

# Union Calendar No. 381

118<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 4639

**[Report No. 118–459, Part I]**

To amend section 2702 of title 18, United States Code, to prevent law enforcement and intelligence agencies from obtaining subscriber or customer records in exchange for anything of value, to address communications and records in the possession of intermediary internet service providers, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 14, 2023

Mr. DAVIDSON (for himself, Mr. NADLER, Mr. BIGGS, Ms. LOFGREN, Mr. BUCK, Ms. JAYAPAL, Mr. MASSIE, and Ms. JACOBS) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Permanent Select Committee on Intelligence, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

APRIL 15, 2024

Reported from the Committee on the Judiciary

APRIL 15, 2024

Permanent Select Committee on Intelligence discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

# **A BILL**

To amend section 2702 of title 18, United States Code, to prevent law enforcement and intelligence agencies from obtaining subscriber or customer records in exchange for anything of value, to address communications and records in the possession of intermediary internet service providers, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Fourth Amendment  
5 Is Not For Sale Act”.

6 **SEC. 2. PROTECTION OF RECORDS HELD BY DATA BRO-**  
7 **KERS.**

8       Section 2702 of title 18, United States Code, is  
9 amended by adding at the end the following:

10       “(e) PROHIBITION ON OBTAINING IN EXCHANGE FOR  
11 ANYTHING OF VALUE CERTAIN RECORDS AND INFORMA-  
12 TION BY LAW ENFORCEMENT AND INTELLIGENCE AGEN-  
13 CIES.—

14               “(1) DEFINITIONS.—In this subsection—

15                       “(A) the term ‘covered customer or sub-  
16 scriber record’ means a covered record that is—

17                               “(i) disclosed to a third party by—

18                                       “(I) a provider of an electronic  
19 communication service to the public or  
20 a provider of a remote computing  
21 service of which the covered person  
22 with respect to the covered record is a  
23 subscriber or customer; or

24                                       “(II) an intermediary service pro-  
25 vider that delivers, stores, or proc-

1           esses communications of such covered  
2           person;

3           “(ii) collected by a third party from  
4           an online account of a covered person; or

5           “(iii) collected by a third party from  
6           or about an electronic device of a covered  
7           person;

8           “(B) the term ‘covered person’ means—

9           “(i) a person who is located inside the  
10          United States; or

11          “(ii) a person—

12                  “(I) who is located outside the  
13                  United States or whose location can-  
14                  not be determined; and

15                  “(II) who is a United States per-  
16                  son, as defined in section 101 of the  
17                  Foreign Intelligence Surveillance Act  
18                  of 1978 (50 U.S.C. 1801);

19          “(C) the term ‘covered record’ means a  
20          record or other information that—

21                  “(i) pertains to a covered person; and

22                  “(ii) is—

23                          “(I) a record or other informa-  
24                          tion described in the matter preceding  
25                          paragraph (1) of subsection (c);

1                   “(II) the contents of a commu-  
2                   nication; or

3                   “(III) location information;

4                   “(D) the term ‘electronic device’ has the  
5                   meaning given the term ‘computer’ in section  
6                   1030(e);

7                   “(E) the term ‘illegitimately obtained in-  
8                   formation’ means a covered record that—

9                   “(i) was obtained—

10                   “(I) from a provider of an elec-  
11                   tronic communication service to the  
12                   public or a provider of a remote com-  
13                   puting service in a manner that—

14                   “(aa) violates the service  
15                   agreement between the provider  
16                   and customers or subscribers of  
17                   the provider; or

18                   “(bb) is inconsistent with  
19                   the privacy policy of the provider;

20                   “(II) by deceiving the covered  
21                   person whose covered record was ob-  
22                   tained; or

23                   “(III) through the unauthorized  
24                   accessing of an electronic device or  
25                   online account; or

1 “(ii) was—

2 “(I) obtained from a provider of  
3 an electronic communication service to  
4 the public, a provider of a remote  
5 computing service, or an intermediary  
6 service provider; and

7 “(II) collected, processed, or  
8 shared in violation of a contract relat-  
9 ing to the covered record;

10 “(F) the term ‘intelligence community’ has  
11 the meaning given that term in section 3 of the  
12 National Security Act of 1947 (50 U.S.C.  
13 3003);

14 “(G) the term ‘location information’ means  
15 information derived or otherwise calculated  
16 from the transmission or reception of a radio  
17 signal that reveals the approximate or actual  
18 geographic location of a customer, subscriber,  
19 or device;

20 “(H) the term ‘obtain in exchange for any-  
21 thing of value’ means to obtain by purchasing,  
22 to receive in connection with services being pro-  
23 vided for consideration, or to otherwise obtain  
24 in exchange for consideration, including an ac-

1           cess fee, service fee, maintenance fee, or licens-  
2           ing fee;

3           “(I) the term ‘online account’ means an  
4           online account with an electronic communica-  
5           tion service to the public or remote computing  
6           service;

7           “(J) the term ‘pertain’, with respect to a  
8           person, means—

9                   “(i) information that is linked to the  
10                   identity of a person; or

11                   “(ii) information—

12                           “(I) that has been anonymized to  
13                           remove links to the identity of a per-  
14                           son; and

15                           “(II) that, if combined with other  
16                           information, could be used to identify  
17                           a person; and

18           “(K) the term ‘third party’ means a person  
19           who—

20                   “(i) is not a governmental entity; and

21                   “(ii) in connection with the collection,  
22                   disclosure, obtaining, processing, or shar-  
23                   ing of the covered record at issue, was not  
24                   acting as—

1                   “(I) a provider of an electronic  
2                   communication service to the public;  
3                   or

4                   “(II) a provider of a remote com-  
5                   puting service.

6                   “(2) LIMITATION.—

7                   “(A) IN GENERAL.—A law enforcement  
8                   agency of a governmental entity and an element  
9                   of the intelligence community may not obtain  
10                  from a third party in exchange for anything of  
11                  value a covered customer or subscriber record  
12                  or any illegitimately obtained information.

13                  “(B) INDIRECTLY ACQUIRED RECORDS  
14                  AND INFORMATION.—The limitation under sub-  
15                  paragraph (A) shall apply without regard to  
16                  whether the third party possessing the covered  
17                  customer or subscriber record or illegitimately  
18                  obtained information is the third party that ini-  
19                  tially obtained or collected, or is the third party  
20                  that initially received the disclosure of, the cov-  
21                  ered customer or subscriber record or illegiti-  
22                  mately obtained information.

23                  “(3) LIMIT ON SHARING BETWEEN AGEN-  
24                  CIES.—An agency of a governmental entity that is  
25                  not a law enforcement agency or an element of the



1 intelligence community may not provide to a law en-  
2 forcement agency of a governmental entity or an ele-  
3 ment of the intelligence community a covered cus-  
4 tomer or subscriber record or illegitimately obtained  
5 information that was obtained from a third party in  
6 exchange for anything of value.

7 “(4) PROHIBITION ON USE AS EVIDENCE.—A  
8 covered customer or subscriber record or illegit-  
9 imately obtained information obtained by or pro-  
10 vided to a law enforcement agency of a governmental  
11 entity or an element of the intelligence community in  
12 violation of paragraph (2) or (3), and any evidence  
13 derived therefrom, may not be received in evidence  
14 in any trial, hearing, or other proceeding in or be-  
15 fore any court, grand jury, department, officer,  
16 agency, regulatory body, legislative committee, or  
17 other authority of the United States, a State, or a  
18 political subdivision thereof.

19 “(5) MINIMIZATION PROCEDURES.—

20 “(A) IN GENERAL.—The Attorney General  
21 shall adopt specific procedures that are reason-  
22 ably designed to minimize the acquisition and  
23 retention, and prohibit the dissemination, of in-  
24 formation pertaining to a covered person that is  
25 acquired in violation of paragraph (2) or (3).

1           “(B) USE BY AGENCIES.—If a law enforce-  
2           ment agency of a governmental entity or ele-  
3           ment of the intelligence community acquires in-  
4           formation pertaining to a covered person in vio-  
5           lation of paragraph (2) or (3), the law enforce-  
6           ment agency of a governmental entity or ele-  
7           ment of the intelligence community shall mini-  
8           mize the acquisition and retention, and prohibit  
9           the dissemination, of the information in accord-  
10          ance with the procedures adopted under sub-  
11          paragraph (A).”.

12 **SEC. 3. REQUIRED DISCLOSURE.**

13          Section 2703 of title 18, United States Code, is  
14          amended by adding at the end the following:

15          “(i) COVERED CUSTOMER OR SUBSCRIBER RECORDS  
16          AND ILLEGITIMATELY OBTAINED INFORMATION.—

17                 “(1) DEFINITIONS.—In this subsection, the  
18                 terms ‘covered customer or subscriber record’, ‘ille-  
19                 gitimately obtained information’, and ‘third party’  
20                 have the meanings given such terms in section  
21                 2702(e).

22                 “(2) LIMITATION.—Unless a governmental enti-  
23                 ty obtains an order in accordance with paragraph  
24                 (3), the governmental entity may not require a third  
25                 party to disclose a covered customer or subscriber

1 record or any illegitimately obtained information if a  
2 court order would be required for the governmental  
3 entity to require a provider of remote computing  
4 service or a provider of electronic communication  
5 service to the public to disclose such a covered cus-  
6 tomer or subscriber record or illegitimately obtained  
7 information that is a record of a customer or sub-  
8 scriber of the provider.

9 “(3) ORDERS.—

10 “(A) IN GENERAL.—A court may only  
11 issue an order requiring a third party to dis-  
12 close a covered customer or subscriber record or  
13 any illegitimately obtained information on the  
14 same basis and subject to the same limitations  
15 as would apply to a court order to require dis-  
16 closure by a provider of remote computing serv-  
17 ice or a provider of electronic communication  
18 service to the public of a record of a customer  
19 or subscriber of the provider.

20 “(B) STANDARD.—For purposes of sub-  
21 paragraph (A), a court shall apply the most  
22 stringent standard under Federal statute or the  
23 Constitution of the United States that would be  
24 applicable to a request for a court order to re-  
25 quire a comparable disclosure by a provider of

1 remote computing service or a provider of elec-  
2 tronic communication service to the public of a  
3 record of a customer or subscriber of the pro-  
4 vider.”.

5 **SEC. 4. INTERMEDIARY SERVICE PROVIDERS.**

6 (a) DEFINITION.—Section 2711 of title 18, United  
7 States Code, is amended—

8 (1) in paragraph (3), by striking “and” at the  
9 end;

10 (2) in paragraph (4), by striking the period at  
11 the end and inserting “; and”; and

12 (3) by adding at the end the following:

13 “(5) the term ‘intermediary service provider’  
14 means an entity or facilities owner or operator that  
15 directly or indirectly delivers, stores, or processes  
16 communications for or on behalf of a provider of  
17 electronic communication service to the public or a  
18 provider of remote computing service.”.

19 (b) PROHIBITION.—Section 2702(a) of title 18,  
20 United States Code, is amended—

21 (1) in paragraph (1), by striking “and” at the  
22 end;

23 (2) in paragraph (2), by striking “and” at the  
24 end;

1 (3) in paragraph (3), by striking the period at  
2 the end and inserting “; and”; and

3 (4) by adding at the end the following:

4 “(4) an intermediary service provider shall not  
5 knowingly divulge—

6 “(A) to any person or entity the contents  
7 of a communication while in electronic storage  
8 by that provider; or

9 “(B) to any governmental entity a record  
10 or other information pertaining to a subscriber  
11 to or customer of, a recipient of a communica-  
12 tion from a subscriber to or customer of, or the  
13 sender of a communication to a subscriber to or  
14 customer of, the provider of electronic commu-  
15 nication service to the public or the provider of  
16 remote computing service for, or on behalf of,  
17 which the intermediary service provider directly  
18 or indirectly delivers, transmits, stores, or proc-  
19 esses communications.”.

20 **SEC. 5. LIMITS ON SURVEILLANCE CONDUCTED FOR FOR-**  
21 **EIGN INTELLIGENCE PURPOSES OTHER**  
22 **THAN UNDER THE FOREIGN INTELLIGENCE**  
23 **SURVEILLANCE ACT OF 1978.**

24 (a) IN GENERAL.—Section 2511(2)(f) of title 18,  
25 United States Code, is amended to read as follows:

1 “(f)(i)(A) Nothing contained in this chapter, chapter  
2 121 or 206 of this title, or section 705 of the Communica-  
3 tions Act of 1934 (47 U.S.C. 151 et seq.) shall be deemed  
4 to affect an acquisition or activity described in clause (B)  
5 that is carried out utilizing a means other than electronic  
6 surveillance, as defined in section 101 of the Foreign In-  
7 telligence Surveillance Act of 1978 (50 U.S.C. 1801).

8 “(B) An acquisition or activity described in this  
9 clause is—

10 “(I) an acquisition by the United States Gov-  
11 ernment of foreign intelligence information from  
12 international or foreign communications that—

13 “(aa) is acquired pursuant to express stat-  
14 utory authority; or

15 “(bb) only includes information of persons  
16 who are not United States persons and are lo-  
17 cated outside the United States; or

18 “(II) a foreign intelligence activity involving a  
19 foreign electronic communications system that—

20 “(aa) is conducted pursuant to express  
21 statutory authority; or

22 “(bb) only involves the acquisition by the  
23 United States Government of information of  
24 persons who are not United States persons and  
25 are located outside the United States.

1       “(ii) The procedures in this chapter, chapter 121,  
2 and the Foreign Intelligence Surveillance Act of 1978 (50  
3 U.S.C. 1801 et seq.) shall be the exclusive means by which  
4 electronic surveillance, as defined in section 101 of such  
5 Act, and the interception of domestic wire, oral, and elec-  
6 tronic communications may be conducted.”.

7       (b) EXCLUSIVE MEANS RELATED TO COMMUNICA-  
8 TIONS RECORDS.—The Foreign Intelligence Surveillance  
9 Act of 1978 (50 U.S.C. 1801 et seq.) shall be the exclusive  
10 means by which electronic communications transactions  
11 records, call detail records, or other information from com-  
12 munications of United States persons or persons inside the  
13 United States are acquired for foreign intelligence pur-  
14 poses inside the United States or from a person or entity  
15 located in the United States that provides telecommuni-  
16 cations, electronic communication, or remote computing  
17 services.

18       (c) EXCLUSIVE MEANS RELATED TO LOCATION IN-  
19 FORMATION, WEB BROWSING HISTORY, AND INTERNET  
20 SEARCH HISTORY.—

21           (1) DEFINITION.—In this subsection, the term  
22       “location information” has the meaning given that  
23       term in subsection (e) of section 2702 of title 18,  
24       United States Code, as added by section 2 of this  
25       Act.

1           (2) EXCLUSIVE MEANS.—Title I and sections  
2           303, 304, 703, 704, and 705 of the Foreign Intel-  
3           ligence Surveillance Act of 1978 (50 U.S.C. 1801 et  
4           seq., 1823, 1824, 1881b, 1881c, 1881d) shall be the  
5           exclusive means by which location information, web  
6           browsing history, and internet search history of  
7           United States persons or persons inside the United  
8           States are acquired for foreign intelligence purposes  
9           inside the United States or from a person or entity  
10          located in the United States.

11          (d) EXCLUSIVE MEANS RELATED TO FOURTH  
12          AMENDMENT-PROTECTED INFORMATION.—Title I and  
13          sections 303, 304, 703, 704, and 705 of the Foreign Intel-  
14          ligence Surveillance Act of 1978 (50 U.S.C. 1801 et seq.,  
15          1823, 1824, 1881b, 1881c, 1881d) shall be the exclusive  
16          means by which any information, records, data, or tangible  
17          things are acquired for foreign intelligence purposes from  
18          a person or entity located in the United States if the com-  
19          pelled production of such information, records, data, or  
20          tangible things would require a warrant for law enforce-  
21          ment purposes.

22          (e) DEFINITION.—In this section, the term “United  
23          States person” has the meaning given that term in section  
24          101 of the Foreign Intelligence Surveillance Act of 1978  
25          (50 U.S.C. 1801).



1 **SEC. 6. LIMIT ON CIVIL IMMUNITY FOR PROVIDING INFOR-**  
2 **MATION, FACILITIES, OR TECHNICAL ASSIST-**  
3 **ANCE TO THE GOVERNMENT ABSENT A**  
4 **COURT ORDER.**

5 Section 2511(2)(a) of title 18, United States Code,  
6 is amended—

7 (1) in subparagraph (ii), by striking clause (B)  
8 and inserting the following:

9 “(B) a certification in writing—

10 “(I) by a person specified in section  
11 2518(7) or the Attorney General of the United  
12 States;

13 “(II) that the requirements for an emer-  
14 gency authorization to intercept a wire, oral, or  
15 electronic communication under section 2518(7)  
16 have been met; and

17 “(III) that the specified assistance is re-  
18 quired,”; and

19 (2) by striking subparagraph (iii) and inserting  
20 the following:

21 “(iii) For assistance provided pursuant to a certifi-  
22 cation under subparagraph (ii)(B), the limitation on  
23 causes of action under the last sentence of the matter fol-  
24 lowing subparagraph (ii)(B) shall only apply to the extent  
25 that the assistance ceased at the earliest of the time the  
26 application for a court order was denied, the time the com-

1 munication sought was obtained, or 48 hours after the  
2 interception began.”.



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