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PROCEEDINGS AND DEBATES OF THE *114th* CONGRESS, FIRST SESSION

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# *Senate*

The Senate met at 10 a.m. and was called to order by the President pro tempore (Mr. HATCH).

## PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

O Lord, our Lord, how excellent is Your Name on all the Earth. Make this day an opportunity for our lawmakers to advance Your providential purposes. May they think Your thoughts, striving always to do Your will.

Lord, lead them together to find solutions to the problems that beset our Nation and world. Calm their fears and strengthen their faith, as You use them to accomplish Your will. Let Your peace guard their hearts.

We pray in Your strong Name. Amen.

## PLEDGE OF ALLEGIANCE

The President pro tempore led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

## RECOGNITION OF THE MAJORITY LEADER

The PRESIDENT pro tempore. The majority leader is recognized.

## SCHEDULE

Mr. MCCONNELL. Mr. President, today the Senate is continuing to consider S. 1, a bill to approve the Keystone XL Pipeline. Chairman MURKOWSKI and Senator CANTWELL are here this morning to manage debate, and there are several amendments pending. We will begin voting on those and any other amendments in the queue shortly after lunch today.

Senators also should begin gathering in the Chamber at 8:20 this evening so that we can proceed as a body to the House for the State of the Union Address.

## MEASURE PLACED ON THE CALENDAR—H.R. 240

Mr. MCCONNELL. I understand there is a bill at the desk that is due for a second reading.

The PRESIDING OFFICER (Mr. BOOZMAN). The clerk will read the bill by title for the second time.

The legislative clerk read as follows:

A bill (H.R. 240) making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2015, and for other purposes.

Mr. MCCONNELL. Mr. President, in order to place the bill on the calendar under the provisions of rule XIV, I object to further proceedings.

The PRESIDING OFFICER. Objection having been heard, the bill will be placed on the calendar.

## WORKING TOGETHER FOR POSITIVE CHANGE

Mr. MCCONNELL. Mr. President, tonight we will welcome President Obama to the Capitol. We look forward to hearing what he has to say.

We are looking forward to Senator ERNST's address, as well. JONI ERNST understands the concerns of hard-working families in a way much of Washington has not. That is why the people of her State sent her here—to fight for them. She will explain the commitment of this new Congress to work for policies aimed at the good jobs and better wages Americans deserve.

Tonight is a big moment for the President—and for our country. The tone he strikes and the issues he highlights will tell us a lot about what to expect in his Presidency's final act. There is a lot riding on it, and we will be listening closely.

One option is the path he has been on for so many years. I sincerely hope he makes a different choice. The American people just spoke in clear terms about this direction. They called for a new one. We should work together to make Washington focus on their concerns.

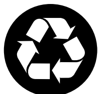
Working with the new Congress for positive change—that is the second option for President Obama. It is the one struggling families and serious policymakers urge him to choose. The new Congress has already started to take up smart, bipartisan ideas focused on jobs and reform. But when we have asked the White House for constructive engagement, what we have seen, at least so far, has been pretty discouraging. We need to change this dynamic. We need to turn the page. The State of the Union offers that opportunity.

The American people aren't demanding talking point proposals designed to excite the base but not designed to pass. What they said they are hungry for is substance and accomplishment. They want Washington to get back to work and focus on a serious jobs and reform agenda. They said they are ready to see more constructive cooperation, especially on bipartisan jobs initiatives—bipartisan jobs initiatives such as the Keystone infrastructure bill. Keystone has support in both parties. It is an important piece of infrastructure for our country. According to what the Obama administration's own State Department has said previously, constructing a pipeline would support literally thousands of jobs. It has already passed the House. We are currently working to pass it through the Senate. It will be on the President's desk before long. We see no reason for him to veto these jobs.

But whatever he decides, we are going to keep working for positive, middle-class jobs ideas here in Congress. As I have said before, we are not here to protect the President from a good idea. If the President is willing to work with us, there is much we can get accomplished for the American people.

● This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.





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We have already identified several areas of potential cooperation, such as tearing down trade barriers in places such as Europe and the Pacific, building jobs with comprehensive progrowth tax simplification, and working to prevent cyber attacks. On each of these issues, the President has previously sent some positive signals. Now we need some constructive engagement.

We will be looking for signs of that in the speech he delivers tonight.

What I hope is that he presents some positive, bipartisan ideas of his own that can pass the Congress Americans just voted for. Give us new ideas to prevent Iran from becoming a country with nuclear weapons or to confront the threats posed by terrorism or to remove regulations that hurt struggling coal families. Challenge us with truly serious, realistic reforms that focus on growth and raising middle-class incomes—reforms that don't just spend more money we don't have. And if the President is ready for a new beginning beyond canceled health plans and partisan executive overreach, work with us to pursue an achievement that history will actually remember. Reach across the aisle to allow us to save and strengthen Medicare. Cooperate with both parties to save Social Security. The President should tell America his plan for responsible reforms that aim to balance the budget and not just more tired tax hikes.

Achieving important reforms such as these would represent a win for hardworking families. It would deliver the kind of commonsense progress Americans deserve.

So we welcome the President tonight. We look to his address with interest. If the President is ready to play offense, then we urge him to join the new Congress in playing offense on behalf of the American people.

## RECOGNITION OF THE ACTING MINORITY LEADER

The PRESIDING OFFICER. The Senator from Illinois is recognized.

## NEW IDEAS FOR AMERICA

Mr. DURBIN. Mr. President, tonight President Obama will deliver his State of the Union Address to outline his plan to make life better for middle-income families and those struggling in our strengthening economy. I have heard from both sides—Democrats and Republicans—the lament that even though many hard-working families are doing their best and businesses are more profitable because our workers are more productive, a lot of families don't see it in their paychecks. They struggle from paycheck to paycheck to pay for the basics in life. So we have to ask ourselves: What will we do about this? Will we do anything?

I worry that the comments just made by the majority leader suggest that he is relying on faith alone—faith in our free market system; faith in the belief that if we have an expanding economy, which we do, and if we have profitability in corporations, which we do, that it will translate into a better standard of living for working families. Well, it may be an article of faith, but it is one that can be challenged because that is exactly what has been happening in America for years. The economy has been growing, and we have seen an increase in jobs for 58 straight months. At the same time, we have noted that working families across America don't see any change in their lives. They don't see any income change.

Then we look at the reality. The reality shows that the gap between the rich and poor in America just grows larger and larger. We can talk separately about the compensation for CEOs and corporations. It is reaching record levels—far beyond the excesses of previous moments in American economic history.

What we are finding is that people at the very top of the corporate ladder are taking out more money from the economy than the workers who are generating the profits they are gleaning. That is not right. The President is going to challenge us to get beyond faith in our free market system to good works by Congress. He is going to talk about specifics—ideas the average family can understand and appreciate, such as the earned income tax credit. Here is an effort to say if you are working, we will make sure that your tax burden gives you a break so that you have additional money for your family to pay for daycare for the kids, to make certain you can pay for the utility bills and the basics of life. I have joined with SHERROD BROWN of Ohio. We want to try to make the earned income tax credit available to more and more working Americans so we can supplement their income as they struggle to get by paycheck to paycheck. That is one of the first ideas we can pursue.

The second initiative the President will address is college affordability. There are plenty of critics of the President's plan, but I think he has put his finger on reality. We can no longer be satisfied by saying it is the responsibility of our society to provide education from kindergarten through the grade 12. That doesn't reflect the reality of work today. In just a few years, more than a third of the jobs across America will require a college degree. What are we doing to prepare the workforce in America for 21st century requirements when it comes to education? Now, we know what is happening. More and more students are getting deeper and deeper in debt, and many are dropping out because of it. Those who finish and earn a diploma are saddled with a debt which changes their lives. President Obama has said: Let us start moving forward to make 2 years of community college a commitment in America for those students who are in need, No. 1, and No. 2, are willing to meet the standards. And the standards are graduation within 3 years.

I look at some of the comments made in criticism of this, and they overlook the second part of the President's proposal—that part which demands that those students perform in order to receive assistance from our government in paying for community college.

We have to look at a new model in America—in Arkansas, in Illinois, and across America—that is a K–14 model. That is reality. Certainly, we have to improve the K–12 performance. When two-thirds of community college students in many States, including my own, come to community colleges not performing at the 12th grade level, there is work to be done in the lower grades. But let's assume the obvious: If people want a good-paying job in the future, they need additional training. The affordable place to go is a community college, and we ought to make that a pathway that is affordable for every dedicated, hard-working student and their family.

That isn't all. The President also acknowledges and will acknowledge tonight the reality of the housing market. Since 2009, our housing market in America has been recovering from a recession. Home building has more than doubled, yielding a lot of jobs for construction workers. Home prices are going back up. Millions of families whose home value was less than what they owed on their mortgage are now turning the corner. But for many Americans, buying a home is still out of reach. The President plans to reduce the FHA mortgage insurance premiums which is going to help responsible Americans afford a home.

We need faith in our free market but good works by Congress when it comes to these essentials. The President is also going to propose a Healthy Families Act. Here is something that gets to the reality of life for working Americans. It would provide for businesses with 15 or more employees up to 7 paid sick days each year. You might say to yourself: What is a business going to do with people taking 7 days off in sick leave?

What we found is if the employer will stand behind the employees when it comes to the basics such as sick leave, they will get more loyalty and more performance from those employees. That is a fair trade. It is one the President will propose this evening.

I would say to the majority leader and those who share his position, faith in the free market is a good thing but not enough. We need to step in and make sure we have faith in working families, faith in the belief that if they can improve their lot in life, if their struggle paycheck to paycheck is somehow lessened, we are all going to be better off for it. I support the President's message this evening and look forward to hearing it delivered.

## CUBA

Mr. DURBIN. On a separate topic, late last night I returned from Havana, Cuba, with Senator PATRICK LEAHY, Senator STABENOW, Senator WHITEHOUSE, Congressman VAN HOLLEN, and Congressman WELCH of Vermont. It was a whirlwind trip.

In a matter of 2 days we had a number of visits with a variety of different people in Havana. They included government officials. Bruno Rodriguez, who is the Foreign Minister of the Cuban Government; we had a lengthy meeting with him yesterday.

We had a meeting with about 10 different Ambassadors to Cuba from foreign countries. We met as well with a dozen reformers or dissidents, opponents of the current Castro regime in Cuba, and had individual meetings with ministries. This was a productive and important delegation trip, important because starting tomorrow we are going to have face-to-face negotiations in Havana between the United States and Cuba pursuant to President Obama's December 17 announcement. We are setting out to change the foreign policy of the United States as it regards Cuba. It is time for change.

For over 50 years we have been committed to a policy of exclusion, believing if we had embargoes and blockades we could force internal change in Cuba. The policy failed. The Castro brothers still reign, and life in Cuba is not what we want to see.

What the President has said is let's engage them at a different level, a constructive level where we try to find ways to open the Cuban economy and Cuban society. That, to me, is the best course. It isn't just a theory that is the best course, it has been proven.

When the Soviet Empire came to an end, what happened to the Warsaw Pact nations allied with the Soviet Union? They opened their doors to the West, they saw what they could anticipate to be part of their life in the future, and they made the conscious choice to move toward democracy, to move toward a free market economy. I think the same can happen in Cuba.

One young man came to speak to us. He had gotten in trouble because he challenged the Cuban Government. They put him back on a pig farm to work, but he was still determined to aspire to a better place in Cuba in the future. He said to us: What President Obama's announcement has done is to pull the blanket off the caged bird in Cuba. Those of us who live in Cuba are still in the cage of communism, but we can see out now about opportunities and a future. That, I believe, is part of what the President's new policy is all about.

When we were discussing our current blockade with Cuba with their leadership, we learned that powdered milk comes to Cuban citizens from New Zealand—halfway around the world—when there is an ample supply in the United States. What we are trying to do is to not only open the Cuban economy to powdered milk but to the power of ideas, the exchange of values, the belief that if the Cuban people see a better model for their future, they will gravitate toward that model.

This negotiation which opens this week is the beginning of this conversation. The President is moving in areas of trade and travel, as we hope he will do, to expand these opportunities, but we have to do our part in Congress. As contentious and spirited as the debate may be about changing our policy in Cuba, it wasn't that long ago that we stood on the floor of the Senate and considered establishing diplomatic relations with Vietnam. There were some with fresh memories of all we had lost, over 40,000 American lives in Vietnam, who said we shouldn't have a normal relationship with what is a repressive regime in a country we just concluded a war with. Others with cooler minds prevailed, and we established diplomatic relations and I think to the betterment of both nations.

Let us move forward, not forsaking our principles, not turning our back on our belief that the Cuban society should be more open, fair, and legitimized by the voters at the polls but believing we can work with this country as we have with others around the world, even when we disagree with their form of government and their practices, to try to strive to reach that democratic ideal.

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## DEPARTMENT OF HOMELAND SECURITY

Mr. DURBIN. The last point I would like to make relates to a motion that was made this morning by the majority leader. It was related to the appropriations bill for the Department of Homeland Security. Why are we bringing up this appropriations bill at this moment? Because when we agreed last December to fund our government, the Republicans in the House insisted we carve out the Department of Homeland Security and not give it its regular budget, instead give it emergency spending, a continuing resolution.

This is not the way to run any department of government, certainly not the Department of Homeland Security. Why is it important to fund this department? One need only look to what has happened in the last few days in Paris to understand that the threat of terrorism to the world is still very real. One of our first lines of defense when it comes to terrorism is our Department of Homeland Security. There is no excuse for us to be dealing with this continuing resolution to fund this department. They should have the resources they need to keep America safe, but instead what has happened is this: The House of Representatives last week said they will only agree to fund this department properly if they can provide certain riders and changes in the law as part of it.

I would tell you that the change that has been proposed by the House of Representatives is unacceptable. The President has said he is going to veto it if it is sent to his desk, and I totally support his position.

Here is what they have come up with in the House of Representatives. If you are familiar with the DREAM Act, which I introduced in Congress 14 years ago, it says: If a young person is brought to the United States at an early age, parents making the decision to come to this country, and that young person grows up in the United States, finishes high school, no serious criminal problems, willing to go forward to higher education or to the military, we will give them a chance of becoming legal in America. That is the DREAM Act. It has been considered and passed on the floor of the Senate, considered and passed on the floor of the House but never in the same session, and so it is not the law of the land.

President Obama, a little over 2 years ago, came out with an Executive order program known as DACA. DACA said to these young people who would qualify under this law: If you will come forward and register with our government, if you will pay the filing fee, if you will allow us to do the background check, we will allow you to stay, go to school, and work in America and not be deported. Six hundred thousand young people have come forward. We estimate there are some 2 million eligible, and 600,000 have come forward. Thirty thousand are from my State of Illinois. Who are these young people?

Let me introduce you to one of them, Oscar Vazquez. Oscar Vazquez grew up in Phoenix, AZ. His mother and father brought him to that city from Mexico, and he was undocumented. He attended Carl Hayden High School in Phoenix. He was a member of the Junior ROTC. His goal was to serve in the U.S. Army.

When he went to the recruiter to sign up, the recruiter said: I need your birth certificate.

Oscar said: Come on. We are fighting a war. Can't you look the other way and just let me join?

He said: No, young man. You don't have the proper documents. You can't enlist in the U.S. Army.

He was despondent because that was his goal. He went home and got engaged in another project which is the subject of a new movie called ''Spare Parts,'' which George Lopez produced, directed, and starred in, which I saw last week. I will not give away the whole story, but I can tell you this: Oscar Vazquez and three other students at Carl Hayden High School entered into an underwater robotics competition. They competed with colleges such as MIT and they won. Their high school team won the underwater robotics competition.

The talented young man, Oscar, said: I am going to Arizona State University. Without any government assistance, he graduated with a degree in mechanical engineering. After he got his degree and a wife and a baby, he

said: Now I have to get right with America. I have to resolve this issue of being undocumented.

That means Oscar decided to move back to Mexico. He was living in Mexico—the law required him to stay there for 10 years. That is how the law is written. He petitioned the United States for a chance to come back in. Eventually he was given a waiver. Oscar Vazquez came back, became a citizen of the United States of America, and the first thing he did was enlist in the U.S. Army. He went into combat in Afghanistan, and he came home after having served our Nation honorably and now is working for a major railroad in the State of Montana, with his wife and children.

That is the story of one DREAMer, one DREAMer who was given a chance and has made a difference in America. He not only served in our military, but he had a degree in mechanical engineering. He is going to be a job creator, a job builder himself.

So what do the House Republicans want to do to people such as Oscar Vazquez? Deport them. That is exactly what they called for. They are dream killers. That isn't right. We ought to give Oscar, young men and women just like him a chance to succeed and a chance to make America better.

I have stood on this floor over 50 times with color photographs such as this one by my side and told the stories of DREAMers. This last weekend I was in Chicago and six of them came forward and told their stories. Each and every one of them had a compelling reason for us to defeat this mean-spirited amendment that came out of the House of Representatives.

The President will veto it if it gets to his desk, but I hope we will do better in the Senate. I hope there are enough Senators on both sides of the aisle, 60-plus, who will stand up for the DREAMers of America. This is a test. It is a test as to whether we believe in fairness and justice and the value that immigrants such as Oscar Vazquez bring to the future of America.

The House of Representatives just doesn't see it. They are blinded by their hatred for these immigrants, and they continue to pass these mean-spirited amendments. We can do better. We must do better as a nation. Let us stand up for the DREAMers, and let us all be dedicated to passing comprehensive immigration reform. Our immigration laws are broken. Our system is broken. It is time for us to accept our responsibility and repair it.

We passed a bill a year and a half ago on the floor of the Senate with 68 votes—14 Republicans—Republicans and Democrats voted for it and sent it over to the House of Representatives and it languished for a year and a half. They refused to even call it or consider it. Our immigration system is still broken. Withholding money from the Department of Homeland Security, threatening with these riders that are dream killers for so many young people in America, that is unacceptable.

I will stand on this floor as long as it takes to defend this DREAM Act and people such as Oscar Vazquez, who contribute to America and make it a better nation. I hope we will have bipartisan support for defeating the House of Representatives' riders that have been branded by the President as unacceptable and he will veto.

I yield floor.

## RESERVATION OF LEADER TIME

The PRESIDING OFFICER. Under the previous order, the leadership time is reserved.

## MORNING BUSINESS

The PRESIDING OFFICER. Under the previous order, the Senate will be in a period of morning business for 1 hour, with Senators permitted to speak therein for up to 10 minutes each, with the Democrats controlling the first half and the Republicans controlling the final half.

The Senator from Missouri.

## REMEMBERING PAT GRAY

Mrs. McCASKILL. Mr. President, people who work in politics sometimes suffer a bad image. People who run for office, obviously, sometimes suffer a bad image. But sometimes even worse is the image that what we call the political handlers have—those people who have made a career of professionally helping people get elected. They are seen as ruthless, as hired guns, as aggressive, even soulless, unprincipled. I am here to talk about one of those political operatives, but this political operative was special. This political operative was my friend. He was principled, he was brave, but most of all he was a patriot. Pat Gray passed away very recently and he will be missed.

Pat grew up in Oklahoma. After serving 4 years in the Navy, he moved to Kansas City where he took a job with the Kansas City Power and Light Company. He also became very active in the Jaycees. He found that work as part of the Jaycee organization was exhilarating. He had his first taste of working on campaigns to improve the community and he was hooked.

Very quickly he moved into advertising. That advertising job then morphed into working on political campaigns. Pat made his bones in 1982 as a political consultant when he took on the city incumbent county executive in Jackson County, MO. Jackson County is the county where the person who used to have this desk is from, Harry Truman. Jackson County is the county that contains Kansas City.

It was then and still is a place where Democrats do well. So for Pat Gray to take on a candidate to be a sitting incumbent county executive was quite brave because, as I am sure the Presiding Officer understands, politics is rough locally. When someone takes on a powerful person in the predominating party in a community, there is usually a price to pay, but Pat was not deterred. His candidate, Bill Waris, beat that sitting county executive, Dale Baumgardner, in 1982.

The following year Pat was hired in an important mayoral campaign where he was also successful, electing the Kansas City mayor. Pat was low key, but he was aggressive. Pat had little ego but lots of laser-like strategy. He was very easy going, but he was very hard on his opponents. As one Kansas Citian put it after Pat had passed away: Pat slid into second with his spikes in the air. So you either had to make a very good throw or get out of the way.

That was his style, very hands-on. He wanted to win badly. Pat was instrumental in electing the first woman as Jackson County executive, the first woman as Jackson County prosecutor—my campaign for that office in 1992—and the first woman as mayor of Kansas City.

He helped to elect mayors, legislators, city council members, too many for me to name, too many campaigns, too many candidates. Nine out of ten times he was successful. He helped me throughout my career. I remember vividly in 1990, when I was running for the county legislature, his coming to my home in Coleman Highlands with a camera and shooting a commercial with me sitting on my living room couch, just the two of us. He became a trusted advisor and my dear friend until his death.

As I stand at the very desk Harry Truman used in the Senate, I stand here in part because of his help and his loyalty. I will be reaching for the phone to call Pat Gray countless times in the coming years. While he helped many candidates, including me, it was on community issues that his record was particularly impressive. The e-tax renewal in Kansas City, which many thought had no chance, Pat successfully steered; the renewal and invigoration of our sports complex in Kansas City, the home of the division champion Kansas City Royals and our Kansas City Chiefs. Pat Gray strategized a brilliant campaign to revitalize downtown Kansas City through the building of a major sports arena, which has now resulted in blocks and blocks of revitalization. In fact, real estate in Kansas City—residential real estate in downtown Kansas City—is now a hot ticket in large part because of Pat Gray; the very first area transportation tax, which gave a lifeline to thousands of Kansas Citians in the urban center, allowing them to find that way to get to work; a property tax for indigent care at Truman Medical Center.

Can you imagine anything that might be more difficult to pass? Asking people to pay more property taxes to help care for the poor who were turning up in the emergency room at our major local hospital, Pat Gray did that; additional tax moneys for both police and

fire and an issue very near and dear to my heart. He helped me renew the community antidrug tax in Kansas City, which has been so instrumental in doing research and development on the antidrug strategies that work—not just more police, not just more prosecutors, not just more jail space but also prevention and treatment. Pat Gray was there helping me as we started one of the very first drug courts in the country in Kansas City, as a result of his help with the COMBAT tax initiative.

Pat adored his family. His wife Brenda always patient and smiling, he really adored Brenda. She climbed into the roller coaster with Pat Gray in the late 1970s. While she had to hold on hard during part of the ride, there was never any question that they were a team and she was his rock.

His children, Christopher, Donna, and Lauren, he was their guiding light and they were his pride and joy. Pat loved this country. He loved his family. He loved his city. He loved his friends and he loved his work. But most of all, he loved this country.

Pat's biggest secret, as a sometimes rough-and-tumble political brawler: he was an idealist who was inspired every day by our grand and glorious democracy. He had deep respect for the system he worked within. He understood that in America a good idea is sometimes enough; a good idea helped along by a professional consultant who was a patriot.

We will miss you, Pat Gray. We will miss you, Pat Gray, the patriot.

I yield the floor, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. SCHUMER. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

## KEYSTONE XL PIPELINE

Mr. SCHUMER. Mr. President, this morning I rise in support of two amendments that will make it clear to the American people exactly what this bill to authorize the Keystone XL Pipeline is all about and whom our Republican friends from across the aisle are trying to help.

The amendments offered by Senators MARKEY and FRANKEN would ensure that the pipeline benefits the American consumer and the American economy. Without them, the bill to authorize the pipeline will benefit narrow special interests, such as foreign oil companies, not hard-working Americans.

We have heard from several of my friends on the other side of the aisle, including the lead sponsor, that the Keystone bill is a jobs bill and an energy bill. That may be true, but without Senator MARKEY's amendment it is nothing but a Canadian energy bill, and without Senator FRANKEN's amendment it is a paltry jobs bill.

First, on energy, in short, the Keystone bill will allow one Canadian company to use the United States as a middleman to ship oil to the highest bidder abroad. The Canadian oil company, TransCanada, refuses to commit to keeping the crude oil or the refined products in America. Canadian tar sands oil is already traveling through gulf coast refineries on its way to foreign markets, and, as the Wall Street Journal has reported, much of the crude oil that would flow through the Keystone XL Pipeline would ultimately be exported as refined product.

Why not add to this bill a requirement that any oil products transported through the Keystone XL Pipeline be consumed in America? Plain and simple, that is exactly what Senator MARKEY's amendment would do. If Republicans are serious about improving our energy security, they will support Senator MARKEY's amendment.

Second, let's talk about whether this is a real jobs bill. Republicans and supporters of the project like to cite that building the pipeline will support American industries and American jobs in iron and steel, but a 2011 analysis by Cornell University found that 50 percent or more of the steel pipe will be manufactured outside the United States.

It is no wonder that even the most optimistic job projections about the Keystone Pipeline are a drop in the bucket compared to just 1 month of job growth in our country. In the final tally, the State Department report says it will create only 35 permanent jobs.

Why not guarantee in the bill that U.S.-made iron, steel, and manufactured goods be used to build the pipeline? That is exactly what Democrats have offered in an amendment worked out by Senators FRANKEN and WYDEN.

These amendments should be bipartisan. Republicans have supported several measures in the past. I know many of my Republican colleagues voted to ban the export of oil drilled in the ANWR in Alaska. I hope they will join us on this amendment as well.

If Republicans oppose us, they will be making it crystal clear to Americans that they are on the side of narrow special interests instead of on the side of America's middle class. They will be supporting special interests over American jobs.

Let me be clear. We think the Keystone Pipeline should not be built, and there are several reasons for that, among them that the pipeline may accelerate global climate change. Tar sands oil is far dirtier than conventional crude oil. Democrats would much rather see an energy bill that promotes clean energy sources such as solar and wind, industries which create far more jobs, both construction and manufacturing, using far cleaner energy than the pipeline.

Why not have a policy that produces many more jobs with the cleanest of energy rather than very few jobs with the dirtiest energy on the North American continent?

But if Keystone is going to be built, we think it shouldn't only benefit Canadian oil companies and overseas steel manufacturers but should actually benefit average families and the American worker.

To conclude, I note that instead of a real energy bill or a real jobs bill or a real infrastructure bill or immigration or any bill to address the greatest problems facing our country at the moment—the decline in middle-class incomes and the lack of middle-class jobs—for their first proposed action in the 114th Congress, S. 1, Republicans have chosen a permit for a foreign oil company that would create 35 permanent jobs. This is not an opening with a bang; this is an opening with a whimper. It is like leading off a new baseball game with a bunt.

Democrats can't change what bills Republicans put on the calendar, but our amendments will show a clear and stark contrast if Republicans vote no. On these amendments and more, Republicans are going to have to make a choice: Will they continue to fight for narrow special interests or will they work with Democrats to advance America's middle class by creating more jobs and putting more money in the pockets of American families? Time and these votes will tell.

I yield the floor, and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. THUNE. Mr. President. I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

## THE ECONOMY

Mr. THUNE. Mr. President, tonight the President of the United States will lay out his agenda for the year, but unfortunately it sounds as if much of it will be a rehash of the same stale, top-down ideas Democrats have been trotting out for the past 6 years: more taxes, more spending, more regulation—in other words, more government. If Democrats could sum up their agenda in one phrase, it would be ''government knows best.'' But the past 6 years have very clearly demonstrated that government does not know best. The past 6 years of the Obama economy have not been kind to American families.

It is time for new ideas. It is time to change the focus from building up government to building up people. Americans need more jobs, better wages, and lower costs for health care, education, and energy, and the Republicans' priority is meeting those challenges. We want to rebuild the economy from the ground up and increase economic opportunity for every American.

Tonight the President will talk about helping middle-class families, and Republicans are pleased to see the President pivoting back to middle-class concerns—something Republicans have never looked away from. We hope President Obama is serious about wanting to work with Republicans to address the challenges facing the middle class, but it is a little hard to take the President seriously when he is talking about helping middle-class families while simultaneously issuing veto threats for bills that would benefit them.

Within the past 2 weeks, the President has issued veto threats for two bills that would help create jobs for middle-class families—a bill to fix ObamaCare's 30-hour workweek provision, which is affecting employees' hours and wages, and a bill to approve the Keystone Pipeline. The House passed both of these bills earlier this month, and the Senate is currently in the process of considering the Keystone legislation. If it weren't for the President's veto threat, Keystone XL could be approved in the next few weeks, but thanks to the President, the future of the pipeline is still in doubt.

The Keystone XL Pipeline is supported by bipartisan majorities in both Houses of Congress. Six of the Senate Keystone bill's original sponsors are Democrats. The American people support the pipeline. Unions—a traditionally Democratic constituency—support the pipeline because their members want the jobs the pipeline would create. In fact, a number of unions sent letters just this month reiterating their support for the pipeline.

This is what James P. Hoffa, president of the International Brotherhood of Teamsters, said:

> The Teamsters Union continues to believe that the Keystone XL pipeline will contribute to enhanced energy security, economic prosperity, and, of critical importance, the creation of good-paying jobs.

Those aren't Republican talking points; that is a letter from James Hoffa, president of the International Brotherhood of Teamsters.

Edwin D. Hill, president of the International Brotherhood of Electrical Workers, said something similar:

> At a time when job creation should be a top priority, the Keystone XL Pipeline project will put Americans back to work and have ripple benefits throughout the economy. During construction the project is expected to support at least 42,000 jobs and contribute $3.4 billion to the U.S. Gross Domestic Product.

Again, that is from Edwin D. Hill, president of the International Brotherhood of Electrical Workers.

Yet, despite all this support, President Obama is willing to turn his back on American workers to appease the only people who seem to oppose the pipeline; that is, members of the far-left environmental wing of the Democratic Party.

Over the years, the President has offered various excuses for why he is not yet ready to approve the pipeline. He has cited environmental concerns. The only problem with that, of course, is that the President's own State Department has stated the project will have minimal impact on the environment. The President has also cited the court case over the pipeline's Nebraska route as a reason for waiting on the pipeline approval. Well, as of a week and a half ago that excuse is gone. The Nebraska Supreme Court has now upheld the pipeline's route. The administration responded by reiterating the President's veto threat.

President Obama has tried to minimize the impact of the pipeline delays by diminishing the importance of the jobs the pipeline would create. He has repeatedly mentioned that most of the jobs the pipeline would create would be temporary. Well, tell that to a construction worker who is looking for a job. Does the President oppose all infrastructure projects because some of the jobs they create are temporary? Or does he just oppose projects when the jobs they create are opposed by the fringe elements of his party?

The Keystone XL Pipeline will be a boon to our economy and to American workers. The President's own State Department has stated that the pipeline would support more than 42,000 jobs during construction and contribute $3.4 billion to the economy. In my home State of South Dakota the pipeline will support 3,000 to 4,000 jobs during construction and generate over $100 million in earnings, according to the President's State Department. These are not my figures. These are figures from the President's own State Department.

Keystone will bring in millions of dollars in State and local taxes for a host of local priorities—from schools to law enforcement to roads and bridges. In addition to providing jobs and generating revenue for State and local governments, the Keystone XL Pipeline will also help America's farmers get their goods to the market. Rail backlogs this fall left too many farmers struggling to ship their harvests. Keystone XL would help alleviate future backlogs by taking 100,000 barrels of North Dakota and Montana oil off the rails, which would free up substantial space for farmers and for other rail shippers.

Finally, the Keystone XL Pipeline will strengthen our energy security by reducing our dependence upon energy supplies from volatile countries. This increased energy security will also keep energy prices low for American families. Recent gas price reductions are largely due to increased North American energy development which has reduced our dependence on oil from countries such as Venezuela, Russia, and Iran. The Keystone XL Pipeline will help us continue to replace oil imports from volatile countries with our own oil and imports from our friend and ally Canada. That in turn will help keep American families' energy bills low. With energy bills accounting for more than a quarter of after-tax income for families making less than $30,000, lowering Americans' energy costs should be a priority.

It is time for the President of the United States to fish or cut bait. Approving the Keystone XL Pipeline should be a no-brainer. Republicans support it, Democrats support it, unions support it, and the American people support it. The pipeline would create jobs. It would increase revenue for local governments. It would strengthen our energy security, and it would do all of this—all of this—without spending a dime of taxpayer money.

President Obama can talk all he wants tonight about helping American workers and middle-class families, but it is his actions that will show whether he really means what he says.

If the President is serious about helping middle-class families, if he is serious about standing with American workers, then he will approve the Keystone XL bill when it gets to his desk.

Mr. President, I yield the floor.

The PRESIDING OFFICER (Mr. FLAKE). The Senator from Arkansas.

## STATE OF THE UNION

Mr. BOOZMAN. Mr. President, tonight we will gather in the House Chamber to listen to the President's State of the Union Address. This will be the first time in Barack Obama's Presidency that he delivers a State of the Union Address to a Republican-led House and Senate. Some see this as a prescription for gridlock. Others, including myself, see this as an opportunity for the executive branch and the legislative branch to work together to actually get some things done. There is recent precedent that shows this arrangement can work. In fact, it is a period of our history where an Arkansan played a huge role.

During the final 6 years of Bill Clinton's Presidency, he faced the same situation as our current President. He worked with Republicans to reform the welfare system. He worked with Republicans to balance the budget—an accomplishment that hasn't been repeated since. He worked with Congress—not tried to go around them.

Now, I don't expect us to always agree. There are stark ideological differences between President Obama and our Republican majority for which there is really no agreement to be had without one side or the other abandoning their principles, and certainly I do not intend to do that. I don't see the President doing that either. What I do hope is that the President will find common ground with not only Congress but the American people. When that happens, work gets done here.

Even in the last Congress, with a Democratic majority in the Senate blocking almost everything in an effort to protect President Obama, we still had flashes of bipartisan agreement. We agreed on the new farm bill, which

ensures the continued safety, affordability, and reliability of our food supply while achieving real savings in Federal spending. We reformed the VA to address the horrific wait times our veterans face while trying to receive the health care they earned. And we passed a spending agreement that brings discretionary spending to its lowest level in almost a decade and has a number of provisions that adhere to conservative principles.

Both parties did not get everything they wanted in any of these instances, but the final product was the result of individuals coming from different starting points and arriving at the same finish line. That is what the American people want, but that takes an honest commitment from all parties involved.

One way the President can show he is really ready to work with Congress is to abandon his misguided plan to circumvent Congress and grant amnesty to millions of illegal immigrants. I anticipate that President Obama will try tonight, once again, to defend his actions by blaming Congress for not passing immigration reform. The truth is everyone in this Chamber is eager to tackle immigration reform.

The President is acting unilaterally because he knows Congress does not support his amnesty proposal. He knows the final product of our work will not include that provision. So he intends to go around Congress to get his way. Now the President seems intent to dig his heels in deeper by threatening to veto our efforts to defund his actions. This is just one of the veto threats President Obama has already issued just weeks into the new Congress. This start doesn't bode well for bipartisanship.

I hope tonight's speech is light on the veto threats and heavy on the areas where we can find common agreement. I think those are plentiful, and I sincerely believe it is possible.

A fair and simple tax system, creating jobs, and making Washington more efficient, effective and accountable—these are the issues that Americans want us to address and areas where compromise is possible. That is where our focus should be and what the country wants—not just what the President wants.

If everyone comes to the table ready to work, I think we can surprise everyone with what we can achieve. But it will take Presidential leadership. An Arkansan showed it can be done. President Obama should look to the example of President Clinton for how to move forward and to work with a Republican Congress.

Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Ms. MURKOWSKI. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

## CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

## KEYSTONE XL PIPELINE ACT

The PRESIDING OFFICER. Under the previous order, the Senate will resume consideration of S. 1, which the clerk will report.

The bill clerk read as follows:

A bill (S. 1) to approve the Keystone XL Pipeline.

Pending:

Murkowski amendment No. 2, in the nature of a substitute.

Markey/Baldwin amendment No. 13 (to amendment No. 2), to ensure that oil transported through the Keystone XL Pipeline into the United States is used to reduce U.S. dependence on Middle Eastern oil.

Portman/Shaheen amendment No. 3 (to amendment No. 2), to promote energy efficiency.

Cantwell (for Franken) amendment No. 17 (to amendment No. 2), to require the use of iron, steel, and manufactured goods produced in the United States in the construction of the Keystone XL Pipeline and facilities.

The PRESIDING OFFICER. The Senator from Alaska.

Ms. MURKOWSKI. Mr. President, we are back on the bill before us, a measure that would allow for the permit to be approved to allow for construction of the Keystone XL Pipeline from Canada into the United States. We had good discussion last week, certainly on Friday.

We have several amendments that are pending before the body. The Senator from Massachusetts has one on oil exports, Senator PORTMAN on energy efficiency, and there is another measure sponsored by Senator FRANKEN relating to American steel. Obviously, it is important that we begin to process these amendments because we have a significant amount of interest in the issues in front of us. At this point in time there are—we had over 50 filed amendments as of Friday evening. As of this morning, we maybe have more on deck. There is clearly a great deal of interest not only on Keystone XL but other energy-related amendments as well.

As we work through finalizing the events for this afternoon, I would like to alert Members that we would like to have votes on at least the three pending amendments that are before us that I just mentioned, hopefully by midafternoon. We are aware the Senate will close early today because of the President's State of the Union this evening. So my hope is that we would be able to process these three.

It has come to our attention that Senator PORTMAN's amendment may need to be modified. He is in the process of doing that, and it may be that we will be able to accept that amendment this afternoon by voice vote.

At this point in time, I would encourage Members to come to us as the floor managers here, and let's figure out how we can get these amendments pending before the Senate. On the Republican side we have three folks who are queued up ready to offer theirs when it is appropriate. As we had agreed last week, we will go from side to side in terms of the amendments that will be considered. Hopefully this will be the beginning of a good, constructive week as we turn to regular order here in the Senate processing amendments.

With that, I would turn to my colleague on the energy committee, Senator CANTWELL, for any comments she might care to make.

The PRESIDING OFFICER. The Senator from Washington.

Ms. CANTWELL. Mr. President, just to reiterate our opposition to this legislation, new polling has come out showing that the American public really does—over 60 percent—support going through a normal process and not subverting what are environmental laws. But we are going to move forward in getting this legislation voted on. My colleague just outlined a process for this afternoon. So I would encourage Members to come to the floor to offer their amendments. I know Senator FRANKEN is coming to speak on his amendment, and I see the Senator from Massachusetts here to speak on his amendment. So hopefully while they are speaking we can get a vote schedule firmed up and talk about other amendments besides the three we have pending. But I would agree with the Senator from Alaska that Members should come down here and talk on their amendments and we should keep the process moving.

With that, I am not sure who is queued up to speak.

Ms. MURKOWSKI. Mr. President, I believe the sponsor of this legislation, Senator HOEVEN, would like to address the Chamber for a few minutes this afternoon not only on the amendments that are pending but the bigger picture of Keystone XL.

The PRESIDING OFFICER. The Senator from Washington.

Ms. CANTWELL. May I inquire of the Senator from Alaska and Senator HOEVEN how long he intends to speak to make sure our colleague from Massachusetts knows he has his time before we get locked out for lunch?

The PRESIDING OFFICER. The Senator from North Dakota.

Mr. HOEVEN. Mr. President, my inquiry would be: How much time does the Senator from Massachusetts need? I would be willing to defer my time until later, as long as I know I would have approximately 10 minutes before the hard break of 12:30 p.m.

Ms. CANTWELL. Mr. President, I would think that if it is OK to allow the Senator from Massachusetts to proceed, knowing that our hard stop is 12:30 p.m., that at least—I would make this request: that both Senators be allowed to speak for 10 minutes, starting

with Senator MARKEY, followed by Senator HOEVEN. If they want to extend their remarks, they can make a unanimous consent request to do so.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Massachusetts.

Mr. MARKEY. May I ask a parliamentary inquiry. It would be this. Is it possible for me to speak for 5 minutes, then reserve the remainder of my time and have the Senator from North Dakota speak, and then I can reclaim the remainder of my time?

The PRESIDING OFFICER. That will take unanimous consent.

Mr. HOEVEN. I have no objection.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Massachusetts.

AMENDMENT NO. 13

Mr. MARKEY. Mr. President, we are about to engage in a historic debate; that is, over whether the Canadians—a Canadian oil company—should be allowed to take the dirtiest oil in the world, the Canadian tar sands oil, to have the United States accede to the construction of a pipeline, like a straw through our country, which would then go down to the Gulf of Mexico, with no promise from the Canadians that they will not export the oil from the United States.

So the issue which is raised, of course, is what is in it for the United States, since there is a very small number of jobs for our country once the pipeline is completed? We understand why the Canadian company wants to do this. If they can get that oil out onto the global marketplace, using the United States as the conduit, they can get a dramatically higher price for that oil. We understand their motivation. But what is in it for the United States of America?

Ultimately, we have to decide what is in our best interests. My amendment says that if this pipeline is constructed, the oil stays here, our country gets the benefit, and our consumers get the benefit. Otherwise, it is not about energy independence; it is not about North American energy independence. It is about a Canadian company exporting the oil, using the United States as a conduit, as a straw, as a pipeline. That is it. What is in it for us?

The American people right now are enjoying historically low oil prices. They love it. It is like a tax cut to every American. If this Canadian oil gets exported, you better believe it is going to act as a spur to raise the price of oil. The more oil that is here, the better for us. The more oil that leaves our country, the worse for us.

I will give you another number, if you want to know, because this is a Canadian export pipeline. The United States of America right now is the leading importing country for oil in the world. We are No. 1. We import net about 5 million barrels of oil a day. We are No. 1. We are the No. 1 importing country. Then comes China, then comes India, then Japan. Five million barrels a day—how can we be exporting oil when we are the leading importer of oil?

What countries do we import the oil from today, 2015? We import the oil from Saudi Arabia, from Venezuela, from Iraq, from Russia, from Nigeria. How can we be exporting our young men and women in uniform over to the Middle East in order to protect these ships coming in with oil in them and simultaneously be exporting oil out of the United States, while we are still importing 5 million barrels of oil a day?

That is what this debate is all about. It does not make any sense. This is the dirtiest oil in the world. This oil is going to dangerously add to the warming of the planet. The Canadian—the American Petroleum Institute will not promise the oil stays here, even though their ads on TV say that it is all about North American energy independence.

So we have a huge choice we have to make here. Do we want to help our economy? Do we want to help our national security, help our consumers, help our manufacturers by giving them this lower price of energy—which except for labor is the No. 1 component in industry in the United States—and keep that price low? The Markey amendment says: Yes, that oil stays here in the United States of America for our own strength, our own economy, our own consumers, our own job creation, and will not be sent off onto the world so the Canadian oil company can get a much higher price for that oil while we take all of the risk. We would not be Uncle Sam, we would be Uncle Sucker if we did not keep that oil here.

I reserve the remainder of my time.

The PRESIDING OFFICER. The Senator from North Dakota.

Mr. HOEVEN. Mr. President, I appreciate this opportunity to engage in a discussion with my colleague from Massachusetts on the important issues. He has raised several issues in regard to oil export and then also in regard to the environmental aspects.

If I could take a minute to address both of those, for starters, I would point out that it is interesting that the Senator, my good friend from Massachusetts, is opposed to this pipeline project and talks about our need to import oil, and therefore we should not allow any exports, because we need to import oil. Yet he is opposed to a project that would not only bring Canadian oil to our country, 830,000 barrels a day, but also would help us move 100,000 barrels of oil a day from my State of North Dakota and my neighboring State of Montana—light sweet Bakken crude. So he objects to that, and he talks about our need to import oil. The irony here is that if he is successful and he and the other critics or opponents of this pipeline and the infrastructure are successful, then what Canada will do is they will build a pipeline to the west coast of Canada, and they will export that oil to China—100 percent of it.

So it appears that his argument is that because some portion of this oil may be exported if we build the pipeline, somehow it is better to force Canada to export 100 percent of it to China. Now, I do not begin to understand that argument. So if we cannot have 100 percent—every single drop—stay here, then we are better off to send all 100 percent to China. That is my opponent's argument. I do not understand it. It does not make sense to me.

The second point I would like to make is if he goes to the environmental impact statement issued by the Obama State Department, the environmental impact statement says that the oil would be used in the United States. If he looks at the Obama administration's Department of Energy report, he will see that the report also indicates that this oil is going to be used in the United States.

Now, that does not mean that we use every drop of it. I will give you some statistics. The United States retains 99 percent of all crude oil within the country that we produce. The United States uses 97 percent of the gasoline that we refine in this country. So, remember, this oil comes to refineries in Patoka, IL, and to the gulf coast. It goes to Cushing, and it gets refined.

The statistics are that we use 97 percent of that gasoline from oil that is refined in our country. The other thing I would point out is that the oil that comes in on this pipeline, along with the crude that comes from the Bakken, is both Canadian and domestic oil. That cannot be exported without approval from the Secretary of Commerce of the Obama administration.

So here again, my good friend from Massachusetts is putting forth an amendment that absolutely no oil in this one pipeline can be exported at any time to anywhere from the country, yet they already have provisions in law that it cannot be exported without the Secretary of Commerce's approval. The Secretary of Commerce is appointed by President Obama.

So, again, if you look at the administration's own reports, and they have been done over more than 6 years that this project has been pending—the administration now has had 6 years to review this project, has done so, and has produced five environmental impact statements. The conclusion of those environmental impact statements is ''no significant environmental impact.'' That is the administration's own environmental impact statements produced by the State Department.

But after 6 years, they have come out and said: This oil will be used here, and to be exported, it would have to be approved by the Secretary of Commerce, as other oil exports are handled in this country. Furthermore, if we do not build the pipeline, it is either all going to be sent to China—so then we would not get any of it—or we are going to have to move it via railcars—1,400 railcars a day, creating more congestion on our railways.

So at this point, I would inquire as to how much time I have used of my 10 minutes.

The PRESIDING OFFICER. The Senator has used 5 minutes.

Mr. HOEVEN. At this point, I would yield back to my good friend from Massachusetts.

The PRESIDING OFFICER. The Senator from Massachusetts.

Mr. MARKEY. I thank the Senator very much. Year 2014 has just been reported by NASA as the single warmest year ever recorded in the history of the planet, going back to the earliest records. You do not have to be a detective to figure out what is going on. The world is dangerously warming. The United States can no longer preach temperance from a bar stool and tell the rest of the world they should be better while we continue to burn these fuels.

But if they are going to build this pipeline, at least the American people should be the beneficiaries of the Canadian activity to sell all of this oil out onto the global market. What we are being told is: No, we do not want any restrictions. We do not want there to be any way in which we can keep that oil here, to keep prices at least low for the American consumer and for American job creation, to keep oil here so we can maybe back out the Saudi Arabian oil, maybe back out the Kuwaiti oil, maybe back out the Russian oil that we are importing right now as we sit here. But we are being told we cannot do that. We are being told the Republican leadership thinks that is a bad idea.

When I asked the head of the TransCanada pipeline in the hearing if he agree to keep the oil in the United States, he just looked at me and said no. So this is what is going on.

What happens for the American consumer? Well, I will tell you what happens. It is a very simple formula. Every time there is a $10 increase in the price of a barrel of oil, it knocks two-tenths of a point to three-tenths of a percentage point off of the growth rate of the American economy.

When Americans pay less for American oil and we import less foreign oil, consumers have more money in their pockets from that discounted American oil. That is like a direct economic stimulus for middle-class families and small businesses across the country. Analysts say the drop in oil prices will give hundreds of billions back to consumers and other parts of our economy. Every penny reduction in gas prices translates into $1 billion in consumer savings.

So when the polling is done on this issue and the American people are asked if they would support the exportation of American oil, by a 3-to-1 margin people say, all across the country, regardless of party: No, do not export it. Keep that oil here to make America stronger here at home.

That is not Democrat. That is not Republican. That is not Independent. That is all people being polled across the board.

That is just common sense because they know the more oil we export, the higher the prices are going to be for consumers here because we have less oil. This is a simple debate.

The planet is running a fever. There are no emergency rooms for planets. We have to engage in preventive care. The Republican leadership thinks they have the votes in order to pass this bill which will dangerously warm the planet. My amendment says if that is going to be the case—and I am not voting for that bill—at least let's keep the oil here, at least let's get the benefit for consumers so we keep prices low for gasoline, prices low for home heating oil, prices low for jet fuel, prices low for diesel. Let's keep the oil here, let's get the benefit in our economy, and let's not allow oil companies to set the agenda.

The Republican leadership keeps saying it is all of the above. Ladies and gentlemen, this bill basically says: No. No, it is oil above all. That is what it is all about. It is not even oil that is necessarily going to stay in the United States, so it is a very simple argument I am making.

We import 5 million barrels of oil a day. They come from the worst places in the world that we should be dependent upon—5 million barrels a day. We export young men and women over to the Middle East to protect that oil coming in. The least we owe to those young men and women is when we get a chance to reduce our dependence upon imported oil, we take that chance, that we send that message to the rest of the world that we understand our Achille's heel. We understand what makes us weak.

The PRESIDING OFFICER (Mr. CRUZ). The time of the Senator has expired.

Mr. MARKEY. I thank the Presiding Officer, and I urge an ''aye'' vote on the Markey amendment.

Mr. HOEVEN. Mr. President, I appreciate this debate. It is an important debate to have. Clearly, the Senator from Massachusetts and I have very different ideas about how this should be addressed, but this is the debate we should have. This is about the energy future we are building for this country.

I am pleased we are engaged in this debate. Let's work to build the kind of energy plan that is going to truly make our country energy secure.

To do that, we not only need to produce energy domestically, we need to work with our closest friend and ally, Canada. At the same time, as we produce that energy, we need the infrastructure to move it to our markets rather than sending it overseas.

So it is ironic on the one hand the Senator is proposing an amendment saying: Oh, no. If we get any of this oil, we have to have all of it. He is making an argument that doesn't work in a global economy, where he is saying if we can't have 100 percent of it every single day—not one drop leaves—then export all of it. I want 100 percent or nothing.

That doesn't make sense.

The whole point is we have just finished showing that the oil will be used here, and for any of it to be exported we need the Secretary of Commerce's approval. But we have to talk about it in a larger context because this debate we are having isn't only about the Keystone Pipeline, it is about the future of energy security for our country.

Are we going to work to produce oil and gas domestically? Are we going to work with Canada to bring their oil and gas that they produce as well to us, rather than having them export it to China, so we are energy secure?

What I mean by that is we produce more oil and gas in North America than we consume. When we do that we become energy secure. As far as this argument about any kind of other source of energy or renewable, that this somehow precludes it, it doesn't. Let's produce all those other energy sources as well. They are not mutually exclusive.

Preventing us from producing more oil and gas and working with Canada to produce more oil and gas so we don't have to get it from OPEC in no way excludes any other type of energy development. They are not mutually exclusive.

So, yes, let's do it all but don't block this effort to make us energy secure in oil and gas so we don't have to depend upon OPEC. That is the real issue underlying this debate. That is why we have to build this vital infrastructure. Right now when Americans go to the pump, they are paying—I think I saw today the national average is about $2.05 for gasoline. Why is that?

As I have said before on this floor, it is not because OPEC decided to give us a Christmas present. When OPEC can, they will try to push those gas prices right back up. The reason gas prices at the pump are down now for all our consumers and for all our small businesses is because we are producing more oil and gas at home and we are getting more from Canada.

The United States uses about 18 million barrels per day of oil. Right now we produce about 11 million barrels in the United States. We import another 3 million from Canada. That gets us up to about 14 million, so we are down to only importing about 4 million a day.

If we continue to work with Canada and develop our own energy resources, pretty soon we will be at that point where we produce more energy than we consume, but we have to have this discussion about needing the infrastructure and also our ability to operate in global markets.

I will talk more about that, because if we produce more oil and gas, it puts downward pressure on oil prices on the world market. Most of those world markets are priced off of Brent crude.

As we produce more oil, we not only help ourselves, we help our allies. So

we have to understand what it takes to build an energy plan and do it the right way rather than blocking the very infrastructure and doing the very things that have led to incredible benefits today for our consumers at the pump.

If that were a tax cut, that reduction of more than $1 in the gas prices is $100 billion in our consumers' pockets. That is the impact.

So it is about jobs. It is about energy, it is about jobs, it is about growing our economy, it is about national security—but not by blocking these efforts that are benefitting our consumers, making our country stronger, safer, and helping our allies but by continuing to move forward with them.

I look forward to discussing that more and the environmental impact.

One more statistic before I turn to my good colleague from Nebraska. Since 1990, the greenhouse gas emissions from oil sands-produced oil have gone down 28 percent, almost one-third, because in Alberta they are taking huge steps to continue to improve the environmental stewardship of this production.

The PRESIDING OFFICER. The Senator has used 10 minutes.

Mr. HOEVEN. I look forward to discussing that further. I think I have control of the floor time until 12:30.

The PRESIDING OFFICER. The time is not controlled.

Mr. HOEVEN. All right. Under prior agreement, I turn to my colleague from Nebraska.

The PRESIDING OFFICER. The Senator from Washington.

Ms. CANTWELL. I see my colleague from Minnesota who wanted to speak on his amendment which is pending, and I know our colleague from Nebraska is here. She has been waiting, so I hope before we adjourn we could accommodate both of them.

Mr. HOEVEN. I ask unanimous consent that we turn to my colleague from Nebraska, and I would be willing to confer, as far as time, to the Senator from Minnesota.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The Senator from Nebraska.

Mrs. FISCHER. I thank the Senator from North Dakota for his comments.

Mr. President, I, too, come to the floor to speak on the great improvements to our economy due to energy production.

The American oil and gas surge has created jobs across this country and renewed investments in infrastructure, transforming many unlikely States and cities into energy hubs for fuel production.

Over the past 5 years alone the United States has increased our domestic supply of oil and gas by 50 percent. In an amazing turnaround the United States is now on track to overtake Saudi Arabia as the world's top oil producer, resulting in the creation of thousands of American jobs and greater savings for consumers.

The natural gas industry has also grown tremendously and in the United States has become one of the world's No. 1 producers.

Across this great Nation we are fortunate to have a diverse portfolio of energy resources, including coal, nuclear, hydroelectric, natural gas, and multiple renewable energy resources such as ethanol, wind, and solar. These resources can be used to improve the lives of all Americans.

American consumers are now blessed with multiple options to obtain the affordable, reliable energy that is being produced in an environmentally responsible manner, but in order to maintain and grow our domestic energy security we need to have policies that support that goal.

Unfortunately, President Obama has given only lip service to an ''all of the above'' energy strategy while pushing a counteragenda that has restricted domestic production and energy choices. That costs Americans billions of dollars.

Meanwhile, the EPA is taking this anti-American energy agenda to a new level with proposals that jeopardize the affordability and reliability of electricity for all Americans.

The EPA's proposed rule for existing powerplants would force the premature retirement of efficient, low-cost coal-fueled generation, leading to the potential loss of billions of dollars of investments made over the past decade to make coal plants cleaner.

These proposals would make it nearly impossible for the United States—which possesses the world's largest reserves of coal—to continue to utilize this affordable and abundant energy source. Nebraska's families and businesses, which depend on coal-fired generation for nearly two-thirds of their electric needs, are going to be disproportionately penalized under this plan.

Under this administration the Federal Government has quashed energy projects by slow-walking, politicizing, and rejecting routine permits to build energy infrastructure such as the Keystone Pipeline. This important project has the clear capacity to grow our economy and maintain our energy security.

On this floor we have heard many comments during this debate about the Nebraska Legislature and what was done with regard to the Keystone Pipeline. Let me set the record straight. I was in the Nebraska Legislature at that time. In fact, the proposed pipeline route crosses my former legislative district.

By the way, I am a cattle rancher. I live in the Nebraska Sandhills and I live over the Ogalalla Aquifer. The legislation was not coerced and the Nebraska Legislature was certainly not confused, as some of my colleagues on the other side have implied.

The Nebraska Legislature is a very open and public process. Every bill—every single bill that is introduced—has a public hearing, and our citizens are welcome and encouraged to come to those public hearings to express their opinions before legislative committees.

We also have three stages of debate. We have three stages of debate on every single bill before that final vote.

The Nebraska Legislature made decisions dealing with the pipeline siting within our borders.

The bill passed on a 44-to-5 vote. I would also mention that the entire Nebraska congressional delegation—which does include a Democratic Congressman from the Second Congressional District who also served in the Nebraska Legislature—is united in our support for this bill. Last week this bill was called an opening gambit or spin by some of my colleagues.

For the vast majority of Nebraskans, this is about certainty. Nebraskans want a decision made. This has been going on for 6 years. It is time for the President to make a decision.

I am also working on some commonsense amendments to improve the arduous NEPA approval process and to protect private property energy production. I am also going to be offering amendments to set commonsense limitations for Federal land designation.

I am excited about the opportunities we have to pursue policies where we can champion the productive use of America's energy resources in this Congress and where we will be able to capitalize on our country's energy prosperity. I am excited and looking forward to an open amendment process where we can do our jobs, where we can offer amendments, where we can debate those amendments, and most importantly where we can vote because that is the only way we are held accountable to our constituents, the American people.

I thank the Presiding Officer, and I yield the floor.

The PRESIDING OFFICER. The Senator from Minnesota.

Mr. FRANKEN. Mr. President, I ask unanimous consent that Senator MURPHY be recognized for up to 5 minutes following my remarks.

The PRESIDING OFFICER. Without objection, it is so ordered.

AMENDMENT NO. 17

Mr. FRANKEN. Mr. President, I rise to talk about an amendment I have offered with Senators STABENOW and MANCHIN, which is amendment No. 17 to S. 1. Our amendment recognizes the importance of the iron and steel industries in our country and ensures that if the pipeline is built, it is built with American iron and steel so we can create more jobs and strengthen our economy.

Congress has had a long history of using ''Buy American'' provisions in order to maximize the economic benefits of infrastructure projects. ''Buy American'' provisions ensure that more goods and manufactured items used in infrastructure and other projects are

produced here at home. In fact, as recently as 2013 Congress passed a provision in the WRDA Act—the Water Resources Development Act—to require the use of iron, steel, and other domestically produced goods in water infrastructure projects. That is important because it means that we keep jobs and profits here at home instead of sending them abroad.

Unfortunately, there is no such requirement when it comes to construction of the Keystone XL Pipeline. In fact, according to TransCanada itself, half of the pipe for the U.S. portion of the pipeline would be sourced from foreign countries. And for the other half that would be put together here in the United States, much of the raw material, such as the steel that goes into the pipe, could be sourced from overseas. This is the problem our amendment addresses. Our amendment would require the use of domestic iron, steel, and other manufactured goods in the construction of the Keystone XL Pipeline, provided the material is readily available and affordable.

If adopted, the amendment would create jobs for iron ore miners, such as the ones across the Iron Range in my State of Minnesota. It would create more jobs for shippers who ship the ore across the Great Lakes or by rail or down the Mississippi River. It would create more jobs for our steelworkers who work in steel mills across this country.

At the same time, we specify in our amendment that these requirements would be implemented consistent with our trade agreements.

Some of my colleagues on the other side of the aisle have said we shouldn't put such restrictions on a private company. But we have to remember that this isn't your typical private company. The underlying bill to authorize the pipeline would throw out the established approval process for the construction of a cross-border pipeline by a foreign corporation. That means all of the important assessments regarding things such as safety and the environment that our Federal agencies might have made on this project are tossed by the wayside. So if Congress is going to intervene on behalf of this foreign company, then the least we can do is to make sure the company building the pipeline uses American-made iron and steel.

This is a very pragmatic amendment. We all have different views on the approval process for this pipeline, and while I believe Congress should not circumvent the approval process we have in place, I think we can all agree that we want jobs here in America. So I invite my colleagues to stand up for our domestic iron and steel producers by supporting my amendment.

Thank you, Mr. President.

The PRESIDING OFFICER. The Senator from Connecticut.

Mr. MURPHY. Thank you very much, Mr. President.

I come to the floor to support the amendment which is the pending business on the floor today.

This is only my second session in the Senate, but I imagine that it means something to be Senate bill 1. It probably means something even more to be Senate bill 1 in the new Republican-majority Senate. Why? Because my colleagues on the other side of the aisle had 8 years in the minority to think about what should be the first bill, the No. 1 priority of this new Republican Senate, 8 years to think about every problem American families are facing, to vet every possible solution to these problems and decide what is going to be the first bill we are going to debate to make this country a better place. There were a lot of measures the new majority could have chosen. We could have been sitting here talking about a tax cut for the middle class or we could have been talking about a proposal to make college more affordable. We could have been talking about a proposal to grow small businesses all across the country. But we are not talking about those things. After 8 years of stewing over the problems America faces, Senate bill 1 is an oil pipeline.

As my colleagues who are in opposition to the underlying bill have said, this isn't just any oil pipeline; this is a pipeline to ship foreign oil right through the heartland of the United States, most likely on its way to foreign customers. And it is not just any oil; it is the dirtiest oil you can dream up.

Building this pipeline and increasing the development of tar sands in Canada is the pollution equivalent, according to one study, of putting 4 million new cars on North American roads. But not to worry, say many of the proponents of the bill. Admittedly, many dispute some of those underlying studies. But the real point here is jobs. It is about creating jobs here in the United States.

This is a sight which is familiar to every single American. It is a McDonald's franchise. On average, a McDonald's franchise employs about 30 to 40 people. That is nothing to sneeze at. Thirty to forty people having jobs is a big deal. But the Senate doesn't normally worry itself with debating the establishment of a new McDonald's franchise. It is a big deal to a local community, but it is not something that necessarily moves the needle in terms of the national economy. Yet the Keystone Pipeline would create the same number of permanent full-time jobs as the average McDonald's franchise. Yes, it creates construction jobs, and I don't want to discount the fact that it puts a lot of people to work building the pipeline. But do you know what also puts people to work? Building a new high school. Building a new rail line. Improving our crumbling infrastructure. That puts a lot of people to work as well. In the end, the added value to the economy of a new school or a new bridge or a new rail line dwarfs that of a pipeline which, without the adoption of the Markey amendment to be offered later, will quite possibly just take the oil from one country and send it through the United States to another country—never mind all of the environmental side effects of continuing to develop this oil.

So I am going to oppose the underlying bill, but I am here to support Senator FRANKEN's amendment because if we are going to approve this pipeline, let's do everything we can to ensure that even though we are only going to create 40 full-time jobs, that we are creating as many part-time jobs as possible. That is why it makes sense to require that the iron and steel that are going into this pipeline come from America. And we know we need to pass this amendment because Keystone has already promised that half of the steel and half of the iron is going to come from overseas companies. Mr. President, 330,000 tons of pipeline is going to come from overseas companies.

This concept is not new. We do it all the time. We just passed the WRDA bill with bipartisan consensus. ''Buy American'' provisions were in there. The American Recovery Act—''Buy American'' provisions were in there. We have had laws on the books for a long time that apply ''Buy American'' provisions to private companies that are doing business in and around industries regulated or funded by the U.S. Government.

The PRESIDING OFFICER. The Senator's time has expired.

Mr. MURPHY. So this amendment will just make sure that at least in the short-term we are going to put a few more Americans to work, even if we are not going to do anything about the rather paltry economic numbers in the long run.

I am supporting the Franken amendment, and I encourage my colleagues to support it as well.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from North Dakota.

Mr. HOEVEN. I would like to make a couple of points. One is that in regard to this amendment, to my knowledge, they are talking about situations where a project is publicly funded, funded with taxpayer dollars. In this case, I would point out by way of closing that this is roughly an $8 billion project, but it is privately financed. This isn't a publicly funded project; it is financed by private companies and, in fact, will create hundreds of millions of dollars in revenue—State, local, and Federal Government level—to provide dollars back to the taxpayers, with absolutely no tax increase.

With that, Mr. President, I yield the floor.

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## RECESS

The PRESIDING OFFICER. Under the previous order, the Senate stands in recess until 2:15 p.m.

Thereupon, the Senate, at 12:43 p.m., recessed until 2:15 p.m. and reassembled when called to order by the Presiding Officer (Mr. MCCAIN).

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KEYSTONE XL PIPELINE ACT—Continued

The PRESIDING OFFICER. The Senator from New Jersey.

Mr. MENENDEZ. Mr. President, parliamentary inquiry: I understand we are on the bill.

The PRESIDING OFFICER. We are on the bill.

Mr. MENENDEZ. I thank the Presiding Officer.

Mr. President, let me say that I rise in general opposition to the Keystone Pipeline, and I rise in favor of Senator MARKEY's amendment. After long and careful deliberation—and after having had the benefit of a hearing on the pipeline in the Senate Foreign Relations Committee—I have decided to oppose this bill for four basic reasons.

First, on the bill, I am deeply concerned that if approved this pipeline will be the first of many pipelines opening one of the largest sources of carbon on Earth to exploitation.

Second, contrary to what many believe, I am convinced this pipeline will simply not enhance, help or—in any positive way—improve our energy profile.

Third, in my view, it is completely absurd for Congress to take the role of permitting pipelines. It is a role we have never assumed and should not assume now.

Fourth, I believe it is ridiculous that our Republican colleagues insist on language banning eminent domain for national parks legislation but oppose it when it comes to foreign or private projects such as Keystone.

Furthermore, we cannot underestimate the environmental impacts of this pipeline. The facts are clear. The resource in Alberta is enormous; the tar sands formation is the size of Iowa; tar sands oil is 17 percent more greenhouse gas intensive than other forms of oil because it takes an enormous industrial process to extract it.

It has been estimated that if this resource were fully exploited, it would release more carbon dioxide in the air than the United States has emitted in its entire history.

As James Hansen, one of the foremost climate scientists in the world, has said, building the Keystone pipeline would be ''game over for the planet.''

There are also more local risks. Over the weekend, landowners are seeing the pipeline spill in the Yellowstone River in Montana. It is happening right now, and landowners are wondering if their family farm will be the victim of a similar spill, wondering if property that has been in their family for generations can still be farmed and passed on to the next generation.

While some jobs will be created by the pipeline, the fact is—after 2 years of construction—it will create only 35 permanent jobs—35. That is not a lot of jobs.

If we want to create millions of permanent infrastructure jobs, I urge the supporters of the pipeline to support our efforts to increase transportation funding. I urge them to continue incentives for clean energy. I ask them to do all they can to help local governments rebuild local infrastructure systems. That is how we create permanent jobs that build our economy and help us keep our competitive advantage.

By comparison, the number of jobs created by Keystone is hardly an argument for passage of this legislation. As you all know, we also have the issue of eminent domain—the power of any governmental entity to take private property and convert it to public use subject to reasonable compensation.

Many, including some of my most conservative friends on the other side, were outraged by the idea that eminent domain proceedings could be used to seize private property for private gain. I have been working very closely with Senator CANTWELL on an amendment, and we agree with our conservative colleagues that using eminent domain proceedings for private gain is pretty outrageous. Here, on the issue of Keystone, a foreign-owned company is using eminent domain to seize private property so it can better export Canadian oil—a foreign-owned company using eminent domain to seize private property so it can better export Canadian oil. The project is not in the public interest but clearly in the private interest. Senator CANTWELL and I feel this amendment should be a no-brainer—an easy amendment every Senator can support.

In recent years Republicans have insisted on similar language prohibiting the use of eminent domain when we establish national parks. If eminent domain cannot be used to establish a national park in the public interest to conserve our national treasures and preserve America's beauty for future generations, then surely—surely—it should not be used to benefit private interests; in this case, in the interest of a foreign-owned oil company seeking to ship its product around the world, which brings me to the amendment of the Senator from Massachusetts.

AMENDMENT NO. 13

We know the oil that will flow through this pipeline will flow directly to foreign markets. That is why I support the amendment from the Senator from Massachusetts. Foreign oil is not subject to America's crude oil export ban, but whether it is shipped as crude or refined here and then exported, we all know this oil is not going to help the American consumers.

The intent of the Markey amendment can be summed up very simply, using an old adage that President Reagan was fond of: ''Trust but verify.''

For months now supporters of the Keystone XL Pipeline have been telling us the tar sands that will travel through the United States will help advance our energy security. They have been telling us the pipeline will bring a reliable source of fuel from a close ally and that it will reduce prices at the pump, helping U.S. consumers and businesses.

The Markey amendment does nothing more than confirm the promises made—time and time again—by supporters of the pipeline. It would require the tar sands that travel through the United States stay in the United States. It says that if Americans are to accept all of the downsides of the pipeline, if U.S. property owners are to have their lands taken away for TransCanada's benefit, if Americans are forced to live with the risk of an oilspill of dirty tar sands that we do not even know how to clean up properly, then the very least we can do is get a guarantee in law that the United States will reap the benefits that come with all of these risks.

So all this amendment does is put into writing the promises we have heard over and over again from supporters of the pipeline. It codifies in law what we previously had to take on faith.

I thank my colleague from Massachusetts for offering the amendment, and I would note he has a long history of working to improve America's energy security. He and I have worked closely since he came to the Senate to protect the longstanding requirement that U.S.-produced crude oil stay here at home to benefit the U.S. consumer rather than being shipped across the globe.

This amendment is another commonsense protection to make sure our Nation's energy policy is aimed at helping consumers rather than helping oil companies' bottom line, and I encourage my colleagues to support it.

For the last several Congresses I have introduced the American Oil for American Families Act, a bill to ensure that oil or petroleum products that originate within America's public lands or waters are not exported as crude or in refined form. That bill would increase our energy supply at home, lowering prices for consumers and businesses, and I intend to reintroduce that legislation in this Congress.

For these reasons, I urge my colleagues to support the Markey amendment. I intend to vote against the bill, which in my view is nothing more than an earmark for Big Oil. The pipeline will have enormous environmental impacts, it will not significantly help the American economy, it will not benefit American consumers, and it will needlessly harm landowners for generations.

With that, I yield the floor.

The PRESIDING OFFICER. The Senator from Texas.

STATE OF THE UNION ADDRESS

Mr. CORNYN. Mr. President, tonight the President of the United States will address the Nation on the state of our Union and talk a little bit about his priorities for the coming year.

I am not sure how much more there is for the President to say than has already been leaked in the press in the drip, drip, drip of social media and other stories, but I am concerned he simply did not get the message that was delivered loud and clear on November 4 by the American voters.

Just a couple of months ago they sent a message that was loud and it was clear. They are fed up with the way things operate in Washington, DC. They are fed up with the dysfunction, and they are fed up with the lack of real leadership that focuses on their concerns, not Washington's concerns—concerns such as more money in their pocket.

I was amused to listen to our good friend, our colleague from New Jersey, complaining about additional exports of oil or actually gasoline and other fuel. It is actually the supply, the glut of gasoline onto the global markets that has caused a pay raise for most hard-working, middle-class families. The price of gasoline has plummeted because of the glut of supply.

But we ought to be focused like a laser on how we put more money into the pocketbook of hard-working American taxpayers—after years of stagnant jobs and stagnant wages, the stagnant number of jobs for the record number of Americans who have been looking for them.

So after sending a message loud and clear on November 4, what is the President's response? He says more of the same. He is set to announce a $320 billion tax hike and hundreds of billions of dollars in more spending—yes, hundreds of billions of dollars more in taxes and hundreds of billions of dollars in more Federal spending. Sadly, the President has doubled down on the same agenda which, in his own words, was on the ballot this last fall and was soundly rejected.

But this agenda and these policies are not only wrong for America today, they are certainly wrong for the America of our future. Future generations deserve a country that provides them more opportunity than our parents had or than we have. That is called the American dream. But hundreds of billions of dollars in new spending and new taxes—when we already face an $18 trillion debt—well, that makes the American promise one unlikely to be fulfilled.

The cause of this problem is pretty clear: The President remains focused on the priorities in Washington, DC, and not on the priorities of hard-working American taxpayers working from paycheck to paycheck, dealing with rising costs of living when it comes to food and other commodities and who are sorely in need of additional money in their pocket.

Things clearly need to change. That to me was what the voters said on November 4. I think I speak for many Americans and many Texans when I say: Mr. President, enough is enough. The American people expect better, and, more importantly, they deserve better.

Sure, we know there are always going to be big challenges, and they are not easy to deal with by any stretch of the imagination. But surely—surely—we can come up with better solutions than more taxes and more spending. This is really doubling down over the last 6 years. One would think that the President, giving the State of the Union now in his seventh year in office, could come up with something a little bit different, particularly after his own party lost nine Senate seats after this referendum on his failed policies that took place on November 4.

The great news—and there is good news—is we do not have to start from scratch. We need to look no further than some of the laboratories of democracy—that is what Louis Brandeis called the State: the laboratories of democracy—to see what actually works. We know what does not work. So let's look and see what does work.

We could learn a lot from States such as Arizona, where the Presiding Officer is from, and my home State of Texas. We are not perfect, but I think we have learned a few important lessons we could teach to the policymakers in the White House. Many policymakers in Washington seem to have forgotten the secret sauce, the formula, the recipe by which strong, sustainable economic growth that lifts the middle class in Texas and in so many other States across the country—why that is alive and well and why those policies actually work.

Just last Friday I had the opportunity to visit Southeast Texas. I was in Beaumont, TX, actually, where the existing gulf coast leg of the Keystone Pipeline is already operating.

I bet many of my colleagues would be amazed to know that we are already transporting Canadian crude from Canada all the way across the country, by and large on railcars, to refineries on the gulf coast. The Keystone XL Pipeline—the legislation that we will be voting on today—will increase the supply, which means more product, and hopefully, that will result in downward pressure on prices for hard-working American taxpayers.

While the President stood in the way of the building of this completed pipeline and the tens of thousands of jobs it would support, the gulf coast leg of the Keystone Pipeline in Texas is already booming. But they are hungry for more crude feedstock so they can produce more and thereby create more jobs.

It has been good for communities. I talked to the mayor of Beaumont and other communities. I talked to a county judge. These taxes, which are provided by investment from the Keystone XL Pipeline, not only create good jobs, but the tax base is necessary to educate our kids in K–12 education. They provide the products and services from local businesses that sell goods. In other words, projects such as the Keystone XL Pipeline is a force multiplier when it comes to our economy and economic growth and opportunity, and of course, it has been good for thousands of construction workers who built the pipeline.

I heard our colleagues on the other side of the aisle try to denigrate these construction jobs. They say that they are just temporary jobs. Mr. President, you and I have a temporary job. We are elected for a term of office, and if we are not reelected, it is a temporary job. In effect, every job is a temporary job. But to denigrate these good, high-paying construction jobs, including those performed by welders—in Texas, properly trained welders can make $140,000 to $150,000 a year. Those are good, high-paying jobs, and we ought to respect and encourage them.

That is just one example of how some of the folks at the White House look down their nose at these construction jobs and try to denigrate the economic contribution of projects such as the Keystone XL Pipeline and what they could learn from this project.

In my State we reduced taxes, cut red tape in favor of sensible regulations, and encouraged businesses to come to Texas to grow and create jobs. If I heard the story one time, I heard it 100 times. In my State, Governor Perry has contacted people in California and said: Come to Texas, where you are welcome and the cost of doing business is lower and the cost of living is cheaper. You can actually buy an affordable home for your family. People have voted with their feet and have come where the opportunity is.

If we add it all up, over the last 6 years two-thirds of all new net jobs created in the United States of America came from just one State, and that is my home State.

Another thing Washington could learn from Texas is how to balance a budget. We actually balance our budget every year. Earlier I mentioned that the President seems to be proud of the fact that the deficit is actually going down. As the Presiding Officer knows, that is the annual difference between what we take in and what we spend.

What he doesn't tell you is that we are actually adding to the debt every year because we are still spending more money than we are bringing in, and it has now gone up about $8 trillion during his administration to an unprecedented $18 trillion national debt. We need to roll up our sleeves, and we invite the President to join us and take on the priorities of hard-working American taxpayers in every State across the country.

We know this is not going to be easy, but that is what we volunteered for. I know there are colleagues here in the Senate—Republicans and Democrats alike—who are eager to address the challenges that confront our country—whether it is economic, national security, or you name it. These are things that need to get done.

At the end of the day, it doesn't really matter what I think the State of our

Union is or, for that matter, it doesn't really matter what the President thinks the State of our Union is. What matters is whether the teacher in Katy, TX, believes his students will have the opportunities he did growing up or whether the single mom waiting tables in Fort Worth can find enough work to feed her family.

Our Nation is truly strong when its people believe it to be, and I hope the President understands that and tries something new rather than the same old failed policies of the past.

I yield the floor.

The PRESIDING OFFICER (Mr. PORTMAN). The Senator from Minnesota.

Mr. FRANKEN. I thank the Presiding Officer.

AMENDMENT NO. 17

I wish to urge my colleagues to oppose any motion to table my amendment. My amendment is about making sure that, if we do build the Keystone XL Pipeline, it is built with American iron and steel. Those are jobs. I don't wish to short-circuit the process here, but if the pipeline is built, it should be built with American steel.

The Presiding Officer's State produces a lot of American steel and very often with iron ore from my State. These are American jobs.

TransCanada has said that 50 percent of the iron and steel will be outsourced from other countries, and the iron and steel for some of the other pipes could come from other countries. They also said they can use those pipes in other projects, including other projects in Canada.

I agree with Senator CORNYN when he said these construction jobs that will help build the pipeline are real jobs. Just because they are not permanent jobs does not mean they are not real jobs. Providing the iron and steel and other manufactured products for this project will also provide real jobs. Our amendment will do this entirely and consistently within the language of the bill and within our trade obligations.

I ask that my colleagues not vote to table this amendment because a vote to table this is a vote against American jobs. It is a vote against jobs in Ohio and Minnesota. It is a vote against the shippers who ship our iron ore over the Great Lakes or by rail or over the Mississippi so it can be used to make steel. We have done ''Buy America'' legislation before. We just did it in 2013 on the WRDA bill. I ask that my colleagues please not vote against American jobs.

I thank the Presiding Officer.

The PRESIDING OFFICER. The Senator from Alaska.

Ms. MURKOWSKI. Mr. President, I will take a couple of minutes before we vote to speak to the Franken amendment. I think all of us want to buy American and buy local whenever and wherever we can. We strongly support that since it does mean jobs—whether we are talking about a pipeline or otherwise.

But I think the bigger question here—and what we have in front of us with the Keystone XL Pipeline—is what this amendment would do. This amendment would mandate specific materials for the Keystone XL pipeline, and I think we need to put this into context. This pipeline is a private project. This is not a federally funded infrastructure project. This would be the first time that Congress has directed or forced private parties to purchase domestic goods and materials.

We actually asked the Congressional Research Service to look into this to see if there was any other instance at the Federal level where private parties were told that they must purchase 100-percent domestic goods and materials, and so far the answer to that inquiry has been that they can find no instance of that.

I think we need to be careful about this as a precedent because if we are going to direct this particular project—the Keystone XL—to have this requirement on it, where do we go next? What will happen to the next project that we have? Will it be the next pipeline or the next renewable energy project? Where does this slippery slope go?

I think it is fair to note that TransCanada has made a commitment to have 75 percent of the pipes for this project come from North America, and fully half of that—more than 332,000 tons of steel will come from the State of Arkansas.

I am with the Senator from Minnesota. We want to make sure we get as many jobs as we absolutely can and make sure they are good-paying jobs—whether it is in steel making or widget making or welders. This is about jobs. This is what we want to do to encourage jobs. I think we need to be very cognizant of what this particular amendment would do. This amendment—for the first time ever—would direct a private entity to utilize all American-made products throughout the process of the construction.

It is important to note that the American Iron and Steel Institute has been a strong supporter of the Keystone XL Pipeline. We have all received a letter—they called it a Steelgram—from the American Iron and Steel Institute. They let us know very clearly and in no uncertain terms that they support Keystone XL. They said it is essential that Congress act to ensure the approval of the Keystone XL Pipeline without further delay. Again, I agree.

We need to get moving on it. We need to do it without delay. I do think it is interesting to note that the amendment does allow for the President to waive the requirements for American materials based on certain findings he can make. I appreciate that is in there, and I think that is good. But think about where we are. It has been 3,200-and-some-odd days now where we have been waiting for the President to act to make a decision on the Keystone XL Pipeline. So I don't have any real confidence that he will move to act quickly on any kind of a waiver requirement.

I just wanted to put that out there before we moved to take up the amendments that we have pending before us this afternoon and note that we will be doing that in a few short minutes.

I yield the floor.

The PRESIDING OFFICER. The Senator from Minnesota.

Mr. FRANKEN. Mr. President, I have the greatest respect for the Senator from Alaska. I wish to say a few things about this private company. This company is asking us to do an extraordinary thing. We are debating this on the floor because they are asking us to circumvent the environmental and safety process here and possibly expose the United States—and the path of this pipeline—to tremendous environmental damage. This is very different.

The Senator asked: Why won't this extend to every private enterprise? This is something we are here debating and voting on, and that should say something about the nature of this issue.

The United Steelworkers have endorsed my amendment. This is about American jobs. The question is: If we do build this pipeline, should it be built with American steel or should it be built with steel from other countries?

Again, in the bill, we make sure this is compliant with our trade obligations. There is nothing to stop us from doing this. This is a private foreign company that is asking us to circumvent our normal processes, and because of that, I feel we have the right to say this should be made with American steel and with jobs in the State of Ohio and in the State of Minnesota—American jobs. If this is about American jobs, let's make it about American jobs.

Again, this is a company that is asking us to circumvent our normal processes. So all I will say is that TransCanada has said the pipes that have been made for this can be used in other projects in Canada.

If we are going to build this project, let's make it about American jobs.

I thank the Presiding Officer.

Ms. MIKULSKI. Mr. President, I rise today to talk about jobs—especially jobs in the U.S. steel industry.

This November I went to a ceremony at Sparrows Point a former steel plant in Maryland. It was a bittersweet day. I was there to honor the legacy of Bethlehem Steel and all of the Steelworkers in Baltimore.

The site is being demolished but Sparrows Point has over 3,000 acres of land, access to ports, rails, and roads to attract companies to create jobs today and tomorrow.

We don't have steel in Maryland anymore. Many of us still mourn its loss. But we still have steel in America and I am still for steel.

If this Keystone bill is really a jobs bill, then let us put some made-in-America jobs in it and show our support for American steel.

For over a hundred years, workers at Sparrows Point produced the steel that built America. Members of my own family worked at this steel mill. My father would open the doors to his grocery store early so that Bethlehem Steel workers could pick up their lunch on their way to work.

America's steel and steelworkers protect the United States and our freedom. At Sparrows Point, they rolled gun barrels, made steel for grenades, shells and landing craft during World War II.

God help us all if America stops making steel. During times of war—will we depend on foreign steel to build our ships, aircraft carriers and weapons?

American steelworkers work hard, play by the rules and serve their country. In war: building ships, tanks and weapons. In peace: making steel for our buildings and cars.

Yet for over 50 years, the steel industry withered—not because steel was unproductive or overpriced. The steel industry withered in America because Congress didn't do everything possible to protect American steel from factors in the international steel market, raw material costs, slumping demand, low steels prices, and a global recession. The government looked the other way when foreign imports began to drive down our prices and drive down our steel mills.

Our government singles out specific industries all the time when it is in our national interest. We single out specific industries and then talk about their value to America. I agree with that.

We single out industries when it is in our national interest because we need them as part of our economy or as part of our national production.

Helping the farmers or the airlines because of the national interest means national responsibility. In 2008, we bailed out the banks and we bailed out the auto industry for stability, security, and American independence. Where is the help for the steel industry and the steelworkers?

I have fought for steel in the past. Now I am fighting for steel again. I fought so hard year after year to protect the lives and livelihoods in Baltimore, in Dundalk.

I have fought for more than 25 years to reverse this tide against American manufacturing and against American steel. I am going to keep on fighting.

I fought to keep Sparrows Point open. And when that wasn't possible, I fought for a safety net for workers Trade Adjustment Assistance, unemployment insurance and health care benefits.

I think about Maryland steelworkers every day—what they are going through these past few years have been tough on workers, their families, and the community.

I am supporting an amendment that protects American steel like steel has protected us. It is simple. Let us put American workers back to work in good, solid steel jobs, by requiring that the pipeline's construction, connection, operation, and maintenance all be done with made-in-America, U.S. steel.

Let us get to work for American workers and let us put the jobs in this jobs bill.

The PRESIDING OFFICER. The Senator from Alaska.

AMENDMENT NO. 3, AS MODIFIED

Ms. MURKOWSKI. Mr. President, I ask unanimous consent that Portman amendment No. 3 be modified with the changes that are at the desk.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The amendment, as modified, is as follows:

At the end, add the following:

**DIVISION B—ENERGY EFFICIENCY IMPROVEMENT**

**SECTION 1. SHORT TITLE.**

This division may be cited as the ''Energy Efficiency Improvement Act of 2015''.

**TITLE I—BETTER BUILDINGS**

**SEC. 101. SHORT TITLE.**

This title may be cited as the ''Better Buildings Act of 2015''.

**SEC. 102. ENERGY EFFICIENCY IN FEDERAL AND OTHER BUILDINGS.**

(a) DEFINITIONS.—In this section:

(1) ADMINISTRATOR.—The term ''Administrator'' means the Administrator of General Services.

(2) COST-EFFECTIVE ENERGY EFFICIENCY MEASURE.—The term ''cost-effective energy efficiency measure'' means any building product, material, equipment, or service, and the installing, implementing, or operating thereof, that provides energy savings in an amount that is not less than the cost of such installing, implementing, or operating.

(3) COST-EFFECTIVE WATER EFFICIENCY MEASURE.—The term ''cost-effective water efficiency measure'' means any building product, material, equipment, or service, and the installing, implementing, or operating thereof, that provides water savings in an amount that is not less than the cost of such installing, implementing, or operating.

(b) MODEL PROVISIONS, POLICIES, AND BEST PRACTICES.—

(1) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Administrator, in consultation with the Secretary of Energy and after providing the public with an opportunity for notice and comment, shall develop model commercial leasing provisions and best practices in accordance with this subsection.

(2) COMMERCIAL LEASING.—

(A) IN GENERAL.—The model commercial leasing provisions developed under this subsection shall, at a minimum, align the interests of building owners and tenants with regard to investments in cost-effective energy efficiency measures and cost-effective water efficiency measures to encourage building owners and tenants to collaborate to invest in such measures.

(B) USE OF MODEL PROVISIONS.—The Administrator may use the model commercial leasing provisions developed under this subsection in any standard leasing document that designates a Federal agency (or other client of the Administrator) as a landlord or tenant.

(C) PUBLICATION.—The Administrator shall periodically publish the model commercial leasing provisions developed under this subsection, along with explanatory materials, to encourage building owners and tenants in the private sector to use such provisions and materials.

(3) REALTY SERVICES.—The Administrator shall develop policies and practices to implement cost-effective energy efficiency measures and cost-effective water efficiency measures for the realty services provided by the Administrator to Federal agencies (or other clients of the Administrator), including periodic training of appropriate Federal employees and contractors on how to identify and evaluate those measures.

(4) STATE AND LOCAL ASSISTANCE.—The Administrator, in consultation with the Secretary of Energy, shall make available model commercial leasing provisions and best practices developed under this subsection to State, county, and municipal governments for use in managing owned and leased building space in accordance with the goal of encouraging investment in all cost-effective energy efficiency measures and cost-effective water efficiency measures.

**SEC. 103. SEPARATE SPACES WITH HIGH-PERFORMANCE ENERGY EFFICIENCY MEASURES.**

(a) IN GENERAL.—Subtitle B of title IV of the Energy Independence and Security Act of 2007 (42 U.S.C. 17081 et seq.) is amended by adding at the end the following:

**''SEC. 424. SEPARATE SPACES WITH HIGH-PERFORMANCE ENERGY EFFICIENCY MEASURES.**

''(a) DEFINITIONS.—In this section:

''(1) HIGH-PERFORMANCE ENERGY EFFICIENCY MEASURE.—The term 'high-performance energy efficiency measure' means a technology, product, or practice that will result in substantial operational cost savings by reducing energy consumption and utility costs.

''(2) SEPARATE SPACES.—The term 'separate spaces' means areas within a commercial building that are leased or otherwise occupied by a tenant or other occupant for a period of time pursuant to the terms of a written agreement.

''(b) STUDY.—

''(1) IN GENERAL.—Not later than 1 year after the date of enactment of this section, the Secretary, acting through the Assistant Secretary of Energy Efficiency and Renewable Energy, shall complete a study on the feasibility of—

''(A) significantly improving energy efficiency in commercial buildings through the design and construction, by owners and tenants, of separate spaces with high-performance energy efficiency measures; and

''(B) encouraging owners and tenants to implement high-performance energy efficiency measures in separate spaces.

''(2) SCOPE.—The study shall, at a minimum, include—

''(A) descriptions of—

''(i) high-performance energy efficiency measures that should be considered as part of the initial design and construction of separate spaces;

''(ii) processes that owners, tenants, architects, and engineers may replicate when designing and constructing separate spaces with high-performance energy efficiency measures;

''(iii) policies and best practices to achieve reductions in energy intensities for lighting, plug loads, heating, cooling, cooking, laundry, and other systems to satisfy the needs of the commercial building tenant;

''(iv) return on investment and payback analyses of the incremental cost and projected energy savings of the proposed set of high-performance energy efficiency measures, including consideration of available incentives;

''(v) models and simulation methods that predict the quantity of energy used by separate spaces with high-performance energy efficiency measures and that compare that

predicted quantity to the quantity of energy used by separate spaces without high-performance energy efficiency measures but that otherwise comply with applicable building code requirements;

''(vi) measurement and verification platforms demonstrating actual energy use of high-performance energy efficiency measures installed in separate spaces, and whether such measures generate the savings intended in the initial design and construction of the separate spaces;

''(vii) best practices that encourage an integrated approach to designing and constructing separate spaces to perform at optimum energy efficiency in conjunction with the central systems of a commercial building; and

''(viii) any impact on employment resulting from the design and construction of separate spaces with high-performance energy efficiency measures; and

''(B) case studies reporting economic and energy savings returns in the design and construction of separate spaces with high-performance energy efficiency measures.

''(3) PUBLIC PARTICIPATION.—Not later than 90 days after the date of the enactment of this section, the Secretary shall publish a notice in the Federal Register requesting public comments regarding effective methods, measures, and practices for the design and construction of separate spaces with high-performance energy efficiency measures.

''(4) PUBLICATION.—The Secretary shall publish the study on the website of the Department of Energy.''.

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Energy Independence and Security Act of 2007 is amended by inserting after the item relating to section 423 the following new item:

''Sec. 424. Separate spaces with high-performance energy efficiency measures.''.

**SEC. 104. TENANT STAR PROGRAM.**

(a) IN GENERAL.—Subtitle B of title IV of the Energy Independence and Security Act of 2007 (42 U.S.C. 17081 et seq.) (as amended by section 103) is amended by adding at the end the following:

**''SEC. 425. TENANT STAR PROGRAM.**

''(a) DEFINITIONS.—In this section:

''(1) HIGH-PERFORMANCE ENERGY EFFICIENCY MEASURE.—The term 'high-performance energy efficiency measure' has the meaning given the term in section 424.

''(2) SEPARATE SPACES.—The term 'separate spaces' has the meaning given the term in section 424.

''(b) TENANT STAR.—The Administrator of the Environmental Protection Agency, in consultation with the Secretary of Energy, shall develop a voluntary program within the Energy Star program established by section 324A of the Energy Policy and Conservation Act (42 U.S.C. 6294a), which may be known as 'Tenant Star', to promote energy efficiency in separate spaces leased by tenants or otherwise occupied within commercial buildings.

''(c) EXPANDING SURVEY DATA.—The Secretary of Energy, acting through the Administrator of the Energy Information Administration, shall—

''(1) collect, through each Commercial Buildings Energy Consumption Survey of the Energy Information Administration that is conducted after the date of enactment of this section, data on—

''(A) categories of building occupancy that are known to consume significant quantities of energy, such as occupancy by data centers, trading floors, and restaurants; and

''(B) other aspects of the property, building operation, or building occupancy determined by the Administrator of the Energy Information Administration, in consultation with the Administrator of the Environmental Protection Agency, to be relevant in lowering energy consumption;

''(2) with respect to the first Commercial Buildings Energy Consumption Survey conducted after the date of enactment of this section, to the extent full compliance with the requirements of paragraph (1) is not feasible, conduct activities to develop the capability to collect such data and begin to collect such data; and

''(3) make data collected under paragraphs (1) and (2) available to the public in aggregated form and provide such data, and any associated results, to the Administrator of the Environmental Protection Agency for use in accordance with subsection (d).

''(d) RECOGNITION OF OWNERS AND TENANTS.—

''(1) OCCUPANCY-BASED RECOGNITION.—Not later than 1 year after the date on which sufficient data is received pursuant to subsection (c), the Administrator of the Environmental Protection Agency shall, following an opportunity for public notice and comment—

''(A) in a manner similar to the Energy Star rating system for commercial buildings, develop policies and procedures to recognize tenants in commercial buildings that voluntarily achieve high levels of energy efficiency in separate spaces;

''(B) establish building occupancy categories eligible for Tenant Star recognition based on the data collected under subsection (c) and any other appropriate data sources; and

''(C) consider other forms of recognition for commercial building tenants or other occupants that lower energy consumption in separate spaces.

''(2) DESIGN- AND CONSTRUCTION-BASED RECOGNITION.—After the study required by section 424(b) is completed, the Administrator of the Environmental Protection Agency, in consultation with the Secretary and following an opportunity for public notice and comment, may develop a voluntary program to recognize commercial building owners and tenants that use high-performance energy efficiency measures in the design and construction of separate spaces.''.

(b) CLERICAL AMENDMENT.—The table of contents in section 1(b) of the Energy Independence and Security Act of 2007 is amended by inserting after the item relating to section 424 (as added by section 103(b)) the following new item:

''Sec. 425. Tenant Star program.''.

## TITLE II—GRID-ENABLED WATER HEATERS

**SEC. 201. GRID-ENABLED WATER HEATERS.**

Part B of title III of the Energy Policy and Conservation Act is amended—

(1) in section 325(e) (42 U.S.C. 6295(e)), by adding at the end the following:

''(6) ADDITIONAL STANDARDS FOR GRID-ENABLED WATER HEATERS.—

''(A) DEFINITIONS.—In this paragraph:

''(i) ACTIVATION LOCK.—The term 'activation lock' means a control mechanism (either a physical device directly on the water heater or a control system integrated into the water heater) that is locked by default and contains a physical, software, or digital communication that must be activated with an activation key to enable the product to operate at its designed specifications and capabilities and without which activation the product will provide not greater than 50 percent of the rated first hour delivery of hot water certified by the manufacturer.

''(ii) GRID-ENABLED WATER HEATER.—The term 'grid-enabled water heater' means an electric resistance water heater that—

''(I) has a rated storage tank volume of more than 75 gallons;

''(II) is manufactured on or after April 16, 2015;

''(III) has—

''(aa) an energy factor of not less than 1.061 minus the product obtained by multiplying—

''(AA) the rated storage volume of the tank, expressed in gallons; and

''(BB) 0.00168; or

''(bb) an equivalent alternative standard prescribed by the Secretary and developed pursuant to paragraph (5)(E);

''(IV) is equipped at the point of manufacture with an activation lock; and

''(V) bears a permanent label applied by the manufacturer that—

''(aa) is made of material not adversely affected by water;

''(bb) is attached by means of non-water-soluble adhesive; and

''(cc) advises purchasers and end-users of the intended and appropriate use of the product with the following notice printed in 16.5 point Arial Narrow Bold font:

'''IMPORTANT INFORMATION: This water heater is intended only for use as part of an electric thermal storage or demand response program. It will not provide adequate hot water unless enrolled in such a program and activated by your utility company or another program operator. Confirm the availability of a program in your local area before purchasing or installing this product.'.

''(B) REQUIREMENT.—The manufacturer or private labeler shall provide the activation key for a grid-enabled water heater only to a utility or other company that operates an electric thermal storage or demand response program that uses such a grid-enabled water heater.

''(C) REPORTS.—

''(i) MANUFACTURERS.—The Secretary shall require each manufacturer of grid-enabled water heaters to report to the Secretary annually the quantity of grid-enabled water heaters that the manufacturer ships each year.

''(ii) OPERATORS.—The Secretary shall require utilities and other demand response and thermal storage program operators to report annually the quantity of grid-enabled water heaters activated for their programs using forms of the Energy Information Agency or using such other mechanism that the Secretary determines appropriate after an opportunity for notice and comment.

''(iii) CONFIDENTIALITY REQUIREMENTS.—The Secretary shall treat shipment data reported by manufacturers as confidential business information.

''(D) PUBLICATION OF INFORMATION.—

''(i) IN GENERAL.—In 2017 and 2019, the Secretary shall publish an analysis of the data collected under subparagraph (C) to assess the extent to which shipped products are put into use in demand response and thermal storage programs.

''(ii) PREVENTION OF PRODUCT DIVERSION.—If the Secretary determines that sales of grid-enabled water heaters exceed by 15 percent or greater the quantity of such products activated for use in demand response and thermal storage programs annually, the Secretary shall, after opportunity for notice and comment, establish procedures to prevent product diversion for non-program purposes.

''(E) COMPLIANCE.—

''(i) IN GENERAL.—Subparagraphs (A) through (D) shall remain in effect until the Secretary determines under this section that—

''(I) grid-enabled water heaters do not require a separate efficiency requirement; or

''(II) sales of grid-enabled water heaters exceed by 15 percent or greater the quantity of such products activated for use in demand

response and thermal storage programs annually and procedures to prevent product diversion for non-program purposes would not be adequate to prevent such product diversion.

''(ii) EFFECTIVE DATE.—If the Secretary exercises the authority described in clause (i) or amends the efficiency requirement for grid-enabled water heaters, that action will take effect on the date described in subsection (m)(4)(A)(ii).

''(iii) CONSIDERATION.—In carrying out this section with respect to electric water heaters, the Secretary shall consider the impact on thermal storage and demand response programs, including any impact on energy savings, electric bills, peak load reduction, electric reliability, integration of renewable resources, and the environment.

''(iv) REQUIREMENTS.—In carrying out this paragraph, the Secretary shall require that grid-enabled water heaters be equipped with communication capability to enable the grid-enabled water heaters to participate in ancillary services programs if the Secretary determines that the technology is available, practical, and cost-effective.'';

(2) in section 332(a) (42 U.S.C. 6302(a))—

(A) in paragraph (5), by striking ''or'' at the end;

(B) in the first paragraph (6), by striking the period at the end and inserting a semicolon;

(C) by redesignating the second paragraph (6) as paragraph (7);

(D) in subparagraph (B) of paragraph (7) (as so redesignated), by striking the period at the end and inserting ''; or''; and

(E) by adding at the end the following:

''(8) for any person—

''(A) to activate an activation lock for a grid-enabled water heater with knowledge that such water heater is not used as part of an electric thermal storage or demand response program;

''(B) to distribute an activation key for a grid-enabled water heater with knowledge that such activation key will be used to activate a grid-enabled water heater that is not used as part of an electric thermal storage or demand response program;

''(C) to otherwise enable a grid-enabled water heater to operate at its designed specification and capabilities with knowledge that such water heater is not used as part of an electric thermal storage or demand response program; or

''(D) to knowingly remove or render illegible the label of a grid-enabled water heater described in section 325(e)(6)(A)(ii)(V).'';

(3) in section 333(a) (42 U.S.C. 6303(a))—

(A) by striking ''section 332(a)(5)'' and inserting ''paragraph (5), (6), (7), or (8) of section 332(a)''; and

(B) by striking ''paragraph (1), (2), or (5) of section 332(a)'' and inserting ''paragraph (1), (2), (5), (6), (7), or (8) of section 332(a)''; and

(4) in section 334 (42 U.S.C. 6304)—

(A) by striking ''section 332(a)(5)'' and inserting ''paragraph (5), (6), (7), or (8) of section 332(a)''; and

(B) by striking ''section 332(a)(6)'' and inserting ''section 332(a)(7)''.

## TITLE III—ENERGY INFORMATION FOR COMMERCIAL BUILDINGS

### SEC. 301. ENERGY INFORMATION FOR COMMERCIAL BUILDINGS.

(a) REQUIREMENT OF BENCHMARKING AND DISCLOSURE FOR LEASING BUILDINGS WITHOUT ENERGY STAR LABELS.—Section 435(b)(2) of the Energy Independence and Security Act of 2007 (42 U.S.C. 17091(b)(2)) is amended—

(1) by striking ''paragraph (2)'' and inserting ''paragraph (1)''; and

(2) by striking ''signing the contract,'' and all that follows through the period at the end and inserting the following:

''signing the contract, the following requirements are met:

''(A) The space is renovated for all energy efficiency and conservation improvements that would be cost effective over the life of the lease, including improvements in lighting, windows, and heating, ventilation, and air conditioning systems.

''(B)(i) Subject to clause (ii), the space is benchmarked under a nationally recognized, online, free benchmarking program, with public disclosure, unless the space is a space for which owners cannot access whole building utility consumption data, including spaces—

''(I) that are located in States with privacy laws that provide that utilities shall not provide such aggregated information to multitenant building owners; and

''(II) for which tenants do not provide energy consumption information to the commercial building owner in response to a request from the building owner.

''(ii) A Federal agency that is a tenant of the space shall provide to the building owner, or authorize the owner to obtain from the utility, the energy consumption information of the space for the benchmarking and disclosure required by this subparagraph.''.

(b) STUDY.—

(1) IN GENERAL.—Not later than 2 years after the date of enactment of this Act, the Secretary of Energy, in collaboration with the Administrator of the Environmental Protection Agency, shall complete a study—

(A) on the impact of—

(i) State and local performance benchmarking and disclosure policies, and any associated building efficiency policies, for commercial and multifamily buildings; and

(ii) programs and systems in which utilities provide aggregated information regarding whole building energy consumption and usage information to owners of multitenant commercial, residential, and mixed-use buildings;

(B) that identifies best practice policy approaches studied under subparagraph (A) that have resulted in the greatest improvements in building energy efficiency; and

(C) that considers—

(i) compliance rates and the benefits and costs of the policies and programs on building owners, utilities, tenants, and other parties;

(ii) utility practices, programs, and systems that provide aggregated energy consumption information to multitenant building owners, and the impact of public utility commissions and State privacy laws on those practices, programs, and systems;

(iii) exceptions to compliance in existing laws where building owners are not able to gather or access whole building energy information from tenants or utilities;

(iv) the treatment of buildings with—

(I) multiple uses;

(II) uses for which baseline information is not available; and

(III) uses that require high levels of energy intensities, such as data centers, trading floors, and televisions studios;

(v) implementation practices, including disclosure methods and phase-in of compliance;

(vi) the safety and security of benchmarking tools offered by government agencies, and the resiliency of those tools against cyber attacks; and

(vii) international experiences with regard to building benchmarking and disclosure laws and data aggregation for multitenant buildings.

(2) SUBMISSION TO CONGRESS.—At the conclusion of the study, the Secretary shall submit to the Committee on Energy and Commerce of the House of Representatives and Committee on Energy and Natural Resources of the Senate a report on the results of the study.

(c) CREATION AND MAINTENANCE OF DATABASE.—

(1) IN GENERAL.—Not later than 18 months after the date of enactment of this Act and following opportunity for public notice and comment, the Secretary of Energy, in coordination with other relevant agencies, shall maintain, and if necessary create, a database for the purpose of storing and making available public energy-related information on commercial and multifamily buildings, including—

(A) data provided under Federal, State, local, and other laws or programs regarding building benchmarking and energy information disclosure;

(B) information on buildings that have disclosed energy ratings and certifications; and

(C) energy-related information on buildings provided voluntarily by the owners of the buildings, only in an anonymous form unless the owner provides otherwise.

(2) COMPLEMENTARY PROGRAMS.—The database maintained pursuant to paragraph (1) shall complement and not duplicate the functions of the Environmental Protection Agency's Energy Star Portfolio Manager tool.

(d) INPUT FROM STAKEHOLDERS.—The Secretary of Energy shall seek input from stakeholders to maximize the effectiveness of the actions taken under this section.

(e) REPORT.—Not later than 2 years after the date of enactment of this Act, and every 2 years thereafter, the Secretary of Energy shall submit to the Committee on Energy and Commerce of the House of Representatives and Committee on Energy and Natural Resources of the Senate a report on the progress made in complying with this section.

AMENDMENT NO. 13

Ms. MURKOWSKI. Mr. President, at this time I call for regular order with respect to Markey amendment No. 13.

The PRESIDING OFFICER. The amendment is now pending.

Ms. MURKOWSKI. Mr. President, I move to table the Markey amendment and ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

Mr. MARKEY. Mr. President, I ask unanimous consent to be recognized for 1 minute.

The PRESIDING OFFICER. Is there objection? There is a unanimous consent request. Is there objection?

The Senator from Alaska.

Ms. MURKOWSKI. Mr. President, I have a parliamentary inquiry.

Is there a request from the Senator from Massachusetts to speak to this amendment for 1 minute? What is the request?

The PRESIDING OFFICER. He asked unanimous consent to speak for 1 minute.

Mr. MARKEY. To this amendment.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Massachusetts is recognized.

Mr. MARKEY. Mr. President, this is a motion to table the Markey amendment, which is an amendment to have every Member of the Senate be put on record as to whether or not the oil coming through the Keystone Pipeline

is then exported out of the United States. Each Member of the Senate should be recorded on that issue.

We import 5 million barrels of oil per day into the United States. We should not allow the Canadians to use the United States as a straw to be able to then go down to the Gulf of Mexico and send that oil out of the country. We export young men and women over to the Middle East in order to protect oil coming in from Saudi Arabia and Kuwait. This is a chance to keep oil in America so we don't have to export it.

I do not believe the appropriate vote for Members is to support a tabling of the Markey amendment so that we don't actually reach the heart of this substantive issue, which is that we should be working to have energy independence in America. When we are importing 5 million barrels of oil a day from Russia, Saudi Arabia, and Kuwait, we are in no way independent.

I thank the Presiding Officer for the opportunity to speak.

The PRESIDING OFFICER. The question is on agreeing to the motion.

The yeas and nays have previously been ordered.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Nevada (Mr. REID) is necessarily absent.

The PRESIDING OFFICER (Mr. LANKFORD). Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 57, nays 42, as follows:

[Rollcall Vote No. 4 Leg.]

YEAS—57

Alexander
Ayotte
Barrasso
Blunt
Boozman
Burr
Capito
Cassidy
Coats
Cochran
Collins
Corker
Cornyn
Cotton
Crapo
Cruz
Daines
Enzi
Ernst
Fischer
Flake
Gardner
Graham
Grassley
Hatch
Heitkamp
Heller
Hoeven
Inhofe
Isakson
Johnson
Kirk
Lankford
Lee
Manchin
McCain
McConnell
Moran
Murkowski
Paul
Perdue
Portman
Risch
Roberts
Rounds
Rubio
Sasse
Scott
Sessions
Shelby
Sullivan
Thune
Tillis
Toomey
Vitter
Warner
Wicker

NAYS—42

Baldwin
Bennet
Blumenthal
Booker
Boxer
Brown
Cantwell
Cardin
Carper
Casey
Coons
Donnelly
Durbin
Feinstein
Franken
Gillibrand
Heinrich
Hirono
Kaine
King
Klobuchar
Leahy
Markey
McCaskill
Menendez
Merkley
Mikulski
Murphy
Murray
Nelson
Peters
Reed
Sanders
Schatz
Schumer
Shaheen
Stabenow
Tester
Udall
Warren
Whitehouse
Wyden

NOT VOTING—1

Reid

The motion was agreed to.

Ms. MURKOWSKI. I move to reconsider the vote.

Mr. WICKER. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

VOTE ON AMENDMENT NO. 17

Ms. MURKOWSKI. I now move to table the Franken amendment, No. 17, and I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There is a sufficient second.

The question is on agreeing to the motion.

The clerk will call the roll.

The assistant legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Nevada (Mr. REID) is necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 53, nays 46, as follows:

[Rollcall Vote No. 5 Leg.]

YEAS—53

Alexander
Ayotte
Barrasso
Blunt
Boozman
Capito
Cassidy
Coats
Cochran
Collins
Corker
Cornyn
Cotton
Crapo
Cruz
Daines
Enzi
Ernst
Fischer
Flake
Gardner
Graham
Grassley
Hatch
Heller
Hoeven
Inhofe
Isakson
Johnson
Kirk
Lankford
Lee
McCain
McConnell
Moran
Murkowski
Paul
Perdue
Portman
Risch
Roberts
Rounds
Rubio
Sasse
Scott
Sessions
Shelby
Sullivan
Thune
Tillis
Toomey
Vitter
Wicker

NAYS—46

Baldwin
Bennet
Blumenthal
Booker
Boxer
Brown
Burr
Cantwell
Cardin
Carper
Casey
Coons
Donnelly
Durbin
Feinstein
Franken
Gillibrand
Heinrich
Heitkamp
Hirono
Kaine
King
Klobuchar
Leahy
Manchin
Markey
McCaskill
Menendez
Merkley
Mikulski
Murphy
Murray
Nelson
Peters
Reed
Sanders
Schatz
Schumer
Shaheen
Stabenow
Tester
Udall
Warner
Warren
Whitehouse
Wyden

NOT VOTING—1

Reid

The motion was agreed to.

Ms. MURKOWSKI. I move to reconsider the vote.

Mr. BURR. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

The PRESIDING OFFICER. The Senator from Alaska.

AMENDMENT NO. 3, AS MODIFIED

Ms. MURKOWSKI. Mr. President, I ask unanimous consent that Senator SHAHEEN be recognized to speak for 1 minute and that Senator PORTMAN be recognized to speak for 1 minute.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The Senator from New Hampshire.

Mrs. SHAHEEN. Mr. President, I join my colleague Senator PORTMAN from Ohio in a bipartisan amendment on energy efficiency. This is a very short version that passed overwhelmingly in the House last year. It doesn't pick favorites in terms of fuel sources, and it is good for every region of the country. This is something we all ought to be able to get behind. I am very pleased and hope we get a very strong vote in the Senate.

I am pleased to support this amendment, and I thank my colleague from Ohio, Senator PORTMAN, for his leadership.

The PRESIDING OFFICER. The Senator from Ohio.

Mr. PORTMAN. The Senator from New Hampshire said it well. This is a no-brainer. It is three relatively small provisions, one of which is very timely with regard to water heaters, about which we are very concerned. I ask that we move on this amendment in a bipartisan way. It has already passed the House, so it shouldn't be controversial over there either. We hope we will be able to bring the larger legislation to the floor in the future, but this is a good downpayment.

Ms. MURKOWSKI. I know of no further debate on the amendment.

The PRESIDING OFFICER. The question is on agreeing to the amendment, as modified.

Mr. WICKER. I ask for the yeas and nays.

The PRESIDING OFFICER. Is there a sufficient second?

There appears to be a sufficient second.

The clerk will call the roll.

The legislative clerk called the roll.

Mr. DURBIN. I announce that the Senator from Nevada (Mr. REID) is necessarily absent.

The PRESIDING OFFICER. Are there any other Senators in the Chamber desiring to vote?

The result was announced—yeas 94, nays 5, as follows:

[Rollcall Vote No. 6 Leg.]

YEAS—94

Alexander
Ayotte
Baldwin
Barrasso
Bennet
Blumenthal
Blunt
Booker
Boozman
Boxer
Brown
Burr
Cantwell
Capito
Cardin
Carper
Casey
Cassidy
Coats
Cochran
Collins
Coons
Corker
Cornyn
Cotton
Crapo
Daines
Donnelly
Durbin
Enzi
Ernst
Feinstein
Fischer
Flake
Franken
Gardner
Gillibrand
Graham
Grassley
Hatch
Heinrich
Heitkamp
Heller
Hirono
Hoeven
Inhofe
Isakson
Johnson
Kaine
King
Kirk
Klobuchar
Leahy
Manchin
Markey
McCain
McCaskill
McConnell
Menendez
Merkley
Mikulski
Moran
Murkowski
Murphy
Murray
Nelson
Perdue
Peters
Portman
Reed
Risch
Roberts
Rounds
Rubio
Sanders
Schatz
Schumer
Scott
Sessions
Shaheen
Shelby
Stabenow
Sullivan
Tester
Thune
Tillis
Toomey
Udall
Vitter
Warner
Warren
Whitehouse
Wicker
Wyden

NAYS—5

Cruz
Lankford
Lee
Paul
Sasse

NOT VOTING—1

Reid

The amendment (No. 3), as modified, was agreed to.

Ms. MURKOWSKI. Mr. President, I move to reconsider the vote.

Mrs. FISCHER. I move to lay that motion on the table.

The motion to lay on the table was agreed to.

Ms. MURKOWSKI. Mr. President, we have disposed of three pending amendments that were before us. As we mentioned earlier, we are looking forward to Members coming down to the floor to offer their amendments. We have agreed to a process here this afternoon.

Today will be a somewhat truncated day on the Senate floor because of the State of the Union Address, but it is our hope that we will be able to get three amendments pending on our side and three amendments pending on the Democrats' side.

The Senator from Nebraska, Mrs. FISCHER, is prepared to speak to her amendment, and then we will move to the other side of the aisle. After that, I will be calling up an amendment from Senator LEE. We will then go to the Democratic side and come back here for a third round.

Just to give Members an idea of what we will have in front of us, we will not be having votes on these amendments today, but I do think it should be clear to Members that we will be looking forward to doing a similar series of votes tomorrow. So I would encourage folks to come to the floor, talk to us, and let's get this process moving.

With that, Mr. President, I yield to the Senator from Nebraska.

The PRESIDING OFFICER. The Senator from Nebraska.

AMENDMENT NO. 18 TO AMENDMENT NO. 2

Mrs. FISCHER. Mr. President, I call up my amendment No. 18.

The PRESIDING OFFICER. The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Nebraska [Mrs. FISCHER] proposes an amendment numbered 18 to amendment No. 2.

Mrs. FISCHER. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To provide limits on the designation of new federally protected land)

At the end of the bill, add the following:

**SEC. ___. LIMITATION ON DESIGNATION OF NEW FEDERALLY PROTECTED LAND.**

(a) DEFINITION OF FEDERALLY PROTECTED LAND.—In this section, the term ''federally protected land'' means any area designated or acquired by the Federal Government for the purpose of conserving historic, cultural, environmental, scenic, recreational, developmental, or biological resources.

(b) FINDINGS REQUIRED.—New federally protected land shall not be designated unless the Secretary, prior to the designation, publishes in the Federal Register—

(1) a finding that the addition of the new federally protected land would not have a negative impact on the administration of existing federally protected land; and

(2) a finding that, as of the date of the finding, sufficient resources are available to effectively implement management plans for existing units of federally protected land.

Mrs. FISCHER. Mr. President, this amendment would create limitations for new Federal land designations to ensure responsible management of our natural resources. These limitations are modeled on those in the National Marine Sanctuaries Act, which authorizes the protection of national marine sanctuaries. Under the act, the Commerce Secretary cannot designate a new sanctuary unless the Secretary publishes a finding that, No. 1, the addition of a new sanctuary will not have a negative impact on the overall system, and No. 2, sufficient resources were available in the fiscal year in which the finding is made to effectively implement management plans for each sanctuary in the system.

These are commonsense limitations that ensure the administration will not add more land to the Federal system without considering the impacts to the overall system and without sufficient funds to manage those resources effectively. At a time when the national park system has a $13 billion maintenance backlog, we need to consider the impacts to the overall system and whether there are sufficient resources to effectively manage additional land holdings.

In the context of energy policy, we should also consider our stewardship choices. American energy production on private and State-owned lands has increased significantly in recent years while decreasing on Federal lands. Through leasing restrictions and permitting delays, the Obama administration has tied up energy production on Federal lands in redtape. Since 2009 oil production on Federal lands is down by 6 percent, and natural gas production on Federal lands is down 28 percent. Meanwhile, oil production on non-Federal land has risen by 61 percent, and natural gas production on non-Federal land is up by 33 percent.

By limiting Federal land designations, more land should continue to be held privately or managed by States and local governments, increasing the opportunity for productive and beneficial use.

Thank you, Mr. President.

I yield the floor.

The PRESIDING OFFICER. The Senator from Washington.

Ms. CANTWELL. Mr. President, as we go back and forth on offering amendments, I wish to turn to the Senator from Hawaii for him to offer his amendment.

Mr. SCHATZ. I thank the Senator from Washington.

The PRESIDING OFFICER. The Senator from Hawaii.

AMENDMENT NO. 58 TO AMENDMENT NO. 2

Mr. SCHATZ. Mr. President, I ask unanimous consent that the Senate set aside the pending amendment in order to call up amendment No. 58.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Hawaii [Mr. SCHATZ] proposes an amendment numbered 58 to amendment No. 2.

Mr. SCHATZ. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To express the sense of Congress regarding climate change)

At the appropriate place, insert the following:

**SEC. ___. SENSE OF CONGRESS.**

(a) FINDINGS.—The environmental analysis contained in the Final Supplemental Environmental Impact Statement referred to in section 2(a) and deemed to satisfy the requirements of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) as described in section 2(a), states that—

(1) ''[W]arming of the climate system is unequivocal and each of the last [3] decades has been successively warmer at the Earth's surface than any preceding decade since 1850.'';

(2) ''The [Intergovernmental Panel on Climate Change], in addition to other institutions, such as the National Research Council and the United States (U.S.) Global Change Research Program (USGCRP), have concluded that it is extremely likely that global increases in atmospheric [greenhouse gas] concentrations and global temperatures are caused by human activities.''; and

(3) ''A warmer planet causes large-scale changes that reverberate throughout the climate system of the Earth, including higher sea levels, changes in precipitation, and altered weather patterns (e.g. an increase in more extreme weather events).''.

(b) SENSE OF CONGRESS.—Consistent with the findings under subsection (a), it is the sense of Congress that—

(1) climate change is real; and

(2) human activity significantly contributes to climate change.

Mr. SCHATZ. This amendment affirms something very simple; that is, climate change is real and human activities significantly contribute to climate change. It also states that a warmer planet causes large-scale changes, including higher sea levels, changes in precipitation, and altered weather patterns, such as increases in more extreme weather events.

This amendment cites for its evidence the findings of national and international scientific institutions, including the IPCC, the National Research Council, and the U.S. Global Change Research Program. All of these organizations are cited and quoted in the State Department's final supplemental environmental impact statement on Keystone XL Pipeline. This is the same environmental review document that plays a prominent role in the text of the underlying bill, S. 1, and the substitute amendment.

The purpose of this amendment is simply to acknowledge and restate a set of observable facts. It is not intended to place a value judgment on those facts or to suggest a specific course of action in response to those facts. It is just a set of facts derived from decades of careful study of our land, air, and water.

I urge my colleagues to support this amendment.

I yield the floor.

The PRESIDING OFFICER. The Senator from Alaska.

AMENDMENT NO. 33 TO AMENDMENT NO. 2

Ms. MURKOWSKI. Mr. President, I ask unanimous consent to set aside the pending amendment to call up Senator LEE's amendment No. 33.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Alaska [Ms. MURKOWSKI], for Mr. LEE, proposes an amendment numbered 33 to amendment No. 2.

Ms. MURKOWSKI. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To conform citizen suits under the Endangered Species Act of 1973)

At the appropriate place, insert the following:

**SEC. _____. AWARD OF LITIGATION COSTS TO PREVAILING PARTIES IN ACCORDANCE WITH EXISTING LAW.**

Section 11(g)(4) of the Endangered Species Act of 1973 (16 U.S.C. 1540(g)(4)) is amended by striking "to any" and all that follows through the end of the sentence and inserting "to any prevailing party in accordance with section 2412 of title 28, United States Code.".

Ms. MURKOWSKI. Very briefly on Senator LEE's amendment—he will be here to speak to it—this is a measure which would ensure that the rate of legal fees that are paid in Endangered Species Act cases would be consistent with those in other cases that are eligible for lawyer's fee compensation. Right now there is no cap on the hourly rate lawyers can be paid in connection with lawsuits that are brought regarding violations under the ESA. So this amendment would standardize the award of attorney's fees to parties prevailing against the Federal Government by applying a $125-an-hour rate cap under the Equal Access to Justice Act requirement. This applies to small business-related claims, among other things, and this would apply the same standard to ESA cases.

This is a measure Senator LEE will come to the floor to speak to further, but I would just give a little preview of that.

The PRESIDING OFFICER. The Senator from Washington.

Ms. CANTWELL. I would like to call on the Senator from Illinois to offer his amendment.

AMENDMENT NO. 69 TO AMENDMENT NO. 2

Mr. DURBIN. Mr. President, I ask unanimous consent to set aside the pending amendment to call up amendment No. 69.

The PRESIDING OFFICER. Without objection, it is so ordered.

The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Illinois [Mr. DURBIN] proposes an amendment numbered 69 to amendment No. 2.

Mr. DURBIN. Mr. President, I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To ensure that the storage and transportation of petroleum coke is regulated in a manner that ensures the protection of public and ecological health)

At the appropriate place, insert the following:

**SEC. _____. REGULATION OF TRANSPORTATION AND STORAGE OF PETROLEUM COKE.**

This Act shall not take effect prior to the date that—

(1) the Administrator of the Environmental Protection Agency, in consultation with the Secretary of Transportation, promulgates rules concerning the storage and transportation of petroleum coke that ensure the protection of public and ecological health; and

(2) petroleum coke is no longer exempt from regulation under section 101(14) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9601(14)), which may be established either by an Act of Congress or any regulations, rules, or guidance issued by the Administrator of the Environmental Protection Agency.

Mr. DURBIN. Mr. President, about 1 year ago I was invited to go to the southeast part of the city of Chicago. It is an area that used to be populated by steel mills and now there are a lot of struggling families. The manufacturing jobs were not replaced.

These are hard-working people—many are Mexican-American people. They sustain what you might expect—great parishes and churches and a great spirit among them, but now they are in a constant struggle. They live in a part of Chicago that has seen better days. They are doing their darndest for their families.

They invited me to see something. They wanted me to see what they were living next door to. I went down to that part of the city of Chicago—within the boundaries of the city of Chicago—and I could not believe what I saw. They live in little houses such as these, and across from them is a mountainous gathering of something called petcoke.

What is petcoke? If you take the Canadian tar sands that will move through the Keystone XL Pipeline to a refinery and put them through a process where you can end up with a viable product, such as gasoline, jet fuel, diesel fuel or whatever it might be, you have to clean out all of this petcoke that creates the tar sands composition that they are dealing with.

When it is all over with—and if the process has been successful—there is a lot of waste. In fact, there are 61 pounds of petcoke for every barrel of oil. Keep in mind that the Senator who is sponsoring the underlying legislation—we are dealing with moving hundreds of thousands of barrels a day through this pipeline.

Now take every one of those barrels and have 61 pounds of petcoke left over as a result of the refining process. What happens to it? This is what happened to it in Chicago. It was dumped in the neighborhood.

The people invited me to come to their homes, and I did. I walked into this woman's home, and she said: I have sealed the windows. I taped them shut because this black, sooty petcoke blows through my windows night and day. I cannot stop it. Is it something to worry about?

It turns out that the petcoke is not a benign material. We are not talking about dust in the air. We are talking about a composition that includes—according to those who have taken a close look at it—heavy metals. Would you want your baby in your home—or my home or my grandchildren—breathing in this filthy, petcoke-infested dust night and day? They are not making it up. They showed me the window sills, and you could see the black, sooty petcoke.

I will tell you the details of the story. The environmental review for the project of Keystone XL notes that communities throughout the Midwest have noticed large piles of petroleum coke—or petcoke—building up as more and more tar sands are processed.

This picture tells a story. This is near a body of water which is carrying this petcoke on the water. These poor folks deal with it as it blows through the air.

This type of crude oil is carried by the Keystone XL Pipeline, a pipeline which the Republican majority has decided is their No. 1 priority in the Senate. Under the new Republican majority it is S. 1. This pipeline, on behalf of a Canadian company, TransCanada, is the topic we are facing.

We just had a vote and unfortunately could not prevail with the notion that at least the oil that comes out of the pipeline ought to be for the benefit of American consumers. We lost that vote. I think the vote was 57 to 42. It was tabled.

Let's talk about the actual process itself. According to the EPA—as I mentioned, the environmental impact statement—every barrel of tar sands contains 61 pounds of petcoke. That means the Keystone XL Pipeline alone will produce 15,400 metric tons of petcoke every day—15,400 metric tons of petcoke every day. Would you like to live next door to that? That is what is happening in the city of Chicago, but it not the only one.

This petcoke comes from the BP, British Petroleum, refinery in Whiting, IN. It is on the very southern tip of Lake Michigan. We can see it from the city of Chicago. They went through a

$4 billion upgrade and put in new equipment so they could start processing the Canadian tar sands which will come down through the Keystone XL Pipeline.

Soon after they started this processing with $4 billion of new equipment, the people living in this part of Chicago looked out their windows to see the massive piles of petcoke building up, and as a consequence they got worried. They are worried for their children. On windy days—it is, in fact, the ''Windy City''—black clouds of this dust blow from piles into this working-class neighborhood.

It always seems to be the case, doesn't it? If somebody tried to put this on the North Shore of Chicago, they would scream bloody murder. But the company that owns this petcoke put it outside a poor neighborhood—a working-class neighborhood in Chicago. The petcoke dust settles on window sills and porches.

I met the kids running outside.

They are producing 6,000 tons of petcoke every single day at the British Petroleum refinery in Whiting, IN—6,000 tons a day. At that rate the plant only has room to store a few days' worth of production onsite. So they ended up selling the petcoke to a company called KCBX. It is a subsidiary company owned by the Koch brothers—yes, those Koch brothers.

Connect the dots. The highest priority of the Republican majority in the Senate was to call up a bill for a Canadian company to transport tar sands across the United States with no promise that the American consumers would ever be able to access it, and the process of refining the Canadian tar sands ends up inuring to the benefit of many companies, such as British Petroleum and KCBX, which again is owned by the Koch brothers. These are the same Koch brothers who are viable political players in our political campaigns.

This means the people in southeast Chicago are forced to breathe this dirty air that members of National Nurses United say causes severe health threats. Petcoke contains high levels of heavy metals, such as vanadium and nickel, and dust particles get trapped in residents' lungs, triggering asthma and exacerbating heart and lung conditions.

When I go to a school—whether it is rural or urban—I make a point to ask a very basic question: Does any student here know anyone with asthma? Half of the hands are up in every classroom. Our pages are starting to raise their hands, of course.

So here we have a national problem, a respiratory problem, which has been made dramatically worse by the byproduct, petcoke, of the Keystone XL Pipeline. That is a fact. What I have argued to you now so far is indisputable.

The community and members of the Southeast Environmental Task Force that I visited with in Chicago are fighting back with the help of the National Resources Defense Council. They worked with Mayor Emanuel and Chicago officials to put standards in place for petcoke storage sites that protect public and environmental health. They have come up with a radical notion—if you want to store this dangerous petcoke, then for goodness' sake put it inside a building so it doesn't blow all over the neighborhood.

They are suing KCBX and Koch Industries for the damages caused by petcoke piles after the Environmental Protection Agency issued a notice to the company of Clean Air Act violations.

The people who hate the EPA like the devil hates holy water do not want them to come in and look at something as outrageous as this and tell you the obvious. This is a public health danger. Petcoke from Canadian tar sands, and part of the Keystone XL Pipeline, is a public health hazard.

Unfortunately, petcoke just isn't an issue in Chicago or Illinois. My colleague from Michigan, Senator GARY PETERS, told me a story earlier. He can tell you what happened in Detroit when another Koch brothers-owned company decided to store large piles of petcoke on the Detroit River.

If you look online, you can still find the YouTube video of black clouds blowing off the piles of the Koch brothers' petcoke into the river. In fact, Senator PETERS said that at one point this black cloud was so dense it obscured the Ambassador Bridge between the United States and Canada. You could not see it.

It took years of complaints and lawsuits from local communities to get shipping ports in California to require piles of petcoke that was being stored there to be kept in enclosed facilities and covered at all times.

Other communities continue to fight, including my city of Chicago, which I am proud to represent. As the U.S. refines more and more tar sands—that is what this bill is all about, refining more and more Canadian tar sands. Every single day tons of this petcoke is produced with no end in sight and no way of protecting the people who live around that area from the damage it will cause to the lungs of children and other vulnerable people, such as elderly people with respiratory challenges.

Residents in Houston, TX, and the State of Ohio have complained about how these petcoke piles stored in their neighborhoods are damaging their homes and health, but many Americans affected by petcoke don't have the money or power to take on big companies, so it is up to Congress. It is up to us to ensure that every person in America—rich or poor, whether they live in a good neighborhood or a struggling neighborhood—has the protection against public health hazards.

There is a current exemption of petcoke from environmental laws. When you think of all of the things blowing in the air, how in the world did petcoke end up being treated like fairy dust? It is exempt from laws relating to basic things, such as the Superfund. It is exempt from laws relating to hazardous waste and materials. They must have had friends in high places to make sure this miserable source of respiratory problems would be exempt from Federal law.

My amendment would change that. It would end this exemption so they would be held to environmental and public health standards when it comes to this miserable byproduct of Canadian tar sands and the Keystone XL Pipeline.

My amendment goes on to require the EPA and the Department of Transportation to implement rules for petcoke storage and transportation to protect the public health and environment.

Is there anyone here who will tell you that the folks, TransCanada or those refining this, should not have that responsibility? I would not want to see this anywhere. I would not want to see it in Alaska, and I would not want to see it in Oklahoma. I sure don't want to even see it in the city of Chicago. But to think it goes unregulated—absolutely unregulated—is amazing, and that is what my amendment addresses.

The United States already produces millions of tons of petcoke each year. Building this pipeline is just going to add dramatically to that amount. By fixing the legal status of petcoke and making it subject to the same laws as all other dangerous materials, we can help ensure that clean air and clean water is something everyone enjoys, whether they are rich or poor and no matter what State they happen to live in.

I hope the Senate will have a chance to vote on my amendment to close this loophole for petcoke and establish reasonable guidelines for handling the material.

It is time we put the health and well-being of Americans ahead of the profits of any industry involved in the processing of Canadian tar sands because no community—especially the southeast side of Chicago—should be considered a dumping ground for companies to make money off the lungs and health of vulnerable children, elderly, and poor people.

No family should be forced to live next door to a three-story-high pile of petcoke, and that is what is going on. No kid should have to move from a ball field to play inside so they are not exposed to hazardous chemicals.

I know what will happen. Somebody is going to make a motion to table this amendment. We can run, but we can't hide, just as we can run, but we can't hide from blowing petcoke. If my colleagues won't allow a vote on this amendment to classify this as a material that should be regulated for the safety of the environment and public health, they will be on record if they vote to table this amendment.

I urge my colleagues—even if they dearly love the Keystone XL Pipeline

and even if they can't wait to bring in the Canadian tar sands—think about this as if this were your hometown, your neighborhood, and you lived in a house such as this and you looked across the road at that miserable pile, three stories high, of petcoke blowing in for your children and your grandchildren to breathe every day.

I yield the floor.

The PRESIDING OFFICER. The Senator from Alaska.

AMENDMENT NO. 41 TO AMENDMENT NO. 2

Ms. MURKOWSKI. Mr. President, at this time I ask unanimous consent to set aside the pending amendment to call up the Toomey amendment No. 41.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Alaska, [Ms. MURKOWSKI], for Mr. TOOMEY, for himself, Mr. CASEY, and Mr. HATCH, proposes an amendment numbered 41 to amendment No. 2.

Ms. MURKOWSKI. I ask unanimous consent that reading of the amendment be dispensed with.

The PRESIDING OFFICER. Without objection, it is so ordered.

The amendment is as follows:

(Purpose: To continue cleaning up fields and streams while protecting neighborhoods, generating affordable energy, and creating jobs)

At the appropriate place, insert the following:

**SEC. ____. STANDARDS FOR COAL REFUSE POWER PLANTS.**

(a) FINDINGS.—Congress finds that—

(1) 19th-century mining operations left behind more than 2,000,000,000 tons of coal refuse on surface land in various coal mining regions of the United States;

(2) coal refuse piles—

(A) pose significant environmental risks;

(B) have contaminated more than 180,000 acres of land and streams; and

(C) are susceptible to fires that endanger public health and emit an estimated 9,000,000 tons of carbon dioxide each year, in addition to other uncontrolled pollutants;

(3) the Environmental Protection Agency, the Office of Surface Mining Reclamation and Enforcement, and the Department of Environmental Protection of the State of Pennsylvania recognize the significant public health benefits of power plants that use coal refuse as fuel;

(4) since the inception of coal refuse power plants, the plants have removed 210,000,000 tons of coal refuse and restored 8,200 acres of contaminated land; and

(5) due to the unique nature of coal refuse and the power plants that use coal refuse as a fuel, those plants face distinct economic and technical obstacles to achieving compliance with regulatory standards established for traditional coal-fired power plants.

(b) DEFINITION OF COAL REFUSE.—In this section, the term ''coal refuse'' means any byproduct of coal mining, physical coal cleaning, or coal preparation operations that contains coal, matrix material, clay, and other organic and inorganic material.

(c) EMISSION LIMITATIONS FOR CERTAIN ELECTRIC UTILITY STEAM GENERATING UNITS.—

(1) IN GENERAL.—The general emission limitations established by the Environmental Protection Agency in the final rule entitled ''Federal Implementation Plans: Interstate Transport of Fine Particulate Matter and Ozone and Correction of SIP Approvals'' (76 Fed. Reg. 48208 (August 8, 2011)) (or a successor regulation) shall not apply to an electric utility steam generating unit described in paragraph (3).

(2) HYDROGEN CHLORIDE AND SULFUR DIOXIDE.—The emission limitations for hydrogen chloride and sulfur dioxide contained in table 2 of subpart UUUUU of part 63 of title 40, Code of Federal Regulations (or successor regulations), entitled ''Emission Limits for Existing EGUs'' shall not apply to an electric utility steam generating unit described in paragraph (3).

(3) DESCRIPTION OF ELECTRIC UTILITY STEAM GENERATING UNITS.—An electric utility steam generating unit referred to in paragraphs (1) and (2) is an electric utility steam generating unit that—

(A) is in operation as of the date of enactment of this Act;

(B) uses fluidized bed combustion technology to convert coal refuse into energy; and

(C) uses coal refuse as at least 50 percent of the annual fuel consumed, by weight, of the unit.

(d) EFFECTIVE DATE.—Notwithstanding any other provision of this Act, this section takes effect on the date of enactment of this Act.

Ms. MURKOWSKI. Mr. President, obviously, Senator TOOMEY will come to the floor to speak to his amendment.

I wish to follow up on the comments of the Senator from Illinois, who was referring to petcoke. Senator TOOMEY in his amendment is attempting to deal with a situation in specific parts of the country that are impacted by coal refuse. Coal refuse, as it is defined in his amendment, effectively comes about from some centuries-old, 19th century mining operations that left behind this coal refuse in certain parts of the coal mining regions around the country. They remain a legacy problem that is acknowledged, a legacy problem that creates environmental issues, including contamination of local streams with heavy metals, acid, and mine drainage, that, again, I think we all recognize there is a responsibility to address.

The good news is there is a solution to cleaning up this problem. Coal refuse powerplants take this coal and these waste piles and turn them into energy and heat for consumers, for businesses. They follow EPA regulations. This is not a situation where we are bypassing EPA regulations when it comes to the emissions issues. But remediating these mine sites, removing these waste piles, and at the same time generating electricity with the coal and applying the basic ash from the process reclaims the land at a lower cost. So we are able to do several things at the same time. We are dealing with an environmental issue that has been in place for far too long. We are generating electricity that can be used to the benefit of consumers and businesses, and we are also able to reclaim the land.

So it is viewed, clearly, as a win here. It also creates some jobs. It improves the environment and it boosts economic growth.

Burning these coal waste piles is basically a carbon-neutral process because the carbon in these piles is currently being emitted into the atmosphere through the slow chemical process that is at play there, and we also have fires that burn within these piles. So just sitting there is not an answer to a better environment and reduced emissions.

The plants that burn this waste coal cannot economically be as clean as plants using higher quality coal. But the side benefits of removing these waste piles, again, from the perspective of dealing with emissions, generating electricity, and reclaiming the land—the benefits do compensate for the differences that are out there.

Historically, environmental regulators have recognized these benefits. They have carved out the plants from regulatory standards that would cause them to shut down. There have been EPA regulations recently that have failed to sustain this approach and, thus there is the amendment of the Senator from Pennsylvania that would allow these coal waste plants to run.

I encourage my colleagues to look at this amendment in front of us and consider the merits as Senator TOOMEY has laid out.

The PRESIDING OFFICER. The Senator from Washington.

Ms. CANTWELL. Mr. President, I know we are running against a time clock here in getting ready for the State of the Union Address tonight. I appreciate my colleague from Alaska going back and forth on these amendments and allowing both sides of the aisle to set up some pending amendments. I will just say the Toomey amendment asks for an exemption of the Clean Air Act which I wouldn't support. I know we will have a chance later on to have that discussion.

Our colleague from Nebraska came to the floor and offered an amendment that would make it incredibly difficult without first proving there was negative management of Federal land to get any more national monuments. National monuments have been big economic drivers in a lot of communities and have preserved some very unique parts of our country. We will have a chance to talk about that a little bit later. But I wish to make sure we get our colleague recognized so he can offer his amendment. Then, I think we will probably, as my colleague from Alaska said, be finished for this afternoon as it relates to offering amendments back and forth. I wish to recognize the Senator from Rhode Island for his amendment.

The PRESIDING OFFICER. The Senator from Rhode Island.

AMENDMENT NO. 29 TO AMENDMENT NO. 2

(Purpose: to express the sense of the Senate that climate change is real and not a hoax)

Mr. WHITEHOUSE. Mr. President, I ask unanimous consent to lay aside the pending amendment so that I may call up my amendment No. 29.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The clerk will report.

The assistant legislative clerk read as follows:

The Senator from Rhode Island [Mr. WHITEHOUSE] proposes an amendment numbered 29 to amendment No. 2.

On page 3, between lines 19 and 20, insert the following:

**SEC. ___. SENSE OF THE SENATE REGARDING CLIMATE CHANGE.**

It is the sense of the Senate that climate change is real and not a hoax.

Mr. WHITEHOUSE. Mr. President, I first wish to thank the distinguished chairman of the energy committee and her ranking member for allowing this process to go forward to the point where I am able to call up this amendment.

It is a convention here when amendments are called up to ask unanimous consent that the reading be dispensed with, but in this amendment, the effective language is only eight words: ''Climate change is real and not a hoax.'' So I went ahead and allowed the clerical staff to read the whole operative text of this amendment.

This is an extremely simple amendment. We are here in this remarkable body in which so much history has taken place and in which so many great achievements have been fought through, many of them with powerful interests and strong arguments on opposite sides. And through that conflict, here in this body, we have been able to generate some of the great compromises and some of the great resolutions that have defined the course of the history of this country. So what a wonderful place this is to have the opportunity to serve.

Now, in this great deliberative body, called by many the greatest deliberative body, we have a great issue before us—perhaps as many say, the issue of our time—and that is what our carbon pollution—the excess carbon that we burn when we burn fossil fuels—is doing to our atmosphere and what it is doing to our oceans. There is no factual debate about what it is doing to our atmosphere and our oceans. It is crystal clear, and the consequences are crystal clear as well.

If my colleagues don't believe me, fine, go ask the U.S. military. Ask Admiral Locklear. Ask the Secretary of the Navy. Ask the Joint Chiefs of Staff. If my colleagues don't want to believe in the military, ask our religious leaders. Ask the U.S. Conference of Catholic Bishops. If my colleagues only believe what corporations tell us, ask some of our biggest and most successful American corporations. Ask Walmart. Ask Coca-Cola. Ask Nike, ask Apple, ask Google. Go on through the corporate heraldry, and virtually every American corporation that is not actively involved in the fossil fuel industry will tell us this is a real and serious problem. And many of them are dedicating an enormous amount of internal effort to try to solve it within their corporate boundaries. Again, Walmart and Coca-Cola come right to the head of the list.

Of course, we don't have to ask our scientists any longer. They are pretty clear. They use words such as ''unequivocal'' and ''undeniable'' at every single scientific society that represents the major elements of the profession in this country. Every single one has made this a priority. If people just want to go out to farmers, foresters, and fishermen, they are already seeing the changes around them.

So here we are in this great deliberative body with this extraordinarily important issue that we have to face, and what do we see? Silence, virtually dead silence, because one side of this body won't even discuss the question. Many refuse to believe that climate change even exists, and for those who do, the political perils of using that phrase have now become so great that there is no serious conversation back and forth about climate change.

In the first week we debated the Keystone Pipeline, which the environmental impact statement said will have a dramatic effect on climate change—the equivalent of 6 million added cars on our highways for 50 years, not to mention the petcoke and the byproducts, and just the carbon effect of it—no mention. The only time it was mentioned was when our distinguished energy committee chairman mentioned the testimony of a witness in her committee. She was good enough to make sure that climate change was raised in her committee, and she mentioned that there had been a witness who in turn mentioned climate change. But there was no direct mention in all of the debate that we heard in that week about climate change. It is the word that cannot be said.

That is wrong. We cannot ignore this problem. It is too real for my fishermen in Rhode Island. It is to real for the people who are living near coasts and are seeing beaches they used to be able to play on eaten away. It is too real for the people whose homes have fallen into the sea. It is too real for us not to discuss it.

Now, it is not going to be easy, and we have to start somewhere. So this is a start. I am going to ask my colleagues to vote on such a simple question: Is climate change real or is it a hoax? Both points of view have been expressed in this body. Where do we come down? Let's actually find out if there are people on the Republican side of the aisle who are willing to say climate change is real. My moose up in New Hampshire, one could say, are suffering unprecedented infestations of ticks because there is no snow for them to fall off and die, and the moose are getting overwhelmed. We could say that in the University of Oklahoma, the leading dean is an IPCC member and led the establishment of Climate Central. One could go to the Carolina coasts and hear from the coastal agencies about sea level rise. One could go to Arizona and hear about the desertification and the drought. We can go all over the place and find these things, and they are real.

We have to have this conversation. It has to begin with as simple a proposition as this. Then, I hope if we can build off this if we can find a few Republican Senators who will say publicly that climate change is real. We can then go on to if it is real, let's have a conversation about what we do about it, because recklessly continuing to dump megatons of carbon into the atmosphere every year is not a solution. And I don't want to be a part of a generation of which our kids and our grandchildren look back and ask: Where were they? Why could they not address this question? There they were in this great deliberative body. There they were with this great issue of our time. Why would they not even discuss it?

So I hope this amendment gets the conversation under way. It is one I look forward to. I think there are very sensible ways to solve this problem, including ways that have been supported by everyone from Republican Secretaries of the Treasury to the lead economist for Ronald Reagan, the famous Mr. Laffer. There are ways we can make these adjustments. But we have to have the conversation, and I hope this begins it.

With that, I yield the floor. Again, I thank the distinguished chairman of the energy committee for her courtesy in allowing us to proceed.

The PRESIDING OFFICER. The Senator from Alaska.

Ms. MURKOWSKI. Mr. President, I thank my colleague. I think discussions we have had just in the past hour here since we have had the vote and the various amendments we now have pending before us—this is a good conversation. This is a good discussion and debate for us to be having as a body. We haven't had energy-related issues brought before this floor in some years now. We had a very limited debate on Keystone back in December, but I am hopeful that with the opportunity for amendments—and again, not just some amendments we on our side have handpicked and then decided what the Democrats might be able to move on their side—an opportunity for some real issues to be brought forward and to be debated on this floor.

The Senator from Rhode Island is very passionate on the issue of climate change. I think it is fair to say that he has singlehandedly raised the awareness not only in this body but for those loyal followers on C–SPAN.

When it comes to the issue of climate change, I think the Senator comes up once a week with his charts and a series of speeches that I think is meant to educate colleagues. I don't agree with all of it. I think that is a fair statement to say. But what is equally fair is that there is a care and concern for not only our country and our country's environment—truly the public

safety of our people, a care for our land, the stewardship we have as Americans—but it goes well beyond our borders to that of our entire globe, our entire planet, and how we care for planet Earth and how we move forward responsibly.

One aspect of the energy debate that I continue to advance is that we must ensure that if we are to make advances when it comes to caring for our environment and truly the whole issue of global climate, we have to be a nation that is economically secure in the sense that the technologies we will have to help us be cleaner in all that we do, do not come without cost. Here in this country, we have been the leaders, we have been the innovators when it comes to clean-energy technologies, and we should challenge ourselves every day to do more in that regard, to build out, to push out that R&D so that we are making—whether it is making clean coal truly clean, whether it is advancing those clean energy technologies.

I, for one, coming from a fossil fuel-producing State, am a huge proponent of nuclear-powered generation in this country because I believe very strongly that it is the cleanest energy source we have at this point in time.

So what are we doing in this country to make sure our energy is abundant, affordable, clean, diverse, and secure? These are the challenges I put out to my colleagues.

I clearly appreciate the need that we have in this body and in this country to be moving forward with technologies that allow us to have reduced emissions, to have a cleaner environment, but I also want to make sure we do so in a way that doesn't cripple our economy. So how we lead in this way, which I believe we must, while keeping our economy where it must be—in the front and moving forward all the time—is our great challenge.

Again, I look forward to the debate we will have. I am pleased we were able to process the amendments we had before us today. I look forward to advancing those that we have pending in front of us now and to good, continued, and robust discussion on this floor.

I note the majority leader is here, and I yield the floor.

The PRESIDING OFFICER. The majority leader.

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## MORNING BUSINESS

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Senate proceed to a period of morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER (Ms. AYOTTE). Without objection, it is so ordered.

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## TRIBUTE TO PHILIP M. PRO

Mr. REID. Madam President, I rise today to recognize the career of the Honorable Philip M. Pro, who is retiring from the U.S. District Court for the District of Nevada.

For more than 25 years, Judge Pro has sat on the district court. He was nominated by President Ronald Reagan, and he took office on July 23, 1987. From 2002 to 2007, he served as chief judge for the district court. Since being appointed to this distinguished position by President Reagan, his consistent leadership and responsiveness to the public and the court have not gone unnoticed. In October 1993, then U.S. Supreme Court Chief Justice William Rehnquist appointed Judge Pro as chair of the Committee on the Administration of the Magistrate Judges System of the Judicial Conference of the United States. In 2007, U.S. Supreme Court Chief Justice John Roberts appointed Judge Pro to the board of the Federal Judicial Center.

Beyond his remarkable career at the district court, Judge Pro has had a tremendous impact on the entire legal community. He served for several years on the Study Committee to Review the Nevada Rules of Civil Procedure. He was actively involved in numerous international rule-of-law programs in countries such as Hungary, Spain, Norway, Malawi, and South Africa. Judge Pro was integral in the establishment of the William S. Boyd School of Law at the University of Nevada, Las Vegas. He served on the Law Advisory Committee for the law school and the advisory board of the school's Saltman Center for Conflict Resolution.

In addition to his impressive work in the legal community, he has worked since 1987 to educate Nevada's youth about civic duties through his role with the We, the People . . . the Citizen and the Constitution Program.

On a personal basis, I was chairman of the Nevada Gaming Commission during tumultuous times, when it was discovered mob influences infiltrated Nevada's gaming establishments; Phil was one of my attorneys. We have joked, since then, that he was able to beat, on behalf of the State of Nevada and its gaming authorities, the best lawyers that the adverse interest could buy. He was then an advocate of the law. Phil understood the law, for which I will always be grateful. I would also be negligent if I did not announce to everyone within the sound of my voice my envy for his great voice. He has a deep baritone speaking ability, which sets him apart from almost everyone else. I thank Phil Pro for his friendship.

Through his years of professional and voluntary service, Judge Pro has become a fixture in the Nevada legal community. I congratulate him on his many successes and decades of dedicated public service. I wish him the best in all his future endeavors.

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## COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION

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## RULES OF PROCEDURE

Mr. THUNE. Madam President, the Committee on Commerce, Science, and Transportation has adopted rules governing its procedures for the 114th Congress. Pursuant to rule XXVI, paragraph 2, of the Standing Rules of the Senate, I ask unanimous consent that the accompanying rules for the Senate Committee on Commerce, Science, and Transportation be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

**RULES OF THE COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION**

114TH CONGRESS

RULE I—MEETINGS OF THE COMMITTEE

1. IN GENERAL.—The regular meeting dates of the Committee shall be the first and third Wednesdays of each month. Additional meetings may be called by the Chairman as the Chairman may deem necessary, or pursuant to the provisions of paragraph 3 of rule XXVI of the Standing Rules of the Senate.

2. OPEN MEETINGS.—Meetings of the Committee, or any subcommittee, including meetings to conduct hearings, shall be open to the public, except that a meeting or series of meetings by the Committee, or any subcommittee, on the same subject for a period of no more than 14 calendar days may be closed to the public on a motion made and seconded to go into closed session to discuss only whether the matters enumerated in subparagraphs (A) through (F) would require the meeting to be closed, followed immediately by a record vote in open session by a majority of the members of the Committee, or any subcommittee, when it is determined that the matter to be discussed or the testimony to be taken at such meeting or meetings—

(A) will disclose matters necessary to be kept secret in the interests of national defense or the confidential conduct of the foreign relations of the United States;

(B) will relate solely to matters of Committee staff personnel or internal staff management or procedure;

(C) will tend to charge an individual with crime or misconduct, to disgrace or injure the professional standing of an individual, or otherwise to expose an individual to public contempt or obloquy, or will represent a clearly unwarranted invasion of the privacy of an individual;

(D) will disclose the identity of any informer or law enforcement agent or will disclose any information relating to the investigation or prosecution of a criminal offense that is required to be kept secret in the interest of effective law enforcement;

(E) will disclose information relating to the trade secrets of, or financial or commercial information pertaining specifically to, a given person if—

(1) an Act of Congress requires the information to be kept confidential by Government officers and employees; or

(2) the information has been obtained by the Government on a confidential basis, other than through an application by such person for a specific Government financial or other benefit, and is required to be kept secret in order to prevent undue injury to the competitive position of such person; or

(F) may divulge matters required to be kept confidential under other provisions of law or Government regulations.

3. STATEMENTS.—Each witness who is to appear before the Committee or any subcommittee shall file with the Committee, at least 24 hours in advance of the hearing, a written statement of the witness's testimony in as many copies as the Chairman of the Committee or subcommittee prescribes. In the event a witness fails to file a timely written statement in accordance with this rule, the Chairman of the Committee or subcommittee, as applicable, may permit the witness to testify, or deny the witness the privilege of testifying before the Committee, or permit the witness to testify in response to questions from members without the benefit of giving an opening statement.

4. FIELD HEARINGS.—Field hearings of the full Committee, and any subcommittee thereof, shall be scheduled only when authorized by the Chairman and ranking minority member of the full Committee.

RULE II—QUORUMS

1. BILLS, RESOLUTIONS, AND NOMINATIONS.—A majority of the members, which includes at least 1 minority member, shall constitute a quorum for official action of the Committee when reporting a bill, resolution, or nomination. Proxies may not be counted in making a quorum for purposes of this paragraph.

2. OTHER BUSINESS.—One-third of the entire membership of the Committee shall constitute a quorum for the transaction of all business as may be considered by the Committee, except for the reporting of a bill, resolution, or nomination or authorizing a subpoena. Proxies may not be counted in making a quorum for purposes of this paragraph.

3. TAKING TESTIMONY.—For the purpose of taking sworn testimony a quorum of the Committee and each subcommittee thereof, now or hereafter appointed, shall consist of 1 member of the Committee.

RULE III—PROXIES

When a record vote is taken in the Committee on any bill, resolution, amendment, or any other question, the required quorum being present, a member who is unable to attend the meeting may submit his or her vote by proxy, in writing or through personal instructions.

RULE IV—CONSIDERATION OF BILLS AND RESOLUTIONS

It shall not be in order during a meeting of the Committee to move to proceed to the consideration of any bill or resolution unless the bill or resolution has been filed with the Clerk of the Committee not less than 48 hours in advance of the Committee meeting, in as many copies as the Chairman of the Committee prescribes. This rule may be waived with the concurrence of the Chairman and the ranking minority member of the full Committee.

RULE V—SUBPOENAS; COUNSEL; RECORD

1. SUBPOENAS.—The Chairman, with the approval of the ranking minority member of the Committee, may subpoena the attendance of witnesses for hearings and the production of memoranda, documents, records, or any other materials. The Chairman may subpoena such attendance of witnesses or production of materials without the approval of the ranking minority member if the Chairman or a member of the Committee staff designated by the Chairman has not received notification from the ranking minority member or a member of the Committee staff designated by the ranking minority member of disapproval of the subpoena within 72 hours, excluding Saturdays and Sundays, of being notified of the subpoena. If a subpoena is disapproved by the ranking minority member as provided in this paragraph, the subpoena may be authorized by vote of the Members of the Committee, the quorum required by paragraph 1 of rule II being present. When the Committee or Chairman authorizes a subpoena, it shall be issued upon the signature of the Chairman or any other Member of the Committee designated by the Chairman. At the direction of the Chairman, with notification to the ranking minority member of not less than 72 hours, the staff is authorized to take depositions from witnesses. The ranking minority member, or a member of the Committee staff designated by the ranking minority member, shall be given the opportunity to attend and participate in the taking of any deposition. Witnesses at depositions shall be examined upon oath administered by an individual authorized by law to administer oaths, or administered by any member of the Committee if one is present.

2. COUNSEL.—Witnesses may be accompanied at a public or executive hearing, or the taking of a deposition, by counsel to advise them of their rights. Counsel retained by any witness and accompanying such witness shall be permitted to be present during the testimony of the witness at any public or executive hearing, or the taking of a deposition, to advise the witness, while the witness is testifying, of the witness's legal rights. In the case of any witness who is an officer or employee of the government, or of a corporation or association, the Chairman may rule that representation by counsel from the government, corporation, or association or by counsel representing other witnesses, creates a conflict of interest, and that the witness may only be represented during testimony before the Committee by personal counsel not from the government, corporation, or association or by personal counsel not representing other witnesses. This paragraph shall not be construed to excuse a witness from testifying in the event the witness's counsel is ejected for conducting himself or herself in such manner as to prevent, impede, disrupt, obstruct, or interfere with the orderly administration of a hearing or the taking of a deposition. This paragraph may not be construed as authorizing counsel to coach the witness or to answer for the witness. The failure of any witness to secure counsel shall not excuse the witness from complying with a subpoena.

3. RECORD.—An accurate electronic or stenographic record shall be kept of the testimony of all witnesses in executive and public hearings and depositions. If testimony given by deposition is transcribed, the individual administering the oath shall certify on the transcript that the witness was duly sworn in his or her presence and the transcriber shall certify that the transcript is a true record of the testimony. The transcript with these certifications shall be filed with the chief clerk of the Committee. The record of a witness's testimony, whether in public or executive session or in a deposition, shall be made available for inspection by the witness or the witness's counsel under Committee supervision. A copy of any testimony given in public session, or that part of the testimony given by the witness in executive session or deposition and subsequently quoted or made part of the record in a public session, shall be provided to that witness at the witness's expense if so requested. Upon inspecting the transcript, within a time limit set by the Clerk of the Committee, a witness may request changes in the transcript to correct errors of transcription and grammatical errors. The witness may also bring to the attention of the Committee errors of fact in the witness's testimony by submitting a sworn statement about those facts with a request that it be attached to the transcript. The Chairman or a member of the Committee staff designated by the Chairman shall rule on such requests.

RULE VI—BROADCASTING OF HEARINGS

Public hearings of the full Committee, or any subcommittee thereof, shall be televised or broadcast only when authorized by the Chairman and the ranking minority member of the full Committee.

RULE VII—SUBCOMMITTEES

1. HEARINGS.—Any member of the Committee may sit with any subcommittee during its hearings.

2. CHANGE OF CHAIRMANSHIP.—Subcommittees shall be considered de novo whenever there is a change in the chairmanship, and seniority on the particular subcommittee shall not necessarily apply.

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## TRIBUTE TO RYAN RINGEL

Mr. CRAPO. Madam President, I wish today to honor Ryan Ringel, a member of my Senate staff who recently went to work for a fellow Member of the Senate.

Ryan, who is from Rexburg, ID, has been an invaluable member of my Senate staff for the past 16 years. After attending Ricks College, now Brigham Young University-Idaho, Ryan graduated from Boise State University in 1998 with a bachelor of science degree in political science, international relations, and Spanish. With his strong support for BSU sports, particularly football, he will likely continue to cheer for his team from his new position, even though he is working for another State.

Also in 1998 he joined my campaign as a staff assistant and then interned in my Boise office before moving to Washington, DC to become systems administrator in the Senate office as it opened in 1999. During his Senate tenure, Ryan met his wife, Noelle, and they have built a beautiful family that includes three sons, Zachary, Andrew and Michael.

In addition to being an effective member of my staff, Ryan is a trusted friend. Ryan's high regard for the privilege of serving fellow Idahoans is evident. His know-how and sensible guidance have been instrumental and will be greatly missed. Countless times he has taken my calls at any hour and fixed whatever it was that was broken or in need of replacement. All the while, he brings a good humor to challenges and figures out ways to get things done right.

It is no surprise that Ryan's knowledge and skill have been recognized by others, and I wish Ryan all the best in his future career path. Thankfully, he is not going far, and I will still get to see Ryan and Noelle in the halls of the Senate. Congratulations, Ryan, Noelle, Zachary, Andrew and Michael, on the start of a new chapter. Thank you, Ryan, for your outstanding service. I wish you all the very best life has to offer.

## ADDITIONAL STATEMENTS

### TRIBUTE TO SAM CHAPMAN

• Mrs. BOXER. Madam President, I would like to take this opportunity to recognize my great friend and former colleague Sam Chapman, who is retiring on February 1, 2015, after a long and distinguished career in public service.

I first had the opportunity to work with Sam when we were both county supervisors in northern California. When I was elected to the Marin County Board of Supervisors in 1976, Sam had already served 2 years on the neighboring Napa County Board of Supervisors after successfully defeating an incumbent. He was only 26 at the time, but he had been motivated to launch his underdog run after watching the incumbent fall asleep at a public meeting. Although he called his 1974 win "the beginning of my career in politics," Sam had already shown a deep dedication to the ideals of public service.

After receiving his law degree from the University of California at Berkeley's Boalt Hall School of Law, Sam joined Volunteers in Service to America, VISTA, a national public service program envisioned by President John F. Kennedy and implemented by President Lyndon Johnson to fight poverty in America. He worked with VISTA as a volunteer attorney in the field of poverty law and later became a staff attorney for the Napa County Legal Assistance Agency. He then opened his own general practice law office in Napa prior to running for supervisor.

Sam and I have always shared so many values—he has always been a strong advocate for the environment and other progressive causes—and during the 6 years we served together, we worked to improve the lives of people throughout our North Bay communities. When I was elected to the U.S. House of Representatives in 1982, I knew right away that I wanted Sam on my team. For more than 20 years—as press secretary, legislative director, and finally as my chief of staff—Sam worked tirelessly every day to serve the people of the State of California.

In 2004, seeking a new way to serve his community, Sam left the U.S. Senate to become the publisher of the Pacific Sun, a weekly newspaper focused on Marin County. He always had an interest in the news media, having worked as a reporter and editor for the Napa Valley Register prior to receiving his law degree. In 2010, following his lifelong interest in the environment and renewable energy issues, he became the State and Community Affairs Manager at Lawrence Berkeley National Lab, where he has worked to strengthen the lab's ties with the local and regional community. Throughout his career in public service, Sam also found the time to serve on a number of environmental commissions, lending his expertise to the Bay Conservation and Development Commission, Bay Area Air Quality Management District, and California Air Resources Board.

For more than three decades, Sam has been a trusted ally, advisor, and friend. As he begins his retirement and embarks on the next exciting phase of his life, I send him and his family, especially his two beautiful daughters Allegra and Sabrina, my best wishes, deep affection, and abiding gratitude.•

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### JOHNSON CITY CHAMBER OF COMMERCE CENTENNIAL

• Mr. CORKER. Madam President, on July 6, 2015, the Johnson City Chamber of Commerce will celebrate its centennial.

For 100 years the chamber has promoted business, enhanced economic and community development, and served as a catalyst for improving the overall quality of life for people in the Tri-Cities.

In many cities across Tennessee, chamber of commerce members are the lifeblood of the community. They are our educators, our bankers, our doctors, our pharmacists, and more, and they share a common dedication to improving the quality of lives of their fellow citizens.

As a former businessman, chamber member and mayor, I know firsthand that what we do here in Washington, including Federal regulations and tax policies, has a direct impact on businesses and communities across Tennessee.

For far too long, Washington has put off addressing these issues as well as what I believe should be our top priority: getting our fiscal house in order.

As I speak with Tennessee chamber of commerce groups, one thing is obvious. They are ready for Washington to govern responsibly and finally focus on growing our economy, repairing our fiscal house and strengthening our Nation's role in the world.

Some of America's greatest achievements and longest-lasting solutions have occurred when one party controls Congress and another the White House.

It will take hard work, but I am optimistic. If the President rolls up his sleeves and provides leadership and if Congress acts responsibly, I truly believe we can begin to solve some of the big issues members of the chamber care most about.

I congratulate the Johnson City Chamber of Commerce on their centennial celebration. I appreciate their input on how we can strengthen our communities and unleash the entrepreneurial spirit of our local businesses. I thank them for making the Tri-Cities a great place to live and do business, and I look forward to working with them for years to come.•

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### VERMONT ESSAY FINALISTS

• Mr. SANDERS. Madam President, I ask to have printed in the RECORD finalist essays written by Vermont High School students as part of the Fifth Annual "What is the State of the Union" Essay contest conducted by my office. These 20 finalists were selected from over 400 entries.

The essays follow:

#### SAM ANGLUM, BURR AND BURTON ACADEMY (FINALIST)

We marched along for roughly 5 miles, part of which was right through Times Square. While holding up our signs and chanting what we wanted to see change in our government's priorities, I looked to my left and gazed at the skyline full of skyscrapers atop the canopy of Central Park.

My class and I were marching alongside 400,000 New Yorkers, Americans, and globally aware citizens at the 2014 NYC Climate March. Climate change is a very serious issue that not many people are sensitive enough about. My hopes going into the march were to be a part of bringing global awareness to the massive shift in attitude I feel is going to save the Earth from its imminent doom.

After participating in such a momentous event, I want my voice to echo further than the streets of Manhattan. I want the United States government to consider helping by promoting climate education in schools across the nation so that this kind of action becomes a part of the everyday agenda. As a high school student in Vermont, I urge my very own state senators including Governor Shumlin to consider spreading this type of education across the State of Vermont. I imagine the future generations as the key components to setting goals and battling for solutions to the problems that people are fighting against today.

Not everyone will be an activist, or even care nearly as much as they should, but as long as more of the youth is aware of these pressing global issues, the amount of people that will create change will no doubt be multiplied. Our world's economic foundation is based on the over-extraction of fossil fuels, and because of this one in four carbon emissions comes from humans. I am aware that Vermont has a goal of making restrictions on fossil fuels and ultimately becoming 90 percent renewable by 2050. Every student in Vermont should be aware of this goal. I strongly urge the United States government to contribute to that further by promoting this kind of discussion within classrooms.

New York City Councilman Donovan Richards, a man on the panel for 350.org, spoke to us the night before the march, and his words stuck with me. "Rulership does not coincide with leadership." The streets of Manhattan were full of leaders on Sunday, September 21, and our desire was to influence our rulers. However, if our voice is transmitted to our "rulers" such as yourself, our governments can "lead" us into a more sustainable and renewable world.

#### CAROLINE ARTHAUD, CHAMPLAIN VALLEY UNION HIGH SCHOOL (FINALIST)

Mr. Speaker, Mr. Vice President, members of Congress, and fellow Americans:

Theodore Roosevelt once said, "This country will not be a good place for any of us to live in unless we make it a good place for all of us to live in." At this time, it is my duty to lead this country towards such a place. I stand here today to address our successes, but also our deficits. Although Americans have many reasons to be proud of our accomplishments, it is unrealistic and inaccurate to declare ourselves flawless. We must muster the courage to confront the issues that hold us back.

Although the unemployment rate has decreased from 9.7 percent in 2010 to 5.8 percent in November of 2014, there are still 9 million

Americans without jobs. This is not acceptable.

Beyond this, our precious environment is deteriorating. What many seem to struggle to understand is that the gradual warming of the earth is not an issue affecting only polar bears and penguins, but a growing danger to humans, as well.

To begin to address issues of unemployment and environment, it is important that we, the American people, do our part to raise awareness and call for action. America needs to initiate large-scale production of renewable energy sources. This will help us in two ways: it will expand employment and create new jobs, and it will also transition this country from dependence on pollution-causing energy sources to cleaner solutions. We can sleep easier knowing that we have stopped engaging in a process sure to leave our children and grandchildren with a world too far gone to rehabilitate.

Yet, another issue has escalated severely in recent years. It is one that has resulted in the violent deaths of 20 innocent six-year-olds in 2012, and that continues to take the lives of an average of 289 Americans daily. Many of us don't want to look at the problem of gun violence, but it has become something we can no longer ignore. We must formulate legislation that demands the renewal of gun permits on a regular basis, and work to improve the quality of mental health treatment. We must insist upon implementing stricter background checks on anyone wishing to bear weapons.

Change is difficult. It's difficult on an individual basis, and vastly more difficult on a national one. However, I believe that the ability to change is a big part of what has made this nation so great. Americans are resilient and creative, and I believe that if we set our minds to it, we can improve the state of our union. I call upon you, all of you, to help continue the legacy of this remarkable country by working with me to better the lives of all Americans. Unemployment, environmental degradation, and gun violence are a lot to take on; however, we live in a country capable of anything.

Thank you. God bless you, and God bless the United States of America.

HAR WA BI, WINOOSKI HIGH SCHOOL (FINALIST)

''There is a lot that happens around the world we cannot control. We cannot stop earthquakes, we cannot prevent droughts, and we cannot prevent all conflict, but when we know where the hungry, the homeless and the sick exist, then we can help,'' says Jan Schakowsky, the U.S. Representative from Illinois. We can't help what nature creates, but being homeless is not nature. It is produced by humans and only humans can erase it. It is our nation's fault for letting people become homeless and live in poverty. We need to help the homeless and not let the poor become homeless.

According to studentsagainsthunger.org in United States, each year more than 3.5 million people become homeless. They are forced to sleep in parks, under bridges, in shelters or cars. In fact, 35 percent of the homeless population are families with children, which is the fastest growing segment of the homeless population. And, 25 percent of the homeless population suffer from some form of mental illness. According to the feedingamerica.org, 45.3 percent of the people lived in poverty in 2013. This included 26.4 million people ages 18 to 64, 4.7 million children under the age of 18, and 4.2 million seniors 65 and older.

I believe poverty happens in the United States because housing and hospital bills are too expensive. Lower-income workers cannot afford food and shelter. After we pay for housing, nothing is left for us. We don't have a higher income, we have food stamps which are low because the government cut it off, including for my family. And, my mom is the only one who works. According to homeaid.org, some part of the homelessness is caused by the loss of loved ones, job loss, domestic violence, divorce and family disputes. Other impairments such as depression, untreated mental illness, post-traumatic stress disorder, and physical disabilities are also responsible for a large portion of the homeless. I want government to help those people who need and try to stop it from happening, and to make our nation become better.

I believe only government can decrease homelessness and help to increase the income, which all poor people need. We need to decrease the cost of hospitals or anything that costs a lot. Please help us poor and homeless because the government is our only hope. We will be waiting for the results of our government's actions.

PETER CAMARDO, SOUTH BURLINGTON HIGH SCHOOL (FINALIST)

A democracy is a government ruled by the people. In a democracy, the citizens hold the responsibility of making decisions. This is why United States of America has been successful throughout history. A democracy is the most productive way to run society when its citizens are engaged, but it loses its superiority when the population is plagued by ignorance.

In my lifetime, Americans have been fortunate to live on our homeland without major threat to our national security. We have grown accustomed to lives of guaranteed safety. Unfortunately with this privilege, we have begun to feel entitled and to neglect our responsibility as American citizens. Issues of great concern are being ignored by the American population as if they mean nothing. Americans are sitting back and waiting for others to take action while grave matters are left undebated by the American public. I think back to President Kennedy's inaugural speech, and when he said the famous words, ''Ask not what your country can do for you—ask what you can do for your country.'' It is important that we American citizens remind ourselves of these words in everything we do, and to remember that our government is built upon the strong, independent voices that make up a democracy.

I don't believe there is one significant issue concerning the United States that is more urgent than the rest. Each issue we face is vital for our nation to address appropriately. Regardless of which issue we undertake at which time, the first step to solving it is to become educated, and to stop ignoring problems just because they are not affecting us directly. All the members of a democracy must understand a conflict before it can be solved. In an age where people have infinite information at their fingertips, it can be easy to lose sight of important information. We must be educated before we can solve our issues of today.

The responsibility to educate the public lies with the elected members of our government. It is important for our government to be straightforward and honest. It is important that when there are protests and movements the voices of the American people are heard and represented. Most importantly, the United States Congress should set an example for leadership and communication, and should inspire the people of the United States through proactive legislation and positive inter-party communication.

We are the greatest nation on earth. We are far too experienced and wise to get caught up in a bipartisan conflict. When we get caught up in a battle with ourselves, it dejects us. The reason why the citizens of America have lost a sense of American pride is because our leaders seem to have lost a sense of purpose. The objective of our government is to, ''Establish justice, insure domestic tranquility, provide for the common defense, promote the general welfare, and secure the blessings of liberty to ourselves and our posterity,'' and the government should put aside their personal beliefs in an effort to make that happen.

TAYLOR DEVANEY, MISSISQUOI VALLEY UNION HIGH SCHOOL (FINALIST)

President Obama once said that, ''The nation cannot prosper long when it favors only the prosperous'', and as a young Vermonter, I agree with this statement. I am concerned with the state of our union due to the ever-growing, unequal wealth distribution. As the rich get richer, the poor get poorer, and in many situations wealth distribution gets ignored. The middle class population used to be the backbone of the nation, but every year it gets harder to make ends meet, as they slide lower down the economic class scale. America leads the world in the widest gap between the have and have nots, making the idea of America being the land of opportunity seem more of an unlikely dream.

The most recent studies from the Federal Reserve show that a mere 3 percent of American families own 54 percent of the wealth in the United States. The unbalanced wealth distribution is dangerous for the nation as a whole. Economists Emmanuel Saez and Gabriel Zucman state that in their research that the wealth distribution has grown to the same levels as in the 1920's. The top 1 percent owns upwards of 40 percent of the wealth in the United States. As a nation, we have experienced the disastrous effects of an economic crash during the Great Depression, due to unbalanced wealth. We as a nation have failed to learn from our mistakes and are continuing down a dangerous path. The middle class is still at risk for being hurt the most, as they are left to clean up the mess of the high rollers. An unfair task when their wages remain stagnant, as the profits and wages soar for those at the top of the corrupted corporate ladder. The hard working American people do not deserve to struggle and something must be done.

The mega-rich are not paying appropriate amount of taxes for their wealth, making the middle and lower class make up for the difference. Many of the people who control the tax rates are also the ones who make the most. Members of Congress are creating laws to benefit themselves. Big money and government fit together well, for politicians look for the wealthy to support them financially.

We can no longer only provide for wealthy men and women who indirectly control our government. Creating a scaled taxation system will help balance the wealth in the nation. Making sure the wealthy are paying their fair share is key to balancing out our nation's prosperity. The U.S. can take note from the most famous, and down to Earth business from Vermont, Ben & Jerry's. This company had a system of a pay ratio between the highest paid employee and the lowest paid employee of 5 to 1 in its early years. These numbers are relatively small, but scaling them could make an impact on businesses today. Unequal wealth distribution benefits only a small portion of the country and will be the cause of a failed economy.

CONNOR DROWN, WINOOSKI HIGH SCHOOL (FINALIST)

America. Home of the brave and land of the free. It is at its heart known as a free country, with opportunity just waiting for someone to snatch it up for themselves. It is a land where one desires the ''American

Dream.'' Unfortunately, this is not remotely possible, and many citizens of the United States have difficulties living in this country. The United States of America is a great country to live in, if not the best, but is also far from perfect.

Everything in America could be improved in one way or the other. Education and health care are huge government issues that need improvement in order to make the United States of America a more suitable place to live.

Firstly, education in America is one of if not the most important factors to a successful career and life for US citizens. Getting a high school diploma is still very important, but it is now becoming more and more of a necessity to attend college and get a degree. According to usnews.com, the value of a college degree is greater than it has been in nearly half a century, at least when compared to the prospect of not getting a degree. Among millennials ages 25 to 32, median annual earnings for fulltime working college degree holders are $17,500 greater than for those with high school diplomas only. The only problem is that college has increasingly become less and less affordable.

According to the College Board, the average cost of tuition and fees for the 2013–2014 academic year was $30,094 at private colleges, $8,893 for state residents at public colleges, and $22,203 for out-of-state residents attending public universities. Most Americans don't even consider public schools, which are most often referred to as the least expensive, affordable. According to the Huffington Post, 62 percent said they believe most people are not able to afford the cost of a public college education. If the majority of America could afford college to achieve their career goals, America will be a better and more successful country. If something such as raising taxes benefits colleges in that it will be more affordable, America will have more opportunity to strive for success.

Health care is another issue that I feel should be mentioned. It is said that President Obama and the United States in general wants to make healthcare more affordable to everyone. Government run health care systems, such as Obamacare, are free and low-cost government run programs that result in higher costs and everyone receiving the same poor quality health care. Health care should remain privatized so that the people who may need better health care and can also afford it without a huge deductible may receive it.

In conclusion, ensuring that health care remains the same and reducing the cost of education will undeniably improve America.

SPENCER ECKERT, WOODSTOCK UNION HIGH SCHOOL (FINALIST)

Remember when you got your first job? I'm sure it was an exciting and proud moment. It could be that you weren't even concerned about your hourly pay, but as time went by, I'm certain that changed and you realized that you work hard and want to be compensated for that. In today's society, it can be hard to earn a good living wage from a ''decent'' job. But for many people, they don't get good pay even when they should. The low minimum wage today makes it difficult for people to survive and make a living.

There are a number of compelling reasons to increase the minimum wage. Let's begin with the economy. It's simple; raising the minimum wage would have a positive effect on the economy by giving workers more money to spend. It would be good to raise the minimum wage to $15 because there would be more money being pumped into the economy. If workers get paid more, then they are happier and with a better mood they will want to spend more. It gives people the confidence to spend more and when they spend more they are fueling the economy. ''A raise for minimum wage earners will put more money in more families' pockets, which will be spent on goods and services, stimulating economic growth locally and nationally,'' according to the ''Minimum Wage Mythbusters.''

Increasing minimum wage has a positive impact on the working family. It helps them to make ends meet, and at the same time enables them to spend some money. When they spend money, they are fueling the economy.

Raising the minimum wage would not cause any job loss or unemployment, and most work places would not go out of business if they were to raise the minimum wage. In fact there would probably be less turnover. Therefore, companies would reduce the amount of money they spend on training. If companies compensate their employees with better wages than those employees are happier and more committed to that company. So raising the minimum wage can have a positive effect on companies. ''Raising the minimum wage would be good for our economy. A higher minimum wage not only increases workers' incomes—which is sorely needed to boost demand and get the economy going—but it also reduces turnover, cuts the costs that low-paid employers impose on taxpayers, and pushes businesses toward a high-road, high-human-capital model.'' (Said T. William Lester, David Madland, and Jackie Odum, in their article Raising the Minimum Wage Would Help, Not Hurt, Our Economy)

One reason why the minimum wage should be increased to $15 is because it would help a lot of people get out of the poverty level. Too many people in the country who work at minimum wage jobs currently depend on the government for other help. People subscribe to government programs such as food stamps and school breakfast and lunch programs, just to name a few. ''According to a Michigan survey shows that families who work at fast food businesses are much more likely to enroll in safety net programs than the workforce as a whole, such as food stamps.''

Another reason why the minimum wage should be increased to $15 is because of the positive psychological benefits. It would raise people's self-esteem and self-worth and would also allow children in these poverty-level homes to have better opportunities in the future. If these children are able to improve their performance in school, then they are likely to continue education which would allow them to pursue better paying jobs in the future. If they have better paying jobs, they are no longer on government programs and they have the opportunity and confidence to spend money which fuel the economy. It is a positive cycle. ''A raise in the minimum wage would not only help many families escape or avoid poverty, but could also significantly boost their children's academic performance and future adult earnings,'' said Yannet M. Lathrop, a Policy Analyst who has conducted studies on raising the minimum wage.

There really is no downside to raising the minimum wage. Raising the minimum wage to $15 would be good for employers, workers, families, and the economy. Raising the minimum wage would lead to these dramatic outcomes: getting families out of poverty, giving children a better education and future, giving employers committed workers, putting more money into the economy, giving people the confidence to spend more and making people happy.

JACOB GALLOW, MISSISQUOI VALLEY UNION HIGH SCHOOL (FINALIST)

Jean-Jacques Rousseau stated, ''A man is born free, but everywhere we are in chains.'' Freedom is something everyone seeks, but most will never experience it. Given more power, the government becomes a wolf among sheep. People flock to the sight of freedom, only to see that even something so great has its limits. Governments tend to give more things to the people, things to give them a sense of security, a place to sleep, somewhere to work, to do as they wish. Those things come at a price, the price of freedom. The more the people receive, especially on the topic of security, the more liberties are contracted.

Are we truly free? America sits in the shadow of threats every day, for there will always be some person who despises the place we call home. Security is something we, as Americans, take for granted. While we sit in the shadows, not even aware of it, brave men and women risk their lives and die every day for the security of their homeland, wishing for a safe place for their friends and family to live. Yet, here we sit in the symbolic country of freedom, with someone always looking over our shoulder. That security we take for granted tends to take away the liberties and freedoms we were given many years ago. The more of a grip the government has on its people, the more the people are caged.

Our troops are out fighting for our government, and our government's wishes, but have we ever stopped to think of what our own troops went through? According to Veteran's Inc., around 529,000 and 840,000 veterans are homeless each year, one in ten veterans are disabled related to war injuries. According to CNN, 22 veterans take their own lives each and every day, some resulting from PTSD, a disorder soldiers get after experiencing the horrors of war. Veteran unemployment rate is another issue among all of these. What can we, as Americans, do to help our Veterans. We surely are not doing enough, and those numbers keep climbing. What about those families of soldiers, what do they have to go through each and every day with a spouse, parent, or sibling off at war, fighting people because our governments wants to be ''involved.''

We don't need to be caught in everyone else's business, unless it becomes our business, and if we do get involved, we need to back up our soldiers first. Our country had to solve our own problems in 1861–1865, let others do the same.

Freedom isn't really free. Here in America, we are promised freedom, but the securities we receive and the democracy we spread binds us in chains, not allowing us to roam free. Sure there needs to be laws enforced, yes there needs to be security, but we need freedom too. Our government needs to focus on our country. Will we as Americans allow the anaconda, known as the government, to strangle us, the people, as mice?●

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## RECOGNIZING THE UNIVERSITY OF OREGON FOOTBALL TEAM

● Mr. WYDEN. Mr. President, I wish to honor the University of Oregon's football team for its tremendous season. The Fighting Ducks of Oregon accumulated 13 wins with only 2 losses this year, which accounts for the most wins in team history. This season culminated with the Ducks winning their 11th Pac-12 Conference championship, playing in the first NCAA college football playoff, winning their third-ever Rose Bowl and reaching the National Championship game. It is truly a great year to be a Duck.

Recognition should not only be given to this football team's success on the

field but also to the hard work and effort demonstrated by players, coaches, and staff off the field. From volunteering at local afterschool programs to honoring our military, members of the Oregon Ducks football team have shown dedication and commitment to their school and their community.

Special recognition should go to head coach Mark Helfrich—a native Oregonian—for leading this group of young men to success on and off the field. I am also proud to honor Oregon quarterback Marcus Mariota for winning the University of Oregon's first Heisman Trophy. Marcus is the first athlete of Polynesian descent to win this award, which makes him the pride of his home State of Hawaii. His acceptance speech during the Heisman Trophy presentation was truly moving. I am proud to watch him represent the University with such class.

The Oregon Ducks have seen tremendous success throughout this 2014 season, scoring an average of 45.4 points per game, 90 total touchdowns, and amassing more than 3,000 total yards rushing. Marcus Mariota set a school record for single-season passing yards—more than 4,400 yards in 15 games—and, following completion of the regular season, two members of the Oregon football team were honored as first-team All-Americans by the Associated Press.

It has been a remarkable season all around, and I look forward to more years watching Coach Helfrich encourage his players to win the day. Go Ducks!●

REPORT ON THE STATE OF THE UNION DELIVERED TO A JOINT SESSION OF CONGRESS ON JANUARY 20, 2015—PM 1

The PRESIDING OFFICER laid before the Senate the following message from the President of the United States which was ordered to lie on the table:

*To the Congress of the United States:*

Mr. Speaker, Mr. Vice President, Members of Congress, my fellow Americans:

We are 15 years into this new century. Fifteen years that dawned with terror touching our shores; that unfolded with a new generation fighting two long and costly wars; that saw a vicious recession spread across our Nation and the world. It has been, and still is, a hard time for many.

But tonight, we turn the page.

Tonight, after a breakthrough year for America, our economy is growing and creating jobs at the fastest pace since 1999. Our unemployment rate is now lower than it was before the financial crisis. More of our kids are graduating than ever before; more of our people are insured than ever before; we are as free from the grip of foreign oil as we've been in almost 30 years.

Tonight, for the first time since 9/11, our combat mission in Afghanistan is over. Six years ago, nearly 180,000 American troops served in Iraq and Afghanistan. Today, fewer than 15,000 remain. And we salute the courage and sacrifice of every man and woman in this 9/11 Generation who has served to keep us safe. We are humbled and grateful for your service.

America, for all that we've endured; for all the grit and hard work required to come back; for all the tasks that lie ahead, know this:

The shadow of crisis has passed, and the state of the Union is strong.

At this moment—with a growing economy, shrinking deficits, bustling industry, and booming energy production—we have risen from recession freer to write our own future than any other nation on Earth. It's now up to us to choose who we want to be over the next 15 years, and for decades to come.

Will we accept an economy where only a few of us do spectacularly well? Or will we commit ourselves to an economy that generates rising incomes and chances for everyone who makes the effort?

Will we approach the world fearful and reactive, dragged into costly conflicts that strain our military and set back our standing? Or will we lead wisely, using all elements of our power to defeat new threats and protect our planet?

Will we allow ourselves to be sorted into factions and turned against one another—or will we recapture the sense of common purpose that has always propelled America forward?

In two weeks, I will send this Congress a budget filled with ideas that are practical, not partisan. And in the months ahead, I'll crisscross the country making a case for those ideas.

So tonight, I want to focus less on a checklist of proposals, and focus more on the values at stake in the choices before us.

It begins with our economy.

Seven years ago, Rebekah and Ben Erler of Minneapolis were newlyweds. She waited tables. He worked construction. Their first child, Jack, was on the way.

They were young and in love in America, and it doesn't get much better than that.

''If only we had known,'' Rebekah wrote to me last spring, ''what was about to happen to the housing and construction market.''

As the crisis worsened, Ben's business dried up, so he took what jobs he could find, even if they kept him on the road for long stretches of time. Rebekah took out student loans, enrolled in community college, and retrained for a new career. They sacrificed for each other. And slowly, it paid off. They bought their first home. They had a second son, Henry. Rebekah got a better job, and then a raise. Ben is back in construction—and home for dinner every night.

''It is amazing,'' Rebekah wrote, ''what you can bounce back from when you have to . . . we are a strong, tight-knit family who has made it through some very, very hard times.''

We are a strong, tight-knit family who has made it through some very, very hard times.

America, Rebekah and Ben's story is our story. They represent the millions who have worked hard, and scrimped, and sacrificed, and retooled. You are the reason I ran for this office. You're the people I was thinking of 6 years ago today, in the darkest months of the crisis, when I stood on the steps of this Capitol and promised we would rebuild our economy on a new foundation. And it's been your effort and resilience that has made it possible for our country to emerge stronger.

We believed we could reverse the tide of outsourcing, and draw new jobs to our shores. And over the past 5 years, our businesses have created more than 11 million new jobs.

We believed we could reduce our dependence on foreign oil and protect our planet. And today, America is number one in oil and gas. America is number one in wind power. Every three weeks, we bring online as much solar power as we did in all of 2008. And thanks to lower gas prices and higher fuel standards, the typical family this year should save $750 at the pump.

We believed we could prepare our kids for a more competitive world. And today, our younger students have earned the highest math and reading scores on record. Our high school graduation rate has hit an all-time high. And more Americans finish college than ever before.

We believed that sensible regulations could prevent another crisis, shield families from ruin, and encourage fair competition. Today, we have new tools to stop taxpayer-funded bailouts, and a new consumer watchdog to protect us from predatory lending and abusive credit card practices. And in the past year alone, about ten million uninsured Americans finally gained the security of health coverage.

At every step, we were told our goals were misguided or too ambitious; that we would crush jobs and explode deficits. Instead, we've seen the fastest economic growth in over a decade, our deficits cut by two-thirds, a stock market that has doubled, and health care inflation at its lowest rate in 50 years.

So the verdict is clear. Middle-class economics works. Expanding opportunity works. And these policies will continue to work, as long as politics don't get in the way. We can't slow down businesses or put our economy at risk with Government shutdowns or fiscal showdowns. We can't put the security of families at risk by taking away their health insurance, or unraveling the new rules on Wall Street, or refighting past battles on immigration when we've got a system to fix. And if a bill comes to my desk that tries to do any of these things, it will earn my veto.

Today, thanks to a growing economy, the recovery is touching more and

more lives. Wages are finally starting to rise again. We know that more small business owners plan to raise their employees' pay than at any time since 2007. But here's the thing—those of us here tonight, we need to set our sights higher than just making sure Government doesn't halt the progress we're making. We need to do more than just do no harm. Tonight, together, let's do more to restore the link between hard work and growing opportunity for every American.

Because families like Rebekah's still need our help. She and Ben are working as hard as ever, but have to forego vacations and a new car so they can pay off student loans and save for retirement. Basic childcare for Jack and Henry costs more than their mortgage, and almost as much as a year at the University of Minnesota. Like millions of hardworking Americans, Rebekah isn't asking for a handout, but she is asking that we look for more ways to help families get ahead.

In fact, at every moment of economic change throughout our history, this country has taken bold action to adapt to new circumstances, and to make sure everyone gets a fair shot. We set up worker protections, Social Security, Medicare, and Medicaid to protect ourselves from the harshest adversity. We gave our citizens schools and colleges, infrastructure and the internet—tools they needed to go as far as their effort will take them.

That's what middle-class economics is—the idea that this country does best when everyone gets their fair shot, everyone does their fair share, and everyone plays by the same set of rules. We don't just want everyone to share in America's success—we want everyone to contribute to our success.

So what does middle-class economics require in our time?

First—middle-class economics means helping working families feel more secure in a world of constant change. That means helping folks afford childcare, college, health care, a home, retirement—and my budget will address each of these issues, lowering the taxes of working families and putting thousands of dollars back into their pockets each year.

Here's one example. During World War II, when men like my grandfather went off to war, having women like my grandmother in the workforce was a national security priority—so this country provided universal childcare. In today's economy, when having both parents in the workforce is an economic necessity for many families, we need affordable, high-quality childcare more than ever. It's not a nice-to-have—it's a must-have. It's time we stop treating childcare as a side issue, or a women's issue, and treat it like the national economic priority that it is for all of us. And that's why my plan will make quality childcare more available, and more affordable, for every middle-class and low-income family with young children in America—by creating more slots and a new tax cut of up to $3,000 per child, per year.

Here's another example. Today, we're the only advanced country on Earth that doesn't guarantee paid sick leave or paid maternity leave to our workers. Forty-three million workers have no paid sick leave. Forty-three million. Think about that. And that forces too many parents to make the gut-wrenching choice between a paycheck and a sick kid at home. So I'll be taking new action to help States adopt paid leave laws of their own. And since paid sick leave won where it was on the ballot last November, let's put it to a vote right here in Washington. Send me a bill that gives every worker in America the opportunity to earn seven days of paid sick leave. It's the right thing to do.

Of course, nothing helps families make ends meet like higher wages. That's why this Congress still needs to pass a law that makes sure a woman is paid the same as a man for doing the same work. Really. It's 2015. It's time. We still need to make sure employees get the overtime they've earned. And to everyone in this Congress who still refuses to raise the minimum wage, I say this: If you truly believe you could work full-time and support a family on less than $15,000 a year, go try it. If not, vote to give millions of the hardest-working people in America a raise.

These ideas won't make everybody rich, or relieve every hardship. That's not the job of Government. To give working families a fair shot, we'll still need more employers to see beyond next quarter's earnings and recognize that investing in their workforce is in their company's long-term interest. We still need laws that strengthen rather than weaken unions, and give American workers a voice. But things like child care and sick leave and equal pay; things like lower mortgage premiums and a higher minimum wage—these ideas will make a meaningful difference in the lives of millions of families. That is a fact. And that's what all of us—Republicans and Democrats alike—were sent here to do.

Second, to make sure folks keep earning higher wages down the road, we have to do more to help Americans upgrade their skills.

America thrived in the 20th century because we made high school free, sent a generation of GIs to college, and trained the best workforce in the world. But in a 21st century economy that rewards knowledge like never before, we need to do more.

By the end of this decade, two in three job openings will require some higher education. Two in three. And yet, we still live in a country where too many bright, striving Americans are priced out of the education they need. It's not fair to them, and it's not smart for our future.

That's why I am sending this Congress a bold new plan to lower the cost of community college—to zero.

Forty percent of our college students choose community college. Some are young and starting out. Some are older and looking for a better job. Some are veterans and single parents trying to transition back into the job market. Whoever you are, this plan is your chance to graduate ready for the new economy, without a load of debt. Understand, you've got to earn it—you've got to keep your grades up and graduate on time. Tennessee, a state with Republican leadership, and Chicago, a city with Democratic leadership, are showing that free community college is possible. I want to spread that idea all across America, so that 2 years of college becomes as free and universal in America as high school is today. And I want to work with this Congress, to make sure Americans already burdened with student loans can reduce their monthly payments, so that student debt doesn't derail anyone's dreams.

Thanks to Vice President BIDEN's great work to update our job training system, we're connecting community colleges with local employers to train workers to fill high-paying jobs like coding, and nursing, and robotics. Tonight, I'm also asking more businesses to follow the lead of companies like CVS and UPS, and offer more educational benefits and paid apprenticeships—opportunities that give workers the chance to earn higher-paying jobs even if they don't have a higher education.

And as a new generation of veterans comes home, we owe them every opportunity to live the American Dream they helped defend. Already, we've made strides towards ensuring that every veteran has access to the highest quality care. We're slashing the backlog that had too many veterans waiting years to get the benefits they need, and we're making it easier for vets to translate their training and experience into civilian jobs. Joining Forces, the national campaign launched by Michelle and Jill Biden, has helped nearly 700,000 veterans and military spouses get new jobs. So to every CEO in America, let me repeat: If you want somebody who's going to get the job done, hire a veteran.

Finally, as we better train our workers, we need the new economy to keep churning out high-wage jobs for our workers to fill.

Since 2010, America has put more people back to work than Europe, Japan, and all advanced economies combined. Our manufacturers have added almost 800,000 new jobs. Some of our bedrock sectors, like our auto industry, are booming. But there are also millions of Americans who work in jobs that didn't even exist 10 or 20 years ago—jobs at companies like Google, and eBay, and Tesla.

So no one knows for certain which industries will generate the jobs of the future. But we do know we want them here in America. That's why the third part of middle-class economics is about

building the most competitive economy anywhere, the place where businesses want to locate and hire.

Twenty-first century businesses need 21st century infrastructure—modern ports, stronger bridges, faster trains and the fastest internet. Democrats and Republicans used to agree on this. So let's set our sights higher than a single oil pipeline. Let's pass a bipartisan infrastructure plan that could create more than thirty times as many jobs per year, and make this country stronger for decades to come.

Twenty-first century businesses, including small businesses, need to sell more American products overseas. Today, our businesses export more than ever, and exporters tend to pay their workers higher wages. But as we speak, China wants to write the rules for the world's fastest-growing region. That would put our workers and businesses at a disadvantage. Why would we let that happen? We should write those rules. We should level the playing field. That's why I'm asking both parties to give me trade promotion authority to protect American workers, with strong new trade deals from Asia to Europe that aren't just free, but fair.

Look, I'm the first one to admit that past trade deals haven't always lived up to the hype, and that's why we've gone after countries that break the rules at our expense. But 95 percent of the world's customers live outside our borders, and we can't close ourselves off from those opportunities. More than half of manufacturing executives have said they're actively looking at bringing jobs back from China. Let's give them one more reason to get it done.

Twenty-first century businesses will rely on American science, technology, research and development. I want the country that eliminated polio and mapped the human genome to lead a new era of medicine—one that delivers the right treatment at the right time, in some patients with cystic fibrosis, this approach has reversed a disease once thought unstoppable. Tonight, I'm launching a new Precision Medicine Initiative to bring us closer to curing diseases like cancer and diabetes—and to give all of us access to the personalized information we need to keep ourselves and our families healthier.

I intend to protect a free and open internet, extend its reach to every classroom, and every community, and help folks build the fastest networks, so that the next generation of digital innovators and entrepreneurs have the platform to keep reshaping our world.

I want Americans to win the race for the kinds of discoveries that unleash new jobs—converting sunlight into liquid fuel; creating revolutionary prosthetics, so that a veteran who gave his arms for his country can play catch with his kid; pushing out into the Solar System not just to visit, but to stay. Last month, we launched a new spacecraft as part of a re-energized space program that will send American astronauts to Mars. In two months, to prepare us for those missions, Scott Kelly will begin a year-long stay in space. Good luck, Captain—and make sure to Instagram it.

Now, the truth is, when it comes to issues like infrastructure and basic research, I know there's bipartisan support in this chamber. Members of both parties have told me so. Where we too often run onto the rocks is how to pay for these investments. As Americans, we don't mind paying our fair share of taxes, as long as everybody else does, too. But for far too long, lobbyists have rigged the tax code with loopholes that let some corporations pay nothing while others pay full freight. They've riddled it with giveaways the superrich don't need, denying a break to middle class families who do.

This year, we have an opportunity to change that. Let's close loopholes so we stop rewarding companies that keep profits abroad, and reward those that invest in America. Let's use those savings to rebuild our infrastructure and make it more attractive for companies to bring jobs home. Let's simplify the system and let a small business owner file based on her actual bank statement, instead of the number of accountants she can afford. And let's close the loopholes that lead to inequality by allowing the top 1 percent to avoid paying taxes on their accumulated wealth. We can use that money to help more families pay for childcare and send their kids to college. We need a tax code that truly helps working Americans trying to get a leg up in the new economy, and we can achieve that together.

Helping hardworking families make ends meet. Giving them the tools they need for good-paying jobs in this new economy. Maintaining the conditions for growth and competitiveness. This is where America needs to go. I believe it's where the American people want to go. It will make our economy stronger a year from now, 15 years from now, and deep into the century ahead.

Of course, if there's one thing this new century has taught us, it's that we cannot separate our work at home from challenges beyond our shores.

My first duty as Commander in Chief is to defend the United States of America. In doing so, the question is not whether America leads in the world, but how. When we make rash decisions, reacting to the headlines instead of using our heads; when the first response to a challenge is to send in our military—then we risk getting drawn into unnecessary conflicts, and neglect the broader strategy we need for a safer, more prosperous world. That's what our enemies want us to do.

I believe in a smarter kind of American leadership. We lead best when we combine military power with strong diplomacy; when we leverage our power with coalition building; when we don't let our fears blind us to the opportunities that this new century presents. That's exactly what we're doing right now—and around the globe, it is making a difference.

First, we stand united with people around the world who've been targeted by terrorists—from a school in Pakistan to the streets of Paris. We will continue to hunt down terrorists and dismantle their networks, and we reserve the right to act unilaterally, as we've done relentlessly since I took office to take out terrorists who pose a direct threat to us and our allies.

At the same time, we've learned some costly lessons over the last 13 years.

Instead of Americans patrolling the valleys of Afghanistan, we've trained their security forces, who've now taken the lead, and we've honored our troops' sacrifice by supporting that country's first democratic transition. Instead of sending large ground forces overseas, we're partnering with nations from South Asia to North Africa to deny safe haven to terrorists who threaten America. In Iraq and Syria, American leadership—including our military power—is stopping ISIL's advance. Instead of getting dragged into another ground war in the Middle East, we are leading a broad coalition, including Arab nations, to degrade and ultimately destroy this terrorist group. We're also supporting a moderate opposition in Syria that can help us in this effort, and assisting people everywhere who stand up to the bankrupt ideology of violent extremism. This effort will take time. It will require focus. But we will succeed. And tonight, I call on this Congress to show the world that we are united in this mission by passing a resolution to authorize the use of force against ISIL.

Second, we are demonstrating the power of American strength and diplomacy. We're upholding the principle that bigger nations can't bully the small—by opposing Russian aggression, supporting Ukraine's democracy, and reassuring our NATO allies. Last year, as we were doing the hard work of imposing sanctions along with our allies, some suggested that Mr. Putin's aggression was a masterful display of strategy and strength. Well, today, it is America that stands strong and united with our allies, while Russia is isolated, with its economy in tatters.

That's how America leads—not with bluster, but with persistent, steady resolve.

In Cuba, we are ending a policy that was long past its expiration date. When what you're doing doesn't work for 50 years, it's time to try something new. Our shift in Cuba policy has the potential to end a legacy of mistrust in our hemisphere; removes a phony excuse for restrictions in Cuba; stands up for democratic values; and extends the hand of friendship to the Cuban people. And this year, Congress should begin the work of ending the embargo. As His Holiness, Pope Francis, has said, diplomacy is the work of ''small steps.''

These small steps have added up to new hope for the future in Cuba. And after years in prison, we're overjoyed that Alan Gross is back where he belongs. Welcome home, Alan.

Our diplomacy is at work with respect to Iran, where, for the first time in a decade, we've halted the progress of its nuclear program and reduced its stockpile of nuclear material. Between now and this spring, we have a chance to negotiate a comprehensive agreement that prevents a nuclear-armed Iran; secures America and our allies—including Israel; while avoiding yet another Middle East conflict. There are no guarantees that negotiations will succeed, and I keep all options on the table to prevent a nuclear Iran. But new sanctions passed by this Congress, at this moment in time, will all but guarantee that diplomacy fails—alienating America from its allies; and ensuring that Iran starts up its nuclear program again. It doesn't make sense. That is why I will veto any new sanctions bill that threatens to undo this progress. The American people expect us to only go to war as a last resort, and I intend to stay true to that wisdom.

Third, we're looking beyond the issues that have consumed us in the past to shape the coming century.

No foreign nation, no hacker, should be able to shut down our networks, steal our trade secrets, or invade the privacy of American families, especially our kids. We are making sure our Government integrates intelligence to combat cyber threats, just as we have done to combat terrorism. And tonight, I urge this Congress to finally pass the legislation we need to better meet the evolving threat of cyber-attacks, combat identity theft, and protect our children's information. If we don't act, we'll leave our Nation and our economy vulnerable. If we do, we can continue to protect the technologies that have unleashed untold opportunities for people around the globe.

In West Africa, our troops, our scientists, our doctors, our nurses and healthcare workers are rolling back Ebola—saving countless lives and stopping the spread of disease. I couldn't be prouder of them, and I thank this Congress for your bipartisan support of their efforts. But the job is not yet done—and the world needs to use this lesson to build a more effective global effort to prevent the spread of future pandemics, invest in smart development, and eradicate extreme poverty.

In the Asia Pacific, we are modernizing alliances while making sure that other nations play by the rules—in how they trade, how they resolve maritime disputes, and how they participate in meeting common international challenges like nonproliferation and disaster relief. And no challenge—no challenge—poses a greater threat to future generations than climate change. 2014 was the planet's warmest year on record. Now, one year doesn't make a trend, but this does—14 of the 15 warmest years on record have all fallen in the first 15 years of this century.

I've heard some folks try to dodge the evidence by saying they're not scientists; that we don't have enough information to act. Well, I'm not a scientist, either. But you know what—I know a lot of really good scientists at NASA, and NOAA, and at our major universities. The best scientists in the world are all telling us that our activities are changing the climate, and if we do not act forcefully, we'll continue to see rising oceans, longer, hotter heat waves, dangerous droughts and floods, and massive disruptions that can trigger greater migration, conflict, and hunger around the globe. The Pentagon says that climate change poses immediate risks to our national security. We should act like it.

That's why, over the past 6 years, we've done more than ever before to combat climate change, from the way we produce energy, to the way we use it. That's why we've set aside more public lands and waters than any administration in history. And that's why I will not let this Congress endanger the health of our children by turning back the clock on our efforts. I am determined to make sure American leadership drives international action. In Beijing, we made an historic announcement—the United States will double the pace at which we cut carbon pollution, and China committed, for the first time, to limiting their emissions. And because the world's two largest economies came together, other nations are now stepping up, and offering hope that, this year, the world will finally reach an agreement to protect the one planet we've got.

There's one last pillar to our leadership—and that's the example of our values.

As Americans, we respect human dignity, even when we're threatened, which is why I've prohibited torture, and worked to make sure our use of new technology like drones is properly constrained. It's why we speak out against the deplorable anti-Semitism that has resurfaced in certain parts of the world. It's why we continue to reject offensive stereotypes of Muslims—the vast majority of whom share our commitment to peace. That's why we defend free speech, and advocate for political prisoners, and condemn the persecution of women, or religious minorities, or people who are lesbian, gay, bisexual, or transgender. We do these things not only because they're right, but because they make us safer.

As Americans, we have a profound commitment to justice—so it makes no sense to spend three million dollars per prisoner to keep open a prison that the world condemns and terrorists use to recruit. Since I've been President, we've worked responsibly to cut the population of GTMO in half. Now it's time to finish the job. And I will not relent in my determination to shut it down. It's not who we are.

As Americans, we cherish our civil liberties—and we need to uphold that commitment if we want maximum cooperation from other countries and industry in our fight against terrorist networks. So while some have moved on from the debates over our surveillance programs, I haven't. As promised, our intelligence agencies have worked hard, with the recommendations of privacy advocates, to increase transparency and build more safeguards against potential abuse. And next month, we'll issue a report on how we're keeping our promise to keep our country safe while strengthening privacy.

Looking to the future instead of the past. Making sure we match our power with diplomacy, and use force wisely. Building coalitions to meet new challenges and opportunities. Leading—always—with the example of our values. That's what makes us exceptional. That's what keeps us strong. And that's why we must keep striving to hold ourselves to the highest of standards—our own.

You know, just over a decade ago, I gave a speech in Boston where I said there wasn't a liberal America, or a conservative America; a black America or a white America—but a United States of America. I said this because I had seen it in my own life, in a nation that gave someone like me a chance; because I grew up in Hawaii, a melting pot of races and customs; because I made Illinois my home—a state of small towns, rich farmland, and one of the world's great cities; a microcosm of the country where Democrats and Republicans and Independents, good people of every ethnicity and every faith, share certain bedrock values.

Over the past 6 years, the pundits have pointed out more than once that my presidency hasn't delivered on this vision. How ironic, they say, that our politics seems more divided than ever. It's held up as proof not just of my own flaws—of which there are many—but also as proof that the vision itself is misguided, and naive, and that there are too many people in this town who actually benefit from partisanship and gridlock for us to ever do anything about it.

I know how tempting such cynicism may be. But I still think the cynics are wrong.

I still believe that we are one people. I still believe that together, we can do great things, even when the odds are long. I believe this because over and over in my 6 years in office, I have seen America at its best. I've seen the hopeful faces of young graduates from New York to California; and our newest officers at West Point, Annapolis, Colorado Springs, and New London. I've mourned with grieving families in Tucson and Newtown; in Boston, West, Texas, and West Virginia. I've watched Americans beat back adversity from the Gulf Coast to the Great Plains; from Midwest assembly lines to the Mid-Atlantic seaboard. I've seen something like gay marriage go from a wedge issue used to drive us apart to a

story of freedom across our country, a civil right now legal in States that seven in ten Americans call home.

So I know the good, and optimistic, and big-hearted generosity of the American people who, every day, live the idea that we are our brother's keeper, and our sister's keeper. And I know they expect those of us who serve here to set a better example.

So the question for those of us here tonight is how we, all of us, can better reflect America's hopes. I've served in Congress with many of you. I know many of you well. There are a lot of good people here, on both sides of the aisle. And many of you have told me that this isn't what you signed up for—arguing past each other on cable shows, the constant fundraising, always looking over your shoulder at how the base will react to every decision.

Imagine if we broke out of these tired old patterns. Imagine if we did something different.

Understand—a better politics isn't one where Democrats abandon their agenda or Republicans simply embrace mine.

A better politics is one where we appeal to each other's basic decency instead of our basest fears.

A better politics is one where we debate without demonizing each other; where we talk issues, and values, and principles, and facts, rather than ''gotcha'' moments, or trivial gaffes, or fake controversies that have nothing to do with people's daily lives.

A better politics is one where we spend less time drowning in dark money for ads that pull us into the gutter, and spend more time lifting young people up, with a sense of purpose and possibility, and asking them to join in the great mission of building America.

If we're going to have arguments, let's have arguments—but let's make them debates worthy of this body and worthy of this country.

We still may not agree on a woman's right to choose, but surely we can agree it's a good thing that teen pregnancies and abortions are nearing all-time lows, and that every woman should have access to the health care she needs.

Yes, passions still fly on immigration, but surely we can all see something of ourselves in the striving young student, and agree that no one benefits when a hardworking mom is taken from her child, and that it's possible to shape a law that upholds our tradition as a nation of laws and a nation of immigrants.

We may go at it in campaign season, but surely we can agree that the right to vote is sacred; that it's being denied to too many; and that, on this 50th anniversary of the great march from Selma to Montgomery and the passage of the Voting Rights Act, we can come together, Democrats and Republicans, to make voting easier for every single American.

We may have different takes on the events of Ferguson and New York. But surely we can understand a father who fears his son can't walk home without being harassed. Surely we can understand the wife who won't rest until the police officer she married walks through the front door at the end of his shift. Surely we can agree it's a good thing that for the first time in 40 years, the crime rate and the incarceration rate have come down together, and use that as a starting point for Democrats and Republicans, community leaders and law enforcement, to reform America's criminal justice system so that it protects and serves us all.

That's a better politics. That's how we start rebuilding trust. That's how we move this country forward. That's what the American people want. That's what they deserve.

I have no more campaigns to run. My only agenda for the next 2 years is the same as the one I've had since the day I swore an oath on the steps of this Capitol—to do what I believe is best for America. If you share the broad vision I outlined tonight, join me in the work at hand. If you disagree with parts of it, I hope you'll at least work with me where you do agree. And I commit to every Republican here tonight that I will not only seek out your ideas, I will seek to work with you to make this country stronger.

Because I want this chamber, this city, to reflect the truth—that for all our blind spots and shortcomings, we are a people with the strength and generosity of spirit to bridge divides, to unite in common effort, and help our neighbors, whether down the street or on the other side of the world.

I want our actions to tell every child, in every neighborhood: your life matters, and we are as committed to improving your life chances as we are for our own kids.

I want future generations to know that we are a people who see our differences as a great gift, that we are a people who value the dignity and worth of every citizen—man and woman, young and old, black and white, Latino and Asian, immigrant and Native American, gay and straight, Americans with mental illness or physical disability.

I want them to grow up in a country that shows the world what we still know to be true: that we are still more than a collection of red States and blue States; that we are the United States of America.

I want them to grow up in a country where a young mom like Rebekah can sit down and write a letter to her President with a story to sum up these past 6 years:

''It is amazing what you can bounce back from when you have to . . . we are a strong, tight-knit family who has made it through some very, very hard times.''

My fellow Americans, we too are a strong, tight-knit family. We, too, have made it through some hard times. Fifteen years into this new century, we have picked ourselves up, dusted ourselves off, and begun again the work of remaking America. We've laid a new foundation. A brighter future is ours to write. Let's begin this new chapter—together—and let's start the work right now.

Thank you, God bless you, and God bless this country we love.

BARACK OBAMA.

THE WHITE HOUSE, *January 20, 2015.*

## MEASURES PLACED ON THE CALENDAR

The following bill was read the second time, and placed on the calendar:

H.R. 240. An act making appropriations for the Department of Homeland Security for the fiscal year ending September 30, 2015, and for other purposes.

## EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC–256. A communication from the Under Secretary of Defense (Acquisition, Technology, and Logistics), transmitting, pursuant to law, a report entitled ''Defense Production Act Annual Fund Report for Fiscal Year 2014''; to the Committee on Armed Services.

EC–257. A communication from the Director, Office of Surface Mining Reclamation and Enforcement, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled ''Abandoned Mine Land Reclamation Program; Limited Liability for Noncoal Reclamation by Certified States and Indian Tribes'' ((RIN1029–AC66) (Docket ID OSM–2012–0010)) received in the Office of the President of the Senate on January 13, 2015; to the Committee on Energy and Natural Resources.

EC–258. A communication from the Departmental Privacy Officer, Office of the Secretary, Department of the Interior, transmitting, pursuant to law, the report of a rule entitled ''Privacy Act Regulations; Exemption for the Insider Threat Program'' (RIN1090–AB07) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Energy and Natural Resources.

EC–259. A communication from the General Counsel, Federal Energy Regulatory Commission, transmitting, pursuant to law, the report of a rule entitled ''Revisions to Auxiliary Installations, Replacement Facilities, and Siting and Maintenance Regulations'' (Docket No. RM12–11–002) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Energy and Natural Resources.

EC–260. A communication from the Secretary of Commerce, transmitting, pursuant to law, a report relative to the export to the People's Republic of China of items not detrimental to the U.S. space launch industry; to the Committee on Banking, Housing, and Urban Affairs.

EC–261. A communication from the Regulatory Specialist of the Legislative and Regulatory Activities Division, Office of the Comptroller of the Currency, Department of the Treasury, transmitting, pursuant to law,

the report of a rule entitled ''Credit Risk Retention'' (RIN1557–AD40) received in the Office of the President of the Senate on January 13, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC–262. A communication from the Regulatory Specialist of the Legislative and Regulatory Activities Division, Office of the Comptroller of the Currency, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled ''Appraisals for Higher-Priced Mortgage Loans Exemption Threshold Adjustment—Final Rule'' (RIN1557–AD90) received in the Office of the President of the Senate on January 13, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC–263. A communication from the Regulatory Specialist of the Legislative and Regulatory Activities Division, Office of the Comptroller of the Currency, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled ''Subordinated Debt Issued by a National Bank'' (RIN1557–AD73) received in the Office of the President of the Senate on January 13, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC–264. A communication from the Regulatory Specialist of the Legislative and Regulatory Activities Division, Office of the Comptroller of the Currency, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled ''Community Reinvestment Act Regulations'' (RIN1557–AD89) received in the Office of the President of the Senate on January 13, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC–265. A communication from the Regulatory Specialist of the Legislative and Regulatory Activities Division, Office of the Comptroller of the Currency, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled ''Regulatory Capital Rules, Liquidity Coverage Ratio: Interim Final Revisions to Definition of Qualifying Master Netting Agreement and Related Definitions'' (RIN1557–AD91) received in the Office of the President of the Senate on January 13, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC–266. A communication from the Assistant to the Board of Governors of the Federal Reserve System, transmitting, pursuant to law, the report of a rule entitled ''Credit Risk Retention'' (RIN7100–AD70) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Banking, Housing, and Urban Affairs.

EC–267. A communication from the Secretary of the Treasury, transmitting, pursuant to law, a six-month periodic report on the national emergency that was declared in Executive Order 13405 of June 16, 2006, with respect to Belarus; to the Committee on Banking, Housing, and Urban Affairs.

EC–268. A communication from the Secretary of the Treasury, transmitting, pursuant to law, a six-month periodic report on the continuation of the national emergency that was declared in Executive Order 13396 on February 7, 2006, with respect to Cote d'Ivoire; to the Committee on Banking, Housing, and Urban Affairs.

EC–269. A communication from the Chief of the Publications and Regulations Branch, Internal Revenue Service, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled ''Applicable Federal Rates—January 2015'' (Rev. Rul. 2015–1) received in the Office of the President of the Senate on January 9, 2015; to the Committee on Finance.

EC–270. A communication from the Controller, Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, the report of a rule entitled ''Federal Awarding Agency Regulatory Implementation of Office of Management and Budget's Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards'' (2 CFR Part 1; 2 CFR Part 25; 2 CFR Part 170; 2 CFR Part 180; 2 CFR Part 200) received during adjournment of the Senate in the Office of the President of the Senate on December 23, 2014; to the Committee on Homeland Security and Governmental Affairs.

EC–271. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–438, ''Workers' Compensation Statute of Limitations Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–272. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–439, ''Critical Infrastructure Freedom of Information Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–273. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–441, ''Business Improvement Districts Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–274. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–424, ''Fiscal Year 2015 Budget Support Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–275. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–426, ''Wage Theft Prevention Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–276. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–452, ''Georgia Avenue Great Streets Neighborhood Retail Priority Area Temporary Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–277. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–442, ''Extension of Time to Dispose of the Strand Theater Temporary Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–278. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–425, ''Small and Certified Business Enterprise Development and Assistance Waiver Certification Temporary Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–279. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–451, ''Rent Control Hardship Petition Limitation Temporary Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–280. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–453, ''Tenant Opportunity to Purchase Temporary Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–281. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–420, ''Post-Arrest Process Clarification Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–282. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–423, ''Sustainable Solid Waste Management Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–283. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–437, ''Voter Registration Access and Modernization Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–284. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–416, ''Prohibition of the Harm of Police Animals Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–285. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–565, ''Legalization of Possession of Minimal Amounts of Marijuana for Personal Use Initiative of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–286. A communication from the Chairman of the Council of the District of Columbia, transmitting, pursuant to law, a report on D.C. Act 20–443, ''Medical Marijuana Expansion Temporary Amendment Act of 2014''; to the Committee on Homeland Security and Governmental Affairs.

EC–287. A communication from the Director of the Office of Personnel Management, transmitting, pursuant to law, the Agency Response to the Office of Inspector General's Semiannual Report to Congress for the period from April 1, 2014 through September 30, 2014; to the Committee on Homeland Security and Governmental Affairs.

EC–288. A communication from the Inspector General of the Office of Personnel Management, transmitting, pursuant to law, the Semiannual Report of the Inspector General for the period from April 1, 2014 through September 30, 2014; to the Committee on Homeland Security and Governmental Affairs.

EC–289. A communication from the Clerk of Court, United States Court of Federal Claims, transmitting, pursuant to law, the Court's annual report for the year ended September 30, 2014; to the Committee on the Judiciary.

EC–290. A communication from the Federal Liaison Officer, Patent and Trademark Office, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled ''Miscellaneous Changes to Trademark Rules of Practice and the Rules of Practice in Filings Pursuant to the Protocol Relating to the Madrid Agreement Concerning the International Registration of Marks'' (RIN0651–AC88) received in the Office of the President of the Senate on January 12, 2015; to the Committee on the Judiciary.

EC–291. A communication from the Staff Director of the United States Commission on Civil Rights, transmitting, pursuant to law, a report relative to the United States Commission on Civil Rights renewing the charter of its federal advisory committees; to the Committee on the Judiciary.

EC–292. A communication from the Acting Director of the Regulation Policy and Management Office of the General Counsel, Veterans Health Administration, Department of Veterans Affairs, transmitting, pursuant to law, the report of a rule entitled ''Caregivers Program'' (RIN2900–AN94) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Veterans' Affairs.

EC–293. A communication from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.622(i), Post-Transition Table of DTV Allotments, Television Broadcast Stations. (Dayton, Ohio)" ((MB Docket No. 14–159) (RM–11735)) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Commerce, Science, and Transportation.

EC–294. A communication from the Chief of Staff, Media Bureau, Federal Communications Commission, transmitting, pursuant to law, the report of a rule entitled "Amendment of Section 73.622(i), Post-Transition Table of DTV Allotments, Television Broadcast Stations. (Denver, Colorado)" ((MB Docket No. 14–179) (RM–11736)) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Commerce, Science, and Transportation.

EC–295. A communication from the Assistant Chief Counsel for Hazmat, Pipeline and Hazardous Materials Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Hazardous Materials: Harmonization with International Standards (RRR)" (RIN2137–AF05) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Commerce, Science, and Transportation.

EC–296. A communication from the Assistant Chief Counsel for Hazmat, Pipeline and Hazardous Materials Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Pipeline Safety: Periodic Updates of Regulatory References to Technical Standards and Miscellaneous Amendments" (RIN2137–AE85) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Commerce, Science, and Transportation.

EC–297. A communication from the Division Chief of Regulatory Development, Federal Motor Carrier Safety Administration, Department of Transportation, transmitting, pursuant to law, the report of a rule entitled "Inspection, Repair, and Maintenance; Driver-Vehicle Inspection Report (DVIR)" (RIN2126–AB46) received in the Office of the President of the Senate on January 12, 2015; to the Committee on Commerce, Science, and Transportation.

## REPORTS OF COMMITTEES

The following reports of committees were submitted:

By Mr. THUNE, from the Committee on Commerce, Science, and Transportation, without amendment:

S. Res. 28. An original resolution authorizing expenditures by the Committee on Commerce, Science, and Transportation.

## INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mrs. FISCHER (for herself and Mr. LANKFORD):

S. 189. A bill to provide for additional safeguards with respect to imposing Federal mandates, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

By Mr. VITTER:

S. 190. A bill to amend the Federal Food, Drug, and Cosmetic Act to ensure the safety of imported seafood; to the Committee on Health, Education, Labor, and Pensions.

By Mr. KAINE (for himself, Mr. PORTMAN, and Ms. BALDWIN):

S. 191. A bill to amend the Carl D. Perkins Career and Technical Education Act of 2006 to raise the quality of career and technical education programs and to allow local eligible recipients to use funding to establish high-quality career academies; to the Committee on Health, Education, Labor, and Pensions.

By Mr. ALEXANDER (for himself, Mrs. MURRAY, Mr. BURR, and Mr. SANDERS):

S. 192. A bill to reauthorize the Older Americans Act of 1965, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. BARRASSO (for himself and Mr. ENZI):

S. 193. A bill to provide for the management of certain inventoried roadless areas, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. GRASSLEY (for himself and Mr. FRANKEN):

S. 194. A bill to amend title 11 of the United States Code to clarify the rule allowing discharge as a nonpriority claim of governmental claims arising from the disposition of farm assets under chapter 12 bankruptcies; to the Committee on the Judiciary.

By Mr. KIRK (for himself, Mr. VITTER, and Mr. TOOMEY):

S. 195. A bill to amend the Internal Revenue Code of 1986 to improve and expand Coverdell education savings accounts; to the Committee on Finance.

By Mr. REID:

S. 196. A bill to provide for the withdrawal of certain Federal land in Garden Valley, Nevada; to the Committee on Energy and Natural Resources.

By Ms. BALDWIN (for herself, Mrs. MURRAY, Mr. BROWN, Mr. FRANKEN, Ms. WARREN, Mr. MURPHY, and Mr. CASEY):

S. 197. A bill to amend the Elementary and Secondary Education Act of 1965 to award grants to States to improve delivery of high-quality assessments, and for other purposes; to the Committee on Health, Education, Labor, and Pensions.

By Mr. DURBIN (for himself, Mr. REED, Mr. WHITEHOUSE, Ms. WARREN, Ms. HIRONO, Mr. FRANKEN, Mrs. FEINSTEIN, and Mrs. BOXER):

S. 198. A bill to amend the Internal Revenue Code of 1986 to modify the rules relating to inverted corporations; to the Committee on Finance.

By Mr. REID:

S. 199. A bill to establish the Gold Butte National Conservation Area in Clark County, Nevada, in order to conserve, protect, and enhance the cultural, archaeological, natural, wilderness, scientific, geological, historical, biological, wildlife, educational, and scenic resources of the area, to designate wilderness area, and for other purposes; to the Committee on Energy and Natural Resources.

## SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. THUNE:

S. Res. 28. An original resolution authorizing expenditures by the Committee on Commerce, Science, and Transportation; from the Committee on Commerce, Science, and Transportation; to the Committee on Rules and Administration.

By Mr. MURPHY (for himself, Mr. DURBIN, Mr. JOHNSON, Mr. RISCH, Mr. PERDUE, Mr. UDALL, Mr. ISAKSON, Mrs. SHAHEEN, Mr. GARDNER, Mr. COONS, Mr. RUBIO, Mrs. BOXER, Mr. BARRASSO, Mr. MENENDEZ, Mr. LEAHY, Mr. MARKEY, Mr. CARDIN, Mr. FLAKE, Mr. WYDEN, Ms. BALDWIN, Mr. BLUMENTHAL, and Mr. BURR):

S. Res. 29. A resolution condemning the terrorist attacks in Paris, offering condolences to the families of the victims, expressing solidarity with the people of France, and reaffirming fundamental freedom of expression; considered and agreed to.

By Mr. SCOTT (for himself, Mrs. FEINSTEIN, Mr. BOOZMAN, Mr. CRUZ, Mr. CRAPO, Mr. RUBIO, Mr. PAUL, Mr. ENZI, Mr. ALEXANDER, Mr. CORNYN, Mr. VITTER, Mr. TOOMEY, Mr. JOHNSON, and Ms. AYOTTE):

S. Res. 30. A resolution designating the week of January 25 through January 31, 2015, as "National School Choice Week" ; considered and agreed to.

## ADDITIONAL COSPONSORS

### S. 12

At the request of Mr. BLUNT, the name of the Senator from Alaska (Mr. SULLIVAN) was added as a cosponsor of S. 12, a bill to amend the Internal Revenue Code of 1986 to exempt employees with health coverage under TRICARE or the Veterans Administration from being taken into account for purposes of determining the employers to which the employer mandate applies under the Patient Protection and Affordable Care Act.

### S. 30

At the request of Ms. COLLINS, the name of the Senator from Louisiana (Mr. CASSIDY) was added as a cosponsor of S. 30, a bill to amend the Internal Revenue Code of 1986 to modify the definition of full-time employee for purposes of the employer mandate in the Patient Protection and Affordable Care Act.

### S. 105

At the request of Mr. VITTER, the name of the Senator from Louisiana (Mr. CASSIDY) was added as a cosponsor of S. 105, a bill to permit management of the red snapper by Gulf Coast States and for other purposes.

### S. 117

At the request of Mr. HELLER, the name of the Senator from Florida (Mr. RUBIO) was added as a cosponsor of S. 117, a bill to recognize Jerusalem as the capital of Israel, to relocate to Jerusalem the United States Embassy in Israel, and for other purposes.

### S. 123

At the request of Mr. RUBIO, the name of the Senator from Colorado (Mr. GARDNER) was added as a cosponsor of S. 123, a bill to prevent a taxpayer bailout of health insurance issuers.

### S. 149

At the request of Mr. HATCH, the names of the Senator from Wyoming (Mr. BARRASSO), the Senator from Maine (Ms. COLLINS), the Senator from Idaho (Mr. CRAPO), the Senator from

Colorado (Mr. GARDNER), the Senator from Oklahoma (Mr. INHOFE), the Senator from Illinois (Mr. KIRK), the Senator from Kansas (Mr. MORAN) and the Senator from Kansas (Mr. ROBERTS) were added as cosponsors of S. 149, a bill to amend the Internal Revenue Code of 1986 to repeal the excise tax on medical devices.

S. 165

At the request of Ms. AYOTTE, the names of the Senator from Pennsylvania (Mr. TOOMEY), the Senator from Alabama (Mr. SESSIONS), the Senator from Utah (Mr. HATCH) and the Senator from Iowa (Mrs. ERNST) were added as cosponsors of S. 165, a bill to extend and enhance prohibitions and limitations with respect to the transfer or release of individuals detained at United States Naval Station, Guantanamo Bay, Cuba, and for other purposes.

S. 167

At the request of Mr. MCCAIN, the names of the Senator from Nevada (Mr. HELLER) and the Senator from North Carolina (Mr. TILLIS) were added as cosponsors of S. 167, a bill to direct the Secretary of Veterans Affairs to provide for the conduct of annual evaluations of mental health care and suicide prevention programs of the Department of Veterans Affairs, to require a pilot program on loan repayment for psychiatrists who agree to serve in the Veterans Health Administration of the Department of Veterans Affairs, and for other purposes.

At the request of Mr. BLUMENTHAL, the names of the Senator from Maryland (Mr. CARDIN), the Senator from North Dakota (Ms. HEITKAMP) and the Senator from New York (Mr. SCHUMER) were added as cosponsors of S. 167, supra.

S. 184

At the request of Mr. HOEVEN, the name of the Senator from North Dakota (Ms. HEITKAMP) was added as a cosponsor of S. 184, a bill to amend the Indian Child Protection and Family Violence Prevention Act to require background checks before foster care placements are ordered in tribal court proceedings, and for other purposes.

S. RES. 26

At the request of Mr. DURBIN, the name of the Senator from Rhode Island (Mr. WHITEHOUSE) was added as a cosponsor of S. Res. 26, a resolution commending Pope Francis for his leadership in helping to secure the release of Alan Gross and for working with the Governments of the United States and Cuba to achieve a more positive relationship.

AMENDMENT NO. 3

At the request of Mr. PORTMAN, the names of the Senator from Minnesota (Mr. FRANKEN) and the Senator from Colorado (Mr. BENNET) were added as cosponsors of amendment No. 3 proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 17

At the request of Mr. FRANKEN, the name of the Senator from Delaware (Mr. COONS) was added as a cosponsor of amendment No. 17 proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 23

At the request of Mr. SANDERS, the names of the Senator from Oregon (Mr. MERKLEY) and the Senator from Delaware (Mr. COONS) were added as cosponsors of amendment No. 23 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 24

At the request of Mr. SANDERS, the names of the Senator from Rhode Island (Mr. WHITEHOUSE) and the Senator from Massachusetts (Ms. WARREN) were added as cosponsors of amendment No. 24 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 26

At the request of Mr. WYDEN, the name of the Senator from Minnesota (Mr. FRANKEN) was added as a cosponsor of amendment No. 26 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 27

At the request of Mr. WYDEN, the names of the Senator from Rhode Island (Mr. WHITEHOUSE), the Senator from Hawaii (Ms. HIRONO) and the Senator from Delaware (Mr. COONS) were added as cosponsors of amendment No. 27 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 28

At the request of Mr. WHITEHOUSE, the names of the Senator from Vermont (Mr. LEAHY) and the Senator from Connecticut (Mr. MURPHY) were added as cosponsors of amendment No. 28 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 29

At the request of Mr. WHITEHOUSE, the name of the Senator from Vermont (Mr. SANDERS) was added as a cosponsor of amendment No. 29 proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 44

At the request of Mr. HATCH, the name of the Senator from Utah (Mr. LEE) was added as a cosponsor of amendment No. 44 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

AMENDMENT NO. 49

At the request of Mr. SANDERS, the names of the Senator from Oregon (Mr. MERKLEY) and the Senator from Ohio (Mr. BROWN) were added as cosponsors of amendment No. 49 intended to be proposed to S. 1, a bill to approve the Keystone XL Pipeline.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. GRASSLEY (for himself and Mr. FRANKEN):

S. 194. A bill to amend title 11 of the United States Code to clarify the rule allowing discharge as a nonpriority claim of governmental claims arising from the disposition of farm assets under chapter 12 bankruptcies; to the Committee on the Judiciary.

Mr. GRASSLEY. Mr. President, I rise today to introduce, along with Senator FRANKEN, the Family Farmer Bankruptcy Clarification Act of 2015. I thank Senator FRANKEN for his work on this bill and for his support. We introduced identical legislation in the 113th Congress and similar legislation in the 112 Congress. Unfortunately, the Senate has never had the opportunity to consider these bills and the problem we seek to correct.

This bipartisan bill addresses the 2012 United States Supreme Court case Hall v. United States. In a 5–4 decision, the Supreme Court ruled that a provision I inserted into the 2005 Bankruptcy Abuse Prevention and Consumer Protection Act didn't accomplish what we in Congress intended. The Family Farmer Bankruptcy Clarification Act of 2015 corrects this and clarifies that bankrupt family farmers reorganizing their debts are able to treat capital gains taxes owed to a governmental unit, arising from the sale of farm assets during a bankruptcy, as general unsecured claims. This bill will remove the Internal Revenue Service's veto power over a bankruptcy reorganization plan's confirmation, giving the family farmer a chance to reorganize successfully.

In 1986 Congress enacted Chapter 12 of the Bankruptcy Code to provide a specialized bankruptcy process for family farmers. In 2005 Chapter 12 was made permanent. Between 1986 and 2005 we learned what aspects worked and didn't work for family farmers reorganizing in bankruptcy. One problematic area was where a family farmer needed to sell assets in order to generate cash for the reorganization. Specifically, a family farmer would have to sell portions of the farm to generate cash to fund a reorganization plan so that the creditors could receive payment. Unfortunately, in situations like this, the family farmer is selling land that has been owned for a very long time, with a very low cost basis. Thus, when the land is sold, the family farmer is hit with a substantial capital gains tax, which is owed to the Internal Revenue Service.

Under the Bankruptcy Code, taxes owed to the Internal Revenue Service receive priority treatment. Holders of priority claims must receive payment in full, unless the claim holder agrees to be treated differently. This creates problems for the family farmer who needs the cash to pay creditors to reorganize. However, since the Internal Revenue Service has the ability to require full payment, they hold veto power over a plan's confirmation, which means in many instances the plan will not be confirmed. This does not make sense if the goal is to give the family farmer a fresh start. Thus, in 2005 Congress said that in these limited situations, the taxes owed to the Internal Revenue Service would be

stripped of their priority and treated as general unsecured debt. This removed the government's veto power over plan confirmation and paved the way for family farmers to reorganize.

Unfortunately, in Hall v. United States, the Supreme Court ruled that despite Congress's express goal of helping family farmers, the language inserted into the Bankruptcy Code in 2005 conflicted with the Tax Code. The Hall case was one of statutory interpretation. There is no question what Congress was trying to do; rather, did Congress use the correct language? My goal, along with others at the time, was to relieve family farmers from having their reorganization plans fail because of huge tax liabilities to the Federal Government. Justice Breyer noted this in the dissent: ''Congress was concerned about the effect on the farmer of collecting capital gains tax debts that arose during (and were connected with) the Chapter 12 proceedings themselves. . . . The majority does not deny the importance of Congress' objective. Rather, it feels compelled to hold that Congress put the Amendment in the wrong place.'' Hall v. United States, 132 S.Ct. 1882, 1897, 2012.

As a result of the Hall case, family farmers facing bankruptcy now find themselves caught in a tough spot. The rules have now been changed and must be corrected in order to provide certainty and clarity in the law. The Family Farmer Bankruptcy Clarification Act of 2015 will provide the clarity needed to help family farmers.

This bill adds a new section 1232 to title 11 of the United States Code. This new section, along with other conforming changes to the Bankruptcy Code, gives guidance and certainty to debtors, practitioners, and courts as to how these claims are to be treated during bankruptcy. I am pleased that the bill we are introducing today will help family farmers who are facing hard times. The Family Farmer Bankruptcy Clarification Act of 2015 ensures that what Congress sought to do in 2005 actually occurs. In the wake of the Hall decision, this bill is needed in order to help family farmers reorganize successfully.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 194

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the ''Family Farmer Bankruptcy Clarification Act of 2015''.

**SEC. 2. CLARIFICATION OF RULE ALLOWING DISCHARGE TO GOVERNMENTAL CLAIMS ARISING FROM THE DISPOSITION OF FARM ASSETS UNDER CHAPTER 12 BANKRUPTCIES.**

(a) IN GENERAL.—Subchapter II of chapter 12 of title 11, United States Code, is amended by adding at the end the following:

**''§ 1232. Claim by a governmental unit based on the disposition of property used in a farming operation**

''(a) Any unsecured claim of a governmental unit against the debtor or the estate that arises before the filing of the petition, or that arises after the filing of the petition and before the debtor's discharge under section 1228, as a result of the sale, transfer, exchange, or other disposition of any property used in the debtor's farming operation—

''(1) shall be treated as an unsecured claim arising before the date on which the petition is filed;

''(2) shall not be entitled to priority under section 507;

''(3) shall be provided for under a plan; and

''(4) shall be discharged in accordance with section 1228.

''(b) For purposes of applying sections 1225(a)(4), 1228(b)(2), and 1229(b)(1) to a claim described in subsection (a) of this section, the amount that would be paid on such claim if the estate of the debtor were liquidated in a case under chapter 7 of this title shall be the amount that would be paid by the estate in a chapter 7 case if the claim were an unsecured claim arising before the date on which the petition was filed and were not entitled to priority under section 507.

''(c) For purposes of applying sections 523(a), 1228(a)(2), and 1228(c)(2) to a claim described in subsection (a) of this section, the claim shall not be treated as a claim of a kind specified in section 523(a)(1).

''(d)(1) A governmental unit may file a proof of claim for a claim described in subsection (a) that arises after the date on which the petition is filed.

''(2) If a debtor files a tax return after the filing of the petition for a period in which a claim described in subsection (a) arises, and the claim relates to the tax return, the debtor shall serve notice of the claim on the governmental unit charged with the responsibility for the collection of the tax at the address and in the manner designated in section 505(b)(1). Notice under this paragraph shall state that the debtor has filed a petition under this chapter, state the name and location of the court in which the case under this chapter is pending, state the amount of the claim, and include a copy of the filed tax return and documentation supporting the calculation of the claim.

''(3) If notice of a claim has been served on the governmental unit in accordance with paragraph (2), the governmental unit may file a proof of claim not later than 180 days after the date on which such notice was served. If the governmental unit has not filed a timely proof of the claim, the debtor or trustee may file proof of the claim that is consistent with the notice served under paragraph (2). If a proof of claim is filed by the debtor or trustee under this paragraph, the governmental unit may not amend the proof of claim.

''(4) A claim filed under this subsection shall be determined and shall be allowed under subsection (a), (b), or (c) of section 502, or disallowed under subsection (d) or (e) of section 502, in the same manner as if the claim had arisen immediately before the date of the filing of the petition.''.

(b) TECHNICAL AND CONFORMING AMENDMENTS.—

(1) IN GENERAL.—Subchapter II of chapter 12 of title 11, United States Code, is amended—

(A) in section 1222(a)—

(i) in paragraph (2), by striking ''unless—'' and all that follows through ''the holder'' and inserting ''unless the holder'';

(ii) in paragraph (3), by striking ''and'' at the end;

(iii) in paragraph (4), by striking the period at the end and inserting ''; and''; and

(iv) by adding at the end the following:

''(5) subject to section 1232, provide for the treatment of any claim by a governmental unit of a kind described in section 1232(a).'';

(B) in section 1228—

(i) in subsection (a)—

(I) in the matter preceding paragraph (1)—

(aa) by inserting a comma after ''all debts provided for by the plan''; and

(bb) by inserting a comma after ''allowed under section 503 of this title''; and

(II) in paragraph (2), by striking ''the kind'' and all that follows and inserting ''a kind specified in section 523(a) of this title, except as provided in section 1232(c).''; and

(ii) in subsection (c)(2), by inserting '', except as provided in section 1232(c)'' before the period at the end; and

(C) in section 1229(a)—

(i) in paragraph (2), by striking ''or'' at the end;

(ii) in paragraph (3), by striking the period at the end and inserting ''; or''; and

(iii) by adding at the end the following:

''(4) provide for the payment of a claim described in section 1232(a) that arose after the date on which the petition was filed.''.

(2) TABLE OF SECTIONS.—The table of sections for subchapter II of chapter 12 of title 11, United States Code, is amended by adding at the end the following:

''1232. Claim by a governmental unit based on the disposition of property used in a farming operation.''.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to any bankruptcy case that—

(1) is pending on the date of enactment of this Act and relating to which an order of discharge under section 1228 of title 11, United States Code, has not been entered; or

(2) commences on or after the date of enactment of this Act.

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By Mr. REID:

S. 196. A bill to provide for the withdrawal of certain Federal land in Garden Valley, Nevada; to the Committee on Energy and Natural Resources.

Mr. REID. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 196

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the ''Garden Valley Withdrawal Act''.

**SEC. 2. GARDEN VALLEY, NEVADA, WITHDRAWAL.**

Subject to valid existing rights in existence on the date of enactment of this Act, the approximately 805,100 acres of Federal land generally depicted on the map entitled ''Garden Valley Withdrawal Area'' and dated July 11, 2014, is withdrawn from—

(1) entry, appropriation, and disposal under the public land laws;

(2) location, entry, and patent under the mining laws; and

(3) operation of the mineral leasing, mineral materials, and geothermal leasing laws.

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By Mr. DURBIN (for himself, Mr. REED, Mr. WHITEHOUSE, Ms. WARREN, Ms. HIRONO, Mr. FRANKEN, Mrs. FEINSTEIN, and Mrs. BOXER):

S. 198. A bill to amend the Internal Revenue Code of 1986 to modify the rules relating to inverted corporations; to the Committee on Finance.

Mr. DURBIN. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 198

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the ''Stop Corporate Inversions Act of 2015''.

**SEC. 2. MODIFICATIONS TO RULES RELATING TO INVERTED CORPORATIONS.**

(a) IN GENERAL.—Subsection (b) of section 7874 of the Internal Revenue Code of 1986 is amended to read as follows:

''(b) INVERTED CORPORATIONS TREATED AS DOMESTIC CORPORATIONS.—

''(1) IN GENERAL.—Notwithstanding section 7701(a)(4), a foreign corporation shall be treated for purposes of this title as a domestic corporation if—

''(A) such corporation would be a surrogate foreign corporation if subsection (a)(2) were applied by substituting '80 percent' for '60 percent', or

''(B) such corporation is an inverted domestic corporation.

''(2) INVERTED DOMESTIC CORPORATION.—For purposes of this subsection, a foreign corporation shall be treated as an inverted domestic corporation if, pursuant to a plan (or a series of related transactions)—

''(A) the entity completes after May 8, 2014, the direct or indirect acquisition of—

''(i) substantially all of the properties held directly or indirectly by a domestic corporation, or

''(ii) substantially all of the assets of, or substantially all of the properties constituting a trade or business of, a domestic partnership, and

''(B) after the acquisition, either—

''(i) more than 50 percent of the stock (by vote or value) of the entity is held—

''(I) in the case of an acquisition with respect to a domestic corporation, by former shareholders of the domestic corporation by reason of holding stock in the domestic corporation, or

''(II) in the case of an acquisition with respect to a domestic partnership, by former partners of the domestic partnership by reason of holding a capital or profits interest in the domestic partnership, or

''(ii) the management and control of the expanded affiliated group which includes the entity occurs, directly or indirectly, primarily within the United States, and such expanded affiliated group has significant domestic business activities.

''(3) EXCEPTION FOR CORPORATIONS WITH SUBSTANTIAL BUSINESS ACTIVITIES IN FOREIGN COUNTRY OF ORGANIZATION.—A foreign corporation described in paragraph (2) shall not be treated as an inverted domestic corporation if after the acquisition the expanded affiliated group which includes the entity has substantial business activities in the foreign country in which or under the law of which the entity is created or organized when compared to the total business activities of such expanded affiliated group. For purposes of subsection (a)(2)(B)(iii) and the preceding sentence, the term 'substantial business activities' shall have the meaning given such term under regulations in effect on May 8, 2014, except that the Secretary may issue regulations increasing the threshold percent in any of the tests under such regulations for determining if business activities constitute substantial business activities for purposes of this paragraph.

''(4) MANAGEMENT AND CONTROL.—For purposes of paragraph (2)(B)(ii)—

''(A) IN GENERAL.—The Secretary shall prescribe regulations for purposes of determining cases in which the management and control of an expanded affiliated group is to be treated as occurring, directly or indirectly, primarily within the United States. The regulations prescribed under the preceding sentence shall apply to periods after May 8, 2014.

''(B) EXECUTIVE OFFICERS AND SENIOR MANAGEMENT.—Such regulations shall provide that the management and control of an expanded affiliated group shall be treated as occurring, directly or indirectly, primarily within the United States if substantially all of the executive officers and senior management of the expanded affiliated group who exercise day-to-day responsibility for making decisions involving strategic, financial, and operational policies of the expanded affiliated group are based or primarily located within the United States. Individuals who in fact exercise such day-to-day responsibilities shall be treated as executive officers and senior management regardless of their title.

''(5) SIGNIFICANT DOMESTIC BUSINESS ACTIVITIES.—For purposes of paragraph (2)(B)(ii), an expanded affiliated group has significant domestic business activities if at least 25 percent of—

''(A) the employees of the group are based in the United States,

''(B) the employee compensation incurred by the group is incurred with respect to employees based in the United States,

''(C) the assets of the group are located in the United States, or

''(D) the income of the group is derived in the United States,

determined in the same manner as such determinations are made for purposes of determining substantial business activities under regulations referred to in paragraph (3) as in effect on May 8, 2014, but applied by treating all references in such regulations to 'foreign country' and 'relevant foreign country' as references to 'the United States'. The Secretary may issue regulations decreasing the threshold percent in any of the tests under such regulations for determining if business activities constitute significant domestic business activities for purposes of this paragraph.''.

(b) CONFORMING AMENDMENTS.—

(1) Clause (i) of section 7874(a)(2)(B) of such Code is amended by striking ''after March 4, 2003,'' and inserting ''after March 4, 2003, and before May 9, 2014,''.

(2) Subsection (c) of section 7874 of such Code is amended—

(A) in paragraph (2)—

(i) by striking ''subsection (a)(2)(B)(ii)'' and inserting ''subsections (a)(2)(B)(ii) and (b)(2)(B)(i)'', and

(ii) by inserting ''or (b)(2)(A)'' after ''(a)(2)(B)(i)'' in subparagraph (B),

(B) in paragraph (3), by inserting ''or (b)(2)(B)(i), as the case may be,'' after ''(a)(2)(B)(ii)'',

(C) in paragraph (5), by striking ''subsection (a)(2)(B)(ii)'' and inserting ''subsections (a)(2)(B)(ii) and (b)(2)(B)(i)'', and

(D) in paragraph (6), by inserting ''or inverted domestic corporation, as the case may be,'' after ''surrogate foreign corporation''.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years ending after May 8, 2014.

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By Mr. REID:

S. 199. A bill to establish the Gold Butte National Conservation Area in Clark County, Nevada, in order to conserve, protect, and enhance the cultural, archaeological, natural, wilderness, scientific, geological, historical, biological, wildlife, educational, and scenic resources of the area, to designate wilderness area, and for other purposes; to the Committee on Energy and Natural Resources.

Mr. REID. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 199

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

(a) SHORT TITLE.—This Act may be cited as the ''Gold Butte National Conservation Area Act''.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

Sec. 1. Short title; table of contents.
Sec. 2. Findings.
Sec. 3. Definitions.

TITLE I—GOLD BUTTE NATIONAL CONSERVATION AREA

Sec. 101. Establishment of Gold Butte National Conservation Area.
Sec. 102. Management of Conservation Area.
Sec. 103. General provisions.
Sec. 104. Gold Butte National Conservation Area Advisory Council.

TITLE II—DESIGNATION OF WILDERNESS AREAS IN CLARK COUNTY, NEVADA

Sec. 201. Findings.
Sec. 202. Additions to National Wilderness Preservation System.
Sec. 203. Administration.
Sec. 204. Adjacent management.
Sec. 205. Military, law enforcement, and emergency overflights.
Sec. 206. Release of wilderness study areas.
Sec. 207. Native American cultural and religious uses.
Sec. 208. Wildlife management.
Sec. 209. Wildfire, insect, and disease management.
Sec. 210. Climatological data collection.
Sec. 211. National Park System land.

TITLE III—GENERAL PROVISIONS

Sec. 301. Relationship to Clark County Multi-Species Habitat Conservation Plan.
Sec. 302. Visitor center, research, and interpretation.
Sec. 303. Termination of withdrawal of Bureau of Land Management land.

**SEC. 2. FINDINGS.**

Congress finds that—

(1) the public land in southeastern Nevada generally known as ''Gold Butte'' is recognized for outstanding—

(A) scenic values;

(B) natural resources, including critical habitat, sensitive species, wildlife, desert tortoise habitat, and geology;

(C) historic resources, including historic mining, ranching and other western cultures, and pioneer activities; and

(D) cultural resources, including evidence of prehistoric habitation and rock art;

(2) Gold Butte has become a destination for diverse recreation opportunities, including camping, hiking, hunting, motorized recreation, and sightseeing;

(3) Gold Butte draws visitors from throughout the United States;

(4) Gold Butte provides important economic benefits to Mesquite and other nearby communities;

(5) inclusion of the Gold Butte National Conservation Area in the National Landscape Conservation System would provide increased opportunities for—

(A) interpretation of the diverse values of the area for the visiting public; and

(B) education and community outreach in the region; and

(6) designation of Gold Butte as a National Conservation Area will permanently protect the scenic, biological, natural, historical, scientific, paleontological, recreational, ecological, wilderness, and cultural resources within the area.

**SEC. 3. DEFINITIONS.**

In this Act:

(1) ADVISORY COUNCIL.—The term ''Advisory Council'' means the Gold Butte National Conservation Area Advisory Council established under section 104(a).

(2) CONSERVATION AREA.—The term ''Conservation Area'' means the Gold Butte National Conservation Area established by section 101(a).

(3) COUNTY.—The term ''County'' means Clark County, Nevada.

(4) DESIGNATED ROUTE.—The term ''designated route'' means a road that is designated as open by the Route Designations for Selected Areas of Critical Environmental Concern Located in the Northeast Portion of the Las Vegas BLM District Environmental Assessment, NV–052–2006–0433.

(5) MANAGEMENT PLAN.—The term ''management plan'' means the management plan for the Conservation Area developed under section 102(b).

(6) MAP.—The term ''Map'' means the map entitled ''Gold Butte National Conservation Area'' and dated May 23, 2013.

(7) PUBLIC LAND.—The term ''public land'' has the meaning given the term ''public lands'' in section 103 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1702).

(8) SECRETARY.—The term ''Secretary'' means the Secretary of the Interior.

(9) STATE.—The term ''State'' means the State of Nevada.

(10) WILDERNESS AREA.—The term ''wilderness area'' means a wilderness areas designated by section 202(a).

## TITLE I—GOLD BUTTE NATIONAL CONSERVATION AREA

**SEC. 101. ESTABLISHMENT OF GOLD BUTTE NATIONAL CONSERVATION AREA.**

(a) ESTABLISHMENT.—There is established the Gold Butte National Conservation Area in the State.

(b) AREA INCLUDED.—The Conservation Area shall consist of approximately 348,515 acres of public land administered by the Bureau of Land Management in the County, as generally depicted on the Map.

(c) MAP AND LEGAL DESCRIPTION.—

(1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall file a map and legal description of the Conservation Area with the Committee on Natural Resources of the House of Representatives and the Committee on Energy and Natural Resources of the Senate.

(2) EFFECT.—The map and legal description prepared under paragraph (1) shall have the same force and effect as if included in this title, except that the Secretary may correct minor errors in the map or legal description.

(3) PUBLIC AVAILABILITY.—A copy of the map and legal description shall be on file and available for public inspection in the appropriate offices of the Bureau of Land Management and the National Park Service.

**SEC. 102. MANAGEMENT OF CONSERVATION AREA.**

(a) PURPOSES.—In accordance with this title, the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.), and other applicable laws, the Secretary shall manage the Conservation Area in a manner that conserves, protects, and enhances the scenic, biological, natural, historical, scientific, paleontological, recreational, ecological, wilderness, and cultural resources of the Conservation Area.

(b) MANAGEMENT PLAN.—

(1) PLAN REQUIRED.—Not later than 3 years after the date of enactment of this Act, the Secretary shall develop a management plan for the long-term protection and management of the Conservation Area.

(2) CONSULTATION.—The Secretary shall prepare the management plan in consultation with the State, local and tribal government entities, the Advisory Council, and the public.

(3) REQUIREMENTS.—The management plan shall—

(A) describe the appropriate uses and management of the Conservation Area; and

(B) include a recommendation on interpretive and educational materials regarding the cultural and biological resources of the region within which the Conservation Area is located.

(4) INCORPORATION OF ROUTE DESIGNATIONS.—The management plan shall incorporate the decisions in the Route Designations for Selected Areas of Critical Environmental Concern Located in the Northeast Portion of the Las Vegas BLM District Environmental Assessment, NV–052–2006–0433.

(c) USES.—The Secretary shall allow only such uses of the Conservation Area that the Secretary determines would further the purpose of the Conservation Area described in subsection (a).

(d) INCORPORATION OF ACQUIRED LAND AND INTERESTS.—Any land or interests in land located within the boundary of the Conservation Area that is acquired by the United States after the date of enactment of this Act shall become part of the Conservation Area and be managed as provided in subsection (a).

(e) MOTORIZED VEHICLES.—

(1) IN GENERAL.—Except in cases in which motorized vehicles are needed for administrative purposes or to respond to an emergency, the use of motorized vehicles shall be permitted only on designated routes.

(2) MONITORING AND EVALUATION.—The Secretary shall annually—

(A) assess the effects of the use of motorized vehicles on designated routes; and

(B) in consultation with the Nevada Department of Wildlife, assess the effects of designated routes on wildlife and wildlife habitat to minimize environmental impacts and prevent damage to cultural and historical resources from the use of designated routes.

(3) MANAGEMENT.—

(A) IN GENERAL.—The Secretary shall manage designated routes in a manner that—

(i) is consistent with motorized and mechanized use of the designated routes that is authorized on the date of the enactment of this Act;

(ii) ensures the safety of the people that use the designated routes;

(iii) does not damage sensitive habitat or cultural or historical resources; and

(iv) provides for adaptive management of resources and restoration of damaged habitat or resources.

(B) REROUTING.—

(i) IN GENERAL.—A designated route may be temporarily closed or rerouted if the Secretary, in consultation with the State, the County, and the Advisory Council, subject to subparagraph (C), determines that—

(I) the designated route is having an adverse impact on—

(aa) sensitive habitat;

(bb) natural resources;

(cc) cultural resources; or

(dd) historical resources;

(II) the designated route threatens public safety;

(III) temporary closure of the designated route is necessary to repair—

(aa) the designated route; or

(bb) resource damage; or

(IV) modification of the designated route would not significantly affect access within the Conservation Area.

(ii) PRIORITY.—If the Secretary determines that the rerouting of a designated route is necessary under clause (i), the Secretary may give priority to existing roads designated as closed.

(iii) DURATION.—A designated route that is temporarily closed under clause (i) shall remain closed only until the date on which the resource or public safety issue that led to the temporary closure has been resolved.

(C) NOTICE.—The Secretary shall provide information to the public regarding any designated routes that are open, have been rerouted, or are temporarily closed through—

(i) use of appropriate signage within the Conservation Area; and

(ii) the distribution of maps, safety education materials, law enforcement, and other information considered to be appropriate by the Secretary.

(4) NO EFFECT ON NON-FEDERAL LAND OR INTERESTS IN NON-FEDERAL LAND.—Nothing in this section affects ownership, management, or other rights relating to non-Federal land or interests in non-Federal land.

(5) MAP ON FILE.—The Secretary shall keep a current map on file at the appropriate offices of the Bureau of Land Management.

(6) ROAD CONSTRUCTION.—Except as necessary for administrative purposes or to respond to an emergency, the Secretary shall not construct any permanent or temporary road within the Conservation Area after the date of enactment of this Act.

(f) NATIONAL LANDSCAPE CONSERVATION SYSTEM.—The Conservation Area shall be administered as a component of the National Landscape Conservation System.

(g) HUNTING, FISHING, AND TRAPPING.—Nothing in this title affects the jurisdiction of the State with respect to fish and wildlife, including hunting, fishing, and trapping in the Conservation Area.

**SEC. 103. GENERAL PROVISIONS.**

(a) NO BUFFER ZONES.—

(1) IN GENERAL.—The establishment of the Conservation Area shall not create an express or implied protective perimeter or buffer zone around the Conservation Area.

(2) PRIVATE LAND.—If the use of, or conduct of an activity on, private land that shares a boundary with the Conservation Area is consistent with applicable law, nothing in this title concerning the establishment of the Conservation Area prohibits or limits the use or conduct of the activity.

(b) WITHDRAWALS.—Subject to valid existing rights, all public land within the Conservation Area, including any land or interest in land that is acquired by the United States within the Conservation Area after the date of enactment of this Act, is withdrawn from—

(1) entry, appropriation or disposal under the public land laws;

(2) location, entry, and patent under the mining laws; and

(3) operation of the mineral leasing, mineral materials, and geothermal leasing laws.

(c) SPECIAL MANAGEMENT AREAS.—

(1) IN GENERAL.—The establishment of the Conservation Area shall not affect the management status of any area within the boundary of the Conservation Area that is protected under the Clark County Multi-Species Habitat Conservation Plan.

(2) CONFLICT OF LAWS.—If there is a conflict between the laws applicable to an area described in paragraph (1) and this title, the more restrictive provision shall control.

**SEC. 104. GOLD BUTTE NATIONAL CONSERVATION AREA ADVISORY COUNCIL.**

(a) ESTABLISHMENT.—Not later than 180 days after the date of enactment of this Act,

the Secretary shall establish an advisory council, to be known as the ''Gold Butte National Conservation Area Advisory Council''.

(b) DUTIES.—The Advisory Council shall advise the Secretary with respect to the preparation and implementation of the management plan.

(c) APPLICABLE LAW.—The Advisory Council shall be subject to—

(1) the Federal Advisory Committee Act (5 U.S.C. App.); and

(2) the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1701 et seq.).

(d) MEMBERS.—

(1) IN GENERAL.—The Advisory Council shall include 13 members to be appointed by the Secretary, of whom, to the extent practicable—

(A) 4 members shall be appointed after considering the recommendations of the Mesquite, Nevada, City Council;

(B) 1 member shall be appointed after considering the recommendations of the Bunkerville, Nevada, Town Advisory Board;

(C) 1 member shall be appointed after considering the recommendations of the Moapa Valley, Nevada, Town Advisory Board;

(D) 1 member shall be appointed after considering the recommendations of the Moapa, Nevada, Town Advisory Board;

(E) 1 member shall be appointed after considering the recommendations of the Moapa Band of Paiutes Tribal Council; and

(F) 5 at-large members from the County shall be appointed after considering the recommendations of the County Commission.

(2) SPECIAL APPOINTMENT CONSIDERATIONS.—The at-large members appointed under paragraph (1)(F) shall have backgrounds that reflect—

(A) the purposes for which the Conservation Area was established; and

(B) the interests of persons affected by the planning and management of the Conservation Area.

(3) REPRESENTATION.—The Secretary shall ensure that the membership of the Advisory Council is fairly balanced in terms of the points of view represented and the functions to be performed by the Advisory Council.

(4) INITIAL APPOINTMENT.—Not later than 180 days after the date of enactment of this Act, the Secretary shall appoint the initial members of the Advisory Council in accordance with paragraph (1).

(e) DUTIES OF THE ADVISORY COUNCIL.—The Advisory Council shall advise the Secretary with respect to the preparation and implementation of the management plan, including budgetary matters relating to the Conservation Area.

(f) COMPENSATION.—Members of the Advisory Council shall receive no compensation for serving on the Advisory Council.

(g) CHAIRPERSON.—

(1) IN GENERAL.—The Advisory Council shall elect a Chairperson from among the members of the Advisory Council.

(2) TERM.—The term of the Chairperson shall be 3 years.

(h) TERM OF MEMBERS.—

(1) IN GENERAL.—The term of a member of the Advisory Council shall be 3 years.

(2) SUCCESSORS.—Notwithstanding the expiration of a 3-year term of a member of the Advisory Council, a member may continue to serve on the Advisory Council until a successor is appointed.

(i) VACANCIES.—

(1) IN GENERAL.—A vacancy on the Advisory Council shall be filled in the same manner in which the original appointment was made.

(2) APPOINTMENT FOR REMAINDER OF TERM.—A member appointed to fill a vacancy on the Advisory Council shall serve for the remainder of the term for which the predecessor was appointed.

(j) TERMINATION.—The Advisory Council shall terminate not later than 3 years after the date on which the final version of the management plan is published.

**TITLE II—DESIGNATION OF WILDERNESS AREAS IN CLARK COUNTY, NEVADA**

**SEC. 201. FINDINGS.**

Congress finds that—

(1) public land administered by the Bureau of Land Management, Bureau of Reclamation, and National Park Service in the County contains unique and spectacular natural, cultural, and historical resources, including—

(A) priceless habitat for numerous species of plants and wildlife;

(B) thousands of acres of land that remain in a natural state; and

(C) numerous sites containing significant cultural and historical artifacts; and

(2) continued preservation of the public land would benefit the County and all of the United States by—

(A) ensuring the conservation of ecologically diverse habitat;

(B) protecting prehistoric cultural resources;

(C) conserving primitive recreational resources; and

(D) protecting air and water quality.

**SEC. 202. ADDITIONS TO NATIONAL WILDERNESS PRESERVATION SYSTEM.**

(a) ADDITIONS.—In furtherance of the Wilderness Act (16 U.S.C. 1131 et seq.), the following public land administered by the National Park Service or the Bureau of Land Management in the County is designated as wilderness and as components of the National Wilderness Preservation System:

(1) VIRGIN PEAK WILDERNESS.—Certain public land managed by the Bureau of Land Management, comprising approximately 18,296 acres, as generally depicted on the Map, which shall be known as the ''Virgin Peak Wilderness''.

(2) BLACK RIDGE WILDERNESS.—Certain public land managed by the Bureau of Land Management, comprising approximately 18,192 acres, as generally depicted on the Map, which shall be known as the ''Black Ridge Wilderness''.

(3) BITTER RIDGE NORTH WILDERNESS.—Certain public land managed by the Bureau of Land Management comprising approximately 15,114 acres, as generally depicted on the Map, which shall be known as the ''Bitter Ridge North Wilderness''.

(4) BITTER RIDGE SOUTH WILDERNESS.—Certain public land managed by the Bureau of Land Management, comprising approximately 12,646 acres, as generally depicted on the Map, which shall be known as the ''Bitter Ridge Wilderness''.

(5) BILLY GOAT PEAK WILDERNESS.—Certain public land managed by the Bureau of Land Management, comprising approximately 30,460 acres, as generally depicted on the Map, which shall be known as the ''Billy Goat Peak Wilderness''.

(6) MILLION HILLS WILDERNESS.—Certain public land managed by the Bureau of Land Management, comprising approximately 24,818 acres, as generally depicted on the Map, which shall be known as the ''Million Hills Wilderness''.

(7) OVERTON WILDERNESS.—Certain Federal land within the Lake Mead National Recreation Area, comprising approximately 23,227 acres, as generally depicted on the Map, which shall be known as the ''Overton Wilderness''.

(8) TWIN SPRINGS WILDERNESS.—Certain Federal land within the Lake Mead National Recreation Area, comprising approximately 9,684 acres, as generally depicted on the Map, which shall be known as the ''Twin Springs Wilderness''.

(9) SCANLON WASH WILDERNESS.—Certain Federal land within the Lake Mead National Recreation Area, comprising approximately 22,826 acres, as generally depicted on the Map, which shall be known as the ''Scanlon Wash Wilderness''.

(10) HILLER MOUNTAINS WILDERNESS.—Certain Federal land within the Lake Mead National Recreation Area, comprising approximately 14,832 acres, as generally depicted on the Map, which shall be known as the ''Hiller Mountains Wilderness''.

(11) HELL'S KITCHEN WILDERNESS.—Certain Federal land within the Lake Mead National Recreation Area, comprising approximately 12,439 acres, as generally depicted on the Map, which shall be known as the ''Hell's Kitchen Wilderness''.

(12) INDIAN HILLS WILDERNESS.—Certain Federal land within the Lake Mead National Recreation Area, comprising approximately 8,955 acres, as generally depicted on the Map, which shall be known as the ''Indian Hills Wilderness''.

(13) LIME CANYON WILDERNESS ADDITIONS.—Certain public land managed by the Bureau of Land Management, comprising approximately 10,069 acres, as generally depicted on the Map, which is incorporated in, and shall be managed as part of, the ''Lime Canyon Wilderness'' designated by section 202(a)(9) of the Clark County Conservation of Public Land and Natural Resources Act of 2002 (16 U.S.C. 1132 note; Public Law 107–282).

(b) NATIONAL LANDSCAPE CONSERVATION SYSTEM.—The wilderness areas administered by the Bureau of Land Management shall be administered as components of the National Landscape Conservation System.

(c) ROAD OFFSET.—The boundary of any portion of a wilderness area that is bordered by a road shall be at least 100 feet away from the centerline of the road so as not to interfere with public access.

(d) LAKE OFFSET.—The boundary of any portion of a wilderness area that is bordered by Lake Mead or the Colorado River shall be 300 feet inland from the high water line.

(e) MAP AND LEGAL DESCRIPTION.—

(1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall file a map and legal description of each wilderness area with the Committee on Natural Resources of the House of Representatives and the Committee on Energy and Natural Resources of the Senate.

(2) EFFECT.—Each map and legal description under paragraph (1) shall have the same force and effect as if included in this title, except that the Secretary may correct clerical and typographical errors in the map or legal description.

(3) AVAILABILITY.—Each map and legal description under paragraph (1) shall be on file and available for public inspection in the appropriate offices of the Bureau of Land Management and the National Park Service.

**SEC. 203. ADMINISTRATION.**

(a) MANAGEMENT.—Subject to valid existing rights, the wilderness areas shall be administered by the Secretary in accordance with the Wilderness Act (16 U.S.C. 1131 et seq.), except that—

(1) any reference in that Act to the effective date of that Act shall be considered to be a reference to the date of enactment of this Act; and

(2) any reference in that Act to the Secretary of Agriculture shall be considered to be a reference to the Secretary.

(b) INCORPORATION OF ACQUIRED LAND AND INTERESTS.—Any land or interest in land within the boundaries of a wilderness area that is acquired by the United States after the date of enactment of this Act shall be added to, and administered as part of, the wilderness area within which the acquired land or interest is located.

(c) WATER RIGHTS.—

(1) FINDINGS.—Congress finds that—

(A) the land designated as a wilderness area—

(i) is within the Mojave Desert;

(ii) is arid in nature; and

(iii) includes ephemeral streams;

(B) the hydrology of the land designated as a wilderness area is locally characterized by complex flow patterns and alluvial fans with impermanent channels;

(C) the subsurface hydrogeology of the region within which the land designated as a wilderness area is located is characterized by ground water subject to local and regional flow gradients and artesian aquifers;

(D) the land designated as a wilderness area is generally not suitable for use or development of new water resource facilities;

(E) there are no actual or proposed water resource facilities and no opportunities for diversion, storage, or other uses of water occurring outside the land designated as a wilderness area that would adversely affect the wilderness or other values of the land; and

(F) because of the unique nature and hydrology of the desert land designated as a wilderness area and the existence of the Clark County Multi-Species Habitat Conservation Plan, it is possible to provide for proper management and protection of the wilderness, perennial springs, and other values of the land in ways different than the methods used in other laws.

(2) STATUTORY CONSTRUCTION.—

(A) NO RESERVATION.—Nothing in this title constitutes an express or implied reservation by the United States of any water or water rights with respect to the land designated as a wilderness area.

(B) STATE RIGHTS.—Nothing in this title affects any water rights in the State existing on the date of enactment of this Act, including any water rights held by the United States.

(C) NO PRECEDENT.—Nothing in this subsection establishes a precedent with regard to any future wilderness designations.

(D) NO EFFECT ON COMPACTS.—Nothing in this title limits, alters, modifies, or amends any of the interstate compacts or equitable apportionment decrees that apportion water among and between the State and other States.

(E) CLARK COUNTY MULTI-SPECIES HABITAT CONSERVATION PLAN.—Nothing in this title limits, alters, modifies, or amends the Clark County Multi-Species Habitat Conservation Plan with respect to the land designated as a wilderness area, including specific management actions for the conservation of perennial springs.

(3) NEVADA WATER LAW.—The Secretary shall follow the procedural and substantive requirements of State law in order to obtain and hold any water rights not in existence on the date of enactment of this Act with respect to the land designated as a wilderness area.

(4) NEW PROJECTS.—

(A) DEFINITION.—

(i) IN GENERAL.—In this paragraph, the term ''water resource facility'' means irrigation and pumping facilities, reservoirs, water conservation works, aqueducts, canals, ditches, pipelines, wells, hydropower projects, and transmission and other ancillary facilities, and other water diversion, storage, and carriage structures.

(ii) EXCLUSION.—In this paragraph, the term ''water resource facility'' does not include wildlife guzzlers.

(B) NO LICENSES OR PERMITS.—Except as otherwise provided in this title, on and after the date of enactment of this Act, neither the President nor any other officer, employee, or agent of the United States shall fund, assist, authorize, or issue a license or permit for the development of any new water resource facility within the land designated as a wilderness area.

(d) WITHDRAWAL.—Subject to valid existing rights, any Federal land within the wilderness areas, including any land or interest in land that is acquired by the United States within the Conservation Area after the date of enactment of this Act, is withdrawn from—

(1) entry, appropriation, or disposal under the public land laws;

(2) location, entry, and patent under the mining laws; and

(3) operation of the mineral leasing, mineral materials, and geothermal leasing laws.

**SEC. 204. ADJACENT MANAGEMENT.**

(a) NO BUFFER ZONES.—Congress does not intend for the designation of land as wilderness areas to lead to the creation of protective perimeters or buffer zones around the wilderness areas.

(b) NONWILDERNESS ACTIVITIES.—The fact that nonwilderness activities or uses can be seen or heard from areas within a wilderness area shall not preclude the conduct of those activities or uses outside the boundary of the wilderness area.

**SEC. 205. MILITARY, LAW ENFORCEMENT, AND EMERGENCY OVERFLIGHTS.**

Nothing in this Act restricts or precludes—

(1) low-level overflights of military, law enforcement, or emergency medical services aircraft over the area designated as wilderness by this Act, including military, law enforcement, or emergency medical services overflights that can be seen or heard within the wilderness area;

(2) flight testing and evaluation; or

(3) the designation or creation of new units of special use airspace, or the establishment of military, law enforcement, or emergency medical services flight training routes, over the wilderness area.

**SEC. 206. RELEASE OF WILDERNESS STUDY AREAS.**

(a) FINDING.—Congress finds that, for the purposes of section 603 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1782), the Bureau of Land Management land in any portion of the wilderness study areas located within the Conservation Area not designated as a wilderness area has been adequately studied for wilderness designation.

(b) RELEASE.—Any Bureau of Land Management land described in subsection (a) that is not designated as a wilderness area—

(1) is no longer subject to section 603(c) of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1782(c));

(2) shall be managed in accordance with—

(A) the land management plans adopted under section 202 of that Act (43 U.S.C. 1712); and

(B) cooperative conservation agreements in existence on the date of enactment of this Act; and

(3) shall be subject to the Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.).

**SEC. 207. NATIVE AMERICAN CULTURAL AND RELIGIOUS USES.**

Nothing in this title diminishes—

(1) the rights of any Indian tribe; or

(2) tribal rights regarding access to Federal land for tribal activities, including spiritual, cultural, and traditional food-gathering activities.

**SEC. 208. WILDLIFE MANAGEMENT.**

(a) IN GENERAL.—In accordance with section 4(d)(7) of the Wilderness Act (16 U.S.C. 1133(d)(7)), nothing in this title affects or diminishes the jurisdiction of the State with respect to fish and wildlife management, including the regulation of hunting, fishing, and trapping, in the wilderness areas.

(b) MANAGEMENT ACTIVITIES.—

(1) IN GENERAL.—In furtherance of the purposes and principles of the Wilderness Act (16 U.S.C. 1131 et seq.), management activities to maintain or restore fish and wildlife populations and the habitats to support the populations may be carried out within the wilderness areas, if the activities—

(A) are consistent with relevant wilderness management plans; and

(B) are carried out in accordance with appropriate policies, such as those set forth in Appendix B of House Report 101–405.

(2) USE OF MOTORIZED VEHICLES.—The management activities under paragraph (1) may include the occasional and temporary use of motorized vehicles, if the use, as determined by the Secretary, would—

(A) promote healthy, viable, and more naturally distributed wildlife populations that would enhance wilderness values; and

(B) accomplish the purposes described in subparagraph (A) with the minimum impact necessary to reasonably accomplish the task.

(c) EXISTING ACTIVITIES.—Consistent with section 4(d)(1) of the Wilderness Act (16 U.S.C. 1133(d)(1)) and in accordance with appropriate policies such as those set forth in Appendix B of House Report 101–405, the State may continue to use aircraft (including helicopters) to survey, capture, transplant, monitor, and provide water for wildlife populations, including bighorn sheep, and feral stock, horses, and burros.

(d) WILDLIFE WATER DEVELOPMENT PROJECTS.—Subject to subsection (f), the Secretary shall authorize structures and facilities, including existing structures and facilities, for wildlife water development projects, including guzzlers, in the wilderness areas if—

(1) the structures and facilities will, as determined by the Secretary, enhance wilderness values by promoting healthy, viable and more naturally distributed wildlife populations; and

(2) the visual impacts of the structures and facilities on the wilderness areas can reasonably be minimized.

(e) HUNTING, FISHING, AND TRAPPING.—

(1) IN GENERAL.—The Secretary may designate, by regulation, areas in which, and establish periods during which, for reasons of public safety, administration, or compliance with applicable laws, no hunting, fishing, or trapping will be permitted in the wilderness areas.

(2) CONSULTATION.—Except in emergencies, the Secretary shall consult with the appropriate State agency before promulgating regulations under paragraph (1).

(f) COOPERATIVE AGREEMENT.—The State, including a designee of the State, may conduct wildlife management activities in the wilderness areas—

(1) in accordance with the terms and conditions specified in the cooperative agreement between the Secretary and the State entitled ''Memorandum of Understanding between the Bureau of Land Management and the Nevada Department of Wildlife Supplement No. 9'' and signed November and December 2003, including any amendments to the cooperative agreement agreed to by the Secretary and the State; and

(2) subject to all applicable laws (including regulations).

**SEC. 209. WILDFIRE, INSECT, AND DISEASE MANAGEMENT.**

(a) IN GENERAL.—In accordance with section 4(d)(1) of the Wilderness Act (16 U.S.C. 1133(d)(1)), the Secretary may take such measures in each wilderness area as the Secretary determines to be necessary for the control of fire, insects, and diseases (including, as the Secretary determines to be appropriate, the coordination of the activities with a State or local agency).

(b) EFFECT.—Nothing in this Act precludes a Federal, State, or local agency from conducting wildfire management operations (including operations using aircraft or mechanized equipment) in accordance with section 4(d)(1) of the Wilderness Act (16 U.S.C. 1133(d)(1)).

**SEC. 210. CLIMATOLOGICAL DATA COLLECTION.**

Subject to such terms and conditions as the Secretary may require, nothing in this title precludes the installation and maintenance of hydrologic, meteorologic, or climatological collection devices in the wilderness areas if the facilities and access to the facilities are essential to flood warning, flood control, and water reservoir operation activities.

**SEC. 211. NATIONAL PARK SYSTEM LAND.**

To the extent any of the provisions of this title are in conflict with laws (including regulations) or management policies applicable to Federal land within the Lake Mead National Recreation Area designated as a wilderness area, the laws (including regulations) or policies shall control.

**TITLE III—GENERAL PROVISIONS**

**SEC. 301. RELATIONSHIP TO CLARK COUNTY MULTI-SPECIES HABITAT CONSERVATION PLAN.**

(a) IN GENERAL.—Nothing in this Act limits, alters, modifies, or amends the Clark County Multi-Species Habitat Conservation Plan with respect to the Conservation Area and the wilderness areas, including the specific management actions contained in the Clark County Multi-Species Habitat Conservation Plan for the conservation of perennial springs.

(b) CONSERVATION MANAGEMENT AREAS.—The Secretary shall credit the Conservation Area and the wilderness areas as Conservation Management Areas, as may be required by the Clark County Multi-Species Habitat Conservation Plan (including amendments to the plan).

(c) MANAGEMENT PLAN.—In developing the management plan, to the extent consistent with this section, the Secretary may incorporate any provision of the Clark County Multi-Species Habitat Conservation Plan.

**SEC. 302. VISITOR CENTER, RESEARCH, AND INTERPRETATION.**

(a) IN GENERAL.—The Secretary, acting through the Director of the Bureau of Land Management, may establish, in cooperation with any other public or private entities that the Secretary may determine to be appropriate, a visitor center and field office in Mesquite, Nevada—

(1) to serve visitors; and

(2) to assist in fulfilling the purposes of—

(A) the Lake Mead National Recreation Area;

(B) the Grand Canyon-Parashant National Monument; and

(C) the Conservation Area.

(b) REQUIREMENTS.—The Secretary shall ensure that the visitor center authorized under subsection (a) is designed—

(1) to interpret the scenic, biological, natural, historical, scientific, paleontological, recreational, ecological, wilderness, and cultural resources of each of the areas described in that subsection; and

(2) to serve as an interagency field office for each of the areas described in that subsection.

(c) COOPERATIVE AGREEMENTS.—The Secretary may, in a manner consistent with this Act, enter into cooperative agreements with the State, the State of Arizona, and any other appropriate institutions and organizations to carry out the purposes of this section.

**SEC. 303. TERMINATION OF WITHDRAWAL OF BUREAU OF LAND MANAGEMENT LAND.**

(a) TERMINATION OF WITHDRAWAL.—The withdrawal of the parcels of Bureau of Land Management land described in subsection (b) for use by the Bureau of Reclamation is terminated.

(b) DESCRIPTION OF LAND.—The parcels of land referred to in subsection (a) consist of the Bureau of Land Management land identified on the Map as ''Transfer from BOR to BLM''.

(c) MAP AND LEGAL DESCRIPTION.—

(1) IN GENERAL.—As soon as practicable after the date of enactment of this Act, the Secretary shall finalize the legal description of the land reverting to the Bureau of Land Management under subsection (a).

(2) MINOR ERRORS.—The Secretary may correct any minor error in—

(A) the Map; or

(B) the legal description.

(3) AVAILABILITY.—The Map and legal description shall be on file and available for public inspection in the appropriate offices of the Bureau of Land Management and the Bureau of Reclamation.

## SUBMITTED RESOLUTIONS

### SENATE RESOLUTION 28—AUTHORIZING EXPENDITURES BY THE COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION

Mr. THUNE submitted the following resolution; from the Committee on Commerce, Science, and Transportation; which was referred to the Committee on Rules and Administration:

S. RES. 28

*Resolved*, That, in carrying out its powers, duties, and functions under the Standing Rules of the Senate, in accordance with its jurisdiction under Rule XXV of such rules, including holding hearings, reporting such hearings, and making investigations as authorized by paragraphs 1 and 8 of rule XXVI of the Standing Rules of the Senate, the Committee on Commerce, Science, and Transportation is authorized from March 1, 2015, through September 30, 2015, October 1, 2015, through September 30, 2016, and October 1, 2016, through February 28, 2017, in its discretion—

(1) to make expenditures from the contingent fund of the Senate;

(2) to employ personnel; and

(3) with the prior consent of the government department or agency concerned and the Committee on Rules and Administration, to use on a reimbursable or non-reimbursable basis the services of personnel of any such department or agency.

SEC. 2. (a) The expenses of the committee for the period from March 1, 2015, through September 30, 2015, under this resolution shall not exceed $3,879,581, of which amount—

(1) not to exceed $50,000 may be expended for the procurement of the services of individual consultants, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946, as amended); and

(2) not to exceed $50,000 may be expended for the training of the professional staff of such committee (under procedures specified by section 202(j) of the Legislative Reorganization Act of 1946).

(b) For the period October 1, 2015, through September 30, 2016, expenses of the committee under this resolution shall not exceed $6,650,710, of which amount—

(1) not to exceed $50,000 may be expended for the procurement of the services of individual consultations, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946, as amended); and

(2) not to exceed $50,000 may be expended for the training of the professional staff of such committee (under procedures specified by section 202(j) of the Legislative Reorganization Act of 1946).

(c) For the period October 1, 2016, through February 28, 2017, expenses of the committee under this resolution shall not exceed $2,771,129, of which amount—

(1) not to exceed $50,000 may be expended for the procurement of the services of individual consultants, or organizations thereof (as authorized by section 202(i) of the Legislative Reorganization Act of 1946, as amended); and

(2) not to exceed $50,000 may be expended for the training of the professional staff of such committee (under procedures specified by section 202(j) of the Legislative Reorganization Act of 1946).

SEC. 3. The committee shall report its findings, together with such recommendations for legislation as it deems advisable, to the Senate at the earliest practicable date, but not later than February 28, 2017.

SEC. 4. Expenses of the committee under this resolution shall be paid from the contingent fund of the Senate upon vouchers approved by the chairman of the committee, except that vouchers shall not be required—

(1) for the disbursement of salaries of employees paid at an annual rate;

(2) for the payment of telecommunications provided by the Office of the Sergeant at Arms and Doorkeeper, United States Senate;

(3) for the payment of stationary supplies purchased through the Keeper of the Stationary, United States Senate;

(4) for payments to the Postmaster, United States Senate;

(5) for the payment of metered charges on copying equipment provided by the Office of the Sergeant at Arms and Doorkeeper, United States Senate;

(6) for the payment of Senate Recording and Photographic Services; or

(7) for the payment of franked and mass mail costs by the Office of the Sergeant at Arms and Doorkeeper, United States Senate.

SEC. 5. There are authorized such sums as may be necessary for agency contributions related to the compensation of employees of the committee from March 1, 2015, through September 30, 2015, October 1, 2015, through September 30, 2016, and October 1, 2016, through February 28, 2017.

### SENATE RESOLUTION 29—CONDEMNING THE TERRORIST ATTACKS IN PARIS, OFFERING CONDOLENCES TO THE FAMILIES OF THE VICTIMS, EXPRESSING SOLIDARITY WITH THE PEOPLE OF FRANCE, AND REAFFIRMING FUNDAMENTAL FREEDOM OF EXPRESSION

Mr. MURPHY (for himself, Mr. DURBIN, Mr. JOHNSON, Mr. RISCH, Mr. PERDUE, Mr. UDALL, Mr. ISAKSON, Mrs. SHAHEEN, Mr. GARDNER, Mr. COONS, Mr. RUBIO, Mrs. BOXER, Mr. BARRASSO, Mr. MENENDEZ, Mr. LEAHY, Mr. MARKEY, Mr. CARDIN, Mr. FLAKE, Mr. WYDEN, Ms. BALDWIN, Mr. BLUMENTHAL, and Mr. BURR) submitted the following resolution; which was considered and agreed to:

S. RES. 29

Whereas, on January 7, 2015, armed gunmen violently attacked the offices of the French newspaper Charlie Hebdo in Paris,

killing 12 people and injuring at least 11 others;

Whereas, on January 9, 2015, two suspects in the Charlie Hebdo attack were killed after taking hostages in a printing firm and firing at police;

Whereas, on January 9, 2015, another gunman perpetrated an anti-Semitic attack on Hyper Cacher, a kosher supermarket, killing four of 19 hostages before French police stormed the building and rescued the surviving hostages;

Whereas President of the Republic of France Francois Hollande condemned these events as a terrorist attack on the French Republic as a whole and called for a day of national mourning to honor the lives of the courageous political cartoonists, columnists, police officers, and others who were killed and injured;

Whereas the Republic of France is America's oldest ally, and the people of the United States owe France an eternal debt of gratitude for our independence and freedom;

Whereas the people and Governments of the Republic of France and the United States have stood shoulder to shoulder throughout history to defend our shared democratic ideals and values;

Whereas the people of the Republic of France have always expressed solidarity with the people of the United States, including following the terrorist attacks of September 11, 2001, which claimed the lives of thousands of innocent civilians in the United States;

Whereas United Nations Secretary General Ban Ki-moon, together with the President of the United Nations General Assembly and the United Nations Security Council, has expressed outrage over these cold-blooded and unjustifiable terrorist attacks in Paris;

Whereas the Universal Declaration of Human Rights, adopted by the United Nations General Assembly on December 10, 1948, holds that "everyone has the right to freedom of opinion and expression; this right includes freedom to hold opinions without interference and to seek, receive and impart information and ideas through any media and regardless of frontiers";

Whereas the show of solidarity from hundreds of thousands of people in the Republic of France, the United States, and worldwide under the banner "Je suis Charlie" ("I am Charlie") makes known that the international community of nations stands together to reaffirm freedom of expression and to denounce terrorism;

Whereas Muslim majority nations around the world, including Jordan, Saudi Arabia, Egypt, Turkey, Malaysia, Morocco, Iran, Lebanon, Indonesia, Bahrain, Morocco, Algeria, and Qatar, and leading institutions such as the Arab League, Egypt's al-Azhar University and the Organization of Islamic Cooperation have all condemned and rejected these terrorist attacks as contrary to the Islamic faith;

Whereas, on Sunday, January 11, 2015, more than 40 world leaders and 1,000,000 people gathered to march in Paris honoring the victims of the terrorist attacks;

Whereas the outpouring of support from people around the world reveals that an attack on the free press in the Republic of France is an attack on human liberties; and

Whereas the people and Government of the United States stand in solidarity with our French allies and renew our common support for democracy and freedom, including freedom of the press and freedom of religion: Now, therefore, be it

*Resolved,* That the Senate—

(1) condemns the terrorist attacks and cowardly murders at the offices of the French newspaper Charlie Hebdo and kosher market Hyper Cacher in Paris;

(2) expresses its deepest condolences to the families of the victims of these attacks and to the Republic of France;

(3) expresses our solidarity with the people of the Republic of France and pays tribute to our shared values, ideals, and liberties, including the freedom of thought and expression and freedom of the press;

(4) recognizes the statements from Muslim majority nations and leaders across the world that terrorist attacks purportedly conducted in the name of Islam such as the attacks in Paris are an affront to the Muslim faith; and

(5) reaffirms our support for the Government of France to bring the perpetrators of this violence to justice and to prevent future attacks.

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## SENATE RESOLUTION 30—DESIGNATING THE WEEK OF JANUARY 25 THROUGH JANUARY 31, 2015, AS "NATIONAL SCHOOL CHOICE WEEK"

Mr. SCOTT (for himself, Mrs. FEINSTEIN, Mr. BOOZMAN, Mr. CRUZ, Mr. CRAPO, Mr. RUBIO, Mr. PAUL, Mr. ENZI, Mr. ALEXANDER, Mr. CORNYN, Mr. VITTER, Mr. TOOMEY, Mr. JOHNSON, and Ms. AYOTTE) submitted the following resolution; which was considered and agreed to:

S. RES. 30

Whereas providing a diversity of choices in K–12 education empowers parents to select education environments that meet the individual needs and strengths of their children;

Whereas the United States is home to high-quality K–12 education environments of all varieties, including traditional public schools, public charter schools, public magnet schools, private schools, online academies, and home schooling;

Whereas talented teachers and school leaders in all of these education environments are preparing children to achieve their dreams;

Whereas more families than ever before in the United States are actively choosing the best education for their children;

Whereas greater public awareness of the issue of parental choice in education can inform additional families about the benefits of proactively choosing challenging, motivating, and effective education environments for their children;

Whereas the process of parents choosing schools for their children is nonpolitical, nonpartisan, and deserving of the utmost respect; and

Whereas hundreds of organizations, more than 9,000 schools, and millions of individuals in the United States will celebrate the benefits of educational choice during the fifth annual National School Choice Week, which will be held the week of January 25 through January 31, 2015: Now, therefore, be it

*Resolved,* That the Senate—

(1) designates the week of January 25 through January 31, 2015, as "National School Choice Week";

(2) congratulates the students, parents, teachers, and school leaders from K–12 education environments of all varieties for their persistence, achievements, dedication, and contributions to society in the United States;

(3) encourages all parents, during National School Choice Week, to learn more about the education options available to them; and

(4) encourages the people of the United States to hold appropriate programs, events, and activities during National School Choice Week to raise public awareness about the benefits of opportunity in education.

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## AMENDMENTS SUBMITTED AND PROPOSED

SA 57. Mrs. BOXER submitted an amendment intended to be proposed by her to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table.

SA 58. Mr. SCHATZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr . GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra.

SA 59. Mr. SCHATZ submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 60. Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 61. Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 62. Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 63. Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 64. Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 65. Mr. MENENDEZ (for himself and Mrs. GILLIBRAND) submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 66. Mr. COATS submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 67. Mr. SULLIVAN submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 68. Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 69. Mr. DURBIN submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr . GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra.

SA 70. Mr. PETERS (for himself and Ms. STABENOW) submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr . RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 71. Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 72. Mr. MENENDEZ (for himself and Ms. CANTWELL) submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 73. Mr. MORAN (for himself and Mr. CRUZ) submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 74. Mr. REED (for himself, Ms. COLLINS, Mr. SANDERS, Mr. WHITEHOUSE, Mr. CASEY, Mr. COONS, and Mr. SCHUMER) submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 75. Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

SA 76. Mrs. GILLIBRAND submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, supra; which was ordered to lie on the table.

SA 77. Mr. UDALL (for himself, Mr. MARKEY, and Mr. BENNET) submitted an amendment intended to be proposed by him to the bill S. 1, supra; which was ordered to lie on the table.

## TEXT OF AMENDMENTS

**SA 57.** Mrs. BOXER submitted an amendment intended to be proposed by her to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ___. EFFECTIVE DATE.**

This Act shall not take effect until the President determines that the Administrator of the Environmental Protection Agency, in consultation with other relevant Federal agencies, has completed a comprehensive study analyzing the human health impacts of the pipeline described in section 2(a), including—

(1) increased air pollution in communities near refineries that will process the up to 830,000 barrels per day of tar sands crude that will be transported through the pipeline, including assessment of the cumulative air pollution impacts on the communities;

(2) increased exposure of communities to particulate matter and heavy metals from the disposal, storage, and use of petroleum coke that results from the refining of the tar sands crude that will be transported through the pipeline;

(3) increased exposures in communities to benzene, volatile organic compounds, hydrogen sulfide, and other toxic substances that may result from spills or the contamination of water supplies from tar sands crude transported through the pipeline; and

(4) increased cancer rates and exposures to elevated levels of polycyclic aromatic hydrocarbons (''PAHs''), mercury, and other toxic pollutants, where the tar sands crude that will be transported through the pipeline is mined, extracted, upgraded, or refined.

**SA 58.** Mr. SCHATZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; as follows:

At the appropriate place, insert the following:

**SEC. ___. SENSE OF CONGRESS.**

(a) FINDINGS.—The environmental analysis contained in the Final Supplemental Environmental Impact Statement referred to in section 2(a) and deemed to satisfy the requirements of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) as described in section 2(a), states that—

(1) ''[W]arming of the climate system is unequivocal and each of the last [3] decades has been successively warmer at the Earth's surface than any preceding decade since 1850.'';

(2) ''The [Intergovernmental Panel on Climate Change], in addition to other institutions, such as the National Research Council and the United States (U.S.) Global Change Research Program (USGCRP), have concluded that it is extremely likely that global increases in atmospheric [greenhouse gas] concentrations and global temperatures are caused by human activities.''; and

(3) ''A warmer planet causes large-scale changes that reverberate throughout the climate system of the Earth, including higher sea levels, changes in precipitation, and altered weather patterns (e.g. an increase in more extreme weather events).''.

(b) SENSE OF CONGRESS.—Consistent with the findings under subsection (a), it is the sense of Congress that—

(1) climate change is real; and

(2) human activity significantly contributes to climate change.

**SA 59.** Mr. SCHATZ submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ___. IMPLEMENTATION.**

This Act shall be implemented in a manner that addresses the analysis in the Final Supplemental Environmental Impact Statement referenced in section 2(a) (referred to in this section as the ''FSEIS'') and deemed in section 2(a) as having satisfied the requirements of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.), with regard to climate change and the recommendations made in the FSEIS with respect to measures to mitigate greenhouse gas emissions and climate change in section 4.14-16 of the FSEIS.

**SA 60.** Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ___. SENSE OF CONGRESS ON UNITED STATES AND CANADA EFFORTS TO REDUCE GREENHOUSE GAS EMISSIONS.**

It is the sense of Congress that—

(1) the Governments of the United States and Canada should continuing working towards their shared goal of reducing emissions approximately 17 percent below 2005 levels, by 2020; and

(2) the Government of Canada should join the United States Government's goal of reducing emissions 26-28 percent below 2005 levels, by 2025.

**SA 61.** Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ___. SENSE OF CONGRESS REGARDING FEDERAL TRANSPORTATION INFRASTRUCTURE INVESTMENT.**

(a) FINDINGS.—Congress finds that—

(1) the transportation sector accounts for 9 percent of the gross domestic product of the United States;

(2) in 2012, the transportation infrastructure of the United States supported the shipment of 19,662,000,000 tons of freight valued at $17,352,000,000,000;

(3) in 2012, 12,547,000 people were employed in transportation-related industries in the United States;

(4) every dollar invested in the transportation infrastructure of the United States returns $3.54 in economic impact; and

(5) every $1,000,000,000 in public infrastructure spending creates 21,671 jobs.

(b) SENSE OF CONGRESS.—It is the sense of Congress that—

(1) transportation infrastructure is essential to the economy of the United States; and

(2) increased Federal transportation infrastructure investment could create millions of jobs and help businesses grow.

**SA 62.** Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ___. SENSE OF CONGRESS REGARDING FEDERAL TRANSPORTATION INFRASTRUCTURE INVESTMENT.**

It is the sense of Congress that increased Federal transportation infrastructure investment will—

(1) create millions of jobs;

(2) help businesses grow;

(3) reduce traffic congestion; and

(4) save lives.

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**SA 63.** Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the end, add the following:

**TITLE I—CLOSING BIG OIL LOOPHOLES**

**SEC. 201. SHORT TITLE.**

This title may be cited as the ''Close Big Oil Tax Loopholes Act''.

**Subtitle A—Close Big Oil Tax Loopholes**

**SEC. 211. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS.**

(a) IN GENERAL.—Section 901 of the Internal Revenue Code of 1986 is amended by redesignating subsection (n) as subsection (o) and by inserting after subsection (m) the following new subsection:

''(n) SPECIAL RULES RELATING TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS.—

''(1) GENERAL RULE.—Notwithstanding any other provision of this chapter, any amount paid or accrued by a dual capacity taxpayer which is a major integrated oil company (within the meaning of section 167(h)(5)) to a foreign country or possession of the United States for any period shall not be considered a tax—

''(A) if, for such period, the foreign country or possession does not impose a generally applicable income tax, or

''(B) to the extent such amount exceeds the amount (determined in accordance with regulations) which—

''(i) is paid by such dual capacity taxpayer pursuant to the generally applicable income tax imposed by the country or possession, or

''(ii) would be paid if the generally applicable income tax imposed by the country or possession were applicable to such dual capacity taxpayer.

Nothing in this paragraph shall be construed to imply the proper treatment of any such amount not in excess of the amount determined under subparagraph (B).

''(2) DUAL CAPACITY TAXPAYER.—For purposes of this subsection, the term 'dual capacity taxpayer' means, with respect to any foreign country or possession of the United States, a person who—

''(A) is subject to a levy of such country or possession, and

''(B) receives (or will receive) directly or indirectly a specific economic benefit (as determined in accordance with regulations) from such country or possession.

''(3) GENERALLY APPLICABLE INCOME TAX.—For purposes of this subsection—

''(A) IN GENERAL.—The term 'generally applicable income tax' means an income tax (or a series of income taxes) which is generally imposed under the laws of a foreign country or possession on income derived from the conduct of a trade or business within such country or possession.

''(B) EXCEPTIONS.—Such term shall not include a tax unless it has substantial application, by its terms and in practice, to—

''(i) persons who are not dual capacity taxpayers, and

''(ii) persons who are citizens or residents of the foreign country or possession.''.

(b) EFFECTIVE DATE.—

(1) IN GENERAL.—The amendments made by this section shall apply to taxes paid or accrued in taxable years beginning after the date of the enactment of this Act.

(2) CONTRARY TREATY OBLIGATIONS UPHELD.—The amendments made by this section shall not apply to the extent contrary to any treaty obligation of the United States.

**SEC. 212. LIMITATION ON SECTION 199 DEDUCTION ATTRIBUTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF.**

(a) DENIAL OF DEDUCTION.—Paragraph (4) of section 199(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subparagraph:

''(E) SPECIAL RULE FOR CERTAIN OIL AND GAS INCOME.—In the case of any taxpayer who is a major integrated oil company (within the meaning of section 167(h)(5)) for the taxable year, the term 'domestic production gross receipts' shall not include gross receipts from the production, refining, processing, transportation, or distribution of oil, gas, or any primary product (within the meaning of subsection (d)(9)) thereof.''.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2015.

**SEC. 213. LIMITATION ON DEDUCTION FOR INTANGIBLE DRILLING AND DEVELOPMENT COSTS; AMORTIZATION OF DISALLOWED AMOUNTS.**

(a) IN GENERAL.—Section 263(c) of the Internal Revenue Code of 1986 is amended to read as follows:

''(c) INTANGIBLE DRILLING AND DEVELOPMENT COSTS IN THE CASE OF OIL AND GAS WELLS AND GEOTHERMAL WELLS.—

''(1) IN GENERAL.—Notwithstanding subsection (a), and except as provided in subsection (i), regulations shall be prescribed by the Secretary under this subtitle corresponding to the regulations which granted the option to deduct as expenses intangible drilling and development costs in the case of oil and gas wells and which were recognized and approved by the Congress in House Concurrent Resolution 50, Seventy-ninth Congress. Such regulations shall also grant the option to deduct as expenses intangible drilling and development costs in the case of wells drilled for any geothermal deposit (as defined in section 613(e)(2)) to the same extent and in the same manner as such expenses are deductible in the case of oil and gas wells. This subsection shall not apply with respect to any costs to which any deduction is allowed under section 59(e) or 291.

''(2) EXCLUSION.—

''(A) IN GENERAL.—This subsection shall not apply to amounts paid or incurred by a taxpayer in any taxable year in which such taxpayer is a major integrated oil company (within the meaning of section 167(h)(5)).

''(B) AMORTIZATION OF AMOUNTS NOT ALLOWABLE AS DEDUCTIONS UNDER SUBPARAGRAPH (A).—The amount not allowable as a deduction for any taxable year by reason of subparagraph (A) shall be allowable as a deduction ratably over the 60-month period beginning with the month in which the costs are paid or incurred. For purposes of section 1254, any deduction under this subparagraph shall be treated as a deduction under this subsection.''.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to amounts paid or incurred in taxable years beginning after December 31, 2015.

**SEC. 214. LIMITATION ON PERCENTAGE DEPLETION ALLOWANCE FOR OIL AND GAS WELLS.**

(a) IN GENERAL.—Section 613A of the Internal Revenue Code of 1986 is amended by adding at the end the following new subsection:

''(f) APPLICATION WITH RESPECT TO MAJOR INTEGRATED OIL COMPANIES.—In the case of any taxable year in which the taxpayer is a major integrated oil company (within the meaning of section 167(h)(5)), the allowance for percentage depletion shall be zero.''.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2015.

**SEC. 215. LIMITATION ON DEDUCTION FOR TERTIARY INJECTANTS.**

(a) IN GENERAL.—Section 193 of the Internal Revenue Code of 1986 is amended by adding at the end the following new subsection:

''(d) APPLICATION WITH RESPECT TO MAJOR INTEGRATED OIL COMPANIES.—

''(1) IN GENERAL.—This section shall not apply to amounts paid or incurred by a taxpayer in any taxable year in which such taxpayer is a major integrated oil company (within the meaning of section 167(h)(5)).

''(2) AMORTIZATION OF AMOUNTS NOT ALLOWABLE AS DEDUCTIONS UNDER PARAGRAPH (1).—The amount not allowable as a deduction for any taxable year by reason of paragraph (1) shall be allowable as a deduction ratably over the 60-month period beginning with the month in which the costs are paid or incurred.''.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to amounts paid or incurred in taxable years beginning after December 31, 2015.

**SEC. 216. MODIFICATION OF DEFINITION OF MAJOR INTEGRATED OIL COMPANY.**

(a) IN GENERAL.—Paragraph (5) of section 167(h) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subparagraph:

''(C) CERTAIN SUCCESSORS IN INTEREST.—For purposes of this paragraph, the term 'major integrated oil company' includes any successor in interest of a company that was described in subparagraph (B) in any taxable year, if such successor controls more than 50 percent of the crude oil production or natural gas production of such company.''.

(b) CONFORMING AMENDMENTS.—

(1) IN GENERAL.—Subparagraph (B) of section 167(h)(5) of the Internal Revenue Code of 1986 is amended by inserting ''except as provided in subparagraph (C),'' after ''For purposes of this paragraph,''.

(2) TAXABLE YEARS TESTED.—Clause (iii) of section 167(h)(5)(B) of such Code is amended—

(A) by striking ''does not apply by reason of paragraph (4) of section 613A(d)'' and inserting ''did not apply by reason of paragraph (4) of section 613A(d) for any taxable year after 2004'', and

(B) by striking ''does not apply'' in subclause (II) and inserting ''did not apply for the taxable year''.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2015.

**Subtitle B—Outer Continental Shelf Oil and Natural Gas**

**SEC. 221. REPEAL OF OUTER CONTINENTAL SHELF DEEP WATER AND DEEP GAS ROYALTY RELIEF.**

(a) IN GENERAL.—Sections 344 and 345 of the Energy Policy Act of 2005 (42 U.S.C. 15904, 15905) are repealed.

(b) ADMINISTRATION.—The Secretary of the Interior shall not be required to provide for royalty relief in the lease sale terms beginning with the first lease sale held on or after the date of enactment of this Act for which a final notice of sale has not been published.

**Subtitle C—Miscellaneous**

**SEC. 231. DEFICIT REDUCTION.**

The net amount of any savings realized as a result of the enactment of this title and the amendments made by this title (after any expenditures authorized by this title and the amendments made by this title) shall be deposited in the Treasury and used for Federal budget deficit reduction or, if there is no Federal budget deficit, for reducing the Federal debt in such manner as the Secretary of the Treasury considers appropriate.

**SEC. 232. BUDGETARY EFFECTS.**

The budgetary effects of this title, for the purpose of complying with the Statutory Pay-As-You-Go Act of 2010, shall be determined by reference to the latest statement titled ''Budgetary Effects of PAYGO Legislation'' for this title, submitted for printing in the Congressional Record by the Chairman of the Senate Budget Committee, provided that such statement has been submitted prior to the vote on passage.

**Subtitle D—Extension of Certain Energy Tax Benefits**

**SEC. 241. PERMANENT EXTENSION OF CREDITS WITH RESPECT TO FACILITIES PRODUCING ELECTRICITY FROM CERTAIN RENEWABLE RESOURCES.**

(a) IN GENERAL.—

(1) WIND.—Paragraph (1) of section 45(d) of the Internal Revenue Code of 1986 is amended by striking '', and the construction of which begins before January 1, 2015''.

(2) CLOSED-LOOP BIOMASS.—Paragraph (2) of section 45(d) of such Code is amended—

(A) by striking '', and the construction of which begins before January 1, 2015'' in subparagraph (A)(i), and

(B) by striking ''which before January 1, 2015, is originally placed in service''.

(3) OPEN-LOOP BIOMASS.—Subparagraph (A) of section 45(d)(3) of such Code is amended—

(A) by striking ''any facility owned by the taxpayer which'',

(B) by inserting ''owned by the taxpayer and'' after ''facility'' in clause (i),

(C) by striking '' and the construction of which begins before January 1, 2015'' in clause (i)(I), and

(D) by striking clause (ii) and inserting the following:

''(ii) any other facility owned by the taxpayer.''.

(4) GEOTHERMAL ENERGY.—Paragraph (4) of section 45(d) of such Code is amended by striking ''and which'' and all that follows through ''Such term shall not'' and inserting ''and, in the case of a facility using solar energy, which is placed in service before January 1, 2006. Such term shall not''.

(5) LANDFILL GAS.—Paragraph (6) of section 45(d) of such Code is amended by striking ''and the construction of which begins before January 1, 2015''.

(6) TRASH FACILITIES.—Paragraph (7) of section 45(d) of such Code is amended by striking ''and the construction of which begins before January 1, 2015''.

(7) QUALIFIED HYDROPOWER.—Paragraph (9) of section 45(d) of such Code is amended—

(A) by striking ''and before January 1, 2015'' in subparagraph (A)(i),

(B) by striking ''and the construction of which begins before January 1, 2015'' in subparagraph (A)(ii), and

(C) by striking subparagraph (C).

(8) MARINE AND HYDROKINETIC RENEWABLE ENERGY FACILITIES.—Paragraph (11)(B) of section 45(d) of such Code is amended by striking ''and the construction of which begins before January 1, 2015''.

(b) EFFECTIVE DATE.—The amendments made by this section shall take effect on January 1, 2015.

**SEC. 242. PERMANENT EXTENSION OF ENERGY INVESTMENT CREDIT.**

(a) EXTENSION OF ENERGY PERCENTAGE FOR CERTAIN SOLAR PROPERTY.—Subclause (II) of section 48(a)(2)(A)(i) of the Internal Revenue Code of 1986 is amended by striking ''but only with respect to periods ending before January 1, 2017''.

(b) EXTENSION OF ENERGY PROPERTY.—

(1) SOLAR PROPERTY.—Clause (ii) of section 48(a)(3) of such Code is amended by striking ''but only with respect to periods ending before January 1, 2017''.

(2) THERMAL ENERGY.—Clause (vii) of section 48(a)(3) of such Code is amended by striking '', but only with respect to periods ending before January 1, 2017''.

(3) QUALIFIED FUEL CELL PROPERTY.—Paragraph (1) of section 48(c) of such Code is amended by striking subparagraph (D).

(4) QUALIFIED MICROTURBINE PROPERTY.—Paragraph (2) of section 48(c) of such Code is amended by striking subparagraph (D).

(5) COMBINED HEAT AND POWER PROPERTY.—Subparagraph (A) of section 48(c)(3) of such Code is amended by inserting ''and'' at the end of clause (ii)(II), by striking '', and'' at the end of clause (iii) and inserting a period, and by striking clause (iv).

(6) QUALIFIED SMALL WIND ENERGY PROPERTY.—Paragraph (4) of section 48(c) of such Code is amended by striking subparagraph (C).

(c) ELECTION TO TREAT QUALIFIED FACILITIES AS ENERGY PROPERTY.—Clause (ii) of section 48(a)(5)(C) of such Code is amended by striking ''and the construction of which begins before January 1, 2015''.

(d) EFFECTIVE DATE.—The amendments made by this section shall take effect on January 1, 2015.

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**SA 64.** Mr. MENENDEZ submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the end, add the following:

**TITLE I—CLOSING BIG OIL LOOPHOLES**

**SEC. 201. SHORT TITLE.**

This title may be cited as the ''Close Big Oil Tax Loopholes Act''.

**Subtitle A—Close Big Oil Tax Loopholes**

**SEC. 211. MODIFICATIONS OF FOREIGN TAX CREDIT RULES APPLICABLE TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS.**

(a) IN GENERAL.—Section 901 of the Internal Revenue Code of 1986 is amended by redesignating subsection (n) as subsection (o) and by inserting after subsection (m) the following new subsection:

''(n) SPECIAL RULES RELATING TO MAJOR INTEGRATED OIL COMPANIES WHICH ARE DUAL CAPACITY TAXPAYERS.—

''(1) GENERAL RULE.—Notwithstanding any other provision of this chapter, any amount paid or accrued by a dual capacity taxpayer which is a major integrated oil company (within the meaning of section 167(h)(5)) to a foreign country or possession of the United States for any period shall not be considered a tax—

''(A) if, for such period, the foreign country or possession does not impose a generally applicable income tax, or

''(B) to the extent such amount exceeds the amount (determined in accordance with regulations) which—

''(i) is paid by such dual capacity taxpayer pursuant to the generally applicable income tax imposed by the country or possession, or

''(ii) would be paid if the generally applicable income tax imposed by the country or possession were applicable to such dual capacity taxpayer.

Nothing in this paragraph shall be construed to imply the proper treatment of any such amount not in excess of the amount determined under subparagraph (B).

''(2) DUAL CAPACITY TAXPAYER.—For purposes of this subsection, the term 'dual capacity taxpayer' means, with respect to any foreign country or possession of the United States, a person who—

''(A) is subject to a levy of such country or possession, and

''(B) receives (or will receive) directly or indirectly a specific economic benefit (as determined in accordance with regulations) from such country or possession.

''(3) GENERALLY APPLICABLE INCOME TAX.—For purposes of this subsection—

''(A) IN GENERAL.—The term 'generally applicable income tax' means an income tax (or a series of income taxes) which is generally imposed under the laws of a foreign country or possession on income derived from the conduct of a trade or business within such country or possession.

''(B) EXCEPTIONS.—Such term shall not include a tax unless it has substantial application, by its terms and in practice, to—

''(i) persons who are not dual capacity taxpayers, and

''(ii) persons who are citizens or residents of the foreign country or possession.''.

(b) EFFECTIVE DATE.—

(1) IN GENERAL.—The amendments made by this section shall apply to taxes paid or accrued in taxable years beginning after the date of the enactment of this Act.

(2) CONTRARY TREATY OBLIGATIONS UPHELD.—The amendments made by this section shall not apply to the extent contrary to any treaty obligation of the United States.

**SEC. 212. LIMITATION ON SECTION 199 DEDUCTION ATTRIBUTABLE TO OIL, NATURAL GAS, OR PRIMARY PRODUCTS THEREOF.**

(a) DENIAL OF DEDUCTION.—Paragraph (4) of section 199(c) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subparagraph:

''(E) SPECIAL RULE FOR CERTAIN OIL AND GAS INCOME.—In the case of any taxpayer who is a major integrated oil company (within the meaning of section 167(h)(5)) for the taxable year, the term 'domestic production gross receipts' shall not include gross receipts from the production, refining, processing, transportation, or distribution of oil, gas, or any primary product (within the meaning of subsection (d)(9)) thereof.''.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2015.

**SEC. 213. LIMITATION ON DEDUCTION FOR INTANGIBLE DRILLING AND DEVELOPMENT COSTS; AMORTIZATION OF DISALLOWED AMOUNTS.**

(a) IN GENERAL.—Section 263(c) of the Internal Revenue Code of 1986 is amended to read as follows:

''(c) INTANGIBLE DRILLING AND DEVELOPMENT COSTS IN THE CASE OF OIL AND GAS WELLS AND GEOTHERMAL WELLS.—

''(1) IN GENERAL.—Notwithstanding subsection (a), and except as provided in subsection (i), regulations shall be prescribed by the Secretary under this subtitle corresponding to the regulations which granted the option to deduct as expenses intangible drilling and development costs in the case of oil and gas wells and which were recognized

and approved by the Congress in House Concurrent Resolution 50, Seventy-ninth Congress. Such regulations shall also grant the option to deduct as expenses intangible drilling and development costs in the case of wells drilled for any geothermal deposit (as defined in section 613(e)(2)) to the same extent and in the same manner as such expenses are deductible in the case of oil and gas wells. This subsection shall not apply with respect to any costs to which any deduction is allowed under section 59(e) or 291.

''(2) EXCLUSION.—

''(A) IN GENERAL.—This subsection shall not apply to amounts paid or incurred by a taxpayer in any taxable year in which such taxpayer is a major integrated oil company (within the meaning of section 167(h)(5)).

''(B) AMORTIZATION OF AMOUNTS NOT ALLOWABLE AS DEDUCTIONS UNDER SUBPARAGRAPH (A).—The amount not allowable as a deduction for any taxable year by reason of subparagraph (A) shall be allowable as a deduction ratably over the 60-month period beginning with the month in which the costs are paid or incurred. For purposes of section 1254, any deduction under this subparagraph shall be treated as a deduction under this subsection.''.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to amounts paid or incurred in taxable years beginning after December 31, 2015.

**SEC. 214. LIMITATION ON PERCENTAGE DEPLETION ALLOWANCE FOR OIL AND GAS WELLS.**

(a) IN GENERAL.—Section 613A of the Internal Revenue Code of 1986 is amended by adding at the end the following new subsection:

''(f) APPLICATION WITH RESPECT TO MAJOR INTEGRATED OIL COMPANIES.—In the case of any taxable year in which the taxpayer is a major integrated oil company (within the meaning of section 167(h)(5)), the allowance for percentage depletion shall be zero.''.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to taxable years beginning after December 31, 2015.

**SEC. 215. LIMITATION ON DEDUCTION FOR TERTIARY INJECTANTS.**

(a) IN GENERAL.—Section 193 of the Internal Revenue Code of 1986 is amended by adding at the end the following new subsection:

''(d) APPLICATION WITH RESPECT TO MAJOR INTEGRATED OIL COMPANIES.—

''(1) IN GENERAL.—This section shall not apply to amounts paid or incurred by a taxpayer in any taxable year in which such taxpayer is a major integrated oil company (within the meaning of section 167(h)(5)).

''(2) AMORTIZATION OF AMOUNTS NOT ALLOWABLE AS DEDUCTIONS UNDER PARAGRAPH (1).—The amount not allowable as a deduction for any taxable year by reason of paragraph (1) shall be allowable as a deduction ratably over the 60-month period beginning with the month in which the costs are paid or incurred.''.

(b) EFFECTIVE DATE.—The amendment made by this section shall apply to amounts paid or incurred in taxable years beginning after December 31, 2015.

**SEC. 216. MODIFICATION OF DEFINITION OF MAJOR INTEGRATED OIL COMPANY.**

(a) IN GENERAL.—Paragraph (5) of section 167(h) of the Internal Revenue Code of 1986 is amended by adding at the end the following new subparagraph:

''(C) CERTAIN SUCCESSORS IN INTEREST.—For purposes of this paragraph, the term 'major integrated oil company' includes any successor in interest of a company that was described in subparagraph (B) in any taxable year, if such successor controls more than 50 percent of the crude oil production or natural gas production of such company.''.

(b) CONFORMING AMENDMENTS.—

(1) IN GENERAL.—Subparagraph (B) of section 167(h)(5) of the Internal Revenue Code of 1986 is amended by inserting ''except as provided in subparagraph (C),'' after ''For purposes of this paragraph,''.

(2) TAXABLE YEARS TESTED.—Clause (iii) of section 167(h)(5)(B) of such Code is amended—

(A) by striking ''does not apply by reason of paragraph (4) of section 613A(d)'' and inserting ''did not apply by reason of paragraph (4) of section 613A(d) for any taxable year after 2004'', and

(B) by striking ''does not apply'' in subclause (II) and inserting ''did not apply for the taxable year''.

(c) EFFECTIVE DATE.—The amendments made by this section shall apply to taxable years beginning after December 31, 2015.

**Subtitle B—Outer Continental Shelf Oil and Natural Gas**

**SEC. 221. REPEAL OF OUTER CONTINENTAL SHELF DEEP WATER AND DEEP GAS ROYALTY RELIEF.**

(a) IN GENERAL.—Sections 344 and 345 of the Energy Policy Act of 2005 (42 U.S.C. 15904, 15905) are repealed.

(b) ADMINISTRATION.—The Secretary of the Interior shall not be required to provide for royalty relief in the lease sale terms beginning with the first lease sale held on or after the date of enactment of this Act for which a final notice of sale has not been published.

**Subtitle C—Miscellaneous**

**SEC. 231. DEFICIT REDUCTION.**

The net amount of any savings realized as a result of the enactment of this Act and the amendments made by this title (after any expenditures authorized by this title and the amendments made by this title) shall be deposited in the Treasury and used for Federal budget deficit reduction or, if there is no Federal budget deficit, for reducing the Federal debt in such manner as the Secretary of the Treasury considers appropriate.

**SEC. 232. BUDGETARY EFFECTS.**

The budgetary effects of this title, for the purpose of complying with the Statutory Pay-As-You-Go Act of 2010, shall be determined by reference to the latest statement titled ''Budgetary Effects of PAYGO Legislation'' for this title, submitted for printing in the Congressional Record by the Chairman of the Senate Budget Committee, provided that such statement has been submitted prior to the vote on passage.

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**SA 65.** Mr. MENENDEZ (for himself and Mrs. GILLIBRAND) submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ____. LIMITS ON LIABILITY FOR OIL SPILLS.**

Section 1004(a) of the Oil Pollution Act of 1990 (33 U.S.C. 2704(a)) is amended—

(1) in paragraph (1), by adding ''and'' after the semicolon at the end;

(2) in paragraph (2), by striking the semicolon and inserting a period; and

(3) by striking paragraphs (3) and (4).

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**SA 66.** Mr. COATS submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

After section 2, insert the following:

**SEC. __. LIMITATION ON AUTHORITY TO ISSUE REGULATIONS UNDER THE SURFACE MINING CONTROL AND RECLAMATION ACT OF 1977.**

The Secretary of the Interior may not, before December 31, 2016, issue or approve any proposed or final regulation under the Surface Mining Control and Reclamation Act of 1977 (30 U.S.C. 1201 et seq.) that would—

(1) adversely impact employment in coal mines in the United States;

(2) cause a reduction in revenue received by the Federal Government or any State, tribal, or local government, by reducing through regulation the quantity of coal in the United States that is available for mining;

(3) reduce the quantity of coal available for domestic consumption or for export;

(4) designate any area as unsuitable for surface coal mining and reclamation operations; or

(5) expose the United States to liability for taking the value of privately owned coal through regulation.

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**SA 67.** Mr. SULLIVAN submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ____. POWERS OF ENVIRONMENTAL PROTECTION AGENCY.**

Section 3063(a) of title 18, United States Code, is amended—

(1) by striking paragraph (1); and

(2) by redesignating paragraphs (2) and (3) as paragraphs (1) and (2), respectively.

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**SA 68.** Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. _____. COMMUNITY RIGHT TO PROTECT LOCAL WATER SUPPLIES.**

(a) FINDINGS.—Congress finds that—

(1) there are 2,537 wells within 1 mile of the proposed Keystone XL pipeline, including 39 public water supply wells and 20 private wells within 100 feet of the pipeline right of way;

(2) 254 miles of the proposed Keystone XL pipeline would traverse over the shallow Ogallala Aquifer, the largest underground fresh water source in the United States, underlying 8 States and 2,000,000 people, including 10.5 miles where the groundwater lies at depths between 5 and 10 feet and another 12.4 miles where the water table is at a depth of 10 to 15 feet;

(3) on July 26, 2010, a pipeline ruptured near Marshall, Michigan, releasing 843,000 gallons of tar sands diluted bitumen into Talmadge Creek, flowing into the Kalamazoo River;

(4) the Talmadge Creek tar sands spill is the costliest inland oil spill cleanup in United States history, and the Kalamazoo River continues to be contaminated from the spill;

(5) on March 29, 2013, the first pipeline of the United States to transport Canadian tar sands to the Gulf Coast, the ExxonMobil Pegasus Pipeline, ruptured, spilling 210,000 gallons of tar sands diluted bitumen in Mayflower, Arkansas; and

(6) following the Pegasus Pipeline tar sands spill, individuals in the Mayflower community experienced severe headaches, nausea, and respiratory infections.

(b) PETITION TO PROTECT LOCAL WATER SUPPLIES.—

(1) IN GENERAL.—Not later than 60 days after the date of enactment of this Act and prior to construction of the pipeline described in section 2(a), the President, or the designee of the President, shall provide to each municipality or county that relies on drinking water from a source that may be affected by a tar sands spill from the pipeline an analysis of the potential risks to public health and the environment from a leak or rupture of that pipeline.

(2) NOTIFICATION TO GOVERNORS.—The President shall provide a copy of the analysis described in paragraph (1) to the Governor of each State in which an affected municipality or county is located.

(3) EFFECT ON CONSTRUCTION.—Construction of the pipeline described in section 2(a) may not begin if the Governor of a State with an affected municipality or county submits, not later than 30 days after receiving an analysis under paragraph (2), a petition to the President requesting that the pipeline not be located in the affected municipality or county.

(4) WITHDRAWAL.—A Governor may withdraw a petition submitted under paragraph (3) at any time.

(5) RIGHT OF ACTION.—A property owner with a private water well drilled into any portion of an aquifer that is below the proposed pipeline described in section 2(a) may sue the owner of the pipeline for damages if—

(A) the well water of the property owner becomes contaminated; and

(B) the property owner demonstrates that the well water was safe prior to construction and operation of the pipeline.

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**SA 69.** Mr. DURBIN submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; as follows:

At the appropriate place, insert the following:

**SEC. _____. REGULATION OF TRANSPORTATION AND STORAGE OF PETROLEUM COKE.**

This Act shall not take effect prior to the date that—

(1) the Administrator of the Environmental Protection Agency, in consultation with the Secretary of Transportation, promulgates rules concerning the storage and transportation of petroleum coke that ensure the protection of public and ecological health; and

(2) petroleum coke is no longer exempt from regulation under section 101(14) of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980 (42 U.S.C. 9601(14)), which may be established either by an Act of Congress or any regulations, rules, or guidance issued by the Administrator of the Environmental Protection Agency.

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**SA 70.** Mr. PETERS (for himself and Ms. STABENOW) submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ____. PHMSA GREAT LAKES RESOURCES AND STUDY.**

The pipeline described in section 2(a) shall not be constructed, connected, operated, or maintained until the Administrator of the Pipeline and Hazardous Materials Safety Administration—

(1) certifies to Congress that the Pipeline and Hazardous Materials Safety Administration has sufficient resources to carry out the duties of the Pipeline and Hazardous Materials Safety Administration for pipelines in the Great Lakes; and

(2) submits to Congress the results of a study on recommendations for special conditions on pipelines in the Great Lakes, similar to the recommendations in Appendix B of the environmental impact statement described in section 2(b).

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**SA 71.** Mr. LEE submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. _____. APPLICATIONS FOR PERMITS TO DRILL REFORM AND PROCESS.**

Section 17(p) of the Mineral Leasing Act (30 U.S.C. 226(p)) is amended by striking paragraph (2) and inserting the following:

''(2) APPLICATIONS FOR PERMITS TO DRILL REFORM AND PROCESS.—

''(A) TIMELINE.—

''(i) IN GENERAL.—The Secretary shall decide whether to issue a permit to drill not later than 30 days after receiving an application for the permit.

''(ii) EXTENSION.—The Secretary may extend the period in clause (i) for up to 2 periods of 15 days each, if the Secretary has given written notice of the delay to the applicant.

''(iii) NOTICE REQUIREMENTS.—Written notice under clause (ii) shall—

''(I) be in the form of a letter from the Secretary or a designee of the Secretary; and

''(II) include the names and titles of the persons processing the application, the specific reasons for the delay, and a specific date a final decision on the application is expected.

''(B) NOTICE OF REASONS FOR DENIAL.—If the application is denied, the Secretary shall provide the applicant—

''(i) in writing, clear and comprehensive reasons why the application was not accepted and detailed information concerning any deficiencies; and

''(ii) an opportunity to remedy any deficiencies.

''(C) APPLICATION CONSIDERED APPROVED.—

''(i) IN GENERAL.—If the Secretary has not made a decision on the application by the end of the 60-day period beginning on the date the application is received by the Secretary, the application is considered approved, except in cases in which existing reviews under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) or the Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.) are incomplete.

''(ii) ENVIRONMENTAL REVIEWS.—Existing reviews under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) and the Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.) shall be completed not later than 180 days after receiving an application for the permit.

''(iii) FAILURE TO COMPLETE.—If all existing reviews are not completed during the 180-day period described in clause (ii), the project subject to the application shall be considered to have no significant impact in accordance with section 102(2)(C) of the National Environmental Policy Act of 1969 (42 U.S.C. 4332(2)(C)) and section 7(a)(2) of the Endangered Species Act of 1973 (16 U.S.C. 1536(a)(2)) and that classification shall be considered to be a final agency action.

''(D) DENIAL OF PERMIT.—If the Secretary decides not to issue a permit to drill in accordance with subparagraph (A), the Secretary shall—

''(i) provide to the applicant a description of the reasons for the denial of the permit;

''(ii) allow the applicant to resubmit an application for a permit to drill during the 10-day period beginning on the date the applicant receives the description of the denial from the Secretary; and

''(iii) issue or deny any resubmitted application not later than 10 days after the date the application is submitted to the Secretary.

''(E) JUDICIAL REVIEW.—Actions of the Secretary carried out in accordance with this paragraph shall not be subject to judicial review.''.

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**SA 72.** Mr. MENENDEZ (for himself and Ms. CANTWELL) submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

In section 2 of the amendment, strike subsection (e) and insert the following:

(e) PRIVATE PROPERTY PROTECTION.—Land or an interest in land for the pipeline and cross-border facilities described in subsection (a) may only be acquired from willing sellers.

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**SA 73.** Mr. MORAN (for himself and Mr. CRUZ) submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the end of the amendment, add the following:

**SEC. _____. DELISTING OF LESSER PRAIRIE-CHICKEN AS THREATENED SPECIES.**

Notwithstanding the final rule of the United States Fish and Wildlife Service entitled ''Endangered and Threatened Wildlife and Plants; Determination of Threatened Status for the Lesser Prairie-Chicken'' (79 Fed. Reg. 19974 (April 10, 2014)), the lesser prairie-chicken (Tympanuchus pallidicinctus) shall not be listed as a threatened species under the Endangered Species Act of 1973 (16 U.S.C. 1531 et seq.).

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**SA 74.** Mr. REED (for himself, Ms. COLLINS, Mr. SANDERS, Mr. WHITEHOUSE, Mr. CASEY, Mr. COONS, and Mr. SCHUMER) submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. ____. FINDINGS AND SENSE OF THE SENATE.**

(a) FINDINGS.—The Senate finds the following:

(1) The Low-Income Home Energy Assistance Program (referred to in this section as

''LIHEAP'') is the main Federal program that helps low-income households and senior citizens with their energy bills, providing vital assistance during both the cold winter and hot summer months.

(2) Recipients of LIHEAP assistance are among the most vulnerable individuals in the country, with more than 90 percent of LIHEAP households having at least one member who is a child, a senior citizen, or disabled, and 20 percent of LIHEAP households including at least one veteran.

(3) The number of households eligible for LIHEAP assistance continues to exceed available funding, with current funding reaching just 20 percent of the eligible population.

(4) The average LIHEAP grant covers just a fraction of home energy costs, leaving many low-income families and senior citizens struggling to pay their energy bills and with fewer resources available to meet other essential needs.

(5) Access to affordable home energy is a matter of health and safety for many low-income households, children, senior citizens, and veterans.

(b) SENSE OF THE SENATE.—It is the sense of the Senate that LIHEAP should be funded at not less than $4,700,000,000 annually, to ensure that more low-income households and children, senior citizens, individuals with disabilities, and veterans can meet basic home energy needs.

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**SA 75.** Mr. CARDIN submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SEC. _____. COMMUNITY RIGHT TO PROTECT LOCAL WATER SUPPLIES.**

(a) FINDINGS.—Congress finds that—

(1) there are 2,537 wells within 1 mile of the proposed Keystone XL pipeline, including 39 public water supply wells and 20 private wells within 100 feet of the pipeline right of way;

(2) 254 miles of the proposed Keystone XL pipeline would traverse over the shallow Ogallala Aquifer, the largest underground fresh water source in the United States, underlying 8 States and 2,000,000 people, including 10.5 miles where the groundwater lies at depths between 5 and 10 feet and another 12.4 miles where the water table is at a depth of 10 to 15 feet;

(3) on July 26, 2010, a pipeline ruptured near Marshall, Michigan, releasing 843,000 gallons of tar sands diluted bitumen into Talmadge Creek, flowing into the Kalamazoo River;

(4) the Talmadge Creek tar sands spill is the costliest inland oil spill cleanup in United States history, and the Kalamazoo River continues to be contaminated from the spill;

(5) on March 29, 2013, the first pipeline of the United States to transport Canadian tar sands to the Gulf Coast, the ExxonMobil Pegasus Pipeline, ruptured, spilling 210,000 gallons of tar sands diluted bitumen in Mayflower, Arkansas; and

(6) following the Pegasus Pipeline tar sands spill, individuals in the Mayflower community experienced severe headaches, nausea, and respiratory infections.

(b) PETITION TO PROTECT LOCAL WATER SUPPLIES.—

(1) IN GENERAL.—Not later than 60 days after the date of enactment of this Act and prior to construction of the pipeline described in section 2(a), the President, or the designee of the President, shall provide to each municipality or county that relies on drinking water from a source that may be affected by a tar sands spill from the pipeline an analysis of the potential risks to public health and the environment from a leak or rupture of that pipeline.

(2) NOTIFICATION TO GOVERNORS.—The President shall provide a copy of the analysis described in paragraph (1) to the Governor of each State in which an affected municipality or county is located.

(3) EFFECT ON CONSTRUCTION.—Construction of the pipeline described in section 2(a) may not begin if the Governor of a State with an affected municipality or county submits, not later than 30 days after receiving an analysis under paragraph (2), a petition to the President requesting that the pipeline not be located in the affected municipality or county.

(4) WITHDRAWAL.—A Governor may withdraw a petition submitted under paragraph (3) at any time.

(5) RIGHT OF ACTION.—A property owner with a private water well drilled into any portion of an aquifer that is below the proposed pipeline described in section 2(a) may sue the owner of the pipeline for damages if—

(A) the well water of the property owner becomes contaminated as a result of—

(i) construction activities associated with the pipeline; or

(ii) a rupture in the pipeline; and

(B) the property owner demonstrates that the well water was safe prior to construction and operation of the pipeline.

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**SA 76.** Mrs. GILLIBRAND submitted an amendment intended to be proposed to amendment SA 2 proposed by Ms. MURKOWSKI (for herself, Mr. HOEVEN, Mr. BARRASSO, Mr. RISCH, Mr. LEE, Mr. FLAKE, Mr. DAINES, Mr. MANCHIN, Mr. CASSIDY, Mr. GARDNER, Mr. PORTMAN, Mr. ALEXANDER, and Mrs. CAPITO) to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

At the appropriate place, insert the following:

**SECTION ____. USE OF FEDERAL DISASTER RELIEF AND EMERGENCY ASSISTANCE FOR ENERGY-EFFICIENT PRODUCTS AND STRUCTURES.**

(a) IN GENERAL.—Title III of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5141 et seq.) is amended by adding at the end the following:

**''SEC. 327. USE OF ASSISTANCE FOR ENERGY-EFFICIENT PRODUCTS AND STRUCTURES.**

''(a) DEFINITIONS.—In this section—

''(1) the term 'energy-efficient product' means a product that—

''(A) meets or exceeds the requirements for designation under an Energy Star program established under section 324A of the of the Energy Policy and Conservation Act of 1975 (42 U.S.C. 6294a); or

''(B) meets or exceeds the requirements for designation as being among the highest 25 percent of equivalent products for energy efficiency under the Federal Energy Management Program; and

''(2) the term 'energy-efficient structure' means a residential structure, a public facility, or a private nonprofit facility that meets or exceeds the requirements of American Society of Heating, Refrigerating and Air-Conditioning Engineers Standard 90.1–2010 or the 2013 International Energy Conservation Code, or any successor thereto.

''(b) USE OF ASSISTANCE.—A recipient of assistance relating to a major disaster or emergency may use the assistance to replace or repair a damaged product or structure with an energy-efficient product or energy-efficient structure.''.

(b) APPLICABILITY.—The amendment made by this section shall apply to assistance made available under the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.) before, on, or after the date of enactment of this Act that is expended on or after the date of enactment of this Act.

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**SA 77.** Mr. UDALL (for himself, Mr. MARKEY, and Mr. BENNET) submitted an amendment intended to be proposed by him to the bill S. 1, to approve the Keystone XL Pipeline; which was ordered to lie on the table; as follows:

After section 2, insert the following:

**SEC. ______. RENEWABLE ELECTRICITY STANDARD.**

(a) IN GENERAL.—Title VI of the Public Utility Regulatory Policies Act of 1978 (16 U.S.C. 2601 et seq.) is amended by adding at the end the following:

**''SEC. 610. RENEWABLE ELECTRICITY STANDARD.**

''(a) DEFINITIONS.—In this section:

''(1) BASE QUANTITY OF ELECTRICITY.—

''(A) IN GENERAL.—The term 'base quantity of electricity' means the total quantity of electric energy sold by a retail electric supplier, expressed in terms of kilowatt hours, to electric customers for purposes other than resale during the most recent calendar year for which information is available.

''(B) EXCLUSIONS.—The term 'base quantity of electricity' does not include—

''(i) electric energy that is not incremental hydropower generated by a hydroelectric facility; and

''(ii) electricity generated through the incineration of municipal solid waste.

''(2) BIOMASS.—

''(A) IN GENERAL.—The term 'biomass' means—

''(i) cellulosic (plant fiber) organic materials from a plant that is planted for the purpose of being used to produce energy;

''(ii) nonhazardous plant or algal matter that is derived from—

''(I) an agricultural crop, crop byproduct, or residue resource; or

''(II) waste, such as landscape or right-of-way trimmings (but not including municipal solid waste, recyclable postconsumer waste paper, painted, treated, or pressurized wood, wood contaminated with plastic, or metals);

''(iii) animal waste or animal byproducts; and

''(iv) landfill methane.

''(B) NATIONAL FOREST LAND AND CERTAIN OTHER PUBLIC LAND.—In the case of organic material removed from National Forest System land or from public land administered by the Secretary of the Interior, the term 'biomass' means only organic material from—

''(i) ecological forest restoration;

''(ii) precommercial thinnings;

''(iii) brush;

''(iv) mill residues; or

''(v) slash.

''(C) EXCLUSION OF CERTAIN FEDERAL LAND.—Notwithstanding subparagraph (B), the term 'biomass' does not include material or matter that would otherwise qualify as biomass if the material or matter is located on the following Federal land:

''(i) Federal land containing old growth forest or late successional forest unless the Secretary of the Interior or the Secretary of Agriculture determines that the removal of organic material from the land—

''(I) is appropriate for the applicable forest type; and

''(II) maximizes the retention of—

''(aa) late-successional and large and old growth trees;

''(bb) late-successional and old growth forest structure; and

''(cc) late-successional and old growth forest composition.

''(ii) Federal land on which the removal of vegetation is prohibited, including components of the National Wilderness Preservation System.

''(iii) Wilderness study areas.

''(iv) Inventoried roadless areas.

''(v) Components of the National Landscape Conservation System.

''(vi) National Monuments.

''(3) EXISTING FACILITY.—The term 'existing facility' means a facility for the generation of electric energy from a renewable energy resource that is not an eligible facility.

''(4) INCREMENTAL HYDROPOWER.—The term 'incremental hydropower' means additional generation that is achieved from increased efficiency or additions of capacity made on or after—

''(A) the date of enactment of this section; or

''(B) the effective date of an existing applicable State renewable portfolio standard program at a hydroelectric facility that was placed in service before that date.

''(5) INDIAN LAND.—The term 'Indian land' means—

''(A) any land within the limits of any Indian reservation, pueblo, or rancheria;

''(B) any land not within the limits of any Indian reservation, pueblo, or rancheria title to which on the date of enactment of this section was held by—

''(i) the United States for the benefit of any Indian tribe or individual; or

''(ii) any Indian tribe or individual subject to restriction by the United States against alienation;

''(C) any dependent Indian community; or

''(D) any land conveyed to any Alaska Native corporation under the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et seq.).

''(6) INDIAN TRIBE.—The term 'Indian tribe' means any Indian tribe, band, nation, or other organized group or community, including any Alaskan Native village or regional or village corporation as defined in or established pursuant to the Alaska Native Claims Settlement Act (43 U.S.C. 1601 et seq.), that is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians.

''(7) RENEWABLE ENERGY.—The term 'renewable energy' means electric energy generated by a renewable energy resource.

''(8) RENEWABLE ENERGY RESOURCE.—The term 'renewable energy resource' means solar, wind, ocean, tidal, geothermal energy, biomass, landfill gas, incremental hydropower, or hydrokinetic energy.

''(9) REPOWERING OR COFIRING INCREMENT.—The term 'repowering or cofiring increment' means—

''(A) the additional generation from a modification that is placed in service on or after the date of enactment of this section, to expand electricity production at a facility used to generate electric energy from a renewable energy resource;

''(B) the additional generation above the average generation during the 3-year period ending on the date of enactment of this section at a facility used to generate electric energy from a renewable energy resource or to cofire biomass that was placed in service before the date of enactment of this section; or

''(C) the portion of the electric generation from a facility placed in service on or after the date of enactment of this section, or a modification to a facility placed in service before the date of enactment of this section made on or after January 1, 2001, associated with cofiring biomass.

''(10) RETAIL ELECTRIC SUPPLIER.—

''(A) IN GENERAL.—The term 'retail electric supplier' means a person that sells electric energy to electric consumers that sold not less than 1,000,000 megawatt hours of electric energy to electric consumers for purposes other than resale during the preceding calendar year.

''(B) INCLUSION.—The term 'retail electric supplier' includes a person that sells electric energy to electric consumers that, in combination with the sales of any affiliate organized after the date of enactment of this section, sells not less than 1,000,000 megawatt hours of electric energy to consumers for purposes other than resale.

''(C) SALES TO PARENT COMPANIES OR AFFILIATES.—For purposes of this paragraph, sales by any person to a parent company or to other affiliates of the person shall not be treated as sales to electric consumers.

''(D) GOVERNMENTAL AGENCIES.—

''(i) IN GENERAL.—Except as provided in clause (ii), the term 'retail electric supplier' does not include—

''(I) the United States, a State, any political subdivision of a State, or any agency, authority, or instrumentality of the United States, State, or political subdivision; or

''(II) a rural electric cooperative.

''(ii) INCLUSION.—The term 'retail electric supplier' includes an entity that is a political subdivision of a State, or an agency, authority, or instrumentality of the United States, a State, a political subdivision of a State, a rural electric cooperative that sells electric energy to electric consumers, or any other entity that sells electric energy to electric consumers that would not otherwise qualify as a retail electric supplier if the entity notifies the Secretary that the entity voluntarily agrees to participate in the Federal renewable electricity standard program.

''(b) COMPLIANCE.—For calendar year 2015 and each calendar year thereafter, each retail electric supplier shall meet the requirements of subsection (c) by submitting to the Secretary, not later than April 1 of the following calendar year, 1 or more of the following:

''(1) Federal renewable energy credits issued under subsection (e).

''(2) Certification of the renewable energy generated and electricity savings pursuant to the funds associated with State compliance payments as specified in subsection (e)(4)(G).

''(3) Alternative compliance payments pursuant to subsection (h).

''(c) REQUIRED ANNUAL PERCENTAGE.—For each of calendar years 2015 through 2039, the required annual percentage of the base quantity of electricity of a retail electric supplier that shall be generated from renewable energy resources, or otherwise credited towards the percentage requirement pursuant to subsection (d), shall be the applicable percentage specified in the following table:

| ''Calendar Years | Required Amount percentage |
|---|---|
| 2015 | 8.5 |
| 2016 | 9.5 |
| 2017 | 11.0 |
| 2018 | 12.5 |
| 2019 | 14.0 |
| 2020 | 15.5 |
| 2021 | 17.0 |
| 2022 | 19.0 |
| 2023 | 21.0 |
| 2024 | 23.0 |
| 2025 and thereafter through 2039 | 25.0. |

''(d) RENEWABLE ENERGY CREDITS.—

''(1) IN GENERAL.—A retail electric supplier may satisfy the requirements of subsection (b)(1) through the submission of Federal renewable energy credits—

''(A) issued to the retail electric supplier under subsection (e);

''(B) obtained by purchase or exchange under subsection (f); or

''(C) borrowed under subsection (g).

''(2) FEDERAL RENEWABLE ENERGY CREDITS.—A Federal renewable energy credit may be counted toward compliance with subsection (b)(1) only once.

''(e) ISSUANCE OF FEDERAL RENEWABLE ENERGY CREDITS.—

''(1) IN GENERAL.—Not later than 1 year after the date of enactment of this section, the Secretary shall establish by rule a program—

''(A) to verify and issue Federal renewable energy credits to generators of renewable energy;

''(B) to track the sale, exchange, and retirement of the credits; and

''(C) to enforce the requirements of this section.

''(2) EXISTING NON-FEDERAL TRACKING SYSTEMS.—To the maximum extent practicable, in establishing the program, the Secretary shall rely on existing and emerging State or regional tracking systems that issue and track non-Federal renewable energy credits.

''(3) APPLICATION.—

''(A) IN GENERAL.—An entity that generates electric energy through the use of a renewable energy resource may apply to the Secretary for the issuance of renewable energy credits.

''(B) ELIGIBILITY.—To be eligible for the issuance of the credits, the applicant shall demonstrate to the Secretary that—

''(i) the electric energy will be transmitted onto the grid; or

''(ii) in the case of a generation offset, the electric energy offset would have otherwise been consumed onsite.

''(C) CONTENTS.—The application shall indicate—

''(i) the type of renewable energy resource that is used to produce the electricity;

''(ii) the location at which the electric energy will be produced; and

''(iii) any other information the Secretary determines appropriate.

''(4) QUANTITY OF FEDERAL RENEWABLE ENERGY CREDITS.—

''(A) IN GENERAL.—Except as otherwise provided in this paragraph, the Secretary shall issue to a generator of electric energy 1 Federal renewable energy credit for each kilowatt hour of electric energy generated by the use of a renewable energy resource at an eligible facility.

''(B) INCREMENTAL HYDROPOWER.—

''(i) IN GENERAL.—For purpose of compliance with this section, Federal renewable energy credits for incremental hydropower shall be based on the increase in average annual generation resulting from the efficiency improvements or capacity additions.

''(ii) WATER FLOW INFORMATION.—The incremental generation shall be calculated using the same water flow information that is—

''(I) used to determine a historic average annual generation baseline for the hydroelectric facility; and

''(II) certified by the Secretary or the Federal Energy Regulatory Commission.

''(iii) OPERATIONAL CHANGES.—The calculation of the Federal renewable energy credits for incremental hydropower shall not be based on any operational changes at the hydroelectric facility that is not directly associated with the efficiency improvements or capacity additions.

''(C) INDIAN LAND.—

''(i) IN GENERAL.—The Secretary shall issue 2 renewable energy credits for each kilowatt hour of electric energy generated and supplied to the grid in a calendar year through the use of a renewable energy resource at an eligible facility located on Indian land.

''(ii) BIOMASS.—For purposes of this paragraph, renewable energy generated by biomass cofired with other fuels is eligible for 2 credits only if the biomass was grown on the land.

''(D) ON-SITE ELIGIBLE FACILITIES.—

''(i) IN GENERAL.—In the case of electric energy generated by a renewable energy resource at an on-site eligible facility that is not larger than 1 megawatt in capacity and is used to offset all or part of the requirements of a customer for electric energy, the Secretary shall issue 3 renewable energy credits to the customer for each kilowatt hour generated.

''(ii) INDIAN LAND.—In the case of an on-site eligible facility on Indian land, the Secretary shall issue not more than 3 credits per kilowatt hour.

''(E) COMBINATION OF RENEWABLE AND NONRENEWABLE ENERGY RESOURCES.—If both a renewable energy resource and a nonrenewable energy resource are used to generate the electric energy, the Secretary shall issue the Federal renewable energy credits based on the proportion of the renewable energy resources used.

''(F) RETAIL ELECTRIC SUPPLIERS.—If a generator has sold electric energy generated through the use of a renewable energy resource to a retail electric supplier under a contract for power from an existing facility and the contract has not determined ownership of the Federal renewable energy credits associated with the generation, the Secretary shall issue the Federal renewable energy credits to the retail electric supplier for the duration of the contract.

''(G) COMPLIANCE WITH STATE RENEWABLE PORTFOLIO STANDARD PROGRAMS.—Payments made by a retail electricity supplier, directly or indirectly, to a State for compliance with a State renewable portfolio standard program, or for an alternative compliance mechanism, shall be valued at 1 credit per kilowatt hour for the purpose of subsection (b)(2) based on the quantity of electric energy generation from renewable resources that results from the payments.

''(f) RENEWABLE ENERGY CREDIT TRADING.—

''(1) IN GENERAL.—A Federal renewable energy credit may be sold, transferred, or exchanged by the entity to whom the credit is issued or by any other entity that acquires the Federal renewable energy credit, other than renewable energy credits from existing facilities.

''(2) CARRYOVER.—A Federal renewable energy credit for any year that is not submitted to satisfy the minimum renewable generation requirement of subsection (c) for that year may be carried forward for use pursuant to subsection (b)(1) within the next 3 years.

''(3) DELEGATION.—The Secretary may delegate to an appropriate market-making entity the administration of a national tradeable renewable energy credit market for purposes of creating a transparent national market for the sale or trade of renewable energy credits.

''(g) RENEWABLE ENERGY CREDIT BORROWING.—

''(1) IN GENERAL.—Not later than December 31, 2015, a retail electric supplier that has reason to believe the retail electric supplier will not be able to fully comply with subsection (b) may—

''(A) submit a plan to the Secretary demonstrating that the retail electric supplier will earn sufficient Federal renewable energy credits within the next 3 calendar years that, when taken into account, will enable the retail electric supplier to meet the requirements of subsection (b) for calendar year 2015 and the subsequent calendar years involved; and

''(B) on the approval of the plan by the Secretary, apply Federal renewable energy credits that the plan demonstrates will be earned within the next 3 calendar years to meet the requirements of subsection (b) for each calendar year involved.

''(2) REPAYMENT.—The retail electric supplier shall repay all of the borrowed Federal renewable energy credits by submitting an equivalent number of Federal renewable energy credits, in addition to the credits otherwise required under subsection (b), by calendar year 2023 or any earlier deadlines specified in the approved plan.

''(h) ALTERNATIVE COMPLIANCE PAYMENTS.—As a means of compliance under subsection (b)(4), the Secretary shall accept payment equal to the lesser of—

''(1) 200 percent of the average market value of Federal renewable energy credits and Federal energy efficiency credits for the applicable compliance period; or

''(2) 3 cents per kilowatt hour (as adjusted on January 1 of each year following calendar year 2006 based on the implicit price deflator for the gross national product).

''(i) INFORMATION COLLECTION.—The Secretary may collect the information necessary to verify and audit—

''(1)(A) the annual renewable energy generation of any retail electric supplier; and

''(B) Federal renewable energy credits submitted by a retail electric supplier pursuant to subsection (b)(1);

''(2) the validity of Federal renewable energy credits submitted for compliance by a retail electric supplier to the Secretary; and

''(3) the quantity of electricity sales of all retail electric suppliers.

''(j) ENVIRONMENTAL SAVINGS CLAUSE.—Incremental hydropower shall be subject to all applicable environmental laws and licensing and regulatory requirements.

''(k) STATE PROGRAMS.—

''(1) IN GENERAL.—Nothing in this section diminishes any authority of a State or political subdivision of a State—

''(A) to adopt or enforce any law (including regulations) respecting renewable energy, including programs that exceed the required quantity of renewable energy under this section; or

''(B) to regulate the acquisition and disposition of Federal renewable energy credits by retail electric suppliers.

''(2) COMPLIANCE WITH SECTION.—No law or regulation referred to in paragraph (1)(A) shall relieve any person of any requirement otherwise applicable under this section.

''(3) COORDINATION WITH STATE PROGRAM.—The Secretary, in consultation with States that have in effect renewable energy programs, shall—

''(A) preserve the integrity of the State programs, including programs that exceed the required quantity of renewable energy under this section; and

''(B) facilitate coordination between the Federal program and State programs.

''(4) EXISTING RENEWABLE ENERGY PROGRAMS.—In the regulations establishing the program under this section, the Secretary shall incorporate common elements of existing renewable energy programs, including State programs, to ensure administrative ease, market transparency and effective enforcement.

''(5) MINIMIZATION OF ADMINISTRATIVE BURDENS AND COSTS.—In carrying out this section, the Secretary shall work with the States to minimize administrative burdens and costs to retail electric suppliers.

''(l) RECOVERY OF COSTS.—An electric utility that has sales of electric energy that are subject to rate regulation (including any utility with rates that are regulated by the Commission and any State regulated electric utility) shall not be denied the opportunity to recover the full amount of the prudently incurred incremental cost of renewable energy obtained to comply with the requirements of subsection (b).

''(m) PROGRAM REVIEW.—

''(1) IN GENERAL.—The Secretary shall enter into an arrangement with the National Academy of Sciences under which the Academy shall conduct a comprehensive evaluation of all aspects of the program established under this section.

''(2) EVALUATION.—The study shall include an evaluation of—

''(A) the effectiveness of the program in increasing the market penetration and lowering the cost of the eligible renewable energy technologies;

''(B) the opportunities for any additional technologies and sources of renewable energy emerging since the date of enactment of this section;

''(C) the impact on the regional diversity and reliability of supply sources, including the power quality benefits of distributed generation;

''(D) the regional resource development relative to renewable potential and reasons for any investment in renewable resources; and

''(E) the net cost/benefit of the renewable electricity standard to the national and State economies, including—

''(i) retail power costs;

''(ii) the economic development benefits of investment;

''(iii) avoided costs related to environmental and congestion mitigation investments that would otherwise have been required;

''(iv) the impact on natural gas demand and price; and

''(v) the effectiveness of green marketing programs at reducing the cost of renewable resources.

''(3) REPORT.—Not later than January 1, 2019, the Secretary shall transmit to Congress a report describing the results of the evaluation and any recommendations for modifications and improvements to the program.

''(n) STATE RENEWABLE ENERGY ACCOUNT.—

''(1) IN GENERAL.—There is established in the Treasury a State renewable energy account.

''(2) DEPOSITS.—All money collected by the Secretary from the alternative compliance payments under subsection (h) shall be deposited into the State renewable energy account established under paragraph (1).

''(3) GRANTS.—

''(A) IN GENERAL.—Proceeds deposited in the State renewable energy account shall be used by the Secretary, subject to annual appropriations, for a program to provide grants—

''(i) to the State agency responsible for administering a fund to promote renewable energy generation for customers of the State or an alternative agency designated by the State; or

''(ii) if no agency described in clause (i), to the State agency developing State energy conservation plans under section 362 of the Energy Policy and Conservation Act (42 U.S.C. 6322).

''(B) USE.—The grants shall be used for the purpose of—

''(i) promoting renewable energy production; and

''(ii) providing energy assistance and weatherization services to low-income consumers.

''(C) CRITERIA.—The Secretary may issue guidelines and criteria for grants awarded under this paragraph.

''(D) STATE-APPROVED FUNDING MECHANISMS.—At least 75 percent of the funds provided to each State for each fiscal year shall

be used to promote renewable energy production through grants, production incentives, or other State-approved funding mechanisms.

''(E) ALLOCATION.—The funds shall be allocated to the States on the basis of retail electric sales subject to the renewable electricity standard under this section or through voluntary participation.

''(F) RECORDS.—State agencies receiving grants under this paragraph shall maintain such records and evidence of compliance as the Secretary may require.''.

(b) TABLE OF CONTENTS AMENDMENT.—The table of contents of the Public Utility Regulatory Policies Act of 1978 (16 U.S.C. prec. 2601) is amended by adding at the end of the items relating to title VI the following:

''Sec. 609. Rural and remote communities electrification grants.
''Sec. 610. Renewable electricity standard.''.

## AUTHORITY FOR COMMITTEES TO MEET

COMMITTEE ON BANKING, HOUSING, AND URBAN AFFAIRS

Mr. HOEVEN. Mr. President, I ask unanimous consent that the Committee on Banking, Housing, and Urban Affairs be authorized to meet during the session of the Senate on January 20, 2015, at 10 a.m. to conduct a hearing entitled ''Perspectives on the Strategic Necessity of Iran Sanctions.''

The PRESIDING OFFICER. Without objection, it is so ordered.

COMMITTEE ON COMMERCE, SCIENCE, AND TRANSPORTATION

Mr. HOEVEN. Mr. President, I ask unanimous consent that the Committee on Commerce, Science, and Transportation be authorized to meet during the session of the Senate on January 20, 2015, at 2:30 p.m. in room SR–253 of the Russell Senate Office Building.

The PRESIDING OFFICER. Without objection, it is so ordered.

SELECT COMMITTEE ON INTELLIGENCE

Mr. HOEVEN. Mr. President, I ask unanimous consent that the Select Committee on Intelligence be authorized to meet during the session of the Senate on January 20, 2015, at 2:30 p.m.

The PRESIDING OFFICER. Without objection, it is so ordered.

## PRIVILEGES OF THE FLOOR

Mr. FRANKEN. Mr. President, I ask unanimous consent that Caitlin Murphy, a fellow in my office, be granted floor privileges for the remainder of the 114th Congress.

The PRESIDING OFFICER. Without objection, it is so ordered.

## CONDEMNING THE TERRORIST ATTACKS IN PARIS

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Senate proceed to the consideration of S. Res. 29, submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The assistant legislative clerk read as follows:

A resolution (S. Res. 29) condemning the terrorist attacks in Paris, offering condolences to the families of the victims, expressing solidarity with the people of France, and reaffirming fundamental freedom of expression.

There being no objection, the Senate proceeded to consider the resolution.

Mr. MCCONNELL. Madam President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motions to reconsider be considered made and laid upon the table with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 29) was agreed to.

The preamble was agreed to.

(The resolution, with its preamble, is printed in today's RECORD under ''Submitted Resolutions.'')

## NATIONAL SCHOOL CHOICE WEEK

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Senate proceed to the consideration of S. Res. 30, which was submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The assistant legislative clerk read as follows:

A resolution (S. Res. 30) designating the week of January 25 through January 31, 2015, as ''National School Choice Week.''

There being no objection, the Senate proceeded to consider the resolution.

Mr. MCCONNELL. Madam President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motions to reconsider be laid upon the table with no intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 30) was agreed to.

The preamble was agreed to.

(The resolution, with its preamble, is printed in today's RECORD under ''Submitted Resolutions.'')

## ORDER FOR RECESS AND ORDERS FOR WEDNESDAY, JANUARY 21, 2015

Mr. MCCONNELL. Madam President, I ask unanimous consent that the Senate recess until 8:25 p.m. tonight and upon reconvening proceed as a body to the Hall of the House of Representatives for the joint session of Congress provided under the provisions of H. Con. Res. 7; that upon the dissolution of the joint session, the Senate adjourn until 9:30 a.m., Wednesday, January 21; I ask that following the prayer and pledge, the morning hour be deemed expired, the Journal of proceedings be approved to date, the time for the two leaders be reserved for their use later in the day; I further ask that the Senate then be in a period of morning business for up to 1 hour, with Senators permitted to speak therein for up to 10 minutes each, with the Republicans controlling the first half and the Democrats controlling the final half; that following morning business the Senate then resume consideration of S. 1.

The PRESIDING OFFICER. Without objection, it is so ordered.

## PROGRAM

Mr. MCCONNELL. We were able to process several amendments to the Keystone bill today. There are now six more in the queue and pending. I would encourage all Senators who have amendments to file them and to work with Chairman MURKOWSKI and Senator CANTWELL to get them pending.

Senators should expect votes related to amendments to the bill throughout the day tomorrow.

## RECESS

Mr. MCCONNELL. Madam President, if there is no further business to come before the Senate, I ask unanimous consent that it stand in recess under the previous order.

There being no objection, the Senate, at 4:38 p.m., recessed until 8:25 p.m. and reassembled when called to order by the Presiding Officer (Mr. ROUNDS).

## JOINT SESSION OF THE TWO HOUSES—ADDRESS BY THE PRESIDENT OF THE UNITED STATES

The PRESIDING OFFICER. Under the previous order, the Senate will proceed to the Hall of the House of Representatives to hear a message from the President of the United States.

Thereupon, the Senate, preceded by the Deputy Sergeant at Arms, James Morhard, the Secretary of the Senate, Julie E. Adams, and the Vice President of the United States, JOSEPH R. BIDEN, JR., proceeded to the Hall of the House of Representatives to hear the address by the President of the United States, Barack H. Obama.

(The address delivered by the President of the United States to the joint session of the two Houses of Congress is printed in the proceedings of the House of Representatives in today's RECORD.)

## ADJOURNMENT UNTIL 9:30 A.M. TOMORROW

At the conclusion of the joint session of the two Houses, and in accordance with the order previously entered, at 10:20 p.m., the Senate adjourned until Wednesday, January 21, 2015, at 9:30 a.m.