

118TH CONGRESS  
1ST SESSION

# H. R. 2453

To amend section 212(d)(5) of the Immigration and Nationality Act to reform immigration parole, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MARCH 30, 2023

Mr. TIFFANY introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To amend section 212(d)(5) of the Immigration and Nationality Act to reform immigration parole, and for other purposes.

1       *Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Immigration Parole  
5 Reform Act of 2023”.

6 **SEC. 2. IMMIGRATION PAROLE REFORM.**

7       Section 212(d)(5) of the Immigration and Nationality  
8 Act (8 U.S.C. 1182(d)(5)) is amended to read as follows:

9               “(5)(A) Except as provided in subparagraphs  
10          (B) and (C) and section 214(f), the Secretary of

1       Homeland Security, in the discretion of the Sec-  
2       retary, may temporarily parole into the United  
3       States any alien applying for admission to the  
4       United States who is not present in the United  
5       States, under such conditions as the Secretary may  
6       prescribe, on a case-by-case basis, and not according  
7       to eligibility criteria describing an entire class of po-  
8       tential parole recipients, for urgent humanitarian  
9       reasons or significant public benefit. Parole granted  
10      under this subparagraph may not be regarded as an  
11      admission of the alien. When the purposes of such  
12      parole have been served in the opinion of the Sec-  
13      retary, the alien shall immediately return or be re-  
14      turned to the custody from which the alien was pa-  
15      roled. After such return, the case of the alien shall  
16      be dealt with in the same manner as the case of any  
17      other applicant for admission to the United States.

18           “(B) The Secretary of Homeland Security may  
19      grant parole to any alien who—

20           “(i) is present in the United States without  
21      lawful immigration status;

22           “(ii) is the beneficiary of an approved peti-  
23      tion under section 203(a);

24           “(iii) is not otherwise inadmissible or re-  
25      movable; and

1                 “(iv) is the spouse or child of a member of  
2                 the Armed Forces serving on active duty.

3                 “(C) The Secretary of Homeland Security may  
4                 grant parole to any alien—

5                         “(i) who is a national of the Republic of  
6                 Cuba and is living in the Republic of Cuba;

7                         “(ii) who is the beneficiary of an approved  
8                 petition under section 203(a);

9                         “(iii) for whom an immigrant visa is not  
10                 immediately available;

11                         “(iv) who meets all eligibility requirements  
12                 for an immigrant visa;

13                         “(v) who is not otherwise inadmissible; and

14                         “(vi) who is receiving a grant of parole in  
15                 furtherance of the commitment of the United  
16                 States to the minimum level of annual legal mi-  
17                 gration of Cuban nationals to the United States  
18                 specified in the U.S.-Cuba Joint Communiqué  
19                 on Migration, done at New York September 9,  
20                 1994, and reaffirmed in the Cuba-United  
21                 States: Joint Statement on Normalization of  
22                 Migration, Building on the Agreement of Sep-  
23                 tember 9, 1994, done at New York May 2,  
24                 1995.

1                 “(D) The Secretary of Homeland Security may  
2 grant parole to an alien who is returned to a contig-  
3 uous country under section 235(b)(2)(C) to allow  
4 the alien to attend the alien’s immigration hearing.  
5 The grant of parole shall not exceed the time re-  
6 quired for the alien to be escorted to, and attend,  
7 the alien’s immigration hearing scheduled on the  
8 same calendar day as the grant, and to immediately  
9 thereafter be escorted back to the contiguous coun-  
10 try. A grant of parole under this subparagraph shall  
11 not be considered for purposes of determining  
12 whether the alien is inadmissible under this Act.

13                 “(E) For purposes of determining an alien’s eli-  
14 gibility for parole under subparagraph (A), an ur-  
15 gent humanitarian reason shall be limited to cir-  
16 cumstances in which the alien establishes that—

17                     “(i)(I) the alien has a medical emergency;  
18                     and

19                     “(II)(aa) the alien cannot obtain necessary  
20                     treatment in the foreign state in which the alien  
21                     is residing; or

22                     “(bb) the medical emergency is life-threat-  
23                     ening and there is insufficient time for the alien  
24                     to be admitted through the normal visa process;

1                 “(ii) the alien is the parent or legal guard-  
2                 ian of an alien described in clause (i) and the  
3                 alien described in clause (i) is a minor;

4                 “(iii) the alien is needed in the United  
5                 States in order to donate an organ or other tis-  
6                 sue for transplant and there is insufficient time  
7                 for the alien to be admitted through the normal  
8                 visa process;

9                 “(iv) the alien has a close family member  
10                 in the United States whose death is imminent  
11                 and the alien could not arrive in the United  
12                 States in time to see such family member alive  
13                 if the alien were to be admitted through the  
14                 normal visa process;

15                 “(v) the alien is seeking to attend the fu-  
16                 neral of a close family member and the alien  
17                 could not arrive in the United States in time to  
18                 attend such funeral if the alien were to be ad-  
19                 mitted through the normal visa process;

20                 “(vi) the alien is an adopted child with an  
21                 urgent medical condition who is in the legal  
22                 custody of the petitioner for a final adoption-re-  
23                 lated visa and whose medical treatment is re-  
24                 quired before the expected award of a final  
25                 adoption-related visa; or

1                 “(vii) the alien is a lawful applicant for ad-  
2                 justment of status under section 245 and is re-  
3                 turning to the United States after temporary  
4                 travel abroad.

5                 “(F) For purposes of determining an alien’s eli-  
6                 gibility for parole under subparagraph (A), a signifi-  
7                 cant public benefit may be determined to result from  
8                 the parole of an alien only if—

9                         “(i) the alien has assisted (or will assist,  
10                         whether knowingly or not) the United States  
11                         Government in a law enforcement matter;

12                         “(ii) the alien’s presence is required by the  
13                         Government in furtherance of such law enforce-  
14                         ment matter; and

15                         “(iii) the alien is inadmissible, does not  
16                         satisfy the eligibility requirements for admission  
17                         as a nonimmigrant, or there is insufficient time  
18                         for the alien to be admitted through the normal  
19                         visa process.

20                 “(G) For purposes of determining an alien’s eli-  
21                 gibility for parole under subparagraph (A), the term  
22                 ‘case-by-case basis’ means that the facts in each in-  
23                 dividual case are considered and parole is not grant-  
24                 ed based on membership in a defined class of aliens  
25                 to be granted parole. The fact that aliens are consid-

1       ered for or granted parole one-by-one and not as a  
2       group is not sufficient to establish that the parole  
3       decision is made on a ‘case-by-case basis’.

4           “(H) The Secretary of Homeland Security may  
5       not use the parole authority under this paragraph to  
6       parole an alien into the United States for any reason  
7       or purpose other than those described in subparagraphs  
8       (B), (C), (D), (E), and (F).

9           “(I) An alien granted parole may not accept  
10      employment, except that an alien granted parole  
11      pursuant to subparagraph (B) or (C) is authorized  
12      to accept employment for the duration of the parole,  
13      as evidenced by an employment authorization document  
14      issued by the Secretary of Homeland Security.

15           “(J) Parole granted after a departure from the  
16      United States shall not be regarded as an admission  
17      of the alien. An alien granted parole, whether as an  
18      initial grant of parole or parole upon reentry into  
19      the United States, is not eligible to adjust status to  
20      lawful permanent residence or for any other immigration  
21      benefit if the immigration status the alien  
22      had at the time of departure did not authorize the  
23      alien to adjust status or to be eligible for such benefit.

1           “(K)(i) Except as provided in clauses (ii) and  
2           (iii), parole shall be granted to an alien under this  
3           paragraph for the shorter of—

4               “(I) a period of sufficient length to accom-  
5               plish the activity described in subparagraph  
6               (D), (E), or (F) for which the alien was grant-  
7               ed parole; or

8               “(II) 1 year.

9               “(ii) Grants of parole pursuant to subparagraph  
10              (A) may be extended once, in the discretion of the  
11              Secretary, for an additional period that is the short-  
12              er of—

13               “(I) the period that is necessary to accom-  
14               plish the activity described in subparagraph (E)  
15               or (F) for which the alien was granted parole;  
16               or

17               “(II) 1 year.

18               “(iii) Aliens who have a pending application to  
19              adjust status to permanent residence under section  
20              245 may request extensions of parole under this  
21              paragraph, in 1-year increments, until the applica-  
22              tion for adjustment has been adjudicated. Such pa-  
23              role shall terminate immediately upon the denial of  
24              such adjustment application.

1               “(L) Not later than 90 days after the last day  
2       of each fiscal year, the Secretary of Homeland Secu-  
3       rity shall submit to the Committee on the Judiciary  
4       of the Senate and the Committee on the Judiciary  
5       of the House of Representatives and make available  
6       to the public, a report—

7               “(i) identifying the total number of aliens  
8       paroled into the United States under this para-  
9       graph during the previous fiscal year; and

10               “(ii) containing information and data re-  
11       garding all aliens paroled during such fiscal  
12       year, including—

13               “(I) the duration of parole;

14               “(II) the type of parole; and

15               “(III) the current status of the aliens

16       so paroled.”.

17 **SEC. 3. IMPLEMENTATION.**

18       (a) IN GENERAL.—Except as provided in subsection  
19       (b), this Act and the amendments made by this Act shall  
20       take effect on the date that is 30 days after the date of  
21       the enactment of this Act.

22       (b) EXCEPTIONS.—Notwithstanding subsection (a),  
23       each of the following exceptions apply:

24               (1) Any application for parole or advance parole  
25       filed by an alien before the date of the enactment of

1       this Act shall be adjudicated under the law that was  
2       in effect on the date on which the application was  
3       properly filed and any approved advance parole shall  
4       remain valid under the law that was in effect on the  
5       date on which the advance parole was approved.

6                 (2) Section 212(d)(5)(J) of the Immigration  
7       and Nationality Act, as added by section 2, shall  
8       take effect on the date of the enactment of this Act.

9                 (3) Aliens who were paroled into the United  
10      States pursuant to section 212(d)(5)(A) of the Im-  
11      migration and Nationality Act (8 U.S.C.  
12      1182(d)(5)(A)) before January 1, 2023, shall con-  
13      tinue to be subject to the terms of parole that were  
14      in effect on the date on which their respective parole  
15      was approved.

**16 SEC. 4. CAUSE OF ACTION.**

17       Any person, State, or local government that experi-  
18      ences financial harm in excess of \$1,000 due to a failure  
19      of the Federal Government to lawfully apply the provisions  
20      of this Act or the amendments made by this Act shall have  
21      standing to bring a civil action against the Federal Gov-  
22      ernment in an appropriate district court of the United  
23      States for appropriate relief.

**1 SEC. 5. SEVERABILITY.**

2        If any provision of this Act or any amendment by  
3 this Act, or the application of such provision or amend-  
4 ment to any person or circumstance, is held to be uncon-  
5 stitutional, the remainder of this Act and the application  
6 of such provision or amendment to any other person or  
7 circumstance shall not be affected.

