

# Union Calendar No. 665

118<sup>TH</sup> CONGRESS  
2<sup>D</sup> SESSION

# H. R. 9024

**[Report No. 118–813]**

To direct the Administrator of the Federal Emergency Management Agency to take certain actions relating to incident periods and extreme weather, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JULY 11, 2024

Ms. TITUS (for herself and Mr. STANTON) introduced the following bill; which was referred to the Committee on Transportation and Infrastructure

DECEMBER 5, 2024

Additional sponsor: Mr. CARTER of Louisiana

DECEMBER 5, 2024

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Strike out all after the enacting clause and insert the part printed in *italie*]

[For text of introduced bill, see copy of bill as introduced on July 11, 2024]

# **A BILL**

To direct the Administrator of the Federal Emergency Management Agency to take certain actions relating to incident periods and extreme weather, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 *This Act may be cited as the “Extreme Weather and*  
5 *Heat Response Modernization Act”.*

6 **SEC. 2. INCIDENT PERIODS.**

7 *(a) IN GENERAL.—Not later than 6 months after the*  
8 *date of enactment of this Act, the Administrator of the Fed-*  
9 *eral Emergency Management Agency shall convene an advi-*  
10 *sory panel consisting of emergency management personnel*  
11 *to assist the Agency in reviewing the process and procedures*  
12 *related to the determination of incident periods for all haz-*  
13 *ards for emergencies or major disasters declared under the*  
14 *Robert T. Stafford Disaster Relief and Emergency Assist-*  
15 *ance Act (42 U.S.C. 5121 et seq.).*

16 *(b) MEMBERSHIP.—*

17 *(1) IN GENERAL.—This advisory panel convened*  
18 *under subsection (a) shall consist of at least 2 rep-*  
19 *resentatives from national emergency management or-*  
20 *ganizations, at least 2 relevant county officials, at*  
21 *least 1 representative from the National Weather*  
22 *Service, and at least 5 representatives from each of*  
23 *the 10 regions of the Federal Emergency Management*  
24 *Agency selected from emergency management per-*

1        *sonnel employed by State, local, territorial, or Tribal*  
2        *authorities within each region.*

3                (2) *INCLUSION ON PANEL.—To the furthest extent*  
4        *practicable, representation on the advisory panel shall*  
5        *include emergency management personnel from rural,*  
6        *urban, underrepresented, Tribal, and insular jurisdic-*  
7        *tions and representatives of State or local govern-*  
8        *ments with responsibility for the financial or budg-*  
9        *etary impact of disasters.*

10              (c) *CONSIDERATIONS.—In reviewing the process and*  
11        *procedures related to the determination of incident periods*  
12        *under subsection (a), the advisory panel convened under*  
13        *such subsection shall consider the effectiveness of incident*  
14        *periods, including—*

15                      (1) *incident periods for slow on-set disasters;*

16                      (2) *incident periods for correlated non-contig-*  
17        *uous disasters;*

18                      (3) *incident periods for compound disasters; and*

19                      (4) *incident periods for cascading disasters.*

20              (d) *INTERIM REPORT.—Not later than 1 year after the*  
21        *date of enactment of this Act, the Administrator shall sub-*  
22        *mit to Congress, and make publicly available, a report re-*  
23        *garding the findings of the review under this section that*  
24        *includes any recommendations of the advisory panel con-*

1 *vened under subsection (a), including additional legislation*  
2 *that may be necessary to address such findings.*

3 *(e) FINAL REPORT.—Not later than 2 years after the*  
4 *date of enactment of this Act, the Administrator shall sub-*  
5 *mit to the Committee on Transportation and Infrastructure*  
6 *of the House of Representatives and the Committee on*  
7 *Homeland Security and Governmental Affairs of the Senate*  
8 *a report discussing—*

9 *(1) a summary of the findings of the advisory*  
10 *panel convened under subsection (a);*

11 *(2) the implementation of recommendations from*  
12 *such advisory panel; and*

13 *(3) any additional legislative recommendations*  
14 *necessary to improve the effectiveness of incident peri-*  
15 *ods.*

16 *(f) RULEMAKING.—Immediately following a 30 day*  
17 *congressional review period of the report described in sub-*  
18 *section (e), the Administrator shall begin a rulemaking to*  
19 *issue such regulations as are necessary to implement the*  
20 *recommendations of the advisory panel.*

21 **SEC. 3. MITIGATION AND PREPAREDNESS.**

22 *(a) IN GENERAL.—The Administrator of the Federal*  
23 *Emergency Management Agency may, under section 203*  
24 *and 404 of the Robert T. Stafford Disaster Relief and Emer-*  
25 *gency Assistance Act (42 U.S.C. 5133 and 5170c)—*

1           (1) *consider innovative preparedness and mitiga-*  
2           *tion projects eligible for the purposes of mitigating*  
3           *impacts during an extreme heat event, including*  
4           *stockpiling and installing equipment for households,*  
5           *first responders, and public health and health care*  
6           *systems and emergency voucher programs;*

7           (2) *consider innovative preparedness and mitiga-*  
8           *tion projects eligible for the purposes of mitigating the*  
9           *impacts of extreme cold; and*

10          (3) *with respect to eligible uses of funds author-*  
11          *ized, provide, and issue relevant guidance, for the es-*  
12          *tablishment and function of—*

13                   (A) *community cooling centers; and*

14                   (B) *resilience centers.*

15          (b) *SUPPLEMENT NOT SUPPLANT.—Assistance pro-*  
16          *vided under this section shall be used to supplement and*  
17          *not supplant other assistance provided under any other Act.*

18          (c) *DEFINITIONS.—In this section:*

19                   (1) *COMMUNITY COOLING CENTER.—The term*  
20                   *“community cooling center” means a public serving*  
21                   *facility that provides an environment for people to*  
22                   *maintain a healthy body temperature during an ex-*  
23                   *treme heat event.*

24                   (2) *RESILIENCE CENTER.—The term “resilience*  
25                   *center” means a public serving facility with a hazard*

1        *resistant design with the purpose of programing, op-*  
2        *erations, and communication to build community re-*  
3        *silience before, during, and after emergency events.*

4        **SEC. 4. GUIDANCE.**

5        *Not later than 1 year after the date of enactment of*  
6        *this Act, the Administrator of the Federal Emergency Man-*  
7        *agement Agency shall issue guidance related to—*

8                (1) *extreme temperature events, including heat*  
9                *waves and freezes, and publish such guidance in the*  
10               *Federal Emergency Management Agency Public As-*  
11               *sistance Program and Policy Guide;*

12               (2) *hazard mitigation, including eligibility cri-*  
13               *teria for projects that primarily mitigate the impacts*  
14               *of extreme heat and projects specified in section*  
15               *3(a)(2); and*

16               (3) *extreme heat for the purposes of hazard miti-*  
17               *gation planning under section 322 of the Robert T.*  
18               *Stafford Disaster Relief and Emergency Assistance*  
19               *Act (42 U.S.C. 5165), the National Preparedness*  
20               *Course Catalog, National Disaster Recovery Frame-*  
21               *work, National Response Recovery Framework, and*  
22               *Threat and Hazard Identification and Risk Assess-*  
23               *ment.*

1 **SEC. 5. STUDY ON EXTREME HEAT AND COLD.**

2 (a) *IN GENERAL.*—Not later than 1 year after the date  
3 of enactment of this Act, the Administrator of the Federal  
4 Emergency Management Agency shall conduct a study to  
5 measure the impact of extreme heat and recommend guid-  
6 ance on mitigating and responding to extreme heat and  
7 cold.

8 (b) *CONSULTATION.*—In conducting the study required  
9 under subsection (a), the Administrator shall consult with  
10 relevant stakeholders and the heads of other Federal agen-  
11 cies.

12 (c) *CONTENT.*—In conducting the study required  
13 under subsection (a), the Administrator shall—

14 (1) *examine and consider solutions to address the*  
15 *impact of extreme heat and cold on—*

16 (A) *disadvantaged communities;*

17 (B) *buildings, roads, utilities, power gen-*  
18 *eration, air conditioning units, and other rel-*  
19 *evant infrastructure;*

20 (C) *short- and long-term health outcomes;*

21 *and*

22 (D) *pets and livestock;*

23 (2) *evaluate the geographical and regional dif-*  
24 *ferences in the occurrence and impact of extreme heat*  
25 *and cold;*



1           (3) *evaluate the effectiveness of emergency alerts*  
2           *and the language used in such alerts to improve pub-*  
3           *lic safety during extreme heat and cold events;*

4           (4) *examine metrics for defining and commu-*  
5           *nicating the severity of an extreme heat and cold*  
6           *event;*

7           (5) *examine the compounding effects and con-*  
8           *sequential risk of extreme heat and cold and wildfire*  
9           *smoke;*

10          (6) *recommend best practices for community*  
11          *education and safety during extreme heat and cold*  
12          *events;*

13          (7) *examine the impact extreme heat and cold to*  
14          *the health and safety of the Federal Emergency Man-*  
15          *agement Agency workforce when responding to disas-*  
16          *ters;*

17          (8) *develop guidance for first responder training*  
18          *protocol for extreme heat and cold emergencies; and*

19          (9) *recommend guidance for incorporating ex-*  
20          *treme heat and cold into local and State government*  
21          *emergency management preparedness plans.*

22          (d) *REPORT TO CONGRESS.*—*Not less than 1 year after*  
23          *the date of enactment of this Act, the Administrator shall*  
24          *submit to the Committee on Transportation and Infrastruc-*  
25          *ture of the House of Representatives and the Committee on*

1 *Homeland Security and Government Affairs of the Senate*

2 *a report containing—*

3           (1) *the results of study required under subsection*

4 *(a); and*

5           (2) *any additional recommendations for devel-*

6 *oping a framework for mitigating and responding to*

7 *extreme heat and cold emergencies.*



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