

118TH CONGRESS  
1ST SESSION

# H. R. 2373

To reinstate certain laws relating to minimum tonnage of agricultural commodities and products, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 29, 2023

Mr. GARAMENDI introduced the following bill; which was referred to the Committee on Armed Services, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To reinstate certain laws relating to minimum tonnage of agricultural commodities and products, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Rebuilding the United  
5 States-Flag International Fleet Act”.

1 **SEC. 2. REINSTATEMENTS OF MINIMUM TONNAGE AND**  
2 **TRANSPORTATION COSTS REIMBURSEMENT.**

3 (a) REPEAL UNDER MAP-21.—Section 100124 of  
4 the Moving Ahead for Progress in the 21st Century Act  
5 (Public Law 112-141) is repealed, and any provision of  
6 law amended or repealed by such section is restored or  
7 revived as if such section were not enacted into law.

8 (b) REPEAL UNDER BIPARTISAN BUDGET ACT OF  
9 2013.—Section 602 of the Bipartisan Budget Act of 2013  
10 (Public Law 113-67) is repealed, and any provision of law  
11 amended or repealed by such section is restored or revived  
12 as if such section were not enacted into law.

13 (c) REPORT ON ADMINISTRATION OF PROGRAMS.—

14 (1) IN GENERAL.—Chapter 553 of title 46,  
15 United States Code, is amended by inserting before  
16 section 55302 the following:

17 **“§ 55301. Report on administration of programs**

18 “(a) IN GENERAL.—The Administrator of the Mari-  
19 time Administration shall annually submit to Congress a  
20 report on the administration by other Federal depart-  
21 ments and agencies of programs subject to section 2631  
22 of title 10, United States Code, and that the Adminis-  
23 trator determines subject to section 55305 of title 46,  
24 United States Code.

25 “(b) CONTENTS.—The report under paragraph (1)  
26 shall include—

1           “(1) gross tonnage by department or agency of  
2 cargo (equipment, materials, or agricultural prod-  
3 ucts) and by cargo type transported on United  
4 States flag vessels versus foreign vessels; and

5           “(2) the total number of United States flag ves-  
6 sels versus foreign vessels contracted by each depart-  
7 ment or agency.”.

8           (2) CLERICAL AMENDMENT.—The analysis for  
9 chapter 553 of title 46, United States Code, is  
10 amended by inserting before the item relating to sec-  
11 tion 55302 the following new item:

“55301. Report on administration of programs.”.

12 **SEC. 3. CARGOES PROCURED, FURNISHED, OR FINANCED**  
13 **BY THE UNITED STATES GOVERNMENT.**

14           (a) IN GENERAL.—Section 55305 of title 46, United  
15 States Code, is amended—

16           (1) by striking subsection (a);

17           (2) in subsection (b) by striking “50” and in-  
18 sserting “75”;

19           (3) by redesignating subsection (b) as sub-  
20 section (a);

21           (4) by striking subsection (c) and inserting the  
22 following:

23           “(c) WAIVERS.—

24           “(1) IN GENERAL.—Notwithstanding any other  
25 provision of law, when the President, the Secretary

1 of Defense, or the Secretary of Transportation de-  
2 clares the existence of an emergency justifying a  
3 temporary waiver of this section or section 55314,  
4 the President, the Secretary of Defense, or the Sec-  
5 retary of Transportation, following a determination  
6 by the Maritime Administrator, acting in the Admin-  
7 istrator’s capacity as Director, National Shipping  
8 Authority, of the non-availability of qualified United  
9 States flag capacity at fair and reasonable rates for  
10 commercial vessels of the United States to meet the  
11 requirements of this section or section 55314, may  
12 waive compliance with such section to the extent, in  
13 the manner, and on the terms the Maritime Admin-  
14 istrator, acting in such capacity, prescribes, and no  
15 other waivers of the requirements of this section or  
16 section 55314 shall be authorized.

17 “(2) DURATION OF WAIVER.—

18 “(A) IN GENERAL.—Subject to subpara-  
19 graphs (B) and (C), a waiver issued under this  
20 subsection shall be for a period of not more  
21 than 60 days.

22 “(B) WAIVER EXTENSION.—Upon termi-  
23 nation of the period of a waiver issued under  
24 this subsection, the Maritime Administrator  
25 may extend the waiver for an additional period

1 of not more than 30 days, if the Maritime Ad-  
2 ministrator makes the determinations described  
3 in paragraph (1).

4 “(C) AGGREGATE DURATION.—The aggre-  
5 gate duration of the period of all waivers and  
6 extensions of waivers under this subsection with  
7 respect to any one set of events shall not exceed  
8 3 months in a fiscal year.

9 “(3) DETERMINATIONS.—The Maritime Admin-  
10 istrator shall—

11 “(A) for each determination referred to in  
12 paragraph (1), identify any actions that could  
13 be taken to enable qualified United States flag  
14 capacity to meet the requirements of this sec-  
15 tion or section 55314 at fair and reasonable  
16 rates for commercial vessels of the United  
17 States;

18 “(B) provide notice of each determination  
19 referred to in paragraph (1) to the Secretary of  
20 Transportation and, as applicable, the Presi-  
21 dent or the Secretary of Defense; and

22 “(C) publish each determination referred  
23 to in paragraph (1)—

24 “(i) on the website of the Maritime  
25 Administration not later than 24 hours

1 after notice of the determination is pro-  
2 vided to the Secretary of Transportation;  
3 and

4 “(ii) in the Federal Register.

5 “(4) NOTICE TO CONGRESS.—The Maritime  
6 Administrator shall notify—

7 “(A) the Committee on Commerce,  
8 Science, and Transportation of the Senate and  
9 the Committee on Transportation and Infra-  
10 structure of the House of Representatives of—

11 “(i) any request for a waiver (or an  
12 extension thereof) made by the Secretary  
13 of Transportation of this section or section  
14 55314(a) not later than 72 hours after re-  
15 ceiving such a request; and

16 “(ii) the issuance of any such waiver  
17 (or an extension thereof), and why such  
18 waiver or extension was necessary, not  
19 later than 72 hours after such issuance;  
20 and

21 “(B) the Committee on Commerce,  
22 Science, and Transportation and the Committee  
23 on Armed Services of the Senate and the Com-  
24 mittee on Transportation and Infrastructure

1 and the Committee on Armed Services of the  
2 House of Representatives of—

3 “(i) any request for a waiver (or an  
4 extension thereof) made by the Secretary  
5 of Defense of this section or section  
6 55314(a) not later than 72 hours after re-  
7 ceiving such a request; and

8 “(ii) the issuance of any such waiver  
9 (or an extension thereof), and why such  
10 waiver or extension was necessary, not  
11 later than 72 hours after such issuance.”;

12 (5) by redesignating subsections (c) through (e)  
13 as subsections (d) through (f), respectively;

14 (6) by inserting after subsection (a) the fol-  
15 lowing:

16 “(b) ELIGIBLE VESSELS.—To be eligible to carry  
17 cargo under this section, a privately-owned commercial  
18 vessel—

19 “(1) shall be documented under the laws of the  
20 United States for at least 3 years; or

21 “(2) may be documented under the laws of the  
22 United States for less than 3 years if—

23 “(A) the vessel owner signs an agreement  
24 with the Secretary providing that—

1           “(i) the vessel shall remain docu-  
2           mented under the laws of the United  
3           States for at least 3 years; and

4           “(ii) the vessel owner shall, upon re-  
5           quest of the Secretary, agree to enroll the  
6           vessel in an Emergency Preparedness Pro-  
7           gram under chapter 531 or voluntary  
8           agreement authorize under section 708 of  
9           the Defense Production Act of 1950 (50  
10          U.S.C. 4558) and shall remain so enrolled  
11          until the vessel ceases to be documented  
12          under the laws of the United States;

13          “(B) the vessel—

14                 “(i) is a tank vessel that is 10 years  
15                 of age or less on the date the vessel is doc-  
16                 umented under the laws of the United  
17                 States; or

18                 “(ii) is any other type of vessel that is  
19                 15 years of age or less on the date the ves-  
20                 sel is documented under the laws of the  
21                 United States; and

22          “(C) the vessel was not originally built in  
23          a country which is a proscribed country listed  
24          pursuant to part 126 of title 22, Code of Fed-  
25          eral Regulations, or successor regulations (com-

1           monly known as the ‘International Traffic in  
2           Arms Regulations’).

3           “(c) VIOLATION OF AGREEMENT.—

4           “(1) IN GENERAL.—A vessel under an agree-  
5           ment described in subsection (b)(2) may be seized by  
6           and forfeited to the United States if, in violation of  
7           such agreement—

8           “(A) the vessel owner places the vessel  
9           under foreign registry; or

10           “(B) a person operates the vessel under  
11           the authority of a foreign country.

12           “(2) INAPPLICABILITY OF OTHER LAW.—Sec-  
13           tion 12112 of title 46, United States Code, shall not  
14           apply to the seizure and forfeiture of a vessel pursu-  
15           ant to paragraph (1).”; and

16           (7) by adding at the end the following:

17           “(g) AUDIT AND REPORT.—In carrying out this sec-  
18           tion, the Secretary shall annually—

19           “(1) audit the list of vessels that are operating  
20           under an agreement described in subsection (b)(2);  
21           and

22           “(2) submit to Congress a report describing—

23           “(A) each of the vessels operating under  
24           paragraph (2) of section 55305(b) and each

1 agreement signed by the Secretary pursuant to  
2 such paragraph;

3 “(B) the results of any audit described in  
4 paragraph (1); and

5 “(C) any other pertinent information that  
6 the Secretary determines to be of interest to  
7 Congress.”.

8 (b) TECHNICAL AMENDMENT.—

9 (1) CHAPTER ANALYSIS.—The analysis for  
10 chapter 553 of title 46, United States Code, is  
11 amended by striking the item relating to subchapter  
12 I and inserting the following:

“SUBCHAPTER I—GOVERNMENT IMPELLED TRANSPORTATION”.

13 (2) CARGOES PROCURED, FURNISHED, OR FI-  
14 NANCED BY THE UNITED STATES GOVERNMENT.—  
15 Section 55305(d)(2)(D) of title 46, United States  
16 Code, is amended by striking “section 25(c)(1) of  
17 the Office of Federal Procurement Policy Act (41  
18 U.S.C. 1303(a)(1))” and inserting “section  
19 1303(a)(1) of title 41, United States Code,”.

20 **SEC. 4. TRANSPORTATION REQUIREMENTS FOR CERTAIN**  
21 **EXPORTS SPONSORED BY THE SECRETARY**  
22 **OF AGRICULTURE.**

23 Section 55314 of title 46, United States Code, is  
24 amended—

25 (1) in subsection (b)—

1 (A) in paragraph (1) by inserting “titles I,  
2 II, or III of” after “carried out under”;

3 (B) in paragraph (4) by striking “agricul-  
4 tural commodities or their products” and in-  
5 serting “agricultural products”;

6 (C) in paragraph (5) by striking “agricul-  
7 tural commodities or their products” and in-  
8 serting “agricultural products”;

9 (D) in paragraph (6) by striking “agricul-  
10 tural commodities or their products” and in-  
11 serting “agricultural products”;

12 (E) in paragraph (7) by striking “agricul-  
13 tural commodities” and inserting “agricultural  
14 products”;

15 (F) by redesignating paragraphs (4), (5),  
16 (6), and (7) as paragraphs (6), (7), (8), and  
17 (9), respectively; and

18 (G) by inserting after paragraph (3) the  
19 following:

20 “(4) carried out under the Food for Progress  
21 Act of 1985 (7 U.S.C. 1736o);

22 “(5) carried out under the McGovern-Dole  
23 International Food for Education and Child Nutri-  
24 tion Program under section 3107 of the Farm Secu-

1 rity and Rural Investment Act of 2002 (7 U.S.C.  
2 1736o–1);” and

3 (2) by adding at the end the following:

4 “(d) SUBMISSION TO CONGRESS.—At least once each  
5 fiscal year, the Secretary of Agriculture or the Adminis-  
6 trator of the United States Agency for International De-  
7 velopment, as applicable, shall submit to the appropriate  
8 congressional committees, in writing, a notice of any waiv-  
9 er of the requirements of this section and the reasons for  
10 granting such waiver.

11 “(e) AGRICULTURAL PRODUCT DEFINED.—In this  
12 section, the term ‘agricultural product’ means any food  
13 product, including an agricultural commodity (as such  
14 term is defined in section 402 of the Food for Peace Act  
15 (7 U.S.C. 1732(2))), specialty crop (as such term is de-  
16 fined in section 3(1) of the Specialty Crops Competitive-  
17 ness Act of 2004 (7 U.S.C. 1621 note)), or processed food  
18 product, exported from the United States.”.

19 **SEC. 5. REPORTS TO CONGRESS.**

20 (a) REPORT ON IMPLEMENTATION OF MILITARY  
21 CARGO PREFERENCE.—Not later than 180 days after the  
22 date of enactment of this Act, the Secretary of Defense  
23 shall submit to Congress a report on the implementation  
24 by the Department of Defense of the amendments to sec-  
25 tion 2631 of title 10, United States Code, made by section

1 1024 of the William M. (Mac) Thornberry National De-  
2 fense Authorization Act for Fiscal Year 2021 (Public Law  
3 116–283).

4 (b) REPORT ON PORT PREFERENCES FOR US–FLAG  
5 VESSELS.—Not later than 1 year after the date of enact-  
6 ment of this Act, the Secretary of Transportation shall  
7 submit to Congress a report on the preference, if any, af-  
8 forded by each port authority or marine terminal operator,  
9 as applicable, to vessels documented under the laws of the  
10 United States, including such vessels—

11 (1) operated by an armed force (as such term  
12 is defined in section 101(4) of title 10, United  
13 States Code);

14 (2) participating in the Maritime Security Pro-  
15 gram or the Emergency Preparedness Program  
16 under chapter 531 of title 46, United States Code,  
17 the Cable Security Fleet under chapter 532 of such  
18 title, the Tanker Security Fleet under chapter 534  
19 of such title, or the National Defense Reserve Fleet  
20 under section 57100 of such title; and

21 (3) with a coastwise endorsement under chapter  
22 121 of title 46, United States Code.

1 **SEC. 6. REGULATIONS AND GUIDANCE.**

2 Not later than 180 days after the date of enactment  
3 of this Act, the Administrator of the Maritime Administra-  
4 tion shall—

5 (1) promulgate regulations under subchapter  
6 III of chapter 5 of title 5, United States Code, to  
7 fully implement and ensure compliance with section  
8 2631 of title 10, United States Code, and section  
9 55305 of title 46, United States Code; and

10 (2) issue interagency guidance to other Federal  
11 departments and agencies on how to administer the  
12 programs in accordance with such Acts and the  
13 amendments made by the this Act, which shall in-  
14 clude publication in the Federal Register and on the  
15 website of the Maritime Administration.

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