

# Calendar No. 742

118TH CONGRESS  
2D SESSION

# S. 5102

[Report No. 118–322]

To require annual reports on counter illicit cross-border tunnel operations,  
and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

SEPTEMBER 18, 2024

Mr. PETERS (for himself, Mr. CORNYN, Ms. SINEMA, and Mr. OSSOFF) introduced the following bill; which was read twice and referred to the Committee on Homeland Security and Governmental Affairs

DECEMBER 19 (legislative day, DECEMBER 16), 2024

Reported by Mr. PETERS, with an amendment

[Insert the part printed in italic]

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# A BILL

To require annual reports on counter illicit cross-border  
tunnel operations, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Cross-Border Tunnel

5       Report Act”.

1   **SEC. 2. ANNUAL REPORTS ON COUNTER ILLICIT CROSS-**

2                   **BORDER TUNNEL OPERATIONS.**

3                 Section 7134(a)(2) of the James M. Inhofe National  
4     Defense Authorization Act for Fiscal Year 2023 (Public  
5     Law 117–263; 6 U.S.C. 257 note) is amended by inserting  
6     “and annually thereafter,” after “development of the stra-  
7     tegic plan.”.

8   **SEC. 3. ANNUAL REPORT AND PLAN ON SPECIAL INTEREST**

9                   **ALIENS ENCOUNTERS.**

10                *(a) ANNUAL REPORT.—Not later than 60 days after  
11     the date of the enactment of this Act, and annually there-  
12     after for the following 3 years, the Secretary of Homeland  
13     Security shall submit a report to the Committee on Home-  
14     land Security and Governmental Affairs of the Senate and  
15     the Committee on Homeland Security of the House of Rep-  
16     resentatives that identifies, with respect to the applicable  
17     reporting period—*

18                *(1) any changes to the definition of “special in-  
19     terest alien encounter” during the reporting period;*

20                *(2) what factors would lead to an encounter  
21     being designated as a special interest alien encounter;*

22                *(3) the underlying targeting criteria, method-  
23     ology, and rationale for the determination of each of  
24     the factors referred to in paragraph (2);*

1                   (4) the internal Department of Homeland Secu-  
2         rity review process for updating the factors referred to  
3         in paragraph (2);

4                   (5) how the designation of a special interest  
5         alien encounter differs from the definition of an en-  
6         counter with a known or suspected terrorist;

7                   (6) the policies, procedures, and tools the Depart-  
8         ment of Homeland Security has implemented to ad-  
9         dress the underlying threats addressed through special  
10      interest alien encounters;

11                  (7) the number of individuals screened by U.S.  
12         Customs and Border Protection during special inter-  
13         est alien encounters, disaggregated by component;

14                  (8) the number of such individuals for whom no  
15         derogatory information was identified who—

16                   (A) are being detained by the Department  
17         of Homeland Security;

18                   (B) have been transferred to, or are being  
19         monitored by, another Federal agency;

20                   (C) have been released from detention with  
21         reporting requirements by the Department of  
22         Homeland Security; or

23                   (D) were removed from the United States;

24                  (9) the number of individuals screened by U.S.  
25         Customs and Border Protection during special inter-

1       *est alien encounters for whom derogatory information*  
2       *was identified, disaggregated by the type of deroga-*  
3       *tory information, who—*

4               *(A) are being detained by the Department*  
5               *of Homeland Security;*

6               *(B) have been transferred to, or are being*  
7               *monitored by, another Federal agency;*

8               *(C) have been released from detention with*  
9               *reporting requirements by the Department of*  
10          *Homeland Security;*

11          *(D) have been released from detention with-*  
12          *out reporting requirements by the Department of*  
13          *Homeland Security; or*

14          *(E) were removed from the United States.*

15          *(b) PLAN.—Not later than 60 days after the date of*  
16          *the enactment of this Act the Secretary of Homeland Secu-*  
17          *rity shall submit a plan to the Committee on Homeland*  
18          *Security and Governmental Affairs of the Senate and the*  
19          *Committee on Homeland Security of the House of Rep-*  
20          *resentatives for posting, on a publicly accessible website of*  
21          *the Department of Homeland Security, information regard-*  
22          *ing the number of individuals screened by U.S. Customs*  
23          *and Border Protection during special interest alien encoun-*  
24          *ters, including how the Department will provide the public*  
25          *with information regarding—*

1                   (1) the definition of special interest alien en-  
2 counter;  
3                   (2) the number of individuals screened by U.S.  
4 Customs and Border Protection during special inter-  
5 est alien encounters, disaggregated by component; and  
6                   (3) the number of such individuals for whom de-  
7 rogatory information was identified who—  
8                   (A) are being detained by the Department  
9 of Homeland Security;  
10                  (B) have been transferred to, or are being  
11 monitored by, another Federal agency;  
12                  (C) have been released from detention with  
13 reporting requirements by the Department of  
14 Homeland Security;  
15                  (D) have been released from detention with-  
16 out reporting requirements by the Department of  
17 Homeland Security; or  
18                  (E) were removed from the United States.  
19                  (c) IMPLEMENTATION.—Not later than 60 days after  
20 submitting the plan to Congress pursuant to subsection (b),  
21 the Department of Homeland Security shall implement  
22 such plan.

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