (b)(8), including fees charged
21	by the Attorney General, and for per-
22	forming the review and report re-
23	quired by subparagraph (C). The
24	amount of such fee shall not exceed
25	the actual cost of such activities.

1 "(ii) Prohibition on Charging AP-2 PLICANTS OR EMPLOYEES.—An entity may 3 not impose on an applicant for employment 4 or an employee any charges relating to the 5 performance of a background check under 6 this paragraph. 7 "(E) REGULATIONS.— 8 "(i) IN GENERAL.—In addition to the 9 Secretary's authority to promulgate regula-

tions under this title, the Attorney General, in consultation with the Secretary, may promulgate such regulations as are necessary to carry out the Attorney General's responsibilities under this paragraph and subsection (b)(9), including regulations regarding the security confidentiality, accuracy, use, destruction, and dissemination of information, audits and recordkeeping, and the imposition of fees.

"(ii) APPEAL PROCEDURES.—The Attorney General, in consultation with the Secretary, shall promulgate such regulations as are necessary to establish procedures by which an applicant or employee may appeal or dispute the accuracy of the

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1	information obtained in a background
2	check conducted under this paragraph. Ap-
3	peals shall be limited to instances in which
4	an applicant or employee is incorrectly
5	identified as the subject of the background
6	check, or when information about the ap-
7	plicant or employee has not been updated
8	to reflect changes in the applicant's or em-
9	ployee's criminal record.
10	"(F) Report.—Not later than 2 years
11	after the date of enactment of this paragraph,
12	the Attorney General shall submit a report to
13	Congress on—
14	"(i) the number of requests for
15	searches and exchanges of records made
16	under this section;
17	"(ii) the disposition of such requests;
18	and
19	"(iii) the cost of responding to such
20	requests.".
21	(B) Medicaid.—Section 1919(e) of the
22	Social Security Act (42 U.S.C. 1396r(e)) is
23	amended by adding at the end the following:

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'' (8)	FEDERAL	AND	STATE	REQ	UIREME	NTS
CONCERNI	NG CRIMIN.	AL BA	CKGROU	ND (CHECKS	ON
NURSING	FACILITY EN	(PLOVI	ees —			

"(A) IN GENERAL.—Upon receipt of a request by a nursing facility pursuant to subsection (b)(8) that is accompanied by the information described in subclauses (II) through (IV) of subsection (b)(8)(A)(ii), a State, after checking appropriate State records and finding no disqualifying information (as defined in subsection (b)(8)(F)(ii)), shall immediately submit such request and information to the Attorney General and shall request the Attorney General to conduct a search and exchange of records with respect to the individual as described in subparagraph (B).

"(B) SEARCH AND **EXCHANGE** OF RECORDS BY ATTORNEY GENERAL.—Upon receipt of a submission pursuant to subparagraph (A), the Attorney General shall direct a search of the records of the Federal Bureau of Investigation for any criminal history records corresponding to the fingerprints and other positive identification information submitted. The shall Attorney General provide any cor-

1	responding information resulting from the
2	search to the State.
3	"(C) STATE REPORTING OF INFORMATION
4	TO NURSING FACILITY.—Upon receipt of the in-
5	formation provided by the Attorney General
6	pursuant to subparagraph (B), the State
7	shall—
8	"(i) review the information to deter-
9	mine whether the individual has any con-
10	viction for a relevant crime (as defined in
11	subsection $(b)(8)(F)(i)$; and
12	"(ii) immediately report to the nurs-
13	ing facility in writing the results of such
14	review.
15	"(D) Fees for Performance of Crimi-
16	NAL BACKGROUND CHECKS.—
17	"(i) Authority to charge fees.—
18	"(I) ATTORNEY GENERAL.—The
19	Attorney General may charge a fee to
20	any State requesting a search and ex-
21	change of records pursuant to this
22	paragraph and subsection (b)(8) for
23	conducting the search and providing
24	the records. The amount of such fee
25	shall not exceed the lesser of the ac-

1	tual cost of such activities or \$50.
2	Such fees shall be available to the At-
3	torney General, or, in the Attorney
4	General's discretion, to the Federal
5	Bureau of Investigation, until ex-
6	pended.
7	"(II) State may
8	charge a nursing facility a fee for ini-
9	tiating the criminal background check
10	under this paragraph and subsection
11	(b)(8), including fees charged by the
12	Attorney General, and for performing
13	the review and report required by sub-
14	paragraph (C). The amount of such
15	fee shall not exceed the actual cost of
16	such activities.
17	"(ii) Prohibition on Charging Ap-
18	PLICANTS OR EMPLOYEES.—An entity may
19	not impose on an applicant for employment
20	or an employee any charges relating to the
21	performance of a background check under
22	this paragraph.
23	"(E) REGULATIONS.—
24	"(i) In general.—In addition to the
25	Secretary's authority to promulgate regula-

eral, in consultation with the Secretary, may promulgate such regulations as are necessary to carry out the Attorney General's responsibilities under this paragraph and subsection (b)(8), including regulations regarding the security, confidentiality, accuracy, use, destruction, and dissemination of information, audits and recordkeeping, and the imposition of fees.

"(ii) APPEAL PROCEDURES.—The Attorney General, in consultation with the Secretary, shall promulgate such regulations as are necessary to establish procedures by which an applicant or employee may appeal or dispute the accuracy of the information obtained in a background check conducted under this paragraph. Appeals shall be limited to instances in which an applicant or employee is incorrectly identified as the subject of the background check, or when information about the applicant or employee has not been updated to reflect changes in the applicant's or employee's criminal record.

1	"(F) Report.—Not later than 2 years
2	after the date of enactment of this paragraph,
3	the Attorney General shall submit a report to
4	Congress on—
5	"(i) the number of requests for
6	searches and exchanges of records made
7	under this section;
8	"(ii) the disposition of such requests;
9	and
10	"(iii) the cost of responding to such
11	requests.".
12	(3) Application to other entities pro-
13	VIDING HOME HEALTH OR LONG-TERM CARE SERV-
14	ICES.—
15	(A) Medicare.—Part D of title XVIII of
16	the Social Security Act (42 U.S.C. 1395x et
17	seq.) is amended by adding at the end the fol-
18	lowing:
19	"APPLICATION OF SKILLED NURSING FACILITY PREVEN-
20	TIVE ABUSE PROVISIONS TO ANY PROVIDER OF
21	SERVICES OR OTHER ENTITY PROVIDING HOME
22	HEALTH OR LONG-TERM CARE SERVICES
23	"Sec. 1897. (a) In General.—The requirements of
24	subsections (b)(8) and (e)(6) of section 1819 shall apply
25	to any provider of services or any other entity that is eligi-
26	ble to be paid under this title for providing home health

1	services, hospice care (including routine home care and
2	other services included in hospice care under this title),
3	or long-term care services to an individual entitled to bene-
4	fits under part A or enrolled under part B, including an
5	individual provided with a Medicare+Choice plan offered
6	by a Medicare+Choice organization under part C (in this
7	section referred to as a 'medicare beneficiary').
8	"(b) Supervision of Provisional Employees.—
9	"(1) In general.—With respect to an entity
10	that provides home health services, such entity shall
11	be considered to have satisfied the requirements of
12	section $1819(b)(8)(B)(ii)$ or $1919(b)(8)(B)(ii)$ if the
13	entity meets such requirements for supervision of
14	provisional employees of the entity as the Secretary
15	shall, by regulation, specify in accordance with para-
16	graph (2).
17	"(2) Requirements.—The regulations re-
18	quired under paragraph (1) shall provide the fol-
19	lowing:
20	"(A) Supervision of a provisional employee
21	shall consist of ongoing, good faith, verifiable
22	efforts by the supervisor of the provisional em-
23	ployee to conduct monitoring and oversight ac-
24	tivities to ensure the safety of a medicare bene-

ficiary.

1	"(B) For purposes of subparagraph (A),
2	monitoring and oversight activities may include
3	(but are not limited to) the following:
4	"(i) Follow-up telephone calls to the
5	medicare beneficiary.
6	"(ii) Unannounced visits to the medi-
7	care beneficiary's home while the provi-
8	sional employee is serving the medicare
9	beneficiary.
10	"(iii) To the extent practicable, lim-
11	iting the provisional employee's duties to
12	serving only those medicare beneficiaries in
13	a home or setting where another family
14	member or resident of the home or setting
15	of the medicare beneficiary is present.".
16	(B) Medicaid.—Section 1902(a) of the
17	Social Security Act (42 U.S.C. 1396a) is
18	amended—
19	(i) in paragraph (64), by striking
20	"and" at the end;
21	(ii) in paragraph (65), by striking the
22	period and inserting "; and"; and
23	(iii) by inserting after paragraph (65)
24	the following:

1 "(66) provide that any entity that is eligible to 2 be paid under the State plan for providing home 3 health services, hospice care (including routine home 4 care and other services included in hospice care 5 under title XVIII), or long-term care services for 6 which medical assistance is available under the State plan to individuals requiring long-term care complies 7 8 with the requirements of subsections (b)(8) and 9 (e)(8) of section 1919 and section 1897(b) (in the 10 same manner as such section applies to a medicare 11 beneficiary).".

- 12 (b) Prevention and Training Demonstration 13 Project.—
 - (1) ESTABLISHMENT.—The Secretary of Health and Human Services shall establish a demonstration program to provide grants to develop information on best practices in patient abuse prevention training (including behavior training and interventions) for managers and staff of hospital and health care facilities.
 - (2) ELIGIBILITY.—To be eligible to receive a grant under paragraph (1), an entity shall be a public or private nonprofit entity and prepare and submit to the Secretary of Health and Human Services an application at such time, in such manner, and

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1	containing such information as the Secretary may
2	require.
3	(3) Use of funds.—Amounts received under a
4	grant under this subsection shall be used to—
5	(A) examine ways to improve collaboration
6	between State health care survey and provider
7	certification agencies, long-term care ombuds-
8	man programs, the long-term care industry,
9	and local community members;
10	(B) examine patient care issues relating to
11	regulatory oversight, community involvement,
12	and facility staffing and management with a
13	focus on staff training, staff stress manage-
14	ment, and staff supervision;
15	(C) examine the use of patient abuse pre-
16	vention training programs by long-term care en-
17	tities, including the training program developed
18	by the National Association of Attorneys Gen-
19	eral, and the extent to which such programs are
20	used; and
21	(D) identify and disseminate best practices
22	for preventing and reducing patient abuse.
23	(4) Authorization of appropriations.—
24	There is authorized to be appropriated such sums as
25	may be necessary to carry out this subsection.

1	(c) Sense of the Senate Regarding the Estab-
2	LISHMENT OF A NATIONAL BACKGROUND CHECK SYSTEM
3	FOR LONG-TERM CARE EMPLOYEES.—
4	(1) FINDINGS.—The Senate makes the fol-
5	lowing findings:
6	(A) Nearly 1,500,000 Americans reside in
7	17,000 nursing homes throughout the Nation,
8	and the vast majority of nursing homes partici-
9	pate in the medicare and medicaid programs.
10	(B) The Federal Government spent
11	\$82,100,000,000 through the medicare and
12	medicaid programs in fiscal year 2000 for long-
13	term care services.
14	(C) The impending retirement of the baby
15	boom generation will greatly increase the de-
16	mand and need for quality long-term care, and
17	it is incumbent on Congress and the President
18	to ensure that medicare and medicaid bene-
19	ficiaries are protected from abuse, neglect, and
20	mistreatment.
21	(D) On July 30, 2001, the minority staff
22	of the special investigations division of the
23	Committee on Government Reform of the
24	House of Representatives issued a report which
25	found that in the past 2 years, over 30 percent

- of nursing homes in the United States were cited for a physical, sexual, or verbal abuse violation that had the potential to harm residents, and nearly 10 percent of nursing homes had violations that caused actual harm to residents.
- (E) Although the majority of long-term care facilities do an excellent job in caring for elderly and disabled patients, incidents of abuse and neglect and mistreatment do occur at an unacceptable rate and are not limited to nursing homes alone.
- (F) Without a national background check system to screen applicants for employment, all long-term care providers, including nursing facilities, home health, home care, and hospice providers, are at risk for hiring workers with a history of abuse and violence.
- (G) A March 2002 report by the General Accounting Office found that few prosecutions and criminal convictions result from allegations of abuse in nursing homes.
- (H) Federal law requires all States to maintain a nurse aide registry which includes any substantiated findings of abuse committed by nurse aides in nursing homes.

- 1 (I) In March 2002, the General Account2 ing Office testified before the Special Com3 mittee on Aging of the Senate that the existing
 4 State registries contained significant gaps be5 cause many nursing home employees are not in6 cluded in the registries and the registries do not
 7 track abuses committed in other States.
 - (J) A 1998 report from the Office of the Inspector General of the Department of Health and Human Services entitled "Safeguarding Long-Term Care Residents" recommended establishing a national registry of abusive long-term care workers to be checked by all long-term care facilities before hiring an employee.
 - (2) Sense of the Senate.—It is the Sense of the Senate that Congress should pass legislation that will—
 - (A) require the Secretary of Health and Human Services to establish a national registry of abusive long-term care workers that will incorporate abuse information from all existing State nurse aide registries, and expand information included in the State registries and the national registry to include abuse information about all employees of all long-term care pro-

viders that receive funding through the medicare or medicaid programs (42 U.S.C. 1395 et seq.; 1396 et seq.);

- (B) require all long-term care providers, before hiring a potential employee, to conduct checks of both the national registry and criminal conviction records maintained by the Federal Bureau of Investigation, and prohibit long-term care providers from hiring potential employees with relevant abuse and criminal histories;
- (C) require the Secretary of Health and Human Services and the Attorney General to develop an efficient system for long-term care providers to use to check both the national registry and the criminal conviction records maintained by the Federal Bureau of Investigation before hiring an employee; and
- (D) ensure adequate safeguards to protect the privacy and accuracy of information regarding applicants for employment being checked through the national registry and the criminal conviction records maintained by the Federal Bureau of Investigation.
- (d) Effective Date.—

1	(1) In general.—Except as provided in para-
2	graph (2), this section and the amendments made by
3	this section shall take effect on the date that is 6
4	months after the effective date of final regulations
5	promulgated to carry out this section and such
6	amendments.
7	(2) Sense of the senate.—Subsection (c)
8	shall take effect on the date of enactment of this
9	section.
10	SEC. 103. INCREASING THE NUMBER OF HEALTH CARE
11	PROFESSIONALS WITH GERIATRIC TRAINING.
12	Section 338C of the Public Health Service Act (42
13	U.S.C. 254m) is amended by adding at the end the fol-
14	lowing:
15	"(f) For purposes of this section and section 338B,
16	the term 'obligated service', with respect to an individual
17	who has entered into a written contract with the Secretary
18	under section 338B, includes any period in which the indi-
19	vidual is enrolled and participating in an accredited (as
20	determined by the Secretary) educational program that
21	provides geriatric training. Upon the completion of such
22	training, such individual, after consultation with the Sec-
23	retary, shall provide geriatric services as appropriate dur-
24	ing the remainder of such individual's period of obligated

25 service.".

1	SEC. 104. SUPPORTING THE LONG-TERM CARE OMBUDS-
2	MAN PROGRAM.
3	Section 712(h) of the Older Americans Act of 1965
4	(42 U.S.C. 3058g(h)) is amended—
5	(1) in paragraph (8), by striking "; and" and
6	inserting a semicolon;
7	(2) in paragraph (9), by striking the period and
8	inserting "; and"; and
9	(3) by adding at the end the following:
10	"(10) make grants to eligible entities to conduct
11	evaluations and pilot studies relating to various pro-
12	grams and methods carried out by the Office or a
13	local Ombudsman entity under section $307(a)(9)$ or
14	this chapter.".
1415	this chapter.". SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC-
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15	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC-
15 16	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTECTIVE SERVICES.
15 16 17	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC- TIVE SERVICES. (a) IN GENERAL.—Part A of title XI of the Social
15 16 17 18	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC- TIVE SERVICES. (a) IN GENERAL.—Part A of title XI of the Social Security Act (42 U.S.C. 1301 et seq.) is amended by add-
15 16 17 18 19	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC- TIVE SERVICES. (a) IN GENERAL.—Part A of title XI of the Social Security Act (42 U.S.C. 1301 et seq.) is amended by adding at the end the following:
15 16 17 18 19 20	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC- TIVE SERVICES. (a) IN GENERAL.—Part A of title XI of the Social Security Act (42 U.S.C. 1301 et seq.) is amended by add- ing at the end the following: "OFFICE OF ADULT PROTECTIVE SERVICES
15 16 17 18 19 20 21	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC- TIVE SERVICES. (a) IN GENERAL.—Part A of title XI of the Social Security Act (42 U.S.C. 1301 et seq.) is amended by add- ing at the end the following: "OFFICE OF ADULT PROTECTIVE SERVICES "SEC. 1150A. (a) IN GENERAL.—There is estab-
15 16 17 18 19 20 21 22	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC- TIVE SERVICES. (a) IN GENERAL.—Part A of title XI of the Social Security Act (42 U.S.C. 1301 et seq.) is amended by add- ing at the end the following: "OFFICE OF ADULT PROTECTIVE SERVICES "SEC. 1150A. (a) IN GENERAL.—There is estab- lished within the Department of Health and Human Serv-
15 16 17 18 19 20 21 22 23	SEC. 105. ESTABLISHMENT OF OFFICE OF ADULT PROTEC- TIVE SERVICES. (a) IN GENERAL.—Part A of title XI of the Social Security Act (42 U.S.C. 1301 et seq.) is amended by adding at the end the following: "OFFICE OF ADULT PROTECTIVE SERVICES "SEC. 1150A. (a) IN GENERAL.—There is established within the Department of Health and Human Services, within the Administration on Children and Families,

1	"(b) Duties.—The Office shall—
2	"(1) provide necessary support to State adult
3	protective services offices that investigate reports of
4	abuse, neglect, and exploitation of elderly individuals
5	and vulnerable adults;
6	"(2) annually collect and disseminate data re-
7	lating to the abuse, exploitation, and neglect of el-
8	derly individuals and vulnerable adults;
9	"(3) develop and disseminate best practices re-
10	garding, and provide training on, carrying out pro-
11	tective services for elderly individuals and vulnerable
12	adults;
13	"(4) conduct research related to the provision
14	of such protective services;
15	"(5) provide technical assistance to States and
16	other entities that provide or fund the provision of
17	such protective services, including through grants
18	made under title XX;
19	"(6) participate in the Intra-Agency Elder Jus-
20	tice Steering Committee established under section
21	2212; and
22	"(7) coordinate activities with the Office of
23	Elder Justice established under section 2211 and
24	with other Federal and State agencies that have re-
25	sponsibility for issues related to elder justice.

1	"(c) APPROPRIATIONS.—There are appropriated such
2	sums as may be necessary to carry out this section.".
3	(b) EFFECTIVE DATE.—The amendments made by
4	this section take effect 90 days after the date of enactment
5	of the Elder Justice Act.
6	SEC. 106. ASSURING SAFETY OF RESIDENTS WHEN NURS-
7	ING FACILITIES CLOSE.
8	(a) Medicare.—Section 1819(c)(2) of the Social Se-
9	curity Act (42 U.S.C. 1395i-3(c)(2)) is amended by add-
10	ing at the end the following:
11	"(D) NOTIFICATION OF FACILITY CLO-
12	SURE.—
13	"(i) In general.—A skilled nursing
14	facility shall—
15	"(I) submit to the Secretary and
16	the appropriate State regulatory agen-
17	cy written notification of an impend-
18	ing closure not later than the date
19	that is 60 days prior to the date of
20	such closure; and
21	"(II) include in the notice a plan
22	for the transfer and adequate reloca-
23	tion of the residents prior to closure.
24	"(ii) Sanctions.—Any person owning
25	a skilled nursing facility that fails to com-

1	ply with the requirements of clause (i)
2	shall be subject to—
3	"(I) a civil monetary penalty of
4	up to \$1,000,000;
5	"(II) exclusion from participation
6	in the programs under this Act (in ac-
7	cordance with the procedures of sec-
8	tion 1128); and
9	"(III) any other applicable civil
10	monetary penalties and assessments.
11	"(iii) Procedure.—A civil monetary
12	penalty or assessment authorized under
13	clause (ii) shall be imposed against a per-
14	son in the same manner as a civil mone-
15	tary penalty, assessment, or exclusion is
16	imposed under section 1128A.".
17	(b) Medicaid.—Section 1919(c)(2) of the Social Se-
18	curity Act (42 U.S.C. 1396r(c)(2)) is amended by adding
19	at the end the following:
20	"(G) NOTIFICATION OF FACILITY CLO-
21	SURE.—
22	"(i) In general.—A nursing facility
23	shall—
24	"(I) submit to the Secretary and
25	the appropriate State regulatory agen-

1	cy written notification of an impend-
2	ing closure not later than the date
3	that is 60 days prior to the date of
4	such closure; and
5	"(II) include in the notice a plan
6	for the transfer and adequate reloca-
7	tion of the residents prior to closure.
8	"(ii) Sanctions.—Any person owning
9	a nursing facility that fails to comply with
10	the requirements of clause (i) shall be sub-
11	ject to—
12	"(I) a civil monetary penalty of
13	up to \$1,000,000;
14	"(II) exclusion from participation
15	in the programs under this Act (in ac-
16	cordance with the procedures of sec-
17	tion 1128); and
18	"(III) any other applicable civil
19	monetary penalties and assessments.
20	"(iii) Procedure.—A civil monetary
21	penalty or assessment authorized under
22	clause (ii) shall be imposed against a per-
23	son in the same manner as a civil mone-
24	tary penalty, assessment, or exclusion is
25	imposed under section 1128A.".

TITLE II—DEPARTMENT OF 1 **JUSTICE** 2 3 SEC. 201. MODEL STATE LAWS AND PRACTICES. (a) IN GENERAL.—The Attorney General, in con-4 sultation with the Secretary of Health and Human Serv-5 ices, shall— 6 7 (1) conduct a study of State laws and practices 8 relating to elder abuse, neglect, and exploitation; and 9 (2) not later than 2 years after the date of enactment of this Act, submit to the Special Com-10 11 mittee on Aging of the Senate, a report that— 12 (A) provides recommendations on a com-13 prehensive description and comparative analysis 14 of the State laws and practices; and 15 (B) provides recommended models for 16 State laws and practices based on an analysis 17 of the most effective State laws and practices, 18 including recommendations with respect to the 19 definitions referred to in subsection (b)(1). 20 (b) STATE LAWS AND PRACTICES.—The Attorney General shall examine State laws and practices under sub-22 section (a) on issues including— (1) definitions of "elder", "abuse", "neglect", 23 and "exploitation", and related terms; 24

(2) mandatory reporting laws, with respect to—

1	(A) who is a mandated reporter;
2	(B) to whom must they report and within
3	what timeframe; and
4	(C) any consequences for nonreporting;
5	(3) evidentiary rules (including televised testi-
6	mony) relating to pursuing cases relating to elder
7	abuse, neglect, and exploitation;
8	(4) laws requiring immediate reporting of all
9	nursing home deaths to the county coroner or some-
10	one else;
11	(5) guardianship and power of attorney laws;
12	(6) banking laws permitting banks to prevent
13	and report suspected elder abuse;
14	(7) State laws that may impede research on
15	elder abuse, neglect, and exploitation;
16	(8) practices relating to the enforcement of laws
17	relating to elder abuse, neglect, and exploitation; and
18	(9) practices relating to other aspects of elder
19	justice.
20	SEC. 202. OFFICE OF ELDER JUSTICE OF THE DEPARTMENT
21	OF JUSTICE.
22	(a) Establishment.—There is established within
23	the Department of Justice under the Assistant Attorney
24	General, Office of Justice Programs, an Office of Elder
25	Justice.

1	(b) Director.—
2	(1) APPOINTMENT.—The President, with the
3	advice and consent of the Senate, shall appoint a Di-
4	rector of the Office of Elder Justice, from among in-
5	dividuals with experience and expertise in elder jus-
6	tice issues, to manage the Office of Elder Justice es-
7	tablished under this section.
8	(2) Duties.—The Director of the Office of
9	Elder Justice shall—
10	(A)(i) develop objectives, priorities, policy,
11	and a long-term plan for elder justice programs
12	and activities relating to prevention, detection,
13	training, treatment, evaluation, intervention, re-
14	search, and improvement of the elder justice
15	system in the United States;
16	(ii) implement the overall policy and a
17	strategy to carry out the plan described in
18	clause (i); and
19	(iii) hire personnel to assist the director in
20	carrying out the policy, program, and adminis-
21	trative activities related to the duties under
22	clauses (i) and (ii);
23	(B) provide advice to the Attorney General
24	on elder justice issues; and

1	(C) coordinate activities with the Senior
2	Advisor on Elder Justice.
3	(3) Reporting relationship.—The Director
4	of the Office of Elder Justice shall have the same
5	reporting relationship with the Attorney General and
6	the Assistant Attorney General, Office of Justice
7	Programs, as the directors of the other offices head-
8	ed by presidential appointees within the Office of
9	Justice Programs.
10	(4) Compensation.—The Director shall be
11	compensated at a rate that shall not exceed the rate
12	established for level I of the Executive Schedule
13	under section 5312 of title 5, United States Code.
14	(c) Senior Advisor.—
15	(1) APPOINTMENT.—The Attorney General
16	shall appoint a Senior Advisor on Elder Justice,
17	from among individuals with experience and exper-
18	tise in elder justice issues.
19	(2) Duties.—The Senior Advisor on Elder
20	Justice shall—
21	(A) coordinate elder justice activities
22	among—
23	(i) the Office of Elder Justice;

1	(ii) other offices (including bureaus)
2	within the Office of Justice Programs that
3	are involved with elder justice issues;
4	(iii) litigating divisions with cases re-
5	lating to elder justice matters;
6	(iv) the Executive Office of United
7	States Attorneys and the United States
8	Attorneys' offices; and
9	(v) any other office or division of the
10	Department of Justice that the Attorney
11	General considers appropriate for such co-
12	ordination; and
13	(B) provide advice to the Attorney General
14	on elder justice issues.
15	(3) LOCATION.—The Senior Advisor on Elder
16	Justice shall be located in—
17	(A) the Office of the Attorney General;
18	(B) the Office of the Deputy Attorney
19	General; or
20	(C) the Office of the Associate Attorney
21	General.
22	(4) Position.—The position of the Senior Ad-
23	visor on Elder Justice shall be a Senior Executive
24	Service position, as defined in section 3132 of title
25	5, United States Code.

1 (5) Staff.—The Senior Advisor on Elder Jus-2 tice may, without regard to the civil service laws and 3 regulations, appoint and terminate 1 full-time employee to enable the Senior Advisor to perform the 5 duties described in paragraph (2). The Senior Advi-6 sor on Elder Justice may fix the compensation of 7 the employee without regard to chapter 51 and sub-8 chapter III of chapter 53 of title 5, United States 9 Code, relating to classification of positions and Gen-10 eral Schedule pay rates, except that the rate of pay 11 for the employee may not exceed the rate established 12 for level V of the Executive Schedule under section 13 5316 of such title.

- (6) RELATION TO OTHER LAW.—The positions described in paragraphs (4) and (5), and the salary for the positions, shall be in addition to the total number of positions and the total amount of salary provided for in Public Law 107–77.
- 19 SEC. 203. GRANTS, COOPERATIVE AGREEMENTS, AND CON-
- 20 TRACTS UNDER THE SOCIAL SECURITY ACT.
- 21 The Attorney General is authorized to award grants,
- 22 contracts, and cooperative agreements under subsections
- 23 (a), (c)(1), (c)(2), (d), (e)(1), (f), (h), (i), and (j) of sec-
- 24 tions 2222 and 2224 of the Social Security Act in accord-
- 25 ance with such subsections.

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1 SEC. 204. VICTIM ADVOCACY GRANTS.

- 2 (a) Grants Authorized.—The Attorney General,
- 3 in consultation with the Secretary of Health and Human
- 4 Services, may award grants, contracts, and cooperative
- 5 agreements to eligible entities to study the special needs
- 6 of victims of elder abuse, neglect, and exploitation.
- 7 (b) AUTHORIZED ACTIVITIES.—Funds awarded pur-
- 8 suant to subsection (a) shall be used for pilot programs
- 9 that develop programs, provide training to social services
- 10 providers, law enforcement, and victim advocates, and ex-
- 11 amine special approaches designed to meet the needs of
- 12 victims of elder abuse, neglect, and exploitation.
- 13 SEC. 205. CENTER FOR THE PROSECUTION OF ELDER
- 14 ABUSE, NEGLECT, AND EXPLOITATION.
- 15 (a) Grant Authorized.—The Attorney General, in
- 16 consultation with the Health and Human Services Office
- 17 of Elder Justice shall award a grant to the American Pros-
- 18 ecutor Research Institute of the National District Attor-
- 19 neys Association to fund the creation of a Center for the
- 20 Prosecution of Elder Abuse, Neglect, and Exploitation.
- 21 (b) Mission.—The Center created under subsection
- 22 (a) shall advise and support local prosecutors nationwide
- 23 in their pursuit of cases involving elder abuse, neglect, and
- 24 exploitation.

1	SEC. 206. COORDINATION OF ELDER JUSTICE ACTIVITIES
2	BY THE NATIONAL ASSOCIATION OF ATTOR-
3	NEYS GENERAL.
4	(a) Grant Authorized.—The Attorney General
5	shall award a grant to the National Association of Attor-
6	neys General (NAAG) to create a full time position to per-
7	form the duties listed under subsection (b).
8	(b) Duties.—The position created under subsection
9	(a) shall—
10	(1) coordinate elder justice matters within the
11	NAAG; and
12	(2) assist the NAAG in establishing elder jus-
13	tice policy.
14	SEC. 207. TECHNICAL, INVESTIGATIVE, AND VICTIM ASSIST-
15	ANCE FOR FEDERAL CASES INVOLVING
16	ELDER JUSTICE.
17	(a) In General.—The Attorney General shall sup-
18	port cases relating to elder justice.
19	(b) Additional Staff.—The Attorney General
20	shall make funding available to federal prosecutors to hire
21	nurse-investigators or other experts needed to identify, as-
22	sist with, or pursue cases relating to elder justice.
23	(c) RESOURCE GROUP.—The Attorney General shall
24	provide funding through the Executive Office of United
25	States Attorneys for a Resource Group to assist prosecu-

- 1 tors throughout the Nation in pursuing failure of care and
- 2 other cases relating to elder justice matters.
- 3 (d) Office of Inspector General.—The Office of
- 4 Inspector General of the Department of Health and
- 5 Human Services shall hire nurse investigators and other
- 6 experts to investigate failure of care allegations.

7 SEC. 208. COMMUNITY POLICING.

- 8 (a) Grant Authorized.—The Attorney General
- 9 shall establish a grant program to develop community po-
- 10 licing and other law enforcement efforts to make commu-
- 11 nities safer for elders living in all settings.
- 12 (b) Special Elder Units.—The Attorney General,
- 13 in consultation with the Secretary of Health and Human
- 14 Services, shall establish a grant program to support—
- 15 (1) special elder units;
- 16 (2) in rural areas with fewer law enforcement
- 17 personnel, a specially-trained elder officer; and
- 18 (3) programs, including the Alzheimer Associa-
- 19 tion's "Safe Return Program".
- 20 (c) Evaluation.—The grant programs established
- 21 under subsections (a) and (b) shall be evaluated to deter-
- 22 mine which ones should be replicated and disseminated to
- 23 other communities.

1 SEC. 209. EVALUATIONS.

2	(a) Grants, Cooperative Agreements, and Con-
3	TRACTS.—
4	(1) In general.—In making a grant under a
5	provision of this title (other than this section), the
6	Attorney General shall—
7	(A) require the recipient of the grant to—
8	(i) reserve a portion of the funds
9	made available through the grant; and
10	(ii) use the reserved funds to conduct
11	an evaluation of the other activities carried
12	out through the grant; or
13	(B)(i) reserve a portion of the funds avail-
14	able for the grant; and
15	(ii) use the reserved funds to provide as-
16	sistance to an eligible entity to conduct an eval-
17	uation of the activities carried out through the
18	grant.
19	(2) Use of funds.—A recipient of a grant de-
20	scribed in paragraph (1)(A), or assistance described
21	in paragraph (1)(B)(ii), shall use the funds made
22	available through the grant, or the assistance, re-
23	spectively, to conduct a validated evaluation of the
24	effectiveness of the activities described in subpara-
25	graph (A) or (B), respectively, of paragraph (1).
26	(3) Applications.—

1	(A) Submission.—
2	(i) Grants for projects con-
3	TAINING EVALUATIONS.—To be eligible to
4	receive a grant for which the Attorney
5	General requires the reservation described
6	in paragraph (1)(A)(i), an entity shall in-
7	clude a proposal for the evaluation in the
8	application submitted for the grant.
9	(ii) Assistance for evaluations.—
10	To be eligible to receive assistance under
11	paragraph (1)(B)(ii), an entity shall sub-
12	mit an application to the Attorney General
13	at such time, in such manner, and con-
14	taining such information as the Attorney
15	General may require, including a proposal
16	for the evaluation.
17	(B) REVIEW AND ASSISTANCE.—An em-
18	ployee of the Department of Justice, in con-
19	sultation with an employee of the Department
20	of Health and Human Services and a non-
21	governmental member of the advisory panel, ex-

pertise in evaluation methodology shall review

each proposal described in clause (i) or (ii) of

subparagraph (A), and determine whether the

methodology described in the proposal is ade-

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quate to gather meaningful information. If the 1 2 reviewers determine that the methodology is in-3 adequate, they shall recommend that the Attor-4 ney General deny the application for the grant 5 described in subparagraph (A)(i), or the assist-6 ance described in subparagraph (B)(ii), as ap-7 propriate, or make recommendations for how 8 the application should be amended. If the At-9 torney General denies the application on the 10 basis of the proposal, the Attorney General shall inform the applicant why the application 11 12 was denied, and offer assistance to the appli-13 cant in modifying the proposal.

- 14 (b) OTHER GRANTS.—The Attorney General shall 15 make grants to appropriate entities to conduct validated 16 evaluations of activities, to reduce elder abuse, neglect, 17 and exploitation, that are not funded under this title.
- 18 (c) CONDITION OF PARTICIPATION.—As a condition 19 of participation in any grant under this title, individuals, 20 facilities, and other entities shall agree to be subject to 21 the provisions of section 571 of title 18, United States 22 Code, as added by this Act.
- 23 (d) DEFINITION.—In this section, the term "grant"
 24 includes a contract, cooperative agreement, or other mech25 anism for providing financial assistance.

SEC. 210. AUTHORIZATION OF APPROPRIATIONS.

- 2 There are authorized to be appropriated such sums
- 3 as are necessary for fiscal years 2003 through 2009 to
- 4 carry out this Act.
- 5 SEC. 211. CAUSE OF ACTION FOR ELDER ABUSE AND NE-
- 6 GLECT.
- 7 (a) IN GENERAL.—Part I of title 18, United States
- 8 Code, is amended by adding after chapter 27 the fol-
- 9 lowing:

10 **"CHAPTER 28—ELDER ABUSE AND**

11 **NEGLECT**

"Sec.

"571. Harm to residents of nursing facilities.

12 **"§ 571. Definition**

- "(a) Criminal Offense.—
- 14 "(1) IN GENERAL.—Whoever with the intent to
- cause injury or with reckless disregard of known
- facts that establish a high risk of causing injury to
- humans, engages in conduct, or commits, or fails to
- commit, any acts or series of acts, that result in se-
- rious bodily injury to 1 or more residents of a nurs-
- ing facility and in abuse or neglect of an additional
- 21 2 or more residents of a nursing facility, shall be im-
- prisoned for not more than 20 years, and if death
- 23 results, such person shall be imprisoned for any
- term of years or for life.

"(2) Enhanced Penalty.—Any entity or organization found guilty of an offense under this subsection shall be fined not more than \$3,000,000 per nursing facility involved, and any individual found guilty of an offense under this subsection shall be fined pursuant to the individual fine provisions of section 3571 of this title.

9 General has reason to believe that an individual or entity
10 is engaging in or is about to engage in conduct that results
11 in abuse or neglect of 3 or more residents of a nursing
12 facility, and where that conduct results in or has the po13 tential for resulting in bodily injury or other harm to 1
14 or more of those residents, the Attorney General may peti15 tion an appropriate United States district court for appro16 priate equitable and declaratory relief to eliminate the pat17 term.

18 "(c) Definitions.—In this section—

"(1) Entity.—The term 'entity' means any nursing facility (including facilities that do not exclusively provide nursing care), any entity that manages a nursing facility, or any entity that owns, directly or indirectly, a controlling interest or a 50 percent or greater interest in one or more nursing

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1	facilities, including States, localities and political
2	subdivisions thereof.
3	"(2) Federal Health Care Program.—The
4	term 'Federal health care program' means—
5	"(A) any plan or program that provides
6	health benefits, whether directly, through insur-
7	ance, or otherwise, which is funded directly, in
8	whole or in part, by the United States Govern-
9	ment; or
10	"(B) any State health care program, as de-
11	fined in section 1128h of the Social Security
12	Act.
13	"(3) Neglect.—The term 'neglect' means the
14	failure of a caregiver (as defined in section 2201 of
15	the Social Security Act) to provide the goods or
16	services that are necessary to avoid physical harm,
17	mental anguish, or mental illness.
18	"(4) Nursing facility.—The term 'nursing
19	facility' means both a nursing facility (as defined in
20	section 1919(a) of the Social Security Act) and a
21	skilled nursing facility as defined in section 1819(a)
22	of the Social Security Act.
23	"(5) Whoever.—The term 'whoever' has the
24	same meaning as in section 921(a)(1) of this title.

1	"(6) Other terms.—The terms 'abuse',
2	'State', and 'serious bodily injury' shall have the
3	meanings given those terms in section 2201 of the
4	Social Security Act.".
5	(b) Health Care Offense.—Section 24(a)(1) of
6	title 18, United States Code, is amended by inserting
7	"571," before "669,".
8	(c) Technical and Conforming Amendment.—
9	The table of chapters for part I of title 18, United States
10	Code, is amended by inserting after the item relating to
11	chapter 27 the following:
	"28. Elder Abuse and Neglect 571".
12	SEC. 212. REGULATIONS.
13	The Attorney General may issue such regulations as
14	may be necessary to carry out this title.
15	TITLE III—TAX PROVISIONS
16	SEC. 301. LONG-TERM CARE FACILITY WORKER EMPLOY-
17	MENT TAX CREDIT.
18	(a) Work Opportunity Tax Credit.—
19	(1) IN GENERAL.—Section 51(d)(1) of the In-
20	ternal Revenue Code of 1986 (relating to members
21	of targeted groups) is amended by striking "or" at
22	the end of subparagraph (G), by striking the period
23	at the end of subparagraph (H) and inserting ", or",
24	and by adding at the end the following:

1	"(I) a qualified long-term care facility
2	worker.".
3	(2) Qualified long-term care facility
4	WORKER.—Section 51(d) of such Code is amended
5	by redesignating paragraphs (10) through (12) as
6	paragraphs (11) through (13), respectively, and by
7	inserting after paragraph (9) the following:
8	"(10) Qualified Long-Term care facility
9	WORKER.—The term 'qualified long-term care facil-
10	ity worker' means any individual who—
11	"(A) is hired by a long-term care facility
12	(as defined in section 2201(13) of the Social
13	Security Act, and
14	"(B) is certified by the designated local
15	agency as being qualified to provide long-term
16	care (as defined in section 2201(12) of such
17	Act) at such facility.".
18	(b) Effective Date.—The amendments made by
19	this section shall apply to individuals who begin work for
20	the employer after the date of enactment of this Act.

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