

## SENATE—Tuesday, January 25, 2005

The Senate met at 9:45 a.m. and was called to order by the President pro tempore.

### PRAYER

The Chaplain, Dr. Barry C. Black, offered the following prayer:

Let us pray.

Eternal Lord God, who blesses and protects those who run to You for hope, You are our hiding place. You protect us from trouble and You put songs in our hearts. Forgive us when we have failed to act because of the paralysis of analysis. Remind us that all that is necessary for evil to triumph is for good people to do nothing.

Thank You for Your unfailing promises that illuminate our past through life. Thank You also for the privilege to serve and honor You.

Give our lawmakers wisdom for today's challenges. Point out to them the road they should follow. Be their teacher and watch over them as Your kindness provides them with a shield.

Strengthen our Nation with right living, and may each citizen live for Your honor. Protect our military and all who fight for freedom. We pray this in Your Holy Name. Amen.

### PLEDGE OF ALLEGIANCE

The PRESIDENT pro tempore led the Pledge of Allegiance, as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

### RESERVATION OF LEADER TIME

The PRESIDENT pro tempore. Under the previous order, the leadership time is reserved.

### RECOGNITION OF THE MAJORITY LEADER

The PRESIDENT pro tempore. The majority leader is recognized.

### SCHEDULE

Mr. FRIST. Mr. President, this morning we will have a 60-minute period for morning business to allow Senators to make statements. Following that 1-hour period, the Senate will proceed to executive session for the consideration of the nomination of Condoleezza Rice to be Secretary of State. Chairman LUGAR will be here to manage the debate time on our side of the aisle. The order does provide for up to 9 hours of debate during today's session. I am not

sure if all of that debate time will be necessary, but we do want to give every Senator the opportunity to speak if they so wish. We will remain in session until that debate is used or yielded back over the course of the afternoon or into the evening.

Tomorrow morning, for the information of our colleagues, the consent agreement allows for 40 minutes of closing remarks, and I now ask unanimous consent that the time, 60 minutes, be equally divided prior to the vote on the nomination. Mr. President, I now ask unanimous consent for that 60 minutes at this juncture.

The PRESIDENT pro tempore. Without objection, it is so ordered.

Mr. FRIST. I expect that tomorrow morning we would begin that final debate on the Rice nomination immediately upon convening. I will be talking with the Democratic leadership, but I would like to convene and go straight to that debate.

I would also add that the Nicholson nomination for Secretary of Veterans Affairs was reported yesterday. We will be asking for a short time agreement on that nomination. As I mentioned yesterday, as the nominations do come from committee, we do want to consider them as soon as possible on the floor of the Senate.

Lastly, I remind my colleagues there will be additional nominations this week, and although this week will be a shorter week—we will be in session today and tomorrow—we will be seeking agreements over the course of this afternoon and tomorrow to proceed on these other nominations.

Mr. President I have a brief opening statement, but I would like to turn to the assistant Democratic leader.

### ORDER OF PROCEDURE

Mr. DURBIN. If the majority leader will yield, consent has just been granted for 60 minutes of time for closing debate on the nomination of Condoleezza Rice, and the Democrats would like to allocate the 30 minutes we are allocated with 20 minutes to Senator BIDEN, 5 minutes to Senator BYRD, and 5 minutes to Senator BOXER.

The PRESIDENT pro tempore. Without objection, it is so ordered.

### 60TH ANNIVERSARY OF THE LIBERATION OF AUSCHWITZ

Mr. FRIST. Mr. President, when Soviet troops reached Auschwitz in January 1945, they found only a few thousand thin, frail, emaciated survivors. SS soldiers, determined to carry out

the final solution, had forced most of the surviving prisoners on a long death march into the heart of the Reich.

As they retreated, the German forces destroyed most of the warehouses and many of the documents at Auschwitz. But what they left stunned even the battle-hardened Soviet troops. One soldier describes the camp's inmates as "skin and bones [who] could hardly stand on their feet."

Soviet troops discovered hundreds of men's suits, more than 800,000 women's outfits, and more than 14,000 pounds of human hair.

One survivor recalls:

What was Auschwitz? It was hell. Hell. A death factory. If you weren't gassed, you were exhausted to death. If you weren't exhausted to death, you starved. If you didn't starve, you died of disease.

It was at Auschwitz that Joseph Mengele performed his horrific experiments, injecting the hearts of live children with chloroform and performing all sorts of bizarre and vile surgeries on twins and pregnant women.

It was at Auschwitz that the Nazi killing machine first discovered and perfected the use of Zyklon-B to gas their innocent captives by the hundreds every day.

It was at Auschwitz that doomed prisoners, trapped inside the gas chambers with only a few choking minutes left to live, found the strength to scratch into the walls the words: Never forget.

This week, on January 27, the world will commemorate the 60th anniversary of the liberation of Auschwitz and the 1.5 million victims, most of them Jewish, who perished in the death machine's fires.

Vice President DICK CHENEY is leading an American delegation to stand alongside the 2,000 survivors, as well as surviving Red Army soldiers. He will be joined by Lynne, his wife, numerous world leaders, and by the Nobel Peace Prize Laureate Elie Wiesel.

It will be a time for reflection, a time for remembrance but also for determination—determination that mankind will never again stand by as innocents perish in the monstrous designs of tyrants and despots.

It will be a time to recommit ourselves to the battle against intolerance, against fanaticism and hatred, all of which can so easily poison the hearts of the most seemingly civilized men and women.

As Kofi Annan declared yesterday during the United Nations General Assembly first ever recognition of the Holocaust:

The evil that destroyed 6 million Jews and others in those camps is one that still threatens all of us today.

Indeed, if you think of areas around the world, you think of the Darfur region today in western Sudan. To the innocents who perished, to those who survived and to the victims of genocide who now cry out, America's leaders hear your plea. We will never forget, and we will not stand by.

Auschwitz taught us that the war against tyranny is more than a war of territory, more than a war of geographic boundaries. It is a war against evil itself. As Justice Robert Jackson solemnly inveighed to the world at the start of the Nuremberg trials:

The wrongs which we seek to condemn and punish have been so calculated, so malignant, so devastating that civilization cannot tolerate their being ignored, because it cannot survive their being repeated.

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#### NOMINATION OF CONDOLEEZZA RICE

Mr. FRIST. Mr. President, over the course of today, we will be considering the nomination of Condoleezza Rice to be Secretary of State. I want to be the first on this floor and on this day to honor Condoleezza Rice with our expression of strong support. She is an outstanding choice, and the American people are fortunate to have a public servant of her talent and her intellect.

During her tenure as National Security Adviser, Dr. Rice has been a steady and trusted adviser, a confidante of the President of the United States. In a role of crafting policy and helping guide decisionmaking, she has demonstrated extraordinary skill. But this should come as no surprise. Dr. Rice is a woman of remarkable accomplishments. Throughout her life, she has applied her razor-sharp mind and her steely determination to reach the highest peaks of achievement. And it started early.

Dr. Rice was born in Birmingham in 1954. By the age of 3, she was already a piano prodigy, playing hymnals for her family. By age 5, she was playing right alongside her mother on the church organ bench. At 19, Condoleezza Rice earned her bachelor degree in political science cum laude, Phi Beta Kappa from the University of Denver, and just a year later her master's from Notre Dame. At the young age of 26, having earned her Ph.D., Dr. Rice became an assistant professor at Stanford University. A decade later, Dr. Rice was elevated to the post of provost, which at Stanford and most universities is the equivalent of the chief operating officer of the university.

From 1989 to 1991, Dr. Rice served the first Bush administration as Director and then as Senior Director of Soviet and East European Affairs at the National Security Council. During this time, Dr. Rice brought her considerable expertise in Eastern European affairs to the administration's handling of the collapse of the Berlin Wall, Germany's

reunification, and the transition of the Soviet Union to the Russian Federation. This, combined with her years of foreign policy experience, particularly in the post-9/11 context, makes her distinctly qualified to lead the Department of State.

We are a nation at war. As Secretary of State, Dr. Rice will be a key player in winning this war. She will have the responsibility of advancing democracy and freedom across the globe, not only to protect us from attack but to fulfill America's unique moral purpose. Out-law regimes must be confronted. Dangerous weapons of proliferation must be stopped. Terrorist organizations must be destroyed. Dr. Rice has both the ability and the experience, from fighting the Cold War through fighting this war on terror, to meet these daunting challenges.

Dr. Rice possesses a rare combination of management and administrative experience, of public policy expertise, of high academic achievement and, not least importantly, a graciousness that will serve America's interests well in these difficult and challenging times. America needs a leader of her caliber.

Dr. Rice has said that while growing up, her dad John and her mother Angelena taught her that in a country where racial segregation and Jim Crow were an ugly fact of life, she had to be twice as good to get ahead. I think it is fair to say she has surpassed this high charge.

Dr. Rice is an author, a classically trained pianist, an ice skater, and tennis player. She speaks Russian fluently and is an avid fan of football. In fact, we are grateful she has set aside at least for the moment her ambition to become commissioner of the National Football League.

A woman of deep faith in God, liberty, and freedom, Condoleezza Rice will protect and serve our national interests. I should also note Dr. Rice would be the first African-American woman to serve as Secretary of State. I urge the Senate to give Dr. Rice their strong support. I hope and expect to see her confirmed swiftly so she can begin addressing the urgent threats and challenges that face our Nation.

I yield the floor.

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#### MORNING BUSINESS

The PRESIDING OFFICER (Mr. VITTER). Under the previous order, there will be a period for the transaction of morning business for up to 60 minutes, with the first half of the time under the control of the majority leader or his designee and the second half of the time under the control of the Democratic leader or his designee.

The Senator from Colorado.

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#### NOMINATION OF CONDOLEEZZA RICE

Mr. ALLARD. Mr. President, I thank the majority leader for his very strong

support of President Bush's nominee, Dr. Condoleezza Rice. I like to think of her as a Coloradan. In Colorado, we are extremely proud of her record.

I rise today in strong support of President Bush's nominee for Secretary of State, Dr. Condoleezza Rice. I ask my colleagues to join me in approving this nominee so that she can assist President Bush in making his version of a more secure, democratic, and prosperous world for the benefit of the American people and the international community a reality.

As many already know, Dr. Rice was born and raised in Alabama. In 1969, her father moved their family to Colorado to take an academic position at the University of Denver. Dr. Rice soon enrolled in Denver's St. Mary's Academy, an independent Catholic school and the first integrated school she attended. After high school, she earned her bachelor's degree in political science, cum laude and Phi Beta Kappa, from the University of Denver in 1974 and returned a few years later to get her Ph.D. from the Graduate School of International Studies at the University of Denver in 1981.

Dr. Rice may have only spent a few years in Colorado but we in Colorado are certainly proud of what she has accomplished and like to consider her a daughter of the Centennial State.

Clearly, Condoleezza Rice is eminently qualified for the post of Secretary of State. I know many of my colleagues are aware of her years at Stanford University, including her service as provost. In addition, she served on the National Security Council during George H. W. Bush's administration as Director of Soviet and Eastern European Affairs, which witnessed the fall of the Berlin Wall. She has come full circle since then and again served on the National Security Council but this time as the national security adviser to our current President and has done a magnificent job during very turbulent times.

Since then, Dr. Rice has consistently provided the President with sound advice on national security and foreign policy. She has been balanced, fair, and determined to ensure that President Bush received the best possible advice.

Some have questioned Dr. Rice's role as national security adviser and how she shaped the Bush administration's policies since the tragedy of September 11, 2001—specifically, our action against the Saddam Hussein regime. I believe she was instrumental in encouraging the President to utilize every diplomatic approach possible. We should not forget that President Bush went to the United Nations, secured a Security Council resolution demanding disarmament, and worked with our closest allies to ensure that Saddam Hussein complied with his obligations. The President also sought authorization from this Congress, which over

three-quarters of this body supported. Unfortunately, Saddam Hussein would not keep his end of the bargain and we were left with no choice but military action. I am thankful during this turbulent period that Dr. Rice ensured the President received advice from multiple viewpoints so he could make the bold decisions necessary for our security.

The Hussein regime is now out of power. The former dictator and killer of thousands is sitting in prison and the first democratic elections in Iraq are about to take place. Our Nation is more secure because a dangerous regime, with a history of aggression and links to terrorist organizations, is no longer in power.

Today, America has demonstrated its resolve in the global war on terror. American troops and their coalition allies have achieved this historic effort thanks to their sacrifice.

As democracy in Iraq succeeds, a message will be sent forth that freedom can be the future of every nation and that freedom improves the peace and security of the United States.

I am certain Dr. Rice will present this powerful message abroad with skill and determination. Just as importantly, Dr. Rice understands that successfully fighting the war on terror is not solely a military task. Dr. Rice will seek to use our powerful diplomatic leverage to better protect our Nation. She will also guide our Nation's diplomatic efforts to solve regional and civil conflicts in the Middle East, between Israel and its Arab neighbors, in Sudan, Congo, and Liberia, in the Balkans, in Cyprus, in Haiti, in Northern Ireland, and elsewhere. Her leadership in the important multilateral discussions with the North Koreans on their pursuit for weapons of mass destruction will be pivotal.

There are also other challenges which Dr. Rice must tackle with our social and economic development programs that the State Department manages. The promotion of free trade and investment worldwide, the fight against HIV/AIDS, and the implementation of the Millennium Challenge Account are but a few ways we can seek to provide our friends and allies around the globe with much needed stability and vitality.

When the President announced his intention to nominate Dr. Rice to be Secretary of State, he spoke of relying on her counsel, benefiting from her experience, and appreciating her sound and steady judgment. I am pleased that the President has sought to replace our current Secretary of State, Colin Powell, with another so well equipped for the challenges that lie ahead.

I would be remiss if I did not thank Secretary Powell for his service to our great Nation. He has given so much of himself while serving during his long and distinguished military career be-

fore finally leading the Department of State. These two Americans are two of our best. We are privileged that while Secretary Powell steps down to pursue new challenges, the United States has someone of Dr. Rice's credentials to continue to carry the torch of liberty abroad.

I urge my colleagues to confirm Condoleezza Rice as our 66th Secretary of State.

I yield the floor and I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. COLEMAN. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### SIXTIETH ANNIVERSARY OF THE LIBERATION OF AUSCHWITZ

Mr. COLEMAN. Mr. President, historians Will and Ariel Durant have told us, "The present is the past rolled up for action and the past is the present unrolled for understanding." In our search for understanding and guidance for our actions, we are pausing today to commemorate one of the darkest moments of modern history, the Nazi Holocaust, the effort by the Nazi regime to exterminate the Jewish people. Six million Jews were sent to their death before the end of the death camps. Sixty years ago today, the Auschwitz death camp was liberated, bringing an end to the slaughter of well over 1 million people at that location alone. As unfathomable as that reality is, we need to seek to understand it in order to prevent it. I am not sure if we can ever truly understand it.

In some ways it is kind of bizarre, but we need to understand that while genocide in Germany, Cambodia, Rwanda, and elsewhere may end up as a kind of mass insanity in some almost bizarre way, it begins in a terribly misplaced idealism.

The Khmer Rouge thought that returning Cambodia to its rural beginnings was the way to create a good society. They became so convinced that modernity was destroying their people that they attempted to forcibly empty the cities and kill anyone with a professional degree or anyone who even wore glasses. They even kept careful records of those they killed because they assumed history would honor them for their actions. The Germans kept records, too. It is difficult for me to fathom they would believe that history would honor them for their actions.

The situation in Rwanda dates back to the colonial period, when European colonial powers favored Tutsis over Hutus. When independence was hastily granted and the Europeans departed, a

seesaw of vengeance and reprisals began, which escalated unchecked for 30 years. When historic anger boiled over, with the failure of the international community to step in, a terrible period of violence claimed over half a million people.

The fact that genocide could happen in an industrialized, cultured nation that had produced Beethoven and Goethe is especially chilling. As we read the various accounts of what was happening in the Third Reich, it astounds us that people could come to such conclusions. It astounds us that so many good people could do nothing, did nothing. While millions were slaughtered, they turned their backs and shut their eyes.

Auschwitz was not conceived as a death camp. It was part of Hitler's and Albert Speer's master plans for bold new Nazi "Cities of the East" that would express their vision for society. Such projects required slave labor for which Jews and others were likely candidates. The rise of democratic socialism in Germany was in part a reaction to their hatred of communism in the Soviet Union. So they had a strategy to empty the lands of Poland and Russia for resettlement by an expanded Germany. Such was their grandiosity that human beings became objects to be used for their plans and obstacles to be destroyed. They dehumanized the Jewish people.

The lessons of these three examples is: Hatred combined with any number of other circumstances can explode into genocide. Even as the situations in Darfur and elsewhere continue, we would be naive and foolish to believe that mankind has "learned its lesson." First, we need to go on the moral offensive whenever hatred arises. That is why I have risen on the floor several times to decry the growth of antisemitism in Europe. Even on American college campuses, antisemitism is raising its ugly head today. We need to speak out. We need to put a cork in the bottle. We need to make sure it does not spread.

Second, I think we need to understand that with American power comes responsibility. In concert with our allies in the U.N., we must be prepared to intervene when we can to prevent bad situations from going over the abyss into genocide. Diplomacy is by its nature slow and cautious while situations such as these are fast moving and can degenerate overnight. We need to find ways to respond quickly. The history of the quick action of the British in 1941 to stop the Farhud, a genocidal program against Iraqi Jews, is an event deserving more attention and more study.

There is one other reason for us to focus on these monstrously evil events. They provide stirring examples of the nobility and resiliency of human beings as well: The story of "Schindler's

List", the compassionate soldiers who liberated the concentration camps. Soviet troops liberated Auschwitz on January 27, 1945, and were able to save about 7,000 prisoners from certain death. The stories of surviving prisoners themselves are remarkable. Those who managed to maintain their humanity in the most inhumane of circumstances inspired us all.

Victor Frankl offered this recollection:

We who lived in concentration camps can remember the men who walked through the huts comforting others, giving away their last piece of bread. They may have been few in number, but they offer sufficient proof that everything can be taken from a man but one thing: the last of the human freedoms—to choose one's attitude in any given set of circumstances, to choose one's own way.

Frankl also wrote:

A thought transfixed me: for the first time in my life I saw the truth as it is set into song by so many poets, proclaimed as the final truth by so many thinkers. The truth that love is the ultimate and highest goal to which man can aspire. Then I grasped the meaning of the greatest secret that human poetry and human thought and belief have to impart: The salvation of man is through love and in love.

The Holocaust and similar events discourage us with the realization of the extent of evil of which people are capable, and we must guard against it vigilantly. But they also display the highest and best human beings can rise to, which gives us courage and hope.

We will never, ever forget man's inhumanity to man in the Holocaust. We reflect on the liberation of Auschwitz, so we assure that we never forget. But at the same time we have a sense of courage and hope that in the worst of circumstances man can still turn to love and to faith and to salvation.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from Wyoming.

Mr. THOMAS. Mr. President, how much time do we have on our side?

The PRESIDING OFFICER. There is 11 minutes 50 seconds remaining.

#### NOMINATION OF CONDOLEEZZA RICE

Mr. THOMAS. Mr. President, as most of today's program will be based on Condoleezza Rice and her appointment to be Secretary of State, I rise to make some comments to show my admiration for Ms. Rice and my support for her to serve in this task. I certainly cannot think of a better candidate. I rise to offer my strong support for Dr. Rice because I believe she not only brings a remarkable record of public service and academic credentials to this position, but also great experience and integrity in troubled times, times of war.

I find it troublesome that we are here today, unfortunately, not so much to debate the qualifications of Dr. Rice,

even though they are certainly impressive and she is equal to the task. Instead, to some extent we have chosen to return, at this time, to the honored position of trying to score political points by distorting the record of the President's decision to use force in Iraq. The ongoing operations in both Iraq and Afghanistan are critical components to the global war on terrorism, a war with the purpose of fundamentally changing the environment which has given rise to the power of the extremists in that part of the world. It remains an aggressive effort, not only to bring to justice the perpetrators of 9/11 but also the nations that aid and support them.

There has been a great deal of discussion, of course, with Dr. Rice about the facts that brought us into Iraq. The fact is, at that time everyone involved—whether it was the United States, whether it was Britain, whether it was the CIA—had this view of what the world was and that is what it was based on. Some of those views turned out not to be correct, but at the time that was the information we had.

So I certainly hope we can move forward here. I agree, everyone should have a right to say what they choose with regard to these nominations. On the other hand, they ought to be here for the purpose of examining those persons for that task, and not talking about the politics of all the surrounding issues.

I also have to say I am not at all surprised that someone nominated to serving on the Cabinet would be supportive of the President. If you were President, would you appoint people who disagreed with you and would not be with you, who would not support your positions? Of course not. So that is where we are.

At any rate, I support the decision to use force, supporting the action in Iraq today. We have to finish our work there. I think we are offering freedom and hope to the people of these poor and oppressed countries. The best way is to neutralize the effect of fanatical Islam. We continue to make progress with other nations, and that is great.

Dr. Rice has performed admirably in her role as National Security Adviser and will continue to serve the country well as Secretary of State. I urge my colleagues to join me in support of this nomination today and move it on down the line.

#### ISSUES FACING THE SENATE

Mr. THOMAS. Mr. President, I also wish to take a few minutes, as others have, to talk about some of the issues that will be before us. We have a great opportunity now to move forward on these issues, many of which we have discussed in the last session. Many are ready to be acted upon, and I hope we can do that.

We need to talk about taxes and simplifying taxes. We need to talk about ensuring that we have the tax support there to create jobs and strengthen the economy. We seem to be moving in the right direction. I think the tax reductions have proven themselves to be useful, but many of them, particularly on taxes such as the estate tax, unless that is made permanent so people can have confidence in their investments, they really do not fully do what we hoped they would do.

We need to continue to work to keep America safe; security is probably our top priority. We have made a considerable amount of change in that area. We need to continue to evaluate that, of course, and ensure that we have the best.

I hope we can come back to deal with the issue of energy—clean, economic energy. That is, again, one of the basic issues in creating jobs, in growing an economy, and one that we have worked on now for several years.

We had a long meeting yesterday. We had a series of meetings to talk about the need for conservation, to talk about the need for efficiency. We talked about the need for alternative sources of energy—renewable energy as well as domestic production. Those things are so important. Yet, somehow, we have not been able to move forward. I cannot think of anything that is more important to us than to have a policy with respect to the future, to be able to look into the future with regard to energy.

I suspect most of my friends here would agree that as they go home and meet with people, one of the issues that is most often talked about is the cost of health care. It is a tough issue. I think we have a good health care system, probably the best in the world, but we are getting to the point where access to that system is being limited by the cost. I am not just talking about Medicare or Medicaid; I am talking about health care generally. I am talking about families on the ranch, for example, when they have to pay for their own and it costs \$15,000 a year for insurance. I am talking about the things we might do to give more tax-free savings accounts so these insurance policies can be more for coverage of catastrophic events and be less expensive and we can have more ownership in them. Those are the kinds of things we need to take a look at.

We need to promote agriculture in our trade programs that will be coming up. Agriculture is a very difficult issue with respect to foreign trade, but it is very important.

I spent some time in Argentina at the global warming meeting and I got some insight as to what is happening in Brazil and Argentina in terms of livestock production, and it is going to be enormous. We have to be prepared.

Obviously, we will be talking about changes in Social Security. We will be

meeting with the President today, with the Finance Committee, to get better ideas of what the details are, but clearly we need to do something there.

The highway bill—we have gone several years without the highway bill we passed some time ago. Can you think of anything more important in our communities than to maintain and develop new highways and keep them up? We have not done that, and we need to do it.

Tort reform—whether it is broad, whether it is class action suits, whether it is malpractice in health care—these are issues we need to accomplish. We talk about them, we argue about them, and then we walk away from them. It seems to me there are a number of those issues where we ought to just buckle down and come to the snugging post and do some things that need to be done.

Spending? I don't think any of us deny that we need to do something about spending. We need to do something about the deficit that we have created—that we have created. We need to do some things there.

I think we have some real opportunities to do some more than we have in the past. We have a chance to move forward.

Class action is apparently going to be out here soon. Clearly, there are some changes that need to be made. The whole tort reform area is difficult. Nevertheless, we ought to be able to do that.

Those are the things I hope we can take a long look at. I know we all have some different ideas about what the priorities ought to be. But it is pretty clear some of these things need to be handled. There are different views about how they need to be handled, but something needs to be done about them, and it is our responsibility to do that. We can fuss and have disagreements and walk off the floor and all that sort of thing, but the fact is, it is our responsibility to do things. It is our opportunity to do them now. I look forward to a productive session. I hope we can get started very soon.

Mr. President, I yield the floor.

The PRESIDING OFFICER. The Senator from Connecticut is recognized.

#### NOMINATION OF CONDOLEEZZA RICE

Mr. LIEBERMAN. Mr. President, I rise according to the order to speak as in morning business, but I will be addressing my remarks to the nomination of Dr. Rice to be Secretary of State.

First, in supporting Dr. Rice's nomination, I wish to set this in context. President Bush was reelected last November. He took the oath of office last Thursday and swore to protect and defend the Constitution of the United States. The Constitution and the laws

give him the authority to nominate people who he wants to take leadership positions in his administration.

We, now, have our constitutional responsibility in the Senate of the United States to advise and consent. But I have always believed that our responsibility to advise and consent does not mean we have to agree with every opinion or every action the nominee has ever taken, but that nominee deserves the benefit of the doubt and our responsibility is to determine whether the nominee is fit for the position for which the President has nominated him or her, and whether the nominee, in our judgment, will serve in the national interest. Of course, I conclude that Dr. Condoleezza Rice met that standard at least and much more.

Second, this element of the context in which this nomination is put before us. We are at war. It is a war unlike any we have ever fought before. Here I speak of the world war with Islamic terrorism. It is joined on battlefields in places like Iraq, of course, but it is being fought in the shadows and corners against an enemy that is driven by fanaticism and acts without regard to human life—others or their own.

I embrace the best tradition of American foreign policy that says and always has said that partisanship should end at the Nation's shores. Note this: It doesn't say policy differences should end; it doesn't say ideological differences should end; it says partisanship should end at the Nation's shores, particularly so when our Nation is engaged in war, a global war on terrorism, a war in Iraq in which Americans have lost their lives in the cause of freedom and in protection of our security.

What I wish to say here is that the nomination of Secretary of State in a second term of a President naturally is an opportunity, appropriately, for people to raise questions about the foreign policy of that administration. But in the final analysis, I hope it is also an opportunity around this very qualified nominee for us to come together and say to one another and to the world, both our enemy and our allies, that in the final analysis Americans will stand shoulder to shoulder against terrorism, against the enemy in pursuit of the freedom and liberty and opportunity that Dr. Rice spoke about in her opening statement before the Foreign Relations Committee and that President Bush spoke about in his inaugural address last week.

One of the great strengths which Condoleezza Rice will bring to the office of Secretary of State is that the world knows she has the President's trust and confidence. I respect the right of any of my colleagues, of course, to reach a different decision today and to oppose this nomination, but I hope and believe that the Senate today across partisan lines will re-

soundingly endorse this nomination and send the message to friend and foe alike that while we have our disagreements, ultimately what unites us around this very qualified nominee in this hour of war is much greater than that which divides us. In times like these, it is important that the world not only know that this Secretary of State has the ear of the President, but that she has, if you will allow me to put it this way, America's heart—a heart that beats with the freedom and security and opportunity that we dream of for our own people and for the people of the world.

In the world today, we face a time of grave peril but also great promise. It is in many ways, it seems to me, like the time our predecessors faced after the Second World War at the outbreak of the Cold War. As then, now it is a hostile ideology which threatens freedom around the world as terrorism has replaced communism as liberty's foremost foe. Now, as then, it is the United States that must show leadership and resolve as the world's strongest nation in the face of this danger from terrorism to life and liberty—not just ourselves but everyone who does not exactly agree with the terrorists. Now, as then, the President and Members of Congress must depend on the advice and counsel of the Secretary of State as we craft the policies with an unblinking resolve that will rally our friends and rattle our enemies, that will diminish—we pray, eliminate—the perils we face and realize the extraordinary promises of our time.

The very first Secretary of State, Thomas Jefferson, once wrote:

We confide in our strength without boasting of it. We respect that of others without fearing it.

Jefferson's 18th century insights will serve us well in the face of the 21st century threats we confront. I know Dr. Rice understands and appreciates that well.

Economic development and trade and foreign direct investment and the spread of modern technology and telecommunications have raised the standard of living throughout the world and connected people of the world as never before. But too many nations and people have been left behind because of failed governments or failed economies. They have become breeding grounds for terrorists who threaten us all.

Today, there is hope. Members of democracy are beginning to glow where that powerful light has existed little or none before. The Afghans and the Palestinians have recently held successful elections. This Sunday, Iraq will hold a historic democratic election. I know the circumstances are difficult there, but having been there myself just a few weeks ago I can speak with some confidence that the turnout will be large and the affirmation of the Iraqi people

for a better and freer future will be clear.

Whether these embers grow into beacons for the rest of the Arab world or fade into dark and cold will depend uniquely upon strong, skillful American leadership and diplomacy. I conclude that Dr. Condoleezza Rice is capable of such leadership.

Nuclear proliferation threatens the world as Iran and North Korea and others strive to develop deadly weapons which will make the arms race of the Cold War look sane in comparison. In response to these dangers, President Bush in his inaugural address and Dr. Rice in her testimony before the Senate Foreign Relations Committee last week have set down some basic principles which will guide our foreign and defense policy. They are based on values and hopes that have defined America: freedom, opportunity, faith, and community.

Let me read a paragraph of Dr. Rice's opening statement before the Foreign Relations Committee last Tuesday:

In these momentous times, American diplomacy has three great tasks.

First, we will unite the community of democracies in building an international system that is based on our shared values and the rule of law.

Second, we will strengthen the community of democracies to fight the threats to our common security and alleviate the hopelessness that feeds terror.

Third, we will spread freedom and democracy throughout the globe. That is the mission that the President has set for America in the world—and a great mission of American diplomacy today.

Let me read a few words from President Bush's inaugural last Thursday:

We are led by events and common sense to one conclusion. The survival of liberty in our land increasingly depends on the success of liberty in other lands. The best hope for peace in our world is the expansion of freedom in all the world. This is not primarily the task of arms, though we will defend ourselves and our friends by force of arms when necessary. Freedom by its nature must be chosen and defended by citizens and sustained by the rule of law and the protection of minorities. Democratic reformers facing oppression, prison or exile can know America sees you for who you are—future leaders of your free country. The rulers of outlaw regimes can know that we still believe, as Abraham Lincoln did, that those who deny freedom to others deserve it not for themselves, and under the rule of a just God cannot long retain it.

These principles and policies are neither Republican nor Democratic; they are American. In fact, the words spoken by President Bush last Thursday could just as easily have been spoken by some of the great Democratic Presidents such as Woodrow Wilson, Franklin Roosevelt, Harry Truman, and John F. Kennedy. In fact, similar words were spoken by each of those Democratic Presidents at times of crisis—times of crisis similar in many ways to our own.

I hope, therefore, that we will now come together to implement those

principles and policies in a way that will spread hope and security and build bridges throughout the world, that the President will reach out to Members of both parties in Congress, and we in turn will reach out halfway at least and meet him to implement these stirring, uniquely American goals and policies and principles with real programs that are effective public diplomacy and outreach of economic development of trade, of rule of law, of ultimately, most importantly, the spread of freedom and democracy. I conclude that Dr. Condoleezza Rice is uniquely prepared by ability and experience to lead this effort as Secretary of State.

I want to say a final word about Dr. Rice herself, whom I have come to know over the years.

President Bush has clearly nominated Dr. Rice to be Secretary of State because he values her experience, he knows her skill, and he trusts her counsel. No one believes this President chose this nominee for Secretary of State for reasons of gender or race. No one here will vote for her in this Senate for reasons of gender or race. But the fact is that Dr. Condoleezza Rice is an African-American woman. I believe, in addition to every other standard by which we judge and respond to this nomination, we should celebrate the fact that when she is confirmed, another barrier will be broken in American life. We should celebrate this fact because Dr. Rice's life speaks to the promise of America, and in very personal terms says to people throughout the world what America is about and what we hope for them.

Let us speak directly. Dr. Rice, born in 1954 in the then racially segregated South, knew the sting of bigotry. No one on the day of her birth could have rationally predicted she would grow up to be the Secretary of State of the United States of America. But she was blessed with great natural abilities, with a strong family, with an abiding faith in God. She worked hard, as others worked in her time, to break the barriers of segregation to establish the rule of law to create opportunities. She has earned the nomination the President has given her.

Just as no one in Birmingham, when this African-American girl was born in 1954, could have dreamed she would grow up to be Secretary of State of the most powerful country in the world, there are babies being born today in Baghdad and Ramallah and Kabul and Riyadh and in countries and cities throughout the world where no one could dream they might grow up to be President of their nation or Prime Minister or Foreign Minister or president of a high-tech enterprise or a professor at a great university. They will if we, working with the people of their countries, will it.

A great man once said if you will it, it is no dream. In this hour when our

security is being threatened, the promise of opportunity can, in response to the source of those threats, become real for tens of millions of children being born and growing up in places today where there is no freedom and no hope. That is the great mission our country has today. Dr. Rice understands that. Her life, as I said, speaks to brave men and women of color who, like Dr. Rice, have worked to change our Nation. Now she can, and I believe will, help lead our Nation to change the world, and in doing so enhance our values and protect our security for our children and grandchildren, as well.

I urge my colleagues to support the nomination of Dr. Condoleezza Rice to be Secretary of State.

I yield the floor.

The PRESIDING OFFICER. The Senator from Hawaii is recognized.

Mr. AKAKA. I thank the Chair.

(The remarks of Mr. AKAKA pertaining to the introduction of S. 147 are located in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

Mr. LUGAR. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. SUNUNU). Without objection, it is so ordered.

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#### CONCLUSION OF MORNING BUSINESS

The PRESIDING OFFICER. Morning business is closed.

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#### EXECUTIVE SESSION

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#### NOMINATION OF CONDOLEEZZA RICE TO BE SECRETARY OF STATE

The PRESIDING OFFICER. Under the previous order, the Senate will proceed to executive session for the consideration of Executive Calendar No. 4, which the clerk will report.

The assistant legislative clerk read the nomination of Condoleezza Rice, of California, to be Secretary of State.

The PRESIDING OFFICER. Under the previous order, there will be 9 hours of debate on the nomination equally divided between the two leaders or their designees.

The Senator from Indiana.

Mr. LUGAR. I thank the Chair. I yield myself as much time as I may require of the time on our side.

Mr. President, I have the pleasure and honor today of speaking in support of the nomination of Dr. Condoleezza Rice to be our Secretary of State.

As a result of her distinguished career as National Security Adviser to President Bush and her earlier assignment on the NSC, she is well known to most Members of the Senate. I admire her accomplishments, and I am particularly thankful for the cooperation

she has provided to the Senate Foreign Relations Committee and to me personally.

The enormously complex job before Dr. Rice will require all of her talents and experience. American credibility in the world, the progress in the war on terrorism, and our relationships with our allies will be greatly affected by the Secretary of State's actions and the effectiveness of the State Department in the coming years. Dr. Rice is highly qualified to meet those challenges. We recognize the deep personal commitment necessary to undertake this difficult assignment, and we are grateful that a leader of her stature is willing to step forward.

I had the good fortune to get to know Dr. Rice before she assumed the post of National Security Adviser to President Bush. Before President George W. Bush was elected, I enjoyed visits with Dr. Rice when we both attended Stanford University meetings on foreign policy hosted by former Secretary of State George Shultz. Secretary Shultz, a close friend of many of us in the Senate, was a very early supporter of the then-Governor Bush of Texas. He recognized Dr. Rice's prodigious talents and encouraged her leadership within the Bush foreign policy team. At the Stanford University meetings, Dr. Rice's analytical brilliance and broad knowledge of world affairs were evident. During the campaign for the Presidency of George Bush, she established a trusted relationship with then-Governor Bush that has carried through in her work as National Security Adviser to President Bush.

Last week, the Committee on Foreign Relations held exhaustive hearings on this nomination. Dr. Rice fielded questions on every imaginable subject for more than 10½ hours over 2 days. All 18 members of our committee took advantage of the opportunity to ask Dr. Rice questions. At the hearings, she responded to 199 questions, 129 from Democrats and 70 from Republicans. In addition, in advance of the hearings, members of the committee submitted 191 additional detailed questions for the record to Dr. Rice. Members received answers to each of those questions. Thus, Dr. Rice responded to a total of 390 questions from Senators.

In American history, few Cabinet members have provided as much information or answered as many questions as Dr. Rice answered during the confirmation process. She demonstrated that her understanding of U.S. foreign policy is comprehensive and insightful.

Our hearings served not only as an examination of Dr. Rice's substantial qualifications but also as a fundamental debate on the direction of American foreign policy. I believe this debate was useful to the Senate and to the American people. Having the opportunity to question a Secretary of State nominee is a key aspect of con-

gressional oversight of any administration's foreign policy. Dr. Rice enthusiastically embraced this function of the hearing, and at many points she engaged in theoretical exchanges on national security choices.

Dr. Rice emphasized that support for freedom, democracy, and the rule of law would be at the core of U.S. foreign policy during her watch. She said:

In these momentous times, American diplomacy has three great tasks. First, we will unite the community of democracies in building an international system that is based on our shared values and the rule of law. Second, we will strengthen the community of democracies to fight the threats to our common security and alleviate the hopelessness that feeds terror. And third, we will spread freedom and democracy throughout the globe.

The Secretary of State serves as the President's top foreign policy adviser, as our Nation's most visible emissary to the rest of the world, and as manager of one of the most important departments in our Government. Any one of these jobs would be a challenge for even the most talented public servant, but, as I told Dr. Rice during our hearings, the Secretary of State, at this critical time in our history, must excel in all three roles.

Since 2001, we have witnessed terrorists killing thousands of people in our country and the destruction of the World Trade Center and a part of the Pentagon. We have seen U.S. military personnel engaged in two difficult and costly wars. We have seen the expansion of a nihilistic form of terrorism that is only loosely attached to political objectives and is, therefore, very difficult to deter. We have seen frequent expressions of virulent anti-Americanism in many parts of the Islamic world. We have seen our alliances, our international standing, and our Federal budget strained by the hard choices we have to make in response to terrorism.

In this context, many diplomatic tasks must be approached with urgency. In particular, our success in Iraq is critical. The elections scheduled for January 30 must go forward, and the United States must work closely with Iraqi authorities to achieve the fairest and the most complete outcome. At the same time, we must understand that those forces that want to keep Iraq in chaos will commit violence and intimidation. Both Iraqis and the coalition will have to be resilient and flexible in the elections' aftermath.

The Bush administration and the State Department also must devote themselves to achieving a settlement of the Arab-Israeli conflict; to coming to grips with the nuclear proliferation problems in Iran and North Korea; to continuing urgent humanitarian efforts in Sudan, the Indian Ocean region, and elsewhere; to maintaining our commitment to the global fight

against AIDS and other infectious diseases; to advancing democracy in Afghanistan, Ukraine, and elsewhere; to repairing alliances with longstanding friends in Europe; to reinvigorating our economic and security relationships in our own hemisphere; and to engaging with rapidly changing national powers, especially China, India, and Russia.

Even though this list of diplomatic priorities is daunting, it is not exhaustive, and it does not anticipate unforeseeable events. Just weeks ago, none of us could have predicted a tragic earthquake and a tsunami would change the face of the Indian Ocean region. Our efforts must include the expansion of our foreign policy capabilities so we are better prepared for crises that cannot be averted and better able to prevent those that can be.

With this in mind, I would observe that Congress must improve its own performance in foreign affairs, particularly in the area of legislation. The enthusiasm for engaging in the details of U.S. foreign policy the Senate demonstrated last week, and will again demonstrate today, too often has been absent when it is time to perform our legislative duties.

Even as Senators have cited shortcomings of administration policy in responding to extraordinarily difficult circumstances in Iraq and elsewhere, the Senate has allowed partisan fights and unrelated domestic legislation and disagreements over that legislation during the last Congress to delay the far simpler task of passing the foreign affairs authorization bill, for example. Now, this bill includes new initiatives and funding authority related to the security and productivity of our diplomats, our outreach to the Muslim world, our nonproliferation efforts, our foreign assistance, and innumerable other national security priorities. Yet politically motivated obstacles were thrown in the path of the bill almost cavalierly, as if Congress's duty to pass foreign affairs legislation had little connection to our success in Iraq or in our war against terrorism.

Even as we do our duty to oversee the foreign policy performance of the executive branch, we must take a sober look at our own performance. We must critique ourselves with the same diligence that we have applied to the administration. Every Senator should reflect on the troubling fact that we have not passed a comprehensive foreign assistance bill since 1985. This means that for 20 years we have depended primarily on stopgap measures and bandaids applied during the appropriations process to govern one of the major tools of U.S. foreign policy.

Only 24 Members of the current Senate body were here the last time we passed a comprehensive foreign aid bill. Our single largest foreign assistance program, the Millennium Challenge Account, cannot even be found in

the core legislation affecting foreign assistance.

Moreover, many aspects of our foreign assistance law have not been updated since the original Foreign Assistance Act of 1961. Forty-four years ago, when our basic foreign assistance law was written, we were preoccupied with the Cold War, terrorism was a rare phenomenon, scientists had not identified the HIV/AIDS virus, the illegal trade in drugs was a small fraction of what it is today, dozens of present day countries did not exist, and only one Senator who still sits in this body was present.

Congress's most basic responsibility is to write and pass good legislation that provides clear direction to U.S. policy. In the area of foreign assistance, however, we are operating under an archaic Rube Goldberg contraption that has been patched hundreds of times. Much of the underlying law is irrelevant or redundant. Other parts are contradictory. As a result, the law is a confusing muddle that serves neither the interests of U.S. taxpayers nor our national security goals. We are tolerating this legislation of irresponsibility at a time of great national vulnerability.

Congress's failure in this area has more to do with inattention than with disagreement. In both 2003 and 2004, the Senate Foreign Relations Committee passed a foreign affairs authorization bill by a unanimous vote. In 2003, we were mere hours away from final Senate passage, when the bill was derailed by unrelated domestic issues.

We have not been blocked by intractable policy disagreements but by our devaluation of our own legislative role in foreign policy. We need to make a bipartisan decision that passing a foreign affairs authorization bill each Congress is as important as passing a defense authorization bill or a homeland security authorization bill. We must be prepared to fulfill our own core national security responsibilities.

Dr. Rice indicated her strong support for passage of a comprehensive foreign affairs bill. I know we will have a powerful advocate in Dr. Rice for such action.

I would like to emphasize another critical area of national security policy where Dr. Rice's advocacy has been strong, consistent, and persuasive. During the Foreign Relations Committee hearings last week, I opened the question period with three questions pertaining to the Nunn-Lugar program and other aspects of our nonproliferation efforts. In each case Dr. Rice expressed the administration's strongest commitment to the programs and to diplomatic objectives in question. She stated:

I really can think of nothing more important than being able to proceed with the safe dismantlement of the Soviet arsenal, with nuclear safeguards to make certain that nuclear programs facilities and the like are

well secured, and then the blending down—as we are doing—of a number of hazardous, potentially lethal materials that could be used to make nuclear weapons, as well as, of course . . . the chemical weapons. . . . It is just an extremely important program that I think you know that we continue to push.

In fact, the Bush administration has achieved a great deal in the area of nonproliferation. Dr. Rice has been a stalwart proponent of a robust Nunn-Lugar program. Chief among these successes is the rarely mentioned Global Partnership Against the Spread of Weapons and Materials of Mass Destruction, informally known as “10 plus 10 over 10.”

Under this agreement, negotiated by the Bush administration, the United States will spend \$10 billion over the next 10 years to safeguard and to dismantle the weapons of mass destruction arsenal of the former Soviet Union. The other members of the G8 agreed collectively to spend another \$10 billion over the same time period. Our commitment of funds is primarily money that we had planned to spend in any event through the Nunn-Lugar program and other associated efforts. With this agreement, the President effectively doubled the funds committed to securing weapons of mass destruction in Russia with minimal additional obligation to American taxpayers.

The Bush administration also has successfully recruited more than 60 countries to join the Proliferation Security Initiative Program that has enhanced our ability to interdict illegal weapons of mass destruction shipments around the world. Through the Energy Department, it established the Global Threat Reduction Initiative, which aims to secure high-risk nuclear and radiological materials globally. It has facilitated at several junctures the acceleration of Nunn-Lugar work at critical chemical weapons destruction facilities at Shchuchye in Russia through personal intervention by the President and by Dr. Rice. It finalized the deal with Libya to lay open that country's weapons of mass destruction programs. And it advocated passage of the IAEA additional protocol which greatly expands that international agency's ability to detect clandestine nuclear activities.

It secured the passage of U.N. Security Council Resolution 1540 in April 2004, which for the first time declared that weapons of mass destruction proliferation is illegal. It has also provided constant encouragement to the promising talks between India and Pakistan that represent the best chance in years to reduce tensions between these nuclear powers.

The President supported, through personal communication to congressional leaders, and signed into law the Nunn-Lugar Expansion Act, which establishes the authority to use Nunn-Lugar moneys and expertise outside the former Soviet Union.

In these cases and others, the President and his administration have embraced diplomacy and skillfully employed multilateralists in support of important nonproliferation objectives. I believe Dr. Rice's strong statements of support for nonproliferation programs last week demonstrate the Bush administration's continuing commitment to these vital objectives.

Last November, I introduced two new bills to strengthen U.S. nonproliferation efforts, and I will be introducing these bills again this week. They represent the fourth installment of the Nunn-Lugar legislation that I have offered since 1991. In that year, former Senator Sam Nunn of Georgia and I authored the Nunn-Lugar Act, which established the Cooperative Threat Reduction Program. That program has provided U.S. funding and expertise to help the former Soviet Union safeguard and dismantle an enormous stockpile of nuclear, chemical, and biological weapons, the means of delivery, and related materials.

In 1997, Senator Nunn and I were joined by Senator DOMENICI in introducing the Defense Against Weapons of Mass Destruction Act, which expanded Nunn-Lugar authorities in the former Soviet Union and provided weapons of mass destruction expertise to first responders in American cities.

In 2003, Congress adopted the Nunn-Lugar Expansion Act, which authorized the Nunn-Lugar program to operate outside the former Soviet Union to address proliferation threats.

The bills I am introducing this week would strengthen the Nunn-Lugar program and other nonproliferation efforts and provide them with greater flexibility to address emerging threats. To date, the Nunn-Lugar program has deactivated or destroyed 6,564 nuclear warheads, 568 ICBMs, 477 ICBM silos, 17 ICBM mobile missile launchers, 142 bombers, 761 nuclear air-to-surface missiles, 420 submarine missile launchers, 543 submarine-launched missiles, 28 nuclear submarines, and 194 nuclear test tunnels. The Nunn-Lugar program also facilitated the removal of all nuclear weapons from Ukraine, Belarus, and Kazakhstan. And after the fall of the Soviet Union, these three nations emerged as the third, fourth, and eighth largest nuclear powers in the world. Today, all three are nuclear weapons free as a result of the cooperative efforts under the Nunn-Lugar program.

In addition, the program provides the primary tool with which the United States is working with Russian authorities to identify, to safeguard, and to destroy Russia's massive chemical and biological warfare capacity. Countless individuals of great dedication, serving on the ground in the former Soviet Union and in our Government, have made the Nunn-Lugar program work. Nevertheless, from the beginning



we have encountered resistance to the concept in both the United States and Russia.

In our own country opposition has sometimes been motivated by false perceptions that Nunn-Lugar money is foreign assistance or by the belief that Defense Department funds should only be spent on troops, weapons, or other warfighting capabilities. Until recently, we also faced a general disinterest in nonproliferation which made gaining support for Nunn-Lugar funding and activities an annual struggle.

The attacks of September 11 changed the political discourse radically on that subject. We have turned a corner. The public, the media, and political candidates are now paying more attention. In a remarkable moment in the first Presidential debate of 2004, both President Bush and Senator KERRY agreed that the No. 1 national security threat facing the United States was the prospect that weapons of mass destruction would fall into the hands of terrorists. The 9/11 Commission weighed in with another important endorsement of the Nunn-Lugar program saying that:

Preventing the proliferation of [weapons of mass destruction] warrants a maximum effort—by strengthening counterproliferation efforts, expanding the Proliferation Security Initiative, and supporting the Cooperative Threat Reduction Program.

The report went on to say that:

Nunn-Lugar . . . is now in need of expansion, improvement and resources.

The first new bill I have introduced is the Nunn-Lugar Cooperative Threat Reduction Act of 2005. This bill, which is cosponsored by Senators DOMENICI and HAGEL, would underscore the bipartisan consensus on Nunn-Lugar by streamlining and accelerating Nunn-Lugar implementation. It would grant more flexibility to the President and to the Secretary of Defense to undertake nonproliferation projects outside the former Soviet Union. It also would eliminate congressionally imposed conditions on Nunn-Lugar assistance that in the past have forced the suspension of time-sensitive nonproliferation projects.

The purpose of the bill is to reduce bureaucratic redtape and friction within our Government that hinder effective responses to nonproliferational opportunities and emergencies.

At last week's hearing, Dr. Rice reiterated the administration's strong support of the bill. She understands how important it is to prevent needless delays in our weapons dismantlement schedule.

Our recent experience in Albania is illustrative of the need to reduce bureaucratic delays. Last year in 2004, Albania appealed for help in destroying 16 tons of chemical agent left over from the Cold War. In August of last year, I visited this remote facility, the location of which still remains classified.

Nunn-Lugar officials are working closely with Albanian leaders to destroy this dangerous stockpile. But from beginning to end, the bureaucratic process to authorize the dismantlement of chemical weapons in Albania took more than 3 months, largely because of requirements in current law. Fortunately, the situation in Albania was not a crisis. But we may not be able to afford these timelines in future nonproliferation emergencies.

The second piece of legislation that I will introduce is the Conventional Arms Threat Reduction Act of 2005 or CATRA. This legislation, cosponsored by Senator DOMENICI, is modeled on the original Nunn-Lugar Act. Its purpose is to provide the Department of State with a focused response to the threat posed by vulnerable stockpiles of conventional weapons around the world, including tactical missiles and man portable air defense systems, or MANPADS, as they are now more commonly called. Such missile systems could be used by terrorists to attack commercial airlines, military installations, and government facilities at home and abroad. Reports suggest that al-Qaida has attempted to acquire these kinds of weapons.

In addition, unsecured conventional weapons stockpiles are a major obstacle to peace, reconstruction, and economic development in regions suffering from instability. My bill declares it to be the policy of the United States to seek out surplus and unguarded stocks of conventional armaments, including small arms and light weapons and tactical missile systems, for elimination.

It authorizes the Department of State to carry out a global effort to destroy such weapons and to cooperate with allies and international organizations when possible. The Secretary of State is charged with devising a strategy for prioritizing, on a country-by-country basis, the obligation of funds in a global program of conventional arms elimination. Lastly, the Secretary is required to unify program planning, coordination, and implementation of the strategy into one office at the State Department and to request a budget commensurate with the risk posed by these weapons.

The Department of State has been working to address the threats posed by conventional weapons. But in my judgment, the current funding allocation and organizational structure are not up to the task. Only about \$6 million was devoted to securing small arms and light weapons during the two-year period that covered FY 2003 and FY 2004. We need more focus on this problem and more funding to take advantage of opportunities to secure vulnerable stockpiles.

In August, I visited Albania, Ukraine, and Georgia. Each of these countries has large stockpiles of MANPADS and tactical missile sys-

tems and each has requested U.S. assistance to destroy them. On August 27, I stood in a remote Albanian military storage facility as the base commander unloaded a fully functioning MANPAD from its crate and readied it for use. This storage site contained 79 MANPADS that could have been used to attack an American commercial aircraft or installation. Fortunately, the MANPADS that I saw that day were destroyed on September 2, but there are many more like them throughout the world. Too often, conventional weapons are inadequately stored and protected. This presents grave risk to American military bases, embassy compounds, and even targets within the United States. We must develop a response that is commensurate with the threat.

I am offering these two bills, with the hope of passing them at the earliest opportunity. I anticipate and welcome strong support from Members of the Senate that reflects the priority status of U.S. nonproliferation efforts.

Mr. President, I would like to highlight another topic that is critical to U.S. foreign policy. This is our effort to lead the global fight against the horrific HIV/AIDS pandemic. During the hearings on Dr. Rice's nomination, she responded to several questions on the administration's Global AIDS initiative. I was pleased that she reiterated the administration's strong commitment to fighting AIDS and underscored the importance of paying special attention to the needs of women, who are contracting AIDS at an accelerated rate.

In 2003, at the administration's urging, Congress passed comprehensive legislation that created the Office of the Global AIDS Coordinator and pledged \$15 billion over five years to address the HIV/AIDS crisis. We must be mindful of the President's observation that, "Time is not on our side," in combating this disease. In Africa, nearly 10,000 people contract the HIV virus each day. The United States has a clear moral obligation to respond generously and quickly to this crisis.

The United States has acted with unprecedented urgency in combating HIV/AIDS globally, and the President's emergency plan for HIV/AIDS Relief is showing clear signs of progress. In the first 8 months of the President's emergency plan, the United States has supported bilateral programs in 15 of the most afflicted countries in Africa, Asia and the Caribbean to provide anti-retroviral treatment to those living with HIV/AIDS. I am pleased with the emergency plan's deep commitment to international cooperation. In fact, tomorrow, at the World Economic Forum in Davos, Switzerland, Ambassador Tobias will be joining the leaders of the World Health Organization, UNAIDS, and the Global Fund to report on the progress that has been made in making

drug treatment available to the developing world.

The Senate Foreign Relations Committee continues to work closely with the administration to make the fight against HIV/AIDS a priority. Charged with the oversight of the President's initiative, we will continue to hold hearings and briefings on the subject of AIDS and the progress of the President's emergency plan for AIDS Relief. In 2004, for instance, we held a hearing focused on the intersection of HIV/AIDS and hunger. At this hearing, Ambassador Randall Tobias, the Global AIDS Coordinator, and Jim Morris, Executive Director of the World Food Program, testified about the devastating effects that the HIV/AIDS crisis is having on agricultural workers and the food supply in sub-Saharan Africa. In addition, we explored the special nutritional needs of individuals who are taking antiretroviral medication.

We are just beginning to understand how women, and young girls in particular, are especially vulnerable to HIV and AIDS, due to a combination of biological, cultural, economic, social and legal factors. Young girls constitute 75 percent of new infections in South Africa among individuals between 14 and 25 years of age. In Malawi, the National AIDS Commission has said that HIV and AIDS is killing more women than men, and that HIV-positive girls between 15 and 24 years of age outnumber males in the same age group by a six to one margin. Even in the United States, the disease is having a devastating effect on women, and is the leading cause of death among African American women ages 25 to 34.

Not only are women and girls more vulnerable to infection, they are also shouldering much of the burden of taking care of sick and dying relatives and friends. In addition, in the vast majority of cases, they are the caretakers of the estimated 14 million children who have been orphaned by this pandemic. Grandmothers often take the responsibility of caring for grandchildren, and older female children often take care of their younger siblings.

One such young girl is Fanny Madanitsa. Fanny is a 16-year-old girl living in Malawi with her two younger sisters and a brother. Life has been difficult for Fanny and her siblings since they lost their parents to AIDS. As the oldest child, Fanny must deal with the stress of taking care of her younger siblings. They live in a modest house and share one bed. Fanny dreams of being a nurse, but reaching this goal will be a challenge for her. She cannot always attend classes, as she sometimes has to look after her siblings. Because money is scarce, she has a difficult time paying for school materials and other costs of her education.

But Fanny is more fortunate that many girls in similar circumstances.

With the help of her Village AIDS Committee, a community-based organization that has organized to take care of the orphans in its village, Fanny and her siblings receive food, soap, school materials and also medicines. Through the Village AIDS Committee, which receives support from Save the Children, the community assists Fanny in watching her siblings so she can attend school.

Last June, I introduced the Assistance for Orphans and Other Vulnerable Children in Developing Countries Act of 2004. I will reintroduce this bill in the coming days. It was written with the support of the administration, and I have received letters from both the State Department and USAID endorsing its passage. My bill would require the United States Government to develop a comprehensive strategy for providing assistance to orphans and would authorize the President to support community-based organizations that provide basic care for orphans and vulnerable children.

Furthermore, my bill aims to improve enrollment and access to primary school education for orphans and vulnerable children by supporting programs that reduce the negative impact of school fees and other expenses. It also would reaffirm our commitment to international school lunch programs. School meals provide basic nutrition to children who otherwise do not have access to reliable food. They have been a proven incentive for poor and orphaned children to enroll in school.

In addition, many women and children who lose one or both parents often face difficulty in asserting their inheritance rights. Even when the inheritance rights of women and children are spelled out in law, such rights are difficult to claim and are seldom enforced. In many countries it is difficult or impossible for a widow—even if she has small children—to claim property after the death of her husband. This often leaves the most vulnerable children impoverished and homeless. My bill seeks to support programs that protect the inheritance rights of orphans and widows with children. I know that Dr. Rice is supportive of this legislation, and I am hopeful that, with bipartisan action, it will become law early this year.

The AIDS orphans crisis in sub-Saharan Africa has implications for political stability, development, and human welfare that extend far beyond the region. Turning the tide on this crisis will require a coordinated, comprehensive, and swift response. I know Dr. Rice shares the view that fighting Global AIDS must be a priority for U.S. foreign policy. I am hopeful that, with the President's Emergency Plan for AIDS Relief, the Global Fund, and Congressional initiatives, we can make great strides together in the battle against this pandemic.

In addition, I ask unanimous consent to have printed in the RECORD an editorial that I co-authored in the January 19 edition of the Washington Post with Patty Stonesifer, co-chair and President of the Bill and Melinda Gates Foundation.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Washington Post, Jan. 19, 2005]

IN THE FOOTSTEPS OF HISTORY

(By Dorothy Height)

When Condoleezza Rice is sworn in as secretary of state, she will be following in the footsteps of Mary McLeod Bethune, the founder of the National Council of Negro Women. Mrs. Bethune was the first black woman to be called upon for policy help by the White House, when Republican President Calvin Coolidge asked her to take part in a conference on child care in 1928. She went on to work with Republican and Democratic presidents while always fighting to advance the interests of black women and children.

From Sojourner Truth speaking out in the abolitionist movement, to Constance Baker Motley as a voice in the courtroom to Shirley Chisholm as a candidate for president, African American women have braved a world that did not welcome their participation.

Ms. Rice will be the first woman of color to assume the highest diplomatic post in the U.S. government. As secretary of state, she will face challenges that confront women everywhere. As we engage the Muslim and Arab worlds, efforts are being renewed to suppress women's participation in education, politics and civil society. In Africa, HIV and AIDS are ravaging a generation of women and leaving millions of orphans to be comforted. In Central and Eastern Europe, women and girls are being sold into prostitution.

Despite the challenges she will face, Ms. Rice's appointment is a time for women of color to smile. Our nation finally will put forward a face that reflects the hopes of generations of black women to sit at the table of national and global affairs and participate as equals.

Many women sacrificed to make this moment possible. I pray that Ms. Rice will use this profound honor and heavy burden to represent our country with compassion, strength and integrity, while seeking peaceful solutions and working to make the world a better place for all people.

Mr. LUGAR. This editorial entitled "Speeding an AIDS Vaccine" lays out the case for improved global coordination in this area. Achievement of an AIDS vaccine would save millions of lives and billions of dollars in treatment costs in the coming decades. I am pleased that the Bush administration, through the NIH, already has taken the initiative to establish one Vaccine Research Center and has unveiled support for a second one. These centers are a critical element in improving global cooperation on the development of an AIDS vaccine.

Mr. President, I have cited just a small sample of critical issues on which work in both the executive and legislative branches is proceeding with good results. From my own conversations with Dr. Rice, I am confident

that she understands that the President's foreign policy can be enhanced in the second term by a closer working relationship with Congress. In moving to head the State Department, she understands that much of this communication will depend on her. Last week's hearings were an excellent start. Her attitude throughout these arduous hearings was always accommodating and always respectful of the Senate's constitutional role in the nomination process. From the start she made clear her desire to have a wide-ranging discussion of U.S. foreign policy and to take all the questions that members wanted to ask.

If confirmed, it will be her duty to use the foundation of these hearings to build a consistent bridge of communication to the Congress. As legislators, we have equal responsibility in this process. We have the responsibility of educating ourselves about national security issues, even when they are not the top issues in headlines or polls. We have the responsibility to maintain good foreign affairs law, even when taking care of this duty yields little credit back home. We have the responsibility to ensure that our first impulse in foreign affairs is one of bipartisanship. And we have the responsibility to speak plainly when we disagree with the administration, but to avoid inflammatory rhetoric that is designed merely to create partisan advantage or settle partisan scores.

I believe that we have the opportunity with the beginning of a new Presidential term to enhance the constructive role of Congress in foreign policy. We have made an excellent start during the past week. I thank all 18 Senators who participated in the Foreign Relations Committee hearings and all Senators who will join in the debate today. I strongly urge Members to vote in favor of the nomination of Dr. Rice to be Secretary of State. I yield the floor.

The PRESIDING OFFICER. The Senator from Massachusetts is recognized.

Mr. KENNEDY. Mr. President, I ask unanimous consent that the time allotted for Democratic Members under the agreement regarding the Rice nomination be modified as follows: The time for Senator LIEBERMAN be allocated to Senator BAYH; Senator DAYTON be allocated 15 minutes, 5 minutes from Senator BOXER's time and 10 minutes from the time controlled by Senator DURBIN.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. KENNEDY. Mr. President, I commend my friend and colleague, the chairman of the Foreign Relations Committee, for the way he conducted the hearings on the nomination for Secretary of State. I think many of us who were not members of the committee but followed the hearings very closely were enormously impressed by the conduct of the hearings, by the

flexibility he showed in permitting Senators to follow up on questions so we could reach the real nub of the situation and yet to move the hearings along in a timely way. That is part of the long tradition that is associated with the chairman of the committee, and it is one of the reasons, among others, that he is held in such high regard and respect in the Senate.

I intend to oppose Condoleezza Rice's nomination. There is no doubt that Dr. Rice has impressive credentials. Her life story is very moving, and she has extensive experience in foreign policy. In general, I believe the President should be able to choose his Cabinet officials, but this nomination is different because of the war in Iraq.

Dr. Rice was a key member of the national security team that developed and justified the rationale for war, and it has been a catastrophic failure, a continuing quagmire. In these circumstances, she should not be promoted to Secretary of State.

There is a critical question about accountability. Dr. Rice was a principal architect and advocate of the decision to go to war in Iraq at a time when our mission in Afghanistan was not complete and Osama bin Laden was a continuing threat because of our failure to track him down. In the Armed Services Committee before the war, generals advised against the rush to war, but Dr. Rice and others in the administration pressed forward anyway despite the clear warnings.

Dr. Rice was the first in the administration to invoke the terrifying image of a nuclear holocaust to justify the need to go to war in Iraq. On September 9, 2002, as Congress was first considering the resolution to authorize the war, Dr. Rice said: We do not want the smoking gun to become a mushroom cloud.

In fact, as we now know, there was significant disagreement in the intelligence community that Iraq had a nuclear weapons program, but Dr. Rice spoke instead about a consensus in the intelligence community that the infamous aluminum tubes were for the development of nuclear weapons. On the eve of the war many of us argued that inspectors should be given a chance to do their job and that America should share information to facilitate their work.

In a March 6, 2000, letter to Senator LEVIN, Dr. Rice assured the Congress that the United Nations inspectors had been briefed on every high or medium priority weapons of mass destruction missile and UAV-related site the U.S. intelligence community has identified. In fact, we had not done so. Dr. Rice was plain wrong.

The Intelligence Committee report on the prewar intelligence at page 418 stated:

Public pronouncements by Administration officials that the Central Intelligence Agen-

cy had shared information on all high and moderate priority suspect sites with United Nations inspectors were factually incorrect.

Had Dr. Rice and others in the administration shared all of the information, it might have changed the course of history. We might have discovered that there were no weapons of mass destruction. The rush to war might have been stopped. We would have stayed focused on the real threat, kept faith with our allies, and would be safer today.

America is in deep trouble in Iraq today because of our misguided policy, and the quagmire is very real. Nearly 1,400 of our finest men and women in uniform have been killed and more than 10,000 have been wounded. We now know that Saddam had no nuclear weapons, had no weapons of mass destruction of any kind, and that the war has not made America safer from the threat of al-Qaida. Instead, as the National Intelligence Council recently stated, the war has made Iraq a breeding ground for terrorism that previously did not exist.

As a result, the war has made us less secure, not more secure. It has increased support for al-Qaida, made America more hated in the world, and made it much harder to win the real war against terrorism, the war against al-Qaida.

Before we can repair our broken policy, the administration needs to admit it is broken. Yet in 2 days of confirmation hearings, Dr. Rice categorically defended the President's decision to invade Iraq, saying the strategic decision to overthrow Saddam Hussein was the right one. She defended the President's decision to ignore the advice of GEN Eric Shinseki, the Army Chief of Staff, who thought that a large number of troops would be necessary if we went to war.

She said:

I do believe that the plan and forces that we went in with were appropriate to the task.

She refused to disavow the shameful acts of torture that have undermined America's credibility in Iraq and the world.

When Senator DODD asked her whether in her personal view, as a matter of basic humanity, the interrogation techniques amounted to torture, she said:

I'm not going to speak to any specific interrogation techniques . . . The determination of whether interrogation techniques are consistent with our international obligations and American law are made by the Justice Department. I don't want to comment on any specific interrogation techniques.

This is after Senator DODD asked about water-boarding and other interrogation techniques. She continued:

I don't think that would be appropriate, and I think it would not be very good for American security.

Yet, as Secretary of State, Dr. Rice will be the chief human rights official

for our Government. She will be responsible for monitoring human rights globally, and defending America's human rights record. She cannot abdicate that responsibility or hide behind the Justice Department if Secretary of State.

Dr. Rice also minimized the enormous challenge we face in training a competent Iraqi security force. She insisted 120,000 Iraqis now have been trained, when the quality of training for the vast majority of them is obviously very much in doubt.

There was no reason to go to war in Iraq when we did, the way we did, and for the false reasons we were given. As a principal architect of our failed policy, Dr. Rice is the wrong choice for Secretary of State. We need, instead, a Secretary who is open to a clearer vision and a better strategy to stabilize Iraq, to work with the international community, to bring our troops home with dignity and honor, and to restore our lost respect in the world.

The stakes are very high and the challenge is vast. Dr. Rice's failed record on Iraq makes her unqualified for promotion to Secretary of State and I urge the Senate to oppose her nomination.

I yield the floor.

The PRESIDING OFFICER. The Senator from Minnesota.

Mr. DAYTON. Mr. President, First let me thank my colleagues, Senator BOXER and Senator DURBIN for making available this time for me to address the Senate regarding this nomination. I rise today to oppose the nomination of national security adviser Condoleezza Rice for Secretary of State. I do so because she misled me about the situation in Iraq before and after the congressional resolution in October of 2002 authorizing that war, a resolution that I opposed. She misled other Members of Congress about the situation in Iraq, Members who have said they would have opposed that resolution if they had been told the truth, and she misled the people of Minnesota and Americans everywhere about the situation in Iraq before and after that war began.

It is a war in which 1,372 American soldiers have lost their lives, and over 10,000 have been wounded—many of them maimed for life. Thousands more have been scarred emotionally and physically. All of those families and thousands of other American families whose loved ones are now serving in Iraq are suffering serious financial and family hardships, and must wonder and worry every day and night for a year or longer whether their husbands, wives, fathers, mothers, sons, and daughters are still alive, will stay alive, and wonder when they will be coming home. For many, the answer is: Not soon.

I read in today's Washington Post that the Army is planning to keep its current troop strength in Iraq at 120,000

for at least 2 more years. I did not learn that information as a Member of Congress. I did not learn it as a member of the Senate Armed Services Committee where I regularly attend public hearings, classified meetings, and top secret briefings. I did not learn it from the U.S. military command in Iraq with whom I met in Baghdad last month. I read it in the Washington Post, just as I read last weekend that the Secretary of Defense has created his own new espionage arm by "reinterpreting an existing law," without informing most, if any, Members of Congress and by reportedly "reprogramming funds appropriated for other purposes;" just as I learned last weekend by reading the New York Times that the Administration is exploring a reinterpretation of the law to allow secret U.S. commando units to operate in this country.

I also learned of official reports documenting horrible abuses of prisoners, innocent civilians as well as enemy combatants, at numerous locations in countries besides the Abu Ghraib prison in Iraq, which directly contradicts assurances we have been given repeatedly by administration officials in the Senate Armed Services Committee.

I might as well skip all the Senate Armed Services Committee hearings and meetings and top secret briefings and just read the papers—and thank goodness for a free and vigilant press to ferret out the truth and to report the truth, because we cannot get the truth from this administration.

Sadly, the attitude of too many of my colleagues across the aisle is: Our President, regardless whether he is wrong, wrong, or wrong, they defend him, they protect him, and they allow his top administration officials to get away with lying. Lying to Congress, lying to our committees, and lying to the American people. It is wrong. It is immoral. It is un-American. And it has to stop.

It stops by not promoting top administration officials who engage in the practice, who have been instrumental in deceiving Congress and the American people and, regrettably, that includes Dr. Rice.

Dr. Rice, in a television interview on September 8, 2002, as the administration was launching its campaign to scare the American people and stampede Congress about Saddam Hussein's supposedly urgent threat to our national security, shrewdly invoked the ultimate threat, that he possessed or would soon possess nuclear weapons. She said that day:

We don't want the smoking gun to be a mushroom cloud.

Soon thereafter she and other top administration officials cited intercepted aluminum tubes as definite proof that Saddam Hussein had an active nuclear weapons program underway. Dr. Rice stated publicly at the time the tubes:

... are only really suited for nuclear weapons programs, centrifuge programs.

In late September of 2002, shortly before we in Congress were to vote on the Iraq war resolution, Dr. Rice invited me, along with I believe five of my Senate colleagues, to the White House where we were briefed by her and then CIA Director George Tenet. That briefing was classified. What I was shown and told conformed to Dr. Rice's public statements, with no qualification whatsoever. Now, of course, we have been told, after an exhaustive search for 18 months by over 1,400 United States weapons inspectors, that Saddam Hussein did not have an active nuclear weapons development program underway and that he apparently possessed no weapons of mass destruction of any kind. We have also been told that in the fall of 2002, right at the time of my meeting in the White House, right at the time of the Senate and the House's votes on the Iraq war resolution, the top nuclear experts at the U.S. Department of Energy and officials in other Federal agencies were disagreeing strongly with Dr. Rice's claim that those aluminum tubes could only have been intended for use in developing nuclear weapons materials.

That expert dissent and honest disagreement—a different point of view—was not communicated to me then nor was it brought to me later. I received no phone call or letter saying: Senator DAYTON just wanted to correct a misimpression that I unintentionally gave you at that meeting. I now have information that contradicts what we were told then. I still believe in my own views but I want you to be aware of others before you cast the most important vote of your Senate career or even a call or communication after that vote was cast. There was nothing.

When Senator BOXER rightly pressed Dr. Rice on this point in the Foreign Relations confirmation hearing, there was no admission even then of any mistake. In fact, she replied: "I really hope that you will refrain from impugning my integrity. Thank you, very much."

There is a saying that we judge ourselves by our intentions; others judge it by our actions.

I don't know what Dr. Rice's intentions were, but I do have direct experience with her actions. There was no slight misunderstanding, or a slip, or even a mistake that was limited to one meeting. This was a public statement made repeatedly by Dr. Rice and similar words by Vice President CHENEY and even by President Bush as part of an all-out campaign, which continues even today, to mobilize public support and maintain public support for the invasion of Iraq and for continuing war there regardless of what the facts were then, or are now, and it has been done by misrepresenting those facts, by distorting the facts, by withholding the facts, by hiding the truth, by hiding

the truth in matters of life and death, of war and peace, that profoundly affect our national security, our international reputation, and our future well-being—and will for many years to come.

I don't like to impugn anyone's integrity. But I really do not like being lied to repeatedly, flagrantly, intentionally. It is wrong. It is undemocratic. It is un-American, and it is dangerous. It is very dangerous, and it is occurring far too frequently in this administration.

This Congress, this Senate must demand that it stop now. My vote against this nomination is my statement that this administration's lying must stop now. I urge my colleagues to join me in this demand, Democrat, Republicans, Independents. All of us first and foremost are Americans. We must be told the truth—for us to govern our country and to preserve our world. That is why we must vote against this nomination.

I yield the floor.

The PRESIDING OFFICER. The Senator from Indiana.

Mr. LUGAR. Mr. President, I ask unanimous consent that an editorial by Dorothy Height of the Washington Post of January 19 be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Washington Post, Jan. 19, 2005]

IN THE FOOTSTEPS OF HISTORY

(By Dorothy Height)

When Condoleezza Rice is sworn in as secretary of state, she will be following in the footsteps of Mary McLeod Bethune, the founder of the National Council of Negro Women. Mrs. Bethune was the first black woman to be called upon for policy help by the White House, when Republican President Calvin Coolidge asked her to take part in a conference on child care in 1928. She went on to work with Republican and Democratic presidents while always fighting to advance the interests of black woman and children.

From Sojourner Truth speaking out in the abolitionist movement, to Constance Baker Motley as a voice in the courtroom to Shirley Chisholm as a candidate for president, African American women have braved a world that did not welcome their participation.

Ms. Rice will be the first woman of color to assume the highest diplomatic post in the U.S. government. As secretary of state, she will face challenges that confront women everywhere. As we engage the Muslim and Arab worlds, efforts are being renewed to suppress women's participation in education, politics and civil society. In Africa, HIV and AIDS are ravaging a generation of women and leaving millions of orphans to be comforted. In Central and Eastern Europe, woman and girls are being sold into prostitution.

Despite the challenges she will face, Ms. Rice's appointment is a time for women of color to smile. Our nation finally will put forward a face that reflects the hopes of generations of black women to sit at the table of national and global affairs and participates as equals.

Many women sacrificed to make this moment possible. I pray that Ms. Rice will use

this profound honor and heavy burden to represent our country with compassion, strength and integrity, while seeking peaceful solutions and working to make the world a better place for all people.

Mr. LUGAR. Mr. President, I thank the Chair and yield the floor.

The PRESIDING OFFICER. The Senator from Michigan.

Mr. LEVIN. Mr. President, the President's nomination of Dr. Condoleezza Rice to be Secretary of State presents the Senate with a difficult decision. Dr. Rice will bring an impressive set of public policy and academic credentials to the job of Secretary of State. Her personal story is inspiring. Nonetheless, Dr. Rice's record on Iraq gives me great concern.

In her public statements, she clearly overstated and exaggerated the intelligence concerning Iraq before the war in order to support the President's decision to initiate military action against Iraq. Since the Iraq effort has run into great difficulty, she has also attempted to revise history as to why we went into Iraq.

I approach this issue as the ranking member of the Armed Services Committee and as a member of the Intelligence Committee. Both committees have devoted a great deal of time over the last 2 years to issues concerning Iraq, including the Intelligence Committee inquiry into prewar intelligence.

These inquiries indicated major problems with the intelligence on Iraq and how it was exaggerated or misused to make the case to the American people of the need to initiate an attack against Iraq. Dr. Rice is a major player in that effort—a frequent and highly visible public voice.

Dr. Rice is not directly responsible for the intelligence failures prior to the Iraq war. The intelligence community's many failures are catalogued in the 500-page report of the Senate Intelligence Committee. But Dr. Rice is responsible for her own distortions and exaggerations of the intelligence which was provided to her.

Here are a few of those exaggerations and distortions.

One of the most well known was the allegation that Iraq was trying to obtain uranium from Africa, which was cited to demonstrate that Iraq was reconstituting its nuclear weapons program. But our intelligence community did not believe it was true, and took numerous actions to make its concerns known—even urging the British not to publish the allegation in September of 2002.

So how did it happen that President Bush in his January 28, 2003, State of the Union speech said that “The British government has learned that Saddam Hussein recently sought significant quantities of uranium from Africa.”?

When the CIA saw a draft of the President's Cincinnati speech for Octo-

ber 7, 2002, it asked the White House to delete the allegation that Iraq had been seeking uranium from Africa, and the White House did remove the reference entirely.

On October 5, 2002, the CIA sent a memo explaining its views to Steven Hadley, Dr. Rice's deputy. It sent another memo to Dr. Rice and to Mr. Hadley on October 6, again expressing doubt about the reports of Iraq's attempt to get uranium from Africa.

Finally, George Tenet, the Director of Central Intelligence himself, personally called Mr. Hadley to urge that the uranium allegation be removed from the speech—which it was.

This was not just some routine staff action or a low-level CIA analyst who called the National Security Council. It was a memorandum from the CIA to Dr. Rice, and the Director of Central Intelligence himself who called Dr. Rice's deputy to make it clear what his concerns were and to request the removal of the allegation.

Yet just 3½ months later the White House put the African uranium allegation back into a draft of the State of the Union speech. That draft made no mention of the British. It was a reference like the one that was removed from the Cincinnati speech a few months before. It asserted in that draft what purported to be the view of the U.S. Government—that Iraq had been trying to obtain uranium from Africa.

According to Director Tenet, shortly before the speech was delivered, the CIA received portions of the draft of the State of the Union to review, including the allegation about uranium from Africa. A senior CIA staff member called the National Security Council staff to repeat his concerns about the allegation. Instead of removing the text from the speech, the National Security Council and the White House changed the text to make reference to the British view, suggesting, of course, that the United States believed the British view to be accurate.

That formula was highly deceptive. The only reason to say the “British have learned” that Saddam Hussein was seeking uranium from Africa was to create the impression that we believed it.

But our intelligence community did not believe it. Indeed, they had attempted to dissuade the British from publishing the allegation in September, and they successfully made several high-level interventions with the White House in October to have the allegation removed from the President's Cincinnati speech. Concerning the British report, Director Tenet said the CIA “differed with the British on the reliability of the uranium reporting.”

What was the role of Dr. Rice in all of this? I asked her in my questions for the record whether she was aware the intelligence community had doubts

about the credibility of the reports, and if not, how she could not know, given all of the activity prior to the President's October 7 Cincinnati speech, including the memo to her.

In response, Dr. Rice said, "I do not recall reading or receiving the CIA memo," and "I do not recall Intelligence Community concerns about the credibility of reports about Iraq's attempts to obtain uranium from Africa either at the time of the Cincinnati speech or the State of the Union speech."

Frankly, I am surprised and disappointed that the National Security Adviser would not remember an issue of this magnitude.

However, it was not only the President who made that allegation, Dr. Rice made it herself in an op-ed in the *New York Times* on January 23, 2003, 5 days before the State of the Union speech, and 3½ months after the same allegation had been removed from the Cincinnati speech at the CIA's request. She wrote that Iraq's declaration to the U.N. "fails to account for or explain Iraq's efforts to get uranium from abroad."

Another question I asked Dr. Rice for the record was whether, prior to the January 2003 State of the Union speech, she had discussed with Steven Hadley, her Deputy, the choice of wording in that portion of the speech and whether she was aware that the language had been changed to refer to the British rather than stating it as the U.S. Government's view. In her response she said:

Yes, I did discuss with Stephen Hadley concerns the intelligence community had about protecting sources and methods regarding reports on Iraq's attempts to procure uranium from Africa. These concerns were addressed by citing a foreign government service. I do not recall any discussion of concerns about the credibility of the report.

However, the CIA requested on three separate occasions that the reference in the Cincinnati speech be removed entirely because the CIA had doubts about the credibility of the reports.

In Dr. Rice's answers to my questions, while she failed to remember all the direct interventions by the CIA to have the uranium allegation removed from the President's Cincinnati speech, including a CIA memo to her, she instead relied on a single sentence from the October 1, 2002, national intelligence estimate, asserting that "Iraq also began vigorously trying to procure uranium and yellow cake" from Africa.

There are four problems with her answers. First, after that national intelligence estimate was produced, the CIA made its multiple interventions with the National Security Council, including two memos and the call from DCI Tenet to Dr. Rice's Deputy, to have the uranium allegation removed from the draft October 7 Cincinnati speech because of the doubts about the credibility of the reports. It was then removed.

So the CIA's doubts about the reporting and the White House's removal of that allegation from the Cincinnati speech came after the hastily assembled national intelligence estimate of October 1, 2002.

Second, according to George Tenet, the Director of Central Intelligence, the CIA's concerns were with the credibility of the reports, not with sources and methods. In a statement issued in July of 2003, he said the CIA received portions of the draft speech shortly before it was given and that the CIA officials "raised several concerns about the fragmentary nature of the intelligence with the National Security Council colleagues." In that statement he made no fewer than five references to CIA doubts about the reliability of the intelligence. He did not mention concerns about protecting sources and methods.

Third, in relying on one erroneous sentence in the NIE, Dr. Rice did not mention the opposing sentence in that same NIE written by the State Department's Bureau of Intelligence and Research, which stated that "the claims of Iraqi pursuit of natural uranium in Africa are, in INR's assessment, highly dubious." So the NIE, which she referred to, also contained an explicit dissenting view on the issue of African uranium, but she ignored that portion of the NIE.

Finally, and most significantly, if the State of the Union speech was relying upon that one sentence in the national intelligence estimate, it would have presented the allegation about Iraq seeking African uranium as something the United States believed rather than something the "British have learned."

That is where Dr. Rice's answers unravel. If the NIE's erroneous statement that "Iraq also began vigorously trying to procure uranium ore and yellow cake" from Africa was the basis for the State of the Union speech representations, that speech would not have relied on the British view. It would have been stated as our own view. The problem is that it was not our view. The statement about the British learning of Iraq's efforts to obtain uranium in Africa was a conscious effort to create an impression that we believed something that we actually did not believe.

Now, there are other examples in which Dr. Rice exaggerated the intelligence or overstated the case to help persuade the public of the need to go to war against Iraq. Let me cite a few.

On September 8, 2002, Dr. Rice said on CNN:

We do know that there have been shipments going into . . . Iraq, for instance, of . . . high quality aluminum tubes that are only really suited for nuclear weapons, centrifuge programs.

On July 30, 2003, she said that "the consensus view of the American intelligence agency" was that the alu-

minum tubes "were most likely for this use"—meaning for centrifuges to make nuclear weapons.

However, contrary to her claim, there was no certainty and no consensus view within the intelligence community about the use of the aluminum tubes. In fact, there was a fundamental disagreement, and the Department of Energy, which has the Nation's foremost centrifuge experts, and the State Department did not believe the tubes were intended for centrifuges. They believed the tubes were intended for conventional artillery rockets. Their disagreeing views were explicitly included in the October 2002 national intelligence estimate.

In my questions for the record, I asked Dr. Rice why she had said there was a consensus when there was none. Her answer did not respond to my question. So the question remains: Why did she say there was a consensus when there was not a consensus, and why did she say they were "only really suited for nuclear weapons" when they were, in fact, not only suitable for other purposes but, indeed, had been used for other purposes by Iraq—namely, for conventional artillery rockets?

In summary, Dr. Rice made the public case against Iraq as having reconstituted its nuclear weapons program far stronger than was supported by the classified intelligence. She exaggerated and distorted the facts and the intelligence provided to her in order to help convince the American public of the need to go to war.

Dr. Rice has also not been forthcoming on the question of when she knew of the differences within the intelligence community relative to the intended use of the aluminum tubes. Senator BIDEN asked Dr. Rice in a written question before the confirmation hearings whether she knew of the long-standing debate within the intelligence community at the time of her September 8, 2002 statement that the aluminum tubes "are only really suited for nuclear weapons programs, centrifuge programs," and when President Bush said four days later that "Iraq has made several attempts to buy high-strength aluminum tubes used to enrich uranium for a nuclear weapon."

She simply ducked the issue, and quoted a passage from the October 2002 NIE about a number of alleged Iraqi uranium enrichment activities—including the aluminum tubes—noting that the Department of Energy believed the tubes "probably are not part of" the nuclear program. She never answered the question of whether she was aware of the debate when she and the President made their erroneous statements.

One more example. On November 15, 2002, Dr. Rice said Saddam Hussein had been "helping some al Qaeda operatives gain training in CBRN [Chemical, Biological, Radiological or Nuclear weapons]."

On March 9, 2003, shortly before the war, she made a statement about the links between Saddam and al Qaeda, including a "very strong link to training al Qaeda in chemical and biological weapons techniques."

On September 7, 2003, she said: we know there was training of al Qaeda in chemical and perhaps biological warfare.

Those comments indicated certainty that Iraq provided training in chemical and biological weapons to al-Qaida. But the CIA had said that the reports of training came from sources of "varying reliability," and were "contradictory," as the Senate Intelligence Committee report makes clear.

Dr. Rice took what was a possibility and portrayed it as a fact.

Prior to the war, senior administration officials repeatedly and publicly stated that the reason the United States had to be prepared to use military force, and then go to war against Saddam, was to disarm Iraq of its weapons of mass destruction, which Saddam was said to be likely to provide to terrorists like al-Qaida.

Before the war, Dr. Rice said the following, on September 25, 2002: "This is a matter of disarming the Iraqi regime, because that's the danger, is that Saddam Hussein with nuclear, chemical, biological weapons will be a threat to his people, his neighbors, and to us."

On March 9, 2003, just 10 days before the start of the war, she said: "What the President is saying to the American people is . . . 'I will not stand by until the moment when Saddam Hussein is good at delivering biological weapons, by unmanned aerial vehicles.'"

On April 10, 2003 Ari Fleischer, the President's spokesman, summarized the point succinctly: "We have high confidence that they have weapons of mass destruction. That is what this war was about and it is about."

When questioned about this issue at her confirmation hearing on January 18, Dr. Rice joined the effort to rewrite the history of the publicly stated reasons for attacking Iraq. She said: "It wasn't just weapons of mass destruction. . . . It was the total picture, Senator, not just weapons of mass destruction, that caused us to decide that, post-September 11th, it was finally time to deal with Saddam Hussein."

The simple fact is that before the war, the administration repeatedly and dramatically made the case for war on the issue of Iraq possessing and continuing to develop weapons of mass destruction, and the likelihood that Saddam Hussein would provide those weapons to terrorists like al Qaeda. For Dr. Rice to suggest that there were many other, equally compelling, reasons to go to war simply does not square with the reality of how the administration persuaded the American people and the Congress of the need for war. Her suggestion is an effort to revise the his-

tory of the administration's presentations to the American people.

Dr. Rice again engaged in revisionist history about the Iraq military campaign during her nomination hearings before the Senate Foreign Relations Committee on January 18, 2005. Dr. Rice claimed: "This was never going to be easy; it was always going to have ups and downs."

Dr. Rice's statement is striking, not because of its substance, but because of how it stands in contrast to what the administration was telling Congress and the American people in the months before the invasion of Iraq.

The administration downplayed the difficulties of invading Iraq by claiming that we would be greeted as "liberators" by the Iraqi people. When Army Chief of Staff General Eric Shinseki predicted that "several hundred thousand soldiers" probably would be needed for the occupation of Iraq following the fall of Saddam Hussein, senior Defense Department officials rejected General Shinseki's assessment. Instead, Deputy Secretary of Defense Wolfowitz told the House Budget Committee before the start of the war: "I am reasonably certain that they [the Iraqi people] will greet us as liberators, and that will help us to keep requirements down." He also said that "the notion of hundreds of thousands of American troops is way off the mark."

Vice President CHENEY also repeated this claim to downplay the cost of regime change in Iraq. During an appearance on NBC's "Meet the Press" on March 16, 2003, the Vice President said: "The read we get on the people of Iraq is there is no question . . . they will welcome us as liberators the United States when we come to do that."

It was precisely the administration's rose-colored conviction that our troops would be hailed by the Iraqi people as liberators that resulted in the inexcusable failure to plan for a difficult and costly occupation of Iraq following the end of major hostilities.

Similarly, administration officials grossly underestimated the costs to the American people of rebuilding Iraq. In March 2003, Deputy Secretary of Defense Wolfowitz testified before Congress that Iraq "can really finance its own reconstruction, and relatively soon." The next month, in April 2003, the head of the U.S. Agency for International Development publicly estimated that the American taxpayers' portion of Iraqi reconstruction costs would be \$1.7 billion, adding that there were "no plans for any further-on funding for this." Instead, Congress has approved over \$20 billion in reconstruction funds for Iraq, and the final bill for the American taxpayer could reach hundreds of billions of dollars.

The Administration used the same rose-colored glasses in estimating the cost of rebuilding Iraq. Dr. Rice said there were always going to be "ups and

downs". But before the war, the administration never talked about, never planned for, and never prepared the American people for the "downs" of rebuilding Iraq. It only focused on the "ups". So I find Dr. Rice's latest assessment that the administration never thought that the post-Saddam period was going to be easy to be startlingly at odds with the administration's claims in making the case for the Iraq war in the first place.

One of my main concerns about this administration, including Dr. Rice, is that there appears to be no accountability for the many mistakes.

Consider the case of George Tenet, the former Director of Central Intelligence, who covered the administration's exaggerations on Iraq. President Bush had been publicly saying things like "on any given day," Saddam could provide WMD to terrorists, and that Saddam "would like nothing more than to use a terrorist network to attack and kill and leave no fingerprints." President Bush repeatedly indicated that Saddam might give WMD to terrorists without provocation.

On October 7, 2002 DCI Tenet sent a letter to the Senate Intelligence Committee declassifying portions of its new National Intelligence Estimate on Iraq. That letter made clear that the intelligence community believed it was unlikely that Saddam would share WMD with terrorists, and said it would be an "extreme step" and a "last chance to exact vengeance" if the U.S. had already attacked Iraq.

So there was a clear inconsistency between the views of the intelligence community and the public comments of the President. Yet, incredibly, on October 8, 2002, just a few days before the Senate was to vote on the resolution to authorize the use of force against Iraq, DCI Tenet issued a statement to the press saying "there is no inconsistency" between the views in the letter and the President's views, which was simply false. Its motivation was transparent: An honest acknowledgment of inconsistency might have had a negative effect on the Senate vote.

Instead of being held accountable for that critical misstatement, and instead of being held accountable for the October 2002 NIE, which was rife with errors, all in the direction of making Iraq more threatening, including erroneous statements not based on the underlying intelligence, George Tenet was awarded the Presidential Medal of Freedom by President Bush. That is not accountability. Accountability for mistakes and failures, no matter how serious, is not the hallmark of this administration.

Dr. Rice's exaggerations and distortions concerning Iraq were an important part of the administration's effort to convince the American people of the need to go to war. Few things are as fateful as that decision.

Finally, Secretaries of State must be strong enough to tell a President what he may not want to hear. There is admittedly one recent glimmer of hope in that regard.

In response to my written question, Dr. Rice did acknowledge that “there is of course a distinction” between Saddam Hussein and al Qaeda when it comes to the war on terrorism. That stands in contrast to President Bush’s claim on September 25, 2002, that “[Y]ou can’t distinguish between al Qaeda and Saddam when you talk about the war on terror.”

But that glimmer of independence is not enough to change my view that Dr. Rice should not be confirmed as Secretary of State.

The Bush administration’s prewar distortions and exaggerations of intelligence concerning Iraq’s weapons of mass destruction and ties to al Qaeda were the publicly stated basis for initiating the war.

I ask unanimous consent the questions and answers I asked of Dr. Rice also be printed in the RECORD following my statement.

The PRESIDING OFFICER (Mr. BURR). Without objection, it is so ordered.

(See exhibit 1.)

Mr. LEVIN. Finally, I think I have 1 additional minute. I will use that to conclude.

Voting to confirm Dr. Rice as Secretary of State would be a stamp of approval for her participation in the distortions and exaggerations of intelligence that the administration used before it initiated the war in Iraq, and the hubris which led to the administration’s inexcusable failure to plan and prepare for the aftermath of the overthrow of Saddam Hussein, with tragic ongoing consequences.

I believe we must do all we can to support our troops in their efforts to create a democratic government in Iraq, despite the circumstances we are in. But I cannot, in good conscience, give my approval to the mistakes and misjudgments that helped to create those circumstances. I will, therefore, vote against the confirmation of Dr. Rice to be Secretary of State.

I thank the Chair and yield the floor.

#### EXHIBIT 1

QUESTIONS FOR THE RECORD FROM SENATOR CARL LEVIN TO DR. CONDOLEEZZA RICE, AND HER RESPONSES (IN CONJUNCTION WITH HER NOMINATION TO BE SECRETARY OF STATE)

#### URANIUM FROM AFRICA

1. The CIA had sent a memo to you and Mr. Hadley on October 6, 2002 concerning a draft of the President’s scheduled October 7, 2002 Cincinnati speech. That memo included an explanation of the reasons why the CIA believed the reference to Iraq’s attempts to obtain uranium from Africa should be deleted. The CIA had sent a previous memo to Mr. Hadley (and Mr. Gerson, who was the speechwriter) the day before that memo sent to you, again expressing its doubts about the reports of Iraq’s attempts to get uranium

from Africa. Finally, the Director of Central Intelligence, George Tenet, called Mr. Hadley directly to ask that the reference to uranium from Africa be deleted from the October 7 speech. As a result of the CIA’s multiple expressions of its doubts about these reports, the reference was deleted, and the October 2002 speech made no mention of Iraq’s purported attempts to obtain uranium from Africa. Given all this and other activity, were you aware at that time (October 2002) that the Intelligence Community had doubts about the reports of Iraq’s purported efforts to obtain uranium from Africa? Were you aware prior to January 28, 2003, the date of the President’s State of the Union speech?

Answer: I do not recall Intelligence Community concerns about the credibility of reports about Iraq’s attempts to obtain uranium from Africa either at the time of the Cincinnati speech or the State of the Union speech. I would note that the Senate Select Committee on Intelligence report on prewar intelligence assessments on Iraq stated:

“When coordinating the State of the Union, no Central Intelligence Agency (CIA) analysts or officials told the National Security Council (NSC) to remove the ‘6 words’ or that there were concerns about the credibility of the Iraq-Niger uranium reporting.”

2. Prior to the State of the Union speech (January 28, 2003), did you ever discuss with the Director of Central Intelligence, George Tenet, the Intelligence Community’s doubts about reports of Iraq’s attempts to get uranium from Africa? If so, when was the first time you discussed the matter with him, and how many times did you discuss the issue prior to the State of the Union?

Answer: I do not recall discussing Intelligence Community doubts about such reports with Director Tenet prior to the State of the Union.

3. Prior to the State of the Union speech of January 2003, did you ever discuss with Stephen Hadley, your deputy, the choice of wording for the speech concerning Iraq’s purported attempts to obtain uranium from Africa? Prior to the speech, were you aware that the language had been changed to make reference to the British having learned of such efforts, rather than stating it as the US Government view?

Answer: Yes, I did discuss with Stephen Hadley concerns the Intelligence Community had about protecting sources and methods regarding reports on Iraqi attempts to procure uranium from Africa. These concerns were addressed by citing a foreign government service. I do not recall any discussion of concerns about the credibility of the reports.

4. Were you at all involved in the decision-making process about the phraseology of the wording for the January 28, 2003 State of the Union speech concerning Iraq’s purported attempts to obtain uranium from Africa (“The British government has learned that Saddam Hussein recently sought significant quantities of uranium from Africa”)? Who was the author of the wording, and was the author aware that the CIA had serious doubts about the claim at least as early as September 2002?

Answer: Yes, I did discuss with Stephen Hadley concerns the Intelligence Community had about protecting sources and methods regarding reports on Iraqi attempts to procure uranium from Africa. The State of the Union speech was prepared by the President’s speechwriters, in coordination with other members of the executive branch. I do not know who actually authored the words about Iraq’s attempts to procure uranium from Africa.

5. On July 13, 2004 you said the following on Face the Nation: “What I knew at the time is that no one had told us that there were concerns about the British reporting.” Given all the activity indicating CIA doubts and concerns about the claim, including a CIA memo sent to you in early October 2002, how could you not know of the doubts and concerns?

Answer: I do not recall reading or receiving the CIA memo of October 2002. However, I was aware of the October 2002 National Intelligence Estimate stating “Iraq also began vigorously trying to procure uranium ore and yellowcake; acquiring either could shorten the time Baghdad needs to produce nuclear weapons.”

6. On June 8, 2003, on ABC’s This Week with George Stephanopoulos, you said “At the time the State of the Union address was prepared, there were also other sources that said that they were, the Iraqis were seeking yellow-cake, uranium oxide, from Africa. And that was taken out of a British report. Clearly, that particular report, we learned subsequently, subsequently, was not credible. . . . The intelligence community did not know at that time or at levels that got to us that this, that there was serious questions about this report.”

How could you say such a thing when, before the State of the Union speech, the CIA had told the British of its doubts about the claim and urged them to remove it from their dossier; when the Director of Central Intelligence had personally called your Deputy, Stephen Hadley; when the DCI had sent a memo on October 5 to Mr. Hadley; and when he sent another memo to you and Mr. Hadley on October 6, all explaining why the claim should be removed from the President’s October 7 Cincinnati speech, which it was. How can you claim that “the intelligence community did not know at that time or at levels that got to us that this, that there was serious questions about this report”?

Answer: National Intelligence Estimates represent the authoritative judgment of the Intelligence Community. CIA also provided information citing Iraq’s attempts to procure uranium from Africa to the White House four days before the State of the Union speech. I would also note that the Senate Intelligence Committee concluded that no CIA analysts or officials expressed doubt about the uranium reporting when coordinating on the State of the Union speech.

#### IRAQ: ALUMINUM TUBES

7. On July 30, 2003, you said “the consensus view of the American intelligence agency” [sic] was . . . that the aluminum tubes “were most likely for this use,” meaning for centrifuges to make nuclear weapons. However, there was no consensus view on the use of the aluminum tubes; there was a fundamental disagreement within the Intelligence Community, and the Department of Energy and the State Department did not believe the tubes were intended for centrifuges. Given that there was no consensus, why did you say there was?

Answer: The October 2002 National Intelligence Estimate established the Intelligence Community’s authoritative assessment on the aluminum tubes issue. It stated:

“Most agencies believe that Saddam’s personal interest in and Iraq’s aggressive attempts to obtain high-strength aluminum tubes for centrifuge rotors—as well as Iraq’s attempts to acquire magnets, high-speed balancing machines and machine tools—provide compelling evidence that Saddam is reconstructing a uranium enrichment effort for



Baghdad's nuclear weapons program. (DOE agrees that reconstitution of the nuclear program is underway but assesses that the tubes are probably not part of the program.)" A footnote noted INR's alternative view to the NIE's authoritative assessment.

NO DISTINCTION BETWEEN IRAQ AND AL QAEDA?

8. Do you make any distinction between Saddam Hussein and al Qaeda when it comes to the war on terror, or do you think they are indistinguishable?

Answer: Yes, there is of course a distinction, but Saddam Hussein did harbor terrorists and had many other ties to terrorists, including contacts with al Qaeda, as the 9-11 Commission recognized. And he was an avowed enemy of America and of our allies. The possibility that an outlaw state might pass a weapon of mass destruction to a terrorist is the greatest danger of our time.

The PRESIDING OFFICER. The Senator from Indiana.

Mr. LUGAR. Mr. President, I ask unanimous consent that when the Senate reconvenes at 2:15, the following be the order of speakers: Senator MCCONNELL, Senator BYRD, Senator HAGEL, Senator ALLEN, Senator BOXER, Senator ALEXANDER, Senator DURBIN, a Republican Senator, and Senator FEINSTEIN.

The PRESIDING OFFICER. Is there objection?

Mrs. HUTCHISON. Mr. President, reserving the right to object.

The PRESIDING OFFICER. The Senator from Texas.

Mrs. HUTCHISON. No objection.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LUGAR. I thank the Chair. This will be helpful, I believe, so Senators can allocate their time. I would comment to the Chair this means that essentially the period from 2:15 to approximately 5 o'clock will be consumed by these Senators. But the order allows for 9 hours of debate, which means theoretically there could be 4 more hours-plus after that to accommodate other Senators.

Mr. President, I also ask unanimous consent that during quorum calls the time be charged equally against both sides.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

The Senator from Indiana.

Mr. BAYH. I ask my colleague from Texas, which of us was on the floor first?

Mrs. HUTCHISON. Mr. President, I do not know. I thought I was supposed to speak at 12:15, but if—

Mr. BAYH. I thought I was supposed to speak at 12:10. So I guess the trains are not running on schedule today.

Mrs. HUTCHISON. Mr. President, I ask the distinguished chairman, are there any other speakers or are Senator BAYH and I the last two?

Mr. LUGAR. My information is at some point Senator SALAZAR wishes to speak before the luncheons.

Mrs. HUTCHISON. I would suggest, then, that Senator BAYH go next and I be able to follow him.

Mr. LUGAR. And then Senator SALAZAR be accommodated. I ask unanimous consent that be the order.

The PRESIDING OFFICER. Without objection, it is so ordered.

The Senator from Indiana.

Mr. BAYH. Mr. President, I thank the Senator from Texas for her courtesy, and I pledge I will do my best to finish in 10 minutes or less.

It is a pleasure to be on the floor today with my friend and colleague from Indiana. I have often thought that events around the world, and particularly in Iraq, would have gone so much better if those in a position to make policy for our country had listened to his wise counsel and advice. It is not often I find myself in disagreement with my friend, but on this occasion I do.

I rise to express my opposition to the nomination of Condoleezza Rice and her proposed promotion to that of the position of Secretary of State—not because I object to her personally; I do not; not because I oppose the mission of establishing freedom and democracy in Iraq; on the contrary, I support it; but because I believe she has been a principal architect of policy errors that have tragically undermined our prospects for success in this endeavor.

Those in charge must be held accountable for mistakes. We must learn from them, correct them, so we may succeed in Iraq. If the President of the United States will not do this, then those in the Senate must.

The list of errors is lengthy and profound, and, unfortunately, many could have been avoided if Dr. Rice and others had only listened to the counsel offered from both sides of the aisle.

From the beginning of this undertaking, we have had inadequate troop strength to accomplish the mission. The mission was, of course, not to simply realize regime change in Iraq but, instead, to recognize and accomplish nation building at its most profound. We violated a fundamental tenet of planning for war, which is to plan for the worst and hope for the best. Instead, all too often in Iraq we have hoped for the best and, instead, are reaching the worst.

The advice to have greater troop strength was not partisan. Our colleagues, Senator MCCAIN, Senator HAGEL, and others, virtually pleaded with the administration to provide for greater security through troop strength on the ground. Those pleas fell on deaf ears.

We have never had a realistic plan for the aftermath of this conflict. The State Department made plans. They were disregarded. The CIA warned of the potential for a growing insurgency. Their concerns were dismissed. Senator LUGAR held hearings that were prescient in this regard, pointing out the importance of planning for the aftermath and the inadequacy of the prepara-

tion for the aftermath before the war. The results of those hearings were ignored.

This is no ordinary incompetence. Men and women are dying as a result of these mistakes. Accountability must be had. We dismissed the Iraqi Army.

In my trip to Iraq in December, one of our top ranking officials told me there that things today in Iraq would be 100-percent better—100-percent better—if we had only not dismissed the Iraqi Army; not the generals, not the human rights violators, not those who should be held accountable for their own actions, but the privates, the corporals, the lieutenants, the captains, those who should be on our side providing for stability and security in Iraq and now, tragically, are being paid to kill Americans because we sent them home and said they had no future in the Iraq that we were hoping to build.

Likewise, we disqualified all former Baathists from serving even in lower levels of the bureaucracy in that country. They could have helped us run the nation. They could have helped us to reassure the Sunni community that we wanted to reincorporate them in the future of Iraq. Instead, many of them are fighting us today in Iraq as well.

All of these mistakes have substantially undermined our prospects for success, and tragically so. The chaos that has arisen from the lack of security and stability has fed this insurgency.

I asked one of our top ranking officials in Iraq in December which was growing more quickly, our ability to train Iraqis to combat the insurgency or the insurgency itself? His two-word response: The insurgency. Unfortunately, in some regards we have even succeeded in discrediting the very cause for which we are fighting and dying today. I listened intently to the President's inaugural address on the steps of this Capitol in which he spoke repeatedly about the need to advocate freedom and liberty and democracy around the world, not only because it is in our interest but because it is in the interest of peace and stability across the planet as a whole. In that regard he is right.

But I could not help but recall the words of a member of the Iraqi Electoral Commission, a Turkoman from Kirkuk, who finally looked at me in Baghdad and said: Senator, you do not understand. For too many of my people, when they hear the word "democracy," they think violence, they think disorder, they think death and economic disintegration.

It does not get much sadder than that. It is heartbreaking that the sacrifices that have been made, the idealism of our troops, America's prospects for success in Iraq, our very standing in the world, have too often been undercut by ineptitude at the highest levels of our own Government.

I think of a visit, 6 months ago, with some of our colleagues to Walter Reed Army Hospital to visit with some of the soldiers who have returned. They are constantly on my mind. I think of their idealism, their heroism, their perseverance in the face of an adversity that those of us who are not there can hardly imagine.

We have a moral obligation to provide better leadership than that which has been provided in this conflict. Too often this administration has suggested that the refusal to admit error, to learn from error, to correct error is a virtue. When lives and limbs are at stake, it is not.

As a former executive of our own State, I have always believed that accountability for performance is vitally important to success. If this President will not provide it, then it is up to those of us in the Senate to do so.

I believe with all of my heart that our country is strongest when we stand for freedom and democracy. We are attempting to accomplish the right thing in Iraq. We have been the authors of much of our own misery. As a result of that, I cannot find it in my heart or in my mind to vote for the promotion of Dr. Rice. Accountability is important. I will vote no and urge my colleagues to do the same.

I yield the floor.

The PRESIDING OFFICER. The Senator from Texas is recognized.

Mrs. HUTCHISON. Mr. President, I have listened to some of the debate on this nomination. It is unfortunate that we have lost focus about what we should be doing in the confirmation of the Secretary of State. I don't think rehashing potential mistakes some think may have been made in the war on terrorism, specifically in Iraq, is something that should be brought up as a reason to vote against Condoleezza Rice for Secretary of State.

I, for one, will say mistakes have been made. I don't think war is ever perfect. You can't make an outline and say this is how a war is going to go and expect it to go in that exact way. However, I don't think anyone could have anticipated all that has happened or the kind of enemy that we face. An enemy that is willing to blow itself up to kill innocent people requires a different strategy and approach. We are making the adjustments.

One of the leaders who has kept a steady focus on the war on terrorism and our efforts in Iraq is the woman who is before us today. It is Condoleezza Rice who has kept the steady aim and helped our President see all of the minefields out there. This has strengthened our country, to stay the course in the war on terrorism. The stabilization of Iraq is a step forward to promoting peace worldwide.

Condoleezza Rice is absolutely the most qualified person to succeed a wonderful Secretary of State, Colin Powell.

What do you want in a Secretary of State? What do you look for? What would foreign leaders look for in a Secretary of State?

No. 1: Somebody who has a deep understanding of foreign policy. Condoleezza Rice has had a 25-year career in foreign policy, an exemplary academic background, graduating with a Ph.D. in international studies with a Russian focus—concentration on Russian history and Russian relations—cum laude and Phi Beta Kappa. She has the absolute ability to do this job, unquestionably, and she has the experience. For 25 years she has served three Presidents, been a key adviser in the one of the most tumultuous times of our history, and after 9/11, brought our country together by focusing on an enemy that is a new kind of enemy. Condoleezza Rice has done that, and she has done a great job.

No. 2: In looking for a Secretary of State, you want someone who is known to our country and known to foreign leaders. She will not be a stranger, speaking for our President. She is known to foreign leaders because as national security advisor, she has dealt with foreign leaders throughout the world. She has strong working relationships with world leaders, foreign ministers, national security advisers, and our closest allies. These relationships have been developed for over a quarter of a century. They will be valuable assets to our country and to her.

Having been a Soviet affairs specialist, who worked during the Cold War, she helped guide our Nation's efforts to promote freedom and democracy throughout that part of the world in the emerging Soviet republics. She helped guide our Nation to promote freedom throughout the world, by stressing the virtues of democracy, defying those who suggested that communism was here to stay and Eastern Europe could not be liberated. With the unification of Germany and the collapse of the Soviet Union, the Reagan administration made history with Condoleezza Rice in a key position.

No. 3: You want a Secretary of State to be a trusted adviser to the President. There is no doubt the President and Dr. Rice know each other well. The President trusts her. And when foreign leaders talk to Condoleezza Rice, they will know she is speaking for the President, through offers made and pronouncements stated. Being a trusted adviser to the President is very important.

And, No. 4: You need someone who can manage a very large and important department of our Government with offices strewn throughout the world and with ambassadors reporting affairs in those countries. It will be important to have someone who is a good manager. She has served as Provost of Stanford University during her 6 years there, managing a diverse population.

On a personal note, I wrote a book called "American Heroines," and one of the interviewees I had was Condoleezza Rice. I was talking to contemporary women who have broken barriers, and I interviewed Condoleezza Rice. I asked her the question: What is the best preparation for the rough and tumble of your job? She said: Without a doubt, being provost of Stanford University, because I dealt with 1,400 very smart people who were basically independent contractors, and I had to learn when to persuade, when to inform, and when to demand.

If that isn't a recipe for Secretary of State, I don't know one: When to persuade, when to inform, and when to demand. Diplomats need to know when to do each of these and she has honed these skills during her time as National Security Adviser, and most certainly while managing the 1,400-member faculty at Stanford University.

She has become a person uniquely qualified for this position. I am so proud to support her. She is a woman who is unflappable and has comported herself with dignity through the most trying times, through trying hearings and trying questioning. She has dealt with the largest crisis that we have had in our country, surely in the last 25 years, 9/11, finding out who the enemy is, where that enemy was being trained, and trying to make sure that we had a strategy to combat it.

Condoleezza Rice will be a great Secretary of State. She will make her mark on this position as some of the best Secretaries of State in our history have done. She has the capability. She has the trusted ear of the President. She has the knowledge of foreign policy from 25 years of experience and relationships with heads of state and foreign ministers, friend and enemy alike, and will work well with them.

She is going to collaborate when collaboration is called for in our foreign policy but more importantly, she will protect America when it is necessary.

I am proud of this nomination. I am proud of the President for bringing her in as National Security Adviser, working with her, learning from her and teaching her at the same time. The relationship is perfect for the new challenge she will face.

She is up to this challenge. I have every faith in her. I hope our colleagues will look to the future, look to what she can do, and will not rehash things in the past for which she was not responsible. She deserves the opportunity to represent our country, and, more important, give the President of the United States the person he wants in this job. As we face a very difficult 4 years, he deserves to have the person he chose. I hope the vote will be overwhelming.

I yield the floor.

The PRESIDING OFFICER. The Chair recognizes the Senator from Colorado.

Mr. SALAZAR. Mr. President, I rise today in relation to the nomination of Dr. Rice to be Secretary of State. Section 2 of Article II of the Constitution obligates the Senate to advise and consent on the President's nominees for his cabinet.

That is a solemn duty, to be sure. So let me be clear up front that I will give my consent to Dr. Rice's nomination. I believe she is qualified for this important post and I am hopeful she will do an outstanding job advancing the interests and ideals of this great country.

As a U.S. Senator, given the gravity of the situation facing the United States in Iraq, I also want to take this moment to meet my obligation to advise Dr. Rice and the President.

I do this for one reason. We all serve here at the pleasure of the citizens of our States. Our efforts fail or succeed based on the informed consent of those citizens. Nowhere is that more clear than in the areas of war and peace. The consequences of war are clear. Like so many American families, my family knows the pain and sacrifice of war. My relatives have been killed on the soils of Europe and other places.

In World War II, we lost nearly half a million Americans. In the war in Iraq, we have lost 1,371 soldiers and more than 10,000 have been wounded. I visited some of our young brave men and women at Walter Reed Army Medical Center a few weeks ago and saw the struggles and pains of them and their families as they suffered from the wounds of war.

I support our troops and I pray and hope that their efforts in Iraq will have not been in vain and that the elections next week will usher in a new and free democracy in that nation.

Nor do I rise today out of some partisan spirit. In fact, over the last 3 weeks I have very publicly and very clearly spoken in favor of two other cabinet nominees. This is a patriotic obligation, not a partisan exercise.

As we look to the future, I believe strongly we must reflect on the past and constantly review and assess our performance for lessons learned from the American people. In fact, no one does a better job of this than the United States military. It invests great manpower and hours in after-action reviews to ensure that its doctrine, planning and execution were as good as it could have and should have been.

Such an after-action review for the administration would, I think, reveal clear concerns. There has been a general lack of candor—to our troops and their families, to our taxpayers and even, to some extent, to ourselves. Only by addressing this failure can we hope to ensure the continued informed consent of the American people for this historic undertaking in Iraq.

This morning's paper reports that the Army is preparing to keep the level of U.S. troops in Iraq unchanged

through the next 2 years. It is troubling because our troops have been told so many different things so many times that I fear they no longer know what lies ahead in their future.

I have to believe that was a troubling headline to read for the 150,000 families—including the more than 2,000 in Colorado—who have loved ones deployed to Iraq and the thousands of others who know that their loved ones will be redeploying to Iraq for a second or even a third tour.

This morning's newspaper also reports that the administration will seek an additional \$80 billion for ongoing operations in Iraq. This is over and above the more than \$149 billion already appropriated for this effort. Compare that with what the administration told the American people on January 19, 2003, when it said that this entire effort would cost less than \$50 billion.

I remind my colleagues that each and every dollar of this operation is money added to the deficit. That is money borrowed from foreign governments that will have to be paid for by our children.

As troubling as that deficit is, we will soon be faced with the challenge of deciding how to pay for many domestic issues, including most importantly, the health care our veterans have earned, and some are arguing we should tell the American people and our veterans that we simply cannot afford a level of care they have come to expect.

Lastly, I am concerned about what can only be called a lack of candor—and urgency—with ourselves and our decisions.

What else could explain the massive intelligence failures that preceded 9/11—the failure to see what was coming from al-Qaida, despite the years of its hateful rhetoric and despicable actions. And what else can explain the slowness in creating the Department on Homeland Security, or the lack of support for the 9/11 Commission and its clarion call for intelligence reform in the face of this hateful enemy. And what else—unless it was that, counter to all warnings from our military, we convinced ourselves that this effort in Iraq would be over in weeks, not years—can account for the fact that now, nearly 2 years since the start of this operation, our troops do not have the armor they need?

I end where I began, Mr. President. My advice is simple. To succeed in Iraq and elsewhere in the world, we need to heed the lessons learned over the past years. We need to be sure our intelligence is sound before we commit our troops, ensure our troops are prepared, and ensure our citizens are informed.

Educated, as she was, in Denver, I am confident Dr. Rice took to heart the candor and straight talk that we value in the West and in Colorado. Those will be important attributes for her to employ as she becomes Secretary of State.

I yield the floor.

Mr. LUGAR. Mr. President, I ask the Chair how much time remains on both sides of the aisle for debate this afternoon?

The PRESIDING OFFICER. The majority has 3 hours 35 minutes. The minority has 3 hours 39 minutes.

Mr. LUGAR. I thank the Chair and yield the floor.

#### RECESS

The PRESIDING OFFICER. Under the previous order, the hour of 12:30 p.m. having arrived, the Senate stands in recess until 2:15 p.m.

Thereupon, the Senate, at 12:45 p.m., recessed until 2:14 p.m. and reassembled when called to order by the Presiding Officer (Mr. VOINOVICH).

#### NOMINATION OF CONDOLEEZZA RICE TO BE SECRETARY OF STATE—Continued

The PRESIDING OFFICER. The Senator from Nebraska.

Mr. HAGEL. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. MCCONNELL. Mr. President, I ask unanimous consent the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. MCCONNELL. Mr. President, I rise today to declare my unqualified support for the President's nominee to be America's 66th Secretary of State, Dr. Condoleezza Rice.

Dr. Rice's fitness for the job is plain to every Member of this Chamber. She has excelled in the foreign policy arena for 25 years and served three Presidents. She has built lasting, personal relationships with world leaders and foreign policymakers throughout the world. She has been one of the main authors of America's new approach to foreign policy in the aftermath of September 11. Most importantly, she has the complete trust and confidence of the President, and is perfectly poised to follow his leadership as America promotes freedom and democracy across the globe. Dr. Rice is the ideal person to lead the State Department at this time. The Department's mission will be to shatter the barriers to liberty and human dignity overseas, and Dr. Rice has already broken many barriers in her relatively short lifetime.

This remarkable woman was born in Birmingham, AL, in the same year that the Supreme Court of the United States handed down its *Brown v. Board of Education* decision. Few then would have believed that a young African-American girl, born under the heavy hand of Jim Crow, could one day become this Nation's chief diplomat. But

Dr. Rice's mother, a music teacher named Angelina, and her father, the Reverend John Rice, knew their Condi was meant for great things, and Reverend Rice nicknamed his daughter "Little Star."

Dr. Rice may not have inherited great financial wealth from her parents, but she did inherit a love of learning. Her parents were both educators and made sure their only child could read prodigiously by age 5. At age 3, she had begun the piano lessons that would one day lead to her accompanying world-renowned cellist Yo-Yo Ma. She excelled in school and received her bachelor's degree with honors at the age of 19. She went on to earn her master's and Ph.D. in international studies, and later became, at age 38, the youngest provost in the history of Stanford University.

Her accomplished career led to her appointment as Assistant to the President for National Security Affairs in 2001. In that role, Dr. Rice has been at the center of some of the most important foreign policy decisions since President Harry Truman, George Marshall and Dean Acheson navigated the beginning of the Cold War.

In the past 4 years, she has helped formulate a national security strategy to protect the United States by draining the swamps that permit terrorism to flourish. She has been a key architect of the President's two-state solution in the Middle East—a policy that led to the first free and democratic Palestinian elections ever.

She has helped develop a more secure relationship between the United States and Russia, leading to record reductions in that country's amount of nuclear warheads. She has helped craft the important six-party talks designed to end North Korea's nuclear program.

She was at the center of the President's successful operation to remove the Taliban from Afghanistan and enable the Afghan people to practice democracy for the first time ever.

I might say, just having been in Afghanistan within the last couple of weeks, it is an enormous success story that we all have a right to feel proud about.

She led the effort to remove Saddam Hussein from power in Iraq, eliminate the possibility of his ever unleashing weapons of mass destruction, and liberate over 25 million Iraqis from his reign of terror.

We need Dr. Rice's leadership at this crucial time in America's history. As President Bush so eloquently stated last week in his second inaugural address, our country's safety is inextricably tied to the progress of freedom in faraway lands. Those lands are not so far away anymore. Two vast oceans are no defense against a small band of terrorists with a dirty bomb, a vial of ricin, or boxcutters.

In the post-September 11 world, our national security depends heavily on

our foreign policy, and our foreign policy will be determined largely by our national security needs. Because the light of liberty chases away the shadows of resentment, intolerance, and violence that lead to attacks on America, it is in America's interests to promote freedom and democracy in every corner of the globe.

Democracy and economic development are crucial components to winning the global war on terror. Soon, if we finish our mission, Iraq will be a beacon of economic and political freedom in the Middle East, and the rogue despots of the region will watch helplessly as their citizens demand the freedoms and economic prosperity enjoyed by their Iraqi neighbors. That day will be very uncomfortable for them—and a victory for the free world.

The Department of State must be a primary actor in this mission, because American diplomacy will be the primary force to create a world more favored toward freedom. The global war on terror requires us to cooperate with other nations more than any other global conflict before. It requires focus in parts of the world that were unfamiliar to many Americans 3 years ago. We will need to argue the virtues of liberty and democracy to an audience that may be hearing such arguments for the first time.

America will need to rely on the multinational institutions that have served her so well in the past to succeed in this new era. Our relations with NATO, the European Union, and other partners must be reassured and reaffirmed. And, just as we formed coalitions of the willing to liberate Afghanistan and Iraq, we should continue to cultivate alliances of democracies when the need arises, to serve as an example to the world that the best method of governing is to seek the consent of the governed.

For all of these hard tasks before us, I can think of no better person to ensure success than Dr. Rice. Her personal courage is eclipsed only by her professional pre-eminence. Her parents aptly named her "Condoleezza" after the Italian musical term "con dolcezza" which is a direction to play "with sweetness." But she is also brilliant, compassionate, and determined to advance the President's vision of a world free from despotism.

The State Department will play the lead in American foreign policy. Its foreign-service officers are the face of America to millions worldwide. What better way to empower them than by confirming the President's most-trusted advisor as Secretary of State?

I wish to address briefly the criticisms that some of my colleagues have directed at Dr. Rice. As far as I can tell, no one has impugned her ability or moral integrity. Most of the criticisms seem to rest on the concern that she will not make it her primary mission

as Secretary of State to disagree with the President.

Think about that. Some would suggest that the Secretary of State's job is to oppose the President's policies. The Senate has not attempted to so micro-manage the relationship between the President and a cabinet officer since passing the Tenure of Office Act.

Let me be clear to my colleagues: It is the role of the President to set foreign policy. It is the role of the Secretary of State to execute it.

Of course, as America's top diplomat, Dr. Rice will be expected to bring her expertise on a wide variety of issues to the table. The President has chosen her because he values her opinion. But all foreign policy decisions ultimately rest with the President. For some to suggest that a Secretary of State should be some kind of agitator-in-residence, constantly complicating the implementation of policy, is irresponsible.

Furthermore, Dr. Rice enthusiastically subscribes to President Bush's doctrine of spreading liberty. She was in the White House on September 11 when it was feared the building would come under attack. From a bunker beneath the White House, she watched the footage of those two planes striking the Twin Towers over and over. She was with the President that night, when he first formulated the policy that America would make no distinction between the terrorists who committed those evil acts and those who harbored them.

Dr. Rice was with the President during Operation Enduring Freedom. She was with him when he made the case to the United Nations that Saddam Hussein must face serious consequences. And she was with the President when he decided to liberate Iraq and the world from Saddam Hussein's evil intent.

After sharing so many searing experiences, President Bush and Dr. Rice now share a vision for responding to them. This should be no surprise.

Like the President, Dr. Rice realizes that the challenges we face today are daunting and will take generations to overcome. Winning the Global War on Terror and spreading peace and freedom will not be easy. But few things worth doing are. This administration has taken the long view, and is committed to a long-term strategy, the reward for which is years in the future. Posterity will thank them, and this Congress, for seeing the fight through.

The liberation of Iraq was the right thing to do. We removed a tyrant who had both the means and the motive to attack America or her interests. I urge my colleagues who focus only on the setbacks, mistakes, or tragedies of Operation Iraqi Freedom: Take the long view.

If there had been as many television cameras at Omaha Beach on D-Day as there are in this chamber today, General Eisenhower would have been fired

before sunset. War is messy, but history tells us we must see our fights through to the end. The goal of spreading peace and freedom in the Middle East is too important to suffer hypercritical, politicized attacks.

I am happy to praise Dr. Rice today. My experiences with her over the years justify every word I have said. But we should not be debating her nomination today. This Senate should have confirmed her on January 20.

Finally, I wish to leave you with a question for every Member of this body to ponder. It is too easy to snipe from the sidelines at nominees like Dr. Rice, who are willing to make great sacrifices to serve their country. So I ask, what positive actions can this Senate take to further the spread of peace, liberty and democracy over the globe?

I would refer my colleagues to the Asia Freedom Act of 2004, which Senator LUGAR and I proposed last November. The act provides an integrated and coherent framework for U.S. policy towards North and Southeast Asia. It ties U.S. foreign aid to commitments from governments in the region to better their records in democracy, civil liberties, cooperation in the global war on terror, and several other areas. It requires the State Department to judge these governments not by what they say, but rather the concrete actions they undertake to further democracy, security and stability in the region.

This act would contribute to the march of freedom from sea to sea. This is the kind of business this Senate should be focusing on. Advancing freedom, attacking terrorism and ending tyranny is the mission of our time. I have no doubt that this Senate recognizes that and will act with commensurate speed and wisdom.

America has passed weighty tests before. Sixty years ago, emerging wearily from a great war, this country began the struggle with another seemingly entrenched enemy—the Soviet Union and its scourge of Communism. When that battle began, Americans could not know when it would end. But they knew they had to fight it. In 1947, President Harry Truman spoke to a joint session of Congress about this new Cold War. He said, “Great responsibilities have been placed upon us by the swift movement of events. I am confident that the Congress will face these responsibilities squarely.”

Now it falls to us to face our responsibilities just as squarely. We can, we will, and we must.

I yield the floor.

I yield the floor. I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. BYRD. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER (Mr. ISAKSON). Without objection, it is so ordered.

Mr. BYRD. Mr. President, how much time do I have?

The PRESIDING OFFICER. The time is 60 minutes.

Mr. BYRD. I thank the Chair.

Mr. President, in Federalist No. 77, Alexander Hamilton wrote:

It will readily be comprehended, that a man who had himself the sole disposition of offices, would be governed much more by his private inclinations and interests, than when he was bound to submit the propriety of his choice to the discussion and determination of a different and independent body, and that body an entire branch of the legislature. The possibility of rejection would be a strong motive to care in proposing.

Although Hamilton explains the importance of the role of the Senate in the appointment of officers of the United States, neither he nor the Constitution is specific about what criteria Senators must use to judge the qualifications of a nominee. The Constitution only requires that the Senate give its advice and consent. It is therefore left to Senators to use their own judgment in considering their vote. The factors involved in such judgments may vary among Senators, among nominees, and may even change in response to the needs of the times.

The position of Secretary of State is among the most important offices for which the Constitution requires the advice and the consent of the Senate. It is the Secretary of State who sits at the right hand of the President during meetings of the President’s Cabinet. The Secretary of State is all the more important today, considering the enormous diplomatic challenges our country will face in the next 4 years.

I commend the Foreign Relations Committee for its work in bringing the nomination of Dr. Condoleezza Rice to the Senate. Chairman Richard Lugar conducted 2 days of hearings for this nominee and the debate that began in the committee on this nomination is now being continued on the floor of the Senate. Senator BIDEN also provided a voice in great foreign policy experience during those hearings. I was particularly impressed by Senator BOXER who tackled her role on the committee with passion and with forthrightness, as did Senator KERRY.

There is no doubt that Dr. Rice has a remarkable record of personal achievement. She obtained her bachelor’s degree at the tender age of 19—get that. Speaking as someone who did not earn a bachelor’s degree until I had reached 77 years of age, I have a special appreciation for Dr. Rice’s impressive academic achievement. It was a remarkable achievement indeed.

She then obtained a doctorate in international studies and quickly rose through the academic ranks to become provost of Stanford University. Dr. Rice has also gathered extensive experience

in foreign policy matters. She is a recognized expert on matters relating to Russia and the former Soviet Union. She has twice worked on the National Security Council, once as the senior adviser on Soviet issues and most recently for 4 years as National Security Adviser.

Dr. Rice has had ample exposure to the nuances of international politics and by that measure she is certainly qualified for the position of Secretary of State.

The next Secretary of State will have large shoes to fill. I have closely watched the career of Colin Powell since he served as National Security Adviser to President Reagan and we worked together during the Senate consideration of the INF treaty of 1988. Colin Powell distinguished himself in his service as chairman of the Joint Chiefs of Staff, particularly during the 1991 Gulf War. When his nomination came before the Senate in 2001, I supported his confirmation and I supported it strongly based upon the strength of his record.

The vote that the Senate will conduct tomorrow, however, is not simply a formality to approve of a nominee’s educational achievement or level of expertise. I do not subscribe to the notion that the Senate must confirm a President’s nominees barring criminality or lack of experience. The Constitution enjoins Senators to use their judgment in considering nominations. I am particularly dismayed by accusations I have read that Senate Democrats, by insisting on having an opportunity to debate the nomination of Dr. Rice, have somehow been engaged in nothing more substantial than “petty politics,” partisan delaying tactics. Nothing, nothing, nothing could be further from the truth.

The Senate’s role of advice and consent to Presidential nominations is not a ceremonial exercise. Here is the proof. Here is the record. Here is the document that requires more than just a ceremonial exercise.

I have stood in the Senate more times than I can count to defend the prerogatives of this institution and the separate but equal—with emphasis on the word “equal”—powers of the three branches of Government. A unique power of the legislative branch is the Senate’s role in providing advice and consent on the matter of nominations. That power is not vested in the Senate Foreign Relations Committee, it is not vested in any other committee, nor does it repose in a handful of Senate leaders. It is not a function of pomp and circumstance, and it was never intended by the Framers to be used to burnish the image of a President on Inauguration Day. Yet that is exactly what Senators were being pressured to do last week, to acquiesce mutely to the nomination of one of the most important members on the President’s

Cabinet without the slightest hiccup of debate or the smallest inconvenience of a rollcall vote.

And so, Mr. President, we are here today to fulfill our constitutional duty to consider the nomination of Dr. Rice to be Secretary of State.

I have carefully considered Dr. Rice's record as National Security Adviser in the 2 months that have passed since the President announced her nomination to be Secretary of State, and that record, I am afraid, is one of intimate—intimate—involvement in a number of administration foreign policies which I strongly oppose. These policies have fostered enormous opposition, both at home and abroad, to the White House's view of America's place in the world.

That view of America is one which encourages our Nation to flex its muscles without being bound by any calls for restraint. The most forceful explanation of this idea can be found in the "National Security Strategy of the United States," a report which was issued by the White House in September 2002. Under this strategy, the President lays claim to an expansive power to use our military to strike other nations first, even if we have not been threatened or provoked to do so.

There is no question, of course, that the President of the United States has the inherent authority to repel attacks against our country, but this National Security Strategy is unconstitutional on its face. It takes the checks and balances established in the Constitution that limit the President's ability to use our military at his pleasure and throws them out the window.

This doctrine of preemptive strikes places the sole decision of war and peace in the hands of a President—one man or woman—and undermines the constitutional power of Congress to declare war. The Founding Fathers required that such an important issue of war be debated by the elected representatives of the people, the people out there, in the legislative branch precisely, because no single man could be trusted with such an awesome power as bringing a nation to war by his decision alone. And yet that is exactly what the National Security Strategy proposes.

Not only does this pernicious doctrine of preemptive war contradict the Constitution, it barely acknowledges the Constitution's existence. The National Security Strategy makes only one passing reference, one small passing reference, to the Constitution. It states that "America's constitution"—that is "constitution" with a small "c"—"has served us well"—as if the Constitution does not still serve this country well. One might ask if that reference to the Constitution is intended to be a compliment or an obituary.

As National Security Adviser, Dr. Rice was in charge of developing the National Security Strategy. She also

spoke out forcefully in favor of the dangerous doctrine of preemptive war. In one speech, she argues that there need not be an imminent threat before the United States attacked another nation. "So as a matter of common sense," said Dr. Rice, on October 1, 2002, "the United States must be prepared to take action, when necessary, before threats have fully materialized." But that "matter of common sense" is nowhere to be found in the Constitution. For that matter, isn't it possible to disagree with this "matter of common sense"? What is common sense to one might not be shared by another. What's more, matters of common sense can lead people to the wrong conclusions. John Dickinson, the chief author of the Articles of Confederation, said in 1787, "Experience must be our only guide; reason may mislead us."

As for me, I will heed the experience of the Founding Fathers as enshrined in the Constitution over the reason and "common sense" of the administration's National Security Strategy.

We can all agree that the President, any President, has the inherent duty and power to repel an attack on the United States. He doesn't have to call Congress into session to do that. That is a matter that confronts the Nation immediately and the people and our institutions are in imminent danger.

But where in the Constitution can the President claim the right to strike another nation before it has even threatened our country, as Dr. Rice asserted in that speech? To put it plainly, Dr. Rice has asserted that the President holds far more of the warpower than the Constitution grants him.

This doctrine of attacking countries before a threat has "fully materialized" was put into motion as soon as the National Security Strategy was released.

Beginning in September 2002, Dr. Rice also took a position on the frontlines of the administration's efforts to hype the danger of Saddam's weapons of mass destruction. Dr. Rice is responsible for some of the most overblown rhetoric that the administration used to scare the American people into believing there was an imminent threat from Iraq. On September 8, 2002, Dr. Rice conjured visions of American citizens being consumed by mushroom clouds. On an appearance on CNN, she warned, "The problem here is that there will always be some uncertainty about how quickly he," meaning Saddam, "can acquire nuclear weapons. But we don't want the smoking gun to be a mushroom cloud."

Dr. Rice also claimed that she had conclusive evidence about Iraq's alleged nuclear weapons program. During that same interview, she also said:

We do know that he is actively pursuing a nuclear weapon. We do know that there have been shipments going into . . . Iraq, for in-

stance, of aluminum tubes . . . that are really only suited for nuclear weapons programs.

Well, my fellow Senators, we now know that Iraq's nuclear program was a fiction. Charles Duelfer, the chief arms inspector of the CIA's Iraq Survey Group, reported on September 30, 2004 as follows:

Saddam Husayn ended the nuclear program in 1991 following the Gulf War. [The Iraq Survey Group] found no evidence to suggest concerted efforts to restart the program.

But Dr. Rice's statements in 2002 were not only wrong, they also did not accurately reflect the intelligence reports of the time. Declassified portions of the CIA's National Intelligence Estimate from October 2002 make it abundantly clear that there were disagreements among our intelligence analysts about the state of Iraq's nuclear program. But Dr. Rice seriously misrepresented their disputes when she categorically stated:

We do know that [Saddam] is actively pursuing a nuclear weapon.

Her allegation also misrepresented to the American people the controversy in those same intelligence reports about the aluminum tubes. Again, Dr. Rice said that these tubes were "really only suited for nuclear weapons programs." But intelligence experts at the State Department and the Department of Energy believed that those tubes had nothing to do with building a nuclear weapon, and they made their dissent known in the October 2002 National Intelligence Estimate. This view, which was at odds with Dr. Rice's representations, was later confirmed by the International Atomic Energy Agency and our own CIA arms inspectors.

Well, Dr. Rice made other statements that helped to build a case for war by implying a link—a link—between Iraq and September 11. On multiple occasions, Dr. Rice spoke about the supposed evidence that Saddam and al-Qaida were in league with each other. For example, on September 25, 2002, Dr. Rice said on the PBS NewsHour:

No one is trying to make an argument at this point that Saddam Hussein somehow had operational control of what happened on September 11, so we don't want to push this too far, but this is a story that is unfolding, and it is getting clear, and we're learning more. . . . But yes, there clearly are contact[s] between Al Qaeda and Iraq that can be documented; there clearly is testimony that some of the contacts have been important contacts and that there is a relationship there.

Well, what Dr. Rice did not say was that some of those supposed links were being called into question by our intelligence agencies, such as the alleged meeting between a 9/11 ringleader and an Iraqi intelligence agent in Prague that has now been debunked. These attempts to connect Iraq and al-Qaida appear to be a prime example of cherry-picking intelligence to hype the supposed threat of Iraq while keeping contrary evidence away from the

American people, wrapped up in the redtape of top secret reports.

Dr. Rice pressed the point even further, creating scenarios that threatened tens of thousands of American lives, even when that threat was not supported by intelligence. On March 9, 2003, just 11 days before the invasion of Iraq, Dr. Rice appeared—where?—on *Face the Nation*. What did she say? She said:

Now the al-Qaida is an organization that's quite dispersed and—and quite widespread in its effects, but it clearly has had links to the Iraqis, not to mention Iraqi links to all kinds of other terrorists. And what we do not want is the day when Saddam Hussein decides that he's had enough of dealing with sanctions, enough of dealing with, quote, unquote, "containment," enough of dealing with America, and it's time to end it on his terms, by transferring one of these weapons, just a little vial of something, to a terrorist for blackmail or for worse.

How scary is that?

But the intelligence community had already addressed this scenario with great skepticism. In fact, the CIA's National Intelligence Estimate from October 2002 concluded that it had "low confidence" that Saddam would ever transfer any weapons of mass destruction—weapons that he did not have, as it turned out—to anyone outside of his control. This is yet more evidence of an abuse of intelligence in order to build the case for an unprovoked war with Iraq.

And what has been the effect of the first use of this reckless doctrine of preemptive war? In a most ironic and deadly twist, the false situation described by the administration before the war, namely, that Iraq was a training ground for terrorists poised to attack the United States, is exactly the situation that our war in Iraq has created.

But it was this unjustified war that created the situation that the President claimed he was trying to prevent. Violent extremists have flooded into Iraq from all corners of the world. Iraqis have taken up arms themselves to fight against the continuing U.S. occupation of their country.

According to a CIA report released in December 2004, intelligence analysts now see Iraq, destabilized by the administration's ill-conceived war, as the training ground for a new generation of terrorists. That is from the report "Mapping the Global Future: Report of the National Intelligence Council's 2020 Project," page 94.

It should be profoundly disturbing to all Americans if the most dangerous breeding ground for terrorism has shifted from Afghanistan to Iraq simply because of the administration's ill-advised rush to war in March 2003.

Dr. Rice's role in the war against Iraq was not limited to building the case for an unprecedented, preemptive invasion of a country that had not attacked us first. Her role also extends to

the administration's failed efforts to establish peace in Iraq.

In October 2003, 5 months after he declared "mission accomplished," the President created the Iraq Stabilization Group, headed by Dr. Rice. The task of the Iraq Stabilization Group was to coordinate efforts to speed reconstruction aid to help bring the violence in Iraq to an end.

But what has the Iraq Stabilization Group accomplished under the leadership of Dr. Rice? When she took the helm of the stabilization group, 319 U.S. troops had been killed in Iraq. That number now stands at 1,368, as of today, Tuesday, January 25, 2005. More than 10,600 troops have been wounded, and what horrible wounds. The cost of the war has spiraled to \$149 billion. That is \$149 for every minute since Jesus Christ was born. And the White House is on the verge of asking Congress for another \$80 billion.

Despite the mandate of the Iraq Stabilization Group, the situation in Iraq has gone from bad to worse. More ominously, the level of violence only keeps growing week after week after week, month after month, and no administration official, whether from the White House, the Pentagon, or Foggy Bottom has made any predictions about when the violence will finally subside.

Furthermore, of the \$18.4 billion in Iraqi reconstruction aid appropriated by Congress in October 2003, the administration has spent only \$2.7 billion. Now, with these funds moving so slowly, it is hard to believe that the Iraq Stabilization Group has had any success at all in speeding the reconstruction efforts in Iraq. For all of the hue and cry about the need to speed up aid to Iraq, one wonders if there should be more tough questions asked of Dr. Rice about what she has accomplished as the head of this group.

There are also many unanswered questions about Dr. Rice's record as the National Security Adviser. Richard Clarke, the former White House counterterrorism adviser, had leveled scathing criticism against Dr. Rice and the National Security Council for failing to recognize the threat from al-Qaida and Osama bin Laden in the months leading up to the September 11, 2001, terrorist attack. In particular, Mr. Clarke states that he submitted a request on January 25, 2001, for an urgent meeting of the National Security Council on the threat of al-Qaida.

However, due to decisions made by Dr. Rice and her staff, that urgent meeting did not occur until too late. The meeting was not actually called until September 4, 2001.

Mr. Clarke, who was widely acknowledged as one of the Government's leading authorities on terrorism at that time, told the 9/11 Commission he was so frustrated with those decisions that he asked to be reassigned to different issues and the Bush White House approved that request.

Dr. Rice appeared before the 9/11 Commission on April 8, 2004, but, if anything, her testimony raised only more questions about what the President and others knew about the threat to New York City and Washington, DC, in the weeks before the attacks, and whether more could have been done to prevent them.

Why wasn't any action taken when she and the President received an intelligence report on August 6, 2001, entitled "Bin Laden Determined to Attack Inside the United States"? Why did Dr. Rice and President Bush reassign Richard Clarke, the leading terrorism expert in the White House, soon after taking office in 2001? Why did it take 9 months for Dr. Rice to call the first high-level National Security Council meeting on the threat of Osama bin Laden?

As the Senate debates her nomination today, we still have not heard full answers from Dr. Rice to these questions.

In addition to Mr. Clarke's criticism, Dr. David Kay, the former CIA weapons inspector in Iraq, also has strong words for the National Security Council and its role in the runup to the war in Iraq. When Dr. Kay appeared before the Senate Intelligence Committee on August 18, 2004, to analyze why the administration's prewar intelligence was so wrong about weapons of mass destruction, he described the National Security Council as the "dog that didn't bark" to warn the President about the weaknesses of those intelligence reports.

Dr. Kay continued:

Every President who has been successful, at least that I know of, in the history of this republic, has developed both informal and formal means of getting checks on whether people who tell him things are in fact telling him the whole truth. . . . The recent history has been a reliance on the NSC system to do it. I quite frankly think that that has not served this President very well.

What Dr. Kay appeared to state was his view that the National Security Council, under the leadership of Dr. Rice, did not do a sufficient job of raising doubts about the quality of the intelligence about Iraq. On the contrary, based upon Dr. Rice's statements that I quoted earlier, her rhetoric even went beyond the questionable intelligence that the CIA had available on Iraq in order to hype the threats of aluminum tubes, mushroom clouds, and connections between Iraq and September 11.

In light of the massive reorganization of our intelligence agencies enacted by Congress last year, shouldn't this nomination spur the Senate to stop, look, and listen about what has been going on in the National Security Council for the last 4 years? Don't these serious questions about the failings of the National Security Council under Dr. Rice deserve a more thorough examination before the Senate votes to confirm her as the next Secretary of State?

Mr. President, accountability has become an old-fashioned notion in some circles these days. But accountability is not a negotiable commodity when it comes to the highest circles of our Nation's Government. The accountability of Government officials is an obligation, not a luxury. Yet accountability is an obligation that this President and this President's administration appear loathe to fulfill.

Instead of being held to account for their actions, the architects of the policies that led our Nation down the road into war with Iraq, policies based on faulty intelligence and phantom weapons of mass destruction, have been rewarded by the President with accolades and promotions. Instead of admitting to mistakes in the war on Iraq, instead of admitting to its disastrous aftermath, the President and his inner circle of advisers continue to cling to myths and misconceptions.

The only notion of accountability that this President is willing to acknowledge is the November elections, which he has described as a moment of accountability and an endorsement of his policies. Unfortunately, after-the-fact validation of victory is hardly the standard of accountability that the American people have the right to expect from their elected officials. It is one thing to accept responsibility for success; it is quite another to accept accountability for failure. Sadly, failure has tainted far too many aspects of our Nation's international policies over the past 4 years, culminating in the deadly insurgency that has resulted from the invasion of Iraq.

With respect to this particular nomination, I believe there needs to be accountability for the mistakes and missteps that have led the United States into the dilemma in which it finds itself today, besieged by increasing violence in Iraq, battling an unprecedented decline in world opinion, and increasingly isolated from our allies due to our provocative, belligerent, bellicose, and unilateralist foreign policy. Whether the administration will continue to pursue these policies cannot be known to Senators today as we prepare to cast our vote. At her confirmation hearing on January 18, Dr. Rice proclaimed that our interaction with the rest of the world must be a conversation, not a monologue, but 2 days later, President Bush gave an inaugural address that seemed to rattle sabers at any nation that he does not consider to be free.

Before Senators cast their votes, we must wonder whether we are casting our lot for more diplomacy or more belligerence, reconciliation, or more confrontation. Which face of this Dr. Jekyll and Mr. Hyde foreign policy will be revealed in the next 4 years?

Although I do not question her credentials, I do oppose many of the critical decisions Dr. Rice has made during

her 4 years as National Security Adviser. She has a record, and the record is there for us to judge. There remain too many unanswered questions about Dr. Rice's failure to protect our country before the tragic attacks of September 11, her public efforts to politicize intelligence, and her often stated allegiance to the doctrine of preemption.

To confirm Dr. Rice to be the next Secretary of State is to say to the American people and to the world that the answers to those questions are no longer important. Her confirmation will almost certainly be viewed as another endorsement of the administration's unconstitutional doctrine of pre-emptive strikes, its bullying policies of unilateralism, and its callous rejection of our longstanding allies.

Dr. Rice's record in many ways is one to be greatly admired. She is a very intelligent lady, very knowledgeable about the subject matter, very warm and congenial, but the stakes for the United States are too high. I cannot endorse higher responsibilities for those who helped to set our great country down the path of increasing isolation, enmity in the world, and a war that has no end. When will our boys come home? When will our men and women be able to sit down at the table with their families and their friends in their own communities again? For these reasons, I shall cast my vote in opposition to the confirmation of Condoleezza Rice to be the next Secretary of State.

I yield the floor.

The PRESIDING OFFICER. The Senator from Nebraska is recognized.

Mr. HAGEL. Mr. President, I rise today in support of President Bush's nominee for Secretary of State, Dr. Condoleezza Rice.

Hers is a remarkable personal story, from her upbringing in Birmingham, AL, during the era of Bull Connor, to the White House, to her nomination as Secretary of State. She is a woman of many parts, an accomplished musician, a leading academic and policy intellectual, and a dedicated public official. This is a nomination all of America can be proud of.

Dr. Rice has served with distinction as assistant to the President for national security, as well as in other National Security Council positions. She comes to this job well-qualified and prepared to take on her new responsibilities.

America's challenges over the next four years will be formidable. U.S. foreign policy cannot be separated from our energy, economic, defense and domestic policies. It all falls within the "arch of our national interest." There will be windows of opportunity, but they will open and close quickly.

Foreign policy will require a strategic agility that, whenever possible, gets ahead of problems, strengthens

U.S. security and alliances, and promotes American interests, credibility, and global freedom.

Last week, Dr. Rice faced approximately 11 hours of probing and difficult questions about U.S. foreign policy, including the war in Iraq. Dr. Rice deserves credit for her thoughtful answers, patience, and I might say, grace under that questioning.

In her testimony, Dr. Rice said that, "the time for diplomacy is now." She understands that our success in the war on terrorism, Iraq, the Middle East, and throughout the world depends on the strength of our alliances. Our alliances should be understood as a means to expand our influence, not as a constraint on our power. The expansion of democracy and freedom in the world should be a shared interest and value with all nations.

Dr. Rice also noted that, "America and all free nations are facing a generational struggle against a new and deadly ideology of hatred that we cannot ignore." She stressed the importance of public diplomacy to counter this ideology of hate, including increasing our exchanges with the rest of the world. A unilateralist course would only complicate our relations with the Muslim world.

Dr. Rice's nomination has offered an opportunity for the Senate to consider not only the merits of the nominee, but the foreign policy challenges that we face. The Senate should be a forum for debate about foreign policy.

The former Chairman of the Senate Foreign Relations Committee, J. William Fulbright, observed that the Congress has a:

traditional responsibility, in keeping with the spirit if not the precise words of the Constitution, to serve as a forum of diverse opinions and as a channel of communication between the American people and their government.

Chairman LUGAR's distinguished leadership of the Foreign Relations Committee has been in concert with the former chairman's words.

Senator Fulbright received criticism for holding public hearings on Vietnam, especially with a President of his own party in office.

He later wrote that he held those hearings:

in the hope of helping to shape a true consensus in the long run, even at the cost of dispelling the image of a false one in the short run.

The Senate should not be party to a false consensus on Iraq. The stakes are too high.

America is fighting a counter-insurgency war in a complicated and diverse region, in a country with an intense and long standing anti-colonial tradition, deep ethnic and sectarian divisions, and a political system and culture brutalized for more than three decades by a tyrannical dictatorship, more than a decade of international sanctions, and three costly wars.



America's exit strategy for Iraq is linked to the capabilities of the Iraqi government and security forces to take responsibility for their future. That has not yet happened. Iraq may be free, but it is not yet stable, secure, or governable. Since Iraq's liberation, American and coalition forces are what have held the country together.

Despite the sacrifice and courage of our brave men and women fighting in Iraq, and the sacrifice and courage of many Iraqis, the Iraqi state cannot yet reliably deliver services or security to its people.

The elections on January 30 will be a critical benchmark for Iraqi sovereignty. Elections alone will not bring stability and security to Iraq. But they are an essential and historic step.

All Americans should be concerned about what is happening in Iraq. Iraq will influence and constrain America's foreign policy for years to come. It is our top foreign policy priority, and there are no easy answers or easy options.

Hopefully, Iraq will someday be a democratic example for the Middle East. But Iraq could also become a failed state. We cannot let this happen.

These are big issues that will affect every American in some way. The Senate is an appropriate forum to debate our policies that will be applied to dealing with these issues.

To sustain any foreign policy will require the informed consent of the American people through their voices in Congress. Dr. Rice understands this clearly.

Let me conclude by once again noting that Dr. Rice has the intelligence, experience, and integrity for this job. She has the President's confidence.

In my interactions and conversations with Dr. Rice over the last four years, she has always been candid and honest, and she listens. It is also important that Dr. Rice always be brutally frank with the President. She must give him the bad news as well as the good news, and when she disagrees with other members of the Cabinet and the President and Vice President, she must say so. I believe she will do that.

I look forward to working with Dr. Rice in support of American interests and security. I urge my colleagues to vote in favor of her nomination.

**THE PRESIDING OFFICER.** The Chair recognizes the distinguished Senator from Virginia, Mr. ALLEN.

Mr. ALLEN. Mr. President, I rise today to voice my strong support of the nomination of Dr. Condoleezza Rice to be our next Secretary of State. She comes to this position and this nomination with unquestioned credentials and the experience to carry out the U.S. foreign policy during these very trying times. She is, in my view, the personification of the American dream. Although she grew up in the days of segregation, applying herself and work-

ing hard allowed her to advance through academia, and clearly also in this President's administration.

The goals of this administration are not just the goals of the Bush administration; they ought to be the goals of America and all other freedom-loving people around the world.

Dr. Rice, in her testimony before the Foreign Relations Committee, talked about the advancement of freedom. The President mentioned it several times in his inaugural address. What we aim to do as Americans, for our own security but also because of our care for fellow human beings here on this Earth, is to make sure they have freedom—freedom of opportunity regardless of one's race, ethnicity, gender, or religious beliefs.

We are trying to advance what I like to call the four pillars of freedom: No. 1, freedom of religion; No. 2, freedom of expression; No. 3, private ownership of property; and, No. 4, the rule of law to help adjudicate disputes as well as protect those God-given rights.

Dr. Rice, through her own life history and through her service to this administration, has the background that is going to help us and help others during this heroic time.

The President nominated Dr. Rice because he trusts her. She has provided him counsel during these turbulent times in our Nation's history. She was part of the effort in formulating the Nation's response and ultimately toppling a despotic and repressive regime in Afghanistan.

Following the 9/11 attacks in the United States, the world recognized the necessity of having a global, international war against terrorism. As National Security Adviser, Dr. Rice had been at the forefront of this effort and advised President Bush on how best to execute the war on terror and help ensure that the United States is not attacked again.

The global war on terror is not over. We all know it is ongoing and we know it is challenging. There have been some criticisms from those on the other side of the aisle, but there are also positives. It would be nice, once in a while, to talk about some of the positives.

We have captured numerous senior-level al-Qaida figures. They have been killed or they have been captured, and hundreds of others are on the run.

We are working with other countries—even those which are not necessarily with us in the military action in Iraq. They are helping in trying to intercept financial assistance to terrorist organizations.

Another positive is the fall of the Taliban in Afghanistan, and that repressive regime has been replaced by an unprecedented but promising democracy in Afghanistan.

The Government of Pakistan, which, prior to 9/11, was aligned with that

Taliban government in Afghanistan, has become a strong and helpful ally in the global war against terrorism.

In Libya, Muammar Qadhafi, who was a thorn in our side—a threat, clearly; a terrorist state—has been convinced to give up his nuclear ambitions and rejoin the world community.

And our military has liberated 25 million Iraqis from the murderous regime of Saddam Hussein.

While conditions on the ground in Iraq continue to be difficult—no one is going to question that—if the Iraqis coalesce around the new, popularly elected government, it will likely have the positive repercussions that we would like to see throughout the Middle East region. Shortly they will be having an election.

I think Dr. Rice's active role in these events provide her with valuable preparation to serve our country as Secretary of State. Having worked closely with President Bush on national security and foreign policy matters for the previous 4 years, Dr. Rice is uniquely qualified to communicate this President's message, our position, to capitals around the world.

All of us are a composition of our life experiences. From rising above discrimination and racism in her youth to her work during the fall of the Soviet Union, to her role in liberating the people of Afghanistan and Iraq, Dr. Rice is very well prepared to advocate freedom and democracy around the world.

Before the Foreign Relations Committee we heard several hours of testimony. We have heard comments in this Chamber. Detractors have used some bump-and-run defenses and tactics against her. Opponents have framed the war on Iraq—and Dr. Rice as having stated this—as one solely based on Saddam Hussein's possession of weapons of mass destruction; that our only reason for going in and using military action in Iraq was weapons of mass destruction.

I will grant you, that was a pressing, salient concern, but that was not the only reason. Weapons of mass destruction was a major reason; however, this body voted on an authorization measure that outlined a much broader case. If you want to use a legal term, it was a multi-count indictment against the Saddam Hussein regime.

The resolution that we passed by a strong margin noted Iraq's brutal repression of its civilian population and its unwillingness to repatriate non-Iraqi citizens. We all know how they had used weapons of mass destruction against their own people.

Congress also went on record as supporting using the necessary means to enforce multiple United Nations resolutions that had been ignored and flouted by the Iraqi regime, including shooting at some of our planes in the no-fly zones in the north and to some extent in the southern part of Iraq as well.

The Iraq Liberation Act of 1998 expressed the sense of Congress that it should be the policy of the United States to support efforts to remove from power Saddam's regime and promote the emergence of a democratic government.

Senator BYRD—and I was listening to his comments—mentioned common sense. I listened to the remarks of the senior Senator from Massachusetts, Mr. KENNEDY, earlier on. He is criticizing Dr. Rice for supporting President Bush's policies. He said that "might have changed the course of history had she not given the reasons and the advice that she did to the President."

Because of that, that she agrees with President Bush, has been an architect and key adviser, because of that support, because of that knowledge, because of the advice she has given in the past and presently, she should not be Secretary of State for this President.

If one wants to use common sense, why would any Executive bring on a Cabinet Secretary—particularly one as important as Secretary of State—if that person does not share his views, his values, his philosophy, his goals for our country, as well as have that President's trust?

Also, looking through the comments that have been made by others, the junior Senator from Indiana said why he is going to be voting against Dr. Rice, complaining that there was too little troop strength, dismissal of the Iraqi army, and the refusal to include Baathists in the armies and security efforts there in Iraq. Opponents have held Dr. Rice personally accountable for the decision to disband the Iraqi army and remove members of the Baathist Party from Iraq's government.

Let us again use some common sense. When we are reflecting on this decision, it is easy, I suppose, to Monday morning quarterback and criticize and question whether that was wise. But at the time of that decision—it was clear that institutions that were repressing the people of Iraq was the Baathist Party. So the Baathist component of the insurgency, which some are saying should have been incorporated, they are the ones who are carrying on these terror attacks—not just on Americans and coalition forces but also on Iraqi civilians.

To me, it is illogical to be criticizing Dr. Rice for any of the decisions that were made insofar as Baathists and the security forces of Iraq when these same people could have been infiltrating the security forces, not knowing what sort of information they might transmit to other guerillas or terrorists on the outside. To criticize that, again, doesn't make much sense to me because they are the ones who are most concerned that the Baathist Party was thrown out of power. They had their good bu-

reaucratic jobs. They had all the power. They had all the privileges. To criticize for not incorporating them into the interim government and the security forces doesn't make a great deal of sense.

You also hear, again, from the junior Senator from Indiana—and others have said this as well—that those in charge must be held accountable for the mistakes. That is why they are going to vote against Dr. Rice. Dr. Rice allowed in the committee hearing of the Foreign Relations Committee that every decision that was made was not the right decision; that they did it with the best of intentions, the right principles, based on the evidence and information they had. But if you are going to criticize the pursuit of regime change, the liberation of Iraq, the advancement of freedom in countries such as Iraq, which is in very short order, within a week, going to have elections for the first time ever, what is the solution if you are going to criticize all of this? To tuck tail and run? I don't think that is what the American people want. The American people want to see freedom in Iraq because they recognize it is good for fellow human beings, but also the logic that it also makes this country much more secure.

In analyzing all of the statements, they are not talking about her fitness or her qualifications to serve as Secretary of State. The opponents have used this nomination to launch these broadside attacks on the Bush administration and use the Monday morning quarterback approach to dissect every decision out of context. We have heard about a lot of this, again, in the Foreign Relations Committee.

But even there, I want to repeat, Dr. Rice did not say that every decision was perfect. She allowed as much during those hearings. But let us also note that 25 million Iraqis have been freed from Saddam's repressive regime. In 5 days, these people are going to have elections. They are going to be forming their own government. From statements of clerics and otherwise, they seem to want a constitution and a government that allows for individual rights, where people's rights will be enhanced and not diminished on account of their ethnicity or their religious beliefs, and also unprecedented opportunities for women to serve in government.

One other thing to note is with Saddam out of power, which seems to be criticized indirectly, we don't have Saddam's regime giving \$35,000 to parents to send their children on suicide-murder missions into Israel. Instead of that repressive regime sending terrorist attackers into Israel, also disrupting the whole region, now we have the chance of elections in Iraq for the first time ever, a first step towards a representative democracy.

I ask my colleagues to be cognizant. This is not an agency head. It is a Cabi-

net Secretariat, the Secretary of State, which is arguably the most important Cabinet position in the Government. The Vice President obviously is very important, but the Secretary of State, particularly in a time with all the diplomatic relations and all the efforts that we are going to need to be making and continue to make to get allies, converts, and assistance from other countries around the world, it is important that the President's representative to the rest of the world is a person who advocates and garners further support for our position in matters of great consequence to our country.

I ask my colleagues to be careful in your criticism. People can say whatever they want. They will say something, and I will say that doesn't make sense; here is a more logical approach. That sort of bantering back and forth is fine. But in the criticism and statements and also trying to divide opinion on this nomination of Dr. Rice, be careful not to diminish her credibility in the eyes of those in capitals around the world. Detractors can do this country a great disservice by playing too hard a partisan game. We need to show a unity of purpose to advance freedom. Folks can second-guess, criticize. That is all fine. But while doing that, a more positive and constructive approach would be to say, here is where a mistake was made; here is where we need to hitch up; here is the stage of events in Iraq; and here are some positive, constructive ideas to help us achieve this goal; that all Americans, regardless of whether you are Republican, Democrat, Independent, or don't care about politics, all Americans are inspired to the idea that our fellow human beings can live in freedom and opportunity; that their children are not starving and hungry when they go to bed, where there is a better world.

Indeed, our new doctrine is peace through liberty, peace through strength. That mattered against the Soviet Union. The doctrine in the future, in my view, is peace through liberty. As more people are tasting that sweet nectar of liberty, it is good for them, and it helps our security as a country.

As we listen to some of these partisan detractors and statements, be cognizant that the rest of the world is watching. Do not diminish Dr. Rice's credibility in capitals around the world. Also, try to be positive in your ideas of where we need to go in the future rather than just carping and sniping on decisions made in the past. I do not see any value in attacking Dr. Rice personally or inhibiting her ability to bring our allies along, on board, whether or not they were in every aspect of the military action in Iraq.

In sum, obviously, I believe Dr. Rice will be an outstanding Secretary of State. It is unfortunate some of this has devolved into an overly partisan

attack. This debate, as it goes forward this afternoon, this evening, and tomorrow, can end on a more positive, constructive sense. I ask my colleagues in a respectful way to recognize that inspirational path that Dr. Rice has taken to this nomination. Please focus and review her impeccable credentials and experience on the matters of foreign policy. Upon doing so, I believe it is clear she should be confirmed overwhelmingly, strongly, and proudly as our next Secretary of State.

I ask unanimous consent that an article from today's Wall Street Journal by Brendan Minitzer entitled "Woman of the Year, Instead of Celebrating Condi Rice, Democrats Nip at Her Ankles," be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Wall Street Journal, Jan. 25, 2005]

WOMAN OF THE YEAR:

INSTEAD OF CELEBRATING CONDI RICE,  
DEMOCRATS NIP AT HER ANKLES

(By Brendan Minitzer)

With 24 new women elected to the House and five to the Senate, 1992 was called the "year of the woman." But how much did Barbara Boxer, Patty Murray or Carol Moseley Braun really change the world? Now, though, a woman is on the rise who has already helped reshape geopolitics. Today Condoleezza Rice will face another round of hearings as she prepares to be confirmed as secretary of state—a position Thomas Jefferson, James Madison and James Monroe used as a springboard into the presidency. If Ms. Rice were a Democrat, the media would have dubbed 2005 the "year of Condi."

Ms. Rice has already exerted tremendous influence on world affairs. As President Bush's national security adviser, she was instrumental in developing the administration's response to 9/11 into a policy that involved more than raiding terrorist camps throughout the world. Ms. Rice, who well understands the larger global political forces at work since the end of the Cold War, was one of a handful of powerbrokers who came to realize the best defense against terrorism was to spread freedom and democracy in the world.

There has been some public doubt whether Ms. Rice actually believes in the policies of this administration. But that has been much wishful thinking by administration critics. Before the Iraq war, she passionately made the case for removing Saddam Hussein. Minutes before one speech on the issue—at an event sponsored by the Manhattan Institute—I had the opportunity to talk with her one on one about Iraq. What I quickly realized was that the policy of peace through liberty was something she cared personally about. Now, as she has been tapped to head the State Department and after President Bush dedicated his second inaugural address to the idea that America's best defense is promoting human liberty, there should be little doubt as to the central role Ms. Rice has played and will continue to play in shaping American foreign policy and the global political landscape.

Ms. Rice has been loyal to Mr. Bush, but she is an intellectual power in her own right. She has the president's ear and has been deeply immersed in the movement to halt the spread of tyranny by waging a war of

ideas since long before Ronald Reagan consigned the Soviet Union to the ash heap of history. This is the year Ms. Rice steps onto the public stage; a year her influence and her intellect is no longer confined to the quiet rooms of power. Her rise deserves to be celebrated.

That it isn't—and that Senate Democrats instead are delaying her confirmation—says more about the Bush administration's opponents than it does about her. Every day she must face those who would rather that someone like her—with her intelligence, political savvy and personal appeal (and anyone who has met her knows, she has a warm, personal touch)—hadn't come along at all. So they ignore her, deny her influence or send out a legion of ankle biters who recycle the same complaints that won John Kerry 251 electoral votes—mostly that the administration she serves promotes torture or that she is too much of a hardliner to soothe relations with other nations.

These criticisms ring hollow, of course. The Abu Ghraib prosecutions dispel the accusations of systematic torture. As for soothing relations, either foreign leaders see their interests in line with the U.S. or the divisions will persist. France and Germany aren't childishly sulking about some perceived personal rebuke; they genuinely disagree with American policies. Only by subverting American foreign policy could anyone engender the kind of international "cooperation" John Kerry and the Democratic establishment so desperately seek.

Ms. Rice has persisted in the face of her critics. It is no wonder then, that some on the right speculate that she will one day seek elective office—governor or senator in California, or maybe even the presidency. It is a plausible idea. A high profile and good character translate into political power, and she has enough of both to be a political player. Of course, before doing so she'd have to flesh out her views on a wide range of domestic subjects. It's also one of the reasons Democrats would like to tarnish her now, before she becomes a formidable candidate. It is a fair bet, though, that Ms. Rice isn't now playing for a new job four years out. Serving ably as secretary of state is of paramount importance. Judging by her remarks before the Senate so far, this is something Ms. Rice clearly understands. Which is why we should be celebrating this as the year of Condi Rice.

The PRESIDING OFFICER (Mr. BURNS). The Senator from California.

Mrs. BOXER. Mr. President, I compliment my colleagues on both sides of the aisle for a very good and thoughtful debate today on this particular nominee.

I come to the Senate today to report and inform my colleagues on the Secretary of State confirmation hearings held in the Foreign Relations Committee last week.

By now, everyone knows I posed some very direct questions to Dr. Rice about her statements leading up to the Iraqi war and beyond. As National Security Adviser, Dr. Rice gave confidential advice to the President regarding the war in Iraq. She also made the case for the war in Iraq to the American people through hours of television appearances and commentary.

My questions, every one of them, revolved around her own words. As a result of my questions and comments at

the hearing, I have been hailed as both a hero and a petty person. I have been called both courageous and partisan. I have been very surprised at this response. Tens of thousands of people signed a petition asking me to hold Dr. Rice accountable for her past statements.

The reason I am so surprised at this reaction is that I believe I am doing my job. It is as simple as that. I am on the Foreign Relations Committee. This is a very high profile nominee. This is a Secretary of State nomination in a time of war. My constituents want me to be thorough. They want me to exercise the appropriate role of a Senator.

Let's look for a moment at what that role is, how it was defined by our Founding Fathers. Article II, section 2, clause 2, of the Constitution, which I have sworn to uphold, says the President:

shall nominate, and by and with the Advice and Consent of the Senate, shall appoint Ambassadors, other public Ministers and Consuls, Judges of the Supreme Court, and all other officers of the United States, whose appointments are not herein otherwise provided for.

The Cabinet is covered in Article II, section 2, clause 2, of the U.S. Constitution.

Now, if you read this, it does not say anywhere in here that the President shall nominate and the Senate shall confirm. It says the President "shall nominate, and by and with the Advice and Consent of the Senate" shall make the appointments.

Why is it our Founders believed it was crucial for the Senate to play such a strong role in the selection of these very important and powerful members of the administration and members of the bench? It is because our Founders believed that the executive branch must never be too powerful or too overbearing.

In Federal No. 76, Alexander Hamilton wrote:

It will readily be comprehended that a man who had himself the sole disposition of offices would be governed much more by his private inclinations and interests than when he was bound to submit the propriety of his choice to the discussion and determination of a different and independent body . . .

In today's vernacular, any President needs a check and balance. That certainly applies today, and it would apply to a Democratic President as much as to a Republican President.

Our Founders are clear, and the Constitution is clear. Again, it does not say anywhere in the Constitution that a President, Democratic or Republican, has free rein in the selection of his or her Cabinet. That is exactly what the Founders did not want. They wanted the President, and I will quote Alexander Hamilton again, to "submit the propriety of his choice to the discussion and determination of a different and independent body." And that body is the Senate.

It also doesn't say anywhere in the Constitution that the only reason for a Senator to vote no on a Presidential nominee is because of some personal or legal impediment of that nominee. It leaves the door open. Senators have to ponder each and every one of these nominations. It is very rare that I step forward to oppose one. I have opposed just a couple. I have approved hundreds.

Let me be clear. I will never be deterred—and I know my colleagues feel the same, I believe, on both sides of the aisle—I will never be deterred from doing a job the Constitution requires of me or it would be wrong to have taken the oath and raise my right hand to God and swear to uphold the Constitution if I did not take this role seriously.

I make a special comment to the White House Chief of Staff, who called Members of the Senate petty for seeking time to speak out on this particular nomination. It is important to know that the White House Chief of Staff does a great job for the President, but he does not run the Senate. I know he finds the constitutional requirement of advice and consent perhaps a nuisance, and others have as well in the White House, be they Republicans or Democrats. It is the system of government we have inherited from our Founders. As we go around the world, hoping to bring freedom and liberty to people, we better make sure we get it right here. This is very important, whether it is fair and free elections that really work so people do not stand in line for 10 hours and wait until 4 in the morning to vote, that we fix that, and that we, in fact, act as a check and balance in these nominations.

I have been motivated by a lot of people in my life. One of them is Martin Luther King. I wish to share something he said which is not as widely quoted as other things. He said that our lives begin to end the day we become silent about things that matter. That is important for everyone to take to heart. Sometimes it is easier to be silent, to just go along, even if in your heart you know there are certain issues that have to be put out on the table. But the fact is, our lives begin to end the day we become silent about things that matter.

Why does this nomination matter so much to me and to my constituents and to the tens of thousands who signed a petition that they sent to me? It is because we are looking at a Secretary of State nomination in a time of war, someone who is very loyal to this President. And, of course, the President picked someone loyal to him. I do not fault him for that in any way, shape, or form. But what matters is this war. A very strong majority of Americans are worried about this war, and they are worried about what comes next.

So, yes, it matters, and it is our job to look at these nominees very seri-

ously. I think it would be terribly condescending to have someone of the caliber of Dr. Rice, with all her intelligence and qualifications and her record of public service with this administration, and not ask the tough questions. That would be condescending. That would be wrong.

Now, I am so honored to serve on the Foreign Relations Committee with the Senator from Virginia, who just made a very eloquent talk. I know he would join me in saying that RICHARD LUGAR is one of the fairest chairmen with whom we have ever served. He allowed members on both sides of the aisle to ask any questions they wanted. He supported our right to do so. To me, RICHARD LUGAR is a model chairman. And I want to thank my colleagues on both sides of the aisle who asked very important questions of this nominee on everything from exit strategy in Iraq, to issues surrounding the torture question, to policies in Latin America, to tsunami relief. All of these colleagues from both sides of the aisle asked very important questions. As for me, I had five areas of questioning, and I want to lay them out briefly for the Senate.

Now, one more point as to why I believed it was so important to ask Dr. Rice these questions. I think everyone remembers when Dr. Rice went on television and talked about the mushroom cloud that we could get courtesy of Saddam Hussein—an evil tyrant, absolutely. In my opinion, as I said in the committee, he ought to rot. So let's not get confused on that point. I do not know any American who feels any differently. The question is, How many people had to die? That is an important question. How many people had to be wounded? That is an important question.

Let me tell you, 1,368 soldiers are dead, as of the latest numbers that we got this morning from the Department of Defense, and 10,502 wounded. My understanding is that about a third of them may well come home in tremendous need of mental health counseling to try to help them cope with the horrors they have seen, those brave, incredible soldiers. As I said in the committee, and I say it again on the floor of the Senate, not one of them died in vain. Not one of them got injured in vain because when your Commander in Chief sends you to fight in a war, it is the most noble of things to do that. And they have done that.

President Bush, in his inaugural address, talked about bringing freedom to countries that do not have it. He did not specify how. Now, the nongovernmental organization, Freedom House, estimates there are 49 countries in the world that are not free. The group believes there are another 54 countries that are considered only partly free. I worry about sending more troops on military missions based on hyped up rhetoric. That is why these questions are so important.

So the first set of questions that I posed to Dr. Rice had to do with her comments about Saddam's nuclear program. On July 30, 2003, Dr. Rice was asked by PBS NewsHour's Gwen Ifill if she continued to stand by the claims made about Saddam's nuclear program in the days and months leading up to the war.

In what appears to be an effort to downplay the nuclear weapons scare tactics, she said:

It was a case that said he is trying to reconstitute. He's trying to acquire nuclear weapons.

And then she says:

Nobody ever said that it was going to be the next year. . . .

Well, that was false, because 9 months before that, this is what the President said:

If the Iraqi regime is able to produce, buy, or steal an amount of highly enriched uranium a little larger than a single softball, it could have a nuclear weapon in less than a year.

So she tells the American people nobody ever said he would have a weapon within a year, when in fact the President himself made that comment.

Then, later, a year after she said nobody has ever said this, she herself says it:

. . . the intelligence assessment was that he was reconstituting his nuclear programs; that, left unchecked, he would have a nuclear weapon by the end of the year. . . .

That is what she says to Fox News.

So first she says nobody ever said it. We showed her the fact that the President did. And then she contradicts herself. She contradicts the President and then she contradicts herself.

Now, this is very troubling. I wanted to give her a chance to correct the record. Did Dr. Rice correct the record? Let me tell you what she said. She had two responses. First she said to this committee, my committee:

The fact is that we did face a very difficult intelligence challenge in trying to understand what Saddam Hussein had in terms of weapons of mass destruction.

Notice she does not mention the word "nuclear weapons." And she says: We had a very difficult challenge. But that is a contradiction because on July 31, 2003, this is what she told a German TV station:

Going into the war against Iraq, we had very strong intelligence. I've been in this business for 20 years. And some of the strongest intelligence cases that I've seen. . . . We had very strong intelligence going in.

So she tells the committee: We faced a difficult intelligence challenge—when she had told a German TV station: It was the best intelligence we ever had. This is contradictory, plus she never ever addresses the issue that we asked her about. Why did you contradict the President and why did she contradict herself?

Then she had a second response. She pointed to the Duelfer report and cited

it but failed to tell the whole story where the Duelfer report said:

Saddam Hussein ended the nuclear program in 1991 following the Gulf War.

There you go. She never said that. She never cited that. She cited other quotes from the Duelfer report.

So her answers to the questions I asked her, saying once that Saddam would not have a weapon within a year, and another to me saying he would, her answers are completely nonresponsive to the question and raise more credibility lapses.

Then we have another area of aluminum tubes. On September 8, 2002, Dr. Rice was on CNN's Late Edition with Wolf Blitzer and made this statement:

We do know that there have been shipments going . . . into Iraq, for instance, of aluminum tubes that really are only suited to . . . nuclear weapons programs. . . .

And then President Bush repeated the same thing:

Our intelligence sources tell us that (Saddam) has attempted to purchase high-strength aluminum tubes suitable for nuclear weapons production.

I pointed out to Dr. Rice that the Department of Energy thought otherwise as far back as April 11, 2001. They said the "specifications [for the tubes] are not consistent with a gas centrifuge end use. . . ."

On May 9, 2001, they said:

The Intelligence Community's original analysis of these tubes focused on their possible use in developing gas centrifuges for the enrichment of uranium. Further investigation reveals, however, Iraq has purchased similar aluminum tubes previously to manufacture chambers for a multiple rocket launcher.

In other words, not suitable for nuclear weapons.

Then in July 2002, Australian intelligence said tube evidence is "patchy and inconclusive." And IAEA said they are "not directly suitable" for uranium enrichment and are "consistent" with making ordinary artillery rockets.

So we laid this all out there for Dr. Rice, and she refused again to correct the record. She had a chance.

This is what she said at the hearing after she saw all of this:

We didn't go to war because of aluminum tubes.

That is what she said to the committee. Well, if that is the case, why did President Bush cite the aluminum tubes in his speech in which he made the case for the war? He said:

Our intelligence sources tell us that he [Saddam] has attempted to purchase high strength aluminum tubes suitable for nuclear weapons production.

So you can't say that the aluminum tubes were not a reason for going to war when the President used it in his speech where he was building support for the war. She doesn't answer the question. She doesn't correct the record. It is very troubling.

The third issue I raised was the matter of linking Saddam to al-Qaida

which she did over and over again. I voted for the war against Osama bin Laden. I believed the President when he said we are going to get him dead or alive. I thought we wouldn't stop—we wouldn't turn away—and that we would not end until we broke the back of al-Qaida.

Well, unfortunately, when we went into Iraq—and this was sold to us in part by Dr. Rice; she viewed that as her job; I think the President gave that job to her—we took our eye off al-Qaida. We took our eye off bin Laden. And the consequences are being seen and felt.

Dr. Rice told the committee that the terrorists "are on the run." The truth is, they are now in 60 countries when before 9/11 they were in 45 countries.

I want to read to you a paragraph that best expresses my views on the impact of the Iraqi war on the war against terrorism. It was written by one of the world's experts on terror, Peter Bergen, 5 months ago:

What we have done in Iraq is what bin Laden could not have hoped for in his wildest dreams: We invaded an oil-rich Muslim nation in the heart of the Middle East, the very type of imperial adventure that bin Laden has long predicted was the United States' long-term goal in the region. We deposed the secular socialist Saddam, whom bin Laden long despised, ignited Sunni and Shia fundamentalist fervor in Iraq, and have now provoked a "defensive" jihad that has galvanized jihad-minded Muslims around the world. It is hard to imagine a set of policies better designed to sabotage the war on terrorism.

This conclusion was supported by the CIA Director's think tank.

I ask unanimous consent to print in the RECORD an article that describes this recent report that says Iraq has replaced Afghanistan as the training ground for the next generation of "professionalized" terrorists.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the Washington Post, Jan. 14, 2005]

IRAQ NEW TERROR BREEDING GROUND; WAR CREATED HAVEN, CIA ADVISERS REPORT

(By Dana Priest)

Iraq has replaced Afghanistan as the training ground for the next generation of "professionalized" terrorists, according to a report released yesterday by the National Intelligence Council, the CIA director's think tank.

Iraq provides terrorists with "a training ground, a recruitment ground, the opportunity for enhancing technical skills," said David B. Low, the national intelligence officer for transnational threats. "There is even, under the best scenario, over time, the likelihood that some of the jihadists who are not killed there will, in a sense, go home, wherever home is, and will therefore disperse to various other countries."

Low's comments came during a rare briefing by the council on its new report on long-term global trends. It took a year to produce and includes the analysis of 1,000 U.S. and foreign experts. Within the 119-page report is an evaluation of Iraq's new role as a breeding ground for Islamic terrorists.

President Bush has frequently described the Iraq war as an integral part of U.S. efforts to combat terrorism. But the council's report suggests the conflict has also helped terrorists by creating a haven for them in the chaos of war.

"At the moment," NIC Chairman Robert L. Hutchings said, Iraq "is a magnet for international terrorist activity."

Before the U.S. invasion, the CIA said Saddam Hussein had only circumstantial ties with several al Qaeda members. Osama bin Laden rejected the idea of forming an alliance with Hussein and viewed him as an enemy of the jihadist movement because the Iraqi leader rejected radical Islamic ideals and ran a secular government.

Bush described the war in Iraq as a means to promote democracy in the Middle East. "A free Iraq can be a source of hope for all the Middle East," he said one month before the invasion. "Instead of threatening its neighbors and harboring terrorists, Iraq can be an example of progress and prosperity in a region that needs both."

But as instability in Iraq grew after the toppling of Hussein, and resentment toward the United States intensified in the Muslim world, hundreds of foreign terrorists flooded into Iraq across its unguarded borders. They found tons of unprotected weapons caches that, military officials say, they are now using against U.S. troops. Foreign terrorists are believed to make up a large portion of today's suicide bombers, and U.S. intelligence officials say these foreigners are forming tactical, ever-changing alliances with former Baathist fighters and other insurgents.

"The al-Qa'ida membership that was distinguished by having trained in Afghanistan will gradually dissipate, to be replaced in part by the dispersion of the experienced survivors of the conflict in Iraq," the report says.

According to the NIC report, Iraq has joined the list of conflicts—including the Israeli-Palestinian stalemate, and independence movements in Chechnya, Kashmir, Mindanao in the Philippines, and southern Thailand—that have deepened solidarity among Muslims and helped spread radical Islamic ideology.

At the same time, the report says that by 2020, al Qaeda "will be superseded" by other Islamic extremist groups that will merge with local separatist movements. Most terrorism experts say this is already well underway. The NIC says this kind of ever-morphing decentralized movement is much more difficult to uncover and defeat.

Terrorists are able to easily communicate, train and recruit through the Internet, and their threat will become "an eclectic array of groups, cells and individuals that do not need a stationary headquarters," the council's report says. "Training materials, targeting guidance, weapons know-how, and fund-raising will become virtual (i.e. online)."

The report, titled "Mapping the Global Future," highlights the effects of globalization and other economic and social trends. But NIC officials said their greatest concern remains the possibility that terrorists may acquire biological weapons and, although less likely, a nuclear device.

The council is tasked with midterm and strategic analysis, and advises the CIA director. "The NIC's goal," one NIC publication states, "is to provide policymakers with the best, unvarnished, and unbiased information—regardless of whether analytic judgments conform to U.S. policy."

Other than reports and studies, the council produces classified National Intelligence Estimates, which represent the consensus

among U.S. intelligence agencies on specific issues.

Yesterday, Hutchings, former assistant dean of the Woodrow Wilson School of Public and International Affairs at Princeton University, said the NIC report tried to avoid analyzing the effect of U.S. policy on global trends to avoid being drawn into partisan politics.

Among the report's major findings is that the likelihood of "great power conflict escalating into total war . . . is lower than at any time in the past century." However, "at no time since the formation of the Western alliance system in 1949 have the shape and nature of international alignments been in such a state of flux as they have in the past decade."

The report also says the emergence of China and India as new global economic powerhouses "will be the most challenging of all" Washington's regional relationships. It also says that in the competition with Asia over technological advances, the United States "may lose its edge" in some sectors.

(Mr. MARTINEZ assumed the Chair.)

Mrs. BOXER. Here is the thing. Dr. Rice told the American people that there were strong ties between Saddam Hussein's Iraq and Osama bin Laden and al-Qaida. These are her words:

We clearly know that there were in the past and have been contacts between senior Iraqi officials and members of al-Qaeda going back for actually quite a long time.

And there are some al-Qaeda personnel who found refuge in Baghdad.

Now, I want to show a map that the State Department put out, and it was accompanied by a letter from President Bush, a month after 9/11. Here is the map. The red indicates where there are al-Qaida cells. Unfortunately, we notice the United States is red. That is why we have to win this war. This is the list where al-Qaida or affiliated groups have operated, and this is a month after 9/11, put out by this administration. No Iraq. So how do you then go on television, look the American people in the eye, and tell them that in fact—and I will go back to her quote again:

We clearly know that there were in the past and have been contacts between senior Iraqi officials and members of al-Qaeda going back for actually quite a long time.

And there are some al-Qaeda personnel who found refuge in Baghdad.

She did not tell the full story there, and I gave her a chance to do it.

It is really troubling to me. After all this time, these are the things she could have said: I never checked out that map. You are right, Senator, there were no al-Qaida there. But she didn't do that. She could have listened to what the experts were saying about how bin Laden loathed Saddam Hussein, two despicable tyrants who hated each other.

Peter Bergen said:

. . . I met bin Laden in '97 and . . . asked him at the end of the interview . . . his opinion of Saddam Hussein. And [bin Laden] said, "Well, Saddam is a bad Muslim and he took Kuwait for his own self-aggrandizement."

In November 2001, the former head of the Saudi intelligence said:

Iraq doesn't come very high in the estimation of Osama bin Laden. . . . He thinks of [Saddam Hussein] as an apostate, an infidel, or someone who is not worthy of being a fellow Muslim.

Then the bipartisan 9/11 Commission says there is "no collaborative" relationship between Iraq and al-Qaida, and Dr. Rice received that memo on September 18, 2001, and still she went before the American people. When I asked her about it, she said:

As to the question of al Qaeda and its presence in Iraq, I think we did say that there was never an issue of operational control . . . that Saddam Hussein had nothing to do with 9/11 as far as we know or could tell.

It wasn't a question of operational alliance. It was a question of an attitude about terrorism that allowed Zarqawi to be in Baghdad and to operate out of Baghdad.

Well, those statements continued to mislead. There is no question about it. When she says there wasn't an operational alliance and she believed there never was, why was it that aboard the USS *Abraham Lincoln*, when President Bush had that famous sign "mission accomplished," he said:

The liberation of Iraq is a crucial advance in the campaign against terror. We have removed an ally of al Qaeda.

How do you tell the committee that this administration never thought there was an operational link, when the President, standing on the USS *Abraham Lincoln*, was saying mission accomplished, and the major fighting is behind us?

He said:

In the war against Saddam, we have removed an ally of al Qaeda.

It isn't right to continue this kind of talk when you already know from the 9/11 Commission that it isn't true, and you know from looking at the State Department that it wasn't true. Yet it all continues.

In her point about allowing Zarqawi to be in Baghdad, she failed to mention a CIA document that was reportedly sent to the White House in September 2004 that states there is no conclusive evidence that Saddam harbored Zarqawi.

Last October, a senior U.S. official told ABC News there was, in fact, no evidence that Saddam even knew Zarqawi was in Baghdad. So we are not being told the whole truth. We are not being given all of the facts. I have to say that I think it is a disservice to the American people.

The fourth issue I raised with Dr. Rice concerns U.S. relations with Iran during the Iraq-Iran war. That sounds like, why would I raise that because that war was in the 1980s? It is important because, in making her case for the war in Iraq, Dr. Rice cited Saddam's deplorable use of chemical weapons during the Iran-Iraq war. It certainly was a sin against humanity. She failed to mention, however, that it was Special Envoy Donald Rumsfeld—here he is in this picture—in December

1983 who met with Saddam 1 month after the United States confirmed he was using chemical weapons almost daily against Iran. In an attempt to support Iraq during that war, Iraq was removed from the terrorism list in 1982. None other than Donald Rumsfeld was giving the good news to Saddam Hussein and tried to restore full diplomatic relations. As a matter of fact, during this whole Iran-Iraq war, we all know the story that American firms were selling materials to Saddam Hussein.

Now, this is what Dr. Rice said. She said:

I will say it right now. The U.S. Government has often, as the President said, supported regimes in the hope that they would bring stability. We have been in the Middle East sometimes blind to the freedom deficit. We are not going to do that anymore. What happened with Saddam is probably evidence that that policy was not a very wise policy.

That is an understatement. It was a horrific policy. It was a terrible policy. It was a policy of appeasing Saddam Hussein, making sure that he had the weapons, because we were essentially taking his side quietly in the Iran-Iraq war, and Donald Rumsfeld was super involved in it, and here is the picture to prove it.

Now, I do appreciate that Dr. Rice said it probably was not a very wise policy. I was glad to hear her say that. But you know what. She doesn't explain to us why. When she cited Iraq's use of chemical weapons against Iran as a justification for the U.S. attack on Iraq, she doesn't mention that the U.S. Government was working at that very same time to reestablish robust relations with Saddam. Indeed, our own Government took Saddam off the terror list, and the American people deserve to know that from her, when she advanced this issue as a reason for the war. Full disclosure. Give the whole story.

Mr. President, how much time do I have remaining?

The PRESIDING OFFICER. The Senator has 24 minutes.

Mrs. BOXER. Mr. President, I raise the issue of Dr. Rice's opposition to a provision in the intelligence reform bill that would have outlawed the use of cruel, inhumane, or degrading treatment of foreign prisoners by intelligence officials. The section of this provision is here. It was passed unanimously by the Senate. The overall amendment was written by Senators MCCAIN and LIEBERMAN, but this particular provision was written by Senator DURBIN:

Prohibition on torture or cruel, inhumane, or degrading treatment or punishment.

In general, no prisoner shall be subject to torture or cruel, inhumane, or degrading treatment or punishment that is prohibited by the Constitution, laws, or treaties of the United States.

That is very straightforward. When I asked Dr. Rice, why did you sign a letter with Mr. Bolton and object to this

provision and ask that it be stricken, she had a couple of different responses. The first response she gave me was:

This is duplicative of language that was in the Defense Department bill.

So I checked with the authors of this provision, and I said: Is it true that this is duplicative? They said the language is in the Department of Defense, but it does not apply to the CIA and intelligence officers who work outside of the DOD. So I explained it to her, and she argued with me and she said it is not true, it is duplicative. I said: Do you think Senators MCCAIN, LIEBERMAN, and DURBIN don't know what they are doing when they added this to the intelligence bill? She didn't answer. The fact is, this is not duplicative. This is necessary so that we cover those intelligence officials who may not be part of the Department of Defense but are part of other agencies not covered by the Department of Defense.

And then she went on and said:

We did not want to afford to people who did not—shouldn't enjoy certain protections those protections. And the Geneva Conventions should not apply to terrorists like al-Qaida. They can't or you will stretch the meaning of the Geneva Convention.

That was her second problem with it, which was that you are granting more rights than the Geneva Conventions. However, this explanation makes no sense because the following language was also part of this, which is:

Nothing in this section shall affect the status of any person under the Geneva Conventions or whether any person is entitled to the protections of the Geneva Conventions.

So she gave two reasons as to why she wrote a letter and demanded this be removed from the intelligence bill, neither of which is true. It is not duplicative, and there is no problem with the Geneva Conventions because we make a special exception for them.

But that is not all. The next day, Dr. Rice came back and changed what she said the day before. She said she doesn't oppose the subsection that clearly prohibited torture and cruel, inhumane, or degrading treatment. She said she opposes other provisions in the section.

Well, Mr. President, this was the operative language of the section. That second day's excuse just doesn't hold up under scrutiny because she wrote in a letter—this is what Dr. Rice wrote to the committee.

This says:

The administration also opposes [she names the section] which provides legal protections to foreign prisoners to which they are not now entitled under applicable law and policy.

And she says that section 1095 of the Defense Authorization Act already addresses this issue. So Dr. Rice's own words in the letter contradict what she told the committee.

Now, this issue of torture is one that matters. It matters to me for many

reasons. The first is it is about our humanity. It is about our humanity. Second is that it is about our soldiers, who may find themselves in captivity and in a circumstance where they might well get treated the way we are treating people we capture. That is why the protective words here and living up to our treaties or obligations of our Constitution and international treaties are so important. It is not some vague academic discussion; it is very serious.

Now, I went and saw, as many colleagues did, the pictures from Abu Ghraib prison. As long as I live, they will be seared in my memory. There are a lot more pictures that the public didn't see. I can tell you—and I think I can say this of most of my colleagues I was sitting with from both sides of the aisle—I could barely watch what was shown.

I am sometimes torn to talk about what I saw. I have done it in small groups where my constituents have asked me what I saw, but I will not do it today. I do not want to do it, but let it be said that the kinds of pictures that I saw do not reflect our country or our values. We have to be united on this.

Senator DODD asked Dr. Rice to please tell us her personal views on torture, and he laid out a couple of examples of torture. She demurred and would not respond to those specific questions. I thought that was a moment in time where she could have sent out a signal to the whole world about America. She said for sure that Abu Ghraib was terrible. She was eloquent on the point. In fact, I will read to my colleagues what she said right after Abu Ghraib:

What took place at the Abu Ghraib prison does not represent America. Our nation is a compassionate country that believes in freedom. The U.S. government is deeply sorry for what has happened to some Abu Ghraib prisoners and people worldwide should be assured that President Bush is determined to learn the full truth of the prisoner reports in Iraq.

Those comments at that time were very important. They were the type of comments that I think pull us all together. It was a comment that reflected humanity.

Then we have this language that she writes a couple of months after she makes this beautiful speech in October saying she opposes this provision that says no prisoner shall be subject to torture or cruel, inhuman or degrading treatment or punishment that is prohibited by the Constitution, laws, or treaties of the United States. She writes a letter opposing this section after she makes this beautiful speech.

When I asked her to explain it, she gives me reasons that just do not hold up, that it is duplicative, which it is not, that she really did not oppose it, which cannot possibly be true because we have her letter in writing where she did.

There is no doubt that Dr. Rice has the resume, the story, the intelligence, and the experience to be Secretary of State. She certainly is loyal to this President, we know that, and I think that is important. The President wants to have someone who is loyal. He should also want to have someone who will be independent such as Colin Powell was.

After 9 hours of grueling questions and answers before the committee, she proved her endurance for the job. In responding to me, she used a very clever tactic that we all learn in politics, which is to go after the questioner, why are you attacking me, and then do not answer the questions. It was OK that she did that. I did not mind that she did that. But she did not answer the questions. That is the point.

I believe the committee gave Dr. Rice the opportunity to speak candidly and set the record straight. It is not only my questions. Senator BIDEN asked her how many Iraqi security forces were trained, and without blinking an eye she said 120,000. And he said, wait a minute—and anyone who knows Senator BIDEN knows that he kind of roots for someone when they sit in the hot seat—let us really be candid here. He said: I went to Iraq and I was told by the military that there is nothing close to 120,000. He said he was told there were 4,000. She stuck by the 120,000.

Later, when others were asked in the administration, such as Ambassador Negroponte, he would not put out a number but he sure did not say 120,000.

Everyone with a heart and a pulse knows it is not 120,000 trained troops, because as Senator BIDEN said at that hearing, if there are 120,000 trained Iraqi troops to protect the Iraqi people, why in God's name are we there in the numbers we are and keeping people there, who are leaving their families, for extra tours of duty? She would not budge.

I am troubled because we gave Dr. Rice every opportunity to speak candidly, set the record straight, and she just did not do that.

In her role as National Security Adviser, she was not responsible for coming to the Senate Foreign Relations Committee or the House equivalent committee. Now she is going to be responsible for that. She could not have a friendlier chairman than Senator LUGAR in terms of being given every opportunity to work with our committee. I know Senator BIDEN and Senator LUGAR work together just like brothers. This is a very bipartisan committee. We are going to see Dr. Rice there very often because she will be confirmed. I hope when she comes back before the committee that she will be more candid with the committee.

At this time I am judging her on her answers to these questions. She dodged so many of them and again resorted to

half the story and even got herself in deeper water in some of her responses. So I cannot support this nomination.

The cost of the policy in Iraq, a policy that she embraced wholeheartedly, a policy that she did, in fact, bring to the American people and she led them to certain conclusions that turned out not to be true, whether it was the aluminum tubes, the ties to al-Qaida, whether it was her half argument on the Iran-Iraq war, whether it was her obvious contradictory statements on we never said he would have a nuclear weapon in a year one day and then the next year she said we did not say that, it is too hard to overlook these things.

I will close with the Martin Luther King quote, which I will not recite exactly but I do agree that our lives begin to end when we stop caring about things that matter. Accountability matters. Truth telling matters. The whole truth matters. Responsibility matters. The advice and consent role of the Senate is one that is really very important. I hope my colleagues on both sides will recognize that this Senate is at its best when we have some of these tough debates.

It is not as if we are having a vote to confirm a Cabinet position that will not have as much reach. It is not as if we are voting to confirm a position where the individual is brand new and does not have a record. This is a very important position in a time of war where the nominee had a record of making many statements to the American people. I believe that out of respect for the American people, out of respect for the Senate, out of respect for the Foreign Relations Committee, and out of respect to Condoleezza Rice herself, we needed to ask these questions.

Now that he is on the floor again, I would say to Senator LUGAR what I said before, that he is such a fair chairman. All of us on the committee have such respect for him. I look forward to working with him on many issues. I think there will be many times where we will be voting the same way. We will not be today, but that is just one time. There will be many other occasions where we will be together.

I yield the floor.

The PRESIDING OFFICER. Under the previous order, the Senator from Tennessee is now recognized.

Mr. ALEXANDER. Mr. President, I rise in support of the nomination of Dr. Condoleezza Rice to be America's next Secretary of State. President Bush has made an excellent choice for this preeminent position in his Cabinet. Her experience as National Security Adviser will make her even more effective than one normally might be. When foreign leaders talk with Dr. Rice, they will know she is speaking with the President's voice.

I had the privilege of attending much of the 9-plus hours of hearings. Dr. Rice

got about every kind of question. She handled the questions, I thought, with dignity, with intelligence, with grace. It was an excellent performance. It augurs well for her time as a U.S. Secretary of State. I am proud to support her.

The major issue confronting Dr. Rice and our Nation today is the war in Iraq. At the hearings to which I just referred, some of my colleagues talked about needing an exit strategy. I disagree. I don't believe we need an exit strategy in Iraq. We need a success strategy. But such a strategy may mean taking a little more realistic view of what we mean by success. It is one thing to help people win their freedom, as we did in Iraq. It is another to help a country become a stable, pluralistic democracy, a flourishing society. We need to ask ourselves how many American lives are we willing to sacrifice to do this? How long are we willing for it to take? And what is our standard for success?

We should be thinking well beyond Iraq. The next time the opportunity occurs for the United States to undertake what we now call regime change, or nation building, what lessons have we learned in Iraq? During his campaign for the Presidency in 2000, President Bush was critical of nation building. That was before September 11, 2001. Today the situation has obviously changed.

Our initial war in Iraq was a stunning success. What came afterwards has been a series of miscalculations. But the United States has engaged in nation building more than a dozen times since World War II and, based on those experiences, should we not have anticipated that nation building in Iraq would have required more troops, more money, and taken longer than we expected? And what do those lessons say about our future policy toward nation building?

I asked Dr. Rice about this when she appeared before the Foreign Relations Committee. One lesson she said we learned was that we need to train our own diplomatic personnel with the skills of nation building. She said we need to learn how to help a country set up a new, independent judiciary, how to establish a currency, how to train up police forces, among other things. I am sure other lessons will be learned as we move forward, and we should be humble enough to learn them.

I would hope that our experience in Iraq has reminded us of what a major commitment regime change and nation building require. I hope the next time someone suggests to this President, or to any future President, that he pursue regime change, that one of his advisers, perhaps Dr. Rice, will say: Mr. President, based on the history of postwar reconstruction and what we have learned in Iraq, any regime change is likely to take us several years, is like-

ly to cost us hundreds of billions of dollars, and require the sacrifice of thousands of lives. If it is in our national interest to go ahead, then the President may decide that, but he needs to have that advice. And we need to discuss that as we did in the hearing the other day.

American history is the story of setting noble goals and struggling to reach them and often falling short. We sincerely say, in our country, that anything is possible, that all men are created equal, that no child will be left behind—even though we know down deep we will fall short and we know we will then have to pick ourselves up and keep trying again to reach those noble goals.

We also said we want to make the world safe for democracy, and we remember an inaugural speech 44 years ago in which a new President named John F. Kennedy said we would "pay any price, bear any burden" to defend freedom. And we heard last Thursday President Bush echo those sentiments when he said to the people of the world: When you stand for your liberty, we will stand with you.

Yet there is obviously a limit to what we can do and to what we are willing to do and to the number of lives we will sacrifice to secure the blessings of freedom and democracy for others. So, now that we have a new Secretary of State—almost have one—new Iraqi elections within the next few days, and we are about to spend another \$80 billion in Iraq, now is a good time to be clearer about what our success strategy would be in Iraq. When I asked Dr. Rice about this in her hearing, she acknowledged we need a success strategy but didn't want to commit to a timetable.

In a Washington Post op-ed this morning, two of Dr. Rice's predecessors, Secretaries Henry Kissinger and George Shultz, agreed we should not set a specific timetable for pulling out our troops. But they also go further than Dr. Rice did in the hearing in outlining the framework for what a success strategy in Iraq might look like.

Dr. Kissinger and Dr. Shultz wrote this:

A successful strategy needs to answer these questions: Are we waging "one war" in which military and political efforts are mutually reinforcing? Are the institutions guiding and monitoring these tasks sufficiently coordinated? Is our strategic goal to achieve complete security in at least some key towns and major communication routes (defined as reducing violence to historical criminal levels)? This would be in accordance with the maxim that complete security in 70 percent of the country is better than 70 percent security in 100 percent of the country—because fully secure areas can be models and magnets for those who are suffering in insecure places. Do we have a policy for eliminating the sanctuaries in Syria and Iran from which the enemy can be instructed, supplied, and given refuge and time to regroup? Are we designing a policy that can



produce results for the people and prevent civil strife for control of the State and its oil revenue? Are we maintaining American public support so that staged surges of extreme violence do not break domestic public confidence at a time when the enemy may, in fact, be on the verge of failure? And are we gaining international understanding and willingness to play a constructive role in what is a global threat to peace and security?

An exit strategy based on performance, not artificial time limits, will judge progress by the ability to produce positive answers to these questions.

That is what Secretaries Kissinger and Shultz wrote this morning. I ask unanimous consent the article be printed in the RECORD at the conclusion of my remarks.

The PRESIDING OFFICER. Without objection, it is so ordered.

(See exhibit 1.)

Mr. ALEXANDER. When Dr. Rice comes back to the committee as Secretary Rice—and she will be there often—I hope she will address these questions and say more about what our objectives are. When she does, I also wouldn't mind if she acknowledges when things aren't going well, or when we need to change our strategy or tactics because our earlier approach is not working. I think such acknowledgments only strengthen the administration's credibility and reassure us that needed adjustments are being made.

At President Reagan's funeral last June, former Senator Jack Danforth said the text for his homily was "the obvious." Matthew 5:14-16.

You are the light of the world. A city built on a hill cannot be hid. No one after lighting a lamp puts it in a bushel basket, but on a lampstand, and it gives light to all in the house. In the same way, let your light shine before others, so that they may see your good works, and give glory to your father in heaven.

From our beginning, that vision of the city on a hill has helped to define what it means to be an American and provided America with a moral mission. It helps explain why we invaded Iraq, why we fought wars "to make the world safe for democracy," and why President Bush said last Thursday:

All who live in tyranny and hopelessness can know: the United States will not ignore your oppression, or excuse your oppressors.

It is why we are forever involving ourselves in other nations' business. It is why when I was in Mozambique last summer I found 800 Americans, 400 of them missionaries and most of the rest diplomats or aid workers.

But is it possible that too much nation building runs the risk of extending too far the vision of the city on the hill?

Letting a light shine so others may see our good works does not necessarily mean we must invade a country and change its regime and reshape it until it begins to look like us. It may mean instead that we strive harder to understand and celebrate our own

values of democracy, of equal opportunity, of individualism, of tolerance, the rule of law and other principles that unite us and that we hope will be exported to other parts of the world. How we ourselves live would then become our most persuasive claim to real leadership in a world filled with people hungry to know how to live their lives.

For example, in my own experience—and Dr. Rice said at the hearings in her experience—we have found that sometimes the most effective way to export our values is to train foreign students at our American universities who then return home to become leaders in their own countries.

Of course, we Americans will never say that only some men are created equal, that only some children will not be left behind, or that we will pay only some price to defend freedom. But perhaps we should be thinking more about strategies for extending freedom and democracy in the world other than nation building and determine what those strategies are and when they most appropriately might be used.

Thank you, Mr. President.

#### EXHIBIT 1

[From the Washington Post, Jan. 25, 2005]  
RESULTS, NOT TIMETABLES, MATTER IN IRAQ  
(By Henry A. Kissinger and George P. Shultz)

The debate on Iraq is taking a new turn. The Iraqi elections scheduled for Jan. 30, only recently viewed as a culmination, are described as inaugurating a civil war. The timing and the voting arrangements have become controversial. All this is a way of foreshadowing a demand for an exit strategy, by which many critics mean some sort of explicit time limit on the U.S. effort.

We reject this counsel. The implications of the term "exit strategy" must be clearly understood; there can be no fudging of consequences. The essential prerequisite for an acceptable exit strategy is a sustainable outcome, not an arbitrary time limit. For the outcome in Iraq will shape the next decade of American foreign policy. A debacle would usher in a series of convulsions in the region as radicals and fundamentalists moved for dominance, with the wind seemingly at their backs. Wherever there are significant Muslim populations, radical elements would be emboldened. As the rest of the world related to this reality, its sense of direction would be impaired by the demonstration of American confusion in Iraq. A precipitate American withdrawal would be almost certain to cause a civil war that would dwarf Yugoslavia's, and it would be compounded as neighbors escalated their current involvement into full-scale intervention.

We owe it to ourselves to become clear about what post-election outcome is compatible with our values and global security. And we owe it to the Iraqis to strive for an outcome that can further their capacity to shape their future.

The mechanical part of success is relatively easy to define: establishment of a government considered sufficiently legitimate by the Iraqi people to permit recruitment of an army able and willing to defend its institutions. That goal cannot be expedited by an arbitrary deadline that would be, above all, likely to confuse both ally and adversary. The political and military efforts

cannot be separated. Training an army in a political vacuum has proved insufficient. If we cannot carry out both the political and military tasks, we will not be able to accomplish either.

But what is such a government? Optimists and idealists posit that a full panoply of Western democratic institutions can be created in a time frame the American political process will sustain. Reality is likely to disappoint these expectations. Iraq is a society riven by centuries of religious and ethnic conflicts; it has little or no experience with representative institutions. The challenge is to define political objectives that, even when falling short of the maximum goal, nevertheless represent significant progress and enlist support across the various ethnic groups. The elections of Jan. 30 should therefore be interpreted as the indispensable first phase of a political evolution from military occupation to political legitimacy.

Optimists also argue that, since the Shiites make up about 60 percent of the population and the Kurds 15 to 20 percent, and since neither wants Sunni domination, a democratic majority exists almost automatically. In that view, the Iraqi Shiite leaders have come to appreciate the benefits of democratization and the secular state by witnessing the consequences of their absence under the Shiite theocracy in neighboring Iran.

A pluralistic, Shiite-led society would indeed be a happy outcome. But we must take care not to base policy on the wish becoming father to the thought. If a democratic process is to unify Iraq peacefully, a great deal depends on how the Shiite majority defines majority rule.

So far the subtle Shiite leaders, hardened by having survived decades of Saddam Hussein's tyranny, have been ambiguous about their goals. They have insisted on early elections—indeed, the date of Jan. 30 was established on the basis of a near-ultimatum by the most eminent Shiite leader, Grand Ayatollah Ali Sistani. The Shiites have also urged voting procedures based on national candidate lists, which work against federal and regional political institutions. Recent Shiite pronouncements have affirmed the goal of a secular state but have left open the interpretation of majority rule. An absolutist application of majority rule would make it difficult to achieve political legitimacy. The Kurdish minority and the Sunni portion of the country would be in permanent opposition.

Western democracy developed in homogeneous societies; minorities found majority rule acceptable because they had a prospect of becoming majorities, and majorities were restrained in the exercise of their power by their temporary status and by judicially enforced minority guarantees. Such an equation does not operate where minority status is permanently established by religious affiliation and compounded by ethnic differences and decades of brutal dictatorship. Majority rule in such circumstances is perceived as an alternative version of the oppression of the weak by the powerful. In multiethnic societies, minority rights must be protected by structural and constitutional safeguards. Federalism mitigates the scope for potential arbitrariness of the numerical majority and defines autonomy on a specific range of issues.

The reaction to intransigent Sunni brutality and the relative Shiite quiet must not tempt us into identifying Iraqi legitimacy with unchecked Shiite rule. The American experience with Shiite theocracy in Iran

since 1979 does not inspire confidence in our ability to forecast Shiite evolution or the prospects of a Shiite-dominated bloc extending to the Mediterranean. A thoughtful American policy will not mortgage itself to one side in a religious conflict fervently conducted for 1,000 years.

The Constituent Assembly emerging from the elections will be sovereign to some extent. But the United States' continuing leverage should be focused on four key objectives: (1) to prevent any group from using the political process to establish the kind of dominance previously enjoyed by the Sunnis; (2) to prevent any areas from slipping into Taliban conditions as havens and recruitment centers for terrorists; (3) to keep Shiite government from turning into a theocracy, Iranian or indigenous; (4) to leave scope for regional autonomy within the Iraqi democratic process.

The United States has every interest in conducting a dialogue with all parties to encourage the emergence of a secular leadership of nationalists and regional representatives. The outcome of constitution-building should be a federation, with an emphasis on regional autonomy. Any group pushing its claims beyond these limits should be brought to understand the consequences of a breakup of the Iraqi state into its constituent elements, including an Iranian-dominated south, an Islamist-Hussein Sunni center and invasion of the Kurdish region by its neighbors.

A calibrated American policy would seek to split that part of the Sunni community eager to conduct a normal life from the part that is fighting to reestablish Sunni control. The United States needs to continue building an Iraqi army, which, under conditions of Sunni insurrection, will be increasingly composed of Shiite recruits—producing an unwinnable situation for the Sunni rejectionists. But it should not cross the line into replacing Sunni dictatorship with Shiite theocracy. It is a fine line, but the success of Iraq policy may depend on the ability to walk it.

The legitimacy of the political institutions emerging in Iraq depends significantly on international acceptance of the new government. An international contact group should be formed to advise on the political and economic reconstruction of Iraq. Such a step would be a gesture of confident leadership, especially as America's security and financial contributions will remain pivotal. Our European allies must not shame themselves and the traditional alliance by continuing to stand aloof from even a political process that, whatever their view of recent history, will affect their future even more than ours. Nor should we treat countries such as India and Russia, with their large Muslim populations, as spectators to outcomes on which their domestic stability may well depend.

Desirable political objectives will remain theoretical until adequate security is established in Iraq. In an atmosphere of political assassination, wholesale murder and brigandage, when the road from Baghdad to its international airport is the scene of daily terrorist or criminal incidents, no government will long be able to sustain public confidence. Training, equipping and motivating effective Iraqi armed forces is a precondition to all the other efforts. Yet no matter how well trained and equipped, that army will not fight except for a government in which it has confidence. This vicious circle needs to be broken.

It is axiomatic that guerrillas win if they do not lose. And in Iraq the guerrillas are

not losing, at least not in the Sunni region, at least not visibly. A successful strategy needs to answer these questions: Are we waging "one war" in which military and political efforts are mutually reinforcing? Are the institutions guiding and monitoring these tasks sufficiently coordinated? Is our strategic goal to achieve complete security in at least some key towns and major communication routes (defined as reducing violence to historical criminal levels)? This would be in accordance with the maxim that complete security in 70 percent of the country is better than 70 percent security in 100 percent of the country—because fully secure areas can be models and magnets for those who are suffering in insecure places. Do we have a policy for eliminating the sanctuaries in Syria and Iran from which the enemy can be instructed, supplied, and given refuge and time to regroup? Are we designing a policy that can produce results for the people and prevent civil strife for control of the state and its oil revenue? Are we maintaining American public support so that staged surges of extreme violence do not break domestic public confidence at a time when the enemy may, in fact, be on the verge of failure? And are we gaining international understanding and willingness to play a constructive role in what is a global threat to peace and security?

An exit strategy based on performance, not artificial time limits, will judge progress by the ability to produce positive answers to these questions. In the immediate future, a significant portion of the anti-insurrection effort will have to be carried out by the United States. A premature shift from combat operations to training missions might create a gap that permits the insurrection to rally its potential. But as Iraqi forces increase in number and capability, and as the political construction proceeds after the election, a realistic exit strategy will emerge.

There is no magic formula for a quick, non-catastrophic exit. But there is an obligation to do our utmost to bring about an outcome that will mark a major step forward in the war against terrorism, in the transformation of the Middle East and toward a more peaceful and democratic world order.

The PRESIDING OFFICER. The Senator from Illinois.

Mr. DURBIN. Mr. President, it is my understanding that under a previous order I am allowed 20 minutes. Is that correct?

The PRESIDING OFFICER. That is correct.

Mr. DURBIN. I understand Senator REED of Rhode Island is also on the list to speak. Is he not? I make inquiry of the Chair: Under the order, is Senator REED of Rhode Island also allotted time?

Mr. LUGAR. Mr. President, if I may respond to the distinguished Senator, Senator REED is on a list but is not designated precisely. Perhaps while the speaker is speaking we can work this out.

Mr. DURBIN. I recommend that even though he may miss part of my speech. Thank you, Mr. President.

President Bush has nominated Condoleezza Rice as Secretary of State. It is one of the highest positions in our Government. She is a person of considerable accomplishment and formidable

intellect. I have watched her service from afar, and this morning I had my first opportunity to meet her personally. Dr. Rice came by my office and we sat down for half an hour and discussed many different issues. I was impressed with her ability and with her forthright approach.

I will tell you that I am also troubled. I am troubled because I followed closely the exchange between Dr. Rice and Senator BOXER during the confirmation hearing before the Foreign Relations Committee. The reason I followed this closely was not only because it was important and it related to the issue of torture but because it involved an amendment which I had drafted. As every American I have met, I was shocked by the information and photographs that came out of Abu Ghraib; troubled by reports from Guantanamo.

As a result, I joined in a bipartisan effort in both the Department of Defense authorization bill, as well as later in the intelligence reform bill, to put a clear restatement of American law to a vote, that the United States is prohibited from engaging in torture, or cruel, inhuman or degrading treatment. It is important to restate this principle and value so there would be no questions asked as to whether the United States had deviated from the legal standard which we had held for over 50 years—a standard first embodied in the Geneva Conventions and then in the Convention on Torture, and in other places in our laws.

My anti-torture amendment passed in the Senate, went to conference on the Department of Defense authorization bill, but it was changed slightly from a prohibition to a statement of policy. I didn't care much for the change, but I accepted it because I thought it still preserved the basic goal, which was to restate our country's policy against torture. The part that did not change was my amendment's requirement that the Department of Defense report regularly on any violations of this policy against torture. That was what happened in the Department of Defense bill.

Then came the intelligence reform bill, and I felt it was important that we try again to restate our law of prohibition against torture. It was equally important that the reporting requirements for violations apply not only to the military agencies as we did in the Defense bill, but also apply to the variety of different intelligence agencies covered by the intelligence bill.

I tried with both bipartisan amendments to cover the circumstances of those who would take into detention someone during the course of war in Iraq or Afghanistan or some other place.

This amendment passed and it was sent to conference. I followed the conference closely as a Senate conferee and a member of the Governmental Affairs Committee.

I was surprised and disappointed to learn as I went to conference that a message had come down from the White House—specifically from Dr. Rice and OMB Director Joshua Bolten—which said they objected to my amendment which condemned torture by any American, including members of the American intelligence community.

I couldn't believe it—they first accepted the underlying policy goals and the reporting requirements of this same amendment for the Department of Defense, and now they were making an exception when it came to intelligence agencies.

I have to tell you that I am very troubled by that. When Senator BOXER asked repeated questions of Dr. Rice on the issue, she received conflicting answers. So I returned to the same question this morning. I asked Dr. Rice point blank: Why did you object to that amendment? She said incorrectly: We had already taken care of that. Your Department of Defense amendment took care of intelligence agencies.

That is not the case. The Department of Defense amendment which I offered, which she should have read and apparently did not read, had reporting requirements for the Department of Defense but not for the intelligence agencies. My intelligence reform bill amendment would have extended these requirements for the intelligence agencies.

I am disappointed by that. It is not just another amendment being offered on the floor. Taking away any personal pride and authorship in this, it was a timely amendment after the Abu Ghraib prison scandal to try to restate for America and the world where we stood and where our principles are. Yet this administration opposed it. I am troubled by it. I understand Senator BOXER is even more troubled by it.

This is a critical moment in our history. It is critical because of the war in Iraq to pick up the morning paper—most Americans probably did as well—and read in this paper that the Pentagon announced there will be 120,000 American soldiers in Iraq for at least 2 more years. It is a stunning and sad admission.

I remember when the invasion took place. I remember a colleague of mine from Indiana—who happens to be the chairman of the committee before us today, Senator LUGAR—and his statement. I don't know if he still holds to this position, but I have quoted him at length. He said at the moment of our invasion in Iraq that we are likely to be there for 5 years. When I repeated his statement and believed it to be true, many people said: We are sure you are wrong. We are going to be home more quickly than that. After we knock Saddam Hussein out of power, the Iraqi people will take over and we will come home.

Here we are 2 years in the conflict, 1,400 Americans have been killed, 10,000 or 12,000 injured—more by the day—hundreds of incidents of insurgency, terrorism, and we are still there.

I went to Litchfield, IL, 3 weeks ago to watch an MP Illinois Guard unit go off for their deployment for 18 months. There are 80, all men, in this unit. I shook hands with each of them and looked them in the eye and gave them all my best wishes, as did the crowd at the Litchfield High School gym. As I looked at them, I thought: Is there any possibility they will be home soon? This report in the morning paper says the answer is no.

What troubles me is not that it is a situation demanding of Americans. We have risen to challenges before. But what troubles me the most about this is I think it evidences one of the most profound failures in a democracy. When leaders of a democratic government mislead the people of the country in relation to a war and an invasion of another country, I think that is the lowest point one can reach. Note that I said misleading and not intentionally misleading. There is a big difference.

In this situation, it is the argument of President Bush and his White House that it is true—they misled the American people about the presence of weapons of mass destruction, about nuclear weapons, about aluminum tubes, about connections with al-Qaida, about unmanned aerial vehicles. The list goes on and on. But their argument is, well, we had intelligence; we received bad information. If we told the American people something was wrong, don't blame us; blame the intelligence agencies.

That has been the position of the White House. That is a sad defense when you consider where we are today, with 150,000 American troops with their lives in danger after being misled by the White House about the circumstances surrounding Iraq.

Dr. Rice, as the National Security Adviser, was in the room and at the table when decisions were made. She has to accept responsibility for what she said, which has been quoted at length on the floor. Some of the suggestions about nuclear threats, some of the suggestions about the threats of Saddam Hussein out of the mouth of Dr. Rice were just plain wrong and repeated. That, to me, is very troubling.

Five days from today, Iraq is scheduled to hold its first election in nearly half a century. It is a step forward. We want to see this move toward democracy. I hope it is just not an occasion for more bloodshed. I hope it is not just an occasion for more bloodshed. It may be.

We have to ask what kind of election this will be. How many people will vote? That is an indicator of whether the election reflects the popular will. Is it an election which will be carried

out with integrity? Is it one where the people clearly have a choice and where the election ballots are counted?

We have to ask what kind of elections they will be if candidates' names cannot be published, if polling places cannot be designated, and when few Sunni Muslims are likely to participate. However successful the elections may be, we all know that the bloodshed will not end at that point. Our present policies in Iraq seem unlikely to bring an end to the killing there any time soon.

Last year, Congress allocated \$18 billion for the reconstruction of Iraq for the basic necessities of life—electricity, clean water. Only \$2.2 billion of that amount has been spent. Why? Because it is unsafe to spend the rest. It is so unsafe that anything we build is likely to be blown up as soon as we build it. The violence we see there reflects the frustration of the people of Iraq who think the occupying United States Army is not improving their lives. We are caught in this vicious circle. We cannot rebuild Iraq because what we build will likely be destroyed, and until we rebuild Iraq, the people will not feel their fate has improved by the occupation of the American troops. Maybe this election will change that dynamic. I certainly hope so.

Now comes the administration saying they are going to need \$80 to \$100 billion more to continue this war. I was 1 of 23 Senators who voted against the authorization for this war; 1 Republican and 22 Democrats voted against it. After that vote, though, we had an opportunity to vote for the money for the troops. I voted for every single penny this administration has asked for. I will tell you why. I think to myself, what if it were your son or daughter in uniforms risking their lives, would you shortchange them anything? The answer is, clearly, no.

Yet despite all the money we have put into Iraq, one of the soldiers from Tennessee stands up and asks the Secretary of Defense a few weeks ago: Why do I have to dig through junk piles to find pieces of steel to protect my humvee? What is going on, Mr. Secretary? His answer was hardly satisfying or responsive. For all the money we have given to this administration, we cannot say they have spent it well when it comes to protecting our troops.

I have a friend with a son in uniform, in service in Iraq. He and his wife came up with \$2,000 to buy body armor for their son, which they sent to him in Iraq. We are spending billions of dollars, and individual families have to send body armor to their soldiers.

Humvees—I don't have to tell you the story there. In the middle of last year, this administration discontinued armoring humvees even though there were hundreds, if not thousands, still vulnerable. Now they have resumed after that one Tennessee soldier had the courage to stand up.

Dr. Rice estimates there are 120,000 trained Iraqi forces under arms. Senator BIDEN of Delaware and many others dispute that number. They think it is vastly inflated. When asked whether you would stand and allow one of these troops to defend you, these Iraqi forces with their current equipment and training, most people honestly answered no.

We have had many failures in Iraq. The National Security Adviser to the President who was there as we devised this strategy and executed this strategy now comes before us for a substantial promotion to Secretary of State. It is troubling.

I am also worried about this whole issue of torture. We will revisit this on the nomination of Alberto Gonzales to be Attorney General because his fingerprints are all over this administration's torture policy.

When members of the Foreign Relations Committee asked Dr. Rice about certain interrogation techniques, whether they constituted torture, she said it would not be appropriate for her to comment. Yet, I think she understands, and we understand, that if she is to be successful as the diplomat representing the United States of America, one of the first things she has to try to dispel are those ghastly, horrible images of Abu Ghraib. Do not believe for a moment that people across the world dismiss that as an aberration of renegade night shift soldiers. They believe that this is America at work. We know better. We know our troops are better. Our men and women are much better than what was demonstrated at Abu Ghraib, but it is, in fact, an image which haunts and will continue to haunt America for years to come.

Senator BOXER asked Dr. Rice why the administration opposed the language I have talked about earlier on prohibiting torture. As I have said before, I thought her answers were, at best, confusing and unresponsive. Frankly, this administration should not waste any time restating the obvious.

Every year, our Department of State issues a report card on the world. We stand in judgment of the world on issues of human rights. We call it the "Country Reports on Human Rights Practices." These reports are pretty harsh on some countries. They say about these countries around the world that they are involved in torture and degrading treatment, including beatings, threats to detainees and their families, sleep deprivation, deprivation of food and water, suspension for long periods in contorted positions, prolonged isolation, forced prolonged standing, tying of the hands and feet for extended periods of time, public humiliation, sexual humiliation, and female detainees being forced to strip in front of male security officers.

These are the charges we level against other countries around the

world, saying they are engaging in inhumane practices. Do any of these techniques sound familiar? If you pick up the morning paper you will see that our military and intelligence forces were engaged in similar techniques in Iraq and other places around the world. How can we stand in judgment of other countries? How can we hold ourselves up as a model when we are guilty of the same conduct? If there is ever a time when this administration should have embraced my amendments to both the Defense bill and the intelligence bill to say what we stand for in this country, it is now. Unfortunately, they have not.

Let me say a word about a recent editorial in the Wall Street Journal which took me to task because I am condemning torture techniques and demanding accountability for agencies of government that engage in them. I would say to the editors of the Wall Street Journal, it is time for you to make a choice. If you support torture, for goodness' sake, make that your editorial policy; if not, join us in condemning those who violate the standards of this Government, which have held up for decades.

Condoleezza Rice, as National Security Adviser, understands what has happened in Iraq and what her new job will require. It will require diplomacy, a diplomacy which failed before our invasion of Iraq. Many who opposed the invasion felt at the time we needed a broader coalition. But the President and his supporters argued about the coalition of the willing—150 nations, whatever the number happened to be. But let's be very honest about that. When you pick up the morning paper, whose soldiers are being killed? When you look at the message for supplemental appropriation, whose taxpayer dollars are being spent? It is the Americans. The British have stood by us. Other countries have provided help. But when it comes to carrying this burden, it is American soldiers and American taxpayers. Diplomacy had its place before the invasion of Iraq. It will have its place in the future.

I also talked to Dr. Rice about the situation in Sudan. I commended the administration for finally crossing that difficult line which the Clinton administration refused to cross when it came to Rwanda. The Clinton administration refused to use the word "genocide," and that is what happened in Rwanda. Hundreds of thousands of innocent people died. I commended Dr. Rice because the Bush administration, Secretary Powell, has stepped forward and has said clearly this is genocide. But it is not enough to just say it when civilized nations who have signed the Genocide Convention step forward and say it is taking place, it requires positive action on our part. There has been very little. Calling in the African Union forces is too little, too late. It will take

much more. I tried to make that point as clearly as I could.

We also discussed at length the AIDS epidemic that faces this world. If there is one thing that Secretary Powell said that I believe will be historic in its importance, it is his reference to HIV/AIDS and the global epidemic. Here is what he said. He referred to that epidemic as "the greatest weapon of mass destruction in the world today." I know he believed it. I have spoken to him about it many times. Every 10 seconds another person dies of AIDS in this world. Every 6 seconds another person becomes infected.

The President pledged \$15 billion for this cause. We have fallen short in the first 2 years of reaching a \$3 billion target. I have asked Dr. Rice, if she is confirmed by the Senate, whether she is committed to our meeting that obligation. She said she was.

We also talked about the role of women in the world, particularly when it comes to the AIDS epidemic. It is important that we teach abstinence and teach moral values and spiritual belief. But it is also important that we empower women around the world to control their own fate and future. We can tell women to be faithful to their partners, but what if their partners are unfaithful to them? We can encourage condom use but must remember that women may not have the ability to negotiate when it comes to that issue, even with their husbands.

It is important that our global strategies against HIV/AIDS are realistic. In a speech at the International AIDS Conference in July 2004, Nelson Mandela reminded us that:

In the course of human history, there has never been a greater threat than the HIV/AIDS epidemic.

We have a chance in America, under the President's initiative to continue to lead, both with our own bilateral aid to individual countries and through the Global Fund. I hope Ms. Rice in that capacity will assume that leadership position.

We have to also look to economic development. I said to Dr. Rice, if I went to a struggling country anywhere in the world and could only ask one question to decide the likelihood that they would be able to control their problems and their future, it would be this: How do you treat your women? And if women are treated like chattel, like property, like slaves, I can virtually guarantee you that country has little or no chance of conquering its problems. How many girls are in school? Are there forced child marriages? Do women enjoy economic opportunities? Is maternal health care a national priority? Give me the answers to those questions and I will give you a pretty good idea as to whether I think your country is moving forward. The President created the Millennium Challenge Account, and it has many important

initiatives and goals in it. I said to her, and I repeat, I think elevating the role of women around the world should be one of those goals.

The President's new foreign assistance initiative, the Millennium Challenge Account embodies an innovative and important initiative.

It is a program of immense but as yet completely unrealized potential.

The Millennium Challenge Account seeks to provide assistance to those countries with a proven record of investing in their own people, as well as meeting other criteria.

I would like to apply the same standard to our own foreign assistance programs: Are we investing enough in people?

Are we helping build the infrastructure that will help eliminate poverty and not merely ease the latest crisis for a few months?

Are we making sure that our assistance reaches women in developing nations, women who are the key to successful development?

These same principles must guide us as we seek to help those devastated by the tsunami.

For instance, half the people of Aceh, Indonesia, the region hit hardest by the tidal wave, lacked clean water before the tsunami.

Disasters hit hardest where poverty is greatest, and they affect women and children most of all.

The tsunami swept away entire villages in a matter of minutes. We must commit to helping these regions recover over a period of years.

Secretary-designate Rice steps into her position at a critical juncture.

Well over 1,300 American soldiers, marines, sailors, and airmen have died in Iraq.

Nearly 150,000 are still over there.

Mr. President, 70,000 people have died in Darfur. Thousands more are still at risk every day. In South Africa, one in three adults are HIV positive. In Botswana the numbers are even higher.

Over a billion people live on less than a dollar a day. A billion people in the world cannot write their own names or read a single sentence.

We simply cannot afford to get this wrong. We cannot afford to repeat mistakes or to fall short in our commitments. These are matters of profound moral obligation and deepest national security and interest.

The PRESIDING OFFICER. The Senator's time has expired.

Mr. DURBIN. I yield the floor.

The PRESIDING OFFICER. Who yields time?

The Senator from Indiana.

Mr. LUGAR. Mr. President, I ask unanimous consent that an editorial endorsing Dr. Rice for Secretary of State, published in the *Evansville Courier & Press*, on January 24, 2005, be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

[From the *Evansville Courier & Press*, Jan. 24, 2005]

COOL CONDI

Senate Democrats rather churlishly pushed Condoleezza Rice's certain approval as secretary of state over to this week. Perhaps they felt that the gracious gesture of confirming her on Inauguration Day would be interpreted as a sign of weakness by the Bush White House.

Democrats on the Senate Foreign Relations Committee seemed disappointed that Rice would not distance herself from, back-track from or apologize for President Bush's foreign policy. In hearings last week, they failed to force any daylight between Rice and the president. And they tried; one session even ran into the night.

Rice's credentials to be secretary of state were not in question. She is a career student of foreign policy and spent the last four years as White House national security adviser. No one who has followed her career was surprised by her performance before the Foreign Relations Committee.

She was informed, poised and unflappable, her voice only taking on a slight edge when Sen. Barbara Boxer, D-Calif., all but accused her of being a liar—"your loyalty to the mission you were given, to sell this war, overwhelmed your respect for the truth."

Rice's icy response: "I never, ever lost my respect for the truth in the service of anything." In the end, only Boxer and Sen. John Kerry, D-Mass., of the 18 committee members, voted against Rice, for whatever significance that symbolic gesture had.

Rice defended and endorsed administration positions on Iraq—the war was right even if the intelligence was wrong—and on North Korea, Iran and the Mideast. The consistency is admirable, but it raises the worrisome prospect that there is no fresh thinking on these problems within the administration.

That said, she made several worthy commitments. She would work to rebuild relations with our traditional allies, refocus administration attention on neglected Latin America, take an active role in a Mideast settlement and reassert the State Department as "the primary instrument of American diplomacy"—a clear if diplomatic shot at Donald Rumsfeld and the Pentagon.

The Senate should confirm Rice without delay. She needs to get to work.

Mr. LUGAR. I thank the Chair.

The PRESIDING OFFICER. The Senator from Virginia.

Mr. WARNER. Mr. President, I thank my distinguished colleague, the chairman, for his great leadership in handling this nomination. That leadership is consistent with what I have observed these many years, now being in my 27th year in the Senate, my colleague being a year or 2 senior to me. But on behalf of the Senate and on behalf of the country, we thank you, Mr. Chairman. And I must say, I think your ranking member, in large measure, has been supportive. I am anxious to see how this works out tomorrow. But well done to you, sir, from one old sailor to another.

I am privileged to join my colleagues today in this very important debate with regard to the nomination of perhaps the most important member of any President's Cabinet, that of Secretary of State.

Before referring to Dr. Rice, I would like to pause and express my heartfelt appreciation to Secretaries Powell and Armitage. I have been privileged to have known them and worked with them for many years.

When I was Secretary of the Navy, while I did not know him at that time, during the war in Vietnam, Secretary Powell was on the very front lines of that war. And to this day, in his heart and in other ways, he carries the heavy burdens of that conflict. I have always been so impressed with him. I have worked with him as he rose through the ranks.

I first met him as a colonel and followed his career all the way through being a four star general, particularly when I was actively working with him and he was the executive military assistant to Secretary of Defense Caspar Weinberger. And by his side he wisely chose to put Secretary Rich Armitage, another Vietnam veteran who bears the scars of that war. They were a magnificent team on behalf of the United States of America, and they both quietly have stepped down in the manner in which they have always conducted their lives. I want to be among the many to pay their respects to those two fine public servants on the eve of confirming the successor to Secretary Powell.

I have also known, through the years, the nominee to take Secretary Armitage's place, and he is an excellent choice. The President is to be commended.

I must refer to history. I love this institution I think as much as anyone; not more than anyone, but as much. I respect the heritage and traditions of this Chamber. It is quite interesting, if you go back, the Presidents of the United States—certainly I would yield to the chairman; I have the history of these here—Presidents have always had the Senate confirm their Secretary of State on the day of the inauguration. It goes quite a ways back in history.

I expressed at that time that I regret this Chamber could not act, and I continue to express that. I think this debate is an important one. I do not in any way suggest that this debate not take place, but I think it could have taken place in the ensuing days and weeks following that. But that is history. I did not want this tradition of the Senate to be overlooked in the context of these remarks.

It is clear from the exhaustive nomination hearings conducted by the Foreign Relations Committee over the course of 2 days that Dr. Rice is extraordinarily capable and qualified. She is as capable and qualified a candidate as has ever been appointed in my lifetime to this position. She stands with the finest because of her extraordinary record of achievements. I say to the chairman, she was reported out of your committee by a vote of 16

to 2. To me, that is a resounding affirmation by bipartisan members of that committee.

The personal attacks on her character and integrity, we have now witnessed them. I find them somewhat astonishing, the level of the attack, particularly as it relates to her lifetime dedication to what we call here in the Senate the standards for truthfulness.

And I was delayed, Mr. Chairman, because I had been trying through the day to reach former Secretary of State George Shultz, with whom you and I and many others have had so many years of warm and excellent relations—sometimes not so warm, maybe a little heated on occasion, I recall. But Secretary Shultz reminded me that Dr. Rice first met President Bush in his living room. And the relationship goes way back.

So I wrote down just a few of the remarks by that distinguished Secretary because it goes to the very heart of the critics who challenge her integrity. He said, without any reservation whatsoever, she was absolutely honest in her convictions and a woman of impeccable loyalty and integrity.

He said loyalty, of course. But truthfulness will always prevail over any degree of loyalty.

I found that important, and I wanted to share it with my colleagues. She, in his judgment, will rise to the occasion and in due course, if not already, she will receive the trust and confidence of the people of this country, and that her record, as she works through her challenges, will be one that they, the United States of America and its citizens, can be proud of.

I thank Secretary Shultz for his remarks.

I also thought to myself, the chairman and I have paralleled our careers. One of my Commanders in Chief, actually two times—for a brief period at the end of World War II and then Korea—was Harry Truman. Harry Truman very often had directed at him some remarks which didn't exactly reflect with great resounding in his heart. He came out with that priceless statement: If you can't take the heat, get out of the kitchen.

Well, the most profound thing that I may say today is this Secretary of State can take the heat, and she will remain in that kitchen. In my judgment, in the vote by the Senate tomorrow, you will find by virtue of the size of that vote a statement by this Senate reflecting their trust and their confidence in this distinguished American's record of achievement over her lifetime, her entire lifetime, not just that in public office recently.

Going back to some of the comments that were leveled at her, the essence of the criticism was that she has been less than truthful. It turned in large measure on this issue of weapons of mass destruction. That is an issue that I take

a back seat to no one on. I tried in every respect with others to be in the very forefront of that debate.

I remember one hearing of the Senate Armed Services Committee, and Director Tenet was before the committee. I asked him a question. This was before we had engaged in active military operations to liberate the people of Iraq. The President was there in the final moments of his decisionmaking. I was one of four who worked up a bipartisan resolution that the Senate worked up. Seventy-seven Senators voted for that resolution.

I said to Director Tenet, the issue of weapons that can bring about such destruction is important in this debate and this decision process. I used the phrase such as "should we be compelled," as the President was, in my judgment, rightfully, to go in and use military power, and at such time as the battles have reached a position where the television cameras of the world can come in and photograph what is there, will those photographs, the television pictures, carry clearly evidence of the existence of weapons of mass destruction. And his acknowledgment was: Without a doubt.

Now that testimony reflects the best judgment within our Government of the situation with regard to weapons of mass destruction. Hussein had defied 17 or 18 United Nations resolutions. Literally because of his defiance and inaction, it propelled this Nation into this war. And because of his past history with the use of such weapons and the clear documentation following the 1991 conflict that they were there in some measure, there was every reason to attach considerable credibility to the prevailing thinking at that time, not only within our Government but many other governments of the world, that these weapons did exist in the hands of a despot and in one way or another they could be released either by him or by surrogates on free nations elsewhere in the world. That is a statement of fact. I question anybody who wants to take me up on that.

Against that background, this criticism is made of this distinguished public servant. But it is clear to me that the actions taken by the President were the correct ones in light of the facts that were known to the best of our judgment at that time. It was a strong case to utilize force to back up the diplomacy. I mention that "force to back up diplomacy." Diplomacy, throughout the history of mankind, can be no stronger than the commitment to enforce it, to back it up in the event it fails. I think throughout this process we followed that time-honored tradition of world powers. We did everything we could to withhold the use of force and to allow diplomacy to work its will. The rest is history.

From the time of Iraq's defeat in the first Persian Gulf war in 1991, and fol-

lowing his brutal invasion of Kuwait, Hussein followed a pattern of deceit, manipulation, and defiance of the international community. He continued to brutally repress his own citizens. He continued to support terrorist organizations in Palestine and elsewhere. He made a mockery of the U.N. sanctions and the U.N. Security Council resolutions, as he pursued banned weapons and technologies of mass destruction. He systematically robbed the coffers of the humanitarian programs established to ensure that Iraqi citizens received sufficient medicines and food and other nourishment.

Over the course of the next 12 years, since 1991, the Hussein regime defied the will of the international community. Every conceivable diplomatic effort has been expended in an attempt to require him to destroy and account for the weapons of mass destruction he clearly possessed in 1991, to account for missing Kuwaiti nationals, and to comply with at least 17 U.N. Security Council resolutions.

Prior to 9/11, Saddam Hussein's conduct was of grave concern to the United States and, indeed, the larger international community. Based on his repressive treatment of his own citizens in defiance of U.N. weapons inspectors, it became the policy of the United States, as embodied in the Iraq Liberation Act in October of 1998, to actively seek regime change in Iraq.

In a statement to the Nation shortly after ordering United States armed forces to strike Iraq in December 1998, after Saddam Hussein had expelled U.N. weapons inspectors, President Clinton stated the following—I might add a personal note. I remember so well our former colleague and dear friend Bill Cohen was Secretary of Defense at that time. I was chairman of the committee.

He invited me over several hours before the order was executed to utilize force. We sat in that office of the Secretary of Defense which I had been in so many times over the years, and he went through very carefully the reason why President Clinton decided to use force. I remember saying to him: Well, Mr. Secretary—I obviously said Bill—it is on the eve of Christmas. Could not this matter be delayed for a brief period. Let's face it, the world is celebrating one of the great religious and historic precedents. He said: No. We are going to launch it.

Well, the President said the following as he launched that strike:

Earlier today I ordered America's armed forces to strike military and security targets in Iraq. Their mission is to attack Iraq's nuclear, chemical, and biological weapons programs and its military capacity to threaten its neighbors. The international community had little doubt then, and I have no doubt today, that left unchecked, Saddam Hussein will use these terrible weapons again . . . The hard fact is that so long as Saddam Hussein remains in power, he threatens the well-

being of his own people, the peace of the region, and the security of the world. And, mark my words; he will develop weapons of mass destruction. He did deploy them and he will use them.

I don't know what additional needs to be said. To me that is very clear. It is understandable. It is explicit. It was a proper use of Presidential power. Even though he made, I think, at that point a very courageous and proper decision, it did not deter Saddam Hussein.

In the post-9/11 world, the thought of a rogue tyrant—one who had used weapons of mass destruction in the past—joining forces with terrorists was even more unsettling. As the Congress debated the resolution to authorize the President to use force in Iraq in October 2002, our colleague Senator KERRY made the following statement:

When I vote to give the President of the United States the authority to use force, if necessary, to disarm Saddam Hussein, [it is] because I believe that a deadly arsenal of weapons of mass destruction in his hands is a real and grave threat to our security. . . ."

In a speech 3 months later at Georgetown University, Senator KERRY stated:

Without question, we need to disarm Saddam Hussein. He is a brutal, murderous dictator, leading an oppressive regime. He presents a particularly grievous threat because he is so consistently prone to miscalculation. And now he is miscalculating America's response to his continued deceit and his consistent grasp of weapons of mass destruction. So the threat of Saddam Hussein with weapons of mass destruction is real.

Is anyone taking the floor today to suggest that President Clinton and others who spoke out so forcibly at that time were untruthful? I hear a silence.

I believe that we should give consideration to this fine public servant who is stepping up to become Secretary of State and consider the environment, the state of the knowledge, the statements made by a former President, and statements made by colleagues in the context of the issue of weapons of mass destruction, and I suggest that I do not find any disloyalty or any lack of truthfulness in her remarks publicly and throughout this process as it related to the earlier base of knowledge on weapons of mass destruction.

As a member of the Intelligence Committee in the last Congress, I went through a very careful set of hearings with other members of that committee, and we issued a report that I think helped explain how the mistakes were made with regard to the judgments on weapons of mass destruction, on which I certainly do not find any basis to challenge Dr. Rice's truthfulness.

In retrospect, we were wrong as a Nation, together with other countries, in our assumptions about Saddam Hussein's stockpiles of weapons of mass destruction. This shortcoming in our intelligence estimates has been the sub-

ject of exhaustive investigations by the Congress and independent commissions, and it continues with other commissions that are looking at it. We were not alone in those assessments. The best estimates of most foreign intelligence agencies, including those of Britain, Italy, Germany, Russia, and those of the U.N., were that Saddam Hussein had weapons of mass destruction. How can the critics possibly say that Dr. Rice and others in the administration would intentionally deceive the American people and the world?

Hindsight has also revealed several other interesting facts. Saddam Hussein's strategy of ignoring sanctions and eroding support for them over time was clearly working. International will to continue sanctions was waning. What is clear in the findings of the Iraq Survey Group is that it was Saddam Hussein's intent to revive a weapons of mass destruction program, including a nuclear program, once sanctions were removed or sufficiently eroded and the attention of the world was diverted elsewhere. That comes out of that survey group. Our committee had a great deal of work with that group, and I have high respect for their findings.

It is true that we did not find stockpiles of weapons of mass destruction in Iraq. That is a fact. But, we did find clear evidence of Saddam Hussein's intent to reconstitute those programs in the future. Such a finding has to be viewed in the context of Saddam Hussein's Iraqi regime. Saddam Hussein, his repressive policies, his regional ambitions, and his weapons of mass destruction had killed hundreds of thousands of people over three decades. His relationship with terrorists—and his direct role as the head of a state that sponsors terrorism and engaged in terrorist operations—contributed to death and destruction in Israel and elsewhere. The ultimate intent of his terrorist ties was unclear, but very unsettling, in the post 9/11 world.

Considering the compelling factual case, assembled over many years, our President made the right decision. In a bipartisan vote, 77 Members of this body agreed.

Iraq was a grave and gathering threat, to its own citizens, to the region, and to the world. The issue of weapons of mass destruction was a factor, but by no means the only reason for considering the use of military force against Iraq—it was one among many concerns.

Courageously, our President did act, with the support of the Congress, the voice of the American people. It was the right decision. The world is a safer place today and Iraq and the entire Middle Eastern region is a better place without Saddam Hussein. We owe a timeless debt of gratitude to those of our military and to other nations whose uniformed personnel have borne the brunt of battle, together with their families.

Dr. Rice has often, in my visits and consultations with her, expressed her concern for those who bear the brunt of war and, indeed, also the tens of thousands of Iraqi citizens who regrettably at this very moment are suffering from the internal strife in that nation on the eve of these historic elections, which will go forward this weekend.

We have before us an extraordinarily well-qualified nominee to be Secretary of State—an educator, a manager, a public servant, a proven leader of international renown. Dr. Rice is enormously talented and we are fortunate, as a Nation, to have someone of her caliber so willing to serve.

I strongly support the nomination of Dr. Rice to be Secretary of State and urge my colleagues to confirm her appointment quickly and overwhelmingly.

The PRESIDING OFFICER. The Senator from Indiana is recognized.

Mr. LUGAR. I thank the Senator, my friend and colleague from Virginia, for his generous remarks.

I ask unanimous consent at this point, to try to formulate the program for much of the rest of the evening, that following the remarks of Senator FEINSTEIN, this be the order of speakers: Senator STEVENS; REED of Rhode Island; VOINOVICH; KERRY; INHOFE; a Democratic Senator at this point, if one seeks recognition; Senator CORNYN; once again, at the next point a Democratic Senator, if one seeks recognition; and there may be as many as three additional speakers who have not determined whether they were prepared to speak.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. LUGAR. At this point, in trying to formulate for the benefit of the Senators the rest of the program, how much time remains on both sides of the aisle at this juncture?

The PRESIDING OFFICER. The majority controls 2 hours 14 minutes; the minority controls 1 hour 52 minutes.

Mr. LUGAR. I thank the Chair.

The PRESIDING OFFICER. Under the previous order, the Senator from California is recognized.

Mrs. FEINSTEIN. Mr. President, I thank the Chair and the chairman of the Foreign Relations Committee. I had the pleasure of introducing Dr. Rice to the Foreign Relations Committee. I thought I might just come to the floor of the Senate and share with the Senate as a whole some of my feelings and beliefs about this nominee.

I consider myself a friend of Dr. Rice's. She is a fellow Californian. I have known her. We have participated together in various think tank discussions. I know the bright, incisive mind that she has. I also know her background. This is a woman who was born 50 years ago in the segregated South, in Alabama. She has been able to reach

the highest level of academia and public service. Can you imagine, she went to college at the age of 15 and graduated at the age of 19. Not many people know that. In January of 2001, she became the first African-American woman to serve as National Security Adviser. She has distinguished herself as a thoughtful, determined, and hard-working individual. Consequently, I believe she can be a strong and effective voice for America's interests abroad.

Now, looking at the foreign policy landscape, the United States faces several very complex challenges in many parts of the world. How we respond to these challenges will have a tremendous impact not only on our future, but on the future of the world. If you just take Iraq—and we are coming up to an election—what happens after that election? What will be done with the “de-Baathification” policy of Mr. Bremer, which I happen to think was a huge mistake? Yes, one of the mistakes the administration made was to effectively remove many managers and supervisors, of virtually all of the significant infrastructure of Iraq, including the military and the police department.

I am one who believes that was a mistake. I am one who believes that because of that, the Sunni population has become part of the problem rather than part of the solution. That needs to be dealt with. I do not know what Dr. Rice will do, but I do know I have had an opportunity to discuss it with her, and I do believe she knows that it is a significant problem that needs to be addressed.

In the Middle East, there is a real window of opportunity to advance the peace process with the election of Abu Mazen as the President of the Palestinian Authority and Prime Minister Ariel Sharon's plan to withdraw from Gaza. It has also been helped by the fact that the Labor Party has become part of the coalition government, thereby giving Ariel Sharon more flexibility.

I was very pleased to hear her statements before the Senate Foreign Relations Committee in which she said:

I look forward to personally working with the Palestinian and Israeli leaders, and bringing American diplomacy to bear on this difficult but crucial issue. Peace can only come if all parties choose to do the difficult work and choose to meet their responsibilities. And the time for peace is now.

That is a quote from the next Secretary of State of the United States of America, who has said that she will make a solution to the Palestinian-Israeli struggle a major priority. That is a very important step and a very important statement.

Iran and North Korea's nuclear weapons programs pose serious risks for peace and stability in the Middle East, in Asia, and they have set back efforts to curb nuclear proliferation. Here,

there is need for consistent and effective diplomacy, not to further isolate North Korea but rather to convince North Korean leadership that it is in their country's self-interest to cooperate in dismantling their nuclear programs.

I basically believe countries do what they perceive to be in their self-interest, not because we tell them to do something, and I look forward to an initiative to convince the North Korean leadership that it is indeed in their self-interest to rid themselves of a nuclear weapons program.

In Russia, President Vladimir Putin has consolidated power and taken several steps calling into question his commitment to democracy, human rights, and the rule of law. Dr. Rice has a very strong background in Soviet and Russian affairs, and I believe this is going to be a big help in charting future diplomatic efforts with President Putin.

Serious challenges deserve quality leadership. I believe Dr. Rice has the skill, the judgment, and the poise to take on these challenges and lead America's foreign policy in the coming years.

I understand that some of my colleagues, many of them on my own side, have serious concerns about Dr. Rice's nomination, stating that she was a key architect of U.S. foreign policy during President Bush's first term. Let me be clear, I believe the key architects were, in fact, the President, the Vice President, and the Secretary of Defense. Obviously, Dr. Rice offered advice and counsel as the President's National Security Adviser, but remember, 78 Members of this body voted to authorize use of force in Iraq based on the intelligence which we received, which at the time was compelling and chilling but which we now know was not credible and was both bad and wrong.

Should Dr. Rice be blamed for wrong and bad intelligence? I think not. That is what intelligence reform was all about. That is what improved oversight over the intelligence community by the Intelligence Committees of both the House and the Senate is really all about, and that is what a new national intelligence director, to coordinate the 14 or 15 different agencies is all about.

For my part, I will continue to fight for a principled foreign policy based not just on military strength but cooperation, understanding, humility, and a desire to seek multilateral solutions to problems that indeed touch on many different nations. I want to see the United States reclaim the respect and admiration of the world and once again be seen as a champion and a leader of democracy, justice, and human rights. I believe the best way to do this is by example, by listening and by understanding that America's great strength is not our military prowess but our sense of justice, freedom, and liberty.

Importantly, Dr. Rice has the trust and confidence of the President of the United States and the world knows that she will have direct access to him. I believe this makes her a very powerful Secretary of State. I believe she will assume this office with a new dimension. To see this brilliant, young African-American woman represent our country's national interests on the world stage can bring about a new dimension of American foreign policy. So clearly this is an asset.

I did not expect this President of the United States to appoint anyone who seriously disagreed with him. The question really is, Is this woman competent? Is she able? Can she handle and lead the enormous State Department? I believe the answer to those questions is clearly yes. I also believe that she will be able to advocate a course and make changes and adjustments when and where necessary, and enhance the ability of the United States to restore lost credibility among many nations and allies.

Indeed, barring serious questions about a nominee's integrity and ability to serve, a President deserves to have his selections confirmed. There is nothing in Dr. Rice's past performance to suggest she is not capable of performing the job as America's chief diplomat, having the responsibility to conduct America's foreign policy. There is every reason to believe that she is up for this challenge. No one can be sure if she will succeed.

I conclude by saying this: Only time and events will tell if Dr. Rice will indeed make a great Secretary of State. To be sure, her vision, thinking, and problem-solving skills will be tested. I believe she is a remarkable woman, and I look forward to working with her as the next Secretary of State.

I yield the floor.

The PRESIDING OFFICER. Under the previous order, the Senator from Alaska is recognized.

Mr. STEVENS. Mr. President, I rise today in support of Dr. Condoleezza Rice's nomination for Secretary of State. I first met Dr. Rice when she served as the Soviet and East European Affairs adviser during the first Bush administration. Her reputation as an invaluable adviser was well established even then. She helped guide that administration through the reunification of Germany, rebellion in the Balkans, and the collapse of the Soviet Union. Her unshakable commitment to freedom, democracy, international peace and justice are unquestioned.

Philip Zelickow, who served with Dr. Rice on the National Security Council during this time, and is the Executive Director of the National Commission on Terrorist Attacks, stated this:

She believes in empowering people. In international affairs, that means real commitment to liberty and freedom. She sees the message of her life as a message of how to realize a person's potential. No one should ever



become the prisoner of other people's expectations.

Dr. Rice returned to Stanford at the close of the first Bush administration. In 1993, she became the first female and non-white provost in the university's history. She was also the youngest.

My daughter, Lily, graduated from Stanford in 2003, so I have a unique appreciation for Dr. Rice's accomplishments. During her 6 years as provost, Dr. Rice succeeded in restoring Stanford's financial position, and also engaged in one of her passions—sports.

A stalwart sports fan, Dr. Rice would regularly be seen cheering the Stanford Cardinals from the bleachers. I even saw her one day when Stanford beat UCLA—a terrible day. She was also seen working out with the Stanford football team. Dr. Rice is a role model, especially for young women. During her time at Stanford she was loved by undergraduates and appreciated by faculty members.

Dr. Rice has had a profound impact on students across our Nation. A political science major at nearby Howard University put it best, saying:

She has opened the door for not only women but minorities in government and, hopefully, she [will] be a role model for women and minorities to achieve high, important positions in government.

Dr. Rice is also capable of making tough decisions. Up to this point she's had mostly advisory roles in government, and she has served in that capacity with honor, dignity and unwavering dedication. It is those qualities—and her unsurpassed intellectual abilities—that prompted *Forbes* magazine to name her the most powerful woman in the world last year. I believe she is entitled to that acclaim.

Dr. Rice is a balanced genius in her own right. And, when the Senate confirms her nomination to become Secretary of State—as I believe it will and should—she will be the boss. The Nation could not be in better hands. Dr. Rice has my complete support. I look forward to working with her in her new role.

I ask unanimous consent it be possible for me at this time to introduce S. 39.

The PRESIDING OFFICER. Without objection, it is so ordered.

(The remarks of Mr. STEVENS pertaining to the introduction of S. 39 are located in today's RECORD under "Statements on Introduced Bills and Joint Resolutions.")

The PRESIDING OFFICER. Under the previous order, the Senator from Rhode Island is recognized.

Mr. REED. Mr. President, may I inquire how much time I have been allotted?

The PRESIDING OFFICER. The Senator has 30 minutes.

Mr. REED. Mr. President, I rise today to join my colleagues in discussing the nomination of Dr.

Condoleezza Rice for Secretary of State of the United States. I must confess, after careful deliberation I intend to oppose this nomination.

There is no doubt that Dr. Rice is an extraordinarily talented, capable individual. Her credentials as an academic are impeccable. She has a compelling life story. She has done remarkable things in her life. But I believe the best way to judge what would be her performance as Secretary of State is looking closely at what she has done as a National Security Adviser under this Bush administration. I think in that regard she leaves some very troubling questions unanswered as her nomination comes before us this day.

Most of what she did with the President, obviously, as his National Security Adviser, was confidential and necessarily is not subject to public view. But she has not, in my view, successfully responded to obvious questions about inconsistencies in her statements, about policies she advocated, apparently, and about her role in marshaling information for the President of the United States. In a very simplistic view, I think the National Security Adviser's chief role is to make sure the President has every bit of information he needs to make very difficult judgments—not just the information that favors one side or the other but all the information. Indeed, not just the bold strokes but the nuances. My sense is that this mission was not adequately performed by Dr. Rice.

She has been a key figure in the Bush foreign policy establishment going back years when Governor Bush decided to run for President. She is someone who is very close to the President. Again, I think she has to be judged on the result of that partnership.

One of the aspects that is troubling to me is the fact that Dr. Rice has maintained that Iraq is the central arena in the war on terror, when, in fact, this is a global, international threat to the United States and that, in fact, it appears that Iraq was not the global center, the central arena in this war on terror.

She applied a doctrine of preemption which is applicable to terrorist cells, but I believe she applied it incorrectly in the case of Iraq—at least the administration did, and she was the principal architect or one of the principal architects of that policy.

Many people expressed alternate views about the role of Iraq as a center of terror. Brent Scowcroft, a predecessor as National Security Adviser, pointed out in an editorial:

An attack on Iraq, at this time, would seriously jeopardize, if not destroy, the global counterterrorist campaign we have undertaken.

To this date I think it certainly has not advanced the policy we are actively pursuing throughout the world.

She suggested on several occasions there are strong links between al-Qaida

and Saddam Hussein. On March 9, 2003, on "Face the Nation," Dr. Rice declared:

Now the al-Qaeda is an organization that's quite disbursed, and quite widespread in its effects, but it clearly has had links to the Iraqis, not to mention Iraqi links to all kinds of other terrorists.

On "Meet the Press" on September 28, 2003, Dr. Rice said:

No one has said that there is evidence that Saddam Hussein directed or controlled 9/11, but let's be very clear, he had ties to al Qaeda, he had al Qaeda operatives who had operated out of Baghdad.

That, in my view, is not accurately reflecting what many other sources subsequently confirmed, that, in fact, any ties Saddam Hussein had with al-Qaida were very tenuous if they existed at all.

On June 27, 2003, the *New York Times* reported:

The chairman of the monitoring group appointed by the UN Security Council to track al Qaeda told reporters that his team had found no evidence linking al Qaeda to Saddam Hussein.

And 6 months later, the *New York Times* further reported:

CIA interrogators have already elicited from the top al Qaeda officials in custody that, before the American-led invasion, Osama bin Laden had rejected entreaties from some of his lieutenants to work jointly with Saddam.

As far back as November 2002, Europe's top investigator of terrorism told the *LA Times*:

We have found no evidence of links between Iraq and al Qaeda. If there were such links, we would have found them. But we have found no serious connections whatsoever.

But what I think Dr. Rice did publicly, and perhaps even within the confines of the West Wing, is to make the case for these links when the case was at least highly questionable. None of that questioning, none of that nuance seemed to have been presented effectively to the President, certainly not effectively to the public.

During her confirmation hearings, Dr. Rice asserted her belief, reiterated her belief on the topic of troop strength, that she believed that the levels in Iraq were sufficient from the beginning of the war up to and including phase IV operations. Phase IV operations are those posthostility operations to stabilize the country. In her phrase she said that they were "adequately resourced."

What we have discovered in the months since the successful action leading to the fall of Saddam is instability, violence—demonstrating, I think, less than adequate forces there in country to deal with these problems.

It turns out that in March 2003 when a lieutenant colonel was briefing the issue of phase IV, the postoperation activities of our military forces, phase 4-C, the chart was very simple. It said, "To Be Provided." Again, I think this

is a glaring error. If you are the National Security Adviser, you have to be able to assure the President of at least a plan for every contingency, thorough, adequate, with sufficient resources and sufficient troops. Since the success of the military campaign, we have been, in my view, plagued by insufficient troops. Indeed, it was interesting to note that Ambassador Bremer, just last October, stated:

We never had enough troops on the ground.

This, I think, is a glaring mistake. It might have been the decision of a principal to overrule their best advice, but that is not the case she is making today as she seeks this nomination for Secretary of State.

There is another troubling issue and that, of course, is the one that received quite a bit of notoriety—the appearance in the State of the Union speech of a reference to Iraq attempting to buy yellow cake from Africa even though weeks before that, many weeks before that, the CIA claimed that such an assertion was unsubstantiated.

In a July 2003 interview with Jim Lehrer, Dr. Rice stated she either did not see or could not remember reading this CIA clearance memo.

I would argue if a piece of information is going to be uttered by the President of the United States in a State of the Union speech dealing with the critical issues of peace and war, of weapons of mass destruction, of the attempt of one nation to obtain nuclear material from another, that is a point of information that has to be of concern to the National Security Adviser.

She claims she delegated it to her deputy, Stephen Hadley. But still it is her responsibility. That was a misstatement—a misstatement that had already been pointed out by the CIA before the President made such a statement before our colleagues in the State of the Union Address.

The interesting point to make also is that Mr. Hadley now apparently has been selected to be the National Security Adviser even though if there was a mistake he apparently is the one who is determined to be responsible—at least in Dr. Rice's recollection.

There is another issue, too. In October 2003, the White House announced the creation of an "Iraq Stabilization Group," recognizing that something more had to be done to stabilize the situation. Dr. Rice was charged with leading this stabilization group. This group was designed to coordinate activities there. She was in charge. There were four coordinating committees on counterterrorism, economic development, political affairs, and creation of clearer messages to the media both in the United States and within Iraq.

There has been no product of this committee, no apparent impact on policy. It is a void in terms of what it has done. Yet this was one of her major responsibilities.

I think these are serious issues about her stewardship of the very critical role as National Security Adviser and raises serious questions in my mind of her capacity to do differently as Secretary of State.

She also indicated many times that prior to 9/11 the policy of the Bush administration—and her advice by inference—was a strong focus on counterterrorism. Yet I understand Dr. Rice was scheduled to deliver a speech on September 11 at Johns Hopkins in which she would indicate the cornerstone of the Bush foreign policy was missile defense.

Having served in this body during that period of time, I can tell you the emphasis was on missile defense. It was not on counterterrorism. It was not on the old-fashioned kind of boots on the ground, intelligence, striking brigades. It was a multibillion-dollar effort on developing a national missile system. I think her speech scheduled for that day was emblematic of what the focus was.

Also, before 9/11, the Bush administration was preparing significant cuts in the counterterrorism program. Those cuts were obviously obviated by the terrible attacks on New York on that dreadful day.

Richard Clarke, the counterterrorism expert in the Clinton administration, sent an urgent memo to Dr. Rice directly asking for a meeting of principals about the impending attack by al-Qaida. That was January 24, 2001—days after the President took office. There was no meeting with her on such topic until 1 week before 9/11.

Internal Government documents show that the Clinton administration officially prioritized counterterrorism as the "tier I" priority, but when the Bush administration took office, top officials downgraded counterterrorism. Even Dr. Rice admitted, "We decided to take a different track."

There again, was the President given the best advice? Was all the information marshaled so he could make good judgments? Were the people who had viewpoints that might be inconsistent with the group think of the time allowed in? That is a special role of the National Security Adviser, and a very difficult role.

These are a few of the issues which I think have to be considered with this nomination. There are other issues, too.

The President, in my view, is basically replicating his inner circle now in the broader context of the Cabinet. This raises an issue that was identified by John Prados, a senior fellow at the National Security Archive at George Washington University. What he said is:

The administration is setting itself up for a very closed process of creating foreign policy. It's going to eliminate consideration of wider points of view.

In effect, we are in danger of creating an echo chamber of foreign policy in

which one loud voice carries because it reverberates without check. That, I think, would be a very dangerous situation.

There are other areas of concern that I have with respect to Dr. Rice's nomination. She has excellent access to the President. There are friends of hers who say she and the President have a "mind meld."

I guess they think alike. But being Secretary of State or being any Cabinet Secretary is not just having access, rapport, and a sense of what the boss wants; it is also having the ability and the interest to tell hard truths which you know are not going to be accepted well. That is something that is important.

Again, I don't know. It is hard to predict these things—whether she possesses that kind of ability to tell someone whose mind is melded with hers that he is wrong, or she will even understand where policy requires a different perspective.

As the New York Times editorial characterized her first term as National Security Adviser, according to their words:

She seemed to tell [President Bush] what he wanted to hear about the decisions he's already made, rather than what he needed to know to make sound judgments in the first place.

That type of approach will not serve a Secretary of State very well.

She has also broken a longstanding precedent recognized by preceding National Security Advisers who refrain from partisan politics. She gave speeches espousing the administration's policy in key battleground States of Ohio, Florida, and Pennsylvania beginning in May 2004. Her actions were sharply criticized by her predecessor, Zbigniew Brzezinski, National Security Adviser for President Carter. He stated that "the national security adviser is the custodian of the nation's most sensitive security secrets and should be seen as an objective adviser to the President" and not just another member of the political team.

We have I think serious issues raised by this nomination. No one can deny her ability. But I think she has not successfully explained these inconsistencies of statements and these policy mistakes which I believe have seriously eroded our position in the world.

She has, along with the President, apparently espoused a unilateral policy that has isolated many of our traditional allies. It has us going it alone in Iraq at a huge cost. The President is sending up to us a supplemental budget of \$80 billion. Today, the operations officer for the U.S. Army indicated they assume they will have over 100,000 troops in Iraq not just this year but next year. That means—just doing the arithmetic—that we can expect another \$80 billion-plus bill next year,

and still we are in a difficult and confusing situation.

I think Dr. Rice's nomination recognizes and represents a continuation of a policy which has us bogged down in Iraq while Iran and North Korea continue to advance their nuclear ambitions and while a diminished but still dangerous al-Qaida continues to plot against us.

These facts—this strategic situation—I believe requires if not a change in direction at least a realistic reassessment of where we are and how we got there.

Dr. Rice's nomination does not appear to give hope to this change in direction or realistic reassessment. Therefore, I will vote against this nomination.

I yield the remainder of time. I suggest the absence of a quorum.

The PRESIDING OFFICER (Mr. CHAMBLISS). The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. LUGAR. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. LUGAR. Mr. President, I ask the distinguished Senator from Ohio be recognized.

The PRESIDING OFFICER. The Senator from Ohio.

Mr. VOINOVICH. Mr. President, I rise today to join Chairman LUGAR and other members of the Foreign Relations Committee to express my strong support for the nomination of Condoleezza Rice to serve as our next Secretary of State.

Dr. Rice has the qualifications, the educational background, and professional experience to serve as an outstanding Secretary of State. She is an academic expert of the former Soviet Union, earning her doctorate before the age of 30, and rising to serve as provost of Stanford University before turning 40. Her experience as provost at Stanford University allowed her to have substantial management experience.

In addition to her experience in academia, Dr. Rice is an experienced professional in the national security arena. She served as Director of Soviet and Eastern European Affairs at the National Security Council under the administration of President George H. W. Bush and most recently as the National Security Adviser to President George W. Bush.

Dr. Rice brings a great deal of talent, skill, and intellect to the table. As our country continues to confront global challenges in Iraq, Afghanistan, and other parts of the world, it is essential our Secretary of State have the stature, skill, and ability to help protect our national security interests and promote the President's vision of freedom and democracy abroad that he so elo-

quently communicated in his inaugural address.

This Senator from Ohio shares the President's vision. This vision must be successful so our children and grandchildren are able to live in a country free from the fear of terrorism.

During the last 4 years as National Security Adviser, Dr. Rice has played a major role in the formulation of our foreign policy, serving as a vital part of the administration's effort to promote peace and democracy throughout the world.

Dr. Rice has a close relationship and the confidence of the President which will serve her well as she assumes the position of Secretary of State at home and abroad. She is a good listener, an important trait for someone who is going to be this country's chief diplomat. I know this from contacts with her over the years. I had the pleasure of knowing Dr. Rice since joining then Governor Bush as adviser during the 2000 Presidential elections. I found her ready and willing to work together on important issues, including United States policy toward Southeast Europe, NATO enlargement, and efforts to combat global anti-Semitism.

While working with Governor Bush on the campaign trail—and I will not forget in 2000 Dr. Rice knew of my strong concerns with proposed legislation from two respected members of the Senate, Senator WARNER and Senator BYRD, that would have forced the new American President who was to be elected in 2000—at that stage of the game we were not sure who would be elected in 2000—they were going to force that new President by July of the first year of his term to decide whether to remove United States troops from Kosovo. She listened and became involved.

Ultimately, and I remember the debate quite vividly, the provision was defeated with the help of then Presidential candidate George W. Bush and with the help of then sitting President Clinton.

Now, nearly 5 years later I continue to believe it is essential we remain engaged in Southeast Europe, particularly as we look to ensure peace and security in Kosovo following the violence that erupted last March. I know Dr. Rice will continue to work on matters important to the stability of this part of the world and I am confident she understands how important it is for the United States to play a leadership role in the Balkans.

During her tenure as National Security Adviser, I have worked with Dr. Rice on other foreign policy priorities, including efforts to bring seven new nations into the NATO alliance, strengthening a Europe that is whole, free, and at peace. Among these seven countries were the Baltic nations of Lithuania, Latvia, and Estonia—all countries I strongly believe deserve membership in

NATO despite strong objections from Russia. Again, Dr. Rice was willing to listen and to serve as an ear for the President.

I was pleased when the President made clear his support for NATO enlargement during a speech in Warsaw, Poland, in June of 2001. At that time there were many people in this country who were concerned that because the President wanted to move away from the ABM Treaty that he might negotiate with Russia in a quid pro quo for their backing off of the ABM if he would back off from pushing for expansion of NATO, particularly the three countries I mentioned.

President Bush made an outstanding speech in Warsaw, Poland, and he made clear his support for NATO enlargement. He remarked at that time:

I believe the NATO membership for all of Europe's democracies that seek it.

President Bush went on to say:

As we plan to enlarge NATO, no nation should be used as a pawn in the agenda of others. We will not trade away the fate of free European peoples.

The seven countries that went in—Slovenia, Slovakia, Bulgaria, Romania, Estonia, Latvia, and Lithuania—all of those people who have relatives in the United States should know it was Condoleezza Rice who worked with the President to prepare that speech so he made it very clear he supports the expansion of NATO. And even though our relations have thawed with Russia today, the fact of the matter is, we have continued to have serious differences of opinion with Russia.

Again, her special expertise—Think about it. We are going to have a Secretary of State who can “ponimat porusski.” I think that is very important. We have not had a Secretary of State who is fluent in languages as is Dr. Rice. I think some people may not think that is important, but I will tell you, it is important that people know she thinks enough of other languages that she has become an expert in those languages.

Dr. Rice has also worked with me and other colleagues of the Senate and the House of Representatives to combat global anti-Semitism. We have made important strides in this effort during the last several years, but there is still more to be done, particularly to establish a new office at the State Department to monitor and combat anti-Semitism. Dr. Rice has expressed her support for such action, which is called for as part of the Global Anti-Semitism Review Act, which the President signed into law on October 16, 2004.

I am pleased that Dr. Rice appeared receptive to attending the third OSCE conference on anti-Semitism which is scheduled to take place in Cordoba, Spain this June. Her presence as Secretary of State of the United States at this conference is essential, as was the presence of Secretary Powell at the

prior OSCE conference in Berlin, as an example of the concern of the United States about the growing menace of anti-Semitism. I am confident, under her leadership, this good work will continue, and I am hopeful we can take it to an even greater level.

I say that every one of us here, in one way or another, could be critical of decisions made in U.S. foreign policy. It is easy to be a Monday-morning quarterback. As we continue to move forward with efforts to promote stability and security in Iraq and the greater Middle East and other parts of the world, I think it is an advantage to have someone serving as Secretary of State who has experience and has seen the pluses and minuses, and had the opportunity to take away lessons learned.

She has been there for 4 years. Even though some people do not want to admit it, we have had some ups and downs, and she has experienced those. I would rather have somebody who has been there and experienced these things as Secretary of State than bring in some fresh face that has not had that experience. I am sure Dr. Rice has learned some important lessons during these last 4 years.

I agree with the Cleveland Plain Dealer, the largest newspaper in Ohio, which had an editorial titled, "A little respect, please: Dems should remove petty obstacles to Rice's confirmation, but she owes senators much better answers as secretary of state."

I ask unanimous consent it be printed in the RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

A LITTLE RESPECT, PLEASE: DEMS SHOULD REMOVE PETTY OBSTACLES TO RICE'S CONFIRMATION, BUT SHE OWES SENATORS MUCH BETTER ANSWERS AS SECRETARY OF STATE

Condoleezza Rice ought to make an accomplished secretary of state for reasons that go well beyond having the president's ear. She has the skills, interest and drive to reinvigorate U.S. diplomacy and repair severely frayed international relations. Her communication abilities, personal warmth, work ethic and knowledge, combined with the fervor of her beliefs, could make her a national treasure at a fateful moment when the Iraq war has tarnished American standing in the world. Her stated and obviously heartfelt commitment to foreign engagement, public diplomacy and more U.S. efforts to foster foreign-language study could inject needed fire and focus to the diplomatic arts, as practiced by America.

That's why no one seriously opposes Rice's nomination to be this country's chief diplomat, four heartbeats away from the presidency.

Democratic senators who are playing juvenile games by delaying her confirmation should lift their objections, forthwith.

It's one thing to mount principled opposition to policies or people who could injure American interests. It's quite another to throw monkey wrenches just to hear them clank in the cogs. The handful of Democrats, including Sen. Robert Byrd of West Virginia,

who are obstructing Rice's moment must stop, and vote her in.

That said, Rice's performance during nearly 11 hours of confirmation hearings before the Senate Foreign Relations Committee last week was more than just disappointing. It was alarming to see an official who played such a central role in crafting U.S. Iraq policy turn vague and uncommunicative when specific questions were asked. Congress deserves fuller responses on critical matters such as the U.S. exit strategy, how soon before adequate numbers of Iraqi security forces are trained and the overall rationale for U.S. engagement in Iraq.

These are the seminal questions the second George W. Bush administration must answer today, not tomorrow.

Rice also must clear up the contradiction she herself put forth to the committee: She cannot be both a "good soldier" who molds every public statement to the president's message, and also a Cabinet member who speaks her mind and answers Congress candidly. Rice must choose to be the latter, committing herself to the role that her predecessor and friend Colin Powell performed at State—offering her own voice on U.S. diplomacy, not simply an echo of the Oval Office chorus.

If Rice can find her voice—and use it to push blinkered State Department underlings to better understand both friends and rivals abroad—these next four years could do much to dispel the international ill will and suspicions aroused by the last four. If she cannot, she will be true neither to herself nor to the trust that is about to be placed in her to manage this nation's foreign relations.

Mr. VOINOVICH. Quoting from the article:

[Dr. Rice]'s performance during nearly 11 hours of confirmation hearings before the Senate Foreign Relations Committee last week was more than just disappointing. It was alarming to see an official who played such a central role in crafting U.S. Iraq policy turn vague and uncommunicative when specific questions were asked.

Congress deserves fuller responses on critical matters such as U.S. exit strategy, how soon before adequate numbers of Iraqi security forces are trained and the overall rationale for U.S. engagement in Iraq.

I share some of those concerns, and so do lots of other members of the Foreign Relations Committee. I think the administration has not been as candid and forthright with us during the last couple of years in regard to some of the questions I and other members of the Foreign Relations Committee have asked. I want to make it clear publicly that I expect more candor from this administration during the next 4 years, particularly with members on the Foreign Relations Committee, so we can maintain a bipartisan foreign policy. We have some good people on the Foreign Relations Committee. There are some Democrats who have been very supportive of the President during the last several years, and some of them, I think, are frustrated that they do not feel they are getting the kind of answers they should be getting. I think that is something Dr. Rice has to understand if we are going to have this bipartisan foreign policy that is so essential to us moving forward to do

what the President would like to accomplish.

That being said, I agree with the Plain Dealer which also said in that editorial:

Condoleezza Rice ought to make an accomplished secretary of state for reasons that go well beyond having the president's ear.

She has the skills, interest and drive to reinvigorate U.S. Diplomacy and repair severely frayed international relations.

Her communication abilities, personal warmth—

Boy, she is a wonderful person. You feel good when you are around her.

[Her] work ethic and knowledge, combined with the fervor of her beliefs, could make her—

Listen to this—

a national treasure at a fateful moment when the Iraq war has tarnished American standing in the world.

I am continuing to read from the editorial:

Her stated and obviously heartfelt commitment to foreign engagement, public diplomacy and more U.S. efforts to foster foreign-language study could inject needed fire and focus to the diplomatic arts, as practiced by America.

I think that is one wonderful editorial in support of her nomination from Ohio's largest newspaper, the Cleveland Plain Dealer.

Dr. Rice has the experience, intellect, and ability to serve our country well as Secretary of State. She is absolutely qualified to have this job. I urge my colleagues to join me in supporting her nomination.

I would hope that many of our colleagues on the other side of the aisle who may have some questions will look beyond some of the things we have heard from the other side of the aisle and support her nomination so we send a signal to the rest of the world that we have a Secretary of State who has the overwhelming support of the Senate. It is so important, I think, to her success as our Secretary of State.

I yield the floor.

The PRESIDING OFFICER. Who seeks time?

The Senator from Oklahoma.

Mr. INHOFE. Mr. President, first let me say to the Senator from Ohio, Mr. VOINOVICH, I have always considered him to be the expert on the Balkans, and it is interesting that he would make the comments about Dr. Rice and her knowledge of that area. At the conclusion of my remarks, I am going to be talking a little bit about West Africa, an area in which I have had a lot of personal experience. There again, she is an expert.

We are presented with an extraordinary opportunity to confirm as Secretary of State a truly remarkable American. Dr. Condoleezza Rice is no stranger to the international scene. Her long record of accomplishments is well known to all of us, and her record of exemplary service to this country is without parallel.

As President Bush's National Security Adviser, Dr. Rice has played a vital role in protecting our Nation both here and abroad, while providing the President with everything he needed to know to defend the American people and advance the cause of freedom. Her experience, along with her prior knowledge, makes Condoleezza Rice the ideal Secretary of State for these difficult times.

Being the Secretary of State has to be one of the toughest jobs I can imagine. The person in that job has to be an expert on everything from Albania to Zimbabwe. Over the last 25 years, Dr. Rice has studied foreign policy in the academic world and lived foreign policy in the trenches, and she is a master of it in both theory and practice.

In addition to being an expert, the Secretary of State also has to be something of a salesman. It is not enough to understand every detail of America's foreign policy; you also have to be able to explain it to others who might be reluctant or even defiant; and then you have to convince them that joining in our work is the right thing to do. Again, Dr. Rice possesses this ability in abundance, and I cannot imagine anyone more qualified to be the face of America in the world of diplomacy.

As if these two jobs were not enough, the Secretary also has to manage an enormous Cabinet Department spread across the globe. Most of us have been in many parts of the world where you are dealing with people in each one of these countries. These people are experts, and you have to be more of an expert than they are. Staying on top of the day-to-day workings of the State Department would be enough for any three people, apart from the other jobs. But Dr. Rice has proven her ability in this area as well, managing a giant research university with great success.

Of course, Dr. Rice will face many challenges as Secretary of State: the ongoing military action in Iraq and Afghanistan, our efforts to rebuild those countries as we continue to share the joys of freedom, the relationships with our allies that have been strained in recent years, and of course the threat of ideological hatred that we know all too well.

Dr. Rice will also have to rally our allies and coordinate their support to carry out the global war on terrorism. But Dr. Rice has both the experience and the vision to chart America's course in the international community. The path ahead of us is clear. It is a path that Dr. Rice knows, believes in, and can articulate better than anyone else. I have no doubt she will continue the great tradition of American diplomacy with honor, confidence, and the utmost dedication.

Dr. Rice has faced some intense questioning during the nomination. I have been very proud of her. One of the characteristics of Dr. Rice is that she

knows she can stand up against anyone. We have seen this. We have seen it over and over again on television. I said in one of the shows not too long ago one of her great characteristics is, she cannot be intimidated. Quite frankly, there are a lot of Senators who don't like someone they can't intimidate, but she cannot be intimidated. I was very proud of her during the process that I was able to watch mostly on television. I know Dr. Rice will acquit herself well, as she has thus far.

Last week President Bush laid out his vision. He said:

It is the policy of the United States to seek and support the growth of democratic movements and institutions in every nation and culture, with the ultimate goal of ending tyranny in our world.

Dr. Rice helped formulate this vision for our foreign policy, and she knows how to make it happen.

Senator VOINOVICH was talking about the Balkans. I have had the opportunity over the last 8 years to spend a great deal of time in West Africa. I have to say that 4 years ago last month, I was the first visitor Dr. Rice had in the White House. As she was unpacking her things, I told her about things we were dealing with in countries such as Benin, Cote d'Ivoire, Ghana, Nigeria, Congo Brazzaville, Congo Kinshasa, Gabon. Each country I brought up to her, she knew the history of that country, the individuals and problems that are there and how we must deal with the problems. I can't think of anyone who is even similarly equipped for this job unless we go back to Henry Kissinger.

There was an editorial in the Washington Post this morning by Henry Kissinger and George Shultz. People are struggling to try to find reasons that she should not be confirmed. Those reasons all seem to boil down to one of the argument on weapons of mass destruction. Why is it that she thought there were weapons of mass destruction? That was answered so articulately by Senator JOHN WARNER a few minutes ago on the floor when he read the quotations of former President Bill Clinton as well as Senator JOHN KERRY when they said: there are weapons of mass destruction. We have to go in and take out Saddam Hussein. And so everybody knows that was the prevailing wisdom and it was accurate. There were weapons of mass destruction. Anyway, that argument has been diffused.

They are going to say, we want to know a timetable as to when our troops are going to come out. That is what this article was about this morning. It was an editorial by Kissinger and George Shultz. And they talk about it. I will read part of one paragraph:

An exit strategy based on performance, not artificial time limits, will judge progress by the ability to produce positive answers to

these questions. In the immediate future, a significant portion of the anti-insurrection effort will have to be carried out by the United States. A premature shift from combat operations to training missions might create a gap that permits the insurrection to rally its potential. But as Iraqi forces increase in number and capability, and as the political construction proceeds after the election, a realistic exit strategy will emerge.

This is two people thought to be as knowledgeable as anyone else, certainly, one of those being Henry Kissinger.

I ask unanimous consent to print this editorial at the conclusion of my remarks.

The PRESIDING OFFICER. Without objection, it is so ordered.

(See exhibit 1.)

Mr. INHOFE. One of the great experiences I had in my career on the Hill was when I was in the other body. It was about a year before former President Nixon died. No matter what you think of former President Nixon, I don't think there is anyone who won't tell you that he was the most knowledgeable person on foreign affairs of anyone of his time. He came before the House of Representatives where I was serving at the time and gave a 2½ hour talk. He didn't use any notes. He stood up there, stood erect at his age and his health condition, and he took us for 2½ hours all the way around the world, every remote country there was, and talked about the history of that country, the history of our relationship to that country, what our relationship would be and should be with those countries. I don't think there is anyone who can do that today other than the nominee we are talking about today in Dr. Condoleezza Rice. I have seen her do the same thing. We are blessed to have her as our nominee for Secretary of State. I am certainly looking forward to serving with her.

I yield the floor.

#### EXHIBIT 1

[From the Washington Post, Jan. 25, 2005]  
RESULTS, NOT TIMETABLES, MATTER IN IRAQ  
(By Henry A. Kissinger and George P. Shultz)

The debate on Iraq is taking a new turn. The Iraqi elections scheduled for Jan. 30, only recently viewed as a culmination, are described as inaugurating a civil war. The timing and the voting arrangements have become controversial. All this is a way of foreshadowing a demand for an exit strategy, by which many critics mean some sort of explicit time limit on the U.S. effort.

We reject this counsel. The implications of the term "exit strategy" must be clearly understood; there can be no fudging of consequences. The essential prerequisite for an acceptable exit strategy is a sustainable outcome, not an arbitrary time limit. For the outcome in Iraq will shape the next decade of American foreign policy. A debacle would usher in a series of convulsions in the region as radicals and fundamentalists moved for dominance, with the wind seemingly at their backs. Wherever there are significant Muslim populations, radical elements would be

emboldened. As the rest of the world related to this reality, its sense of direction would be impaired by the demonstration of American confusion in Iraq. A precipitate American withdrawal would be almost certain to cause a civil war that would dwarf Yugoslavia's, and it would be compounded as neighbors escalated their current involvement into fullscale intervention.

We owe it to ourselves to become clear about what post-election outcome is compatible with our values and global security. And we owe it to the Iraqis to strive for an outcome that can further their capacity to shape their future.

The mechanical part of success is relatively easy to define: establishment of a government considered sufficiently legitimate by the Iraqi people to permit recruitment of an army able and willing to defend its institutions. That goal cannot be expedited by an arbitrary deadline that would be, above all, likely to confuse both ally and adversary. The political and military efforts cannot be separated. Training an army in a political vacuum has proved insufficient. If we cannot carry out both the political and military tasks, we will not be able to accomplish either.

But what is such a government? Optimists and idealists posit that a full panoply of Western democratic institutions can be created in a time frame the American political process will sustain. Reality is likely to disappoint these expectations. Iraq is a society riven by centuries of religious and ethnic conflicts; it has little or no experience with representative institutions. The challenge is to define political objectives that, even when falling short of the maximum goal, nevertheless represent significant progress and enlist support across the various ethnic groups. The elections of Jan. 30 should therefore be interpreted as the indispensable first phase of a political evolution from military occupation to political legitimacy.

Optimists also argue that, since the Shiites make up about 60 percent of the population and the Kurds 15 to 20 percent, and since neither wants Sunni domination, a democratic majority exists almost automatically. In that view, the Iraqi Shiite leaders have come to appreciate the benefits of democratization and the secular state by witnessing the consequences of their absence under the Shiite theocracy in neighboring Iran.

A pluralistic, Shiite-led society would indeed be a happy outcome. But we must take care not to base policy on the wish becoming father to the thought. If a democratic process is to unify Iraq peacefully, a great deal depends on how the Shiite majority defines majority rule.

So far the subtle Shiite leaders, hardened by having survived decades of Saddam Hussein's tyranny, have been ambiguous about their goals. They have insisted on early elections—indeed, the date of Jan. 30 was established on the basis of a near-ultimatum by the most eminent Shiite leader, Grand Ayatollah Ali Sistani. The Shiites have also urged voting procedures based on national candidate lists, which work against federal and regional political institutions. Recent Shiite pronouncements have affirmed the goal of a secular state but have left open the interpretation of majority rule. An absolutist application of majority rule would make it difficult to achieve political legitimacy. The Kurdish minority and the Sunni portion of the country would be in permanent opposition.

Western democracy developed in homogeneous societies; minorities found majority

rule acceptable because they had a prospect of becoming majorities, and majorities were restrained in the exercise of their power by their temporary status and by judicially enforced minority guarantees. Such an equation does not operate where minority status is permanently established by religious affiliation and compounded by ethnic differences and decades of brutal dictatorship. Majority rule in such circumstances is perceived as an alternative version of the oppression of the weak by the powerful. In multiethnic societies, minority rights must be protected by structural and constitutional safeguards. Federalism mitigates the scope for potential arbitrariness of the numerical majority and defines autonomy on a specific range of issues.

The reaction to intransigent Sunni brutality and the relative Shiite quiet must not tempt us into identifying Iraqi legitimacy with unchecked Shiite rule. The American experience with Shiite theocracy in Iran since 1979 does not inspire confidence in our ability to forecast Shiite evolution or the prospects of a Shiite-dominated bloc extending to the Mediterranean. A thoughtful American policy will not mortgage itself to one side in a religious conflict fervently conducted for 1,000 years.

The Constituent Assembly emerging from the elections will be sovereign to some extent. But the United States' continuing leverage should be focused on four key objectives: (1) to prevent any group from using the political process to establish the kind of dominance previously enjoyed by the Sunnis; (2) to prevent any areas from slipping into Taliban conditions as havens and recruitment centers for terrorists; (3) to keep Shiite government from turning into a theocracy, Iranian or indigenous; (4) to leave scope for regional autonomy within the Iraqi democratic process.

The United States has every interest in conducting a dialogue with all parties to encourage the emergence of a secular leadership of nationalists and regional representatives. The outcome of constitution-building should be a federation, with an emphasis on regional autonomy. Any group pushing its claims beyond these limits should be brought to understand the consequences of a breakup of the Iraqi state into its constituent elements, including an Iranian-dominated south, an Islamist-Hussein Sunni center and invasion of the Kurdish region by its neighbors.

A calibrated American policy would seek to split that part of the Sunni community eager to conduct a normal life from the part that is fighting to reestablish Sunni control. The United States needs to continue building an Iraqi army, which, under conditions of Sunni insurrection, will be increasingly composed of Shiite recruits—producing an unwinnable situation for the Sunni rejectionists. But it should not cross the line into replacing Sunni dictatorship with Shiite theocracy. It is a fine line, but the success of Iraq policy may depend on the ability to walk it.

The legitimacy of the political institutions emerging in Iraq depends significantly on international acceptance of the new government. An international contact group should be formed to advise on the political and economic reconstruction of Iraq. Such a step would be a gesture of confident leadership, especially as America's security and financial contributions will remain pivotal. Our European allies must not shame themselves and the traditional alliance by continuing to stand aloof from even a political process

that, whatever their view of recent history, will affect their future even more than ours. Nor should we treat countries such as India and Russia, with their large Muslim populations, as spectators to outcomes on which their domestic stability may well depend.

Desirable political objectives will remain theoretical until adequate security is established in Iraq. In an atmosphere of political assassination, wholesale murder and brigandage, when the road from Baghdad to its international airport is the scene of daily terrorist or criminal incidents, no government will long be able to sustain public confidence. Training, equipping and motivating effective Iraqi armed forces is a precondition to all the other efforts. Yet no matter how well trained and equipped, that army will not fight except for a government in which it has confidence. This vicious circle needs to be broken.

It is axiomatic that guerrillas win if they do not lose. And in Iraq the guerrillas are not losing, at least not in the Sunni region, at least not visibly. A successful strategy needs to answer these questions: Are we waging "one war" in which military and political efforts are mutually reinforcing? Are the institutions guiding and monitoring these tasks sufficiently coordinated? Is our strategic goal to achieve complete security in at least some key towns and major communication routes (defined as reducing violence to historical criminal levels)? This would be in accordance with the maxim that complete security in 70 percent of the country is better than 70 percent security in 100 percent of the country—because fully secure areas can be models and magnets for those who are suffering in insecure places. Do we have a policy for eliminating the sanctuaries in Syria and Iran from which the enemy can be instructed, supplied, and given refuge and time to regroup? Are we designing a policy that can produce results for the people and prevent civil strife for control of the State and its oil revenue? Are we maintaining American public support so that staged surges of extreme violence do not break domestic public confidence at a time when the enemy may, in fact, be on the verge of failure? And are we gaining international understanding and willingness to play a constructive role in what is a global threat to peace and security?

An exit strategy based on performance, not artificial time limits, will judge progress by the ability to produce positive answers to these questions. In the immediate future, a significant portion of the antiinsurrection effort will have to be carried out by the United States. A premature shift from combat operations to training missions might create a gap that permits the insurrection to rally its potential. But as Iraqi forces increase in number and capability, and as the political construction proceeds after the election, a realistic exit strategy will emerge.

There is no magic formula for a quick, non-catastrophic exit. But there is an obligation to do our utmost to bring about an outcome that will mark a major step forward in the war against terrorism, in the transformation of the Middle East and toward a more peaceful and democratic world order.

Mr. KYL. I rise today in strong support of the nomination of Dr. Condoleezza Rice to be the Secretary of State.

Dr. Rice has a distinguished, 25-year foreign policy career and has served three Presidents. Over the past 4 years,

she has worked closely with the President, as his National Security Advisor, to develop and implement a broad range of foreign policy initiatives—among them, the Broader Middle East Initiative, the liberation of Afghanistan from the brutal Taliban regime, the liberation of the Iraqi people from decades of tyranny under Saddam Hussein, the signing of the Moscow Treaty with Russia, the six-party talks with North Korea, and the Millennium Challenge Account, just to name a few.

I must say that I was highly disappointed that this body did not vote on Dr. Rice's nomination last week because of the objections of a few Members. Policy disagreements are one thing; personal attacks are quite another. Our country is at war. We need a Secretary of State who will be able to speak on behalf of the President and who will be able to tend to America's fragile alliances. There is no better person for that job.

Unfortunately, Dr. Rice was unable to attend the swearing-in of Ukraine's new democratically elected President, Victor Yushchenko. This event, which took place over the weekend, is one of the shining examples of the unmistakable power of freedom and the importance of U.S. leadership in promoting it. Dr. Rice, like the President, understands this vital U.S. role. As she stated in her testimony to the Senate Foreign Relations Committee on January 18:

We must use American diplomacy to help create a balance of power in the world that favors freedom. . . . One of history's clearest lessons is that America is safer, and the world is more secure, whenever and wherever freedom prevails.

Dr. Rice continued in her statement to discuss the "three great tasks" of American diplomacy, one of which is to spread freedom and democracy throughout the world. She noted that, "No less than were the last decades of the 20th century, the first decades of this new century can be an era of liberty. And we in America must do everything we can to make it so."

The administration's actions in its first term—including the removal of Saddam's regime in Iraq—adhered closely to the principles articulated by Dr. Rice in her testimony, stated by the President in his inaugural address, and those on which our great Nation was founded. Life, liberty, and the pursuit of happiness are the inalienable rights of every person, not a select few. And when we are able to transform what Natan Sharansky calls "fear societies" into free ones, we will not only do a service to those who are the direct beneficiaries of our actions, we will also cultivate an environment in which a lasting peace is attainable.

President Bush wants Dr. Rice to serve in his Cabinet as the Secretary of State. Dr. Rice has served this country ably and honorably for many years.

This body should act quickly to confirm her to this new position.

Mr. BURNS. Mr. President, I support the nomination of Condoleezza Rice to be our next Secretary of State. She will replace a great patriot and a man I call my friend, Secretary of State Colin Powell, who has served over the past 4 years with decency, strength and selflessness. While I am sad to see him go, I look forward to working with Condoleezza Rice in her new capacity and know she will serve tirelessly and thoughtfully in the challenges ahead.

As President Bush's national security adviser, Condoleezza Rice was instrumental in developing the nation's response to September 11th. Ms. Rice understands as good as, or better than anyone, the global political forces at work. Her great intellect and sound judgment will lend themselves well to the office—one which is America's face to the world.

She has served our country well in the past, and I have full confidence in Condoleezza Rice's abilities as Secretary of State. I urge my colleagues to quickly move to a vote on her nomination and approve Ms. Rice as our next Secretary of State.

Mr. HATCH. Mr. President, I stand today to give my strong support for President Bush's choice to be our next Secretary of State, Dr. Condoleezza Rice. I believe that Dr. Rice will be a superb diplomat to lead the State Department, while remaining one of the President's principal confidantes and advisers on the challenges to our national security that we will face in the difficult years before us. Indeed, not since President Nixon nominated his National Security Advisor, Dr. Henry Kissinger, to the same post, has an administration seen the same continuity in assigning a key foreign policy advisor to the more public role of principal diplomat.

I was pleased that Chairman LUGAR and Ranking Minority Member BIDEN expeditiously moved Dr. Rice's nomination out of their committee last week. I am disappointed that we could not hold this vote last week. At a time when this Nation is at war, procedural delays on a position as important as the Secretary of State would appear to inhibit the conduct of our foreign policy and would have been of great concern to me and my constituents in Utah, where the sense of fair play is strong, but the duty to a Nation at war is even stronger.

Yes, I certainly recognize the prerogatives of the Senate for thorough and critical debate. I will listen carefully to the debate today and tomorrow and see if I hear anything that is worthy of delaying this important nomination so critical to the national security efforts of the administration. I will listen for arguments I have not heard before, on the Senate floor or the campaign trail, and I will be open to all the insights

that come from arguments never made before, and relevant to this nomination. But I know that I represent the vast majority of all Utahns when I say that confirming a President's Secretary of State while we are at war, while the President is preparing an aggressive diplomacy that will begin with a trip to Europe to meet with key allies next month, is a matter the Senate should take expeditiously.

We are at war, in Iraq and around the world. Utah's sons and daughters are paying the price, nobly and selflessly sacrificing for their duty, and in too many cases, with their lives.

For those who wish to debate Iraq policy—and I am the first to recognize that spirited and substantive debate is essential for these grave matters—we have all the opportunities to do so before us, and we should avail ourselves of these opportunities. Many today may use the confirmation process of Dr. Rice to criticize or review Iraq policy. We should confirm Dr. Rice and then continue to debate this subject, as we have done so over the past years.

Because I wish a speedy confirmation for Dr. Rice, I will keep my comments about Iraq to a minimum. My statements of support for the President's policies and my arguments for that support are a matter of record. I will add to that record in the coming weeks, months and years.

For now, I will leave it to this observation. This Sunday the Iraqi people, amidst great insecurity but with even greater resolve, will go to vote to choose their National Assembly, one that will write a constitution and set the next elections. Depending on which polls you see, between 67 percent and 84 percent of the Iraqi people want this opportunity to vote this coming Sunday, despite the perils many face every day. To see the ideology they are so resoundingly rejecting, I direct my colleagues to the long statement by Abu al-Zarqawi released 4 days ago. It is a statement of extremist, Islamic fascism: In the most explicit manner possible, for 9 pages, it lists all the reasons why the Islamic fascists reject democracy, declaring "fierce war on this malicious ideology" democracy. That is what we are against. And that is what the majority of the Iraqi people utterly reject. And I believe that America's interest—once again—is to stand against the fascists who have declared war on democracy.

We are well aware of Dr. Rice's resume and experience. Her academic credentials are remarkable, and her professional experience extensive. She was a senior professional at the National Security Council under the first President Bush, where she worked on Soviet affairs and was directly involved in our policy of supporting a peaceful reunification of Germany at the end of the Cold War. I believe that the successful reunification of Germany was the most successful aspect of

the first President Bush's foreign policy, often overlooked because of all of the tumult during those crucial years when Soviet communism collapsed. Dr. Rice's involvement in that policy at that crucial time in Europe's history demonstrates her experience at shepherding a critical transition between an authoritarian model and a democratic one. While one should not analogize between German reunification and Iraq's transition today, one can look at Dr. Rice's experience and understand why the current President Bush chose her first to be his National Security Adviser during her first term and now has the confidence to make her America's top diplomat.

In the last 4 years Dr. Rice has been at the center of this administration's foreign policy. That that policy was a target of legitimate criticism during the past presidential campaign, as well as during the last 2 days of hearings before the Senate Foreign Relations Committee, is to be expected. The candidates presented their distinctively different worldviews throughout last year's campaign, during a difficult war that rages still, and the public made its choice.

In the United States Senate, it is our responsibility to debate, honestly, candidly and critically, all aspects of our Nation's foreign policy. My only admonition to my colleagues is that this debate be constructive, that it illuminate rather than calumniate, and that, when in disagreement, it provide alternatives. Yes, it is legitimate to review the rationales for war, the flaws in intelligence and the faults in rhetoric. I believe Republicans have been quite candid and forthright about doing so. The chairmen and chairwoman of the Senate Armed Services, Foreign Relations, Intelligence and Government Affairs and Homeland Security Committees have all had hearings, conducted investigations and released reports critical in various degrees of the conduct and implementation of various administration policies. That is as it should be, and, for most of us, and certainly for me, it does not detract from our support for the administration's foreign policy at a critical time in this Nation's history.

Partisan critics of this administration have perpetuated about its foreign policy a myth that has morphed into a meme: And that is that this administration has failed at diplomacy. This specious belief that diplomacy can neutralize the dangers and the threats to the international community is puzzling to me. It is a variant of a theme in American foreign policy, deriving from the Wilsonian belief that a League of Nations to which we submit our sovereign responsibilities can prevent conflict. I, and Dr. Rice, do not subscribe to this view, so overwhelmingly proved wanting into the historical laboratory that was the 20th century.

And yet this meme parroted so often by many in the Democratic party—that this administration has not conducted a robust diplomacy—is false, simply false. No President more regularly addressed the General Assembly in the history of the United Nations than did the current President Bush. He spoke honestly and, to me, compellingly about that body's many trounced-upon resolutions. He cajoled and he listened and he waited, but at no time did this President suggest that the United Nations or any ally would be in a position to veto the actions we deemed necessary to protect our national security. No President would ever do so.

And while we failed to get Security Council support for our invasion of Iraq as President Clinton failed before he belatedly led the attack on Serbia over Kosovo—this President leads a global war on terrorism where most of the nations of the world are cooperating with us, in one form or another, through intelligence sharing, law enforcement cooperation, or any of a number of multilateral initiatives. Disagree with the President's foreign policy if you wish, criticize, if you must, but do not suggest that such a global effort can occur without sustained and successful diplomacy.

Credit for the diplomacy for the first term of this administration must go to those who formulated the policy, the President and Dr. Rice and the rest of the national security team, and to the man who led the State Department, Secretary Colin Powell. To this day, the standard for dignity and graciousness has been set by Secretary Powell, who once again took the call from his country and served it with honor, diligence and character. Secretary Powell assembled a strong team at the Department, and he represented this Nation in a way that made every one of us proud. Dr. Rice knows that, as she assumes this important position, she follows a decent and serious diplomat and a dedicated servant. I have no doubt that she will meet the standard.

Dr. Rice will assume the responsibility of Secretary of State while we are at war, with global terrorism and with an insurgency in Iraq that every day puts in stark contrast the darkness of the past dictatorship against the light of a hopeful democracy. These next 2 years, I expect, will be some of the most difficult years in this Nation's foreign policy. We will continue to need the experience and wisdom of Dr. Rice as she serves this administration in a new role.

That role, as the Secretary of State, will have outstanding challenges. Dr. Rice will need to advance further cooperation of a multinational coalition in the war on terrorism; she will have to renew a push for more international support for a more effective political and economic reconstruction of Iraq;

she will need to strengthen U.S. support for counterproliferation initiatives in Europe and Asia; and she will need to maintain U.S. leadership in the fight against poverty and disease. She can count on me for support as she assumes these huge and historic responsibilities.

In her testimony, Dr. Rice has conceded that our public diplomacy needs serious reconsideration. Many cite ongoing and growing dissatisfaction among international audiences regarding the United States. I would caution Dr. Rice against overemphasizing this reality as she redesigns our public diplomacy. The U.S. is a source of resentment and disparagement among many audiences throughout the world, but many of those audiences are contaminated by the propaganda of their own autocratic regimes. Today, more people still want to immigrate to this country than any other nation in the world, and more people take inspiration in the institutions that protect and promote our freedoms, be it our Constitution or our free press or our culture of openness. I have long been a strong supporter of public diplomacy. Today's challenges are not only to rebut the ever-growing sophistication of the biases and distortions that compete in global media, but to continue to find new ways to promote the American message and the American story. The days of United States Information Service libraries are over, but cultural exchange programs, in particular visitor programs to this country, must continue and, in my opinion, should grow. I will help Dr. Rice in any way that I can to reinvigorate our public diplomacy.

In the last few years, I believe the State Department has failed to grasp the value of culture of lawfulness programs. These programs use education ministries to advance core primary and secondary curricula on anticorruption lessons. It is impossible to advance the rule of law, which is a fundamental goal of bringing stability in regions we cannot afford to lose to anarchy or criminality, without the local population learning the value of clean government. We have seen success with such programs in Italy, Mexico, Colombia and other countries, and yet I have seen no enthusiasm from the State Department in making these programs an essential aspect of all our foreign assistance planning. Perhaps that is because these programs are so inexpensive, and there is still the bias against programs that don't require billions of taxpayer funds; perhaps the Department does not yet understand the potential for these programs, despite the clear affirmation of the Undersecretary of State for Global Affairs, who has spoken eloquently in favor of such programs. I am heartened by Dr. Rice's testimony before the Senate Foreign



Relations Committee last week, she asserted that “we are joining with developing nations to fight corruption, instill the rule of law, and create a culture of transparency.” She has my support, and I am going to ask Dr. Rice to study the experience and potential of these culture of lawfulness programs and work with me and other Members of Congress to integrate them into our foreign assistance plans.

I will work with Dr. Rice in every way that I can to make her mission a success. Because the mission of the Department of State is to work to manage conflicts so that they do not erupt into violence and war. In a world where we can not control so many factors beyond our shores, we need the very best diplomacy to be constantly working our alliances, presenting our policies and engaging those who would challenge our security. Dr. Condoleezza Rice has 25 years of experience in advancing the national security of this nation. She has 4 years as the principal advisor to President Bush, as he has charted a foreign policy that has responded to global terror and taken on the most destabilizing regime in the Middle East. She has the knowledge and character and experience of one who can lead this country in our diplomacy around the world. Dr. Rice has my strong support.

The PRESIDING OFFICER. The Senator from Texas.

Mr. CORNYN. Mr. President, I appreciate the remarks of the Senator from Oklahoma. I, too, want to speak on the confirmation of Condoleezza Rice to serve as Secretary of State. We are all aware, because it has been the subject of quite a bit of discussion and we have seen her in action for the last 4 years at the White House and even before that, of Dr. Rice's accomplishments. She is a woman of fantastic achievement, a profoundly talented individual who has excelled at virtually everything to which she has set her mind. I dare say there are few people in this Nation's history who would make both an excellent Secretary of State and an excellent commissioner of the National Football League. I am sure Dr. Rice, in keeping with her stated aspirations, will fill both roles with dedication, intellect, and passion in due time.

Yet the reaction to this nomination, which you would think would be a cause for great celebration, given the historic nature of this particular appointment, is also sadly predictable. For example, it is a shame to think that with the overwhelming voice of the people so recently expressed in the recent national elections and with the 109th Congress just having begun, with the President having been sworn in last week, with early pledges of bipartisanship and working together in the best interest of the American people, we are yet again already seeing the specter of partisan politics being brought to bear on this nomination.

Of course, the Senate does have a very important role in the confirmation process known as advice and consent. No one is questioning the right of any Senator, indeed the duty of every Senator, to ask hard questions and to determine to the best of their ability the qualifications of a nominee to serve in the office to which the President has chosen to appoint them. But there is a difference between exercising the role of advice and consent and the line that seems to have been crossed with impunity when it comes to the attacks we have seen on some of the President's nominees. Condoleezza Rice just happens to be the one we are focusing on today. We have seen much of the same vitriol and poison used to assassinate the character of people like Alberto Gonzales, another American success story, a personification of the American dream.

I would hope that no one in this body would feel it necessary to bring all the left-over angst of the campaign season to bear against a bright and honorable nominee such as the one who is presently before us. You may disagree with Dr. Rice's view of the world. You may take issue with some of her policy preferences. But to impugn her motives or the integrity of a woman held in such high esteem is a tactic that I believe is simply unacceptable and beneath the dignity of this body. Yet we see this tactic clearly, again, in the attempt to—first in the committee hearings, the Foreign Relations Committee, and even on the floor of the Senate—try to tie her actions to the tragic events at Abu Ghraib prison, the crimes that occurred by a handful of individuals that simply crossed the line between human decency and criminality. They were acts that violated U.S. policy and basic human rights. They were disgusting actions undertaken by sick individuals who are being investigated and being brought to justice—the most recent of which, of course, was the conviction and sentencing of Mr. Graner to 10 years in prison.

Now, my colleagues know well that at no point has Dr. Rice ever supported, condoned, or advocated such acts of torture or humiliation. I believe to try to link her, through some vague references, to these crimes is nothing more than a blatant attempt to score political points, to somehow demean her in her service, and to taint her nomination. It should not be necessary to raise these points, but I realize that in politics, particularly in Washington, a charge unanswered is too often a charge believed.

Let me just refer to a brief reference in the Schlesinger report—of course, referring to the former Secretary of Defense, who served on an independent commission with former Defense Secretary Harold Brown, who served in the Carter administration, as well as a former distinguished Member of the

House of Representatives. They concluded after their investigation—and this was just one of, I believe, eight investigations. There are three more that are not yet completed. But this was the conclusion of the independent Schlesinger commission:

No approved procedures called for or allowed the kinds of abuse that in fact occurred. There is no evidence of a policy of abuse promulgated by senior officials or military authorities.

So to suggest, to hint, to imply that this nominee, or any senior officials in the Bush administration has condoned or adopted a policy that resulted in the criminal abuses that occurred at Abu Ghraib is simply without foundation and any fact. Indeed, it is a scurrilous allegation, and the American people need to understand that. They also need to understand the motives why such allegations are made.

In addition to these inappropriate partisan attacks against a nominee who deserves our respect, there are a handful of my colleagues who have used this opportunity to roll out the same tired, old arguments concerning the war on terror, and particularly Operation Iraqi Freedom. We know that we are in the midst of a global war on terrorism. This is not just about Afghanistan and Iraq. This is not just about isolated incidents of terrorism. This is about a conflict that has been building for more than a decade and, indeed, will likely last a generation.

Since America suffered an attack on our own soil in New York in 1993, we have been hit at our embassies in Kenya and Tanzania; we have been hit at the Khobar Towers in Saudi Arabia; our Navy was hit at the USS Cole in Yemen; of course, we had the attacks of 9/11; and Bali, Madrid, and in Beslan. The list goes on and on.

In the aftermath of the attacks of September 11, President Bush decided, with the authorization of Congress at every turn, that if diplomacy would not yield a pacified Saddam, that if the U.N. declined to enforce its own resolutions requiring inspections and disarmament, we would, when necessary, use preemptive action against those who seek to harm America and those who threaten world peace and supply sanctuary to terrorists.

We also decided that it was in America's self-interest to take the battle to the terrorists where they live, where they plot, where they plan, and where they train and build weapons—not to wait until we are attacked again and where innocent civilians' lives are lost and innocent blood is shed. The post-9/11 reality is that America must choose to fight this terrorist threat on their ground, or they will fight us on ours.

This is not some grand conspiracy of this current administration or any policy which is really strange to history or unknown to history. It was in 1941,

after Pearl Harbor, when President Franklin Delano Roosevelt said:

If you hold your fire until you see the whites of their eyes, you will never know what hit you.

That was Israel's policy in 1981 when it knocked out Saddam's Osirak nuclear reactor. The fact that Israel continues to exist today was in part because its leaders had the wisdom and courage to take on a growing threat by the use of preemptive action—sometimes called preventive self-defense—whenever it was necessary.

No one wants to imagine what could have happened if Iraq's nuclear program, which was well documented after Saddam invaded Kuwait in 1991, when we were surprised to learn after we repulsed that attack that Saddam's nuclear program was much further along than our intelligence authorities had previously thought. But no one wants to imagine what would have happened if Iraq had continued to develop its nuclear capability, or if they had been able to reconstitute their nuclear program after we left Iraq in 1991. It was a horrific possibility for America and the rest of the world, and indeed a responsibility of the leaders of this country and the free world to eliminate this gathering threat.

Ms. Rice has also been criticized for the belief that Saddam had stockpiles of weapons of mass destruction. But you know what? And the critics know this. The truth is, virtually every intelligence service in the world believed that Saddam had these weapons of mass destruction. Indeed, this was one of the premises for the Iraq Liberation Act in 1998. It was for the authorization given to then-President Clinton to use necessary force to remove this threat. Our intelligence, though, as we all now know with the benefit of 20/20 hindsight, proved to be incorrect—at least at the time that we entered Iraq—that Saddam had stockpiles of weapons of mass destruction. Of course, we have been undertaking the necessary reforms both in this body and in the intelligence community to stop that kind of intelligence failure from ever occurring again.

The critics should not be allowed to rewrite history. The fact is that no one party or person misled the rest of us—Democrat, Republican, or Independent. The truth is, we were all misled by this erroneous intelligence, and rather than point the finger of blame where no blame is due, what we ought to be about—and, indeed, what we have been doing—is correcting the reasons for that failure and making sure that it never happens again.

Yet even though we did not find stockpiles of WMD, the bottom line is this: This was not the only reason that Congress voted overwhelmingly to authorize the use of force against Saddam Hussein. Indeed, there are numerous other reasons set out in the resolution

that passed this Senate by overwhelming margins. It is beyond debate that Saddam continued to have the intent to acquire WMD and there is little doubt that but for our intervention and the fact that he was pulled from a spider hole and put in prison awaiting future accountability at the hands of the Iraqi people that he would have fully reconstituted his program just as soon as he was able.

One does not have to take my word for it. Mr. Duelfer, who succeeded Mr. Kay, and was in charge of looking into the possibility that Saddam had WMD, concluded in September 2004:

Saddam wanted to recreate Iraq's WMD capability—which was essentially destroyed in 1991—after sanctions were removed and Iraq's economy stabilized. . . .

Indeed, that has been the evidence we learned in the oil-for-food scandal in the United Nations, that Iraq would siphon off money to stabilize and support his failing economy, but his job, he thought, was to wait out the sanctions in such a way that once the sanctions were removed he would reconstitute Iraq's WMD capability. To somehow point the finger of blame at this distinguished nominee, where she, like all of us, was given the erroneous reports from the intelligence community, is simply unjustified and unfounded and indeed, in the end, it is revisionist history.

Lest this point be lost in the debate and the fingerpointing, we are in Iraq for our own good and for the good of the world, and I might add for the good of the Iraqi people. September 11 taught us all a very important lesson, that security in the modern world depends on taking aggressive and focused action to prevent terrorist acts before they occur, not just opening a criminal investigation after innocent blood is shed.

We have marshaled the force of freedom in this fight, one of the most powerful weapons that we have in our arsenal, and indeed on this Sunday, as has been recounted over and over again, the Iraqi people will make their first major step toward self-government as a free Iraq.

There are some who continue to argue that we did not have the right plan to deal with postwar Iraq. We have hashed that argument out a hundred times. Yes, hindsight is always 20/20, and we did not know then what we know now, but that is no real revelation. That really suggests, again, another failure of our intelligence-gathering capability and particularly our HUMINT, our human intelligence capability, which we are fixing.

I point out that it serves no one's interests, and certainly not the national interest of this country or the interests of the Iraqi people, to continue to try to point the finger of blame at past errors, particularly in connection with our intelligence-gathering capability.

Indeed, even those who did not support the resolution authorizing the use of force must now concede that it is in our best interest not to have Iraq fail and become perhaps a sanctuary for terrorists. Even those who oppose this war should acknowledge at this point that it is in our best interest for Iraq to become a working democracy and to avoid strife and become a free and peaceful nation.

It is counterproductive, unless of course one's purpose is merely partisan politics, to dwell on the past at the expense of our present duty and our plans for the future. It is time to focus on what is our duty in Iraq, along with other nations, the coalition and the Iraqi people, and that is to secure Iraq, to help this new democracy take root, and to further the cause of freedom around the globe.

There is no question that Iraq continues to be a very fragile place, but in truth, Iraq is making solid progress on a difficult road when one takes into consideration the fact that Saddam had an iron grip on power in this nation a mere 2 years ago. Consider what has been accomplished. A valid voter registration list of 14.3 million names has been completed. More than 500 voter registration centers have been established to help Iraqis verify their registration status. Iraqis will vote on election day in the thousands of voting centers across that country and in 14 other countries, including the United States of America. Candidate lists for 111 political entities have been submitted for the national elections and, in total, 256 political entities, composed of 18,900 candidates, have registered to compete in 20 different elections: The national election, 18 provincial elections, and the Kurdistan regional government election.

These 254 entities include 27 individuals, 33 coalitions, and 196 parties, all demonstrating widespread enthusiasm for this opportunity they have for free and fair elections.

I believe we will see the true ramifications of freedom in Iraq over the next generation, and I believe this first election is a watershed at the beginning of this new generation of a free Iraq.

As responsible leaders rise to the forefront and the vestiges of tyranny are replaced by a fledgling republic, we will see that the victories won, the hardship that has been endured, and the lives risked and indeed tragically lost have not been in vain.

Before this election season that just concluded, or I thought concluded on November 2 but which seems to have continued now with attacks against the President's nominees—those who were unsuccessful in persuading the American public of the correctness of their opinions on November 2—I never thought I would hear anyone utter what I think is one of the most foolish

notions yet. And yet I have heard the suggestion made again and again in the context of Dr. Rice's hearing. And it is the suggestion that Iraq today and the world as a whole is worse off than it was with Saddam Hussein in power.

Have these people somehow missed the fact that we found unspeakable horrors in Saddam's Iraq, torture cells, rape rooms, execution chambers, children's prisons. We found a legacy of terror and fear and vestiges of unimaginable cruelty. We have found that more than 1 million people are simply missing; 300,000 are dead, lying in mass graves throughout Iraq in nearly 100 reported sites, including one that I personally viewed a year ago last August. These mass graves are silent monuments to Saddam's ruthlessness left behind for all to see.

With due respect for my colleagues who advanced the idea that Iraq or America was better off with Saddam Hussein in power, to suggest that the world is safer when despots rule in palaces instead of serving time, being held accountable in jails, is to ignore the bulk, if not the entirety, of human history.

It was Senator Daniel Patrick Moynihan who enjoined against similar foreign policy foolishness in an earlier era when he said:

Unable to distinguish between our friends and our enemies [you adopt] our enemies' view of the world.

I think we must also be sobered and cautioned by that injunction, and we should all be responsible enough to not let our desire to score partisan political points lapse into adopting our enemy's view of the world.

As President Bush urged just last week, America has the moral responsibility to take a stand for liberty as the guiding force in the world and the defining principle of this age. We have the strength and the will to see this purpose through.

I urge my colleagues to support a Secretary of State who understands the stakes, who sees the right course, and has the will to follow it.

In conclusion, I have talked about the attacks that have been directed on this honorable nominee and why I believe that they are unfounded and how I believe those who are disappointed, perhaps, in the way the election turned out on November 2 have continued their sort of political insurgency directed at the President but through his nominees for his Cabinet, and particularly Condoleezza Rice and Alberto Gonzales. I have said that while it is our responsibility as Senators to exercise with diligence our advice and consent function and to ask hard questions in good faith, there is a line that should not be crossed, which I believe has been crossed in the attacks made against these nominees, including Condoleezza Rice.

One reason I believe that is true is because of the evidence that I have in

my hand. This is a solicitation, a fundraising solicitation sent out by the Democratic Senatorial Campaign Committee.

I ask unanimous consent this be printed in the RECORD at the conclusion of my remarks.

The PRESIDING OFFICER. Without objection, it is so ordered.

(See exhibit 1.)

Mr. CORNYN. This is over the signature of Senator BARBARA BOXER, who has been one of the most acerbic critics of this nominee. But at the same time she argues why this nominee should not be confirmed, she ties this to fundraising efforts by the Democratic Senatorial Committee.

She said in part:

The Republicans were expecting the Senate to confirm Dr. Rice with little debate and questioning from the Foreign Relations Committee.

I think we found that already not to be true. The distinguished chairman, who is in the Chamber now, held lengthy hearings and allowed all Senators a chance to ask numerous questions of this nominee, and we know now, from the 9 hours that have been agreed to as part of this debate, that, indeed, there is substantial debate about this nominee. But she goes on, from Senator BOXER's pen:

They didn't count on me to ask the tough questions. What the Republicans don't realize is, no matter who is in charge in the White House, the role of Congress will always be to act as a check on the Executive branch of government. And when it comes to the President's nominees, the Senate must take its "advise and consent" role during the confirmation process seriously.

I agree with that. I have said as much in my comments today. But what I do not agree with, and I think where this fundraising solicitation crosses the line and where it finds itself in company with some of the partisan attacks that have been made without substance against this nominee, is when it goes on to say to contribute to the Democratic Senatorial Campaign Committee, making this part of not only a political attack but a fundraising effort by the Democrats in the Senate. That, I believe, crosses a line that should not have been crossed, and one for which I believe Dr. Rice is entitled to an apology. To tie the confirmation of the Secretary of State to a fundraising campaign and to propagate misinformation or disinformation about this distinguished nominee, who is an American success story, in an effort to raise money for the Democratic Senatorial Committee is inappropriate and I think would offend and does offend the American people.

I believe this offense deserves a quick repudiation by our colleagues on the other side of the aisle who maybe were not involved in this and, indeed, an apology to Dr. Rice for the way she has been treated.

In conclusion, let me say that I have seen, in my relatively short time in the

Senate, some pretty rough treatment of the President's nominees. We have seen filibusters of judicial nominees when there is a bipartisan majority of the Senate to confirm those nominees. Indeed, this has been a part of an unconstitutional burden that neither this President nor those nominees should have to bear.

But we have also seen sort of a character attack on nominees that I think is not only unfair to those nominees but completely unbecoming to the dignity of the Senate and the kind of respect with which they should be treated. It is one thing to disagree about policy; it is one thing to ask hard questions. No one is asking anyone to vote against their conscience on a nominee. But to abuse these nominees in a way that is unfair, not only to them and their family but one that mischaracterizes the facts and is part of a disinformation campaign which is clearly tied to politics, is something we ought to call an end to.

I had held out some hope, and increasingly it appears to be a vain hope, that somehow with the reconvening of this 109th Congress we would see a change in attitude, we would see a willingness to work together.

We have seen some comments, some speeches, some promises to that end. But when it comes to this sort of inappropriate political activity and politicizing the confirmation process for America's diplomat in chief and the President's other judicial nominees, all I can say is it is a crying shame.

I yield the floor.

#### EXHIBIT 1

#### DEMOCRATIC SENATORIAL CAMPAIGN COMMITTEE

DEAR DSCC FRIEND, The Republicans were expecting the Senate to confirm Dr. Rice with little debate and questioning from the Foreign Relations Committee.

They didn't count on me to ask the tough questions. What the Republicans don't realize is, no matter who is in charge in the White House, the role of Congress will always be to act as a check on the Executive branch of government. And when it comes to presidential nominees, the Senate must take its "advise and consent" role during the confirmation process seriously.

That's why I took a stand last week and voiced my concerns about Dr. Rice's misleading statements leading up to the war in Iraq and beyond. I will continue to make my voice heard on the Senate Foreign Relations committee, but in order to put the brakes on four more years of misdirection in Iraq and reckless policies at home, we need to elect more Democrats to the Senate during the 2006 midterm elections.

Because after Dr. Rice is confirmed, the Senate will face many more crucial decisions in the coming months: confirmation of President Bush's choice for Attorney General Alberto Gonzales, social security, Iraq and possibly a Supreme Court nomination. My Democratic colleagues and I will hold the Bush Administration accountable for its decisions. But we will need your help to hold them accountable in the ultimate public hearing: the next midterm elections in 2006.

The Republicans want us Democrats to step back and pave the way not only for this

one nominee, but for their entire social, economic and international agenda. We have a chance during the midterm elections to make sure the Republicans don't have four years to do so. The DSCC is working every day to recruit the strongest candidates in every Senate race across the country. They are fighting early and fighting hard, but they need your ongoing support today.

So while I raise my voice on the Senate floor, I hope you will join us on the campaign trail and send the loudest message of all—one that the Republicans will not be able to ignore—unseating them in the midterm elections and sending more Democrats to the Senate.

Yours sincerely,

Senator BARBARA BOXER.

The PRESIDING OFFICER (Mr. THUNE). The Senator from Kansas.

Mr. BROWNBACK. Mr. President, I rise to speak in behalf of Condoleezza Rice for Secretary of State. I hope the chairman would yield to me such time as I might consume.

Mr. LUGAR. How much time does the Senator plan to speak?

Mr. BROWNBACK. About 10 minutes.

Mr. LUGAR. I yield the Senator the time he may need.

The PRESIDING OFFICER. The Senator is recognized.

Mr. BROWNBACK. Mr. President, I thank the distinguished chairman of the Foreign Relations Committee, Senator LUGAR. I have had an opportunity to work with him in the years I have been in the Senate on the Foreign Relations Committee. He is an outstanding Member and such a good colleague and so knowledgeable on so many issues. It is quite wonderful to have his work and the things he has done, particularly the incredibly important Nunn-Lugar, or I call it the Lugar-Nunn Act on Nuclear Proliferation, getting rid of some material in the Soviet Union. I have seen that bill in action and that has been a powerful good to possibly reduce the spread of nuclear weapons around the world. I thank my colleague.

I rise to express my strong support for the nomination of Dr. Condoleezza Rice for the position of Secretary of State. While it is regrettable that we are continuing to debate this nomination after 2 days of hearings, I believe it will only confirm what the President has done in making such a great choice. As the first woman to hold the key post as the President's National Security Adviser, she has had a distinguished career already in Government, as well as in academics. I still recall her wise and learned comments made nearly a decade ago about how systems failures were occurring at that time in the Soviet Union that led to the fall of the Soviet Union.

It wasn't seen at the time. Yet she was able to look at the disparate situations that were happening, saying how systems failures in the Soviet Union presaged a place none of us thought possible to fall. And she was seeing that—observing that as an astute ob-

server years ahead of her time. That kind of judgment and foresight will be critical in the months and years ahead for the United States.

It is a complex job, Secretary of State. I believe she has the necessary talent and experience and is, without doubt, one of the most qualified people in the world for this job.

Like Secretary Powell, who has done an outstanding job and whose humanity and professionalism and dedication will be sorely missed, she recognizes the deep personal commitment necessary, and this Nation is grateful for someone of her stature who is willing to serve in this position.

The Secretary of State serves as the President's top foreign policy adviser and in that capacity is this Nation's most visible diplomat here and around the world. It is a position that demands the full confidence of the President, and in Dr. Rice, we know the President trusts her judgment.

That relationship is critical when one considers the state of the world in which Dr. Rice will work. According to a recent National Intelligence Council report: Not since the end of World War II has the international order been in such a state of flux. During the past 3 years, we have seen terrorists kill thousands of people in this country and around the world. While terrorism will continue to be a serious threat to the Nation's security as well as many countries around the world, genocide—even after Bosnia and Rwanda and even Auschwitz—continues to this day in Darfur. This proliferation of weapons of mass destruction among rogue regimes continues apace. Meanwhile, in the East, the rise of China and India promises to reshape familiar patterns of geopolitics and economics.

Still, there is great reason to be encouraged by the world that Dr. Rice will face. Freedom is on the march in places some had written off as potentially unsuitable for democracy. Ukraine's Orange Revolution, Georgia's Rose Revolution, Serbia's Democratic Revolution, and successful elections in Indonesia, Malaysia, Afghanistan, and the Palestinian Authority demonstrate the longing for democracy that embraces the most diverse cultures. Iraq will continue to pose challenges even after the elections at the end of this month.

The new Secretary of State will have to engage the United States and our allies in working closely with the Iraqis to seize the opportunities that lie before them to forge a nation that is free of the past and that is ultimately and uniquely Iraqi. The only exit strategy for the United States and the coalition forces is to ensure that Iraqis are in control of their own destiny.

The new Secretary of State must devote her time and resources to achieving a settlement in the Arab-Israeli conflict by clearly articulating the ro-

bust vision of peace in the Middle East. We must not only come to grips with nuclear proliferation issues in Iran and North Korea, but we must have the moral courage to bring attention to the human rights abuses in both of these countries that sustain these nuclear ambitions.

Similarly, we must confront the regime in Khartoum where crimes against humanity must be brought to justice so that urgent humanitarian assistance can continue in Darfur and elsewhere in Sudan. There are many actions we can take and must take, especially after we have had the bold initiative to clearly call Darfur for what it is—it is genocide that is happening there. If we are to maintain our credibility in this area, we must act decisively.

In addition to the humanitarian efforts in the Indian Ocean region and elsewhere as a result of the tsunami, I am certain that the new Secretary will maintain our commitment to the global fight against AIDS and other infectious diseases. But to do so with the kind of prudent and result-based efforts that have been so successful in past efforts, we have to maintain a focus and an effort to be able to get things done.

Last week, President Bush laid down a marker by which we would define what it means not to just be an American but a citizen of the world. Declaring in his inaugural address that our liberty is increasingly tied to the fate of liberty abroad, he placed the United States on the side of democratic reformers and vowed to judge governments by their treatment of their own people.

President Bush's vision draws on the wellsprings of our Nation's spirit and value. I believe Secretary-designate Rice possesses the skills and talents necessary to turn the President's visionary goals into a reality.

In her statement before the Foreign Relations Committee, she said, "The time for diplomacy is now." Her qualifications to carry that prescription into practice will be indispensable. She combines a big-picture mindset born of academic training with a wealth of hands-on experience at the highest level. Perhaps most importantly, she can always be sure of having the President's confidence and ear.

Finally, Dr. Rice's own biography testifies to the promise of America. Born and raised in the segregated South, her talent, determination, and intellect will place her fourth in line to the Presidency. She has often said to get ahead she had to be "twice as good"—and she is that and more.

Her childhood shaped her strong determination of self-respect, but it was her parents' commitment to education and her brilliant success at it that defined her style.

She managed to work her way to college by the age of 15 and graduate at 19

from the University of Denver with a degree in political science. It was at Denver that Dr. Rice became interested in international relations and the study of the Soviet Union. Her inspiration came from a course taught by a Czech refugee. That background will become increasingly important as we deal with the changing dynamics and challenges posed around the world.

In short, I am moved to think that she will soon be confirmed as our 66th Secretary of State, and it will be time for us to move forward. She is already well known to the world. Dr. Rice will now become the face of America's diplomacy.

We need to support her in every way we can. She can be assured of my support. As the newly appointed chairman of the Commission on Security and Cooperation in Europe, I look forward to working with her and other officials at the State Department to further promote democracy, human rights, and the rule of law in Europe and Eurasia. Charged with the responsibility for monitoring and promoting implementation of the Helsinki Final Act in all 55 signatory countries, the Commission has been and will continue to be a force for human freedom, seeking to encourage change, consistent with the commitment these countries have voluntarily accepted. As President Ford remarked when signing the Helsinki Final Act on behalf of the United States:

History will judge this Conference . . . not only by the promises we make, but the promises we keep.

As we approach the 30th anniversary of the historic occasion this year, a number of Helsinki signatories seem determined to undermine the shared values enshrined in the Final Act and diminish the commitment they accepted when they joined the Organization for Security and Cooperation in Europe. It is imperative that the United States hold firm to the values that have inspired democratic change in much of the OSCE region. Dr. Rice in her confirmation testimony referred to the potential role that multilateral institutions can play in multiplying the strength of freedom-loving nations. Indeed, the OSCE has tremendous potential to play even a greater role in promoting democracy, human rights, and rule of law in a region of strategic importance to the United States.

I look forward to building upon the partnership forged between the Helsinki Commission and the State Department as we stand with oppressed and downtrodden people wherever they are in the world.

I urge my colleagues to support Dr. Rice for the position of Secretary of State. I wish her good luck and Godspeed.

Thank you, Mr. President. I yield the floor.

The PRESIDING OFFICER. The Senator from Alabama.

Mr. SESSIONS. Mr. President, I rise and express my strong support for Condoleezza Rice for confirmation as Secretary of State of the United States of America. She is a native of my home state of Alabama and grew up in a very difficult time in our State. I remember vividly and was touched by the 16th Street Baptist Church bombing in Birmingham that occurred during her youth. Her family later moved to Colorado, I believe, where she grew up.

She is a pianist and a talented person in so many ways. I think few would dispute her talent, her incredible background and personal history, and the many accomplishments that she has achieved through the years.

In the course of doing so, she has won the confidence of the President of the United States, George W. Bush. He has relied on her foreign policy expertise for quite a number of years. He believes she is the right person to serve this country today as Secretary of State. She is a perfect fit in this role and I strongly support her confirmation.

Condoleezza Rice served as provost at Stanford University. She worked in the National Security Council of former President Bush. She has served our current President Bush as National Security Advisor for 4 years. That is an excellent background for the job; that, along with her studies in international relations and history, particularly the Soviet Union.

I remember early on we had a problem with national missile defense and the test ban treaty that would have required us to either not implement a national missile defense system or would have required us to manipulate it as some sort of test program in a way that was not very practical.

She suggested we ought to avail ourselves of the privileges the treaty gave us to give notice and step out of the agreement with Russia. It had been signed with the Soviet Union in an entirely different global setting. At this point, we were dealing with Russia, which was friendly in many ways. Many on the other side of the aisle—very much the same ones criticizing her today—were saying that this was just awful. They claimed that it would destabilize relations between Russia and the United States.

I remember seeing Dr. Rice being questioned about that, meeting with Senators and discussing it. She listened carefully to the comments others had and then articulated her own considered thoughts with crystal clarity. She was inclined to believe we ought to get out of that treaty. She and the President eventually made the decision to do so. They did so in a way of which Russia was accepting. It caused no problems.

I remember vividly the warnings from the liberal Members of this body that withdrawing from that treaty, and thus allowing us to build a legitimate

national missile defense, was somehow going to cause permanent damage to the relationship between Russia and the United States. She concluded that this was not true. In fact, it was not true. She helped execute that action that allows us now to have missiles in place that are capable of knocking down incoming weapons that could wreak havoc, nuclear or otherwise, on the people of the United States. It is one of many memories I have that demonstrate her capabilities and skill.

Partly, I suspect, as a result of her growing up in an area where, sadly, everyone was not treated equally, when people were discriminated against quite significantly and were treated as second-class citizens, she has a deep and abiding respect for liberty. She has a deep and abiding respect for the legal system of this country. She believes we ought to promote liberty, promote equality and promote progress in the world. It is a responsibility this Nation has and that she must champion as she serves as Secretary of State. I have no doubt that she is equal to the task.

Absolutely we have to be careful. Absolutely there are limits to what we can do as a nation to help other nations. We simply are not able, and it would not be wise, even, to attempt to fix all of the problems of every nation around the world.

I want a Secretary of State who understands America, who understands the values and ideals of this country, and who has values and ideals herself, to serve as Secretary of State. I want a Secretary of State who looks forward to seizing opportunities whenever they may appear—and we do not know when they will during the course of her service—where she can promote liberty, freedom, progress and peace throughout the world.

When you find liberty and freedom in countries, they usually don't fight. It is my impression we have few, if any, examples of war—certainly not in recent memory—that have occurred between two democratic states. Democratic states somehow are used to working out difficulties within their own country and somehow they are normally able to work out difficulties between an opposing state if they are a democracy.

It is only when you come up against dictators, these people who are used to always doing it their way, who have an obsession with expansionism and oppression of their own people and their own self-interest, those are the ones who are difficult to deal with.

Condoleezza Rice understands that. She is a student of history and international relations. She can help our President make those tough choices. When do we step up to the plate? When do we not step up to the plate? How can we be most effective? When should we negotiate? When should we seek the assistance of other nations to negotiate?

When should we involve ourselves directly? When, Heaven forbid, should we have to go to war?

This is the kind of expertise she brings to the table. Her personal history and her experience as the National Security Advisor to the President is just the kind of background we need.

The State Department is composed of some of the finest people I have had the privilege of knowing. They work extremely hard. They are extraordinarily educated and steeped in the countries they have as their responsibility. They provide a tremendous resource to our Nation. People forget as they serve around the world—and I have visited them as I have traveled—that they are at risk just for bearing the American flag and being a representative of this Nation, because they are in dangerous places in our world. They do a great job every day. Sometimes a great organization such as that, that creates and forms itself over many years, develops an inertia, an inability to change, to see new ideas and new ways of proceeding.

Having someone at the helm such as Condoleezza Rice who has been involved in the National Security Council, she will be perfectly respectful of those fine people who serve in the State Department. She will also have the ability to lift that agency, to transform it into a more nimble and more responsive agency that can help promote American ideals aggressively throughout the world.

I am very proud of her. I am proud that she is from Alabama. I am proud that President Bush has chosen to nominate her. I am confident she will be a terrific Secretary of State and very confident she will be confirmed.

I am sorry that some of my colleagues on the other side of the aisle—I guess in response to complaints from those among the hard left who are never happy when America commits itself around the world and stands up for its values—have chosen to hold up this nominee. I thought she was moving along rather quickly and that we would have already confirmed her by now. But there are those who want to use this opportunity to express their views, many of which are not helpful to our soldiers who are out in the field executing the policies we voted on in this body by an overwhelming vote—more than three-fourths. We sent them there. Members of this Senate voted overwhelmingly to do so. It is not appropriate to delay Dr. Rice's nomination in order to reopen the debate on our nation's actions in Iraq, particularly when there is no likelihood she will be voted down.

Some of the comments made to her have not been of the most respectful and appropriate kind. Her integrity—perhaps inadvertently, but in reality—was questioned. I certainly believe she should have every right to push back

and defend herself under those circumstances.

I am always happy to allow my colleagues to have their say, but it has taken longer than it should. We need to move this nomination forward. We need a Secretary of State in place. She will be an outstanding Secretary of State. I look forward to seeing her confirmed, hopefully no later than tomorrow.

I yield the floor.

The PRESIDING OFFICER. The Senator from Indiana.

Mr. LUGAR. May I inquire of the Chair, how much time remains on both sides of the aisle in this debate?

The PRESIDING OFFICER. There is 53 minutes to the majority, and 1 hour 22 minutes to the minority.

Mr. LUGAR. I thank the Chair.

Mr. President, let me comment that we have been privileged to hear from 22 colleagues today. Thirteen Republicans and nine Democrats have spoken on the confirmation. I would comment, it has been my privilege to hear more of the testimony while I chaired the hearings and likewise the debate today. On both occasions, we have made clear to colleagues on both sides of the aisle that there would be ample opportunity, first of all, to question Dr. Rice during the confirmation hearings. And, as I pointed out earlier in the day, well over 300 questions were raised, some before the hearings, to which she gave response in written answers, and over half of the 300 actually during the hearings in face-to-face dialog with Dr. Rice. Let me point that out because I think the record for this nominee is as full as any confirmation procedure I have witnessed.

Today, we have had 22 contributions that were substantial and thoughtful. Tomorrow, we will have another hour of debate prior to a vote and will come to a conclusion which I pray will bring about the confirmation of Dr. Rice to be our next Secretary of State, and a move forward as she assists our President and all of us in the statecraft of our country.

In any event, I simply point out for the record that as we conclude the debate this evening—and we will do so shortly because no further Senators have sought to speak—there was at least on our side of the aisle 53 minutes available and on the other side 1 hour 22 minutes. Therefore, the time that was requested turned out to be more than ample.

I am hopeful our debate will conclude constructively and affirmatively tomorrow. We certainly will attempt to work with that. I am advised that the distinguished ranking member of the committee, Senator BIDEN, will be present, and he will make a statement tomorrow, and that will be important as we conclude our debate.

Mr. President, seeing no other Senators who seek recognition, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The assistant legislative clerk proceeded to call the roll.

Mr. LUGAR. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### LEGISLATIVE SESSION

#### MORNING BUSINESS

Mr. LUGAR. Mr. President, I ask unanimous consent that there now be a period of morning business, with Senators permitted to speak for up to 10 minutes each.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### THE LIFE OF MURRAY BARR

Mr. REID. Mr. President, Reno, NV, is a wonderful city and a great place to live.

The sparkling Truckee River flows through the heart of town. The campus of the University of Nevada sits on a hillside overlooking the city. The Nevada Museum of Art is nearby.

And standing on the streets of downtown Reno, one can see majestic mountains in every direction, including the peaks of the Sierra Nevada around Lake Tahoe. A beautiful city and a fine place to raise a family.

But like any other city, Reno has its rough side. In "Folsom Prison Blues," Johnny Cash sang, "I shot a man in Reno, just to watch him die." Reno has its share of rundown bars and alleys, where men and women chase the remnants of broken dreams. This is a world most people rarely notice, but where some spend their lives.

One who lived in that world was a man named Murray Barr.

Murray drank a lot. He was, in fact, an alcoholic, and he was homeless. He slept in the streets and alleys. When he did sleep indoors, it was usually in jail or the hospital.

But Murray was also a proud Native American, an ex-Marine, and a friend to many who came in contact with him.

Murray Barr was a big bear of a man. He barely had a tooth in his head, but when he smiled, he brought joy to the people who cared about him.

And many people did care about Murray.

Reno Police Officer Patrick O'Bryan crossed paths with Murray many times—sometimes when he was arresting him or taking him to the hospital.

O'Bryan—who is known as "Paddy O'" on the streets of Reno—tried everything he could think of to help Murray quit drinking.

He told Murray to "get a life", "get a grip", he threatened him, he pleaded,

and he warned Murray that he was killing himself.

Sometimes Murray would stop drinking. Once he was on house arrest for 6 months. He got a job as a cook and showed up on time every day. He saved money. And he stayed sober for 6 months.

As long as the system was monitoring him, Murray was okay. He was a proud man, and he was not going to let down the people who were responsible for him.

But when he had finished serving his sentence, Murray let himself down, and picked up the bottle again.

Marla Johns works as a social worker at St. Johns Medical Center in Reno. Her husband Steve is a Reno cop. They both had a soft spot for Murray. They gave him gifts at Christmas—and the gift of their friendship year round.

Murray called Marla “my angel.” He was protective toward her. Once when an intoxicated patient started to threaten Marla, Murray stepped in front of the man.

Marla tried to protect Murray, too. But she felt him slipping away. “I always knew Murray’s life would be cut short by the choices he was making,” she said.

Early one morning last spring, Steve called Marla at home. There had been an announcement at the morning police briefing. Murray had died the night before.

Marla and Steve cried. She said, “There will never be another Murray.”

But there are many others like him. I have known some of them. We have all known them.

Despite the pleas of loved ones and friends, despite their own best intentions, they are pulled down, time and again, by their addiction to alcohol.

We try to help them, just as Murray’s friends tried to help him. We try to get them into rehab programs, and we encourage them to try AA. We give them warm clothes and buy them a hot meal. We help them find a job or a place to stay.

Some manage to escape their addiction. I have to believe that escape is a form of grace, a gift from above.

Others never find that grace, no matter how badly they might want it. And no matter how much we try to help, we cannot give them that gift.

Maybe the greatest gift we can give them is to see them as individuals—“there will never be another Murray.” Not just another homeless face on the street, not just another cot in the drunk tank, but a man who was proud of his heritage, who served his country, who refused to let down his friends, some mother’s son, maybe somebody’s brother or husband.

Back in December there was a memorial gathering at First Methodist Church in Reno to mourn the homeless citizens who had died during the year and highlight the need for programs to help them.

Officers Johns and O’Byran told a few stories about their friend Murray Barr.

I never knew Murray, but I think he would have liked that. He would have been proud to have such good friends.

I tell this story as a reminder that we should never assume we know a person’s story just because of what is on one fleeting page. And we should never forget that every person is unique.

“There will never be another Murray.”

#### RULES OF PROCEDURE, COMMITTEE ON FINANCE

Mr. GRASSLEY. Mr. President, I ask unanimous consent that the Rules for the Committee on Finance, for the 109th Congress, be printed in the CONGRESSIONAL RECORD.

There being no objection, the material was ordered to be printed in the RECORD, as follows:

#### COMMITTEE ON FINANCE

##### I. RULES OF PROCEDURE

(Adopted January 25, 2005)

Rule 1. *Regular Meeting Days.*—The regular meeting day of the committee shall be the second and fourth Tuesday of each month, except that if there be no business before the committee the regular meeting shall be omitted.

Rule 2. *Committee Meetings.*—(a) Except as provided by paragraph 3 of Rule XXVI of the Standing Rules of the Senate (relating to special meetings called by a majority of the committee) and subsection (b) of this rule, committee meetings, for the conduct of business, for the purpose of holding hearings, or for any other purpose, shall be called by the chairman after consultation with the ranking minority member. Members will be notified of committee meetings at least 48 hours in advance, unless the chairman determines that an emergency situation requires a meeting on shorter notice. The notification will include a written agenda together with materials prepared by the staff relating to that agenda. After the agenda for a committee meeting is published and distributed, no nongermans items may be brought up during that meeting unless at least two-thirds of the members present agree to consider those items.

(b) In the absence of the chairman, meetings of the committee may be called by the ranking majority member of the committee who is present, provided authority to call meetings has been delegated to such member by the chairman.

Rule 3. *Presiding Officer.*—(a) The chairman shall preside at all meetings and hearings of the committee except that in his absence the ranking majority member who is present at the meeting shall preside.

(b) Notwithstanding the rule prescribed by subsection (a) any member of the committee may preside over the conduct of a hearing.

Rule 4. *Quorums.*—(a) Except as provided in subsection (b) one-third of the membership of the committee, including not less than one member of the majority party and one member of the minority party, shall constitute a quorum for the conduct of business.

(b) Notwithstanding the rule prescribed by subsection (a), one member shall constitute a quorum for the purpose of conducting a hearing.

Rule 5. *Reporting of Measures or Recommendations.*—No measure or recommendation shall be reported from the committee unless a majority of the committee is actually present and a majority of those present concur.

Rule 6. *Proxy Voting; Polling.*—(a) Except as provided by paragraph 7(a)(3) of Rule XXVI of the Standing Rules of the Senate (relating to limitation on use of proxy voting to report a measure or matter), members who are unable to be present may have their vote recorded by proxy.

(b) At the discretion of the committee, members who are unable to be present and whose vote has not been cast by proxy may be polled for the purpose of recording their vote on any rollcall taken by the committee.

Rule 7. *Order of Motions.*—When several motions are before the committee dealing with related or overlapping matters, the chairman may specify the order in which the motions shall be voted upon.

Rule 8. *Bringing a Matter to a Vote.*—If the chairman determines that a motion or amendment has been adequately debated, he may call for a vote on such motion or amendment, and the vote shall then be taken, unless the committee votes to continue debate on such motion or amendment, as the case may be. The vote on a motion to continue debate on any motion or amendment shall be taken without debate.

Rule 9. *Public Announcement of Committee Votes.*—Pursuant to paragraph 7(b) of Rule XXVI of the Standing Rules of the Senate (relating to public announcement of votes), the results of rollcall votes taken by the committee on any measure (or amendment thereto) or matter shall be announced publicly not later than the day on which such measure or matter is ordered reported from the committee.

Rule 10. *Subpoenas.*—Witnesses and memoranda, documents, and records may be subpoenaed by the chairman of the committee with the agreement of the ranking minority member or by a majority vote of the committee. Subpoenas for attendance of witnesses and the production of memoranda, documents, and records shall be issued by the chairman, or by any other member of the committee designated by him.

Rule 11. *Nominations.*—In considering a nomination, the Committee may conduct an investigation or review of the nominee’s experience, qualifications, and suitability, to serve in the position to which he or she has been nominated. To aid in such investigation or review, each nominee may be required to submit a sworn detailed statement including biographical, financial, policy, and other information which the Committee may request. The Committee may specify which items in such statement are to be received on a confidential basis. Witnesses called to testify on the nomination may be required to testify under oath.

Rule 12. *Open Committee Hearings.*—To the extent required by paragraph 5 of Rule XXVI of the Standing Rules of the Senate (relating to limitations on open hearings), each hearing conducted by the committee shall be open to the public.

Rule 13. *Announcement of Hearings.*—The committee shall undertake consistent with the provisions of paragraph 4(a) of Rule XXVI of the Standing Rules of the Senate (relating to public notice of committee hearings) to issue public announcements of hearings it intends to hold at least one week prior to the commencement of such hearings.

Rule 14. *Witnesses at Hearings.*—(a) Each witness who is scheduled to testify at any

hearing must submit his written testimony to the staff director not later than noon of the business day immediately before the last business day preceding the day on which he is scheduled to appear. Such written testimony shall be accompanied by a brief summary of the principal points covered in the written testimony. Having submitted his written testimony, the witness shall be allowed not more than ten minutes for oral presentation of his statement.

(b) Witnesses may not read their entire written testimony, but must confine their oral presentation to a summarization of their arguments.

(c) Witnesses shall observe proper standards of dignity, decorum and propriety while presenting their views to the committee. Any witness who violates this rule shall be dismissed, and his testimony (both oral and written) shall not appear in the record of the hearing.

(d) In scheduling witnesses for hearings, the staff shall attempt to schedule witnesses so as to attain a balance of views early in the hearings. Every member of the committee may designate witnesses who will appear before the committee to testify. To the extent that a witness designated by a member cannot be scheduled to testify during the time set aside for the hearing, a special time will be set aside for the witness to testify if the member designating that witness is available at that time to chair the hearing.

Rule 15. *Audiences.*—Persons admitted into the audience for open hearings of the committee shall conduct themselves with the dignity, decorum, courtesy and propriety traditionally observed by the Senate. Demonstrations of approval or disapproval of any statement or act by any member or witness are not allowed. Persons creating confusion or distractions or otherwise disrupting the orderly proceeding of the hearing shall be expelled from the hearing.

Rule 16. *Broadcasting of Hearings.*—(a) Broadcasting of open hearings by television or radio coverage shall be allowed upon approval by the chairman of a request filed with the staff director not later than noon of the day before the day on which such coverage is desired.

(b) If such approval is granted, broadcasting coverage of the hearing shall be conducted unobtrusively and in accordance with the standards of dignity, propriety, courtesy and decorum traditionally observed by the Senate.

(c) Equipment necessary for coverage by television and radio media shall not be installed in, or removed from, the hearing room while the committee is in session.

(d) Additional lighting may be installed in the hearing room by the media in order to raise the ambient lighting level to the lowest level necessary to provide adequate television coverage of the hearing at the then current state of the art of television coverage.

(e) The additional lighting authorized by subsection (d) of this rule shall not be directed into the eyes of any members of the committee or of any witness, and at the request of any such member or witness, offending lighting shall be extinguished.

(f) No witness shall be required to be photographed at any hearing or to give testimony while the broadcasting (or coverage) of that hearing is being conducted. At the request of any such witness who does not wish to be subjected to radio or television coverage, all equipment used for coverage shall be turned off.

Rule 17. *Subcommittees.*—(a) The chairman, subject to the approval of the committee,

shall appoint legislative subcommittees. The ranking minority member shall recommend to the chairman appointment of minority members to the subcommittees. All legislation shall be kept on the full committee calendar unless a majority of the members present and voting agree to refer specific legislation to an appropriate subcommittee.

(b) The chairman may limit the period during which House-passed legislation referred to a subcommittee under paragraph (a) will remain in that subcommittee. At the end of that period, the legislation will be restored to the full committee calendar. The period referred to in the preceding sentences should be 6 weeks, but may be extended in the event that adjournment or a long recess is imminent.

(c) All decisions of the chairman are subject to approval or modification by a majority vote of the committee.

(d) The full committee may at any time by majority vote of those members present discharge a subcommittee from further consideration of a specific piece of legislation.

(e) Because the Senate is constitutionally prohibited from passing revenue legislation originating in the Senate, subcommittees may mark up legislation originating in the Senate and referred to them under Rule 16(a) to develop specific proposals for full committee consideration but may not report such legislation to the full committee. The preceding sentence does not apply to non-revenue legislation originating in the Senate.

(f) The chairman and ranking minority members shall serve as nonvoting *ex officio* members of the subcommittees on which they do not serve as voting members.

(g) Any member of the committee may attend hearings held by any subcommittee and question witnesses testifying before that subcommittee.

(h) Subcommittee meeting times shall be coordinated by the staff director to insure that—

(1) no subcommittee meeting will be held when the committee is in executive session, except by unanimous consent;

(2) no more than one subcommittee will meet when the full committee is holding hearings; and

(3) not more than two subcommittees will meet at the same time.

Notwithstanding paragraphs (2) and (3), a subcommittee may meet when the full committee is holding hearings and two subcommittees may meet at the same time only upon the approval of the chairman and the ranking minority member of the committee and subcommittees involved.

(i) All nominations shall be considered by the full committee.

(j) The chairman will attempt to schedule reasonably frequent meetings of the full committee to permit consideration of legislation reported favorably to the committee by the subcommittees.

Rule 18. *Transcripts of Committee Meetings.*—An accurate record shall be kept of all mark-ups of the committee, whether they be open or closed to the public. This record, marked as “uncorrected,” shall be available for inspection by Members of the Senate, or members of the committee together with their staffs, at any time. This record shall not be published or made public in any way except:

(a) By majority vote of the committee after all members of the committee have had a reasonable opportunity to correct their remarks for grammatical errors or to accurately reflect statements made.

(b) Any member may release his own remarks made in any markup of the com-

mittee provided that every member or witness whose remarks are contained in the released portion is given a reasonable opportunity before release to correct their remarks.

Notwithstanding the above, in the case of the record of an executive session of the committee that is closed to the public pursuant to Rule XXVI of the Standing Rules of the Senate, the record shall not be published or made public in any way except by majority vote of the committee after all members of the committee have had a reasonable opportunity to correct their remarks for grammatical errors or to accurately reflect statements made.

Rule 19. *Amendment of Rules.*—The foregoing rules may be added to, modified, amended or suspended at any time.

#### 60TH ANNIVERSARY OF THE LIBERATION OF AUSCHWITZ

Mr. SMITH. Mr. President, I rise today to observe a solemn anniversary. On January 27, 2005, the world will pause and remember as we mark the sixtieth anniversary of the liberation of Auschwitz, the most notorious of Nazi Germany's concentration and death camps.

In 1940, Germany established the Auschwitz concentration camp 37 miles west of Krakow in Poland. Formerly a Polish Army barracks, Auschwitz was first used as a prison for captured Polish soldiers and those who were considered by the Nazis to be dangerous. The prison held captive the elite of Poland—their civic and spiritual leaders, educated classes, cultural and scientific figures, army officers, and members of the resistance movement. Throughout World War II, Auschwitz continued to be used to house prisoners-of-war, gypsies, and others who opposed the Nazi regime.

In 1942, Germany began to use Auschwitz as one of its principle camps to carry out the systematic extermination of Jews across the European continent. As the Nazis pursued their horrific “final solution,” over one million Jews and tens of thousands of others perished at Auschwitz, the majority of whom were executed in the infamous gas chambers.

As the Soviet Army approached at the end of 1944, the Nazis attempted to destroy evidence of their atrocities. In late January 1945, the Germans evacuated Auschwitz with the SS leading over 50,000 prisoners on a death march that eventually claimed the lives of thousands more. When the Soviets finally reached the camp, only a few thousand prisoners remained alive to see their liberation.

It was some time before the world knew the extent of the atrocities committed at Auschwitz. But as the truth became known, we made the promise to never forget what happened there and at other Nazi extermination camps. Today, by marking this somber anniversary, we keep that promise.

Yet, it is not enough to simply pause and remember.



I have walked that ground in Auschwitz. I have felt the weight of the air and seen the ruins of the crematoria. It is an unquestionably chilling experience that I have trouble expressing in words.

But I do know and understand the words of Auschwitz survivor and Nobel laureate Elie Weisel, who said, "to remain silent and indifferent is the greatest sin of all." It is in that spirit that we not only recall the horrors perpetrated at Auschwitz, but we work to ensure that such unbridled hatred and evil never again goes unchecked.

So, too, we must recognize that hatred does still exist in the world and we see signs of it every day. It is our duty as a free people to work against its growth and fight evil wherever it is found. As a beacon of liberty for the entire world, I am inspired by the words spoken by President Bush in his Inaugural address last week, "we cannot carry the message of freedom and the baggage of bigotry at the same time."

So, as we mark 60th anniversary of the liberation of Auschwitz, it is not enough to simply remember, we must be ever vigilant in our fight against bigotry and hatred both at home and abroad.

Mr. DODD. Mr. President, I rise today to reflect on an important and meaningful anniversary that is being commemorated worldwide this week. Two days from now, January 27, 2005, will mark 60 years since the liberation of Auschwitz, the concentration and death camp at which over 1.1 million innocent men, women, and children were murdered at the hands of the Nazis.

As many of my colleagues know, I have long felt a very deep and personal connection to the tragedy of the Holocaust. My father, who would later serve two terms in this body, was the Executive Trial Counsel at the Nuremberg trials of Nazi war criminals.

He left this country for Nuremberg when I was only 1½ years old, and he spent the next two years poring over documents and conducting interviews that revealed to him the shocking, staggering process by which over 6 million people were systematically killed. He found himself face to face with many of the men who had planned and carried out Hitler's "Final Solution." He found himself asking, wondering how so many human beings many of whom had loving families of their own, had been educated in universities, had enjoyed the fine arts how could they possibly conceive and execute a mass murder on an unimaginable scale? How was it that only a tiny sliver of a minority in Europe stood up against a plan to wipe out that continent's entire Jewish population, as well as Gypsies, the disabled, and homosexuals? And how was it that the United States and its allies failed to act in time to save millions of innocent lives?

When my father came home from Europe, he didn't have answers to those questions. Indeed, we have continued asking these questions for the past six decades. What my father did bring back from Nuremberg was an unyielding and firm conviction to teach what he learned to as many people as he could, beginning with the members of his own family. From an early age, I can remember learning from my father names of people like Goebbels, Mengele, and Eichmann, and places like Auschwitz, Majdanek, and Treblinka.

As an Irish Catholic boy growing up in Connecticut, my early education in the history of the Holocaust was something of an anomaly. Fortunately, this is no longer the case today. Yet there are still communities, here in America, and even more so around the world, where far too little is known about the Holocaust. More shockingly still, there are those individuals and groups which question or deny the very existence of the Holocaust a charge that is often interwoven with the very same poisonous anti-Semitism that led to this human tragedy.

On this anniversary, therefore, it is critical not only to remember those who perished, but to redouble our efforts to enhance and increase awareness of the Holocaust. This is particularly important today, as each day there remain fewer and fewer living witnesses to the Holocaust those who themselves wore the yellow star and still have prisoner numbers tattooed on their arms.

In the effort to keep the memory of the Holocaust alive, we have an invaluable resource located just a few minutes from here, the United States Holocaust Memorial Museum. That museum represents a steadfast commitment by our Nation to ensure that the Holocaust will never, ever fade away into the mist of history. I imagine that most, if not all, of my colleagues have already visited the museum. I would certainly urge any of my colleagues who might not have done so to visit, and to encourage their staffs and their constituents who visit our Nation's Capital to do the same.

Finally, it is crucial that on this anniversary, we take meaningful steps to address acts of genocide in our own time. Today, in the Darfur province of Sudan, tens of thousands have already died as a result of a murderous ethnic cleansing campaign by the government-supported Janjaweed militias. It is estimated that as many as 350,000 could die in the coming months if action is not taken. Certainly, the sheer magnitude of the events in Darfur does not approach that of the Holocaust. On a fundamental level, however, the world is facing the same choice we did over 60 years go: do we respond to heinous crimes against humanity, or do we ignore a growing tragedy until it is

far, far too late? This is the challenge that confronts us today, as we commemorate the liberation of Auschwitz and the other Nazi death camps to ensure that the cry of "never again" does not ring tragically hollow.

In closing, Mr. President, I would like to note that in addition to the anniversary that we are commemorating this week, today's date marks a special occasion in the Jewish calendar. Today is the holiday of Tu B'Shvat, the traditional New Year for trees. It heralds the coming of the spring, and is an occasion for celebrating renewal, transition, and hope. It is my hope that as Americans and people around the world reflect on the 60th anniversary of liberation, we can seize this solemn occasion to look towards the future, and to plant new seeds of hope, tolerance, and justice among all of humankind.

Ms. COLLINS. Mr. President, the world pauses this week to observe the 60th anniversary of an event that calls for the deepest solemnity and reflection. In early 1945, as American and British armies closed in on the Third Reich from the west, Soviet forces were on the march through Poland. On January 27, they came to a place called Auschwitz.

In the Nazi death industry, Auschwitz was its most productive factory. It is estimated that some one and a half million were murdered there. The victims were Poles, Slavs, Russians, Gypsies, but the majority were Jews. They died from disease, starvation, exposure and exhaustion, on the gallows and in front of the firing squads, but mostly they were marched into the gas chambers. From the camp's establishment in 1940 until its liberation, the ovens of Auschwitz operated around the clock, their smokestacks spewing the stench of inhumanity across the countryside.

The Holocaust is a story of incomprehensible inhumanity, of an act of enormity that passed all moral bounds and entered the realm of pure evil. It also, however, is a story of incredible heroism, of men and women who risked their lives, many who sacrificed their lives, for others—not just family and friends, but often total strangers.

Some of these heroes are well known to us: Raoul Wallenberg and Oskar Schindler, to name just two. Some are less known, but equally deserving of mankind's gratitude. The American journalist Varian Fry, the beneficiary of a privileged childhood and an Ivy League education, risked his life repeatedly spirited 2,000 Jews out of occupied France through the network he created of black-market funds, forged documents and secret escape routes. In 1941, in retaliation for an escape by others, a group of Auschwitz prisoners was lined up before a firing squad. At the last moment, the Roman Catholic Priest Maximilian Kolbe voluntarily stepped forward to take a father's place.

The names of some heroes will never be known to us. In the weeks before the liberation, the Nazis began dismantling the machinery of death at Auschwitz in order to hide their crimes. The gas chambers and crematoria were dynamited, the mass graves were disguised, and the infamous March of Death began. Nearly 60,000 prisoners, already weakened by hunger and illness, were driven on foot across the harsh winter countryside to camps within the Reich. The penalty for failure to keep up was summary execution.

That also was the penalty for the people who offered food, water, and—whenever the opportunity arose—escape when this sorrowful parade passed through their villages. One survivor of the March of Death, Jan Wygas, tells of a villager who approached his column of prisoners with a bottle of water:

“Let them drink,” she said in German to the SS guards. “They are people, too.” She gave the water to one of the prisoners. The SS man yelled at her to move back. As she turned to walk away, he shot her in the back of the head. I saw this with my own eyes.

And yet, despite this brutality heaped on top of brutality, the people of the villages continued to offer aid, in Poland, in Silesia, even in Germany itself.

Indeed, there are stories of those within the regime who resisted in whatever way they could. In his inspiring Holocaust memoir, “Anton the Dove Fancier,” Bernard Gotfryd tells of the time in 1944 when he was sent as a slave laborer to a German aircraft plant. Like his co-workers, Gotfryd did his best to be the worst worker possible, turning out defective parts and causing his machine to break down constantly. His stern German supervisor, known only as Herr Gruber, seemed not to notice this widespread incompetence, despite being under constant pressure to increase production.

Once, Gotfryd sprained his ankle so severely he could not walk and could barely stand. In most cases, this disability would have earned a prisoner a spot on a train to a death camp. Again, Herr Gruber seemed not to notice.

In the summer of 1944, Gotfryd discovered a treasure in the pocket of his work overalls: a sausage and a slab of real bread wrapped in newspaper. The rare and delicious food nourished his body. The newspaper nourished his soul, for it told of the Allied invasion of Normandy. The meaning of this message was to hold on, salvation was on the way. Gotfryd knew the messenger could only have been Herr Gruber.

From where does this courage, this compassion, this self-sacrifice for total strangers come? None of us can say with certainty, but we all are blessed by its presence.

On the other hand, the source of the hatred that led one of Europe’s greatest powers to enact blatantly discriminatory laws, then to revel in a night of

shattered windows, and finally to commit mass murder is known to us all too well. It is that particularly virulent and persistent form of mindless bigotry called anti-Semitism.

One would think that the stories of Holocaust survivors, the irrefutable evidence before our eyes for the last 60 years, the memorials at such places as Auschwitz, and the debt we owe 6 million victims would be more than enough to eradicate this scourge. Tragically, Mr. President, that is not the case.

Earlier this month, our State Department released a Report on Global Anti-Semitism. This report is the result of the Global Anti-Semitism Review Act of 2004, introduced by my distinguished colleague from Ohio, Senator VOINOVICH. I am proud to have been a co-sponsor.

To say that the findings of this report are discouraging is a gross understatement. In country after country around the world, there has been a sharp increase in both the frequency and severity of anti-Semitic incidents in the first years of the 21st Century. Clearly, the lessons of the first half of the 20th are in danger of being forgotten.

These incidents are not just the random vandalism of Jewish cemeteries or synagogues, or the occasional incident of harassment or assault, and the perpetrators are not just neo-Nazis or skinheads on the fringe of society. The new strain of this disease combines ancient anti-Jewish prejudice with a new demonization of the State of Israel and unbridled anti-Americanism, replete with Nazi comparisons and symbolism. In this new anti-Semitism, the extreme right and the extreme left have gone around the bend so far that they now have joined forces.

We see evidence of this new anti-Semitism all around us. The Protocols of the Elders of Zion is cited with increasing frequency in the Middle East press, instead of being consigned, along with its ideological sequel, *Mein Kampf*, to the ash heap of literary history. In some areas of Europe, the swastika replaces the letter “s” in anti-Israel and anti-American posters, bumper stickers and buttons. There is the absurd rumor that Jews in New York City had advance warning of the September 11 attacks. The Holocaust itself, when not being denied, is at least being diminished.

The answer is not to silence these despicable ideas but to respond to them. We all have an obligation to history and to humanity to speak out, loudly and without exception, to this perversion of the truth and this degradation of civilization.

Julia Skalina is an Auschwitz survivor, a native of Czechoslovakia who now lives in my home State, in the city of Portland. She is a frequent speaker at schools in Maine. These are her

words: “I learned what hatred can do, what people driven by hatred can do. I wish any future generation should never have to live through what we lived through.”

That wish will come true only if we—all of us—make it so. The horror of the Holocaust and the magnificence of the human spirit that it revealed demand this of us.

#### COUNTRY OF ORIGIN LABELING

Mr. BURNS. Mr. President, yesterday, along with my colleagues Senators JOHNSON, THOMAS, THUNE, BINGAMAN, and DORGAN, I introduced a bill on country-of-origin labeling. The bill would accelerate the date of implementation of mandatory COOL, and expand labeling requirements to include processed foods.

Country-of-origin labeling is probably one of the most important issues for cattle producers in Montana. They raise the best beef in the world, and they are proud of that. They want the American consumer to know that beef in the freezer case is “Made in the U.S.A.”.

Of course, I have supported country-of-origin labeling for many years, and I was glad to see it finally pass in 2002 when we passed the 2002 farm bill. But since then, there have been some folks who won’t rest until they dismantle the program. The implementation has been delayed, writing the rules has been delayed—well, I say enough is enough. Mandatory COOL is the law of the land. Let’s get it implemented.

We need to get the country-of-origin labeling done. It needs to be done right, and it needs to be mandatory. Getting it done right is the key. I have a concern with the COOL law currently on the books. My legislation begins to fix one part of that law.

Right now, very little beef will actually be labeled in the grocery stores. The law excludes over half of the beef sold in this country. “Processed foods” includes a big portion of the beef products you and I are used to: Beef jerky, sausage, marinated foods—all of these items would be excluded under the current COOL law. I want to see that fixed, and that is what my bill will do. But I do not want mandatory COOL to be delayed any longer. That is why my legislation will implement the mandatory COOL law, as it is written, 1 year ahead of what the current law says, and then direct USDA to work on including processed foods.

Let me be clear. I want to see COOL done right, but under no set of circumstances do I support rolling back country-of-origin labeling. COOL needs to be mandatory. We have tried a voluntary program for 2 years. No one has participated. It is time for the packers and the processors to realize that Montana’s cow/calf producers want labeling. They want to tell consumers where

their beef comes from. I support that. I have pushed for mandatory COOL for years, and I will continue to do so in this Congress.

#### TRIBUTE TO HOWARD LIEBENGOOD

Mr. WARNER. Mr. President, I today pay tribute to my friend, Howard Liebengood, who died earlier this month. Howard's most recent service to the Senate was as Senator BILL FRIST's Chief of Staff. I was privileged to meet Howard when I came to the Senate 27 years ago, when he was our Sergeant at Arms. Howard was a treasured and invaluable member of the Senate family who will be greatly missed.

As I reflect on the privilege of serving my State and working with so many able and dedicated Senate staffers, Howard Liebengood stands out as one of the most effective members of our Senate staff whose exemplary career is testimony of his dedication to public service.

Howard's hallmark was his ever-present smile and vast knowledge of Senate practices and procedures.

His air of calm pervaded hot debates on tough issues as he reminded us that more challenging issues had been resolved with less acrimony in days past.

His outstanding record of service will stand as an everlasting manual from which present and future generations of Senate staffers can learn. Howard made the Senate a better place to work and our Nation a better place to live. His enormous contributions over his lengthy career will be remembered and cherished by his colleagues.

My staff joins me in sending our deepest sympathy to the Liebengood family.

#### FOOD AID FUNDING

Mr. KOHL. Mr. President, very soon the administration is expected to send to Congress supplemental appropriation requests to address ongoing military needs in Iraq and the humanitarian crisis posed by the tsunami in the Indian Ocean. My hope is that the administration will include adequate food aid funding in that supplemental proposal. Recent press reports suggest they may be moving in that direction. If, however, the administration's proposed supplemental fails to provide adequate food aid funding, it is my intention to offer an amendment that would essentially accomplish four things.

First, my amendment would provide full funding to meet U.S. food aid commitments from the tsunami under PL-480 title II. Second, my amendment will replenish PL-480 title II development funds that help meet our ongoing development programs across the globe. Third, it will shore up PL-480

title I funds that have been used as a stop-gap measure to address the crisis. And finally, it will replenish the Bill Emerson Humanitarian Trust, BEHT, so that our aid workers and development personnel can be assured of adequate resources to carry out their important lifesaving work in future crises.

The tsunami brought images of destruction and human suffering on a scale that is hard for many of us to imagine. Americans responded with great generosity by committing unprecedented funds through private donations. Some \$50 million, I am told, has been pledged through the American Red Cross alone.

Federal workers and their cooperators in Washington and around the globe made an extraordinary effort to respond. Food resources that were prepositioned, and even some in transit, were shifted to address this crisis. For all their hard work and creativity, I commend them.

What concerns me now, however, is how we proceed after the television networks scale back their coverage. Enormous need will remain even after the emergency is contained. It will be months, perhaps years, before rice paddies are desalinated, fishing boats are rebuilt and fishing nets are repaired. Self-sufficiency will not happen overnight. And while the people most directly affected by the tsunami are struggling to achieve a measure of self-sufficiency, the dire need for food aid continues in places such as Ethiopia and Sudan and many others. That is why I believe it is so critical that we reinforce our food aid capacity.

In his inaugural address, the President spoke forcefully about ending tyranny and spreading democracy. Everyone shares those objectives. We also know that those objectives cannot be achieved solely by force or gesture politics. They demand a commitment to diplomacy and human compassion. Adequate funding for food aid is central to that process, and I invite my colleagues to join me in this effort.

#### ADDITIONAL STATEMENTS

##### CONGRATULATIONS TO THE RED ROVER MARCHING BAND

• Mr. SANTORUM. Mr. President, President George W. Bush's inauguration ceremony was truly a spectacular event. The sights and sounds that thousands of Americans witnessed on Thursday, January 20, 2005, will remain in their minds forever.

The 243 students of the Easton High School Red Rover Marching Band in Easton, PA, however, will have the lasting memory of marching up Pennsylvania Avenue to the White House to perform for the President and First Lady.

The Presidential inauguration is not only a time to peacefully celebrate a transition of power, but it is a time for students and bands from all over the nation to perform for the President and the First Lady. As bystanders and thousands across the country watched the inaugural parade, the performers put a face and familiarity to such a momentous event.

Prior to the inauguration, on Tuesday, January 18th, 2005, I had the opportunity to meet with the students of the Red Rover Marching Band and to listen as they practiced for their inaugural performance. The Red Rover Marching Band was chosen out of 300 bands from across the nation. In our meeting, I could feel the excitement of these high school students as they prepared for the opportunity to display their talents and participate in such an important event. It brings a great sense of pride to the residents of Easton and to all Pennsylvanians that the Red Rover Marching Band was selected to represent the musical talents of Pennsylvania youth in the inaugural parade.

It is a great honor for the Red Rover Marching Band to participate in such a dramatic event of pomp and circumstance. I am thankful for the time that they put in practicing and reviewing their song selection. They should be proud to be among the many other top-notch bands that performed before the President and First Lady in the Inaugural Parade. Their hard work certainly paid off. I am pleased that the Red Rover Marching Band represented our Commonwealth and specifically Easton, Pennsylvania on such an historic day in our Nation's history. ●

#### REMEMBERING G. FRED DiBONA, JR.

• Mr. SANTORUM. Mr. President, today I reflect on the loss of a dear friend. On January 11, 2005, G. Fred DiBona, Jr. passed away after a 15-month battle with cancer. I have known Fred for more than 11 years and have developed a close relationship with Fred and his family. The DiBona family has suffered a tremendous loss, and I offer them my condolences and deepest sympathy during this difficult time.

On February 20, 1951, G. Fred DiBona, Jr. was born in South Philadelphia to Common Pleas Court Judge, G. Fred DiBona and the former Rose D'Amico. Fred Jr. was raised in Philadelphia, and went on to graduate from South Philadelphia High School and Davis and Elkins College. He also received a law degree from the Delaware School of Law.

At the age of 25, Fred became chairman of the Philadelphia Zoning Board of Adjustment. After a three-year post with the Zoning Board, Fred served as President of the Philadelphia Port Corporation, President of the Greater

Philadelphia Chamber of Commerce, and finally as President and Chief Executive Officer of Independence Blue Cross.

With vision and confidence, Fred completely revolutionized Independence Blue Cross. He devoted a great deal of time and energy to Independence Blue Cross, and implemented a vision of trustworthy insurance service to his customers for many years. Throughout his career, Fred worked vigorously and tirelessly in the pursuit of excellence, and I am grateful for the many years of service he provided to his community.

Fred will also be remembered for his community activism and willingness to serve on several boards and councils. Specifically, he served consecutive terms as chairman of the Blue Cross and Blue Shield Association, the country's largest association of private health insurers. He is also a former member of the Harvard Health Policy and Management Executive Council, a group at the Harvard School of Public Health. Fred also served on the boards of Aqua America Inc., Crown Holdings Inc., Exelon Corporation, The GEO Group, Inc., and Tasty Baking Company. Fred's involvement in civic organizations, including the Peter Nero and Philly Pops Board, displayed his dedication as a professional to his community.

It is noticeable by the several awards that Fred received over the years that his dedication to service graced his community tremendously. In 1995 Fred received the National Patriot's Award from the Congressional Medal of Honor Society. In 1996, he received the Thomas Cahill Leadership Award and the Jewish National Fund Tree of Life Award. Fred has also been honored with the Annual Business Leadership Award from LaSalle University; the Good Scout Award for the Cradle of Liberty Council, Boy Scouts of America; the 95th Annual Whitney M. Young Jr. Leadership Award from the Urban League of Philadelphia; and the 50th annual Business Leader of the Year award from Drexel University.

Despite his numerous accolades, Fred was an extremely humble man and a positive role model to others. I was proud to have Fred serve as my first finance chairman in my 1994 race for the Senate. It was during that time that we began to develop a close relationship.

Fred not only leaves behind a legacy, but also a wonderful family. Fred was a loving husband to Sylvia and father to Fred and Christine. My thoughts and prayers are with the DiBona family during the days and months ahead.●

#### CARROLL COLLEGE FIGHTING SAINTS

● Mr. BURNS. Mr. President, with great pride and admiration I honor the

Carroll College football team, better known as the Fighting Saints who, on December 18, 2004, defeated the University of St. Francis Cougars to win their third consecutive NAIA football championship. Carroll is the first team to achieve this feat since Texas A & I accomplished it in 1974-1976.

St. Francis was leading 13-12 with just 1:13 left to play in the game and 89 long yards for Carroll College. Without a timeout remaining, quarterback Tyler Emmert drove the Saints within field goal range and with ten seconds on the clock to spare, which gave freshmen kicker Marcus Miller an opportunity to kick a 32-yard field goal.

Along with the honor of being national champions, quarterback Tyler Emmert was named the offensive MVP of the NAIA All-American Team. Four other team members of the Fighting Saints were also named to the NAIA All-American Team and two received honorable mentions. This great team is led by head coach Mike Van Diest who was named 2003 NAIA National Coach of the Year and Frontier Conference Coach of the Year. Van Diest also received the Frank Leahy Coach of the Year Award and the Johnny Vaught Head Coach Award, both presented by the All-American Football Foundation. The Carroll College football team was well represented on the 2004 NAIA All-American squad with five players making the first team. The Saints placed three players on offense—lineman Kyle Baker, quarterback Tyler Emmert and wide receiver Kevin McCutcheon. Linebacker Gary Cooper and defensive lineman Kevin Cicero were named to the first-team defense.

On this outstanding Carroll team, 23 of the 52 players had never been to a championship game before. This victory must be credited to all of the players on this fine team. At this time I would like to submit a full roster of the Fighting Saints to be printed for the RECORD of the Senate following my statement.

Carroll College is not known just for their football program. U.S. News and World Report ranked Carroll College as the Fourth Best Western Regional Comprehensive College in America's Best Colleges for 2005. The Talking Saints forensics team is ranked in the top five of all universities and colleges in the United States. Their Nursing Department uses state-of-the-art technology including a \$30,000 simulated patient, the most advanced of its kind and the only one in the state of Montana. Nine faculty members received Fulbright Scholarships, which continues to add to the school's excellent reputation. The ABET, Accreditation Board for Engineering and Technology, recently presented Carroll College with its Innovation Award in recognition of the creative way that they combined their engineering and mathematics curriculums.

I congratulate the three-time national champions and the fine educational institution of Carroll College.

Carroll College 2004 Football Roster, 51-man playoff roster:

A.J. Porrini, Mike Pancich, Seamus Mohillo, Justin Rigen, Mark Esponda, Cody Zimmerman, Marcus Miller, Andy Johnson, John Barnett, Matt Thomas, Dustin Michaelis, Tyler Emmert, Kevin McCutcheon, Jed Thomas, Regan Mack, Zach Thiry, Nick Milodragovich, Josh Schmidt, Zach Bumgarner, Austin Hall, T.J. Lehman, Jayce Peavler, Ryan Grosulak, Mike Maddox, Gary Cooper, Ellis Beckwith, Nick Bradeen, C.J. Bugas, Jeff Pasha, Phil Lenoue, Dan Mazurek, Kyle Baker, Kyle Cicero, Jason Ostler, Devin Wolf, Bryson Pelc, Sam Morton, Kevin Cicero, Nick Hammond, Paul Barnett, Tom Boyle, Scott Holbrook, Kendall Selle, Casey Crites, Nick Colasurdo, Mike Donovan, John Klaboe, Andrewavenport, Jeff Shirley, and Chris Ramstead.

President: Dr. Tom Trebon.

Athletic Director: Bruce M. Parker.

Head Coach: Mike Van Diest.

Assistant Coaches: Nick Howlett, Jim Hogan, Mike McMahon, Kyle Mihelish, Gary Guthmiller, Mark Gallik, Mark Lenhardt, Jarod Wirt, Daryl Wilkerson.

Student Coaches: Mike Mahoney, Tyler Peterson.●

#### CELEBRATION OF THE 75TH ANNIVERSARY OF THE JEWISH FEDERATION OF SILICON VALLEY

● Mrs. BOXER. Mr. President, I take this opportunity to recognize the 75th anniversary of the Jewish Federation of Silicon Valley.

In 1930, the Jewish Federation of Silicon Valley, JFSV, was incorporated into the national Jewish Federation system to promote philanthropic and humanitarian activities in Santa Clara County. For 75 years, JFSV has served as a focal point for the Jewish community in Silicon Valley. With a membership of over 13,000, the JFSV is committed to preservation and enrichment of Jewish culture, and to expressing Jewish community concerns about Jewish life in Santa Clara County, the United States, Israel and throughout the world.

Over the past 75 years, JFSV has expanded greatly, and now offers a wide variety of programs to its members. The Silicon Valley Young Adults Division offers educational and social programs to members ages 25-40. The Women's Philanthropy Division focuses on community-building, educational, social, and cultural enrichment for women, while offering great networking opportunities to women members. Blue Knot, the Jewish Technology Initiative, creates opportunities for Jewish professionals in the technology sector to exchange ideas and expand networks.

JFSV is based on the caring philosophies of Klal Yisrael, the responsibility of each Jew for another, and Tikun Olam, repairing the world through social action. JFSV has mentored many members who have dedicated themselves to community service in Silicon

Valley and the Greater Bay Area. Through its outreach, JFSV has successfully enhanced social and civic participation in the Silicon Valley community.

The Jewish Federation of Silicon Valley's service to the Jewish community, both in Santa Clara County and nationwide, is truly inspiring. I congratulate the Jewish Federation of Silicon Valley on their 75th anniversary and wish them another 75 years of success.●

#### 40TH ANNIVERSARY OF ANALOG DEVICES, INC.

● Mr. KENNEDY. Mr. President, I welcome this opportunity to recognize a significant milestone in the life of a truly innovative Massachusetts company. On January 18, Analog Devices, Inc., of Norwood, MA celebrated its 40th anniversary.

The firm was founded in 1965 by two M.I.T. graduates, Ray Stata and Matthew Lorber. It is now the world's largest supplier of some of the key data converters and amplifiers used in nearly every form of electronic communications equipment.

Its earnings place it in the top 10 among companies in Massachusetts, and it has manufacturing plants and technology design centers in Massachusetts and nine other States, including Arizona, California, New Hampshire, New Jersey, North Carolina, Oregon, Texas, Utah, and Washington, as well as 11 other countries.

Analog Devices has been in the vanguard of the innovation revolution that has transformed the economy of Massachusetts, and that continues to shape the economic future of this country. When I first came to the Senate, our State economy was characterized by a reliance on older industries, many of which migrated South, and then overseas.

Fortunately, in the decades since then, innovators like Ray Stata and Matthew Lorber, began to launch the industries of the future in our State, including information technology, electronics, and biomedicine. We still face significant economic challenges, as all States do. But we take great pride in reports that consistently place us among the most economically competitive regions of the country, and we are hopeful about our future.

The Analog Devices team has a great deal to celebrate as they conclude their 40th year, including several noteworthy recent accomplishments.

Analog Devices was recognized by its industry peers in the Massachusetts Telecommunications Council as State Telecom Company of the Year in 2004.

Jerald G. Fishman was named CEO of the Year in 2004 by Electronic Business magazine, a prestigious industry publication with a large circulation among electronic industry executives.

In 2001, in recognition of his enormous contributions and commitment to education, the United States Semiconductor Industry Association honored Ray Stata with the prestigious Robert N. Noyce Award.

The strong foundation laid by Analog Devices in its first 40 years will bring decades more of creativity, innovation, prosperity, and investment to our State, and I congratulate this outstanding company for it's done so well.●

#### EXECUTIVE AND OTHER COMMUNICATIONS

The following communications were laid before the Senate, together with accompanying papers, reports, and documents, and were referred as indicated:

EC-101. A message from the President of the United States, transmitting, pursuant to law, the report of the continuation of the national emergency with respect to terrorists who threaten to disrupt the Middle East peace process; to the Committee on Banking, Housing, and Urban Affairs.

EC-102. A communication from the Deputy Secretary, Department of the Treasury, transmitting, pursuant to law, the periodic report on the national emergency with respect to the risk of nuclear proliferation created by the accumulation of weapons-usable fissile material in the territory of the Russian Federation that was declared in Executive Order 13159 of June 21, 2000; to the Committee on Banking, Housing, and Urban Affairs.

EC-103. A communication from the Deputy Secretary, Department of the Treasury, transmitting, pursuant to law the periodic report on the national emergency with respect to the Western Balkans that was declared in Executive Order 13219 of June 26, 2001; to the Committee on Banking, Housing, and Urban Affairs.

EC-104. A communication from the Deputy Secretary, Department of the Treasury, transmitting, pursuant to law, a final periodic report on the national emergency with respect to Libya that was declared in Executive Order 12543 of January 7, 1986, and terminated in Executive Order 13357 of September 20, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-105. A communication from the Chief Financial Officer, Department of Housing and Urban Development, transmitting, pursuant to law, the Department of Housing and Urban Development's report on its competitive sourcing efforts for FY 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-106. A communication from the Regulatory Specialist, Comptroller of the Currency, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Proper disposal of Consumer Information Under the Fair and Accurate Credit Transactions Act of 2003" (RIN1557-AC84) received on January 13, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-107. A communication from the General Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Final Flood Elevation Determinations (69 FR 70192)" (44 CFR 67) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-108. A communication from the General Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Changes in Flood Elevation Determinations (69 FR 71718)" (44 CFR 65) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-109. A communication from the General Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Changes in Flood Elevation Determinations (69 FR 72128)" (44 CFR 65) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-110. A communication from the General Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Final Flood Elevation Determinations (69 FR 70191)" (44 CFR 67) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-111. A communication from the General Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Final Flood Elevation Determinations (69 FR 72131)" (44 CFR Part 67) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-112. A communication from the General Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Changes in Flood Elevation Determinations (69 FR 70185)" (44 CFR 67) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-113. A communication from the General Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Suspension of Community Eligibility (69 FR 70377)" (44 CFR part 64) received on ; to the Committee on Banking, Housing, and Urban Affairs.

EC-114. A communication from the General Counsel, Federal Emergency Management Agency, Department of Homeland Security, transmitting, pursuant to law, the report of a rule entitled "Final Flood Elevation Determinations (69 FR 71721)" (44 CFR Part 67) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-115. A communication from the Assistant General Counsel, Office of Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Revisions to FHA Credit Watch Termination Initiative" (RIN2502-AH60) received on January 24, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-116. A communication from the Assistant General Counsel, Office of Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Prohibition of Property Flipping in HUD's Single Family Mortgage Insurance Programs; Additional Exceptions to Time Restrictions on Sales" (RIN2502-AI18) received on January 24, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-117. A communication from the Assistant General Counsel, Office of Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Home Equity Conversion Mortgage (HECM) Program: Insurance for Mortgages to Refinance Existing HECMs and Reduced Initial Mortgage Insurance Premiums (MIP)" (RIN2502-AH63) received on

January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-118. A communication from the Assistant General Counsel, Office of Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Modification of the Community Development Block Grant for Metropolitan City and Other Conforming Amendments" (RIN2506-AC15) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-119. A communication from the Assistant General Counsel, Office of Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Distribution of Tax Credit Proceeds" (RIN2502-AH91) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-120. A communication from the Assistant General Counsel, Office of Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "HOME Investment Partnerships Program; Amendments to Homeownership Affordability Requirements" (RIN2501-AD06) received on January 5, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-121. A communication from the General Counsel, National Credit Union Administration, transmitting, pursuant to law, the report of a rule entitled "12 CFR Part 747 Civil Monetary Penalty Inflation Adjustment" received on January 24, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-122. A communication from the General Counsel, National Credit Union Administration, transmitting, pursuant to law, the report of a rule entitled "12 CFR 717.83 Fair Credit Reporting—Disposal of Consumer Information; 12 CFR 748.0—Security Program; 12 CFR Part 748, appendix A—Guidelines for Safeguarding Member Information" received on January 24, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-123. A communication from the Deputy Secretary, Securities and Exchange Commission, transmitting, pursuant to law, the report of a rule entitled "Asset-Backed Securities" (RIN3235-AF74) received on January 13, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-124. A communication from the Deputy General Counsel, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a nomination confirmed for the position of Assistant Secretary for Public Affairs, received on December 31, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-125. A communication from the Deputy General Counsel, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a nomination confirmed for the position of Assistant Secretary for Policy Development and Research, received on December 31, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-126. A communication from the Deputy General Counsel, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a nomination confirmed for the position of Deputy Secretary, received on December 31, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-127. A communication from the Deputy General Counsel, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a nomination confirmed for the position of Chief Financial Officer, received on December 31, 2004; to the Com-

mittee on Banking, Housing, and Urban Affairs.

EC-128. A communication from the Secretary of the Treasury, transmitting, pursuant to law, the Financial Report of the United States Government for Fiscal Year 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-129. A communication from the Chairman and President of the Export-Import Bank of the United States, transmitting, pursuant to law, the report of a transaction involving exports to Egypt; to the Committee on Banking, Housing, and Urban Affairs.

EC-130. A communication from the Director of the Office of Federal Housing Enterprise Oversight, transmitting a report on the standard of reasonable assurance pertaining to the effectiveness of its internal management controls during Fiscal Year 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-131. A communication from the Deputy Secretary of the Treasury, transmitting, pursuant to law, the periodic report on the national emergency with respect to the Development Fund for Iraq that was declared in Executive Order 13303 of May 22, 2003; to the Committee on Banking, Housing, and Urban Affairs.

EC-132. A communication from the Deputy Secretary of the Treasury, transmitting, pursuant to law, the report on the national emergency with respect to Burma that was declared in Executive Order 13046 of May 20, 1997; to the Committee on Banking, Housing, and Urban Affairs.

EC-133. A communication from the Deputy Secretary, Securities and Exchange Commission, transmitting, pursuant to law, the report of a rule entitled "Registration Under the Advisers Act of Certain Hedge Fund Advisers" (RIN3235-AJ25) received on December 8, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-134. A communication from the Deputy Secretary, Securities and Exchange Commission, transmitting, pursuant to law, the report of a rule entitled "Disposal of Consumer Report Information" (RIN3235-AJ24) received on December 3, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-135. A communication from the Director of Legislative Affairs, Federal Deposit Insurance Corporation, transmitting, pursuant to law, the report of a rule entitled "Deposit Insurance Assessments—Certified Statements" received on December 31, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-136. A communication from the Senior Paralegal, Office of Thrift Supervision, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "Rules of Practice and Procedure in Adjudicatory Proceedings; Civil Money Penalty Inflation Adjustment" (RIN1550-AB95) received on December 17, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-137. A communication from the Senior Paralegal, Office of Thrift Supervision, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "EGRPRA Regulatory Review—Application and Reporting Requirements" (RIN1550-AB93) received on December 17, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-138. A communication from the Chief Counsel of Foreign Assets Control, Department of the Treasury, transmitting, pursuant to law, the report of a rule entitled "31

CFR Parts 515, 538 and 560: Cuban Assets Control Regulations; Sudanese Sanctions Regulations; Iranian Assets Control Regulations" received on December 17, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-139. A communication from the Assistant Secretary for Export Administration, Bureau of Industry and Security Administration, Department of Commerce, transmitting, pursuant to law, the report of a rule entitled "Entity List: Removal of Four Russian Entities" (RIN0694-AD12) received on December 6, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-140. A communication from the Assistant Secretary, Division of Corporate Finance, Securities and Exchange Commission, transmitting, pursuant to law, the report of a rule entitled "Temporary Postponement of Final Phase-In Period for Acceleration of Periodic Reports" (RIN3235-AJ30) received on December 8, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-141. A communication from the Assistant Secretary, Division of Market Regulation, Securities and Exchange Commission, transmitting, the report of a rule entitled "Rule 17Ad-20: Issuer Restrictions and Prohibitions to or from Securities Intermediaries" (RIN3235-AJ26) received on December 8, 2004; to the Committee on Banking, Housing, and Urban Affairs.

EC-142. A communication from the Assistant to the Federal Reserve Board, transmitting, pursuant to law, the report of a rule entitled "12 CFR Parts 208, 211, 222, and 225: Proper Disposal of Consumer Information Under the Fair and Accurate Credit Transactions Act of 2003" received on January 3, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-143. A communication from the Assistant to the Board of Governors of the Federal Reserve System, transmitting, pursuant to law, the report of a rule entitled "Regulation C (Home Mortgage Disclosure)" received on January 3, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-144. A communication from the Assistant General Counsel for Regulations, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "Implementation of Requirement in HUD Programs for Use of Data Universal Numbering System (DUNS) Identifier" (RIN2501-AD01) received on January 3, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-145. A communication from the General Counsel, National Credit Union Administration, transmitting, pursuant to law, the report of a rule entitled "12 CFR Part 723: Member Business Loans" received on January 3, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-146. A communication from the Assistant General Counsel, Office of Public and Indian Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "PHA Discretion in Treatment of Over-Income Families" (RIN2577-AC42) received on January 3, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-147. A communication from the Assistant General Counsel, Office of Housing, Department of Housing and Urban Development, transmitting, pursuant to law, the report of a rule entitled "FHA TOTAL Mortgage Scorecard" (RIN2502-AI00) received on January 3, 2005; to the Committee on Banking, Housing, and Urban Affairs.

EC-148. A communication from the Deputy General Counsel, Government Contracting

and Business Development, Small Business Administration, transmitting, pursuant to law, the report of a rule entitled "Small Business Government Contracting Programs; Subcontracting (and Correction)" (RIN3245-AF12); to the Committee on Small Business and Entrepreneurship.

EC-149. A communication from the Deputy Assistant Administrator, Drug Enforcement Administration, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Exemption of Chemical Mixtures" (RIN1117-AA31) received on January 5, 2005; to the Committee on the Judiciary.

EC-150. A communication from the Deputy Chief, Regulations and Procedures Division, Alcohol and Tobacco Tax and Trade Bureau, transmitting, pursuant to law, the report of a rule entitled "Establishment of the Yamhill-Carlton District Viticultural Area" (RIN1513-AA59) received on January 5, 2005; to the Committee on the Judiciary.

EC-151. A communication from the Deputy Chief, Regulations and Procedures Division, Alcohol and Tobacco Tax and Trade Bureau, transmitting, pursuant to law, the report of a rule entitled "Establishment of the Southern Oregon Viticultural Area (2002R-38P)" (RIN1513-AA75) received on January 5, 2005; to the Committee on the Judiciary.

EC-152. A communication from the General Counsel, Executive Office for Immigration Review, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Execution of Removal Orders: Countries to Which Aliens May be Removed" (RIN1125-AA50) received on January 24, 2005; to the Committee on the Judiciary.

EC-153. A communication from the Deputy Assistant Administrator, Drug Enforcement Agency, Department of Justice, transmitting, pursuant to law, the report of a rule entitled "Recordkeeping and Reporting Requirements for Drug Products Containing Gamma-Hydroxybutyric Acid (GHB)" (RIN1117-AA71) received on January 24, 2005; to the Committee on the Judiciary.

EC-154. A communication from the Under Secretary and Director of the United States Patent Office, transmitting, pursuant to law, the report of a rule entitled "Changes to Implement the Cooperative Research and Technology Enhancement Act of 2004" (RIN0651-AB76) received on January 13, 2005; to the Committee on the Judiciary.

EC-155. A communication from the Under Secretary and Director of the United States Patent and Trademark Office, transmitting, pursuant to law, the report of a rule entitled "Changes in Fees for Filing Applications for Trademark Registration" (RIN0651-AB83) received on January 13, 2005; to the Committee on the Judiciary.

EC-156. A communication from the Director, Office of Personnel Management, transmitting, pursuant to law, the Semiannual Report of the Inspector General and the Management Response for the period of April 1, 2004 to September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-157. A communication from the Secretary of Housing and Urban Development, transmitting, pursuant to law, the report of the Office of Inspector General for the period April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-158. A communication from the Director of the Peace Corps, transmitting, pursuant to law, the report on the Office of the Inspector General for the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-159. A communication from the Chairman, Federal Trade Commission, transmitting, pursuant to law, the report on the Office of Inspector General from the period ending September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-160. A communication from the Federal Co-Chair, Appalachian Regional Commission, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-161. A communication from the Attorney General, transmitting, pursuant to law, the Semiannual Management Report to Congress: April 1, 2004 through September 30, 2004, and the Semiannual Report to Congress by the Office of the Inspector General for the same period; to the Committee on Homeland Security and Governmental Affairs.

EC-162. A communication from the Administrator, General Services Administration, transmitting, pursuant to law, the semiannual report on Office of Inspector General auditing activity, and the report providing management's perspective on the implementation status of audit recommendations; to the Committee on Homeland Security and Governmental Affairs.

EC-163. A communication from the Administrator, General Services Administration, transmitting, pursuant to law, the report on Fiscal Year 2004 Annual Performance and Accountability; to the Committee on Homeland Security and Governmental Affairs.

EC-164. A communication from the Chair, Equal Employment Opportunity Commission, transmitting, pursuant to law, the report on the Office of Inspector General for the period ended September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-165. A communication from the Acting Director, Office of Government Ethics, transmitting, pursuant to law, the report on Fiscal Year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-166. A communication from the Executive Director, National Capitol Planning Commission, transmitting, pursuant to law, the report on competitive sourcing initiatives in Fiscal Year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-167. A communication from the Chairman, Board of Governors, United States Postal Service, transmitting, pursuant to law, the Board's report under the Government in the Sunshine Act for the calendar year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-168. A communication from the Director, Office of Personnel Management, transmitting, pursuant to law, the report on competitive sourcing accomplishments for Fiscal Year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-169. A communication from the Deputy Secretary of Defense, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-170. A communication from the Director, Office of Personnel Management, transmitting the report on the Federal Senior Executive Service Candidate Development Program; to the Committee on Homeland Security and Governmental Affairs.

EC-171. A communication from the Special Counsel, transmitting, pursuant to law, the

report on Fiscal Year 2004 performance and accountability; to the Committee on Homeland Security and Governmental Affairs.

EC-172. A communication from the Secretary of Education, transmitting, pursuant to law, the report on Inspector General audit follow-up from the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-173. A communication from the Special Counsel, Office of Special Counsel, transmitting, pursuant to law, the Fiscal Year 2004 Report on Agency Management of Commercial Activities under the FAIR Act; to the Committee on Homeland Security and Governmental Affairs.

EC-174. A communication from the Secretary of Energy, transmitting, pursuant to law, the report of the Office of the Inspector General for the period April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-175. A communication from the Director, Financial Management and Assurance, General Accounting Office, transmitting, pursuant to law, the Congressional Award Foundation's Fiscal Years 2003 and 2002 Financial Statements; to the Committee on Homeland Security and Governmental Affairs.

EC-176. A communication from the Chairman, Consumer Product Safety Commission, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-177. A communication from the Director, Information Security Oversight Office, National Archives and Records Administration, transmitting, pursuant to law, a report to the President concerning an assessment of declassification in the Executive Branch; to the Committee on Homeland Security and Governmental Affairs.

EC-178. A communication from the Public Printer, Government Printing Office, transmitting, pursuant to law, the Annual Report for Fiscal Year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-179. A communication from the Executive Director, Federal Retirement Thrift Investment Board, transmitting, pursuant to law, the report of the Office of the Inspector General for fiscal year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-180. A communication from the Secretary of Education, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-181. A communication from the Federal Co-Chair, Appalachian Regional Commission, transmitting, a report relative to competitive sourcing efforts during fiscal year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-182. A communication from the Chairman, National Labor Relations Board, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-183. A communication from the United States Trade Representative, Executive Office of the President, transmitting, pursuant to law, the fiscal year 2003 Annual Performance Report, and the fiscal year 2005 Performance Plan; to the Committee on Homeland Security and Governmental Affairs.

EC-184. A communication from the Chairman, National Science Board, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-185. A communication from the Acting Chairman, Merit Systems Protection Board, transmitting, pursuant to law, a report entitled "Managing Federal Recruitment: Issues, Insights, and Illustrations"; to the Committee on Homeland Security and Governmental Affairs.

EC-186. A communication from the Chief Executive Officer, Corporation for National and Community Service, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-187. A communication from the Chairman, National Science Board, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-188. A communication from the Administrator, Agency for International Development, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-189. A communication from the Inspector General, Railroad Retirement Board, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-190. A communication from the Secretary of Education, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-191. A communication from the Chairman, Federal Maritime Commission, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-192. A communication from the Inspector General, Nuclear Regulatory Commission, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-193. A communication from the Director, Office of Personnel Management, the President's Pay Agent, transmitting, pursuant to law, a report justifying the reasons for the extension of locality-based comparability payments to categories of positions that are in more than one executive agency; to the Committee on Homeland Security and Governmental Affairs.

EC-194. A communication from the Acting Chairman, Merit Systems Protection Board, transmitting, pursuant to law, the Performance and Accountability Report for Fiscal Year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-195. A communication from the Administrator, National Aeronautics and Space Administration, transmitting, pursuant to law, the Fiscal Year 2004 Performance and Accountability Report; to the Committee on

Homeland Security and Governmental Affairs.

EC-196. A communication from the Chief Executive Officer, Corporation for National and Community Service, transmitting, pursuant to law, the report of a vacancy and the designation of acting officer for the position of Inspector General; to the Committee on Homeland Security and Governmental Affairs.

EC-197. A communication from the Administrator, General Services Administration, transmitting, pursuant to law, the report on Fiscal Year 2004 competitive sourcing accomplishments; to the Committee on Homeland Security and Governmental Affairs.

EC-198. A communication from the Chairman and Chief Executive Officer, Farm Credit Administration, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-199. A communication from the Administrator, National Aeronautics and Space Administration, transmitting, pursuant to law, the report on the Office of Inspector General for the period ending September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-200. A communication from the Secretary of the Treasury, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004, through September 30, 2004, and the report on the Office of Treasury Inspector General for Tax Administration for the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-201. A communication from the Director, Office of Personnel Management, transmitting, pursuant to law, the report of a rule entitled "Locality-Based Comparability Payments" (RIN3206-AJ45) received on January 5, 2005; to the Committee on Homeland Security and Governmental Affairs.

EC-202. A communication from the Director, Office of Personnel Management, transmitting, pursuant to law, the report of a rule entitled "Federal Employees' Retirement System; Death Benefits and Employee Refunds" (RIN3206-AK57) received on January 5, 2005; to the Committee on Homeland Security and Governmental Affairs.

EC-203. A communication from the Director, Office of Personnel Management, transmitting, pursuant to law, the report of a rule entitled "Final Regulations on Senior Executive Pay and Performance Awards; Aggregate Limitation on Pay" (RIN3206-AK32) received on January 13, 2005; to the Committee on Homeland Security and Governmental Affairs.

EC-204. A communication from the Director, Office of Personnel Management, transmitting, pursuant to law, the report of a rule entitled "Federal Acquisition Regulation; Federal Acquisition Circular 2001-27" (FAC 2001-27) received on January 24, 2005; to the Committee on Homeland Security and Governmental Affairs.

EC-205. A communication from the Director, Office of Personnel Management, transmitting, pursuant to law, the report of a rule entitled "Federal Employees Health Benefits Program; Modification of Two-Option Limitation for Health Benefits Plans and Continuation of Coverage for Annuitants Whose Plan Terminates an Option" (RIN3206-AK48) received on January 24, 2005; to the Committee on Homeland Security and Governmental Affairs.

EC-206. A communication from the Acting Director, Office of Government Ethics, transmitting, pursuant to law, the report of a rule entitled "Post-Employment Conflict of Interest Restrictions; Revision of Departmental Component Designations" (RIN3209-AA14) received on January 24, 2005; to the Committee on Homeland Security and Governmental Affairs.

EC-207. A communication from the Chairman, Consumer Product Safety Commission, transmitting, pursuant to law, the report on Fiscal Year 2004 Performance and Accountability; to the Committee on Homeland Security and Governmental Affairs.

EC-208. A communication from the Assistant Administrator, United States Agency for International Development, transmitting, pursuant to law, the report on Fiscal Year 2004 performance and accountability; to the Committee on Homeland Security and Governmental Affairs.

EC-209. A communication from the Chairman, National Credit Union Administration, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-210. A communication from the Secretary of the Interior, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-211. A communication from the Secretary of Health and Human Services, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-212. A communication from the Chairman, Farm Credit System Insurance Corporation, transmitting, pursuant to law, the report on the Federal Managers' Financial Integrity Act and the Inspector General Act Amendments of 1978; to the Committee on Homeland Security and Governmental Affairs.

EC-213. A communication from the Administrator, Small Business Administration, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-214. A communication from the Secretary of Commerce, transmitting, pursuant to law, the report on the Office of Inspector General for the period April 1, 2004, through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-215. A communication from the Secretary of State, transmitting, pursuant to law, the Department's Performance and Accountability Report and the report of the Office of the Inspector General for Fiscal Year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-216. A communication from the Director, Financial Management, General Accounting Office, transmitting, pursuant to law, the Fiscal Year 2004 annual report of the Comptrollers' General Retirement System; to the Committee on Homeland Security and Governmental Affairs.

EC-217. A communication from the Deputy Archivist, National Archives and Records Administration, transmitting, pursuant to law, the report of a rule entitled "Records Management; Unscheduled Records"



(RIN3095-AB41); to the Committee on Homeland Security and Governmental Affairs.

EC-218. A communication from the Chairman, Securities and Exchange Commission, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-219. A communication from the Director of Administration, National Labor Relations Board, transmitting, pursuant to law, the Board's Performance and Accountability Report for Fiscal Year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-220. A communication from the Chairman, International Trade Commission, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-221. A communication from the District of Columbia Auditor, transmitting, pursuant to law, a report entitled "Letter Report: Auditor's Examination of Personnel Process Used to Fill a Vacant Position in the Emergency Medical Services"; to the Committee on Homeland Security and Governmental Affairs.

EC-222. A communication from the District of Columbia Auditor, transmitting, pursuant to law, a report entitled "Letter Report: Responses to Specific Questions Regarding the District's Proposed Baseball Stadium"; to the Committee on Homeland Security and Governmental Affairs.

EC-223. A communication from the Chairman, Federal Maritime Commission, transmitting, pursuant to law, the Commission's Performance and Accountability Reports for Fiscal Year 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-224. A communication from the Acting Secretary, Commission of Fine Arts, transmitting, pursuant to law, a report concerning the 2004 Inventory of Commercial and Inherently Governmental Activities Report; to the Committee on Homeland Security and Governmental Affairs.

EC-225. A communication from the President and CEO, Overseas Private Investment Corporation, transmitting, pursuant to law, the report of the Office of the Inspector General for the period of April 1, 2004 through September 30, 2004; to the Committee on Homeland Security and Governmental Affairs.

EC-226. A communication from the Acting Director, Office of Government Ethics, transmitting, pursuant to law, the Fiscal Year 2004 Performance Accountability Report; to the Committee on Homeland Security and Governmental Affairs.

EC-227. A communication from the General Counsel, Office of Management and Budget, Executive Office of the President, transmitting, pursuant to law, the report of a nomination confirmed for the position of Administrator, Office of Federal Procurement Policy; to the Committee on Homeland Security and Governmental Affairs.

#### EXECUTIVE REPORT OF COMMITTEE

The following executive report of committee was submitted:

By Mr. GRASSLEY for the Committee on Finance.

\*Michael O. Leavitt, of Utah, to be Secretary of Health and Human Services.

\*Nomination was reported with recommendation that it be confirmed subject to the nominee's commitment to respond to requests to appear and testify before any duly constituted committee of the Senate.

#### INTRODUCTION OF BILLS AND JOINT RESOLUTIONS

The following bills and joint resolutions were introduced, read the first and second times by unanimous consent, and referred as indicated:

By Mr. GRASSLEY (for himself, Mr. KOHL, Mr. HATCH, Mr. CARPER, Mr. FRIST, Mr. CHAFEE, Mr. DODD, Mrs. FEINSTEIN, Mr. HAGEL, Mr. KYL, Ms. LANDRIEU, Mrs. LINCOLN, Mr. LUGAR, Mr. MCCONNELL, Mr. SCHUMER, Mr. THUNE, Mr. VITTER, Mr. VOINOVICH, Mr. LOTT, Mr. ALEXANDER, Ms. SNOWE, Mr. SESSIONS, Mr. DEMINT, Mr. LIEBERMAN, Mr. MARTINEZ, and Mr. ENSIGN):

S. 5. A bill to amend the procedures that apply to consideration of interstate class actions to assure fairer outcomes for class members and defendants, and for other purposes; to the Committee on the Judiciary.

By Ms. COLLINS (for herself, Mr. CARPER, Mr. VOINOVICH, Mr. FEINGOLD, Mr. AKAKA, and Mr. LIEBERMAN):

S. 21. A bill to provide for homeland security grant coordination and simplification, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

By Mr. STEVENS (for himself, Mr. INOUE, Ms. SNOWE, and Mr. DODD):

S. 39. A bill to establish a coordinated national ocean exploration program within the National Oceanic and Atmospheric Administration; to the Committee on Commerce, Science, and Transportation.

By Mr. NELSON of Florida (for himself, Mr. MARTINEZ, Mr. SESSIONS, and Mr. ALLEN):

S. 145. A bill to amend title 10, United States Code, to require the naval forces of the Navy to include not less than 12 operational aircraft carriers; to the Committee on Armed Services.

By Mr. INOUE:

S. 146. A bill to amend title 38, United States Code, to deem certain service in the organized military forces of the Government of the Commonwealth of the Philippines and the Philippine Scouts to have been active service for purposes of benefits under programs administered by the Secretary of Veterans Affairs; to the Committee on Veterans' Affairs.

By Mr. AKAKA (for himself and Mr. INOUE):

S. 147. A bill to express the policy of the United States regarding the United States relationship with Native Hawaiians and to provide a process for the recognition by the United States of the Native Hawaiian governing entity; to the Committee on Indian Affairs.

By Mr. MCCAIN (for himself, Mr. STEVENS, and Mr. DORGAN):

S. 148. A bill to establish a United States Boxing Commission to administer the Act, and for other purposes; to the Committee on Commerce, Science, and Transportation.

By Mr. BINGAMAN:

S. 149. A bill for the relief of Ziad Mohamed Shaban Khweis, Heyam Ziad Khweis, and Juman Ziad Khweis; to the Committee on the Judiciary.

By Mr. JEFFORDS (for himself, Ms. COLLINS, Mr. LIEBERMAN, Ms. SNOWE, Mr. SCHUMER, Mr. BIDEN, Mrs. BOXER, Mrs. CLINTON, Mr. CORZINE, Mr. DODD, Mr. FEINGOLD, Mrs. FEINSTEIN, Mr. KENNEDY, Mr. KERRY, Mr. LAUTENBERG, Mr. LEAHY, Mr. REED, and Mr. SARBANES):

S. 150. A bill to amend the Clean Air Act to reduce emissions from electric powerplants, and for other purposes; to the Committee on Environment and Public Works.

By Mr. COLEMAN (for himself and Mr. PRYOR):

S. 151. A bill to amend title 38, United States Code, to require an annual plan on outreach activities of the Department of Veterans Affairs; to the Committee on Veterans' Affairs.

By Mrs. MURRAY (for herself and Ms. CANTWELL):

S. 152. A bill to enhance ecosystem protection and the range of outdoor opportunities protected by statute in the Skykomish River valley of the State of Washington by designating certain lower-elevation Federal lands as wilderness, and for other purposes; to the Committee on Energy and Natural Resources.

By Mrs. FEINSTEIN (for herself and Mrs. BOXER):

S. 153. A bill to direct the Secretary of the Interior to conduct a resource study of the Rim of the Valley Corridor in the State of California to evaluate alternatives for protecting the resources of the Corridor, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. JOHNSON:

S. 154. A bill to grant a Federal charter to the National American Indian Veterans, Incorporated; to the Committee on the Judiciary.

By Mrs. FEINSTEIN (for herself, Mr. HATCH, Mr. GRASSLEY, Mr. CORNYN, and Mr. KYL):

S. 155. A bill to increase and enhance law enforcement resources committed to investigation and prosecution of violent gangs, to deter and punish violent gang crime, to protect law-abiding citizens and communities from violent criminals, to revise and enhance criminal penalties for violent crimes, to reform and facilitate prosecution of juvenile gang members who commit violent crimes, to expand and improve gang prevention programs, and for other purposes; to the Committee on the Judiciary.

By Mr. BINGAMAN (for himself and Mr. DOMENICI):

S. 156. A bill to designate the Ojito Wilderness Study Area as wilderness, to take certain land into trust for the Pueblo of Zia, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. KOHL:

S. 157. A bill to amend the Internal Revenue Code of 1986 to permit interest on Federally guaranteed water, wastewater, and essential community facilities loans to be tax exempt; to the Committee on Finance.

By Mr. LIEBERMAN (for himself, Mrs. CLINTON, Mr. DODD, and Mr. SCHUMER):

S. 158. A bill to establish the Long Island Sound Stewardship Initiative; to the Committee on Environment and Public Works.

By Ms. MURKOWSKI:

S. 159. A bill to eliminate the sunset for the determination of the Federal medical assistance percentage for Alaska; to the Committee on Finance.

By Ms. MURKOWSKI:

S. 160. A bill to amend the Internal Revenue Code of 1986 to allow individuals a refundable credit against income tax for the

purchase of private health insurance, and for other purposes; to the Committee on Finance.

By Mr. MCCAIN (for himself and Mr. KYL):

S. 161. A bill to provide for a land exchange in the State of Arizona between the Secretary of Agriculture and Yavapai Ranch Limited Partnership; to the Committee on Energy and Natural Resources.

By Mr. ROCKEFELLER:

S. 162. A bill to amend chapter 99 of the Internal Revenue Code of 1986 to clarify that certain coal industry health benefits may not be modified or terminated; to the Committee on Finance.

By Mr. BENNETT:

S. 163. A bill to establish the National Mormon Pioneer Heritage Area in the State of Utah, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. BENNETT:

S. 164. A bill to provide for the acquisition of certain property in Washington County, Utah; to the Committee on Energy and Natural Resources.

By Mr. COLEMAN:

S. 165. A bill for the relief of Tchisou Tho; to the Committee on the Judiciary.

By Mr. SMITH (for himself and Mr. WYDEN):

S. 166. A bill to amend the Oregon Resource Conservation Act of 1996 to reauthorize the participation of the Bureau of Reclamation in the Deschutes River Conservancy, and for other purposes; to the Committee on Energy and Natural Resources.

By Mr. HATCH (for himself, Mr. LEAHY, Mr. CORNYN, and Mrs. FEINSTEIN):

S. 167. A bill to provide for the protection of intellectual property rights, and for other purposes; to the Committee on the Judiciary.

#### SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

By Mr. NELSON of Nebraska (for himself, Mr. HAGEL, Mr. KENNEDY, Mrs. FEINSTEIN, and Mr. INOUE):

S. Res. 10. A resolution honoring the life of Johnny Carson; considered and agreed to.

By Mr. KYL (for himself, Mr. BROWNBACK, Mr. LOTT, Mr. CHAMBLISS, and Mr. SANTORUM):

S. Res. 11. A resolution honoring the service of Reverend Lloyd Ogilvie; considered and agreed to.

By Mrs. FEINSTEIN (for herself and Mrs. BOXER):

S. Res. 12. A resolution commending the University of Southern California Trojans football team for winning the 2004 Bowl Championship Series national championship game; considered and agreed to.

By Mr. NELSON of Florida (for himself, Mr. ALLARD, Mr. ALLEN, Mr. NELSON of Nebraska, Mr. SESSIONS, and Mr. ENZI):

S. Con. Res. 4. A concurrent resolution expressing the sense of the Congress that the Department of Defense should continue to exercise its statutory authority to support the activities of the Boy Scouts of America, in particular the periodic national and world Boy Scout Jamborees; to the Committee on Armed Services.

By Mr. LUGAR (for himself and Mr. BIDEN):

S. Con. Res. 5. A concurrent resolution congratulating the people of Ukraine for

conducting a democratic, transparent, and fair runoff presidential election on December 26, 2004, and congratulating Viktor Yushchenko on his election as President of Ukraine and his commitment to democracy and reform; to the Committee on Foreign Relations.

#### ADDITIONAL COSPONSORS

S. 8

At the request of Mr. ENSIGN, the names of the Senator from Georgia (Mr. CHAMBLISS) and the Senator from Arizona (Mr. MCCAIN) were added as cosponsors of S. 8, a bill to amend title 18, United States Code, to prohibit taking minors across State lines in circumvention of laws requiring the involvement of parents in abortion decisions.

S. 14

At the request of Ms. STABENOW, the name of the Senator from New York (Mrs. CLINTON) was added as a cosponsor of S. 14, a bill to provide fair wages for America's workers, to create new jobs through investment in America, to provide for fair trade and competitiveness, and for other purposes.

S. 15

At the request of Mr. REID, the name of the Senator from Oregon (Mr. WYDEN) was added as a cosponsor of S. 15, a bill to improve education for all students, and for other purposes.

S. 16

At the request of Mr. KENNEDY, the name of the Senator from Minnesota (Mr. DAYTON) was added as a cosponsor of S. 16, a bill to reduce to the cost of quality health care coverage and improve the availability of health care coverage for all Americans.

S. 19

At the request of Mr. CONRAD, the names of the Senator from Wisconsin (Mr. KOHL) and the Senator from Michigan (Mr. LEVIN) were added as cosponsors of S. 19, a bill to reduce budget deficits by restoring budget enforcement and strengthening fiscal responsibility.

S. 20

At the request of Mr. REID, the name of the Senator from South Dakota (Mr. JOHNSON) was added as a cosponsor of S. 20, a bill to expand access to preventive health care services that help reduce unintended pregnancy, reduce the number of abortions, and improve access to women's health care.

S. 27

At the request of Mrs. HUTCHISON, the name of the Senator from Washington (Mrs. MURRAY) was added as a cosponsor of S. 27, a bill to amend the Internal Revenue Code of 1986 to make permanent the deduction of State and local general sales taxes.

S. 50

At the request of Mr. INOUE, the names of the Senator from Connecticut (Mr. LIEBERMAN), the Senator from

Louisiana (Ms. LANDRIEU) and the Senator from Florida (Mr. NELSON) were added as cosponsors of S. 50, a bill to authorize and strengthen the National Oceanic and Atmospheric Administration's tsunami detection, forecast, warning, and mitigation program, and for other purposes.

S. 51

At the request of Mr. BROWNBACK, the name of the Senator from Mississippi (Mr. LOTT) was added as a cosponsor of S. 51, a bill to ensure that women seeking an abortion are fully informed regarding the pain experienced by their unborn child.

S. 57

At the request of Mr. ALLARD, the name of the Senator from Colorado (Mr. SALAZAR) was added as a cosponsor of S. 57, a bill to further the purposes of the Sand Creek Massacre National Historic Site Establishment Act of 2000.

S. 65

At the request of Mr. INHOFE, the name of the Senator from Alaska (Ms. MURKOWSKI) was added as a cosponsor of S. 65, a bill to amend the age restrictions for pilots.

S. 98

At the request of Mr. ALLARD, the name of the Senator from New Jersey (Mr. LAUTENBERG) was added as a cosponsor of S. 98, a bill to amend the Bank Holding Company Act of 1956 and the Revised Statutes of the United States to prohibit financial holding companies and national banks from engaging, directly or indirectly, in real estate brokerage or real estate management activities, and for other purposes.

S. 103

At the request of Mr. TALENT, the names of the Senator from Washington (Ms. CANTWELL) and the Senator from Arkansas (Mr. PRYOR) were added as cosponsors of S. 103, a bill to respond to the illegal production, distribution, and use of methamphetamine in the United States, and for other purposes.

S. 132

At the request of Mrs. LINCOLN, the name of the Senator from Wisconsin (Mr. KOHL) was added as a cosponsor of S. 132, a bill to amend the Internal Revenue Code of 1986 to allow a deduction for premiums on mortgage insurance.

At the request of Mr. SMITH, the name of the Senator from North Carolina (Mrs. DOLE) was added as a cosponsor of S. 132, supra.

#### STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. GRASSLEY (for himself, Mr. KOHL, Mr. HATCH, Mr. CARPER, Mr. FRIST, Mr. CHAFEE, Mr. DODD, Mrs. FEINSTEIN, Mr. HAGEL, Mr. KYL, Ms. LANDRIEU, Mrs. LINCOLN, Mr. LUGAR, Mr.

MCCONNELL, Mr. SCHUMER, Mr. THUNE, Mr. VITTER, Mr. VOINOVICH, Mr. LOTT, Mr. ALEXANDER, Ms. SNOWE, Mr. SESSIONS, Mr. DEMINT, Mr. LIEBERMAN, Mr. MARTINEZ, and Mr. ENSIGN):

S. 5. A bill to amend the procedures that apply to consideration of interstate class actions to assure fairer outcomes for class members and defendants, and for other purposes; to the Committee on the Judiciary.

Mr. KOHL. Mr. President, I rise today to join Senators GRASSLEY, HATCH, CARPER, and many others in introducing the Class Action Fairness Act of 2005. This legislation addresses the continuing problems in class action litigation, particularly unfair and abusive settlements that shortchange consumers across America.

The time for this bill has come. We have worked together on a bipartisan basis on this legislation in past Congresses. In fact, versions of this bill have passed the House of Representatives on two occasions in the past. In the Senate, we passed this bill through the Judiciary Committee in each of the last two Congresses and came within one vote of gaining cloture on the bill.

We worked successfully to substantially improve this bill during the last Congress. As a result of the interest of Senators FEINSTEIN, DODD, SCHUMER and LANDRIEU, we have changed the bill in important ways. Now, only cases that are truly national in scope will be tried primarily in the Federal courts. Cases that primarily involve people from only one State and that interpret State law will remain in State court. These changes will ensure that class action cases are handled efficiently and in the appropriate venues and that no case that has merit will be turned away.

We have a simple story to tell. Consumers are too often getting the short end of the stick in class action cases, recovering coupons or pocket change, while their lawyers reap millions. Many of these complex class action cases proceed exactly as we would hope. Injured parties, represented by strong advocates, get their day in court or reach a positive settlement that is good for the parties and handled well by their attorney.

Unfortunately, this is not how it always works. Rather, more and more frequently, some are taking advantage of the system and, as a result, consumers are getting the short end of the stick, recovering coupons or pocket change, while the real reward is going to others. The Washington Post put it clearly, "no portion of the American civil justice system is more of a mess than the world of class actions."

Our remedy is straightforward. Consumers deserve notices that are written in plain English so they can understand their rights and responsibilities in the lawsuit. Too many of the class

action notices are designed to be impossible to comprehend. Further, if the cases are settled, the notice to the class members must clearly describe the terms of the settlement, the benefits to each plaintiff and a summary of the attorneys' fees in the case and how they were calculated. We are grateful that the Federal Judicial Conference has adopted our idea and has already begun to improve the notices provided to class action plaintiffs.

Second, State attorneys general should be notified of proposed class action settlements to stop abusive cases if they want. This encourages a neutral third party to weigh in on whether a settlement is fair and to alert the court if they do not believe that it is. The Attorney General review is an extra layer of security for the plaintiffs and is designed to ensure that abusive settlements are not approved without a critical review by one or more experts.

Third, a class action consumer bill of rights will help limit coupon or other unfair settlements.

Finally, we allow many class action lawsuits to be removed to Federal court. This is only common sense. These are national cases affecting consumers in 50 States. If the court rules were being drafted today, these are exactly the types of cases which we would want and expect to be tried in Federal court.

Stories of nightmare class action settlements that affect consumers around the country are all too frequent. For example, a suit against Blockbuster video yielded dollar off coupons for future video rentals for the plaintiffs while their attorneys collected \$9.25 million. In California State court, a class of 40 million consumers received \$13 rebates on their next purchase of a computer or monitor—in other words they had to purchase hundreds of dollars more of the defendants' product to redeem the coupons. In essence, the plaintiffs received nothing, while their attorneys took almost \$6 million in legal fees. We could list many, many more examples, but let me discuss just one more case that is almost too strange to believe.

I am speaking about the Bank of Boston class action suit and the outrageous case of Martha Preston from Baraboo, WI. She was an unnamed class member of a class action lawsuit against her mortgage company that ended in a settlement. The plaintiffs' lawyers were supposed to represent her. Instead, the settlement that they negotiated for her was a bad joke. She received \$4 and change in the lawsuit, while her attorneys pocketed \$8 million.

Yet, the huge sums her attorneys received were not the worst of the story. Soon after receiving her \$4, Ms. Preston discovered that her lawyers took \$80, 20 times her recovery, from her escrow account to help pay their fees.

Naturally shocked, she and the other plaintiffs sued the lawyers who quickly turned around and sued her in Alabama, a State she had never visited, for \$25 million. Not only was she \$75 poorer for her class action experience, but she also had to defend herself against a \$25 million suit by the very people who took advantage of her in the first place.

No one can argue with a straight face that the class action process is not in serious need of reform.

Comprehensive studies support the anecdotes we have discussed. For example, a study on the class action problem by the Manhattan Institute demonstrates that class action cases are being brought disproportionately in a few counties where plaintiffs expect to be able to take advantage of lax certification rules.

The study focused on three county courts—Madison County, IL; Jefferson County, TX; and Palm Beach County, FL—that have seen a steep rise in class action filings over the last several years that seems disproportional to their populations. They found that rural Madison County, IL, ranked third nationwide, after Los Angeles County, CA, and Cook County, IL, in the estimated number of class actions filed each year, whereas rural Jefferson County and Palm Beach County ranked eighth and ninth, respectively. As plaintiff attorneys found that Madison County was a welcoming host, the number of class action suits filed there rose 1,850 percent between 1998 and 2000.

Another trend evident in the research was the use of "cut-and-paste" complaints in which plaintiffs' attorneys file a number of suits against different defendants in the same industry challenging standard industry practices. For example, in one situation, six law firms filed nine nearly identical class actions in Madison County in the same week alleging that the automobile insurance industry is defrauding Americans in the way that they calculate claims rates for totaled vehicles.

The system is not working as intended and needs to be fixed. The way to fix it is to move more of these cases currently being brought in small State courts like Madison County, IL, to Federal court.

The Federal courts are better venues for class actions for a variety of reasons articulated clearly in a RAND study. RAND proposed three primary explanations why these cases should be in Federal court. "First, federal judges scrutinize class action allegations more strictly than state judges, and deny certification in situations where a state judge might grant it improperly. Second, state judges may not have adequate resources to oversee and manage class actions with a national scope. Finally, if a single judge is to be charged

with deciding what law will apply in a multistate class action, it is more appropriate that this take place in federal court than in state court.”

We all know that class actions can result in significant and important benefits for class members and society, and that most class lawyers and most State courts are acting responsibly. Class actions have been used to desegregate racially divided schools, to obtain redress for victims of employment discrimination, and to compensate individuals exposed to toxic chemicals or defective products. Class actions increase access to our civil justice system because they enable people to pursue claims that collectively would otherwise be too expensive to litigate.

The difficulty in any effort to improve a basically good system is weeding out the abuses without causing undue damage. The legislation we propose attempts to do this.

Let me emphasize the limited scope of this legislation. We do not close the courthouse door to any class action. We do not require that State attorneys general do anything with the notice they receive. We do not deny reasonable fees for class lawyers. And we do not mandate that every class action be brought in Federal court. Instead, we simply promote closer and fairer scrutiny of class actions and class settlements.

Right now, people across the country can be dragged into lawsuits unaware of their rights and unarmed on the legal battlefield. What our bill does is give back to regular people their rights and representation. This measure may not stop all abuses, but it moves us forward. It will help ensure that unsuspecting people like Martha Preston don't get ripped off.

We believe this is a moderate approach to correct the worst abuses, while preserving the benefits of class actions. It is both pro-consumer and pro-defendant. We believe it will make a difference.

By Ms. COLLINS (for herself, Mr. CARPER, Mr. VOINOVICH, Mr. FEINGOLD, Mr. AKAKA, and Mr. LIEBERMAN):

S. 21. A bill to provide for homeland security grant coordination and simplification, and for other purposes; to the Committee on Homeland Security and Governmental Affairs.

Ms. COLLINS. Mr. President I rise with my good friend Senator CARPER to offer the Homeland Security Grant Enhancement Act in order to streamline and strengthen the way we help our States, communities, and first responders protect our homeland.

Three years ago, the Senate spent nearly three months on the Homeland Security Act, yet the law contains virtually no guidance on how the Department is to assist State and local governments with their homeland security

needs. In fact, the 187-page Homeland Security Act mentions the issue of grants to first responders in but a single paragraph. The decisions on how Federal dollars should be spent or how much money should be allocated to whom were left for another day. That day has come.

During the 108th Congress, Senator CARPER and I introduced similar legislation to more than double the proportion of homeland Security funding distributed based on risk, while also helping all States achieve a baseline level of preparedness and an ability to respond. The Senate Committee on Homeland Security and Governmental Affairs held three hearings at which first responders, State and local officials, and Secretary Ridge all testified that the grant distribution system needs fixing. The 9/11 Commission also urged that the system be changed. It is therefore time for Congress to finally address this critical issue.

The bill that we introduce today is identical to legislation that passed the Senate by voice-vote as an amendment to the Intelligence reform bill at the end of the last Congress.

That measure was supported by Senators from big States—like Michigan and Ohio—and small States like Maine, Delaware and Connecticut. The wide breadth of support in the Senate is indicative of the fact that this bill takes a balanced approach to homeland security funding.

It recognizes that threat-based funding is a critical part of homeland security funding. It also recognizes that first responders in every State and territory stand at the front lines of securing the homeland.

This legislation will also coordinate government-wide homeland security funding by promoting one-stop-shopping for homeland security funding opportunities. It would establish an information clearinghouse to assist first responders and State and local governments in accessing homeland security grant information and other resources within the new department. This clearinghouse will improve access to homeland security grant information, coordinate technical assistance for vulnerability and threat assessments, provide information regarding homeland security best practices, and compile information regarding homeland security equipment purchased with Federal funds.

Establishment of these programs will mean first responders can spend more time training to save lives and less-time filling out paper work. The inflexible structure of past homeland security funding, along with shifting federal requirements and increasing amounts of paperwork, poses a number of challenges to State and local governments as they attempt to provide these funds to first responders.

The legislation would provide greater flexibility in the use of those unspent

funds. It would give the Department of Homeland Security flexibility to allow States, via a wavier from the Secretary, to use funds from one category, such as training, for another purpose, such as purchasing equipment.

The Senate Committee on Homeland Security and Governmental Affairs will act promptly to mark-up and report this important measure to establish a streamlined, efficient, and fair method for homeland security funds to get into the hands of first responders.

By Mr. STEVENS (for himself, Mr. INOUE, Ms. SNOWE, and Mr. DODD):

S. 39. A bill to establish a coordinated national ocean exploration program within the National Oceanic and Atmospheric Administration; to the Committee on Commerce, Science, and Transportation.

Mr. STEVENS. Mr. President, I introduce today S. 39, the “National Ocean Exploration Program Act” to expand exploration and knowledge of our Nation’s oceans. When I introduced this bill in the 108th Congress, Senator Hollings and Senator INOUE were original co-sponsors. Senator Hollings has left this body, but he worked closely with Senator INOUE and me on this bill and we thank him for his contributions to ocean policy. Senators SNOWE and DODD would like to be added as original co-sponsors of this bill.

Senator INOUE and I introduce this legislation today in an effort to increase and coordinate research and exploration of our Nation’s oceans. Alaska and Hawaii are uniquely dependent on the ocean for food, employment, recreation, and the delivery of goods. However, approximately 95 percent of the ocean floor remains unexplored, much of it located in the polar latitudes and the southern ocean. This legislation will advance ocean exploration and increase funding for greater research.

In its final report, the U.S. Commission on Ocean Policy recommended that the National Oceanic and Atmospheric Administration and the National Science Foundation lead an expanded National Ocean Exploration Program. This legislation will accomplish that goal.

The National Exploration Program expands ocean exploration. Through this program we will determine whether there are new marine substances with potential therapeutic benefits; study unique marine ecosystems, organisms and the geology of the world’s oceans; and maximize ocean research by integrating multiple scientific disciplines in the ocean science community.

The program will focus on remote ocean research and exploration. Specifically, research will be conducted on hydrothermal vents communities and seamounts. Increased research in these

areas, where organisms exist in highly toxic environments, should yield significant scientific and medical breakthroughs.

Decades ago I help Oscar Dyson, a great Alaska fisherman, secure a small grant to explore the North Pacific. With that grant he discovered a great number of marine species that are now considered vital to the North Pacific. It is my hope that the National Ocean Exploration Program Act will be the catalyst for that type of ocean exploration and discovery.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 39

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "National Ocean Exploration Program Act".

#### SEC. 2. ESTABLISHMENT.

The Secretary of Commerce, through the Administrator of the National Oceanic and Atmospheric Administration, shall, in consultation with the National Science Foundation and other appropriate Federal agencies, establish a coordinated national ocean exploration program within the National Oceanic and Atmospheric Administration.

#### SEC. 3. PURPOSES.

The purposes of the program are the following:

(1) To explore the physical, biological, chemical, geological, archaeological, temporal, and other related characteristics of the oceans to benefit, inform, and inspire the American people.

(2) To create missions and scientific activities of discovery that will improve our understanding, appreciation, and stewardship of the unique marine ecosystems, organisms, chemistry, and geology of the world's oceans, and to enhance knowledge of submerged maritime historical and archaeological sites.

(3) To facilitate discovery of marine natural products from these ecosystems that may have potential beneficial uses, including those that may help combat disease or provide therapeutic benefits.

(4) To communicate such discoveries and knowledge to policymakers, regulators, researchers, educators, and interested non-governmental entities in order to support policy decisions and to spur additional scientific research and development.

(5) To maximize effectiveness by integrating multiple scientific disciplines, employing the diverse resources of the ocean science community, and making ocean exploration data and information available in a timely and consistent manner.

(6) To achieve heightened education, environmental literacy, public understanding and appreciation of the oceans.

#### SEC. 4. AUTHORITIES.

In carrying out the program the Administrator of the National Oceanic and Atmospheric Administration shall—

(1) conduct interdisciplinary exploration voyages or other scientific activities in conjunction with other Federal agencies or academic or educational institutions, to survey

little known areas of the marine environment, inventory, observe, and assess living and nonliving marine resources, and report such findings;

(2) give priority attention to deep ocean regions, with a focus on surveying deep water marine systems that hold potential for important scientific and medical discoveries, such as hydrothermal vent communities and seamounts;

(3) conduct scientific voyages to locate, define, and document historic shipwrecks, submerged sites, and other ocean exploration activities that combine archaeology and oceanographic sciences;

(4) develop, in consultation with the National Science Foundation, a transparent process for reviewing and approving proposals for activities to be conducted under this program;

(5) enhance the technical capability of the United States marine science community by promoting the development of improved oceanographic research, communication, navigation, and data collection systems, as well as underwater platforms and sensors;

(6) conduct public education and outreach activities that improve the public understanding of ocean science, resources, and processes, in conjunction with relevant educational programs of the National Oceanic and Atmospheric Administration, the National Science Foundation, and other agencies;

(7) accept donations of property, data, and equipment to be applied for the purpose of exploring the oceans or increasing knowledge of the oceans; and

(8) establish an ocean exploration forum to encourage partnerships and promote communication among experts and other stakeholders in order to enhance the scientific and technical expertise and relevance of the national program.

#### SEC. 5. EXPLORATION TECHNOLOGY AND INFRASTRUCTURE TASK FORCE.

The National Oceanic and Atmospheric Administration, in coordination with the National Aeronautics and Space Administration, the U.S. Geological Survey, Office of Naval Research, and relevant governmental, non-governmental, academic, and other experts, shall convene an ocean technology and infrastructure task force to develop and implement a strategy—

(1) to facilitate transfer of new exploration technology to the program;

(2) to improve availability of communications infrastructure, including satellite capabilities, to the program;

(3) to develop an integrated, workable and comprehensive data management information processing system that will make information on unique and significant features obtained by the program available for research and management purposes; and

(4) to encourage cost-sharing partnerships with governmental and non-governmental entities that will assist in transferring exploration technology and technical expertise to the program.

#### SEC. 6. INTERAGENCY FINANCING.

The National Oceanic and Atmospheric Administration, the National Science Foundation, and other Federal agencies involved in the program, are authorized to participate in interagency financing and share, transfer, receive and spend funds appropriated to any federal participant the program for the purposes of carrying out any administrative or programmatic project or activity under this section. Funds may be transferred among such departments and agencies through a appropriate instrument that specifies the

goods, services, or space being acquired from another Federal participant and the costs of the same.

#### SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to the National Oceanic and Atmospheric Administration to carry out the program—

(1) \$45,000,000 for each of fiscal years 2006 through 2011; and

(2) \$55,000,000 for each of fiscal years 2012 through 2017.

By Mr. NELSON of Florida (for himself, Mr. MARTINEZ, Mr. SESSIONS, and Mr. ALLEN):

S. 145. A bill to amend title 10, United States Code, to require the naval forces of the Navy to include not less than 12 operational aircraft carriers; to the Committee on Armed Services.

Mr. NELSON of Florida. Mr. President, I feel strongly that any reduction in the size of the Nation's carrier fleet is not in the best interest of national security. Therefore, I am introducing legislation to require the Navy to include not less than 12 operational aircraft carriers. I am pleased to be joined by my co-sponsors, Senator MARTINEZ, Senator ALLEN, and Senator SESSIONS.

America's aircraft carrier fleet has played and continues to play a critical role in the global war on terrorism. Carrier based strike, electronic warfare, and reconnaissance aircraft, and even more importantly, special operations forces have provided the most responsive and capable support throughout operations in the Gulf region. Nothing has changed in the strategic environment to suggest that America is more, or as secure with eleven carriers as we are with twelve. The operational tempo of our aircraft carriers has never been higher and it is hard to imagine that it will slow any time soon.

The range of strategic threats and opportunities that face the Nation at this moment in the war on terror does not support the idea that we can reduce our carrier fleet without creating significant and unavoidable risk to our global reach and sustainability. I urge my colleagues to join with us to ensure the Navy's global flexibility and striking power. Cutting our carrier fleet now increases strategic risk and reduces our combat power and capability, all for relatively small budgetary savings.

I look forward to working with Chairman WARNER and Senator LEVIN to gain the Armed Services Committee's approval of this legislation, and its passage by the full Senate. Identical legislation is being introduced in the House by Representative ANDER CRENshaw, and I look forward to working with my colleagues in both houses to see that this vital national security legislation reaches the President's desk.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 145

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. REQUIREMENT FOR 12 OPERATIONAL AIRCRAFT CARRIERS WITHIN NAVAL FORCES OF THE NAVY.**

Section 5062 of title 10, United States Code, is amended—

(1) by redesignating subsections (b) and (c) as subsections (c) and (d), respectively; and  
(2) by inserting after subsection (a) the following new subsection (b):

“(b) The naval combat forces of the Navy shall include not less than 12 operational aircraft carriers. For purposes of this subsection, an operational aircraft carrier includes an aircraft carrier that is temporarily unavailable for worldwide deployment due to routine or scheduled maintenance or repair.”.

By Mr. INOUE:

S. 146. A bill to amend title 38, United States Code, to deem certain service in the organized military forces of the Government of the Commonwealth of the Philippines and the Philippine Scouts to have been active service for purposes of benefits under programs administered by the Secretary of Veterans Affairs; to the Committee on Veterans' Affairs.

Mr. INOUE. Mr. President, many of you know of my continued support and advocacy on the importance of addressing the plight of Filipino World War II veterans. As an American, I believe the treatment of Filipino World War II veterans is bleak and shameful. The Philippines became a United States possession in 1898, when it was ceded by Spain, following the Spanish-American War. In 1934, the Congress enacted the Philippine Independence Act, Public Law 73-127, which provided a 10-year time frame for the independence of the Philippines. Between 1934 and final independence in 1946, the United States retained certain powers over the Philippines including the right to call military forces organized by the newly formed Commonwealth government into the service of the United States Armed Forces.

The Commonwealth Army of the Philippines was called to serve with the United States Armed Forces in the Far East during World War II under President Roosevelt's July 26, 1941 military order. The Filipinos who served were entitled to full veterans' benefits by reason of their active service with our armed forces. Hundreds were wounded in battle and many hundreds more died in battle. Shortly after Japan's surrender, the Congress enacted the Armed Forces Voluntary Recruitment Act of 1945 for the purpose of sending Filipino troops to occupy enemy lands, and to oversee military installations at various overseas locations. These troops were authorized to receive pay and allowances for services

performed throughout the Western Pacific. Although hostilities had ceased, wartime service of these troops continued as a matter of law until the end of 1946.

Despite all of their sacrifices, on February 18, 1946, the Congress passed the Rescission Act of 1946, now codified as Section 107 of Title 38 of the United States Code. The 1946 Act deemed that the service performed by these Filipino veterans would not be recognized as “active service” for the purpose of any U.S. law conferring “rights, privileges, or benefits.” Accordingly, Section 107 denied Filipino veterans access to health care, particularly for non-service-connected disabilities, and pension benefits. Section 107 also limited service-connected disability and death compensation for Filipino veterans to 50 percent of what their American counterparts receive.

On May 27, 1946, the Congress enacted the Second Supplemental Surplus Appropriations Rescission Act, which duplicated the language that had eliminated Filipino veterans' benefits under the First Rescission Act. Thus, Filipino veterans who fought in the service of the United States during World War II have been precluded from receiving most of the veterans' benefits that had been available to them before 1946, and that are available to all other veterans of our armed forces regardless of race, national origin, or citizenship status.

The Filipino Veterans Equity Act, which I introduce today, would restore the benefits due to these veterans by granting full recognition of service for the sacrifices they made during World War II. These benefits include veterans health care, service-connected disability compensation, non-service connected disability compensation, dependent indemnity compensation, death pension, and full burial benefits.

Throughout the years, I have sponsored several measures to rectify the lack of appreciation America has shown to these gallant men and women who stood in harm's way with our American soldiers and fought the common enemy during World War II. It is time that we as a Nation, recognize our long-standing history and friendship with the Philippines. Of the 120,000 that served in the Commonwealth Army during World War II, there are approximately 60,000 Filipino veterans currently residing in the United States and the Philippines. According to the Department of Veterans Affairs, the Filipino veteran population is expected to decrease to approximately 20,000 or roughly one-third of the current population by 2010.

Heroes should never be forgotten or ignored; let us not turn our backs on those who sacrificed so much. Let us instead work to repay all of these brave men for their sacrifices by providing them the veterans' benefits they deserve.

I ask unanimous consent that the text of my bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 146

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Filipino Veterans Equity Act of 2005”.

**SEC. 2. CERTAIN SERVICE IN THE ORGANIZED MILITARY FORCES OF THE PHILIPPINES AND THE PHILIPPINE SCOUTS DEEMED TO BE ACTIVE SERVICE.**

(a) IN GENERAL.—Section 107 of title 38, United States Code, is amended—

(1) in subsection (a)—

(A) by striking “not” after “Army of the United States, shall”; and

(B) by striking “, except benefits under—” and all that follows in that subsection and inserting a period;

(2) in subsection (b)—

(A) by striking “not” after “Armed Forces Voluntary Recruitment Act of 1945 shall”; and

(B) by striking “except—” and all that follows in that subsection and inserting a period; and

(3) by striking subsections (c) and (d).

(b) CONFORMING AMENDMENTS.—(1) The heading of such section is amended to read as follows:

“§ 107. **Certain service deemed to be active service: service in organized military forces of the Philippines and in the Philippine Scouts.**”

(2) The item relating to such section in the table of sections at the beginning of chapter 1 of such title is amended to read as follows:

“107. **Certain service deemed to be active service: service in organized military forces of the Philippines and in the Philippine Scouts.**”

**SEC. 3. EFFECTIVE DATE.**

(a) IN GENERAL.—The amendments made by this Act shall take effect on January 1, 2005.

(b) APPLICABILITY.—No benefits shall accrue to any person for any period before the effective date of this Act by reason of the amendments made by this Act.

By Mr. AKAKA (for himself and Mr. INOUE):

S. 147. A bill to express the policy of the United State regarding the United States relationship with Native Hawaiians and to provide a process for the recognition by the United States of the Native Hawaiian governing entity; to the Committee on Indian Affairs.

Mr. AKAKA. Mr. President, I rise today with the senior Senator from Hawaii to introduce the Native Hawaiian Government Reorganization Act of 2005. This is bipartisan legislation that we have been working on with our colleagues in Hawaii's Congressional delegation for the past 6 years. During the past 2 years, we have worked closely with Hawaii's Governor, Linda Lingle, Hawaii's first Republican governor in 40 years, to get this legislation enacted. We have also worked closely with the Hawaii State legislature

which has passed two resolutions unanimously in support of Federal Recognition for Native Hawaiians. I mention this, to underscore the fact that this is bipartisan legislation.

The Native Hawaiian Government Reorganization Act of 2005 does three things:

(1) It authorizes the Office of Native Hawaiian Relations in the Department of the Interior to serve as a liaison between Native Hawaiians and the federal government. Funding for Native Hawaiian programs currently administered by the Departments of Health and Human Services, HHS, Education, or Housing and Urban Development, HUD, would continue to be administered by those agencies.

(2) It establishes the Native Hawaiian Interagency Coordinating Group—an interagency group to be composed of federal officials from agencies which administer Native Hawaiian programs and services. Many are not aware that Native Hawaiians have their own programs which are currently administered by different agencies in the Federal Government. This group would encourage communication and collaboration between the Federal agencies working with Native Hawaiians.

(3) It establishes a process for the reorganization of the Native Hawaiian governing entity. While Congress has traditionally treated Native Hawaiians in a manner parallel to American Indians and Alaska Natives, the formal policy of self-governance and self-determination has not been extended to Native Hawaiians. The bill establishes a process for the reorganization of the Native Hawaiian governing entity for the purposes of Federal recognition. The bill itself does not extend Federal recognition—it authorizes the process for Federal recognition.

Following recognition of the Native Hawaiian government, negotiations will ensue between the Native Hawaiian governing entity and Federal and State Governments over matters such as the transfer of lands and natural resources; the exercise of governmental authority over any transferred lands, natural resources and other assets, including land use; the exercise of civil and criminal jurisdiction, and the delegation of governmental powers and authorities to the Native Hawaiian governing entity by the Federal and State Governments. This reflects the cooperation between the Federal and State governments and the Native Hawaiian governing entity. It also reflects a new paradigm where recognition provides the governing entity with a seat at the table to negotiate such matters.

The bill will not diminish funding for American Indians and Alaska Natives because Native Hawaiians have their own education, health and housing programs which have been separately funded since their creation in 1988.

Finally, the bill does not authorize gaming in Hawaii.

Some have characterized this bill as race-based legislation. As indigenous peoples, Native Hawaiians never relinquished their inherent rights to sovereignty. We were a government that was overthrown. While the history of the Native Hawaiian government ended in 1893 with great emotion and despair, inspired by the dignity and grace of Queen Liliuokalani, Native Hawaiians have preserved their culture, tradition, subsistence rights, language, and distinct communities. We have tried to hold on to our homeland. Hawaii, for us, is our homeland.

I am Native Hawaiian and Chinese. I appreciate the culture and ethnicity of my ancestors. I can trace my Chinese roots back to Fukien Province in China. My Native Hawaiian roots, however, are in Hawaii because it is our Hawaiian homeland.

My Chinese ancestors came to Hawaii to build a better life. My Native Hawaiian grandparents and parents had America come into their homeland and forever change their lives. This is a profound difference.

I am proud to be an American, and I am proud to have served my country in the military. As long as Hawaii is a part of the United States, however, I believe the United States must fulfill its responsibility to Hawaii's indigenous peoples. I believe it is imperative to clarify the existing legal and political relationship between the United States and Native Hawaiians by providing Native Hawaiians with Federal recognition for the purposes of a government-to-government relationship. Therefore, because this legislation is based on the political and legal relationship between the United States and its indigenous peoples, which has been upheld for many, many years, by the United States Supreme Court, based on the Indian Commerce Clause, I strenuously disagree with the mischaracterization of this legislation as race-based.

Why is this bill so important? This bill is critical for the people of Hawaii because of the monumental step forward it provides for Hawaii's indigenous peoples. As many of my colleagues know, the Kingdom of Hawaii was overthrown in 1893 with the assistance of agents from the United States. In 1993, we enacted Public Law 103-150, commonly referred to as the Apology Resolution, which acknowledged the illegal overthrow of the Kingdom of Hawaii and the deprivation of the rights of Native Hawaiians to self-determination. The Apology Resolution committed the United States to acknowledge the ramifications of the overthrow in order to provide a proper foundation of reconciliation between the United States and the Native Hawaiian people.

This bill provides a step forward in the process of reconciliation. The bill

establishes the structure for Native Hawaiians and non-Native Hawaiians to discuss longstanding issues resulting from the overthrow of the Kingdom of Hawaii. The structure is the negotiation process between the federally recognized Native Hawaiian government and the Federal and State governments that I referred to earlier in my statement.

This discussion has been assiduously avoided because no one has known how to address or deal with the emotions that are involved when these matters are discussed. There has been no structured process. Instead, there has been fear as to what the discussion would entail, causing people to avoid and shirk the issues. Such behavior has led to high levels of anger and frustration as well as misunderstanding between Native Hawaiians and non-Native Hawaiians.

As a young child, I was discouraged from speaking Hawaiian because I was told that I needed to succeed in the Western world. My parents witnessed the overthrow and lived during a time when all things Hawaiian, including language, which they both spoke fluently, hula, custom, and tradition, were viewed unfavorably and discouraged. I, therefore, was discouraged from speaking the language and practicing Hawaiian customs and tradition. My experience mirrors that of my generation of Hawaiians.

My generation learned to accept what was ingrained into us by our parents, and while we were concerned about the longstanding issues resulting from the overthrow dealing with political status and lands, we were told not to "make waves" by addressing these matters. My children, however, have had the advantage of growing up during the Hawaiian renaissance, a period of revival for Hawaiian language, custom, and tradition. My grandchildren, benefitting from this revival, can speak Hawaiian and know so much about our history.

It is this generation, however, that is growing impatient with the lack of progress in efforts to resolve longstanding issues. It is this generation that does not understand why we have not discussed these matters. It is this generation that cannot believe that we, as Native Hawaiians, have let the situation continue for 110 years.

It is an active minority within this generation, spurred by frustration and sadness, that embraces independence from the United States.

It is for this generation that I bring this bill forward to ensure that there is a structured process to address these issues.

My point is that Hawaii's people, both Native Hawaiians and non-Native Hawaiians, are no longer willing to pretend that the longstanding issues resulting from the overthrow do not exist. We need the structured process

that this bill provides, first in reorganizing the Native Hawaiian governing entity, and second by providing that entity with the opportunity to negotiate and resolve issues with the Federal and State governments to alleviate the growing mistrust, misunderstanding, anger, and frustration about these matters in Hawaii. This can only be done through a government-to-government relationship.

This bill is of significant importance in Hawaii. It has no impact on any of the other states. Hawaii's entire Congressional delegation supports this legislation. Our Governor, the first Republican to be elected in 40 years, supports this legislation. Indeed, it is her Number One Federal priority. The Hawaii State Legislature supports this legislation. And most importantly, a clear majority of the Native Hawaiian people and the people of Hawaii support this legislation.

I ask you to stand with me and my esteemed friend, Hawaii's revered senior Senator, our two House members, our Governor, the Hawaii State legislature, and the people of Hawaii to enact this critical measure for my state.

I ask unanimous consent that the text of my bill be printed in the RECORD.

Mr. AKAKA. Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

S. 147

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Native Hawaiian Government Reorganization Act of 2005".

**SEC. 2. FINDINGS.**

Congress finds that—

(1) the Constitution vests Congress with the authority to address the conditions of the indigenous, native people of the United States;

(2) Native Hawaiians, the native people of the Hawaiian archipelago that is now part of the United States, are indigenous, native people of the United States;

(3) the United States has a special political and legal responsibility to promote the welfare of the native people of the United States, including Native Hawaiians;

(4) under the treaty making power of the United States, Congress exercised its constitutional authority to confirm treaties between the United States and the Kingdom of Hawaii, and from 1826 until 1893, the United States—

(A) recognized the sovereignty of the Kingdom of Hawaii;

(B) accorded full diplomatic recognition to the Kingdom of Hawaii; and

(C) entered into treaties and conventions with the Kingdom of Hawaii to govern commerce and navigation in 1826, 1842, 1849, 1875, and 1887;

(5) pursuant to the Hawaiian Homes Commission Act, 1920 (42 Stat. 108, chapter 42), the United States set aside approximately 203,500 acres of land to address the conditions

of Native Hawaiians in the Federal territory that later became the State of Hawaii;

(6) by setting aside 203,500 acres of land for Native Hawaiian homesteads and farms, the Hawaiian Homes Commission Act assists the members of the Native Hawaiian community in maintaining distinct native settlements throughout the State of Hawaii;

(7) approximately 6,800 Native Hawaiian families reside on the Hawaiian Home Lands and approximately 18,000 Native Hawaiians who are eligible to reside on the Hawaiian Home Lands are on a waiting list to receive assignments of Hawaiian Home Lands;

(8)(A) in 1959, as part of the compact with the United States admitting Hawaii into the Union, Congress established a public trust (commonly known as the "ceded lands trust"), for 5 purposes, 1 of which is the betterment of the conditions of Native Hawaiians;

(B) the public trust consists of lands, including submerged lands, natural resources, and the revenues derived from the lands; and

(C) the assets of this public trust have never been completely inventoried or segregated;

(9) Native Hawaiians have continuously sought access to the ceded lands in order to establish and maintain native settlements and distinct native communities throughout the State;

(10) the Hawaiian Home Lands and other ceded lands provide an important foundation for the ability of the Native Hawaiian community to maintain the practice of Native Hawaiian culture, language, and traditions, and for the survival and economic self-sufficiency of the Native Hawaiian people;

(11) Native Hawaiians continue to maintain other distinctly native areas in Hawaii;

(12) on November 23, 1993, Public Law 103-150 (107 Stat. 1510) (commonly known as the "Apology Resolution") was enacted into law, extending an apology on behalf of the United States to the native people of Hawaii for the United States' role in the overthrow of the Kingdom of Hawaii;

(13) the Apology Resolution acknowledges that the overthrow of the Kingdom of Hawaii occurred with the active participation of agents and citizens of the United States and further acknowledges that the Native Hawaiian people never directly relinquished to the United States their claims to their inherent sovereignty as a people over their national lands, either through the Kingdom of Hawaii or through a plebiscite or referendum;

(14) the Apology Resolution expresses the commitment of Congress and the President—

(A) to acknowledge the ramifications of the overthrow of the Kingdom of Hawaii;

(B) to support reconciliation efforts between the United States and Native Hawaiians; and

(C) to consult with Native Hawaiians on the reconciliation process as called for in the Apology Resolution;

(15) despite the overthrow of the government of the Kingdom of Hawaii, Native Hawaiians have continued to maintain their separate identity as a distinct native community through cultural, social, and political institutions, and to give expression to their rights as native people to self-determination, self-governance, and economic self-sufficiency;

(16) Native Hawaiians have also given expression to their rights as native people to self-determination, self-governance, and economic self-sufficiency—

(A) through the provision of governmental services to Native Hawaiians, including the provision of—

(i) health care services;  
(ii) educational programs;  
(iii) employment and training programs;  
(iv) economic development assistance programs;

(v) children's services;  
(vi) conservation programs;  
(vii) fish and wildlife protection;  
(viii) agricultural programs;  
(ix) native language immersion programs;  
(x) native language immersion schools from kindergarten through high school;  
(xi) college and master's degree programs in native language immersion instruction;  
(xii) traditional justice programs, and

(B) by continuing their efforts to enhance Native Hawaiian self-determination and local control;

(17) Native Hawaiians are actively engaged in Native Hawaiian cultural practices, traditional agricultural methods, fishing and subsistence practices, maintenance of cultural use areas and sacred sites, protection of burial sites, and the exercise of their traditional rights to gather medicinal plants and herbs, and food sources;

(18) the Native Hawaiian people wish to preserve, develop, and transmit to future generations of Native Hawaiians their lands and Native Hawaiian political and cultural identity in accordance with their traditions, beliefs, customs and practices, language, and social and political institutions, to control and manage their own lands, including ceded lands, and to achieve greater self-determination over their own affairs;

(19) this Act provides a process within the framework of Federal law for the Native Hawaiian people to exercise their inherent rights as a distinct, indigenous, native community to reorganize a Native Hawaiian governing entity for the purpose of giving expression to their rights as native people to self-determination and self-governance;

(20) Congress—

(A) has declared that the United States has a special responsibility for the welfare of the native peoples of the United States, including Native Hawaiians;

(B) has identified Native Hawaiians as a distinct group of indigenous, native people of the United States within the scope of its authority under the Constitution, and has enacted scores of statutes on their behalf; and

(C) has delegated broad authority to the State of Hawaii to administer some of the United States' responsibilities as they relate to the Native Hawaiian people and their lands;

(21) the United States has recognized and reaffirmed the special political and legal relationship with the Native Hawaiian people through the enactment of the Act entitled, "An Act to provide for the admission of the State of Hawaii into the Union", approved March 18, 1959 (Public Law 86-3; 73 Stat. 4), by—

(A) ceding to the State of Hawaii title to the public lands formerly held by the United States, and mandating that those lands be held as a public trust for 5 purposes, 1 of which is for the betterment of the conditions of Native Hawaiians; and

(B) transferring the United States' responsibility for the administration of the Hawaiian Home Lands to the State of Hawaii, but retaining the authority to enforce the trust, including the exclusive right of the United States to consent to any actions affecting the lands that comprise the corpus of the trust and any amendments to the Hawaiian Homes Commission Act, 1920 (42 Stat. 108, chapter 42) that are enacted by the legislature of the State of Hawaii affecting the beneficiaries under the Act;



(22) the United States has continually recognized and reaffirmed that—

(A) Native Hawaiians have a cultural, historic, and land-based link to the aboriginal, indigenous, native people who exercised sovereignty over the Hawaiian Islands;

(B) Native Hawaiians have never relinquished their claims to sovereignty or their sovereign lands;

(C) the United States extends services to Native Hawaiians because of their unique status as the indigenous, native people of a once-sovereign nation with whom the United States has a political and legal relationship; and

(D) the special trust relationship of American Indians, Alaska Natives, and Native Hawaiians to the United States arises out of their status as aboriginal, indigenous, native people of the United States; and

(23) the State of Hawaii supports the reaffirmation of the political and legal relationship between the Native Hawaiian governing entity and the United States as evidenced by 2 unanimous resolutions enacted by the Hawaii State Legislature in the 2000 and 2001 sessions of the Legislature and by the testimony of the Governor of the State of Hawaii before the Committee on Indian Affairs of the Senate on February 25, 2003.

### SEC. 3. DEFINITIONS.

In this Act:

(1) **ABORIGINAL, INDIGENOUS, NATIVE PEOPLE.**—The term “aboriginal, indigenous, native people” means people whom Congress has recognized as the original inhabitants of the lands that later became part of the United States and who exercised sovereignty in the areas that later became part of the United States.

(2) **ADULT MEMBER.**—The term “adult member” means a Native Hawaiian who has attained the age of 18 and who elects to participate in the reorganization of the Native Hawaiian governing entity.

(3) **APOLOGY RESOLUTION.**—The term “Apology Resolution” means Public Law 103-150, (107 Stat. 1510), a Joint Resolution extending an apology to Native Hawaiians on behalf of the United States for the participation of agents of the United States in the January 17, 1893, overthrow of the Kingdom of Hawaii.

(4) **COMMISSION.**—The term “commission” means the Commission established under section 7(b) to provide for the certification that those adult members of the Native Hawaiian community listed on the roll meet the definition of Native Hawaiian set forth in paragraph (8).

(5) **COUNCIL.**—The term “council” means the Native Hawaiian Interim Governing Council established under section 7(c)(2).

(6) **INDIGENOUS, NATIVE PEOPLE.**—The term “indigenous, native people” means the lineal descendants of the aboriginal, indigenous, native people of the United States.

(7) **INTERAGENCY COORDINATING GROUP.**—The term “Interagency Coordinating Group” means the Native Hawaiian Interagency Coordinating Group established under section 6.

(8) **NATIVE HAWAIIAN.**—For the purpose of establishing the roll authorized under section 7(c)(1) and before the reaffirmation of the political and legal relationship between the United States and the Native Hawaiian governing entity, the term “Native Hawaiian” means—

(A) an individual who is one of the indigenous, native people of Hawaii and who is a direct lineal descendant of the aboriginal, indigenous, native people who—

(i) resided in the islands that now comprise the State of Hawaii on or before January 1, 1893; and

(ii) occupied and exercised sovereignty in the Hawaiian archipelago, including the area that now constitutes the State of Hawaii; or

(B) an individual who is one of the indigenous, native people of Hawaii and who was eligible in 1921 for the programs authorized by the Hawaiian Homes Commission Act (42 Stat. 108, chapter 42) or a direct lineal descendant of that individual.

(9) **NATIVE HAWAIIAN GOVERNING ENTITY.**—The term “Native Hawaiian Governing Entity” means the governing entity organized by the Native Hawaiian people pursuant to this Act.

(10) **OFFICE.**—The term “Office” means the United States Office for Native Hawaiian Relations established by section 5(a).

(11) **SECRETARY.**—The term “Secretary” means the Secretary of the Interior.

### SEC. 4. UNITED STATES POLICY AND PURPOSE.

(a) **POLICY.**—The United States reaffirms that—

(1) Native Hawaiians are a unique and distinct, indigenous, native people with whom the United States has a special political and legal relationship;

(2) the United States has a special political and legal relationship with the Native Hawaiian people which includes promoting the welfare of Native Hawaiians;

(3) Congress possesses the authority under the Constitution, including but not limited to Article I, section 8, clause 3, to enact legislation to address the conditions of Native Hawaiians and has exercised this authority through the enactment of—

(A) the Hawaiian Homes Commission Act, 1920 (42 Stat. 108, chapter 42);

(B) the Act entitled “An Act to provide for the admission of the State of Hawaii into the Union”, approved March 18, 1959 (Public Law 86-3, 73 Stat. 4); and

(C) more than 150 other Federal laws addressing the conditions of Native Hawaiians;

(4) Native Hawaiians have—

(A) an inherent right to autonomy in their internal affairs;

(B) an inherent right of self-determination and self-governance;

(C) the right to reorganize a Native Hawaiian governing entity; and

(D) the right to become economically self-sufficient; and

(5) the United States shall continue to engage in a process of reconciliation and political relations with the Native Hawaiian people.

(b) **PURPOSE.**—The purpose of this Act is to provide a process for the reorganization of the Native Hawaiian governing entity and the reaffirmation of the political and legal relationship between the United States and the Native Hawaiian governing entity for purposes of continuing a government-to-government relationship.

### SEC. 5. UNITED STATES OFFICE FOR NATIVE HAWAIIAN RELATIONS.

(a) **ESTABLISHMENT.**—There is established within the Office of the Secretary, the United States Office for Native Hawaiian Relations.

(b) **DUTIES.**—The Office shall—

(1) continue the process of reconciliation with the Native Hawaiian people in furtherance of the Apology Resolution;

(2) upon the reaffirmation of the political and legal relationship between the Native Hawaiian governing entity and the United States, effectuate and coordinate the special political and legal relationship between the Native Hawaiian governing entity and the

United States through the Secretary, and with all other Federal agencies;

(3) fully integrate the principle and practice of meaningful, regular, and appropriate consultation with the Native Hawaiian governing entity by providing timely notice to, and consulting with, the Native Hawaiian people and the Native Hawaiian governing entity before taking any actions that may have the potential to significantly affect Native Hawaiian resources, rights, or lands;

(4) consult with the Interagency Coordinating Group, other Federal agencies, the Governor of the State of Hawaii and relevant agencies of the State of Hawaii on policies, practices, and proposed actions affecting Native Hawaiian resources, rights, or lands; and

(5) prepare and submit to the Committee on Indian Affairs and the Committee on Energy and Natural Resources of the Senate and the Committee on Resources of the House of Representatives an annual report detailing the activities of the Interagency Coordinating Group that are undertaken with respect to the continuing process of reconciliation and to effect meaningful consultation with the Native Hawaiian governing entity and providing recommendations for any necessary changes to Federal law or regulations promulgated under the authority of Federal law.

### SEC. 6. NATIVE HAWAIIAN INTERAGENCY COORDINATING GROUP.

(a) **ESTABLISHMENT.**—In recognition that Federal programs authorized to address the conditions of Native Hawaiians are largely administered by Federal agencies other than the Department of the Interior, there is established an interagency coordinating group to be known as the “Native Hawaiian Interagency Coordinating Group”.

(b) **COMPOSITION.**—The Interagency Coordinating Group shall be composed of officials, to be designated by the President, from—

(1) each Federal agency that administers Native Hawaiian programs, establishes or implements policies that affect Native Hawaiians, or whose actions may significantly or uniquely impact Native Hawaiian resources, rights, or lands; and

(2) the Office.

(c) **LEAD AGENCY.**—

(1) **IN GENERAL.**—The Department of the Interior shall serve as the lead agency of the Interagency Coordinating Group.

(2) **MEETINGS.**—The Secretary shall convene meetings of the Interagency Coordinating Group.

(d) **DUTIES.**—The Interagency Coordinating Group shall—

(1) coordinate Federal programs and policies that affect Native Hawaiians or actions by any agency or agencies of the Federal Government that may significantly or uniquely affect Native Hawaiian resources, rights, or lands;

(2) ensure that each Federal agency develops a policy on consultation with the Native Hawaiian people, and upon the reaffirmation of the political and legal relationship between the Native Hawaiian governing entity and the United States, consultation with the Native Hawaiian governing entity; and

(3) ensure the participation of each Federal agency in the development of the report to Congress authorized in section 5(b)(5).

### SEC. 7. PROCESS FOR THE REORGANIZATION OF THE NATIVE HAWAIIAN GOVERNING ENTITY AND THE REAFFIRMATION OF THE POLITICAL AND LEGAL RELATIONSHIP BETWEEN THE UNITED STATES AND THE NATIVE HAWAIIAN GOVERNING ENTITY.

(a) **RECOGNITION OF THE NATIVE HAWAIIAN GOVERNING ENTITY.**—The right of the Native

Hawaiian people to reorganize the Native Hawaiian governing entity to provide for their common welfare and to adopt appropriate organic governing documents is recognized by the United States.

(b) COMMISSION.—

(1) IN GENERAL.—There is authorized to be established a Commission to be composed of nine members for the purposes of—

(A) preparing and maintaining a roll of the adult members of the Native Hawaiian community who elect to participate in the reorganization of the Native Hawaiian governing entity; and

(B) certifying that the adult members of the Native Hawaiian community proposed for inclusion on the roll meet the definition of Native Hawaiian in paragraph (8) of section 3.

(2) MEMBERSHIP.—

(A) APPOINTMENT.—Within 180 days of the date of enactment of this Act, the Secretary shall appoint the members of the Commission in accordance with subclause (B). Any vacancy on the Commission shall not affect its powers and shall be filled in the same manner as the original appointment.

(B) REQUIREMENTS.—The members of the Commission shall be Native Hawaiian, as defined in section 3(8), and shall have expertise in the determination of Native Hawaiian ancestry and lineal descentancy.

(3) EXPENSES.—Each member of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Commission.

(4) DUTIES.—The Commission shall—

(A) prepare and maintain a roll of the adult members of the Native Hawaiian community who elect to participate in the reorganization of the Native Hawaiian governing entity; and

(B) certify that each of the adult members of the Native Hawaiian community proposed for inclusion on the roll meets the definition of Native Hawaiian in section 3(8).

(5) STAFF.—

(A) IN GENERAL.—The Commission may, without regard to the civil service laws (including regulations), appoint and terminate an executive director and such other additional personnel as are necessary to enable the Commission to perform the duties of the Commission.

(B) COMPENSATION.—

(i) IN GENERAL.—Except as provided in clause (ii), the Commission may fix the compensation of the executive director and other personnel without regard to the provisions of chapter 51 and subchapter III of chapter 53 of title 5, United States Code, relating to classification of positions and General Schedule pay rates.

(ii) MAXIMUM RATE OF PAY.—The rate of pay for the executive director and other personnel shall not exceed the rate payable for level V of the Executive Schedule under section 5316 of title 5, United States Code.

(6) DETAIL OF FEDERAL GOVERNMENT EMPLOYEES.—

(A) IN GENERAL.—An employee of the Federal Government may be detailed to the Commission without reimbursement.

(B) CIVIL SERVICE STATUS.—The detail of the employee shall be without interruption or loss of civil service status or privilege.

(7) PROCUREMENT OF TEMPORARY AND INTERMITTENT SERVICES.—The Commission may procure temporary and intermittent services in accordance with section 3109(b) of title 5,

United States Code, at rates for individuals that do not exceed the daily equivalent of the annual rate of basic pay prescribed for level V of the Executive Schedule under section 5316 of that title.

(8) EXPIRATION.—The Secretary shall dissolve the Commission upon the reaffirmation of the political and legal relationship between the Native Hawaiian governing entity and the United States.

(c) PROCESS FOR THE REORGANIZATION OF THE NATIVE HAWAIIAN GOVERNING ENTITY.—

(1) ROLL.—

(A) CONTENTS.—The roll shall include the names of the adult members of the Native Hawaiian community who elect to participate in the reorganization of the Native Hawaiian governing entity and are certified to be Native Hawaiian as defined in section 3(8) by the Commission.

(B) FORMATION OF ROLL.—Each adult member of the Native Hawaiian community who elects to participate in the reorganization of the Native Hawaiian governing entity shall submit to the Commission documentation in the form established by the Commission that is sufficient to enable the Commission to determine whether the individual meets the definition of Native Hawaiian in section 3(8).

(C) DOCUMENTATION.—The Commission shall—

(i) identify the types of documentation that may be submitted to the Commission that would enable the Commission to determine whether an individual meets the definition of Native Hawaiian in section 3(8);

(ii) establish a standard format for the submission of documentation; and

(iii) publish information related to clauses (i) and (ii) in the Federal Register;

(D) CONSULTATION.—In making determinations that each of the adult members of the Native Hawaiian community proposed for inclusion on the roll meets the definition of Native Hawaiian in section 3(8), the Commission may consult with Native Hawaiian organizations, agencies of the State of Hawaii including but not limited to the Department of Hawaiian Home Lands, the Office of Hawaiian Affairs, and the State Department of Health, and other entities with expertise and experience in the determination of Native Hawaiian ancestry and lineal descentancy.

(E) CERTIFICATION AND SUBMITTAL OF ROLL TO SECRETARY.—The Commission shall—

(i) submit the roll containing the names of the adult members of the Native Hawaiian community who meet the definition of Native Hawaiian in section 3(8) to the Secretary within two years from the date on which the Commission is fully composed; and

(ii) certify to the Secretary that each of the adult members of the Native Hawaiian community proposed for inclusion on the roll meets the definition of Native Hawaiian in section 3(8).

(F) PUBLICATION.—Upon certification by the Commission to the Secretary that those listed on the roll meet the definition of Native Hawaiian in section 3(8), the Secretary shall publish the roll in the Federal Register.

(G) APPEAL.—The Secretary may establish a mechanism for an appeal for any person whose name is excluded from the roll who claims to meet the definition of Native Hawaiian in section 3(8) and to be 18 years of age or older.

(H) PUBLICATION; UPDATE.—The Secretary shall—

(i) publish the roll regardless of whether appeals are pending;

(ii) update the roll and the publication of the roll on the final disposition of any appeal;

(iii) update the roll to include any Native Hawaiian who has attained the age of 18 and who has been certified by the Commission as meeting the definition of Native Hawaiian in section 3(8) after the initial publication of the roll or after any subsequent publications of the roll.

(I) FAILURE TO ACT.—If the Secretary fails to publish the roll, not later than 90 days after the date on which the roll is submitted to the Secretary, the Commission shall publish the roll notwithstanding any order or directive issued by the Secretary or any other official of the Department of the Interior to the contrary.

(J) EFFECT OF PUBLICATION.—The publication of the initial and updated roll shall serve as the basis for the eligibility of adult members of the Native Hawaiian community whose names are listed on those rolls to participate in the reorganization of the Native Hawaiian governing entity.

(2) ORGANIZATION OF THE NATIVE HAWAIIAN INTERIM GOVERNING COUNCIL.—

(A) ORGANIZATION.—The adult members of the Native Hawaiian community listed on the roll published under this section may—

(i) develop criteria for candidates to be elected to serve on the Native Hawaiian Interim Governing Council;

(ii) determine the structure of the Council; and

(iii) elect members from individuals listed on the roll published under this subsection to the Council.

(B) POWERS.—

(i) IN GENERAL.—The Council—

(I) may represent those listed on the roll published under this section in the implementation of this Act; and

(II) shall have no powers other than powers given to the Council under this Act.

(ii) FUNDING.—The Council may enter into a contract with, or obtain a grant from, any Federal or State agency to carry out clause (iii).

(iii) ACTIVITIES.—

(I) IN GENERAL.—The Council may conduct a referendum among the adult members of the Native Hawaiian community listed on the roll published under this subsection for the purpose of determining the proposed elements of the organic governing documents of the Native Hawaiian governing entity, including but not limited to—

(aa) the proposed criteria for citizenship of the Native Hawaiian governing entity;

(bb) the proposed powers and authorities to be exercised by the Native Hawaiian governing entity, as well as the proposed privileges and immunities of the Native Hawaiian governing entity;

(cc) the proposed civil rights and protection of the rights of the citizens of the Native Hawaiian governing entity and all persons affected by the exercise of governmental powers and authorities of the Native Hawaiian governing entity; and

(dd) other issues determined appropriate by the Council.

(II) DEVELOPMENT OF ORGANIC GOVERNING DOCUMENTS.—Based on the referendum, the Council may develop proposed organic governing documents for the Native Hawaiian governing entity.

(III) DISTRIBUTION.—The Council may distribute to all adult members of the Native Hawaiian community listed on the roll published under this subsection—

(aa) a copy of the proposed organic governing documents, as drafted by the Council; and

(bb) a brief impartial description of the proposed organic governing documents;

(IV) ELECTIONS.—The Council may hold elections for the purpose of ratifying the proposed organic governing documents, and on certification of the organic governing documents by the Secretary in accordance with paragraph (4), hold elections of the officers of the Native Hawaiian governing entity pursuant to paragraph (5).

(3) SUBMITTAL OF ORGANIC GOVERNING DOCUMENTS.—Following the reorganization of the Native Hawaiian governing entity and the adoption of organic governing documents, the Council shall submit the organic governing documents of the Native Hawaiian governing entity to the Secretary.

(4) CERTIFICATIONS.—

(A) IN GENERAL.—Within the context of the future negotiations to be conducted under the authority of section 8(b)(1), and the subsequent actions by the Congress and the State of Hawaii to enact legislation to implement the agreements of the 3 governments, not later than 90 days after the date on which the Council submits the organic governing documents to the Secretary, the Secretary shall certify that the organic governing documents—

(i) establish the criteria for citizenship in the Native Hawaiian governing entity;

(ii) were adopted by a majority vote of the adult members of the Native Hawaiian community whose names are listed on the roll published by the Secretary;

(iii) provide authority for the Native Hawaiian governing entity to negotiate with Federal, State, and local governments, and other entities;

(iv) provide for the exercise of governmental authorities by the Native Hawaiian governing entity, including any authorities that may be delegated to the Native Hawaiian governing entity by the United States and the State of Hawaii following negotiations authorized in section 8(b)(1) and the enactment of legislation to implement the agreements of the 3 governments;

(v) prevent the sale, disposition, lease, or encumbrance of lands, interests in lands, or other assets of the Native Hawaiian governing entity without the consent of the Native Hawaiian governing entity;

(vi) provide for the protection of the civil rights of the citizens of the Native Hawaiian governing entity and all persons affected by the exercise of governmental powers and authorities by the Native Hawaiian governing entity; and

(vii) are consistent with applicable Federal law and the special political and legal relationship between the United States and the indigenous, native people of the United States; provided that the provisions of Public Law 103-454, 25 U.S.C. 479a, shall not apply.

(B) RESUBMISSION IN CASE OF NONCOMPLIANCE WITH THE REQUIREMENTS OF SUBPARAGRAPH (A).—

(i) RESUBMISSION BY THE SECRETARY.—If the Secretary determines that the organic governing documents, or any part of the documents, do not meet all of the requirements set forth in subparagraph (A), the Secretary shall resubmit the organic governing documents to the Council, along with a justification for each of the Secretary's findings as to why the provisions are not in full compliance.

(ii) AMENDMENT AND RESUBMISSION OF ORGANIC GOVERNING DOCUMENTS.—If the organic governing documents are resubmitted to the Council by the Secretary under clause (i), the Council shall—

(i) amend the organic governing documents to ensure that the documents meet all the

requirements set forth in subparagraph (A); and

(ii) resubmit the amended organic governing documents to the Secretary for certification in accordance with this paragraph.

(C) CERTIFICATIONS DEEMED MADE.—The certifications under paragraph (4) shall be deemed to have been made if the Secretary has not acted within 90 days after the date on which the Council has submitted the organic governing documents of the Native Hawaiian governing entity to the Secretary.

(5) ELECTIONS.—On completion of the certifications by the Secretary under paragraph (4), the Council may hold elections of the officers of the Native Hawaiian governing entity.

(6) REAFFIRMATION.—Notwithstanding any other provision of law, upon the certifications required under paragraph (4) and the election of the officers of the Native Hawaiian governing entity, the political and legal relationship between the United States and the Native Hawaiian governing entity is hereby reaffirmed and the United States extends Federal recognition to the Native Hawaiian governing entity as the representative governing body of the Native Hawaiian people.

**SEC. 8. REAFFIRMATION OF DELEGATION OF FEDERAL AUTHORITY; NEGOTIATIONS; CLAIMS.**

(a) REAFFIRMATION.—The delegation by the United States of authority to the State of Hawaii to address the conditions of the indigenous, native people of Hawaii contained in the Act entitled "An Act to provide for the admission of the State of Hawaii into the Union" approved March 18, 1959 (Public Law 86-3, 73 Stat. 4), is reaffirmed.

(b) NEGOTIATIONS.—

(1) IN GENERAL.—Upon the reaffirmation of the political and legal relationship between the United States and the Native Hawaiian governing entity, the United States and the State of Hawaii may enter into negotiations with the Native Hawaiian governing entity designed to lead to an agreement addressing such matters as—

(A) the transfer of lands, natural resources, and other assets, and the protection of existing rights related to such lands or resources;

(B) the exercise of governmental authority over any transferred lands, natural resources, and other assets, including land use;

(C) the exercise of civil and criminal jurisdiction;

(D) the delegation of governmental powers and authorities to the Native Hawaiian governing entity by the United States and the State of Hawaii; and

(E) any residual responsibilities of the United States and the State of Hawaii.

(2) AMENDMENTS TO EXISTING LAWS.—Upon agreement on any matter or matters negotiated with the United States, the State of Hawaii, and the Native Hawaiian governing entity, the parties are authorized to submit—

(A) to the Committee on Indian Affairs of the Senate, the Committee on Energy and Natural Resources of the Senate, and the Committee on Resources of the House of Representatives, recommendations for proposed amendments to Federal law that will enable the implementation of agreements reached between the 3 governments; and

(B) to the Governor and the legislature of the State of Hawaii, recommendations for proposed amendments to State law that will enable the implementation of agreements reached between the 3 governments.

(c) CLAIMS.—

(1) IN GENERAL.—Nothing in this Act serves as a settlement of any claim against the United States.

(2) STATUTE OF LIMITATIONS.—Any claim against the United States arising under Federal law that—

(A) is in existence on the date of enactment of this Act;

(B) is asserted by the Native Hawaiian governing entity on behalf of the Native Hawaiian people; and

(C) relates to the legal and political relationship between the United States and the Native Hawaiian people;

shall be brought in the court of jurisdiction over such claims not later than 20 years after the date on which Federal recognition is extended to the Native Hawaiian governing entity under section 7(c)(6).

**SEC. 9. APPLICABILITY OF CERTAIN FEDERAL LAWS.**

(a) INDIAN GAMING REGULATORY ACT.—Nothing in this Act shall be construed to authorize the Native Hawaiian governing entity to conduct gaming activities under the authority of the Indian Gaming Regulatory Act (25 U.S.C. 2701 et seq.).

(b) BUREAU OF INDIAN AFFAIRS.—Nothing contained in this Act provides an authorization for eligibility to participate in any programs and services provided by the Bureau of Indian Affairs for any persons not otherwise eligible for the programs or services.

**SEC. 10. SEVERABILITY.**

If any section or provision of this Act is held invalid, it is the intent of Congress that the remaining sections or provisions shall continue in full force and effect.

**SEC. 11. AUTHORIZATION OF APPROPRIATIONS.**

There are authorized to be appropriated such sums as are necessary to carry out this Act.

Mr. INOUE. Mr. President, I am pleased to join my colleague, Senator AKAKA, as a cosponsor of the Native Hawaiian Government Reorganization Act.

Having served on the Indian Affairs Committee for the past 27 years, I know that most of our colleagues are more familiar with conditions and circumstances in Indian country, and naturally, they bring their experience with Indian country to bear in considering this measure, which has been pending in the Senate for the past six years.

Accordingly, Mr. President, I believe it is important that our colleagues understand what this bill seeks to accomplish as well as how it differs from legislation affecting Indian country.

It is a little known fact that beginning in 1910 and since that time, the Congress has passed and the President has signed into law over 160 Federal laws designed to address the conditions of Native Hawaiians.

Thus, Federal laws which authorize the provision of health care, education, housing, and job training and employment services, as well as programs to provide for the preservation of the Native Hawaiian language, Native language immersion, Native cultural and grave protections and repatriation of Native sacred objects have been in place for decades.

The Native Hawaiian programs do not draw upon funding that is appropriated for American Indians or Alaska Natives—there are separate authorizations for programs that are administered by different Federal agencies—not the Bureau of Indian Affairs or the Indian Health Service, for instance—and the Native Hawaiian program funds are not drawn from the Interior Appropriations Subcommittee account. Thus, they have no impact on the funding that is provided for the other indigenous, native people of the United States.

However, unlike the native people residing on the mainland, Native Hawaiians have not been able to exercise their rights as Native people to self-determination or self-governance because their government was overthrown on January 17, 1893.

This bill would provide a process for the reorganization of the Native Hawaiian government and the resumption of a political and legal relationship between that government and the government of the United States.

Because the Native Hawaiian government is not an Indian tribe, the body of Federal Indian law that would otherwise customarily apply when the United States extends Federal recognition to an Indian tribal group does not apply.

Thus, the bill provides authority for a process of negotiations amongst the United States, the State of Hawaii, and the reorganized Native Hawaiian government to address such matters as the exercise of civil and criminal jurisdiction by the respective governments, the transfer of land and natural resources and other assets, and the exercise of governmental authority over those lands, natural resources and other assets.

Upon reaching agreement, the U.S. Congress and the legislature of State of Hawaii would have to enact legislation implementing the agreements of the three governments, including amendments that will necessarily have to be made to existing Federal law, such as the Hawaii Admissions Act and the Hawaiian Homes Commission Act, and to State law, including amendments to the Hawaii State Constitution, before any of the new governmental relationships and authorities can take effect.

That is why concerns which are premised on the manner in which Federal Indian law provides for the respective governmental authorities of the state governments and Indian tribal governments simply don't apply in Hawaii.

Our state government, both the Governor and the state legislature of Hawaii, fully support enactment of this measure. They will be at the table with the United States and the Native Hawaiian government to shape the relationships amongst governments that will best serve the needs and interests not only of the Native Hawaiian com-

munity but those of all of the citizens of Hawaii.

Mr. President, we have every confidence that consistent with the Federal policy of the last 35 years, the restoration of the rights to self-determination and self-governance will enable the Native Hawaiian people, as the direct, lineal descendants of the aboriginal, indigenous native people of what has become our nation's fiftieth state, to take their rightful place in the family of governments that makes up our constitutional system of governance.

By Mr. MCCAIN (for himself, Mr. STEVENS, and Mr. DORGAN):

S. 148. A bill to establish a United States Boxing Commission to administer the Act, and for other purposes; to the Committee on Commerce, Science, and Transportation.

Mr. MCCAIN. Mr. President, today I am pleased to be joined by Senators STEVENS and DORGAN in introducing the Professional Boxing Amendments Act of 2005. This legislation is virtually identical to a measure approved unanimously by the Senate last year. I remain committed to moving the Professional Boxing Amendments Act through the Senate and I trust that my colleagues will once again vote favorably on this important legislation. Simply put, this legislation would better protect professional boxing from the fraud, corruption, and ineffective regulation that have plagued the sport for far too many years, and that have devastated physically and financially many of our Nation's professional boxers.

For almost a decade, Congress has made efforts to improve the sport of professional boxing—and for very good reason. With rare exception, professional boxers come from the lowest rung on our economic ladder. They are the least educated and most exploited athletes in our Nation. The Professional Boxing Safety Act of 1996 and the Muhammad Ali Boxing Reform Act of 2000 established uniform health and safety standards for professional boxers, as well as basic protections for boxers against the sometimes coercive, exploitative, and unethical business practices of promoters, managers, and sanctioning organizations. But further action is needed.

The Professional Boxing Amendments Act would strengthen existing Federal boxing law by improving the basic health and safety standards for professional boxers, establishing a centralized medical registry to be used by local commissions to protect boxers, reducing the arbitrary practices of sanctioning organizations, and enhancing the uniformity and basic standards for professional boxing contracts. Most importantly, this legislation would establish a Federal regulatory entity to oversee professional boxing and set

basic uniform standards for certain aspects of the sport.

Current Federal boxing law has improved to some extent the state of professional boxing. However, I remain concerned, as do many others, that the sport remains at risk. Some State and tribal boxing commissions still to this day do not comply with Federal boxing law, and there is still a troubling lack of enforcement of the law by both Federal and State officials. Indeed, professional boxing remains the only major sport in the United States that does not have a strong, centralized association, league, or other regulatory body to establish and enforce uniform rules and practices. Because a powerful few benefit greatly from the current system of patchwork compliance and enforcement of Federal boxing law, a national self-regulating organization—though preferable to Federal government oversight—is not a realistic option.

Ineffective and inconsistent oversight of professional boxing has contributed to the continuing scandals, controversies, unethical practices, and unnecessary deaths in the sport. These problems have led many in professional boxing to conclude that the only solution is an effective and accountable Federal boxing commission. The Professional Boxing Amendments Act would create such an entity.

This bill would establish the United States Boxing Commission (USBC or Commission). The Commission would be responsible for protecting the health, safety, and general interests of professional boxers. The USBC would also be responsible for ensuring uniformity, fairness, and integrity in professional boxing. More specifically, the Commission would administer Federal boxing law and coordinate with other Federal regulatory agencies to ensure that this law is enforced; oversee all professional boxing matches in the United States; and work with the boxing industry and local commissions to improve the safety, integrity, and professionalism of professional boxing in the United States.

The USBC would also license boxers, promoters, managers, and sanctioning organizations. The Commission would have the authority to revoke such a license for violations of Federal boxing law, to stop unethical or illegal conduct, to protect the health and safety of a boxer, or if the revocation is otherwise in the public interest.

It is important to state clearly and plainly for the record that the purpose of the USBC is not to interfere with the daily operations of State and tribal boxing commissions. Instead, the Commission would work in consultation with local commissions, and it would only exercise its authority when reasonable grounds exist for such intervention. In point of fact, the Professional Boxing Amendments Act states

explicitly that it would not prohibit any boxing commission from exercising any of its powers, duties, or functions with respect to the regulation or supervision of professional boxing to the extent not inconsistent with the provisions of Federal boxing law.

Let there be no doubt, however, of the very basic and pressing need in professional boxing for a Federal boxing commission. The establishment of the USBC would address that need.

The problems that plague the sport of professional boxing undermine the credibility of the sport in the eyes of the public—and more importantly—compromise the safety of boxers. The Professional Boxing Amendments Act provides an effective approach to curbing these problems. I again urge my colleagues to support this legislation.

I ask unanimous consent that the text of this bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 148

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

(a) **SHORT TITLE.**—This Act may be cited as the “Professional Boxing Amendments Act of 2005”.

(b) **TABLE OF CONTENTS.**—The table of contents for this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Amendment of Professional Boxing Safety Act of 1996.
- Sec. 3. Definitions.
- Sec. 4. Purposes.
- Sec. 5. United States Boxing Commission approval, or ABC or commission sanction, required for matches.
- Sec. 6. Safety standards.
- Sec. 7. Registration.
- Sec. 8. Review.
- Sec. 9. Reporting.
- Sec. 10. Contract requirements.
- Sec. 11. Coercive contracts.
- Sec. 12. Sanctioning organizations.
- Sec. 13. Required disclosures by sanctioning organizations.
- Sec. 14. Required disclosures by promoters and broadcasters.
- Sec. 15. Judges and referees.
- Sec. 16. Medical registry.
- Sec. 17. Conflicts of interest.
- Sec. 18. Enforcement.
- Sec. 19. Repeal of deadwood.
- Sec. 20. Recognition of tribal law.
- Sec. 21. Establishment of United States Boxing Commission.
- Sec. 22. Study and report on definition of promoter.
- Sec. 23. Effective date.

**SEC. 2. AMENDMENT OF PROFESSIONAL BOXING SAFETY ACT OF 1996.**

Except as otherwise expressly provided, whenever in this title an amendment or repeal is expressed in terms of an amendment to, or repeal of, a section or other provision, the reference shall be considered to be made to a section or other provision of the Professional Boxing Safety Act of 1996 (15 U.S.C. 6301 et seq.).

**SEC. 3. DEFINITIONS.**

(a) **IN GENERAL.**—Section 2 (15 U.S.C. 6301) is amended to read as follows:

**“SEC. 2. DEFINITIONS.**

“In this Act:

“(1) **COMMISSION.**—The term ‘Commission’ means the United States Boxing Commission.

“(2) **BOUT AGREEMENT.**—The term ‘bout agreement’ means a contract between a promoter and a boxer that requires the boxer to participate in a professional boxing match for a particular date.

“(3) **BOXER.**—The term ‘boxer’ means an individual who fights in a professional boxing match.

“(4) **BOXING COMMISSION.**—The term ‘boxing commission’ means an entity authorized under State or tribal law to regulate professional boxing matches.

“(5) **BOXER REGISTRY.**—The term ‘boxer registry’ means any entity certified by the Commission for the purposes of maintaining records and identification of boxers.

“(6) **BOXING SERVICE PROVIDER.**—The term ‘boxing service provider’ means a promoter, manager, sanctioning body, licensee, or matchmaker.

“(7) **CONTRACT PROVISION.**—The term ‘contract provision’ means any legal obligation between a boxer and a boxing service provider.

“(8) **INDIAN LANDS; INDIAN TRIBE.**—The terms ‘Indian lands’ and ‘Indian tribe’ have the meanings given those terms by paragraphs (4) and (5), respectively, of section 4 of the Indian Gaming Regulatory Act (25 U.S.C. 2703).

“(9) **LICENSEE.**—The term ‘licensee’ means an individual who serves as a trainer, corner man, second, or cut man for a boxer.

“(10) **MANAGER.**—The term ‘manager’ means a person other than a promoter who, under contract, agreement, or other arrangement with a boxer, undertakes to control or administer, directly or indirectly, a boxing-related matter on behalf of that boxer, including a person who is a booking agent for a boxer.

“(11) **MATCHMAKER.**—The term ‘matchmaker’ means a person that proposes, selects, and arranges for boxers to participate in a professional boxing match.

“(12) **PHYSICIAN.**—The term ‘physician’ means a doctor of medicine legally authorized to practice medicine by the State in which the physician performs such function or action and who has training and experience in dealing with sports injuries, particularly head trauma.

“(13) **PROFESSIONAL BOXING MATCH.**—The term ‘professional boxing match’ means a boxing contest held in the United States between individuals for financial compensation. The term ‘professional boxing match’ does not include a boxing contest that is regulated by a duly recognized amateur sports organization, as approved by the Commission.

“(14) **PROMOTER.**—The term ‘promoter’—

“(A) means the person primarily responsible for organizing, promoting, and producing a professional boxing match; but

“(B) does not include a hotel, casino, resort, or other commercial establishment hosting or sponsoring a professional boxing match unless—

“(i) the hotel, casino, resort, or other commercial establishment is primarily responsible for organizing, promoting, and producing the match; and

“(ii) there is no other person primarily responsible for organizing, promoting, and producing the match.

“(15) **PROMOTIONAL AGREEMENT.**—The term ‘promotional agreement’ means a contract, for the acquisition of rights relating to a

boxer’s participation in a professional boxing match or series of boxing matches (including the right to sell, distribute, exhibit, or license the match or matches), with—

“(A) the boxer who is to participate in the match or matches; or

“(B) the nominee of a boxer who is to participate in the match or matches, or the nominee is an entity that is owned, controlled or held in trust for the boxer unless that nominee or entity is a licensed promoter who is conveying a portion of the rights previously acquired.

“(16) **STATE.**—The term ‘State’ means each of the 50 States, Puerto Rico, the District of Columbia, and any territory or possession of the United States, including the Virgin Islands.

“(17) **SANCTIONING ORGANIZATION.**—The term ‘sanctioning organization’ means an organization, other than a boxing commission, that sanctions professional boxing matches, ranks professional boxers, or charges a sanctioning fee for professional boxing matches in the United States—

“(A) between boxers who are residents of different States; or

“(B) that are advertised, otherwise promoted, or broadcast (including closed circuit television) in interstate commerce.

“(18) **SUSPENSION.**—The term ‘suspension’ includes within its meaning the temporary revocation of a boxing license.

“(19) **TRIBAL ORGANIZATION.**—The term ‘tribal organization’ has the same meaning as in section 4(l) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(1)).”

(b) **CONFORMING AMENDMENT.**—Section 21 (15 U.S.C. 6312) is amended to read as follows:

**“SEC. 21. PROFESSIONAL BOXING MATCHES CONDUCTED ON INDIAN LANDS.**

“(a) **IN GENERAL.**—Notwithstanding any other provision of law, a tribal organization may establish a boxing commission to regulate professional boxing matches held on Indian land under the jurisdiction of that tribal organization.

“(b) **STANDARDS AND LICENSING.**—A tribal organization that establishes a boxing commission shall, by tribal ordinance or resolution, establish and provide for the implementation of health and safety standards, licensing requirements, and other requirements relating to the conduct of professional boxing matches that are at least as restrictive as—

“(1) the otherwise applicable requirements of the State in which the Indian land on which the professional boxing match is held is located; or

“(2) the guidelines established by the United States Boxing Commission.

“(c) **APPLICATION OF ACT TO BOXING MATCHES ON TRIBAL LANDS.**—The provisions of this Act apply to professional boxing matches held on tribal lands to the same extent and in the same way as they apply to professional boxing matches held in any State.”

**SEC. 4. PURPOSES.**

Section 3(2) (15 U.S.C. 6302(2)) is amended by striking “State”.

**SEC. 5. UNITED STATES BOXING COMMISSION APPROVAL, OR ABC OR COMMISSION SANCTION, REQUIRED FOR MATCHES.**

(a) **IN GENERAL.**—Section 4 (15 U.S.C. 6303) is amended to read as follows:

**“SEC. 4. APPROVAL OR SANCTION REQUIREMENT.**

“(a) **IN GENERAL.**—No person may arrange, promote, organize, produce, or fight in a professional boxing match within the United States unless the match—

“(1) is approved by the Commission; and

“(2) is held in a State, or on tribal land of a tribal organization, that regulates professional boxing matches in accordance with standards and criteria established by the Commission.

“(b) APPROVAL PRESUMED.—

“(1) IN GENERAL.—For purposes of subsection (a), the Commission shall be presumed to have approved any match other than—

“(A) a match with respect to which the Commission has been informed of an alleged violation of this Act and with respect to which it has notified the supervising boxing commission that it does not approve;

“(B) a match advertised to the public as a championship match;

“(C) a match scheduled for 10 rounds or more; or

“(D) a match in which 1 of the boxers has—

“(i) suffered 10 consecutive defeats in professional boxing matches; or

“(ii) has been knocked out 5 consecutive times in professional boxing matches.

“(2) DELEGATION OF APPROVAL AUTHORITY.—Notwithstanding paragraph (1), the Commission shall be presumed to have approved a match described in subparagraph (B), (C), or (D) of paragraph (1) if—

“(A) the Commission has delegated its approval authority with respect to that match to a boxing commission; and

“(B) the boxing commission has approved the match.

“(3) KNOCKED-OUT DEFINED.—Except as may be otherwise provided by the Commission by rule, in paragraph (1)(D)(ii), the term ‘knocked out’ means knocked down and unable to continue after a count of 10 by the referee or stopped from continuing because of a technical knockout.”

(b) CONFORMING AMENDMENT.—Section 19 (15 U.S.C. 6310) is repealed.

**SEC. 6. SAFETY STANDARDS.**

Section 5 (15 U.S.C. 6304) is amended—

(1) by striking “requirements or an alternative requirement in effect under regulations of a boxing commission that provides equivalent protection of the health and safety of boxers:” and inserting “requirements:”;

(2) by adding at the end of paragraph (1) “The examination shall include testing for infectious diseases in accordance with standards established by the Commission.”;

(3) by striking paragraph (2) and inserting the following:

“(2) An ambulance continuously present on site.”;

(4) by redesignating paragraphs (3) and (4) as paragraphs (4) and (5), respectively, and inserting after paragraph (2) the following:

“(3) Emergency medical personnel with appropriate resuscitation equipment continuously present on site.”; and

(5) by striking “match.” in paragraph (5), as redesignated, and inserting “match in an amount prescribed by the Commission.”.

**SEC. 7. REGISTRATION.**

Section 6 (15 U.S.C. 6305) is amended—

(1) by inserting “or Indian tribe” after “State” the second place it appears in subsection (a)(2);

(2) by striking the first sentence of subsection (c) and inserting “A boxing commission shall, in accordance with requirements established by the Commission, make a health and safety disclosure to a boxer when issuing an identification card to that boxer.”;

(3) by striking “should” in the second sentence of subsection (c) and inserting “shall, at a minimum.”; and

(4) by adding at the end the following:

“(d) COPY OF REGISTRATION AND IDENTIFICATION CARDS TO BE SENT TO COMMISSION.—A

boxing commission shall furnish a copy of each registration received under subsection (a), and each identification card issued under subsection (b), to the Commission.”.

**SEC. 8. REVIEW.**

Section 7 (15 U.S.C. 6306) is amended—

(1) by striking “that, except as provided in subsection (b), no” in subsection (a)(2) and inserting “that no”;

(2) by striking paragraphs (3) and (4) of subsection (a) and inserting the following:

“(3) Procedures to review a summary suspension when a hearing before the boxing commission is requested by a boxer, licensee, manager, matchmaker, promoter, or other boxing service provider which provides an opportunity for that person to present evidence.”;

(3) by striking subsection (b); and

(4) by striking “(a) PROCEDURES.—”.

**SEC. 9. REPORTING.**

Section 8 (15 U.S.C. 6307) is amended—

(1) by striking “48 business hours” and inserting “2 business days”;

(2) by striking “bxxoing” and inserting “boxing”;

(3) by striking “each boxer registry.” and inserting “the Commission.”.

**SEC. 10. CONTRACT REQUIREMENTS.**

Section 9 (15 U.S.C. 6307a) is amended to read as follows:

**“SEC. 9. CONTRACT REQUIREMENTS.**

“(a) IN GENERAL.—The Commission, in consultation with the Association of Boxing Commissions, shall develop guidelines for minimum contractual provisions that shall be included in each bout agreement, boxer-manager contract, and promotional agreement. Each boxing commission shall ensure that these minimal contractual provisions are present in any such agreement or contract submitted to it.

**“(b) FILING AND APPROVAL REQUIREMENTS.—**

“(1) COMMISSION.—A manager or promoter shall submit a copy of each boxer-manager contract and each promotional agreement between that manager or promoter and a boxer to the Commission, and, if requested, to the boxing commission with jurisdiction over the bout.

“(2) BOXING COMMISSION.—A boxing commission may not approve a professional boxing match unless a copy of the bout agreement related to that match has been filed with it and approved by it.

“(c) BOND OR OTHER SURETY.—A boxing commission may not approve a professional boxing match unless the promoter of that match has posted a surety bond, cashier’s check, letter of credit, cash, or other security with the boxing commission in an amount acceptable to the boxing commission.”.

**SEC. 11. COERCIVE CONTRACTS.**

Section 10 (15 U.S.C. 6307b) is amended—

(1) by striking paragraph (3) of subsection (a);

(2) by inserting “OR ELIMINATION” after “MANDATORY” in the heading of subsection (b); and

(3) by inserting “or elimination” after “mandatory” in subsection (b).

**SEC. 12. SANCTIONING ORGANIZATIONS.**

(a) IN GENERAL.—Section 11 (15 U.S.C. 6307c) is amended to read as follows:

**“SEC. 11. SANCTIONING ORGANIZATIONS.**

“(a) OBJECTIVE CRITERIA.—Within 1 year after the date of enactment of the Professional Boxing Amendments Act of 2005, the Commission shall develop guidelines for objective and consistent written criteria for the rating of professional boxers based on

the athletic merits and professional record of the boxers. Within 90 days after the Commission’s promulgation of the guidelines, each sanctioning organization shall adopt the guidelines and follow them.

“(b) NOTIFICATION OF CHANGE IN RATING.—A sanctioning organization shall, with respect to a change in the rating of a boxer previously rated by such organization in the top 10 boxers—

“(1) post a copy, within 7 days after the change, on its Internet website or home page, if any, including an explanation of the change, for a period of not less than 30 days;

“(2) provide a copy of the rating change and a thorough explanation in writing under penalty of perjury to the boxer and the Commission;

“(3) provide the boxer an opportunity to appeal the ratings change to the sanctioning organization; and

“(4) apply the objective criteria for ratings required under subsection (a) in considering any such appeal.

“(c) CHALLENGE OF RATING.—If, after disposing with an appeal under subsection (b)(3), a sanctioning organization receives a petition from a boxer challenging that organization’s rating of the boxer, it shall (except to the extent otherwise required by the Commission), within 7 days after receiving the petition—

“(1) provide to the boxer a written explanation under penalty of perjury of the organization’s rating criteria, its rating of the boxer, and the rationale or basis for its rating (including a response to any specific questions submitted by the boxer); and

“(2) submit a copy of its explanation to the Association of Boxing Commissions and the Commission for their review.”.

(b) CONFORMING AMENDMENTS.—Section 18(e) (15 U.S.C. 6309(e)) is amended—

(1) by striking “FEDERAL TRADE COMMISSION,” in the subsection heading and inserting “UNITED STATES BOXING COMMISSION”; and

(2) by striking “Federal Trade Commission,” in paragraph (1) and inserting “United States Boxing Commission.”.

**SEC. 13. REQUIRED DISCLOSURES BY SANCTIONING ORGANIZATIONS.**

Section 12 (15 U.S.C. 6307d) is amended—

(1) by striking the matter preceding paragraph (1) and inserting “Within 7 days after a professional boxing match of 10 rounds or more, the sanctioning organization, if any, for that match shall provide to the Commission, and, if requested, to the boxing commission in the State or on Indian land responsible for regulating the match, a written statement of—”;

(2) by striking “will assess” in paragraph (1) and inserting “has assessed, or will assess.”; and

(3) by striking “will receive” in paragraph (2) and inserting “has received, or will receive.”.

**SEC. 14. REQUIRED DISCLOSURES BY PROMOTERS AND BROADCASTERS.**

Section 13 (15 U.S.C. 6307e) is amended—

(1) by striking “PROMOTERS,” in the section caption and inserting “PROMOTERS AND BROADCASTERS.”;

(2) by striking so much of subsection (a) as precedes paragraph (1) and inserting the following:

“(a) DISCLOSURES TO BOXING COMMISSIONS AND THE COMMISSION.—Within 7 days after a professional boxing match of 10 rounds or more, the promoter of any boxer participating in that match shall provide to the Commission, and, if requested, to the boxing commission in the State or on Indian land responsible for regulating the match—”;

(3) by striking "writing," in subsection (a)(1) and inserting "writing, other than a bout agreement previously provided to the commission,";

(4) by striking "all fees, charges, and expenses that will be" in subsection (a)(3)(A) and inserting "a written statement of all fees, charges, and expenses that have been, or will be,";

(5) by inserting "a written statement of" before "all" in subsection (a)(3)(B);

(6) by inserting "a statement of" before "any" in subsection (a)(3)(C);

(7) by striking the matter in subsection (b) following "BOXER.—" and preceding paragraph (1) and inserting "Within 7 days after a professional boxing match of 10 rounds or more, the promoter of the match shall provide to each boxer participating in the bout or match with whom the promoter has a bout or promotional agreement a statement of—";

(8) by striking "match;" in subsection (b)(1) and inserting "match, and that the promoter has paid, or agreed to pay, to any other person in connection with the match;" and

(9) by adding at the end the following:

"(d) REQUIRED DISCLOSURES BY BROADCASTERS.—

"(1) IN GENERAL.—A broadcaster that owns the television broadcast rights for a professional boxing match of 10 rounds or more shall, within 7 days after that match, provide to the Commission—

"(A) a statement of any advance, guarantee, or license fee paid or owed by the broadcaster to a promoter in connection with that match;

"(B) a copy of any contract executed by or on behalf of the broadcaster with—

"(i) a boxer who participated in that match; or

"(ii) the boxer's manager, promoter, promotional company, or other representative or the owner or representative of the site of the match; and

"(C) a list identifying sources of income received from the broadcast of the match.

"(2) COPY TO BOXING COMMISSION.—Upon request from the boxing commission in the State or Indian land responsible for regulating a match to which paragraph (1) applies, a broadcaster shall provide the information described in paragraph (1) to that boxing commission.

"(3) CONFIDENTIALITY.—The information provided to the Commission or to a boxing commission pursuant to this subsection shall be confidential and not revealed by the Commission or a boxing commission, except that the Commission may publish an analysis of the data in aggregate form or in a manner which does not disclose confidential information about identifiable broadcasters.

"(4) TELEVISION BROADCAST RIGHTS.—In paragraph (1), the term 'television broadcast rights' means the right to broadcast the match, or any part thereof, via a broadcast station, cable service, or multichannel video programming distributor as such terms are defined in section 3(5), 602(6), and 602(13) of the Communications Act of 1934 (47 U.S.C. 153(5), 602(6), and 602(13), respectively)."

#### SEC. 15. JUDGES AND REFEREES.

(a) IN GENERAL.—Section 16 (15 U.S.C. 6307h) is amended—

(1) by inserting "(a) LICENSING AND ASSIGNMENT REQUIREMENT.—" before "No person";

(2) by striking "certified and approved" and inserting "selected";

(3) by inserting "or Indian lands" after "State"; and

(4) by adding at the end the following:

"(b) CHAMPIONSHIP AND 10-ROUND BOUTS.— In addition to the requirements of subsection (a), no person may arrange, promote, organize, produce, or fight in a professional boxing match advertised to the public as a championship match or in a professional boxing match scheduled for 10 rounds or more unless all referees and judges participating in the match have been licensed by the Commission.

"(c) ROLE OF SANCTIONING ORGANIZATION.— A sanctioning organization may provide a list of judges and referees deemed qualified by that organization to a boxing commission, but the boxing commission shall select, license, and appoint the judges and referees participating in the match.

"(d) ASSIGNMENT OF NONRESIDENT JUDGES AND REFEREES.—A boxing commission may assign judges and referees who reside outside that commission's State or Indian land.

"(e) REQUIRED DISCLOSURE.—A judge or referee shall provide to the boxing commission responsible for regulating a professional boxing match in a State or on Indian land a statement of all consideration, including reimbursement for expenses, that the judge or referee has received, or will receive, from any source for participation in the match. If the match is scheduled for 10 rounds or more, the judge or referee shall also provide such a statement to the Commission."

(b) CONFORMING AMENDMENT.—Section 14 (15 U.S.C. 6307f) is repealed.

#### SEC. 16. MEDICAL REGISTRY.

The Act is amended by inserting after section 13 (15 U.S.C. 6307e) the following:

##### "SEC. 14. MEDICAL REGISTRY.

"(a) IN GENERAL.—The Commission shall establish and maintain, or certify a third party entity to establish and maintain, a medical registry that contains comprehensive medical records and medical denials or suspensions for every licensed boxer.

"(b) CONTENT; SUBMISSION.—The Commission shall determine—

"(1) the nature of medical records and medical suspensions of a boxer that are to be forwarded to the medical registry; and

"(2) the time within which the medical records and medical suspensions are to be submitted to the medical registry.

"(c) CONFIDENTIALITY.—The Commission shall establish confidentiality standards for the disclosure of personally identifiable information to boxing commissions that will—

"(1) protect the health and safety of boxers by making relevant information available to the boxing commissions for use but not public disclosure; and

"(2) ensure that the privacy of the boxers is protected."

#### SEC. 17. CONFLICTS OF INTEREST.

Section 17 (15 U.S.C. 6308) is amended—

(1) by striking "enforces State boxing laws," in subsection (a) and inserting "implements State or tribal boxing laws, no officer or employee of the Commission,";

(2) by striking "belong to," and inserting "hold office in," in subsection (a);

(3) by striking the last sentence of subsection (a);

(4) by striking subsection (b) and inserting the following:

"(b) BOXERS.—A boxer may not own or control, directly or indirectly, an entity that promotes the boxer's bouts if that entity is responsible for—

"(1) executing a bout agreement or promotional agreement with the boxer's opponent; or

"(2) providing any payment or other compensation to—

"(A) the boxer's opponent for participation in a bout with the boxer;

"(B) the boxing commission that will regulate the bout; or

"(C) ring officials who officiate at the bout."

#### SEC. 18. ENFORCEMENT.

Section 18 (15 U.S.C. 6309) is amended—

(1) by striking "(a) INJUNCTIONS.—" in subsection (a) and inserting "(a) ACTIONS BY ATTORNEY GENERAL.—";

(2) by inserting "any officer or employee of the Commission," after "laws," in subsection (b)(3);

(3) by inserting "has engaged in or" after "organization" in subsection (c);

(4) by striking "subsection (b)" in subsection (c)(3) and inserting "subsection (b), a civil penalty, or"; and

(5) by striking "boxer" in subsection (d) and inserting "person".

#### SEC. 19. REPEAL OF DEADWOOD.

Section 20 (15 U.S.C. 6311) is repealed.

#### SEC. 20. RECOGNITION OF TRIBAL LAW.

Section 22 (15 U.S.C. 6313) is amended—

(1) by insert "OR TRIBAL" in the section heading after "STATE"; and

(2) by inserting "or Indian tribe" after "State".

#### SEC. 21. ESTABLISHMENT OF UNITED STATES BOXING COMMISSION.

(a) IN GENERAL.—The Act is amended by adding at the end the following:

##### "TITLE II—UNITED STATES BOXING COMMISSION

##### "SEC. 201. PURPOSE.

"The purpose of this title is to protect the health, safety, and welfare of boxers and to ensure fairness in the sport of professional boxing.

##### "SEC. 202. UNITED STATES BOXING COMMISSION.

"(a) IN GENERAL.—The United States Boxing Commission is established as a commission within the Department of Commerce.

##### "(b) MEMBERS.—

"(1) IN GENERAL.—The Commission shall consist of 3 members appointed by the President, by and with the advice and consent of the Senate.

##### "(2) QUALIFICATIONS.—

"(A) IN GENERAL.—Each member of the Commission shall be a citizen of the United States who—

"(i) has extensive experience in professional boxing activities or in a field directly related to professional sports;

"(ii) is of outstanding character and recognized integrity; and

"(iii) is selected on the basis of training, experience, and qualifications and without regard to political party affiliation.

"(B) SPECIFIC QUALIFICATIONS FOR CERTAIN MEMBERS.—At least 1 member of the Commission shall be a former member of a local boxing authority. If practicable, at least 1 member of the Commission shall be a physician or other health care professional duly licensed as such.

"(C) DISINTERESTED PERSONS.—No member of the Commission may, while serving as a member of the Commission—

"(i) be engaged as a professional boxer, boxing promoter, agent, fight manager, matchmaker, referee, judge, or in any other capacity in the conduct of the business of professional boxing;

"(ii) have any pecuniary interest in the earnings of any boxer or the proceeds or outcome of any boxing match; or

"(iii) serve as a member of a boxing commission.

"(3) BIPARTISAN MEMBERSHIP.—Not more than 2 members of the Commission may be members of the same political party.

“(4) GEOGRAPHIC BALANCE.—Not more than 2 members of the Commission may be residents of the same geographic region of the United States when appointed to the Commission. For purposes of the preceding sentence, the area of the United States east of the Mississippi River is a geographic region, and the area of the United States west of the Mississippi River is a geographic region.

“(5) TERMS.—

“(A) IN GENERAL.—The term of a member of the Commission shall be 3 years.

“(B) REAPPOINTMENT.—Members of the Commission may be reappointed to the Commission.

“(C) MIDTERM VACANCIES.—A member of the Commission appointed to fill a vacancy in the Commission occurring before the expiration of the term for which the member's predecessor was appointed shall be appointed for the remainder of that unexpired term.

“(D) CONTINUATION PENDING REPLACEMENT.—A member of the Commission may serve after the expiration of that member's term until a successor has taken office.

“(6) REMOVAL.—A member of the Commission may be removed by the President only for cause.

“(c) EXECUTIVE DIRECTOR.—

“(1) IN GENERAL.—The Commission shall employ an Executive Director to perform the administrative functions of the Commission under this Act, and such other functions and duties of the Commission as the Commission shall specify.

“(2) DISCHARGE OF FUNCTIONS.—Subject to the authority, direction, and control of the Commission the Executive Director shall carry out the functions and duties of the Commission under this Act.

“(d) GENERAL COUNSEL.—The Commission shall employ a General Counsel to provide legal counsel and advice to the Executive Director and the Commission in the performance of its functions under this Act, and to carry out such other functions and duties as the Commission shall specify.

“(e) STAFF.—The Commission shall employ such additional staff as the Commission considers appropriate to assist the Executive Director and the General Counsel in carrying out the functions and duties of the Commission under this Act.

“(f) COMPENSATION.—

“(1) MEMBERS OF COMMISSION.—

“(A) IN GENERAL.—Each member of the Commission shall be compensated at a rate equal to the daily equivalent of the annual rate of basic pay prescribed for level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day (including travel time) during which such member is engaged in the performance of the duties of the Commission.

“(B) TRAVEL EXPENSES.—The members of the Commission shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while away from their homes or regular places of business in the performance of services for the Commission.

“(2) EXECUTIVE DIRECTOR AND STAFF.—The Commission shall fix the compensation of the Executive Director, the General Counsel, and other personnel of the Commission. The rate of pay for the Executive Director, the General Counsel, and other personnel may not exceed the rate payable for level V of the Executive Schedule under section 5316 of title 5, United States Code.

“SEC. 203. FUNCTIONS.

“(a) PRIMARY FUNCTIONS.—The primary functions of the Commission are—

“(1) to protect the health, safety, and general interests of boxers consistent with the provisions of this Act; and

“(2) to ensure uniformity, fairness, and integrity in professional boxing.

“(b) SPECIFIC FUNCTIONS.—The Commission shall—

“(1) administer title I of this Act;

“(2) promulgate uniform standards for professional boxing in consultation with the Association of Boxing Commissions;

“(3) except as otherwise determined by the Commission, oversee all professional boxing matches in the United States;

“(4) work with the boxing commissions of the several States and tribal organizations—

“(A) to improve the safety, integrity, and professionalism of professional boxing in the United States;

“(B) to enhance physical, medical, financial, and other safeguards established for the protection of professional boxers; and

“(C) to improve the status and standards of professional boxing in the United States;

“(5) ensure, in cooperation with the Attorney General (who shall represent the Commission in any judicial proceeding under this Act), the chief law enforcement officer of the several States, and other appropriate officers and agencies of Federal, State, and local government, that Federal and State laws applicable to professional boxing matches in the United States are vigorously, effectively, and fairly enforced;

“(6) review boxing commission regulations for professional boxing and provide assistance to such authorities in meeting minimum standards prescribed by the Commission under this title;

“(7) serve as the coordinating body for all efforts in the United States to establish and maintain uniform minimum health and safety standards for professional boxing;

“(8) if the Commission determines it to be appropriate, publish a newspaper, magazine, or other publication and establish and maintain a website consistent with the purposes of the Commission;

“(9) procure the temporary and intermittent services of experts and consultants to the extent authorized by section 3109(b) of title 5, United States Code, at rates the Commission determines to be reasonable; and

“(10) promulgate rules, regulations, and guidance, and take any other action necessary and proper to accomplish the purposes of, and consistent with, the provisions of this title.

“(c) PROHIBITIONS.—The Commission may not—

“(1) promote boxing events or rank professional boxers; or

“(2) provide technical assistance to, or authorize the use of the name of the Commission by, boxing commissions that do not comply with requirements of the Commission.

“(d) USE OF NAME.—The Commission shall have the exclusive right to use the name ‘United States Boxing Commission’. Any person who, without the permission of the Commission, uses that name or any other exclusive name, trademark, emblem, symbol, or insignia of the Commission for the purpose of inducing the sale or exchange of any goods or services, or to promote any exhibition, performance, or sporting event, shall be subject to suit in a civil action by the Commission for the remedies provided in the Act of July 5, 1946 (commonly known as the ‘Trademark Act of 1946’; 15 U.S.C. 1051 et seq.).

“SEC. 204. LICENSING AND REGISTRATION OF BOXING PERSONNEL.

“(a) LICENSING.—

“(1) REQUIREMENT FOR LICENSE.—No person may compete in a professional boxing match or serve as a boxing manager, boxing promoter, or sanctioning organization for a professional boxing match except as provided in a license granted to that person under this subsection.

“(2) APPLICATION AND TERM.—

“(A) IN GENERAL.—The Commission shall—

“(i) establish application procedures, forms, and fees;

“(ii) establish and publish appropriate standards for licenses granted under this section; and

“(iii) issue a license to any person who, as determined by the Commission, meets the standards established by the Commission under this title.

“(B) DURATION.—A license issued under this section shall be for a renewable—

“(i) 4-year term for a boxer; and

“(ii) 2-year term for any other person.

“(C) PROCEDURE.—The Commission may issue a license under this paragraph through boxing commissions or in a manner determined by the Commission.

“(b) LICENSING FEES.—

“(1) AUTHORITY.—The Commission may prescribe and charge reasonable fees for the licensing of persons under this title. The Commission may set, charge, and adjust varying fees on the basis of classifications of persons, functions, and events determined appropriate by the Commission.

“(2) LIMITATIONS.—In setting and charging fees under paragraph (1), the Commission shall ensure that, to the maximum extent practicable—

“(A) club boxing is not adversely effected;

“(B) sanctioning organizations and promoters pay comparatively the largest portion of the fees; and

“(C) boxers pay as small a portion of the fees as is possible.

“(3) COLLECTION.—Fees established under this subsection may be collected through boxing commissions or by any other means determined appropriate by the Commission.

“SEC. 205. NATIONAL REGISTRY OF BOXING PERSONNEL.

“(a) REQUIREMENT FOR REGISTRY.—The Commission shall establish and maintain (or authorize a third party to establish and maintain) a unified national computerized registry for the collection, storage, and retrieval of information related to the performance of its duties.

“(b) CONTENTS.—The information in the registry shall include the following:

“(1) BOXERS.—A list of professional boxers and data in the medical registry established under section 114 of this Act, which the Commission shall secure from disclosure in accordance with the confidentiality requirements of section 114(c).

“(2) OTHER PERSONNEL.—Information (pertinent to the sport of professional boxing) on boxing promoters, boxing matchmakers, boxing managers, trainers, cut men, referees, boxing judges, physicians, and any other personnel determined by the Commission as performing a professional activity for professional boxing matches.

“SEC. 206. CONSULTATION REQUIREMENTS.

“The Commission shall consult with the Association of Boxing Commissions—

“(1) before prescribing any regulation or establishing any standard under the provisions of this title; and

“(2) not less than once each year regarding matters relating to professional boxing.

“SEC. 207. MISCONDUCT.

“(a) SUSPENSION AND REVOCATION OF LICENSE OR REGISTRATION.—



“(1) **AUTHORITY.**—The Commission may, after notice and opportunity for a hearing, suspend or revoke any license issued under this title if the Commission finds that—

“(A) the license holder has violated any provision of this Act;

“(B) there are reasonable grounds for belief that a standard prescribed by the Commission under this title is not being met, or that bribery, collusion, intentional losing, racketeering, extortion, or the use of unlawful threats, coercion, or intimidation have occurred in connection with a license; or

“(C) the suspension or revocation is necessary for the protection of health and safety or is otherwise in the public interest.

“(2) **PERIOD OF SUSPENSION.**—

“(A) **IN GENERAL.**—A suspension of a license under this section shall be effective for a period determined appropriate by the Commission except as provided in subparagraph (B).

“(B) **SUSPENSION FOR MEDICAL REASONS.**—In the case of a suspension or denial of the license of a boxer for medical reasons by the Commission, the Commission may terminate the suspension or denial at any time that a physician certifies that the boxer is fit to participate in a professional boxing match. The Commission shall prescribe the standards and procedures for accepting certifications under this subparagraph.

“(3) **PERIOD OF REVOCATION.**—In the case of a revocation of the license of a boxer, the revocation shall be for a period of not less than 1 year.

“(b) **INVESTIGATIONS AND INJUNCTIONS.**—

“(1) **AUTHORITY.**—The Commission may—

“(A) conduct any investigation that it considers necessary to determine whether any person has violated, or is about to violate, any provision of this Act or any regulation prescribed under this Act;

“(B) require or permit any person to file with it a statement in writing, under oath or otherwise as the Commission shall determine, as to all the facts and circumstances concerning the matter to be investigated;

“(C) in its discretion, publish information concerning any violations; and

“(D) investigate any facts, conditions, practices, or matters to aid in the enforcement of the provisions of this Act, in the prescribing of regulations under this Act, or in securing information to serve as a basis for recommending legislation concerning the matters to which this Act relates.

“(2) **POWERS.**—

“(A) **IN GENERAL.**—For the purpose of any investigation under paragraph (1) or any other proceeding under this title—

“(i) any officer designated by the Commission may administer oaths and affirmations, subpoena or otherwise compel the attendance of witnesses, take evidence, and require the production of any books, papers, correspondence, memoranda, or other records the Commission considers relevant or material to the inquiry; and

“(ii) the provisions of sections 6002 and 6004 of title 18, United States Code, shall apply.

“(B) **WITNESSES AND EVIDENCE.**—The attendance of witnesses and the production of any documents under subparagraph (A) may be required from any place in the United States, including Indian land, at any designated place of hearing.

“(3) **ENFORCEMENT OF SUBPOENAS.**—

“(A) **CIVIL ACTION.**—In case of contumacy by, or refusal to obey a subpoena issued to, any person, the Commission may file an action in any district court of the United States within the jurisdiction of which an investigation or proceeding is carried out, or

where that person resides or carries on business, to enforce the attendance and testimony of witnesses and the production of books, papers, correspondence, memorandums, and other records. The court may issue an order requiring the person to appear before the Commission to produce records, if so ordered, or to give testimony concerning the matter under investigation or in question.

“(B) **FAILURE TO OBEY.**—Any failure to obey an order issued by a court under subparagraph (A) may be punished as contempt of that court.

“(C) **PROCESS.**—All process in any contempt case under subparagraph (A) may be served in the judicial district in which the person is an inhabitant or in which the person may be found.

“(4) **EVIDENCE OF CRIMINAL MISCONDUCT.**—

“(A) **IN GENERAL.**—No person may be excused from attending and testifying or from producing books, papers, contracts, agreements, and other records and documents before the Commission, in obedience to the subpoena of the Commission, or in any cause or proceeding instituted by the Commission, on the ground that the testimony or evidence, documentary or otherwise, required of that person may tend to incriminate the person or subject the person to a penalty or forfeiture.

“(B) **LIMITED IMMUNITY.**—No individual may be prosecuted or subject to any penalty or forfeiture for, or on account of, any transaction, matter, or thing concerning the matter about which that individual is compelled, after having claimed a privilege against self-incrimination, to testify or produce evidence, documentary or otherwise, except that the individual so testifying shall not be exempt from prosecution and punishment for perjury committed in so testifying.

“(5) **INJUNCTIVE RELIEF.**—If the Commission determines that any person is engaged or about to engage in any act or practice that constitutes a violation of any provision of this Act, or of any regulation prescribed under this Act, the Commission may bring an action in the appropriate district court of the United States, the United States District Court for the District of Columbia, or the United States courts of any territory or other place subject to the jurisdiction of the United States, to enjoin the act or practice, and upon a proper showing, the court shall grant without bond a permanent or temporary injunction or restraining order.

“(6) **MANDAMUS.**—Upon application of the Commission, the district courts of the United States, the United States District Court for the District of Columbia, and the United States courts of any territory or other place subject to the jurisdiction of the United States, shall have jurisdiction to issue writs of mandamus commanding any person to comply with the provisions of this Act or any order of the Commission.

“(C) **INTERVENTION IN CIVIL ACTIONS.**—

“(1) **IN GENERAL.**—The Commission, on behalf of the public interest, may intervene of right as provided under rule 24(a) of the Federal Rules of Civil Procedure in any civil action relating to professional boxing filed in a district court of the United States.

“(2) **AMICUS FILING.**—The Commission may file a brief in any action filed in a court of the United States on behalf of the public interest in any case relating to professional boxing.

“(d) **HEARINGS BY COMMISSION.**—Hearings conducted by the Commission under this Act shall be public and may be held before any officer of the Commission. The Commission

shall keep appropriate records of the hearings.

“**SEC. 208. NONINTERFERENCE WITH BOXING COMMISSIONS.**

“(a) **NONINTERFERENCE.**—Nothing in this Act prohibits any boxing commission from exercising any of its powers, duties, or functions with respect to the regulation or supervision of professional boxing or professional boxing matches to the extent not inconsistent with the provisions of this Act.

“(b) **MINIMUM STANDARDS.**—Nothing in this Act prohibits any boxing commission from enforcing local standards or requirements that exceed the minimum standards or requirements promulgated by the Commission under this Act.

“**SEC. 209. ASSISTANCE FROM OTHER AGENCIES.**

“Any employee of any executive department, agency, bureau, board, commission, office, independent establishment, or instrumentality may be detailed to the Commission, upon the request of the Commission, on a reimbursable or nonreimbursable basis, with the consent of the appropriate authority having jurisdiction over the employee. While so detailed, an employee shall continue to receive the compensation provided pursuant to law for the employee’s regular position of employment and shall retain, without interruption, the rights and privileges of that employment.

“**SEC. 210. REPORTS.**

“(a) **ANNUAL REPORT.**—The Commission shall submit a report on its activities to the Senate Committee on Commerce, Science, and Transportation and the House of Representatives Committee on Commerce each year. The annual report shall include—

“(1) a detailed discussion of the activities of the Commission for the year covered by the report; and

“(2) an overview of the licensing and enforcement activities of the State and tribal organization boxing commissions.

“(b) **PUBLIC REPORT.**—The Commission shall annually issue and publicize a report of the Commission on the progress made at Federal and State levels and on Indian lands in the reform of professional boxing, which shall include comments on issues of continuing concern to the Commission.

“(c) **FIRST ANNUAL REPORT ON THE COMMISSION.**—The first annual report under this title shall be submitted not later than 2 years after the effective date of this title.

“**SEC. 211. INITIAL IMPLEMENTATION.**

“(a) **TEMPORARY EXEMPTION.**—The requirements for licensing under this title do not apply to a person for the performance of an activity as a boxer, boxing judge, or referee, or the performance of any other professional activity in relation to a professional boxing match, if the person is licensed by a boxing commission to perform that activity as of the effective date of this title.

“(b) **EXPIRATION.**—The exemption under subsection (a) with respect to a license issued by a boxing commission expires on the earlier of—

“(1) the date on which the license expires; or

“(2) the date that is 2 years after the date of the enactment of the Professional Boxing Amendments Act of 2005.

“**SEC. 212. AUTHORIZATION OF APPROPRIATIONS.**

“(a) **IN GENERAL.**—There are authorized to be appropriated for the Commission for each fiscal year such sums as may be necessary for the Commission to perform its functions for that fiscal year.

“(b) **RECEIPTS CREDITED AS OFFSETTING COLLECTIONS.**—Notwithstanding section 3302

of title 31, United States Code, any fee collected under this title—

“(1) shall be credited as offsetting collections to the account that finances the activities and services for which the fee is imposed;

“(2) shall be available for expenditure only to pay the costs of activities and services for which the fee is imposed; and

“(3) shall remain available until expended.”.

(b) CONFORMING AMENDMENTS.—

(1) PBSA.—The Professional Boxing Safety Act of 1996, as amended by this Act, is further amended—

(A) by amending section 1 to read as follows:

**“SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

“(a) SHORT TITLE.—This Act may be cited as the ‘Professional Boxing Safety Act’.

“(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

- “Sec. 1. Short title; table of contents.
- “Sec. 2. Definitions.

**“TITLE I—PROFESSIONAL BOXING SAFETY**

- “Sec. 101. Purposes.
- “Sec. 102. Approval or sanction requirement.
- “Sec. 103. Safety standards.
- “Sec. 104. Registration.
- “Sec. 105. Review.
- “Sec. 106. Reporting.
- “Sec. 107. Contract requirements.
- “Sec. 108. Protection from coercive contracts.
- “Sec. 109. Sanctioning organizations.
- “Sec. 110. Required disclosures to State boxing commissions by sanctioning organizations.
- “Sec. 111. Required disclosures by promoters and broadcasters.
- “Sec. 112. Medical registry.
- “Sec. 113. Confidentiality.
- “Sec. 114. Judges and referees.
- “Sec. 115. Conflicts of interest.
- “Sec. 116. Enforcement.
- “Sec. 117. Professional boxing matches conducted on Indian lands.
- “Sec. 118. Relationship with State or Tribal law.

**“TITLE II—UNITED STATES BOXING COMMISSION**

- “Sec. 201. Purpose.
- “Sec. 202. United States Boxing Commission.
- “Sec. 203. Functions.
- “Sec. 204. Licensing and registration of boxing personnel.
- “Sec. 205. National registry of boxing personnel.
- “Sec. 206. Consultation requirements.
- “Sec. 207. Misconduct.
- “Sec. 208. Noninterference with boxing commissions
- “Sec. 209. Assistance from other agencies.
- “Sec. 210. Reports.
- “Sec. 211. Initial implementation.
- “Sec. 212. Authorization of appropriations.”;

(B) by inserting before section 3 the following:

**“TITLE I—PROFESSIONAL BOXING SAFETY”;**

(C) by redesignating sections 3, 4, 5, 6, 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 21, and 22 as sections 101 through 118, respectively;

(D) by striking subsection (a) of section 113, as redesignated, and inserting the following:

“(a) IN GENERAL.—Except to the extent required in a legal, administrative, or judicial

proceeding, a boxing commission, an Attorney General, or the Commission may not disclose to the public any matter furnished by a promoter under section 111.”;

(E) by striking “section 13” in subsection (b) of section 113, as redesignated, and inserting “section 111”;

(F) by striking “9(b), 10, 11, 12, 13, 14, or 16,” in paragraph (1) of section 116(b), as redesignated, and inserting “107, 108, 109, 110, 111, or 114.”;

(G) by striking “9(b), 10, 11, 12, 13, 14, or 16” in paragraph (2) of section 116(b), as redesignated, and inserting “107, 108, 109, 110, 111, or 114.”;

(H) by striking “section 17(a)” in subsection (b)(3) of section 116, as redesignated, and inserting “section 115(a)”;

(I) by striking “section 10” in subsection (e)(3) of section 116, as redesignated, and inserting “section 108”;

(J) by striking “of this Act” each place it appears in sections 101 through 120, as redesignated, and inserting “of this title”.

(2) COMPENSATION OF MEMBERS.—Section 5315 of title 5, United States Code, is amended by adding at the end the following:

“Members of the United States Boxing Commission.”.

**SEC. 22. STUDY AND REPORT ON DEFINITION OF PROMOTER.**

(a) STUDY.—The United States Boxing Commission shall conduct a study on how the term “promoter” should be defined for purposes of the Professional Boxing Safety Act.

(b) HEARINGS.—As part of that study, the Commission shall hold hearings and solicit testimony at those hearings from boxers, managers, promoters, premium, cable, and satellite program service providers, hotels, casinos, resorts, and other commercial establishments that host or sponsor professional boxing matches, and other interested parties with respect to the definition of that term as it is used in the Professional Boxing Safety Act.

(c) REPORT.—Not later than 12 months after the date of the enactment of this Act, the Commission shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the Committee on Energy and Commerce of the House of Representatives a report on the study conducted under subsection (a). The report shall—

(1) set forth a proposed definition of the term “promoter” for purposes of the Professional Boxing Safety Act; and

(2) describe the findings, conclusions, and rationale of the Commission for the proposed definition, together with any recommendations of the Commission, based on the study.

**SEC. 23. EFFECTIVE DATE.**

(a) IN GENERAL.—Except as provided in subsection (b), the amendments made by this Act shall take effect on the date of enactment of this Act.

(b) 1-YEAR DELAY FOR CERTAIN TITLE II PROVISIONS.—Sections 205 through 212 of the Professional Boxing Safety Act of 1996, as added by section 21(a) of this Act, shall take effect 1 year after the date of enactment of this Act.

By Mr. JEFFORDS (for himself, Ms. COLLINS, Mr. LIEBERMAN, Ms. SNOWE, Mr. SCHUMER, Mr. BIDEN, Mrs. BOXER, Mrs. CLINTON, Mr. CORZINE, Mr. DODD, Mr. FEINGOLD, Mrs. FEINSTEIN, Mr. KENNEDY, Mr. KERRY, Mr. LAUTENBERG, Mr. LEAHY, Mr. REED, and Mr. SARBANES):

S. 150. A bill to amend the Clean Air Act to reduce emissions from electric powerplants, and for other purposes; to the Committee on Environment and Public Works.

Mr. JEFFORDS. Mr. President, I am both sad and happy to re-introduce the Clean Power Act again with Senators LIEBERMAN and COLLINS and the other 16 cosponsors of the legislation from the last Congress. I am happy that they are all still as committed as I am to the fight to reduce pollution and to protect the public’s health and to clean up and conserve the environment for future generations.

I am sad that we have not made more progress in this fight to reduce harmful emissions of sulfur dioxides (SO<sub>x</sub>), nitrogen oxides (NO<sub>x</sub>), mercury, and carbon dioxide from fossil fuel power plants. More than 25,000 people are dying prematurely every year because of fine particulate pollution (PM<sub>2.5</sub>) that is emitted by power plants in the form of SO<sub>x</sub> and NO<sub>x</sub>. More than 4,000 people are dying of heart attacks due to ozone exposure, part of which is caused by power plant emissions. And, over 160 million people are living in areas with unhealthy air quality.

Acid rain continues to fall on our forests and lakes stressing ecosystems in the Northeast and the Southeast. Nearly all the States have some kind of fish consumption warning or advisory due to mercury contamination. And, earlier this week, the chairman of the International Panel on Climate Change, who was placed at the request of the Bush Administration, said that he personally believes that the world has “already reached the level of dangerous concentrations of carbon dioxide in the atmosphere.”

I am sad because there has been zero movement on multi-pollutant legislation in Congress since this legislation was approved by the Senate Committee on Environment and Public Works in June 2002 in basically the same form we are introducing. As Senators may be aware, prior to that Committee action, I and Senator REID before me, sought to engage in a bipartisan dialogue to move four pollutant legislation. Though the President promised to support such legislation while a candidate in 2000, he reversed himself on that pledge in early 2001.

Since early 2001, the Administration refused to negotiate, to consider compromise or even to respond to legitimate requests for information or timely technical assistance. Instead, they have concentrated their efforts on undermining the Clean Air Act with a particularly focus on gutting New Source Review. They have not shown any real interest in legislating in this matter.

I am sad that the Administration’s general approach has been to go backward before 1990, to undue President Bush Sr.’s legacy. That is not what the

American people want and it is not what they and their children deserve. They deserve better. They deserve the promise of the Clean Air Act which is constant improvement and moving forward to provide safe air for everyone to breathe.

It is long past time that all power plants in this country meet modern emission performance standards. There is simply no excuse in a technologically advanced society like ours to have power plants running on 1930s technology. It should be embarrassing for us all and requires a swift and concerted effort and significantly more funding than the Administration and Congress have appropriated thus far to maximize the use of all of our energy resources, including coal and renewables, in an environmentally friendly way.

Simply letting these old dirty dinosaurs keep chugging along is bad for public health and the environment and bad for innovation and the development of new technologies. It is a stone age response to a modern day problem.

Mr. President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 150

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Clean Power Act of 2005".

#### SEC. 2. ELECTRIC ENERGY GENERATION EMISSION REDUCTIONS.

(a) IN GENERAL.—The Clean Air Act (42 U.S.C. 7401 et seq.) is amended by adding at the end the following:

##### "TITLE VII—ELECTRIC ENERGY GENERATION EMISSION REDUCTIONS

- "Sec. 701. Findings.
- "Sec. 702. Purposes.
- "Sec. 703. Definitions.
- "Sec. 704. Emission limitations.
- "Sec. 705. Emission allowances.
- "Sec. 706. Permitting and trading of emission allowances.
- "Sec. 707. Emission allowance allocation.
- "Sec. 708. Mercury emission limitations.
- "Sec. 709. Other hazardous air pollutants.
- "Sec. 710. Effect of failure to promulgate regulations.
- "Sec. 711. Prohibitions.
- "Sec. 712. Modernization of electricity generating facilities.
- "Sec. 713. Relationship to other law.

#### "SEC. 701. FINDINGS.

"Congress finds that—

"(1) public health and the environment continue to suffer as a result of pollution emitted by powerplants across the United States, despite the success of Public Law 101-549 (commonly known as the 'Clean Air Act Amendments of 1990') (42 U.S.C. 7401 et seq.) in reducing emissions;

"(2) according to the most reliable scientific knowledge, acid rain precursors must be significantly reduced for the ecosystems of the Northeast and Southeast to recover

from the ecological harm caused by acid deposition;

"(3) because lakes and sediments across the United States are being contaminated by mercury emitted by powerplants, there is an increasing risk of mercury poisoning of aquatic habitats and fish-consuming human populations;

"(4)(A) electricity generation accounts for approximately 40 percent of the total emissions in the United States of carbon dioxide, a major greenhouse gas causing global warming; and

"(B) the quantity of carbon dioxide in the atmosphere is growing without constraint and well beyond the international commitments of the United States;

"(5) the cumulative impact of powerplant emissions on public and environmental health must be addressed swiftly by reducing those harmful emissions to levels that are less threatening; and

"(6)(A) the atmosphere is a public resource; and

"(B) emission allowances, representing permission to use that resource for disposal of air pollution from electricity generation, should be allocated to promote public purposes, including—

"(i) protecting electricity consumers from adverse economic impacts;

"(ii) providing transition assistance to adversely affected employees, communities, and industries; and

"(iii) promoting clean energy resources and energy efficiency.

#### "SEC. 702. PURPOSES.

"The purposes of this title are—

"(1) to alleviate the environmental and public health damage caused by emissions of sulfur dioxide, nitrogen oxides, carbon dioxide, and mercury resulting from the combustion of fossil fuels in the generation of electric and thermal energy;

"(2) to reduce by 2010 the annual national emissions from electricity generating facilities to not more than—

"(A) 2,250,000 tons of sulfur dioxide;

"(B) 1,510,000 tons of nitrogen oxides; and

"(C) 2,050,000,000 tons of carbon dioxide;

"(3) to reduce by 2009 the annual national emissions of mercury from electricity generating facilities to not more than 5 tons;

"(4) to effectuate the reductions described in paragraphs (2) and (3) by—

"(A) requiring electricity generating facilities to comply with specified emission limitations by specified deadlines; and

"(B) allowing electricity generating facilities to meet the emission limitations (other than the emission limitation for mercury) through an alternative method of compliance consisting of an emission allowance and transfer system; and

"(5) to encourage energy conservation, use of renewable and clean alternative technologies, and pollution prevention as long-range strategies, consistent with this title, for reducing air pollution and other adverse impacts of energy generation and use.

#### "SEC. 703. DEFINITIONS.

"In this title:

"(1) COVERED POLLUTANT.—The term 'covered pollutant' means—

"(A) sulfur dioxide;

"(B) any nitrogen oxide;

"(C) carbon dioxide; and

"(D) mercury.

"(2) ELECTRICITY GENERATING FACILITY.—The term 'electricity generating facility' means an electric or thermal electricity generating unit, a combination of such units, or a combination of 1 or more such units and 1 or more combustion devices, that—

"(A) has a nameplate capacity of 15 megawatts or more (or the equivalent in thermal energy generation, determined in accordance with a methodology developed by the Administrator);

"(B) generates electric energy, for sale, through combustion of fossil fuel; and

"(C) emits a covered pollutant into the atmosphere.

"(3) ELECTRICITY INTENSIVE PRODUCT.—The term 'electricity intensive product' means a product with respect to which the cost of electricity consumed in the production of the product represents more than 5 percent of the value of the product.

"(4) EMISSION ALLOWANCE.—The term 'emission allowance' means a limited authorization to emit in accordance with this title—

"(A) 1 ton of sulfur dioxide;

"(B) 1 ton of nitrogen oxides; or

"(C) 1 ton of carbon dioxide.

"(5) ENERGY EFFICIENCY PROJECT.—The term 'energy efficiency project' means any specific action (other than ownership or operation of an energy efficient building) commenced after the date of enactment of this title—

"(A) at a facility (other than an electricity generating facility), that verifiably reduces the annual electricity or natural gas consumption per unit output of the facility, as compared with the annual electricity or natural gas consumption per unit output that would be expected in the absence of an allocation of emission allowances (as determined by the Administrator); or

"(B) by an entity that is primarily engaged in the transmission and distribution of electricity, that significantly improves the efficiency of that type of entity, as compared with standards for efficiency developed by the Administrator, in consultation with the Secretary of Energy, after the date of enactment of this title.

"(6) ENERGY EFFICIENT BUILDING.—The term 'energy efficient building' means a residential building or commercial building completed after the date of enactment of this title for which the projected lifetime consumption of electricity or natural gas for heating, cooling, and ventilation is at least 30 percent less than the lifetime consumption of a typical new residential building or commercial building, as determined by the Administrator (in consultation with the Secretary of Energy)—

"(A) on a State or regional basis; and

"(B) taking into consideration—

"(i) applicable building codes; and

"(ii) consumption levels achieved in practice by new residential buildings or commercial buildings in the absence of an allocation of emission allowances.

"(7) ENERGY EFFICIENT PRODUCT.—The term 'energy efficient product' means a product manufactured after the date of enactment of this title that has an expected lifetime electricity or natural gas consumption that—

"(A) is less than the average lifetime electricity or natural gas consumption for that type of product; and

"(B) does not exceed the lesser of—

"(i) the maximum energy consumption that qualifies for the applicable Energy Star label for that type of product; or

"(ii) the average energy consumption of the most efficient 25 percent of that type of product manufactured in the same year.

"(8) LIFETIME.—The term 'lifetime' means—

"(A) in the case of a residential building that is an energy efficient building, 30 years;

“(B) in the case of a commercial building that is an energy efficient building, 15 years; and

“(C) in the case of an energy efficient product, a period determined by the Administrator to be the average life of that type of energy efficient product.

“(9) MERCURY.—The term ‘mercury’ includes any mercury compound.

“(10) NEW CLEAN FOSSIL FUEL-FIRED ELECTRICITY GENERATING UNIT.—The term ‘new clean fossil fuel-fired electricity generating unit’ means a unit that—

“(A) has been in operation for 10 years or less; and

“(B) is—

“(i) a natural gas fired generator that—

“(I) has an energy conversion efficiency of at least 55 percent; and

“(II) uses best available control technology (as defined in section 169);

“(ii) a generator that—

“(I) uses integrated gasification combined cycle technology;

“(II) uses best available control technology (as defined in section 169); and

“(III) has an energy conversion efficiency of at least 45 percent; or

“(iii) a fuel cell operating on fuel derived from a nonrenewable source of energy.

“(11) NONWESTERN REGION.—The term ‘nonwestern region’ means the area of the States that is not included in the western region.

“(12) RENEWABLE ELECTRICITY GENERATING UNIT.—The term ‘renewable electricity generating unit’ means a unit that—

“(A) has been in operation for 10 years or less; and

“(B) generates electric energy by means of—

“(i) wind;

“(ii) biomass;

“(iii) landfill gas;

“(iv) a geothermal, solar thermal, or photovoltaic source; or

“(v) a fuel cell operating on fuel derived from a renewable source of energy.

“(13) SMALL ELECTRICITY GENERATING FACILITY.—The term ‘small electricity generating facility’ means an electric or thermal electricity generating unit, or combination of units, that—

“(A) has a nameplate capacity of less than 15 megawatts (or the equivalent in thermal energy generation, determined in accordance with a methodology developed by the Administrator);

“(B) generates electric energy, for sale, through combustion of fossil fuel; and

“(C) emits a covered pollutant into the atmosphere.

“(14) WESTERN REGION.—The term ‘western region’ means the area comprising the States of Arizona, California, Colorado, Idaho, Montana, Nevada, New Mexico, Oregon, Utah, Washington, and Wyoming.

**“SEC. 704. EMISSION LIMITATIONS.**

“(a) IN GENERAL.—Subject to subsections (b) and (c), the Administrator shall promulgate regulations to ensure that, during 2010 and each year thereafter, the total annual emissions of covered pollutants from all electricity generating facilities located in all States does not exceed—

“(1) in the case of sulfur dioxide—

“(A) 275,000 tons in the western region; or

“(B) 1,975,000 tons in the nonwestern region;

“(2) in the case of nitrogen oxides, 1,510,000 tons;

“(3) in the case of carbon dioxide, 2,050,000,000 tons; or

“(4) in the case of mercury, 5 tons.

“(b) EXCESS EMISSIONS BASED ON UNUSED ALLOWANCES.—The regulations promulgated

under subsection (a) shall authorize emissions of covered pollutants in excess of the national emission limitations established under that subsection for a year to the extent that the number of tons of the excess emissions is less than or equal to the number of emission allowances that are—

“(1) used in the year; but

“(2) allocated for any previous year under section 707.

“(c) REDUCTIONS.—For 2010 and each year thereafter, the quantity of emissions specified for each covered pollutant in subsection (a) shall be reduced by the sum of—

“(1) the number of tons of the covered pollutant that were emitted by small electricity generating facilities in the second preceding year; and

“(2) any number of tons of reductions in emissions of the covered pollutant required under section 705(h).

**“SEC. 705. EMISSION ALLOWANCES.**

“(a) CREATION AND ALLOCATION.—

“(1) IN GENERAL.—For 2010 and each year thereafter, subject to paragraph (2), there are created, and the Administrator shall allocate in accordance with section 707, emission allowances as follows:

“(A) In the case of sulfur dioxide—

“(i) 275,000 emission allowances for each year for use in the western region; and

“(ii) 1,975,000 emission allowances for each year for use in the nonwestern region.

“(B) In the case of nitrogen oxides, 1,510,000 emission allowances for each year.

“(C) In the case of carbon dioxide, 2,050,000,000 emission allowances for each year.

“(2) REDUCTIONS.—For 2010 and each year thereafter, the number of emission allowances specified for each covered pollutant in paragraph (1) shall be reduced by a number equal to the sum of—

“(A) the number of tons of the covered pollutant that were emitted by small electricity generating facilities in the second preceding year; and

“(B) any number of tons of reductions in emissions of the covered pollutant required under subsection (h).

“(b) NATURE OF EMISSION ALLOWANCES.—

“(1) NOT A PROPERTY RIGHT.—An emission allowance allocated by the Administrator under subsection (a) is not a property right.

“(2) NO LIMIT ON AUTHORITY TO TERMINATE OR LIMIT.—Nothing in this title or any other provision of law limits the authority of the United States to terminate or limit an emission allowance.

“(3) TRACKING AND TRANSFER OF EMISSION ALLOWANCES.—

“(A) IN GENERAL.—Not later than 1 year after the date of enactment of this title, the Administrator shall promulgate regulations to establish an emission allowance tracking and transfer system for emission allowances of sulfur dioxide, nitrogen oxides, and carbon dioxide.

“(B) REQUIREMENTS.—The emission allowance tracking and transfer system established under subparagraph (A) shall—

“(i) incorporate the requirements of subsections (b) and (d) of section 412 (except that written certification by the transferee shall not be necessary to effect a transfer); and

“(ii) permit any entity—

“(I) to buy, sell, or hold an emission allowance; and

“(II) to permanently retire an unused emission allowance.

“(C) PROCEEDS OF TRANSFERS.—Proceeds from the transfer of emission allowances by any person to which the emission allowances have been allocated—

“(i) shall not constitute funds of the United States; and

“(ii) shall not be available to meet any obligations of the United States.

“(c) IDENTIFICATION AND USE.—

“(1) IN GENERAL.—Each emission allowance allocated by the Administrator shall bear a unique serial number, including—

“(A) an identifier of the covered pollutant to which the emission allowance pertains; and

“(B) the first year for which the allowance may be used.

“(2) SULFUR DIOXIDE EMISSION ALLOWANCES.—In the case of sulfur dioxide emission allowances, the Administrator shall ensure that the emission allowances allocated to electricity generating facilities in the western region are distinguishable from emission allowances allocated to electricity generating facilities in the nonwestern region.

“(3) YEAR OF USE.—Each emission allowance may be used in the year for which the emission allowance is allocated or in any subsequent year.

“(d) ANNUAL SUBMISSION OF EMISSION ALLOWANCES.—

“(1) IN GENERAL.—On or before April 1, 2011, and April 1 of each year thereafter, the owner or operator of each electricity generating facility shall submit to the Administrator 1 emission allowance for the applicable covered pollutant (other than mercury) for each ton of sulfur dioxide, nitrogen oxides, or carbon dioxide emitted by the electricity generating facility during the previous calendar year.

“(2) SPECIAL RULE FOR OZONE EXCEEDANCES.—

“(A) IDENTIFICATION OF FACILITIES CONTRIBUTING TO NONATTAINMENT.—Not later than December 31, 2009, and the end of each 3-year period thereafter, each State, consistent with the obligations of the State under section 110(a)(2)(D), shall identify the electricity generating facilities in the State and in other States that are significantly contributing (as determined based on guidance issued by the Administrator) to nonattainment of the national ambient air quality standard for ozone in the State.

“(B) SUBMISSION OF ADDITIONAL ALLOWANCES.—In 2010 and each year thereafter, on petition from a State or a person demonstrating that the control measures in effect at an electricity generating facility that is identified under subparagraph (A) as significantly contributing to nonattainment of the national ambient air quality standard for ozone in a State during the previous year are inadequate to prevent the significant contribution described in subparagraph (A), the Administrator, if the Administrator determines that the electricity generating facility is inadequately controlled for nitrogen oxides, may require that the electricity generating facility submit 3 nitrogen oxide emission allowances for each ton of nitrogen oxides emitted by the electricity generating facility during any period of an exceedance of the national ambient air quality standard for ozone in the State during the previous year.

“(3) REGIONAL LIMITATIONS FOR SULFUR DIOXIDE.—The Administrator shall not allow—

“(A) the use of sulfur dioxide emission allowances allocated for the western region to meet the obligations under this subsection of electricity generating facilities in the nonwestern region; or

“(B) the use of sulfur dioxide emission allowances allocated for the nonwestern region

to meet the obligations under this subsection of electricity generating facilities in the western region.

“(e) EMISSION VERIFICATION, MONITORING, AND RECORDKEEPING.—

“(1) IN GENERAL.—The Administrator shall ensure that Federal regulations, in combination with any applicable State regulations, are adequate to verify, monitor, and document emissions of covered pollutants from electricity generating facilities.

“(2) INVENTORY OF EMISSIONS FROM SMALL ELECTRICITY GENERATING FACILITIES.—On or before July 1, 2006, the Administrator, in cooperation with State agencies, shall complete, and on an annual basis update, a comprehensive inventory of emissions of sulfur dioxide, nitrogen oxides, carbon dioxide, and particulate matter from small electricity generating facilities.

“(3) MONITORING INFORMATION.—

“(A) IN GENERAL.—Not later than 180 days after the date of enactment of this title, the Administrator shall promulgate regulations to require each electricity generating facility to submit to the Administrator—

“(i) not later than April 1 of each year, verifiable information on covered pollutants emitted by the electricity generating facility in the previous year, expressed in—

“(I) tons of covered pollutants; and

“(II) tons of covered pollutants per megawatt hour of energy (or the equivalent thermal energy) generated; and

“(ii) as part of the first submission under clause (i), verifiable information on covered pollutants emitted by the electricity generating facility in 2002, 2003, and 2004, if the electricity generating facility was required to report that information in those years.

“(B) SOURCE OF INFORMATION.—Information submitted under subparagraph (A) shall be obtained using a continuous emission monitoring system (as defined in section 402).

“(C) AVAILABILITY TO THE PUBLIC.—The information described in subparagraph (A) shall be made available to the public—

“(i) in the case of the first year in which the information is required to be submitted under that subparagraph, not later than 18 months after the date of enactment of this title; and

“(ii) in the case of each year thereafter, not later than April 1 of the year.

“(4) AMBIENT AIR QUALITY MONITORING FOR SULFUR DIOXIDE AND HAZARDOUS AIR POLLUTANTS.—

“(A) IN GENERAL.—Beginning January 1, 2006, each coal-fired electricity generating facility with an aggregate generating capacity of 50 megawatts or more shall, in accordance with guidelines issued by the Administrator, commence ambient air quality monitoring within a 30-mile radius of the coal-fired electricity generating facility for the purpose of measuring maximum concentrations of sulfur dioxide and hazardous air pollutants emitted by the coal-fired electricity generating facility.

“(B) LOCATION OF MONITORING POINTS.—Monitoring under subparagraph (A) shall include monitoring at not fewer than 2 points—

“(i) that are at ground level and within 3 miles of the coal-fired electricity generating facility;

“(ii) at which the concentration of pollutants being monitored is expected to be the greatest; and

“(iii) at which the monitoring shall be the most frequent.

“(C) FREQUENCY OF MONITORING OF SULFUR DIOXIDE.—Monitoring of sulfur dioxide under subparagraph (A) shall be carried out on a

continuous basis and averaged over 5-minute periods.

“(D) AVAILABILITY TO THE PUBLIC.—The results of the monitoring under subparagraph (A) shall be made available to the public.

“(f) EXCESS EMISSION PENALTY.—

“(1) IN GENERAL.—Subject to paragraph (2), section 411 shall be applicable to an owner or operator of an electricity generating facility.

“(2) CALCULATION OF PENALTY.—

“(A) IN GENERAL.—Except as provided in subparagraph (B), the penalty for failure to submit emission allowances for covered pollutants as required under subsection (d) shall be equal to 3 times the product obtained by multiplying—

“(i) as applicable—

“(I) the number of tons emitted in excess of the emission limitation requirement applicable to the electricity generating facility; or

“(II) the number of emission allowances that the owner or operator failed to submit; and

“(ii) the average annual market price of emission allowances (as determined by the Administrator).

“(B) MERCURY.—In the case of mercury, the penalty shall be equal to 3 times the product obtained by multiplying—

“(i) the number of grams emitted in excess of the emission limitation requirement for mercury applicable to the electricity generating facility; and

“(ii) the average cost of mercury controls at electricity generating units that have a nameplate capacity of 15 megawatts or more in all States (as determined by the Administrator).

“(g) SIGNIFICANT ADVERSE LOCAL IMPACTS.—

“(1) IN GENERAL.—If the Administrator determines that emissions of an electricity generating facility may reasonably be anticipated to cause or contribute to a significant adverse impact on an area (including endangerment of public health, contribution to acid deposition in a sensitive receptor area, and other degradation of the environment), the Administrator shall limit the emissions of the electricity generating facility as necessary to avoid that impact.

“(2) VIOLATION.—Notwithstanding the availability of emission allowances, it shall be a violation of this Act for any electricity generating facility to exceed any limitation on emissions established under paragraph (1).

“(h) ADDITIONAL REDUCTIONS.—

“(1) PROTECTION OF PUBLIC HEALTH OR WELFARE OR THE ENVIRONMENT.—If the Administrator determines that the emission levels necessary to achieve the national emission limitations established under section 704 are not reasonably anticipated to protect public health or welfare or the environment (including protection of children, pregnant women, minority or low-income communities, and other sensitive populations), the Administrator may require reductions in emissions from electricity generating facilities in addition to the reductions required under the other provisions of this title.

“(2) EMISSION ALLOWANCE TRADING.—

“(A) STUDIES.—

“(i) IN GENERAL.—In 2013 and at the end of each 3-year period thereafter, the Administrator shall complete a study of the impacts of the emission allowance trading authorized under this title.

“(ii) REQUIRED ASSESSMENT.—The study shall include an assessment of ambient air quality in areas surrounding electricity generating facilities that participate in emis-

sion allowance trading, including a comparison between—

“(I) the ambient air quality in those areas; and

“(II) the national average ambient air quality.

“(B) LIMITATION ON EMISSIONS.—If the Administrator determines, based on the results of a study under subparagraph (A), that adverse local impacts result from emission allowance trading, the Administrator may require reductions in emissions from electricity generating facilities in addition to the reductions required under the other provisions of this title.

“(i) USE OF CERTAIN OTHER EMISSION ALLOWANCES.—

“(1) IN GENERAL.—Subject to paragraph (2), emission allowances or other emission trading instruments created under title I or IV for sulfur dioxide or nitrogen oxides shall not be valid for submission under subsection (d).

“(2) EMISSION ALLOWANCES PLACED IN RESERVE.—

“(A) IN GENERAL.—Except as provided in subparagraph (B), an emission allowance described in paragraph (1) that was placed in reserve under section 404(a)(2) or 405 or through regulations implementing controls on nitrogen oxides, because an affected unit emitted fewer tons of sulfur dioxide or nitrogen oxides than were permitted under an emission limitation imposed under title I or IV before the date of enactment of this title, shall be considered to be equivalent to  $\frac{1}{4}$  of an emission allowance created by subsection (a) for sulfur dioxide or nitrogen oxides, respectively.

“(B) EMISSION ALLOWANCES RESULTING FROM ACHIEVEMENT OF NEW SOURCE PERFORMANCE STANDARDS.—If an emission allowance described in subparagraph (A) was created and placed in reserve during the period of 2001 through 2009 by the owner or operator of an electricity generating facility through the application of pollution control technology that resulted in the achievement and maintenance by the electricity generating facility of the applicable standards of performance required of new sources under section 111, the emission allowance shall be valid for submission under subsection (d).

“SEC. 706. PERMITTING AND TRADING OF EMISSION ALLOWANCES.

“(a) IN GENERAL.—Not later than 1 year after the date of enactment of this title, the Administrator shall promulgate regulations to establish a permitting and emission allowance trading compliance program to implement the limitations on emissions of covered pollutants from electricity generating facilities established under section 704.

“(b) EMISSION ALLOWANCE TRADING WITH FACILITIES OTHER THAN ELECTRICITY GENERATING FACILITIES.—

“(1) IN GENERAL.—Subject to paragraph (2) and section 705(i), the regulations promulgated to establish the program under subsection (a) shall prohibit use of emission allowances generated from other emission control programs for the purpose of demonstrating compliance with the limitations on emissions of covered pollutants from electricity generating facilities established under section 704.

“(2) EXCEPTION FOR CERTAIN CARBON DIOXIDE EMISSION CONTROL PROGRAMS.—The prohibition described in paragraph (1) shall not apply in the case of carbon dioxide emission allowances generated from an emission control program that limits total carbon dioxide emissions from the entirety of any industrial sector.

“(c) **METHODOLOGY.**—The program established under subsection (a) shall clearly identify the methodology for the allocation of emission allowances, including standards for measuring annual electricity generation and energy efficiency as the standards relate to emissions.

**“SEC. 707. EMISSION ALLOWANCE ALLOCATION.**

**“(a) ALLOCATION TO ELECTRICITY CONSUMERS.**—

“(1) **IN GENERAL.**—For 2010 and each year thereafter, after making allocations of emission allowances under subsections (b) through (f), the Administrator shall allocate the remaining emission allowances created by section 705(a) for the year for each covered pollutant other than mercury to households served by electricity.

“(2) **ALLOCATION AMONG HOUSEHOLDS.**—The allocation to each household shall reflect—

“(A) the number of persons residing in the household; and

“(B) the ratio that—

“(i) the quantity of the residential electricity consumption of the State in which the household is located; bears to

“(ii) the quantity of the residential electricity consumption of all States.

“(3) **REGULATIONS.**—Not later than 1 year after the date of enactment of this title, the Administrator shall promulgate regulations making appropriate arrangements for the allocation of emission allowances to households under this subsection, including as necessary the appointment of 1 or more trustees—

“(A) to receive the emission allowances for the benefit of the households;

“(B) to obtain fair market value for the emission allowances; and

“(C) to distribute the proceeds to the beneficiaries.

“(b) **ALLOCATION FOR TRANSITION ASSISTANCE.**—

“(1) **IN GENERAL.**—For 2010 and each year thereafter through 2019, the Administrator shall allocate the percentage specified in paragraph (2) of the emission allowances created by section 705(a) for the year for each covered pollutant other than mercury in the following manner:

“(A) 80 percent shall be allocated to provide transition assistance to—

“(i) dislocated workers (as defined in section 101 of the Workforce Investment Act of 1998 (29 U.S.C. 2801)) whose employment has been terminated or who have been laid off as a result of the emission reductions required by this title; and

“(ii) communities that have experienced disproportionate adverse economic impacts as a result of the emission reductions required by this title.

“(B) 20 percent shall be allocated to producers of electricity intensive products in a number equal to the product obtained by multiplying—

“(i) the ratio that—

“(I) the quantity of each electricity intensive product produced by each producer in the previous year; bears to

“(II) the quantity of the electricity intensive product produced by all producers in the previous year;

“(ii) the average quantity of electricity used in producing the electricity intensive product by producers that use the most energy efficient process for producing the electricity intensive product; and

“(iii) with respect to the previous year, the national average quantity (expressed in tons) of emissions of each such pollutant per megawatt hour of electricity generated by electricity generating facilities in all States.

“(2) **SPECIFIED PERCENTAGES.**—The percentages referred to in paragraph (1) are—

“(A) in the case of 2010, 6 percent;

“(B) in the case of 2011, 5.5 percent;

“(C) in the case of 2012, 5 percent;

“(D) in the case of 2013, 4.5 percent;

“(E) in the case of 2014, 4 percent;

“(F) in the case of 2015, 3.5 percent;

“(G) in the case of 2016, 3 percent;

“(H) in the case of 2017, 2.5 percent;

“(I) in the case of 2018, 2 percent; and

“(J) in the case of 2019, 1.5 percent.

“(3) **REGULATIONS FOR ALLOCATION FOR TRANSITION ASSISTANCE TO DISLOCATED WORKERS AND COMMUNITIES.**—

“(A) **IN GENERAL.**—Not later than 1 year after the date of enactment of this title, the Administrator shall promulgate regulations making appropriate arrangements for the distribution of emission allowances under paragraph (1)(A), including as necessary the appointment of 1 or more trustees—

“(i) to receive the emission allowances allocated under paragraph (1)(A) for the benefit of the dislocated workers and communities;

“(ii) to obtain fair market value for the emission allowances; and

“(iii) to apply the proceeds to providing transition assistance to the dislocated workers and communities.

“(B) **FORM OF TRANSITION ASSISTANCE.**—Transition assistance under paragraph (1)(A) may take the form of—

“(i) grants to employers, employer associations, and representatives of employees—

“(I) to provide training, adjustment assistance, and employment services to dislocated workers; and

“(II) to make income-maintenance and needs-related payments to dislocated workers; and

“(ii) grants to States and local governments to assist communities in attracting new employers or providing essential local government services.

“(c) **ALLOCATION TO RENEWABLE ELECTRICITY GENERATING UNITS, EFFICIENCY PROJECTS, AND CLEANER ENERGY SOURCES.**—For 2010 and each year thereafter, the Administrator shall allocate not more than 20 percent of the emission allowances created by section 705(a) for the year for each covered pollutant other than mercury—

“(1) to owners and operators of renewable electricity generating units, in a number equal to the product obtained by multiplying—

“(A) the number of megawatt hours of electricity generated in the previous year by each renewable electricity generating unit; and

“(B) with respect to the previous year, the national average quantity (expressed in tons) of emissions of each such pollutant per megawatt hour of electricity generated by electricity generating facilities in all States;

“(2) to owners and operators of energy efficient buildings, producers of energy efficient products, and entities that carry out energy efficient projects, in a number equal to the product obtained by multiplying—

“(A) the number of megawatt hours of electricity or cubic feet of natural gas saved in the previous year as a result of each energy efficient building, energy efficient product, or energy efficiency project; and

“(B) with respect to the previous year, the national average quantity (expressed in tons) of emissions of each such pollutant per, as appropriate—

“(i) megawatt hour of electricity generated by electricity generating facilities in all States; or

“(ii) cubic foot of natural gas burned for a purpose other than generation of electricity in all States;

“(3) to owners and operators of new clean fossil fuel-fired electricity generating units, in a number equal to the product obtained by multiplying—

“(A) the number of megawatt hours of electricity generated in the previous year by each new clean fossil fuel-fired electricity generating unit; and

“(B) with respect to the previous year, ½ of the national average quantity (expressed in tons) of emissions of each such pollutant per megawatt hour of electricity generated by electricity generating facilities in all States; and

“(4) to owners and operators of combined heat and power electricity generating facilities, in a number equal to the product obtained by multiplying—

“(A) the number of British thermal units of thermal energy produced and put to productive use in the previous year by each combined heat and power electricity generating facility; and

“(B) with respect to the previous year, the national average quantity (expressed in tons) of emissions of each such pollutant per British thermal unit of thermal energy generated by electricity generating facilities in all States.

“(d) **TRANSITION ASSISTANCE TO ELECTRICITY GENERATING FACILITIES.**—

“(1) **IN GENERAL.**—For 2010 and each year thereafter through 2019, the Administrator shall allocate the percentage specified in paragraph (2) of the emission allowances created by section 705(a) for the year for each covered pollutant other than mercury to the owners or operators of electricity generating facilities in the ratio that—

“(A) the quantity of electricity generated by each electricity generating facility in 2003; bears to

“(B) the quantity of electricity generated by all electricity generating facilities in 2003.

“(2) **SPECIFIED PERCENTAGES.**—The percentages referred to in paragraph (1) are—

“(A) in the case of 2010, 10 percent;

“(B) in the case of 2011, 9 percent;

“(C) in the case of 2012, 8 percent;

“(D) in the case of 2013, 7 percent;

“(E) in the case of 2014, 6 percent;

“(F) in the case of 2015, 5 percent;

“(G) in the case of 2016, 4 percent;

“(H) in the case of 2017, 3 percent;

“(I) in the case of 2018, 2 percent; and

“(J) in the case of 2019, 1 percent.

“(e) **ALLOCATION TO ENCOURAGE BIOLOGICAL CARBON SEQUESTRATION.**—

“(1) **IN GENERAL.**—For 2010 and each year thereafter, the Administrator shall allocate, on a competitive basis and in accordance with paragraphs (2) and (3), not more than 0.075 percent of the carbon dioxide emission allowances created by section 705(a) for the year for the purposes of—

“(A) carrying out projects to reduce net carbon dioxide emissions through biological carbon dioxide sequestration in the United States that—

“(i) result in benefits to watersheds and fish and wildlife habitats; and

“(ii) are conducted in accordance with project reporting, monitoring, and verification guidelines based on—

“(I) measurement of increases in carbon storage in excess of the carbon storage that would have occurred in the absence of such a project;

“(II) comprehensive carbon accounting that—

“(aa) reflects net increases in carbon reservoirs; and

“(bb) takes into account any carbon emissions resulting from disturbance of carbon reservoirs in existence as of the date of commencement of the project;

“(III) adjustments to account for—

“(aa) emissions of carbon that may result at other locations as a result of the impact of the project on timber supplies; or

“(bb) potential displacement of carbon emissions to other land owned by the entity that carries out the project; and

“(IV) adjustments to reflect the expected carbon storage over various time periods, taking into account the likely duration of the storage of the carbon stored in a carbon reservoir; and

“(B) conducting accurate inventories of carbon sinks.

“(2) CARBON INVENTORY.—The Administrator, in consultation with the Secretary of Agriculture, shall allocate not more than 1/3 of the emission allowances described in paragraph (1) to not more than 5 State or multistate land or forest management agencies or nonprofit entities that—

“(A) have a primary goal of land conservation; and

“(B) submit to the Administrator proposals for projects—

“(i) to demonstrate and assess the potential for the development and use of carbon inventorying and accounting systems;

“(ii) to improve the standards relating to, and the identification of, incremental carbon sequestration in forests, agricultural soil, grassland, or rangeland; or

“(iii) to assist in development of a national biological carbon storage baseline or inventory.

“(3) REVOLVING LOAN PROGRAM.—The Administrator shall allocate not more than 3/4 of the emission allowances described in paragraph (1) to States, based on proposals submitted by States to conduct programs under which each State shall—

“(A) use the value of the emission allowances to establish a State revolving loan fund to provide loans to owners of nonindustrial private forest land in the State to carry out forest and forest soil carbon sequestration activities that will achieve the purposes specified in paragraph (2)(B); and

“(B) for 2011 and each year thereafter, contribute to the program of the State an amount equal to 25 percent of the value of the emission allowances received under this paragraph for the year in cash, in-kind services, or technical assistance.

“(4) USE OF EMISSION ALLOWANCES.—An entity that receives an allocation of emission allowances under this subsection may use the proceeds from the sale or other transfer of the emission allowances only for the purpose of carrying out activities described in this subsection.

“(5) RECOMMENDATIONS CONCERNING CARBON DIOXIDE EMISSION ALLOWANCES.—

“(A) IN GENERAL.—Not later than 4 years after the date of enactment of this title, the Administrator, in consultation with the Secretary of Agriculture, shall submit to Congress recommendations for establishing a system under which entities that receive grants or loans under this section may be allocated carbon dioxide emission allowances created by section 705(a) for incremental carbon sequestration in forests, agricultural soils, rangeland, or grassland.

“(B) GUIDELINES.—The recommendations shall include recommendations for development, reporting, monitoring, and verification guidelines for quantifying net

carbon sequestration from land use projects that address the elements specified in paragraph (1)(A).

“(F) ALLOCATION TO ENCOURAGE GEOLOGICAL CARBON SEQUESTRATION.—

“(1) IN GENERAL.—For 2010 and each year thereafter, the Administrator shall allocate not more than 1.5 percent of the carbon dioxide emission allowances created by section 705(a) to entities that carry out geological sequestration of carbon dioxide produced by an electric generating facility in accordance with requirements established by the Administrator—

“(A) to ensure the permanence of the sequestration; and

“(B) to ensure that the sequestration will not cause or contribute to significant adverse effects on the environment.

“(2) NUMBER OF EMISSION ALLOWANCES.—For 2010 and each year thereafter, the Administrator shall allocate to each entity described in paragraph (1) a number of emission allowances that is equal to the number of tons of carbon dioxide produced by the electric generating facility during the previous year that is geologically sequestered as described in paragraph (1).

“(3) USE OF EMISSION ALLOWANCES.—An entity that receives an allocation of emission allowances under this subsection may use the proceeds from the sale or other transfer of the emission allowances only for the purpose of carrying out activities described in this subsection.

#### “SEC. 708. MERCURY EMISSION LIMITATIONS.

“(a) IN GENERAL.—

“(1) REGULATIONS.—

“(A) IN GENERAL.—Not later than 1 year after the date of enactment of this title, the Administrator shall promulgate regulations to establish emission limitations for mercury emissions by coal-fired electricity generating facilities.

“(B) NO EXCEEDANCE OF NATIONAL LIMITATION.—The regulations shall ensure that the national limitation for mercury emissions from each coal-fired electricity generating facility established under section 704(a)(4) is not exceeded.

“(C) EMISSION LIMITATIONS FOR 2009 AND THEREAFTER.—In carrying out subparagraph (A), for 2009 and each year thereafter, the Administrator shall not—

“(i) subject to subsections (e) and (f) of section 112, establish limitations on emissions of mercury from coal-fired electricity generating facilities that allow emissions in excess of 2.48 grams of mercury per 1000 megawatt hours; or

“(ii) differentiate between facilities that burn different types of coal.

“(2) ANNUAL REVIEW AND DETERMINATION.—

“(A) IN GENERAL.—Not later than April 1 of each year, the Administrator shall—

“(i) review the total mercury emissions during the 2 previous years from electricity generating facilities located in all States; and

“(ii) determine whether, during the 2 previous years, the total mercury emissions from facilities described in clause (i) exceeded the national limitation for mercury emissions established under section 704(a)(4).

“(B) EXCEEDANCE OF NATIONAL LIMITATION.—If the Administrator determines under subparagraph (A)(ii) that, during the 2 previous years, the total mercury emissions from facilities described in subparagraph (A)(i) exceeded the national limitation for mercury emissions established under section 704(a)(4), the Administrator shall, not later than 1 year after the date of the determination, revise the regulations promulgated

under paragraph (1) to reduce the emission rates specified in the regulations as necessary to ensure that the national limitation for mercury emissions is not exceeded in any future year.

“(3) COMPLIANCE FLEXIBILITY.—

“(A) IN GENERAL.—Each coal-fired electricity generating facility subject to an emission limitation under this section shall be in compliance with that limitation if that limitation is greater than or equal to the quotient obtained by dividing—

“(i) the total mercury emissions of the coal-fired electricity generating facility during each 30-day period; by

“(ii) the quantity of electricity generated by the coal-fired electricity generating facility during that period.

“(B) MORE THAN 1 UNIT AT A FACILITY.—In any case in which more than 1 coal-fired electricity generating unit at a coal-fired electricity generating facility subject to an emission limitation under this section was operated in 1999 under common ownership or control, compliance with the emission limitation may be determined by averaging the emission rates of all coal-fired electricity generating units at the electricity generating facility during each 30-day period.

“(b) PREVENTION OF RE-RELEASE.—

“(1) REGULATIONS.—Not later than July 1, 2006, the Administrator shall promulgate regulations to ensure that any mercury captured or recovered by emission controls installed at an electricity generating facility is not re-released into the environment.

“(2) REQUIRED ELEMENTS.—The regulations shall require—

“(A) daily covers on all active waste disposal units, and permanent covers on all inactive waste disposal units, to prevent the release of mercury into the air;

“(B) monitoring of groundwater to ensure that mercury or mercury compounds do not migrate from the waste disposal unit;

“(C) waste disposal siting requirements and cleanup requirements to protect groundwater and surface water resources;

“(D) elimination of agricultural application of coal combustion wastes; and

“(E) appropriate limitations on mercury emissions from sources or processes that reprocess or use coal combustion waste, including manufacturers of wallboard and cement.

#### “SEC. 709. OTHER HAZARDOUS AIR POLLUTANTS.

“(a) IN GENERAL.—Not later than January 1, 2006, the Administrator shall issue to owners and operators of coal-fired electricity generating facilities requests for information under section 114 that are of sufficient scope to generate data sufficient to support issuance of standards under section 112(d) for hazardous air pollutants other than mercury emitted by coal-fired electricity generating facilities.

“(b) DEADLINE FOR SUBMISSION OF REQUESTED INFORMATION.—The Administrator shall require each recipient of a request for information described in subsection (a) to submit the requested data not later than 180 days after the date of the request.

“(c) PROMULGATION OF EMISSION STANDARDS.—The Administrator shall—

“(1) not later than January 1, 2006, propose emission standards under section 112(d) for hazardous air pollutants other than mercury; and

“(2) not later than January 1, 2007, promulgate emission standards under section 112(d) for hazardous air pollutants other than mercury.

“(d) PROHIBITION ON EXCESS EMISSIONS.—It shall be unlawful for an electricity generating facility subject to standards for hazardous air pollutants other than mercury promulgated under subsection (c) to emit, after December 31, 2008, any such pollutant in excess of the standards.

“(e) EFFECT ON OTHER LAW.—Nothing in this section or section 708 affects any requirement of subsection (e), (f)(2), or (n)(1)(A) of section 112, except that the emission limitations established by regulations promulgated under this section shall be deemed to represent the maximum achievable control technology for mercury emissions from electricity generating units under section 112(d).

**“SEC. 710. EFFECT OF FAILURE TO PROMULGATE REGULATIONS.**

“If the Administrator fails to promulgate regulations to implement and enforce the limitations specified in section 704—

“(1)(A) each electricity generating facility shall achieve, not later than January 1, 2010, an annual quantity of emissions that is less than or equal to—

“(i) in the case of nitrogen oxides, 15 percent of the annual emissions by a similar electricity generating facility that has no controls for emissions of nitrogen oxides; and

“(ii) in the case of carbon dioxide, 75 percent of the annual emissions by a similar electricity generating facility that has no controls for emissions of carbon dioxide; and

“(B) each electricity generating facility that does not use natural gas as the primary combustion fuel shall achieve, not later than January 1, 2010, an annual quantity of emissions that is less than or equal to—

“(i) in the case of sulfur dioxide, 5 percent of the annual emissions by a similar electricity generating facility that has no controls for emissions of sulfur dioxide; and

“(ii) in the case of mercury, 10 percent of the annual emissions by a similar electricity generating facility that has no controls included specifically for the purpose of controlling emissions of mercury; and

“(2) the applicable permit under this Act for each electricity generating facility shall be deemed to incorporate a requirement for achievement of the reduced levels of emissions specified in paragraph (1).

**“SEC. 711. PROHIBITIONS.**

“It shall be unlawful—

“(1) for the owner or operator of any electricity generating facility—

“(A) to operate the electricity generating facility in noncompliance with the requirements of this title (including any regulations implementing this title);

“(B) to fail to submit by the required date any emission allowances, or pay any penalty, for which the owner or operator is liable under section 705;

“(C) to fail to provide and comply with any plan to offset excess emissions required under section 705(f); or

“(D) to emit mercury in excess of the emission limitations established under section 708; or

“(2) for any person to hold, use, or transfer any emission allowance allocated under this title except in accordance with regulations promulgated by the Administrator.

**“SEC. 712. MODERNIZATION OF ELECTRICITY GENERATING FACILITIES.**

“(a) IN GENERAL.—Beginning on the later of January 1, 2014, or the date that is 40 years after the date on which the electricity generating facility commences operation, each electricity generating facility shall be subject to emission limitations reflecting

the application of best available control technology on a new major source of a similar size and type (as determined by the Administrator) as determined in accordance with the procedures specified in part C of title I.

“(b) ADDITIONAL REQUIREMENTS.—The requirements of this section shall be in addition to the other requirements of this title.

**“SEC. 713. RELATIONSHIP TO OTHER LAW.**

“(a) IN GENERAL.—Except as expressly provided in this title, nothing in this title—

“(1) limits or otherwise affects the application of any other provision of this Act; or

“(2) precludes a State from adopting and enforcing any requirement for the control of emissions of air pollutants that is more stringent than the requirements imposed under this title.

“(b) REGIONAL SEASONAL EMISSION CONTROLS.—Nothing in this title affects any regional seasonal emission control for nitrogen oxides established by the Administrator or a State under title I.”

(b) CONFORMING AMENDMENT.—Section 412(a) of the Clean Air Act (42 U.S.C. 7651k(a)) is amended in the first sentence by striking “opacity” and inserting “mercury, opacity.”

**SEC. 3. SAVINGS CLAUSE.**

Section 193 of the Clean Air Act (42 U.S.C. 7515) is amended by striking “date of the enactment of the Clean Air Act Amendments of 1990” each place it appears and inserting “date of enactment of the Clean Power Act of 2005”.

**SEC. 4. ACID PRECIPITATION RESEARCH PROGRAM.**

Section 103(j) of the Clean Air Act (42 U.S.C. 7403(j)) is amended—

(1) in paragraph (3)—

(A) in subparagraph (F)(i), by striking “effects; and” and inserting “effects, including an assessment of—

“(I) acid-neutralizing capacity; and

“(II) changes in the number of water bodies in the sensitive ecosystems referred to in subparagraph (G)(ii) with an acid-neutralizing capacity greater than zero; and”;

(B) by adding at the end the following:

“(G) SENSITIVE ECOSYSTEMS.—

“(i) IN GENERAL.—Beginning in 2006, and every 4 years thereafter, the report under subparagraph (E) shall include—

“(I) an identification of environmental objectives necessary to be achieved (and related indicators to be used in measuring achievement of the objectives) to adequately protect and restore sensitive ecosystems; and

“(II) an assessment of the status and trends of the environmental objectives and indicators identified in previous reports under this paragraph.

“(ii) SENSITIVE ECOSYSTEMS TO BE ADDRESSED.—Sensitive ecosystems to be addressed under clause (i) include—

“(I) the Adirondack Mountains, mid-Appalachian Mountains, Rocky Mountains, and southern Blue Ridge Mountains;

“(II) the Great Lakes, Lake Champlain, Long Island Sound, and the Chesapeake Bay; and

“(III) other sensitive ecosystems, as determined by the Administrator.

“(H) ACID DEPOSITION STANDARDS.—Beginning in 2006, and every 4 years thereafter, the report under subparagraph (E) shall include a revision of the report under section 404 of Public Law 101-549 (42 U.S.C. 7651 note) that includes a reassessment of the health and chemistry of the lakes and streams that were subjects of the original report under that section.”; and

(2) by adding at the end the following:

“(4) PROTECTION OF SENSITIVE ECOSYSTEMS.—

“(A) DETERMINATION.—Not later than December 31, 2012, the Administrator, taking into consideration the findings and recommendations of the report revisions under paragraph (3)(H), shall determine whether emission reductions under titles IV and VII are sufficient to—

“(i) achieve the necessary reductions identified under paragraph (3)(F); and

“(ii) ensure achievement of the environmental objectives identified under paragraph (3)(G).

“(B) REGULATIONS.—

“(i) IN GENERAL.—Not later than 2 years after the Administrator makes a determination under subparagraph (A) that emission reductions are not sufficient, the Administrator shall promulgate regulations to protect the sensitive ecosystems referred to in paragraph (3)(G)(ii).

“(ii) CONTENTS.—Regulations under clause (i) shall include modifications to—

“(I) provisions relating to nitrogen oxide and sulfur dioxide emission reductions;

“(II) provisions relating to allocations of nitrogen oxide and sulfur dioxide allowances; and

“(III) such other provisions as the Administrator determines to be necessary.”

**SEC. 5. AUTHORIZATION OF APPROPRIATIONS FOR DEPOSITION MONITORING.**

(a) OPERATIONAL SUPPORT.—In addition to amounts made available under any other law, there are authorized to be appropriated for each of fiscal years 2006 through 2015—

(1) for operational support of the National Atmospheric Deposition Program National Trends Network—

(A) \$2,000,000 to the United States Geological Survey;

(B) \$600,000 to the Environmental Protection Agency;

(C) \$600,000 to the National Park Service; and

(D) \$400,000 to the Forest Service;

(2) for operational support of the National Atmospheric Deposition Program Mercury Deposition Network—

(A) \$400,000 to the Environmental Protection Agency;

(B) \$400,000 to the United States Geological Survey;

(C) \$100,000 to the National Oceanic and Atmospheric Administration; and

(D) \$100,000 to the National Park Service;

(3) for the National Atmospheric Deposition Program Atmospheric Integrated Research Monitoring Network \$1,500,000 to the National Oceanic and Atmospheric Administration;

(4) for the Clean Air Status and Trends Network \$5,000,000 to the Environmental Protection Agency; and

(5) for the Temporally Integrated Monitoring of Ecosystems and Long-Term Monitoring Program \$2,500,000 to the Environmental Protection Agency.

(b) MODERNIZATION.—In addition to amounts made available under any other law, there are authorized to be appropriated—

(1) for equipment and site modernization of the National Atmospheric Deposition Program National Trends Network \$6,000,000 to the Environmental Protection Agency;

(2) for equipment and site modernization and network expansion of the National Atmospheric Deposition Program Mercury Deposition Network \$2,000,000 to the Environmental Protection Agency;



(3) for equipment and site modernization and network expansion of the National Atmospheric Deposition Program Atmospheric Integrated Research Monitoring Network \$1,000,000 to the National Oceanic and Atmospheric Administration; and

(4) for equipment and site modernization and network expansion of the Clean Air Status and Trends Network \$4,600,000 to the Environmental Protection Agency.

(c) AVAILABILITY OF AMOUNTS.—Each of the amounts appropriated under subsection (b) shall remain available until expended.

#### SEC. 6. TECHNICAL AMENDMENTS.

Title IV of the Clean Air Act (relating to noise pollution) (42 U.S.C. 7641 et seq.)—

(1) is amended by redesignating sections 401 through 403 as sections 801 through 803, respectively; and

(2) is redesignated as title VIII and moved to appear at the end of that Act.

Ms. COLLINS. Mr. President, I rise today to join Senator JEFFORDS and Senator LIEBERMAN in introducing the Clean Power Act of 2005. This bill closes the loophole that has allowed the dirtiest, most polluting power plants in the Nation to escape significant pollution controls for more than 30 years.

Maine is one of the most beautiful and pristine States in the Nation. It is also one of the most environmentally responsible States in the Nation. Maine has fewer emissions of the pollutants that cause smog and acid rain than all but a handful of States. It also has one of the lowest emissions of carbon dioxide nationwide.

Unfortunately, despite the collective environmental commitment of both its citizens and industries, Maine still suffers from air pollution. Every freshwater lake, river, and stream in Maine is subject to a State mercury advisory that warns pregnant women and young children to limit consumption of fish caught in those waters. Even Acadia National Park, one of our most beautiful national parks, experiences days in which visibility is obscured by smog.

Where does all this pollution come from? A large part of it comes from a relatively small number of mostly coal-fired powerplants that exploit loopholes to escape the provisions of the Clean Air Act. Coal-fired powerplants are the single largest source of air pollution, mercury contamination, and greenhouse gas emissions in the Nation. A single coal-fired powerplant can emit more of the pollutants that cause smog and acid rain than all of the cars, factories, and businesses in Maine combined.

As the easternmost State in the Nation, Maine is downwind of almost all powerplants in the United States. Many of the pollutants emitted by these powerplants—mercury, sulfur dioxide, nitrogen oxides, and carbon dioxide—end up in or over Maine. Airborne mercury falls into our lakes and streams, contaminating freshwater fish and threatening our people's health. Carbon dioxide is causing climate change that threatens to alter Maine's

delicate ecological balance. Sulfur dioxide and nitrogen oxides come to Maine in the form of acid rain and smog that damage the health of our people and the health of our environment.

A single powerplant can emit nearly a ton of mercury in a single year. That's equivalent to incinerating over one million mercury thermometers and is enough to contaminate millions of acres of freshwater lakes. In contrast, Maine has zero powerplant emissions of mercury. This bill would reduce mercury emissions from powerplants by 90 percent.

Powerplants are also one of the largest contributors of greenhouse gas emissions in the United States. In fact, powerplants account for 40 percent of our carbon dioxide emissions, which scientists believe are the primary cause of man-made global warming.

I recently had the opportunity to view firsthand some of the dramatic impacts of global warming. In August, I traveled with Senator MCCAIN and several other Senators to the northernmost community in the world. We visited Ny-Alesund on the Norwegian island of Spitsbergen. Located at 79°N, Ny-Alesund lies well north of the Arctic Circle and is much closer to the North Pole than to Oslo, the country's capital. It has even served as a starting point for several polar expeditions.

Scientists tell us that the global climate is changing more rapidly than at any time since the beginning of civilization. They further state that the region of the globe changing most rapidly is the Arctic. The changes are remarkable and disturbing.

In the last 30 years, the Arctic has lost sea-ice cover over an area 10 times as large as the State of Maine. In the summer, the change is even more dramatic, with twice as much ice loss. The ice that remains is as much as 40% thinner than it was just a few decades ago. In addition to disappearing sea-ice, Arctic glaciers are also rapidly retreating. In Ny-Alesund, Senator MCCAIN and I witnessed massive blocks of ice falling off glaciers that had already retreated well back from the shores where they once rested.

The Clean Power Act takes an important step in addressing global warming by reducing powerplant emissions of carbon dioxide to 2000 levels by the year 2010. Although doing so will not solve the problem of global warming, it is an important first step. In light of the rapid warming in the Arctic and the significance that this warming portends for the rest of the planet, reducing carbon dioxide emissions is a step that we can no longer afford to put off.

I am pleased that the Senate Environment and Public Works Committee will be considering clean air legislation in the 109th Congress. The Jeffords-Collins-Lieberman bill does more to reduce smog, acid rain, mercury pollu-

tion, and global warming than any other bill. Our bill provides more public health and environmental benefits than any other serious proposal, and it provides those benefits sooner.

I believe it is time to stop acid rain, free our lakes from mercury pollution, reduce global warming, and eliminate the smog that drifts in to obscure Maine skies and jeopardize our health. I look forward to working with the administration and my colleagues on both sides of the aisle to provide cleaner air.

Ms. SNOWE. Mr. President, I rise today to cosponsor Senator JEFFORDS' bill—as I have in the last three Congresses—because I remain dedicated to reducing power plant emissions that cause some of the Nation's—and Maine's—most serious public health and environmental problems.

For too many years, coal-burning power plants exempt from emissions standards under the Clean Air Act have created massive pollution problems for the Northeast because whatever spews out of their smokestacks in the Midwest, blows into the Northeast, including my State of Maine, giving it the dubious distinction of being at the "end of the tailpipe", so to speak.

The Jeffords' legislation calls for reductions of power plant emissions for pollutants that cause smog, soot, respiratory disease; acid rain that kills our forests and may be affecting Atlantic salmon streams; mercury that contaminates our lakes, rivers and streams; and poses health risks to children and the unborn, and climate variabilities from manmade carbon dioxide emissions that cause severe shifts in our weather patterns. Maine currently leads the nation in asthma cases per capita, which is not a surprise, but which it can do little about when nearly 80 percent of the State's dirty air—some days as high as 90 percent—is not of their own making but is transported by winds blowing in from the Midwest and Southeast.

This bill will dramatically cut aggregate power plant emissions by 2010 for the four major power plant pollutants: nitrogen oxides (NO<sub>x</sub>), the primary cause of smog, by 71 percent from 2000 levels; sulfur dioxide (SO<sub>2</sub>), that causes acid rain and respiratory disease, by 81 percent from 2000 levels; mercury (Hg), which poisons our lakes and rivers, causing fish to be unfit for human consumption, through a 90 percent reduction by 2009; and carbon dioxide (CO<sub>2</sub>), the greenhouse gas most directly linked to global climate change, by 21 percent from 2000 levels. Of note, the NO<sub>x</sub>, SO<sub>2</sub>, and mercury reductions are set at levels that are known to be cost-effective with available technology.

The Clean Power Act will also eliminate the outdated coal-burning power plants that were grandfathered in under the Clean Air Act unless they apply the best available pollution control technology by their 40th birthday

or 2014, whichever is later. The thinking for the exemption in the Clean Air Act was based, at the time, on the assumption that the plants would not stay on line much longer. However, as energy has gotten more expensive, companies are keeping these older, dirtier plants up and running.

Furthermore, just as the Clean Air Act already provides tradable allowances for sulfur dioxide that causes acid rain, the Jeffords' legislation also allows for tradable allowances to control emissions for three other pollutants—NO<sub>x</sub>, SO<sub>x</sub>, and CO<sub>2</sub>—by using market-oriented mechanisms to meet emissions reduction requirements.

The tradable allowances would be distributed to five main categories, including 63 percent or more to households; six percent for transition assistance to affected communities and industries, which will decline over time; up to 20 percent to renewable energy generation, efficiency projects and cleaner energy sources, based on avoided pollution; 10 percent to existing electric generating facilities based on 2003 output; and up to 1.5 percent of the carbon dioxide allowances for biological and geological carbon sequestration. Of note, trading will not be allowed if it enables a power plant to pollute at a level that damages public health or the environment.

I am disappointed that the Clear Skies initiative addresses neither carbon dioxide as a pollutant nor anthropogenic emissions reductions for CO<sub>2</sub>. While I recognize that the pollutants listed under the Clean Air Act were chosen in order to achieve healthier air for humans by cutting back on smog and soot, and also for mercury contamination, I believe it is long past due that carbon dioxide be recognized as a pollutant that is harming the health of the planet, and indirectly, all of us.

I am supporting the goal of CO<sub>2</sub> emissions reduction in the Jeffords' bill in the hopes that the bill will be a rallying point to further the debate for reducing CO<sub>2</sub> and at the same time, get our air cleaner on a quicker timeframe. In particular, Congress needs to develop a market mechanism approach for CO<sub>2</sub> emissions trading—such as we now have for acid rain—to allow U.S. industries the flexibility and certainty to reduce CO<sub>2</sub> emissions without the threat of higher energy production costs in the future that will be passed on to the consumer. I will continue to work with my colleagues, the White House and representatives from various industry groups, and environmental organizations to achieve this goal.

The bottom line is that we have the opportunity to raise the bar for cleaner domestic energy production in an economically effective manner. Solutions exist in available and developing technologies, and most of all in the entrepreneurial spirit of the American people who want a cleaner and healthier

environment, including those in Maine who want to ensure that the State's pristine lakes and coast will remain clean and our forests and fish healthy for generations to come.

My State of Maine is leading the way in attempting to reduce CO<sub>2</sub> emissions as it is the first state in the nation to enact a law setting goals for the reduction of global warming emissions, through An Act to Provide Leadership in Addressing the Threat of Climate Change. The Act requires Maine to develop a climate change action plan to reduce carbon dioxide emissions to 1990 levels by 2010, 10 percent below 1990 levels by 2020, and by as much as 75 to 80 percent over the long term. These are the cuts previously agreed to by the New England Governors and Eastern Canadian Premiers. The State law will also inventory and reduce CO<sub>2</sub> emissions from state-funded programs and facilities, and to spur at least 50 partnerships with businesses and non-profit organizations to reduce CO<sub>2</sub> emissions.

While Maine was the first to put into effect a comprehensive climate change law, other states from the Northeast and around the country have taken, or are currently taking, actions to address climate change at the state or regional level. The Jeffords' legislation calls for Federal leadership as well and sends a powerful message to those who would heavily pollute our air: your days are numbered.

I am optimistic that the Congress can come together with the President, industry and all those who want cleaner, healthier air to create a cohesive policy that is best suited for our nation, and I urge my colleagues to support the Jeffords' four-pollutant legislation.

By Mr. COLEMAN (for himself and Mr. PRYOR):

S. 151. A bill to amend title 38, United States Code, to require an annual plan on outreach activities of the Department of Veterans Affairs; to the Committee on Veterans' Affairs.

Mr. COLEMAN. Mr. President, today I am pleased to introduce the Veterans Benefits Outreach Act of 2005 with my good friend and colleague, Senator MARK PRYOR of Arkansas.

The idea for this legislation emanated from a very troubling story I read in my hometown paper, the Saint Paul Pioneer Press entitled, "Wounded and Forgotten."

The article reported that nearly 600,000 veterans are eligible for benefits but not receiving them simply because they don't know they are eligible.

It is clear that we need to do a better job of reaching out to veterans so they get the benefits they have earned. Our bill would do this by requiring the Veterans Administration to develop an annual plan to identify veterans who are eligible for but not receiving their benefits and an outreach plan to enroll them.

Pretty simply really: matching benefits with people who have earned them, and often through a lot of sacrifice for us and the freedoms we enjoy every day.

I hope the Senate will be able to act on this important legislation early this year so my hometown newspaper can report that our veterans are always remembered.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 151

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Veterans Benefits Outreach Act of 2005".

**SEC. 2. ANNUAL PLAN ON OUTREACH ACTIVITIES.**

(a) ANNUAL PLAN REQUIRED.—Subchapter II of chapter 5 of title 38, United States Code, is amended by inserting after section 523 the following new section:

**"§ 523A. Annual plan on outreach activities**

"(a) ANNUAL PLAN REQUIRED.—The Secretary shall prepare each year a plan for the outreach activities of the Department for the following year.

"(b) ELEMENTS.—Each annual plan under subsection (a) shall include the following:

"(1) Plans for efforts to identify veterans who are not enrolled or registered with the Department for benefits or services under the programs administered by the Secretary.

"(2) Plans for informing veterans and their dependents of modifications of the benefits and services under the programs administered by the Secretary, including eligibility for medical and nursing care and services.

"(c) COORDINATION IN DEVELOPMENT.—In developing an annual plan under subsection (a), the Secretary shall consult with the following:

"(1) Directors or other appropriate officials of organizations recognized by the Secretary under section 5902 of this title.

"(2) Directors or other appropriate officials of State and local education and training programs.

"(3) Representatives of non-governmental organizations that carry out veterans outreach programs.

"(4) Representatives of State and local veterans employment organizations.

"(5) Businesses and professional organizations.

"(6) Other individuals and organizations that assist veterans in adjusting to civilian life.

"(d) INCORPORATION OF ASSESSMENT OF PREVIOUS ANNUAL PLANS.—In developing an annual plan under subsection (a), the Secretary shall take into account the lessons learned from the implementation of previous annual plans under such subsection.

"(e) INCORPORATION OF RECOMMENDATIONS TO IMPROVE OUTREACH AND AWARENESS.—In developing an annual plan under subsection (a), the Secretary shall incorporate the recommendations for the improvement of veterans outreach and awareness activities included in the report submitted to Congress by the Secretary pursuant to section 805 of the Veterans Benefits Improvement Act of 2004 (Public Law 108-454)."

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of such chapter is

amended by inserting after the item relating to section 523 the following new item: "523A. Annual plan on outreach activities."

By Mrs. FEINSTEIN (for herself and Mrs. BOXER):

S. 153. A bill to direct the Secretary of the Interior to conduct a resource study of the Rim of the Valley Corridor in the State of California to evaluate alternatives for protecting the resources of the Corridor, and for other purposes; to the Committee on Energy and Natural Resources.

Mrs. FEINSTEIN. Mr. President, I am pleased to introduce this bill today along with Senator BOXER as cosponsor to direct the Interior Secretary to conduct a study to evaluate the suitability and feasibility of expanding the Santa Monica National Recreation Area to include the Rim of the Valley Corridor.

The Rim of the Valley Corridor encircles the San Fernando Valley, La Crescenta, Simi, Conejo, and Santa Clarita Valleys, consisting of parts of the Santa Monica Mountains, Santa Susanna Mountains, San Gabriel Mountains, Verdugo Mountains, San Rafael Hills and connects to the adjacent Los Padres and San Bernardino National Forests.

This parcel of land is unique because of its rare Mediterranean ecosystem and wildlife corridor that stretches north from the Santa Monicas. With the population growth forecasted to multiply exponentially over the next several decades, the need for parks to balance out the expected population growth has become critical in California.

Since the creation of the Santa Monica Recreation Area in 1978, Federal, State, and local authorities have worked successfully together to create and maintain the highly successful Santa Monica Mountains National Recreation Area, the world's largest urban park, hemmed in on all sides by development.

Park and recreational lands provide people with a vital refuge from urban life while preserving valuable habitat and wildlife. With the passage of this legislation, Congress will hold true to its original commitment to preserve the scenic, natural, and historic setting of the Santa Monica Mountains Recreation Area.

With the inclusion of the Rim of the Valley Corridor in the Santa Monica Mountains Recreation Area, greater ecological health and diversity will be promoted, particularly for larger animals like mountain lions, bobcats, and the golden eagle. By creating a single contiguous Rim of the Valley Trail, people will enjoy greater access to existing trails in the Recreational Area.

After the study called for in this bill is complete, the Secretary of the Interior and Congress will be in a key position to determine whether all or portions of the Rim of the Valley Corridor warrant national park status.

This bill enjoys strong support from local and State officials and I hope that it will have as much strong bipartisan support this Congress, as it did last Congress. Congressman ADAM SCHIFF plans to introduce companion legislation for this bill in the House and I applaud his commitment to this issue.

I urge my colleagues to support this legislation and I ask unanimous consent that the text of this proposed legislation be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 153

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Rim of the Valley Corridor Study Act".

**SEC. 2. DEFINITIONS.**

In this Act:

(1) CORRIDOR.—

(A) IN GENERAL.—The term "Corridor" means the land, water, and interests of the area in the State known as the "Rim of the Valley Corridor".

(B) INCLUSIONS.—The term "Corridor" includes the mountains surrounding the San Fernando, La Crescenta, Santa Clarita, Simi, and Conejo valleys in the State.

(2) RECREATION AREA.—The term "Recreation Area" means the Santa Monica Mountains National Recreation Area in the State.

(3) SECRETARY.—The term "Secretary" means the Secretary of the Interior.

(4) STATE.—The term "State" means the State of California

**SEC. 3. RESOURCE STUDY OF THE RIM OF THE VALLEY CORRIDOR, CALIFORNIA.**

(a) IN GENERAL.—The Secretary shall conduct a resource study of the Corridor to evaluate various alternatives for protecting the resources of the Corridor, including designating all or a portion of the Corridor as a unit of the Recreation Area.

(b) REQUIREMENTS.—In conducting the study under subsection (a), the Secretary shall—

(1) seek to achieve the objectives of—

(A) protecting wildlife populations in the Recreation Area by preserving habitat linkages and wildlife movement corridors between large blocks of habitat in adjoining regional open space;

(B) establishing connections along the State-designated Rim of the Valley Trail System for the purposes of—

(i) creating a single contiguous Rim of the Valley Trail; and

(ii) encompassing major feeder trails connecting adjoining communities and regional transit to the Rim of the Valley Trail System;

(C) preserving recreational opportunities;

(D) facilitating access to open space for a variety of recreational users;

(E) protecting—

(i) rare, threatened, or endangered plant and animal species; and

(ii) rare or unusual plant communities and habitats;

(F) protecting historically significant landscapes, districts, sites, and structures; and

(G) respecting the needs of communities in, or in the vicinity of, the Corridor;

(2) analyze the potential impact of each alternative on staffing and other potential

costs to Federal, State, and local agencies and other organizations; and

(3) analyze the potential impact that designating all or a portion of the Corridor as a unit of the Recreation Area would have on land in or bordering the area that is privately owned as of the date on which the study is conducted.

(c) CONSULTATION.—In conducting the study, the Secretary shall consult with appropriate Federal, State, county, and local government entities.

(d) APPLICABLE LAW.—Section 8(c) of Public Law 91-383 (16 U.S.C. 1a-5(c)) shall apply to the conduct and completion of the study required by subsection (a).

**SEC. 4. REPORT.**

(a) IN GENERAL.—Not later than 3 years after the date on which funds are first made available for the study, the Secretary shall submit to the Committee on Energy and Natural Resources of the Senate and to the Committee on Resources of the House of Representatives a report that describes the results of the study conducted under section 3.

(b) INCLUSION.—The report submitted under subsection shall include the concerns of private landowners within the boundaries of the Recreation Area.

By Mrs. FEINSTEIN (for herself, Mr. HATCH, Mr. GRASSLEY, Mr. CORNYN, and Mr. KYL):

S. 155. A bill to increase and enhance law enforcement resources committed to investigation and prosecution of violent gangs, to deter and punish violent gang crime, to protect law-abiding citizens and communities from violent criminals, to revise and enhance criminal penalties for violent crimes, to reform and facilitate prosecution of juvenile gang members who commit violent crimes, to expand and improve gang prevention programs, and for other purposes; to the Committee on the Judiciary.

Mrs. FEINSTEIN. Mr. President, I rise today to join my good friend and colleague Senator ORRIN HATCH, to introduce the "Gang Prevention and Effective Deterrence Act of 2005."

Gangs are spreading across our country, increasing in violence and power in every State. The growth and spread of these gangs illustrate the simple fact that they are no longer a local problem. They are a national problem, and require a national solution. This bill is designed to contribute to that solution by bringing together Federal, State and local law enforcement, equipping them with the right legal tools, and providing authorization for funds to make this partnership effective.

First, let me illustrate the scope of the problem we face: In 2002, there were approximately 731,500 gang members and 21,500 gangs in the United States. Additionally, the FBI report on national crime statistics found that youth-gang homicides had jumped to more than 1,100 in 2002, up from 692 in 1999. According to a report commissioned by a coalition of big city police chiefs, gang-related killings skyrocketed by 50 percent from 1999 to

2002. In 2002, there were a little more than 16,000 homicides in the United States—more than a thousand of those murders were gang-related. In Southern California alone there have been about 3,100 gang-related killings since 1999. 87 percent of U.S. cities with a population of more than 100,000 have reported gang problems, according to the Department of justice.

The bottom line is that this is a major problem.

This legislation before us today squarely addresses these serious issues. Its main point is to create a new type of crime, by defining and criminalizing "Criminal Street Gangs." This recognizes the basic point of a street gang—it is more powerful, and more dangerous, than its individual members. Defeating gangs means recognizing what is so dangerous about them, and then making that conduct against the law.

This bill does exactly that. It makes illegal participation in a criminal street gang a federal crime. A "criminal street gang" is defined to mean a formal or informal group, club, organization or association of 3 or more persons who act together to commit gang crimes. This legislation makes it a crime for a member of a criminal street gang to commit, conspire or attempt to commit two or more predicate gang crimes; or to get another individual to commit a gang crime. The term "gang crime" is defined to include violent and other serious State and Federal felony crimes such as: murder, maiming, manslaughter, kidnapping, arson, robbery, assault with a dangerous weapon, obstruction of justice, carjacking, distribution of a controlled substance, certain firearms offenses and money laundering. And it criminalizes violent crimes in furtherance or in aid of criminal street gangs.

These two provisions are at the heart of this legislation. Armed with this new law, Federal prosecutors, working in tandem with State and local law enforcement, will be able to take on gangs in much the same way that traditional Mafia families have been systematically destroyed by effective RICO prosecutions. The legislation also recognizes that the core changes, standing alone, are not sufficient.

The Gang Prevention and Effective Deterrence Act is a comprehensive bill to increase gang prosecution and prevention efforts. The bill authorizes approximately \$650 million over the next five years to support Federal, State and local law enforcement efforts against violent gangs including the funding of witness protection programs and for intervention and prevention programs for at-risk youth. In support of this effort, the bill increases funding for Federal prosecutors and FBI agents to increase coordinated enforcement efforts against violent gangs.

Witness protection is particularly important—as an example, recent press

reports from Boston show that gang members are distributing what is, in essence, a witness intimidation media kit, complete with graphics and CDs that warn potential witnesses that they will be killed—one CD depicts three bodies on its covers. In another incident, a witnesses' grand jury testimony was taped to his home—soon afterward he was killed.

The Act also creates new criminal gang prosecution offenses, enhances existing gang and violent crime penalties to deter and punish illegal street gangs, proposes violent crime reforms needed to effectively prosecute gang members, and proposes a limited reform of the juvenile justice system to facilitate Federal prosecution of 16 and 17 year old gang members who commit serious acts of violence—specifically it:

Makes recruiting minors to join criminal street gangs a Federal crime and requires offenders to pay the costs associated with housing and treating any recruited minor who is prosecuted for their gang activity.

Makes murder and other violent crimes committed in connection with drug trafficking Federal crimes.

Creates a new offense of multiple interstate murders, where an individual crosses State lines and intends to cause the death of two or more people.

Allows for prosecution of gang members who cross State lines to obstruct justice, intimidate or retaliate against witnesses, jurors, informants, or victims.

Creates tougher laws for certain Federal crimes like assault, carjacking, manslaughter, conspiracy, and for specific types of crimes occurring in Indian country.

Requires that someone convicted of hiring another person to commit murder be punished with imprisonment, instead of a fine.

Makes sexual assault a predicate act under RICO and increases the maximum sentences for these RICO crimes.

Allows for detention of persons charged with firearms who have been previously convicted of prior crimes of violence or serious drug offenses. Current law does not allow a prosecutor to ask that a person be held without bail even if the person has previously been convicted of a crime of violence or a serious drug offense. This bill would allow prosecutors to make that request of a judge but would allow a criminal defendant the right to argue why he or she should not be held.

Makes it clear that in a death penalty case, the case can be tried where the murder, or related conduct, occurred.

Extends the time within which a violent crime case can be charged and tried. For violent crime cases, the time is extended from 5 years to 10 years after the offense occurred or the continuing offense was completed, and

from 5 years to 8 years after the date on which the violation was first discovered.

Permits wiretaps to be used for new gang crimes created by this bill.

Allows for a murdered witness's statements to be admitted at trial in cases where the defendant caused the witness's death.

Makes clear where a case can be tried involving retaliation against a witness—in either the district where the case is being tried, or where the intimidation took place.

Increases penalties for criminal use of firearms in crimes of violence and drug trafficking.

Includes modified juvenile provisions. This bill will allow prosecutors to more easily charge 16 and 17 year olds who are charged with serious violent felonies. A judge will review every decision a prosecutor makes to charge a juvenile as an adult.

Creates and provides assistance for "High Intensity" Interstate Gang Activity areas. This legislation requires the Attorney General to designate certain locations as "high intensity interstate gang activity areas" and provides assistance in the form of criminal street gang enforcement teams made up of local, State and Federal law enforcement authorities to investigate and prosecute criminal street gangs in each high intensity interstate gang activity area.

Authorizes funding of \$500 million for 2004 through 2008 to meet the goals of suppression and intervention: \$50 million a year will be used to support the criminal gang enforcement teams. \$50 million a year will be used to make grants available for community-based programs to provide for crime prevention and intervention services for gang members and at-risk youth in areas designated as high intensity interstate gang activity areas.

Authorizes \$150 million over five years to support anti-gang efforts including: Expanding the Project Safe Neighborhood program to require U.S. Attorneys to identify and prosecute significant gangs within their district; coordinating such prosecutions among all local, State, and Federal law enforcement; and coordinating criminal street gang enforcement teams in designated high intensity interstate gang activity areas. Supporting the Federal Bureau of Investigation's Safe Streets Program. Creating and expanding witness protection programs, the hiring of additional State and local prosecutors, funding gang prevention and community prosecution programs and purchasing equipment to increase the accurate identification and prosecution of violent offenders.

The bottom line is that this legislation would provide the tools and the resources to begin that national task of destroying criminal street gangs. It is designed to emphasize and encourage

Federal, State and local cooperation. It combines enforcement with prevention. It is a tough, effective and fair approach.

This is not a new bill. I have been working on it for almost ten years. In 1996, I joined Senator HATCH and others to develop the Federal Gang Violence Act, which would have increased criminal penalties for gang members, made recruiting persons into a criminal street gang a crime, and enhanced penalties for transferring a gun to a minor. Many of the provisions of that bill were incorporated into the 1999 Juvenile Justice bill, which was approved overwhelmingly (73-25) by the Senate in the 106th Congress. However, the Juvenile Justice bill stalled in conference, and these provisions were never signed into law.

In the years that followed we kept up our efforts, with Republicans and Democrats working together on this critical issue. In the 108th Congress a version of this bill was introduced, and eventually was co-sponsored by Senators HATCH and others. That bill was the subject of much discussion and debate. Some of my colleagues raised some valuable suggestions and criticisms, many of which were incorporated in the bill last year. The result of that compromise was reported favorably by the Judiciary Committee last Fall, but was never considered by the full Senate.

The legislation today is the same as that which was approved by the Judiciary Committee, and I hope this year we will move quickly to pass it into law. That said, I understand that some of my colleagues are still concerned about certain aspects of the bill. My intention is to continue to negotiate in the weeks ahead. I am open to change, and welcome further discussion and analysis.

We all agree that gangs are a terrible and growing problem. We all agree that something needs to be done. I believe that this legislation is desperately needed, and I look forward to working with my colleagues on both sides of the aisle to take this bill and make it law.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 155

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Gang Prevention and Effective Deterrence Act of 2005”.

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—CRIMINAL STREET GANG ABATEMENT ACT

Sec. 100. Findings.

#### SUBTITLE A—CRIMINAL LAW REFORMS AND ENHANCED PENALTIES TO DETER AND PUNISH ILLEGAL STREET GANG ACTIVITY

Sec. 101. Solicitation or recruitment of persons in criminal street gang activity.

Sec. 102. Criminal street gangs.

Sec. 103. Violent crimes in furtherance or in aid of criminal street gangs.

Sec. 104. Interstate and foreign travel or transportation in aid of criminal street gangs.

Sec. 105. Amendments relating to violent crime in areas of exclusive Federal jurisdiction.

Sec. 106. Increased penalties for use of interstate commerce facilities in the commission of murder-for-hire and other felony crimes of violence.

Sec. 107. Increased penalties for violent crimes in aid of racketeering activity.

Sec. 108. Murder and other violent crimes committed during and in relation to a drug trafficking crime.

#### SUBTITLE B—INCREASED FEDERAL RESOURCES TO DETER AND PREVENT AT-RISK YOUTH FROM JOINING ILLEGAL STREET GANGS

Sec. 110. Designation of and assistance for “high intensity” interstate gang activity areas.

Sec. 111. Enhancement of project safe neighborhoods initiative to improve enforcement of criminal laws against violent gangs.

Sec. 112. Additional resources needed by the Federal Bureau of Investigation to investigate and prosecute violent criminal street gangs.

Sec. 113. Grants to State and local prosecutors to combat violent crime and to protect witnesses and victims of crimes.

Sec. 114. Reauthorize the gang resistance education and training projects program.

#### TITLE II—VIOLENT CRIME REFORMS NEEDED TO DETER AND PREVENT ILLEGAL GANG CRIME

Sec. 201. Multiple interstate murder.

Sec. 202. Expansion of rebuttable presumption against release of persons charged with firearms offenses.

Sec. 203. Venue in capital cases.

Sec. 204. Statute of limitations for violent crime.

Sec. 205. Predicate crimes for authorization of interception of wire, oral, and electronic communications.

Sec. 206. Clarification to hearsay exception for forfeiture by wrongdoing.

Sec. 207. Clarification of venue for retaliation against a witness.

Sec. 208. Amendment of sentencing guidelines relating to certain gang and violent crimes.

Sec. 209. Increased penalties for criminal use of firearms in crimes of violence and drug trafficking.

Sec. 210. Possession of firearms by dangerous felons.

Sec. 211. Conforming amendment.

#### TITLE III—JUVENILE CRIME REFORM FOR VIOLENT OFFENDERS

Sec. 301. Treatment of Federal juvenile offenders.

Sec. 302. Notification after arrest.

Sec. 303. Release and detention prior to disposition.

Sec. 304. Speedy trial.

Sec. 305. Federal sentencing guidelines.

#### TITLE I—CRIMINAL STREET GANG ABATEMENT ACT

##### SEC. 100. FINDINGS.

Congress finds that—

(1) violent crime and drug trafficking are pervasive problems at the national, State, and local level;

(2) the crime rate is exacerbated by the association of persons in gangs to commit acts of violence and drug offenses;

(3) according to the most recent National Drug Threat Assessment, criminal street gangs are responsible for the distribution of much of the cocaine, methamphetamine, heroin, and other illegal drugs being distributed in rural and urban communities throughout the United States;

(4) gangs commit acts of violence or drug offenses for numerous motives, such as membership in or loyalty to the gang, for protecting gang territory, and for profit;

(5) gang presence has a pernicious effect on the free flow of commerce in local businesses and directly affects the freedom and security of communities plagued by gang activity;

(6) gangs often recruit and utilize minors to engage in acts of violence and other serious offenses out of a belief that the criminal justice systems are more lenient on juvenile offenders;

(7) gangs often intimidate and threaten witnesses to prevent successful prosecutions;

(8) gang recruitment can be deterred through increased vigilance, strong criminal penalties, equal partnerships with State and local law enforcement, and proactive intervention efforts, particularly targeted at juveniles, prior to gang involvement;

(9) State and local prosecutors, in hearings before the Committee on the Judiciary of the Senate, enlisted the help of Congress in the prevention, investigation, and prosecution of gang crimes and in the protection of witnesses and victims of gang crimes; and

(10) because State and local prosecutors and law enforcement have the expertise, experience, and connection to the community that is needed to combat gang violence, consultation and coordination between Federal, State, and local law enforcement is critical to the successful prosecutions of criminal street gangs.

#### Subtitle A—Criminal Law Reforms and Enhanced Penalties To Deter and Punish Illegal Street Gang Activity

##### SEC. 101. SOLICITATION OR RECRUITMENT OF PERSONS IN CRIMINAL STREET GANG ACTIVITY.

Chapter 26 of title 18, United States Code, is amended by adding at the end the following:

#### “§ 522. Recruitment of persons to participate in a criminal street gang

“(a) PROHIBITED ACTS.—It shall be unlawful for any person to recruit, employ, solicit, induce, command, or cause another person to be or remain as a member of a criminal street gang, or conspire to do so, with the intent to cause that person to participate in an offense described in section 521(a).

“(b) DEFINITION.—In this section:

“(1) CRIMINAL STREET GANG.—The term ‘criminal street gang’ shall have the same meaning as in section 521(a) of this title.

“(2) MINOR.—The term ‘minor’ means a person who is less than 18 years of age.

“(c) PENALTIES.—Any person who violates subsection (a) shall—

“(1) be imprisoned not more than 5 years, fined under this title, or both; or

“(2) if the person recruited, solicited, induced, commanded, or caused to participate or remain in a criminal street gang is under the age of 18—

“(A) be imprisoned for not more than 10 years, fined under this title, or both; and

“(B) at the discretion of the sentencing judge, be liable for any costs incurred by the Federal Government, or by any State or local government, for housing, maintaining, and treating the person until the person attains the age of 18 years.”.

#### SEC. 102. CRIMINAL STREET GANGS.

(a) CRIMINAL STREET GANG PROSECUTIONS.—Section 521 of title 18, United States Code, is amended to read as follows:

##### “§ 521. Criminal street gang prosecutions

“(a) DEFINITIONS.—As used in this chapter:

“(1) CRIMINAL STREET GANG.—The term ‘criminal street gang’ means a formal or informal group, club, organization, or association of 3 or more individuals, who individually, jointly, or in combination, have committed or attempted to commit for the direct or indirect benefit of, at the direction of, in furtherance of, or in association with the group, club organization, or association at least 2 separate acts, each of which is a predicate gang crime, 1 of which occurs after the date of enactment of the Gang Prevention and Effective Deterrence Act of 2004 and the last of which occurs not later than 10 years (excluding any period of imprisonment) after the commission of a prior predicate gang crime, and 1 predicate gang crime is a crime of violence or involves manufacturing, importing, distributing, possessing with intent to distribute, or otherwise dealing in a controlled substance or listed chemicals (as those terms are defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)) provided that the activities of the criminal street gang affect interstate or foreign commerce, or involve the use of any facility of, or travel in, interstate or foreign commerce.

“(2) PREDICATE GANG CRIME.—The term ‘predicate gang crime’ means—

“(A) any act, threat, conspiracy, or attempted act, which is chargeable under Federal or State law and punishable by imprisonment for more than 1 year involving—

“(i) murder;

“(ii) manslaughter;

“(iii) maiming;

“(iv) assault with a dangerous weapon;

“(v) assault resulting in serious bodily injury;

“(vi) gambling;

“(vii) kidnapping;

“(viii) robbery;

“(ix) extortion;

“(x) arson;

“(xi) obstruction of justice;

“(xii) tampering with or retaliating against a witness, victim, or informant;

“(xiii) burglary;

“(xiv) sexual assault (which means any offense that involves conduct that would violate chapter 109A if the conduct occurred in the special maritime and territorial jurisdiction);

“(xv) carjacking; or

“(xvi) manufacturing, importing, distributing, possessing with intent to distribute, or otherwise dealing in a controlled substance or listed chemicals (as those terms are defined in section 102 of the Controlled Substances Act (21 U.S.C. 802));

“(B) any act punishable by imprisonment for more than 1 year under—

“(i) section 844 (relating to explosive materials);

“(ii) section 922(g)(1) (where the underlying conviction is a violent felony (as defined in section 924(e)(2)(B) of this title) or is a serious drug offense (as defined in section 924(e)(2)(A) of this title));

“(iii) subsection (a)(2), (b), (c), (g), or (h) of section 924 (relating to receipt, possession, and transfer of firearms);

“(iv) sections 1028 and 1029 (relating to fraud and related activity in connection with identification documents or access devices);

“(v) section 1503 (relating to obstruction of justice);

“(vi) section 1510 (relating to obstruction of criminal investigations);

“(vii) section 1512 (relating to tampering with a witness, victim, or informant), or section 1513 (relating to retaliating against a witness, victim, or informant);

“(viii) section 1708 (relating to theft of stolen mail matter);

“(ix) section 1951 (relating to interference with commerce, robbery or extortion);

“(x) section 1952 (relating to racketeering);

“(xi) section 1956 (relating to the laundering of monetary instruments);

“(xii) section 1957 (relating to engaging in monetary transactions in property derived from specified unlawful activity);

“(xiii) section 1958 (relating to use of interstate commerce facilities in the commission of murder-for-hire); or

“(xiv) sections 2312 through 2315 (relating to interstate transportation of stolen motor vehicles or stolen property); or

“(C) any act involving the Immigration and Nationality Act, section 274 (relating to bringing in and harboring certain aliens), section 277 (relating to aiding or assisting certain aliens to enter the United States), or section 278 (relating to importation of alien for immoral purpose).

“(3) STATE.—The term ‘State’ means each of the several States of the United States, the District of Columbia, and any commonwealth, territory, or possession of the United States.

“(b) PARTICIPATION IN CRIMINAL STREET GANGS.—It shall be unlawful—

“(1) to commit, or conspire or attempt to commit a predicate crime—

“(A) in furtherance or in aid of the activities of a criminal street gang;

“(B) for the purpose of gaining entrance to or maintaining or increasing position in such a gang; or

“(C) for the direct or indirect benefit of the criminal street gang, or in association with the criminal street gang; or

“(2) to employ, use, command, counsel, persuade, induce, entice, or coerce any individual to commit, cause to commit, or facilitate the commission of, a predicate gang crime—

“(A) in furtherance or in aid of the activities of a criminal street gang;

“(B) for the purpose of gaining entrance to or maintaining or increasing position in such a gang; or

“(C) for the direct or indirect benefit of the criminal street gang, or in association with the criminal street gang.

“(c) PENALTIES.—Whoever violates paragraph (1) or (2) of subsection (b)—

“(1) shall be fined under this title, imprisoned for not more than 30 years, or both; and

“(2) if the violation is based on a predicate gang crime for which the maximum penalty includes life imprisonment, shall be fined under this title, imprisoned for any term of years or for life, or both.

“(d) FORFEITURE.—

“(1) IN GENERAL.—The court, in imposing sentence on a person who is convicted of an offense under this section, shall order that the defendant forfeit to the United States—

“(A) any property, real or personal, constituting or traceable to gross proceeds obtained from such offense; and

“(B) any property used or intended to be used, in any manner or part, to commit or to facilitate the commission of such violation.

“(2) CRIMINAL PROCEDURES.—The procedures set forth in section 413 of the Controlled Substances Act (21 U.S.C. 853), other than subsection (d) of that section, and in rule 32.2 of the Federal Rules of Criminal Procedure, shall apply to all stages of a criminal forfeiture proceeding under this section.

“(3) CIVIL PROCEDURES.—Property subject to forfeiture under paragraph (1) may be forfeited in a civil case pursuant to the procedures set forth in chapter 46 of this title.”.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 26 of title 18, United States Code, is amended to read as follows:

“521. Criminal street gang prosecutions.”.

SEC. 103. VIOLENT CRIMES IN FURTHERANCE OR IN AID OF CRIMINAL STREET GANGS.

(a) VIOLENT CRIMES AND CRIMINAL STREET GANG RECRUITMENT.—Chapter 26 of title 18, United States Code, as amended by section 101, is amended by adding at the end the following:

“§ 523. Violent crimes in furtherance or in aid of a criminal street gang

“(a) Any person who, for the purpose of gaining entrance to or maintaining or increasing position in, or in furtherance or in aid of, or for the direct or indirect benefit of, or in association with a criminal street gang, or as consideration for the receipt of, or as consideration for a promise or agreement to pay, anything of pecuniary value to or from a criminal street gang, murders, kidnaps, sexually assaults (which means any offense that involved conduct that would violate chapter 109A if the conduct occurred in the special maritime and territorial jurisdiction), maims, assaults with a dangerous weapon, commits assault resulting in serious bodily injury upon, commits any other crime of violence or threatens to commit a crime of violence against any individual, or attempts or conspires to do so, shall be punished, in addition and consecutive to the punishment provided for any other violation of this chapter—

“(1) for murder, by death or imprisonment for any term of years or for life, a fine under this title, or both;

“(2) for kidnapping or sexual assault, by imprisonment for any term of years or for life, a fine under this title, or both;

“(3) for maiming, by imprisonment for any term of years or for life, a fine under this title, or both;

“(4) for assault with a dangerous weapon or assault resulting in serious bodily injury, by imprisonment for not more than 30 years, a fine under this title, or both;

“(5) for any other crime of violence, by imprisonment for not more than 20 years, a fine under this title, or both;

“(6) for threatening to commit a crime of violence specified in paragraphs (1) through (4), by imprisonment for not more than 10 years, a fine under this title, or both;

“(7) for attempting or conspiring to commit murder, kidnapping, maiming, or sexual assault, by imprisonment for not more than 30 years, a fine under this title, or both; and

“(8) for attempting or conspiring to commit a crime involving assault with a dangerous weapon or assault resulting in serious bodily injury, by imprisonment for not more than 20 years, a fine under this title, or both.

“(b) DEFINITION.—In this section, the term ‘criminal street gang’ has the same meaning as in section 521 of this title.”.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 26 of title 18, United States Code, is amended by adding at the end the following:

“522. Recruitment of persons to participate in a criminal street gang.

“523. Violent crimes in furtherance of a criminal street gang.”.

**SEC. 104. INTERSTATE AND FOREIGN TRAVEL OR TRANSPORTATION IN AID OF RACKETEERING ENTERPRISES AND CRIMINAL STREET GANGS.**

Section 1952 of title 18, United States Code, is amended—

(1) in subsection (a)—

(A) by striking “and thereafter performs or attempts to perform” and inserting “and thereafter performs, or attempts or conspires to perform”;

(B) by striking “5 years” and inserting “10 years”; and

(C) by inserting “punished by death or” after “if death results shall be”;

(2) by redesignating subsections (b) and (c) as subsections (c) and (d), respectively;

(3) by inserting after subsection (a) the following:

“(b) Whoever travels in interstate or foreign commerce or uses the mail or any facility in interstate or foreign commerce, with the intent to kill, assault, bribe, force, intimidate, or threaten any person, to delay or influence the testimony of, or prevent from testifying, a witness in a State criminal proceeding and thereafter performs, or attempts or conspires to perform, an act described in this subsection, shall—

“(1) be fined under this title, imprisoned for any term of years, or both; and

“(2) if death results, be punished by death or imprisonment for any term of years or for life.”; and

(4) in subsection (c)(2), as redesignated under subparagraph (B), by inserting “intimidation of, or retaliation against, a witness, victim, juror, or informant,” after “extortion, bribery.”.

**SEC. 105. AMENDMENTS RELATING TO VIOLENT CRIME IN AREAS OF EXCLUSIVE FEDERAL JURISDICTION.**

(a) ASSAULT WITHIN MARITIME AND TERRITORIAL JURISDICTION OF UNITED STATES.—Section 113(a)(3) of title 18, United States Code, is amended by striking “with intent to do bodily harm, and without just cause or excuse.”.

(b) MANSLAUGHTER.—Section 1112(b) of title 18, United States Code, is amended by—

(1) striking “ten years” and inserting “20 years”; and

(2) striking “six years” and inserting “10 years”.

(c) OFFENSES COMMITTED WITHIN INDIAN COUNTRY.—Section 1153(a) of title 18, United States Code, is amended by inserting “an offense for which the maximum statutory term of imprisonment under section 1363 is greater than 5 years,” after “a felony under chapter 109A.”.

(d) RACKETEER INFLUENCED AND CORRUPT ORGANIZATIONS.—Section 1961(1) of title 18, United States Code, is amended—

(1) in subparagraph (A), by inserting “, or would have been so chargeable if the act or threat (other than lawful forms of gambling) had not been committed in Indian country (as defined in section 1151) or in any other area of exclusive Federal jurisdiction,” after “chargeable under State law”; and

(2) in subparagraph (B), by inserting “section 1123 (relating to multiple interstate murder),” after “section 1084 (relating to the transmission of wagering information).”.

(e) CARJACKING.—Section 2119 of title 18, United States Code, is amended by striking

“, with the intent to cause death or serious bodily harm”.

(f) CLARIFICATION OF ILLEGAL GUN TRANSFERS TO COMMIT DRUG TRAFFICKING CRIME OR CRIMES OF VIOLENCE.—Section 924(h) of title 18, United States Code, is amended to read as follows:

“(h) ILLEGAL TRANSFERS.—Whoever knowingly transfers a firearm, knowing that the firearm will be used to commit, or possessed in furtherance of, a crime of violence (as defined in subsection (c)(3)) or drug trafficking crime (as defined in subsection (c)(2)), shall be imprisoned for not more than 10 years, fined under this title, or both.”.

(g) AMENDMENT OF SPECIAL SENTENCING PROVISION.—Section 3582(d) of title 18, United States Code, is amended—

(1) by striking “chapter 95 (racketeering) or 96 (racketeer influenced and corrupt organizations) of this title” and inserting “section 521 (criminal street gangs) or 522 (violent crimes in furtherance or in aid of criminal street gangs), in chapter 95 (racketeering) or 96 (racketeer influenced and corrupt organizations).”; and

(2) by inserting “a criminal street gang or” before “an illegal enterprise”.

(h) CONFORMING AMENDMENT RELATING TO ORDERS FOR RESTITUTION.—Section 3663(c)(4) of title 18, United States Code, is amended by striking “chapter 46 or chapter 96 of this title” and inserting “section 521, under chapter 46 or 96.”.

(i) SPECIAL PROVISION FOR INDIAN COUNTRY.—No person subject to the criminal jurisdiction of an Indian tribal government shall be subject to section 3559(e) of title 18, United States Code, for any offense for which Federal jurisdiction is solely predicated on Indian country (as defined in section 1151 of such title 18) and which occurs within the boundaries of such Indian country unless the governing body of such Indian tribe elects to subject the persons under the criminal jurisdiction of the tribe to section 3559(e) of such title 18.

**SEC. 106. INCREASED PENALTIES FOR USE OF INTERSTATE COMMERCE FACILITIES IN THE COMMISSION OF MURDER-FOR-HIRE AND OTHER FELONY CRIMES OF VIOLENCE.**

Section 1958 of title 18, United States Code, is amended—

(1) by striking the header and inserting the following:

**“§ 1958. Use of interstate commerce facilities in the Commission of murder-for-hire and other felony crimes of violence”**

; and

(2) by amending subsection (a) to read as follows:

“(a) Any person who travels in or causes another (including the intended victim) to travel in interstate or foreign commerce, or uses or causes another (including the intended victim) to use the mail or any facility in interstate or foreign commerce, with intent that a murder or other felony crime of violence be committed in violation of the laws of any State or the United States as consideration for the receipt of, or as consideration for a promise or agreement to pay, anything of pecuniary value, or who conspires to do so—

“(1) may be fined under this title and shall be imprisoned not more than 20 years;

“(2) if personal injury results, may be fined under this title and shall be imprisoned for not more than 30 years; and

“(3) if death results, may be fined not more than \$250,000, and shall be punished by death or imprisoned for any term of years or for life, or both.”.

**SEC. 107. INCREASED PENALTIES FOR VIOLENT CRIMES IN AID OF RACKETEERING ACTIVITY.**

Section 1959(a) of title 18, United States Code, is amended to read as follows:

“(a) Any person who, as consideration for the receipt of, or as consideration for a promise or agreement to pay, anything of pecuniary value from an enterprise engaged in racketeering activity, or for the purpose of gaining entrance to or maintaining or increasing position in an enterprise engaged in racketeering activity, or in furtherance or in aid of an enterprise engaged in racketeering activity, murders, kidnaps, sexually assaults (which means any offense that involved conduct that would violate chapter 109A if the conduct occurred in the special maritime and territorial jurisdiction), maims, assaults with a dangerous weapon, commits assault resulting in serious bodily injury upon, or threatens to commit a crime of violence against any individual in violation of the laws of any State or the United States, or attempts or conspires to do so, shall be punished, in addition and consecutive to the punishment provided for any other violation of this chapter—

“(1) for murder, by death or imprisonment for any term of years or for life, a fine under this title, or both;

“(2) for kidnapping or sexual assault, by imprisonment for any term of years or for life, a fine under this title, or both;

“(3) for maiming, by imprisonment for any term of years or for life, a fine under this title, or both;

“(4) for assault with a dangerous weapon or assault resulting in serious bodily injury, by imprisonment for not more than 30 years, a fine under this title, or both;

“(5) for threatening to commit a crime of violence, by imprisonment for not more than 10 years, a fine under this title, or both;

“(6) for attempting or conspiring to commit murder, kidnapping, maiming, or sexual assault, by imprisonment for not more than 30 years, a fine under this title, or both; and

“(7) for attempting or conspiring to commit assault with a dangerous weapon or assault which would result in serious bodily injury, by imprisonment for not more than 20 years, a fine under this title, or both.”.

**SEC. 108. MURDER AND OTHER VIOLENT CRIMES COMMITTED DURING AND IN RELATION TO A DRUG TRAFFICKING CRIME.**

(a) IN GENERAL.—Part D of the Controlled Substances Act (21 U.S.C. 841 et seq.) is amended by adding at the end the following:

“MURDER AND OTHER VIOLENT CRIMES COMMITTED DURING AND IN RELATION TO A DRUG TRAFFICKING CRIME.

“SEC. 424. (a) IN GENERAL.—Any person who, during and in relation to any drug trafficking crime, murders, kidnaps, sexually assaults (which means any offense that involved conduct that would violate chapter 109A if the conduct occurred in the special maritime and territorial jurisdiction), maims, assaults with a dangerous weapon, commits assault resulting in serious bodily injury upon, commits any other crime of violence or threatens to commit a crime of violence against, any individual, or attempts or conspires to do so, shall be punished, in addition and consecutive to the punishment provided for the drug trafficking crime—

“(1) in the case of murder, by death or imprisonment for any term of years or for life, a fine under title 18, United States Code, or both;

“(2) in the case of kidnapping or sexual assault by imprisonment for any term of years or for life, a fine under such title 18, or both;

“(3) in the case of maiming, by imprisonment for any term of years or for life, a fine under such title 18, or both;

“(4) in the case of assault with a dangerous weapon or assault resulting in serious bodily injury, by imprisonment not more than 30 years, a fine under such title 18, or both;

“(5) in the case of committing any other crime of violence, by imprisonment for not more than 20 years, a fine under this title, or both;

“(6) in the case of threatening to commit a crime of violence specified in paragraphs (1) through (4), by imprisonment for not more than 10 years, a fine under such title 18, or both;

“(7) in the case of attempting or conspiring to commit murder, kidnapping, maiming, or sexual assault, by imprisonment for not more than 30 years, a fine under such title 18, or both; and

“(8) in the case of attempting or conspiring to commit a crime involving assault with a dangerous weapon or assault resulting in serious bodily injury, by imprisonment for not more than 20 years, a fine under such title 18, or both.

“(b) VENUE.—A prosecution for a violation of this section may be brought in—

“(1) the judicial district in which the murder or other crime of violence occurred; or

“(2) any judicial district in which the drug trafficking crime may be prosecuted.

“(c) APPLICABLE DEATH PENALTY PROCEDURES.—A defendant who has been found guilty of an offense under this section for which a sentence of death is provided shall be subject to the provisions of chapter 228 of title 18, United States Code.

“(d) DEFINITIONS.—As used in this section—

“(1) the term ‘crime of violence’ has the meaning given that term in section 16 of title 18, United States Code; and

“(2) the term ‘drug trafficking crime’ has the meaning given that term in section 924(c)(2) of title 18, United States Code.”

(b) CLERICAL AMENDMENT.—The table of contents for the Controlled Substances Act is amended by inserting after the item relating to section 423, the following:

“Sec. 424. Murder and other violent crimes committed during and in relation to a drug trafficking crime.”

**Subtitle B—Increased Federal Resources To Suppress, Deter, and Prevent At-Risk Youth From Joining Illegal Street Gangs**

**SEC. 110. DESIGNATION OF AND ASSISTANCE FOR “HIGH INTENSITY” INTERSTATE GANG ACTIVITY AREAS.**

(a) DEFINITIONS.—In this section the following definitions shall apply:

(1) GOVERNOR.—The term “Governor” means a Governor of a State or the Mayor of the District of Columbia.

(2) HIGH INTENSITY INTERSTATE GANG ACTIVITY AREA.—The term “high intensity interstate gang activity area” means an area within a State that is designated as a high intensity interstate gang activity area under subsection (b)(1).

(3) STATE.—The term “State” means a State of the United States, the District of Columbia, and any commonwealth, territory, or possession of the United States. The term “State” shall include an “Indian tribe”, as defined by section 102 of the Federally Recognized Indian Tribe List Act of 1994 (25 U.S.C. 479a).

(b) HIGH INTENSITY INTERSTATE GANG ACTIVITY AREAS.—

(1) DESIGNATION.—The Attorney General, after consultation with the Governors of appropriate States, may designate as high in-

tensity interstate gang activity areas, specific areas that are located within 1 or more States. To the extent that the goals of a high intensity interstate gang activity area (HIIGAA) overlap with the goals of a high intensity drug trafficking area (HIDTA), the Attorney General may merge the 2 areas to serve as a dual-purpose entity. The Attorney General may not make the final designation of a high intensity interstate gang activity area without first consulting with and receiving comment from local elected officials representing communities within the State of the proposed designation.

(2) ASSISTANCE.—In order to provide Federal assistance to high intensity interstate gang activity areas, the Attorney General shall—

(A) establish criminal street gang enforcement teams, consisting of Federal, State, and local law enforcement authorities, for the coordinated investigation, disruption, apprehension, and prosecution of criminal street gangs and offenders in each high intensity interstate gang activity area;

(B) direct the reassignment or detailing from any Federal department or agency (subject to the approval of the head of that department or agency, in the case of a department or agency other than the Department of Justice) of personnel to each criminal street gang enforcement team; and

(C) provide all necessary funding for the operation of the criminal street gang enforcement team in each high intensity interstate gang activity area.

(3) COMPOSITION OF CRIMINAL STREET GANG ENFORCEMENT TEAM.—The team established pursuant to paragraph (2)(A) shall consist of agents and officers, where feasible, from—

(A) the Bureau of Alcohol, Tobacco, Firearms, and Explosives;

(B) the Department of Homeland Security;

(C) the Department of Housing and Urban Development;

(D) the Drug Enforcement Administration;

(E) the Internal Revenue Service;

(F) the Federal Bureau of Investigation;

(G) the United States Marshal’s Service;

(H) the United States Postal Service;

(I) State and local law enforcement; and

(J) Federal, State and local prosecutors.

(4) CRITERIA FOR DESIGNATION.—In considering an area for designation as a high intensity interstate gang activity area under this section, the Attorney General shall consider—

(A) the current and predicted levels of gang crime activity in the area;

(B) the extent to which violent crime in the area appears to be related to criminal street gang activity, such as drug trafficking, murder, robbery, assaults, carjacking, arson, kidnapping, extortion, and other criminal activity;

(C) the extent to which State and local law enforcement agencies have committed resources to—

(i) respond to the gang crime problem; and

(ii) participate in a gang enforcement team;

(D) the extent to which a significant increase in the allocation of Federal resources would enhance local response to the gang crime activities in the area; and

(E) any other criteria that the Attorney General considers to be appropriate.

(c) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—There are authorized to be appropriated \$100,000,000 for each of the fiscal years 2005 to 2009 to carry out this section.

(2) USE OF FUNDS.—Of amounts made available under paragraph (1) in each fiscal year—

(A) 50 percent shall be used to carry out subsection (b)(2); and

(B) 50 percent shall be used to make grants available for community-based programs to provide crime prevention, research, and intervention services that are designed for gang members and at-risk youth in areas designated pursuant to this section as high intensity interstate gang activity areas.

(3) REPORTING REQUIREMENTS.—By February 1st of each year, the Attorney General shall provide a report to Congress which describes, for each designated high intensity interstate gang activity area—

(A) the specific long-term and short-term goals and objectives;

(B) the measurements used to evaluate the performance of the high intensity interstate gang activity area in achieving the long-term and short-term goals;

(C) the age, composition, and membership of “gangs”;

(D) the number and nature of crimes committed by “gangs”; and

(E) the definition of the term “gang” used to compile this report.

**SEC. 111. ENHANCEMENT OF PROJECT SAFE NEIGHBORHOODS INITIATIVE TO IMPROVE ENFORCEMENT OF CRIMINAL LAWS AGAINST VIOLENT GANGS.**

(a) IN GENERAL.—While maintaining the focus of Project Safe Neighborhoods as a comprehensive, strategic approach to reducing gun violence in America, the Attorney General is authorized to expand the Project Safe Neighborhoods program to require each United States attorney to—

(1) identify, investigate, and prosecute significant criminal street gangs operating within their district;

(2) coordinate the identification, investigation, and prosecution of criminal street gangs among Federal, State, and local law enforcement agencies; and

(3) coordinate and establish criminal street gang enforcement teams, established under section 110(b), in high intensity interstate gang activity areas within a United States attorney’s district.

(b) ADDITIONAL STAFF FOR PROJECT SAFE NEIGHBORHOODS.—

(1) IN GENERAL.—The Attorney General may hire Assistant United States attorneys, non-attorney coordinators, or paralegals to carry out the provisions of this section.

(2) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated \$7,500,000 for each of the fiscal years 2005 through 2009 to carry out this section.

**SEC. 112. ADDITIONAL RESOURCES NEEDED BY THE FEDERAL BUREAU OF INVESTIGATION TO INVESTIGATE AND PROSECUTE VIOLENT CRIMINAL STREET GANGS.**

(a) RESPONSIBILITIES OF ATTORNEY GENERAL.—The Attorney General is authorized to require the Federal Bureau of Investigation to—

(1) increase funding for the Safe Streets Program; and

(2) support the criminal street gang enforcement teams, established under section 110(b), in designated high intensity interstate gang activity areas.

(b) AUTHORIZATION OF APPROPRIATIONS.—

(1) IN GENERAL.—In addition to amounts otherwise authorized, there are authorized to be appropriated to the Attorney General \$5,000,000 for each of the fiscal years 2005 through 2009 to carry out the Safe Streets Program.

(2) AVAILABILITY.—Any amounts appropriated pursuant to paragraph (1) shall remain available until expended.



**SEC. 113. GRANTS TO PROSECUTORS AND LAW ENFORCEMENT TO COMBAT VIOLENT CRIME AND TO PROTECT WITNESSES AND VICTIMS OF CRIMES.**

(a) IN GENERAL.—Section 31702 of the Violent Crime Control and Law Enforcement Act of 1994 (42 U.S.C. 13862) is amended—

(1) in paragraph (3), by striking “and” at the end;

(2) in paragraph (4), by striking the period at the end and inserting a semicolon; and

(3) by adding at the end the following:

“(5) to hire additional prosecutors to—

“(A) allow more cases to be prosecuted; and

“(B) reduce backlogs;

“(6) to fund technology, equipment, and training for prosecutors and law enforcement in order to increase accurate identification of gang members and violent offenders, and to maintain databases with such information to facilitate coordination among law enforcement and prosecutors; and

“(7) to create and expand witness and victim protection programs to prevent threats, intimidation, and retaliation against victims of, and witnesses to, violent crimes.”.

(b) AUTHORIZATION OF APPROPRIATIONS.—Section 31707 of the Violent Crime Control and Law Enforcement Act of 1994 (42 U.S.C. 13867) is amended to read as follows:

**“SEC. 31707. AUTHORIZATION OF APPROPRIATIONS.**

“(a) IN GENERAL.—There are authorized to be appropriated \$20,000,000 for each of the fiscal years 2005 through 2009 to carry out this subtitle.

“(b) USE OF FUNDS.—Of the amounts made available under subsection (a), in each fiscal year 60 percent shall be used to carry out section 31702(7) to create and expand witness and victim protection programs to prevent threats, intimidation, and retaliation against victims of, and witnesses to, violent crimes.”.

**SEC. 114. REAUTHORIZE THE GANG RESISTANCE EDUCATION AND TRAINING PROJECTS PROGRAM.**

Section 32401(b) of the Violent Crime Control Act of 1994 (42 U.S.C. 13921(b)) is amended by striking paragraphs (1) through (6) and inserting the following:

“(1) \$20,000,000 for fiscal year 2005;

“(2) \$20,000,000 for fiscal year 2006;

“(3) \$20,000,000 for fiscal year 2007;

“(4) \$20,000,000 for fiscal year 2008; and

“(5) \$20,000,000 for fiscal year 2009.”.

**TITLE II—VIOLENT CRIME REFORMS NEEDED TO DETER AND PREVENT ILLEGAL GANG CRIME**

**SEC. 201. MULTIPLE INTERSTATE MURDER.**

Chapter 51 of title 18, United States Code, is amended by adding at the end of the new section:

**“§ 1123. Multiple murders in furtherance of common scheme of purpose**

“(a) IN GENERAL.—Whoever, having committed murder in violation of the laws of any State or the United States, moves or travels in interstate or foreign commerce with the intent to commit one or more murders in violation of the laws of any State or the United States, and thereafter commits one or more murders in violation of the laws of any State or the United States in furtherance of a common scheme or purpose, or who conspires to do so—

“(1) shall be fined under this title, imprisoned for not more than 30 years, or both, for each murder; and

“(2) if death results, may be fined not more than \$250,000 under this title, and shall be punished by death or imprisoned for any term of years or for life for each murder.

“(b) DEFINITION.—The term ‘State’ means each of the several States of the United States, the District of Columbia, and any commonwealth, territory, or possession of the United States.”.

**SEC. 202. EXPANSION OF REBUTTABLE PRESUMPTION AGAINST RELEASE OF PERSONS CHARGED WITH FIREARMS OFFENSES.**

Section 3142 of title 18, United States Code, is amended—

(1) in subsection (e), in the matter following paragraph (3)—

(A) by inserting “an offense under section 922(g)(1) where the underlying conviction is a serious drug offense as defined in section 924(e)(2)(A) of title 18, United States Code, for which a period of not more than 10 years has elapsed since the date of the conviction or the release of the person from imprisonment, whichever is later, or is a serious violent felony as defined in section 3559(c)(2)(F) of title 18, United States Code,” after “that the person committed”; and

(B) by inserting “or” before “the Maritime”;

(2) in subsection (f)(1)—

(A) in subparagraph (C), by striking “or” at the end; and

(B) by adding at the end the following:

“(E) an offense under section 922(g); or”;

and

(3) in subsection (g), by amending paragraph (1) to read as follows:

“(1) the nature and circumstances of the offense charged, including whether the offense is a crime of violence, or involves a drug, firearm, explosive, or destructive device;”.

**SEC. 203. VENUE IN CAPITAL CASES.**

Section 3235 of title 18, United States Code, is amended to read as follows:

**“§ 3235. Venue in capital cases**

“(a) The trial for any offense punishable by death shall be held in the district where the offense was committed or in any district in which the offense began, continued, or was completed.

“(b) If the offense, or related conduct, under subsection (a) involves activities which affect interstate or foreign commerce, or the importation of an object or person into the United States, such offense may be prosecuted in any district in which those activities occurred.”.

**SEC. 204. STATUTE OF LIMITATIONS FOR VIOLENT CRIME.**

(a) IN GENERAL.—Chapter 214 of title 18, United States Code, is amended by adding at the end the following:

**“§ 3297. Violent crime offenses**

“Except as otherwise expressly provided by law, no person shall be prosecuted, tried, or punished for any noncapital felony, crime of violence (as defined in section 16), including any racketeering activity or gang crime which involves any violent crime, unless the indictment is found or the information is instituted by the later of—

“(1) 10 years after the date on which the alleged violation occurred;

“(2) 10 years after the date on which the continuing offense was completed; or

“(3) 8 years after the date on which the alleged violation was first discovered.”.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 214 of title 18, United States Code, is amended by adding at the end the following:

“3296. Violent crime offenses.”.

**SEC. 205. PREDICATE CRIMES FOR AUTHORIZATION OF INTERCEPTION OF WIRE, ORAL, AND ELECTRONIC COMMUNICATIONS.**

Section 2516(1) of title 18, United States Code, is amended—

(1) in paragraph (q), by striking “or.”;

(2) by redesignating paragraph (r) as paragraph (u); and

(3) by inserting after paragraph (q) the following:

“(r) any violation of section 424 of the Controlled Substances Act (relating to murder and other violent crimes in furtherance of a drug trafficking crime);

“(s) any violation of 1123 of title 18, United States Code (relating to multiple interstate murder);

“(t) any violation of section 521, 522, or 523 (relating to criminal street gangs); or”.

**SEC. 206. CLARIFICATION TO HEARSAY EXCEPTION FOR FORFEITURE BY WRONGDOING.**

Rule 804(b)(6) of the Federal Rules of Evidence is amended to read as follows:

“(6) FORFEITURE BY WRONGDOING. A statement offered against a party that has engaged, acquiesced, or conspired, in wrongdoing that was intended to, and did, procure the unavailability of the declarant as a witness.”.

**SEC. 207. CLARIFICATION OF VENUE FOR RETALIATION AGAINST A WITNESS.**

Section 1513 of title 18, United States Code, is amended by—

(1) redesignating subsection (e) beginning with “Whoever conspires” as subsection (f); and

(2) adding at the end the following:

“(g) A prosecution under this section may be brought in the district in which the official proceeding (whether or not pending, about to be instituted or was completed) was intended to be affected or was completed, or in which the conduct constituting the alleged offense occurred.”.

**SEC. 208. AMENDMENT OF SENTENCING GUIDELINES RELATING TO CERTAIN GANG AND VIOLENT CRIMES.**

(a) DIRECTIVE TO THE UNITED STATES SENTENCING COMMISSION.—Pursuant to its authority under section 994(p) of title 28, United States Code, and in accordance with this section, the United States Sentencing Commission shall review and, if appropriate, amend its guidelines and its policy statements to conform to the provisions of title I and this title.

(b) REQUIREMENTS.—In carrying out this section, the Sentencing Commission shall—

(1) establish new guidelines and policy statements, as warranted, in order to implement new or revised criminal offenses created under this title;

(2) ensure that the sentencing guidelines and policy statements reflect the serious nature of the offenses and the penalties set forth in this title, the growing incidence of serious gang and violent crimes, and the need to modify the sentencing guidelines and policy statements to deter, prevent, and punish such offenses;

(3) consider the extent to which the guidelines and policy statements adequately address—

(A) whether the guideline offense levels and enhancements for gang and violent crimes—

(i) are sufficient to deter and punish such offenses; and

(ii) are adequate in view of the statutory increases in penalties contained in the Act; and

(B) whether any existing or new specific offense characteristics should be added to reflect congressional intent to increase gang

and violent crime penalties, punish offenders, and deter gang and violent crime;

(4) assure reasonable consistency with other relevant directives and with other sentencing guidelines;

(5) account for any additional aggravating or mitigating circumstances that might justify exceptions to the generally applicable sentencing ranges;

(6) make any necessary conforming changes to the sentencing guidelines; and

(7) assure that the guidelines adequately meet the purposes of sentencing under section 3553(a)(2) of title 18, United States Code.

**SEC. 209. INCREASED PENALTIES FOR CRIMINAL USE OF FIREARMS IN CRIMES OF VIOLENCE AND DRUG TRAFFICKING.**

(a) IN GENERAL.—Section 924(c)(1)(A) of title 18, United States Code, is amended—

(1) by striking “shall” and inserting “or conspires to commit any of the above acts, shall, for each instance in which the firearm is used, carried, or possessed”;

(2) in clause (i), by striking “5 years” and inserting “7 years”; and

(3) by striking clause (ii).

(b) CONFORMING AMENDMENTS.—Section 924 of title 18, United States Code, is amended—

(1) in subsection (c), by striking paragraph (4); and

(2) by striking subsection (o).

**SEC. 210. POSSESSION OF FIREARMS BY DANGEROUS FELONS.**

(a) IN GENERAL.—Section 924(e) of title 18, United States Code, is amended to read as follows:

“(e)(1) In the case of a person who violates section 922(g) of this title and has previously been convicted by any court referred to in section 922(g)(1) for a violent felony or a serious drug offense shall—

“(A) in the case of 1 such prior conviction, where a period of not more than 10 years has elapsed since the date of conviction or release of the person from imprisonment for that conviction, be subject to imprisonment for not more than 15 years, a fine under this title, or both;

“(B) in the case of 2 such prior convictions, committed on occasions different from one another, and where a period of not more than 10 years has elapsed since the date of conviction or release of the person from imprisonment for that conviction, be subject to imprisonment for not more than 20 years, a fine under this title, or both; and

“(C) in the case of 3 such prior convictions, committed on occasions different from one another, be subject to imprisonment for not less than 15 years, a fine under this title, or both, and notwithstanding any other provision of law, the court shall not suspend the sentence of, or grant a probationary sentence to, such person with respect to the conviction under section 922(g).

“(2) As used in this subsection—

“(A) the term ‘serious drug offense’ means—

“(i) an offense under the Controlled Substances Act (21 U.S.C. 801 et seq.), the Controlled Substances Import and Export Act (21 U.S.C. 951 et seq.), or the Maritime Drug Law Enforcement Act (46 U.S.C. App. 1901 et seq.), punishable by a maximum term of imprisonment of not less than 10 years; or

“(ii) an offense under State law, involving manufacturing, distributing, or possessing with intent to manufacture or distribute, a controlled substance (as defined in section 102 of the Controlled Substances Act (21 U.S.C. 802)), punishable by a maximum term of imprisonment of not less than 10 years;

“(B) the term ‘violent felony’ means any crime punishable by a term of imprisonment

exceeding 1 year, or any act of juvenile delinquency involving the use or carrying of a firearm, knife, or destructive device that would be punishable by a maximum term of imprisonment for such term if committed by an adult, that—

“(i) has, as an element of the crime or act, the use, attempted use, or threatened use of physical force against the person of another; or

“(ii) is burglary, arson, or extortion, involves the use of explosives, or otherwise involves conduct that presents a serious potential risk of physical injury to another; and

“(C) the term ‘conviction’ includes a finding that a person has committed an act of juvenile delinquency involving a violent felony.”

(b) AMENDMENT TO SENTENCING GUIDELINES.—Pursuant to its authority under section 994(p) of title 28, United States Code, the United States Sentencing Commission shall amend the Federal Sentencing Guidelines to provide for an appropriate increase in the offense level for violations of section 922(g) of title 18, United States Code, in accordance with section 924(e) of such title 18, as amended by subsection (a).

**SEC. 211. CONFORMING AMENDMENT.**

The matter before paragraph (1) in section 922(d) of title 18, United States Code, is amended by inserting “, transfer,” after “sell”.

**TITLE III—JUVENILE CRIME REFORM FOR VIOLENT OFFENDERS**

**SEC. 301. TREATMENT OF FEDERAL JUVENILE OFFENDERS.**

(a) IN GENERAL.—Section 5032 of title 18, United States Code, is amended to read as follows:

**“§ 5032. Delinquency proceedings in district courts; juveniles tried as adults; transfer for criminal prosecution**

“(a) DELINQUENCY PROCEEDINGS IN DISTRICT COURTS.—

“(1) IN GENERAL.—A juvenile alleged to have committed an act of juvenile delinquency, other than a violation of law committed within the special maritime and territorial jurisdiction of the United States for which the maximum authorized term of imprisonment does not exceed 6 months, shall not be proceeded against in any court of the United States unless the Attorney General, after investigation, certifies to the appropriate district court of the United States that—

“(A) the juvenile court or other appropriate court of a State does not have jurisdiction or refuses to assume jurisdiction over that juvenile with respect to such alleged act of juvenile delinquency;

“(B) the State does not have available programs and services adequate for the needs of juveniles; or

“(C) the offense charged is a crime of violence that is a felony or an offense described in section 401 of the Controlled Substances Act (21 U.S.C. 841), section 1002(a), 1003, 1005, 1009, or 1010(b) (1), (2), or (3) of the Controlled Substances Import and Export Act (21 U.S.C. 952(a), 953, 955, 959, 960(b) (1), (2), (3)), section 922(x), or section 924 (b), (g), or (h) of this title, and there is a substantial Federal interest in the case or the offense to warrant the exercise of Federal jurisdiction.

“(2) FAILURE TO CERTIFY.—If the Attorney General does not certify under paragraph (1), the juvenile shall be surrendered to the appropriate legal authorities of such State.

“(3) FEDERAL PROCEEDINGS.—If an alleged juvenile delinquent is not surrendered to the authorities of a State pursuant to this sec-

tion, any proceedings against him shall be in an appropriate district court of the United States. For such purposes, the court may be convened at any time and place within the district, in chambers or otherwise. The Attorney General shall proceed by information or as authorized under section 3401(g) of this title, and no criminal prosecution shall be instituted for the alleged act of juvenile delinquency except as provided below.

**“(b) TRANSFER FOR FEDERAL CRIMINAL PROSECUTION.—**

“(1) IN GENERAL.—A juvenile who is alleged to have committed an act of juvenile delinquency and who is not surrendered to State authorities shall be proceeded against under this chapter unless—

“(A) the juvenile has requested in writing upon advice of counsel to be proceeded against as an adult;

“(B) with respect to a juvenile 15 years and older alleged to have committed an act after his fifteenth birthday which if committed by an adult would be a felony that is a crime of violence or an offense described in section 401 of the Controlled Substances Act (21 U.S.C. 841), or section 1002(a), 1005, or 1009 of the Controlled Substances Import and Export Act (21 U.S.C. 952(a), 955, 959), or section 922(x) of this title, or in section 924 (b), (g), or (h) of this title, the Attorney General makes a motion to transfer the criminal prosecution on the basis of the alleged act in the appropriate district court of the United States and the court finds, after hearing, such transfer would be in the interest of justice as provided in paragraph (2); or

“(C) with respect to a juvenile 13 years and older alleged to have committed an act after his thirteenth birthday which if committed by an adult would be a felony that is the crime of violence under section 113 (a), (b), (c), 1111, 1113, or, if the juvenile possessed a firearm during the offense, an offense under section 2111, 2113, 2241(a), or 2241(c), the Attorney General makes a motion to transfer the criminal prosecution on the basis of the alleged act in the appropriate district court of the United States and the court finds, after hearing, such transfer would be in the interest of justice as provided in paragraph (2).

Notwithstanding sections 1152 and 1153, no person subject to the criminal jurisdiction of an Indian tribal government shall be subject to subparagraph (C) for any offense the Federal jurisdiction for which is predicated solely on Indian country (as defined in section 1151), and which has occurred within the boundaries of such Indian country, unless the governing body of the tribe has elected that the preceding sentence have effect over land and persons subject to its criminal jurisdiction.

**“(2) FACTORS.—**

“(A) IN GENERAL.—Evidence of the following factors shall be considered, and findings with regard to each factor shall be made in the record, in assessing whether a transfer under subparagraph (B) or (C) of paragraph (1), and paragraph (4) of subsection (d), would be in the interest of justice:

“(i) The age and social background of the juvenile.

“(ii) The nature of the alleged offense, including the extent to which the juvenile played a leadership role in an organization, or otherwise influenced other persons to take part in criminal activities.

“(iii) Whether prosecution of the juvenile as an adult would protect public safety.

“(iv) The extent and nature of the juvenile’s prior delinquency record.

“(v) The juvenile’s present intellectual development and psychological maturity.

“(vi) The nature of past treatment efforts and the juvenile’s response to such efforts.

“(vii) The availability of programs designed to treat the juvenile’s behavioral problems.

“(B) NATURE OF THE OFFENSE.—In considering the nature of the offense, as required by this paragraph, the court shall consider the extent to which the juvenile played a leadership role in an organization, or otherwise influenced other persons to take part in criminal activities, involving the use or distribution of controlled substances or firearms. Such a factor, if found to exist, shall weigh in favor of a transfer to adult status, but the absence of this factor shall not preclude such a transfer.

“(C) NOTICE.—Reasonable notice of the transfer hearing under subparagraph (B) or (C) of paragraph (1) shall be given to the juvenile, the juvenile’s parents, guardian, or custodian and to the juvenile’s counsel. The juvenile shall be assisted by counsel during the transfer hearing, and at every other critical stage of the proceedings.

“(C) MANDATORY TRANSFER OF JUVENILE 16 OR OLDER.—A juvenile who is alleged to have committed an act on or after his sixteenth birthday, which if committed by an adult would be a felony offense, that has an element thereof the use, attempted use, or threatened use of physical force against the person of another, or that, by its very nature, involves a substantial risk that physical force against the person of another, may be used in committing the offense or would be an offense described in section 32, 81, or 2275 or subsection (d), (e), (f), (h), or (i) of section 844 of this title, subsection (d) or (e) or subparagraphs (A), (B), (C), (D), or (E) of subsection (b)(1) of section 401 of the Controlled Substances Act, or section 1002(a), 1003, or 1009, or paragraphs (1), (2), or (3) of section 1010(b) of the Controlled Substances Import and Export Act (21 U.S.C. 952(a), 953, 959, 960(b) (1), (2), and (3)), and who has previously been found guilty of an act which if committed by an adult would have been one of the offenses set forth in this subsection or subsection (b), or an offense in violation of a State felony statute that would have been such an offense if a circumstance giving rise to Federal jurisdiction had existed, shall be transferred, upon notification by the United States, to the appropriate district court of the United States for criminal prosecution.

“(d) SIXTEEN AND SEVENTEEN YEAR OLDS CHARGED WITH THE MOST SERIOUS VIOLENT FELONIES.—

“(1) IN GENERAL.—Notwithstanding any other provision of law, a juvenile may be prosecuted as an adult if the juvenile is alleged to have committed, conspired, solicited or attempted to commit, on or after the day the juvenile attains the age of 16 any offense involving—

“(A) murder;

“(B) manslaughter;

“(C) assault with intent to commit murder;

“(D) sexual assault (which means any offense that involves conduct that would violate chapter 109A if the conduct occurred in the special maritime and territorial jurisdiction);

“(E) robbery (as described in section 2111, 2113, or 2118);

“(F) carjacking with a dangerous weapon;

“(G) extortion;

“(H) arson;

“(I) firearms use;

“(J) firearms possession (as described in section 924(c));

“(K) drive-by shooting;

“(L) kidnapping;

“(M) maiming;

“(N) assault resulting in serious bodily injury; or

“(O) obstruction of justice (as described in 1512(a)(1)) on or after the day the juvenile attains the age of 16.

“(2) OTHER OFFENSES.—In a prosecution under this subsection the juvenile may be prosecuted and convicted as an adult for any other offense which is properly joined under the Federal Rules of Criminal Procedure, and may also be convicted as an adult of a lesser included offense.

“(3) REVIEWABILITY.—Except as otherwise provided by this subsection, a determination to approve or not to approve, or to institute or not to institute, a prosecution under this subsection shall not be reviewable in any court.

“(4) PROSECUTION.—(A) In any prosecution of a juvenile under this subsection, upon motion of the defendant, the court in which the criminal charges have been filed shall after a hearing determine whether to issue an order that the defendant should be transferred to juvenile status.

“(B) A motion by a defendant under this paragraph shall not be considered unless filed no later than 30 days after the date on which the defendant initially appears through counsel or expressly waives the right to counsel and elects to proceed pro se.

“(C) The court shall not order the transfer of a defendant to juvenile status under this paragraph unless the defendant establishes by clear and convincing evidence that removal to juvenile status would be in the interest of justice. In making a determination under this paragraph, the court shall consider the factors specified in subsection (b)(2) of this section.

“(5) ORDER.—An order of the court made in ruling on a motion by a defendant to transfer a defendant to juvenile status under this subsection shall not be a final order for the purpose of enabling an appeal, except that an appeal by the United States shall lie to a court of appeals pursuant to section 3731 of this title from an order of a district court removing a defendant to juvenile status. Upon receipt of a notice of appeal of an order under this paragraph, a court of appeals shall hear and determine the appeal on an expedited basis. The court of appeals shall give due regard to the opportunity of the district court to judge the credibility of the witnesses, and shall accept the findings of fact of the district court unless they are clearly erroneous, and the court of appeals shall review de novo the district court’s application of the law to the facts.

“(e) SIXTEEN AND SEVENTEEN YEAR OLDS CHARGED WITH OTHER SERIOUS VIOLENT FELONIES.—

“(1) IN GENERAL.—Except as provided by subsection (d), a juvenile may be prosecuted as an adult if the juvenile is alleged to have committed an act on or after the day the juvenile attains the age of 16 which is committed by an adult would be a serious violent felony as described in paragraphs (2) and (3) of section 3559(a).

“(2) OTHER OFFENSES.—In a prosecution under this subsection the juvenile may be prosecuted and convicted as an adult for any other offense which is properly joined under the Federal Rules of Criminal Procedure, and may also be convicted as an adult of a lesser included offense.

“(3) REVIEWABILITY.—Except as otherwise provided by this subsection, a determination to approve or not to approve, or to institute

or not to institute, a prosecution under this subsection shall not be reviewable in any court.

“(4) PROSECUTION.—(A) In any prosecution of a juvenile under this subsection, upon motion of the defendant, the court in which the criminal charges have been filed shall after a hearing determine whether to issue an order that the defendant should be transferred to juvenile status.

“(B) A motion by a defendant under this paragraph shall not be considered unless filed no later than 30 days after the date on which the defendant initially appears through counsel or expressly waives the right to counsel and elects to proceed pro se.

“(C) The court shall not order the transfer of a defendant to juvenile status under this paragraph unless the defendant establishes by clear and convincing evidence that removal to juvenile status would be in the interest of justice. In making a determination under this paragraph, the court shall consider the factors specified in subsection (b)(2) of this section.

“(5) ORDER.—An order of the court made in ruling on a motion by a defendant to transfer a defendant to juvenile status under this subsection shall be a final order for the purpose of enabling an appeal. Upon receipt of a notice of appeal of an order under this paragraph, a court of appeals shall hear and determine the appeal on an expedited basis. The court of appeals shall give due regard to the opportunity of the district court to judge the credibility of the witnesses, and shall accept the findings of fact of the district court unless they are clearly erroneous, and the court of appeals shall review de novo the district court’s application of the law to the facts.

“(f) PROCEEDINGS.—

“(1) SUBSEQUENT PROCEEDING BARRED.—Once a juvenile has entered a plea of guilty or the proceeding has reached the stage that evidence has begun to be taken with respect to a crime or an alleged act of juvenile delinquency subsequent criminal prosecution or juvenile proceedings based upon such alleged act of delinquency shall be barred.

“(2) STATEMENTS.—Statements made by a juvenile prior to or during a transfer hearing under this section shall not be admissible at subsequent criminal prosecutions except for impeachment purposes or in a prosecution for perjury or making a false statement.

“(3) FURTHER PROCEEDINGS.—Whenever a juvenile transferred to district court under subsection (b) or (c) is not convicted of the crime upon which the transfer was based or another crime which would have warranted transfer had the juvenile been initially charged with that crime, further proceedings concerning the juvenile shall be conducted pursuant to the provisions of this chapter.

“(4) RECEIPT OF RECORDS.—A juvenile shall not be transferred to adult prosecution under subsection (b) nor shall a hearing be held under section 5037 (disposition after a finding of juvenile delinquency) until any prior juvenile court records of such juvenile have been received by the court, or the clerk of the juvenile court has certified in writing that the juvenile has no prior record, or that the juvenile’s record is unavailable and why it is unavailable.

“(5) SPECIFIC ACTS DESCRIBED.—Whenever a juvenile is adjudged delinquent pursuant to the provisions of this chapter, the specific acts which the juvenile has been found to have committed shall be described as part of the official record of the proceedings and part of the juvenile’s official record.

“(g) STATE.—For purposes of this section, the term ‘State’ includes a State of the

United States, the District of Columbia, and any commonwealth, territory, or possession of the United States.”.

(b) CONFORMING AMENDMENT.—The analysis for chapter 403 of title 18, United States Code, is amended by striking the item relating to section 5032 and inserting the following:

“5032. Delinquency proceedings in district courts; juveniles tried as adults; transfer for criminal prosecution.”.

**SEC. 302. NOTIFICATION AFTER ARREST.**

Section 5033 of title 18, United States Code, is amended in the first sentence, by striking “immediately notify the Attorney General and” and inserting “immediately, or as soon as practicable thereafter, notify the Attorney General and shall promptly take reasonable steps to notify”.

**SEC. 303. RELEASE AND DETENTION PRIOR TO DISPOSITION.**

(a) DUTIES OF MAGISTRATE JUDGE.—Section 5034 of title 18, United States Code, is amended—

(1) in the first undesignated paragraph, by striking “The magistrate judge shall insure” and inserting the following:

“(a) IN GENERAL.—

“(1) REPRESENTATION BY COUNSEL.—The magistrate judge shall ensure”;

(2) in the second undesignated paragraph, by striking “The magistrate judge may appoint” and inserting the following:

“(2) GUARDIAN AD LITEM.—The magistrate judge may appoint”;

(3) in the third undesignated paragraph, by striking “If the juvenile” and inserting the following:

“(b) RELEASE PRIOR TO DISPOSITION.—Except as provided in subsection (c), if the juvenile”;

(4) by adding at the end the following:

“(c) RELEASE OF CERTAIN JUVENILES.—

“(1) IN GENERAL.—A juvenile, who is to be tried as an adult under section 5032, shall be released pending trial in accordance with the applicable provisions of chapter 207.

“(2) CONDITIONS.—A release under paragraph (1) shall be conducted in the same manner, and shall be subject to the same terms, conditions, and sanctions for violation of a release condition, as provided for an adult under chapter 207.

“(d) PENALTY FOR AN OFFENSE COMMITTED WHILE ON RELEASE.—

“(1) IN GENERAL.—A juvenile alleged to have committed, while on release under this section, an offense that, if committed by an adult, would be a Federal criminal offense, shall be subject to prosecution under section 5032.

“(2) APPLICABILITY OF CERTAIN PENALTIES.—Section 3147 shall apply to a juvenile who is to be tried as an adult under section 5032 for an offense committed while on release under this section.”.

(b) DETENTION PRIOR TO DISPOSITION.—Section 5035 of title 18, United States Code, is amended—

(1) by striking “A juvenile” and inserting the following:

“(a) IN GENERAL.—Except as provided in subsection (b), a juvenile”;

(2) by adding at the end the following:

“(b) DETENTION OF CERTAIN JUVENILES.—A juvenile who is to be tried as an adult under section 5032 shall be subject to detention in accordance with chapter 207.”.

**SEC. 304. SPEEDY TRIAL.**

Section 5036 of title 18, United States Code, is amended to read as follows:

**“§ 5036. Speedy trial**

“(a) IN GENERAL.—If an alleged delinquent, who is to be proceeded against as a juvenile

pursuant to section 5032 and who is in detention pending trial, is not brought to trial within 70 days from the date upon which such detention began, the information shall be dismissed on motion of the alleged delinquent or at the direction of the court.

“(b) PERIODS OF EXCLUSION.—The periods of exclusion under section 3161(h) shall apply to this section.

“(c) JUDICIAL CONSIDERATIONS.—In determining whether an information should be dismissed with or without prejudice, the court shall consider—

“(1) the seriousness of the alleged act of juvenile delinquency;

“(2) the facts and circumstances of the case that led to the dismissal; and

“(3) the impact of a prosecution on the administration of justice.”.

**SEC. 305. FEDERAL SENTENCING GUIDELINES.**

(a) APPLICATION OF GUIDELINES TO CERTAIN JUVENILE DEFENDANTS.—Section 994(h) of title 28, United States Code, is amended by inserting “, or in which the defendant is a juvenile who is tried as an adult,” after “old or older”.

(b) GUIDELINES FOR JUVENILE CASES.—Section 994 of title 28, United States Code, is amended by adding at the end the following:

“(z) GUIDELINES FOR JUVENILE CASES.—Not later than May 1, 2006, the Commission, pursuant to its rules and regulations and consistent with all pertinent provisions of any Federal statute, shall promulgate and distribute, to all courts of the United States and to the United States Probation System, guidelines, as described in this section, for use by a sentencing court in determining the sentence to be imposed in a criminal case if the defendant committed the offense as a juvenile, and is tried as an adult pursuant to section 5032 of title 18.”.

Mr. HATCH. Mr. President, I rise today to introduce with my colleagues, Senators FEINSTEIN, GRASSLEY, KYL, and CORNYN, a comprehensive bipartisan bill to increase gang prosecution and prevention efforts. The bill I introduce today is identical to S. 1735 that was favorably reported by the Senate Judiciary Committee in the 108th Congress.

This legislation, “The Gang Prevention and Effective Deterrence Act of 2005,” authorizes approximately \$650 million over the next five years to support law enforcement and efforts to prevent youngsters from joining gangs. Of that, \$450 million would be used to support Federal, State and local law enforcement efforts against violent gangs, and \$200 million would be used for intervention and prevention programs for at-risk youth. The bill increases funding for the Federal prosecutors and Federal Bureau of Investigation (FBI) agents needed to conduct coordinated enforcement efforts against violent gangs.

This bill also creates new criminal gang prosecution offenses, enhances existing gang and violent crime penalties to deter and punish illegal street gangs, enacts violent crime reforms needed to prosecute effectively gang members, and implements a limited reform of the juvenile justice system to facilitate Federal prosecution of 16- and 17-year-old gang members who commit serious violent felonies.

The problem of gang violence in America is not a new one, nor is it a problem that is limited to major urban areas. Once thought to be only a problem in our Nation’s largest cities, gangs have invaded smaller communities. Gangs in Salt Lake County result in significant measure from the influence of gangs existing in Los Angeles and Chicago, but with local mutations.

Constituents frequently mention to me their extreme concern about gang violence in Utah. According to the Salt Lake Area Gang Project, a multi-jurisdictional task force created in 1989 to fight gang crime in the Salt Lake area, there are at least 250 identified gangs in Utah with over 3,500 members. In Utah, there are street gangs that are ethnically oriented, such as Hispanic gangs, as well as those affiliated with gangs from other cities, such as the Crips and Bloods, Folks and People, motorcycle gangs, Straight Edge gangs, Animal Liberation Front, Skinheads, Varrío Loco Town, Oquirrh Shadow Boys, Salt Lake Posse, and the list goes on. Some of these gangs are racist; some are extremist.

And what I find particularly troubling is that over one-third of the total gang membership is made up of juveniles. Thus, these crimes have a particular impact on youths.

Gangs now resemble organized crime syndicates which readily engage in gun violence, illegal gun trafficking, illegal drug trafficking and other serious crimes. All too often we read in the headlines about gruesome and tragic stories of rival gang members gunned down, innocent bystanders—adults, teenagers and children—caught in the cross fire of gangland shootings, and family members crying out in grief as they lose loved ones to the gang wars plaguing our communities.

Recent studies confirm that gang violence is an increasing problem in all of our communities. Based on the latest available National Youth Gang Survey, it is now estimated that there are more than 25,000 gangs, and over 750,000 gang members who are active in more than 3,000 jurisdictions across the United States. The most current reports indicate that in 2002 alone, after five years of decline, gang membership has spiked nationwide.

I have been—and remain—committed to supporting Federal, State and local task forces as a model for effective gang enforcement strategies. Working together, these task forces have demonstrated that they can make a difference in the community. In Salt Lake City, the Metro Gang Multi-Jurisdiction Task Force stands out as a critical player in fighting gang violence in Salt Lake City. We need to reassure outstanding organizations like this that there will be adequate resources available to expand and fund these critical task force operations to fight gang violence.

In my study of this problem, it has become clear that the government needs to work with communities to meet this problem head-on and defeat it. If we really want to reduce gang violence, we must ensure that law enforcement has adequate resources and legal tools, and that our communities have the ability to implement proven intervention and prevention strategies, so that gang members who are removed from the community are not simply replaced by the next generation of new gang members.

In closing, I want to commend my colleagues—Senators FEINSTEIN, GRASSLEY, KYL and CORNYN. They have worked very closely with me as we considered these issues last Congress and I look forward to working with them and others as we proceed this year. I urge my colleagues to join with us in promptly passing this important legislation.

By Mr. BINGAMAN (for himself and Mr. DOMENICI):

S. 156. A bill to designate the Ojito Wilderness Study Area as wilderness, to take certain land into trust for the Pueblo of Zia, and for other purposes; to the Committee on Energy and Natural Resources.

Mr. BINGAMAN. Mr. President, I am proud to introduce the “Ojito Wilderness Act”. This bill was passed in various forms by both the Senate and the House of Representatives in the 108th Congress. I am pleased that the senior Senator from New Mexico, Mr. DOMENICI, is cosponsoring this bill.

The support for this proposal truly is impressive. It has been formally endorsed by the Governor of New Mexico; the local Sandoval County Commission and the neighboring Bernalillo County Commission; the Albuquerque City Council; New Mexico House of Representatives Energy and Natural Resources Committee Chairman James Roger Madalena; the Governors of the Pueblos of Zia, Santa Ana, Santo Domingo, Cochiti, Tesuque, San Ildefonso, Pojoaque, Nambe, Santa Clara, San Juan, Sandia, Laguna, Acoma, Isleta, Picuris, and Taos; the National Congress of American Indians; the Hopi Tribe; The Wilderness Society; the New Mexico Wilderness Alliance; the Coalition for New Mexico Wilderness, on behalf of more than 375 businesses and organizations; the Rio Grande Chapter of the Sierra Club; the National Parks Conservation Association; the Albuquerque Convention and Visitors Bureau; 1000 Friends of New Mexico; and numerous individuals.

The Ojito provides a unique wilderness area that is important not only to its local stewards, but also to the nearby residents of Albuquerque and Santa Fe, as well as visitors from across the country. It is an outdoor geology laboratory, offering a spectacular and unique opportunity to view from a sin-

gle location the juxtaposition of the southwestern margin of the Rocky Mountains, the Colorado Plateau, and the Rio Grande Rift, along with the volcanic necks of the Rio Puerco Fault. Its rugged terrain offers a rewarding challenge to hikers, backpackers, and photographers. It shelters ancient Puebloan ruins and an endemic endangered plant, solitude and inspiration. Designating Ojito as a wilderness area ensures that the beauty of this special place will be protected and enjoyed for years to come.

I have made a number of changes to this bill in order clarify a number of issues and to facilitate its enactment, and I hope that it will be enacted quickly.

I ask unanimous consent that the text of the bill I have introduced today be printed in RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 156

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Ojito Wilderness Act”.

**SEC. 2. DEFINITIONS.**

In this Act:

(1) MAP.—The term “map” means the map entitled “Ojito Wilderness Act” and dated October 1, 2004.

(2) PUEBLO.—The term “Pueblo” means the Pueblo of Zia.

(3) SECRETARY.—The term “Secretary” means the Secretary of the Interior.

(4) STATE.—The term “State” means the State of New Mexico.

**SEC. 3. DESIGNATION OF THE OJITO WILDERNESS.**

(a) IN GENERAL.—In furtherance of the purposes of the Wilderness Act (16 U.S.C. 1131 et seq.), there is hereby designated as wilderness, and, therefore, as a component of the National Wilderness Preservation System, certain land in the Albuquerque District-Bureau of Land Management, New Mexico, which comprise approximately 11,183 acres, as generally depicted on the map, and which shall be known as the “Ojito Wilderness”.

(b) MAP AND LEGAL DESCRIPTION.—The map and a legal description of the wilderness area designated by this Act shall—

(1) be filed by the Secretary with the Committee on Energy and Natural Resources of the Senate and the Committee on Resources of the House of Representatives as soon as practicable after the date of enactment of this Act;

(2) have the same force and effect as if included in this Act, except that the Secretary may correct clerical and typographical errors in the legal description and map; and

(3) be on file and available for public inspection in the appropriate offices of the Bureau of Land Management.

(c) MANAGEMENT OF WILDERNESS.—Subject to valid existing rights, the wilderness area designated by this Act shall be managed by the Secretary in accordance with the Wilderness Act (16 U.S.C. 1131 et seq.) and this Act, except that, with respect to the wilderness area designated by this Act, any reference in the Wilderness Act to the effective date of the Wilderness Act shall be deemed to be a

reference to the date of enactment of this Act.

(d) MANAGEMENT OF NEWLY ACQUIRED LAND.—If acquired by the United States, the following land shall become part of the wilderness area designated by this Act and shall be managed in accordance with this Act and other applicable law:

(1) Section 12 of township 15 north, range 01 west, New Mexico Principal Meridian.

(2) Any land within the boundaries of the wilderness area designated by this Act.

(e) MANAGEMENT OF LANDS TO BE ADDED.—The lands generally depicted on the map as “Lands to be Added” shall become part of the wilderness area designated by this Act if the United States acquires, or alternative adequate access is available to, section 12 of township 15 north, range 01 west.

(f) RELEASE.—The Congress hereby finds and directs that the lands generally depicted on the map as “Lands to be Released” have been adequately studied for wilderness designation pursuant to section 603 of the Federal Land Policy and Management Act of 1976 (43 U.S.C. 1782) and no longer are subject to the requirement of section 603(c) of such Act (43 U.S.C. 1782(c)) pertaining to the management of wilderness study areas in a manner that does not impair the suitability of such areas for preservation as wilderness.

(g) GRAZING.—Grazing of livestock in the wilderness area designated by this Act, where established before the date of enactment of this Act, shall be administered in accordance with the provisions of section 4(d)(4) of the Wilderness Act (16 U.S.C. 1133(d)(4)) and the guidelines set forth in Appendix A of the Report of the Committee on Interior and Insular Affairs to accompany H.R. 2570 of the One Hundred First Congress (H. Rept. 101-405).

(h) FISH AND WILDLIFE.—As provided in section 4(d)(7) of the Wilderness Act (16 U.S.C. 1133(d)(7)), nothing in this section shall be construed as affecting the jurisdiction or responsibilities of the State with respect to fish and wildlife in the State.

(i) WATER RIGHTS.—

(1) FINDINGS.—Congress finds that—

(A) the land designated as wilderness by this Act is arid in nature and is generally not suitable for use or development of new water resource facilities; and

(B) because of the unique nature and hydrology of the desert land designated as wilderness by this Act, it is possible to provide for proper management and protection of the wilderness and other values of lands in ways different from those used in other legislation.

(2) STATUTORY CONSTRUCTION.—Nothing in this Act—

(A) shall constitute or be construed to constitute either an express or implied reservation by the United States of any water or water rights with respect to the land designated as wilderness by this Act;

(B) shall affect any water rights in the State existing on the date of enactment of this Act, including any water rights held by the United States;

(C) shall be construed as establishing a precedent with regard to any future wilderness designations;

(D) shall affect the interpretation of, or any designation made pursuant to, any other Act; or

(E) shall be construed as limiting, altering, modifying, or amending any of the interstate compacts or equitable apportionment decrees that apportion water among and between the State and other States.

(3) STATE WATER LAW.—The Secretary shall follow the procedural and substantive requirements of the law of the State in order

to obtain and hold any water rights not in existence on the date of enactment of this Act with respect to the wilderness area designated by this Act.

(4) NEW PROJECTS.—

(A) WATER RESOURCE FACILITY.—As used in this subsection, the term “water resource facility” —

(i) means irrigation and pumping facilities, reservoirs, water conservation works, aqueducts, canals, ditches, pipelines, wells, hydropower projects, and transmission and other ancillary facilities, and other water diversion, storage, and carriage structures; and

(ii) does not include wildlife guzzlers.

(B) RESTRICTION ON NEW WATER RESOURCE FACILITIES.—Except as otherwise provided in this Act, on and after the date of enactment of this Act, neither the President nor any other officer, employee, or agent of the United States shall fund, assist, authorize, or issue a license or permit for the development of any new water resource facility within the wilderness area designated by this Act.

(j) WITHDRAWAL.—Subject to valid existing rights, the wilderness area designated by this Act, the lands to be added under subsection (e), and lands identified on the map as the “BLM Lands Authorized to be Acquired by the Pueblo of Zia” are withdrawn from—

(1) all forms of entry, appropriation, and disposal under the public land laws;

(2) location, entry, and patent under the mining laws; and

(3) operation of the mineral leasing, mineral materials, and geothermal leasing laws.

(k) EXCHANGE.—Not later than 3 years after the date of enactment of this Act, the Secretary shall seek to complete an exchange for State land within the boundaries of the wilderness area designated by this Act.

**SEC. 4. LAND HELD IN TRUST.**

(a) IN GENERAL.—Subject to valid existing rights and the conditions under subsection (d), all right, title, and interest of the United States in and to the lands (including improvements, appurtenances, and mineral rights to the lands) generally depicted on the map as “BLM Lands Authorized to be Acquired by the Pueblo of Zia” shall, on receipt of consideration under subsection (c) and adoption and approval of regulations under subsection (d), be declared by the Secretary to be held in trust by the United States for the Pueblo and shall be part of the Pueblo’s Reservation.

(b) DESCRIPTION OF LANDS.—The boundary of the lands authorized by this section for acquisition by the Pueblo where generally depicted on the map as immediately adjacent to CR906, CR923, and Cucho Arroyo Road shall be 100 feet from the center line of the road.

(c) CONSIDERATION.—

(1) IN GENERAL.—In consideration for the conveyance authorized under subsection (a), the Pueblo shall pay to the Secretary the amount that is equal to the fair market value of the land conveyed, as subject to the terms and conditions in subsection (d), as determined by an independent appraisal.

(2) APPRAISAL.—To determine the fair market value, the Secretary shall conduct an appraisal paid for by the Pueblo that is performed in accordance with the Uniform Appraisal Standards for Federal Land Acquisitions and the Uniform Standards of Professional Appraisal Practice.

(3) AVAILABILITY.—Any amounts paid under paragraph (1) shall be available to the Sec-

retary, without further appropriation and until expended, for the acquisition from willing sellers of land or interests in land in the State.

(d) PUBLIC ACCESS.—

(1) IN GENERAL.—Subject to paragraph (2), the declaration of trust and conveyance under subsection (a) shall be subject to the continuing right of the public to access the land for recreational, scenic, scientific, educational, paleontological, and conservation uses, subject to any regulations for land management and the preservation, protection, and enjoyment of the natural characteristics of the land that are adopted by the Pueblo and approved by the Secretary; *Provided* that the Secretary shall ensure that the rights provided for in this paragraph are protected and that a process for resolving any complaints by an aggrieved party is established.

(2) CONDITIONS.—Except as provided in subsection (f)—

(A) the land conveyed under subsection (a) shall be maintained as open space and the natural characteristics of the land shall be preserved in perpetuity; and

(B) the use of motorized vehicles (except on existing roads or as is necessary for the maintenance and repair of facilities used in connection with grazing operations), mineral extraction, housing, gaming, and other commercial enterprises shall be prohibited within the boundaries of the land conveyed under subsection (a).

(e) RIGHTS OF WAY.—

(1) EXISTING RIGHTS OF WAY.—Nothing in this section shall affect—

(A) any validly issued right-of-way or the renewal thereof; or

(B) the access for customary construction, operation, maintenance, repair, and replacement activities in any right-of-way issued, granted, or permitted by the Secretary.

(2) NEW RIGHTS OF WAY AND RENEWALS.—

(A) IN GENERAL.—The Pueblo shall grant any reasonable request for rights-of-way for utilities and pipelines over the land acquired under subsection (a) that is designated as the “Rights-of-Way corridor #1” in the Rio Puerco Resource Management Plan that is in effect on the date of the grant.

(B) ADMINISTRATION.—Any right-of-way issued or renewed after the date of enactment of this Act located on land authorized to be acquired under this section shall be administered in accordance with the rules, regulations, and fee payment schedules of the Department of the Interior, including the Rio Puerco Resources Management Plan that is in effect on the date of issuance or renewal of the right-of-way.

(f) JUDICIAL RELIEF.—

(1) IN GENERAL.—To enforce subsection (d), any person may bring a civil action in the United States District Court for the District of New Mexico seeking declaratory or injunctive relief.

(2) SOVEREIGN IMMUNITY.—The Pueblo shall not assert sovereign immunity as a defense or bar to a civil action brought under paragraph (1).

(3) EFFECT.—Nothing in this section—

(A) authorizes a civil action against the Pueblo for money damages, costs, or attorneys fees; or

(B) except as provided in paragraph (2), abrogates the sovereign immunity of the Pueblo.

By Mr. KOHL:

S. 157. A bill to amend the Internal Revenue Code of 1986 to permit interest on Federally guaranteed water, waste-

water, and essential community facilities loans to be tax exempt; to the Committee on Finance.

Mr. KOHL. Mr. President, I’m introducing a bill today that is aimed at helping rural communities build or improve essential community facilities such as shelters, nursing homes, hospitals, medical clinics, and fire and rescue-type projects. My bill would make it possible for project sponsors to accept certain USDA loan guarantees without risking the tax exempt status that enables them to finance these initiatives.

Clarification of existing tax rules, as proposed in this bill, will provide certainty for project sponsors, help lower project costs for rural communities, and help deal with a backlog of loan applications for small communities.

The needs are great in many rural communities. This measure will help communities help themselves and I look forward to working with the Senate Finance Committee on this important topic.

I ask unanimous consent that the text of the measure be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 157

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. TAX-EXEMPT INTEREST ON FEDERALLY GUARANTEED WATER, WASTE-WATER, AND FEDERALLY GUARANTEED ESSENTIAL COMMUNITY FACILITIES LOANS.**

(a) IN GENERAL.—Section 149(b)(3)(A) of the Internal Revenue Code 1986 (relating to certain insurance programs) is amended by striking “or” at the end of clause (ii), by striking period at the end of clause (iii) and inserting “, or”, and by adding at the end the following new clause:

“(iv) any guarantee by the Secretary of Agriculture pursuant to section 306(a)(1) of the Consolidated Farm and Rural Development Act (7 U.S.C. 1926(a)(1)) to finance water, wastewater, and essential community facilities.”.

(b) EFFECTIVE DATE.—The amendments made by this section shall apply to bonds issued after the date of the enactment of this Act.

By Mr. LIEBERMAN (for himself, Mrs. CLINTON, Mr. DODD, and Mr. SCHUMER):

S. 158. A bill to establish the Long Island Sound Stewardship Initiative; to the Committee on Environment and Public Works.

Mr. LIEBERMAN. Mr. President, I rise today to re-introduce legislation that would establish a new system to preserve the environmental quality of Long Island Sound by identifying, protecting, and enhancing sites within the Long Island Sound ecosystem that have significant ecological, educational, open space, public access, or recreational value.

With this legislation, we hope to preserve the natural beauty and ecological

wonder of the majestic waterway between New York and Connecticut, which my New York and Connecticut colleagues and I have worked hard together to improve. We have come a long way in restoring the Sound and its rich biodiversity over the past several decades, but our progress may be in jeopardy if we do not take measures now to protect remaining sites of biological diversity. Despite our best efforts, we are continuing to lose unprotected open sites along the shore. That is why this Act is so important.

One of the important features of the Stewardship Act I am introducing is that it will use new approaches to address an old problem, the proper conservation of our resources. The legislation includes novel conservation techniques that are designed to accomplish their goals at the least cost. First, it involves purchasing property or property rights or entering into binding legal agreements with property owners, but does so through a process that is voluntary and that explicitly respects the interests and rights of private property owners. It also uses established scientific methods for identifying potential coastal sites. Finally, it incorporates a flexible management system that institutionalizes learning and ensures efficiency in the identification and acquisition of conservation and recreation sites.

The value of this legislation, which passed the Senate by unanimous consent during the last Congress, is clear. I look forward to working with my co-sponsors from Connecticut and New York, Senators DODD, CLINTON, and SCHUMER, and a bipartisan group of our Connecticut and New York House colleagues to enact this legislation and ensure that we can take necessary common-sense steps to protect and preserve Long Island Sound for generations to come.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 158

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the "Long Island Sound Stewardship Act of 2005".

#### SEC. 2. FINDINGS AND PURPOSE.

(a) FINDINGS.—Congress finds that—

(1) Long Island Sound is a national treasure of great cultural, environmental, and ecological importance;

(2) 8,000,000 people live within the Long Island Sound watershed and 28,000,000 people (approximately 10 percent of the population of the United States) live within 50 miles of Long Island Sound;

(3) activities that depend on the environmental health of Long Island Sound contribute more than \$5,000,000,000 each year to the regional economy;

(4) the portion of the shoreline of Long Island Sound that is accessible to the general

public (estimated at less than 20 percent of the total shoreline) is not adequate to serve the needs of the people living in the area;

(5) existing shoreline facilities are in many cases overburdened and underfunded;

(6) large parcels of open space already in public ownership are strained by the effort to balance the demand for recreation with the needs of sensitive natural resources;

(7) approximately  $\frac{1}{3}$  of the tidal marshes of Long Island Sound have been filled, and much of the remaining marshes have been ditched, dyked, or impounded, reducing the ecological value of the marshes; and

(8) much of the remaining exemplary natural landscape is vulnerable to further development.

(b) PURPOSE.—The purpose of this Act is to establish the Long Island Sound Stewardship Initiative to identify, protect, and enhance sites within the Long Island Sound ecosystem with significant ecological, educational, open space, public access, or recreational value through a bi-State network of sites best exemplifying these values.

#### SEC. 3. DEFINITIONS.

In this Act:

(1) ADAPTIVE MANAGEMENT.—The term "adaptive management" means a scientific process—

(A) for—

(i) developing predictive models;

(ii) making management policy decisions based upon the model outputs;

(iii) revising the management policies as data become available with which to evaluate the policies; and

(iv) acknowledging uncertainty, complexity, and variance in the spatial and temporal aspects of natural systems; and

(B) that requires that management be viewed as experimental.

(2) ADMINISTRATOR.—The term "Administrator" means the Administrator of the Environmental Protection Agency.

(3) COMMITTEE.—The term "Committee" means the Long Island Sound Stewardship Advisory Committee established by section 5(a).

(4) REGION.—The term "Region" means the Long Island Sound Stewardship Initiative Region established by section 4(a).

(5) STATES.—The term "States" means the States of Connecticut and New York.

(6) STEWARDSHIP SITE.—The term "stewardship site" means a site that—

(A) qualifies for identification by the Committee under section 8; and

(B) is an area of land or water or a combination of land and water—

(i) that is in the Region; and

(ii) that is—

(I) Federal, State, local, or tribal land or water;

(II) land or water owned by a nonprofit organization; or

(III) privately owned land or water.

(7) SYSTEMATIC SITE SELECTION.—The term "systematic site selection" means a process of selecting stewardship sites that—

(A) has explicit goals, methods, and criteria;

(B) produces feasible, repeatable, and defensible results;

(C) provides for consideration of natural, physical, and biological patterns,

(D) addresses reserve size, replication, connectivity, species viability, location, and public recreation values;

(E) uses geographic information systems technology and algorithms to integrate selection criteria; and

(F) will result in achieving the goals of stewardship site selection at the lowest cost.

(8) THREAT.—The term "threat" means a threat that is likely to destroy or seriously degrade a conservation target or a recreation area.

#### SEC. 4. LONG ISLAND SOUND STEWARDSHIP INITIATIVE REGION.

(a) ESTABLISHMENT.—There is established in the States the Long Island Sound Stewardship Initiative Region.

(b) BOUNDARIES.—The Region shall encompass the immediate coastal upland and underwater areas along Long Island Sound, including—

(1) those portions of the Sound with coastally influenced vegetation, as described on the map entitled the "Long Island Sound Stewardship Region" and dated April 21, 2004; and

(2) the Peconic Estuary, as described on the map entitled "Peconic Estuary Program Study Area Boundaries", included in the Comprehensive Conservation and Management Plan for the Peconic Estuary Program and dated November 15, 2001.

#### SEC. 5. LONG ISLAND SOUND STEWARDSHIP ADVISORY COMMITTEE.

(a) ESTABLISHMENT.—There is established a committee to be known as the "Long Island Sound Stewardship Advisory Committee".

(b) CHAIRPERSON.—The Chairperson of the Committee shall be the Director of the Long Island Sound Office of the Environmental Protection Agency, or a designee of the Director.

(c) MEMBERSHIP.—

(1) COMPOSITION.—

(A) APPOINTMENT OF MEMBERS.—

(i) IN GENERAL.—The Chairperson shall appoint the members of the Committee in accordance with this subsection and section 320(c) of the Federal Water Pollution Control Act (33 U.S.C. 1330(c)).

(ii) ADDITIONAL MEMBERS.—In addition to the requirements described in clause (i), the Committee shall include—

(I) a representative from the Regional Plan Association;

(II) a representative of the marine trade organizations; and

(III) a representative of private landowner interests.

(B) REPRESENTATION.—In appointing members to the Committee, the Chairperson shall consider—

(i) Federal, State, and local government interests;

(ii) the interests of nongovernmental organizations;

(iii) academic interests; and

(iv) private interests.

(2) DATE OF APPOINTMENTS.—Not later than 180 days after the date of enactment of this Act, the appointment of all members of the Committee shall be made.

(d) TERM; VACANCIES.—

(1) TERM.—

(A) IN GENERAL.—A member shall be appointed for a term of 4 years.

(B) MULTIPLE TERMS.—A person may be appointed as a member of the Committee for more than 1 term.

(2) VACANCIES.—A vacancy in the Committee shall—

(A) be filled not later than 90 days after the vacancy occurs;

(B) not affect the powers of the Committee; and

(C) be filled in the same manner as the original appointment was made.

(3) STAFF.—

(A) IN GENERAL.—The Chairperson of the Committee may appoint and terminate personnel as necessary to enable the Committee to perform the duties of the Committee.

**(B) PERSONNEL AS FEDERAL EMPLOYEES.—**

(i) **IN GENERAL.**—Any personnel of the Committee who are employees of the Committee shall be employees under section 2105 of title 5, United States Code, for purposes of chapters 63, 81, 83, 84, 85, 87, 89, and 90 of that title.

(ii) **MEMBERS OF COMMITTEE.**—Clause (i) does not apply to members of the Committee.

(e) **INITIAL MEETING.**—Not later than 30 days after the date on which all members of the Committee have been appointed, the Committee shall hold the initial meeting of the Committee.

(f) **MEETINGS.**—The Committee shall meet at the call of the Chairperson, but no fewer than 4 times each year.

(g) **QUORUM.**—A majority of the members of the Committee shall constitute a quorum, but a lesser number of members may hold hearings.

**SEC. 6. DUTIES OF THE COMMITTEE.**

The Committee shall—

(1) consistent with the guidelines described in section 8—

(A) evaluate applications from government or nonprofit organizations qualified to hold conservation easements for funds to purchase land or development rights for stewardship sites;

(B) evaluate applications to develop and implement management plans to address threats;

(C) evaluate applications to act on opportunities to protect and enhance stewardship sites; and

(D) recommend that the Administrator award grants to qualified applicants;

(2) recommend guidelines, criteria, schedules, and due dates for evaluating information to identify stewardship sites;

(3) publish a list of sites that further the purposes of this Act, provided that owners of sites shall be—

(A) notified prior to the publication of the list; and

(B) allowed to decline inclusion on the list;

(4) raise awareness of the values of and threats to these sites; and

(5) leverage additional resources for improved stewardship of the Region.

**SEC. 7. POWERS OF THE COMMITTEE.**

(a) **HEARINGS.**—The Committee may hold such hearings, meet and act at such times and places, take such testimony, and receive such evidence as the Committee considers advisable to carry out this Act.

(b) **INFORMATION FROM FEDERAL AGENCIES.**—

(1) **IN GENERAL.**—The Committee may secure directly from a Federal agency such information as the Committee considers necessary to carry out this Act.

(2) **PROVISION OF INFORMATION.**—

(A) **IN GENERAL.**—Subject to subparagraph (C), on request of the Chairperson of the Committee, the head of a Federal agency shall provide the information requested by the Chairperson to the Committee.

(B) **ADMINISTRATION.**—The furnishing of information by a Federal agency to the Committee shall not be considered a waiver of any exemption available to the agency under section 552 of title 5, United States Code.

(C) **INFORMATION TO BE KEPT CONFIDENTIAL.**—

(i) **IN GENERAL.**—For purposes of section 1905 of title 18, United States Code—

(I) the Committee shall be considered an agency of the Federal Government; and

(II) any individual employed by an individual, entity, or organization that is a party to a contract with the Committee

under this Act shall be considered an employee of the Committee.

(ii) **PROHIBITION ON DISCLOSURE.**—Information obtained by the Committee, other than information that is available to the public, shall not be disclosed to any person in any manner except to an employee of the Committee as described in clause (i) for the purpose of receiving, reviewing, or processing the information.

(c) **POSTAL SERVICES.**—The Committee may use the United States mails in the same manner and under the same conditions as other agencies of the Federal Government.

(d) **DONATIONS.**—The Committee may accept, use, and dispose of donations of services or property that advance the goals of the Long Island Sound Stewardship Initiative.

**SEC. 8. STEWARDSHIP SITES.**

(a) **INITIAL SITES.**—

(1) **IDENTIFICATION.**—

(A) **IN GENERAL.**—The Committee shall identify 20 initial Long Island Sound stewardship sites that the Committee has determined—

(i) (I) are natural resource-based recreation areas; or

(II) are exemplary natural areas with ecological value; and

(ii) best promote the purposes of this Act.

(B) **EXEMPTION.**—Sites described in subparagraph (A) are not subject to the site identification process described in subsection (d).

(2) **EQUITABLE DISTRIBUTION OF FUNDS FOR INITIAL SITES.**—In identifying initial sites under paragraph (1), the Committee shall exert due diligence to recommend an equitable distribution of funds between the States for the initial sites.

(b) **APPLICATION FOR IDENTIFICATION AS A STEWARDSHIP SITE.**—Subsequent to the identification of the initial stewardship sites under subsection (a), owners of sites may submit applications to the Committee in accordance with subsection (c) to have the sites identified as stewardship sites.

(c) **IDENTIFICATION.**—The Committee shall review applications submitted by owners of potential stewardship sites to determine whether the sites should be identified as exhibiting values consistent with the purposes of this Act.

(d) **SITE IDENTIFICATION PROCESS.**—

(1) **NATURAL RESOURCE-BASED RECREATION AREAS.**—The Committee shall identify additional recreation areas with potential as stewardship sites using a selection technique that includes—

(A) public access;

(B) community support;

(C) areas with high population density;

(D) environmental justice (as defined in section 385.3 of title 33, Code of Federal Regulations (or successor regulations));

(E) connectivity to existing protected areas and open spaces;

(F) cultural, historic, and scenic areas; and

(G) other criteria developed by the Committee.

(2) **NATURAL AREAS WITH ECOLOGICAL VALUE.**—The Committee shall identify additional natural areas with ecological value and potential as stewardship sites—

(A) based on measurable conservation targets for the Region; and

(B) following a process for prioritizing new sites using systematic site selection, which shall include—

(i) ecological uniqueness;

(ii) species viability;

(iii) habitat heterogeneity;

(iv) size;

(v) quality;

(vi) connectivity to existing protected areas and open spaces;

(vii) land cover;

(viii) scientific, research, or educational value;

(ix) threats; and

(x) other criteria developed by the Committee.

(3) **PUBLICATION OF LIST.**—After completion of the site identification process, the Committee shall—

(A) publish in the Federal Register a list of sites that further the purposes of this Act; and

(B) prior to publication of the list, provide to owners of the sites to be published—

(i) a notification of publication; and

(ii) an opportunity to decline inclusion of the site of the owner on the list.

(4) **DEVIATION FROM PROCESS.**—

(A) **IN GENERAL.**—The Committee may identify as a potential stewardship site, a site that does not meet the criteria in paragraph (1) or (2), or reject a site selected under paragraph (1) or (2), if the Committee—

(i) selects a site that makes significant ecological or recreational contributions to the Region;

(ii) publishes the reasons that the Committee decided to deviate from the systematic site selection process; and

(iii) before identifying or rejecting the potential stewardship site, provides to the owners of the site the notification of publication, and the opportunity to decline inclusion of the site on the list published under paragraph (3)(A), described in paragraph (3)(B).

(5) **PUBLIC COMMENT.**—In identifying potential stewardship sites, the Committee shall consider public comments.

(e) **GENERAL GUIDELINES FOR MANAGEMENT.**—

(1) **IN GENERAL.**—The Committee shall use an adaptive management framework to identify the best policy initiatives and actions through—

(A) definition of strategic goals;

(B) definition of policy options for methods to achieve strategic goals;

(C) establishment of measures of success;

(D) identification of uncertainties;

(E) development of informative models of policy implementation;

(F) separation of the landscape into geographic units;

(G) monitoring key responses at different spatial and temporal scales; and

(H) evaluation of outcomes and incorporation into management strategies.

(2) **APPLICATION OF ADAPTIVE MANAGEMENT FRAMEWORK.**—The Committee shall apply the adaptive management framework to the process for updating the list of recommended stewardship sites.

**SEC. 9. REPORTS.**

(a) **IN GENERAL.**—For each of fiscal years 2006 through 2013, the Committee shall submit to the Administrator an annual report that contains—

(1) a detailed statement of the findings and conclusions of the Committee since the last report;

(2) a description of all sites recommended by the Committee to be approved as stewardship sites;

(3) the recommendations of the Committee for such legislation and administrative actions as the Committee considers appropriate; and

(4) in accordance with subsection (b), the recommendations of the Committee for the awarding of grants.



(b) GENERAL GUIDELINES FOR RECOMMENDATIONS.—

(1) IN GENERAL.—The Committee shall recommend that the Administrator award grants to qualified applicants to help to secure and improve the open space, public access, or ecological values of stewardship sites, through—

(A) purchase of the property of the site;

(B) purchase of relevant property rights of the site; or

(C) entering into any other binding legal arrangement that ensures that the values of the site are sustained, including entering into an arrangement with a land manager or owner to develop or implement an approved management plan that is necessary for the conservation of natural resources.

(2) EQUITABLE DISTRIBUTION OF FUNDS.—The Committee shall exert due diligence to recommend an equitable distribution of funds between the States.

(c) ACTION BY THE ADMINISTRATOR.—

(1) IN GENERAL.—Not later than 90 days after receiving a report under subsection (a), the Administrator shall—

(A) review the recommendations of the Committee; and

(B) take actions consistent with the recommendations of the Committee, including the approval of identified stewardship sites and the award of grants, unless the Administrator makes a finding that any recommendation is unwarranted by the facts.

(2) REPORT.—Not later than 1 year after the date of enactment of this Act, the Administrator shall develop and publish a report that—

(A) assesses the current resources of and threats to Long Island Sound;

(B) assesses the role of the Long Island Sound Stewardship Initiative in protecting Long Island Sound;

(C) establishes guidelines, criteria, schedules, and due dates for evaluating information to identify stewardship sites;

(D) includes information about any grants that are available for the purchase of land or property rights to protect stewardship sites;

(E) accounts for funds received and expended during the previous fiscal year;

(F) shall be made available to the public on the Internet and in hardcopy form; and

(G) shall be updated at least every other year, except that information on funding and any new stewardship sites identified shall be published more frequently.

#### SEC. 10. PRIVATE PROPERTY PROTECTION.

(a) ACCESS TO PRIVATE PROPERTY.—Nothing in this Act—

(1) requires any private property owner to allow public access (including Federal, State, or local government access) to the private property; or

(2) modifies any provision of Federal, State, or local law with regard to public access to or use of private property, except as entered into by voluntary agreement of the owner or custodian of the property.

(b) LIABILITY.—Approval of the Long Island Sound Stewardship Initiative Region does not create any liability, or have any effect on any liability under any other law, of any private property owner with respect to any person injured on the private property.

(c) RECOGNITION OF AUTHORITY TO CONTROL LAND USE.—Nothing in this Act modifies the authority of Federal, State, or local governments to regulate land use.

(d) PARTICIPATION OF PRIVATE PROPERTY OWNERS IN THE LONG ISLAND SOUND STEWARDSHIP INITIATIVE REGION.—Nothing in this Act requires the owner of any private property located within the boundaries of the Region

to participate in or be associated with the Initiative.

(e) EFFECT OF ESTABLISHMENT.—

(1) IN GENERAL.—The boundaries approved for the Region represent the area within which Federal funds appropriated for the purpose of this Act may be expended.

(2) REGULATORY AUTHORITY.—The establishment of the Region and the boundaries of the Region does not provide any regulatory authority not in existence on the date of enactment of this Act on land use in the Region by any management entity, except for such property rights as may be purchased from or donated by the owner of the property (including the Federal Government or a State or local government, if applicable).

#### SEC. 11. AUTHORIZATION OF APPROPRIATIONS.

(a) IN GENERAL.—There is authorized to be appropriated to carry out this Act \$25,000,000 for each of fiscal years 2006 through 2013.

(b) USE OF FUNDS.—For each fiscal year, funds made available under subsection (a) shall be used by the Administrator, after reviewing the recommendations of the Committee submitted under section 9, for—

(1) acquisition of land and interests in land;

(2) development and implementation of site management plans;

(3) site enhancements to reduce threats or promote stewardship; and

(4) administrative expenses of the Committee.

(c) FEDERAL SHARE.—The Federal share of the cost of an activity carried out using any assistance or grant under this Act shall not exceed 75 percent of the total cost of the activity.

#### SEC. 12. LONG ISLAND SOUND AUTHORIZATION OF APPROPRIATIONS.

Section 119(f) of the Federal Water Pollution Control Act (33 U.S.C. 1269(f)) is amended by striking “2005” each place it appears and inserting “2009”.

#### SEC. 13. TERMINATION OF COMMITTEE.

The Committee shall terminate on December 31, 2013.

By Mr. MCCAIN (for himself and Mr. KYL):

S. 161. A bill to provide for a land exchange in the State of Arizona between the Secretary of Agriculture and Yavapai Ranch Limited Partnership; to the Committee on Energy and Natural Resources.

Mr. MCCAIN. Mr. President, I am pleased to join with Senator KYL in introducing the Northern Arizona Forest Lands Exchange and Verde River Basin Partnership Act of 2005. The Senate passed by unanimous consent a nearly identical measure late last year. Unfortunately, the House did not have the time to pass the bill before the 108th Congress adjourned. It is my hope that this compromise bill will pass quickly in both Houses and become law in the near future.

This legislation is the product of many years of negotiation and compromise. It provides a sound framework for a fair and equal value exchange of 50,000 acres of private and public land in Northern Arizona. The bill also addresses water issues associated with the exchange of lands located within the Verde River Basin watershed by limiting water usage on certain ex-

changed lands and supporting the development of a collaborative science-based water resource planning and management entity for the Verde River Basin watershed.

After countless hours of deliberation and discussion by all parties, I believe that the compromise reached on the bill is both balanced and foresighted in addressing the various issues raised by the exchange. I want to thank Senator KYL and his staff, as well as Senators DOMENICI and BINGAMAN, and their staffs on the Senate Energy and Natural Resources Committee, for their tireless efforts in reaching this agreement at the end of the last session. I also want to recognize the work of Congressmen RENZI and HAYWORTH who have championed this legislation in the House of Representatives. Representative RENZI plans to introduce a companion bill in the House this week.

The Arizona delegation is strongly supportive of the legislation because it will offer significant benefits for all parties. Benefits will accrue to the U.S. Forest Service and the public with the consolidation of checkerboard lands and the protection and enhanced management of extensive forest and grasslands. The communities of Flagstaff, Williams, and Camp Verde will also benefit in terms of economic development opportunities, water supply, and other important purposes.

While facilitating the exchange of public and private lands is a very important objective of this legislation, and indeed, was the original purpose when we began working on it several years ago, I now consider the provisions concerning water management even more crucial. Since introducing the original legislation in April 2003, I have heard from hundreds of Arizonans and learned first-hand of the significant water issues raised by the transfer of Federal land into private ownership. We have modified the bill to take into account many of the concerns raised during meetings held in Northern Arizona by limiting water usage on exchanged lands and removing certain lands entirely from the exchange.

There is growing recognition throughout Arizona of the need to face the crucial challenge of wise management of limited water supplies, particularly with the extended drought coupled with rapid population growth. Earlier this month, I had the opportunity to participate in an Arizona Water Conservation Forum which was attended by educators, business leaders, and State and local officials. I think the majority of us came away more aware of the management measures needed to provide for a more secure water future.

This bill promotes an important opportunity to encourage sound water management in Northern Arizona by supporting the creation of a collaborative, science-based decision-making

body to advance essential planning and management at the State and local level. To be successful, this effort will require the involvement of all the stakeholders with water supply responsibilities and interests and a solid foundation of knowledge about available resources and existing demands. We are fortunate to have an existing model of collaborative science-based water resource planning and management with the Upper San Pedro Partnership in the Sierra Vista subwatershed of Arizona. In my view, the establishment of a similar, cooperative body in the Verde Basin will be a vital step in assuring the wise use of our limited water resources.

I look forward to the expeditious passage of this legislation in this Congress and again thank all of the parties involved with this effort during the past several years. I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the bill was ordered to be printed in the RECORD, as follows:

#### S. 161

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “Northern Arizona Land Exchange and Verde River Basin Partnership Act of 2005”.

(b) TABLE OF CONTENTS.—The table of contents of this Act is as follows:

Sec. 1. Short title; table of contents.

#### TITLE I—NORTHERN ARIZONA LAND EXCHANGE

Sec. 101. Definitions.  
 Sec. 102. Land exchange.  
 Sec. 103. Description of non-Federal land.  
 Sec. 104. Description of Federal land.  
 Sec. 105. Status and management of land after exchange.  
 Sec. 106. Miscellaneous provisions.  
 Sec. 107. Conveyance of additional land.

#### TITLE II—VERDE RIVER BASIN PARTNERSHIP

Sec. 201. Purpose.  
 Sec. 202. Definitions.  
 Sec. 203. Verde River Basin Partnership.  
 Sec. 204. Verde River Basin studies.  
 Sec. 205. Verde River Basin Partnership final report.  
 Sec. 206. Memorandum of understanding.  
 Sec. 207. Effect.

#### TITLE I—NORTHERN ARIZONA LAND EXCHANGE

##### SEC. 101. DEFINITIONS.

In this title:

(1) CAMP.—The term “camp” means Camp Pearlstein, Friendly Pines, Patterdale Pines, Pine Summit, Sky Y, and Young Life Lost Canyon camps in the State of Arizona.

(2) CITIES.—The term “cities” means the cities of Flagstaff, Williams, and Camp Verde, Arizona.

(3) FEDERAL LAND.—The term “Federal land” means the land described in section 104.

(4) NON-FEDERAL LAND.—The term “non-Federal land” means the land described in section 103.

(5) SECRETARY.—The term “Secretary” means the Secretary of Agriculture.

(6) YAVAPAI RANCH.—The term “Yavapai Ranch” means the Yavapai Ranch Limited Partnership, an Arizona Limited Partnership, and the Northern Yavapai, L.L.C., an Arizona Limited Liability Company.

##### SEC. 102. LAND EXCHANGE.

(a) IN GENERAL.—(1) Upon the conveyance by Yavapai Ranch of title to the non-Federal land identified in section 103, the Secretary shall simultaneously convey to Yavapai Ranch title to the Federal land identified in section 104.

(2) Title to the lands to be exchanged shall be in a form acceptable to the Secretary and Yavapai Ranch.

(3) The Federal and non-Federal lands to be exchanged under this title may be modified prior to the exchange as provided in this title.

(4)(A) By mutual agreement, the Secretary and Yavapai Ranch may make minor and technical corrections to the maps and legal descriptions of the lands and interests therein exchanged or retained under this title, including changes, if necessary to conform to surveys approved by the Bureau of Land Management.

(B) In the case of any discrepancy between a map and legal description, the map shall prevail unless the Secretary and Yavapai Ranch agree otherwise.

(b) EXCHANGE PROCESS.—(1) Except as otherwise provided in this title, the land exchange under subsection (a) shall be undertaken in accordance with section 206 of the Federal Land Policy and Management Act (43 U.S.C. 1716).

(2) Before completing the land exchange under this title, the Secretary shall perform any necessary land surveys and pre-exchange inventories, clearances, reviews, and approvals, including those relating to hazardous materials, threatened and endangered species, cultural and historic resources, and wetlands and flood plains.

(c) EQUAL VALUE EXCHANGE.—(1) The value of the Federal land and the non-Federal land shall be equal, or equalized by the Secretary by adjusting the acreage of the Federal land in accordance with paragraph (2).

(2) If the final appraised value of the Federal land exceeds the final appraised value of the non-Federal land, prior to making other adjustments, the Federal lands shall be adjusted by deleting all or part of the parcels or portions of the parcels in the following order:

(A) A portion of the Camp Verde parcel described in section 104(a)(4), comprising approximately 316 acres, located in the Prescott National Forest, and more particularly described as lots 1, 5, and 6 of section 26, the NE $\frac{1}{4}$ NE $\frac{1}{4}$  portion of section 26 and the N $\frac{1}{2}$ N $\frac{1}{2}$  portion of section 27, Township 14 North, Range 4 East, Gila and Salt River Base and Meridian, Yavapai County, Arizona.

(B) A portion of the Camp Verde parcel described in section 104(a)(4), comprising approximately 314 acres, located in the Prescott National Forest, and more particularly described as lots 2, 7, 8, and 9 of section 26, the SE $\frac{1}{4}$ NE $\frac{1}{4}$  portion of section 26, and the S $\frac{1}{2}$ N $\frac{1}{2}$  portion of section 27, Township 14 North, Range 4 East, Gila and Salt River Base and Meridian, Yavapai County, Arizona.

(C) Beginning at the south boundary of section 31, Township 20 North, Range 5 West, Gila and Salt River Base and Meridian, Yavapai County, Arizona, and sections 33 and 35, Township 20 North, Range 6 West, Gila and Salt River Base and Meridian, Yavapai County, Arizona, by adding to the non-Federal land to be conveyed to the United States

in  $\frac{1}{8}$ -section increments (E-W 64th line) while deleting from the conveyance to Yavapai Ranch Federal land in the same incremental portions of section 32, Township 20 North, Range 5 West, Gila and Salt River Base and Meridian, Yavapai County, Arizona, and sections 32, 34, and 36 in Township 20 North, Range 6 West, Gila and Salt River Base and Meridian, Yavapai County, Arizona, to establish a linear and continuous boundary that runs east-to-west across the sections.

(D) Any other parcels, or portions thereof, agreed to by the Secretary and Yavapai Ranch.

(3) If any parcel of Federal land or non-Federal land is not conveyed because of any reason, that parcel of land, or portion thereof, shall be excluded from the exchange and the remaining lands shall be adjusted as provided in this subsection.

(4) If the value of the Federal land exceeds the value of the non-Federal land by more than \$50,000, the Secretary and Yavapai Ranch shall, by mutual agreement, delete additional Federal land from the exchange until the value of the Federal land and non-Federal land is, to the maximum extent practicable, equal.

(d) APPRAISALS.—(1) The value of the Federal land and non-Federal land shall be determined by appraisals prepared in accordance with the Uniform Appraisal Standards for Federal Land Acquisitions and the Uniform Standards of Professional Appraisal Practice.

(2)(A) After the Secretary has reviewed and approved the final appraised values of the Federal land and non-Federal land to be exchanged, the Secretary shall not be required to reappraise or update the final appraised values before the completion of the land exchange.

(B) This paragraph shall apply during the three-year period following the approval by the Secretary of the final appraised values of the Federal land and non-Federal land unless the Secretary and Yavapai Ranch have entered into an agreement to implement the exchange.

(3) During the appraisal process, the appraiser shall determine the value of each parcel of Federal land and non-Federal land (including the contributory value of each individual section of the intermingled Federal and non-Federal land of the property described in sections 103(a) and 104(a)(1)) as an assembled transaction.

(4)(A) To ensure the timely and full disclosure to the public of the final appraised values of the Federal land and non-Federal land, the Secretary shall provide public notice of any appraisals approved by the Secretary and copies of such appraisals shall be available for public inspection in appropriate offices of the Prescott, Coconino, and Kaibab National Forests.

(B) The Secretary shall also provide copies of any approved appraisals to the cities and the owners of the camps described in section 101(1).

(e) CONTRACTING.—(1) If the Secretary lacks adequate staff or resources to complete the exchange by the date specified in section 106(c), Yavapai Ranch, subject to the agreement of the Secretary, may contract with independent third-party contractors to carry out any work necessary to complete the exchange by that date.

(2) If, in accordance with this subsection, Yavapai Ranch contracts with an independent third-party contractor to carry out any work that would otherwise be performed by the Secretary, the Secretary shall reimburse Yavapai Ranch for the costs for the third-party contractors.

(f) **EASEMENTS.**—(1) The exchange of non-Federal and Federal land under this title shall be subject to any easements, rights-of-way, utility lines, and any other valid encumbrances in existence on the date of enactment of this Act, including acquired easements for water pipelines as generally depicted on the map entitled “Yavapai Ranch Land Exchange, YRLP Acquired Easements for Water Lines” dated August 2004, and any other reservations that may be agreed to by the Secretary and Yavapai Ranch.

(2) Upon completion of the land exchange under this title, the Secretary and Yavapai Ranch shall grant each other at no charge reciprocal easements for access and utilities across, over, and through—

(A) the routes depicted on the map entitled “Yavapai Ranch Land Exchange, Road and Trail Easements, Yavapai Ranch Area” dated August 2004; and

(B) any relocated routes that are agreed to by the Secretary and Yavapai Ranch.

(3) An easement described in paragraph (2) shall be unrestricted and non-exclusive in nature and shall run with and benefit the land.

(g) **CONVEYANCE OF FEDERAL LAND TO CITIES AND CAMPS.**—(1) Prior to the completion of the land exchange between Yavapai Ranch and the Secretary, the cities and the owners of the camps may enter into agreements with Yavapai Ranch whereby Yavapai Ranch, upon completion of the land exchange, will convey to the cities or the owners of the camps the applicable parcel of Federal land or portion thereof.

(2) If Yavapai Ranch and the cities or camp owners have not entered into agreements in accordance with paragraph (1), the Secretary shall, on notification by the cities or owners of the camps no later than 30 days after the date the relevant approved appraisal is made publicly available, delete the applicable parcel or portion thereof from the land exchange between Yavapai Ranch and the United States as follows:

(A) Upon request of the City of Flagstaff, Arizona, the parcels, or portion thereof, described in section 104(a)(2).

(B) Upon request of the City of Williams, Arizona, the parcels, or portion thereof, described in section 104(a)(3).

(C) Upon request of the City of Camp Verde, Arizona, a portion of the parcel described in section 104(a)(4), comprising approximately 514 acres located southeast of the southeastern boundary of the I-17 right-of-way, and more particularly described as the SE¼ portion of the southeast quarter of section 26, the E½ and the E½W½ portions of section 35, and lots 5 through 7 of section 36, Township 14 North, Range 4 East, Gila and Salt River Base and Meridian, Yavapai County, Arizona.

(D) Upon request of the owners of the Younglife Lost Canyon camp, the parcel described in section 104(a)(5).

(E) Upon request of the owner of Friendly Pines Camp, Patterdale Pines Camp, Camp Pearlstein, Pine Summit, or Sky Y Camp, as applicable, the corresponding parcel described in section 104(a)(6).

(3)(A) Upon request of the specific city or camp referenced in paragraph (2), the Secretary shall convey to such city or camp all right, title, and interest of the United States in and to the applicable parcel of Federal land or portion thereof, upon payment of the fair market value of the parcel and subject to any terms and conditions the Secretary may require.

(B) A conveyance under this paragraph shall not require new administrative or envi-

ronmental analyses or appraisals beyond those prepared for the land exchange.

(4) A city or owner of a camp purchasing land under this subsection shall reimburse Yavapai Ranch for any costs incurred which are directly associated with surveys and appraisals of the specific property conveyed.

(5) A conveyance of land under this subsection shall not affect the timing of the land exchange.

(6) Nothing in this subsection limits the authority of the Secretary or Yavapai Ranch to delete any of the parcels referenced in this subsection from the land exchange.

(7)(A) The Secretary shall deposit the proceeds of any sale under paragraph (2) in a special account in the fund established under Public Law 90-171 (commonly known as the “Sisk Act”) (16 U.S.C. 484a).

(B) Amounts deposited under subparagraph (A) shall be available to the Secretary, without further appropriation, to be used for the acquisition of land in the State of Arizona for addition to the National Forest System, including the land to be exchanged under this title.

#### **SEC. 103. DESCRIPTION OF NON-FEDERAL LAND.**

(a) **IN GENERAL.**—The non-Federal land referred to in this title consists of approximately 35,000 acres of privately-owned land within the boundaries of the Prescott National Forest, as generally depicted on the map entitled “Yavapai Ranch Land Exchange, Non-Federal Lands”, dated August 2004.

(b) **EASEMENTS.**—(1) The conveyance of non-Federal land to the United States under section 102 shall be subject to the reservation of—

(A) water rights and perpetual easements that run with and benefit the land retained by Yavapai Ranch for—

(i) the operation, maintenance, repair, improvement, development, and replacement of not more than 3 wells in existence on the date of enactment of this Act;

(ii) related storage tanks, valves, pumps, and hardware; and

(iii) pipelines to point of use; and

(B) easements for reasonable access to accomplish the purposes of the easements described in subparagraph (A).

(2) Each easement for an existing well referred to in paragraph (1) shall be 40 acres in area, and to the maximum extent practicable, centered on the existing well.

(3) The United States shall be entitled to one-half the production of each existing or replacement well, not to exceed a total of 3,100,000 gallons of water annually for National Forest System purposes.

(4) The locations of the easements and wells shall be as generally depicted on the map entitled “Yavapai Ranch Land Exchange, Reserved Easements for Water Lines and Wells”, dated August 2004.

#### **SEC. 104. DESCRIPTION OF FEDERAL LAND.**

(a) **IN GENERAL.**—The Federal land referred to in this title consists of the following:

(1) Certain land comprising approximately 15,300 acres located in the Prescott National Forest, as generally depicted on the map entitled “Yavapai Ranch Land Exchange, Yavapai Ranch Area Federal Lands”, dated August 2004.

(2) Certain land located in the Coconino National Forest—

(A) comprising approximately 1,500 acres as generally depicted on the map entitled “Yavapai Ranch Land Exchange, Flagstaff Federal Lands Airport Parcel”, dated August 2004; and

(B) comprising approximately 28.26 acres in two separate parcels, as generally depicted

on the map entitled “Yavapai Ranch Land Exchange, Flagstaff Federal Lands Wetzel School and Mt. Elden Parcels”, dated August 2004.

(3) Certain land located in the Kaibab National Forest, and referred to as the Williams Airport, Williams golf course, Williams Sewer, Bucksinner Park, Williams Railroad, and Well parcels number 2, 3, and 4, cumulatively comprising approximately 950 acres, as generally depicted on the map entitled “Yavapai Ranch Land Exchange, Williams Federal Lands”, dated August 2004.

(4) Certain land located in the Prescott National Forest, comprising approximately 2,200 acres, as generally depicted on the map entitled “Yavapai Ranch Land Exchange, Camp Verde Federal Land General Crook Parcel”, dated August 2004.

(5) Certain land located in the Kaibab National Forest, comprising approximately 237.5 acres, as generally depicted on the map entitled “Yavapai Ranch Land Exchange, Younglife Lost Canyon”, dated August 2004.

(6) Certain land located in the Prescott National Forest, including the “Friendly Pines”, “Patterdale Pines”, “Camp Pearlstein”, “Pine Summit”, and “Sky Y” camps, cumulatively comprising approximately 200 acres, as generally depicted on the map entitled “Yavapai Ranch Land Exchange, Prescott Federal Lands, Summer Youth Camp Parcels”, dated August 2004.

(b) **CONDITION OF CONVEYANCE OF CAMP VERDE PARCEL.**—(1) To conserve water in the Verde Valley, Arizona, and to minimize the adverse impacts from future development of the Camp Verde General Crook parcel described in subsection (a)(4) on current and future holders of water rights in existence of the date of enactment of this Act and the Verde River and National Forest System lands retained by the United States, the United States shall limit in perpetuity the use of water on the parcel by reserving conservation easements that—

(A) run with the land;

(B) prohibit golf course development on the parcel;

(C) require that any public park or greenbelt on the parcel be watered with treated wastewater;

(D) limit total post-exchange water use on the parcel to not more than 300 acre-feet of water per year;

(E) provide that any water supplied by municipalities or private water companies shall count towards the post-exchange water use limitation described in subparagraph (D); and

(F) except for water supplied to the parcel by municipal water service providers or private water companies, require that any water used for the parcel not be withdrawn from wells perforated in the saturated Holocene alluvium of the Verde River.

(2) If Yavapai Ranch conveys the Camp Verde parcel described in subsection (a)(4), or any portion thereof, the terms of conveyance shall include a recorded and binding agreement of the quantity of water available for use on the land conveyed, as determined by Yavapai Ranch, except that total water use on the Camp Verde parcel may not exceed the amount specified in paragraph (1)(D).

(3) The Secretary may enter into a memorandum of understanding with the State or political subdivision of the State to enforce the terms of the conservation easement.

#### **SEC. 105. STATUS AND MANAGEMENT OF LAND AFTER EXCHANGE.**

(a) **IN GENERAL.**—Land acquired by the United States under this title shall become

part of the Prescott National Forest and shall be administered by the Secretary in accordance with this title and the laws applicable to the National Forest System.

(b) **GRAZING.**—Where grazing on non-Federal land acquired by the Secretary under this title occurs prior to the date of enactment of this Act, the Secretary may manage the land to allow for continued grazing use, in accordance with the laws generally applicable to domestic livestock grazing on National Forest System land.

(c) **TIMBER HARVESTING.**—(1) After completion of the land exchange under this title, except as provided in paragraph (2), commercial timber harvesting shall be prohibited on the non-Federal land acquired by the United States.

(2) Timber harvesting may be conducted on the non-Federal land acquired under this title if the Secretary determines that such harvesting is necessary—

(A) to prevent or control fires, insects, and disease through forest thinning or other forest management techniques;

(B) to protect or enhance grassland habitat, watershed values, native plants and wildlife species; or

(C) to improve forest health.

#### **SEC. 106. MISCELLANEOUS PROVISIONS.**

(a) **REVOCATION OF ORDERS.**—Any public orders withdrawing any of the Federal land from appropriation or disposal under the public land laws are revoked to the extent necessary to permit disposal of the Federal land.

(b) **WITHDRAWAL OF FEDERAL LAND.**—Subject to valid existing rights, the Federal land is withdrawn from all forms of entry and appropriation under the public land laws; location, entry, and patent under the mining laws; and operation of the mineral leasing and geothermal leasing laws, until the date on which the land exchange is completed.

(c) **COMPLETION OF EXCHANGE.**—It is the intent of Congress that the land exchange authorized and directed under this title be completed not later than 18 months after the date of enactment of this Act.

#### **SEC. 107. CONVEYANCE OF ADDITIONAL LAND.**

(a) **IN GENERAL.**—The Secretary shall convey to a person that represents the majority of landowners with encroachments on the lot by quitclaim deed the parcel of land described in subsection (b).

(b) **DESCRIPTION OF LAND.**—The parcel of land referred to in subsection (a) is lot 8 in section 11, T. 21 N., R. 7 E., Gila and Salt River Base and Meridian, Coconino County, Arizona.

(c) **AMOUNT OF CONSIDERATION.**—In exchange for the land described in subsection (b), the person acquiring the land shall pay to the Secretary consideration in the amount of—

(1) \$2500; plus

(2) any costs of re-monumenting the boundary of land.

(d) **TIMING.**—(1) Not later than 90 days after the date on which the Secretary receives a power of attorney executed by the person acquiring the land, the Secretary shall convey to the person the land described in subsection (b).

(2) If, by the date that is 270 days after the date of enactment of this Act, the Secretary does not receive the power of attorney described in paragraph (1)—

(A) the authority provided under this section shall terminate; and

(B) any conveyance of the land shall be made under Public Law 97-465 (16 U.S.C. 521c et seq.).

## **TITLE II—VERDE RIVER BASIN PARTNERSHIP**

### **SEC. 201. PURPOSE.**

The purpose of this title is to authorize assistance for a collaborative and science-based water resource planning and management partnership for the Verde River Basin in the State of Arizona, consisting of members that represent—

(1) Federal, State, and local agencies; and

(2) economic, environmental, and community water interests in the Verde River Basin.

### **SEC. 202. DEFINITIONS.**

In this title:

(1) **DIRECTOR.**—The term “Director” means the Director of the Arizona Department of Water Resources.

(2) **PARTNERSHIP.**—The term “Partnership” means the Verde River Basin Partnership.

(3) **PLAN.**—The term “plan” means the plan for the Verde River Basin required by section 204(a)(1).

(4) **SECRETARY.**—The term “Secretary” means the Secretary of Agriculture.

(5) **STATE.**—The term “State” means the State of Arizona.

(6) **VERDE RIVER BASIN.**—The term “Verde River Basin” means the land area designated by the Arizona Department of Water Resources as encompassing surface water and groundwater resources, including drainage and recharge areas with a hydrologic connection to the Verde River.

(7) **WATER BUDGET.**—The term “water budget” means the accounting of—

(A) the quantities of water leaving the Verde River Basin—

(i) as discharge to the Verde River and tributaries;

(ii) as subsurface outflow;

(iii) as evapotranspiration by riparian vegetation;

(iv) as surface evaporation;

(v) for agricultural use; and

(vi) for human consumption; and

(B) the quantities of water replenishing the Verde River Basin by precipitation, infiltration, and subsurface inflows.

### **SEC. 203. VERDE RIVER BASIN PARTNERSHIP.**

(a) **IN GENERAL.**—The Secretary may participate in the establishment of a partnership, to be known as the “Verde River Basin Partnership”, made up of Federal, State, local governments, and other entities with responsibilities and expertise in water to coordinate and cooperate in the identification and implementation of comprehensive science-based policies, projects, and management activities relating to the Verde River Basin.

(b) **AUTHORIZATION OF APPROPRIATIONS.**—On establishment of the Partnership, there are authorized to be appropriated to the Secretary and the Secretary of the Interior such sums as are necessary to carry out the activities of the Partnership for each of fiscal years 2006 through 2010.

### **SEC. 204. VERDE RIVER BASIN STUDIES.**

(a) **STUDIES.**—

(1) **IN GENERAL.**—The Partnership shall prepare a plan for conducting water resource studies in the Verde River Basin that identifies—

(A) the primary study objectives to fulfill water resource planning and management needs for the Verde River Basin; and

(B) the water resource studies, hydrologic models, surface and groundwater monitoring networks, and other analytical tools helpful in the identification of long-term water supply management options within the Verde River Basin.

(2) **REQUIREMENTS.**—At a minimum, the plan shall—

(A) include a list of specific studies and analyses that are needed to support Partnership planning and management decisions;

(B) identify any ongoing or completed water resource or riparian studies that are relevant to water resource planning and management for the Verde River Basin;

(C) describe the estimated cost and duration of the proposed studies and analyses; and

(D) designate as a study priority the compilation of a water budget analysis for the Verde Valley.

(b) **VERDE VALLEY WATER BUDGET ANALYSIS.**—

(1) **IN GENERAL.**—Subject to the availability of appropriations, not later than 14 months after the date of enactment of this Act, the Director of the U.S. Geological Survey, in cooperation with the Director, shall prepare and submit to the Partnership a report that provides a water budget analysis of the portion of the Verde River Basin within the Verde Valley.

(2) **COMPONENTS.**—The report submitted under paragraph (1) shall include—

(A) a summary of the information available on the hydrologic flow regime for the portion of the Middle Verde River from the Clarkdale streamgauging station to the city of Camp Verde at United States Geological Survey Stream Gauge 09506000;

(B) with respect to the portion of the Middle Verde River described in subparagraph (A), estimates of—

(i) the inflow and outflow of surface water and groundwater;

(ii) annual consumptive water use; and

(iii) changes in groundwater storage; and

(C) an analysis of the potential long-term consequences of various water use scenarios on groundwater levels and Verde River flows.

(c) **PRELIMINARY REPORT AND RECOMMENDATIONS.**—

(1) **IN GENERAL.**—Not later than 16 months after the date of enactment of this Act, using the information provided in the report submitted under subsection (b) and any other relevant information, the Partnership shall submit to the Secretary, the Governor of Arizona, and representatives of the Verde Valley communities, a preliminary report that sets forth the findings and recommendations of the Partnership regarding the long-term available water supply within the Verde Valley.

(2) **CONSIDERATION OF RECOMMENDATIONS.**—The Secretary may take into account the recommendations included in the report submitted under paragraph (1) with respect to decisions affecting land under the jurisdiction of the Secretary, including any future sales or exchanges of Federal land in the Verde River Basin after the date of enactment of this Act.

(3) **EFFECT.**—Any recommendations included in the report submitted under paragraph (1) shall not affect the land exchange process or the appraisals of the Federal land and non-Federal land conducted under sections 103 and 104.

### **SEC. 205. VERDE RIVER BASIN PARTNERSHIP FINAL REPORT.**

Not later than 4 years after the date of enactment of this Act, the Partnership shall submit to the Secretary and the Governor of Arizona a final report that—

(1) includes a summary of the results of any water resource assessments conducted under this title in the Verde River Basin;

(2) identifies any areas in the Verde River Basin that are determined to have groundwater deficits or other current or potential water supply problems;

(3) identifies long-term water supply management options for communities and water resources within the Verde River Basin; and

(4) identifies water resource analyses and monitoring needed to support the implementation of management options.

**SEC. 206. MEMORANDUM OF UNDERSTANDING.**

The Secretary (acting through the Chief of the Forest Service) and the Secretary of the Interior, shall enter into a memorandum of understanding authorizing the United States Geological Survey to access Forest Service land (including stream gauges, weather stations, wells, or other points of data collection on the Forest Service land) to carry out this title.

**SEC. 207. EFFECT.**

Nothing in this title diminishes or expands State or local jurisdiction, responsibilities, or rights with respect to water resource management or control.

Mr. KYL. Mr. President, today, I am pleased to join with Senator MCCAIN to introduce the Northern Arizona Land Exchange and Verde River Basin Partnership Act of 2005. This bill facilitates a large and complex land exchange of over 50,000 acres of Federal and private land in Arizona to consolidate the largest remaining checkerboard ownership in the State. It also encourages the formation of a partnership between Federal, State, and local stakeholders to facilitate sound water resource planning and management in the Verde River Basin. This bill is the product of two years of discussions and compromise between the Arizona delegation, United States Forest Service, community groups, local officials, and other stakeholders. The bill passed the Senate last session, but unfortunately was not enacted before adjournment. I am introducing this legislation with the hope that the Senate will act quickly to pass it early in this Congress.

The bill is divided into two titles. Title I provides the framework for the land exchange between Yavapai Ranch Limited Partnership and the United States Forest Service. Title II outlines the key aspects of the Verde River Basin Partnership. The land exchange outlined in Title I is a fair and equitable exchange that will yield many environmental benefits to the citizens of Arizona. It will place approximately 35,000 acres of private land in federal ownership for public use. This acreage is important ecologically because it contains such key features as old growth ponderosa pine, and high quality grassland that serves as excellent habitat for pronghorn antelope and is critical to the preservation of the watershed. In addition, it consolidates under Forest Service ownership a 110-square mile area in the Prescott National Forest near the existing Juniper Mesa Wilderness, to preserve the area in its natural state. Without this land exchange, these private tracts would be

open to future development. I am pleased that this bill will preserve them for future generations.

The land exchange also significantly improves the management of the Prescott National Forest. The existing checkerboard ownership pattern makes management and access difficult. By consolidating this land, the exchange will enable the Forest Service will be able to effectively apply forest restoration treatments to reduce the fire risk and improve the overall health of the forest. I cannot emphasize enough how crucial this is, given the history of devastating forest fires in the state.

In addition to protecting Arizona's natural resources, Title I of the bill allows several Northern Arizona communities to accommodate future growth and economic development, and to meet other municipal needs. This exchange will allow the cities of Flagstaff and Williams to expand their airports, meet their water-treatment needs, and develop town parks and recreation areas. The town of Camp Verde will have an opportunity to acquire land to build an emergency center and protect its viewshed. Several youth organizations will be able to acquire land for their camps.

This bill addresses one of the most crucial challenges facing Arizona: sound management of water resources. I have heard from many state and local officials, and the constituents affected by the land exchange, that we needed to do more in this bill to address water issues. I note in response that this bill has two key features: First, it establishes a conservation easement on the Camp Verde General Crook parcel, which limits water use after private acquisition to just 300 acre feet a year. This limitation was strengthened from the previous versions of the bill which included a use restriction of 700 acre feet a year. This provision sets an important precedent for responsible water use in the Verde Valley and across the state. Second, and most recently, Senator MCCAIN and I added Title II to the bill. This title facilitates and encourages the creation of the Verde River Basin Partnership to examine water issues in the long term. Such a collaborative, multi-stakeholder group would be authorized to receive federal assistance to develop the scientific and technical data needed to make sound water-management decisions.

Finally, this bill saves significant taxpayer dollars. It obviates the administrative route for a land exchange; doing an exchange of this size administratively would require considerable financial and personnel resources from the Forest Service. The agency estimates that using legislation instead will cost half as much as the administrative alternative—resulting in potential savings to the taxpayers in excess of \$500,000.

This land exchange is a unique opportunity to protect Arizona's natural re-

sources, accommodate the state's tremendous growth, and plan for the future. I intend to work with my colleagues to ensure that we pass this important legislation this year.

By Mr. ROCKEFELLER:

S. 162. A bill to amend chapter 99 of the Internal Revenue code of 1986 to clarify that certain coal industry health benefits may not be modified or terminated; to the Committee on Finance.

Mr. ROCKEFELLER. Mr. President, today I am introducing legislation to make very clear that Congress fully protected the health insurance benefits of miners and their families when we passed the Coal Act in 1992. This legislation is identical to S. 3004 which I introduced in the 108th Congress. Unfortunately, it is necessary, because we have recently seen bankruptcy courts disregard the Coal Act and absolve companies of their obligations to provide health benefits for workers and retirees. This is unacceptable. And the bill I am introducing today reiterates that the bankruptcy code does not supersede the Coal Act.

Last fall, another company abandoned promises it made to workers and retirees in West Virginia. Horizon Natural Resources sought and received a court ruling that released it from its contracts with union miners and allowed it to avoid honoring health care benefit obligations for over 2,300 retired miners. This is a morally bankrupt corporate strategy, and is inconsistent with the Coal Act passed by Congress in 1992.

The Coal Act was needed in 1992 to prevent some companies from walking away from their clear contractual obligations and agreements with their workers. One of the provisions of that bill was written especially with the intent of not allowing companies to simply reorganize as a way to get out of their obligations to their workers. Unfortunately, too many companies are increasingly using bankruptcy courts to achieve the same results.

It should not be necessary for me to introduce this bill today. Congress has already spoken on this subject. The law is clear: Coal Act retirees are entitled to full benefits provided under the statute. No judge should rewrite the law to take those benefits away. However, because judges are legislating from the bench, it will be helpful for Congress to reiterate our intention to protect the health benefits of coal miners and their families.

This issue is extremely important to all of those who are being victimized by the bankruptcy courts. I hope that my colleagues will join me in this effort to protect the miners, retired miners, and families who are simply seeking the benefits they were promised in exchange for years of hard work.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 162

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. PROTECTION OF COAL INDUSTRY HEALTH BENEFITS.**

Section 9711(g) of the Internal Revenue Code of 1986 (relating to rules applicable to this part and part II) is amended by adding at the end the following new paragraph:

“(3) PROHIBITION ON TERMINATION AND MODIFICATION OF BENEFITS.—Except as provided in subsection (d), the benefits required to be provided by a last signatory operator under this chapter may not be terminated or modified by any court in a proceeding under title 11 of the United States Code or by agreement at any time when such operator is participating in such a proceeding.”.

By Mr. BENNETT:

S. 163. A bill to establish the National Mormon Pioneer Heritage Area in the State of Utah, and for other purposes; to the Committee on Energy and Natural Resources.

Mr. BENNETT. Mr. President, I rise today to re-introduce the National Mormon Pioneer Heritage Area Act.

The story behind and about the Mormon pioneers' 1,400-mile trek from Illinois to the Great Salt Lake Valley is one of the most compelling and captivating in our Nation's history. This legislation would designate as a National Heritage Area an area that spans some 250 miles along Highway 89 and encompasses outstanding examples of historical, cultural, and natural resources that demonstrate the colonization of the western United States, and the experience and influence of the Mormon pioneers in furthering that colonization.

The landscape, architecture, artisan skills, and events along Highway 89 convey in a very real way the legacy of the Mormon pioneers' achievements. The community of Panquitch for example, has an annual Quilt Day celebration to commemorate the sacrifice and fortitude of its pioneers whose efforts saved the community from starvation in 1864. The celebration is in remembrance of the Quilt Walk, a walk in which a group of men from Panquitch used quilts to form a path that would bear their weight across the snow. This quilt walk enabled these men to cross over the mountains to procure food for their community, which was facing starvation as it experienced its first winter in Utah.

Another example of the tenacity of pioneers can be seen today at the Hole-in-the-Rock. Here, in 1880, a group of 250 people, 80 wagons, and 1,000 head of cattle upon the Colorado River Gorge. Finding no pathways down to the river, the pioneers decided to use a narrow crevice leading down to the bottom of the gorge. To make the crevice big enough to accommodate wagons, the pioneers spent 6 weeks enlarging the

crevice by hand, using hammers, chisels, and blasting powder. They then attached large ropes to the wagons as they began their descent down the steep incline. It is because of such tenacity and innovation on the part of pioneers that the western United States was shaped the way it was and much of that has contributed to the way of life and landscape still found in the West today.

The National Mormon Pioneer Heritage Area will serve as a special recognition of the people and places that have contributed greatly to our Nation's development. It will allow for the conservation of historical and cultural resources, the establishment of interpretive exhibits, will increase public awareness of the surviving skills and crafts of those living along Highway 89, and specifically allows for the preservation of historic buildings. In light of the benefits associated with preserving the rich heritage of the founding of many of the communities along Highway 89, my legislation has broad support from Sanpete, Sevier, Piute, Garfield, and Kane counties and is a locally based, locally supported undertaking.

Since the introduction of this legislation in the 108th Congress, I am pleased that the local counties, who have been unanimously supportive of this legislation, have come together to outline in a Memorandum of Understanding, with the local coordinating entity identified in the legislation, the cooperative relationship the coordinating entity enjoys with the elected officials of the local counties.

This legislation passed the Senate both in the 107th and 108th Congresses as part of packages agreed upon by the committee of jurisdiction. Unfortunately, both times the packages were not able to be considered by the other body prior to adjournment. I reintroduce this bill today with the hope that during this session of Congress we might achieve success in this body early enough to be considered by the House.

By Mr. BENNETT:

S. 164. A bill to provide for the acquisition of certain property in Washington County, Utah; to the Committee on Energy and Natural Resources.

Mr. BENNETT. Mr. President, today I am re-introducing a bill which is intended to bring to a close the Federal acquisition of an important piece of privately held land, located within the federally designated desert tortoise reserve in Washington County, UT.

As some of my colleagues are aware, this is not the first time legislation has been introduced in an attempt to resolve this issue. Most recently, on December 7, 2004, at the conclusion of the 108th Congress, the Senate passed by unanimous consent an amendment in the nature of a substitute to H.R. 620,

which adopted as title XVI agreed upon provisions of S. 1209. Unfortunately, the House of Representatives adjourned sine die before it had time to act upon H.R. 620. The legislation I am introducing today is virtually the same as the language earlier adopted by the Senate, except for a technical clarification regarding management of the acquired lands.

I want to personally express my appreciation to Chairman DOMENICI and his staff for their leadership and assistance on this issue. I would also like to thank the ranking minority member, Mr. BINGAMAN, the Department of the Interior, and their respective staffs, for their assistance and support of this measure.

Earlier in July of 2000, I introduced S. 2873, which was referred to and reported favorably by the Senate Committee on Energy and Natural Resources. In addition, similar legislation was twice approved by the House of Representatives, both in the 106th and 107th Congresses. For over a decade, the private property addressed by this bill has been under Federal control and the Federal Government has enjoyed the benefits of the private property without fulfilling its constitutional obligation to compensate the landowner. The government's failure to timely acquire the landowner's private property has forced the landowner into bankruptcy. It is my hope that the time has come to finally resolve this issue.

In March of 1991, the desert tortoise was listed as an endangered species under the Endangered Species Act. Government and environmental researchers determined that the land immediately north of St. George, UT, was prime desert tortoise habitat. Consequently, in February 1996, nearly 5 years after the listing, the United States Fish and Wildlife Service, USFWS, issued Washington County a Section 10 permit under the Endangered Species Act which paved the way for the adoption of a habitat conservation plan, HCP, and an implementation agreement. Under the Plan and Agreement, the Bureau of Land Management, BLM, committed to acquire all private lands in the designated habitat area for the formation of the Red Cliffs Reserve for the protection of the desert tortoise.

One of the private land owners within the reserve is Environmental Land Technology, Ltd., ELT, which began acquiring lands from the State of Utah in 1981 for residential and recreational development several years prior to the listing of the species. Moreover, in the years preceding the listing of the desert tortoise and the adoption of the habitat conservation plan, ELT completed appraisals, cost estimates, engineering studies, site plans, surveys, utility layouts, and right-of-way negotiations. ELT staked out golf courses, and obtained water rights for the development of this land. Prior to the

adoption of the HCP, it was not clear which lands the Federal and local governments would set aside for the desert tortoise, although it was assumed that there were sufficient surrounding Federal lands to provide adequate habitat. However, when the HCP was adopted in 1996, the decision was made to include ELT's lands within the boundaries of the reserve primarily because of the high concentrations of tortoises. The tortoises on ELT land also appeared to be one of, if not the only population without an upper respiratory disease that afflicted all of the other populations. As a consequence of the inclusion of the ELT lands, ELT's development efforts were halted.

With assurances from the Federal Government that the acquisition of the ELT development lands was a high priority, the owner negotiated with, and entered into, an assembled land exchange agreement with the BLM in anticipation of intrastate land exchanges. The private land owner then began a costly process of identifying comparable Federal lands within the State that would be suitable for an exchange for his lands in Washington County. Over the last 7 years, BLM and the private land owners, including ELT, have completed several exchanges, and the Federal Government has acquired, through those exchanges or direct purchases, nearly all of the private property located within the reserve, except for approximately 1,516 acres of the ELT development land. However, with the unforeseen creation of the Grand Staircase-Escalante National Monument in September 1996, and the subsequent land exchanges between the State of Utah and the Federal Government to consolidate Federal lands within that monument, there are no longer sufficient comparable Federal lands within Utah to complete the originally contemplated intrastate exchanges for the remainder of the ELT land.

Faced with this problem, and in light of the high priority the Department of the Interior has placed on acquiring these lands, BLM officials recommended that the ELT lands be acquired by direct purchase. During the FY 2000 budget process, BLM proposed that \$30 million be set aside to begin acquiring the remaining lands in Washington County. Unfortunately, because this project involves endangered species habitat and the USFWS is responsible for administering activities under the Endangered Species Act, the Office of Management and Budget shifted the \$30 million from the BLM budget request to the USFWS's Cooperative Endangered Species Conservation Fund budget request. Ultimately, however, none of those funds was made available for BLM acquisitions within the Federal section of the reserve. Instead, the funds in that account were made available on a matching basis for the use of

individual States to acquire wildlife habitat. The result of this bureaucratic fumbling has resulted in extreme financial hardship for ELT.

The lands within the Red Cliffs Reserve are ELT's only asset. The establishment of the Washington County HCP has effectively taken this property and prevented ELT from developing or otherwise disposing of the property. ELT has been brought to the brink of financial ruin as it has exhausted its resources in an effort to hold the property while awaiting the compensation to which it is entitled. ELT has had to sell its remaining assets, and the private land owner has also had to sell his personal assets, including his home, to simply hold the property. This has become a financial crisis for the landowner. It is simply wrong for the Federal Government to expect the landowner to continue to bear the cost of the government's efforts to provide habitat for an endangered species. That is the responsibility of the Federal Government. Moreover, while the landowner is bearing these costs, he continues to pay taxes on the property. This situation is made more egregious by the failure of the Department of the Interior to request any acquisition funding for FY 2004 or FY 2005, even though this acquisition has been designated a high priority by the agency. Over the past several years, ELT has pursued all possible avenues to complete the acquisition of these lands. The private land owner has spent millions of dollars pursuing both intrastate and interstate land exchanges and has worked cooperatively with the Department of the Interior. Unfortunately, all of these efforts have thus far been fruitless.

The bill that I am introducing today will finally bring this acquisition to a close. In my view, a legislative taking should be an action of last resort. But, if ever a case warranted legislative condemnation, this is it. This bill will transfer to the Federal Government all right, title, and interest in the ELT development property within the Red Cliffs Reserve, including an additional 34 acres of landlocked real property owned by ELT adjacent to the land within the reserve. Subject to existing law, the Uniform Appraisal Standards for Federal Land Acquisitions and the Uniform Standards and Practices for Appraisal Professionals, USPAP, a United States Court of competent jurisdiction shall determine the value for the land.

The bill includes language to allow, as part of the legislative taking, for the landowner to recover reasonable costs, interest, and damages, if any, as determined by the court. It is important to understand that, while Federal acquisitions should be completed on the basis of fair market value, when the Federal Government makes the commitment to acquire private land,

the landowner should not have to be driven into financial ruin while waiting upon the Federal Government to discharge its obligation. While the Federal Government has never disputed its obligation to acquire the property, it has had the benefit of the private land for all these years without having to pay for it. The private landowner should not have to bear the costs of this Federal foot-dragging.

This legislation is consistent with the high priority the Department of the Interior has repeatedly placed on this land acquisition, and is a necessary final step towards an equitable resolution. The time for pursuing other options has long since expired and it is unfortunate that it requires legislative action. Without commenting on the Endangered Species Act itself, it would seem that if it is the government's objective to provide habitat for the benefit of an endangered species, then the government ought to bear the costs, rather than forcing them upon the landowner. It is also time to address this issue so that the Federal agencies may be single-minded in their efforts to recover the desert tortoise which remains the aim of the creation of the reserve. This legislation simply codifies the status quo by enabling the private land owner to obtain the compensation to which he is constitutionally entitled. It is time to right this wrong and get on with the efforts to recover the species and I encourage my colleagues to again support the immediate enactment of this important legislation.

By Mr. COLEMAN:

S. 165. A bill for the relief of Tchisou Tho; to the Committee on the Judiciary.

Mr. COLEMAN. Mr. President, today I am introducing a private relief bill for an outstanding young man from my State of Minnesota, Tchisou Tho.

This legislation would allow Tchisou, a Hmong immigrant, to stay in this country by adjusting his status to permanent resident. Not only would this allow him to stay in the country he has lived in since he was 5 years old, but it will make him eligible for in-State tuition at the University of Minnesota.

Tchisou's family came to the United States 14 years ago on a visitor's visa from France after fleeing Communist rule in Laos in 1975. He was 5 years old at the time. They moved to Minnesota in 1993 to find work and to give their children an opportunity to receive a quality education.

Tchisou was an all-American high school kid. He watched movies, hung out at the mall with his friends and attended prom. He was an honor roll student, active in his community, church, and school. Tchisou was going to be the first member of his family to graduate from high school, and he was getting ready to begin his freshman year on a scholarship to the University of Minnesota.

But in May 2003, just as Tchisou was getting ready to graduate from high school, his family met with immigration officials to request changes to their immigration status. Instead, they received a deportation order.

Tchisou's parents acknowledged that they had broken the law by overstaying their visas, and agreed to leave the country. But we all wanted Tchisou to have the chance to graduate with his high school class. Legislation I introduced last year allowed Tchisou to stay. And thanks to the compassion of the immigration authorities, Tchisou's family was allowed to remain in the country just long enough to see their son walk in his high school graduation ceremony. Shortly thereafter, Tchisou's parents and brothers and sisters returned to France as they promised, where they live today.

Still focused on his educational goals and now living with his married sister in St. Paul, Tchisou enrolled at the University of Minnesota as an international student. However, he was required to pay out-of-State tuition and unfortunately had to drop out after one semester when he ran out of money.

Determined to finish college, Tchisou is currently driving a forklift at the loading docks of a home improvement store, to save money for college while his immigration status is being sorted out. He was recently named employee of the month. Tchisou hopes to re-enroll at the University of Minnesota.

I acknowledge that Tchisou's parents broke the law. They overstayed their visas to remain in this country, which they should not have done. And they have since been deported. But I think it would be unfair to punish Tchisou for the actions of his parents. This private relief bill would allow Tchisou the chance to live the American dream.

With the help of my good friend and colleague, the senior Senator from Georgia, Chairman CHAMBLISS, we were able to pass this legislation last year. I hope the Senate will be able to act on this important legislation early this year so that Tchisou may enroll at the University of Minnesota, graduate, and be an asset to our community.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 165

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. PERMANENT RESIDENT STATUS FOR TCHISOU THO.**

(a) IN GENERAL.—Notwithstanding subsections (a) and (b) of section 201 of the Immigration and Nationality Act (8 U.S.C. 1151), Tchisou Tho shall be eligible for the issuance of an immigrant visa or for adjustment of status to that of an alien lawfully admitted for permanent residence upon filing an application for issuance of an immi-

grant visa under section 204 of that Act (8 U.S.C. 1154) or for adjustment of status to lawful permanent resident.

(b) ADJUSTMENT OF STATUS.—If Tchisou Tho enters the United States before the filing deadline specified in subsection (c), Tchisou Tho shall be considered to have entered and remained lawfully and shall be eligible for adjustment of status under section 245 of the Immigration and Nationality Act (8 U.S.C. 1255) as of the date of enactment of this Act.

(c) DEADLINE FOR APPLICATION AND PAYMENT OF FEES.—Subsections (a) and (b) shall apply only if the application for issuance of an immigrant visa or the application for adjustment of status are filed with appropriate fees within 2 years after the date of enactment of this Act.

(d) REDUCTION OF IMMIGRANT VISA NUMBERS.—Upon the granting of an immigrant visa or permanent residence to Tchisou Tho, the Secretary of State shall instruct the proper officer to reduce by 1, during the current or next following fiscal year, the total number of immigrant visas that are made available to natives of the country of the aliens' birth under section 203(a) of the Immigration and Nationality Act (8 U.S.C. 1153(a)) or, if applicable, the total number of immigrant visas that are made available to natives of the country of the aliens' birth under section 202(e) of that Act (8 U.S.C. 1152(e)).

By Mr. SMITH (for himself and Mr. WYDEN):

S. 166. A bill to amend the Oregon Resource Conservation Act of 1996 to reauthorize the participation of the Bureau of Reclamation in the Deschutes River Conservancy, and for other purposes; to the Committee on Energy and Natural Resources.

Mr. SMITH. Mr. President, today I am introducing legislation, cosponsored by my colleague from Oregon, to reauthorize participation by the Bureau of Reclamation in the Deschutes River Conservancy for an additional 10 years.

The Deschutes River Conservancy, formerly known as the Deschutes Resources Conservancy, was originally authorized in 1996 as a pilot project. It was so successful it was reauthorized in the 106th Congress. The Conservancy is designed to achieve local consensus for on-the-ground projects to improve ecosystem health in the Deschutes River Basin.

The Deschutes River is truly one of Oregon's greatest resources. It drains Oregon's high desert along the eastern front of the Cascades, eventually flowing into the Columbia River. It is the State's most intensively used recreational river. It provides water to both irrigation projects and to the city of Bend, which is one of Oregon's fastest growing cities. The Deschutes Basin also contains hundreds of thousands of acres of productive forest and rangelands, serves the treaty fishing and water rights of the Confederated Tribes of Warm Springs, and has Oregon's largest non-Federal hydroelectric project.

By all accounts, the Deschutes River Conservancy has been a huge success.

It has brought together diverse interests within the Basin, including irrigators, tribes, ranchers, environmentalists, an investor-owned utility, local businesses, as well as local elected officials and representatives of State and Federal agencies. Together, the Conservancy board members have been able to develop project criteria and identify a number of water quality, water quantity, fish passage and habitat improvement projects that could be funded. Over the years, projects have been selected by consensus, and there must be a fifty-fifty cost share from non-Federal sources.

Over the past 8 years, they have been very successful at finding cooperative, market-based solutions to enhance the ecosystem in the basin. The Conservancy has used this approach to restore over ninety cubic-feet-per-second of streamflow in the Deschutes Basin. In addition, by planting over 100,000 trees, installing miles of riparian fencing, removing berms and reconstructing stream beds, the Conservancy has helped improve fish habitat and water quality along one hundred miles of the Deschutes River and its tributaries.

The existing authorization provides for up to two million dollars each year for projects. This bill would continue that annual authorization ceiling for 10 years. Funds are provided through the Bureau of Reclamation, the group's lead Federal agency.

The Deschutes River Conservancy enjoys widespread support in Oregon. It has very committed board members who represent diverse interests in the Basin. The high caliber of their work, and their pragmatic approach to ecosystem restoration have been recognized by others outside the region.

I am convinced that Federal participation in this project needs to continue. This organization has helped to avoid the conflicts over water that we have seen in too many watersheds in the western United States. I urge my colleagues to continue support for this project. Not only is it important to central Oregon, but the Deschutes River Conservancy can serve as a national model for cooperative watershed restoration at the local level.

By Mr. HATCH (for himself, Mr. LEAHY, Mr. CORNYN, and Mrs. FEINSTEIN):

S. 167. A bill to provide for the protection of intellectual property rights, and for other purposes; to the Committee on the Judiciary.

Mr. HATCH. Mr. President, I rise today to introduce the Family Entertainment and Copyright Act of 2005. This important legislation consists of a package of smaller intellectual property bills that the House and Senate have been working to enact since last Congress. This legislation passed the Senate not once, but twice, during the waning days of the last Congress. Unfortunately, though, it was doomed by



a non-germane amendment unrelated to intellectual property law. My hope is that we can work together this Congress to avoid this type of pitfall, and I commit to work with other members to do so.

Before beginning my substantive discussion of the bill, I would like to thank my colleagues Senators LEAHY, CORNYN, and FEINSTEIN for their ongoing efforts on this legislation. Just as it was last year, this legislation is a group effort, and I want to take care to recognize the contributions and their excellent work along with that of Representatives SENSENBRENNER, SMITH, BERMAN, and CONYERS in the House.

Before going into a title-by-title discussion of the bill, I would like to express my particular support for the Family Movie Act, which has been included in this legislation. Chairman LAMAR SMITH and I worked on this bill last Congress. It's important legislation both to parents who want the ability to use new technologies to help shield their families from inappropriate content as well as the technology companies, such as ClearPlay in my home State of Utah, that are working to develop these technologies. The Family Movie Act will give parents more say over what their children see, without limiting the creative control of directors and movie studios.

Title I of this Act, the Artists' Rights and Theft Prevention Act of 2005, (the ART Act), contains a slightly modified version of S. 1932, authored by Senators CORNYN and FEINSTEIN in the 108th Congress. This bill will close two significant gaps in our copyright laws that are feeding some of the piracy now rampant on the Internet.

First, it criminalizes attempts to record movies off of theater screens. These camcorderd copies of new movies now appear on filesharing networks almost contemporaneously with the theatrical release of a film. Several States have already taken steps to criminalize this activity, but providing a uniform Federal law—instead of a patchwork of State criminal statutes—will assist law enforcement officials in combating the theft and redistribution of valuable intellectual property embodied in newly-released motion pictures.

Second, the bill will create a pre-registration system that will permit criminal penalties and statutory-damage awards. This will also provide a tool for law enforcement officials combating the growing problem of music and movies being distributed on filesharing networks and circulating on the Internet before they are even released. Obviously, the increasingly frequent situation of copyrighted works being distributed illegally via the Internet before they are even made available for sale to the public severely undercuts the ability of copyright holders to receive fair and adequate compensation for their works.

Title II of this Act, the Family Movie Act of 2005 (the FMA), resolves some ongoing disputes about the legality of so-called "jump-and-skip" technologies that companies like Clearplay in my home State of Utah have developed to permit family-friendly viewing of films that may contain objectionable content. The FMA creates a narrowly defined safe-harbor clarifying that distributors of such technologies will not face liability for copyright or trademark infringement, provided that they comply with the requirements of the Act. I have been working with my colleagues in the Senate and several leaders in the House—including, most importantly Chairmen SMITH and SENSENBRENNER—for the past couple of years to resolve this issue. The FMA will help to end aggressive litigation threatening the viability of small companies like Clearplay which are busy creating innovative technologies for consumers that allow them to tailor their home viewing experience to their own individual or family preferences.

The Family Movie Act creates a new exemption in section 110(11) of the Copyright Act for skipping and muting audio and video content in motion pictures during performances of an authorized copy of the motion picture taking place in the course of a private viewing in a household. The version passed last year by the House explicitly excluded from the scope of the new copyright exemption so-called "ad-skipping" technologies that make changes, deletions, or additions to commercial advertisements or to network or station promotional announcements that would otherwise be displayed before, during, or after the performance of the motion picture. This provision was included on the House floor to address the concerns of some Members who were concerned that a court might misread the new section 110(11) exemption to apply to "ad-skipping" cases, such as in the recent litigation involving ReplayTV.

In the Senate, however, some expressed concern that the inclusion of such explicit language could create unwanted inferences with respect to the merits of the legal positions at the heart of recent "ad-skipping" litigation. Those issues remain unsettled in the courts, and it was never the intent of this legislation to resolve or affect those issues in any way. Indeed, the Copyright Act contains literally scores of similar exemptions, and none of those exemptions have been or should be construed to imply anything about the legality of conduct falling outside their scope. As a result, the Copyright Office has now confirmed that such an explicit exclusion is unnecessary to achieve the desired outcome, which is to avoid application of this new exemption in potential future cases involving ad-skipping devices. In order to avoid unnecessary controversy, the Senate

bill omits the exclusionary language with the understanding that doing so does not in any way change the scope of the bill.

That this change in no way affects the scope of the exemption is clear when considering that the new section 110(11) exemption protects the "making imperceptible . . . limited portions of audio or video content of a motion picture. . . ." An advertisement, under the Copyright Act, is itself a "motion picture," and thus a product or service that enables the skipping of an entire advertisement, in any media, would be beyond the scope of the exemption. Moreover, the phrase "limited portions" is intended to refer to portions that are both quantitatively and qualitatively insubstantial in relation to the work as a whole. Where any substantial part of a complete work, such as a commercial advertisement, is made imperceptible, the new section 110(11) exemption would not apply. The limited scope of this exemption does not, however, imply or show that such conduct or a technology that enables such conduct would be infringing. This legislation does not in any way deal with that issue. It means simply that such conduct and products enabling such conduct are not immunized from liability by this exemption.

This bill also differs from the version passed by the House last year in that it adds two "savings clauses." The copyright savings clause makes clear that there should be no spillover effect from the passage of this law: that is, nothing shall be construed to have any effect on rights, defenses, or limitations on rights granted under title 17, other than those explicitly provided for in the new section 110(11) exemption. The trademark savings clause clarifies that no inference can be drawn that a person or company who fails to qualify for the exemption from trademark infringement found in this provision is therefore liable for trademark infringement.

Title III of this Act, the National Film Preservation Act of 2004, will reauthorize the National Film Preservation Board and the National Film Preservation Foundation. These entities have worked successfully to recognize and preserve historically or culturally significant films—often by providing the grants and expertise that enable local historical societies to protect and preserve historically significant films for the local communities for which they are most important. This fine work will ensure that the history of the 20th century will be preserved and available to future generations.

As a conservative Senator from a socially conservative state, I occasionally take a few swings at the movie industry for the quality and content of the motion pictures they are currently creating, but I will note for the record that I commend efforts to ensure that

important artistic, cultural, and historically significant films are preserved for future generations. I commend my friend from Vermont for his perseverance in reauthorizing Federal funds to continue this important effort.

Title IV of this act, the "Preservation of Orphan Works Act," also ensures the preservation of valuable historic records by correcting a technical error that unnecessarily narrows a limitation on the copyright law applicable to librarians and archivists. This will strengthen the ability of librarians and archivists to better meet the needs of both researchers and ordinary individuals and will result in greater accessibility of important works. I applaud my colleague in the House—Representative HOWARD BERMAN of California—for his efforts on this bill and am pleased to see it included in this Senate package.

Just to conclude, I will again thank Ranking Democratic Member LEAHY, Senator CORNYN, Chairmen SENSENBRENNER and SMITH, as well as Mr. CONYERS and Mr. BERMAN for their bicameral, bipartisan approach to these bills and to intellectual property issues generally.

I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 167

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Family Entertainment and Copyright Act of 2005".

**TITLE I—ARTISTS' RIGHTS AND THEFT PREVENTION**

**SEC. 101. SHORT TITLE.**

This title may be cited as the "Artists' Rights and Theft Prevention Act of 2005" or the "ART Act".

**SEC. 102. CRIMINAL PENALTIES FOR UNAUTHORIZED RECORDING OF MOTION PICTURES IN A MOTION PICTURE EXHIBITION FACILITY.**

(a) IN GENERAL.—Chapter 113 of title 18, United States Code, is amended by adding after section 2319A the following new section:

**“§ 2319B. Unauthorized recording of Motion pictures in a Motion picture exhibition facility**

“(a) OFFENSE.—Any person who, without the authorization of the copyright owner, knowingly uses or attempts to use an audiovisual recording device to transmit or make a copy of a motion picture or other audiovisual work protected under title 17, or any part thereof, from a performance of such work in a motion picture exhibition facility, shall—

“(1) be imprisoned for not more than 3 years, fined under this title, or both; or

“(2) if the offense is a second or subsequent offense, be imprisoned for no more than 6 years, fined under this title, or both.

The possession by a person of an audiovisual recording device in a motion picture exhibi-

tion facility may be considered as evidence in any proceeding to determine whether that person committed an offense under this subsection, but shall not, by itself, be sufficient to support a conviction of that person for such offense.

“(b) FORFEITURE AND DESTRUCTION.—When a person is convicted of a violation of subsection (a), the court in its judgment of conviction shall, in addition to any penalty provided, order the forfeiture and destruction or other disposition of all unauthorized copies of motion pictures or other audiovisual works protected under title 17, or parts thereof, and any audiovisual recording devices or other equipment used in connection with the offense.

“(c) AUTHORIZED ACTIVITIES.—This section does not prevent any lawfully authorized investigative, protective, or intelligence activity by an officer, agent, or employee of the United States, a State, or a political subdivision of a State, or by a person acting under a contract with the United States, a State, or a political subdivision of a State.

“(d) IMMUNITY FOR THEATERS.—With reasonable cause, the owner or lessee of a motion picture exhibition facility where a motion picture or other audiovisual work is being exhibited, the authorized agent or employee of such owner or lessee, the licensor of the motion picture or other audiovisual work being exhibited, or the agent or employee of such licensor—

“(1) may detain, in a reasonable manner and for a reasonable time, any person suspected of a violation of this section with respect to that motion picture or audiovisual work for the purpose of questioning or summoning a law enforcement officer; and

“(2) shall not be held liable in any civil or criminal action arising out of a detention under paragraph (1).

“(e) VICTIM IMPACT STATEMENT.—

“(1) IN GENERAL.—During the preparation of the presentence report under rule 32(c) of the Federal Rules of Criminal Procedure, victims of an offense under this section shall be permitted to submit to the probation officer a victim impact statement that identifies the victim of the offense and the extent and scope of the injury and loss suffered by the victim, including the estimated economic impact of the offense on that victim.

“(2) CONTENTS.—A victim impact statement submitted under this subsection shall include—

“(A) producers and sellers of legitimate works affected by conduct involved in the offense;

“(B) holders of intellectual property rights in the works described in subparagraph (A); and

“(C) the legal representatives of such producers, sellers, and holders.

“(f) STATE LAW NOT PREEMPTED.—Nothing in this section may be construed to annul or limit any rights or remedies under the laws of any State.

“(g) DEFINITIONS.—In this section, the following definitions shall apply:

“(1) TITLE 17 DEFINITIONS.—The terms ‘audiovisual work’, ‘copy’, ‘copyright owner’, ‘motion picture’, ‘motion picture exhibition facility’, and ‘transmit’ have, respectively, the meanings given those terms in section 101 of title 17.

“(2) AUDIOVISUAL RECORDING DEVICE.—The term ‘audiovisual recording device’ means a digital or analog photographic or video camera, or any other technology or device capable of enabling the recording or transmission of a copyrighted motion picture or other audiovisual work, or any part thereof, re-

gardless of whether audiovisual recording is the sole or primary purpose of the device.”.

(b) CLERICAL AMENDMENT.—The table of sections at the beginning of chapter 113 of title 18, United States Code, is amended by inserting after the item relating to section 2319A the following:

“2319B. Unauthorized recording of motion pictures in a motion picture exhibition facility.”.

(c) DEFINITION.—Section 101 of title 17, United States Code, is amended by inserting after the definition of “Motion pictures” the following: “The term “motion picture exhibition facility” means a movie theater, screening room, or other venue that is being used primarily for the exhibition of a copyrighted motion picture, if such exhibition is open to the public or is made to an assembled group of viewers outside of a normal circle of a family and its social acquaintances.”.

**SEC. 103. CRIMINAL INFRINGEMENT OF A WORK BEING PREPARED FOR COMMERCIAL DISTRIBUTION.**

(a) PROHIBITED ACTS.—Section 506(a) of title 17, United States Code, is amended to read as follows:

“(a) CRIMINAL INFRINGEMENT.—

“(1) IN GENERAL.—Any person who willfully infringes a copyright shall be punished as provided under section 2319 of title 18, if the infringement was committed—

“(A) for purposes of commercial advantage or private financial gain;

“(B) by the reproduction or distribution, including by electronic means, during any 180-day period, of 1 or more copies or phonorecords of 1 or more copyrighted works, which have a total retail value of more than \$1,000; or

“(C) by the distribution of a work being prepared for commercial distribution, by making it available on a computer network accessible to members of the public, if such person knew or should have known that the work was intended for commercial distribution.

“(2) EVIDENCE.—For purposes of this subsection, evidence of reproduction or distribution of a copyrighted work, by itself, shall not be sufficient to establish willful infringement of a copyright.

“(3) DEFINITION.—In this subsection, the term ‘work being prepared for commercial distribution’ means—

“(A) a computer program, a musical work, a motion picture or other audiovisual work, or a sound recording, if, at the time of unauthorized distribution—

“(i) the copyright owner has a reasonable expectation of commercial distribution; and

“(ii) the copies or phonorecords of the work have not been commercially distributed; or

“(B) a motion picture, if, at the time of unauthorized distribution, the motion picture—

“(i) has been made available for viewing in a motion picture exhibition facility; and

“(ii) has not been made available in copies for sale to the general public in the United States in a format intended to permit viewing outside a motion picture exhibition facility.”.

(b) CRIMINAL PENALTIES.—Section 2319 of title 18, United States Code, is amended—

(1) in subsection (a)—

(A) by striking “Whoever” and inserting “Any person who”; and

(B) by striking “and (c) of this section” and inserting “, (c), and (d)”; and

(2) in subsection (b), by striking “section 506(a)(1)” and inserting “section 506(a)(1)(A)”; and

(3) in subsection (c), by striking “section 506(a)(2) of title 17, United States Code” and inserting “section 506(a)(1)(B) of title 17”;

(4) by redesignating subsections (d) and (e) as subsections (e) and (f), respectively;

(5) by adding after subsection (c) the following:

“(d) Any person who commits an offense under section 506(a)(1)(C) of title 17—

“(1) shall be imprisoned not more than 3 years, fined under this title, or both;

“(2) shall be imprisoned not more than 5 years, fined under this title, or both, if the offense was committed for purposes of commercial advantage or private financial gain;

“(3) shall be imprisoned not more than 6 years, fined under this title, or both, if the offense is a second or subsequent offense; and

“(4) shall be imprisoned not more than 10 years, fined under this title, or both, if the offense is a second or subsequent offense under paragraph (2).”;

(6) in subsection (f), as redesignated—

(A) in paragraph (1), by striking “and” at the end;

(B) in paragraph (2), by striking the period at the end and inserting a semicolon; and

(C) by adding at the end the following:

“(3) the term ‘financial gain’ has the meaning given the term in section 101 of title 17; and

“(4) the term ‘work being prepared for commercial distribution’ has the meaning given the term in section 506(a) of title 17.”.

**SEC. 104. CIVIL REMEDIES FOR INFRINGEMENT OF A WORK BEING PREPARED FOR COMMERCIAL DISTRIBUTION.**

(a) **PREREGISTRATION.**—Section 408 of title 17, United States Code, is amended by adding at the end the following:

“(f) **PREREGISTRATION OF WORKS BEING PREPARED FOR COMMERCIAL DISTRIBUTION.**—

“(1) **RULEMAKING.**—Not later than 180 days after the date of enactment of this subsection, the Register of Copyrights shall issue regulations to establish procedures for preregistration of a work that is being prepared for commercial distribution and has not been published.

“(2) **CLASS OF WORKS.**—The regulations established under paragraph (1) shall permit preregistration for any work that is in a class of works that the Register determines has had a history of infringement prior to authorized commercial distribution.

“(3) **APPLICATION FOR REGISTRATION.**—Not later than 3 months after the first publication of a work preregistered under this subsection, the applicant shall submit to the Copyright Office—

“(A) an application for registration of the work;

“(B) a deposit; and

“(C) the applicable fee.

“(4) **EFFECT OF UNTIMELY APPLICATION.**—An action under this chapter for infringement of a work preregistered under this subsection, in a case in which the infringement commenced no later than 2 months after the first publication of the work, shall be dismissed if the items described in paragraph (3) are not submitted to the Copyright Office in proper form within the earlier of—

“(A) 3 months after the first publication of the work; or

“(B) 1 month after the copyright owner has learned of the infringement.”.

(b) **INFRINGEMENT ACTIONS.**—Section 411(a) of title 17, United States Code, is amended by inserting “preregistration or” after “shall be instituted until”.

(c) **EXCLUSION.**—Section 412 of title 17, United States Code, is amended by inserting after “section 106A(a)” the following: “, an

action for infringement of the copyright of a work that has been preregistered under section 408(f) before the commencement of the infringement and that has an effective date of registration not later than the earlier of 3 months after the first publication of the work or 1 month after the copyright owner has learned of the infringement.”.

**SEC. 105. FEDERAL SENTENCING GUIDELINES.**

(a) **REVIEW AND AMENDMENT.**—Not later than 180 days after the date of enactment of this Act, the United States Sentencing Commission, pursuant to its authority under section 994 of title 28, United States Code, and in accordance with this section, shall review and, if appropriate, amend the Federal sentencing guidelines and policy statements applicable to persons convicted of intellectual property rights crimes, including any offense under—

(1) section 506, 1201, or 1202 of title 17, United States Code; or

(2) section 2318, 2319, 2319A, 2319B, or 2320 of title 18, United States Code.

(b) **AUTHORIZATION.**—The United States Sentencing Commission may amend the Federal sentencing guidelines in accordance with the procedures set forth in section 21(a) of the Sentencing Act of 1987 (28 U.S.C. 994 note) as though the authority under that section had not expired.

(c) **RESPONSIBILITIES OF UNITED STATES SENTENCING COMMISSION.**—In carrying out this section, the United States Sentencing Commission shall—

(1) take all appropriate measures to ensure that the Federal sentencing guidelines and policy statements described in subsection (a) are sufficiently stringent to deter, and adequately reflect the nature of, intellectual property rights crimes;

(2) determine whether to provide a sentencing enhancement for those convicted of the offenses described in subsection (a), if the conduct involves the display, performance, publication, reproduction, or distribution of a copyrighted work before it has been authorized by the copyright owner, whether in the media format used by the infringing party or in any other media format;

(3) determine whether the scope of “uploading” set forth in application note 3 of section 2B5.3 of the Federal sentencing guidelines is adequate to address the loss attributable to people who, without authorization, broadly distribute copyrighted works over the Internet; and

(4) determine whether the sentencing guidelines and policy statements applicable to the offenses described in subsection (a) adequately reflect any harm to victims from copyright infringement if law enforcement authorities cannot determine how many times copyrighted material has been reproduced or distributed.

**TITLE II—EXEMPTION FROM INFRINGEMENT FOR SKIPPING AUDIO AND VIDEO CONTENT IN MOTION PICTURES**

**SEC. 201. SHORT TITLE.**

This title may be cited as the “Family Movie Act of 2005”.

**SEC. 202. EXEMPTION FROM INFRINGEMENT FOR SKIPPING AUDIO AND VIDEO CONTENT IN MOTION PICTURES.**

(a) **IN GENERAL.**—Section 110 of title 17, United States Code, is amended—

(1) in paragraph (9), by striking “and” after the semicolon at the end;

(2) in paragraph (10), by striking the period at the end and inserting “; and”;

(3) by inserting after paragraph (10) the following:

“(11) the making imperceptible, by or at the direction of a member of a private house-

hold, of limited portions of audio or video content of a motion picture, during a performance in or transmitted to that household for private home viewing, from an authorized copy of the motion picture, or the creation or provision of a computer program or other technology that enables such making imperceptible and that is designed and marketed to be used, at the direction of a member of a private household, for such making imperceptible, if no fixed copy of the altered version of the motion picture is created by such computer program or other technology.”; and

(4) by adding at the end the following:

“For purposes of paragraph (11), the term ‘making imperceptible’ does not include the addition of audio or video content that is performed or displayed over or in place of existing content in a motion picture.

“Nothing in paragraph (11) shall be construed to imply further rights under section 106 of this title, or to have any effect on defenses or limitations on rights granted under any other section of this title or under any other paragraph of this section.”.

(b) **EXEMPTION FROM TRADEMARK INFRINGEMENT.**—Section 32 of the Trademark Act of 1946 (15 U.S.C. 1114) is amended by adding at the end the following:

“(3)(A) Any person who engages in the conduct described in paragraph (11) of section 110 of title 17, United States Code, and who complies with the requirements set forth in that paragraph is not liable on account of such conduct for a violation of any right under this Act. This subparagraph does not preclude liability, nor shall it be construed to restrict the defenses or limitations on rights granted under this Act, of a person for conduct not described in paragraph (11) of section 110 of title 17, United States Code, even if that person also engages in conduct described in paragraph (11) of section 110 of such title.

“(B) A manufacturer, licensee, or licensor of technology that enables the making of limited portions of audio or video content of a motion picture imperceptible as described in subparagraph (A) is not liable on account of such manufacture or license for a violation of any right under this Act, if such manufacturer, licensee, or licensor ensures that the technology provides a clear and conspicuous notice at the beginning of each performance that the performance of the motion picture is altered from the performance intended by the director or copyright holder of the motion picture. The limitations on liability in subparagraph (A) and this subparagraph shall not apply to a manufacturer, licensee, or licensor of technology that fails to comply with this paragraph.

“(C) The requirement under subparagraph (B) to provide notice shall apply only with respect to technology manufactured after the end of the 180-day period beginning on the date of the enactment of the Family Movie Act of 2005.

“(D) Any failure by a manufacturer, licensee, or licensor of technology to qualify for the exemption under subparagraphs (A) and (B) shall not be construed to create an inference that any such party that engages in conduct described in paragraph (11) of section 110 of title 17, United States Code, is liable for trademark infringement by reason of such conduct.”.

(c) **DEFINITION.**—In this section, the term “Trademark Act of 1946” means the Act entitled “An Act to provide for the registration and protection of trademarks used in commerce, to carry out the provisions of certain international conventions, and for other purposes”, approved July 5, 1946 (15 U.S.C. 1051 et seq.).

**TITLE III—NATIONAL FILM PRESERVATION**

**Subtitle A—Reauthorization of the National Film Preservation Board**

**SEC. 301. SHORT TITLE.**

This subtitle may be cited as the “National Film Preservation Act of 2005”.

**SEC. 302. REAUTHORIZATION AND AMENDMENT.**

(a) DUTIES OF THE LIBRARIAN OF CONGRESS.—Section 103 of the National Film Preservation Act of 1996 (2 U.S.C. 179m) is amended—

(1) in subsection (b)—

(A) by striking “film copy” each place that term appears and inserting “film or other approved copy”;

(B) by striking “film copies” each place that term appears and inserting “film or other approved copies”; and

(C) in the third sentence, by striking “copyrighted” and inserting “copyrighted, mass distributed, broadcast, or published”; and

(2) by adding at the end the following:

“(c) COORDINATION OF PROGRAM WITH OTHER COLLECTION, PRESERVATION, AND ACCESSIBILITY ACTIVITIES.—In carrying out the comprehensive national film preservation program for motion pictures established under the National Film Preservation Act of 1992, the Librarian, in consultation with the Board established pursuant to section 104, shall—

“(1) carry out activities to make films included in the National Film registry more broadly accessible for research and educational purposes, and to generate public awareness and support of the Registry and the comprehensive national film preservation program;

“(2) review the comprehensive national film preservation plan, and amend it to the extent necessary to ensure that it addresses technological advances in the preservation and storage of, and access to film collections in multiple formats; and

“(3) wherever possible, undertake expanded initiatives to ensure the preservation of the moving image heritage of the United States, including film, videotape, television, and born digital moving image formats, by supporting the work of the National Audio-Visual Conservation Center of the Library of Congress, and other appropriate nonprofit archival and preservation organizations.”

(b) NATIONAL FILM PRESERVATION BOARD.—Section 104 of the National Film Preservation Act of 1996 (2 U.S.C. 179n) is amended—

(1) in subsection (a)(1) by striking “20” and inserting “22”;

(2) in subsection (a) (2) by striking “three” and inserting “5”;

(3) in subsection (d) by striking “11” and inserting “12”; and

(4) by striking subsection (e) and inserting the following:

“(e) REIMBURSEMENT OF EXPENSES.—Members of the Board shall serve without pay, but may receive travel expenses, including per diem in lieu of subsistence, in accordance with sections 5702 and 5703 of title 5, United States Code.”

(c) NATIONAL FILM REGISTRY.—Section 106 of the National Film Preservation Act of 1996 (2 U.S.C. 179p) is amended by adding at the end the following:

“(e) NATIONAL AUDIO-VISUAL CONSERVATION CENTER.—The Librarian shall utilize the National Audio-Visual Conservation Center of the Library of Congress at Culpeper, Virginia, to ensure that preserved films included in the National Film Registry are stored in a proper manner, and disseminated to researchers, scholars, and the public as may be appropriate in accordance with—

“(1) title 17, United States Code; and

“(2) the terms of any agreements between the Librarian and persons who hold copyrights to such audiovisual works.”

(d) USE OF SEAL.—Section 107 (a) of the National Film Preservation Act of 1996 (2 U.S.C. 179q(a)) is amended—

(1) in paragraph (1), by inserting “in any format” after “or any copy”; and

(2) in paragraph (2), by striking “or film copy” and inserting “in any format”.

(e) EFFECTIVE DATE.—Section 113 of the National Film Preservation Act of 1996 (2 U.S.C. 179w) is amended by striking “7” and inserting “12”.

**Subtitle B—Reauthorization of the National Film Preservation Foundation**

**SEC. 311. SHORT TITLE.**

This subtitle may be cited as the “National Film Preservation Foundation Reauthorization Act of 2005”.

**SEC. 312. REAUTHORIZATION AND AMENDMENT.**

(a) BOARD OF DIRECTORS.—Section 151703 of title 36, United States Code, is amended—

(1) in subsection (b)(2)(A), by striking “nine” and inserting “12”; and

(2) in subsection (b)(4), by striking the second sentence and inserting “There shall be no limit to the number of terms to which any individual may be appointed.”

(b) POWERS.—Section 151705 of title 36, United States Code, is amended in subsection (b) by striking “District of Columbia” and inserting “the jurisdiction in which the principal office of the corporation is located”.

(c) PRINCIPAL OFFICE.—Section 151706 of title 36, United States Code, is amended by inserting “, or another place as determined by the board of directors” after “District of Columbia”.

(d) AUTHORIZATION OF APPROPRIATIONS.—Section 151711 of title 36, United States Code, is amended by striking subsections (a) and (b) and inserting the following:

“(a) AUTHORIZATION OF APPROPRIATIONS.—There are authorized to be appropriated to the Library of Congress amounts necessary to carry out this chapter, not to exceed \$530,000 for each of the fiscal years 2005 through 2009. These amounts are to be made available to the corporation to match any private contributions (whether in currency, services, or property) made to the corporation by private persons and State and local governments.

“(b) LIMITATION RELATED TO ADMINISTRATIVE EXPENSES.—Amounts authorized under this section may not be used by the corporation for management and general or fundraising expenses as reported to the Internal Revenue Service as part of an annual information return required under the Internal Revenue Code of 1986.”

**TITLE IV—PRESERVATION OF ORPHAN WORKS**

**SEC. 401. SHORT TITLE.**

This title may be cited as the “Preservation of Orphan Works Act”.

**SEC. 402. REPRODUCTION OF COPYRIGHTED WORKS BY LIBRARIES AND ARCHIVES.**

Section 108(i) of title 17, United States Code, is amended by striking “(b) and (c)” and inserting “(b), (c), and (h)”.

Mr. LEAHY. Mr. President, today I join my colleagues, Senators HATCH, FEINSTEIN, and CORNYN, introducing an important piece of bipartisan intellectual property legislation. The provisions of the “Family Entertainment and Copyright Act of 2005” are virtually identical to those in the bill we

passed in the waning days of the 108th Congress. Unfortunately, that package of intellectual property bills was hijacked in an effort to use it as a vehicle to pass unrelated legislation. The effort failed, and in the end so did Congress: we were not able to send to the President the most important package of intellectual property legislation on last year’s agenda. The legislation passed in the Senate—several times in fact—but there was simply not enough time for the House of Representatives to act.

I am pleased that we were able to salvage two components of last year’s bill. As Congress came to a close, the House passed the Senate version of the CRE-ATE Act, legislation I cosponsored with Senator HATCH. The new law will continue to encourage collaborative research partnerships between private industry and not-for-profits, such as universities. We were also able to send to the President the Anti-counterfeiting Amendments Act, a version of Senator Biden’s legislation that my friend from Delaware has championed for several years. Both laws are important, but our task remains incomplete.

It is time to enact the remaining components of the Family Entertainment and Copyright Act, to finish off the work of the 108th Congress as we begin the 109th.

Title I of the bill contains the “Artists’ Rights and Theft Prevention Act,” better known as the ART Act. This provision passed the Senate as a standalone bill in June of 2004, and again as part of the FECA bill at the end of the last Congress. The bill will make important inroads in the fight against movie piracy by criminalizing the use of camcorders to pilfer movies from the big screen. It will also direct the Register of Copyrights to create a registry of pre-release works in order to better address the problem of movie-theft before these works are offered for legal distribution.

The next title of the bill is the Family Movie Act, which will preserve the rights of families to watch motion pictures in the manner they see fit. At the same time, the Act protects the rights of directors and copyright holders to maintain the artistic vision and integrity of their works. A version of this legislation passed the other chamber in September of 2004, and it passed the Senate as part of the FECA bill at the end of the 108th Congress.

Title III of the bill is the Film Preservation Act, legislation that I sponsored in the last Congress. A version of this bill, too, was part of the FECA bill that passed the Senate last Congress. The Film Preservation Act will allow the Library of Congress to continue its important work in preserving America’s fading film treasures. The works preserved by this important program include silent-era films, avant-garde works, ethnic films, newsreels, and

home movies that are in many ways more illuminating on the question of who we are as a society than the Hollywood sound features kept and preserved by major studios. What's more, the bill will assist libraries, museums, and archives in preserving films, and in making those works available to researchers and the public.

Finally, the bill contains the Preservation of Orphan Works Act. This provision corrects for a drafting error in the Sonny Bono Copyright Term Extension Act. Correction of this error will allow libraries to create copies of certain copyrighted works, such as films and musical compositions that are in the last 20 years of their copyright term, are no longer commercially exploited, and are not available at a reasonable price. Again, this provision ensures that copies of culturally-illuminating works are not lost to history.

Anytime we enact a package of legislation as large as the "Family Entertainment and Copyright Act," building consensus is difficult. However, this is a chamber built on collegiality and compromise, and while I may have crafted specific components of this package differently, I believe that the final result we have achieved is one worthy of enactment. The components of this package have already passed the Senate at least once, and I have received assurances from the other chamber that the bill will receive swift consideration once it is approved in this body.

The legislative process is functioning well when we work with our colleagues across the aisle, and it is at its best when we work on a bipartisan basis with our friends in the other chamber. This bill has benefited from both. The agenda of the 109th Congress promises many issues that divide us, but this is not such a bill: It has garnered broad consensus, and I hope that we can finally move to swiftly enact it.

Mr. CORNYN. Mr. President, in the fall of 2003, I introduced S. 1932, the Artists' Rights and Theft Prevention Act of 2003, along with my friend from California, Senator FEINSTEIN. As introduced, the ART Act was a modest but necessary first step to combat the rampant piracy plaguing the motion picture, recording and general content industries. The Bill focuses on the most egregious form of copyright piracy plaguing the entertainment industry today—the piracy of film, movies, and other copyrighted materials before copyright owners have had the opportunity to market fully their products.

Now, as part of a comprehensive package, "the Family Entertainment and Copyright Act of 2005," it is even more significant. This package contains a number of targeted, important reforms that help strengthen our intellectual property laws. I rise to express my strong support for the bill and ask my colleagues to move it expeditiously.

Intellectual property laws and the American businesses that rely on them deserve our strongest support. Our Nation was founded on a number of important ideas. One central one was that the value created by the work and sweat of a person should be recognized as that person's property and should be protected. Protecting the creativity and capital that American innovators invest to make our lives richer is the right thing to do. Failure to do so not only would diminish the quality of our individual lives, but our country would suffer too. Intellectual property-related industries are a central driver of our Nation's economy and a staple of our international trade.

The copyright-based industries alone accounted for more than 5 percent of the U.S. GDP or \$535,100,000,000 in 2001 and almost 6 percent of U.S. employment, and led all major industry sectors in foreign sales and exports in 2001, the last year for which we have figures.

As the Justice Department recently has pointed out:

Ideas and the people who generate them serve as critical resources both in our daily lives and in the stability and growth of America's economy. The creation of intellectual property—from designs for new products to artistic creations—unleashes our Nation's potential, brings ideas from concept to commerce, and drives future economic and productivity gains. In the increasingly knowledge-driven, information age economy, intellectual property is the new coin of the realm. . . . [Report of the DOJ Task Force on Intellectual Property, p. 7.]

As the DOJ IP Task Force Report notes, America's economy relies more and more on ideas we create, not things we make. We need to protect our Nation's innovative and creative works with strong laws and enforcement of those laws because doing so is vital to our national economic security.

Having noted and quoted the DOJ Report, I want to pause to thank the Justice Department and outgoing Attorney General John Ashcroft for taking these issues seriously and for taking significant steps to address them. The formation of the Intellectual Property Task Force spotlighted these issues at the Justice Department and the work of the Task Force, headed by David Israelite did a superb job in developing comprehensive and serious steps better protecting our intellectual property interests. The DOJ engaged in serious domestic and international investigations and prosecutions against digital thieves who have misused promising digital technology like the Internet to further their attacks on American businesses. General Ashcroft and the Justice Department, who deserve our gratitude for so many reasons, certainly deserve it for their efforts on this area.

Having provided that foundation, let me discuss briefly some of the impor-

tant provisions contained in this legislative package.

We have purposefully compiled a package of legislation that strikes a balance between innovation and copyright protection. One needn't be sacrificed to encourage the other—rather they go hand-in-hand.

First, I would mention the Cornyn-Feinstein "Artist's Rights and Theft Prevention Act" or the ART Act. Notably, it contains a provision making it a felony to record a movie in a theater. One of the principal ways that movie piracy happens is by thieves sitting in a movie theater, or bribing a projectionist to help them, and recording movies with small camcorders. These camcorder copies can then make their way around the world on the internet and usually land on the streets of cities around the world in pirated copies sold on the street, often the day the movie opens in the U.S. or even before the movie opens in many countries.

All it takes is a single or a small handful of camcorder copies distributed worldwide to have a devastating effect on a movie's profitability. Movies are generally an investment of tens or hundreds of millions of dollars that rely on box office and home video and other subsequent sales to recoup this investment. A camcorder copy released early in any of these cycles can undermine the economics of this business, and especially if they hit the streets or the internet while the movie is still in theaters. This is theft, and it is theft that supports organized crime groups, and perhaps, even terrorism. It deserves to be stopped by the specter of a federal felony.

Its second key provision focuses on so-called "pre-released" works. Because serious harm can be done to both the reputation of and market for creative products if they are pirated before they actually come to market, we have included reforms in the ART Act and this package that make it easier for the Justice Department to prosecute those who steal and distribute copies of copyrighted works on the internet before they are released to the public by their owners or authorized distributors. We make the prosecutor's job easier by allowing certain presumptions with regard to the harm caused, including the dollar amount and number of copies, necessary to allow the prosecutor to bring a felony action where the works in question are being prepared for commercial release but have not been released to the public legitimately. This is fair because no one can legitimately believe that they are within their rights copying and distributing works that are not yet available in the marketplace. Again this is a common sense concept, which deserves the support of the Congress.

Also, I would mention the Family Movie Act—another important component of this package. This provision allows the use of certain, specified technology to skip or mute content that may be objectionable to certain viewers when watching a movie at home, so long as no fixed copy of the edited work is made.

Very few would argue that many of the movies produced today contain significant amounts of gratuitous sex, violence, foul language or other potentially objectionable content. A number of innovative companies have stepped forward to solve this problem by providing filters that tag such scenes and allows consumers to tailor their viewing experience.

This legislation is designed to solve an on-going controversy surrounding the use of such technology. Specifically, there is litigation pending over the issue of whether providing edited versions of movies to consumers creates a “derivative work” that violates the rights of those who created or own the copyrights and trademarks for the original movies. The existence of this controversy arguably is hampering the development of the technology that families may find helpful in protecting children from potentially objectionable content.

Let me make clear that this bill is not designed to deal with ad-skipping by consumers in the home. I know that there has been some misinformation about this by groups who apparently oppose copyright protections generally, but this bill has nothing to do with anything other than using a certain kind of technology to modify the viewing experience of a movie to skip over objectionable content.

Finally, the two remaining provisions—though relatively small—are not insignificant. The Film Preservation Act, legislation that I recognize is particularly important to Senator LEAHY, and I thank him for his efforts in promoting it, will reauthorize a Library of Congress Program dedicated to saving rare and significant films. Additionally, we make a small but necessary change to the Sonny Bono Copyright Term Extension Act. Correction of this error will allow libraries to create copies of certain copyrighted works, such as films and musical compositions that are in the last 20 years of their copyright term, are no longer commercially exploited, and are not available at a reasonable price.

Before I relinquish my time, I do want to thank a number of people who have worked tirelessly on behalf of this bill. Allow me to thank David Jones and Tom Sydnor of the staff of Chairman ORRIN HATCH, who is not only our previous Judiciary Committee Chairman, but a leader on copyright and intellectual property issues; Susan Davies and Dan Fine of Senator LEAHY’s staff, who also has long been a leader

on intellectual property issues; and finally, David Hantman of Senator FEINSTEIN’s staff, a Senator with whom I am happy to have teamed to introduce the ART Act in the last Congress.

Having begun with the staff, who rarely get mentioned as much as they deserve for the great work they do, let me also thank the Senators they work for: Senators HATCH, LEAHY, and FEINSTEIN for their co-sponsorship, as well as the Majority Leader, who has taken a personal interest in this legislation and worked to make it happen.

Mr. CORNYN. Mr. President, would the Senator yield for a quick question?

Mr. HATCH. I would be happy to yield for a question from the distinguished Senator from Texas.

Mr. CORNYN. As the chairman knows, he and I and our other cosponsors have worked throughout last Congress on the provisions of the Family Entertainment and Copyright Act of 2005 that we have introduced today. With respect to the Family Movie Act portion of the bill, I just wanted to raise the point that there had been some concern over the potential effect of the FMA on future cases involving “ad skipping” technologies and ask if you would have any objection to including in the record the relevant portion of the floor discussion on that issue from last Congress?

Mr. HATCH. I thank my friend, the Senator from Texas, for that reminder. I would certainly have no objection to entering our previous colloquy into the RECORD again and ask unanimous consent that it appear after our remarks.

Mr. HATCH. Mr. President, Section 102 of the ART Act establishes a new provision of Title 18 entitled, “Unauthorized Recording of Motion Pictures in a Motion Picture Exhibition Facility.” I ask Senator CORNYN, what is the purpose of this provision?

Mr. CORNYN. Section 102 addresses a serious piracy issue facing the movie business: the use of camcorders in a motion picture theater. Sad to say, there are people who go to the movie theater, generally during pre-opening “screenings” or during the first weekend of theatrical release, and using sophisticated digital equipment, record the movie. They’re not trying to save \$8.00 so they can see the movie again. Instead, they sell the camcorderd version to a local production factory or to an overseas producer, where it is converted into DVDs or similar products and sold on the street for a few dollars per copy. This misuse of camcorders is a significant factor in the estimated \$3.5 billion per year of losses the movie industry suffers because of hard goods piracy. Even worse, these camcorderd versions are posted on the Internet through “P2P” networks such as KaZaA, Grokster and Morpheus—and made available for millions to download. The goal of our bill is to provide a potent weapon in the arsenal

of prosecutors to stem the piracy of commercially valuable motion pictures at its source.

Mr. HATCH. I have heard it said that this bill could be used against a salesperson or a customer at stores such as Best Buy or Circuit City if he or she were to point a video camera at a television screen showing a movie. Is this cause for concern?

Mr. CORNYN. Absolutely not. The offense is only applicable to transmitting or copying a movie in a motion picture exhibition facility, which has to be a movie theater or similar venue “that is being used primarily for the exhibition of a copyrighted motion picture.” In the example of Best Buy—the store is being used primarily to sell electronic equipment, not to exhibit motion pictures. For the same reason, the statute would not cover a university student who records a short segment of a film being shown in film class, as the venue is being used primarily as a classroom, and not as a movie theater.

Mr. HATCH. Does the Senator from California agree with your colleague from Texas?

Mrs. FEINSTEIN. Absolutely on all points.

Mr. HATCH. I have also heard some say that this statute could be used to prosecute someone for camcording a DVD at his home. Is this a fair concern?

Mrs. FEINSTEIN. No, it is not. The definition of a motion picture exhibition facility includes the concept that the exhibition has to be “open to the public or is made to an assembled group of viewers outside of a normal circle of a family and its social acquaintances.” This definition makes clear that someone recording from a television in his home does not meet that definition. It is important to emphasize that the clause “open to the public” applies specifically to the exhibition, not to the facility. An exhibition in a place open to the public that is itself not made to the public is not the subject of this bill.

Thus, for example, a university film lab may be “open to the public.” However, a student who is watching a film in that lab for his or her own study or research would not be engaging in an exhibition that is “open to the public.” Thus, if that student copied an excerpt from such an exhibition, he or she would not be subject to liability under the bill.

Mr. HATCH. Do the users of hearing aids, cell phones or similar devices have anything to fear from this statute?

Mrs. FEINSTEIN. Of course not. The statute covers only a person who “knowingly uses or attempts to use an audiovisual recording device to transmit or make a copy of a motion picture or other audiovisual work protected under Title 17, or any part thereof. . . .” In other words, the defendant

would have to be making, or attempting to make, a copy that is itself an audiovisual work, or make, or attempt to make, a transmission embodying an audiovisual work, as that term is defined in Section 101 of Title 17. As such, the Act would not reach the conduct of a person who uses a hearing aid, a still camera, or a picture phone to capture an image or mere sound from the movie.

Mr. HATCH. It appears that there is no fair use exception to this provision. Is that correct?

Mrs. FEINSTEIN. This is a criminal provision under Title 18, not a copyright provision under Title 17. Accordingly, there is no fair use exception included. However, Federal prosecutors should use their discretion not to bring criminal prosecutions against activities within movie theaters that would constitute fair use under the copyright laws. The object of this legislation is to prevent the copying and distribution of motion pictures in a manner that causes serious commercial harm. This legislation is not intended to chill legitimate free speech.

Mr. HATCH. Does the Senator from Texas agree?

Mr. CORNYN. Yes, on all points.

Mr. CORNYN. Mr. President, would the chairman yield for a question?

Mr. HATCH. I would be happy to yield for a question from the distinguished Senator from Texas.

Mr. CORNYN. As the chairman knows, he and I and our other co-sponsors have worked throughout this Congress on the provisions of the Family Entertainment and Copyright Act of 2004 that we have introduced today. I just want to confirm what I believe to be our mutual understanding about the effect of certain provisions of the Family Movie Act. Title II of the Family Entertainment and Copyright Act of 2004 that we introduced today modifies slightly the Family Movie Act provisions of H.R. 4077 as passed by the House of Representatives. That bill created a new exemption in section 110(11) of the Copyright Act for skipping and muting audio and video content in motion pictures during performances that take place in the course of a private viewing in a household from an authorized copy of the motion picture. The House-passed version specifically excluded from the scope of the new copyright exemption computer programs or technologies that make changes, deletions, or additions to commercial advertisements or to network or station promotional announcements that would otherwise be displayed before, during, or after the performance of the motion picture.

My understanding is that this provision reflected a "belt and suspenders" approach that was adopted to quiet the concerns of some Members in the House who were concerned that a court might misread the statute to apply to

"ad-skipping" cases. Some Senators, however, expressed concern that the inclusion of such explicit language could create unwanted inferences as to the "ad-skipping" issues at the heart of the recent litigation. Those issues remain unsettled, and it was never the intent of this legislation to resolve or affect those issues. In the meantime, the Copyright Office has confirmed that such a provision is unnecessary to achieve the intent of the bill, which is to avoid application of this new exemption in potential future cases involving "ad-skipping" devices; therefore, the Senate amendment we offer removes the unnecessary exclusionary language.

Would the chairman confirm for the Senators present his understanding of the intent and effect, or perhaps stated more appropriately, the lack of any effect, of the Senate amendment on the scope of this bill?

Mr. HATCH. My cosponsor, Senator CORNYN, raises an important point. While we removed the "ad-skipping" language from the statute to avoid this unnecessary controversy, you are absolutely correct that this does not in any way change the scope of the bill. The bill protects the "making imperceptible . . . limited portions of audio or video content of a motion picture . . ." An advertisement, under the Copyright Act, is itself a "motion picture," and thus a product or service that enables the skipping of an entire advertisement, in any media, would be beyond the scope of the exemption. Moreover, the phrase "limited portions" is intended to refer to portions that are both quantitatively and qualitatively insubstantial in relation to the work as a whole. Where any substantial part of a complete work, such as a commercial advertisement, is made imperceptible, the new section 110(11) exemption would not apply.

The limited scope of this exemption does not, however, imply or show that such a product would be infringing. This legislation does not in any way deal with that issue. It means simply that such a product is not immunized from liability by this exemption.

Mr. CORNYN. I thank the chairman. I am pleased that we share a common understanding. If the chairman would yield for one more question about the Family Movie Act?

Mr. HATCH. Certainly.

Mr. CORNYN. This bill also differs from the House-passed version because it adds two "savings clauses." As I understand it, the "copyright" savings clause makes clear that there should be no "spillover effect" from the passage of this law: that is, nothing shall be construed to have any effect on rights, defenses, or limitations on rights granted under title 17, other than those explicitly provided for in the new section 110(11) exemption. The second, relating to trademark, clarifies

that no inference can be drawn that a person or company who fails to qualify for the exemption from trademark infringement found in this provision is therefore liable for trademark infringement. Is that the chairman's understanding as well?

Mr. HATCH. Yes it is. Let me ask that a copy of the section-by-section analysis of the Family Movie Act as amended by the Senate be included in the RECORD. This section-by-section analysis contains a more complete analysis of the bill as proposed today in the Senate, including the limited changes made by the bill Senators LEAHY, CORNYN, BIDEN, and I offer today.

The analysis follows.

SECTION-BY-SECTION ANALYSIS OF THE FAMILY MOVIE ACT OF 2004, AMENDED AND PASSED BY THE SENATE

OVERVIEW

Title II of the Family Entertainment and Copyright Act of 2004 incorporates the House-passed provision of the Family Movie Act of 2004, with limited changes as reflected in this section-by-section analysis. As discussed herein, these changes are not intended to and do not affect the scope, effect or application of the bill.

The purpose of the Family Movie Act is to empower private individuals to use technology to skip and mute material that they find objectionable in movies, without impacting established doctrines of copyright or trademark law or those whose business models depend upon advertising. This amendment to the law should be narrowly construed to effect its intended purpose only. The sponsors of the legislation have been careful to tailor narrowly the legislation to clearly allow specific, consumer-directed activity and not to open or decide collateral issues or to affect any other potential or actual disputes in the law.

The bill as proposed in the Senate makes clear that, under certain conditions, "making imperceptible" of limited portions of audio or video content of a motion picture—that is, skipping and muting limited portions of movies without adding any content—as well as the creation or provision of a computer program or other technology that enables such making imperceptible, does not violate existing copyright or trademark laws. That is true whether the movie is on prerecorded media, like a DVD, or is transmitted to the home, as through pay-per-view and "video-on-demand" services.

*Subsection (a): Short Title*

Subsection (a) sets forth the short title of the bill as the Family Movie Act of 2004.

*Subsection (b): Exemption from Copyright and Trademark Infringement for Skipping of Audio or Video Content of Motion Pictures*

Subsection (b) is the Family Movie Act core provision and creates a new exemption at section 110(11) of the Copyright Act for the "making imperceptible" of limited portions of audio or video content of a motion picture during a performance in a private household. This new exemption sets forth a number of conditions to ensure that it achieves its intended effect while remaining carefully circumscribed and avoiding any unintended consequences. The conditions that allow an exemption, which are discussed in more detail below, consist of the following:

The making imperceptible must be "by or at the direction of a member of a private

household.” This legislation contemplates that any altered performances of the motion picture would be made either directly by the viewer or at the direction of a viewer where the viewer is exercising substantial choice over the types of content they choose to skip or mute.

The making imperceptible must occur “during a performance in or transmitted to the household for private home viewing.” Thus, this provision does not exempt an unauthorized “public performance” of an altered version.

The making imperceptible must be “from an authorized copy of a motion picture.” Thus, skipping and muting from an unauthorized or “bootleg” copy of a motion picture would not be exempt.

No “fixed copy” of the altered version of the motion picture may be created by the computer program or other technology that makes imperceptible portions of the audio or video content of the motion picture. This provision makes clear that services or technologies that make a fixed copy of the altered version are not afforded the benefit of this exemption.

The “making imperceptible” of limited portions of a motion picture does not include the addition of audio or video content over or in place of other content, such as placing a modified image of a person, a product, or an advertisement in place of another, or adding content of any kind.

These limitations, and other operative provisions of this new section 110(11) exemption, merit further elaboration as to their purposes and effects.

The bill makes clear that the “making imperceptible” of limited portions of audio or video content of a motion picture must be done by or at the direction of a member of a private household. While this limitation does not require that the individual member of the private household exercise ultimate decision-making over each and every scene or element of dialog in the motion picture that is to be made imperceptible, it does require that the making imperceptible be made at the direction of that individual in response to the individualized preferences expressed by that individual. The test of “at the direction of an individual” would be satisfied when an individual selects preferences from among options that are offered by the technology.

An example is the ClearPlay model. ClearPlay provides so-called “filter files” that allow a viewer to express his or her preferences in a number of different categories, including language, violence, drug content, sexual content, and several others. The version of the movie that the viewer sees depends upon the preferences expressed by that viewer. Such a model would fall under the liability limitation of the Family Movie Act.

This limitation, however, would not allow a program distributor, such as a provider of video-on-demand services, a cable or satellite channel, or a broadcaster, to make imperceptible limited portions of a movie in order to provide an altered version of that movie to all of its customers, which could violate a number of the copyright owner’s exclusive rights, or to make a determination of scenes to be skipped or dialog to be muted and to offer to its viewers no more of a choice than to view an original or an altered version of that film. Some element of individualized preferences and control must be present such that the viewer exercises substantial choice over the types of content they choose to skip or mute.

It is also important to emphasize that the new section 110(11) exemption is targeted narrowly and specifically at the act of “making imperceptible” limited portions of audio or video content of a motion picture during a performance that occurs in, or that is transmitted to, a private household for private home viewing. This section would not exempt from liability an otherwise infringing performance, or a transmission of a performance, during which limited portions of audio or video content of the motion picture are made imperceptible. In other words, where a performance in a household or a transmission of a performance to a household is done lawfully, the making imperceptible limited portions of audio or video content of the motion picture during that performance, consistent with the requirements of this new section, will not result in infringement liability. Similarly, an infringing performance in a household, or an infringing transmission of a performance to a household, are not rendered non-infringing by section 110(11) by virtue of the fact that limited portions of audio or video content of the motion picture being performed are made imperceptible during such performance or transmission in a manner consistent with that section.

The bill also provides additional guidance, if not an exact definition, of what the term “making imperceptible” means. The bill provides specifically that the term “making imperceptible” does not include the addition of audio or video content that is performed or displayed over or in place of existing content in a motion picture. This is intended to make clear in the text of the statute what has been expressed throughout the consideration of this legislation, which is that the Family Movie Act does not enable the addition of content of any kind, including the making imperceptible of audio or video content by replacing it or by superimposing other content over it. In other words, for purposes of section 110(11), “making imperceptible” refers solely to skipping scenes and portions of scenes or muting audio content from the original, commercially available version of the motion picture. No other modifications of the content are addressed or immunized by this legislation.

The House sponsor of this legislation noted in his explanation of his bill, and the Senate is also aware, that some copy protection technologies rely on matter placed into the audio or video signal. The phrase “limited portions of audio or video content of a motion picture” means what it would naturally seem to mean (i.e., the actual content of the motion picture) and does not refer to any component of a copy protection scheme or technology. This provision does not allow the skipping of technologies or other copy-protection-related matter for the purpose of defeating copy protection. Rather, it is expected that skipping and muting of content in the actual motion picture will be skipped or muted at the direction of the viewer based on that viewer’s desire to avoid seeing or hearing the action or sound in the motion picture. Skipping or muting done for the purpose of or having the effect of avoiding copy protection technologies would be an abuse of the safe harbor outlined in this legislation and may violate section 1201 of title 17.

Violating the Digital Millennium Copyright Act, and particularly its anti-circumvention provisions, is not necessary to enable technology of the kind contemplated under the Family Movie Act. Although the amendment to section 110 provides that it is

not an infringement of copyright to engage in the conduct that is the subject of the Family Movie Act, the Act does not provide any exemption from the anti-circumvention provisions of section 1201 of title 17, or from any other provision of chapter 12 of title 17. It would not be a defense to a claim of violation of section 1201 that the circumvention is for the purpose of engaging in the conduct covered by this new exemption in section 110(11), just as it is not a defense under section 1201 that the circumvention is for the purpose of engaging in any other non-infringing conduct.

There are a number of companies currently providing the type of products and services covered by this Act. The Family Movie Act is intended to facilitate the offering of such products and services, and it certainly creates no impediment to the technology employed by those companies. Indeed, it is important to underscore the fact that the support for such technology and consumer offerings that is reflected in this legislation is driven in some measure by the desire for copyright law to be respected and to ensure that technology is deployed in a way that supports the continued creation and protection of entertainment and information products that rely on copyright protection. This legislation reflects the firm expectation that those rights and the interests of viewers in their homes can work together in the context defined in this bill. Any suggestion that support for the exercise of viewer choice in modifying their viewing experience of copyrighted works requires violation of either the copyright in the work or of the copy protection schemes that provide protection for such work should be rejected as counter to legislative intent or technological necessity.

The House-passed bill included an explicit exclusion to the new section 110(11) exemption in cases involving the making imperceptible of commercial advertisements or network or station promotional announcements. This provision was added on the House floor to respond to concerns expressed by Members during the House Judiciary Committee markup that the bill might be read somehow to exempt from copyright infringement liability devices that allow for skipping of advertisements in the playback of recorded television (so called “ad-skipping” devices). Such a reading is not consistent with the language of the bill or its intent.

The phrase “limited portions of audio or video content of a motion picture” applies only to the skipping and muting of scenes or dialog that are part of the motion picture itself, and not to the skipping of commercial advertisements, which are themselves considered motions pictures under the Copyright Act. It also should be noted that the phrase “limited portions” is intended to refer to portions that are both quantitatively and qualitatively insubstantial in relation to the work as a whole. Where any substantial part of a complete work (including a commercial advertisement) is made imperceptible, the section 110(11) exemption would not apply.

The House-passed bill adopted a “belt and suspenders” approach to this question by adding exclusionary language in the statute itself. Ultimately that provision raised concerns in the Senate that such exclusionary language would result in an inference that the bill somehow expresses an opinion, or even decides, the unresolved legal questions underlying recent litigation related to these so-called “ad-skipping” devices. In the meantime, the Copyright Office also made



clear that such exclusionary language is not necessary. In other words, the exclusionary language created unnecessary controversy without adding any needed clarity to the statute.

Thus, the Senate amendment omits the exclusionary language while leaving the scope and application of the bill exactly as it was when it passed the House. The legislation does not provide a defense in cases involving so-called "ad-skipping" devices, and it also does not affect the legal issues underlying such litigation, one way or another. Consistent with the intent of the legislation to fix a narrow and specific copyright issue, this bill seeks very clearly to avoid unnecessarily interfering with current business models, especially with respect to advertising, promotional announcements, and the like. Simply put, the bill as amended in the Senate is narrowly targeted to the use of technologies and services that filter out content in movies that a viewer finds objectionable, and it in no way relates to or affects the legality of so-called "ad-skipping" technologies.

There are a variety of services currently in litigation that distribute actual copies of altered movies. This type of activity is not covered by the section 110(11) exemption created by the Family Movie Act. There is a basic distinction between a viewer choosing to alter what is visible or audible when viewing a film, the focus of this legislation, and a separate entity choosing to create and distribute a single, altered version to members of the public. The section 110(11) exemption only applies to viewer directed changes to the viewing experience, and not the making or distribution of actual altered copies of the motion picture.

Related to this point, during consideration of this legislation in the House there were conflicting expert opinions on whether fixation is required to infringe the derivative work right under the Copyright Act, as well as whether evidence of Congressional intent in enacting the 1976 Copyright Act supports the notion that fixation should not be a prerequisite for the preparation of an infringing derivative work. This legislation should not be construed to be predicated on or to take a position on whether fixation is necessary to violate the derivative work right, or whether the conduct that is immunized by this legislation would be infringing in the absence of this legislation. Subsection (b) also provides a savings clause to make clear that the newly-created copyright exemption is not to be construed to have any effect on rights, defenses, or limitations on rights granted under title 17, other than those explicitly provided for in the new section 110(11) exemption.

*Subsection (c): Exemption from Trademark Infringement*

Subsection (c) provides for a limited exemption from trademark infringement for those engaged in the conduct described in the new section 110(11) of the Copyright Act. In short, this subsection makes clear that a person engaging in the conduct described in section 110(11)—the "making imperceptible" of portions of audio or video content of a motion picture or the creation or provision of technology to enable such making available—is not subject to trademark infringement liability based on that conduct, provided that person's conduct complies with the requirements of section 110(11). This section provides a similar exemption for a manufacturer, licensee or licensor of technology that enables such making imperceptible, but such manufacturer, licensee or licensor is

subject to the additional requirement that it ensure that the technology provides a clear and conspicuous notice at the beginning of each performance that the performance of the motion picture is altered from the performance intended by the director or the copyright holder.

Of course, nothing in this section would immunize someone whose conduct, apart from the narrow conduct described by 110(11), rises to the level of a Lanham Act violation. For example, someone who provides technology to enable the making imperceptible limited portions of a motion picture consistent with section 110(11) could not be held liable on account of such conduct under the Trademark Act, but if in providing such . . .

### SUBMITTED RESOLUTIONS

#### SENATE RESOLUTION 10—HONORING THE LIFE OF JOHNNY CARSON

Mr. NELSON of Nebraska (for himself, Mr. HAGEL, Mr. KENNEDY, Mrs. FEINSTEIN, and Mr. INOUE) submitted the following resolution; which was considered and agreed to:

S. RES. 10

Whereas Johnny Carson, a friend to the United States Senate, passed away January 23, 2005;

Whereas Johnny Carson was a philanthropist, friend, and favorite Nebraska native son;

Whereas Johnny Carson was born in Iowa, raised in Norfolk, Nebraska, and made famous in Hollywood as a late night friend to all of America;

Whereas Johnny Carson served in the United States Navy as an ensign during World War II;

Whereas Johnny Carson late hosted "The Tonight Show" for 30 years;

Whereas Johnny Carson was best known as America's late night king of comedy;

Whereas Johnny Carson was one of the biggest stars in Hollywood but never forgot his roots;

Whereas Johnny Carson was respected by his colleagues as a gentleman; and

Whereas Johnny Carson was bright and witty, and always set the highest standards for his performances: Now, therefore, be it

*Resolved*, That the Senate—

- (1) mourns the loss of Johnny Carson;
- (2) recognizes the contributions of Johnny Carson to his home State of Nebraska;
- (3) admires the sense of humor and late night presence of Johnny Carson in homes in the United States for over 30 years;
- (4) expresses gratitude for the lifetime of memories Johnny Carson provided; and
- (5) directs the Secretary of the Senate to transmit an enrolled copy of this resolution to the family of Johnny Carson.

#### SENATE RESOLUTION 11—HONORING THE SERVICE OF REVEREND LLOYD OGILVIE

Mr. KYL (for himself, Mr. BROWNBACK, Mr. LOTT, Mr. CHAMBLISS, and Mr. SANTORUM) submitted the following resolution; which was considered and agreed to:

S. RES. 11

Whereas a decade ago, on January 24, 1995, the Reverend Lloyd Ogilvie was elected by the Senate as its 61st Chaplain;

Whereas Reverend Lloyd Ogilvie is a friend and confidant to Senators, and to many staff members and Senate employees;

Whereas Reverend Lloyd Ogilvie was always a soothing presence in a body whose Members are sometimes at loggerheads;

Whereas Reverend Lloyd Ogilvie is someone upon whom Democrats and Republicans, men and women of different religious faiths, can count as a sympathetic and trusted advisor; and

Whereas after the tragedy of September 11, 2001, and until his retirement in 2003, we depended on him even more to strengthen our spirit and help us find consolation in Scripture: Now, therefore, be it

*Resolved*, That the Senate honors the significance of this 10-year anniversary by declaring to the Reverend Lloyd Ogilvie that we remember his loving service to the Senate and this Country, and use this anniversary to express our gratitude to him for his ministry to the Senate family.

#### SENATE RESOLUTION 12—COMMENDING THE UNIVERSITY OF SOUTHERN CALIFORNIA TROJANS FOOTBALL TEAM FOR WINNING THE 2004 BOWL CHAMPIONSHIP SERIES NATIONAL CHAMPIONSHIP GAME

Mrs. FEINSTEIN (for herself and Mrs. BOXER) submitted the following resolution; which was considered and agreed to:

S. RES. 12

Whereas the University of Southern California Trojans football team won the 2004 Bowl Championship Series national championship game, defeating Oklahoma University by a score of 55 to 19 in the FedEx Orange Bowl at Pro Player Stadium in Miami, Florida, on January 4, 2004;

Whereas the University of Southern California Trojans football team has won 11 national championships;

Whereas the University of Southern California Trojans football team has won 34 Pacific 10 conference championships;

Whereas the University of Southern California Trojans football team has won 27 bowl games, only 2 games fewer than the University of Alabama;

Whereas the University of Southern California Trojans football team won 13 games during the 2004 season for the first time in the history of the school and became the first team since the University of Nebraska in 1994-1995 to repeat as Associated Press national champions and the second team to start and finish the season at number 1 in the Associated Press poll;

Whereas the University of Southern California Trojans football team has won 22 consecutive games;

Whereas the University of Southern California Trojans football team is ranked in the top 10 in every defensive category;

Whereas the University of Southern California Trojans football team has set a school record by scoring at least 20 points in its last 38 games;

Whereas Head Coach Pete Carroll has a record of 42 wins, 9 losses at the University of Southern California and is the second University of Southern California coach to win back-to-back national championships;

Whereas Heisman Trophy winner and Associated Press Player of the Year, quarterback Matt Leinart, completed 18 of 35 passes for a total of 332 yards and set an Orange Bowl record with 5 touchdown passes;

Whereas tailback Reggie Bush was a Heisman Trophy finalist and the winner of the Chic Harley award, presented annually to the College Football Player of the Year by the Touchdown Club of Columbus; and

Whereas quarterback Matt Leinert, tailback Reggie Bush, defensive tackle Shaun Cody, and linebacker Matt Grootegoed were named to the Associated Press All-American first team: Now, therefore, be it

*Resolved*, That the Senate—

(1) commends the University of Southern California Trojans football team for winning the 2004 Bowl Championship Series national championship game; and

(2) directs the Secretary of the Senate to make available to the University of Southern California an enrolled copy of this resolution for appropriate display.

**SENATE CONCURRENT RESOLUTION 4—EXPRESSING THE SENSE OF THE CONGRESS THAT THE DEPARTMENT OF DEFENSE SHOULD CONTINUE TO EXERCISE ITS STATUTORY AUTHORITY TO SUPPORT THE ACTIVITIES OF THE BOY SCOUTS OF AMERICA, IN PARTICULAR THE PERIODIC NATIONAL AND WORLD BOY SCOUT JAMBOREES**

Mr. NELSON of Florida (for himself, Mr. ALLARD, Mr. ALLEN, Mr. NELSON of Nebraska, Mr. SESSIONS, and Mr. ENZI) submitted the following concurrent resolution; which was referred to the Committee on Armed Services:

S. CON. RES. 4

Whereas the Boy Scouts of America was incorporated on February 8, 1910, and received a Federal charter on June 15, 1916, which is codified as chapter 309 of title 36, United States Code;

Whereas section 30902 of title 36, United States Code, states that it is the purpose of the Boy Scouts of America to promote, through organization, and cooperation with other agencies, the ability of boys to do things for themselves and others, to train them in scoutcraft, and to teach them patriotism, courage, self-reliance, and kindred virtues;

Whereas, since its inception, millions of Americans of every race, creed, and religion have participated in the Boy Scouts of America, and the Boy Scouts of America, as of October 1, 2004, utilizes more than 1,200,000 adult volunteers to serve 2,863,000 youth members organized in 121,051 units;

Whereas the Department of Defense and members of the Armed Forces have a long history of supporting the activities of the Boy Scouts of America and individual Boy Scout troops inside the United States, and section 2606 of title 10, United States Code, enacted in 1988, specifically authorizes the Department of Defense to cooperate with and assist the Boy Scouts of America in establishing and providing facilities and services for members of the Armed Forces and their dependents, and civilian employees of the Department of Defense and their dependents, at locations outside the United States;

Whereas sections 4682, 7541, and 9682 of title 10, United States Code, authorize the Department of Defense to sell and, in certain cases, donate obsolete or excess material to the Boy Scouts of America to support its activities; and

Whereas Public Law 92-249, enacted on March 10, 1972, and codified as section 2554 of

title 10, United States Code, recognizes that Boy Scout Jamborees may be held on military installations and authorizes the Department of Defense, in support of Boy Scout Jamborees, to lend certain equipment and to provide transportation from the United States or military commands overseas, and return, at no expense to the United States Government, and to provide other personnel services and logistical support to the Boy Scouts of America to support national and world gatherings of Boy Scouts at events known as Boy Scout Jamborees: Now, therefore, be it

*Resolved by the Senate (the House of Representatives concurring)*, That it is the sense of the Congress that the Department of Defense should continue to exercise its longstanding statutory authority to support the activities of the Boy Scouts of America, in particular the periodic national and world Boy Scout Jamborees.

Mr. NELSON of Florida. Mr. President, today I rise to submit a concurrent resolution on behalf of myself, Senators ALLARD, ALLEN, BEN NELSON of Nebraska, SESSIONS and ENZI expressing the sense of the Congress that the Department of Defense should continue to exercise its statutory authority to support the activities of the Boy Scouts of America, in particular the periodic national and world Boy Scout Jamborees.

I ask unanimous consent that, the attached letter from Secretary of Defense Rumsfeld be printed in the RECORD.

There being no objection, the letter was ordered to be printed in the RECORD, as follows:

THE SECRETARY OF DEFENSE,

*Washington, DC, November 19, 2004.*

Hon. BILL FRIST,  
Majority Leader, U.S. Senate,  
*Washington, DC.*

DEAR MR. LEADER: The Department of Defense takes great pride in its longstanding and rich tradition of support to the Boy Scouts of America. Accordingly, the Department of Defense supports the proposed Concurrent Resolution expressing the sense of Congress that the Department of Defense should continue to exercise its statutory authority to support the activities of the Boy Scouts of America, in particular the periodic national and world Boy Scout Jamborees.

Sincerely,

DONALD RUMSFELD.

**SENATE CONCURRENT RESOLUTION 5—CONGRATULATING THE PEOPLE OF UKRAINE FOR CONDUCTING A DEMOCRATIC, TRANSPARENT, AND FAIR RUNOFF PRESIDENTIAL ELECTION ON DECEMBER 26, 2004, AND CONGRATULATING VIKTOR YUSHCHENKO ON HIS ELECTION AS PRESIDENT OF UKRAINE AND HIS COMMITMENT TO DEMOCRACY AND REFORM**

Mr. LUGAR (for himself and Mr. BIDEN) submitted the following concurrent resolution; which was referred to the Committee on Foreign Relations:

S. CON. RES. 5

Whereas the establishment of a democratic, transparent, and fair election process

for the 2004 presidential election in Ukraine and of a genuinely democratic political system have been prerequisites for that country's full integration into the international community of democracies;

Whereas the Government of Ukraine has accepted numerous specific commitments governing the conduct of elections as a participating State of the Organization for Security and Cooperation in Europe (OSCE);

Whereas the election of Ukraine's next president was seen as an unambiguous test of the extent of the Ukrainian authorities' commitment to implement these standards and build a democratic society based on free elections and the rule of law;

Whereas a genuinely free and fair election requires government and public authorities to ensure that candidates and political parties enjoy equal treatment before the law and that government resources are not employed to the advantage of individual candidates or political parties;

Whereas a genuinely free and fair election requires the full transparency of laws and regulations governing elections, multiparty representation on election commissions, and unobstructed access by candidates, political parties, and domestic and international observers to all election procedures, including voting and vote-counting in all areas of the country;

Whereas efforts by national and local officials and others acting at the behest of such officials to impose obstacles to free assembly, free speech, and a free and fair political campaign took place throughout Ukraine during the entire 2004 presidential election campaign without condemnation or remedial action by the Government of Ukraine;

Whereas on October 31, 2004, Ukraine held the first round of its presidential election and on November 21, 2004, Ukraine held a runoff presidential election between the two leading candidates, Prime Minister Viktor Yanukovich and opposition leader Viktor Yushchenko;

Whereas a consensus of Ukrainian and international election observers determined that the runoff election did not meet a considerable number of international standards for democratic elections, and these observers specifically declared that state resources were abused in support of Viktor Yanukovich, and that illegal voting by absentee ballot, multiple voting, assaults on electoral observers and journalists, and the use of counterfeit ballots were widespread;

Whereas following the runoff presidential election on November 21, 2004, tens of thousands of Ukrainian citizens engaged in peaceful demonstrations in Kiev and elsewhere to protest the unfair election and the declaration by the Ukrainian Central Election Commission that Viktor Yanukovich had won a majority of the votes;

Whereas, on November 25, 2004, the Ukrainian Supreme Court blocked the publication of the official runoff election results thus preventing the inauguration of the next president of Ukraine until the Supreme Court examined the reports of voter fraud;

Whereas on November 27, 2004, the Parliament of Ukraine passed a resolution declaring that there were violations of law during the runoff presidential election on November 21, 2004, and that the results of the election did not reflect the will of the Ukrainian people;

Whereas on December 1, 2004, the Parliament of Ukraine passed a no confidence motion regarding the government of Prime Minister Viktor Yanukovich;

Whereas European mediators and current Ukrainian President Leonid Kuchma began

discussions on December 1, 2004, to attempt to work out a resolution to the standoff between the supporters of both presidential candidates;

Whereas on December 3, 2004, the Ukrainian Supreme Court ruled that the runoff presidential election on November 21, 2004, was invalid and ordered a new presidential election to take place on December 26, 2004;

Whereas on December 8, 2004, the Parliament of Ukraine passed laws to reform the Ukrainian electoral process, including to reconstitute the Ukrainian Central Election Commission, and to close loopholes for fraud in preparation for a new presidential election;

Whereas on December 26, 2004, the people of Ukraine again went to the polls to elect the next president of Ukraine in what the consensus of domestic and international observers declared as a more democratic, transparent, and fair election process with fewer problems than the previous two rounds;

Whereas on January 10, 2005, the election victory of opposition leader Viktor Yushchenko was certified by the Ukrainian Central Election Commission; and

Whereas the runoff presidential election on December 26, 2004, signifies a turning point for Ukraine which offers new hope and opportunity to the people of Ukraine: Now, therefore, be it

*Resolved by the Senate (the House of Representatives concurring), That Congress—*

(1) commends the people and Government of Ukraine for their commitment to democracy and their determination to end the political crisis in that country in a peaceful and democratic manner;

(2) congratulates the people and Government of Ukraine for ensuring a free and fair runoff presidential election which represents the true choice of the Ukrainian people;

(3) congratulates Viktor Yushchenko on his election as President of Ukraine;

(4) applauds the Ukrainian presidential candidates, the European Union and other European representatives, and the United States Government for the role they played in helping to find a peaceful resolution of the crisis;

(5) acknowledges and welcomes the strong relationship formed between the United States and Ukraine and expresses its strong and continuing support for the efforts of the Ukrainian people and the new Government of Ukraine to establish a full democracy, the rule of law, and respect for human rights; and

(6) pledges its assistance to the strengthening of a fully free and open democratic system in Ukraine, the creation of a prosperous free market economy in Ukraine, the reaffirmation of Ukraine's independence and territorial sovereignty, and Ukraine's full integration into the international community of democracies.

Mr. LUGAR. Mr. President, today I offer a resolution celebrating the December 26 election in Ukraine. I am pleased that Ukraine has dominated newspaper headlines and media broadcasts all over the world for the last sixty days. In that time, extraordinary events have occurred. A free press has revolted against government intimidation and reasserted itself. An emerging middle class has found its political footing. A new generation has found its hope for the future. A society has rebelled against the illegal activities of its government. It is in our interests to recognize and protect these advances.

I congratulate the people of Ukraine in their undeniable quest for freedom and democracy. Furthermore, I would also like to congratulate President Viktor Yushchenko, who was inaugurated last Sunday, for his victory.

The December 26 election in Ukraine was a tribute to Ukraine's maturing democracy and places Ukraine on a path to join the community of European democracies. A fraudulent and illegal election would have left Ukraine crippled. The new president would have lacked legitimacy with the Ukrainian people and the international community.

With the stakes so high, I commend President Bush, his Administration, and the international community for providing the people of Ukraine with the support they needed to withstand the threats to free and fair elections. Even in the face of repeated attempts to end any hope of a free and fair election, I was inspired by the willingness and courage of so many citizens of Ukraine to demonstrate their passion for free expression and the building of a truly democratic Ukraine.

I am hopeful that the momentum to foster democratic freedom around the world will continue. In his inaugural speech last week, President Bush stated his unequivocal support for democracy and put securing individual freedom at the forefront of America's foreign policy. I agree with the President. We must be prepared to play an active role in ensuring that democracy and basic freedoms are promoted and preserved around the world.

The future of Ukraine rests with its leaders and its people, but the United States and Europe must continue to support a foundation of democracy, rule of law, and a market economy, which will allow Ukraine to prosper and reach its full potential. I urge my colleagues to lend their support to U.S. policy in Ukraine and ask their support for this resolution.

#### NOTICES OF HEARINGS/MEETINGS

##### COMMITTEE ON ENERGY AND NATURAL RESOURCES

Mr. DOMENICI. Mr. President, I would like to announce for the information of the Senate and the public that the following hearings have been scheduled before the Committee on Energy and Natural Resources to consider the President's Proposed Budget for FY 2006 for the agencies and programs under the jurisdiction of this Committee:

Tuesday, March 1 at 10 a.m., in Room SD-366—Department of the Interior.

Wednesday, March 2 at 10 a.m., in Room SD-366—Forest Service.

Thursday, March 3 at 10 a.m., in Room SD-366—Department of Energy.

Because of the limited time available for the hearing, witnesses may testify by invitation only. However, those

wishing to submit testimony for the hearing send two copies of their testimony to the Committee on Energy and Natural Resources, U.S. Senate, SD-364 Dirksen Senate Office Building, Washington, DC 20510-6150.

For further information, please contact Carole McGuire at 202-224-0537.

#### AUTHORITY FOR COMMITTEES TO MEET

##### COMMITTEE ON FINANCE

Mr. LUGAR. Mr. President, I ask unanimous consent that the Committee on Finance be authorized to meet in open executive session during the session on Tuesday, January 25, 2005, at 10 a.m., to organize for the 109th Congress. The committee will also consider favorably reporting the nomination of Michael O. Leavitt, to be Secretary of Health and Human Services.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### PRIVILEGE OF THE FLOOR

Mr. CORNYN. Mr. President, I ask unanimous consent that Brian George, an intern in my office, be granted the privileges of the floor for the duration of my remarks.

The PRESIDING OFFICER. Without objection, it is so ordered.

#### HONORING THE LIFE OF JOHNNY CARSON

Mr. LUGAR. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of S. Res. 10, submitted earlier today by Senator NELSON of Nebraska.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The assistant legislative clerk read as follows:

A resolution (S. Res. 10) honoring the life of Johnny Carson.

There being no objection, the Senate proceeded to consider the resolution.

Mr. LUGAR. Mr. President, I ask unanimous consent that the resolution and preamble be agreed to en bloc, the motion to reconsider be laid upon the table, and that any statements relating thereto be printed in the RECORD, without intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 10) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

##### S. RES. 10

Whereas Johnny Carson, a friend to the United States Senate, passed away January 23, 2005;

Whereas Johnny Carson was a philanthropist, friend, and favorite Nebraska native son;

Whereas Johnny Carson was born in Iowa, raised in Norfolk, Nebraska, and made famous in Hollywood as a late night friend to all of America;

Whereas Johnny Carson served in the United States Navy as an ensign during World War II;

Whereas Johnny Carson late hosted "The Tonight Show" for 30 years;

Whereas Johnny Carson was best known as America's late night king of comedy;

Whereas Johnny Carson was one of the biggest stars in Hollywood but never forgot his roots;

Whereas Johnny Carson was respected by his colleagues as a gentleman; and

Whereas Johnny Carson was bright and witty, and always set the highest of standards for his performances: Now, therefore, be it

*Resolved*, That the Senate—

- (1) mourns the loss of Johnny Carson;
- (2) recognizes the contributions of Johnny Carson to his home State of Nebraska;
- (3) admires the sense of humor and late night presence of Johnny Carson in homes in the United States for over 30 years;
- (4) expresses gratitude for the lifetime of memories Johnny Carson provided; and
- (5) directs the Secretary of the Senate to transmit an enrolled copy of this resolution to the family of Johnny Carson.

#### HONORING THE SERVICE OF REVEREND LLOYD OGILVIE

Mr. LUGAR. Mr. President, I ask unanimous consent that the Senate now proceed to the consideration of S. Res. 11, submitted earlier today.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The assistant legislative clerk read as follows:

A resolution (S. Res. 11) honoring the service of Reverend Lloyd Ogilvie.

There being no objection, the Senate proceeded to consider the resolution.

Mr. LUGAR. Mr. President, I ask unanimous consent that the resolution be agreed to, the preamble be agreed to, and the motion to reconsider be laid upon the table.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 11) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

#### S. RES. 11

Whereas a decade ago, on January 24, 1995, the Reverend Lloyd Ogilvie was elected by the Senate as its 61st Chaplain;

Whereas Reverend Lloyd Ogilvie is a friend and confidant to Senators, and to many staff members and Senate employees;

Whereas Reverend Lloyd Ogilvie was always a soothing presence in a body whose Members are sometimes at loggerheads;

Whereas Reverend Lloyd Ogilvie is someone upon whom Democrats and Republicans, men and women of different religious faiths, can count as a sympathetic and trusted advisor; and

Whereas after the tragedy of September 11, 2001, and until his retirement in 2003, we depended on him even more to strengthen our spirit and help us find consolation in Scripture: Now, therefore, be it

*Resolved*, That the Senate honors the significance of this 10-year anniversary by declaring to the Reverend Lloyd Ogilvie that we remember his loving service to the Senate and this Country, and use this anniversary to express our gratitude to him for his ministry to the Senate family.

#### COMMENDING THE UNIVERSITY OF SOUTHERN CALIFORNIA TROJANS FOOTBALL TEAM

Mr. LUGAR. Mr. President, I ask unanimous consent that the Senate proceed to the immediate consideration of S. Res. 12, submitted earlier today by Senators FEINSTEIN and BOXER.

The PRESIDING OFFICER. The clerk will report the resolution by title.

The assistant legislative clerk read as follows:

A resolution (S. Res. 12) commending the University of Southern California Trojans football team for winning the 2004 Bowl Championship Series national championship game.

The Senate proceeded to consider the resolution.

Mrs. FEINSTEIN. Mr. President, as a strong supporter of California's college athletes, I rise today with Senator BOXER in support of S. Res. 12 commending the University of Southern California Trojans football team for winning the 2004 Bowl Championship Series national championship game.

No one who witnessed the Trojans decisive 55 to 19 victory over the University of Oklahoma in the FedEx Orange Bowl can deny that USC is the best college football team in the Nation. Led by Head Coach Pete Carroll, the Trojans brought home their 11th national championship, their 22nd straight win, and 27th victory in a bowl game, second all time to only the University of Alabama.

Not even the most die-hard Trojan fan could have anticipated such a win.

In addition to winning 13 games during the 2004 season for the first time in the history of the school, USC became the first team since the University of Nebraska in 1994-1995 to repeat as Associated Press national champions and the second team to start and finish the season at number one in the Associated Press poll. As the number one team in the country, they took on the best and they beat the best.

Every USC player deserves praise and recognition for their fine play on the field, but I would like to particularly point out the accomplishments of Heisman Trophy winner and Associated Press Player of the Year, quarterback Matt Leinert, who completed 18 of 35 passes for a total of 332 yards and set an Orange Bowl record with five touchdown passes. There were times when he could do no wrong and his play reminded me of a couple quarterbacks from my hometown team, the 49ers: Joe Montana and Steve Young.

Matt has also distinguished himself by announcing that he would return to school for his senior year, foregoing an opportunity to be the first pick in the National Football League draft. I wish more college athletes would follow his lead.

Ultimately, however, this was a team win featuring a high scoring offense and a tenacious defense. USC ranked in the top 10 in every defensive category and set a school record by scoring at least 20 points in the last 38 games.

Led by All-Americans Matt Leinert, tailback Reggie Bush, defensive tackle Shaun Cody, and linebacker Matt Grootegoed, USC brought much pride to the University and the Pacific Ten Conference.

Legions of Trojan fans across the country celebrated the victory and have already made plans for a return trip to the championship game in 2005.

And anyone who has seen a USC game over the past few years knows that another championship run is a strong possibility.

Let me also take a moment to congratulate the University of Oklahoma Sooners for their great season. They were a worthy opponent and a credit to the University and their State.

Years from now, as Americans engage in one of their favorite pastimes and debate the great college football teams of all-time, the 2004 University of Southern California Trojans will surely make the list. I congratulate the team once again for their incredible season and I look forward to watching them make another run at a championship next year.

Mrs. BOXER. Mr. President, I rise to pay tribute to the outstanding accomplishments of the University of Southern California football team. Earlier this month, the Trojans completed a perfect season by winning the Orange Bowl and their second consecutive national championship.

Last year, USC shared the championship after being excluded from the Bowl Championship Series title game.

This year, there was no doubt. The Trojans won all 13 of their games and led both the Associated Press and the USA Today/ESPN coaches polls from the pre-season through the bowl games.

On Tuesday, January 4, they ended the season with a bang. In a much-anticipated meeting with second-ranked Oklahoma, the Trojans overwhelmed the Sooners by a score of 55-19 to win the Orange Bowl and the national championship in utterly convincing fashion.

I would like to congratulate USC President Steven B. Sample, Head Coach Pete Carroll, and the Trojan football team for an unforgettable season.

Mr. LUGAR. Mr. President, I ask unanimous consent that the resolution and preamble be agreed to en bloc, the motion to reconsider be laid upon the

table, and that any statements relating thereto be printed in the RECORD, without intervening action or debate.

The PRESIDING OFFICER. Without objection, it is so ordered.

The resolution (S. Res. 12) was agreed to.

The preamble was agreed to.

The resolution, with its preamble, reads as follows:

S. RES. 12

Whereas the University of Southern California Trojans football team won the 2004 Bowl Championship Series national championship game, defeating Oklahoma University by a score of 55 to 19 in the FedEx Orange Bowl at Pro Player Stadium in Miami, Florida, on January 4, 2004;

Whereas the University of Southern California Trojans football team has won 11 national championships;

Whereas the University of Southern California Trojans football team has won 34 Pacific 10 conference championships;

Whereas the University of Southern California Trojans football team has won 27 bowl games, only 2 games fewer than the University of Alabama;

Whereas the University of Southern California Trojans football team won 13 games during the 2004 season for the first time in the history of the school and became the first team since the University of Nebraska in 1994-1995 to repeat as Associated Press national champions and the second team to start and finish the season at number 1 in the Associated Press poll;

Whereas the University of Southern California Trojans football team has won 22 consecutive games;

Whereas the University of Southern California Trojans football team is ranked in the top 10 in every defensive category;

Whereas the University of Southern California Trojans football team has set a school record by scoring at least 20 points in its last 38 games;

Whereas Head Coach Pete Carroll has a record of 42 wins, 9 losses at the University of Southern California and is the second University of Southern California coach to win back-to-back national championships;

Whereas Heisman Trophy winner and Associated Press Player of the Year, quarterback Matt Leinart, completed 18 of 35 passes for a total of 332 yards and set an Orange Bowl record with 5 touchdown passes;

Whereas tailback Reggie Bush was a Heisman Trophy finalist and the winner of the Chic Harley award, presented annually to the College Football Player of the Year by the Touchdown Club of Columbus; and

Whereas quarterback Matt Leinert, tailback Reggie Bush, defensive tackle Shaun Cody, and linebacker Matt Grootegoed were named to the Associated Press All-American first team: Now, therefore, be it

*Resolved*, That the Senate—

(1) commends the University of Southern California Trojans football team for winning the 2004 Bowl Championship Series national championship game; and

(2) directs the Secretary of the Senate to make available to the University of Southern California enrolled copies of this resolution for appropriate display;

Mr. LUGAR. Mr. President, I suggest the absence of a quorum.

The PRESIDING OFFICER. The clerk will call the roll.

The legislative clerk proceeded to call the roll.

Mr. LUGAR. Mr. President, I ask unanimous consent that the order for the quorum call be rescinded.

The PRESIDING OFFICER. Without objection, it is so ordered.

UNANIMOUS CONSENT AGREEMENT—EXECUTIVE CALENDAR

Mr. LUGAR. Mr. President, I ask unanimous consent that immediately following the vote on the Rice nomination, the Senate remain in executive session and proceed to the consideration of Calendar No. 5, the nomination of Jim Nicholson to be Secretary of Veterans Affairs; provided further that there be 30 minutes equally divided between the chairman and ranking member, and that at the expiration or yielding back of time, the Senate proceed to a vote on the confirmation of the nomination, with no intervening action or debate; provided further that following the vote the President be immediately notified of the Senate's action; provided further that following that vote, the Senate proceed to the consideration of the nomination of Michael Leavitt to be Secretary of Health and Human Services; that there be 2 hours of debate equally divided between the chairman and ranking members or their designees, and that following the use or yielding back of that time, the Senate proceed to a vote on the confirmation of the nomination, with no intervening action or debate.

Finally, I ask unanimous consent that the President then be notified of the Senate's action and the Senate then resume legislative session.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

Mr. LUGAR. I thank the Chair.

The PRESIDING OFFICER. The Senator from Illinois is recognized.

Mr. DURBIN. Mr. President, on our side, I ask unanimous consent that the time for debate on the Leavitt nomination be divided as follows: Senator BAUCUS, 15 minutes; Senator DORGAN, 15 minutes; Senator STABENOW, 20 minutes; and Senator KENNEDY, 10 minutes.

The PRESIDING OFFICER. Without objection, it is so ordered.

APPOINTMENTS

The PRESIDING OFFICER. The Chair announces on behalf of the Committee on Finance, pursuant to section 8002 of title 26, U.S. Code, the designation of the following Senators as members of the Joint Committee on Taxation: the Senator from Iowa, Mr. GRASSLEY; the Senator from Utah, Mr. HATCH; the Senator from Mississippi, Mr. LOTT; the Senator from Montana, Mr. BAUCUS; and the Senator from West Virginia, Mr. ROCKEFELLER.

ORDERS FOR WEDNESDAY,  
JANUARY 26, 2005

Mr. LUGAR. Mr. President, I ask unanimous consent that when the Senate completes its business today, it adjourn until 9:30 a.m. on Wednesday, January 26. I further ask that following the prayer and the pledge, the morning hour be deemed to have expired, the Journal of the proceedings be approved to date, the time for the two leaders be reserved, that there then be a period of morning business equally divided until 10:30 a.m., with the first half of the time under the control of the Democratic leader or his designee, and the remaining time under the control of Senator BROWNBACK or his designee; provided that at 10:30 a.m. the Senate proceed to executive session, as provided under the previous order; provided further that the vote occur on the Rice nomination at 11:30 a.m. with the debate prior to the 11:30 a.m. vote occurring in the following order: Senator LUGAR, Senator BIDEN, Senator BOXER, Senator BYRD, Senator REID, and Senator FRIST.

I further ask that the last 5 minutes be reserved for Senator LUGAR or his designee.

The PRESIDING OFFICER. Is there objection?

Without objection, it is so ordered.

PROGRAM

Mr. LUGAR. Mr. President, tomorrow, following morning business, the Senate will resume debate on the nomination of Condoleezza Rice to be Secretary of State. Under the order, there will be 1 hour of debate on the nomination prior to the vote on confirmation. Again, the vote on the Rice nomination will occur at 11:30 a.m.

Following that vote, the Senate will act on two additional Cabinet nominations; Jim Nicholson to be Secretary of Veterans Affairs and Michael Leavitt to be Secretary of Health and Human Services. Under the agreement just entered, we will require some time to debate each nomination, but rollcall votes will not be necessary. The Senate may also act on other nominations should they become available.

ADJOURNMENT UNTIL 9:30 A.M.  
TOMORROW

Mr. LUGAR. Mr. President, if there is no further business to come before the Senate, I ask unanimous consent that the Senate stand in adjournment under the previous order.

There being no objection, the Senate, at 7:52 p.m., adjourned until Wednesday, January 26, 2005, at 9:30 a.m.

**HOUSE OF REPRESENTATIVES—Tuesday, January 25, 2005**

The House met at 2 p.m.

The Chaplain, the Reverend Daniel P. Coughlin, offered the following prayer:

As we begin this regular session of the 109th Congress, the words of Deuteronomy demand our attention and spring into action the solemn oath sworn by Members of this Chamber to uphold the Constitution and serve God's people.

"Today you are making an agreement with the Lord: He is to be your God and you are to walk in His ways and observe His statutes, commandments and decrees, and to hearken to His voice.

"And today the Lord is making this agreement with you. You are to be a people especially His own, as He promised you; and provided you keep all His commandments, He will then raise you high in praise and renown and glory above all other nations He had made, and you will be a people sacred to the Lord your God."

Let the people say: Amen. Amen.

**THE JOURNAL**

The SPEAKER. The Chair has examined the Journal of the last day's proceedings and announces to the House his approval thereof.

Pursuant to clause 1, rule I, the Journal stands approved.

**PLEDGE OF ALLEGIANCE**

The SPEAKER. Will the gentleman from Texas (Mr. CUELLAR) come forward and lead the House in the Pledge of Allegiance.

Mr. CUELLAR led the Pledge of Allegiance as follows:

I pledge allegiance to the Flag of the United States of America, and to the Republic for which it stands, one nation under God, indivisible, with liberty and justice for all.

**COMMUNICATION FROM THE CLERK OF THE HOUSE**

The SPEAKER laid before the House the following communication from the Clerk of the House of Representatives:

WASHINGTON, DC,  
January 25, 2005.

Hon. J. DENNIS HASTERT,  
The Speaker, House of Representatives,  
Washington, DC.

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, the Clerk received the following message from the Secretary of the Senate on January 25, 2005 at 9:07 a.m.:

That the Senate passed S. Res. 7.

Appointments:  
Senate National Security Working Group;  
Commission on Security and Cooperation in Europe.

With best wishes, I am  
Sincerely,

JEFF TRANDAHL,  
Clerk of the House.

**HONORING THE LAKEVILLE HIGH SCHOOL MARCHING BAND**

(Mr. KLINE asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. KLINE. Mr. Speaker, I rise today to recognize the efforts of a talented group of young men and women from my hometown of Lakeville, Minnesota.

Over 300 members of the Lakeville High School Panther Band made all Minnesotans proud with their outstanding performance last week in the Presidential Inaugural Parade. The skill and enthusiasm demonstrated by these 10th- through 12th-graders reflected well upon their director, Nathan Earp, and the families, teachers and fellow students who support them.

As a neighbor and a fan of the Marching Panthers, I was proud to watch them go by, and I am proud to pay tribute to them today.

**HONORING THE OUTSTANDING CONTRIBUTIONS OF JOSEPH A. SCOTT, JR.**

(Mr. CUELLAR asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. CUELLAR. Mr. Speaker, I rise today to honor the outstanding contributions of Joseph A. Scott, Jr., and to acknowledge a scholarship fund in his name recognizing his exceptional years of service to the people of San Antonio.

Joe paved the way for others and became the first African American in San Antonio to become a licensed insurance agent. He then went on to found World Technical Services, providing jobs for the disabled and those conquering substance abuse. He most recently served as a cofounder of the New Covenant Baptist Church.

Joe has also played an integral role in San Antonio politics, working closely with former President Lyndon B. Johnson, former mayor and HUD Secretary Henry Cisneros and the late Congressman Frank Tejeda.

Mr. Speaker, I am proud to have this opportunity to recognize the many ac-

complishments of Mr. Joseph A. Scott, Jr.

**COMMENDING ERSKINE COLLEGE**

(Mr. WILSON of South Carolina asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. WILSON of South Carolina. Mr. Speaker, I rise today to recognize Erskine College, the oldest 4-year, church-related college in South Carolina, which was founded by the Associate Reformed Presbyterian Church.

For over 106 years, Erskine's faculty and staff have created an environment of excellence, where students are taught to incorporate their first-class education and good moral values into their day-to-day lives as members of society.

Recently, the Erskine Seminary announced the opening of a new campus in partnership with the First Presbyterian Church in Columbia, which my family has attended for six generations. As well, Erskine Seminary trains our U.S. Army Medcom Chaplains at Fort Sam Houston.

Finally, I would like to commend President John Carson, working with Board of Trustees Chairman John Moore, for his strong leadership and vision throughout his 7 years at Erskine. Because of President Carson's efforts, the school has reported record increases in enrollment for both the college and the seminary. When he steps down from his post in June, he can leave with the confidence that Erskine is better because of his service.

In conclusion, may God bless our troops, and we will never forget September 11.

**CONGRATULATING THE IRAQI PEOPLE ON HOLDING ELECTIONS JANUARY 30**

(Ms. GINNY BROWN-WAITE of Florida asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. GINNY BROWN-WAITE of Florida. Mr. Speaker, I rise today to speak about the upcoming Iraqi national elections on Saturday, January 30, and to congratulate the millions of brave Iraqi citizens who plan on voting in their first free election.

After suffering for decades under Saddam Hussein's brutal regime, the Iraqi people finally have an opportunity to form a representative government that truly reflects the will of the

□ This symbol represents the time of day during the House proceedings, e.g., □ 1407 is 2:07 p.m.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

Iraqi nation. Despite ongoing pockets of violence in a few Iraqi cities, it is clear that millions of Iraqis will finally be able to shape their own futures by expressing and exercising their right to vote.

Mr. Speaker, this will truly be a national election that Iraq and the rest of the Middle East can and should be proud of. More than 14.3 million Iraqi citizens have registered to vote. More than 190 political parties will be on the ballot, encompassing almost 19,000 Iraqi citizens standing for election. Finally and most importantly, nearly 80 percent of Iraqis say that they will vote, even in the face of threatened violence from the terrorist insurgency.

Mr. Speaker, these are fantastic statistics.

#### THE NEGATIVE EFFECTS OF SOCIAL SECURITY PRIVATIZATION ON WOMEN

(Ms. SOLIS asked and was given permission to address the House for 1 minute and to revise and extend her remarks.)

Ms. SOLIS. Mr. Speaker, I rise today to represent the millions of American women who would be disproportionately hurt by privatizing Social Security.

First of all, women on average earn less than men. Full-time working women still receive only 73 cents to every dollar earned by a man. This means that women count on Social Security's progressive benefits structure as their primary retirement income more than men.

Women make up about 60 percent of Social Security beneficiaries, and on average live 6 to 8 years longer, so their savings run out sooner.

In my district, there are more than 10,700 households headed by women who are the guardians of their families. The average income in my district is about \$41,000, and Social Security assures economic stability for women retirees. At the end of 2003, women's average monthly retirement benefit in my district was about \$798, and the men's average benefit was about \$1,039.

The gender disparities mean we must fight to protect women. Let us not call Social Security a crisis. Let us fix it so that everybody is treated equally and so that benefits are stabilized.

#### TROOP STRENGTH

(Mr. BLUNT asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. BLUNT. Mr. Speaker, I rise today to talk for a minute about the importance of maintaining America's all-volunteer military in order to fight and win the global war on terror.

That military is very dependent on the integrated Armed Forces, our

guardsmen and Reserves who are available to us at what I think should be times of crisis or need.

I would like to place before the House today six guidelines that I intend to use as we move forward toward looking at our decisions on military preparedness.

The first of those points is simply to maintain our commitment to a fully integrated force.

Number two, to challenge the administration to allocate resources in a manner that ensures that our soldiers, sailors, airmen and marines are well-equipped and well-funded.

Number three, achieve the right size of force.

Number four, establish the right mix of force.

Number five, retain the force by doing those things necessary for relieving the burden on soldiers and their families.

Number six, preserve the long-term dominance of America's fighting force.

Mr. Speaker, we have no greater responsibility than to provide for our national defense. The Founders of our government stated this very clearly in the Preamble to our Constitution. We must continue to maintain that constitutional commitment.

#### REBUILDING SOCIETY WITH TRUE RESPECT FOR WOMEN AND THE BEAUTIFUL GIFT OF LIFE

(Mr. FORTENBERRY asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. FORTENBERRY. Mr. Speaker, yesterday tens of thousands of people came to Washington to peacefully stand for life.

I am particularly encouraged, Mr. Speaker, by the multitudes of young people who came and who, despite a culture of death that rages around them, have courageously challenged the judgment of the Supreme Court, showing us that we can be a country of life-giving love, even for those in the most difficult situations.

These young people are saying that abortion is a fundamental injustice against women and their unborn children; that abortion has caused a deep wound in the soul of the country, resulting in untold grief and violence.

These young people are saying that women deserve better, especially those who may feel coerced into abortion. They are the compassionate voices for so many of us in need of healing.

Mr. Speaker, these young people have given me hope that we can rebuild our society with true respect for women and the beautiful gift of life.

#### HONORING MONSIGNOR IGNATIUS McDERMOTT

(Mr. DAVIS of Illinois asked and was given permission to address the House

for 1 minute and to revise and extend his remarks.)

Mr. DAVIS of Illinois. Mr. Speaker, during the period when we were away, the Nation lost one of my favorite people, Father Ignatius McDermott, better known as Father Mac.

Father Mac was a Catholic priest who, when Chicago had an area known as Skid Row, used to walk among the men who were basically alcoholics, out of work, and would minister to them at night, and became known as the Skid Row Priest.

Later on he founded Haymarket Center, which has become one of the most effective substance abuse treatment centers in the country today. Father Mac worked right up to the moment when he gave his last measure of life.

Mr. Speaker, I commend him for his work and for his efforts. There are thousands who are living rejuvenated lives because of the work of Father Mac.

We thank you, Father Mac.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. SHIMKUS). Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings today on motions to suspend the rules on which a recorded vote of the yeas and nays are ordered or on which the vote is objected to under clause 8 of rule XX.

Record votes on postponed questions will be taken after 6:30 p.m. today.

#### CONGRATULATING PEOPLE OF UKRAINE FOR DEMOCRATIC, TRANSPARENT AND FAIR RUN-OFF PRESIDENTIAL ELECTION

Mr. HYDE. Mr. Speaker, I move to suspend the rules and agree to the concurrent resolution (H. Con. Res. 16) congratulating the people of Ukraine for conducting a democratic, transparent, and fair runoff Presidential election on December 26, 2004, and congratulating Victor Yushchenko on his election as President of Ukraine and his commitment to democracy and reform, as amended.

The Clerk read as follows:

H. CON. RES. 16

Whereas the establishment of a democratic, transparent, and fair election process for the 2004 presidential election in Ukraine and of a genuinely democratic political system have been prerequisites for that country's full integration into the international community of democracies;

Whereas the Government of Ukraine has accepted numerous specific commitments governing the conduct of elections as a participating State of the Organization for Security and Cooperation in Europe (OSCE);

Whereas the election of Ukraine's next president was seen as an unambiguous test of the extent of the Ukrainian authorities' commitment to implement these standards and build a democratic society based on free elections and the rule of law;

Whereas a genuinely free and fair election requires government and public authorities to ensure that candidates and political parties enjoy equal treatment before the law and that government resources are not employed to the advantage of individual candidates or political parties;

Whereas a genuinely free and fair election requires the full transparency of laws and regulations governing elections, multiparty representation on election commissions, and unobstructed access by candidates, political parties, and domestic and international observers to all election procedures, including voting and vote-counting in all areas of the country;

Whereas efforts by national and local officials and others acting at the behest of such officials to impose obstacles to free assembly, free speech, and a free and fair political campaign took place throughout Ukraine during the entire 2004 presidential election campaign without condemnation or remedial action by the Government of Ukraine;

Whereas on October 31, 2004, Ukraine held the first round of its presidential election and on November 21, 2004, Ukraine held a runoff presidential election between the two leading candidates, Prime Minister Viktor Yanukovich and opposition leader Viktor Yushchenko;

Whereas a consensus of Ukrainian and international election observers determined that the runoff election did not meet a considerable number of international standards for democratic elections, and these observers specifically declared that state resources were abused in support of Viktor Yanukovich, and that illegal voting by absentee ballot, multiple voting, assaults on electoral observers and journalists, and the use of counterfeit ballots were widespread;

Whereas following the runoff presidential election on November 21, 2004, tens of thousands of Ukrainian citizens engaged in peaceful demonstrations in Kiev and elsewhere to protest the unfair election and the declaration by the Ukrainian Central Election Commission that Viktor Yanukovich had won a majority of the votes;

Whereas the Ukrainian Supreme Court blocked the publication of the official runoff election results thus preventing the inauguration of the next president of Ukraine until the Supreme Court examined the reports of voter fraud;

Whereas on November 27, 2004, the Parliament of Ukraine passed a resolution declaring that there were violations of law during the runoff presidential election on November 21, 2004, and that the results of this election did not reflect the will of the Ukrainian people;

Whereas on December 1, 2004, the Parliament of Ukraine passed a no confidence motion regarding the government of Prime Minister Viktor Yanukovich;

Whereas European mediators and current Ukrainian President Leonid Kuchma began discussions on December 1, 2004, to attempt to work out a resolution to the standoff between the supporters of both presidential candidates;

Whereas on December 3, 2004, the Ukrainian Supreme Court ruled that the runoff presidential election on November 21, 2004, was invalid and ordered a new presidential election to take place on December 26, 2004;

Whereas on December 8, 2004, the Parliament of Ukraine passed laws to reform the Ukrainian electoral process, including to reconstitute the Ukrainian Central Election Commission, and to close loopholes for fraud in preparation for a new presidential election;

Whereas on December 26, 2004, the people of Ukraine again went to the polls to elect the next president of Ukraine in what the consensus of domestic and international observers declared as a more democratic, transparent, and fair election process with fewer problems than the previous two rounds;

Whereas on January 10, 2005, the election victory of opposition leader Viktor Yushchenko was certified by the Ukrainian Central Election Commission; and

Whereas the runoff presidential election on December 26, 2004, signifies a turning point for Ukraine which offers new hope and opportunity to the people of Ukraine: Now, therefore, be it

*Resolved by the House of Representatives (the Senate concurring), That Congress—*

(1) commends the people and Government of Ukraine for their commitment to democracy and their determination to end the political crisis in that country in a peaceful and democratic manner;

(2) congratulates the people and Government of Ukraine for ensuring a free and fair runoff presidential election which represents the true choice of the Ukrainian people;

(3) congratulates Viktor Yushchenko on his election as President of Ukraine;

(4) applauds the Ukrainian presidential candidates, the European Union and other European representatives, and the United States Government for the role they played in helping to find a peaceful resolution of the crisis;

(5) acknowledges and welcomes the strong relationship formed between the United States and Ukraine and expresses its strong and continuing support for the efforts of the Ukrainian people and the new Government of Ukraine to establish a full democracy, the rule of law, and respect for human rights; and

(6) pledges its assistance to the strengthening of a fully free and open democratic system in Ukraine, the creation of a prosperous free market economy in Ukraine, the reaffirmation of Ukraine's independence and territorial sovereignty, and Ukraine's full integration into the international community of democracies.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Illinois (Mr. HYDE) and the gentleman from California (Mr. LANTOS) each will control 20 minutes.

The Chair recognizes the gentleman from Illinois (Mr. HYDE).

GENERAL LEAVE

Mr. HYDE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to revise and extend their remarks and include extraneous material on H. Con. Res. 16.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Illinois?

There was no objection.

□ 1415

Mr. HYDE. Mr. Speaker, I yield myself such time as I may consume.

I rise in support of H. Con. Res. 16 as amended regarding the presidential elections recently held in Ukraine. I want to thank the ranking Democrat member of the Committee on International Relations and others who have joined me in sponsoring this resolution.

This resolution has been amended to include a few clarifications of the original language.

No issue was judged to be more important to Ukraine's future standing with the West and its ability to become a full partner with the Euro-Atlantic community than the strength of its democracy. The presidential election represented a historic opportunity for the people of Ukraine to decide whether or not democracy can flourish in this important nation.

So important was the desire for a free, fair and transparent election that this House overwhelmingly passed a resolution regarding the election in October. Unfortunately, despite the assurance we received from the Government of Ukraine, the rhetoric did not meet the actions. The October 31 election and the November 21 runoff election were marred by serious irregularities. The highly charged second-round vote on November 21 met all of our worst expectations.

We all have read the media accounts of the election-day problems, and I will not repeat them here. The election was so compromised by open fraud that much of Ukraine's population took to the streets determined to preserve their liberties and prevent the installation of an illegitimate regime. Given the strength of that resistance and the near-universal condemnation of the election process by the international community, the once powerful government was forced to admit that the election over which it presided was fraudulent.

In the aftermath of this contested election, an extraordinary series of events took place in Ukraine which confirmed to many that Ukraine's democracy may have survived the effects of the election abuses and may have received new life.

The outpouring of public opposition to the faulty election process was beyond expectation. The thousands of demonstrators who flooded into the capital to protect the election outcome and to demand honest democracy even in the face of personal hardship were commendable. To their credit, the people of Ukraine spoke with determination that the will of the people would not be thwarted.

Ukrainian institutions such as the Parliament and the Supreme Court affirmed their commitment to the rule of law and took their responsibilities seriously in order to resolve this crisis.

Finally, the effort made by the European Union, Poland, Lithuania, joined by the United States to help broker a fair solution to the crisis, was a perfect example of how the transatlantic partnership is working.

As a result of the convergence of all these elements inside Ukraine, a new runoff election was held on December 26. Witnessed by thousands of international observers, this time the election was determined to be free and fair,



and Victor Yushchenko emerged as the new President-elect. This past Sunday he was inaugurated as the new President of Ukraine.

This resolution congratulates Victor Yushchenko on his election as President of Ukraine. It was a difficult struggle in which his campaign was denied fundamental rights, where he was the target of an assassination attempt and where his victory in the first runoff election was literally stolen from him by forces which could not accept defeat and were now not prepared to relinquish power.

The resolution also commends the people of Ukraine for the remarkable effort they made to ensure that democracy was carried out in their country and the true will of the people to elect the president of their choice was accomplished.

Mr. Speaker, rather than an external geopolitical struggle, events which took place in Ukraine between November 21 and December 26 were all about democracy, of freedom, of real, rather than declared, rights, as we heard Mr. Yushchenko explain, and the right of the people to freely and fairly choose their leaders.

The United States Congress attaches great importance to the success of Ukraine's continued transition to a democratic state, with strong institutions and a flourishing market economy. U.S. Government policy must remain focused on promoting and strengthening a stable, democratic, and prosperous Ukraine.

Today, through H. Con. Res. 16, we congratulate President Yushchenko. We commend the people of Ukraine for their commitment to democracy and to their nation and to their place in modern Europe. I urge passage of this resolution.

Mr. Speaker, I reserve the balance of my time.

Mr. LANTOS. Mr. Speaker, I yield myself such time as I might consume, and I rise in strong support of this resolution.

Mr. Speaker, all of us were excited and exhilarated as we were watching the Orange Revolution unfold in the streets of Kiev. And I want to congratulate my dear friend and the distinguished chairman of the Committee on International Relations for his leadership in presenting this resolution to the House.

Mr. Speaker, the bipartisan resolution before the House today congratulates Ukraine on having its first truly free and fair election since gaining its independence in 1991. These democratic elections are remarkable in the sense that they took place in a country which historically is closely tied to Russia, a country where, unfortunately, democracy has taken many huge steps backward over the past 4 years.

Mr. Speaker, I want to take this opportunity to express my admiration

and respect for the Ukrainian people who took to the streets last November. The unwillingness of the Ukrainian people to accept a fraudulent and manipulated election and, ultimately, their success in forcing new, fair, free, and open elections should inspire people committed to democracy throughout the world.

I hope that Ukraine's elections on December 26 will have lasting effects, not only on the future of Ukraine, but also on Ukraine's immediate neighbors: Georgia, Belarus, and Moldova, and on the autocratic regimes in Central Asia that are all slated to hold elections next year.

The peaceful and powerful democratic protests in Ukraine spurred the Ukrainian Parliament to fulfill its obligations as a legislature in a democracy and to dismiss the last government.

The protests sparked a rebellion among Ukraine's journalists and TV anchors who refused to be voices for government-concocted news. The judiciary in Ukraine has also found its noble and independent mission. We can only hope that the citizens of Russia and other former Soviet republics will act similarly in the months and years ahead.

Mr. Speaker, as we congratulate the citizens of Ukraine and consider the way forward for Ukraine, we must also acknowledge that the situation in Ukraine is still very complex and the success of the new government is very far from certain.

Mr. Yushchenko has a very small window of opportunity to pass the necessary reforms that will improve the lives of ordinary Ukrainians. The United States, the European Union, and multilateral organizations may be prepared to help Ukraine; but it is Mr. Yushchenko and his political allies in the government and in the Parliament who have to make the difficult choices to ensure that reforms are implemented.

It remains to be seen whether President Yushchenko will live up to the high expectations many of us in the West have for his presidency. I am pleased with his clean and noncorrupt political record, his willingness to take on the oligarchs, and his efforts to pass long overdue economic reforms; but I caution my colleagues on both sides of the aisle to remain vigilant so that the ugly remnants of the Ukrainian and Soviet past do not overwhelm what may be a promising future of democracy in the eastern part of Europe.

Mr. Speaker, among my concerns about the nature of the political forces in Ukraine today are a number of laws and executive decisions taken by the former president, Mr. Kuchma's lame duck government, which I think will hurt the Yushchenko presidency. The Kuchma government's decision to withdraw the Ukrainian contingent

from coalition troops in Iraq was an insult to the American people and to the Government of the United States which have done so much to help Ukraine to earn its freedom and stood by her people in this difficult time.

Today, I formally call upon President Yushchenko to reverse this ill-advised decision and, in so doing, firmly signal his desire for a strong relationship with the United States. What this new administration does with respect to its international commitments will be an important marker for its future relations with the United States, and it will undoubtedly affect Ukraine's ability to integrate into Atlantic institutions. Mr. Speaker, democracy bestows priceless privileges, but it also demands the acceptance of some burdensome responsibilities.

I urge my colleagues to support H. Con. Res. 16.

Mr. Speaker, I reserve the balance of my time.

Mr. HYDE. Mr. Speaker, I am pleased to yield such time as he may consume to the gentleman from New Jersey (Mr. SMITH), one of the leading battlers for human rights in Congress.

Mr. SMITH of New Jersey. Mr. Speaker, I thank the chairman, the gentleman from Illinois (Chairman HYDE), for his leadership on Ukraine and on so many other important human rights issues around the world. And for the resolution that he offered and gave us the opportunity to vote on in the latter part of last year, calling on the Ukrainian Government to respect the democracy process and to have a fair and free election which, thankfully, on the second go around, they indeed did.

I also want to thank Chairman HYDE for H. Con. Res. 16, which gives us as a body the opportunity to congratulate the people of Ukraine for conducting a democratic, transparent, and fair runoff election. The historic triumph of the Ukrainian people, Mr. Speaker, in what has come to be known around the world as the Orange Revolution, did not come about easily. There were many moments of uncertainty.

Congratulations to Victor Yushchenko on his election as Ukraine's president. President Yushchenko displayed remarkable personal courage and dignity as he led the struggle for democracy and freedom, despite the debilitating dioxin poisoning attempt on his life and numerous other attempts that were designed to thwart him. He deserves our admiration for his incredible persistence in carrying out the fight for Ukraine's democratic future.

Mr. Speaker, I chaired the Helsinki Commission during the last 2 years, and we followed very closely the developments in Ukraine. We ourselves tried to influence and to bring to light many of the problems associated with the run-up to the election and the first

election which thankfully was nullified. In various statements and speeches leading up to that election, and in hearings of the commission we noted that this election when conducted freely and fairly was perhaps the most important event in Ukraine since the restoration of independence.

□ 1430

Accordingly, we sent members of the commission staff to Ukraine to act as poll watchers to try to ensure that ballot stuffing and a myriad of devices used to steal an election did not happen.

I would also point out to my friends that in a remarkable display of people power, more than a million Ukrainians took to the streets of Kiev and elsewhere in a historic, peaceful and well-organized protest, a protest that caught the attention and the imagination of the world, and many people in dictatorships noted as well. This people power intention was to compel a second election. We got the run-off election, and thankfully, that was judged to be free and fair, and the outcome is beyond dispute.

With the stunning success of the Orange Revolution, Mr. Speaker, Ukraine is now firmly on the path to fulfill its quest to become a thriving democracy in which human rights are honored and the rule of law prevails. The model of Putin's Russia or Lukashenka's Belarus have been rejected resolutely by the Ukrainian people. Ukraine has made its choice for democracy and freedom and for integration with the Euro-Atlantic community versus reintegration with Eurasia, with all of the implications of that choice for Ukraine's independence and its freedom.

Mr. Speaker, throughout much of the 20th century, the Ukrainian people were the victims of unspeakable suffering, most notably the genocidal Ukrainian famine of the early 1930s, perpetrated by brutal dictatorships and various invaders. Toward the end of that century, the promise of renewed independence, for which so many had sacrificed, at long last came to fruition. The Orange Revolution and the victory of Viktor Yushchenko have brought Ukraine its freedom and, despite the formidable challenges that lie ahead, the true promise of a bright future.

Mr. Speaker, finally, while listening to President Bush's inaugural address, I could not help but think of the recent events in Ukraine as a powerful example of what he called, and I quote him, "one force of history that can break the reign of hatred and resentment, and expose the pretensions of tyrants, and reward the hopes of the decent and tolerant people, and that is the force of human freedom." We have seen, Mr. Speaker, this happen in Ukraine, and we must stand ready to offer our help

and support and assistance to President Yushchenko and the Ukrainian people as they consolidate their free, democratic future.

I thank my good friend for this resolution, for his great leadership, and for my good friends, the gentleman from Maryland (Mr. CARDIN) on the Helsinki Commission, and the gentleman from California (Mr. LANTOS), the ranking member. We are united as a Congress on this very important issue.

Mr. LANTOS. Mr. Speaker, I am delighted to yield 3 minutes to the gentleman from Illinois (Mr. DAVIS), my good friend and our distinguished colleague.

Mr. DAVIS of Illinois. Mr. Speaker, I want to thank the gentleman from California for yielding me time.

Mr. Speaker, I represent an area in Chicago known as Ukrainian Village, and last fall, I was privileged to visit Ukraine with my friends from the Self-Reliance Credit Union to celebrate Ukrainian independence and to assist with the development of credit unions in that country.

I left impressed with the passion and commitment of the people of the Ukraine to the development of democracy in their homeland. They have been rewarded with a massive victory for their notions of the democratic process.

I congratulate President Yushchenko on his election as President of Ukraine and commend all of the diverse forces who assisted in bringing about this triumph of the democratic process.

Ukraine is emerging as a vigorous and forward-looking member of the European community, recognized for stepping away from nuclear weapons, and acknowledged for a flourishing, developing economy.

I trust that relations between the Ukraine and the United States will continue to strengthen. The elections in the Ukraine mark a kind of fork in the road for U.S. foreign policy. We can move down the road toward mutually beneficial relations with Russia and all of the former Soviet republics and allies in Eastern Europe, or we can return to the kind of relationships which characterized the Cold War.

I believe our choice ought to be clear: strong and peaceful relationships, rejecting all interference in the internal affairs of other states; mutually beneficial relationships based on fair trade; strict observance of international law; cultural and scientific cooperation; and people-to-people interaction.

Again, Mr. Speaker, I commend the people of the Ukraine for demonstrating what democracy can and should really mean, and that is rule by the people.

Mr. LANTOS. Mr. Speaker, I am delighted to yield 2 minutes to the gentleman from Maryland (Mr. CARDIN), the distinguished leader on the Democratic side of the Helsinki Commission.

Mr. CARDIN. Mr. Speaker, I want to thank the gentleman from California (Mr. LANTOS) and the gentleman from Illinois (Mr. HYDE) for their leadership on bringing this resolution forward. It is a very important moment in the history of the Ukraine.

I also want to congratulate my colleague, the gentleman from New Jersey (Mr. SMITH) for his leadership on the Helsinki Commission that has consistently raised the issue of fair and transparent elections among the member states for the Organization of Security and Cooperation in Europe.

I want to congratulate Viktor Yushchenko and the people of the Ukraine on the fair and transparent run-off elections on December 26. What is very noteworthy is just 5 weeks earlier, that country had a run-off election that was marked by widespread fraud.

After that election on November 21, something happened in the Ukraine. The spirit of democracy that we have seen in so many of the former republics of the Soviet Union finally made its way to the Ukraine. The support from the United States was instrumental in bringing about a change in the Ukraine. The support within the OSCE in insisting that its member states comply with requirements of the fair and transparent elections also helped. The will of the people prevailed.

All of us remember what happened in Independence Square in Kiev known as the Orange Revolution. It gave strength to their country to seek freedom and fair elections. It gave strength to their institutions, and on December 3, the Supreme Court ruled the November 21 election invalid.

Now the Ukraine has followed the lead of the former Soviet republic Georgia in their Revolution of Roses to bring about a fair election process, but, Mr. Speaker, there is a hard task ahead. They have to overcome the dual legacy of corruption and disregard for the rule of law.

I know I speak for every person of this Chamber that if Ukraine follows the path of democracy and respect for human rights, as they showed in this past election, they will have this body, they will have this Nation on their side as they fight to develop a democratic system within their country.

I applaud this resolution. I strongly support it. I urge my colleagues to support it.

Mr. SCHIFF. Mr. Speaker, I rise in support of H. Con. Res. 16, regarding the recent elections in Ukraine, and President Victor Yushchenko's victory.

Today, America looks upon a world very different from that which existed less than twenty years ago. Where once millions of people were trapped under the heels of tyrants, they now are enjoying the liberties we fought for more than two centuries ago. Our former rivals have become allies in the fight for freedom and democracy. The most recent example of

this comes from Ukraine, where a drawn-out election has produced a new leadership for the citizens of this former Soviet Republic.

In Ukraine, the will of the people proved stronger than threats and oppression, as tens of thousands of young Ukrainians took to the streets to protest fraudulent elections. Ultimately, they were heard, and Victor Yushchenko was elected to be their President.

These elections are a triumphant accomplishment for the people of Ukraine, but by no means do they guarantee freedom. The struggle for liberty is a constant one, and in order for Ukrainians to fully realize their dream for representation, the new government of President Victor Yushchenko must rid the country of the corruption that has plagued it for so long. If this can be done, Ukraine will be able to realize a bright and productive future.

When I visited Ukraine in December, I met some of the people who made it possible to overturn the fraudulent elections. It is hard to express how inspiring it was to see the pride and dedication that those young people exhibited. I can only hope that these qualities can find a home in the hearts of the young people in other societies and fuel the desire for freedom around the globe.

I also met with the physician who diagnosed President Yushchenko with dioxin poisoning, after his face was so badly distorted by what appears to have been an effort to kill him and the reforms he represents. The symbolism behind this man's struggle is hard to ignore. Parallels can be drawn between the desperate grasps for dwindling power by others who have ruled without consent, and the cowardly poisoning of this remarkable man. President Yushchenko also represents the strength and inevitability of freedom itself. Rather than surrender, he drove forward, both for his supporters and for his country.

Through its "Orange Revolution," Ukraine has shown the world the strength and courage of its people. With its well educated workforce and bountiful natural resources, the country is poised for a prosperous future. President Yushchenko has expressed his desire for his country to join NATO and the European Union. The United States should support Ukraine's desire to fully join the west. At the same time, we must work to reassure Russia that a Ukraine that is fully integrated into Euro-Atlantic institutions is not a threat, but instead represents a more stable neighbor and a potential future for Russia itself.

Mr. LEVIN. Mr. Speaker, I rise today to offer my full support as a cosponsor to this resolution, congratulating the Ukrainian people for their role in ensuring a fair and free election on December 26, and congratulating Viktor Yushchenko for his perseverance in winning the presidency.

Democracy in Ukraine has come a long way in a very short time. The Orange Revolution, as it has been called, will be remembered as a historic milestone. This revolution succeeded through the peaceful efforts of the Ukrainian people standing up for democracy and genuine liberty for their country.

Hundreds of thousands of Mr. Yushchenko's supporters, many wearing the orange color of his political party, poured into the streets of Kiev and blocked entrances to government buildings to protest a rigged vote and demand

the Ukrainian Supreme Court invalidate the election results.

It was stirring to watch these men, women and children brave the bitter cold and snow in Independence Square and throughout the country, demanding to have their voices heard and their just demands met, namely, free and fair elections.

Here in Washington, I was proud to stand with nearly 1,500 Ukrainian-Americans from around the country on the day before Thanksgiving at a demonstration in front of Ukraine's embassy to demand that the will of the voters of Ukraine be upheld in that nation's presidential election. We gathered together in the rain just as the AP Wire announced that Ukraine's Election Commission had grievously certified the election of Viktor Yanukovich. Ukraine has come such a long way since then.

The United States stood with the hundreds of thousands of Ukrainians demonstrating for democracy, and made clear that Mr. Yanukovich must not be recognized as president. The U.S. must continue to stand with the people of Ukraine and strengthen the relationship that has formed between our nations.

I have joined the other co-chairs of the Congressional Ukrainian Caucus in writing to Speaker HASTERT asking him to invite President Yushchenko to address a joint session of Congress. This should only be the next step. The U.S. must remain committed to assist Ukraine establish a full democracy and create a prosperous free market economy.

Mr. Speaker, I urge all my colleagues to vote in favor of House Concurrent Resolution 16.

Mr. CROWLEY. Mr. Speaker, I rise today in strong support of the resolution offered by my Chairman, the gentleman from Illinois, Mr. HYDE, congratulating the people of Ukraine for the fair and free election of a new President.

I also commend and congratulate President Victor A. Yushchenko for his victory—and more importantly, his determination to see fair and free elections in this fledgling democracy.

The world watched this race unfold—the poisoning of the democratic candidate, a stolen victory, and marches in the street by people hungry for freedom and for a better future for their children.

The world witnessed true passion. We witnessed people expressing themselves and their will to live freely and democratically. We witnessed people determined to take charge of their nation's destiny and risk all to do so. We witnessed young and old, families and students, camping outdoors in the blistering Ukrainian cold to protest against a sham victory and demand true elections. What we witnessed was true everyday heroism.

While we, the people of the world, witnessed victory—the people of Ukraine lived it, by forcing it. By rejecting tyranny and corruption and demanding equality and freedom, they brought about peaceful democratic regime change.

And at the inaugural, an inspiring historical event itself, we saw the symbolic break with the past and a nation's hopes soar, as President Yushchenko released a dove—a symbol of peace—into the air to fly free. This dove rose into the sky much like the hopes of this newly free people, united for a better nation for themselves and their families.

President Yushchenko represents the continued peaceful demand by people on every continent for self-governance and free market principles.

Mr. Speaker, I am pleased to join with my colleagues, and so many of my constituents, including Emil Eisdorfer of the Bronx, New York in welcoming President Yushchenko. I welcome the people of Ukraine into the family of democratic and free nations.

Mr. HOYER. Mr. Speaker, I want to thank the Chairman (Mr. HYDE) and the Ranking Member (Mr. LANTOS) for bringing this important legislation to the Floor today.

As the former Chairman and Ranking Democrat on the Helsinki Commission, I was honored to advocate for the basic human rights of dissidents in the former Soviet Union, including in Ukraine, and know well their commitment to freedom and democracy.

And today, as this legislation recognizes, the people of Ukraine have achieved their long sought goal and under the leadership of their new President, Viktor Yushchenko, and today are moving forward with a spirit of optimism and hope.

Over the last several months, the people of Ukraine have weathered nothing short of political crisis.

The November 21st presidential runoff between then-Prime Minister Viktor Yanukovich and President Yushchenko, who was then the opposition leader, was racked by voting irregularities and illegalities.

Ukrainian and international observers both determined that state resources were abused in support of Prime Minister Yanukovich, who "won" that runoff. There was illegal voting by absentee ballot, multiple voting, assaults on election observers and the use of counterfeit ballots.

Ukrainian citizens bravely engaged in peaceful demonstrations, the Parliament passed a resolution declaring that there were violations of law during the runoff, and it passed a resolution expressing no confidence in the government of Prime Minister Yanukovich.

Then, the Ukrainian Supreme Court declared the runoff invalid and ordered a new presidential election on December 26th.

As all the world watched, the people of Ukraine elected Victor Yushchenko as their President by a clear margin.

Mr. Speaker, I specifically want to note the great personal courage of President Yushchenko, who was poisoned by dioxin in late summer. He also has shown maturity and leadership throughout this political crisis.

In fact, yesterday, on his first full day in office, President Yushchenko visited Russian President Putin in Moscow, who had openly backed Mr. Yankukovich.

The new President's leadership, as well as the people of Ukraine's commitment to democracy, bodes well for this nation. And I join my colleagues in congratulating them on this accomplishment.

Ms. SLAUGHTER. Mr. Speaker, I rise today to congratulate Viktor A. Yushchenko on being sworn in as the President of Ukraine on January 23, 2005. After enduring personal hardships, President Yushchenko enters office as powerful symbol of victory over tyranny. His inauguration ends a bitter chapter in Ukraine's history and paves the way for the country to

become a democratic leader in the former Soviet Union.

As a founding member and former Co-Chair of the Congressional Ukrainian Caucus, I have regularly spoken out in favor of a democratic Ukraine. In 2002, I introduced a resolution urging the Government of Ukraine to ensure a democratic, transparent, and fair election process leading up to the March 2002 parliamentary elections. This resolution passed overwhelmingly and let the Ukrainian government know that the U.S. would not simply rubber-stamp aid to the Ukraine without also considering the serious issues involved in Ukraine's democratic development.

Unfortunately Mr. Speaker, the former Ukrainian government continued to turn a blind-eye to the international community's insistence on truly democratic elections. The November 21 runoff presidential race was plagued by voter fraud, intimidation, and widespread use of counterfeit ballots. However, a truly significant event occurred after Viktor Yushchenko's opponent was initially declared the winner. Thousands of Ukrainians took to the streets in protest, surrounding the government buildings and refusing to leave until a new and fair election was announced. Their faith and determination was signified by the donning of orange scarves, and came to be known as the Orange Revolution. It was instrumental in forcing the Ukrainian government to hold new elections on December 26, which Yushchenko won handily. I want to commend the Ukrainian people for their commitment to ending their political crisis in a peaceful and democratic way.

The United States Congress stands ready to work with President Yushchenko as he undertakes the political and economic reforms necessary to bring about a bright future for Ukraine. I am hopeful, Mr. Speaker, that President Bush will soon invite President Yushchenko to Washington so that Congress can congratulate him and hear firsthand his vision for bringing about a reformed Ukraine dedicated to freedom and justice.

Mr. BURTON of Indiana. Mr. Speaker, I was regrettably delayed in my return to Washington, DC, and therefore unable to be on the House Floor for rollcall votes 8 and 9.

Had I been here I would have voted "aye" for rollcall vote 8, on H. Con. Res. 16—Congratulating the people of the Ukraine for conducting a democratic, transparent, and fair runoff presidential election on December 26, 2004, and congratulating Victor Yushchenko on his election as President of Ukraine and his commitment to democracy and reform.

The voice of the Ukrainian people spoke loudly on December 26th as Ukrainians united and re-affirmed their commitment to reform, democracy, and further Trans-Atlantic cooperation with their selection of Mr. Yushchenko as President. The peaceful, orange-clad demonstrators who rallied throughout Ukraine and helped achieve this historic moment should be an inspiration to all of us. And Mr. Yushchenko's peaceful inauguration, and smooth transition to power, displays yet another positive sign for a bright future for the Ukrainians and sets an exceptional example of the power of freedom and democracy for the entire region.

As a senior Member of the House International Relations Committee, I extend my

personal congratulations to Mr. Yushchenko and wish him all the best as he works to bring Ukraine into the community of democratic nations. As freedom and democracy descends on Ukraine, I hope that their peaceful transition to a modern democratic country will serve as a further catalyst for the growing international movement to bring liberty to all peoples of the world that still suffer in the shadows of tyranny and dictatorship.

Mr. LANTOS. Mr. Speaker, we have no further requests for time, and I yield back the balance of our time.

Mr. HYDE. Mr. Speaker, I have no further requests for time, and I, too, yield back the balance of my time.

The SPEAKER pro tempore (Mr. SHIMKUS). The question is on the motion offered by the gentleman from Illinois (Mr. HYDE) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 16, as amended. The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds of those present have voted in the affirmative.

Mr. LANTOS. Mr. Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the Chair's prior announcement, further proceedings on this motion will be postponed.

#### COMMENDING COUNTRIES AND ORGANIZATIONS FOR MARKING 60TH ANNIVERSARY OF LIBERATION OF AUSCHWITZ

Mr. HYDE. Mr. Speaker, I move to suspend the rules and agree to the resolution (H. Res. 39) commending countries and organizations for marking the 60th anniversary of the liberation of Auschwitz and urging a strengthening of the fight against racism, intolerance, bigotry, prejudice, discrimination, and anti-Semitism.

The Clerk read as follows:

H. RES. 39

Whereas on January 27, 1945, the Nazi concentration camp at Auschwitz, including Birkenau and other related camps near the Polish city of Oswiecim, was liberated by elements of the Soviet Army under the command of Field Marshal Ivan Konev;

Whereas, according to the United States Holocaust Memorial Museum, at a minimum 1,300,000 people were deported to Auschwitz between 1940 and 1945, and of these, at least 1,100,000 were murdered at that camp;

Whereas an estimated 6,000,000 Jews, more than 60 percent of the pre-World War II Jewish population of Europe, were murdered by the Nazis and their collaborators at Auschwitz and elsewhere in Europe;

Whereas in addition, hundreds of thousands of civilians of Polish, Roma, and other nationalities, including in particular handicapped and retarded individuals, homosexuals, political, intellectual, labor, and religious leaders, all of whom the Nazis considered "undesirable", as well as Soviet and other prisoners of war, perished at Auschwitz and elsewhere in Europe;

Whereas the complex of concentration and death camps at Auschwitz has come to symbolize the brutality and inhumanity of the Holocaust;

Whereas on January 24, 2005, the United Nations General Assembly, in response to a resolution proposed by Australia, Canada, New Zealand, Russia, the United States, and the European Union, convened its first-ever special session marking the liberation of Auschwitz and other concentration camps on the 60th anniversary of that event;

Whereas on January 27, 2005, the Government of Poland will host a state ceremony at Auschwitz/Oswiecim, Poland, to mark the anniversary of the liberation of the camps in which the Presidents of Israel, Germany, Poland, and Russia, and the Vice President of the United States, and leaders of many other countries will participate;

Whereas January 27 of each year is the official Holocaust Memorial Day in many European countries, including Denmark, Estonia, Germany, Greece, Italy, Sweden, and the United Kingdom, and has been designated by Israel as a National Day to Combat Anti-Semitism; and

Whereas the Department of State in the Report on Global Anti-Semitism transmitted to Congress in December 2004 noted that "anti-Semitism in Europe increased significantly in recent years", "Holocaust denial and Holocaust minimization efforts" have found increasingly overt acceptance in a number of Middle Eastern countries, and anti-Semitism has appeared "in countries where historically or currently there are few or even no Jews": Now, therefore, be it

*Resolved*, That the House of Representatives—

(1) recalls with gratitude the sacrifices made by Allied soldiers, as well as partisans and underground fighters, whose service and dedication resulted in the defeat of the Nazi regime and the liberation of Auschwitz and other concentration camps during World War II;

(2) expresses gratitude to those individuals and organizations that assisted and cared for the survivors of Nazi brutality and helped those survivors establish new lives;

(3) commends those countries that are marking the 60th anniversary of the liberation of Auschwitz, as well as the United Nations General Assembly and other international organizations, for honoring the victims of the Holocaust and using this tragic anniversary to increase awareness of the Holocaust;

(4) urges all countries and peoples to strengthen their efforts to fight against racism, intolerance, bigotry, prejudice, discrimination, and anti-Semitism; and

(5) urges governments and educators throughout the world to teach the lessons of the Holocaust in order that future generations will understand that racial, ethnic, and religious intolerance and prejudice can lead to the genocide carried out in camps such as Auschwitz.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from Illinois (Mr. HYDE) and the gentleman from California (Mr. LANTOS) each will control 20 minutes.

The Chair recognizes the gentleman from Illinois (Mr. HYDE).

GENERAL LEAVE

Mr. HYDE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days within which to

revise and extend their remarks and include extraneous material on H. Res. 39, the resolution under consideration.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Illinois?

There was no objection.

Mr. HYDE. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, it is, of course, difficult to describe the horrors of the death camp at Auschwitz, the 60th anniversary of whose liberation occurs this week. One wonders if it is even appropriate to try. A commemorative reading widely used in the Jewish community suggests refraining "from dwelling on the deeds of evil ones lest we defame the image of God in which man was created."

Rather, it is better when marking this anniversary to allow ourselves to be directed forward, to be more inspired by a recollection of the liberation of the camps and heroic deeds of combat and resistance that eventually defeated the Nazis than we are repulsed by the Nazis' deeds.

This pending resolution is drafted by my esteemed colleague, the gentleman from California (Mr. LANTOS), the ranking Democratic member of our committee, and it expresses sentiments that I trust are widely shared in the House:

That we recognize that we should fight against racism, intolerance, bigotry, prejudice, discrimination and anti-Semitism which, if unchecked, can lead to mass murder;

That we thank the liberators of the camps and those who cared for the survivors of the Nazi death machine;

And that we commend those states which now, at last, are willing to recognize an anniversary of the liberation of the camps in a body such as the United Nations General Assembly.

The administration and the governments of the allies in World War II and of the European Union deserve our thanks for their efforts to arrange for a session of the U.N. General Assembly to commemorate this anniversary, and I also thank the U.N. Secretary General for his important, personal support for the special session and for his remarks yesterday.

Yesterday's U.N. meeting did not take place on January 27, the precise anniversary of the liberation of Auschwitz, because many of the leaders participating at the U.N. are traveling to Auschwitz for a special commemoration at that site, where well over a million souls perished.

I commend the President for asking Vice President CHENEY to lead the American delegation to that commemoration. The President demonstrated additional insight by naming Mrs. Lynne Cheney, as well as our friends, the gentleman from California (Mr. LANTOS) and his wife Annette Tillemann Lantos, both Holocaust sur-

vivors, among the other members of the delegation.

When the House passes this resolution, it will endow the delegation with a specific sense of the House for it to convey to the others participating in the commemoration at Auschwitz. I know that the entire delegation will represent the highest values of our Nation with great skill and sensitivity, and I wish them Godspeed on their mission.

Mr. Speaker, I reserve the balance of my time.

Mr. LANTOS. Mr. Speaker, I yield myself such time as I may consume.

First, I want to express my sincere thanks to my friend, the gentleman from Illinois (Mr. HYDE), the distinguished chairman of the Committee on International Relations, for his steadfast support for this important resolution and for the ideas and values on which it is based and for his efforts to bring it to the floor today. I also want to thank him for his powerful and moving statement.

Mr. Speaker, I spent yesterday at the General Assembly of the United Nations which met in extraordinary session to mark the 60th anniversary of the liberation of Auschwitz, one of the horror camps of Hitler, and I had the opportunity of meeting with delegates from scores of countries across the globe which came to New York to pay their tribute to innocent victims and the heroic liberators of Nazi death camps.

The special session had the strong support of my friend, United Nations Secretary General Kofi Annan. I should mention that there are 191 members of the United Nations, and for a long time, many of us have made special efforts to have all of them support the calling of this extraordinary session. Over 150 countries have responded in the affirmative, and I will put in the CONGRESSIONAL RECORD what I can only refer to as a roll call of shame and hatred of those who failed to recognize that 6 million innocent people were put to death by Hitler, and some countries have chosen not to pay honor to their memory and tribute to the heroic liberators of the death camps.

□ 1445

After a moment of silence in memory of the more than 6 million victims of Nazi brutality, delegates from nations around the world paid tribute to our and other allied troops who made ultimate sacrifices to defeat the Nazi regime and to liberate the innocent victims in these death camps. They also honored those who helped the survivors of Nazi brutality to return to civilized life and reaffirmed their commitment that such a nightmare will never again be repeated.

The General Assembly session marked the beginning of this week of solemn observances around the world

commemorating the unspeakable tragedy of the Holocaust. The final event will take place the day after tomorrow, January 27, at Auschwitz. The President of Poland, Aleksander Kwasniewski, will host an international assembly, including the President of Israel, President of Russia, and a host of other heads of state and government.

Vice President and Mrs. Cheney will lead the United States delegation on this occasion; and I am deeply honored that my wife, Annette, and I, along with Elie Wiesel, the conscience of the Holocaust, will be members of this delegation.

Mr. Speaker, this resolution today and the commemorative activities all this week are not merely remembering the horror of the distant past. Unfortunately, the memories of mankind are all too short and new generations have been born who cannot remember, and unfortunately have not been taught, about these horrors.

A recent survey reported that 63 percent of passersby on a street in Orlando, Florida, had no idea what Auschwitz was. A survey in Britain reported that 45 percent of the respondents had never heard of Auschwitz. We are all too familiar with the recent controversy over Prince Harry appearing at a party wearing a uniform with an arm band emblazoned with the Nazi swastika.

Mr. Speaker, the conditions that led to the Holocaust are still very much with us today. Just 3 weeks ago, as mandated by my legislation adopted by this body last fall, the Department of State submitted to us its first annual "Report on Global Anti-Semitism." Its findings, in the context of the commemoration of the 60th anniversary of the liberation of Auschwitz, were chilling: "Hatred of Jews is on the increase by hate mongers of all types; anti-Israel sentiment crosses the line between criticism of Israeli policies and anti-Semitism; Holocaust denial and Holocaust minimization find increasingly overt acceptance as sanctioned historical discourse in a number of Middle Eastern countries."

The report also identifies "the recent phenomenon of anti-Semitism appearing in countries where historically or currently there are no Jews."

Mr. Speaker, this chilling report and the shocking lack of knowledge about the Holocaust only reaffirm the importance of our resolution today and the importance of the educational events that are taking place in Auschwitz and elsewhere around the globe.

Our resolution calls for governments and teachers to use this occasion to speak to young people about the unspeakable brutality of the Holocaust: the gas chambers and all they imply. Not because we are remembering the past, but because it is vital to our own future that we remember why Auschwitz happened, why the horrors of the

Holocaust occurred, and why we must fight bigotry, intolerance, racism, and anti-Semitism in order to make the world safer and better and more civilized for our children and our grandchildren.

Yesterday, I had occasion at the United Nations to point out that genocides are not just matters of events of 60 years ago. In Cambodia, in Rwanda, and as we meet here today in Darfur, there is a genocide going on; and it is long overdue for all governments and all international organizations and all of us as individuals to take responsibility to terminate the ongoing nightmare. I urge all of my colleagues to support my resolution.

Mr. Speaker, I reserve the balance of my time.

Mr. HYDE. Mr. Speaker, I am very pleased to yield such time as he may consume to the distinguished gentleman from New Jersey (Mr. SMITH), and one of the leading crusaders for human rights.

Mr. SMITH of New Jersey. Mr. Speaker, I thank the distinguished chairman for yielding me this time and for his leadership on this resolution. I also want to thank the gentleman from California (Mr. LANTOS), who along with his wife is a survivor of the Holocaust. He is to be commended for his clear and unmistakable and nonambiguous condemnation of these horrific occurrences that occurred 60 years ago and before; and for his leadership today in Congress and around the world on behalf of the plight of Jews, who are still subjected to a gross anti-Semitism all over the world.

Mr. Speaker, perhaps no other single word evokes the horrors of the Holocaust as much as the name Auschwitz, the most notorious death camp in the history of humanity. On January 27, the Government of Poland will mark the liberation of that camp by the Soviet Army some 60 years ago. Leaders from across the globe, including our Vice President DICK CHENEY, will rightly and solemnly remember the victims of Auschwitz and the sacrifices of those who fought against Nazism.

This resolution, H. Res. 39, recognizes the 60th anniversary of the liberation of Auschwitz in German-occupied Poland. We also seek to strengthen the fight against racism, intolerance, bigotry, prejudice, discrimination, and anti-Semitism. The Congress of the United States joins those in Poland and elsewhere who are marking this solemn occasion.

I particularly support, Mr. Speaker, this resolution's call for education about what happened during the Holocaust in general and at Auschwitz in particular. At that single camp, an estimated 1.1 million men, women, and children were slaughtered. All in all, more than 60 percent of the pre-World War II Jewish population perished during the Holocaust. Others drawn into

the Nazi machinery of death included Poles, Roman and other nationalities, religious leaders and religious minorities, the mentally or physically handicapped individuals, those who were considered inferior by the Nazis. The lives of countless survivors were forever broken.

When Soviet troops entered Auschwitz, they found hundreds of thousands of men's suits, more than 800,000 women's suits, and more than 14,000 pounds of human hair, a silent and grim testimony to the magnitude of the crimes that had been committed there.

Mr. Speaker, throughout the last several years, the Helsinki Commission, which I chaired during the last 2 years, has tried to focus on this terrible rising tide of anti-Semitism that has been occurring throughout Europe, among the OSCE's 55 countries, and really throughout the world. I am very glad that the Global Anti-Semitism Awareness Act of 2004, which the gentleman from California (Mr. LANTOS), the gentleman from Illinois (Mr. HYDE), and I and Senator VOINOVICH and the gentleman from Maryland (Mr. CARDIN) all worked so hard to enact, now has given us its first installment, including a very comprehensive report, which the gentleman from California (Mr. LANTOS) just read from, and which I would like to make a part of the RECORD as well.

Members need to read this, Mr. Speaker. Anti-Semitism is on the rise, and it must be countered. A tourniquet must be put on this hate every time it reappears.

Mr. HOYER. Mr. Speaker, will the gentleman yield?

Mr. SMITH of New Jersey. I will be happy to yield to the gentleman from Maryland.

Mr. HOYER. Mr. Speaker, I thank the gentleman for yielding. First of all, I want to congratulate him on the extraordinary work he has done in leading the Commission on Security and Cooperation in Europe on behalf of the Congress and on behalf of the American people known as the Helsinki Commission. The gentleman from New Jersey (Mr. SMITH) has been a stalwart, steadfast, strong voice on behalf of making sure that we confront anti-Semitism; that we confront prejudice; that we confront hate; that we confront the adverse effects of all of those human emotions, and has been a strong voice within the Parliamentary Assembly of the Commission on Security and Cooperation in Europe dealing with this issue of anti-Semitism.

In fact, the gentleman from New Jersey and the gentleman from Maryland (Mr. CARDIN), and others, but primarily the gentleman from New Jersey and the gentleman from Maryland (Mr. CARDIN), have been responsible for the seminars that have been held in Europe raising the consciousness of all Europeans, as we need to raise the con-

sciousness of all Americans and all peoples of the world to be aware of the invidious, tragic, horrific consequences of prejudice and hate.

Mr. Speaker, I rise to congratulate the gentleman from New Jersey on his extraordinary leadership. He has been a giant in this effort, and I thank him.

Mr. SMITH of New Jersey. Mr. Speaker, reclaiming my time, I thank the distinguished Democrat whip for his very kind remarks; but note that this has been a very strong bipartisan effort, and he has been very much a part of that Parliamentary Assembly.

When we first began to raise this issue, one of the focuses we brought to bear on the Parliamentary Assembly was the importance of Holocaust education. And I would ask every American when they visit Washington to go down to the Holocaust Museum and walk through that museum. Look at the pictures of the people doing the hail to Hitler, the Hail Hitler salute. Seemingly normal, everyday people who, whether they knew it or not, were buying into this extermination campaign that is the most horrific in all of human history.

We would hope that when the Parliamentary Assembly comes to Washington in July that the 220-plus members of Parliaments from each of the countries will spend at least half a day going through the Holocaust Museum to remember so that the past does not become prologue.

I would also point out to my colleagues that my own sense of Holocaust remembrance and education began when I was a young teenager, and a man who used to visit a store right next to my family's sporting goods store who was a survivor himself. I will never forget when he rolled up his sleeve one day and showed us that tattooed mark, the number. He was one of the lucky ones, like our good friend and colleague, the gentleman from California (Mr. LANTOS), who survived this terrible time when hell was in session.

So, again, this is another one of those issues that we all are deeply concerned about. There is no division between Democrat or Republican. And again I want to thank the gentleman from Illinois (Mr. HYDE) for his leadership on this as well. It has been extraordinary.

Mr. Speaker, I submit herewith the "Report on Global Anti-Semitism" referred to earlier.

#### REPORT ON GLOBAL ANTI-SEMITISM

July 1, 2003–December 15, 2004, submitted by the Department of State to the Committee on Foreign Relations and the Committee on International Relations in accordance with Section 4 of PL 108-332, December 30, 2004. Released by the Bureau of Democracy, Human Rights, and Labor, January 5, 2005.

#### Executive Summary

##### I. ANTI-SEMITISM

Anti-Semitism has plagued the world for centuries. Taken to its most far-reaching

and violent extreme, the Holocaust, anti-Semitism resulted in the deaths of millions of Jews and the suffering of countless others. Subtler, less vile forms of anti-Semitism have disrupted lives, decimated religious communities, created social and political cleavages, and complicated relations between countries as well as the work of international organizations. For an increasingly interdependent world, anti-Semitism is an intolerable burden.

The increasing frequency and severity of anti-Semitic incidents since the start of the 21st century, particularly in Europe, has compelled the international community to focus on anti-Semitism with renewed vigor. Attacks on individual Jews and on Jewish properties occurred in the immediate post World War II period, but decreased over time and were primarily linked to vandalism and criminal activity. In recent years, incidents have been more targeted in nature with perpetrators appearing to have the specific intent to attack Jews and Judaism. These attacks have disrupted the sense of safety and well-being of Jewish communities.

The definition of anti-Semitism has been the focus of innumerable discussions and studies. While there is no universally accepted definition, there is a generally clear understanding of what the term encompasses.

For the purposes of this report, anti-Semitism is considered to be hatred toward Jews—individually and as a group—that can be attributed to the Jewish religion and/or ethnicity. An important issue is the distinction between legitimate criticism of policies and practices of the State of Israel, and commentary that assumes an anti-Semitic character. The demonization of Israel, or vilification of Israeli leaders, sometimes through comparisons with Nazi leaders, and through the use of Nazi symbols to caricature them, indicates an anti-Semitic bias rather than a valid criticism of policy concerning a controversial issue.

Global anti-Semitism in recent years has had four main sources:

Traditional anti-Jewish prejudice that has pervaded Europe and some countries in other parts of the world for centuries. This includes ultra-nationalists and others who assert that the Jewish community controls governments, the media, international business, and the financial world.

Strong anti-Israel sentiment that crosses the line between objective criticism of Israeli policies and anti-Semitism.

Anti-Jewish sentiment expressed by some in Europe's growing Muslim population, based on longstanding antipathy toward both Israel and Jews, as well as Muslim opposition to developments in Israel and the occupied territories, and more recently in Iraq.

Criticism of both the United States and globalization that spills over to Israel, and to Jews in general who are identified with both.

## II. HARASSMENT, VANDALISM AND PHYSICAL VIOLENCE

### *Europe and Eurasia*

Anti-Semitism in Europe increased significantly in recent years. At the same time it should be noted that many European countries have comprehensive reporting systems that record incidents more completely than is possible in other countries. Because of this significant difference in reporting systems, it is not possible to make direct comparisons between countries or geographic regions. Beginning in 2000, verbal attacks directed against Jews increased while incidents of vandalism (e.g. graffiti, fire bombings of

Jewish schools, desecration of synagogues and cemeteries) surged. Physical assaults including beatings, stabbings and other violence against Jews in Europe increased markedly, in a number of cases resulting in serious injury and even death. Also troubling is a bias that spills over into anti-Semitism in some of the left-of-center press and among some intellectuals.

The disturbing rise of anti-Semitic intimidation and incidents is widespread throughout Europe, although with significant variations in the number of cases and the accuracy of reporting. European governments in most countries now view anti-Semitism as a serious problem for their societies and demonstrate a greater willingness to address the issue. The Vienna-based European Union Monitoring Center (EUMC), for 2002 and 2003, identified France, Germany, the United Kingdom, Belgium, and The Netherlands as EU member countries with notable increases in incidents. As these nations keep reliable and comprehensive statistics on anti-Semitic acts, and are engaged in combating anti-Semitism, their data was readily available to the EUMC. Governments and leading public figures condemned the violence, passed new legislation, and mounted positive law enforcement and educational efforts.

In Western Europe, traditional far-right groups still account for a significant proportion of the attacks against Jews and Jewish properties; disadvantaged and disaffected Muslim youths increasingly were responsible for most of the other incidents. This trend appears likely to persist as the number of Muslims in Europe continues to grow while their level of education and economic prospects remain limited.

In Eastern Europe, with a much smaller Muslim population, skinheads and other members of the radical political fringe were responsible for most anti-Semitic incidents. Anti-Semitism remained a serious problem in Russia and Belarus, and elsewhere in the former Soviet Union, with most incidents carried out by ultra-nationalist and other far-right elements. The stereotype of Jews as manipulators of the global economy continues to provide fertile ground for anti-Semitic aggression.

Holocaust and tolerance education as well as teacher training provide a potential long-term solution to anti-Semitism; however, the problem is still rapidly outpacing the solution. At the end of 2003, and continuing into this year, some Jews, especially in Europe, faced the dilemma either of hiding their identity or facing harassment and sometimes even serious bodily injury and death. The heavy psychological toll in this increasingly difficult environment should not be overlooked or underestimated.

### *Middle East*

Jews left the countries of the Middle East and North Africa in large numbers near the mid-point of the last century as their situation became increasingly precarious. This trend continues. Today few remain, and few incidents involving the remaining members of the Jewish community have been reported. Nonetheless, Syria condoned and, in some cases, even supported through radio, television programming, news articles, and other mass media the export of the virulent domestic anti-Semitism. The official and state-supported media's anti-Zionist propaganda frequently adopts the terminology and symbols of the Holocaust to demonize Israel and its leaders. This rhetoric often crosses the line separating the legitimate criticism of Israel and its policies to become anti-Semitic vilification posing as legitimate polit-

ical commentary. At the same time, Holocaust denial and Holocaust minimization efforts find increasingly overt acceptance as sanctioned historical discourse in a number of Middle Eastern countries.

### *Other Regions*

The problem of anti-Semitism is not only significant in Europe and in the Middle East, but here are also worrying expressions of it elsewhere. For example, in Pakistan, a country without a Jewish community, anti-Semitic sentiment fanned by anti-Semitic Articles in the press is widespread. This reflects the more recent phenomenon of anti-Semitism appearing in the countries where historically or currently there are few or even no Jews.

Elsewhere, in Australia, the level of intimidation and attacks against Jews and Jewish property and anti-Zionist and anti-Semitic rhetoric decreased somewhat over the past year. This year, New Zealand experienced several desecrations of Jewish tombstones and other incidents. In the Americas, in addition to manifestations of anti-Semitism in the United States, Canada experienced a significant increase in attacks against Jews and Jewish property. There were notable anti-Semitic incidents in Argentina and isolated incidents in a number of other Latin American countries.

## III. MEDIA

The proliferation of media outlets (television, radio, print media and the Internet) has vastly increased the opportunity for purveyors of anti-Semitic material to spread their propaganda unhindered. Anti-hater laws provide some protection, but freedom of expression safeguards in many western countries limited the preventive measures that governments could take. Satellite television programming easily shifts from one provider to another and Internet offerings cross international borders with few or no impediments.

In June, the Organization for Security and Cooperation in Europe (OSCE) organized a separate meeting in Paris dealing with intolerance on the Internet, and subsequently approved a decision on "Promoting Tolerance and Media Freedom on the Internet." The decision is prescriptive in nature and carefully caveated to avoid conflict with the varied legal systems within the countries of the OSCE. It calls upon Participating States to investigate and fully prosecute criminal threats on violence based on anti-Semitic and other intolerance on the Internet, as well as to establish programs to educate children about hate speech and other forms of bias.

Critics of Israel frequently use anti-Semitic cartoons depicting anti-Jewish images and caricatures to attack the State of Israel and its policies, as well as Jewish communities and other who support Israel. These media attacks can lack any pretext of balance or even factual basis and focus on the demonization of Israel. The United States is frequently included as a target of such attacks, which often assert that U.S. foreign policy is made in Israel or that Jews control the media and financial markets in the United States and the rest of the world. During the 2004 United States presidential campaign, the Arab press ran numerous cartoons closely identifying both of the major American political parties with Israel and with Israeli Prime Minister Sharon.

"The Protocols of the Elders of Zion," a text debunked many years ago as a fraud perpetrated by Czarist intelligence agents, continued to appear in the Middle East

media, not as a hoax, but as established fact. Government-sponsored television in Syria ran lengthy serials based on the Protocols. The representations emphasized blood libel and the alleged control by the Jewish community of international finance. The clear purpose of the programs was to incite hatred of Jews and of Israel. Copies of the Protocols and other similar anti-Semitic forgeries were readily available in Middle Eastern countries, former Soviet republics and elsewhere. Similarly, allegations that Jews were behind the 9/11 attacks were widely disseminated.

In November 2004, Al-Manar, the Lebanon-based television network controlled by Hizballah featuring blatantly anti-Semitic material, obtained a limited 1-year satellite broadcast license from the French authorities. This was revoked shortly thereafter due to Al-Manar's continued transmission of anti-Semitic material. Al-Manar is now off the air in France. Other Middle East networks with questionable content, such as Al-Jazeera and Al-Arabiya, maintain their French broadcast licenses.

#### IV. ACTIONS BY GOVERNMENTS

In Europe and other geographic regions, many governments became increasingly aware of the threat presented by anti-Semitism and spoke out against it. Some took effective measures to combat it with several countries, including France, Belgium, and Germany, now providing enhanced protection for members of the Jewish community and Jewish properties.

For the most part, the police response to anti-Semitic incidents was uneven. Most law enforcement officials are not specifically trained to deal with hate crimes, particularly anti-Semitic hate crimes. Police sometimes dismissed such crimes as hooliganism or petty crime, rather than attacks against Jews because of their ethnicity or religion, or because the assailants identified the victims with the actions of the State of Israel.

In countries where anti-Semitism is a serious problem, specialized training for police and members of the judiciary remains a pressing need. Many nations still do not have hate crimes laws that address anti-Semitic and other intolerance-related crimes. In some instances where such laws already exist, stronger enforcement is needed.

#### V. MULTILATERAL ACTION

Anti-Semitism is a global problem that requires a coordinated multinational approach. Thus far, the most effective vehicle for international cooperation has been the OSCE, comprised of 55 participating states from Europe, Eurasia and North America plus Mediterranean and Asian partners for cooperation. The OSCE organized two groundbreaking conferences on anti-Semitism—in June 2003, in Vienna and in April 2004, in Berlin. These were the first international conferences to focus high-level political attention solely on the problem of anti-Semitism. The Vienna Conference identified anti-Semitism as a human rights issue.

OSCE Foreign Ministers gave further high-level political acknowledgment to the seriousness of anti-Semitism at their December 2003 meeting in Maastricht. There they took the formal decision to spotlight the need to combat anti-Semitism by deciding to task the OSCE's Office of Democratic Institutions and Human Rights (ODIHR) to serve as a collection point for hate crimes information. ODIHR is now working with OSCE member states to collect information on hate crimes legislation and to promote "best practices" in the areas of law enforcement, combating

hate crimes, and education. ODIHR established a Program on Tolerance and Non-Discrimination and now has an advisor to deal exclusively with the issue.

At their December 2004 meeting in Sofia, OSCE Foreign Ministers welcomed the Chair-in-Office's decision to appoint three special representatives for tolerance issues, including a special representative for anti-Semitism, to work with member states on implementing specific commitments to fight anti-Semitism. In addition, the Foreign Ministers accepted the Spanish Government's offer to host a third anti-Semitism conference in June 2005 in Cordoba.

The United Nations also took important measures in the fight against anti-Semitism. One was a June 2004 seminar on anti-Semitism hosted by Secretary General Kofi Annan. Another measure was a resolution of the United Nations Third Committee in November 2004, which called for the elimination of all forms of religious intolerance, explicitly including anti-Semitism.

Education remains a potentially potent antidote for anti-Semitism and other forms of intolerance. Following the first Stockholm Conference in 1998, convoked out of concern for the decreasing level of knowledge of the Holocaust particularly among the younger generation, Sweden, the United Kingdom and the United States decided to address the issue collaboratively. The Task Force for International Cooperation on Holocaust Education, Remembrance, and Research (ITF) emerged from this initial effort.

Today the ITF, an informal international organization operating on the basis of consensus, and without a bureaucracy, consists of 20 countries. ITF member states agree to commit themselves to the Declaration of the Stockholm International Forum on the Holocaust and to its implementation. Current members of the ITF include Argentina, Austria, Czech Republic, Denmark, France, Germany, Hungary, Israel, Italy, Latvia, Lithuania, Luxembourg, the Netherlands, Norway, Poland, Romania, Sweden, Switzerland, United Kingdom, and the United States. In addition four other countries (Croatia, Estonia, Greece, Slovakia) maintain a liaison relationship with the ITF.

#### VI. U.S. GOVERNMENT ACTIONS TO MONITOR AND COMBAT ANTI-SEMITISM

The U.S. Government is committed to monitoring and combating anti-Semitism throughout the world as an important human rights and religious freedom issue. As President Bush said when he signed the Global Anti-Semitism Review Act on October 16, 2004, "Defending freedom also means disrupting the evil of anti-Semitism."

Annually, the U.S. Department of State publishes the International Religious Freedom Report and the Country Reports on Human Rights Practices. Both detail incidents and trends of anti-Semitism worldwide. The State Department's instructions to U.S. Embassies for the 2004 Country Reports on Human Rights Practices explicitly required them to describe acts of violence against Jews and Jewish properties, as well as actions governments are taking to prevent this form of bigotry and prejudice.

In multilateral fora, the Department of State called for recognition of the rise of anti-Semitism and the development of specific measures to address it. The Department played a leading role in reaching agreement in the OSCE to hold the two conferences on combating anti-Semitism noted above in Section V. Former New York City Mayors Rudolph Giuliani and Edward Koch led the United States delegations to the conferences

in Vienna and Berlin, respectively. Each brought a wealth of knowledge and experience in fostering respect for minorities in multicultural communities. Key NGOs worked productively with the Department to prepare for these conferences. In his address to the Berlin Conference, Secretary Powell said: "We must not permit anti-Semitism crimes to be shrugged off as inevitable side effects of inter-ethnic conflicts. Political disagreements do not justify physical assaults against Jews in our streets, the destruction of Jewish schools, or the desecration of synagogues and cemeteries. There is no justification for anti-Semitism." At the United Nations, the United States has supported resolutions condemning anti-Semitism both at the General Assembly and at the UN Commission on Human Rights.

An important lesson of the Holocaust is that bigotry and intolerance can lead to future atrocities and genocides if not addressed forcefully by governments and other sectors of society. The United States is committed to working bilaterally to promote efforts with other governments to arrest and roll back the increase in anti-Semitism. President Bush affirmed that commitment during his visit to Auschwitz-Birkenau in 2003, stating: "This site is a sobering reminder that when we find anti-Semitism, whether it be in Europe, in America or anywhere else, mankind must come together to fight such dark impulses."

U.S. Embassies implement this commitment by speaking out against anti-Semitic acts and hate crimes. Ambassadors and other embassy officers work with local Jewish communities to encourage prompt law enforcement action against hate crimes. In Turkey, the U.S. Embassy worked closely with the Jewish community following the November 2003 bombing of the Neve Shalom Synagogue. In the Middle East, our embassies have protested to host governments against practices that have allowed their institutions to promote anti-Semitism, such as the heavily watched television series *Rider Without a Horse* and *Diaspora* that respectively promoted the canard of the blood libel, and "The Protocols of Elders of Zion." U.S. bilateral demarches were effective in specific instances, but more remains to be done to encourage national leaders to speak out forcefully against anti-Semitism and in support of respectful, tolerant societies.

Building on the success achieved to date, the Department of State is accelerating its efforts with its partners globally to improve both monitoring and combating anti-Semitism in three specific areas: education, legislation, and law enforcement. The Department will continue to promote the development of Holocaust education curricula and teacher training programs. A successful program in this area has been summer teacher training partially funded through U.S. Embassies in cooperation with the Association of American Holocaust Organizations (AAHO) and the United States Holocaust Memorial Museum (USHMM). At the October 2004 OSCE Human Dimension Meeting, the United States and France hosted a seminar on methodologies for teaching the Holocaust in multicultural societies. The United States also supports the work of NGOs in promoting educational programs abroad, in part based on successful seminars in the United States that teach respect for individuals and minority groups. Additionally, the U.S. State Department has supported efforts to promote tolerance in the Saudi educational system including by sponsoring the travel of religious educators to the United States to examine interreligious education.



The roots of anti-Semitism run deep and the United States does not underestimate the difficulty of reversing the recent resurgence of this ancient scourge. The legislative and executive branches, together with NGOs, constitute an important partnership in continuing the vital effort to find creative ways to monitor, contain, and finally stop anti-Semitism.

Mr. LANTOS. Mr. Speaker, I yield myself such time as I may consume to express my deepest admiration to both my friend, the gentleman from New Jersey (Mr. SMITH), and the gentleman from Maryland (Mr. HOYER), who not only on the Helsinki Commission and in this body but in their own personal activities have provided extraordinary leadership in fighting bigotry and hatred in all its forms.

Mr. Speaker, I am pleased to yield such time as he may consume to the gentleman from Maryland (Mr. HOYER), the Democratic whip and my good friend.

Mr. HOYER. Mr. Speaker, I thank the gentleman for yielding me this time, and I rise as well to say that no Member of this body has been any more personally affected, and certainly no Member of this body has more consistently raised the consciousness of the American people and, indeed, the international community on the importance of never forgetting.

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Madam Speaker, I thank the gentleman from Illinois (Chairman HYDE), who is committed to this issue and has been a leader and has traveled and headed the delegations of the Helsinki Commission to the Parliamentary Assembly and raised our voice in foreign lands.

I also thank the gentleman from California (Mr. LANTOS), the ranking member, the only Holocaust survivor ever elected to Congress. In particular, I want to say to the gentleman from California, his indefatigable commitment to human freedom and basic human dignity is a source of inspiration to all of us privileged to serve with the gentleman. It should be emulated by us all.

Madam Speaker, 60 years ago at 3 p.m. on January 27, 1945, Soviet Red Army soldiers entered Auschwitz concentration camp. Those of us who visited Auschwitz long after that date but who saw the horrible implements of death constructed there by the Nazi regime can only imagine, knowing the horror that we felt, the horror and revulsion that those Soviet soldiers, human beings, must have felt as they entered that camp in a village in southern Poland 30 miles west of Krakow. What they discovered there haunts us today and should haunt us every day.

A Russian Army officer described the reaction to the sight of the camp's remaining 7,000 prisoners, who had been too ill or weak to move and were left to

die in the cold by the fleeing Germans. He said, "The soldiers from my battalion asked me, 'Let us go. We cannot stay. This is unbelievable.' It was so terrible, it was hard for the mind to absorb it."

But the mind, Madam Speaker, must never forget it. The Nazis had spent weeks moving the most able-bodied prisoners, destroying documents and bulldozing buildings. But the liberation of the largest Nazi concentration camp, where 1.5 million innocent souls were murdered, women and children, young and old, opened the world's eyes to the unspeakable evil of the Holocaust.

While it is appropriate that this somber day be marked in ceremonies all around the globe, it will be a further tragedy if on this occasion we only look back without also looking ahead. The gentleman from California (Mr. LANTOS) did that.

We cannot remember the liberation of the concentration camps and the defeat of the Nazis in World War II and at the same time cast a blind eye toward the growing problem of anti-Semitism that still infects the world today, and tragically grows today. Nor can we ignore the hatred and prejudice that fuels the genocide in Sudan today. The gentleman from California (Mr. LANTOS) mentioned Darfur.

Hatred knows no gender, no race, no ethnicity. It lurks in man's heart today as surely as it did during the Holocaust. Even today in this country we talk about some people in our country in a way that demeans them and dehumanizes them and gives to others the misapprehension that they can act against those people, whoever they might be. We see tragic instances of that. And that reality, as painful as it is to accept, compels us to use this solemn occasion to restate our commitment to freedom and basic human rights. And it compels us to fight hatred and prejudice wherever it rears its head.

Our President spoke just a few days ago in his Inaugural Address about the commitment of this country to freedom, to liberty and, yes, to human rights. He was right to do so. We owe those souls who perished at the hands of Nazis at Auschwitz, who perished at the hands of Milosevic, who died at the hands of those in Sudan and in every other place where hate and prejudice was the motivation for murder. We owe those souls our unremitting pledge to never, never, never permit these horrific periods in human history to be repeated. I was one of those who felt that we waited too long as we saw the genocide in Serbia and in Kosovo and in Bosnia. We must not delay our response. If we do so, we remember Auschwitz, but we remember it without learning its lesson.

Mr. LANTOS. Madam Speaker, I yield such time as she may consume to the gentlewoman from Pennsylvania

(Ms. SCHWARTZ), a new Member of the House who has already made her mark on this institution.

Ms. SCHWARTZ of Pennsylvania. Madam Speaker, I rise with profound gratitude to the people of Pennsylvania's 13th Congressional District for electing me to represent them in Congress. As the daughter of a Holocaust survivor, I am honored that my first opportunity to speak on the House floor is on an issue so close to my heart.

My colleagues, the gentleman from California (Mr. LANTOS) and the gentleman from Maryland (Mr. HOYER), I and so many others stand today in remembrance of the 6 million Jews who lost their lives during the Second World War, many of whom were our aunts and uncles, mothers and fathers, friends and loved ones.

My mother, Renee Perl, was one of the many who fled their homeland. Forced to start anew at the young age of 14, she left Austria alone, spending time in Holland and England before arriving in Philadelphia at the age of 16 in 1941. Once arriving on the shores of America, my mother, like so many Jews, was hesitant to tell her story, hoping that by trying to forget about the war, the violence, the dislocation, the fear she could move on. Yet once in the United States, those who survived the Holocaust could not hide their gratitude and love for this country, relishing the opportunity and freedom granted to them as new Americans. My own love and respect for our country and my belief in our responsibility to each other stems in great part from this strong sense of patriotism.

Elie Wiesel once said, "We should all respect the uniqueness, the originality, the specificity in one another." It was leaders like Mr. Wiesel who inspired Jews to acknowledge the importance of remembering, of telling the stories, so as to never let a Holocaust happen again.

My colleagues, what makes our country great is we respect differences: ethnic, religious, race, gender, geographic and political; that we have a government that reflects and embraces our Nation's broad diversity; and that we, as a community, are afforded opportunities to recall the good and the dark times in our shared history.

Madam Speaker, I am tremendously grateful for being able to share my family's story, to know my mother would be proud to know that we were not only paying tribute to those who suffered tremendous pain and hardship, but to recall the Jewish people's great spirit to survive, continued faith in God, and unwavering belief in freedom and democracy.

Mr. LANTOS. Madam Speaker, I yield such time as he may consume to the gentleman from Maryland (Mr. CARDIN), the Democratic leader on the Helsinki Commission.

Mr. CARDIN. Madam Speaker, as we commemorate the 60th anniversary of the liberation of Auschwitz, I want to acknowledge how fortunate we are in this body to have the gentleman from California (Mr. LANTOS) as one of our Members. His passion on human rights is so welcomed in this body. He has been the champion on these issues for many years. We thank the gentleman for everything he has meant to our sensitivity on human rights issues. The gentleman has seen it firsthand and has helped us understand the need for activism in this body.

I also acknowledge the gentleman from Illinois (Chairman HYDE) for his leadership on human rights issues, and the gentleman from New Jersey (Mr. SMITH) who is our leader on the Helsinki Commission, not only on this issue, but on anti-Semitism generally. He has led the effort in the international body to make sure that we pay attention to the rise of anti-Semitism in Europe today.

Last year I had an opportunity to visit Auschwitz and see firsthand where a million people lost their lives in the factory of death. It has an impact on all of us who have seen how inhumane people can be.

Madam Speaker, in 1991 the participating states of the Organization for Security and Cooperation in Europe agreed in Krakow, Poland, to "strive to preserve and protect these monuments and sites of remembrance, including extermination camps, and the related archives, which are themselves testimonials to their tragic experience in their common past. Such steps need to be taken in order that those experiences may be remembered, may help to teach present and future generations of these events, and thus ensure that they are never repeated."

Auschwitz is just such a site of remembrance. With this resolution, we mourn innocent lives lost and vibrant communities destroyed. We honor those who fought fascism and helped liberate Auschwitz and other Nazi camps.

This resolution also goes further and speaks to the compelling need for Holocaust education throughout the globe. In the words of the Krakow Document, we must "teach present and future generations of these events, and thus ensure that they are never repeated." This chilling rise of anti-Semitism in recent years tells us that more must be done.

Madam Speaker, I can speak a long time on this subject. This resolution calls on all nations and people to strengthen their efforts to fight against racism, intolerance, bigotry, prejudice, discrimination and anti-Semitism. I am proud that this body is bringing forward this resolution. I commend my colleagues and the leadership of the committee for bringing it forward. I urge all of my colleagues to support the resolution.

Madam Speaker, Yad Vashem exhibits the sketches of Zinovii Tolkatchev, a Soviet soldier who was among those who liberated Majdanek and Auschwitz, under the fitting title, "Private Tolkatchev at the Gates of Hell." For surely that is what he saw and what Auschwitz was. As ranking member of the Helsinki Commission, I visited Auschwitz last year and saw for myself the furnaces that took the lives of more than one million human beings at the camp. These furnaces stoked hatred and intolerance to a degree never before seen in human history.

Today, I rise as a cosponsor and in strong support of this resolution, which seeks to join the voices of this body to all those gathered in Poland and elsewhere in our common remembrance of the liberation of Auschwitz 60 years ago, on January 27, by Soviet Army troops.

I commend Congressman LANTOS, the ranking member of the International Relations Committee, for introducing this resolution and for his steadfast leadership in his work against anti-Semitism and for Holocaust education and awareness. I am also deeply heartened that the United Nations General Assembly, at the request of many governments and with the support of Secretary General Kofi Annan, convened a special session on January 24 to mark the liberation of the Auschwitz and other death camps.

Madam Speaker, in 1991, the participating State of the Organization for Security and Cooperation in Europe (OSCE) agreed in Cracow, Poland, to "strive to preserve and protect those monuments and sites of remembrance, including most notably extermination camps, and the related archives, which are themselves testimonials to their tragic experiences in their common past. Such steps need to be taken in order that those experiences may be remembered, may help to teach present and future generations of these events, and thus ensure that they are never repeated."

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In the last Congress I was pleased to join with Mr. LANTOS and Helsinki Commission Chairman CHRIS SMITH in working to enact the Global Anti-Semitism Review Act of 2004. Earlier this month the U.S. State Department issued its first-ever global report on anti-Semitism, as mandated by the legislation. We now have a roadmap to build upon in the future, which details both best practices by states as well as areas in which participating States are still falling short of their OSCE commitments.

In April 2004 I attended the Conference on Anti-Semitism of the OSCE in Berlin with Sec-

retary of State Colin Powell. The 55 Participating States of the OSCE adopted a strong action plan, the Berlin Declaration, which lays out specific steps for states to take regarding Holocaust education, data collection and monitoring of hate crimes against Jews, and improved coordination between nongovernmental organizations and European law enforcement agencies.

During our conference, on the evening of April 28, President Johannes Rau of Germany hosted a dinner for the President of the State of Israel Moshe Katsav. President Katsav spoke powerfully about the need to combat the rising tide of anti-Semitism throughout the world. I cannot tell you how powerful it was to listen to the German President and the Israeli President address the issue of anti-Semitism together in Berlin.

Let me just highlight one section of President Katsav's remarks:

"The violence against the Jews in Europe is evidence that anti-Semitism, which we have not known since the Second World War, is on the rise. This trend of the new anti-Semitism is a result of the aggressive propaganda, made possible by modern technologies, globalization and abuse of democracy and which creates an infrastructure for developing and increasing anti-Semitism, of a kind we have not known before . . . Many times I have heard voices saying that anti-Semitism is not unique and that it is no different from other kinds of racism. Anti-Semitism should indeed receive special attention. Hatred against the Jews has existed for many generations and it is rooted in many cultures and continents through the world. However, now anti-Semitism has become an instrument for achieving political aims . . . The genocide of the Jews was the result of anti-Semitism and was not caused by a war between countries or a territorial conflict and, therefore, anti-Semitism is a special danger for world Jewry and the whole of Europe."

I urge others here today to join me in supporting this resolution.

Mr. LANTOS. Madam Speaker, I yield 2 minutes to the gentlewoman from Texas (Ms. JACKSON-LEE), a courageous fighter for human rights in all realms.

Ms. JACKSON-LEE of Texas. Madam Speaker, I thank the gentleman from California (Mr. LANTOS), the ranking member, and the gentleman from Illinois (Chairman HYDE).

I could spend my 2 minutes speaking about the gentleman from California (Mr. LANTOS) and the defining stature that he represents in this body and in this Nation. This resolution today on Auschwitz really helps to confirm all of the teaching that the gentleman from California (Mr. LANTOS) has been able to provide to those of us who have been willing to be tutored.

Today we acknowledge the 6 million murdered and the terrible tragic loss of life in all the other concentration camps throughout WWII. Today we stand in support of a resolution that acknowledges that brutality, but does not accept it. Although it existed in human treatment, we stand today

against it. Today we also acknowledge and humbly pray over the souls who lost their lives and make a pledge on the floor of the House: Never, never again.

Madam Speaker, I rise today simply to be one of those who would never ignore this horrific tragedy and terrible brutality, and to be able to lift my voice in support of H. Res. 39 by, first, thanking the gentleman from California (Mr. LANTOS) for bringing the personal inhumane experience that he faced and confronted to this Congress and to America so that we might learn to be better.

I am very grateful that the resolution stands against bigotry and speaks to the world that we must do better. I ask my colleagues to support this resolution and, of course, to acknowledge the fact that we can be a better Nation if we are reminded of the fact that we are all fighters against inhumane treatment to others around us.

□ 1515

The SPEAKER pro tempore (Mrs. BIGGERT). The time of the gentleman from California has expired.

Mr. HYDE. Madam Speaker, I yield 5 minutes to the gentleman from California (Mr. LANTOS), and I ask unanimous consent that he be permitted to control that time.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Illinois?

There was no objection.

Mr. LANTOS. Madam Speaker, I am very pleased to yield such time as he may consume to the gentleman from New York (Mr. OWENS) who has been an indefatigable fighter for human rights for all people.

Mr. OWENS. Madam Speaker, this 60th anniversary observance of the liberation of Auschwitz presents the people of all civilized nations with an opportunity to focus a searing light of exposure on one of the deadliest landmark events of human history. More than 1 million human beings died in this hellish extermination factory which was part of a system that murdered more than 6 million Jews.

As often as possible, in every way conceivable, the leaders of the present must be forced to gaze with thorough and undivided attention upon the horror of the Holocaust. The observance of this 60th anniversary is an empty, useless ceremony if it does not arouse massive, worldwide anger, pity, and fear. The anger must be directed not only at Hitler and the SS; but also the anger should be focused on the millions who helped to maintain the poison fog of racism, anti-Semitism, and religious hatred. The pity levels must be raised high to envelop all of the more than 6 million individual souls whose opportunities to breathe and live, to develop their potential and to pursue happiness were so brutally snuffed out. The fear

must be shared by us all as we contemplate our unforgivable impotence in the face of other epidemics of genocide that have been allowed since the landmark lesson of the Holocaust.

Stalin and his gulags; Pol Pot and his killing fields; the Hutu intelligentsia and their exhortation to "cut the tall trees" with machete executions. All of this competition with Hitler has occurred within the last 60 years. We applaud the civilized governments of the world for drawing a line at Kosovo. But we are burdened with a great fear that more mass slaughters are coming because we still have not learned this most profound lesson of modern history.

On the occasion of this 60th anniversary, we must remember that the lesson of history is that perpetrators of genocide must have us come down on them with an uncompromising, righteous wrath; and we must trumpet their punishment throughout the Earth. The message for future mass murderers with their convoluted rationale and twisted theories is that there will be swift and universally supported punishment. The message for the populations that support them is that there will be no acceptance of sentimental schemes for truth and reconciliation. For ignoring Auschwitz, there can be no pardons, no acceptance of sentimental schemes for truth and reconciliation. For permitting their leaders to violate the most important principles of human society, the citizens of any nation must be collectively judged and their nation must be forced to pay a special debt to civilization.

Madam Speaker, this sixtieth anniversary observance of the liberation of Auschwitz presents the people of all civilized nations with an opportunity to focus a searing light of exposure on one of the deadliest landmark events of human history. More than one million human beings died in this hellish extermination factory which was part of a system that murdered more than six million Jews.

As often as possible, in every way conceivable, the leaders of the present must be forced to gaze with thorough and undivided attention upon the horror of the Holocaust. Auschwitz and all of the similar death camps document the levels to which civilized men can descend. No savage and primitive tribe could ever have engaged in such monumental and systematic slaughter. That these crimes were committed by one of the most scientifically advanced, well educated, culturally sophisticated, thoroughly organized nations that the world has ever seen is a fact that magnifies the need to forever study this bloody man-made tsunami.

The observance of this sixtieth anniversary is an empty, useless ceremony if it does not arouse massive worldwide anger, pity and fear. The anger must be directed not only at Hitler and the SS; but also the anger should be focused on the millions who help to maintain the poison fog racism, anti-Semitism and religious hatred. The pity levels must be raised high to envelope all of the more than six mil-

lion individual souls whose opportunities to breathe and live, to develop their potential and to pursue happiness were so brutally snuffed out. The fear must be shared by us all as we contemplate our unforgivable impotence in the face of other epidemics of genocide that have been allowed since the landmark lesson the Holocaust.

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On the occasion of this sixtieth anniversary let us remember that the trials of the major killers at Nuremberg also failed to take place, that Nazi scholars are still daring to deny the reality of the Holocaust. We must remember that new statutes are being contemplated for Stalin. We must also note the fact the Pol Pot died of natural causes. We must show fear in the face of our present inability to advance the trials and convictions of many of the obvious architects of the genocide in Rwanda.

The lesson of history is that we must come down on the perpetrators of genocide with an uncompromising righteous wrath and trumpet their punishment throughout the earth. The message for future mass murders with their convoluted rational and twisted theories is that there will be swift and universally supported punishment. The message for the populations that support genocide in the future must be that there is no acceptable excuse for your actions. For ignoring Auschwitz there can be no pardons, no acceptance of sentimental schemes for truth and reconciliation. For permitting their leaders to violate the most vital principles of human society the citizens must be collectively judged and their nation must be forced to pay a special debt to civilization.

Mr. LANTOS. Madam Speaker, I am very pleased to yield 2 minutes to the gentleman from Texas (Mr. GENE GREEN) who has fought against discrimination, bigotry and anti-Semitism throughout his entire career.

Mr. GENE GREEN of Texas. Madam Speaker, I rise in strong support of this resolution. January 27, 2005, marks the 60th anniversary of the liberation of Auschwitz and serves as a reminder to each of us where racism, bigotry, and religious intolerance can lead.

Poles, Soviets, and prisoners of other nationalities were imprisoned and died in this camp; but it was the mass murder of millions of European Jews by Hitler that made Auschwitz the symbol of inhumanity and brutality during the Holocaust.

From 1940 to 1945, the Nazis deported over 1 million Jews, 150,000 Poles, 23,000 Roma, 15,000 Soviet POWs, and over 10,000 prisoners of other nationalities to Auschwitz. Nearly 1.5 million prisoners perished in gas chambers or died of starvation and disease. Overall, 6 million Jews died in the Holocaust.

Sixty years after Allied troops liberated Auschwitz, it is important to remember what lessons can be taken from the unspeakable atrocities that took place during the Holocaust. It was racism, bigotry, anti-Semitism, and general religious intolerance that drove Hitler to pursue the destruction of the Jewish people.

To honor the victims who lost their lives in the Holocaust and ensure that such acts never happen again, there must be a concerted effort to fight intolerance and discrimination. That is what this resolution does.

Madam Speaker, I have not had the opportunity to visit Auschwitz; but before I was elected to Congress in 1990, my family and I and our two children visited Dachau in southern Germany, not only for my wife and I but also for our, at that time, 14- and 15-year-old children to see what inhumanity mankind could do to itself and not only for our generation but for that next generation to make sure that that never happens again.

Mr. LANTOS. Madam Speaker, I yield 1 minute to the gentlewoman from Florida (Ms. WASSERMAN SCHULTZ).

Mr. HYDE. Madam Speaker, I yield 1 minute to the gentlewoman from Florida (Ms. WASSERMAN SCHULTZ).

The SPEAKER pro tempore (Mrs. BIGGERT). The gentlewoman from Florida is recognized for 2 minutes.

Ms. WASSERMAN SCHULTZ. Madam Speaker, Libusa Breder, a Jewish prisoner, said, "There was no God in Auschwitz. There were such horrible conditions that God decided not to go there."

With the passage of time, it has become more difficult for my generation to grasp what happened 60 years ago. The contributions and courage of the Greatest Generation enabled my generation of Americans to grow up in peace and be the first generation in decades to live without facing conscription.

In Auschwitz, at least 1.5 million innocent people suffered unfathomable pain and ultimate death. They were from many different nations, over 90 percent of them Jews. South Florida, where I am from, is home to the second largest population of Holocaust survivors in North America, the majority of whom live in my home county of Broward.

The concept of "never again" was instilled in me for my entire life. Unfortunately, in recent times, we have had vicious criminal acts against humanity, and we must remember that we must stay vigilant and not let the passage of time weaken our resolve. We are all proud of the Greatest Generation; but with today's resolution and the anniversary approaching, we focus on the Lost Generation.

It is our solemn responsibility to make sure that these lost souls did not

die in vain. We must never forget what happened to them, and we must use the lessons of Auschwitz to stop modern-day atrocities such as the ethnic cleansing in Sudan. History can and will repeat itself unless we stand in the way and fight against evil.

Mr. LANTOS. Madam Speaker, I yield myself the balance of my time.

This is one of the finest moments of this body. We stand together without any difference as to party or geographic region in our determination that human rights throughout our land and throughout this globe be honored and respected.

I urge all of our colleagues to vote for this resolution.

Madam Speaker, I yield back the balance of my time.

Mr. HYDE. Madam Speaker, I yield myself such time as I may consume.

I would like to say to the gentlewoman from Florida who remarked that God forgot to come to Auschwitz, if she would read Elie Wiesel's book "Night," she would find an instance where the Nazis lined up the Jewish prisoners in front of the gallows and they were having a hanging of some person who tried to escape and a low voice said, "Where is God?" Someone said, "He's up there on the gallows." He was there. He was just being punished.

The gentleman from California (Mr. LANTOS), the gentleman from New Jersey (Mr. SMITH), the gentleman from Maryland (Mr. HOYER), the gentleman from Maryland (Mr. CARDIN), the gentleman from Virginia (Mr. WOLF), there is a long, honorable list of people who are really the conscience of this Congress and, hence, of our country on this matter of human rights.

God must look down on this globe and see the killing that goes on in the Sudan, that went on in the gulag, that goes on in China. We just honored Ukraine's accession to democracy. Well do we remember the collectivization of the farms in the early thirties when millions of Ukrainians were starved to death. Life is very cheap. I think every human being should visit Auschwitz. It is an education. It makes you understand the depths to which human nature can sink.

Someone said when Napoleon died it was because God got bored with him. I wonder that God is not bored with us, the cheapening of life. Democracy is more than a way of establishing rules for lawsuits, for litigation. It ascribes value to every human being, intrinsic value. That is the important thing about democracy.

I remember as a young man, I thought education was the cure for bigotry, but Germany had one of the highest literacy rates in Europe when Hitler ruled that country and they marched with their swastikas. So it is a little more than education. It is, as President Bush said in his inaugural, we have to change hearts.

This has been a good debate. We are going back to principles. We are going back to the value of human life and how capable we are of abusing it and of denigrating it. Let us hope that this resolution elevates people's ideas, focuses on how terrible we have treated other human beings, and resolve to do better.

Ms. KAPTUR. Madam Speaker, I would like to place in the RECORD the compelling story of Mr. Marian Wojciechowski, now a U.S. citizen, who is an Auschwitz survivor. The book "Seven Roads to Freedom", in which his chapter is included, traces the tragic journey of 6 million human beings who perished in Nazi death camps. Mr. Wojciechowski and his wife Wladyslawa survived, by a series of miracles and brave encounters. History must record these noble stories so their vast sacrifice shall be remembered and honored. May the world save itself in the future from this horrific suffering. This story, translated into English, from the original Polish publication deserves our attention and respect on this 60th anniversary commemoration of the liberation of Auschwitz.

#### SEVEN ROADS TO FREEDOM

(Edited by Mirosława Zawadzka and Andrzej Zawadzki)

#### THE MARTYROLOGY OF POLES IN HILTER'S DEATH CAMPS

(Translated by: Anna Wojciechowski)

(A Presentation delivered by Marian Wojciechowski on May 8, 1998 to the Discussion Club at the American Polish Cultural Center in Troy, Michigan, USA).

"Who is victorious shall be free, and who has died is already free."—words from "Warszawianka"

6 million victims of the Holocaust in Poland in the years 1939-1945: 3 million Christian Poles; 3 million Jewish Poles.

The historians of future generations will research the archives, evaluate and then write how many additional hundreds of thousands of Polish Christians—on whose orders, where, by whom and under what circumstances—were murdered in the years 1939-1989 by the henchmen of communist authorities.

#### 1. INTRODUCTION

I'm very happy that I came here, because I see that I have already met here many colleagues and friends from past times—now pleasant ones, in America—as well as from the times of our national martyrology: the occupation and the concentration camps. I was in three concentration camps, in Auschwitz, Gross Rosen and Leitmeritz, and here I meet after many years my colleague, Mr. Romanski, who was in the same camps and we knew each other in Gross Rosen and met there together quite frequently; and with the husband of Mrs. Romanska, who is here today—Zbyszek Romanski and I were friends, and we talked for many hours during the time free from labor in the Gross Rosen camp.

At the beginning I would like to make clear, that I am describing my wartime and concentration camp experiences not for the purpose of inciting any hatred in anyone, or anger, or a desire for revenge. Absolutely not. For a long time, I was unable either to speak or to write on this subject, because there stood before my eyes all the macabre scenes which one saw then, as well as deaths, which took away many of my friends and acquaintances under horrible camp conditions.

I was afraid of these memories; I did not want to talk about them.

But time heals wounds, and in the end, we see that it is necessary to touch on this subject, because history repeats itself. History repeats itself especially there, where it is forgotten. We pass it on, to avoid forgetting it and repeating its horrible moments. Some of us (for example, my colleague Romanski) are still in the possession of authentic notes written in the heat of the moment, in the camps, in pencil, already faded today. These historical artifacts should not be allowed to disappear; we have to take care of their conservation.

My narration pertains to my own experiences. As those who survived the concentration camps also know very well, in the same camp, and even during the same time period and commando—it was possible to have more luck or less, to encounter better or worse conditions and treatment, to survive or to perish. My reminiscences then cannot be related exactly to the fate of other prisoners. Almighty God helped me in these oppressions, and I survived.

I will begin with my youth, which has a connection with the main topic of my story. I come from the region of Sandomierz. Forty some kilometers to the south of Sandomierz, there is a small town called Polaniec, laid out on sandy soil. In the area, there were two or three mills, and at that time there was no factory or work establishment, besides the Ruzsca estate where one could get agricultural work. I remember, that in those difficult times after the First World War, the local small landowners ate bread only on such important feast days like Christmas and Easter, or during the harvest. For everyday meals, there was barszcz and potatoes for breakfast, lunch and supper. Not until somewhat later, around 1937, did construction begin there (for example, the embankments near the Wisla river), which gave people work and better conditions for living. Besides, these people worked very well and the results were very beautiful. Afterwards, industrial centers (COP—Centralny Okreg Przemyslowy) were also built, and the situation was systematically improved.

After finishing elementary school in Polaniec, in 1939 I received my high school diploma in Busko-Zdroj (in the beautiful newly constructed building) and went to the Szkola Glowna Handlowa in Warsaw (Warsaw School of Economics). My parents, who were small farmers, did not have the funds to pay for my tuition, clothes, and room and board. That's why, during the four years of high school, my brother and I earned money for our keep by tutoring for money. I would get up at around 5, no later than 6 in the morning, and I would go to bed after 11 in the evening. During the last two years I was a so-called "Marszalek" (the chairman of chairmen) of the high school. During my college studies in Warsaw, I was able to get a job as the assistant of the secretary in the Union of Agricultural and Economic Cooperatives (Zwiazek Spoldzielni Rolniczych i Zarobkowo-Gospodarczych), with the benefit of being able to do my work during the day or at night, during the workweek, as well as on Saturdays and Sundays.

Even before the beginning of my studies I belonged to the Polish Scouting movement, I participated in military preparation, I was interested in various political directions and social problems, trying to find answers to the question, how we should manage our country, in order to improve the welfare of the people. During my college studies, I had many colleagues with various persuasions.

There were many forms of the so-called "sanacja" of the former Pilsudski camp, such as Straz Przednia, Legion Mlodych, BBWR, OZON, various shades of the Stronnictwo Narodowe, Polska Partia Socjalistyczna, Stronnictwo Ludowe. There were some who communized (Jerzy Wuensche, Roman Ujma). There were also a few who usually played cards in the rest-rooms of the library, and some who were not interested in anything beyond their studies.

I studied two faculties simultaneously: co-operatives and business education; and of the required foreign languages, German and English. I joined the group of friends of the Stronnictwo Ludowe.

In discussions then we searched for the appropriate road to improve the conditions in the country. While still in high school, I read a copy of Kapital by Marx, translated into Polish, which I borrowed from the local Jewish library. By such searching around, I came to the conclusion that in Poland we must work out our own way, and I found—the cooperative movement. Working in the co-op movement, first as the secretary's assistant, and later as an auditor of the agricultural-cooperatives, I made contacts with many people of the Warsaw and Lodz provinces, which helped me very much during WWII in the underground resistance.

Immediately after my studies, I performed my military service in the School of Ensigns of the Cavalry (Szkola Podchorazych Kawalerii) in Grudziadz, and after finishing there, I was assigned to the 21st Regiment of the Nadwislanski Lancers (21-szy Pulk Ulanow Nadwislanskich) in Rowne Wolynskie, in the Luck province.

During military service in the cavalry military college in Grudziadz, I taught evening courses after service hours about co-operatives for the non-career soldiers in Grudziadz. I organized courses in wheat-product ("zbozowo-towarowe:" purchase, cleaning, milling, revision, storage, sale as well as basic bookkeeping). The point was that after returning to their homes from the army, they could join in the co-op work in their hometowns.

That's a broad view of what my prewar past looked like.

## 2. THE WAR OF 1939

During the war in 1939 I was with my regiment in the Lodz Army, in the Wolynska Cavalry Brigade, in the region around the locality of Mokra near Czestochowa. History appraises our battles there very positively.

During the retreat towards Warsaw, my platoon was in the rear guard that is in shielding formation. Before reaching Warsaw, I received the order to march on Garwolin and further on east for regrouping. But other detachments of my regiment, walking behind us, received an order to remain in the vicinity of Warsaw to defend the capital (I learned about this from the leadership of the regiment after the military actions of 1939 were over). Because Garwolin was already burning, my platoon and I joined in with various detachments of the Army of General Kleeberg—the grouping, of Lieutenant-Colonel Mossor (Czas Ulanow, Bohdan Krolkowski, page 217 and we took part in the successful cavalry charge of Cavalry Captain Burtowy (ibid, page 221) at the same time that Lieutenant-Colonel Mossor surrendered to the Germans with the rest of the grouping in the forest near Osuchowo.

The disbanding of our detachment did not take place until the area near Uchnow or Rawa Ruska at night, when the Germans were attacking us from one side of the forest, and Soviet detachments were attacking

from the other side. The order was: bury the weapons and ammunition, give the horses and uniforms to the peasants, change into civilian clothes, march home and await further orders.

Over half of the soldiers of my platoon came from Wolyn. The entire detachment was a well-harmonized group, fought bravely, heroically. The losses in human lives were large. My deputy, a Wolynian, Corporal Szkurski was killed in the first week of the war. I filled the losses in this way, by putting always-willing volunteers, stray infantrymen, on the horses left by those who were killed. I named as my deputy one of the leaders of the section, a senior lancer. He fulfilled his function very well.

After changing into civilian clothes, groups of people started to form in a loose march towards different directions: to their homes, to nearby relatives and acquaintances. I proposed a march through Hungary or Rumania to the Polish Army in France. Two colleagues joined in: one a second lieutenant of the reserve of a different detachment, who was originally from Warsaw, and one ensign of the career school of cavalry. As I recall, his name was Bratkowski or Bartkowski, having finished his second year. We agreed to go to Stanislawow, stay there with a colleague of Bratkowski's and look for a way to cross the border. After a few hours the Russians detained us, and added us to a group of demobilized soldiers headed for Lwow.

After various difficulties we were able to leave the barracks in Lwow and get to the colleague's house in Stanislawow. We were received hospitably, but with fear that the Soviets might find us, because then the whole family was in danger of arrest. After a few days of gathering news, we determined that the Rumanian border was surrounded by the army with dogs, and that crossing the border seemed to be impossible at that time. After about a week, we decided we couldn't place Bratkowski's friend's entire family in danger, we had to return to Warsaw. We reached the new Soviet-German border and there we fell into Germans hands. They packed us into autos and conveyed the entire transport to Radom, where we were unloaded onto an empty field fenced in with barbed wire. During the night, the two of us dug our way out under the barbed wire and fled in the direction of Warsaw.

Sometime towards the end of October 1939, we got to the locality of Pyry near Warsaw. The farmer let us sleep in the barn. The next day we were invited in for breakfast, and they told us about the destruction and lack of food in Warsaw. After breakfast my colleague and I parted company. He went in the direction of his home, and I towards my rented room on Narbutta Street. A friend of mine from studies in the Szkola Glowna Handlowa (Warsaw School of Economics), Hieronim Tatar and I rented one room, two other student acquaintances rented the second room, and the landlords took up the rest of the house.

However, it appeared that the landlords had already signed the volksliste, so that after a few days, my colleague Tatar and I moved in with a colleague from school—Andrzejewski, on Mokotowska Street. The two of us took up one room. The rest of the house was occupied by our colleague Andrzejewski, his mother and his elderly grandfather Jakubowski (the mother's father).

## 3. PROFESSIONAL WORK AND THE UNDERGROUND

Immediately the next day after returning to Warsaw, I went to my place of employment, the Zwiazek Spoldzielni Rolniczych i

Zarobkowo-Gospodarczych (the Union of Agricultural and Economic Cooperatives) in Warsaw, 11a Warecka Street. The Kasa Spółdzielcza (Cooperative Cashier) occupied the first floor, the second floor was taken up by the Okreg w Warszawie (Warsaw District), the sections Rolniczo-Handlowy, Jajczarsko-Mleczarski (agricultural-commerce and ovodairy), as well as the cashiers and Banki Spółdzielcze (Cooperative Banks). The third floor was occupied by the Zarząd Centrali (Central Administration), and the Instytut Spółdzielczy (Cooperative Institute) was on the fourth floor. Many workers "camped out" there with their families, because family members were slowly finding each other.

During the siege of Warsaw food supplies were exhausted, the prices on the black market were very high, and a large part of the populace was starving. Situations were especially difficult in hospitals, children shelters and so on. Many of my coworkers denied themselves part of what were rightfully their own rationed portions to jointly gather food supplies, for example for the hospitals. The director of the section of agricultural-commerce cooperatives was senior colleague Franciszek Kielan, a very honest individual, unusually generous and universally much respected. He convinced the German commissar on cooperative matters in Warsaw to transport food for the employees from the cooperative in Kutno (the largest cooperative in the Warsaw district).

Along with fellow friend Jan Boniuk, we set out for Kutno and brought to Warsaw, to our office, a food-filled ladder wagon harnessed to three horses. Part of the food was designated for hospitals, and the rest was divided according to the number of members in each family, regardless of the employee's position. A majority of the younger co-op employees began to carry food to the hospitals. In this way, I found in the hospital (probably the Ujazdowski Hospital) the leader of my regiment, the 21st Regiment of the Nadwislanski Lancers from the Wolynska Cavalry Brigade Lieutenant-Colonel Kazimierz Rostwoski, as well as many officers from our regiment and brigade. I have to admit, that from that time on the food situation in the hospital improved very much.

After a certain time, we learned that the officers in the hospital were going to be transported somewhere, and that the Germans were already examining the lists of patients. I had the most acquaintances in the municipal offices in the former Sandomierski district. So I set out on a circuit and brought back as many as possible of clean unfilled personal identification documents (identity cards) and municipal seals. I brought all these back to Warsaw and handed them over to the reconnaissance liaison from Służba Zwyciestwu Polski (SWP—Service for the Victory of Poland). I already belonged at that time to the underground group "Raclawice." After a few days, the sick officers were released from the hospital and directed to an agreed upon residence location. The new identity cards turned out to be very good—they passed the test.

One day, the wife of Lieutenant-Colonel Rostwoski contacted my office to let me know not to spend the night at home, because her husband was arrested during a street roundup (lapanka) and would be interrogated by the Gestapo that night. Luckily the next day, she advised me that he had already been released on the basis of a previously issued identity card (as I recall, it was issued to an "agricultural engineer" from an estate somewhere in Podole).

After the end of the September campaign, there began the underground phase of the battle. I was very much engaged in two groups. The first one was the group "Raclawice" belonging to the peoples' movement (most from the pre-war "Siew"). In connection with my work in the co-op movement, I was invited to prepare the statutes and to help with the organizational work of the newly established restaurant in Warsaw, the "Wymiana," on 73 Mokotowska Street. This was only going to be a cover for the "Raclawice" group in its underground resistance work. After a few months there occurred a desecration (wpadka) of a cell of our group in Lublin (from where we received printing paper for the underground press). Using torture, the Germans forced information about our Warsaw group from the arrested members of that cell, but for now did nothing to us as yet.

One day a friend of mine, with the same first and last name besides (we called him Marian Wojciechowski number one, I was number two) came to me and asked if I could help them in the following matter. Apparently there was for sale an entire printing press hidden from the Germans by one of the printer compositors somewhere in a barn in the countryside. But for this printing press, the compositor wanted money—which needed to be organized. I didn't promise anything at first, because I didn't have the money, but I began some efforts in that direction. In Rawa Mazowiecka the director of the agricultural cooperative was my friend, Zygmunt Jedlinski. I went to him, explained the situation and asked for help. Over the time interval of several weeks, Zygmunt sent two ladder wagons loaded with food (all the automobiles were requisitioned by the Germans, and for the Poles they were unattainable). The printing press was purchased for the money received from the sale of this food on the black market. This was one of the first printing presses in service of the Polish underground in Warsaw.

The Germans depended very much on the agricultural cooperatives that supplied food for them on location, as well as for the residents of the Reich. Because of this, they wanted to have precise reports and inventories regarding existing cooperatives. The execution of such reports also constituted my work. Traveling around to the cooperatives as an inspector, I had special privileges in buying tickets for busses and trains, of course only in work-related matters. I made the most of these trips to contact other organizations. They were given information, and communiqués, meetings and terms were discussed, and so on.

Springtime 1941 was the date set for the meeting of the representatives of the organization "Raclawice." This meeting was to take place in the cooperative restaurant in Warsaw in the evening. I was going to that meeting from Nowe Miasto near Pilica, where I was staying with my brother after recent surgery on my appendix. At departure, my brother asked me to take along his wife, who was going to visit her family in Sandomierz and continue further on to Polaniec, and was going to have to change trains in Warsaw. I agreed readily and promised to help my sister-in-law to transfer from one train station to the other. Meanwhile, my sister-in-law suddenly got sick on the train, so that in Warsaw, instead of escorting her to the second train station, I took her to my place on the Aleje Niepodleglosci. I brought over a woman doctor acquaintance of mine, brought medicine from the pharmacy and gave it to my sister-in-law. She al-

ready felt significantly better. I announced to her that in the evening I was going to the meeting. My sister-in-law began to cry, she didn't know my landlords, they didn't know her, she was afraid to remain by herself without my care. She finally convinced me with this lamenting so much, that I resigned from attending the evening dinner meeting of the underground organization "Raclawice" in the co-op restaurant. I planned to find out about the details the next day by going there for breakfast.

At five in the morning I received a phone call from my colleague Wegierski (he was my friend from the cooperative and the "konspiracja"), who asked me if I was coming for "breakfast." I answered yes, because I wasn't at the "supper" yesterday, so I should go for "breakfast." And my friend replied: "Better don't go there, because last night there was some poisoning with mushrooms." In our language, "mushroom poisoning" meant desecration or betrayal. It turned out that the Gestapo arrived before the hour designated for the meeting in the restaurant, and planted all the halls as well as the stairway with its people, both in uniforms and in civilian clothes. And afterwards, they would admit all incoming guests, but they were not let in. In this way, they arrested about 30 people. From this group of arrested individuals, two women (a cook and her daughter assisting her) survived; all the remaining people died from exhaustion at labor or were executed by shooting—the men in Auschwitz, the women in Ravensbruck. I would undoubtedly have shared their fate, if not for the fact that my sister-in-law's illness and strong pleas kept me at home.

But I survived luckily for some time afterwards, until the next year, 1942. Because I was informed that at the Gestapo they are inquiring about Marian Wojciechowski, and I didn't know which one, then I would change residences often (more or less every 4-6 months). The last residence I rented in Warsaw was in Zoliborz, in the housing co-op of musicians—the landlord of the residence, who also was a Wojciechowski (but Kazimierz) besides, was a musician.

I continued to travel around the General Government region. One day, shortly after the arrests at the restaurant, Kazik Wegierski came to me and announced to me, that he would like me to meet his sister who had just arrived from Lodz. I went to visit them, we talked some, and when the family went to bed, Kazik's sister told me that she has a task for me. She worked in reconnaissance and needed a place near the border of the General Government on the train line Lowicz-Zychlin-Kutno, where couriers crossing the border could stay the night for some rest and a place to sleep. After a few months, her brother advised her to ask me for help. I promised that I would look around. Under the German occupation Warsaw, Sochaczew and Lowicz still belonged to the General Government, however the next train station—Zychlin—was already on the side of the Reich, or territory incorporated into Germany. As quarters for the woman courier, Lowicz seemed the best fit to me, especially since I had very good relations there in the local agricultural-commerce co-op. That person was a woman courier of the Polish underground (Kazik's sister from Lodz, Wanda Wegierska). Because of the assignment of the liaison of the Polish underground, she took on German citizenship, traveled quite often across the border into German territory, met there with our intelligence personnel and brought back from them information, among

other things including the localization of German armament plants. This information was transmitted from Warsaw to London via radio, to be utilized for bombing raids by the British air force. The woman courier (a young girl, about 18–19 years old) realized at one point in Berlin that she was being followed, and she fled to hide in the hotel. Sometimes even very sensible and brave people sometimes do tragically stupid things. She did just such a stupid thing. Back in the hotel, she wrote several letters, addressed the envelopes and mailed them. One of those letters was addressed to me. The Gestapo intercepted the letters and copied them along with the addresses. The woman courier was arrested in Berlin only after three or four months during her third trip. All the recipients of her letters were also arrested. I had already organized for her a point of transfer, everything was prepared, but unfortunately it was too late.

Sometime during the second half of 1940 or maybe at the beginning of 1941, I believe it was Kazimierz Wegierski himself who came to my office room with his friend and asked me to help him as much as I would be able to, after which he left the room, leaving me alone with his friend. I asked what was it all about? It was about making contact with people through whom he would be able to acquire smaller or larger quantities of every kind of food. In my travels around the co-ops for inspection, before and even during the occupation—I knew the remaining stock products of the co-ops, and I tried to get to know people whom I could trust.

Verifying the percent of so called "tluczek" (breakage) of eggs, "rozsypp" (spillage) of flour, cereal or grain, I knew roughly how much and of what it was possible to take away without putting people at risk of suspicion by the German authorities. If there were suspicions about the black market, that was only just half the problem. People were in danger of being thrown out of work, being sent to labor in Germany and so on. However, if there was suspicion that the food was being handed over to partisans or to Jews—there was the threat of punishment by death, preceded by torturing all suspects and their families. We had to help, but always we had to be cautious. My colleague Wegierski's friend came to me to the office several times, and if I had them—I always gave him some contacts in the cooperatives of the Warsaw or Radom districts. A contact could be the director of the cooperative, the director of a certain section, the warehouse keeper, the bookkeeper or also even an ordinary laborer who was initiated into the underground.

Only after the war, looking at a photograph in the press, I recognized that friend of my colleague Wegierski. It was Julian Grobelny, founder of the Council to Assist the Jews, "Zegota." During that time he was buying food and was more than likely providing it for Jews.

#### 4. ARRESTED BY THE GESTAPO

I was arrested in Radom, where I had moved, because in Warsaw it was "too tight" for me, the Gestapo was tripping over my heels. In Radom, I resided at the local high school teacher's home (as I recall, his name was Oder). On April 23, 1942, at night, the Gestapo was battering at the door of the house where I lived. At that time I was not at home, and the landlord tried to open and escape through the back door, but they shot him in the leg. His son died from the wounds received during the shooting. The Gestapo inquired about me and found out that I was working in the cooperative. The next day,

they went to the office of the Union of Agricultural and Economic Cooperatives, and without mentioning my name, made a general survey of the employees. They made accusations that the office produced fictional work cards for people who in reality don't work there. Under that pretext, they checked the entire registered personnel "from a to z," what and where a given individual did during a given day. By this method they got to me, and learned at which co-op I was performing an inspection at that point in time. It was in the Wloscianska Agricultural-Commerce Cooperative in Piotrkow Trybunalski. They returned to their headquarters and telephoned the order to arrest me by the local Gestapo. The Gestapo came to the commissar of the cooperative during the dinner hour asking about me. Meanwhile, not expecting anything, I had just had a secret meeting at the cemetery and returned at noon to the co-op bureau. There I found a message that the commissar of the cooperative, a German, wanted to see me in his office. This was nothing unusual, so I calmly went to his bureau, and the Gestapo were already there waiting for me. They checked my personal documents and informed me that I was under arrest. The protestations of the German commissar, who needed my help in the work of the cooperative, did not help. I was arrested; the Radom Gestapo demanded my immediate transport to Radom. At the moment of the arrest, I had on my person several "trefne" (secret underground) documents, that is, such that should not, under any circumstances, fall into German hands. Handing over my briefcase to a colleague who was my assistant-apprentice, I told him quietly to burn whatever could be damaging to us. Unfortunately, I also had some papers on me in my clothes; I could not get rid of these without attracting the attention of the Gestapo. We arrived in Radom (that was April 24, 1942) around 11 pm at night. And here, fate was kind to me in a most miraculous way.

Now, about a month earlier I was taking the train from Radom to Warsaw. At the train station, using my cooperative inspector's identification card, I could buy a train ticket without having to wait in line (this was no small matter: there were barely 20 tickets available for about 200 people in the queue). At that time, there walked up to me a stranger in the uniform of a prison guard, asking me to help him to buy a ticket; he had received a telegram that his sister in Warsaw is dying and he desperately wanted to visit her (he was going to be busy at work the next day). I like people and I like to help them. Therefore, I agreed, and I bought him a ticket in the next ticket cashier's window to avoid suspicion. And it so happened, that we were passengers in the same train car and chatted with each other a bit.

When, in accordance with their received orders the Gestapo brought me to the Radom prison that night, it was this "acquaintance" from the train station who was the guard on duty!

On the first floor of the prison building there was the criminal section (for prisoners accused of theft, etc.) and on the upper floor, I believe either on the second or third story, there was the political section. After bringing me in, the Gestapo led me to the guard on duty and told him to sign a document that I had been delivered. When he signed the receipt for my person, they left, leaving me in his responsibility. We were left alone, and we began a discussion as to what to do next. My eventual escape would risk reparations against our entire families (his and

mine), as well as against my colleagues from work and from home. I felt that it was too dangerous not only for my loved ones, but also for the family of the prison guard. I decided that I do not have the right to put so many people in danger, and I decided not to escape. The guard advised me to destroy anything that was "trefne" (secret underground documents) that I had with me. In the middle of a large hall on the first floor in which we found ourselves, there stood a huge stove (so called "koza") with a fire burning inside. The guard lifted the cover of the stove and said: "Throw it in here." I had with me a notebook with coded names, telephone numbers and addresses. Without knowing the code, it would have been difficult to decode them. However, the Gestapo could come to the conclusion that the information in the notebook is coded, and with additional beatings maybe get that necessary information out of me. Without a moment's hesitation, I took advantage of the "koza" and threw in my notebook along with the rest of the "trefne" papers into the fire.

#### 5. INTERROGATION AND TORTURE IN RADOM

And so I fell into the hands of the Gestapo, but with the exception of what they already knew about me, I did not provide them with any other indications. Everything I possessed was "clean," because anything else had been burned.

During the first few days of my stay at the prison, I received a package with a large pot of buckwheat cereal. The Gestapo checked this cereal rather thoroughly, but fortunately, they did not find the tiny rolled up ball of paper hidden inside it. It contained only the brief piece of information, that the Wegierskis had been arrested with their entire family. I did not receive any additional information: why, who and how. Kazik Wegierski, a scout instructor (I believe from the scout troop "Wigry") was that colleague from work and the underground, who had informed me earlier in Warsaw about the "mushroom poisoning," or "wpadka" (deconspiracy of a cell of my underground organization). He was very actively engaged in the Polish underground, and his sister was that courier who traveled to Germany for reconnaissance.

I wasn't sure what the Gestapo already knew or what it didn't know, but just in case, I didn't admit to anything. For the first interrogation, there arrived at the prison a special envoy from German intelligence, who spoke Polish perfectly. As it turned out, he knew Poland, and about two weeks earlier, that is, right before the outbreak of war, he had returned to Germany from a ski trip to Zakopane. He wanted me to tell him everything that I knew about people acquainted with me, where they work, what they do. Naturally, when it came to Wegierski, I pretended not to know anything. At that point, there was not yet any beating or anything of that sort. The person leading the interrogation said, that's too bad, that I don't know anything, and left the prison. About two weeks later at the next interrogation I was beaten so thoroughly, that after finishing they threw me into the cell completely disabled.

Normal interrogation took place in this way, that in the attic of the Gestapo headquarters, they would put handcuff the prisoner's hands in back of him, tie the handcuffs to a rope hanging from the ceiling, and pull the rope upwards so that one would hang above the floor of the attic at the height of an average chair or table. Then, there would take place a beating over the entire body, including the head and legs. A person would be

completely covered in blood. Because I was hanging by my hands with the entire weight of my body, and sometimes pulled downwards by my legs, I lost complete use of my fingers and hands already after the second interrogation. It was possible to prick me in the fingers, and I would not be able to feel it. I could not bend my arms at the elbows, so that when eating, for example, a piece of bread, I had to use a spoon, because I could not reach my mouth with my hand. They maltreated me horribly. Luckily, my prison guard acquaintance alerted the persons indicated by me about my imprisonment. These individuals tried to help me through the commissar of the co-op union where I worked, and also through his secretary. As I learned later in the Gross Rosen camp, where I met the son-in-law of my Radom landlords, it was that German woman secretary who suggested that one of the stapo (he had a high position and loved to play around) be bribed. Of course, there could in no way be any agreement about my release from prison, but it was about sending me to Auschwitz without a death sentence. Normally in similar incidences the prisoner, after the interrogations were concluded, was executed by shooting in the prison or in nearby forests, or sent to Auschwitz with a death sentence. This sentence was executed by shooting in the camp after a two- or several-month stay. Such a sentence was not sent after me. I was transported to Auschwitz, but all my things were returned to my mother with the announcement of my death. They didn't want to release the body, but they sent a message that I am no longer on this earth.

#### 6. AUSCHWITZ

In the camp I met with a series of events that appeared to be miraculous, or perhaps accidental coincidences ordained by the Providence of God. It is difficult for me to say that God wanted to retain my person, because there were so many who were so much better and so much more needed. But it all happened so that I was saved.

I arrived at Auschwitz as a complete human ruin: I could not bend or move my hands. At the camp apels, when the orders "caps off" or "caps on" were issued, I grabbed the cap on my head without feeling it in my fingers. Not obeying the command risked being beaten or even being killed on the spot.

They took me to Block 11, the block of death. Had they learned about my state and that I was unable to work, a death sentence would have been immediate. I was unfit for work, so there was no reason why I should be kept alive. In such a state, I was held in the death block for a day or two. I was hit over the head with a club several times, but after about a week they sent me, in a group of about 20 prisoners, to the kitchen for food, for the afternoon soup. This soup—a bit of water with some thing like nettle in it—and yet hot, was carried on poles in barrels of various dimensions (25, 50 liters) by two prisoners. They sent a few too many people to carry the soup, under the assumption that there would be more barrels. But as it turned out, the barrels were larger and a few of us didn't have to carry anything. I tried to walk in the back, so that they would not choose me when changing carriers, because I knew that I would be unable to carry the barrel. And spilling the soup, especially a barrel of soup—that would have been death on the spot for certain, for the reckless denial of food for many people. And after all, I could not tell them that I had no feeling in my hands. So I walked in the back of the group

of these carriers down a street leading to Block 11, and suddenly I saw a man in front of me, coming closer, also wearing prison garb, but shaped and well-fitting. We got closer to each other and both of us stood: "Marian, is that you?" and I answered, "Zdzisiek, is that you?" It turned out that this was my friend, with whom I shared a room in 1937–1938 at the cavalry training center in Grudziadz for a period of about 9 months. At that time, after military service, I returned to work in the co-op movement, and he remained in the army as a candidate or a career officer. During the occupation, he was rounded up along with all the remaining men on a train on the Krakow-Tarnow line and sent to Auschwitz. Because the man was strong and healthy, he survived the first few months in the camp not all that badly, and then people like that, if they were able to do something, were assigned various positions in maintaining the camp. My friend Zdzisiek Wroblewski was appointed as the block scribe: he had the responsibility of keeping the prisoners' register up to date, where and what each one was doing at each hour. We briefly recounted to each other our histories; he decided to accompany me. He went with me to block monitor—it was a German criminal, who beat and killed people without hesitation; he told him not to do me any harm, because I was his friend.

In about a week, Zdzisiek arranged to have me transferred to his block. I don't know how he did that, but at the new place there were many former colleagues and acquaintances from various political parties and factions, from various universities and various cities. They already had formed an entire underground organization Auschwitz, and everyone helped each other as much as was possible. Zdzisiek drew me to him and said that he would make me a "sztubowy." The "sztubowy" was responsible for one large camp ward. I told him that I was not suitable for that function; I saw that a "sztubowy" beats people, hitting them with a ladle wherever it fell. I was not suited for this. Zdzisiek replied, "Listen, this is the way it is here, that either you will beat, or you will be beaten." But I refused; I wanted to be in the middle, to not beat and not to be beaten. So I bounced here and there, working in different commandos in the camp territory.

A typhus epidemic broke out. Two blocks were reserved for the sick. The Germans were not at all that concerned about the prisoners, who were dying in masses from the typhus, but they were afraid of getting infected themselves. Because the prisoner worked in many sections, for example, in the canteens where they had contact with SS-men, they could infect them. One day, two large trucks arrived, onto which were loaded all the people in those two "typhus" blocks: the sick, the reconvalescing and the orderlies. They were all gassed. Less than a week later, I fell ill with typhus myself. My companions in adversity took me arm in arm and led me to the receiving hall for the sick, and then they themselves had to quickly report to work. The doctor in reception, a young Jew fresh after medical studies (probably from Hungary) had already been alerted about my coming by my colleagues or their acquaintances. At that very moment an SS-man appeared. He was an older man, who went about the camp and observed the prisoners, writing down the numbers of those who were working poorly—as well those who were so weak that they could not work. These numbers were then passed on to the camp registry office. All those recorded prisoners were then immediately murdered in

the gas chambers or (more frequently) by injection with phenol. At the moment of the SS-man's arrival, I had already been examined by the doctor, with a filled out health card. The SS-man came up and took my card, and noticed the high fever. Seeing this, and knowing that in a moment my number would be recorded and passed on for execution, the doctor quickly reported: "High fever, for observation." In the Auschwitz camp, on Block 10, there were performed various types of observations and medical experiments. German doctors inoculated male and female prisoners with bacteria of various diseases, performed research and observations, and then of course they killed the subjects. In connection with this, the visiting, SS-man understood that I would be sent there for observation; he put away his notebook and did not record my number. At that time, I was already semiconscious.

Next, they sent me to a newly opened "revier" for those who were sick with typhus. I was visited there by my friend and one of the leaders of the conspiracy—Kazimierz Wegierski, who was arrested even earlier than I. During his interrogation, the Gestapo beat him so severely that his kidneys, liver and other internal organs were damaged. As a result, this very slender man was so badly swollen that I could not recognize him. He died the next day, without betraying anyone to the very end.

From the entire group that was arrested along with him, not one person broke under cruel interrogation, no one was betrayed. His sister, Wanda Wegierska, caught by the Germans and accused of spying, was sentenced to death and executed by beheading in the prison in Berlin. Working for the Polish intelligence, she presented herself as a German citizen and that type of death was administered to her. For her achievements in the underground resistance movement, she received the *Virtuti Militari* Cross posthumously after the war, and was also promoted to the rank of second lieutenant. She was the woman courier about whom I spoke earlier at the beginning of my lecture.

After getting well, I was sent back to the block of my friend Zdzisiek, who started to look for work for me. He found for me the position of bookkeeper for a German civilian—an engineer, assigned to supervise the storage of building and construction materials intended for the camp, as well as for military objectives. At the Auschwitz camp there was a main warehouse of that type. At the beginning, we observed each other: on the third day of such an acquaintance, the engineer placed a piece of bread with marmalade on my table, and later we began to talk with each other. Of course, I did not admit to my underground connections. Our conversations were held cautiously and only inside the building. The German warned me that if our contacts were revealed, then he would become a prisoner like myself, and I would end up in the crematorium. We worked together, we exchanged words of greeting, the relationship between us was arranged on a level plane of not so much as work colleague or friend, but human being nonetheless.

After about two weeks, my work was changed: at the Sunday morning apel, I was assigned along with about a hundred other prisoners to clean the overgrown drainage ditches outside the camp. Standing on the bottom of the ditch with water up to the knees, one had to deepen the trench and hand the soil up to people located higher. The work assigned to me was at the bottom of the ditch, and any kind of protest would of



course risk a beating. At that time I already had enough feeling in my hands so that I could hold a shovel, but my fingers were still not fully functional (moreover, that condition has persisted till this day). I worked this way for a full day; it was already the middle of November, the water was very cold. After returning to the camp I was shaking with the cold, but the next day I went to do the same work, not saying anything to the German engineer with whom I had worked previously. After the second day of working in the ditches. I got a very high fever during the night, and they took me for a medical examination. It was pure luck that there were Polish doctors there, who, even though they had no medicines, were able to do advice what to do. They diagnosed pneumonia, pleurisy, water in the side as well as inflammation of the kidneys. They had no medicinal supplies, because people were held in the camp to be finished off, completely without any care as to their medical treatment. And once again, I met with Divine Providence. In this so-called hospital to which I was taken, there worked a prisoner—called the block tailor, who had been arrested along with one of my friends. This friend, like me, was a recipient of one of the letters from our woman courier, which had been intercepted by the Gestapo. The Gestapo came for him at his place of work—a tailor shop on Wiejska Street right nearby the Sejm. He was arrested along with other workers. A handy tailor from just that group by the name of Wladek Dabrowski was presently in Auschwitz. He performed a series of tailoring tasks for the camp “dignitaries”—the functionaries and the SS-men. Wladek and I recognized each other and he helped me in the treatment. Once again, God showed His mercy. How was I treated? They cut off a small barrel and installed heating elements in the form of several light bulbs. They would place me on blankets on the ground, they would place the so “armed” barrel on my chest, and they would connect the electrical wire conduit to the electrical contact. After a half hour of such heating, I was almost unconscious, but the blanket on which I was laying was completely wet from the water coming out from within my body. Besides this, the water from my side was extracted with the help of a syringe. When the SS-man who was writing down the numbers of the prisoners for execution, because they were very sick and not fit for work, would draw near us, a well-organized camp intelligence would warn us ahead of time. Then I would be pulled out of bed, wrapped in a blanket and placed on the ground by a wall. That was done with prisoners who had already died, because at the morning, afternoon and evening apels every man in every block had to be accounted for. After the SS-man left, my friend the tailor, along with his friends, put me back into bed. This would be repeated during my entire stay at the hospital.

Meanwhile on the block to which I belonged, Zdzisiek had a fatal fallout. He organized contacts from outside the camp for the purpose of bringing in medicines for so many sick prisoners. This was realized in the following way: Some of the specialists (for example, welders, plumbers, and so on) needed in the camp were imported as civilian workers from outside the camp. Zdzisiek would pass on a list of needed medicines to them, which they would bring to the camp at the next opportunity. One of those workers was caught with such a list during inspection, and under torture revealed who had given it to him. Zdzisiek was arrested immediately

along with the two “sztubowy” who were responsible for the wards, which Zdzisiek frequented most. Despite the tortures, all three did not betray anyone and did not admit to anything; they all perished either from starvation, or by phenol injection. Had it not been for my stay in the hospital, because I was so closely connected to them, I would have probably been also taken, tortured and bestially murdered.

I stayed in the hospital until the moment that my fever dropped, then I had to go back to work. I was released from the hospital one Sunday and assigned to a different block. This was the block of the so-called “Zugange” (prisoners newly-arrived to the camp as well as prisoners discharged from the hospital). The ward of the block I was assigned to was located on the first floor; I was so exhausted by the illness that I would walk up the wide stairs on all fours. I had a card of discharge from the hospital and was assigned to work the next day. This time the work consisted of arranging in layers boards, still wet, freshly brought in from the mill, in tall stacks with some air draft to dry the boards. To accomplish this, some of the workers had to climb upwards and pull up heavy boards handed up from below. I barely managed to drag myself to the place of work; I was assigned the work at the top, but I lacked the strength to climb up the stack. Even if I had been able to do so, with the frosty weather (and it was about the middle of January) I would undoubtedly have frozen to death or, unable to climb down, would have been pushed off to the ground, breaking my bones. I thought to myself then, there is no point in climbing up, better let them kill me here on the ground and it will be the end of it. I decided not to go to the top of the stack—this was a refusal to work, which in the camp meant inevitable death.

At that time there was in Auschwitz an obercapo of the Bauhoff (building section), a German criminal prisoner known as “Bloody August,” who was renowned for his cruelty. Tall, thin, with long hands like an ape. It was enough for him to smack a prisoner with such a hand, to make a corpse out of him. I suddenly saw that “Bloody August” from a distance of about 10 meters. I thought that this is the end of me; but he suddenly became interested in someone else, jumped to the side and reached him, getting further away from me. However, the other person accompanying him came up to me. Normally, a prisoner of the concentration camp when approached by anyone from the camp administration, was obligated to take off his cap and stand at attention. I did not do this; it was a matter of complete indifference to me whether they would kill me or not. The person approaching me noticed that, came up closer, looked at me and said in German: “Marian, is that you?” I recognized that it was the German engineer, for whom I had worked as a bookkeeper. He asked what I was doing here, why I didn’t come to him to work. I answered, that they assigned me to different work, that I had been in the hospital and then they told me to report to the present work site. I added, that I could not perform the work, because I did not have the strength to do it, therefore because of that they will kill me. The engineer looked at me and told me to come with him. He took me to a huge storage place for pipes and other plumbing parts. Outside the building there were all kinds of concrete pipes, and inside there were copper and nickel pipes, as well as all sorts of joints for pipes. The director of this whole warehouse was a prisoner from Stalowa Wola, engineer Sledziewski or

maybe Sledzinski. The German led me to him and said that he is leaving me with him as his responsibility, turned around and left. Sledziewski knew nothing about me, but he saw that I was barely able to stand on my feet. He told me to sit down, brought me a piece of bread, pointed to the hot water for bread soup. And I sat like that next to him, by the hot stove, not doing anything for about two or three days.

Under camp conditions this was something completely unheard of and meant inevitable death. Soon we began to talk with each other; I told him everything about myself honestly. When I had rested some, I started to help him more and more. I worked in this way to approximately the middle of March, 1943, when the transfer of prisoners from Auschwitz to other camps was begun, because the Auschwitz camp was already overloaded.

#### 7. GROSS ROSEN—ROGOZNICA

I was sent to the camp in Gross Rosen. The stay in Gross Rosen began as usual with a quarantine. Even before it was over, I was sent to Hirschberg (today, Jelenia Góra) to work on the construction of a factory to make products from wood fibers. The task of the workers was construction of timbering for cement walls. I volunteered as a carpenter, trying to avoid work with sand or cement, where one had to work full speed running with wheelbarrows filled with sand or cement; with this, one received a lot of lashes. The work of a carpenter, requiring precision in matching timber or boards, was slower. Later, I was even appointed the secretary of the entire group, because it turned out that the former candidate for the position was unable to write well, and quickly. So I held the position of carpenter and secretary until about November, when they brought us from Hirschberg back to the mother camp of Gross Rosen. There I was again employed as a carpenter in the construction of new barracks. One had to work very fast, because everyday there arrived new transports of thousands of prisoners pulled from many other camps (from Majdanek and others). In the construction of the barracks there were used ready-made slabs which had to be put together, next the windows were mounted, and also finishing work was performed. Part of the work was done in the interiors, where it was hot, and for other types of work one had to run, and fast at that, outside. Under these conditions I caught a very severe cold, I was close to pneumonia, I had trouble with breathing and speaking. My colleagues decided to help me, taking me to the “revier” where I could rest. I stayed there, and already on the second day there came to my bed the “revier” kapo by the me of Siehsdumich and started a conversation with me. I told him a bit of this and at about myself, of course hiding my activity in the underground; he asked me from here do I know German so well, and learning about my education he proposed a more responsible job. He suggested a project employing me in the camp post office, the parcel section. This change suited me very much and I began the new work of receiving and delivering parcels.

Some time later there came to Gross Rosen a transport of prisoners from Majdanek. Right after that, a few weeks later, this was followed by a large shipment from Majdanek of food parcels which had been sent to these prisoners by their families. The director of the post office, SS Unterscharfurer Layer, decided to send the packages back to the families, because some of the addresses were no longer current. The

parcels were delivered to the prisoners in accordance with their prisoner number as well as the number of the block in which they slept and ate. The first and last names of the prisoners were not important, it was only those numbers that mattered. However, after arrival in Gross Rosen from Majdanek, prisoners were located in a new block and received a new prisoner number, so that finding the original addressees among so many thousands of prisoners was unusually complicated. Therefore, the director of the post office decided to send back the entire transport of parcels to the senders. I knew that with the hunger prevailing in the camp, the return of the food packages constituted a huge loss; in addition, the families of the prisoners receiving the returns will be convinced that the addressees were dead. This type of explanation would not be effective with the director of the post office, who was an SS-man. Certainly he was not concerned with the hunger of the prisoners and the pain of the families. I decided then, to propose other arguments to him. I told him that returning the packages places an additional burden on the communication centers, whose main purpose should be services for the German populace and armed forces. I cited the slogan placed on German trains: "Die Rader rollen für den Sieg" ("The wheels are rolling for victory.") With this I convinced the German, who asked me for advice what to do, because it would be difficult to just distribute the packages at random. I offered to help: if I received permission from the commandant of the camp and his deputy (Raportführer Eschner) to spend additional hours during the week working in the camp chancellery after normal work hours, then I would attempt to find the addressees of the parcels, by comparing their former registered numbers with the currently assigned numbers, as well as searching for the block in which they were presently residing.

In the camp registry office, there were card index tiles of the mother camp Gross Rosen and all the subcamps of this region, all living and dead prisoners with their new numbers, occupation, and cause of death in case the prisoners were no longer alive. After receiving the consent of the camp authorities, I spent the next week working additionally until about 11 or 12 at night, in search of the owners of the parcels. The beginning was the hardest, that is, finding the first few. Next, those who were found helped me to find the next addressees. And in this way during the week we unloaded the entire shipment of parcels, additionally earning the confidence of the director of the post office, SS-man Layer, and of Rapportführer Eschner with this work well done.

Shortly thereafter, this SS-man's goodwill, earned in this way, became very useful to me. For one of the prisoners, it pains me to say—a Pole (he currently resides in Warsaw), supplemented his food rations by stealing the best foodstuffs from some of the packages, for example, pieces of sausage. Noticing this process, of course I did not denounce him, but I sharply called his attention to it to have him stop doing this. I even threatened him, that the next time this offense occurred, he would receive from me a healthy lesson. The angry prisoner, along with another Polish "volksdeutsch," wrote a denunciation about me, that I was taking advantage of my work at the post office to send letters outside the camp, even though I was under the so-called "Postsperre" (forbidden to write letters, and to receive letters and packages). I knew nothing about this denunciation. One day, when I arrived at work, the

SS-man, director of the post office Unterscharführer, called me to his office and told me from whom and what kind of denunciation was deposed about me. The main chief of the political section of the camp, representing the highest authority of the Gestapo in the camp, came to him to verify this and to eventually take me in for interrogation. "My" SS-man supervisor guaranteed that it was not true, that I am a very good worker, and that the denunciation was probably caused by jealousy. In the conversation with me he added, that he was not asking me if the accusation is true, but warned me not to do anything like that, and also not to mention our conversation to anyone. This SS-man saved my life then, because the denunciation about me was true. Of course, having correspondence forbidden to me (camp authorities ordered such types of prohibition concerning certain dangerous prisoners). I would occasionally send letters, availing myself of the kindness of my colleagues, who were able to write once or twice a month to their loved ones. From time to time (for example, once a year) they would give up one of their own letters so I could send one of my own, signed with their name and number (and to these same numbers there could also come a reply to me from my family, which they then transmitted to me later).

Luckily, the matter of the denunciation ended on this note without any consequences. Additionally in my favor there was also the following fact from the recent work time spent building the warehouse in Hirschberg. Due to intervention from the International Red Cross to the highest German authorities in Berlin, it was demanded that all prisoners receive the order one Sunday to write a letter home. I reflected on what I should do. Since I had the "Postsperre" (under penalty of death, it was forbidden to send out or receive any kind of correspondence or parcel, which effectively made the prisoner "dead" to the outside world), I delayed with writing the letter, in fear of the consequences. So I went to the commandant of the subcamp Hirschberg and asked what I should do. After coming to an agreement with the main camp, he said that the prohibition is binding and that I am not allowed to write. This proof of subordination was registered in my records, and also helped me to survive in face of the denunciation.

A group of prisoners from Majdanek, who received food parcels thanks to my work, was most grateful to me. Hunger ruled in the camp; food parcels were unbelievably valuable. They invited me most warmly for a tasty treat, but I declined—not accepting even a piece from anyone. At that time, I worked inside the building and not that hard, so it wasn't very bad for me; if they wanted to, then they could share the food products with their friends and colleagues. Helping my colleagues I saw as my duty, without accepting even the smallest payment, not even in the form of food.

#### 8. LEITMERITZ

In January 1945, the German-Russian battles already moved to the west of Wrocław. The prisoners were transported by train and on foot to the west. As I recall, on the 4th or 5th of February 1945 there occurred the final liquidation of the concentration camp Gross Rosen. They loaded us on various uncovered train cars (for example, coal cars). They packed as many of us as possible into each train car, putting in one or two SS-men with machine guns. All prisoners were told to kneel or to sit, and who ever raised himself or stood up was immediately shot. The train

drew near several locations where there were concentration camps, but they were already overfilled. On some stops, the bodies of dead prisoners were removed from the wagons. Finally we reached Flossenbürg, and from there the subcamp Leitmeritz. It was a camp of murderous labor in digging tunnels into the rock walls, into which were then placed machines to produce armaments and ammunition. The mountains protected the production against bombing explosions. Those prisoners who were still alive in the last few train cars, where I also found myself, received orders to take the corpses out of the wagons outside, and lay them out on the embankments along the railroad tracks. This caused a considerable delay in entering the camp itself. Walking in through the gate, I heard someone calling my name. It turned out that they were the former prisoners of the Majdanek camp, and later Gross Rosen, whose parcels from their families I had rescued in Gross Rosen, with that additional night work in the camp registry office.

After the quarantine, the entire transport of prisoners was sent to set up camp Leitmeritz, and many of them now occupied good positions (for example, as functionaries of the camp's firefighting service). Out of gratitude, they fed me and my colleagues, assigned me a bed to sleep on (many of the prisoners slept two or three on one bed or on the ground) and arranged work for me outside the main camp, under good conditions, at the construction of a house for the camp commandant. Because the German criminal prisoners, and especially those so-called "kapo," had already been dismissed by then from the camps, and after a short training were sent to the eastern front, they made me the "kayo" of that group. I chose the following individuals for the group:

(1) Kazimierz Wisniewski, former student of the Szkoła Główna Handlowa in Warsaw (Warsaw School of Economics), still sick after typhus.

(2) Jerzy Cesarski, pre-war activist of the PPS (Polska Partia Socjalistyczna) and an active member of the underground.

(3) A German (whose name I do not remember) "kapo" of the electricians in the commando "Steinbruch," the exploitation of the quarries in camp Gross Rosen. He was known for secretly constructing a radio receiver together with a few Poles and Germans; they jointly listened to the radio broadcasts from London and also news about the situation of battles on the fronts, and passed them on by word of mouth to their colleagues in the camp, by which they really raised their hopes for surviving. And that was a great deal. Caught red-handed listening to this radio, despite terrible beatings and other tortures, he did not betray anyone, taking the entire responsibility on himself. The liquidation of camp Gross Rosen probably saved him from death.

One evening, a group of Polish colleagues at work digging the tunnel, reported to me—explaining, that the German supervisor working there, who murdered people at work, had already promised one Pole that he would finish him off the next day. This Pole, already sentenced for extermination, was engineer Dr. Henryk Stankiewicz, docent lecturer of the Warsaw Politechnical School (as I recall, before the war he specialized in research on the endurance of building materials). Because I could not take more than three people to work, I had to release someone in order to take in Stankiewicz. I decided to dismiss Jerzy Cesarski, who scolded me terribly, that I was sacrificing a political activist in favor of some kind of engineer.

Fortunately, both survived and both returned to Poland. On a marginal note on this matter, I will only add that as I recall, the 68-year old SS-man who watched us, of Czech origin, and who knew the Czech, German, Russian and even the Polish language rather well, stated to us at the very beginning, that in his presence we can say whatever we like about Hitler and the Germans, but if his wife or his daughters arrived, we were not allowed to say anything, because they were real Germans and would immediately report this fact to the Gestapo.

To build the house for the commandant of the camp (it was already under roofing) we had absolutely no materials and no desire. We spent our whole time looking for wood remnants nearby, which we exchanged with the local residents for a beet, a turnip, a few potatoes, or a piece of bread. From these products we would make a soup, which we shared honestly with our guard. This commando was kept for me for a long time, so that I think that it was due to the gratitude shown me for that time in Gross Rosen. I have great respect and gratitude for my colleagues.

#### 9. ESCAPE FROM THE TRANSPORT ON FOOT

In the months of March and April 1945, the Russian armies were pressing to the west. One could hear in the distance somewhere the bombs bursting and the cannonade of the artillery. All work outside the barbed wire of the camp was halted, and also within our commando. Whole columns of prisoners were prepared to march out one after the other somewhere to the west. On May 5, 1945, my colleagues Wisniewski and Stankiewicz, and I were included in such a column marching on foot. In the camp it was already a public secret that the prisoners in the transports on foot, who no longer had the strength to continue further, were finished off with a rifle shot and left by the roadside to be buried by the local residents. Long marches, often without food and water, left numerous victims. Therefore, at the first occasion during the night, walking through a dense forest, at a given password all three of us jumped into the roadside thicket. We waited until the entire column passed us and then we hid ourselves in even thicker shrubs and waited for sunrise. In the morning, we turned into the first forest path crossing, which led us to a Czech village, where we were greeted very, very hospitably. Bathed, fed and dressed in clean undergarments, and in clean albeit old clothes, we finally felt like human beings. The Czechs informed us that the Russian armies were already in Prague (or in the vicinity of Prague), and the American armies were in the area of Pilzno.

While still in the concentration camps, we all knew about the fate of the Polish officers at Katyn. The German press made this known, and it was confirmed by the Polish underground press, with the exception of procommunist gazettes. We already knew about the mass arrests of Poles on territories taken over by Russia and of their transports under terrible conditions to Siberia. We already knew what would be waiting for us there, if we believed in the communist prattle and headed east. That's why we had already planned earlier to head west. The roads were already obstructed with German deserters and other nationalities in all directions. Almost everywhere there were organized kitchens for the fugitives. Without greater obstacles, we made it to the vicinity of Pilzno. There, on the main road to Germany, we were stopped by an American patrol. Only those who had documents proving that they resided in the west were allowed to

go on. Residents of Central and Eastern Europe were to return to their homes. The three of us went off to the side to consult on what to do. A young Czech boy was listening in on our conversation. Apparently he understood our situation, because he informed us that he could show us where to cross the border. He returned with us part of the way towards the village, then turned off to the side through the field boundary strips, in the direction of some small shrubs and thickets, and said that beyond those shrubs we would reach a grove, and beyond that would be Germany. That's how we made it to the German locality in the area of Schwandorf, and then further on to the town of Amberg, where a Polish DP (Displaced Persons) camp was being formed. There the commandant of the camp, a prisoner of concentration camps, a major in the AK (Armia Krajowa—Polish Home Army), Wojcik (Jozef was his first name, I think) greeted us, and in a pleasant, friendly new-camp atmosphere we slowly regained our old selves mentally and physically, after the tragic experiences of the preceding years. The nightmare of German concentration camps still remained in our subconsciousness for decades and even now after more than fifty years of freedom, sometimes I wake up from a terrible dream and I see the silent pleading eyes of my friends standing in front of the camp administration office in Gross Rosen, under the guard of SS-men, I hear the shots into the back of their skulls; and I sense and I see in the dream the black cloud of smoke weaving lazily out of the crematorium. Those who survived this hell did not speak of it for a long time. But it is necessary to talk about it, so that the memory will not be obliterated, so that the history of the Polish Holocaust will not be further falsified.

#### 10. THE POLISH CIVILIAN GUARD

In August and September 1945, the news spread around in Amberg that:

(1) the Polish DP camp in Amberg would be transferred to a larger camp in Wildflecken, (2) the Americans were organizing the Polish Civilian Guard and Transitional Training Camps.

The commandant of our camp, Major Jozef Wojcik, became the commandant of one of such camps (Wincer) and asked me to help in enrolling participants. I traveled around the DP camps, made speeches and kept sending to Wincer even more candidates for the Civilian Guard. Finally—late in the autumn of 1945, I also went through a period of training as a second lieutenant, and at the beginning of 1946, our Civilian Guard company was sent into service at Bad Aibling (near Rosenheim by Munich). As I recall, there were three of our companies all-together. We performed our duty by guarding German POWs; mechanical vehicles and their spare parts; and stores of weapons, ammunition, etc. In the summer of 1946, they transferred our company for repeat short training to Mannheim Kafertal. There I found many young officers and soldiers whom I knew from my college years, my military service and during my professional work. I became friends with the deputy of the leader of the Civilian Guard of the American Army, Lieutenant-Colonel Wladyslaw Rylko, and he, knowing that I am a member of the cooperative movement, asked me for help in organizing co-ops in the Civilian Guard companies. I began work on preparing the statutes as well as the accounting forms and cash settlements. However, since part of the company to which I was assigned was transferred to Buttelborn near Gross Gerau in the vicinity of Darmstadt, in order to guard the warehouses of

automobile parts and automotive service columns, I went along with them. After a few days in Buttelborn, I became aware of two things:

(1) the members of the companies and their families were still somewhat hungry;

(2) the American army would employ the Civilian Guard only for as long as they needed us. In case of dismissal, our soldiers will go looking for work in Germany or through emigration, without possessing any practical professional skills.

I resolved to do something to remedy both these cases. Regarding the suffering due to hunger, I again started up the company cooperative, making the bookkeeping, the accounting, and the periodical rights of control by members (the auditing committee) more efficient. Regarding the guardsmen's lack of professional skills, I held a meeting of the soldiers and asked them, who would like to learn which profession. Next, I applied to the local village resident Germans individually, owners of trade workshops, with a request to accept our candidates for training in the profession. In this way I was able to accommodate all who wanted to learn. Next, I sat down with my friend, the leader of the company, Captain Roman Weislo-Winnicki, to work out the scheduling of guard service for afternoon or evening hours, so that those who wanted to learn could go to work during the day in the trade workshops and learn the trade skills. With the help of the educational officer of our center, Captain Jerzy Wilski (my colleague from the concentration camp Gross Rosen), a scouting instructor before the war, we founded clubs for soccer, basketball, volleyball, and an educational club with a handy reference library and so on. The work came out just fine. It was time to think about myself, too. Lieutenant-Colonel Wladyslaw Rylko suggested that I transfer to the center of civilian guard training in Mannheim Kafertal. I applied to the University (Wirtschaftshochschule) in Mannheim for admission to studies and to work on a doctorate in economics (Wirtschaftswissenschaft). They accepted me and assigned study subjects and an amount of time for two semesters, that is, with a possibility of finishing studies in one year. Unfortunately, just after I passed the examinations for the first doctoral semester, I was dismissed from the Civilian Guard of the American army in the summer of 1947 (Reduction In Force). Because this was equivalent to depriving me of financial resources for me and my entire family (wife and daughter), I had to resign from further studies. Luckily, before the dismissal, and with a greater cooperation of a special co-op committee, I was able to work out the statutes, bookkeeping, and plant the seed of trade courses in very many guard companies, so that the Civilian Guard of the American Army could rightly be proud of beautiful attainments in education, culture, profession, charity and finances—and always in the spirit of the true independence of Poland.

During the autumn of 1947, I moved with my family to the Polish DP camp in Hohenfels (Lechów) near Regensburg, where I was drawn immediately into collaborative work with a circle of farmers; and I began lectures on economics and accounting subjects. After a few months, they offered me a position with the chief Polish organization in the American-occupied zone in Germany, called "Zjednoczenie Polskie" ("Polish Union") with headquarters in Regensburg—Brunnleite 7. But that is a completely different topic.

## 11. ADDITIONAL INFORMATION, WHICH WAS NOT PRESENTED AT THE DISCUSSION CLUB

Due to lack of time and the huge amount of material to discuss, I did not touch on many details. Having that opportunity presently, I would like to complete some of the topics in short fashion.

While working in the post office in Gross Rosen in parcel reception, I was also on a block with other prisoners working at the camp registry office, such as:

In the Political Section, which settled prisoner affairs in the course of further interrogations (and torture!), verified the records of prisoners sentenced to death, kept under surveillance those prisoners suspected of enemy anti-Nazi propaganda or even anti-camp, and hunted after secret underground organizations in the same camp, as well as checked every so often whether prisoners with death sentences were really executed (by phenol injections, gassing or shooting).

In the Labor Section, which located and controlled the status of prisoners in all commandos of the mother camp Gross Rosen and in all its subcamps.

In the Camp Enlargement Section.

In the Post Office Section, and so forth.

However, the most important was the Political Section and the Labor Section. It depended on them whether one would eventually survive the camp or not.

In periods free from work tasks, there were many occasions for conversations between prisoners on various topics, discrete exchanges of opinions, getting to know each other. The highest prominent of the not very numerous Polish group in the camp registry office was Jan Dolinski, a political prisoner who spoke German excellently, but who did not blindly serve the Germans. He did what he had to. He was polite but he kept his distance. In the group of foreigners, a young Ukrainian from the Polish territories, Antoni Kaminski attracted attention (he was friendly, but something told me to avoid him); and also a tall, stout, middle-aged resident of Belgium or Denmark (I don't remember exactly), with whom I quickly formed a friendship (unfortunately, I don't remember his name either). After a short time he told me, that he worked in the Political Section of the camp (Politische Abteilung), that I am on the list of prisoners who are under surveillance at least once a month without knowing about it—by other prisoners, mostly Germans. He gave me the name of my "guardian angel," warning me not to give away that I know anything about it. Such a prisoner-spy would try to make friends, would bring up certain questions during a conversation, such as who will win the war, who is losing the war, why and whom do I wish victory, what was my attitude towards the communists, and of course the whole time he would agree with my opinions. Afterwards the entire content of that conversation would be reported where he was so told. The information from this Belgian protected me from painful consequences and increased my vigilance and caution in pronouncements to strangers. Shortly after the first warnings, "my" Belgian told me that he has access to a list of individuals of Polish nationality, who, after interrogation by Gestapo in various cities are sent to the camp in Gross Rosen, but with a sentence of death. These individuals after a few months were called to the Political Section; after their identity had been verified, they were made to stand at attention before the camp administration office, until a designated SS-man would lead them to the crematorium and there kill them with a phenol injection, gas

or a bullet. Then on the prisoner's card file in the camp registry office would be noted the date and the letters "ABE" which meant "Auf Befehl Erschossen"—shot on orders.

Because Polish names are difficult to remember for foreigners, the Belgian prepared a short list with the names of the new Polish prisoners that were under a sentence of death. On one of the first lists was the name Antoni Suchon, my younger brother's friend from the Stopnica high school. I had already met with him before in camp. During the German occupation he belonged to the peoples' movement and was a member of the underground organization. One day, a meeting of that organization was scheduled in a village during a dance party. The Germans surrounded all the participants, and Suchon had with him a loaded revolver, which he tossed out unnoticed. The Germans found the revolver, and in order not to put the others in jeopardy of interrogation, torture and maybe even death, he himself confessed during the search that it was he who tossed the gun and that the weapon is his. All were set free, and after interrogation he was sent to camp Gross Rosen with a death sentence.

The camp in Gross Rosen had many subcamps. In some of them mortality was so high, that rarely were prisoners transferred from them to the mother camp in Gross Rosen in order to execute death sentences. Usually the prisoners died themselves from exhaustion or poisoning (for example from the exhaust fumes in the factory of poison gases). The director of the Labor Section was a small, slender, middle-aged hunchback "Krieger," who wore the pink triangle (pederast). For a piece of cake, bacon, lard or onion, he agreed to send—without any publicizing—a Polish prisoner to a subcamp designated by me. In this way the lives of certain worthy people were saved. Unfortunately, I was unable to save the life of my younger (he was about 26 years old) colleague Antoni Suchon. After several months, during the afternoon apel, I noticed him standing at attention before the administration office. He didn't look too badly, he was calm, resigned. Already next to him stood the SS-man who was to lead him to the crematorium for execution. I wept for Antoni like a child.

Unfortunately one day, probably already in autumn of 1944, as I was returning from work for the afternoon apel, I noticed my friend the Belgian standing at attention in front of the camp administration office. I walked slowly across to the other side of the camp street and looked at him. He also looked at me and with his head signaled "no." I understood: he did not betray anyone. Someone denounced him and the SS searched his pockets when leaving work and found some names. He was handed over to the penal company of the horrible murderer "Vogel." My friends and I had to put in a lot of effort, and live through much fear, to save "my" Belgian as well as another of my friends from college years, Stanislaw Dziadus. Dziadus, who was sent from Gross Rosen to the subcamp in Biedrusk near Poznan, escaped from there and was caught by the Gestapo and returned to camp Gross Rosen. We were able to arrange that he would not be killed, only sent to the penal block. Since the camp in Gross Rosen was overloaded with prisoners, they were sending transports to other camps, located further west. For a bit more cake, bacon and other items received from colleagues, we were able to include our friend the Belgian and Stas Dziadus (later, a doctor and peoples' activist in Poland) on the list of participants of the transport and give them provisions for the trip.

## 12. DISCUSSIONS ABOUT THE POLISH HOLOCAUST

For almost fifty years after the attack of Germany and the Soviets on Poland and after the experiences in the concentration camps, I was unable to withstand the psychological stress involved in discussing or even listening to conversations on the subject of the terrible effects of the war, and above all the results of Gestapo rule. I had a nervous breakdown and burst out in bitter weeping on the stand while testifying in the federal case in Chicago regarding the deportation of a former SS-man from Gross Rosen, Reinhold Kulle, which took place in the years 1983-1984.

But I was also aware of the fact that the recording of experiences of former prisoners of German and Soviet concentration camps is a necessity to preserve historical truth—and I slowly began to control myself, and to speak on those subjects. And so, on September 1, 1989 on the fiftieth anniversary of the attack of Germany and the Soviets on Poland and the outbreak of WWII, two television stations (Channel 11 and Channel 13) in Toledo, Ohio, and also the locally well-known and widely-read daily newspaper, The Blade, came to me with a request for an interview.

The matter of the Polish Holocaust and my wartime experiences was widely commented on the two TV stations and written up in an interesting, lengthy article of the major local press. The local Polish American Congress (of which I was vice-president) arranged a solemn observance of the 50th anniversary of the attack on Poland in the local theater located in the old Polish neighborhood, where Rev. Chaplain George Rinkowski presented his war history and experiences, and I presented my own experiences—my Polish Holocaust. In September of 1989, an instructor (Applied Economics) in the high school in Maumee, Ohio, also asked me to lecture on the subject of differences between capitalism and communism.

In October 1989, Mr. Dale Schroeder of Monroe, Michigan invited me to speak about my experiences during the war to the members at a dinner meeting of the local Kiwanis Club. My lecture also appeared in the local gazette, The Monroe Evening News.

In December 1989, Congresswoman Marcy Kaptur, the U.S. Representative from Toledo and herself of Polish heritage, a very well-known, loved and respected person, organized for middle-school students a memorial observance of the Holocaust at the University of Toledo Urban Affairs Center, with the participation of ethnic groups. I was the lecturer from the Polish group.

The terminal illness and death of my late wife, Wladyslawa (who, with her parents and two brothers had already been arrested on January 18, 1940, and whose brother was murdered in a mass execution at Palmiry, and her father at Auschwitz) interrupted my thoughts about the Polish Holocaust.

Only towards the beginning of 1995 did I accept an invitation from the high school in Oak Harbor, Ohio (from teachers Mr. & Mrs. S. Kirian) for a chat about my experiences in the concentration camps (it was also recorded on videotape). The children listened with great interest.

If I remember correctly, on October 15, 1995 there was a solemn Mass (on the occasion of the annual meeting) at the American Czeslochowa in Doylestown, Pennsylvania, in the intention of those who were deceased and those who survived the German and Soviet concentration camps. We set out there together with my friend Albert Ziegler, who is of Jewish heritage. Because Al did not speak

Polish, I was his interpreter. The Poles present at the meeting greeted Ziegler very cordially. There weren't even the slightest missteps or shortcomings. They even asked him to light a candle during Holy Mass, in memory of the Jews who perished in the Holocaust.

More or less around this time, I had a short interview by the editor (or perhaps owner) of *The Monroe Evening News*, which later appeared in their published book, *In the Rockies' Red Glare: Recollections of Monroe County Veterans*.

In 1996 we again decided to travel to Doylestown for the solemn observance, and Al was even prepared with special video equipment for this occasion. However, in the interim there was an intensification of anti-Polish attacks in the press and TV, after the so-called "documentary" film *PBS/Frontline Shtetl*. Al Ziegler filmed the entire ceremony. They greeted him very politely, but coldly. There was no sign of the previous outpouring of courtesy and friendship from the entire hall. It was replaced by a polite reserve, although no one told him even one unpleasant word. I know that Al Ziegler felt this very sharply, but he was probably not surprised at this reaction, which resulted from the current attacks on Poles.

After the nationwide broadcast of the *PBS/Frontline* film *Shtetl*, my daughter called the local PBS TV station with a request that they show the documentary film *Zegota*. Although they received a copy of the video from the film director, they still decided not to broadcast it. So, on several occasions we invited groups of people to our home to show them this real, other side of the problem. Naturally, we also invited over our Jewish friends.

After all, the majority of the actors of this documentary film *Zegota* are real witnesses of the drama. They are the participants and authors of this history, which unfortunately a majority of Jews does not wish to view and doesn't even want to hear about it. The kind of help that the Jews received during WWII in Poland was not found in any other country under German control. And this is precisely demonstrated in the film *Zegota*.

On September 17, 1997 I was invited by my friend Mr. Dale Schroeder to talk to the members of the local Kiwanis Club about the attack of the Soviets on Poland on September 17, 1939.

In 1997 and 1998, I had two presentations for students of American history at the University of Toledo, Ohio (at the invitation of teacher Carol Holeman). After my lectures, the students admitted to me privately that they had not known anything about the Polish part of the Holocaust.

In November 1997, I attended a public meeting at the Erie United Methodist Church in Erie, Michigan. Two students from the church had just returned from mission vacations spent in Poland, and were relating their impressions in a most flattering way about Poland. Following their presentation, I spoke on the subject of the Polish Holocaust.

In April 1998, the minister of the same church invited me to their Sunday service to speak at length on the subject of the Holocaust (during which the Germans murdered 6 million Polish citizens: 3 million Christian Poles and 3 million Jewish Poles). The lecture was received very favorably, and the attendees of that meeting recalled it to me on many occasions.

In 1997 and 1998, my friend Al Ziegler and I took part in a whole series of interviews and occasional discussions on the topic of the

Jewish and Polish Holocaust, presenting it as it really had happened. Schools in Toledo, Maumee and Sylvania, Ohio, invited my Jewish friend along with me, a Christian, to speak on and explain those topics. Often, they were videotaped. I must state that my Jewish friend was very objective and reported the matters entirely in agreement with the truth.

Albert Ziegler recorded very many interviews with both Jews and Christians, probably hundreds of hours. Unfortunately, we were not always able to lecture together. Some schools only allotted 45 minutes for a presentation. The best situation was on those occasions when we had 2-3 hours for both of us.

On January 30, 1998, I was interviewed for the Steven Spielberg Survivors of the Shoah Visual History Foundation, with a specially hired videographer. The interview itself was performed by Albert Ziegler, one of the specially trained Spielberg interviewers in the region.

### 13. BIOGRAPHICAL NOTE

Mr. Marian Wojciechowski was born April 25, 1914 in Polaniec, formerly Sandomierz district, currently Staszow district, Swietokrzyskie province in Poland. He finished basic school in Polaniec, and a co-educational high school in Busko Zdroj. A graduate of the Szkoła Główna Handlowa in Warsaw (SGH—Warsaw School of Economics), Cooperatives Faculty (master's examination passed in 1937), and Business Education Faculty in 1940.

Former auditor of the Agricultural-Commerce Division (Dział Rolniczo Handlowy) of the Union of Agricultural and Economic Cooperatives in Warsaw (Związek Spółdzielni Rolniczych i Zarobkowo-Gospodarczych w Warszawie).

Former platoon leader in the 21st Regiment of the Nadwislanski Lancers (21-szy Pułk Ułanów Nadwislanskich) in the Wolynska Cavalry Brigade in September 1939.

Former active member of the people's underground movement, Grupa "Raclawice"—AK (Armia Krajowa—People's Home Army).

Former prisoner of the Gestapo in Radom, and of the concentration camps Auschwitz, Gross Rosen and Leitmeritz—from April 1942 to May 1945.

Former officer of the Polish Civilian Guard in the American Army under the name "Jan Wojmar."

Former member of the board "Zjednoczenie" and liaison officer for the Poles in the American-occupied zone in Germany to the International Refugee Organization (IRO) in Bad Kissingen.

Former bookkeeper, and later owner and publisher of the Polish weekly newspaper *Ameryka Echo* in Toledo, Ohio (1952-1961).

One of the former administrators of the City of Toledo, Ohio (1962-1980) in the Relocation, Housing, Rehabilitation and Community Organization.

Former administrator of the Neighborhood Housing Services in Toledo, Ohio in the years 1980-1994 (low percentage loans for repair of homes, also for the purchase of used homes and their reconstruction).

Founder of the Kolo Polskich Imigrantow (Circle of Polish Immigrants) in Toledo, Ohio.

Co-founder of the Skarb Narodowa (National Treasury) in Toledo, Ohio.

Former member of the Rada Narodowa R. P. (National Council of the Republic of Poland) in exile (awarded the Gold Cross of Merit).

Former ten-year commander of Post 74 PAVA (Polish Army Veterans of America;

SWAP—Stowarzyszenie Weteranow Armii Polskiej) in Toledo, Ohio; Honorary Post Commander.

For many years, vice-president and for two years, president of the Polish American Congress in Toledo, Ohio (reorganized the local Congress by bringing in the younger generation of Americans of Polish heritage, and proposing a plan of projects for the coming years).

Member of many other organizations: Polish National Alliance (Związek Narodowy Polski).

Polish Legion of American Veterans—Post 207, Las Vegas, Nevada.

Toledo Polish Cultural Association  
Toledo Poznan Alliance (Sister Cities International)

The American Center of Polish Culture  
Urban Renewal Housing Authority  
American Legion—Ohio, Post 545 in Toledo  
International Institute of Greater Toledo, Inc.

Kosciuszko Foundation  
Public Employee Retirees, Inc.

Mr. WEINER. Madam Speaker, today we commemorate the 60th anniversary of the liberation of Auschwitz. It is a powerful and important reminder of terror, genocide, and the Holocaust. More than 1.5 million prisoners—most of them Jews—perished in gas chambers or died of starvation and disease at Auschwitz.

Today it is important to remember those crimes against humanity. We must recall those whose lives were lost to the savagery of fascism, racism, and bigotry. We must never forget them.

We must also remember the heroes of that war who helped save lives by risking their own.

On this 60th anniversary, we reflect back, but we also look ahead. We mark this date with a pledge to the living.

We must keep the stories of the survivors—our siblings, parents, and grandparents—alive. We must remain steadfast in our dedication to eliminating anti-Semitism in every country and here at home. We must ensure that all Jews have a secure homeland in the State of Israel to seek refuge.

And we must act to stop genocide—in Sudan or anywhere else. The murder of innocent people must never happen again.

Mr. WAXMAN. Madam Speaker, this week marks the 60th anniversary of the liberation of the Auschwitz-Birkenau death camp. Around the world we join together to mourn the millions of Jews and others who perished in its gruesome gates. We reaffirm our collective responsibility to wipe out anti-Semitism and hatred and remember the silence that let the Holocaust go unnoticed for so long.

Auschwitz was only one of many extermination camps the Nazi's used, but it was the largest and the place where the gas chambers were first refined for mass murder. The searing image of the many tracks leading straight to its crematoria is a tragic emblem of its horrors. It is also a painful reminder of the United States government's decision not to bomb those tracks when it had the chance and its refusal to admit Jewish refugees who later arrived at the camp's railroad platforms.

Yesterday, for the first time in its history, the United Nations held a special session to commemorate the Holocaust and the Auschwitz liberation. While this is appropriate, we should

not forget that this international organization, set up to stop atrocities such as the ones in the Second World War, has spent so much of its effort criticizing Israel, the nation that emerged from the remnants of the Holocaust, and still today has refused to designate the murders in Darfur as an official genocide.

Today we say “never again” to both the intolerance that created Auschwitz and the intransigence that stopped the world from acting sooner. At the same time, we must turn our attention to the neglected crises of our day like the genocide in Darfur where more than 2.2 million people have already been victimized and displaced by a brutal campaign of ethnic cleansing.

The only way to fight indifference is to make a difference. One example is a project undertaken by the students of Milken Community High School in Los Angeles. These students raised more than \$10,000 this year to donate to the International Medical Corps to build water wells for displaced refugees in Chad and Sudan. I am very proud of them for reaching out to help improve the lives of some of the world’s most vulnerable people. Let us all learn from their example and the lessons of history so we do not need to wait for 60 years to mark a genocide we might prevent or stop.

Mr. SCHIFF. Madam Speaker, I rise today in support of H. Res. 39, to recognize and honor the 60th anniversary of the liberation of Auschwitz, and to honor the 13 million who perished in the Nazi concentration camps.

It is important not only that we continue to study the terrible lessons of the Holocaust, but that we also express our gratitude to the Allied troops whose service and sacrifice helped liberate those trapped in these factories of death.

The Holocaust represented the systematic persecution and murder of approximately 6 million Jews by the Nazi regime and its collaborators. Dubbed the “final solution” by the Nazi bureaucrats who ran it, the attempted extermination of European Jewry was carried out in camps across occupied Europe. The center of this hell was Auschwitz.

A complex of camps, Auschwitz was built 37 miles west of Krakow, near the prewar German-Polish border, to extract the labor of its prisoners before they were exterminated in gas chambers that ran around-the-clock. It is estimated that at least 1.3 million people were deported to Auschwitz between 1940 and 1945; of these, at least 1.1 million were murdered there.

Sixty years ago, on January 27, 1945, the Soviet army liberated Auschwitz and freed more than 7,000 people, most of whom were ill and dying.

Thirteen years ago, I was able to see this camp firsthand when I visited Poland. Decades after the liberation, the thought of all the men, women and children murdered there was and still is chilling and difficult to endure.

The United Nations held a special session yesterday to commemorate the Holocaust and the liberation of the camps. The ceremony featured speakers Elie Wiesel, a Holocaust survivor and Nobel Peace Prize winner, Deputy Defense Secretary Paul D. Wolfowitz and the foreign ministers of Israel, Germany, and France.

Even as we struggle to come to terms with events that happened more than half a cen-

tury ago, we must recognize that there are other genocides occurring in the world. In the wake of the conflagration that befell the Jews during the Nazi era, the world pledged that “Never Again” would we stand by as others were hunted and murdered just because they existed. Sadly, we have not yet lived up to that simple vow—the dead of Cambodia, Bosnia, Rwanda and now Darfur, have joined the Jews of Europe. I hope that the 60th anniversary of the liberation of Auschwitz will act as a catalyst for a re-dedication of humanity to ending the crime of genocide.

Mr. FARR. Madam Speaker, I rise today in strong and heartfelt support of H. Res. 39. This resolution underlies the moral fabric of our global society: We must never ever forget and we must be ever vigilant to prevent the hatred that led to the creation of concentration camps like Auschwitz.

The resolution rightly urges that we rededicate ourselves to the fight against racism, intolerance, bigotry, prejudice, discrimination and anti-Semitism. Clearly, such a call to arms is needed now more than ever. For example, the State Department’s Report on Global Anti-Semitism states, “anti-Semitism in Europe increased significantly in recent years.” Genocide in Rwanda, the ethnic massacres in Bosnia and the mass killings of children in Russia reminds us that not every corner of the world or country is committed to respecting the dignity of its citizens. As we solemnly remember the sacrifice of 12 million people who were persecuted and died because of their ethnicity, political or religious beliefs, we must fight anti-Semitism and other forms of discrimination with renewed vigor. We will be judged poorly by history itself if we do not.

Mr. HOLT. Madam Speaker, I rise to join my colleagues in support of H. Con. Res. 16, which commemorates the 60th Anniversary of the liberation of Auschwitz.

Yesterday, I went to New York to attend the United Nations first commemoration of the liberation of Auschwitz. It was an incredible day—the first of its kind. It gave me hope that we, as a world, may be learning lessons so desperately needed.

Among other things, yesterday’s General Assembly session was a reminder that we, as a country and a world community, must not forget the battles we have waged in the name of humanity. This anniversary provides us with an opportunity to reflect on the horrors that occurred at Auschwitz, and to commemorate the lives of those it took. But it is more than that. That, I suppose, is something we all know.

Hearing the stories of Auschwitz is difficult. It is tempting to want to avoid these horrific memories—to bury the Holocaust deep, so that it will not haunt us. But understanding the immeasurable wrongs the Jewish people have endured—and the scale on which they occurred—is vital to understanding our world today. It is also vital to understanding the depravity of which human beings, when hardened to others’ suffering, are capable. It is only through the process of acknowledging and discussing these horrific events that we can prevent similar iniquity in the future.

Anniversaries, as I have said, give rise to reflection. But understanding our past and respecting each other’s differences have never been more vital that they are today. Distrust,

misunderstanding, and hate have found fertile ground in many parts of the world. We see it in the Sudan, for example. We must meet this challenge by demanding that all world leaders anticipate, understand, and address the issues that emerge from poverty, injustice, militarism, and racism. A good speech can move its audience, but speech without action does nothing for those who most need the words to mean something.

As U.N. Secretary General Kofi Anan reminded us yesterday, in the 60 years since the liberation of Auschwitz, the world has failed more than once to prevent genocide. As we look around the world today, we must open our eyes to the many horrific examples of inhumanity that we are allowing to continue. The Secretary General recounted the history and pointed out that like Israel, the founding of the United Nations in a real sense was a direct response to the Holocaust.

The international community must deal honestly with the Holocaust and with the atrocities that are occurring at this very moment. We must acknowledge its roots, and anti-Semitism persist in too many places around the globe. World leaders must shake themselves out of indifference and rise above political considerations. They must use their position to combat the intolerance that has been allowed to fester for too long. Without an honest assessment and vigilant commitment, we fail to learn the lessons of Auschwitz and prevent the recurrence of these crimes against humanity.

I urge my colleagues to do more than vote for this resolution today. We must work within our communities and across borders to foster respect for all people and deepen understanding of other cultures. We must reach out to the organizations and community groups that teach values such as tolerance and diversity to our young people. We must challenge the seeds of hate before they take root, even when it means confronting our friends. Failing to take these steps is more than a moral failing on our part. It is a failure to make good on the promise we made at Auschwitz six decades ago.

Mr. CANTOR. Madam Speaker, today we mark the 60th anniversary of the liberation of the Auschwitz death camp, a component of the murderous network used by the Nazis in World War II. Throughout their network of evil, the Nazis slew the blameless and pure, men and women and children, with vapors of poison and burned them with fire.

For many of the survivors, the Holocaust did not end with liberation. Those who survived faced the enormous challenge of rebuilding their lives. Many succeeded, others did not, but all would remember the horror of the crimes that they were forced to witness. Survivors who suffered this hell are a living testament to the depths of evil to which men can fall. We must never again allow such a heinous crime of man to be committed against his fellow man.

I want to take this opportunity to thank the countless people who have devoted their lives to ensuring that the history of the death camps has not been forgotten by following generations.

Today marks the Jewish holiday of Tu’Beshvat. Tu’Beshvat is considered the New Year for nature in the Jewish calendar and

marks the first signs of spring in Israel. On this day of spring and hope, let us renew our commitment to hope in man and rededicate ourselves to those words, "never again."

Mr. LANGEVIN. Madam Speaker, today I join my colleagues to commemorate the 60th anniversary of the liberation of Auschwitz. On January 27, 1945, Soviet troops entered the Nazi concentration camp and freed the prisoners held there. From the survivors, we have heard heartbreaking tales of cruelty and oppression and now consider Auschwitz a symbol of the brutality of the Nazi regime—a place whose horrors test the bounds of imagination.

The liberation of Auschwitz was a pivotal moment in ending the Holocaust, during which more than 12 million innocent civilians were murdered, including 6 million Jews. These people were singled out not because of any wrongdoing, but rather because of their religion, beliefs, birthplace, or personal characteristics.

Sixty years after the end of this attempt to exterminate an entire religion, anti-Semitism, racism, and xenophobia continue to plague humanity. Despite the lessons of history, the world has witnessed genocide in Armenia, Cambodia, Rwanda, Yugoslavia, and even recently in Sudan, among other places. Furthermore, we continue to hear anti-Semitic sentiments coming out of Europe, the Middle East, and North Africa, and even here at home in America. Now more than ever, we all must work to understand those of different cultures, races, and religions. Mutual respect for our differences will lead to the end of hostilities, and only then will the opportunity for world peace exist.

One of our colleagues, the gentleman from California, Mr. LANTOS, survived the Holocaust and knows firsthand humankind's potential for cruelty. However, he has dedicated his entire life to combating the forces that permit such atrocities, thereby demonstrating humankind's potential for compassion. His tireless efforts to fight racism, anti-Semitism, and hatred in all of its forms remind us of our responsibility to protect those in need, both in the U.S. and throughout the world.

On this important anniversary, I solemnly remember and honor all of those who lost their lives in the Holocaust, thank those that worked for their freedom, and pledge to do all in my power to prevent such evil from ever occurring again.

Mr. MENENDEZ. Madam Speaker, I rise in strong support of this resolution and would like to commend my colleague and the Ranking Member on our committee for his work on this resolution. Mr. LANTOS, I realize that as the only Holocaust survivor to ever serve in Congress, these events, which for many of us are a part of history, are personal for you. We honor you for your story and thank you for your leadership.

This week we, along with countries around the globe, mark the 60th Anniversary of the liberation of Auschwitz.

Sixty years ago this week, Soviet soldiers arrived at a camp only recently evacuated by the Nazis and liberated nearly 7,000 people. They found people on the edge of death who had witnessed horrors beyond belief and lost their families and their homes. It is almost incomprehensible to understand what took place

at Auschwitz, the largest of the concentration camps. Over a million Jews, as well as at least 70,000 Poles, 21,000 Roma, and 15,000 Soviet POWs were killed there.

Sixty years ago seems like a lifetime away. Generations of children have been born since then. Generations have been raised thinking that the Holocaust and events like it are from a distant past.

But these events are not distant and are not in the past. Today, those who survived the camps live to tell us their story and the stories of their families and their lives before the Holocaust. And their children and grandchildren are here with us, too. They are living testimony to the strength, courage, and optimism of their parents and grandparents. But in their hearts and in their souls they feel the pain and suffering of those who raised them. In them, too, the past is present.

Unfortunately, the past is also present in the rising anti-Semitism we see today. According to a new report released by the State Department, anti-Semitism has "increased significantly" in Europe, is a serious problem in the Middle East, and is appearing in countries with no historic Jewish community. From verbal and physical attacks to vandalism, this new surge of hate must be confronted, condemned, and stopped.

We must also say no to the naysayers who deny the horrors of the Holocaust. It is only by remembering the past that we can change the future.

Before I close, I must also note that we are marking another significant event. Yesterday, for the first time in its history, the United Nations' General Assembly held a special commemorative session on the anniversary of the liberation of the camps. In the past, certain groups within the U.N. have blocked commemoration of the Holocaust. I hope that this is a turning point for the U.N. I hope that this commemoration is only the beginning. I hope that we see more United Nations actions, like this one, taking a strong stand against anti-Semitism throughout the world.

Today is a day for quiet remembrance and strong action. We pause to commemorate all those who were killed in the Nazi genocide and in other acts of genocide around the globe. We honor those who survive. We remember the past. We will act to create a future without genocide, without anti-Semitism, and without hate.

Mr. HASTINGS of Florida. Madam Speaker, I rise today to commemorate the 60th anniversary of the liberation of the Auschwitz death camp by Allied Forces, this week in 1945. Soldiers of the Soviet Union found only a few thousand prisoners remaining, most of them too sick to leave, the rest taken away on a forced death march. It is said that when soldiers and prisoners first stared at each other across the barbed wire, some laughed, some cried, and others just gazed at each other in disbelief.

Madam Speaker, it has been 60 years since that day, and we are still in disbelief. Despite all that we know of the Holocaust from books and movies, academic studies and personal memories, we still wonder why, why Auschwitz could have happened. Why was the world silent in the face of such evil? Why did fellow human beings perpetuate such a totality of de-

struction on innocent men, women, and children? Perhaps there are no definitive answers. It is rather for us to learn from these questions how not to ever let it happen again.

The Allied forces who liberated not just Auschwitz but concentration camps throughout Europe, all shared in the experience of entering a different world, a world where death was the future and life the past. It was their compassion towards the Nazi's victims that enabled the beginning of the survivor's long journey back to civilization, back to justice, and back to humanity. To them we owe a great debt of gratitude.

Out of every historical wrong there comes some right, and the Holocaust is no exception. We have been taught in the last 60 years a great deal about humanitarianism, human dignity, the need for hope, and the will to survive. Holocaust survivors have reminded us not only about what we've lost but also about how important it is to remember. The State of Israel was formed in the wake of this tragedy, and so many other organizations dedicated to the pursuit of freedom, equality and tolerance have since been founded.

Madam Speaker, today is a time for reflection, but it is not enough today to simply remember. The Holocaust has affirmed in us a commitment to prevent the use of genocide as a tool of war, a tool that unfortunately has been used many times since Auschwitz was liberated 60 years ago. It appears that barbarity, wanton murder, and senseless annihilation know no statute of limitations, and we would be betraying the memories of the millions who died if we continued to justify and excuse our disengagement from that reality. We must continue to fight hatred and intolerance wherever it exists, for human freedom depends on the presence of justice, the justice that was denied to so many during the dark days of World War II. To ignore that lesson is unforgivable.

Today in Darfur, in the Sudan, genocide is taking place. Though not yet on the scale of the Nazi Holocaust, this conflict has engulfed millions of people and cost hundreds of thousands of lives. Innocent people are today being murdered, starved, and driven from their homes simply because of the color of their skin. Though the United States has acknowledged that this is genocide, we have failed to act. Shame on us for failing to absorb the lessons of the Holocaust. How can this Congress commemorate the liberation of Auschwitz while turning a blind eye to the terrible crimes being committed in Darfur? How dare we honor the memory of those who died with only our words and not our deeds.

Madam Speaker, I cannot simply commemorate one terrible event without insisting that we must prevent others like it. History will long record the sins of those who failed to act to stop the Holocaust. Shame on us for allowing history to record that failure yet again.

Ms. ROS-LEHTINEN. Madam Speaker, I rise in strong support of this important resolution commemorating the 60th anniversary of the liberation of Auschwitz and call on my colleagues to join me in honoring the memory of the Holocaust victims and to pay tribute to the Allied soldiers who fought and sacrificed for the cause of freedom.

This resolution draws from the lessons of history by calling for the strengthening of the

fight against racism, intolerance, bigotry, prejudice, discrimination, and anti-Semitism.

I would like to commend the gentleman from Illinois, Mr. HYDE, and the gentleman from California, Mr. LANTOS, for bringing this measure to the Floor at this time.

When we talk of the Holocaust, we speak of a grim and unprecedented period in human history—a unique atrocity, distinct from any other. The mass murders that were inflicted upon the Jewish people and scores of other victims must never be forgotten.

Similarly, we must remember the compassion of the many brave men and women who risked their lives to rescue and shelter Jewish refugees fleeing the Nazi reign of terror. The incidents of countless non-Jews who risked their lives to protect people of another faith were as real as the Nazi death camps themselves.

As Europe and the Middle East experience a dramatic rise in the frequency and intensity of anti-Semitic acts, it is imperative that we educate and remind the new and future generations about the atrocities committed at Auschwitz and other camps against an innocent people.

Only a concerted, multi-faceted approach to combating this virulent hatred will effectively silence it. Anti-Semitism, intolerance, and bigotry must be answered and fought with all the means at our disposal, so that the horrors of Auschwitz are never again repeated.

We must continue to tell the story, for we owe something to those who perished at the hands of the Nazis. As Elie Wiesel has warned: “. . . anyone who does not remember betrays them again.”

I urge my colleagues to render their overwhelming support to this resolution and to the noble cause of eradicating prejudice and hatred throughout the world.

Mr. HIGGINS. Madam Speaker, I rise today in strong support of H. Res. 39 offered by the gentleman from California, commending countries and organizations for marking the 60th anniversary of the liberation of Auschwitz and urging a strengthening of the fight against racism, intolerance, bigotry, prejudice, discrimination, and anti-Semitism. I thank my colleague, Mr. LANTOS, for bringing this important resolution to the floor today.

The lessons of January 27, 1945 are forever with us. That day and the many days of liberation afterwards showed us of the fight which exists to make sure that the world strengthens its efforts to fight against any form of discrimination.

There is great danger in being inactive about the threat of anti-Semitism. It was anti-Semitism that was responsible for the horrors of the Holocaust, for the death of over 6 million Jews, and for the slaughter of over 1.1 million people at Auschwitz.

Sadly, even though we have reached the 60th anniversary of the liberation of Auschwitz, anti-Semitism in Europe has been on the rise. Once again, we witness evil propaganda, physical attacks against Jews, the burning of Jewish sites and the desecration of synagogues. We must not stand aside and ignore this grave escalation of anti-Semitic violence and hatred.

We also saw the shadow of this anti-Semitism yesterday at the special session of the

United Nations' General Assembly. Nobel laureate and Holocaust survivor Elie Wiesel, Deputy Secretary of Defense Paul Wolfowitz and foreign ministers from Israel and a number of European countries spoke to many empty seats in the General Assembly chamber while they delivered powerful and often moving addresses about intolerance and genocide. Of the 191 members of the General Assembly, only 138 agreed with the proposal by the U.S. to hold the special day of commemoration. We must wonder why, after all these years, there are over 50 countries which did not agree to this most basic proposal to recognize a day which will forever be etched in our minds.

Any government whose people exhibit any act of anti-Semitism must provide security and safety to their Jewish communities, must prosecute and punish perpetrators of anti-Semitic violence, and must cultivate a climate in which all forms of anti-Semitism and discrimination are rejected.

Mass violence, the abuse of fundamental human rights, and the mistreatment of human beings as a result of discrimination are ugly faces of our humanity. Apart from the Holocaust, the genocides in Turkey, Cambodia, Tibet, and Bosnia, the killing of the Tutsi in Rwanda, the slaying of thousands in Sudan, and the deaths of millions during the Irish Famine, are all instances of oppression and prejudice succeeding throughout our history. The complacency and inaction of governments around the world, standing silently by while discrimination grows, is inexcusable.

Today must be used as a day of education, since without education, there can be no real change. Teachers throughout the world must have the support of their governments to teach their students the lessons of the Holocaust and of all discrimination. Our grandchildren, great-grandchildren, and generations to come must be made to understand that racial, ethnic, and religious intolerance and prejudice can lead to the genocide carried out in camps such as Auschwitz, and these intolerances will never have a place in our world again.

Madam Speaker, I am pleased to join with my colleagues in supporting this resolution, and thank my colleague, Mr. LANTOS, for his unwavering leadership on this issue.

Ms. MCCOLLUM. Madam Speaker, as an original cosponsor of H. Res. 39, I rise today to support this resolution marking the 60th anniversary of the liberation of Auschwitz and exposing the world to this dark chapter in human history.

An estimated 6 million Jewish men, women and children, more than 60 percent of the pre-Second World War Jewish population of Europe, were murdered by the Nazis at Auschwitz and other death camps during World War II. The Holocaust and the human suffering perpetrated by the Nazi regime against the Jews of Europe deserves to be commemorated with prayer, reflection and the solemn words of this resolution.

On this day, as we remember the victims of Auschwitz and the genocide which ravaged Europe during World War II, genocide is not a relic of history, but a reality in today's world. The human race has not conquered the tyranny of men willing to commit mass murder—genocide—against other human beings. At this

moment in the Darfur region of Sudan our own Secretary of State has called the systematic murder and rape of tens of thousands—along with the forced dislocation of some 1.8 million people—a modern day “genocide.” In fact, it is because I am traveling back from the Sudan and eastern Chad having visited directly with the victims of the ethnic cleansing in Darfur that I am not present to vote in support of H. Res. 39.

Today, as we remember the liberation of Auschwitz, the liberation of human beings forced to suffer unimaginable horrors, let us commit this House as well as the will and power of our great Nation, to the cause of eradicating genocide and holding the perpetrators of such grotesque crimes against humanity accountable.

I commend my friend Mr. LANTOS for his leadership on this resolution and I look forward to working closely with him and Chairman HYDE to end the tyranny of genocide in the world today.

Mr. MEEK of Florida. Madam Speaker, I rise to honor the memory of the approximately one million European Jews who were murdered between 1940 and 1945 by the Nazis at the concentration camp of Auschwitz, the site of the single largest mass murder in history.

The camp was originally built to confine and control Polish dissidents that the Nazis deemed were a threat to the occupation. Polish Jews were held elsewhere, typically in ghettos. At Auschwitz, the Polish prisoners were treated atrociously and in 20 months, more than 10,000 died. In January 1942, a Nazi plan for the mass murder of Jews was developed. What was called the “Final Solution” was the Nazi policy to murder European Jews. In the spring of 1942, Auschwitz took on a more important role in the Nazis’ “Final Solution.” The horrifying ability of Nazis to kill thousands per hour took time to achieve and involved such cruel methods as gassing prisoners using carbon monoxide or the lethal pesticide Zyklon B. Conservative and reliable estimates show that the Nazis gassed at least 1.1 million humans at Auschwitz, about 90 percent Jews. However, the torture and killings were not just limited to the Jews as the Nazis targeted other groups they saw as inferior such as Gypsies, the handicapped, Poles, Russians, Communists, Socialists, Jehovah's Witnesses, and homosexuals.

As the end of World War II approached, the Nazis marched Auschwitz prisoners west into Germany in the winter cold. During this march, many prisoners lost their lives. A remaining few thousand prisoners deemed too sick to travel were left at Auschwitz to be killed later by the Schutzstaffel (SS). However, the SS left them alive in the disorder that resulted when the Nazis abandoned the concentration camp on January 17 and 18, 1945. Soviet forces found the prisoners and liberated Auschwitz, the site of so much horror, on January 27, 1945.

The merciless brutality inflicted on the Jews by the Nazis over the course of World War II is unfathomable. It is still entirely unbelievable that individuals contemplated in seriousness the systematic destruction of over 6 million men, women, and children. On this, the 60th Anniversary of the Liberation of Auschwitz, as



we honor the lives lost, my heartfelt condolences go out to those who lost loved ones in the Holocaust. They will never be forgotten.

Mrs. MALONEY. Madam Speaker, 60 years ago, allied forces entered the scene of the greatest mass murder in history—the concentration camp known as Auschwitz. Auschwitz has become recognized around the world as a symbol of genocide, terror and brutality. The liberation of Auschwitz by the Red Army became a turning point in our understanding of the world and of inhumanity. Auschwitz showed us the face of evil incarnate and to our horror, it was an ordinary face.

Auschwitz did not start out as an experiment in death. Established by the Nazis in 1940, it was initially a camp for individuals deemed problematic by the Third Reich—Polish dissidents and Soviet prisoners of war. Soon after its creation, the Germans decided to use prisoners as slave laborers for their large industrial complex.

Once Auschwitz became a work camp, the Germans found themselves faced with the question of what to do with prisoners who could not work. At first, they simply shot them. Eventually they began looking for ways to kill prisoners without unduly discomfiting the killers—ultimately discovering the effectiveness of crystallized prussic acid, a pesticide mass produced under the trade name Zyklon B. When the crystals dissolved in air, they created a lethal gas. The Germans first used this deadly gas to kill Soviet POWs.

In 1942, the Germans drew up plans for the so-called “Final Solution,” which contemplated the murder of every Jew under their control. Auschwitz, which had already proved itself to be effective at killing large numbers of people, was perfectly situated to carry out the deadly plan. It was located on major railroad lines and it was easy to move large numbers of people there. Auschwitz became a crucial part of the Germans’ effort to eradicate an entire people.

The majority of the Jewish men, women and children deported to Auschwitz were sent to their deaths in the Birkenau gas chambers immediately after arrival. As Germany conquered new territory, the SS gathered and sent the Jewish populations to Auschwitz and other death camps. Meanwhile, other atrocities were also being committed at Auschwitz. In May 1943 Dr. Josef Mengele, an SS physician, and his colleagues began conducting experiments on thousands of human guinea pigs.

By January 1945 the SS knew that the Red Army was approaching Auschwitz. In an effort to eliminate evidence of the crimes they had committed, the SS blew up the gas chambers, crematoria, and other buildings, and burned documents. On January 18 and 19, 1945, more than 60,000 Auschwitz inmates deemed capable of walking were forced by the SS to march through freezing weather into German-occupied territory. Lacking proper food, clothing and medical attention, thousands died during the death march. Many were shot. Those who made it to the rail stations were put in open wagons and sent west to become slave laborers. Some prisoners, many of them too weak or ill to travel, were left behind. Those who remained behind in the camp were liberated by Red Army soldiers on January 27, 1945.

Perhaps the most eloquent survivor of Auschwitz, Elie Wiesel, commemorated the 50th anniversary of the liberation of the camps with these words, “In this place of darkness and malediction we can but stand in awe and remember its stateless, faceless and nameless victims. Close your eyes and look: endless nocturnal processions are converging here, and here it is always night. Here heaven and earth are on fire. Close your eyes and listen. Listen to the silent screams of terrified mothers, the prayers of anguished old men and women. Listen to the tears of children, Jewish children, a beautiful little girl among them, with golden hair, whose vulnerable tenderness has never left me. Look and listen as they quietly walk towards dark flames so gigantic that the planet itself seemed in danger. All these men and women and children came from everywhere, a gathering of exiles drawn by death.”

From 1940 to 1945, the Nazis deported over a million Jews, almost 150,000 Poles, 23,000 Roma, 15,000 Soviet POWs, and over 10,000 prisoners of other nationalities to Auschwitz. The overwhelming majority of them died in the camp.

Madam Speaker, I ask my colleagues to join me in recognizing the 60th anniversary of the liberation of Auschwitz. May we forever remember those who perished there, and may their deaths remind us how our own humanity suffers when we serve as silent witnesses to genocide.

Mr. TOM DAVIS of Virginia. Madam Speaker, I rise today to join my colleagues in marking the 60th anniversary of the liberation of Auschwitz.

The acts performed at Auschwitz 60 years ago represent the darkest chapter of human history. I am often struck by the stark contrast the concentration camps provide juxtaposed with the enlightenment, scientific advancement and progress made by mankind in the 20th century. They serve as a chilling reminder of the evil man is capable of, especially toward those perceived to be different or apart.

Kosovo, Rwanda and the Sudan unfortunately highlight the fact that genocide is an issue that still troubles our world. It is therefore all the more important to remember Auschwitz and reaffirm our global commitment to forever end such wicked practices.

I was very pleased to hear on Monday, January 24, 2005, that the United Nations General Assembly convened in a special session to mark the 60th anniversary of the liberation of the death camps. This was the first time the UN General Assembly has ever met to commemorate the Holocaust, and the first time that the General Assembly convened a special session at Israel’s request.

Madam Speaker, in closing I would like to commend the sponsors and leadership for bringing this important resolution to the floor and I urge an “aye” vote.

Ms. HARMAN. Madam Speaker, as we vote today to recognize the 60th anniversary of the liberation of Auschwitz, it is worth noting that the number of Holocaust survivors who bore witness to the atrocities at the German camps is dwindling.

One, respected lawyer, Samuel Pizar, wrote an impressive op-ed piece several days ago in the Washington Post. It is hard to imagine wit-

nessing—let alone surviving—the horror. Mr. Pizar movingly describes the last time he saw his mother and sister.

Some, like my father, were more fortunate. A graduate of medical school in Germany, he was able to immigrate to New York in 1935. But he taught our family well: never to forget.

I also want to take this moment to celebrate the life and achievement of the only survivor who serves in Congress—our esteemed colleague from California, Mr. LANTOS, who brought this Resolution to the House floor today. I thank him and ask unanimous consent that Samuel Pizar’s article be printed in the CONGRESSIONAL RECORD.

[From the Washington Post, Jan. 23, 2005]

WILL WE ‘NEVER FORGET’?

(By Samuel Pizar)

Sixty years ago the Russians liberated Auschwitz, as the Americans approached Dachau. The Allied advance revealed to a stunned world the horrors of the greatest catastrophe ever to befall our civilization. To a survivor of both death factories, where Hitler’s gruesome reality eclipsed Dante’s imaginary inferno, being alive and well so many years later feels unreal.

We the survivors are now disappearing one by one. Soon history will speak of Auschwitz at best with the impersonal voice of researchers and novelists, at worst with the malevolence of demagogues and falsifiers. This week the last of us, with a multitude of heads of state and other dignitaries, are gathering at that cursed site to remind the world that past can be prologue, that the mountains of human ashes dispersed there are a warning to humanity of what may still lie ahead.

The genocides in Armenia, Cambodia, Bosnia, Kosovo and Rwanda and the recent massacres of innocents in the United States, Spain, Israel, Indonesia and so many other countries have demonstrated our inability to learn from the blood-soaked past. Auschwitz, the symbol of absolute evil, is not only about that past, it is about the present and the future of our newly enflamed world, where a coupling of murderous ideologues and means of mass destruction can trigger new catastrophes.

When the ghetto liquidation in Bialystok, Poland, began, only three members of our family were still alive: my mother, my little sister and I, age 13. Father had already been executed by the Gestapo. Mother told me to put on long pants, hoping I would look more like a man, capable of slave labor. “And you and Frieda?” I asked. She didn’t answer. She knew that their fate was sealed. As they were chased, with the other women, the children, the old and the sick, toward the waiting cattle cars, I could not take my eyes off them. Little Frieda held my mother with one hand, and with the other, her favorite doll. They looked at me too, before disappearing from my life forever.

Their train went directly to Auschwitz-Birkenau, mine to the extermination camp of Majdanek. Months later, I also landed in Auschwitz, still hoping naively to find their trace. When the SS guards, with their dogs and whips, unsealed my cattle car, many of my comrades were already dead from hunger, thirst and lack of air. At the central ramp, surrounded by electrically charged barbed wire, we were ordered to strip naked and file past the infamous Dr. Josef Mengele. The “angel of death” performed on us his ritual “selection”—those who were to die immediately to the right, those destined to live a little longer and undergo other atrocious medical experiments, to the left.

In the background there was music. At the main gate, with its sinister slogan "Work Brings Freedom," sat, dressed in striped prison rags like mine, one of the most remarkable orchestras ever assembled. It was made up of virtuosos from Warsaw and Paris, Kiev and Amsterdam, Rome and Budapest. To accompany these selections, hangings and shootings while the gas chambers and crematoria belched smoke and fire, these gentle musicians were forced to play Bach, Schubert and Mozart, interspersed with marches to the glory of the Fuhrer.

In the summer of 1944, the Third Reich was on the verge of collapse, yet Berlin's most urgent priority was to accelerate the "final solution." The death toll in the gas chambers on D-Day, as on any other day, far surpassed the enormous Allied losses suffered on the beaches of Normandy.

My labor commando was assigned to remove garbage from a ramp near the crematoria. From there I observed the peak of human extermination and heard the blood-curdling cries of innocents as they were herded into the gas chambers. Once the doors were locked, they had only three minutes to live, yet they found enough strength to dig their fingernails into the walls and scratch in the words "Never Forget."

Have we already forgotten?

I also witnessed an extraordinary act of heroism. The Sonderkommando—inmates coerced to dispose of bodies—attacked the SS guards, threw them into the furnaces, set fire to buildings and escaped. They were rapidly captured and executed, but their courage boosted our morale.

As the Russians advanced, those of us still able to work were evacuated deep into Germany. My misery continued at Dachau. During a final death march, while our column was being strafed by Allied planes that mistook us for Wehrmacht troops, I escaped with a few others. An armored battalion of GIs brought me life and freedom. I had just turned 16—a skeletal "subhuman" with shaved head and sunken eyes who had been trying so long to hold on to a flicker of hope. "God bless America," I shouted uncontrollably.

In the autumn of their lives, the survivors of Auschwitz feel a visceral need to transmit what we have endured, to warn younger generations that today's intolerance, fanaticism and hatred can destroy their world as they once destroyed ours, that powerful alert systems must be built not only against the fury of nature—a tsunami or storm or eruption—but above all against the folly of man. Because we know from bitter experience that the human animal is capable of the worst, as well as the best—of madness as of genius—and that the unthinkable remains possible.

In the wake of so many recent tragedies, a wave of compassion and solidarity for the victims, a fragile yearning for peace, democracy and liberty, seem to be spreading around the planet. It is far too early to evaluate their potential. Mankind, divided and confused, still hesitates, vacillates like a sleepwalker on the edge of an abyss. But the irrevocable has not yet happened; our chances are still intact. Pray that we learn how to seize them.

Mr. BURTON of Indiana. Madam Speaker, had I been present, I would have voted "aye" for rollcall vote 9, on H. Res. 39—Commending countries and organizations for marking the 60th anniversary of the liberation of Auschwitz, and urging a strengthening of the fight against racism, intolerance, bigotry, prejudice, discrimination, and anti-Semitism.

Over 6 million Jews were exterminated in Nazi camps, and millions of others including Poles, Soviet prisoners, Romanies, members of the Resistance, and clergymen were among those killed, imprisoned or used as slave labor within the confines of these brutal camps. It is estimated that between 1.2 and 1.6 million of these victims perished at Auschwitz alone; and—as a result—no single word in modern language has a deeper symbolic meaning for pure evil than the word Auschwitz.

Auschwitz symbolizes the dark side of human nature, and serves as a lasting reminder that our civilized world must remain forever vigilant in the defense of human rights and human dignity. For Jewish people throughout the world, Auschwitz is a reminder of an unprecedented tragedy, the extreme expression of Hitler's Nazi regime's hatred of the Jewish people and their determined attempt to annihilate the Jews through genocide.

By passing this bill tonight, and through the numerous ways other countries and organizations have marked the 60th anniversary of the liberation of Auschwitz, we collectively and emphatically demonstrate the world's awareness of the terrible wounds inflicted by the heinous crimes committed at the hands of Hitler's evil regime, and the need to keep the memory of these tragic events alive so as to protect the victims from suffering a second great tragedy—that of being forgotten.

Mr. NADLER. Madam Speaker, I solemnly rise today to commemorate the 60th anniversary of the liberation of Auschwitz, the first and largest Nazi concentration camp stumbled across by Allied troops as they fought back Nazi Germany.

Today, the twin camps of Auschwitz-Birkenau are silent, yet full of the ghosts of horrors of boundless slaughter, torture and sadistic human experimentation. We lost over one million souls at Auschwitz alone. Over 5 million more innocent people with names, families and lives were murdered at several other Nazi concentration camps.

On January 27, 1945, Allied troops marched by the ashes of those killed at Auschwitz, and freed the few remaining survivors. Tattooed with a number on their left forearm, and inconceivable torment in their minds and bodies, the survivors walked under the Auschwitz gate adorned with the words "Arbeit Macht Frei" or "Work Makes Freedom" as emancipated men and women.

The survivors miraculously got on with their lives, although the pain of their memories did not diminish. Many have become successful doctors, teachers, writers and entrepreneurs. Others served valiantly in defending the state of Israel against hatemongers with similar intentions as the Nazis. Many others settled in New York's Eight Congressional District, which I proudly represent, and added immensely to New York City's soul and wealth of character. Theirs is a remarkable story of the human spirit.

It is an appalling realization that 60 years after the Holocaust, the Jewish people are still persecuted, anti-Semitism remains prevalent in many parts of the world, and genocide occurs and is often ignored.

As we commemorate this 60th anniversary, we face the terrible reality that anti-Semitism did not die in Auschwitz. Many of those who

survived the holocaust are now reliving the unspeakable horror of anti-Semitic hatred for the sole reason of their religion and identity.

Moreover, sixty years later, we continue to turn our backs on the victims of hatred and genocide. We failed to appropriately respond to devastation and death in Rwanda, and now we repeat our desertion of innocent women and children in Sudan.

Let us honor the memories of those who died in Auschwitz and the Holocaust and the lives of those who survived it, by combating anti-Semitism, hate and bigotry today, tomorrow, and always.

Let us never forget.

Mr. DAVIS of Alabama. Mr. Speaker, as we convene for the beginning of the 109th Congress, one of our first acts is the commemoration of the 60th anniversary of the liberation of Auschwitz. We remember the heroic forces that brought an end to the brutal atrocities against mankind, and we necessarily remember the death camp itself, the immoral center of last century's greatest genocide.

We understand better today than we did then that the purpose of genocide, racism, of anti-Semitism, is the degradation of the spirit of the victims and their kind. It is the malice of group hatred that reigned at Auschwitz. Consequently, our moral necessity today is to leave bigotry without any safe ground to stand upon. A false understanding of our liberal values sometimes leads us to refrain from attacks on intolerance—the harder truth is that we should put our liberal values in fierce competition with religious and ethnic hatred, and deploy those values to counter the demonizing of race and sects that still goes on.

Freedom is a worldwide value worth defending and expanding. To be won, that struggle too must be informed by remembrance: Freedom fares very well in the tolerant places in the human condition and never lasts long in the bigoted, hateful, mean spirited places.

Madam Speaker that is one reason we pass this resolution today—to link our current struggles to our past ones.

Never Again, Never Forget

Mr. SULLIVAN. Madam Speaker, on this tragic anniversary, I rise in strong support of H. Res. 39, which commends countries and organizations for marking the 60th anniversary of the liberation of the Nazi Concentration Camp at Auschwitz.

On January 27, 1945, the Nazi concentration camp at Auschwitz, including Birkenau and other related camps near the Polish city of Oswiecim, was liberated by elements of the Soviet Army. According to the United States Holocaust Memorial Museum, at a minimum, 1,300,000 people were deported to Auschwitz between 1940 and 1945, and at least 1,100,000 were murdered at that camp. That fateful day marked the end of the horror at Auschwitz.

In total, an estimated 6,000,000 Jews, more than 60 percent of the pre-World War II Jewish population of Europe, were murdered by the Nazis and their collaborators at Auschwitz and elsewhere in Europe. Also, hundreds of thousands of civilians from many nationalities, all of whom the Nazis considered "undesirable," perished at Auschwitz and other concentration camps throughout Europe.

It is important that the United Nations General Assembly, in response to a resolution proposed by Australia, Canada, New Zealand,

Russia, the United States, and the European Union, recently convened its first-ever special session marking the liberation of Auschwitz and other concentration camps. Several countries around the globe are taking part in remembrance ceremonies and honoring the victims of Auschwitz and the Holocaust. We must never forget the tragic events that led up to the Holocaust and we must urge all countries and all peoples to strengthen their efforts to fight against racism, anti-Semitism and intolerance around the globe. If we do not remain committed to teaching the lessons of the Holocaust for future generations, then history will be doomed to repeat itself.

Mr. HONDA. Madam Speaker, I rise today to recognize a tragic anniversary, one which we can never afford to forget. Last week, my colleagues and I voted unanimously in support of a resolution commending countries and organizations for marking the 60th anniversary of the liberation of Auschwitz-Birkenau and urging a strengthening of the fight against racism, intolerance, bigotry, prejudice, discrimination, and anti-Semitism.

January 27, 2005—marked the day 60 years ago that Soviet troops opened the gates of the Auschwitz-Birkenau concentration camp in Poland and liberated the Jewish prisoners who had managed to survive the atrocities committed within those walls.

I join with many others in remembering those who perished, in honoring their memory, and in promising survivors: "never again."

Countries around the world will commemorate this event as a reminder to us all of what can befall humanity when we turn away from injustice and fail to speak out when those in power single out innocents for persecution.

Together, we have made progress in battling anti-Semitism around the world. As part of its effort to say "never again", the United Nations General Assembly last week, commemorated the six million Jews who perished in the Holocaust, a signal that the UN will assert leadership in the ongoing struggle against anti-Semitism.

This year's memorial ceremonies are particularly important because concentration camp survivors are aging at a rapid rate and may not be able to participate in such future events.

Despite ongoing efforts, Jews throughout the world continue to suffer vandalism, verbal assaults, and even physical attacks. On this day of commemoration, we should all resolve to work towards a world where the Holocaust can never happen again.

Mr. HYDE. Madam Speaker, I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Illinois (Mr. HYDE) that the House suspend the rules and agree to the resolution, H. Res. 39.

The question was taken.

The SPEAKER pro tempore. In the opinion of the Chair, two-thirds of those present have voted in the affirmative.

Mr. LANTOS. Madam Speaker, on that I demand the yeas and nays.

The yeas and nays were ordered.

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX and the

Chair's prior announcement, further proceedings on this motion will be postponed.

#### RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess until approximately 6:30 p.m. today.

Accordingly (at 3 o'clock and 26 minutes p.m.), the House stood in recess until approximately 6:30 p.m.

□ 1833

#### AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. CULBERSON) at 6 o'clock and 33 minutes p.m.

#### JOINT SESSION OF THE CONGRESS—STATE OF THE UNION MESSAGE

Mr. BEAUPREZ. Mr. Speaker, I offer a privileged concurrent resolution (H. Con. Res. 20) and ask for its immediate consideration.

The SPEAKER pro tempore. The Clerk will report the concurrent resolution.

The Clerk read the concurrent resolution, as follows:

#### H. CON. RES. 20

*Resolved by the House of Representatives (the Senate concurring), That the two Houses of Congress assemble in the Hall of the House of Representatives on Wednesday, February 2, 2005, at 9 p.m., for the purpose of receiving such communication as the President of the United States shall be pleased to make to them.*

The concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

#### PROVIDING FOR AN ADJOURNMENT OR RECESS OF THE TWO HOUSES

Mr. BEAUPREZ. Mr. Speaker, I offer a privileged concurrent resolution (H. Con. Res. 21) and ask for its immediate consideration.

The Clerk read the concurrent resolution, as follows:

#### H. CON. RES. 21

*Resolved by the House of Representatives (the Senate concurring), That when the House adjourns on the legislative day of Wednesday, January 26, 2005, on a motion offered pursuant to this concurrent resolution by its Majority Leader or his designee, it stand adjourned until 2 p.m. on Tuesday, February 1, 2005, or until the time of any reassembly pursuant to section 2 of this concurrent resolution, whichever occurs first; and that when the Senate recesses or adjourns on Wednesday, January 26, 2005, or Thursday, January 27, 2005, on a motion offered pursuant to this concurrent resolution by its Majority Leader or his designee, it stand recessed or ad-*

journed until noon on Monday, January 31, 2005, or at such other time on that day as may be specified by its Majority Leader or his designee in the motion to recess or adjourn, or until the time of any reassembly pursuant to section 2 of this concurrent resolution, whichever occurs first.

SEC. 2. The Speaker of the House and the Majority Leader of the Senate, or their respective designees, acting jointly after consultation with the Minority Leader of the House and the Minority Leader of the Senate, shall notify the Members of the House and the Senate, respectively, to reassemble at such place and time as they may designate whenever, in their opinion, the public interest shall warrant it.

The concurrent resolution was agreed to.

A motion to reconsider was laid on the table.

#### ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, proceedings will now resume on motions to suspend the rules previously postponed.

Votes will be taken in the following order:

House Concurrent Resolution 16, by the yeas and nays.

House Resolution 39, by the yeas and nays.

These will both be 15-minute votes.

#### CONGRATULATING PEOPLE OF UKRAINE FOR DEMOCRATIC, TRANSPARENT AND FAIR RUN-OFF PRESIDENTIAL ELECTION

The SPEAKER pro tempore. The pending business is the question of suspending the rules and agreeing to the concurrent resolution, H. Con. Res. 16, as amended.

The Clerk read the title of the concurrent resolution.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Illinois (Mr. HYDE) that the House suspend the rules and agree to the concurrent resolution, H. Con. Res. 16, as amended, on which the yeas and nays are ordered.

The vote was taken by electronic device, and there were—yeas 392, nays 1, not voting 40, as follows:

[Roll No. 8]

YEAS—392

Abercrombie	Beauprez	Boustany
Ackerman	Becerra	Boyd
Aderholt	Berman	Bradley (NH)
Akin	Berry	Brady (PA)
Alexander	Biggart	Brady (TX)
Allen	Bishop (GA)	Brown (OH)
Andrews	Bishop (NY)	Brown (SC)
Baca	Bishop (UT)	Brown-Waite,
Bachus	Blackburn	Ginny
Baird	Blumenauer	Burgess
Baker	Blunt	Butterfield
Baldwin	Boehert	Buyer
Barrett (SC)	Bonilla	Calvert
Barrow	Bonner	Camp
Bartlett (MD)	Boozman	Cannon
Barton (TX)	Boren	Cantor
Bass	Boswell	Capito
Bean	Boucher	Capps

Capuano  
Cardin  
Cardoza  
Carnahan  
Carson  
Carter  
Case  
Castle  
Chabot  
Chandler  
Chocola  
Clay  
Cleave  
Clyburn  
Coble  
Cole (OK)  
Conaway  
Conyers  
Cooper  
Costello  
Cox  
Cramer  
Crenshaw  
Crawley  
Cubin  
Cuellar  
Culberson  
Cummings  
Cunningham  
Davis (AL)  
Davis (CA)  
Davis (FL)  
Davis (IL)  
Davis (KY)  
Davis (TN)  
Davis, Jo Ann  
Davis, Tom  
DeGette  
DeLauro  
DeLay  
Dent  
Diaz-Balart, L.  
Diaz-Balart, M.  
Dicks  
Dingell  
Doggett  
Doolittle  
Doyle  
Drake  
Dreier  
Duncan  
Edwards  
Emanuel  
Emerson  
Engel  
English (PA)  
Eshoo  
Etheridge  
Evans  
Everett  
Farr  
Feeney  
Ferguson  
Filner  
Fitzpatrick (PA)  
Flake  
Forbes  
Ford  
Fortenberry  
Fossella  
Foxy  
Franks (AZ)  
Frelinghuysen  
Garrett (NJ)  
Gerlach  
Gibbons  
Gilchrist  
Gillmor  
Gingrey  
Gohmert  
Gonzalez  
Goode  
Goodlatte  
Gordon  
Green (WI)  
Green, Al  
Green, Gene  
Grijalva  
Gutierrez  
Gutknecht  
Hall  
Harman  
Harris  
Hart  
Hastings (FL)

Hastings (WA)  
Hayes  
Hayworth  
Hefley  
Hensarling  
Herger  
Herseth  
Higgins  
Hinches  
Hinojosa  
Hobson  
Hoekstra  
Holden  
Holt  
Honda  
Hooly  
Hostettler  
Hoyer  
Hulshof  
Hyde  
Inglis (SC)  
Inslee  
Issa  
Istook  
Jackson (IL)  
Jackson-Lee  
(TX)  
Jefferson  
Jindal  
Johnson (CT)  
Johnson (IL)  
Johnson, E. B.  
Johnson, Sam  
Jones (NC)  
Jones (OH)  
Kanjorski  
Kaptur  
Keller  
Kelly  
Kennedy (MN)  
Kennedy (RI)  
Kildee  
Kilpatrick (MI)  
Kind  
King (IA)  
King (NY)  
Kingston  
Kirk  
Kline  
Knollenberg  
Kolbe  
Kucinich  
Kuhl (NY)  
LaHood  
Langevin  
Larsen (WA)  
Larson (CT)  
Latham  
LaTourette  
Leach  
Levin  
Lewis (CA)  
Lewis (GA)  
Lewis (KY)  
Linder  
Lipinski  
LoBiondo  
Lofgren, Zoe  
Lowey  
Lucas  
Lungren, Daniel  
E.  
Lynch  
Mack  
Maloney  
Marchant  
Markey  
Marshall  
Matheson  
McCarthy  
McCaul (TX)  
McCrery  
McGovern  
McHenry  
McHugh  
McIntyre  
McKeon  
McKinney  
McMorris  
McNulty  
Meehan  
Meek (FL)  
Meeks (NY)  
Melancon  
Menendez  
Mica

Michaud  
Millender-  
McDonald  
Miller (FL)  
Miller (MI)  
Miller (NC)  
Miller, Gary  
Miller, George  
Mollohan  
Moore (KS)  
Moore (WI)  
Moran (KS)  
Moran (VA)  
Murphy  
Murgrave  
Myrick  
Nadler  
Napolitano  
Neal (MA)  
Neugebauer  
Ney  
Northup  
Norwood  
Nunes  
Nussle  
Oberstar  
Obey  
Olver  
Ortiz  
Osborne  
Otter  
Owens  
Oxley  
Pallone  
Pascrell  
Pastor  
Payne  
Pearce  
Pelosi  
Pence  
Peterson (MN)  
Peterson (PA)  
Petri  
Pickering  
Pitts  
Poe  
Pomeroy  
Porter  
Portman  
Price (GA)  
Price (NC)  
Pryce (OH)  
Putnam  
Radanovich  
Ramstad  
Rangel  
Regula  
Rehberg  
Reichert  
Renzi  
Reyes  
Reynolds  
Rogers (AL)  
Rogers (KY)  
Rogers (MI)  
Ros-Lehtinen  
Ross  
Rothman  
Ruppersberger  
Ryan (WI)  
Ryun (KS)  
Sabo  
Salazar  
Sánchez, Linda  
T.  
Sanchez, Loretta  
Sanders  
Saxton  
Schakowsky  
Schiff  
Schwartz (PA)  
Schwarz (MI)  
Scott (GA)  
Scott (VA)  
Sensenbrenner  
Serrano  
Sessions  
Shadegg  
Shaw  
Sherman  
Sherwood  
Shimkus  
Shuster  
Simmons  
Simpson  
Skelton

Slaughter  
Smith (NJ)  
Smith (TX)  
Smith (WA)  
Snyder  
Sodrel  
Solis  
Souder  
Spratt  
Stearns  
Strickland  
Stupak  
Van Hollen  
Velázquez  
Visclosky  
Walden (OR)  
Walsh  
Wasserman  
Schultz  
Waters  
Thomas  
Thompson (CA)  
Thompson (MS)  
Thornberry  
Tiaht  
Tiberi  
Tierney  
Turner  
Udall (CO)  
Udall (NM)  
Upton  
Van Hollen  
Velázquez  
Visclosky  
Walden (OR)  
Walsh  
Wasserman  
Schultz  
Waters  
Watt  
Waxman  
Weiner  
Weldon (FL)  
Weldon (PA)  
Weller  
Westmoreland  
Wexler  
Whitfield  
Wicker  
Wilson (NM)  
Wilson (SC)  
Wolf  
Woolsey  
Wu  
Wynn  
Young (AK)  
Young (FL)

Rahall  
Rohrabacher  
Roybal-Allard  
Royce  
Rush  
Ryan (OH)  
Shays  
Stark  
Sullivan  
Towns  
Wamp  
Watson  
Abercrombie  
Ackerman  
Aderholt  
Akin  
Alexander  
Allen  
Andrews  
Baca  
Bachus  
Baird  
Baker  
Baldwin  
Barrett (SC)  
Barrow  
Bartlett (MD)  
Barton (TX)  
Bass  
Bean  
Beauprez  
Becerra  
Berman  
Berry  
Biggart  
Bishop (GA)  
Bishop (NY)  
Bishop (UT)  
Blackburn  
Blumenauer  
Blunt  
Boehlert  
Bonilla  
Bonner  
Boozman  
Boren  
Boswell  
Boucher  
Boustany  
Boyd  
Bradley (NH)  
Brady (PA)  
Brady (TX)  
Brown (OH)  
Brown (SC)  
Brown-Waite,  
Ginny  
Burgess  
Butterfield  
Buyer  
Calvert  
Camp  
Cannon  
Cantor  
Capito  
Capps  
Capuano  
Cardin  
Cardoza  
Carnahan  
Carson  
Carter  
Case

rules and adopt H. Con. Res. 16. Had I been present, I would have voted "yea."

**COMMENDING COUNTRIES AND ORGANIZATIONS FOR MARKING 60TH ANNIVERSARY OF LIBERATION OF AUSCHWITZ**

The SPEAKER pro tempore (Mr. CULBERSON). The pending business is the question of suspending the rules and agreeing to the resolution, H. Res. 39.

The Clerk read the title of the resolution.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from Illinois (Mr. HYDE) that the House suspend the rules and agree to the resolution, H. Res. 39, on which the yeas and nays are ordered.

The vote was taken by electronic device, and there were—yeas 393, nays 0, not voting 40, as follows:

[Roll No. 9]  
YEAS—393

Abercrombie	Castle	Ford
Ackerman	Chabot	Fortenberry
Aderholt	Chandler	Fossella
Akin	Chocola	Foxy
Alexander	Clay	Franks (AZ)
Allen	Cleave	Frelinghuysen
Andrews	Clyburn	Garrett (NJ)
Baca	Coble	Gerlach
Bachus	Cole (OK)	Gibbons
Baird	Conaway	Gilchrist
Baker	Conyers	Gingrey
Baldwin	Cooper	Gohmert
Barrett (SC)	Costello	Gonzalez
Barrow	Cox	Goode
Bartlett (MD)	Cramer	Goodlatte
Barton (TX)	Crenshaw	Gordon
Bass	Crowley	Green (WI)
Bean	Cubin	Green, Al
Beauprez	Cuellar	Green, Gene
Becerra	Culberson	Grijalva
Berman	Cummings	Gutierrez
Berry	Cunningham	Gutknecht
Biggart	Davis (AL)	Hall
Bishop (GA)	Davis (CA)	Harman
Bishop (NY)	Davis (FL)	Harris
Bishop (UT)	Davis (IL)	Hart
Blackburn	Davis (KY)	Hastings (FL)
Blumenauer	Davis (TN)	Hastings (WA)
Blunt	Davis, Jo Ann	Hayes
Boehlert	Davis, Tom	Hayworth
Bonilla	Deal (GA)	Hefley
Bonner	DeGette	Hensarling
Boozman	DeLauro	Herger
Boren	DeLay	Herseth
Boswell	Dent	Higgins
Boucher	Diaz-Balart, L.	Hinches
Boustany	Diaz-Balart, M.	Hinojosa
Boyd	Dicks	Hobson
Bradley (NH)	Dingell	Hoekstra
Brady (PA)	Doggett	Holden
Brady (TX)	Doolittle	Holt
Brown (OH)	Doyle	Honda
Brown (SC)	Drake	Hooly
Brown-Waite, Ginny	Dreier	Hostettler
Burgess	Duncan	Hoyer
Butterfield	Edwards	Hulshof
Buyer	Emanuel	Hunter
Calvert	Emerson	Hyde
Camp	Engel	Inglis (SC)
Cannon	Camp	Inslee
Cantor	Eshoo	Issa
Capito	Etheridge	Istook
Capps	Evans	Jackson (IL)
Capuano	Everett	Jackson-Lee (TX)
Cardin	Farr	Jefferson
Cardoza	Feeney	Jindal
Carnahan	Ferguson	Johnson (CT)
Carson	Filner	Johnson (IL)
Carter	Fitzpatrick (PA)	Johnson, E. B.
Case	Flake	Johnson, Sam
	Forbes	

NAYS—1  
Paul  
NOT VOTING—40

**SWEARING IN OF MEMBERS-ELECT**

The SPEAKER (during the vote). Will the gentleman from Utah (Mr. CANNON), the gentleman from Illinois (Mr. GUTIERREZ), the gentleman from California (Mr. HONDA), and the gentleman from Nebraska (Mr. OSBORNE) kindly come to the well of the House and take the oath of office at this time.

Messrs. CANNON, GUTIERREZ, HONDA and OSBORNE appeared at the bar of the House and took the oath of office, as follows:

Do you solemnly swear that you will support and defend the Constitution of the United States against all enemies, foreign and domestic; that you will bear true faith and allegiance to the same; that you take this obligation freely, without any mental reservation or purpose of evasion; and that you will well and faithfully discharge the duties of the office on which you are about to enter, so help you God.

The SPEAKER. Congratulations, gentlemen.

**ANNOUNCEMENT BY THE SPEAKER**

The SPEAKER (during the vote). Under clause 5(d) of rule XX, the Chair announces to the House that the whole number of the House is adjusted to 434.

□ 1901

Mr. HIGGINS changed his vote from "nay" to "yea."

So (two-thirds having voted in favor thereof) the rules were suspended and the concurrent resolution, as amended, was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated for:  
Mr. BILIRAKIS. Mr. Speaker, I was unable to cast my vote on the motion to suspend the

Jones (NC)	Moore (KS)	Schiff
Jones (OH)	Moore (WI)	Schwartz (PA)
Kanjorski	Moran (KS)	Moran (MI)
Kaptur	Moran (VA)	Scott (GA)
Keller	Murphy	Scott (VA)
Kelly	Musgrave	Sensenbrenner
Kennedy (MN)	Myrick	Serrano
Kennedy (RI)	Nadler	Sessions
Kildee	Napolitano	Shadegg
Kilpatrick (MI)	Neal (MA)	Shaw
Kind	Neugebauer	Sherman
King (IA)	Ney	Sherwood
King (NY)	Northup	Shimkus
Kingston	Norwood	Shuster
Kirk	Nunes	Simmons
Kline	Nussle	Simpson
Knollenberg	Oberstar	Skelton
Kolbe	Obey	Slaughter
Kucinich	Olver	Smith (NJ)
Kuhl (NY)	Kuhl (TX)	Smith (TX)
LaHood	Osborne	Smith (WA)
Langevin	Otter	Snyder
Larsen (WA)	Owens	Sodrel
Larson (CT)	Oxley	Solis
Latham	Pallone	Souder
LaTourette	Pascrell	Spratt
Leach	Pastor	Stearns
Levin	Paul	Strickland
Lewis (CA)	Payne	Stupak
Lewis (GA)	Pearce	Sweeney
Lewis (KY)	Pelosi	Tancredo
Linder	Pence	Tanner
Lipinski	Peterson (MN)	Tauscher
LoBiondo	Peterson (PA)	Taylor (MS)
Lofgren, Zoe	Petri	Taylor (NC)
Lowey	Pickering	Terry
Lucas	Pitts	Thomas
Lungren, Daniel	Poe	Thompson (CA)
E.	Pomeroy	Thompson (MS)
Lynch	Porter	Thornberry
Mack	Portman	Tiahrt
Maloney	Price (GA)	Tiberti
Marchant	Price (NC)	Tierney
Markey	Pryce (OH)	Turner
Marshall	Putnam	Udall (CO)
Matheson	Radanovich	Udall (NM)
McCarthy	Ramstad	Upton
McCaul (TX)	Rangel	Van Hollen
McCrery	Regula	Velázquez
McGovern	Rehberg	Visclosky
McHenry	Reichert	Walden (OR)
McHugh	Renzi	Walsh
McIntyre	Reyes	Wasserman
McKeon	Reynolds	Schultz
McKinney	Rogers (AL)	Waters
McMorris	Rogers (KY)	Waxman
McNulty	Rogers (MI)	Weiner
Meehan	Ros-Lehtinen	Weldon (FL)
Meek (FL)	Ross	Weldon (PA)
Meeks (NY)	Rothman	West
Melancon	Ruppersberger	Westmoreland
Menendez	Ryan (OH)	Wexler
Mica	Ryan (WI)	Whitfield
Michaud	Ryun (KS)	Wicker
Millender-	Sabo	Wilson (NM)
McDonald	Salazar	Wilson (SC)
Miller (FL)	Sánchez, Linda	Wolf
Miller (MI)	T.	Woolsey
Miller (NC)	Sanchez, Loretta	Wu
Miller, Gary	Sanders	Wynn
Miller, George	Saxton	Young (AK)
Mollohan	Schakowsky	Young (FL)

## NOT VOTING—40

Berkley	Gillmor	Rahall
Bilirakis	Granger	Rohrabacher
Boehner	Graves	Roybal-Allard
Bono	Israel	Royce
Brown, Corrine	Jenkins	Rush
Burton (IN)	Lantos	Shays
Costa	Lee	Stark
DeFazio	Manzullo	Sullivan
Delahunt	McCollum (MN)	Towns
Ehlers	McCotter	Wamp
Fattah	McDermott	Watson
Foley	Murtha	Watt
Frank (MA)	Platts	
Gallely	Pombo	

## ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. CULBERSON) (during the vote). Members are advised 2 minutes remain in this vote.

□ 1919

So (two-thirds having voted in favor thereof) the rules were suspended and the resolution was agreed to.

The result of the vote was announced as above recorded.

A motion to reconsider was laid on the table.

Stated for:

Mr. BILIRAKIS. Mr. Speaker, I was unable to cast my vote on the motion to suspend the rules and adopt H. Res. 39. Had I been present, I would have voted "yea."

## PERSONAL EXPLANATION

Mr. LANTOS. Mr. Speaker, due to my participation in the President's delegation to Poland to commemorate the 60th anniversary of the liberation of Auschwitz, I will miss two roll-call votes on January 25. If I were present, I would vote "yea" on H. Res. 39 and H. Con. Res. 16.

## SPECIAL ORDERS

The SPEAKER pro tempore (Mr. BURGESS). Under the Speaker's announced policy of January 4, 2005, and under a previous order of the House, the following Members will be recognized for 5 minutes each.

## SMART SECURITY AND THE CASE FOR LEAVING IRAQ

The SPEAKER pro tempore. Under a previous order of the House, the gentlewoman from California (Ms. WOOLSEY) is recognized for 5 minutes.

Ms. WOOLSEY. Mr. Speaker, the time has come for the United States military to leave Iraq. Even though I was not a supporter of our role in Iraq in the first place, this is not a statement that I make lightly, nor is it a decision that I arrived at easily. But now, more than ever, I am convinced that it is the right decision.

Not all Members of Congress supported the war in Iraq, but we all have to live with its consequences. The global havoc wreaked by this war will affect the world in ways that we can only imagine. And as I said, as someone who did not support the invasion of Iraq from the outset, I still believed at first, once we had invaded them, that the United States had a moral responsibility to assist the Iraqi people as they struggled to rebuild their war-torn country.

But it has become all too clear now that the presence of the nearly 150,000 American soldiers in Iraq, rather than helping to bring about stability and political independence, is actually stifling the country's ability to develop into a flourishing democracy. That is why tomorrow I will introduce legislation calling for a withdrawal of U.S. military forces from Iraq.

I believe that it is the presence in Iraq of our military that has engen-

dered so much hatred of the United States throughout the Muslim world. We talk of holding free elections in Iraq, but we cannot hold free elections when the very country yearning to be free is under the thumb of more than 150,000 foreign troops. Democracy cannot be forced from the barrel of a gun.

Instead of issuing an arbitrary date for holding elections, why not let the Iraqi people themselves determine when they are ready to knock on democracy's door? That way, at least we would adhere to the very democratic principles we are trying to export to the Middle East.

There are some that say we need to remain in Iraq until we are sure we have destroyed every last remnant of Iraqi's growing insurgency. The United States has faced this kind of elusive enemy before, in places like Vietnam in the 1970s and the Philippines in the early 1900s. We learned then and we should know now that this is a battle that we cannot win, because it is a battle that is not fought on a traditional battlefield.

Bullets will not win this war, because for every insurgent killed, three more sign up to fill his shoes. The suicide bombers of tomorrow are born from the bombed-out homes of Iraq's war zones of today. We have to be smarter than the insurgents if we wish to see a free and democratic Iraq.

In the end, withdrawing our forces is the smarter option. This is not a suggestion that our troops have failed. It is an acknowledgment that the military option itself has failed us. It is a recognition that we need to address the root causes of the Iraq insurgency instead of watching America become further bogged down in an unwinnable war.

In the 108th Congress I introduced a SMART Security Resolution for the 21st Century which called for a Sensible, Multilateral, American Response to Terrorism. Adopting this type of foreign policy will help us avoid the many mistakes that have been characterized in the war in Iraq.

SMART security calls for the United States to address the root causes of terrorism by engaging our international partners and the humanitarian community in international reconstruction and political transition processes.

SMART security calls for increased developmental aid programs, integrated with peace-building and conflict-resolution measures. By withdrawing U.S. military forces from Iraq, we can spend some of the billions of dollars which formerly paid for military operations on humanitarian projects for the Iraqi people, such as new schools for Iraq's children, water desalination plants and improved economic and civil infrastructure.

Mr. Speaker, the United States must stop engaging in a reckless national security strategy, because our current

path only encourages further terrorist activities. It costs Americans in our taxes, in our loss of our loved ones. It costs our international reputation, and it makes our troops sitting ducks.

It is time we pursue the SMART security strategy for America. That is the best way to secure Iraq, and it is the best way to keep America safe and secure for the future. If we do not, all we will be left with is the consequences of our current failed policies.

LEGENDARY TWIN CITIES SPORTS-WRITER SID HARTMAN CELEBRATES 60TH ANNIVERSARY

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Minnesota (Mr. RAMSTAD) is recognized for 5 minutes.

Mr. RAMSTAD. Mr. Speaker, I rise to pay tribute to legendary sportswriter Sid Hartman on his 60th anniversary with the Star Tribune, Minnesota's largest newspaper.

For six decades Sid Hartman has been writing his celebrated column, and his WCCO radio show and daily sports reports are heard by hundreds of thousands of loyal listeners throughout the Upper Midwest.

Mr. Speaker, Sid Hartman personifies the American dream. Born and raised on the north side of Minneapolis, Sid started peddling newspapers as a fifth-grader in downtown Minneapolis and doing chores for the sports editor of the Star Tribune when he was in high school. In all, Sid Hartman has worked for the Star Tribune for 70 years, and to this day nobody, nobody, works harder or gets more scoops than Sid. As he puts it, "I get out every day and make the rounds," and that is exactly what Sid does.

The Golden Gophers, Vikings, Timberwolves, Twins, Wild, Lynx, area colleges and high schools, Sid is there every day, as he puts it, "talking to people in person every day, all the time."

Mr. Speaker, Sid Hartman is a true Minnesota institution. He is the pivotal player and chief architect in making Minnesota major league in the world of big-time sports.

But Sid will tell you he is the lucky one to have lived such a remarkable life and career. Now in his eighties, Sid Hartman has not slowed down one bit. He is the consummate "homer" and Minnesota's biggest booster of our beloved sports teams.

Minnesotans can always count on turning to page 3 of the sports section of the Star Tribune and reading Sid's latest jottings on "sports heroes," "stiffs" and "geniuses," as only Sid can label them.

And, Mr. Speaker, nobody has more close personal friends than Sid Hartman. From Bud Grant and Lou Holtz to Bobby Knight and George Steinbrenner, Sid knows them all in

the world of sports. I dare say there is not one major sports figure in the United States who is not a close, personal friend of Sid Hartman.

Mr. Speaker, on behalf of the House of Representatives, it is a privilege to recognize and congratulate Sid Hartman on his 60th anniversary. The people of Minnesota, well, at least most of us, hope Sid continues his legendary sports writing for many years to come.

HONORING THE MEMORY OF UNITED STATES MARINE LANCE CORPORAL JUAN RODRIGO RODRIGUEZ

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. CUELLAR) is recognized for 5 minutes.

Mr. CUELLAR. Mr. Speaker, I rise today to honor the memory of United States Marines Lance Corporal Juan Rodrigo Rodriguez.

On Thursday, January 13, Lance Corporal Rodriguez, a member of the Weapons Platoon, 1st Battalion, 23rd Marines Division, died at the young age of 23.

□ 1930

Mr. Rodriguez was deployed in Iraq in August of 2004 where he served as an infantry assaultman. Juan, along with another Marine, was killed in an enemy attack explosion on January 13. He has been described by friends as a true Marine who was proud to fight for his country.

Before joining the United States Marine Corps, Mr. Rodriguez was part of the United South High School Marine Corps Junior ROTC, where he was described as a model cadet by Junior ROTC staff.

A 4-year member of the Junior ROTC, he always sought out perfection as he devoted countless hours to the Color Guard Team, the Shooting Team, and the Unarmed Drill Team.

In his senior year in high school, Juan Rodriguez was part of United South High School Marine Corps Junior ROTC that earned top honors at the National High School Drill Team Championships at Daytona Beach, Florida. In his senior year in high school, Juan Rodrigo Rodriguez went on to earn the rank of cadet colonel and was named the school's Junior ROTC battalion commander.

His exemplary extracurricular record in school brought him the recognition and respect of his classmates, teachers, and school administrators. Juan Rodriguez received the highest honor bestowed upon the graduating seniors: the United South High School Panther Award presented to those who exemplify the true spirit of the United South High School. Only 10 seniors out of a class of 471 received the award that year.

Amid all of his obligations to school and Junior ROTC, Juan Rodriguez

found the time to volunteer in multiple community service projects. He played an active role in Christmas drives for underprivileged children, including Toys For Tots and Blue Santa.

In addition, Mr. Rodriguez was an active participant during Veterans Day and Memorial Day celebrations and, on several occasions, volunteering his time by placing U.S. flags at the city cemetery to honor those who made the ultimate sacrifice for our country, or participated with the Presentation of Colors.

Mr. Speaker, on behalf of my constituents in El Cenizo and Laredo, Texas, I ask this great body to join me in sending our most heartfelt condolences to the family of Lance Corporal Juan Rodrigo Rodriguez. May God watch over his parents, Rodrigo and Juana, and sister, Fatima, in this time of need.

RECOGNIZING AND ENCOURAGING MENTORING DURING NATIONAL MENTORING MONTH OF JANUARY

The SPEAKER pro tempore (Mr. BURGESS). Under a previous order of the House, the gentleman from Nebraska (Mr. OSBORNE) is recognized for 5 minutes.

Mr. OSBORNE. Mr. Speaker, between 1962 and 1998 I was involved with young people as a member of the coaching profession; and during that period of time, that 36-year stretch, I saw some alarming trends. The out-of-wedlock birth rate went from 5 percent to 33 percent; an increase in children living without both biological parents has increased to nearly 50 percent; the United States has become the most violent Nation for young people in the civilized world; it has the highest homicide and the highest suicide rate. Back in 1960, cocaine, marijuana, and methamphetamine were practically unheard of and today, of course, we have a major epidemic.

So as far as I am concerned, Mr. Speaker, the greatest threat that we have to our Nation is what is happening to our young people.

I would like to suggest that the best available solution that I have been able to observe is mentoring. A mentor is, number one, someone who cares. Many children simply have no one in their lives, no adult who shows unconditional love and acceptance of them, and a mentor is somebody who does that.

Mentoring also provides affirmation. No one, whether you are 5 years old, 10 years old, or 60 years old, can function very well if there is not someone who occasionally says, we care about you, we approve of what you are doing, way to go. So a mentor is one who provides affirmation in a world where many young people get very little of it.

Then, thirdly, a mentor is one who provides a vision of what is possible. So

many of our young children realize that when they get to be 16, they can leave school; and it is assumed that they will do that because they have never seen anyone in their family finish high school or go to college or contemplate a career. So a mentor provides vision.

Mentoring works. A mentoring program that I have been involved with in my home State of Nebraska has done some follow-up study with the Gallup organization. We found that a mentoring program, at least in this case, increased attendance by those being mentored by 80 percent, reduced disciplinary referrals by 60 percent, and increased academic performance by 40 percent. Other studies have shown that a reduction in drug and alcohol abuse has been about 50 percent, teenage pregnancy has gone down, violent crime has been reduced, graduation rates have been improved, peer relationships have been improved, including relationships with parents.

Mentoring is cost-effective. It usually costs about \$300 to \$500 per mentor-mentee match, whereas it costs \$30,000 to \$40,000 a year to incarcerate somebody. A young person on drugs may cost more than \$30,000 to \$40,000 a year.

The National Mentoring Partnership estimates that roughly 17.5 million young people badly need a mentor; and yet at the present time, we have only about 2.5 million children in mentoring relationships. So we have a gap of roughly 15 million young people.

The Congress and the President have recognized the need by providing \$50 million for Mentoring For Success grants, and another \$50 million for mentoring children of prisoners, and this was provided last year. However, much more could be done.

I urge Members of Congress to recognize and encourage mentoring during this National Mentoring Month of January. Members of the Mentoring Caucus are introducing a resolution honoring mentors. This will be done tomorrow, and we hope that we will have a broad base of support throughout the Congress.

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#### FINDING AND IMPLEMENTING NEW WAYS TO DECREASE HEALTH CARE COSTS AND IMPROVE PATIENT SAFETY

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Pennsylvania (Mr. MURPHY) is recognized for 5 minutes.

Mr. MURPHY. Mr. Speaker, I come to the floor today to discuss an important way to address the ongoing crisis of sky-rocketing health care costs. As the burden of paying for medical insurance continues to climb by double digits each year, it is clear that we cannot continue to do the same thing and expect different results.

Efforts to reduce health care costs have focused on health and medical savings accounts, medical liability reform, and association health plans. While these steps are vital and must not be abandoned, there are other actions we must take if we want to make quality health care more affordable and accessible.

As lawmakers, we currently have a limited focus when it comes to health care. Instead of always asking who will pay for health care services, we should begin to focus on what we are paying for. We continue to fund an antiquated health care system in which patients too often end up paying for preventable medical errors that could be avoided with modern technology.

We need to institute fundamental changes to bring our Nation's health care delivery system into the 21st century.

We live in the Information Age; but health care, one of the most information-intensive fields, remains mired in a pen-and-paper past. We can buy plane tickets online, take cash out of an ATM anywhere in the world; and yet the health care industry remains dangerously disconnected.

Our inefficient health care information systems hold serious consequences for all of us. Patients must still carry their paper records and scribbled-down prescriptions from one provider to another, and any information that slips from their folder is lost forever. This lack of comprehensive technology results in medical errors, misdiagnosis, and needless test duplications; increases costs; and reduces the overall quality of health care.

Doctors and nurses often have only brief moments to examine voluminous paper medical records and risk missing critical patient information.

A wealth of information is available highlighting the need to modernize the American health care system sooner rather than later.

The Institute of Medicine reports that over 7,000 people die every year just from medication errors alone, with anywhere between 44,000 and 98,000 deaths attributed to medical errors in hospitals.

A study by the Rand Corporation estimates that only 55 percent of our Nation's patients are receiving the recommended care they need.

A recent study by the State of Pennsylvania found that 10 percent of hospitalizations in Pennsylvania under the age of 65 were unnecessary and avoidable had the patient been offered early intervention or high-quality outpatient care.

The absence of information technology in health care significantly contributes to inappropriate or inadequate treatment. These mistakes cost money and cost lives. According to the Pennsylvania Health Care Cost Containment Council, unnecessary hospitaliza-

tions cost \$2.8 billion in unnecessary treatment in Pennsylvania alone. And the Agency For Health Care Research and Quality reports that \$100 billion a year is linked to medical errors in this Nation.

Any other industry would not tolerate the mistakes and the costs associated with these mistakes. As far back as 1998, the Department of Health at the Mt. Sinai Medical Center reported the disparities between private business quality control and the rate of mistakes in health care.

At the time, it was found that some companies had 3.4 million defects per million parts produced in electronics, and health care had an average of 10,000 defects per million. I do not mean that health care should be compared to the electronics industry, but 10,000 defects per million should be an unacceptable number.

We must begin to look at health care costs in a new way, focusing on overall health and not simply disease, emphasizing the need to move forward in integrated care.

The situation our constituents face every month when trying to pay for their health care insurance requires Congress to bring the information technology that touches every other aspect of our lives to the one area that may mean the most. We must promote ideas to bring the transformative power of information technology to every corner of our health care system in an effort to ensure quality, patient safety, and efficiency through bipartisan solutions.

This is just one of the many measures of quality we need to be addressing to make health care more affordable and accessible. As co-chairman of the 21st Century Health Care Caucus, I intend to come to this floor often during this session with new ways to reduce the cost of health care and offer tangible ways to decrease costs and improve patient safety, and I invite my colleagues to do the same.

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#### REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF H.R. 54, CONGRESSIONAL GOLD MEDAL ENHANCEMENT ACT OF 2005

Mr. SESSIONS, from the Committee on Rules, submitted a privileged report (Rept. No. 109-1) on the resolution (H. Res. 42) providing for consideration of the bill (H.R. 54) to amend title 31, United States Code, to provide reasonable standards for congressional gold medals, which was referred to the House Calendar and ordered to be printed.

**CELEBRATING 100 YEARS OF THE ROTARY CLUB OF CHICAGO'S SERVICE**

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Illinois (Mr. DAVIS) is recognized for 5 minutes.

Mr. DAVIS of Illinois. Mr. Speaker, on February 23, 1905, Paul Harris, a Chicago attorney, invited three friends to a meeting: Sylvester Schiele, a coal dealer; Hiram Shorey, a merchant tailor; and Gustavus Loehr, a mining engineer. All four men gathered in Loehr's business office in room 711 of the Unity Building at 127 North Dearborn Street in downtown Chicago, which is my district. They discussed Harris' idea that business needed to meet periodically to enjoy camaraderie and to enlarge the circle of business and professional acquaintances.

The club met weekly. Membership was limited to one representative from each business and profession. Though the men did not use the term "rotary" that night, that gathering is commonly regarded as the first Rotary Club meeting. The name "rotary" was suggested later on by Paul Harris as meetings were rotated from office to office in the early days of the organization.

During the early days, the Rotarians realized that fellowship and mutual self-interest were not enough to keep a club of busy professionals meeting each week. Reaching out to improve the lives of the less fortunate proved to be an even more powerful motivation. The Rotary commitment to service began when the Rotary Club of Chicago donated a horse to a preacher so that he could make the rounds of his churches and parishioners. A few weeks later, the club constructed Chicago's first public lavatory. These actions of service and improvement of communities continued in 1967 to support the pediatric program at the Rehabilitation Institute of Chicago.

Of course, through the years, these services have continued and they have continued to make valuable contributions to the most needy members of our society.

So, Mr. Speaker, I warmly congratulate the Rotary Club of Chicago for 100 years of service, making a difference in the lives of the less fortunate and showing the true commitment of business leaders to strengthen our local and global communities. I wish the club another 100 years of service and Tuesday lunches in downtown Chicago.

**ABORTION CLINICS: NOT ONLY KILLING MILLS BUT TORTURE CENTERS AS WELL**

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from New Jersey (Mr. SMITH) is recognized for 5 minutes.

Mr. SMITH of New Jersey. Mr. Speaker, yesterday, 100,000 human

rights advocates endured the numbing cold and snow in a great witness for life here in our Nation's Capital. Their presence on behalf of those who have no voice of their own was truly inspiring. It was gratifying beyond words to see so many teenagers full of idealism and full of compassion and love for their littlest brothers and sisters and for all human life that is at risk.

Indeed, Mr. Speaker, the pro-life movement is the greatest human rights movement on Earth.

□ 1945

It is a struggle based on unconditional love, even for the pro-abortionists, unconditional empathy for the victims, both the child and his or her mother, and unconditional courage.

We are a movement with deep hope and expectation, that with God's all-powerful grace, and through that all-powerful grace, the culture of death will soon be vanquished by the culture of life, where all human life is cherished and respected. We pray for the day when branding an unborn child as unwanted will no longer mean a death sentence in America.

Mr. Speaker, I have always found the term "unwanted child" dehumanizing, for it relegates a child to the status of a commodity, an object, a thing, something that can be chosen or unchosen at will, not unlike any other consumer product.

Mr. Speaker, with each passing year, the horrific toll of abortion on women's lives becomes more evident, and it is time the media especially stopped censoring the truth. Women deserve better than abortion, and the compelling stories of the brave women, the postabortive women who are silent no more need to be heard. These very special women bear witness not only to the agony and the trauma of their own abortions, but to the hope of healing, reconciliation and inner peace as well.

Wounded women like Dr. Alveda King, the niece of the late Dr. Martin Luther King, who has had an abortion, Jennifer O'Neill, singer Melba Moore, civil rights activist, like I said, Dr. King, and so many others, and co-founder of this group called Silent No More Awareness Campaign, Georgette Forney, have all called on us to listen to their heart-wrenching stories and take seriously our moral duty to protect women and children from the predators who ply their lethal trade in abortion mills throughout the land.

These brave women are the new champions of life. They have refused to be silent any longer. They care too deeply about other women and their children, and they want others to be spared the anguish that they themselves have endured. And to the millions of women who have aborted, they are uniquely equipped to convey the breathtaking love and healing and reconciliation that God provides to those

who ask. They do have a connection, the silentnomoreawareness.org, if those who might want to contact them just go on the Web and check them out. They are unbelievably full of compassion.

Mr. Speaker, let me also point out that with each passing year, the child body count from abortion in America grows. Since the infamous decision in 1973, more than 46 million babies have been killed by dismemberment or chemical poisoning, a number fast approaching the total worldwide deaths attributable to World War II; that is civilian and military deaths.

And as we have feared, Mr. Speaker, the much touted baby pesticide, RU-486, rushed to approval by a very biased FDA, is poison not only to the baby, but women are dying from it as well.

And now we learn, Mr. Speaker, from science and medicine that due to nerve cell development, unborn children from at least 20 weeks onward, and most likely even earlier, feel excruciating pain, two to four times more painful than you or I would feel from the same assault.

Today, along with 75 cosponsors, I have reintroduced legislation, the Unborn Child Pain Awareness Act, to require in part that women seeking abortions at this stage of development be informed of this gruesome reality. These kids feel pain, and we need to make that known to those women who are procuring abortions at that gestational period.

The bill would also require that women be given the option of having anesthesia administered directly to the unborn child, because indirect administration does not cross the placenta to numb the pain that the child feels as they are being slowly dismembered by these later-term abortion methods. One of those methods, the D and E, takes about 30 minutes as the arms and the legs and the body and the torso are all hacked off. And the baby feels pain during this hideous procedure.

Interestingly, Mr. Speaker, the partial-birth abortion legal trials in various courts around the country drew new attention to the pain that unborn children feel during an abortion. In expert testimony during these trials, Dr. Sunny Anand, Director of the Pain Neurobiology Lab at Arkansas Children's Hospital, said, and I quote him, "The human fetus possesses the ability to experience pain from 20 weeks of gestation, if not earlier, and the pain that is perceived by a fetus is more intense than that perceived by newborns or older children."

He went on to explain that the pain inhibitory mechanisms, in other words the fibers that dampen and modulate the experience of pain, do not begin to develop until 32 to 34 weeks of gestation. Thus these children feel pain, and they feel it excruciatingly so.



Abortion is violence against children, Mr. Speaker, and these kids feel that pain.

Abortion clinics, if we look at them as what they really are, are not only killing centers, they are torture chambers as well. I hope that we all can move on this legislation as quickly as possible.

#### HONOR THY FATHER AND THY MOTHER

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Ohio (Ms. KAPTUR) is recognized for 5 minutes.

Ms. KAPTUR. Mr. Speaker, the theme for my remarks tonight is honor thy father and thy mother. The Congressional Budget Office has confirmed, and I might say they are nonpartisan, that the projected budget deficit for this year for our country will be over \$368 billion, not even counting the additional \$80 billion that will be added to that when bills come before this Congress for additional funding for Iraq and Afghanistan. Though these dollars literally are coming from the Social Security Trust Fund itself, the Congressional Budget Office noted that last year was the largest deficit in the history of our Nation, \$412 billion, is the reason that the dollar value of currency is dropping. In fact, if we add up the last 3 years, we have the largest budget deficit in the history of the Republic.

When President Bush came into office, there was a \$5.6 trillion surplus. In fact, I thought it was rather funny at the time, Alan Greenspan was starting to get worried that we might actually pay our bills. He was a little uncomfortable that maybe the bond market would not be completely happy. What would we do if we paid all our bills?

But now we have a \$2.6 trillion deficit. That is a reversal of nearly \$3 trillion. It is obvious this administration and their allies in the Congress cannot handle the pursestrings of this Nation.

The very same people who brought us this fiscal train wreck, which is getting worse, are now proposing radical surgery on Social Security. Nothing President Bush has attempted to date, not even his incessant effort to shift the tax burden off the shoulders of the rich onto the middle class, is as brazen and audacious as his misguided efforts to try to gut Social Security.

There is no crisis in Social Security. Repeat, there is no crisis in Social Security. There is only a crisis in the Bush administration's handling of the budget. Why would anyone trust the Bush administration on anything regarding Social Security, seeing that they are a miserable failure in terms of the management of the account of the people of the United States?

Social Security is the most successful domestic program in the modern

history of our Nation. Approximately 45 million Americans receive their Social Security insurance benefits and disability benefits. Just over 7 million of those are disability recipients. In the State that I am from, Ohio, 1,922,406 individuals receive Social Security insurance benefits and 208,000 disability benefits.

We do not know what is going to happen to our families. One out of five families in this country are going to have an unforeseen happening that will require eligibility for disability. There is no private sector policy that will ever offer it. These are insurance and disability benefits. They are not private accounts. They are not 401(k)s. They are not certificates of deposit. This is an insurance and disabilities program. It has always been that.

The Congress voted repeatedly not to allow the executive branch to dip into the trust fund, and yet that is exactly what is happening today. The President is trying to whip up a frenzy in the country and say the sky is falling, the sky is falling, trying to scare America's seniors and our young people who are going to get old someday into thinking Social Security is in crisis. Even the head of the AARP has said Social Security is not in crisis, the program will remain solvent, and what we have to do over the next 50 years is just to make sure that the gap financing that is there will cover future beneficiaries.

We can do that in several ways. We have done it before. We can do it again. In fact, what is interesting, the Bush administration's four enacted tax cuts being made permanent would cost 2 percent of GDP over the next 75 years, which is three to five times as much as any of Social Security's future financing needs. Under their plan, instead of benefits being tied to prevailing standards of living during the course of a worker's career, the change would freeze Social Security benefits at today's standard of living, which means we would keep regressing backwards, and future generations of retirees would have lower and lower benefits compared to their wages during their working lives.

This cut would apply to all beneficiaries whether or not they had chosen to have a private account. It should not be an either/or, private accounts or Social Security. It should be both, and make sure Social Security is solvent. Stop borrowing against it. And fine, let us encourage private savings like we used to in this country up until the last few years.

Social Security should be a guarantee, an insurance guarantee and a disability guarantee, as Democrats have not only promised but have delivered from the time of Franklin Roosevelt. Social Security should be a guarantee, not a gamble.

Let me end with the words to the Republicans, I can only say if they want

to fight on Social Security, bring it on, because this Member intends to honor thy father and thy mother.

#### ABORTION

The SPEAKER pro tempore (Mr. BURGESS). Under a previous order of the House, the gentleman from Florida (Mr. WELDON) is recognized for 5 minutes.

Mr. WELDON of Florida. Mr. Speaker, the foundation of American democracy is freedom. In particular, as Americans we are all free to choose or decline issues of conscience, but regarding abortion, choice is losing in a way that may surprise many people.

Such is the case regarding physicians, hospitals and health plans that choose not to perform, pay for or refer for abortions. From Alaska to New Jersey, abortion advocacy groups are forcing health care entities to do the very thing they would not if they had the choice. Abortion advocates are using the courts, State and local agencies and laws to mandate that abortions be performed, paid for and referred for.

In July of 2002, an Alaska court forced a community hospital to provide elective, non-life-threatening, late-term abortions contrary to its policy. In New Jersey, abortion advocacy groups urged the State of New Jersey to require a Catholic health system to build an abortion clinic on its premises. Last year, the State of New Mexico refused to approve a hospital lease because the hospital-owned system declined to perform elective abortions.

Such coercion is wrong and should not be permitted, particularly with Federal taxpayer dollars. *Roe v. Wade* created a woman's right to an abortion. Today Federal law requires that an abortion be provided to a woman in a life-threatening situation, but in a perverse concerted effort, radical advocates for abortion are engaging in legislative and court efforts to coerce health care providers, health plans and clinics to provide, pay for and refer for elective, non-life-threatening abortions.

In July of last year, I offered an amendment during committee consideration of the Labor-HHS appropriation bill to stop this coercion. This provision was included in the bill when it came to the floor of the House, to which no one objected. It was then included in the final consolidated appropriation bill for 2005.

The Hyde-Weldon amendment is simple. It prevents Federal funding when courts and other government agencies force or require physicians, clinics and hospitals and health insurers to participate in elective abortions. My amendment in no way infringes on a woman's ability to seek and receive elective abortions. It simply states you cannot force the unwilling.

The amendment does not apply to willing abortion providers. Hyde-

Weldon allows any health care entity to participate in abortions in any way they choose.

□ 2000

It simply prohibits coercion in nonlife-threatening situations.

But there is the rub. People who call themselves prochoice want no tolerance afforded toward health care entities that desire their rights of conscience be respected. Sadly, radical abortion advocates only support choice on their terms and are more than willing to use the coercive power of government to advance their agenda. Their true mantra seems to be: safe, legal, and coerced.

It is predictable that abortion advocates would look to the courts to enforce their bizarre notion that abortion should not be provided just by the willing but also the unwilling, and that is just what has happened today. In California, Attorney General Lockyer filed a lawsuit against the Hyde-Weldon amendment. He makes a number of assertions in the complaint, and I want to look at some of them right now.

Interestingly, Mr. Lockyer seems to be eager to reserve the right of the State to coerce an unwilling health care provider to participate in an elective abortion, despite the fact their own State law prohibits them, and which my amendment attempts to provide such protection to all health care providers nationally.

In the 26-page complaint, the California Attorney General fails to point to even one example of a single case supporting the assertion that the Hyde-Weldon amendment would somehow interfere with the State's desire to see abortion services offered as an emergency medical service. The complaint offers no specific case where an emergency situation required an abortion in which a health care provider refused on grounds of conscience. Why? Because it does not happen. The bulk of the rhetoric in the complaint is about this very speculative scenario.

The question I have for the California Attorney General is: Prior to my amendment, was California compelling non-willing providers to perform emergency abortions? If no, then the Attorney General has nothing to fear from my amendment because that is all it addresses. If the answer is yes, then the Attorney General wishes to protect this practice as evidenced by his desire to litigate over it.

In fact, if the answer is yes, the Attorney General is ready to subordinate all other spending priorities in his State to defend his position of coerced abortions.

In this court filing he raises the notion that women will die because they will not have access to an abortion needed to save the life of the mother. Hyde-Weldon does nothing of the sort. It ensures that in situations where a mother's life is in danger a health care provider must act to protect the mother's life.

In fact, Congress passed the Federal Emergency Medical Treatment and Active Labor Act (EMTALA) forbidding critical-care health facilities to abandon patients in medical emergencies, and requires them to provide treatment to stabilize the medical condition of such patients—particularly pregnant women.

The bottom line is that this lawsuit seems to be more about politics and using the coercive power of the state for forced participation in abortion, rather than ensuring that pregnant women in emergency situations have access to life-saving care.

#### IRAQ SUPPLEMENTAL AND TROOPS

The SPEAKER pro tempore (Mr. BURGESS). Under a previous order of the House, the gentleman from New Jersey (Mr. PALLONE) is recognized for 5 minutes.

Mr. PALLONE. Mr. Speaker, today we learn the Bush administration plans to ask Congress for another \$80 billion in emergency funds for the war in Iraq and Afghanistan. This \$80 billion comes on top of an additional \$200 billion that we have spent in Iraq since the beginning of the war 2 years ago.

Mr. Speaker, the Bush administration never leveled with the American people about the kind of sacrifices they would have to make in order to fight this war. You will remember that before the war, President Bush and his war cabinet said the sacrifices would be minimal. They falsely claimed the majority of the war costs could be paid for by the royalties Iraq received on the sale of its oil. Nearly 2 years have passed since the beginning of the war, and we have yet to see one cent from the sale of Iraqi oil.

You would think my Republican colleagues, particularly the ones who repeatedly come to the well of the floor to rail against the waste, fraud, and abuse in our Federal Government, would be demanding some accountability from the administration about the cost of the war. You would think they would be calling for congressional hearings demanding to hear from Defense Secretary Rumsfeld on exactly where the Pentagon spent the \$200 billion Congress already appropriated for the war.

Unfortunately, Republicans have abdicated their oversight responsibility and are giving the Bush administration a free ride on the enormous miscalculations we have all witnessed in the Iraq war.

Mr. Speaker, during World War II, then Senator Harry Truman created a war investigating committee charged with exposing any fraud or mismanagement in our Nation's war efforts in both the Pacific and the Atlantic. Truman was, of course, a Democratic Senator serving in a Democratic Senate majority, overseeing the Democratic administration of President Franklin Roosevelt. Truman never worried

about the fact he was investigating a President of his own party. He refused to allow politics to get in the way of good government; and as a result, his investigations saved the American taxpayer more than \$15 billion.

Now, that was a lot of money back in the 1940s, and it is still a lot of money today. But I wonder just how much more money we could save the American taxpayer if congressional Republicans took their oversight responsibility seriously.

Where is the Republican Party's Harry Truman? Why are congressional Republicans so worried about asking the Bush administration for specifics on where it is spending the \$200 billion Congress has already appropriated? Could it be that congressional Republicans are afraid of what they would uncover if they looked too closely into the administration's handling of the war?

The Bush administration has awarded Vice President CHENEY's old company, Halliburton, billions of dollars of no-bid contracts since the beginning of the war. Despite the lack of congressional oversight, we discovered that Halliburton was charging for meals it never served our troops. Obviously, that is a waste of America's taxpayers' money. How many other examples of fraud and abuse are out there?

Mr. Speaker, I opposed giving President Bush the authority to begin this war. I also opposed the \$87 billion emergency supplemental because I believed the administration had to explain to those of us in Congress exactly how it planned to spend the money.

The days of handing a blank check to the Bush administration should be over. It is time for Republicans to realize that our Founding Fathers gave Congress oversight responsibilities for a reason. We are not here to be lap dogs to any administration. As we prepare to debate another Iraq supplemental, I would hope congressional Republicans would keep that in mind.

#### STATUS REPORT ON CURRENT SPENDING LEVELS OF ON-BUDGET SPENDING AND REVENUES FOR FY 2005 AND THE 5-YEAR PERIOD FY 2005 THROUGH FY 2009

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Iowa (Mr. NUSSLE) is recognized for 5 minutes.

Mr. NUSSLE. Mr. Speaker, I am transmitting a status report on the current levels of on-budget spending and revenues for fiscal year 2005 and for the 5-year period of fiscal years 2005 through 2009. This report is necessary to facilitate the application of sections 302 and 311 of the Congressional Budget Act and section 401 of the conference report on the concurrent resolution on the budget for fiscal year 2005 (S. Con. Res. 95, which is currently in effect as a concurrent resolution on the budget in the House under H. Res. 5). This status report is current through January 21, 2005.

The term “current level” refers to the amounts of spending and revenues estimated for each fiscal year based on laws enacted or awaiting the President’s signature.

The first table in the report compares the current levels of total budget authority, outlays, and revenues with the aggregate levels set forth by S. Con. Res. 95. This comparison is needed to enforce section 311(a) of the Budget Act, which creates a point of order against measures that would breach the budget resolution’s aggregate levels. The table does not show budget authority and outlays for years after fiscal year 2005 because appropriations for those years have not yet been considered.

The second table compares the current levels of budget authority and outlays for discretionary action by each authorizing committee with the “section 302(a)” allocations made under S. Con. Res. 95 for fiscal year 2005 and fiscal years 2005 through 2009. “Discretionary action” refers to legislation enacted after the adoption of the budget resolution. This comparison is needed to enforce section 302(f) of the Budget Act, which creates a point of order against measures that would breach the section 302(a) discretionary action allocation of new budget authority for the committee that reported the measure. It is also needed to implement section 311(b), which exempts committees that comply with their allocations from the point of order under section 311(a).

The third table compares the current levels of discretionary appropriations for fiscal year 2005 with the “section 302(b)” suballocations of discretionary budget authority and outlays

among Appropriations subcommittees. The comparison is also needed to enforce section 302(f) of the Budget Act because the point of order under that section equally applies to measures that would breach the applicable section 302(b) suballocation.

The fourth table gives the current level for 2006 of accounts for advance appropriations under section 401 S. Con. Res. 95. This list is needed to enforce section 401 of the budget resolution, which creates a point of order against appropriation bills that contain advance appropriations that are: (i) not identified in the statement of managers or (ii) would cause the aggregate amount of such appropriations to exceed the level specified in the resolution.

REPORT TO THE SPEAKER FROM THE COMMITTEE ON THE BUDGET—STATUS OF THE FISCAL YEAR 2005 CONGRESSIONAL BUDGET ADOPTED IN S. CON. RES. 95

[Reflecting Action Completed as of January 21, 2005—on-budget amounts, in millions of dollars]

	Fiscal year 2005	Fiscal year 2005–2009
<b>Appropriate Level:</b>		
Budget Authority .....	2,012,726	n.a.
Outlays .....	2,010,964	n.a.
Revenues .....	1,454,637	8,638,287
<b>Current Level:</b>		
Budget Authority .....	1,966,349	n.a.
Outlays .....	1,989,590	n.a.
Revenues .....	1,450,760	8,565,703
<b>Current Level over (+) / under (–) Appropriate Level:</b>		
Budget Authority .....	–46,377	n.a.
Outlays .....	–21,374	n.a.
Revenues .....	–3,877	–72,584

n.a.= Not applicable because annual appropriations Acts for fiscal years 2006 through 2009 will not be considered until future.

BUDGET AUTHORITY

Enactment of measures providing new budget authority for fiscal year 2005 in excess of \$46,377,000,000 (if not already included in the current level estimate) would cause fiscal year 2005 budget authority to exceed the appropriate level set by S. Con. Res. 95

OUTLAYS

Enactment of measures providing new outlays for fiscal year 2005 in excess of \$21,374,000,000 (if not already included in the current level estimate) would cause fiscal year 2005 outlays to exceed the appropriate level set by S. Con. Res. 95.

REVENUES

Enactment of measures that would reduce revenue for fiscal year 2005 (if not already included in the current level estimate) would cause revenues to fall further below the appropriate level set by S. Con. Res. 95.

Enactment of measures resulting in revenue reduction for the period of fiscal years 2005 through 2009 (if not already included in the current level estimate) would cause revenues to fall further below the appropriate levels set by S. Con. Res. 95.

DIRECT SPENDING LEGISLATION—COMPARISON OF CURRENT LEVEL WITH AUTHORIZING COMMITTEE 302(A) ALLOCATIONS FOR DISCRETIONARY ACTION, REFLECTING ACTION COMPLETED AS OF JANUARY 21, 2005

[Fiscal years, in millions of dollars]

House committee	2005		2005–2009 total	
	BA	Outlays	BA	Outlays
<b>Agriculture:</b>				
Allocation .....	0	0	0	0
Current Level .....	0	0	0	0
Difference .....	0	0	0	0
<b>Armed Services:</b>				
Allocation .....	0	0	0	0
Current Level .....	–1,530	581	–17	1,659
Difference .....	–1,530	581	–17	1,659
<b>Education and the Workforce:</b>				
Allocation .....	68	56	236	230
Current Level .....	–14	42	230	207
Difference .....	–82	–14	–6	–23
<b>Energy and Commerce:</b>				
Allocation .....	576	483	4,350	3,381
Current Level .....	445	145	2,645	1,333
Difference .....	–131	–338	–1,705	–2,048
<b>Financial Services:</b>				
Allocation .....	1	1	17	17
Current Level .....	–6	–6	–5	–5
Difference .....	–7	–7	–22	–22
<b>Government Reform:</b>				
Allocation .....	1	1	19	19
Current Level .....	22	4	42	32
Difference .....	21	3	23	13
<b>House Administration:</b>				
Allocation .....	0	0	0	0
Current Level .....	0	0	0	0
Difference .....	0	0	0	0
<b>Intelligence:</b>				
Allocation .....	0	0	0	0
Current Level .....	0	0	–1	–1
Difference .....	0	0	–1	–1
<b>International Relations:</b>				
Allocation .....	0	0	0	0
Current Level .....	0	0	0	0
Difference .....	0	0	0	0
<b>Judiciary:</b>				
Allocation .....	15	15	35	35
Current Level .....	5	5	29	29
Difference .....	–10	–10	–6	–6
<b>Resources:</b>				
Allocation .....	2	2	10	10
Current Level .....	2	2	14	14
Difference .....	0	0	4	4
<b>Science:</b>				
Allocation .....	0	0	0	0
Current Level .....	0	0	0	0
Difference .....	0	0	0	0

DIRECT SPENDING LEGISLATION—COMPARISON OF CURRENT LEVEL WITH AUTHORIZING COMMITTEE 302(A) ALLOCATIONS FOR DISCRETIONARY ACTION, REFLECTING ACTION COMPLETED AS OF JANUARY 21, 2005—Continued

[Fiscal years, in millions of dollars]

House committee	2005		2005–2009 total	
	BA	Outlays	BA	Outlays
Small Business:				
Allocation .....	0	0	0	0
Current Level .....	0	0	0	0
Difference .....	0	0	0	0
Transportation and Infrastructure:				
Allocation .....	1,737	4	22,070	12
Current Level .....	4,615	-2	4,623	17
Difference .....	2,878	-6	-17,447	5
Veterans' Affairs:				
Allocation .....	0	0	0	0
Current Level .....	-26	-28	-23	-22
Difference .....	-26	-28	-23	-22
Ways and Means:				
Allocation .....	1,368	804	3,470	3,244
Current Level .....	3,455	3,434	19,949	19,981
Difference .....	2,087	2,630	16,479	16,737
Reconciliation .....	0	0	4,600	4,600
Current Level .....	0	0	0	0
Difference .....	0	0	-4,600	-4,600

DISCRETIONARY APPROPRIATIONS FOR FISCAL YEAR 2005—COMPARISON OF CURRENT LEVEL WITH APPROPRIATIONS COMMITTEE 302(a) ALLOCATION AND APPROPRIATIONS SUBCOMMITTEE 302(b) SUBALLOCATIONS

[In millions of dollars]

Appropriations Subcommittee	302(b) suballocations as of July 22, 2004 (H. Rpt. 108-633)		Current level reflecting action completed as of January 21, 2005		Current level minus suballocations	
	BA	OT	BA	OT	BA	OT
Agriculture, Rural Development .....	16,841	18,113	16,833	18,378	-8	265
Commerce, Justice, State .....	39,815	40,463	39,826	40,215	11	-248
National Defense .....	390,931	415,987	390,933	415,774	2	-213
District of Columbia .....	560	554	556	538	-4	-16
Energy & Water Development .....	27,993	27,973	28,256	28,027	263	54
Foreign Operations .....	19,386	26,735	19,545	26,740	159	5
Homeland Security .....	32,000	29,873	31,980	29,665	-20	-208
Interior .....	20,039	20,214	19,875	19,927	-164	-287
Labor, HHS & Education .....	142,526	141,117	142,394	141,522	-132	405
Legislative Branch .....	3,575	3,696	3,546	3,688	-29	-8
Military Construction .....	10,003	10,015	10,003	9,975	0	-40
Transportation-Treasury .....	25,320	68,993	25,484	70,152	164	1,159
VH-HUD-Independent Agencies .....	92,930	101,732	93,069	101,744	139	12
Unassigned .....	0	283	0	0	0	-283
<b>Total (Section 302(a) Allocation) .....</b>	<b>821,919</b>	<b>905,748</b>	<b>822,300</b>	<b>906,345</b>	<b>381</b>	<b>597</b>

Statement of FY2006 advance appropriations under section 401 of S. Con. Res. 95 reflecting action completed as of January 21, 2005

[In millions of dollars]

	Budget authority
Appropriate Level .....	23,158
Current Level:	
Interior Subcommittee: Elk Hills .....	36
Labor, Health and Human Services, Education Subcommittee:	
Employment and Training Administration .....	2,463
Education for the Disadvantaged .....	7,383
School Improvement .....	1,435
Children and Family Services (Head Start) .....	1,400
Special Education .....	5,413
Vocational and Adult Education .....	791
Transportation and Treasury Subcommittee: Payment to Postal Service .....	62
Veterans, Housing and Urban Development Subcommittee: Section 8 Renewals .....	4,200
<b>Total .....</b>	<b>23,183</b>
Current Level over (+) / under (-) Appropriate Level .....	25

U.S. CONGRESS, CONGRESSIONAL BUDGET OFFICE, Washington, DC, January 24, 2005.

Hon. JIM NUSSLE, Chairman, Committee on the Budget, House of Representatives, Washington, DC.

DEAR MR. CHAIRMAN: The enclosed report shows the effects of Congressional action on the fiscal year 2005 budget and is current through January 21, 2004. This report is submitted under section 308(b) and in aid of section 311 of the Congressional Budget Act, as amended.

The estimates of budget authority, outlays, and revenues are consistent with the technical and economic assumptions of S. Con. Res. 95, the Concurrent Resolution on the Budget for Fiscal Year 2005. The budget resolution figures incorporate revisions submitted by the Committee on the Budget to the House to reflect funding for wildland fire suppression and for technical reasons. These revisions are authorized by sections 312 and 313 of S. Con. Res. 95. In addition, under section 402 of S. Con. Res. 95, amounts designated as emergency requirements are exempt from enforcement of the budget resolution. As a result, the enclosed current level report excludes these amounts (see footnote 2 of the report).

Since my last letter, dated November 17, the Congress has cleared and the President has signed the following acts that changed budget authority, outlays, or revenues for fiscal year 2005:

- The Second Continuing Resolution, 2005 (Public Law 108-416);
- The Miscellaneous Trade and Technical Corrections Act (Public Law 108-429);

The Third Continuing Resolution, 2005 (Public Law 108-434);

The Consolidated Appropriations Act, 2005 (Public Law 108-447);

An act to amend title XIX of the Social Security Act (Public Law 108-448);

The Arizona Water Settlements Act (Public Law 108-451);

The Veterans' Benefits Improvement Act of 2004 (Public Law 108-454);

The Thrift Savings Plan Open Elections Act of 2004 (Public Law 108-469);

An act to authorize salary adjustments for Justices and Judges of the United States (Public Law 108-491);

An act to amend to Internal Revenue Code of 1986 (Public Law 108-493);

An act to amend the National Telecommunications and Information Administration Organization Act (Public Law 108-494);

The Federal Employee Dental and Vision Benefits Act of 2004 (Public Law 108-496); and

An act to accelerate the income tax benefits for charitable cash contributions for the relief of victims of the Indian Ocean tsunami (Public Law 109-1).

The effects of the actions listed above are detailed in the accompanying report.

Sincerely,  
DOUGLAS HOLTZ-EAKIN,  
Director.

Enclosure.

FISCAL YEAR 2005 HOUSE CURRENT LEVEL REPORT AS OF JANUARY 21, 2004

[In millions of dollars]

	Budget authority	Outlays	Revenues
<b>Enacted in previous sessions:</b>			
Revenues	n.a.	n.a.	1,482,831
Permanent and other spending legislation	1,175,185	1,129,242	n.a.
Appropriation legislation <sup>1</sup>	0	391,841	n.a.
Offsetting receipts	-398,008	-398,008	n.a.
<b>Total, enacted in previous sessions</b>	<b>777,178</b>	<b>1,123,075</b>	<b>1,482,831</b>
<b>Enacted this session:</b>			
<b>Authorizing Legislation:</b>			
TANF and Related Programs Continuation Act of 2004 (P.L. 108-262)	122	138	0
Bunning-Bereuter-Blumenauer Flood Insurance Reform Act of 2004 (P.L. 108-264)	-1	-1	0
Child Nutrition and WIC Reauthorization Act of 2004 (P.L. 108-265)	66	57	0
GAO Human Capital Reform Act of 2004 (P.L. 108-271)	1	1	0
An act to renew import restrictions on Burma (P.L. 108-272)	0	0	-10
AGOA Acceleration Act of 2004 (P.L. 108-274)	0	0	-30
Surface Transportation Extension Act of 2004 (P.L. 108-280)	0	-11	0
United States-Australia Free Trade Implementation Act (P.L. 108-286)	0	0	-29
John Marshall Commemorative Coin Act (P.L. 108-290)	-2	-2	0
Marine Corps 230th Anniversary Commemorative Coin Act (P.L. 108-291)	-3	-3	0
Coast Guard and Maritime Transportation Act (P.L. 108-293)	2	2	0
SUTA Dumping Prevention Act of 2004 (P.L. 108-295)	-7	-7	0
Morocco Free Trade Agreement (P.L. 108-302)	0	0	-5
Welfare Reform Extension Act, Part VIII (P.L. 108-308)	416	379	0
First Continuing Resolution, 2005 (P.L. 108-309) <sup>2</sup>	143	24	25
Surface Transportation Extension Act of 2004, Part V (P.L. 108-310)	4,493	7	0
Working Families Tax Relief Act of 2004 (P.L. 108-310)	2,126	2,126	-27,054
An act to amend the Lease Lot Conveyance Act of 2002 (P.L. 108-351)	1	1	0
American Jobs Creation Act of 2004 (P.L. 108-357)	764	764	-4,927
Ronald W. Reagan National Defense Authorization Act for Fiscal Year 2005 (P.L. 108-375)	-1,530	581	0
Provo River Project Transfer Act (P.L. 108-382)	-1	-1	0
2004 District of Columbia Omnibus Authorization Act (P.L. 108-386)	20	2	0
Taxpayer-Teacher Protection Act of 2004 (P.L. 108-409)	-80	-15	0
Second Continuing Resolution, 2005 (P.L. 108-416)	12	12	5
Miscellaneous Trade and Technical Corrections Act of 2004 (P.L. 108-429)	0	0	-167
Third Continuing Resolution, 2005 (P.L. 108-434)	0	0	2
An act to amend title XIX of the Social Security Act (P.L. 108-448)	145	145	0
Arizona Water Settlements Act (P.L. 108-451)	2	2	0
Veterans' Benefits Improvement Act of 2004 (P.L. 108-454)	-26	-28	0
Thrift Savings Plan Open Elections Act of 2004 (P.L. 108-469)	0	0	-1
An act to authorize salary adjustments for Justices and Judges of the United States (P.L. 108-491)	5	5	0
An act to amend the Internal Revenue Code of 1986 (P.L. 108-493)	-1	-1	-1
An act to amend the National Telecommunications and Information Administration Organization Act (P.L. 108-494)	300	0	0
Federal Employee Dental and Vision Benefits Enhancement Act of 2004 (P.L. 108-496)	1	1	0
An act to accelerate the income tax benefits for charitable cash contributions for the relief of victims of the Indian Ocean tsunami (P.L. 108-1) <sup>3</sup>	0	0	-11
<b>Total, authorizing legislation</b>	<b>6,968</b>	<b>4,178</b>	<b>-32,203</b>
<b>Appropriations Acts:</b>			
Department of Defense Appropriations Act, 2005 (P.L. 108-287) <sup>2</sup>	391,153	266,777	0
Military Construction Appropriations Act, 2005 (P.L. 108-324) <sup>2</sup>	10,003	2,447	0
Homeland Security Appropriations Act, 2005 (P.L. 108-334)	30,557	18,473	0
District of Columbia Appropriations Act, 2005 (P.L. 108-335)	560	481	0
Consolidated Appropriations Act, 2005 (P.L. 108-447) <sup>2</sup>	764,621	576,603	131
<b>Total, enacted this session</b>	<b>1,203,862</b>	<b>868,959</b>	<b>-32,072</b>
<b>Entitlements and mandatories: Difference between enacted levels and budget resolution estimates for appropriated entitlements and other mandatory programs</b>			
Total Current Level 1, <sup>2</sup>	-14,691	-2,444	n.a.
Total Budget Resolution	1,966,349	1,989,590	1,450,760
Current Level Over Budget Resolution	2,012,726	2,010,964	1,454,637
Current Level Under Budget Resolution	n.a.	n.a.	n.a.
Memorandum:	46,377	21,374	3,877
<b>Revenues, 2005-2009:</b>			
House Current Level	n.a.	n.a.	8,565,703
House Budget Resolution	n.a.	n.a.	8,638,287
Current Level Over Budget Resolution	n.a.	n.a.	n.a.
Current Level Under Budget Resolution	n.a.	n.a.	72,584

Notes: n.a. = not applicable; P.L. = Public Law. Numbers may not sum to totals because of rounding.

1. For purposes of enforcing section 311 of the Congressional Budget Act in the House, the budget resolution does not include Social Security administrative expenses, which are off-budget. As a result, the current level excludes these items.

2. Per section 402 of S. Con. Res. 95, the Concurrent Resolution on the Budget for Fiscal Year 2005, provisions designated as emergency requirements are exempt from enforcement of the budget resolution. As a result, current level excludes the following amounts: outlays of \$19,902 million from 2004 budget authority provided in the Defense Appropriations Act, 2005 (P.L. 108-287); outlays of \$622 million from funds provided in the Emergency Supplemental Appropriations for Disaster Relief Act, 2004 (P.L. 108-303); outlays of \$444 million from funds provided in the Continuing Resolution, 2005 (P.L. 108-309); budget authority of \$14,528 million and outlays of \$6,995 million from the Military Construction Appropriations Act, 2005 (P.L. 108-324); and budget authority of \$396 million and outlays of \$167 million from the Consolidated Appropriations Act, 2005 (P.L. 108-447).

3. Legislation to aid victims of the tsunami (P.L. 109-1) was enacted in the 109th Congress. All other legislation listed in this section was enacted in the 108th Congress.

Source: Congressional Budget Office.

SUPPORTING OUR TROOPS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. GOHMERT) is recognized for 5 minutes.

Mr. GOHMERT. Mr. Speaker, there has been wide political discussion recently on the imperative nature of support for our troops. Yesterday, unexpectedly, Senators from the Democrat Party used strong rhetoric in discussing the needed support for both our military and our veterans. These are wonderful comments of support, but they must not stop as mere comments.

This should be a matter of bipartisan support.

I was in the United States Army on active duty from 1978 to 1982. I personally believe President Carter was one of the most honest, caring, and decent Presidents we have ever had; but his administration was exceedingly weak in its support for the military and for its veterans. Terrorists were sent a clear message when his administration failed to respond in any meaningful way after U.S. soil was attacked and terrorists took U.S. hostages who were held for over a year. The U.S. appeared

to be a toothless, hapless, spineless paper tiger.

At Fort Benning, Georgia, we in the United States Army saw the dawn of a new day with the Reagan administration. We began to see supply requests met, improved conditions, and, yes, much better morale. We had a President who meant what he said and he said he supported the military. President Reagan kept his promises. However, under the President in office during the 1990s, the military budget was again severely cut.

Once again my friends who remained in the military could feel the renewed respect and help for the military when President George W. Bush took office. Not only has the military been much better equipped and supplied, but also the Republican-controlled Congress has been increasing veterans' benefits. In fact, since Republicans took control of Congress there has been a 58 percent increase in veterans funding.

Just as the vast cuts during the Carter administration depleted and drained the strength of the U.S. military, during the 1990s the White House bragged of vast cuts in government when, in fact, the only true cuts were in military personnel. As a result of those cuts during the 1990s, George W. Bush's administration found itself, just as President Reagan had, battling to rebuild military strength.

We in this Republican-controlled Congress have done that and continue to do that along with some other friends. If yesterday's speeches were heartfelt, and there truly is a desire among Senators across the aisle to strengthen the military, to protect those who are protecting us and to keep and help our courageous veterans, I say, with arms open wide, Welcome to the Republican agenda.

#### KEEPING PROMISES TO VETERANS

The SPEAKER pro tempore. Under a previous order of the House, the gentleman from Texas (Mr. EDWARDS) is recognized for 5 minutes.

Mr. EDWARDS. Mr. Speaker, for the past 14 years, I have had the privilege of representing the largest U.S. Army installation in the world, Fort Hood, an installation that has sent over 40,000 brave American soldiers to fight in Iraq. That is why I am so deeply offended and shocked that the Under Secretary of Defense in this administration, the Under Secretary of Defense for personnel and readiness, Dr. Chu, was quoted in today's Wall Street Journal as saying, in reference to programs funding military retirees and veterans, "The amounts have gotten to the point where they are hurtful. They are taking away from the Nation's ability to defend itself."

I am appalled, Mr. Speaker, and I believe veterans and military retirees all across this country have a right to be offended that the Under Secretary of Defense in this administration would say that the very men and women who risk their lives and sacrifice greatly to defend our Nation are responsible for hurting our Nation's ability "to defend itself." It is a wrong statement.

The truth is that veterans have kept their promises to our Nation and now our Nation has a moral obligation to keep its promises to those who have served our Nation in uniform. The truth is, Mr. Speaker, that respecting the sacrifices of our veterans in respon-

sible ways with quality health care and decent benefits is not only the right thing to do, because our veterans have earned those benefits, it is the smart thing to do.

As someone who has represented 40,000 soldiers over the last 14 years, I can tell you that when we break our promises to yesterday's service men and women we call veterans, today's service men and women are going to pay attention. The fact is, in a voluntary military force, we cannot bring the best and brightest into our military if we do not keep our promises made to our veterans.

My good colleague and friend from Texas, the previous speaker, talked about the 58 percent increase in veterans funding during this administration. That is part of the facts. The rest of the story is that much of those increases came from the leadership of Democrats and Republicans here in this Congress. The fact is that over the last couple of years we have added well over \$1 billion, now approaching \$2 billion in funding for veterans health care that the administration did not ask for.

The fact is that we are spending too little, not too much on our veterans and military retirees. The truth is that last year's budget for veterans health care did not even keep up with inflation. So, in effect, we had a real cut in veterans health care spending during a time of war. What happened to the principle of shared sacrifice during a time of war?

I find it outrageous and offensive that Secretary Chu blamed veterans for trying to undermine our Nation's security, when just as easily this administration, along with Dr. Chu, could suggest perhaps we reduce a little bit of that \$124,000-a-year tax break that the administration and the Republicans in Congress have given to people in America making over \$1 million a year.

Maybe before we start blaming military widows for undermining our Nation's security, maybe before Dr. Chu starts criticizing veterans and military retirees who risked their lives in Vietnam and Iraq, Korea, Iwo Jima and Normandy, maybe they should look at their own policies that have provided tax breaks for Members of Congress, tax breaks for people making over \$1 million a year that, in my opinion, make a farce out of the quintessential American value and principle of shared sacrifice during a time of war.

I would hope Dr. Chu will quickly retract his outrageous attack on our Nation's finest, those men and women who have served our country so admirably in uniform.

□ 2015

Mr. Speaker, I would hope that the administration before the sun sets another day will say that Dr. Chu's state-

ment does not reflect administration policy. I hope that the Republican leadership in the House joins with me in a bipartisan effort to criticize this outrageous and wrong attack on America's military veterans and retirees.

The fact is we should be saluting our veterans, especially during a time of war, not criticizing and attacking them. The fact is that we spend much too little in keeping our promises to our servicemen and women who have retired, not too much.

I hope we can see this kind of statement relegated to the back pages of mistakes made by administration officials. Together the leadership of this House should fight for veterans benefits in the months ahead, although I would say, Mr. Speaker, I am concerned that the House leadership recently fired rather than saluted the Republican chairman of the Committee on Veterans' Affairs in the House because he had stood up for veterans. Our veterans have stood up for us, let us stand up for them.

#### ONGOING WAR IN IRAQ

The SPEAKER pro tempore. Under the Speaker's announced policy of January 4, 2005, the gentleman from Massachusetts (Mr. MEEHAN) is recognized for 60 minutes as the designee of the minority leader.

Mr. MEEHAN. Mr. Speaker, tonight I would like to address the most urgent issue facing our Nation today, the ongoing war in Iraq.

I recently returned from a congressional delegation trip to Iraq with the gentleman from New Jersey (Mr. SAXTON) and several of our colleagues on the House Committee on Armed Services. Meeting with our servicemen and women in Iraq made me appreciate their service and their courage even more. My trip also reinforced my conviction that America needs an exit strategy from Iraq, and that is what I would like to discuss tonight.

It has been nearly 2 years since we invaded Iraq and removed one of the world's most brutal regimes; but 2 years later, America's Armed Forces are confronting a far more resilient enemy, a growing insurgency that has plunged Iraq into violence and chaos.

The elections are drawing closer. The peace and stability seem to be moving further and further away. How we got to this point in time has been the subject of an extensive debate. How did our intelligence fail us so badly about Iraq's weapons of mass destruction? Was that intelligence deliberately manipulated by the administration in order to rush to war? Why did the Bush administration not give the U.N. inspectors more time to conduct their inspections, and how did we allow so much chaos to grow out of Saddam Hussein's downfall? And why did we not have a better plan to secure the peace?

Many of us have strong views about these issues, and many of us have been quite vocal in expressing them. Unfortunately, when there is a hotly contested Presidential campaign, the national debate often descends into starkly partisan terms. I believe this is what happened to much of the debate about our policy in Iraq.

In Congress the bipartisanship was lacking, and partisanship was especially bad. Most Republicans saw it as their responsibility to defend the President's policies, however flawed. Many Democrats viewed their role as questioning and criticizing all that went wrong without necessarily offering policy alternatives. The result has been a failure to forge bipartisan consensus and develop answers to the pressing questions about our involvement in Iraq. By rallying behind the administration's policy, the Republican leadership in Congress failed in its responsibility to lead, not just follow, on issues of war and peace. At the same time, many Democrats who opposed the war from the beginning have spent more energy lamenting the past than thinking about solutions for the future.

A substantive, nonpartisan reassessment of America's goals and options in Iraq is long overdue. The time has come for us to change our focus from the missteps of the past to the challenge that confronts us in the immediate future.

When I visited with our soldiers on the front lines, they were not focused on the mistakes of last year, they were concerned about what we are doing today and tomorrow. Now more than ever, with our current policy going nowhere, America needs to form a bipartisan consensus behind a strategy, a responsible strategy, in Iraq.

Today I challenge my colleagues in Congress to work together to develop answers to the most urgent question facing our country today: How can the United States put Iraq on a path toward self-sufficiency and begin to bring our troops home in a way that advances our strategic interests? We owe it to the American people and we owe it to the brave men and women who are putting their lives on the line every day.

All of us in Congress have met with the family of guardsmen and reservists whose deployments have been extended. We have spoken to too many mothers of soldiers and attended too many funerals to leave these fundamental questions unanswered. We must stop looking backward and thinking defensively. We must start looking forward and developing proactive ideas about the next steps in Iraq.

It is clear that the administration has no endgame in sight. It is time for Congress to reassert its role in foreign policy and take the lead on providing an exit strategy in Iraq.

The first step in Iraq to any exit strategy is an honest assessment of the

facts on the ground there. It is time to take the rose-tinted glasses off and put aside our partisan hostilities and start with the basics: What is going well, and what is not? What is still possible in Iraq, and how do we get there?

In search of answers to these questions, I returned to Iraq earlier this month. The last time I was in Iraq was August 2003, 4 months after the fall of Baghdad. Iraq was hardly a safe place then, but we were able to walk the streets and talk with average Iraqis, something I had hoped to do this time. Unfortunately, the threat of violence was simply too high. Baghdad is still a war zone.

My colleagues and I traveled in heavily armed military convoys, zigzagging through the streets to avoid ambushes. In Iraq today the expectation is that any American or anyone associated with the Americans will be attacked.

The United States has spent more than \$150 billion on military operations in Iraq, with another \$80 billion that the administration is going to request from this House next month in a new supplemental budget. We have maintained between 100,000 and 150,000 troops for 2 years. The Army's current plan is to maintain that level until at least 2007.

Over the past year, America has sent more soldiers and more money to Iraq, but we have seen more violence. As Iraq prepares to hold elections 5 days from now, the violence is worse than it has ever been. All of us hope that the elections will proceed peacefully and safely with maximum participation, but we should be realistic that regardless of who votes or who wins, the insurgency will continue.

When Saddam was captured, we hoped the insurgents would give up. When we transferred sovereignty, we hoped that the violence would end. And when we routed the insurgents in Fallujah, we hoped it would break their backs. But with each milestone, the insurgency has come back stronger and more deadly. Attacks on U.S. forces have grown steadily both in frequency and sophistication. Attacks on Iraqi security forces, civilians and the infrastructure are also on the rise. Coalition forces have been killing and capturing 1,000 to 3,000 insurgents every month for more than a year. But over that same time, the insurgency has quadrupled its ranks from at least 5,000 insurgents to at least 20,000 insurgents in that same amount of time.

More troubling is a network of Iraqi civilians, 200,000 by some estimates, who offer both active and passive support, arms, materiel, sanctuary, and, most important, intelligence. It is often better intelligence than what our own forces have.

It is time to accept one of the basic assumptions held by the Bush administration, and many of its critics, no longer applies: More troops do not

mean more security in Iraq. Despite 150,000 boots on the ground and tactical victories in Fallujah and elsewhere, the insurgency is only growing in size and lethal capacity. It may have been possible at one point in time to pacify Iraq with an overwhelming American force. Had we gone in with 700,000 troops like General Shinseki said we needed, perhaps the insurgency would not have developed. We will never know for sure. But whatever chance we had is now gone.

Ramping up our troop presence now will not turn the tables in Iraq, and it will probably make the situation worse. The undeniable fact is that the insurgency is being fueled by the very presence of the American military. Back in July of 2003, General John Abizaid called Iraq a "classic guerrilla war," but we have continued to wage war as if we were fighting a conventional army.

The result has been the "center of gravity" of any counterinsurgency, the civilian population, has moved further and further away from us. The growing hostility is palpable in Iraq. It is measured by polls taken of Iraqis by our own government and our own State Department. In November 2003, only 11 percent of Iraqis said they would feel safer if coalition forces left; 6 months later, 55 percent did. In the most recent poll that asked the question, 2 percent viewed the United States as liberators, and 92 percent viewed the United States as occupiers.

Iraqis have grown tired of an occupation that has provided them neither security nor meaningful sovereignty. Iraqis were apprehensive of America's intentions to begin with, and every time President Bush signals our forces will remain in Iraq "for as long as it takes," it reconfirms their suspicion that we intend a permanent presence. Every time Iraqi citizens see a Bradley fighting vehicle rolling through their streets or a Black Hawk helicopter overhead, it undermines our assertion that Iraq is already sovereign. Every time Iraqi bystanders are killed in coalition actions, it further erodes the goodwill we earned by ridding them of Saddam Hussein.

And even when innocent Iraqis are murdered by insurgents, the United States is blamed for failing to provide security. If the world's most potent Army cannot make the streets safe, Iraqis are asking, what is it that they are really here for?

So the first step in achieving stability in Iraq is recognizing that the United States presence there has become inherently destabilizing. We also need to recognize the fact that for the most part we are fighting not foreign terrorists or former regime loyalists, but indigenous factions within Iraq who have united against us.

It is a native insurgency, fueled by a combination of volatile ingredients: a

population of 25 million, 5 million of them Sunnis, with a median age of 19 years old; a jobless rate of 30 to 40 percent with pockets of extreme unemployment; 400,000 skilled and experienced army soldiers dispersed throughout the country with their weapons but without their salaries or pensions; 4,000 shoulder-fired missiles left over from the old regime; and 250,000 tons of unsecured explosives.

□ 2030

The insurgency's size and strength are unlikely to decrease any time soon. Attempting to kill or capture every last insurgent is an impossible task. And as long as that is the thrust of our strategy, we will continue along a downward spiral.

Confronted with a growing native insurgency, America is left with three options, and two of them are not really options at all. The first one is to withdraw immediately. Given the current state of Iraqi security forces, we cannot cut and run. This option is a non-starter. Even if you believe that the United States should never have entered Iraq, it does not follow that we should leave now. The chaos that would result would be much worse than the vacuum of authority left by the downfall of Saddam, and the humanitarian consequences could be even greater.

From a strategic standpoint, immediate withdrawal undermines America's credibility and destabilizes the entire region. The second option is to stay on the same path, as the President says, for as long as it takes. I believe that this course of action would only cause the problem to grow worse. As of May of 2003, the administration was predicting that only 30,000 troops would remain in Iraq by the fall of that year. Twenty months later, five times that many remain. The most compelling reason not to continue down the same path is that the occupation has become counterproductive to stability and progress in Iraq. With United States forces serving as a focal point for tensions and violence, factions within Iraq have turned against us when they should be confronting each other peacefully in setting up a new Iraqi Government. The indefinite U.S. presence is forestalling the political compromises that are ultimately necessary to end the violence in Iraq.

I am proposing a third option, an option that Prime Minister Alawi and President Bush announce a timetable for a phased drawdown of U.S. forces in Iraq. This could be done in concert either with Prime Minister Alawi in Iraq with President Bush or with the new Prime Minister who will be elected after these elections. Changing the dynamic in Iraq means handing the security of the Iraqi people back to the Iraqis and bringing an end to the occupation. Under this proposal, the United

States would draw down the majority of our forces by the end of this year. Only a small and mobile force would remain by mid-2006, 2 years after the transfer of sovereignty.

Announcing a timetable for a phased-in withdrawal over the next 12 to 18 months will change the underlying dynamic in Iraq in several ways. First, it would help win the support of the Iraqi people for a political process and a government untainted by the appearance that the United States controls them. Second, announcing a drawdown would splinter insurgent groups who have set aside their own differences in order to unite against the United States. Foreign jihadists, Sunni nationalists, and Shiite extremists have little in common except their opposition to the United States' presence in Iraq.

Third, a timetable for withdrawal would encourage the Iraqi Government and the factions within Iraq to deal with each other rather than relying on American troops to make the sacrifices. A withdrawal could be structured in such a way as to create incentives for violent factions within Iraq to come to the negotiating table rather than engaging in armed insurrection.

Fourth, renouncing any long-term presence in Iraq would enhance America's legitimacy throughout the world. It would be the first step in putting the division that we have had with our allies behind us so we can focus on the war on terror. Fifth, the central political question in Iraq is not whether the United States should leave, but how soon. The politics in Iraq are such that the incoming government, no matter who is elected, will demand that the United States withdraw as soon as it is confident of its own survival. The fact that 70 to 80 percent of the Iraqi people do not want us there makes it clear, if elections determine who is in power in Iraq, whoever is elected Prime Minister will want to work with the United States to set up a timetable for a withdrawal.

Finally, a timetable for withdrawal would be that light at the end of the tunnel for our military which has been severely overstretched and unfairly deployed. While in Iraq, I met with many of our soldiers and Marines. Their spirits are high. Morale is strong. They are prepared for any mission. But they and their families want a reasonable expectation of when this mission will end. From a standpoint of readiness, a phased drawdown in Iraq would forestall what could otherwise soon become a recruiting and retention crisis in the Armed Forces.

We can withdraw the vast majority of our forces in Iraq by the end of this year under a realistic plan. This is not a cut and run strategy, but a phased drawdown that would leave a small, mobile and low-profile U.S. presence in Iraq for a reasonable time frame in agreement with the new Iraqi Govern-

ment. This smaller contingent of approximately 30,000 troops could continue to fill specialty roles, such as training Iraqi forces and engaging in quick strikes against insurgent or terrorist infrastructures that minimize the risk of civilian casualties. A smaller, more remote presence would not patrol Iraqi cities or streets, but it would be enough to prevent outbreaks of civil warfare.

Two factors will allow Iraq to move forward while our troops come home. First, our highest priority must be on training high-quality Iraqi security forces. It must be our number one priority. For too long, the Bush administration assumed that Americans would bear an indefinite burden of security in Iraq. But lasting security can only be provided by Iraqis. In the words of President Bush, ultimately the success in Iraq is going to be the willingness of the Iraqi citizens to fight for their own freedom. With the United States providing an open-ended guarantee for security, there is little urgency for Iraqis opposed to the insurgency to take charge and to fight it.

In addition, the training program was set back for months by a focus on quantity over quality. A couple weeks' training is clearly not enough. One of the reasons why there were problems with our policy on training in the beginning was that we would train Iraqi soldiers for 2 weeks and then send them out into battle and oftentimes many of those Iraqi soldiers when faced with the violence of an insurgency would run away or, in some instances, join the insurgency.

While I was in Iraq, I met with General Petraeus and surveyed the training of Iraqi security forces. General Petraeus gets it. He knows that to fight a sophisticated insurgency, these Iraqis will need to be highly skilled. Despite the rocky start, the training program is moving forward. I believe 12 to 18 months is enough time to train Iraqi security forces with the skills they will need to confront the insurgency.

As important as training Iraqi security forces is, creating jobs for Iraqis is also important. It is outrageous that of the \$22 billion that Congress has committed to Iraq reconstruction, only \$4 billion has actually been spent. And a huge percentage of that \$4 billion has gone to provide security for foreign contractors. When General Petraeus took the 101st Airborne into Mosul, he used riches from Saddam's palaces to keep Iraqi soldiers on the payroll. He invested in local reconstruction projects that put people to work immediately. It was one of the reasons that Mosul was relatively quiet for so long. It may not be a model of free market capitalism, but it is a model for success in a country that is desperate for jobs. It is worth replicating. As the United States begins to reduce our military



involvement in Iraq, our investment in Iraq's reconstruction must endure.

Last week, President Bush spoke eloquently about America's special responsibility to spread freedom around the globe, but his inaugural address did not include a single mention of the actual war we are fighting, the war that 150,000 of our servicemen and -women are fighting every day in one of the most volatile and violent places on Earth. In the realm of rhetoric and abstraction, President Bush has clearly defined ideas about the struggle for human freedom, but his policy for Iraq has not yet included a clear path for when or how we will leave.

Our national conversation about Iraq needs more realism. It needs more focus on the future rather than on the past. We need to refocus on our original goal, a stable Iraq that does not threaten its neighbors, develop weapons of mass destruction, export terrorism, or terrorize and murder its own people. Hard experience and tragedy have taught us that prolonged military occupation in Iraq will not end the insurgency, will not stabilize Iraq or bring us closer to our strategic goals. It will only cause more casualties and more hatred toward America within Iraq and beyond. Iraqis want freedom, and they also want control over their daily lives and their country's future. The best hopes for a stable, peaceful Iraq are achieved by making it clear to the Iraqis that the occupation is not indefinite and that soon they will bear the burden of creating a responsible, democratic state.

Iraq's political development is occurring on a clearly defined timetable. Elections will be held this Sunday; a constitution drafted by August 15; an election to ratify that constitution by October 15; new elections by December of this year; and a permanent government in place by the end of December. Iraq needs a similar timetable for taking responsibility for its own security. By laying out a timetable for a phased-down withdrawal, the United States sends a clear message to Iraqis, and all citizens of the world, that we believe Iraq is capable of governing itself and making decisions about its future.

The removal of Saddam Hussein was a victory for the United States, but lasting success in Iraq will not be achieved until the country is stable and American soldiers have the opportunity to come home and be with their families. I believe adopting a strategy of phased-down withdrawal is the only course of action for the United States, and I would hope that the Members of the Congress of the United States would engage in this very important policy issue and have an influence on the direction this country takes in the weeks and months ahead.

#### CHALLENGES TO OUR FREEDOMS AND RIGHTS HERE AT HOME

The SPEAKER pro tempore (Mr. MIKE ROGERS of Alabama). Under the Speaker's announced policy of January 4, 2005, the gentleman from Louisiana (Mr. JINDAL) is recognized for 60 minutes as the designee of the majority leader.

Mr. JINDAL. Mr. Speaker, this month, this year started off as potentially a great month, a great year for democracy and for freedom. The President gave a soaring speech about spreading freedom and liberty across the world. We have elections coming for the first time to the people of Iraq.

Yet even despite this optimism and this hope, there are also serious challenges to our freedoms and our rights right here at home. Tonight I want to speak about both those opportunities and those challenges. We have got opportunity in Iraq with free elections. We have got threats here at home with frivolous lawsuits threatening our freedoms, threatening our way of life. We have got threats here at home with recent IRS rulings and decisions threatening the ability of homeowners to keep their homes, to live in their homes. Finally, we have threats here at home threatening the ability of people across the wonderful State of California from enjoying the great oysters from my home State of Louisiana.

Just today, I want to start first with the threat of frivolous lawsuits and the threat that poses to our way of life. In today's news, we find that a Federal appellate court has reinstated a lawsuit against the McDonald's restaurant, against the McDonald's chain. For those of you not familiar with this lawsuit, it was brought in New York by a family claiming that McDonald's restaurant should be responsible for the fact that their children have eaten too much of McDonald's food.

□ 2045

I am a parent. I have got two beautiful young children, a 3-year-old girl and a little 9-month-old boy. My little 3-year-old girl enjoys McDonald's. She likes eating out. She likes the playground as much as the food. And it is my job, it is her mother's job, it is both of our jobs to make sure that our daughter eats a balanced meal. We would never in a million years think of blaming another, think of bringing a lawsuit against a restaurant for the fact that our daughter eats too many chicken McNuggets or too many French fries.

In my mind this is just one more example of frivolous lawsuits, one more example of how frivolous lawsuits can actually erode our freedoms, our liberties, our economic rights. If this lawsuit in particular and frivolous lawsuits in general are allowed to stand, I fear that we will not have freedoms that we take for granted, the freedoms

to go our favorite restaurants, the freedoms to open and operate small businesses, the freedoms to earn a living.

In today's newspaper as well, from today's Wall Street Journal, I want to share with this House, all the way from Europe and Ireland they talk about curbing the "American disease." I put that in quotes, "American disease." They are not talking about our agricultural products. They are not talking about some kind of new biological threat. They are talking about personal injury lawsuits. Today in the Wall Street Journal, on the front page of the B section, they talk about the fact that litigation has been booming in Europe. Indeed, the nickname in some circles is the "American disease." They talk about a restaurant owner, Pat McDonagh, who is worried about the fact that American-style lawsuits are coming to Ireland. In his restaurant he actually videotaped an adolescent customer pouring water on the floor in the restroom in one of his restaurants so that he could pretend to fall and sue the restaurant owner.

In Ireland they have put in place several reforms. They have put in place a mandatory arbitration panel without involving lawyers, where plaintiffs and defendants can go and argue their case. Both of them still maintain the right to go to court after this arbitration panel. But already despite the fact they have got one of the highest concentrations of attorneys per people, already with some of these reforms, they are beginning to see real results.

In Europe, again quoting from the Wall Street Journal, they said the Republic of Ireland was the Texas of Europe in terms of litigation before the new reforms. The Republic of Ireland was the Texas of Europe. I do not think this is an export we want to become known for. I do not think we want to brag about the fact we are exporting our legal system, our lawsuits to other corners of the world.

In Ireland the number of personal injury claims dropped 20 percent, 20 percent, this year after they adopted these reforms. Liability insurance rates for both government and private employers also dropped 40 percent last year alone. Auto insurance premiums are back to where they were in 1999. It is not just Ireland. The UK has also introduced reforms to cut down the cost of litigation in civil claims courts. In France they are trying to slow down the runaway costs of medical malpractice insurance.

Going back to Mr. McDonagh, going back to Ireland, not only did he see an adolescent stage a fall, he also saw a young pregnant woman with her husband also apparently stage a fall in his restaurant. That adolescent tried to file a 38,000 pound claim. When Mr. McDonagh went public with his evidence, went public with the proof that he had, not only was the adolescent

reprimanded but many claims suddenly disappeared. After this video, after these reforms, they have seen the total liability claims, which in Ireland had been climbing at a rate of over 50 percent for the previous 3 years, finally begin to slow down. Insurance rates had tripled in 3 years, and finally they are beginning to see some relief. In Ireland legal fees and related costs account for almost half, 46 percent, of the awards in settlements. So this is money that is not even going to legitimately injured customers.

The moral of this story: one, when Ireland adopted commonsense reforms, they saw insurance rates drop. They saw the number of claims being filed drop. They saw legal fees dropping. What we can learn from this case is with commonsense reforms, we can restore Americans' trust in our legal system. We can also make sure that we are not known across the world for exporting our legal system.

I am proud of the fact that the administration is introducing three commonsense reforms to reform our legal system, first, in the medical liability area; second, in the class action lawsuit reform area; and, third, in asbestos litigation.

First, let us start off talking a little bit about the need for reforms in class action lawsuits. These are an important part of our legal system. However, when they are abused, they truly harm not only the injured parties; they undermine our country's faith in our entire judicial system. When we look at the reforms that are being offered, first we need to understand the problems that we face. Right now the cost of litigation per person in the United States is far higher than in any other major industrialized nation. Let me repeat that. The cost of litigation per person in United States is far higher than any other industrialized nation. That is an important fact. These are countries we have to compete with economically. And as long as the cost of lawsuits and defending those lawsuits are higher here, that is like a hidden tax on every worker, on every consumer right here in America.

Lawsuit costs have risen substantially over the past several decades. A large portion of these costs are going to lawyers' fees, transaction costs, never even reaching injured parties. Small businesses spend on average about \$150,000 per year on litigation expenses alone. Looking at the medical liability area alone, we could save billions of dollars for American taxpayers. We could lower the cost of health care by billions of dollars just by adopting commonsense reforms.

These are the kinds of reforms that were adopted in my home State of Louisiana, adopted in California decades ago through Democratic legislatures, through bipartisan majorities. These are the kinds of reforms that can re-

store not only some sensibility to our legal system, save our taxpayers, save our health care patients billions of dollars. They can also make sure that injured patients are truly being compensated for their injuries. Frivolous lawsuits, excessive jury awards, are driving many health care providers out of communities, forcing doctors to practice overly defensive medicine.

In the neighboring State, in Mississippi, last year alone, they had a health care crisis. Many towns, many communities could not find doctors willing to deliver babies because of the malpractice crisis right next door. They literally had doctors threatening to move across the border into Louisiana, setting up clinics and hospitals across the border to treat patients from Mississippi. Fortunately, they have taken some steps to reform their legal system. We still have a health care system in crisis. We still have many communities that do not have health care providers. Even those communities with health care providers often have to charge higher insurance premiums, higher health care costs thanks to frivolous lawsuits.

The President has proposed a very sensible plan. He allows unlimited compensation for true economic losses. He allows recoveries for noneconomic damages up to a reasonable amount. He allows punitive damages for the worst cases. He also makes sure that old cases cannot be brought to court several years after they have actually taken place. And, finally, he makes sure that defendants only pay judgments in proportion to their actual fault. If we listen carefully, patients will be able to collect their noneconomic damages; they would be able to collect reasonable punitive damages in the worst cases. We would make sure that defendants are only liable for what they caused, that we do not go searching for the deep pockets, we do not just go suing the first person we can find. We would make sure that the people that are hurt are truly compensated. At the same time we control the unnecessary costs, the frivolous lawsuits that are plaguing our health care system today.

The second reform that has been presented is truly reforming our class action system. We support class action reforms to limit the abuse of large nationwide class action cases to return justice to the truly injured parties. The current system, which is so abused, often does not benefit injured parties. It undermines our American judicial system. Often we have injured parties that receive awards with little or no value. They give us little coupons in the mail, while their attorneys receive large fees.

It makes sense to move these cases to the Federal system. And oftentimes we are involving interstate class action lawsuits. We are talking about cases

that affect many citizens. We are talking about cases that involve more money, that involve interstate commerce issues. It makes sense that these cases should be heard in a Federal court. This does not alter in one way the right of a plaintiff to bring a legitimate claim to court. So in addition to protecting our physicians, protecting our health care system from frivolous lawsuits, we also need to do more to revamp our current class action system.

Finally, the third piece of tort reform, frivolous lawsuit reform, that has been proposed is fixing our asbestos litigation system. We need to help those workers that have truly been injured with a fairer system and a long-term solution. The current system leaves little or no funds to pay current and future asbestos victims. Already we have bankrupted over 74 companies. My concern is those that were truly injured, there will be no funds left for them, and in the meantime we will destroy several companies rather than truly compensating those that have been injured.

I think that the frivolous lawsuits and out-of-control legal system can pose a very serious threat to America's freedoms, can pose a very serious threat to the American Dream. We are a country of economic opportunity. We are a country where small business owners can create a better quality of life by serving their customers. We need to preserve the risk-taking, the entrepreneurial spirit that not only makes America great, makes America a beacon of hope and opportunity for people all over the world, but also makes sure that not only we but our children have jobs, make sure that their economic growth continues unabated.

These three reforms are necessary, in the medical malpractice, in the class action area, and then finally in the asbestos area, to make sure that we restore some reason to our legal system, to make sure that we truly compensate those that have been injured, those that have been injured through others' neglect, but at the same time we do not punish honest business people, we do not punish physicians trying to provide high-quality medical care, we do not engage in frivolous lawsuits, we do not perpetuate a lottery-style system.

A second topic I would like to talk about to the Members of the House today is that, now that we have talked about one of the challenges facing us here at home, I would like to talk about an opportunity abroad. And if the Members will permit me, I would like to quote from our President's inaugural address, just a few lines from that stirring speech where he talked about the hope, the freedom, the principles of democracy being spread across the world. I would like to quote from what our President said on that cold morning: "We have seen our vulnerability, and we have seen its deepest

source. For as long as whole regions of the world simmer in resentment and tyranny, prone to ideologies that feed hatred and excuse murder, violence will gather and multiply in destructive power and cross the most defended borders and raise a mortal threat. There is only one force of history that can break the reign of hatred and resentment and expose the pretensions of tyrants and reward the hopes of the decent and tolerant, and that is the force of human freedom."

Our President went on to say: "We are led by events and common sense to one conclusion: the survival of liberty in our land increasingly depends on the success of liberty in other lands. The best hope for peace in our world is an expansion of freedom in all the world."

The President then later in his remarks and as he was talking about how our national interests coincide with the basic principles upon which this country was founded, our national interests lie in promoting freedom and democracy to the peoples of the world. But he goes on to caution: "This is not primarily the task of arms, though we will defend ourselves and our friends by force of arms when necessary. Freedom, by its nature, must be chosen and defended by citizens, and sustained by the rule of law and the protection of minorities. And when the soul of a nation finally speaks, the institutions that arise may reflect customs and traditions very different from our own. America will not impose our own style of government on the unwilling. Our goal instead is to help others find their own voice, attain their own freedom, and make their own way."

As I think about the President's remarks, I think in particular of the situation in Iraq. And I want to share just one last line from the President before I talk further about what is happening in Iraq. Our President went on to say: "Some, I know, have questioned the global appeal of liberty, though this time in history, 4 decades defined by the swiftest advance of freedom ever seen, is an odd time for doubt. Americans, of all people, should never be surprised by the power of our ideals. Eventually, the call of freedom comes to every mind and every soul. We do not accept the existence of permanent tyranny because we do not accept the possibility of permanent slavery. Liberty will come to those who love it."

When I listened to those remarkable words, when I listened to the President's inaugural address, I thought what a wonderful role America has to play. It is not our job to be the policemen of the world. The President was very quick to say this is not primarily a matter of arms, but it is a matter of spreading hope and standing on the side of those fighting for freedom and democracy across the world. Not only is it the right thing to do, and it is, but it also is the best way to secure America's safety.

There is a little girl back at home in Louisiana that gets this, and before I share with the Members what she has to say, I yield to the gentlewoman from North Carolina (Ms. FOXX).

Ms. FOXX. Mr. Speaker, I rise to discuss an issue of great importance to the citizens of the Fifth District of North Carolina. We are deeply concerned about the skyrocketing costs of medical malpractice insurance because it is limiting access to quality and affordable health care all over western North Carolina, but particularly in the rural portions. The escalating cost of health care is a major concern in the fifth district.

□ 2100

Just 2 weeks ago, I held meetings with community leaders in all 12 counties in my district. The issue of the rising cost of medical insurance was raised at each and every meeting. After all, the American Medical Association has determined that North Carolina is one of 19 States in the country that is currently identified as a "crisis" State.

Due to an onslaught of frivolous lawsuits, our physicians are being forced to pay exorbitant premiums on their liability insurance. The rates have risen so high that many family practitioners and OB-GYNs are being forced to retire early or simply go out of business. Doctors are refusing to deliver babies or perform surgery because they are afraid of being sued. That is especially a problem in our rural communities, where many doctors are sole practitioners.

Just as alarming, our medical school enrollments are on the decline, which will limit the health care available to our future generations.

Recently, I spent 2 days with medical professionals in my district. According to the experts in the medical community of Forsyth County, there was at least a 20 to 40 percent increase last year in medical malpractice insurance premiums. The biggest impact, again, was felt in the specialty fields like OB-GYN, emergency medicine and surgery.

What is happening across North Carolina is that doctors are no longer going into specialized fields like obstetrics. This is short-changing the people of the Fifth District, because it is limiting access to the health care specialists they need. We must remember that this is an issue that affects everyone, not just doctors.

In early 2003, with the backing of the Bush administration, the U.S. House of Representatives moved quickly to address medical liability reform by passing H.R. 5, the HEALTH Act, Help Efficient, Accessible, Low-Cost, Timely Health Care. Unfortunately, the U.S. Senate failed to pass this meaningful and important legislation. I look forward to the debate this year in the House.

Mr. Speaker, I urge my colleagues in the House and Senate to address this

health care crisis. We need to enact meaningful medical malpractice reform. My priority is that the citizens of Fifth District of North Carolina and all across the Nation have continued access to quality, affordable health care.

Mr. JINDAL. Mr. Speaker, reclaiming my time, I want to thank my colleague for making the point and reiterating the point how important it is to defend our freedoms at home, even as we are fighting to defend freedoms abroad.

As I was saying, the President in his stirring inaugural remarks talked about the importance of spreading freedom across the world; not only that it is consistent with our highest ideals, our goals, our principles, but also as an effective means of defending America's freedoms here at home.

I want to share this with you. There is a little girl back in my district that understands it. The story in our local paper opens with a quote that says, "They fight for us."

"Four-year-old Katelyn Swansen is talking about her heroes, the American troops fighting overseas in Iraq. It seems like a big statement coming from a very little girl's mouth, but she says it with pride as she shows off the poster she made to send to the troops."

I am going to read a little bit from this article.

Her pre-K teacher at the local YMCA has taught not only little Katelyn, but also her 12 classmates, to know all about what it means to be an American and about the sacrifices the American troops are making in Iraq. These kids, they may not be able to say "patriotism," they may not even know what it means, but they are practicing being good Americans.

The words may seem jumbled, they may not be pronounced correctly, but when they say the Pledge of Allegiance, they say it with pride, they say it from their heart.

On a blackboard behind them, the words say, "The YMCA Supports our Troops USA," and there is a flag. And on Ms. Restivo's desk, that is the teacher, there is a small picture of her stepson, who is a private first class.

Seth Restivo is a member of the U.S. Army National Guard. He is currently deployed to Iraq. The kids have made a stack of posters to send to his unit and made handprints on the posters. The teachers wrote on these handprints, "These small hands support our troops in a big way."

A poster was also made using handprints from Seth's 4-year-old son Triston, who also attends that same YMCA childcare center in Covington.

Ms. Restivo says her son signed up to be in the National Guard when he was only 16. He is now 19. He left for boot camp as soon as he graduated from high school in May 2004. He left for Iraq a week before Christmas. He is currently in Baghdad, spending most of

his time cleaning weapons. He has been deployed for 10 months.

She says it is important for her students, even though they are too young to learn about the soldiers who are fighting for their freedom, she says it is important that they know about America and about the true heroes. It is important for them to learn about what is going on for our country.

Those posters will be mailed to her stepson. I think 4-year-old Katelyn and I think her classmates truly understand what it means to be American. I think they truly understand the sacrifices being made by our brave men and women in uniform, being made overseas to defend our way of life and also to help the Iraqi people to find freedom.

On January 30th, an historic day is approaching us as, for the first time in decades, after decades of dictatorship and oppression, the Iraqi people will be finally be able in a free election to decide their own freedom.

Back in December, the International Republican Institute did a survey that showed over 67 percent of Iraqis supported going forth with the elections as scheduled, over 67 percent. According to their own independent election committee, over 7,000 candidates representing 75 political entities, 27 organizations and 9 coalitions plan to participate in the National Assembly elections, over 7,400 candidates.

These elections should reflect the will of the Iraqi people. They should lay the groundwork for the drafting of a constitution that represents the will of the Iraqi people and embraces freedom and democracy, and, finally, to result in a representative government committed to peace, stability and democracy. These are our hopes, these are our goals.

Now, can we in America guarantee what happens after these elections? Certainly there is no guarantee. But what we can know, what we can do is this: We can give the Iraqi people the best chance they have got for stability, for peace, for freedom. We can give them the best chance that entire region has by allowing these elections to proceed.

It will be up to the Iraqi people after these elections take place to decide for themselves. We are not able to impose order externally. What we are able to do is turn over, with time, turn over as quickly as we can, the responsibility for the safety back to Iraqi forces. Over 120,000 forces of varying kinds have been trained.

You have got not only the national elections, but in local elections you have got over 111 political entities that have submitted candidate lists. You have 256 political entities composed of almost 19,000 candidates registered to compete in the 20 different elections.

You see just the birth of democracy in that country. Is it perfect? No. Are

there challenges? Absolutely. But what we are witnessing is an historic moment, an important moment for the Iraqi people, an important moment for that entire region.

Now, again, America cannot force its will on another country. We cannot force the Iraqi people to live in peace, or we cannot force upon them a stable democracy. What we can do by giving them these elections is give them the opportunity to take that responsibility for themselves. What we can do by transferring the responsibility of security back to trained Iraqi forces is to make sure they have the best chance for a peaceful future. That is good for the Iraqi people. That is also good, however, for the entire region and also for the American people.

I have talked today about the threats to freedom at home, I have talked about the opportunity to spread freedom across the world. I also want to talk in closing about two additional threats to freedoms right here in America, and in particular threats that impact the people of Louisiana.

The first threat I want to talk to you about concerns a bill that I am filing tomorrow. This is a bill about people, the Disaster Prevention Protection Act of 2005.

My State and many States have properties that are subject to flooding, and because of this problem, FEMA has got a program, flood mitigation grant program, that has been in place for several years. These grants have been given out in my State in particular for the last 10 years, but there has been a similar program literally in place for decades.

These grants are given to people after a disaster hits or to prevent a future disaster from hitting. They are designed to save the Federal Government money. Instead of allowing homes to flood repeatedly, the Federal Government, in partnership with local homeowners, acts to prevent the worst floods, acts to prevent the worst floods damage from happening.

The grants are 75 percent from the Federal Government, 25 percent from the private homeowner. The States work with local municipalities, so there is a State component as well. Over the last 3 years, this has benefited literally dozens, hundreds of families, in Louisiana. We are talking about approximately \$8 million.

This is a program that has worked well, but here is the challenge: Eighteen months ago the IRS changed how these grants were considered. The grant is now going to be considered as income. The result is we are now forcing families in the higher tax brackets. We are talking about families who were never told these grants would be considered taxable income when they got this money in the first place. So now you have the awful situations where people may be forced to sell their

homes to pay the taxes on the grants that they received to save their homes in the first place.

I think this is a tragedy, and one that would be very simple to fix. That is why tomorrow I am filing my very first piece of legislation to address this problem.

This sounds like a theoretical problem. We are talking about 500 homes. But I want to give you three specific examples to show what I am talking.

In Slidell, Louisiana, we have a family whose home was damaged again during two hurricanes, Hurricane Isadore and Hurricane Lili. It has been substantially damaged. The challenge the owner of this home has, she is eligible to receive and received one of these Federal grants. However, she has a son who is now injured and is now a paraplegic. He is going to college on a Pell grant. If she has to pay Federal income tax on her grant, not only will her son lose his grant, he may very well have to drop out of college.

I will give you a second case. We have a 67-year-old widow living in Slidell, Louisiana, in a home her husband built for her many, many years ago. Her only income is Social Security. Her home is substantially damaged, and she is actually in a rental property right now. She has saved every penny and used all of her savings to participate in the FEMA program, to come up with the matching funds, her 25 percent. Her plans are finally completed, she is ready to go back and construct and repair her home, but now she is afraid. She is afraid to start, because she cannot afford to pay the taxes.

Her house has been sitting empty for 2 years in substantially damaged condition. It continues to deteriorate. If she is not allowed to participate in this program, she will have to sell her home to pay the taxes on the grant. She will lose the home that her husband built for her.

Finally, a third example. We have a family of five whose home was declared substantially damaged, again after Hurricanes Isadore and Lili. The primary homeowner is now disabled, and they are now also in a rental unit. One of their children is receiving a Pell grant for college.

If they are forced to pay Federal taxes on their grant, not only will they lose their Pell grant, they are looking at not only the loss of their home, but they are worried they may have to file for bankruptcy protection.

To me, this is the worst kind of tragedy. We are adding insult to injury. We are talking about families that have already been hurt through a natural disaster. We as the Federal Government have tried to help them recover and to avoid future losses.

To come in now, after the fact, to try to impose an income tax after the fact I think does serious harm not only to their personal finances, but to their

liberties, their ability to live in their own homes, to own their own homes. For their sake and for the sake of many families that may find themselves in a similar situation, I hope this House will pass this legislation.

Finally, the final threat to our freedoms at home that I would like to talk about today, we in Louisiana are proud of the fact that we are home to some of the world's finest seafood. I know many people in this House and across the country watching tonight have enjoyed our shrimp, have enjoyed crawfish. You have probably also enjoyed our oysters.

This week we are celebrating in Washington Mardi Gras. Many people will be eating Louisiana's fine oysters this week. To this House, I want to make sure that we free the American people, we allow the good people of the Great State of California to enjoy the freedom of also partaking in Louisiana's oysters. I call upon the good Governor of California to lift the ban and allow Louisiana's oysters to be consumed in California so they might not be deprived of this valuable commodity.

It has been my privilege, Mr. Speaker, to address this House, to talk about the opportunities to spread democracy and freedom across the world; the excitement of watching the Iraqi people participate in their first free election in decades. A perfect election, no; an historic election, yes; and one filled with great promise and potential for the future.

I have also talked today about the threats we face to our future right here at home, through frivolous lawsuits, what we can do to address that. Just today we found out that McDonald's is yet again going to court to defend itself from the claims of a family who ate too much McDonald's food and now wants to blame the restaurant.

We also heard from my colleague today from North Carolina, also talking about the threat of frivolous lawsuits and the threat that we may lose doctors in our most underserved communities.

We also talked about the threat to that most important property right in America, the right to own one's home, posed by a recent IRS ruling.

And finally, not to trivialize it, but finally the threat being faced by those communities who may not have access to Louisiana's fine seafood.

**CORRECTION TO THE CONGRESSIONAL RECORD OF THURSDAY, JANUARY 20, 2005, AT PAGE 267**

**OMISSION FROM THE CONGRESSIONAL RECORD OF THURSDAY JANUARY 6, 2005, AT PAGE 243**

The tellers delivered to the President of the Senate the following statement of results.

JOINT SESSION OF CONGRESS FOR THE COUNTING OF THE ELECTORAL VOTES FOR PRESIDENT AND VICE PRESIDENT OF THE UNITED STATES, OFFICIAL TALLY

The undersigned, TRENT LOTT and TIM JOHNSON, tellers on the part of the Senate, ROBERT W. NEY and JOHN B. LARSON of Connecticut, tellers on the part of the House of Representatives, report the following as the result of the ascertainment and counting of the electoral vote for President and Vice President of the United States for the term beginning on the Twentieth day of January, two thousand and five.

Electoral votes of each State	For President			For Vice President	
	George W. Bush	John F. Kerry	John Edwards	Dick Cheney	John Edwards
Alabama—9	9			9	
Alaska—3	3			3	
Arizona—10	10			10	
Arkansas—6	6			6	
California—55		55			55
Colorado—9	9			9	
Connecticut—7		7			7
Delaware—3		3			3
District of Columbia—3		3			3
Florida—27	27			27	
Georgia—15	15			15	
Hawaii—4		4			4
Idaho—4	4			4	
Illinois—21		21			21
Indiana—11	11			11	
Iowa—7	7			7	
Kansas—6	6			6	
Kentucky—8	8			8	
Louisiana—9	9			9	
Maine—4		4			4
Maryland—10		10			10
Massachusetts—12		12			12
Michigan—17		17			17
Minnesota—10		9	1		10
Mississippi—6	6			6	
Missouri—11	11			11	
Montana—3	3			3	
Nebraska—5	5			5	
Nevada—5	5			5	
New Hampshire—4		4			4
New Jersey—15		15			15
New Mexico—5	5			5	
New York—31		31			31
North Carolina—15	15			15	
North Dakota—3	3			3	
Ohio—20	20			20	
Oklahoma—7	7			7	
Oregon—7		7			7
Pennsylvania—21		21			21
Rhode Island—4		4			4
South Carolina—8	8			8	
South Dakota—3	3			3	
Tennessee—11	11			11	
Texas—34	34			34	
Utah—5	5			5	
Vermont—3		3			3
Virginia—13	13			13	
Washington—11		11			11
West Virginia—5	5			5	
Wisconsin—10		10			10
Wyoming—3	3			3	
Total—538	286	251	1	286	252

TRENT LOTT,  
TIM JOHNSON,  
*Tellers on the part of the Senate.*

ROBERT W. NEY,  
JOHN B. LARSON,  
*Tellers on the part of the House of Representatives.*

The state of the vote for President of the United States, as delivered to the President of the Senate, is as follows:

The whole number of the electors appointed to vote for President of the United States is 538, of which a majority is 270.

George W. Bush, of the State of Texas, has received for President of the United States 286 votes;

JOHN F. KERRY, of the Commonwealth of Massachusetts, has received 251 votes;

JOHN EDWARDS, of the State of North Carolina, has received 1 vote.

The state of the vote for Vice President of the United States, as delivered to the President of the Senate, is as follows:

The whole number of the electors appointed to vote for Vice President of the United States is 538, of which a majority is 270.

DICK CHENEY, of the State of Wyoming, has received for Vice President of the United States 286 votes;

JOHN EDWARDS, of the State of North Carolina, has received 252 votes;

This announcement of the state of the vote by the President of the Senate shall be deemed a sufficient declaration of the persons elected President and Vice President of the United States, each for the term beginning on the twentieth day of January, two thousand and five and shall be entered, together with the list of the votes, on the Journals of the Senate and House of Representatives.

Note: The certificate from the State of Minnesota reflected that one elector cast ballots for JOHN EDWARDS, of the State of North Carolina, for both President and Vice President.

LEAVE OF ABSENCE

By unanimous consent, leave of absence was granted to:

Ms. BERKLEY (at the request of Ms. PELOSI) for today and January 26 on account of official business—congressional delegation to Poland.

Ms. ESHOO (at the request of Ms. PELOSI) for January 6.

Mr. ISRAEL (at the request of Ms. PELOSI) for today and January 26 on account of official business.

Mr. LANTOS (at the request of Ms. PELOSI) for today and January 26 on account of official business.

Mrs. BONO (at the request of Mr. DELAY) for today and the balance of the week on account of illness.

Mr. BURTON of Indiana (at the request of Mr. DELAY) for today and January 26 on account of a family emergency.

Mr. EHLERS (at the request of Mr. DELAY) for today and the balance of the week on account of illness.

Mr. FOLEY (at the request of Mr. DELAY) for today and the balance of the week on account of illness in the family.

Mr. MCCOTTER (at the request of Mr. DELAY) for today and the balance of the week on account of his leading a congressional delegation to the 60th anniversary of liberation of Auschwitz.

Mr. ROHRBACHER (at the request of Mr. DELAY) for today and the balance of the week on account of illness.

Mr. WAMP (at the request of Mr. DELAY) for today on account of family reasons.

## SPECIAL ORDERS GRANTED

By unanimous consent, permission to address the House, following the legislative program and any special orders heretofore entered, was granted to:

(The following Members (at the request of Mr. PALLONE) to revise and extend their remarks and include extraneous material:)

Ms. WOOLSEY, for 5 minutes, today.

Mr. CUELLAR, for 5 minutes, today.

Mr. BROWN of Ohio, for 5 minutes, today.

Mr. BLUMENAUER, for 5 minutes, today.

Ms. KAPTUR, for 5 minutes, today.

Mr. PALLONE, for 5 minutes, today.

Mr. STRICKLAND, for 5 minutes, today.

Mr. DAVIS of Illinois, for 5 minutes, today.

Mrs. MALONEY, for 5 minutes, today.

(The following Members (at the request of Mr. GOHMERT) to revise and extend their remarks and include extraneous material:)

Mr. RAMSTAD, for 5 minutes, today.

Mr. OSBORNE, for 5 minutes, today.

Mr. MURPHY, for 5 minutes, today.

Mr. SMITH of New Jersey, for 5 minutes, today.

Mr. WOLF, for 5 minutes, January 26.

Mr. WELDON of Florida, for 5 minutes, today.

Mr. NUSSLE, for 5 minutes, today.

Mr. GOHMERT, for 5 minutes, today.

(The following Member (at his own request) to revise and extend his remarks and include extraneous material:)

Mr. EDWARDS, for 5 minutes, today.

## EXTENSION OF REMARKS

By unanimous consent, permission to revise and extend remarks was granted to:

Ms. KAPTUR and to include extraneous material, notwithstanding the fact that it exceeds two pages of the RECORD and is estimated by the Public Printer to cost \$3,224.

## ADJOURNMENT

Mr. JINDAL. Mr. Speaker, I move that the House do now adjourn.

The motion was agreed to; accordingly (at 9 o'clock and 15 minutes p.m.), the House adjourned until tomorrow, Wednesday, January 26, 2005, at 10 a.m.

EXECUTIVE COMMUNICATIONS,  
ETC.

Under clause 8 of rule XII, executive communications were taken from the Speaker's table and referred as follows:

199. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Multiple Chemicals; Extension of Tolerances for Emergency Exemptions [OPP-2004-

0392; FRL-7688-6] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

200. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — *Bacillus pumilus* GB34; Exemption from the Requirement of a Tolerance [OPP-2004-0175; FRL-7382-6] received December 17, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Agriculture.

201. A letter from the Deputy Commandant for Installations and Logistics, USMC, Department of Defense, transmitting Notice of decision to convert the Real Property Management and Grounds Maintenance functions at Marine Corps Base, Camp Lejeune, North Carolina to contractor performance, pursuant to 10 U.S.C. 2461; to the Committee on Armed Services.

202. A letter from the Assistant Secretary for Housing — Federal Housing Commissioner, Department of Housing and Urban Development, transmitting results of a study on housing needs of grandparent-headed and relative-headed families, pursuant to (117 Stat. 2691); to the Committee on Financial Services.

203. A letter from the Assistant Secretary for Housing — Federal Housing Commissioner, Department of Housing and Urban Development, transmitting the Federal Housing Administration's Annual Report On Initiatives to Address Management Deficiencies Identified in the Audit of FHA's FY 2002 and 2003 Financial Statements; to the Committee on Financial Services.

204. A letter from the Chairperson, National Council on Disability, transmitting a copy of the NCD's "National Disability Policy: A Progress Report," as required by Section 401(b)(1) of the Rehabilitation Act of 1973, as amended, covering the period from December 2002 through December 2003; to the Committee on Education and the Workforce.

205. A letter from the Corporation for Public Broadcasting, transmitting a report, entitled "Activities and Expenditures of the Independent Television Service (ITVS) for FY 2003," pursuant to 47 U.S.C. 396(k)(3)(iii)(v); to the Committee on Energy and Commerce.

206. A letter from the Corporation for Public Broadcasting, transmitting a report, entitled "Public Broadcasting and The Needs of Minority and Diverse Audiences and Public Broadcasting's Services to Minorities and Other Groups," dated December 2004, pursuant to 47 U.S.C. 396(m)(2); to the Committee on Energy and Commerce.

207. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; New York State Implementation Plan Revision [Region 2 Docket No. R02-OAR-2004-NY-0001; FRL-7852-5] received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

208. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — New York: Final Authorization of State Hazardous Waste Management Program Revision [FRL-7857-8] received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

209. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Pennsylvania; Revision to the 1-Hour Ozone Maintenance Plan

for the Pittsburg-Beaver Valley Area to Reflect the Use of MOBILE6 [PA217-4232; FRL-7845-6] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

210. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans: Minnesota: Minneapolis-St. Paul Carbon Monoxide Maintenance Plan Update [R05-OAR-2004-MN-0002; FRL-7846-7] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

211. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; New York State Implementation Plan Revision; 1-Hour Ozone Control Program [Region 2 Docket No. NY70-279, FRL-7845-8] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

212. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — National Emission Standards for Hazardous Air Pollutants; Delegation of Authority to Louisiana [R06-OAR-2004-LA-0001; FRL-7847-8] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

213. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — North Carolina: Final Authorization of State Hazardous Waste Management Program Revision [FRL-7847-9] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

214. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Air Quality Implementation Plans; Maryland; Control of VOC Emissions from Yeast Manufacturing; Correction [MD170-3113a; FRL-7851-5] received December 17, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

215. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Approval and Promulgation of Implementation Plans; Michigan: Oxides of Nitrogen [R05-OAR-2004-MI-0002; FRL-7849-1] received December 17, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

216. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Availability of Federally-Enforceable State Implementation Plans for All States [FRL-7852-2] received December 17, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

217. A letter from the Deputy Associate Administrator, Environmental Protection Agency, transmitting the Agency's final rule — Revisions to the Arizona State Implementation Plan, Maricopa County Environmental Services Department; Revisions to the California State Implementation Plan, South Coast Air Quality Management District; Disapproval of State Implementation Plan Revisions, Monterey Bay Unified Air Pollution Control District [AZ 134-082, CA 250-0453, CA 310-0465; FRL-7847-6] received December 17, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Energy and Commerce.

218. A letter from the Chairman, Nuclear Waste Technical Review Board, transmitting the second report of 2004, as required by the Nuclear Waste Policy Amendments Act of 1987, Public Law 100-203, pursuant to 42 U.S.C. 10268; to the Committee on Energy and Commerce.

219. A letter from the Deputy Secretary, Department of the Treasury, transmitting as required by section 401(c) of the National Emergency Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c), and pursuant to Executive Order 13313 of July 31, 2003, a six-month periodic report on the national emergency with respect to terrorists who threaten to disrupt the Middle East peace process that was declared in Executive Order 12947 of January 23, 1995; to the Committee on International Relations.

220. A letter from the Deputy Secretary, Department of the Treasury, transmitting as required by section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Emergency Economic Powers Act, 50 U.S.C. 1703(c), and pursuant to Executive Order 13313 of July 31, 2003, a six-month periodic report of the national emergency with respect to the Western Balkans that was declared in Executive Order 13219 of June 26, 2001; to the Committee on International Relations.

221. A letter from the Deputy Secretary, Department of the Treasury, transmitting as required by section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c), and section 204(c) of the International Economic Powers Act, 50 U.S.C. 1703(c), and pursuant to Executive Order 13313 of July 31, 2003, a six-month periodic report on the national emergency with respect to the risk of nuclear proliferation created by the accumulation of weapons-usable fissile material in the territory of the Russian Federation that was declared in Executive Order 13159 of June 21, 2000; to the Committee on International Relations.

222. A letter from the Secretary, Department of Labor, transmitting a report entitled "The International HIV/AIDS Workplace Program," submitted in accordance with the Conference Report of the FY 2004 Labor-HHS-Education appropriation; to the Committee on International Relations.

223. A letter from the Acting Assistant Secretary for Legislative Affairs, Department of State, transmitting a report pursuant to Paragraph (5)(D) of the Senate's May 1997 resolution of advice and consent to the ratification of the Conventional Armed Forces in Europe Treaty Flank Document of May 31, 1996; to the Committee on International Relations.

224. A letter from the Acting Assistant Secretary for Legislative Affairs, Department of State, transmitting a Memorandum of Justification for a Drawdown under Sections 652 and 506(a)(2) of the Foreign Assistance Act of 1961, as amended, to support the Governments of Indonesia, Thailand, Sri Lanka, India, Maldives, Malaysia, Burma, Kenya, Somalia, Tanzania, Bangladesh, and Seychelles; to the Committee on International Relations.

225. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-566, "Prevention of Premature Release of Mentally Incompetent Defendants Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

226. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-567, "Retail Natural Gas

Supplier Licensing and Consumer Protection Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

227. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-577, "Anesthesiologist Assistant Licensure Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

228. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-568, "Historic Preservation Process for Public Safety Facilities Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

229. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-578, "Property Management Reform Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

230. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-569, "Public Assistance Confidentiality of Information Temporary Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

231. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-528, "Fleeing Law Enforcement Prohibition Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

232. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-529, "Alcohol Beverage Penalty Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

233. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-530, "Gallery Place Project Graphics Temporary Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

234. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-571, "Contract No. DCFJ-2004-B-0031 (Delivery of Electrical Power and Ancillary Services) Exemption Temporary Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

235. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-531, "Unemployment Compensation Pension Offset Reduction Temporary Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

236. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-572, "Distracted Driving Safety Revised Temporary Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

237. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-573, "Unclaimed Property Demutualization Proceeds Technical Correction Amendment Temporary Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

238. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-532, "Juvenile Justice

Temporary Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

239. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-574, "Fiscal Year 2004 Year-End State Aid Re-Allocation Temporary Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

240. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-563, "Pedestrian Protection Right-of-Way at Crosswalks Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

241. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-575, "Unemployment Compensation Funds Appropriation Authorization Temporary Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

242. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-564, "Miscellaneous Vehicles Helmet Safety Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

243. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-576, "Housing and Community Development Reform Advisory Commission Extension Temporary Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

244. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-565, "District of Columbia Statefood Delegation Fund Commission Establishment and Tax Check-Off Amendment Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

245. A letter from the Assistant Administrator, Bureau for Legislative and Public Affairs, Agency for International Development, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, the Agency's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

246. A letter from the Director of Congressional Relations, Consumer Product Safety Commission, transmitting the FY 2004 report pursuant to the Federal Managers' Financial Integrity Act, pursuant to 31 U.S.C. 3512(c)(3); to the Committee on Government Reform.

247. A letter from the Chairman, Council of the District of Columbia, transmitting a copy of D.C. ACT 15-570, "Low-Income Housing Tax Credit Fund Temporary Act of 2004," pursuant to D.C. Code section 1-233(c)(1); to the Committee on Government Reform.

248. A letter from the Secretary, Department of Energy, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, the Department's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

249. A letter from the Secretary, Department of Health and Human Services, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, the Department's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

250. A letter from the Chief Financial Officer, Department of Housing and Urban Development, transmitting in accordance with

Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, the Department's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

251. A letter from the Assistant Attorney General for Administration, Department of Justice, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, and the Office of Management and Budget Memorandum 05-01, the Department's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

252. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, the Department's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

253. A letter from the Secretary, Department of Veterans Affairs, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, and the Office of Management and Budget Memorandum 05-01, the Department's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

254. A letter from the United States Trade Representative, Executive Office of the President, transmitting the FY 2005 Performance Plan and FY 2003 Annual Performance Report, pursuant to the requirements of the Government Performance and Results Act (GPRA); to the Committee on Government Reform.

255. A letter from the Director, Office of Management, Federal Housing Finance Board, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, the Board's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

256. A letter from the Chairman, Federal Maritime Commission, transmitting in accordance with instructions in OMB Memorandum M-05-01, the Commission's report on competitive sourcing competitions in FY 2004; to the Committee on Government Reform.

257. A letter from the Chairman, Federal Trade Commission, transmitting the semi-annual report on the activities of the Office of Inspector General for the period ending September 30, 2004, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

258. A letter from the Administrator, General Services Administration, transmitting in accordance with the Office of Management and Budget Circular A-76, the Administration's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

259. A letter from the Assistant Administrator, Office of Legislative Affairs, National Aeronautics and Space Administration, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, and the Office of Management and Budget Memorandum 05-01, the Administration's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

260. A letter from the Director, National Gallery of Art, transmitting in accordance with the Office of Management and Budget Memorandum 05-01, the Gallery's report on

competitive sourcing efforts for FY 2003 and 2004; to the Committee on Government Reform.

261. A letter from the Chairman, National Mediation Board, transmitting the FY 2004 report pursuant to the Federal Managers' Financial Integrity Act, pursuant to 31 U.S.C. 3512(c)(3); to the Committee on Government Reform.

262. A letter from the Chairman, Nuclear Regulatory Commission, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, the Commission's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

263. A letter from the Acting Director, Office of Government Ethics, transmitting the annual report under the Federal Managers' Financial Integrity Act for FY 2004, pursuant to 31 U.S.C. 3512(c)(3); to the Committee on Government Reform.

264. A letter from the Director, Office of Personnel Management, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, and the Office of Management and Budget Memorandum 05-01, the Office's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

265. A letter from the Director, Office of Personnel Management, transmitting the semi-annual report on the activities of the Inspector General and the Management Response for the period of April 1, 2004 to September 30, 2004, pursuant to 5 U.S.C. app. (Insp. Gen. Act) section 5(b); to the Committee on Government Reform.

266. A letter from the Office of Special Counsel, transmitting the Office's FY 2004 Performance and Accountability Report; to the Committee on Government Reform.

267. A letter from the Chairman, Securities and Exchange Commission, transmitting the FY 2004 report pursuant to the Federal Managers' Financial Integrity Act of 1982, pursuant to 31 U.S.C. 3512(c)(3); to the Committee on Government Reform.

268. A letter from the Director, U.S. Trade and Development Agency, transmitting in accordance with Section 647(b) of Division F of the Consolidated Appropriations Act, FY 2004, Pub. L. 108-199, the Agency's report on competitive sourcing efforts for FY 2004; to the Committee on Government Reform.

269. A letter from the Chief Administrative Officer, transmitting the quarterly report of receipts and expenditures of appropriations and other funds for the period October 1, 2004 through December 31, 2004 as compiled by the Chief Administrative Officer, pursuant to 2 U.S.C. 104a Public Law 88-454; (H. Doc. No. 109-7); to the Committee on House Administration and ordered to be printed.

270. A letter from the Office of the Independent Counsel, transmitting the 2004 annual report for the Office of Independent Counsel-Barrett, pursuant to 28 U.S.C. 595(a)(2); to the Committee on the Judiciary.

271. A letter from the Assistant Attorney General, Office of Legislative Affairs, Department of Justice, transmitting a report on the study to identify state laws that address discrimination against victims of domestic violence and sexual assault related to issuance or administration of insurance policies, as required by Section 1206 of the Violence Against Women Act of 2000 (VAWA 2000); to the Committee on the Judiciary.

272. A letter from the Acting Assistant Secretary for Legislative Affairs, Department of State, transmitting the revocation as "foreign terrorist organization" pursuant

to Section 219 of the Immigration and Nationality Act, pursuant to 8 U.S.C. 1189; to the Committee on the Judiciary.

273. A letter from the Secretary, Judicial Conference of the United States, transmitting the sixth Judicial Conference Report on the Continuing Need for Existing Bankruptcy Judgeships, pursuant to 28 U.S.C. 152(b)(2); to the Committee on the Judiciary.

274. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Bering Sea, Aleutian Islands, Unalaska Island, AK [COTP Western Alaska-04-003] (RIN: 1625-AA00) received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

275. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Wantagh Parkway 3 Bridge over the Sloop Channel, Town of Hempstead, New York [CGD01-04-155] (RIN: 1625-AA00) received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

276. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Safety Zone; Indian River, Cocoa Village Mardi Gras, Cocoa, FL [COTP Jacksonville 04-134] (RIN: 1625-AA00) received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

277. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; Sacramento River, Sacramento, CA [CGD 11-04-053] received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

278. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulation; Boeuf River, Mason, LA [CGD08-04-032] (RIN: 1625-AA09) received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

279. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Drawbridge Operation Regulations; Vermillion River, Flinders, LA. [CGD08-05-002] received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

280. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Regulated Navigation Area; East Rockaway Inlet to Atlantic Beach Bridge, Nassau County, Long Island, New York [CGD01-04-152] (RIN: 1625-AA11) received January 3, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

281. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Anchorage Grounds; Buzzards Bay, MA [CGD01-04-004] (RIN: 1625-AA01) received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

282. A letter from the Chief, Regulations and Administrative Law, USCG, Department



of Homeland Security, transmitting the Department's final rule — Shipping and Transportation; Technical, Organizational and Conforming Amendments [USCG-2004-18884] (RIN: 1625-ZA03) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

283. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Review and Approval of Classification Societies [USCG 2004-19483] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

284. A letter from the Chief, Regulations and Administrative Law, USCG, Department of Homeland Security, transmitting the Department's final rule — Regulated Navigation Area; San Carlos Bay, FL [CGD07-04-146] (RIN: 1625-AA11) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

285. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Boeing Model 747-400 and -400D Series Airplanes [Docket No. 2003-NM-217-AD; Amendment 39-13843; AD 2004-22-15] (RIN: 2120-AA64) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

286. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; GROB-WERKE Model G120A Airplanes [Docket No. FAA-2004-18030; Directorate Identifier 2004-CE-13-AD; Amendment 39-13849; AD 2004-22-21] (RIN: 2120-AA64) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

287. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Boeing Model 747-400 and -400F Series Airplanes [Docket No. FAA-2004-18728; Directorate Identifier 2003-NM-176-AD; Amendment 39-13838; AD 2004-22-10] (RIN: 2120-AA64) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

288. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class E Airspace; St. Francis, KS. [Docket No. FAA-2004-18821; Airspace Docket No. 04-ACE-47] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

289. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Modification of Class D Airspace; Alamogordo, NM [Docket No. FAA-2004-19404; Airspace Docket No. 2004-ASW-13] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

290. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures; Miscellaneous Amendments [Docket No. 30428; Amdt. No. 3108] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

291. A letter from the Program Analyst, FAA, Department of Transportation, trans-

mitting the Department's final rule — Picture Identification Requirements [Docket No. FAA-2002-11666; Amendment No. 61-111] (RIN: 2120-AH76) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

292. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — IFR Altitudes; Miscellaneous Amendments [Docket No. 30427; Amdt. No. 451] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

293. A letter from the Secretary, Department of Transportation, transmitting a report on hauling truck weight standards for specialized hauling vehicles, pursuant to Public Law 105-175, section 1213(f) (112 Stat 202); to the Committee on Transportation and Infrastructure.

294. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures; Miscellaneous Amendments [Docket No. 30426; Amdt. No. 3107] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

295. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures; Miscellaneous Amendments [Docket No. 30425; Amdt. No. 3106] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

296. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Saab Model SAAB SF340A and SAAB 340B Series Airplanes [Docket No. FAA-2004-19001; Directorate Identifier 2004-NM-98-AD; Amendment 39-13842; AD 2004-22-14] (RIN: 2120-AA64) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

297. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Airworthiness Directives; Fokker Model F27 Mark 100, 200, 300, 400, 500, 600, and 700 Series Airplanes [Docket No. FAA-2004-18787; Directorate Identifier 2003-NM-264-AD; Amendment 39-13837; AD 2004-22-09] (RIN: 2120-AA64) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

298. A letter from the Program Analyst, FAA, Department of Transportation, transmitting the Department's final rule — Standard Instrument Approach Procedures; Miscellaneous Amendments [Docket No. 30429; Amdt. 3109] received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

299. A letter from the Senior Attorney Advisor, RSPA, Department of Transportation, transmitting the Department's final rule — Applicability of the Hazardous Materials Regulations to Loading, Unloading, and Storage [Docket No. RSPA-98-4952(HM-223)] (RIN: 2137-AC68) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

300. A letter from the Attorney Advisor, RSPA, Department of Transportation, transmitting the Department's final rule — Haz-

ardous Materials; Prohibition on the Transportation of Primary Lithium Batteries and Cells Aboard Passenger Aircraft [Docket No. RSPA-04-19886(HM-224E)] (RIN: 2137-AE05) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

301. A letter from the Regulations Officer, FHWA, Department of Transportation, transmitting the Department's final rule — National Standards for Traffic Control Devices; the Manual on Uniform Traffic Control Devices for Streets and Highways; Specific Service and General Service Signaling for 24-Hour Pharmacies [FHWA Docket No. FHWA-2004-17321] (RIN: 2125-AF02) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

302. A letter from the Trial Attorney, FRA, Department of Transportation, transmitting the Department's final rule — ReflectORIZATION of Rail Freight Rolling Stock [Docket No. FRA-1999-6689, Notice No. 4] (RIN: 2130-AB41) received January 3, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

303. A letter from the Senior Attorney — RSPA, Department of Transportation, transmitting the Department's final rule — Harmonization with the United Nations Recommendations, International Maritime Dangerous Goods Code, and International Civil Aviation Organization's Technical Instruments [Docket No. RSPA-04-17036 (HM-215G)] (RIN: 2137-AD92) received January 3, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

304. A letter from the Administrator, Environmental Protection Agency, transmitting a report entitled "The Incidence and Severity of Sediment Contamination in Surface Waters of the United States, National Sediment Quality Survey," Second Edition, pursuant to Public Law 102-580, section 503(a)(2), (b)(2) (106 Stat. 4866); to the Committee on Transportation and Infrastructure.

305. A letter from the Chairman, Federal Maritime Commission, transmitting the Commission's final rule — Non-Vessel-Operating Common Carrier Service Arrangements [Docket No. 04-12] (RIN: 3072-AC30) received January 3, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Transportation and Infrastructure.

306. A letter from the Chief, Regulations & Procedures Division, Alcohol and Tobacco Tax and Trade Bureau, Department of the Treasury, transmitting the Department's final rule — Flavored Malt Beverage and Related Regulatory Amendments (2002R-044P) [TTB T.D.-21; Re: TTB Notice No. 4] (RIN: 1513-AA12) received January 13, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

307. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a semi-annual report concerning emigration laws and policies of Armenia, Azerbaijan, Kazakhstan, Moldova, the Russian Federation, Tajikistan, Ukraine, and Uzbekistan, as required by Sections 402 and 409 of the 1974 Trade Act, as amended; to the Committee on Ways and Means.

308. A letter from the Acting Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — Coordinated Issue All Industries: Notional Principal Contracts — received January 10, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

309. A letter from the Chief, Publications and Regulations, Internal Revenue Service, transmitting the Service's final rule — Suspension of Interest and Certain Penalties Where Secretary Fails to Contact Taxpayer (Rev. Rul. 2005-4) received January 10, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

310. A letter from the Acting Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — Low-Income Housing Credit (Rev. Rul. 2005-1) received January 12, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

311. A letter from the Acting Chief, Publications and Regulations, Internal Revenue Service, transmitting the Service's final rule — Notice: Securities Exchanges under Section 367(a) [Notice 2005-6] received January 7, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

312. A letter from the Acting Chief, Publications and Regulations Branch, Internal Revenue Service, transmitting the Service's final rule — Weighted Average Interest Rates Update [Notice 2005-9] received January 7, 2005, pursuant to 5 U.S.C. 801(a)(1)(A); to the Committee on Ways and Means.

313. A letter from the Assistant Secretary for Civil Rights, Department of Education, transmitting the Department's report entitled "Annual Report to Congress" for fiscal year 2003; jointly to the Committees on Education and the Workforce and the Judiciary.

314. A letter from the Regulations Coordinator, Office of Inspector General, Department of Health and Human Services, transmitting the Department's final rule — Medicare and State Health Care Programs; Fraud and Abuse: OIG Civil Money Penalties Under the Medicare Prescription Drug Discount Card Program (RIN: 0991-AB30) received December 15, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Energy and Commerce and Ways and Means.

315. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting the Certification to the Congress for Venezuela, and a modification to the 2004 Certification to Congress relating to Trinidad and Tobago and Panama, pursuant to Public Law 101-162, section 609(b)(2) (103 Stat. 1038); jointly to the Committees on Resources and Appropriations.

316. A letter from the Regulations Coordinator, Centers for Medicare & Medicaid, Department of Health and Human Services, transmitting the Department's final rule — Medicare Program; Modification to Managed Care Rules [CMS-4041-IFC] (RIN: 0938-AK71) received December 30, 2004, pursuant to 5 U.S.C. 801(a)(1)(A); jointly to the Committees on Ways and Means and Energy and Commerce.

317. A letter from the Medicare Payment Advisory Commission, transmitting A report on the study on the feasibility and advisability of allowing Medicare fee-for-service beneficiaries to have "direct access" to outpatient physical therapy services and comprehensive rehabilitation facility services, pursuant to 42 U.S.C. 1395n note Public Law 108-173, section 647(b); jointly to the Committees on Ways and Means and Energy and Commerce.

318. A letter from the Medicare Payment Advisory Commission, transmitting a report on the study of the payment for thoracic and cardiac surgeons, pursuant to 42 U.S.C. 1395w-4 note Public Law 108-173, section 644(b); jointly to the Committees on Ways and Means and Energy and Commerce.

319. A letter from the Medicare Payment Advisory Commission, transmitting A report

on the study of coverage of surgical first assisting services of certified registered nurse first assistants, pursuant to 42 U.S.C. 1395n note Public Law 108-173, section 643(b); jointly to the Committees on Ways and Means and Energy and Commerce.

320. A letter from the Assistant Secretary for Legislative Affairs, Department of State, transmitting a two-part report to the Congress on various conditions in Bosnia and Herzegovina. Part I responds to the requirements of section 7(b) of Pub. L. 105-174 (1998 Supplemental Appropriations and Rescissions Act) and outlines the latest developments in our continuing efforts to achieve a sustainable peace in Bosnia and Herzegovina. Part II responds to the supplementary reporting requirements contained in section 1203(a) of Pub. L. 105-261 (Strom Thurmond National Defense Authorization Act for FY 1999), covering the period from July through December, 2004; jointly to the Committees on International Relations, Armed Services, and Appropriations.

#### REPORTS OF COMMITTEES ON PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XIII, reports of committees were delivered to the Clerk for printing and reference to the proper calendar, as follows:

Mr. SESSIONS: Committee on Rules. House Resolution 42. Resolution providing for consideration of the bill (H.R. 54) to amend title 31, United States Code, to provide reasonable standards for congressional gold medals, and for other purposes (Rept. 109-1). Referred to the House Calendar.

#### PUBLIC BILLS AND RESOLUTIONS

Under clause 2 of rule XII, public bills and resolutions of the following titles were introduced and severally referred, as follows:

By Mr. LANTOS (for himself, Ms. PELOSI, Mr. GEORGE MILLER of California, Ms. LEE, Mrs. TAUSCHER, Mr. THOMPSON of California, Mr. STARK, Ms. WOOLSEY, and Mr. HONDA):

H.R. 296. A bill to adjust the boundary of the Rancho Corral de Tierra Golden Gate National Recreation Area; to the Committee on Resources.

By Mr. RAHALL (for himself and Mr. WHITFIELD):

H.R. 297. A bill to restore the prohibition on the commercial sale and slaughter of wild free-roaming horses and burros; to the Committee on Resources.

By Mr. RAHALL (for himself and Mr. POMBO):

H.R. 298. A bill to require the Secretary of the Interior to provide public access to Farallon National Wildlife Refuge, Navassa National Wildlife Refuge, and Desecheo National Wildlife Refuge; to the Committee on Resources.

By Mr. RAHALL (for himself and Mr. COSTELLO):

H.R. 299. A bill to clarify that certain coal industry health benefits may not be modified or terminated; to the Committee on Ways and Means.

By Mr. RAHALL (for himself and Mr. BOUCHER):

H.R. 300. A bill to amend the Black Lung Benefits Act, and for other purposes; to the Committee on Education and the Workforce.

By Mr. NORWOOD (for himself and Mr. KINGSTON):

H.R. 301. A bill to require a study and report regarding the construction and designation of a new interstate highway from Savannah, Georgia, to Knoxville, Tennessee; to the Committee on Transportation and Infrastructure.

By Mr. CUNNINGHAM (for himself, Mr. FILNER, Mr. ISSA, Mr. EMANUEL, Mr. SHIMKUS, Mr. HONDA, Mr. WELLER, Mr. MENENDEZ, Ms. NORTON, Ms. MILLENDER-MCDONALD, and Mr. WOLF):

H.R. 302. A bill to amend title 38, United States Code, to deem certain service in the organized military forces of the Government of the Commonwealth of the Philippines and the Philippine Scouts to have been active service for purposes of benefits under programs administered by the Secretary of Veterans Affairs; to the Committee on Veterans' Affairs.

By Mr. BILIRAKIS: H.R. 303. A bill to amend title 10, United States Code, to permit certain additional retired members of the Armed Forces who have a service-connected disability to receive both disability compensation from the Department of Veterans Affairs for their disability and either retired pay by reason of their years of military service or Combat-Related Special Compensation and to eliminate the phase-in period under current law with respect to such concurrent receipt; to the Committee on Armed Services, and in addition to the Committee on Veterans' Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. CRENSHAW (for himself, Mr. PUTNAM, Mr. STEARNS, Mrs. JO ANN DAVIS of Virginia, Mr. CANTOR, Ms. CORRINE BROWN of Florida, Mrs. DRAKE, Mr. MICA, Mr. SCOTT of Georgia, Mr. FORBES, Mr. MEEK of Florida, and Mr. SHAW):

H.R. 304. A bill to amend title 10, United States Code, to require the naval forces of the Navy to include not less than 12 operational aircraft carriers; to the Committee on Armed Services.

By Mr. WILSON of South Carolina: H.R. 305. A bill to repeal the sunset of the Economic Growth and Tax Relief Reconciliation Act of 2001 with respect to the expansion of the adoption credit and adoption assistance programs; to the Committee on Ways and Means.

By Mr. ISSA (for himself, Mr. HUNTER, Mr. CUNNINGHAM, Mr. FILNER, and Mrs. DAVIS of California):

H.R. 306. A bill to amend title XIX of the Social Security Act to permit local public agencies to act as Medicaid enrollment brokers; to the Committee on Energy and Commerce.

By Mr. SIMMONS (for himself, Mr. SHAYS, Mrs. JOHNSON of Connecticut, Ms. DELAURO, Mr. LARSON of Connecticut, Mr. ISRAEL, Mr. ACKERMAN, Mrs. MCCARTHY, Mr. CROWLEY, Mr. KING of New York, Mr. BOEHLERT, Mr. ENGEL, Mr. SERRANO, Mr. WEINER, Mr. RANGEL, Mr. BISHOP of New York, Mr. NADLER, Mrs. LOWEY, and Mr. OWENS):

H.R. 307. A bill to establish the Long Island Sound Stewardship Initiative; to the Committee on Resources, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. MCINTYRE:

H.R. 308. A bill to amend title II of the Social Security Act to eliminate the 5-month waiting period for entitlement to disability benefits and to eliminate reconsideration as an intervening step between initial benefit entitlement decisions and subsequent hearings on the record on such decisions; to the Committee on Ways and Means.

By Mr. ABERCROMBIE (for himself, Mr. CASE, Mr. YOUNG of Alaska, Mr. FALEOMAVAEGA, Ms. BORDALLO, Mr. MORAN of Virginia, and Mr. GRIJALVA):

H.R. 309. A bill to express the policy of the United States regarding the United States relationship with Native Hawaiians and to provide a process for the recognition by the United States of the Native Hawaiian governing entity; to the Committee on Resources.

By Mr. UPTON (for himself, Mr. MARKEY, Mr. BARTON of Texas, and Mr. DINGELL):

H.R. 310. A bill to increase the penalties for violations by television and radio broadcasters of the prohibitions against transmission of obscene, indecent, and profane material, and for other purposes; to the Committee on Energy and Commerce.

By Mr. BACA (for himself, Mr. MCDERMOTT, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. EVANS, Mr. GEORGE MILLER of California, Mrs. NAPOLITANO, Ms. CARSON, and Ms. DELAURO):

H.R. 311. A bill to posthumously award a Congressional gold medal to Alice Paul in recognition of her role in the women's suffrage movement and in advancing equal rights for women; to the Committee on Financial Services.

By Mr. BACA (for himself, Mr. SHIMKUS, Ms. BALDWIN, Ms. JACKSON-LEE of Texas, Mr. BURTON of Indiana, Mr. VAN HOLLEN, Mr. KIND, Mrs. MALONEY, Mr. ABERCROMBIE, Mr. CONYERS, Mr. BAIRD, Mr. BASS, Mrs. BIGGERT, Mr. BISHOP of Georgia, Mr. MORAN of Virginia, Mr. MCDERMOTT, Mr. BOEHLERT, Mr. EMANUEL, Mr. UDALL of New Mexico, Mr. DOGGETT, Mr. BISHOP of New York, Mrs. TAUSCHER, Mr. GRIJALVA, Mr. GEORGE MILLER of California, Mr. NADLER, Mrs. NAPOLITANO, Mr. BOYD, Mr. CARDOZA, Mr. KILDEE, Ms. CARSON, and Mr. SANDERS):

H.R. 312. A bill to extend the provision of title 39, United States Code, under which the United States Postal Service is authorized to issue a special postage stamp to benefit breast cancer research; to the Committee on Government Reform, and in addition to the Committees on Energy and Commerce, and Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. BLUNT:

H.R. 313. A bill to provide grants to States to combat methamphetamine abuse; to the Committee on the Judiciary.

By Mr. BLUNT (for himself, Mr. AKIN, Mr. SHIMKUS, Mr. DUNCAN, Mr. ETHERIDGE, Mr. RENZI, and Mr. LEWIS of Kentucky):

H.R. 314. A bill to respond to the illegal production, distribution, and use of methamphetamine in the United States, and for other purposes; to the Committee on the Judiciary, and in addition to the Committee on Energy and Commerce, for a period to be

subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Ms. CORRINE BROWN of Florida (for herself and Mr. CRENSHAW):

H.R. 315. A bill to designate the United States courthouse at 300 North Hogan Street, Jacksonville, Florida, as the "John Milton Bryan Simpson United States Courthouse"; to the Committee on Transportation and Infrastructure.

By Mr. CARDIN:

H.R. 316. A bill to provide for the disposition of the Federal property located in Anne Arundel County, Maryland, a portion of which is currently used by the District of Columbia as the Oak Hill juvenile detention facility; to the Committee on Government Reform.

By Mrs. CHRISTENSEN:

H.R. 317. A bill to establish the District Court of the Virgin Islands as a court under article III of the United States Constitution; to the Committee on the Judiciary.

By Mrs. CHRISTENSEN:

H.R. 318. A bill to authorize the Secretary of the Interior to study the suitability and feasibility of designating Castle Nugent Farms located on St. Croix, Virgin Islands, as a unit of the National Park System, and for other purposes; to the Committee on Resources.

By Mr. CUNNINGHAM:

H.R. 319. A bill to require a temporary moratorium on leasing, exploration, and development on lands of the Outer Continental Shelf off the State of California, and for other purposes; to the Committee on Resources.

By Mr. CUNNINGHAM (for himself, Mr. CANTOR, and Mr. ISSA):

H.R. 320. A bill to amend the Internal Revenue Code of 1986 to provide tax incentives to encourage manufacturers of computer, cell phone, and television equipment to operate an environmentally sound recycling program for use by consumers who want to discard the equipment; to the Committee on Ways and Means.

By Mrs. EMERSON:

H.R. 321. A bill to amend the Internal Revenue Code of 1986 to allow a refundable credit to certain senior citizens for premiums paid for coverage under Medicare Part B; to the Committee on Ways and Means.

By Mrs. EMERSON:

H.R. 322. A bill to amend the Internal Revenue Code of 1986 to allow a refundable credit to military retirees for premiums paid for coverage under Medicare part B; to the Committee on Ways and Means.

By Mr. ENGEL (for himself, Mr. GALLEGLY, Mr. WOLF, Mrs. CHRISTENSEN, Mr. McNULTY, Mr. WAXMAN, Ms. WATSON, Mr. GENE GREEN of Texas, Mr. SERRANO, Mr. MEEKS of New York, Mrs. LOWEY, Mr. BERMAN, Mr. LEWIS of California, and Mr. WEINER):

H.R. 323. A bill to redesignate the Ellis Island Library on the third floor of the Ellis Island Immigration Museum, located on Ellis Island in New York Harbor, as the "Bob Hope Memorial Library"; to the Committee on Resources.

By Mr. FEENEY (for himself, Mr. PUTNAM, Mr. MICA, Ms. HARRIS, Mr. MARIO DIAZ-BALART of Florida, Mr. FOLEY, Mr. KELLER, Ms. GINNY BROWN-WAITE of Florida, Mr. MILLER of Florida, Mr. LINCOLN DIAZ-BALART of Florida, Mr. STEARNS, Mr. SHAW, Mr. MACK, Mr. WELDON of Florida,

Mr. BOYD, Mr. MEEK of Florida, Mr. DAVIS of Florida, Mr. HASTINGS of Florida, Ms. ROS-LEHTINEN, Mr. BILLIRAKIS, Mr. CRENSHAW, Mr. YOUNG of Florida, Ms. WASSERMAN SCHULTZ, Ms. CORRINE BROWN of Florida, and Mr. WEXLER):

H.R. 324. A bill to designate the facility of the United States Postal Service located at 321 Montgomery Road in Altamonte Springs, Florida, as the "Arthur Stacey Mastrapa Post Office Building"; to the Committee on Government Reform.

By Mr. GRAVES:

H.R. 325. A bill to amend title 23, United States Code, to establish requirements for the operation of high occupancy vehicle facilities on highways; to the Committee on Transportation and Infrastructure.

By Mr. GRIJALVA:

H.R. 326. A bill to amend the Yuma Crossing National Heritage Area Act of 2000 to adjust the boundary of the Yuma Crossing National Heritage Area and to extend the authority of the Secretary of the Interior to provide assistance under that Act; to the Committee on Resources.

By Mr. GRIJALVA (for himself and Mr. HAYWORTH):

H.R. 327. A bill to allow binding arbitration clauses to be included in all contracts affecting land within the Gila River Indian Community Reservation; to the Committee on Resources.

By Mr. GUTKNECHT (for himself, Mr. EMANUEL, Mrs. EMERSON, Mr. SANDERS, Ms. DELAURO, Mrs. NORTHUP, Mr. BURTON of Indiana, Ms. GINNY BROWN-WAITE of Florida, Mr. JONES of North Carolina, Mr. BROWN of Ohio, Mr. ISTOOK, Mr. KINGSTON, Mr. RAMSTAD, Mr. KING of Iowa, and Mr. LANGEVIN):

H.R. 328. A bill to amend the Federal Food, Drug, and Cosmetic Act with respect to the importation of prescription drugs, and for other purposes; to the Committee on Energy and Commerce, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. HAYWORTH:

H.R. 329. A bill to require the Secretary of the Treasury to redesign the face of \$10 Federal reserve notes so as to include a likeness of President Ronald Wilson Reagan, and for other purposes; to the Committee on Financial Services.

By Mr. HAYWORTH:

H.R. 330. A bill to amend the Internal Revenue Code of 1986 to exempt certain sight-seeing flights from taxes on air transportation; to the Committee on Ways and Means.

By Mr. HAYWORTH (for himself and Mr. KILDEE):

H.R. 331. A bill to amend the Internal Revenue Code of 1986 and the Employee Retirement Income Security Act of 1974 to clarify that federally recognized Indian tribal governments are to be regulated under the same government employer rules and procedures that apply to Federal, State, and other local government employers with regard to the establishment and maintenance of employee benefit plans; to the Committee on Ways and Means, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. KING of New York:

H.R. 332. A bill to amend the Cuban Liberty and Democratic Solidarity (LIBERTAD) Act of 1996 to require that, in order to determine that a democratically elected government in Cuba exists, the government extradite to the United States convicted felon William Morales and all other individuals who are living in Cuba in order to escape prosecution or confinement for criminal offenses committed in the United States; to the Committee on International Relations.

By Mr. LYNCH:

H.R. 333. A bill to amend the Higher Education Act of 1965 to require institutions of higher education to preserve the educational status and financial resources of military personnel called to active duty; to the Committee on Education and the Workforce.

By Mr. LYNCH:

H.R. 334. A bill to designate Angola under section 244 of the Immigration and Nationality Act in order to make nationals of Angola eligible for temporary protected status under such section; to the Committee on the Judiciary.

By Mr. LYNCH:

H.R. 335. A bill to amend the Child Care and Development Block Grant Act of 1990 to increase the availability and affordability of quality child care services by creating incentives for older individuals to join the child care workforce, and for other purposes; to the Committee on Education and the Workforce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. LYNCH:

H.R. 336. A bill to amend the Public Works and Economic Development Act of 1965 to provide assistance to communities for the redevelopment of brownfield sites; to the Committee on Transportation and Infrastructure, and in addition to the Committee on Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mrs. MALONEY:

H.R. 337. A bill to amend title 13, United States Code, to provide that the term of office of the Director of the Census shall be 5 years, to provide that the Director of the Census report directly to the Secretary of Commerce, and for other purposes; to the Committee on Government Reform.

By Mrs. MALONEY (for herself and Mr. PETRI):

H.R. 338. A bill to amend the Federal Election Campaign Act of 1971 to require the disclosure of certain information by persons conducting phone banks during campaigns for election for Federal office, and for other purposes; to the Committee on House Administration.

By Mr. MCCRERY:

H.R. 339. A bill to amend the Internal Revenue Code of 1986 to allow a deduction for contributions to individual investment accounts, and for other purposes; to the Committee on Ways and Means.

By Mr. MORAN of Virginia:

H.R. 340. A bill to amend the Clean Air Act to prohibit stationary sources located in ozone nonattainment areas from purchasing nitrogen oxide emission credits under the Environmental Protection Agency's nitrogen oxide trading program without the consent of the State in which such source is located, and for other purposes; to the Committee on Energy and Commerce.

By Mr. OSBORNE (for himself, Mr. BOEHNER, Mr. CASTLE, and Mr. WILSON of South Carolina):

H.R. 341. A bill to amend the Community Services Block Grant Act to provide for quality improvements; to the Committee on Education and the Workforce.

By Mr. OWENS:

H.R. 342. A bill to provide for adjustment of immigration status for certain aliens granted temporary protected status in the United States because of conditions in Montserrat; to the Committee on the Judiciary.

By Mr. PITTS:

H.R. 343. A bill to establish a pilot program of Central Asian scholarships for undergraduate and graduate level public policy internships in the United States; to the Committee on International Relations.

By Mr. PITTS:

H.R. 344. A bill to establish a pilot program of Afghanistan scholarships for undergraduate and graduate level public policy internships in the United States; to the Committee on International Relations.

By Mr. PLATTS:

H.R. 345. A bill to amend the Internal Revenue Code of 1986 to suspend the running of periods of limitation for credit or refund of overpayment of Federal income tax by veterans while their service-connected compensation determinations are pending with the Secretary of Veterans Affairs; to the Committee on Ways and Means.

By Mr. PLATTS:

H.R. 346. A bill to amend the Internal Revenue Code of 1986 to allow volunteer firefighters a deduction for personal safety clothing; to the Committee on Ways and Means.

By Mr. PLATTS:

H.R. 347. A bill to amend the Internal Revenue Code of 1986 to provide that the credit for adoption expenses shall be permanent and to repeal the 5-year limitation on carryforwards of unused credit; to the Committee on Ways and Means.

By Mr. PLATTS:

H.R. 348. A bill to amend the Internal Revenue Code of 1986 to provide for an enhanced deduction for qualified residence interest on acquisition indebtedness for heritage homes; to the Committee on Ways and Means.

By Mr. PLATTS:

H.R. 349. A bill to amend the Internal Revenue Code of 1986 to allow a full deduction for meals and lodging in connection with medical care; to the Committee on Ways and Means.

By Mr. PLATTS:

H.R. 350. A bill to amend the Internal Revenue Code of 1986 to allow certain individuals who have attained age 50 and who are unemployed to receive distributions from qualified retirement plans without incurring a 10 percent additional tax; to the Committee on Ways and Means.

By Mr. PLATTS:

H.R. 351. A bill to repeal the sunset on the increased assistance pursuant to the dependent care tax credit provisions of the Economic Growth and Tax Relief Reconciliation Act of 2001 and to make the credit refundable; to the Committee on Ways and Means.

By Mr. PLATTS:

H.R. 352. A bill to amend the Internal Revenue Code of 1986 to increase the standard mileage rate for charitable purposes to the standard mileage rate established by the Secretary of the Treasury for business purposes; to the Committee on Ways and Means.

By Mr. RADANOVICH:

H.R. 353. A bill to authorize the Secretary of the Interior to provide supplemental fund-

ing and other services that are necessary to assist certain local school districts in the State of California in providing educational services for students attending schools located within Yosemite National Park, to authorize the Secretary of the Interior to adjust the boundaries of the Golden Gate National Recreation Area, and for other purposes; to the Committee on Resources, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. RAMSTAD:

H.R. 354. A bill to amend title I of the Omnibus Crime Control and Safe Streets Act of 1968 to provide standards and procedures to guide both State and local law enforcement agencies and law enforcement officers during internal investigations, interrogation of law enforcement officers, and administrative disciplinary hearings, to ensure accountability of law enforcement officers, to guarantee the due process rights of law enforcement officers, and to require States to enact law enforcement discipline, accountability, and due process laws; to the Committee on the Judiciary.

By Mr. SCHIFF (for himself, Mr. DREIER, Mr. GEORGE MILLER of California, and Mr. SHERMAN):

H.R. 355. A bill to provide for a resource study of the area known as the Rim of the Valley Corridor in the State of California to evaluate alternatives for protecting resources of the corridor, and for other purposes; to the Committee on Resources.

By Mr. SMITH of New Jersey (for himself, Mr. DAVIS of Tennessee, Mrs. JO ANN DAVIS of Virginia, Mr. CANTOR, Mr. MCINTYRE, Mr. HYDE, Mr. STUPAK, Mr. WICKER, Mrs. MUSGRAVE, Mr. BLUNT, Mr. COSTELLO, Mr. HAYES, Mr. FERGUSON, Mr. SOUDER, Mr. AKIN, Mr. PITTS, Mr. MCCAUL of Texas, Mr. BEAUPREZ, Mr. SHIMKUS, Mr. ENGLISH of Pennsylvania, Mr. ROGERS of Alabama, Mr. CUNNINGHAM, Mr. FLAKE, Mr. BURGESS, Mr. FORTUÑO, Mr. LEWIS of Kentucky, Mr. GOODE, Mr. GREEN of Wisconsin, Mr. JINDAL, Mr. HUNTER, Mr. WAMP, Mrs. BLACKBURN, Mr. LAHOOD, Mrs. MYRICK, Mr. BURTON of Indiana, Mr. KING of Iowa, Mr. GARRETT of New Jersey, Mr. ALEXANDER, Mr. KINGSTON, Mr. RYUN of Kansas, Mr. BAKER, Mr. CARTER, Mr. CHABOT, Mr. WILSON of South Carolina, Mr. FORBES, Mr. SAM JOHNSON of Texas, Mr. SHUSTER, Mr. MCHENRY, Mr. HALL, Mr. MILLER of Florida, Mr. PUTNAM, Mr. KENNEDY of Minnesota, Mr. BISHOP of Utah, Mr. STEARNS, Mr. LUCAS, Mr. DOOLITTLE, Mr. SESSIONS, Mr. BACHUS, Mr. CHOCOLA, Mr. RENZI, Mr. PICKERING, Mr. DAVIS of Kentucky, Mr. GOODLATTE, Mr. PETERSON of Pennsylvania, Mr. TANCREDO, Mr. FEENEY, Mr. CONAWAY, Mrs. DRAKE, Mrs. NORTHUP, Mr. WESTMORELAND, Mr. BOOZMAN, Mr. MCCOTTER, Mr. POMBO, Mr. NEUGEBAUER, Ms. ROS-LEHTINEN, and Mr. WELDON of Florida):

H.R. 356. A bill to ensure that women seeking an abortion are fully informed regarding the pain experienced by their unborn child; to the Committee on Energy and Commerce.

By Mr. SMITH of Texas (for himself, Mr. GOODLATTE, and Mr. JENKINS):

H.R. 357. A bill to provide for the protection of intellectual property rights, and for

other purposes; to the Committee on the Judiciary, and in addition to the Committee on House Administration, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. SNYDER (for himself, Mr. BOOZMAN, Mr. BERRY, Mr. SHAYS, Mr. ROSS, Mr. SHIMKUS, Mr. BRADY of Pennsylvania, Mr. THOMPSON of Mississippi, Mr. KENNEDY of Minnesota, Mr. THORNBERRY, Mr. TAYLOR of Mississippi, Mr. SAXTON, Mr. HAYWORTH, Mrs. DAVIS of California, Mrs. TAUSCHER, Ms. KILPATRICK of Michigan, Mr. SESSIONS, Mr. GINGREY, and Mr. HULSHOF):

H.R. 358. A bill to require the Secretary of the Treasury to mint coins in commemoration of the 50th anniversary of the desegregation of the Little Rock Central High School in Little Rock, Arkansas, and for other purposes; to the Committee on Financial Services.

By Mr. TERRY (for himself, Mr. GENE GREEN of Texas, Mr. NUNES, Mr. ENGLISH of Pennsylvania, Mr. WILSON of South Carolina, Mr. BARTLETT of Maryland, Mr. GONZALEZ, and Mr. LATOURETTE):

H.R. 359. A bill to require certain terms and conditions for the siting, construction, expansion, and operation of liquefied natural gas import terminals, and for other purposes; to the Committee on Energy and Commerce.

By Mr. THOMAS:

H.R. 360. A bill to provide for the preservation of the historic confinement sites where Japanese Americans were detained during World War II, and for other purposes; to the Committee on Resources.

By Mr. THOMPSON of California:

H.R. 361. A bill to adjust the boundary of Redwood National Park in the State of California, and for other purposes; to the Committee on Resources.

By Mr. UDALL of New Mexico (for himself and Mrs. WILSON of New Mexico):

H.R. 362. A bill to designate the Ojito Wilderness Study Area as wilderness, to take certain land into trust for the Pueblo of Zia, and for other purposes; to the Committee on Resources.

By Mr. VAN HOLLEN (for himself, Mr. GEORGE MILLER of California, Ms. WOOLSEY, Mr. KILDEE, Mr. OWENS, Mr. PAYNE, Mr. ANDREWS, Mr. HINOJOSA, Mrs. MCCARTHY, Mr. TIERNEY, Mr. KIND, Mr. KUCINICH, Mr. WU, Mr. HOLT, Mrs. DAVIS of California, Ms. MCCOLLUM of Minnesota, Mr. DAVIS of Illinois, Mr. CASE, Mr. GRIJALVA, Mr. RYAN of Ohio, Mr. BISHOP of New York, Mr. SCOTT of Virginia, Ms. LEE, Mr. WEINER, Mr. CROWLEY, Mrs. MALONEY, Mr. MCDERMOTT, Mr. ABERCROMBIE, Mr. PALLONE, Ms. WATSON, Mr. BARROW, and Mr. WEXLER):

H.R. 363. A bill to require full funding of the Elementary and Secondary Education Act of 1965 and the Individuals with Disabilities Education Act; to the Committee on Education and the Workforce, and in addition to the Committee on Appropriations, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned.

By Mr. WILSON of South Carolina:

H.R. 364. A bill to amend the Internal Revenue Code of 1986 to extend bonus deprecia-

tion for 2 years; to the Committee on Ways and Means.

By Mr. WILSON of South Carolina:

H.R. 365. A bill to amend the Internal Revenue Code of 1986 to exclude working capital in applying the accumulated earnings tax; to the Committee on Ways and Means.

By Mr. CUNNINGHAM (for himself, Mr. MURTHA, Mr. BARTLETT of Maryland, Mr. BASS, Mr. BOEHLERT, Mr. BUYER, Mr. CROWLEY, Mr. DAVIS of Tennessee, Mr. DOOLITTLE, Mr. FERGUSON, Mr. GARRETT of New Jersey, Mr. GOODE, Mr. HEFLEY, Mr. HOLDEN, Mr. ISSA, Mrs. JOHNSON of Connecticut, Mr. KENNEDY of Minnesota, Mr. KING of Iowa, Mr. MCINTYRE, Mr. MENENDEZ, Mr. PITTS, Mr. RAMSTAD, Mr. ROGERS of Michigan, Mr. SIMMONS, Mr. SMITH of Texas, Mr. TANCREDO, Mr. TAYLOR of North Carolina, Mr. TAYLOR of Mississippi, Mr. WAMP, Mr. WICKER, Mr. WILSON of South Carolina, Mr. MCCOUL of Texas, Mrs. JO ANN DAVIS of Virginia, Mr. HUNTER, Mrs. CUBIN, Mr. KNOLLENBERG, Mr. MOLLOHAN, Mr. MCHUGH, Mr. WOLF, Mr. OTTER, Mr. ROYCE, Mr. GREEN of Wisconsin, Mrs. MCCARTHY, Mr. GIBBONS, Mr. HASTINGS of Washington, Mr. MCGOVERN, Mr. TERRY, and Mr. BRADLEY of New Hampshire):

H.J. Res. 10. A joint resolution proposing an amendment to the Constitution of the United States authorizing the Congress to prohibit the physical desecration of the flag of the United States; to the Committee on the Judiciary.

By Mr. PLATTS:

H.J. Res. 11. A joint resolution proposing an amendment to the Constitution of the United States to limit the number of consecutive terms that a Member of Congress may serve; to the Committee on the Judiciary.

By Mr. BEAUPREZ:

H. Con. Res. 20. Concurrent resolution providing for a joint session of Congress to receive a message from the President; considered and agreed to.

By Mr. BEAUPREZ:

H. Con. Res. 21. Concurrent resolution providing for an adjournment or recess of the two Houses; considered and agreed to.

By Mrs. EMERSON:

H. Con. Res. 22. Concurrent resolution expressing the sense of Congress regarding the need to prevent the closure or consolidation of post offices; to the Committee on Government Reform.

By Mr. GENE GREEN of Texas:

H. Con. Res. 23. Concurrent resolution urging increased Federal funding for juvenile (Type 1) diabetes research; to the Committee on Energy and Commerce.

By Mr. KING of New York (for himself, Mr. JACKSON of Illinois, Mr. RANGEL, and Ms. MCKINNEY):

H. Con. Res. 24. Concurrent resolution expressing the sense of Congress that the President should grant a posthumous pardon to John Arthur "Jack" Johnson for the 1913 racially motivated conviction of Johnson, which diminished his athletic, cultural, and historic significance, and tarnished his reputation; to the Committee on the Judiciary.

By Mr. MILLER of North Carolina (for himself, Mr. COBLE, Mr. WATT, Mr. CAPUANO, Mr. CONYERS, Mr. COOPER, Mr. DICKS, Mr. DOGGETT, Mr. GRIJALVA, Ms. JACKSON-LEE of Texas, Mr. MCDERMOTT, Mr. MCINTYRE, Ms. MILLENDER-MCDONALD, Mr. PRICE OF

North Carolina, Mr. PALLONE, Mr. BARROW, Mr. BUTTERFIELD, Mr. MARSHALL, Mr. ETHERIDGE, Mr. LEWIS of Georgia, Mr. WYNN, and Mr. CLYBURN):

H. Con. Res. 25. Concurrent resolution recognizing the contributions of Jibreel Khazan (Ezell Blair, Jr.), David Richmond, Joseph McNeil, and Franklin McCain, the "Greensboro Four", to the civil rights movement; to the Committee on Government Reform.

By Mr. ROGERS of Alabama (for himself, Mr. TURNER, Mr. BONNER, Mr. CRAMER, Mr. EHLERS, Mr. DAVIS of Alabama, Mr. ADERHOLT, Mr. BACHUS, Mr. BUTTERFIELD, Mr. EVERETT, Mr. MCDERMOTT, Mr. PAYNE, Mr. RANGEL, Ms. CORRINE BROWN of Florida, Mr. OWENS, Mr. DUNCAN, Mr. COX, Mr. CUNNINGHAM, Mr. SIMMONS, Mrs. MCCARTHY, Mr. MCCOTTER, Mr. CALVERT, Mr. BISHOP of Georgia, Mr. SCOTT of Georgia, Mr. FORTUÑO, and Mr. SCHWARZ of Michigan):

H. Con. Res. 26. Concurrent resolution honoring the Tuskegee Airmen for their bravery in fighting for our freedom in World War II, and for their contribution in creating an integrated United States Air Force; to the Committee on Armed Services.

By Ms. LINDA T. SANCHEZ of California (for herself, Mr. MICHAUD, and Mr. LYNCH):

H. Con. Res. 27. Concurrent resolution recognizing and honoring America's labor movement, supporting the designation of a National Labor History Month, and for other purposes; to the Committee on Education and the Workforce.

By Mr. LANTOS (for himself, Mr. HYDE, Ms. PELOSI, Mr. BLUNT, Mr. HOYER, Mr. CANTOR, Mr. TANCREDO, Mr. ACKERMAN, Ms. BERKLEY, Mr. BERMAN, Mr. BROWN of Ohio, Mr. BURTON of Indiana, Mr. CAPUANO, Mr. CARDIN, Mr. CARDOZA, Mr. CHABOT, Mr. CHANDLER, Mr. CROWLEY, Mrs. JO ANN DAVIS of Virginia, Mr. DENT, Mr. DICKS, Mr. EMANUEL, Mr. ENGEL, Mr. ETHERIDGE, Mr. FALCOMA VAEGA, Mr. FILNER, Mr. FITZPATRICK of Pennsylvania, Mr. GALLEGLY, Mr. GENE GREEN of Texas, Mr. GRIJALVA, Mr. HASTINGS of Florida, Mr. ISRAEL, Ms. KAPTUR, Mr. KIRK, Mr. LEACH, Mr. LEVIN, Mr. LEWIS of Georgia, Mrs. MALONEY, Ms. MCCOLLUM of Minnesota, Mr. MCCOTTER, Mr. MCDERMOTT, Mr. MCNUITY, Mr. MEEK of Florida, Mr. MENENDEZ, Mr. GEORGE MILLER of California, Mr. OWENS, Mr. PALLONE, Mr. PAYNE, Mr. PENCE, Mr. PITTS, Ms. ROS-LEHTINEN, Mr. ROTHMAN, Mr. ROYCE, Mr. SAXTON, Ms. SCHAKOWSKY, Mr. SCHIFF, Ms. SCHWARTZ of Pennsylvania, Mr. SERRANO, Mr. SHERMAN, Mr. SMITH of New Jersey, Mrs. TAUSCHER, Mr. TERRY, Mr. UDALL of New Mexico, Mr. VAN HOLLEN, Mr. VISLOSKY, Ms. WASSERMAN SCHULTZ, Mr. WAXMAN, Mr. WEINER, Mr. WELLER, Mr. WEXLER, Mr. WYNN, Mr. BURGESS, Mr. CALVERT, Mr. FRANKS of Arizona, Mr. HONDA, Ms. JACKSON-LEE of Texas, Mr. KING of New York, Mr. SCHWARZ of Michigan, and Ms. WATSON):

H. Res. 39. A resolution commending countries and organizations for marking the 60th anniversary of the liberation of Auschwitz and urging a strengthening of the fight against racism, intolerance, bigotry, prejudice, discrimination, and anti-Semitism; to

the Committee on International Relations. considered and agreed to.

By Mr. FORTENBERRY (for himself, Ms. WATSON, Mr. TERRY, Mr. KING of Iowa, Mrs. BONO, Ms. LEE, Mr. SCHIFF, Mr. MOORE of Kansas, Mr. SHERMAN, Mr. OSBORNE, Mr. HAYWORTH, and Mr. TOM DAVIS of Virginia):

H. Res. 40. A resolution honoring the career and philanthropic contributions of Johnny Carson; to the Committee on Government Reform.

By Mr. MCINTYRE (for himself and Mr. DUNCAN):

H. Res. 41. A resolution expressing the sense of the House of Representatives that a day should be established as "National Tartan Day" to recognize the outstanding achievements and contributions made by Scottish-Americans to the United States; to the Committee on Government Reform.

By Mrs. JO ANN DAVIS of Virginia (for herself, Mr. SMITH of New Jersey, Mr. BURTON of Indiana, Mr. KING of New York, Mr. MCCOTTER, Mr. BERMAN, and Mr. BLUMENAUER):

H. Res. 43. A resolution urging the European Council to continue to maintain its embargo on the sales of arms to the People's Republic of China; to the Committee on International Relations.

By Ms. KAPTUR:

H. Res. 44. A resolution supporting the establishment and full funding of a staff exchange program between the House of Representatives and the Parliament of Ukraine, the Verkhovna Rada, as soon as possible; to the Committee on International Relations.

By Mr. NUNES (for himself and Mr. THOMAS):

H. Res. 45. A resolution recognizing the 100th anniversary of the founding of the California League of Food Processors and congratulating the members and officers of the California League of Food Processors for its achievements; to the Committee on Government Reform.

By Mr. OSBORNE (for himself, Ms. MCCOLLUM of Minnesota, Mr. KELLER, and Mrs. DAVIS of California):

H. Res. 46. A resolution supporting the goals and ideals of National Mentoring Month; to the Committee on Education and the Workforce.

By Mr. PITTS:

H. Res. 47. A resolution urging a peaceful resolution of the conflict over Kashmir, and for other purposes; to the Committee on International Relations.

#### ADDITIONAL SPONSORS

Under clause 7 of rule XII, sponsors were added to public bills and resolutions as follows:

H.R. 11: Mr. MCINTYRE.

H.R. 13: Mr. COSTELLO, Mr. GRIJALVA, Mr. ETHERIDGE, Mr. PAYNE, Mr. MATHESON, Mr. OWENS, Mr. UDALL of New Mexico, Mr. OSBORNE, Mr. BERRY, Mr. TERRY, Ms. LORETTA SANCHEZ of California, Ms. HARMAN, Mr. TURNER, and Mr. CASE.

H.R. 16: Mr. MILLER of Florida.

H.R. 17: Mr. BARTLETT of Maryland, Mr. GENE GREEN of Texas, Mr. SANDERS, and Mr. SIMMONS.

H.R. 20: Mr. PRICE of North Carolina, Mr. MARSHALL, and Mr. GOODE.

H.R. 22: Mr. MURPHY, Mr. CLAY, Mr. FRANK of Massachusetts, Mr. MCNULTY, Mrs. MALONEY, Mr. RUSH, Mr. OWENS, Mr. TOWNS, Mr. VAN HOLLEN, and Mr. CUMMINGS.

H.R. 23: Mr. TANNER, Mr. KILDEE, Mr. FORD, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. MCDERMOTT, Mr. EHLERS, Mr. MCCOTTER, Mr. DELAHUNT, Mrs. MCCARTHY, Mr. ENGLISH of Pennsylvania, Ms. LEE, Mr. SCOTT of Georgia, Mr. FORTUÑO, and Mr. RUPPERSBERGER.

H.R. 25: Mr. MILLER of Florida, Mr. BILIRAKIS, and Mr. MCCAUL of Texas.

H.R. 27: Mr. NORWOOD and Mrs. MILLER of Michigan.

H.R. 29: Mr. GENE GREEN of Texas and Mr. BAKER.

H.R. 30: Mr. FILNER.

H.R. 32: Mr. SMITH of Washington, Mr. PENCE, Mr. SOUDER, Ms. VELÁZQUEZ, and Mr. CALVERT.

H.R. 36: Ms. HERSETH and Mr. SHIMKUS.

H.R. 37: Mr. PITTS, Mr. SCOTT of Georgia, Mr. GRAVES, Mr. PLATTS, Mr. SENSENBRENNER, Mrs. JO ANN DAVIS of Virginia, Mr. MCHUGH, Mr. FLAKE, Mrs. BLACKBURN, and Mr. BRADLEY of New Hampshire.

H.R. 41: Mrs. MUSGRAVE, Mr. MILLER of Florida, and Mr. GOODLATTE.

H.R. 63: Mr. JEFFERSON, Mr. DAVIS of Alabama, and Mr. HINCHEY.

H.R. 64: Mr. HOSTETTLER, Mr. PAUL, Mr. CANNON, Mr. CULBERSON, Mr. SODREL, Mr. RADANOVICH, Mr. MCCAUL of Texas, Mr. GOODE, Mr. GARRETT of New Jersey, Mr. GALLEGLY, Mr. RENZI, Mr. WALDEN of Oregon, Ms. HARRIS, Mr. SMITH of Texas, Mr. FORTUÑO, Mr. GILLMOR, Ms. FOXX, Mr. JOHNSON of Illinois, Mr. WICKER, Mr. KUHL of New York, Mr. BILIRAKIS, Mr. MORAN of Kansas, Ms. GINNY BROWN-WAITE of Florida, Mr. NUNES, Mr. WALSH, Mr. GILCREST, Mr. PITTS, Mr. PETERSON of Pennsylvania, and Mr. WESTMORELAND.

H.R. 68: Mr. PICKERING, Mr. GORDON, Mr. BRADY of Texas, Mr. COX, Mr. CALVERT, Mr. MOORE of Kansas, Mr. SERRANO, Mr. WELDON of Pennsylvania, Mr. BARTLETT of Maryland, Mr. EHLERS, Mr. WICKER, Mr. SIMPSON, Mr. CRAMER, Mr. TAYLOR of Mississippi, Mr. BOEHLERT, Ms. LORETTA SANCHEZ of California, Mr. SPRATT, Ms. CORRINE BROWN of Florida, Mr. HYDE, Mr. BOYD, Mr. GOODE, Mr. TANCREDO, Mr. HOYER, Mr. MCCOTTER, Mr. GIBBONS, Mr. ORTIZ, Mr. WOLF, Mr. HASTINGS of Florida, Mr. RUPPERSBERGER, Mrs. LOWEY, Mr. MCCAUL of Texas, Mr. BERMAN, Mr. GERLACH, Mr. KUCINICH, Mr. BACHUS, Mr. SHAYS, Mr. SAM JOHNSON of Texas, Mrs. JO ANN DAVIS of Virginia, and Mr. BLUNT.

H.R. 72: Mr. AKIN, Mr. RYUN of Kansas, Mr. GOODE, and Mr. GARRETT of New Jersey.

H.R. 98: Mrs. MYRICK, Mr. MCCAUL of Texas, and Mr. BILIRAKIS.

H.R. 99: Mr. POMBO, Mr. COSTA, and Mr. CARDOZA.

H.R. 112: Mr. TOWNS, Ms. CARSON, Mr. MCDERMOTT, and Mr. DAVIS of Illinois.

H.R. 114: Mrs. DAVIS of California, Mr. OWENS, Mr. TOWNS, Mr. MCGOVERN, Ms. BALDWIN, Mr. ISRAEL, Mr. STRICKLAND, Mr. ETHERIDGE, Mr. RAHALL, Mr. MCDERMOTT, Mr. LANTOS, Mrs. MALONEY, Mr. WEINER, Mr. CONYERS, Mr. FORD, Mr. SCHIFF, Mr. MICHAUD, Mr. BROWN of Ohio, Mr. HINCHEY, Mr. FRANK of Massachusetts, Mr. CHANDLER, Mr. KUCINICH, Mr. HOLDEN, Mr. GORDON, Mr. OBERSTAR, Ms. LEE, Mr. FILNER, Mrs. CHRISTENSEN, Ms. ESHOO, Mr. SANDERS, Mr. DOGGETT, Mr. AL GREEN of Texas, Mr.

CLEAVER, Mr. SCOTT of Virginia, Mr. MENENDEZ, Mr. SERRANO, Mr. PALLONE, Ms. WATSON, Mr. CAPUANO, Ms. LINDA T. SANCHEZ of California, Mr. MCNULTY, and Mr. LANGEVIN.

H.R. 132: Mr. GARRETT of New Jersey, Mr. KENNEDY of Minnesota, and Mr. HEFLEY.

H.R. 133: Mr. MCHUGH, Mr. BISHOP of Georgia, and Mr. FORTUÑO.

H.R. 135: Mr. BEAUPREZ and Mr. RENZI.

H.R. 136: Mr. WICKER and Mrs. CUBIN.

H.R. 139: Mr. GEORGE MILLER of California, Ms. CARSON, Ms. MILLENDER-MCDONALD, Mr. ACKERMAN, and Mr. BERRY.

H.R. 179: Mr. DUNCAN.

H.R. 180: Mr. DUNCAN.

H.R. 181: Mr. MILLER of Florida and Mr. HYDE.

H.R. 187: Mr. PETERSON of Minnesota, Ms. HERSETH, and Ms. HOOLEY.

H.R. 219: Mr. CHABOT.

H.R. 239: Mr. MCHENRY and Mr. AKIN.

H.R. 278: Mr. LINCOLN DIAZ-BALART of Florida, Mr. BRADLEY of New Hampshire, Mr. DUNCAN, Mrs. CUBIN, and Mr. NORWOOD.

H.R. 284: Ms. LEE, Mr. GRIJALVA, and Mr. FARR.

H.R. 285: Mr. THOMPSON of Mississippi.

H.R. 289: Mr. SHERMAN, Mrs. TAUSCHER, Mr. LANTOS, Ms. SOLIS, Mr. BERMAN, Ms. ESHOO, Mr. DOOLITTLE, Ms. MILLENDER-MCDONALD, Mr. CARDOZA, Mr. ROHRBACHER, Mr. SCHIFF, Ms. MCKINNEY, Ms. LINDA T. SANCHEZ of California, Mr. CALVERT, and Ms. WATSON.

H.R. 292: Mr. ENGLISH of Pennsylvania, Mr. CANTOR, Mr. OSBORNE, Mr. BILIRAKIS, Mr. EVERETT, Mr. BISHOP of Utah, Mrs. CAPITO, Mr. HERGER, Mrs. CHRISTENSEN, Mr. CROWLEY, Mr. CUELLAR, Mr. DAVIS of Tennessee, Ms. DELAURO, Mr. EDWARDS, Mr. EMANUEL, Mrs. EMERSON, Mr. FITZPATRICK of Pennsylvania, Mr. FOLEY, Mr. FORD, Mr. AL GREEN of Texas, Mr. HALL, Mr. HASTINGS of Washington, Ms. SLAUGHTER, Mr. ISRAEL, Mr. JACKSON of Illinois, Ms. JACKSON-LEE of Texas, Mr. KOLBE, Mr. LAHOOD, Mr. LYNCH, Mr. MATHESON, Mr. SALAZAR, Ms. MCCOLLUM of Minnesota, Mr. MCINTYRE, Mr. MEEHAN, Mr. MORAN of Virginia, Mr. BARROW, Mr. PAUL, Mr. POMEROY, Ms. ROS-LEHTINEN, Mr. RUPPERSBERGER, Mr. MCCAUL of Texas, Mr. NUNES, Mr. SCHIFF, Mr. SHERMAN, Mr. STEARNS, Mr. STRICKLAND, Mr. VAN HOLLEN, Mrs. WILSON of New Mexico, Ms. PELOSI, Mr. WEINER, Mr. SANDERS, Mr. WEXLER, Mrs. JOHNSON of Connecticut, Mr. GOODE, Mr. ACKERMAN, Mr. RANGEL, Mr. FOSSELLA, Ms. GINNY BROWN-WAITE of Florida, Ms. CARSON, Ms. KILPATRICK of Michigan, Mr. UDALL of New Mexico, Mr. CRAMER, Mr. BISHOP of Georgia, Ms. ZOE LOFGREN of California, Mr. OWNES, Mr. JOHNSON of Illinois, Mr. GRIJALVA, Mr. KENNEDY of Rhode Island, Ms. WATSON, Mr. MICHAUD, Mr. KUCINICH, Mr. HONDA, Mrs. BONO, Mr. RADANOVICH, Mr. BARTLETT of Maryland, Mr. FORTUÑO, and Mr. BOOZMAN.

H.J. Res. 3: Mr. COLE of Oklahoma.

H.J. Res. 6: Mr. OTTER.

H. Con. Res. 16: Mr. ISSA, Mr. BARTLETT of Maryland, Mr. SMITH of New Jersey, Mr. LEVIN, Mr. GALLEGLY, and Mr. CARDIN.

H. Con. Res. 19: Mr. MARSHALL, Mr. MCCOTTER, Mr. ROGERS of Michigan, Mr. WOLF, and Mr. CALVERT.

H. Res. 14: Mr. GARRETT of New Jersey, Ms. HART, and Mr. TURNER.

## EXTENSIONS OF REMARKS

CONGRATULATING BOY SCOUT  
TROOP 733

## HON. MELISSA A. HART

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. HART. Mr. Speaker, I would like to take this opportunity to congratulate Boy Scout Troop 733 of New Wilmington, Pennsylvania on its 75th anniversary. For the last 75 years, Troop 733 has provided invaluable direction for boys of all ages, turning them into fine young men and leaders within their communities.

To honor this special occasion, a dinner will be held at 6 p.m. on February 12, 2005, at the New Wilmington Presbyterian Church in New Wilmington, Pennsylvania. Following the dinner will be a presentation on the history of Troop 733, presided over by former Scoutmaster Dr. Jack Reed, Troop Committee Chairman Steve Kulik and current Scoutmaster Michael Banko.

I ask my colleagues in the United States House of Representatives to join me in honoring Boy Scout Troop 733 of New Wilmington, Pennsylvania, as they celebrate their 75th year. It is an honor to represent the Fourth Congressional District of Pennsylvania and a pleasure to salute organizations such as Troop 733 who provides such valuable services to the community.

RECOGNIZING LOREN BEWICK FOR  
ACHIEVING THE RANK OF EAGLE  
SCOUT

## HON. SAM GRAVES

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. GRAVES. Mr. Speaker, I proudly pause to recognize Loren Bewick of Kansas City, Missouri, a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 271, and in earning the most prestigious award of Eagle Scout. Loren will attain the rank of Eagle Scout on Saturday, January 29, 2005 at Gashland United Methodist Church in Kansas City.

Loren has been very active with his troop, participating in many scout activities. Over the many years Loren has been involved with scouting, he has not only earned numerous merit badges, but the respect of his family, peers, and community.

Mr. Speaker, I proudly ask you to join me in commending Loren Bewick for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

REINTRODUCTION OF THE FLAG  
PROTECTION AMENDMENT

## HON. RANDY "DUKE" CUNNINGHAM

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. CUNNINGHAM. Mr. Speaker, I rise today to reintroduce legislation which would amend the Constitution to prevent desecration of the American flag. This measure is identical to H.J. Res. 4, which I sponsored in the last session of Congress, and language adopted by the House five times. This amendment is necessary to restore protections for the symbol of our Nation that the Supreme Court wiped away in its 1989 ruling on Texas v. Johnson.

In that fateful 5-4 ruling, the Court cast aside longstanding national laws and 48 State laws recognizing the flag's special status and honoring its place in American society—ruling that its desecration is protected under the First Amendment. For those who see our flag as a revered symbol of freedom and the great sacrifices that were made to sustain it at home and abroad, that decision was a horrible affront—and the call to action was immediate.

Inspired to preserve our national trademark and unalloyed symbol of unity, Congress quickly moved to pass a law restoring flag protections. But in its 5-4 ruling on United States v. Eichman in 1990, the Supreme Court once again found that flag protections were inconsistent with free expression rights accorded under the First Amendment. That ruling made it clear that restoration of flag protections would require a Constitutional Amendment.

Since that ruling, the House has five times passed a Flag Protection Constitutional Amendment with well over the two-thirds majority required. The Senate has also acted, failing to achieve the two-thirds votes necessary to move the amendment forward to the States for ratification by a mere handful of votes. Since that time, our Nation has endured some of its most difficult challenges and we have been reminded once again how important the flag is in unifying our Nation, demonstrating our resolve and honoring those who have sacrificed to protect the lives and liberties of the American people.

Each color on the flag, each star and each stripe evokes emotion in me, and together they stand as a symbol of everything I believed in about this country when I fought to defend it. When I heard that some in my country were opposing my military's involvement in Vietnam, that flag reminded me of our tolerance for differences and our endurance through unity. It was a steady symbol of the liberties we enjoy—a way of life that should be protected for future generations and defended for others who aspire to it. From the soldier deployed or detained abroad to the policemen and firefighters protecting citizens in commu-

nities, it has stood as a symbol of the country we love, the reason we serve and most important, the sacrifices that have been made.

There have been several major incidents of flag burning since the Court ruling in 1990. These incidents tear at me, and represent a direct attack on all I hold dear about this country. The Constitution was not designed to protect actions which jeopardize others' rights, and the government has long acted to restrict speech and conduct that could cause harm to others. Those who want to express their anger against this country have options that don't involve destroying the sacred symbol that belongs to all citizens.

At a time when we are faced with increasing youth violence and cultural breakdown, restoring our most recognized sign of unity would be a positive step in the right direction—providing a steady reminder that living free comes with responsibility to respect others. Since 9-11, the flag has come to represent even more for all Americans and a reminder of those who were lost protecting us. Allowing its desecration is an insult to all those who perished.

Over 75 percent of Americans consistently agree: The time to restore protections for our flag is long overdue. I ask my colleagues to join me in support of this Constitutional Amendment, and to move it back to the American people for speedy ratification.

HONORING WILLIAM C. PORTMAN  
II AS A GREAT LIVING CIN-  
CINNATIAN

## HON. ROB PORTMAN

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. PORTMAN. Mr. Speaker, I rise today to honor William C. Portman II, my father, who will be formally honored on February 24, 2005 as a Great Living Cincinnatian by the Greater Cincinnati Chamber of Commerce. Recipients of this prestigious annual honor are chosen on the basis of professional achievement; leadership; vision; and community service. Past honorees include such Greater Cincinnati leaders as Neil Armstrong, Albert Sabin and Charles Scripps.

Although my father has always been an extraordinary role model for me, he has also been a role model for so many others in our community. Throughout his lifetime, he has led, trained and motivated people with integrity and by example.

Dad was born in the Pleasant Ridge neighborhood of Cincinnati, and graduated from Walnut Hills High School in 1941. He received a bachelor's degree in chemistry from Dartmouth College in 1946, after interrupting his studies to serve as a lieutenant in World War II. After the war, he went on to earn an M.B.A. from Dartmouth's Amos Tuck School of Business Administration in 1947.

● This "bullet" symbol identifies statements or insertions which are not spoken by a Member of the Senate on the floor.

Matter set in this typeface indicates words inserted or appended, rather than spoken, by a Member of the House on the floor.

EXTENSIONS OF REMARKS  
 CONGRATULATING HISTORY DAY  
 SCHOLARS

He began his career in Cincinnati with Procter & Gamble's chemical division, and then joined the Clark Equipment Company as sales manager. He enjoyed the material handling business, and in 1960, he decided to strike out on his own and start his own business. Along with my late mother, Joan, as bookkeeper, the Portman Equipment Company began modestly, with two salespeople and two mechanics. The company was started with borrowed funds, and it took a few years to turn a profit.

Today, the company employs over 400 people, handles multiple lines and services, and is one of the largest material handling distributors in the United States. Dad would tell you that's because he hired outstanding people, which is true, but it is also because he is a good leader and a hardworking entrepreneur.

He was the first equipment dealer in the country to recognize the importance of operator safety and mechanic education. In 1972, Dad initiated a training operation, now called the "Learning Center," which offers twenty industry courses, has instructed over 80,000 students worldwide, and is the largest regional training site for Caterpillar and Mitsubishi forklifts. Portman Equipment Company, now run by my brother, William C. "Wym" Portman III, is now one of the country's largest Cat Lift Truck distributors, and was listed as one of Cincinnati's top 100 privately held firms twelve times.

Dad always recognized the importance of giving back through community service. In 1975, he became the first small businessperson to chair the Greater Cincinnati United Way campaign. He was the first chair to visit all 105 agencies that received United Way funding, and fundraising set a new record. He has served on the boards of United Way; Community Chest & Council; the Greater Cincinnati Chamber of Commerce; and the Greater Cincinnati Foundation. He has held leadership positions with the Cincinnati Business Committee; the Federal Reserve Bank of Cleveland's Small Business Advisory Council; the Hamilton County Regional Airport Authority; and chaired the Chamber's first Leadership Cincinnati class, which is one of the country's most prestigious leadership development programs.

In all his business and community endeavors, he was strongly supported by my mother, Joan, who herself was an accomplished civic leader. Among her accomplishments, she was named a Cincinnati Enquirer Woman of the Year in 1979, and was the recipient of the Jacob E. Davis Volunteer of the Year Award of the Greater Cincinnati Foundation.

Our family, including my wife, Jane; brother, Wym; sister-in-law, Jan; sister, Ginna; brother-in-law Allan; and Dad's nine grandchildren; are proud of all of Dad's accomplishments, and congratulate him on being named a Great Living Cincinnati.

HON. GEORGE MILLER

OF CALIFORNIA  
 IN THE HOUSE OF REPRESENTATIVES  
 Tuesday, January 25, 2005

Mr. GEORGE MILLER of California. Mr. Speaker, the nation was relieved that on January 7, Edgar Ray Killen was arraigned for the 1964 murder of three civil rights martyrs—Andrew Goodman, Michael Schwerner, and James Chaney. The brutal murders of these three men, who were registering African-American voters in Mississippi during the 1964 Freedom Summer campaign, helped to galvanize the civil rights movement in the nation and centuries of legal and de facto mistreatment of our fellow citizens.

In 1967, Killen was one of several men charged with violating the advocates' civil rights, but an all-white jury failed to convict Killen and only lightly sentenced 7 of the men involved. Prosecution in connection with the 1964 killings lay dormant for 40 years and would have continued to do so had Sarah Siegel, Allison Nichols, and Brittany Saltiel, students at Chicago's Stevenson High School, not prompted a reopening of the case.

Mr. Speaker, these young women chose the 1964 Goodman-Schwerner-Chaney case as the subject of their project for the National History Day competition last year. As many of our colleagues know, NHD programs target over half a million students throughout this country, promoting the teaching and study of American history. Entries to its yearly contest are chosen at the school, city and state level and consist of presentations of topics in American history based on themes developed by NHD. Students may prepare research papers, storyboards, video documentaries or performances on their subject.

The reopening of this long-dormant civil rights case demonstrates the NHD's dramatic impact on American historical literacy, and illustrates better than any other development the impact of the study of history on student understanding of and ability to affect world events. Through the creation and promotion of dynamic, participation-driven programs, NHD has changed the way that teachers present American history. Students who engage in NHD programs enjoy a boost in historical literacy and interest in matters of key historical interest.

Mr. Speaker, I am also very pleased that the Congress recently authorized federal support for the National History Day program. Under P.L. 108-474, the Secretary of Education may award grants to the NHD program, and we are very hopeful that he will do so. I know that we are joined in that wish by thousands of administrators, teachers, students and historians around the country who share our pride in NHD and in the work of these, and many other talented young students. With the added support of federal funding, NHD will be able to expand its commendable work of promoting historical literacy in our nation's schools.

I urge my colleagues to join me in congratulating Sarah, Allison and Brittany for their work in publicizing the Goodman-Schwerner-

Chaney case. Their research has not only improved our understanding of history; it has helped make history.

THE LIBERATION OF NAVASSA  
 AND DESECHEO ISLANDS BEGINS  
 ANEW

HON. NICK J. RAHALL II

OF WEST VIRGINIA  
 IN THE HOUSE OF REPRESENTATIVES  
 Tuesday, January 25, 2005

Mr. RAHALL. Mr. Speaker, regardless of the fact that the Federal Government holds land in trust for the American people, sadly it appears that what the people own, the people may not necessarily ever get to use.

Last year, I informed this House of the case of two tiny islands in the western Caribbean. It is a story worth repeating.

Navassa and Desecheo islands have interesting histories, but I doubt most Americans even know they exist, let alone that the islands are, in fact, part of our very own country.

The story of Navassa Island is a classic tale of American capitalism. It came to be part of America in the late 1800's through the mining and sale of petrified bird guano, yes, guano, as fertilizer. It is also the site of one of our Nation's early, ugly labor disputes. Over time, guano went out of fashion, but the outpost served a new purpose for 80 years, as a light source to guide ships through the islands of the Caribbean. In 1996, with the advent of new technologies, the lighthouse went dark. The property, however, remained part of the U.S.

Eventually that island and Desecheo Island, a former military training range, were incorporated into the National Wildlife Refuge system. The designation rightfully recognizes the unique qualities of the two islands, which are rich in uncommon plant and animal life. But, in turn, it has also led to their being essentially fenced off from the people who own them, the American public. For in fact, today, the Fish and Wildlife Service bars legal access to these two islands apparently under any circumstance.

That might be the end of the story, were it not for a group of Ham radio operators, who, after having been granted special use access to these public lands for 20 years, were suddenly denied permission to visit the islands to broadcast.

Indeed, for no sensible reason, the Fish and Wildlife Service, the same agency that had been granting access to these radio operators, arbitrarily reversed course and denied permits for a non-controversial recreational activity that had been approved for two decades of responsible and uneventful public use.

Not only did the agency cut off these broadcasters, it did so even after they agreed to assume all liability, to submit to any regulation or permit condition, and even to pay all administrative, management and travel costs for the Federal agency to remove all financial and logistical hurdles.

It has also come to my attention recently that Ham radio operators have also been denied access to the Farallon National Wildlife



Refuge located off the California coast 28 miles from San Francisco, even though this refuge allows access by special use permits. Moreover, there are eight broadcast antennae already on one of the islands that provide radio communications and the transmission of weather and seismic information to the mainland.

This is an instance of outrageous administrative arrogance to deny permits for a recreational use that has been shown to be harmless to fish and wildlife. Public recreation at our National Wildlife Refuges is as much a part of the history of Refuge System as the critters themselves.

The Secretary of the Interior has been given congressional authority to grant special use permits for just such circumstances, when a public use is not incompatible with the purpose of the refuge. Yet, for some reason that escapes me, this Secretary will not budge. In the case of these two islands, the Secretary's discretionary powers amount to guano.

Such hubris cannot be allowed to stand unchallenged. Along with my colleague, the chairman of the Resources Committee, RICHARD POMBO, I am introducing today legislation to address this deplorable situation and to restore the public's right of access to its Federal public lands. The liberation of Navassa and Desecheo Islands begins today.

This legislation would accomplish two main goals. First, it would require the Fish and Wildlife Service to provide public access, use of, and recreational opportunities to resolve this particular dispute. Second, the legislation would require the Service to establish at least one period of time each year for public access to each refuge.

Of great importance to me, language authorizing the Service to specify use periods and to attach reasonable permit restrictions in order to protect resources and public safety should provide adequate flexibility to balance the competing interests of resource protection and public recreation.

Another benefit of this legislation will be to help harmonize existing use policies at these refuges with three other remote refuges in the Pacific, Baker Island, Johnson Island and Jarvis Island. These three refuges, all accessible by way of special use permits, show plainly that controlled public recreational access is possible even at extremely remote and fragile refuges.

In fact, the ham radio operators were successful in securing a permit to visit Baker Island as recently as 2002. In fairness, the same access should be provided to Navassa Island and Desecheo.

I am fully aware of the Service's need to balance public access with the Refuge System's overall "wildlife first" mission.

The Service cannot, however, be allowed to selectively choose to implement those parts of its authority it favors but ignore those requirements to provide for public recreation which are clearly stated in existing law.

I urge members to support this important legislation.

CONGRATULATING RAMSEY COUNTY COMMISSIONER SUSAN HAIGH AS THE NEW EXECUTIVE DIRECTOR OF TWIN CITIES HABITAT FOR HUMANITY

**HON. BETTY McCOLLUM**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. McCOLLUM of Minnesota. Mr. Speaker, I rise today to congratulate Ramsey County Commissioner Susan Haigh on being named the new Executive Director of Twin Cities Habitat for Humanity. Ms. Haigh will assume this new position after she leaves her seat on the County Board on February 1st.

For the past ten years, Commissioner Haigh served on the Ramsey County Board, championing affordable housing and improving the quality of life for the families of Ramsey County. Currently she chairs the Board's Human Services and Workforce Solutions Committee where she has advocated for families throughout Ramsey County. Before serving in her elected office, Haigh worked in the Ramsey County Attorney's Office, serving as chief legal counsel to the County Board, chief deputy prosecutor and managing attorney.

Throughout her years of service, Commissioner Haigh has put the families of Ramsey County first. As county commissioner, Ms. Haigh led the creation of the Housing Endowment Fund, a \$5 million incentive program to spur construction of affordable rental housing. This kind of valuable experience will help Twin Cities Habitat address the increasing challenges of affordable housing development.

Commissioner Haigh brings fresh vision and wisdom of experience to Habitat for Humanity. I have had the privilege of working with her, and I know that she is deeply committed to affordable housing issues. Ms. Haigh believes in Habitat's mission of helping to build strong homes and strong families.

Over the years, Twin Cities Habitat for Humanity has helped nearly 600 families become owners of quality, affordable housing. I am confident that Ms. Haigh will continue this record of success.

It has been a privilege to work with Sue, and I wish her the best of luck on her new position.

RECOGNIZING VICTOR O. WOY

**HON. BILL SHUSTER**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. SHUSTER. Mr. Speaker, I rise today to recognize Victor O. Woy for his 32 years of committed service to the Pennsylvania Turnpike Commission. His presence with the Commission will be sorely missed.

A lifelong resident of Everett, PA, Victor began his journey through the Pennsylvania Turnpike Commission as a clerk. After proving himself as a capable worker and quietly earning recognition for his incomparable performance on the job, Mr. Woy's distinguishing loyalty was acknowledged as he became a Con-

struction Manager. Working tirelessly to overcome the obstacles of having to learn and master continually changing technology, Victor flourished in this position, where he remained until December 9, 2004, and was awarded the Senior Inspector-in-Charge of the Year award in 1999.

To the enjoyment of local citizens, Mr. Woy's spirit and dedication has translated into every aspect of his life. He remains actively involved with his church and various projects in and around Everett, as well as spending time with his wife, five children and five grandchildren. His uncompromising sense of duty to the community in which he lives has been a source of inspiration.

In the 32 years that Mr. Woy has had a significant hand in the operations, the Turnpike Commission has become a more efficient organization, making a strong impact on the State. He has demonstrated an unyielding enthusiasm and care for the Commission which he has served. For his incomparable generosity, service to the Pennsylvania Turnpike Commission, and unabated commitment to excellence, Victor O. Woy deserves the highest recognition. He has left behind a legacy as an outstanding manager, incorporating leadership skills, innovative solutions to problems, and an efficient work ethic.

As a pillar of strength within his community of Everett, Mr. Woy has been a role model and leader who is admired by many. His contributions will not go unnoticed by the business for which he worked nor the community in which he lives. I would like to congratulate Mr. Woy on his accomplishments, and I wish him the best of luck in his retirement.

TRIBUTE TO WALTER W. PORTER, JR.

**HON. BILL PASCRELL, JR.**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. PASCRELL. Mr. Speaker, I would like to call to your attention the life and work of a man who I am proud to represent in Congress and prouder still to call a friend, Walter W. Porter, Jr. I have worked with Walter closely over the years and can say without reservation Mr. Speaker, that you would be hard pressed to find an individual more committed to improving the lives of those in his community than Walter Porter.

A life-long resident of my hometown, Paterson, New Jersey, Walter Porter has had an extensive career in public service. Matriculating from the Paterson Public School System, Walter met and married his wife Mildred shortly after graduating from Eastside High School. Walter Porter's life has long been intertwined with public service. His selfless devotion to others began when he entered into the Army to fight in World War II. As an Infantry Combat Officer, Walter earned a Bronze Star, Combat Infantry Badge and Purple Heart for his heroic actions.

Upon returning from the frontlines of the Battle of the Bulge, Walter joined the Paterson Police Department. It was during his tenure as a motorcycle officer that Walter came to be

known around town as a "straight shooter and a man of the people." The knowledge and experiences Walter gained on the streets of Paterson laid the foundation for the many successful years of public service ahead.

Remaining in the law enforcement sector, Walter transferred to the Passaic County Prosecutor's Office where he rose to the rank of Captain. After a long and successful tenure with the Prosecutor's Office, Walter retired in 1979. However, he would not rest on his laurels. The year following his retirement, Walter ran for a seat on the Passaic County Board of Chosen Freeholders.

After a successful bid for Freeholder, Walter began to work diligently on behalf of the people of Passaic County. Throughout his tenure on the Board of Chosen Freeholders Walter Porter has been a steady supporter of the law enforcement community, veterans groups and the senior citizen community of Passaic County.

Chosen by his colleagues on the Freeholder Board, Walter has served four one-year terms as Freeholder Director. Additionally, he has served on each of the committees within the Freeholder Board. His professional demeanor and commitment to good government earned Walter the moniker, "Dean of the Board of Freeholders."

Walter's tireless devotion to serving the people of Passaic County extends far beyond his life as a public official. He is a co-founder of the Boys & Girls Club of Paterson, a Life Member of Elks Lodge #60 and a member of several veterans' organizations.

His continued support of the law enforcement community has earned Walter many accolades from various groups. The Paterson Police Benevolent Association presented Mr. Porter, a past president of the association, the Lifetime Silver PBA Card. Additionally he is an Honorary Chief of the Passaic County Chiefs Association.

Walter Porter will be deeply missed on the Passaic County Board of Chosen Freeholders. His legacy of integrity, devotion and commitment to his community will carry on in all of the wonderful accomplishments he saw come to fruition during his tenure in public service.

Mr. Speaker, the job of a United States Congressman involves so much that is rewarding, yet nothing compares to recognizing the extraordinary efforts of public servants like Walter Porter. I ask that you join our colleagues, Walter's family and friends, a grateful County of Passaic, New Jersey and me in recognizing Walter W. Porter, Jr. for his long history of leadership and community service.

IN MEMORY OF JACK ROSENBERG

**HON. GWEN MOORE**

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. MOORE of Wisconsin. Mr. Speaker, I rise today to recognize the lifelong accomplishments of Jack Rosenberg. Mr. Rosenberg died January 11, 2005, at the age of 84.

A graduate of Milwaukee's Riverside High School, Jack Rosenberg went on to serve in the armed forces in WWII before settling into

a long and successful business career. He led several corporate entities, and retired in 1995 after overseeing the national franchise of TeleCheck for over 18 years.

Throughout his life Jack maintained a strong commitment to improving life in the City of Milwaukee. He had a great variety of interests and he never hesitated to offer hands-on leadership when needed. His concern for the needs of low income families is evident in his work with the COA Youth and Family Center. He received the Grand Avenue Leadership Award in recognition of his efforts to provide work opportunities and cultural experiences for people with disabilities. Several noted small businesses benefited from a loan fund he endowed with the Wisconsin Women's Business Initiative Corporation.

His financial contributions to productive non-profit organizations working in the areas of arts, civil liberties, entrepreneurship, and education are too numerous to list.

It saddens me to note the passing of such a committed and distinguished individual. I am pleased to have this opportunity to recognize Jack for these profound contributions to so many individuals, as well as the entire Milwaukee community.

CONGRATULATING THE ST. LUKE  
A.M.E. ZION CHURCH

**HON. MELISSA A. HART**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. HART. Mr. Speaker, I would like to take this opportunity to congratulate the St. Luke A.M.E. Zion Church of Lawrence County, Pennsylvania on its 160th anniversary.

This past December the church celebrated the anniversary of its foundation in 1844 and stands as the oldest African American church in Lawrence County. St. Luke's is a source of inspiration and symbol of strength for all its members and the Lawrence County community as a whole. In order to mark the special occasion Reverend Kevin Lee, assistant pastor of the Second Baptist Church of New Brighton, spoke at the 11 a.m., Sunday worship. Reverend Robert Lewis Sr., former pastor of St. Luke's and current pastor of St. James of Massillon, Ohio, spoke following a 4 p.m. catered dinner.

I ask my colleagues in the United States House of Representatives to join me in honoring the congregation of St. Luke A.M.E. Zion Church in Lawrence County, Pennsylvania. It is an honor to represent the Fourth Congressional District of Pennsylvania and a pleasure to salute an enduring institution like St. Luke's.

RECOGNIZING RYAN GARY FRAZER  
FOR ACHIEVING THE RANK  
OF EAGLE SCOUT

**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. GRAVES. Mr. Speaker, I proudly pause to recognize Ryan Gary Frazer, a very special

young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 45, and in earning the most prestigious award of Eagle Scout. Ryan is currently a senior at Central High School in Saint Joseph, Missouri, and is the son of Gary and Sandy Frazer.

Ryan began his scouting career as a Tiger Cub Scout before advancing to Webelo Scout. After completing Cub Scouts, Ryan rose through the ranks of the Boy Scouts, achieving the ranks of Tenderfoot, Second Class Scout, First Class Scout, Star Scout, Life Scout, and now Eagle Scout. Ryan served his troop in numerous leadership positions, including Librarian, Historian, Scribe, and Patrol Leader. Along the way, Ryan earned 24 merit badges and several awards including the Arrow of Light Award and the 50 Miler Award on three separate occasions for Adventure Trips to Wyoming, Mississippi, and Philmont Scout Ranch in New Mexico. Ryan is also a member of the Tribe of Mic-O-Say, where he holds the name "Ice Badger."

For his Eagle Scout project, Ryan led a team of volunteers that renovated the children's playground area at Ashland United Methodist Church in Saint Joseph. The playground area is an integral part of Church life, as it sits in the center of the Ashland United Methodist's courtyard; the playground is used by children attending numerous church classes and activities. Ryan and his team spent over 100 hours completing this project.

Mr. Speaker, I proudly ask you to join me in commending Ryan Gary Frazer for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

FILIPINO VETERANS' EQUITY ACT  
INTRODUCTION

**HON. RANDY "DUKE" CUNNINGHAM**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. CUNNINGHAM. Mr. Speaker, I rise to introduce the Filipino Veterans Equity Act, bipartisan legislation which would grant full recognition of the service and sacrifices of a key group of veterans and return to them the benefits promised to them by the U.S. government.

On July 26, 1941, President Roosevelt issued a military order, calling members of the Philippine Commonwealth Army into the service of the United States Forces of the Far East, under the command of then Lieutenant General Douglas MacArthur.

From 1941 to 1945, over 100,000 Filipinos of the Philippine Commonwealth Army fought alongside the allies to reclaim the Philippine Islands from Japan. A second group of Filipino veterans, the New Philippine Scouts (or "Special Philippine Scouts") enlisted under U.S. Armed Forces command after October 6, 1945. Regrettably, instead of fulfilling promises made and providing equal benefits in return for their service, Congress enacted the Rescission Act of 1946. The Rescission Act limited Filipino veterans' eligibility for service-connected disability pensions, death benefits, and

other benefits provided to U.S. Armed Forces veterans.

Correcting this inequity is long overdue. There are less than 50,000 survivors of the total estimated 300,000 Filipino veterans who served during World War II. Approximately 20,000 of these survivors are not receiving the full benefits they earned. By 2010, the VA estimates there will only be a total of 20,000 World War II Filipino veterans in all categories. I urge my colleagues to join me in moving this legislation forward in the 109th Congress, and working with me to provide these deserving veterans the benefits they deserve.

HONORING DONALD A. SPENCER,  
SR. AS A GREAT LIVING CIN-  
CINNATIAN

**HON. ROB PORTMAN**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. PORTMAN. Mr. Speaker, I rise today to honor Donald A. Spencer, Sr., an educator, real estate broker, community activist, musician and composer, who will be formally honored as a Great Living Cincinnatian on February 24, 2005 by the Greater Cincinnati Chamber of Commerce. Recipients of this prestigious annual award are chosen on the basis of professional achievement; leadership; vision; and community service. Past honorees have included Neil Armstrong; Dr. Albert Sabin and Charles Scripps—and Mr. Spencer's energetic wife of 64 years, Marian, a former vice mayor of Cincinnati and longtime community activist. In fact, Mr. Spencer is the first recipient of the award to be married to a Great Living Cincinnatian.

Born in Cincinnati, Mr. Spencer graduated from Walnut Hills High School and earned bachelor's and master's degrees from the University of Cincinnati before embarking upon an eighteen year teaching career at Douglas Elementary and Stowe and Bloom Junior High Schools.

He enjoyed teaching, but became interested in selling real estate in 1944 after he and Marian purchased their first home. He opened a real estate office while he continued teaching for six years. Eventually, Donald A. Spencer and Associates grew to 23 employees in two offices, and flourished for thirty years. In 1986, Mr. Spencer was the first African American member of the Cincinnati Board of Realtors, and served on its statewide legislative committee. Later, he was named President of the Cincinnati Association of Real Estate Brokers, and was active with the National Association of Real Estate Brokers.

Mr. Spencer has remained active in education. He co-chaired the Cincinnati Public Schools' successful 2001 school levy campaign, and in 2003, he co-chaired the Cincinnati Active in the Support of Education, which helped pass a \$485 million school levy to build 35 new schools and renovate the remaining ones.

A lifetime member of the NAACP, Mr. Spencer has also served on the boards of Ohio University; Family Housing Developers; Friends of Cincinnati Parks; Walnut Hills High

School Foundation; and Ohio Valley Goodwill. Among his many awards are the Ohio University Board of Trustees' Founders Citation and the Cincinnati Charter Committee's Charles P. Taft Civic Gumption Award.

The Spencers have two sons and two grandsons.

All of us in Cincinnati congratulate Donald Spencer on being named a Great Living Cincinnatian.

HONORING JUDY HART, SUPER-  
INTENDENT OF THE ROSIE THE  
RIVETER/WORLD WAR II HOME  
FRONT NATIONAL HISTORICAL  
PARK UPON HER RETIREMENT

**HON. GEORGE MILLER**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. GEORGE MILLER of California. Mr. Speaker, I rise today to invite my colleagues to recognize Judy Hart who is retiring after a twenty-seven year career with the National Park Service.

Judy Hart has served as the first superintendent of the Rosie the Riveter/World War II Home Front National Historical Park in Richmond, California. My legislation creating the new national park was signed into law by President Clinton on October 24, 2000, and Ms. Hart began as Superintendent on January 15, 2001.

Prior to becoming Superintendent, Judy coordinated the study for the new park. She has devoted the last four years of her career to laying the foundation for this national park. The Rosie Park recognizes the City of Richmond and its unique heritage as the epicenter of a national effort to memorialize and interpret the contribution of the Home Front. Many of the experiences that began in Richmond not only helped to win World War II but also changed the way the nation thought about civil rights, child care, health care and labor rights.

The challenges Judy has faced, and the obstacles she has overcome, are even more remarkable because, as a "partnership park," all of the land and buildings are owned by entities other than the National Park Service. In addition, the federal funds available for start-up are limited. Working with a number of grants, volunteers and her public and private donors, Judy will turn over to her successor a sound structure on which to build. She made an incomparable contribution to moving the RRNP from concept to reality.

Her accomplishments at RRNP include working with many partners to accomplish the following: oversaw the implementation of the General Management Plan process which she also is coordinating with the City of Richmond's general plan amendment; worked with the Port of Richmond to open Shipyard #3 to visitors; none of the historic structures have been torn down even though every structure in the Park legislation has been threatened with demolition; National Register nominations will shortly be completed for all structures but one within the Park; developed Phases one and two for oral histories of home front workers. In addition, over 9,000 Rosies have contacted

the Park to share their names and short stories. After connecting with the Park, over 2,000 Rosies have written out the whole story of their home front adventures, up to 55 typed pages from one Rosie. Over 2,000 Rosies have donated their precious mementos, treasured for over 50 years and now delivered to the safekeeping of the Park. Volunteer hours went from 0 in 2003 to over 3,000 hours in 2004.

Judy Hart's career in the Park Service spans 27 years. Prior to moving to California for this new position, Ms. Hart worked for 12 years in the Washington, D.C. headquarters. She was the first National Program Coordinator for the National Heritage Areas which are partnership areas privately owned and managed in cooperation with the NPS. Previous to that Ms. Hart developed the Conservation Study Institute, now operated in partnership with the University of Vermont and the new Marsh Billings National Historical Park in Woodstock, Vermont.

Ms. Hart served in the Washington office of Legislation for 6 years, supporting the creation of Petroglyphs National Monument, Marsh Billings National Historical Park, the Mary McLeod Bethune National Historic Site, and Manzanar National Historic Site, as well as many other park units.

Ms. Hart lived for 6 years in Seneca Falls, NY and was the first superintendent of the Women's Rights National Historical Park in Seneca Falls, after suggesting the idea, working on the study and working on the legislation. Prior to that, Ms. Hart worked on park legislation out of the NPS Regional office in Boston, MA.

Prior to her career with the Park Service, Ms. Hart worked for the Boston Redevelopment Authority, City of Boston, and the Commonwealth of Massachusetts, as Director of the Bureau of Relocation. She also worked for the Federal Highway Administration on Environmental Impact Statement reviews.

She began her career in publishing at Little, Brown and Company, and as a company newsletter editor for the Boston Safe Deposit and Trust Company, both in Boston. Her graduate degree is in English Literature from Cornell University, and her graduate degree is a Master of Arts in law from Goddard College in Vermont.

Mr. Speaker, because of Ms. Hart's many contributions to preserving and interpreting our nation's history, I am delighted to have this opportunity to recognize her unique contributions, especially to the Rosie the Riveter National Park, and to ask all Members of the House to join me in wishing her well in the years to come.

RECOGNIZING THE SENECA VAL-  
LEY GIRLS VOLLEYBALL TEAM

**HON. MELISSA A. HART**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. HART. Mr. Speaker, I would like to take this opportunity to recognize the Seneca Valley Girl's Volleyball team, this year's Class AAA WPIAL Champions. Head coach Heather

Haff, lead the Seneca Valley Raiders to the WPIAL Championship game, where they defeated the Mount Lebanon Lady Blue Devils. The Lady Raiders ended the season with an impressive 18–1 record.

I am happy to see such spirit, dedication, and teamwork flourishing in the congressional district that I represent. I wish the members of 2004 Seneca Girl's Volleyball team continued success.

I am proud to have such talented young athletes in the 4th Congressional District of Pennsylvania, and I ask that all of my colleagues in the House of Representatives join with me in recognizing their great achievement.

DISASTER ON THE HORIZON

**HON. NICK J. RAHALL II**

OF WEST VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. RAHALL. Mr. Speaker, I cannot begin to guess how many times throughout my years of service in this institution I have heard my colleagues stand on this floor and pay homage to America's workers. I could probably paper these walls a dozen times over with the copies of speeches delivered here that have praised American working families for their contributions to our economy and our culture.

Patriotism, fairness, loyalty, a belief in hard work—these are just some of the qualities I have heard so accurately ascribed to America's working families. They are certainly traits deserving of public admiration. But I believe that they are also qualities that deserve to be preserved and maintained by Congress, because these are the threads that form the fabric of American life.

Today, the quality of life and the core values of America's working families are under siege, again, and the work of Congress faces unraveling. In particular, I raise the matter of a court decision last fall that knocked loose a core underpinning of the Coal Act.

In horrendous decisions, a federal judge thumbed his nose at Congress, and its work to ensure that the federal promise to America's miners would be kept. In a wrong-headed decision, that court placed in jeopardy the health care of thousands of elderly and ill retired miners and their spouses. The case involved Horizon Natural Resources—the nation's fourth largest coal company—which had gone to court to seek a way out of its obligations to its workers.

This was not so much a matter of a company whose tills were empty and whose assets were gone. It was, more precisely, a matter of a company that wanted the books to look better for prospective buyers who could scoop of the existing mines and processing facilities free of the weight of Coal Act obligations.

So Horizon went to court and asked a judge to let it use bankruptcy loopholes to circumvent its legal duties to its workers under the Coal Act. The company, quite plainly, wanted a seal of approval to turn its back on the men and women who had devoted their lives to it. Then, in September, almost inconceivably, the judge gave Horizon the final nod.

It was OK, it was ruled, for an American company to so devalue the American worker and to go around the intent of Congress. Horizon could merely dump its obligations, and go along its merry way.

It is not just the workers of Horizon who will suffer. In turn, the cost of the benefits legally owed by Horizon have been thrown onto already financially strained benefits plans. Consequently, Horizon and the courts, have sent a shock wave that jeopardizes the health care benefits of thousands of other retirees and beneficiaries. The weight of those obligations cannot long be managed in the current scenario. And if other companies follow suit, collapse will only be hastened. The need for a fix is urgent.

I have, therefore, joined with Senator ROCKEFELLER in introducing legislation intended to address this court decision. My bill will make it clear that the benefits and obligations mandated by the Congress through the Coal Act cannot be modified by the bankruptcy courts. It will, as well, prevent additional companies from trying to circumvent the Coal Act through bankruptcy, while leaving others, who play by the rules, holding the bag.

I am all too familiar with the struggles of working men and women in our country. I have always believed that a fair day's labor deserves a fair day's wages. I believe, too, that a company has certain obligations to a faithful worker who has devoted his life to laboring for the good of the company. It has been here, in the halls of Congress, where these beliefs have found refuge in the form of legislation, such as the Coal Act. The bill I introduce today reaffirms a federal promise made to America's coal miners and helps to fulfill the duty of Congress to America's working families.

HONORING THE CHIEF CLERK OF THE MINNESOTA HOUSE OF REPRESENTATIVES, EDWARD A. BURDICK

**HON. BETTY McCOLLUM**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. McCOLLUM of Minnesota. Mr. Speaker, I rise today to honor a loyal public servant and a nationally renowned parliamentary expert, Edward A. Burdick. On January 10th, 2005, Minnesota paid tribute to Mr. Burdick, Chief Clerk of the Minnesota House of Representatives, upon his retirement after nearly four decades of service.

After beginning work in the Minnesota House as a page in 1941, Mr. Burdick became the second full-time employee in House history when he took the job of desk clerk in 1955. At the age of 83, he leaves the position of Chief Clerk where he oversaw House operations with 250 full-time employees. He served through six changes in majority, alongside 12 speakers and more than 700 representatives. Throughout his tenure, Mr. Burdick worked tirelessly to ensure that the needs of Minnesota's Representatives were met.

Mr. Burdick has set a national standard as an expert, impartial parliamentary mediator

and administrator of House operations. As a former Member of the Minnesota House, I was privileged to work with him and witnessed firsthand how he commands utmost respect and credibility through his selfless commitment to the institution. He taught me the Rules of the House, and the most important rule—that debate is about policy not personality. His faithful stewardship of the rules ensured that all voices could be heard.

Mr. Burdick is among the most highly respected and honored individuals living in our State. He is the only living Minnesotan whose bust stands in the Capitol, where it is located outside the entrance to the House chambers. Mr. Burdick has been a vital part of the daily life of the Capitol, helping drive the business of the Minnesota House of Representatives since 1967.

Few public servants have such a distinguished and lengthy record of service. Mr. Speaker, it is a true honor to thank Ed for his years of service and wish him a happy and healthy retirement.

RECOGNIZING FLASH GORDON QUARRY

**HON. BILL SHUSTER**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. SHUSTER. Mr. Speaker, I rise today to recognize Flash Gordon Quarry for his 35 years of committed service to AMTRAN. His knowledge and experience have made the transportation organization the efficient machine that it is today.

Flash began his journey through AMTRAN as an operator 35 years ago. He quickly proved himself as a capable worker and quietly earned recognition for his incomparable performance on the job. Mr. Quarry's distinguishing loyalty was acknowledged as he became a Director of Transportation in only 10 years. Working tirelessly to overcome the obstacles of having to learn and master continually changing technology, Flash flourished in his position as Director and for his continually professional performance he was awarded the very first Superstar of Transportation award in 1999.

Mr. Quarry's spirit and dedication to AMTRAN remains unparalleled. To the enjoyment of his family, friends, and coworkers, Flash has proven to be reliable and dependable time and time again. He willingly shoulders every major responsibility and handles the most difficult problems with patience and ease. Amongst all of his demands at work however, Flash always finds time to spend with his family, teaching his children and grandchildren to be exemplary citizens.

In the 35 years that Mr. Quarry has had a significant hand in the operations, AMTRAN has become a more efficient organization, making a strong impact on the Altoona area. He has demonstrated an unyielding enthusiasm and care for the organization which he has served. For his incomparable generosity, service to AMTRAN, and unabated commitment to excellence, Flash Gordon Quarry deserves the highest recognition. He has built a

legacy as an outstanding director, incorporating leadership skills, innovative solutions to problems, and an efficient work ethic. His uncompromising sense of duty to AMTRAN has been a source of inspiration, and the organization would definitely not be the same without the guidance, leadership, and expertise that Flash offers.

As a pillar of strength within his community, Mr. Quarry is a role model and leader who is admired by many, and he will undoubtedly continue to surprise all who know him. His contributions will not go unnoticed by the business for which he works nor the community in which he lives. I would like to congratulate Mr. Quarry on his accomplishments, and I look forward to the future of AMTRAN under his guidance.

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CONGRATULATING THE PASSAVANT RETIREMENT COMMUNITY

**HON. MELISSA A. HART**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. HART. Mr. Speaker, I would like to take this opportunity to congratulate the Passavant Retirement Community in Zelienople on its 100th year celebration. For the past century the Passavant Retirement community has provided valuable services to the senior citizens of Zelienople.

The centennial celebration will be marked with numerous events in the coming year including lectures and the annual light up night that kicks off the holiday season for members of the retirement community. This year's light up night was different however, because the staff and members of the community planned something special for the event. Pat Goetz, the director of the Main Street Community Life Program and resident Chuck Miller decided to construct homemade lanterns for the occasion. Miller used Goetz's design to fashion over 200 lanterns that were hung throughout the retirement community. The entire Passavant staff also wore vintage clothing dating back to the early part of the 20th century when the community was founded.

The Passavant Retirement community was founded in 1905 by a board of directors consisting of 15 individuals who organized the Old Peoples Home of the Pittsburgh Synod of the Evangelical Lutheran Church. Initially the community consisted of six residents, but now has over 600 members on a 42 acre campus.

I ask my colleagues in the United States House of Representatives to join me in honoring the Passavant Retirement Community in Zelienople on its 100th anniversary. It is an honor to represent the Fourth Congressional District of Pennsylvania and a pleasure to salute organizations such as the Passavant Retirement community which provide such valuable services.

RECOGNIZING ROSS CLAYTON WOODBURY FOR ACHIEVING THE RANK OF EAGLE SCOUT

**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. GRAVES. Mr. Speaker, I proudly pause to recognize Ross Clayton Woodbury, a very special young man who has exemplified the finest qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 45, and in earning the most prestigious award of Eagle Scout. Ross is currently a senior at Central High School in Saint Joseph, Missouri and is the son of Mark and Karen Woodbury.

Ross has been very active with his troop, participating in many scout activities. Ross started out as a Cub Scout, became a Webelo, completed Cub Scouts and then moved on to the Boy Scouts. During his Boy Scout career, Ross rose through the ranks of Tenderfoot, Second Class Scout, First Class Scout, Star Scout, Life Scout, and now Eagle Scout. Ross earned 25 merit badges and served as Troop 45's Troop Guide. Additionally, Ross was the recipient of the 50 Miler Award on three occasions for Adventure Trips to Wyoming, Colorado, and Canada. Ross was also tapped into the Tribe of Mic-O-Say and was given the name "Little Iron Ring."

For his Eagle Scout project, Ross led a team of scouts in association with the Saint Joseph Museum and the Missouri Department of Conservation to preserve Mount Mora Cemetery in Saint Joseph, an historical funeral park where Civil War Generals, Missouri Governors, and Pony Express Riders are buried. Mr. Speaker, it may please the House to know that Mount Mora's designer helped craft the plan for the Washington Monument here in our nation's capital.

Mr. Speaker, I proudly ask you to join me in commending Ross Clayton Woodbury, for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

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INTRODUCTION OF LEGISLATION REGARDING LANDS OF THE OUTER CONTINENTAL SHELF OFF THE STATE OF CALIFORNIA

**HON. RANDY "DUKE" CUNNINGHAM**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. CUNNINGHAM. Mr. Speaker, I rise to introduce legislation to require a moratorium on leasing, exploration, and development on lands of the Outer Continental Shelf off the State of California. It is imperative to the people of California and San Diego County that we continue the Federal ban on offshore gas or oil drilling off of California's coast. The environmental sensitivities along the entire California coastline make the region an inappropriate place to drill for oil or gas using current technology. The 1989 National Academy of Sciences (NAS) study confirmed that new ex-

ploration and drilling on existing leases and on undeveloped leases in the same area would be detrimental to the environment. While I believe that it is vital to explore additional domestic sources of oil, and to pursue effective energy research and conservation programs, it is clear that immediately drilling off of California's delicate shoreline would be worth far less than the threat that such drilling poses on California's beaches.

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HONORING J. MACK SWIGERT AS A GREAT LIVING CINCINNATIAN

**HON. ROB PORTMAN**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. PORTMAN. Mr. Speaker, I rise today to honor J. Mack Swigert, a friend and constituent, who will be formally honored as a Great Living Cincinnatian on February 24, 2005 by the Greater Cincinnati Chamber of Commerce. The recipients of this prestigious annual award, presented since 1967, are selected on the basis of professional achievement; leadership; vision; and community service. Past honorees include Neil Armstrong; Dr. Albert B. Sabin; and Charles Scripps.

Mr. Swigert is well known for his work on the historic National Labor-Management Relations Act of 1947, better known as the Taft-Hartley Act, which is still the critical center of America's labor law. At the time, Mr. Swigert was a young associate attorney representing employers at the Cincinnati firm of Taft, Stettinius and Hollister. He was asked by U.S. Senator Robert Taft to draft some suggested amendments to the Wagner Act, the 1935 law protecting the bargaining rights of unions. While he believed that the Wagner Act had generally good features, Mr. Swigert felt some key changes were needed. Eventually these important amendments were passed over President Truman's veto. Although Mr. Swigert credits Senator Taft's political acumen with getting the changes passed, the law's endurance today is truly Mr. Swigert's legacy.

Ironically, Mr. Swigert never intended to become a lawyer. Born in Illinois and raised in Iowa, he graduated from Harvard. He met his late wife, Alice, in 1930 while visiting his parents in Tennessee, and she encouraged him to attend law school. Following a brief stint with a Chicago law firm, in 1936 he was asked by Charles Taft to work in the labor department at Taft, Stettinius and Hollister, one of Greater Cincinnati's largest and most distinguished law firms. He was named partner in 1948, and in 1979 was named managing partner and chairman of the Executive Committee. He still retains the title "Of Counsel" with the firm.

In Cincinnati, Mr. Swigert has held leadership posts with the Queen City Club; Cincinnati Country Club; Queen City Optimists Club; Cincinnati Tennis Club; Recess Club; and Harvard Law Club. In 2004, the Cincinnati Bar Foundation presented him with its Lifetime Achievement in Law award. Mr. Swigert has two living children, David and Sally, and five grandchildren.

All of us in Greater Cincinnati congratulate Mr. Swigert on being named a Great Living Cincinnatian.

RETIREMENT TRIBUTE TO GLENN R. FULLER

**HON. GEORGE MILLER**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. GEORGE MILLER of California. Mr. Speaker, I rise today to recognize Superintendent Glenn R. Fuller who has retired after thirty-two years of service in the National Park Service.

During his career Glenn R. Fuller worked in several national parks including Grand Canyon National Park as a back-country district ranger doing search and rescue; Cape Cod National Seashore as a Park Ranger; Rocky Mountain National Park as a Park Technician; Golden Gate National Recreation Area as a Park Ranger; and Site Manager at Muir Woods National Park. He is also a retired law enforcement officer.

Glenn became Park Superintendent at Eugene O'Neill National Historic Site in November 1993. In December 2001, he was promoted to Superintendent of O'Neill NHS, John Muir National Historic Site, and Port Chicago Naval Magazine National Memorial.

Glenn's accomplishments are many and varied including the following:

Successfully negotiating after fourteen years a settlement agreement with the Kuss Road Homeowners allowing access to Eugene O'Neill NHS. The agreement was signed in 1994.

Developing the treatment plan for the Cultural Landscape Report at Eugene O'Neill NHS. This included installation of a deer fence, new irrigation system and removal of hazardous and non-historic trees and shrubs.

Contracting in 2000 with a commercial video company to produce a video tour of areas in the Tao House that are not accessible to wheelchair users.

Securing funding and requesting a Site Assessment for Livestock Pond Wetland Restoration at Eugene O'Neill NHS.

Collaborating with Contra Costa County, Friends of Alhambra Creek, and neighbors on the Strenzel Lane Erosion and Sediment Reduction Projects Stability of Alhambra Creek at the John Muir family gravesite.

Securing funds and initiating the Environmental Assessment and Fire Management Plan for John Muir NHS and Eugene O'Neill NHS.

Securing funds and initiating Environmental Assessments for two large construction projects at John Muir NHS. One project is to create a new parking and staging area on Franklin Canyon Road. This will allow multiple school buses and visitors to park safely and provide a staging area for the entrance at Mt. Wanda. The other project improves the back entrance to the park on Canyon Way and access through the Highway 4 tunnel.

Successfully negotiating with the Navy and Army an agreement for access to the Port Chicago National Memorial. For eleven years, the National Park Service has been trying to get this agreement and, after a concerted effort during the last three years, an agreement was signed November 24, 2004. Port Chicago and the story the Memorial tells has been a

personal and professional commitment of Glenn's. He has long believed that the story is of national significance that needs to reach all Americans. Glenn has, within existing resources, managed to share that story with hundreds of people in the years since the Memorial was created. Most especially, Glenn has coordinated the public observance of the anniversary of the explosion for the past ten years.

Glenn is largely responsible for the overwhelming success of the 60th anniversary ceremony of the 1944 Port Chicago explosion and the 10th anniversary of the creation of the Memorial. The ceremony was a mix of speeches, recognition, personal letters from relatives who were stationed at Port Chicago in 1944 and personal accounts of the injustice to black sailors during World War II.

Glenn is an active member of the San Francisco Network Inventory and Monitoring Program which provides natural resource management for both John Muir NHS and Eugene O'Neill NHS. Under Glenn's watch the park now has a new soil map, Vegetation Management Plan and Watershed Management Plan, moth and butterfly inventories, plans to remove unused fire roads, and containment of invasive plants.

Mr. Speaker, because of Glenn Fuller's many contributions to our nation's history and his commitment to the National Park Service, it is proper for us, and it is my honor, to recognize him today.

CONGRATULATING THOMAS LARKIN

**HON. MELISSA A. HART**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Ms. HART. Mr. Speaker, I would like to take this opportunity to congratulate Thomas Larkin on his retirement after 40 years of service to the Ohio Township Volunteer Fire Department.

Thomas held the position of Fire Chief, and oversaw 75 volunteer firefighters. Thomas will continue to serve as the Ohio Township Fire Marshal, and sit on the planning commission for Ohio Township.

I ask my colleagues in the United States House of Representatives to join me in honoring Thomas Larkin. It is an honor to represent the Fourth Congressional District of Pennsylvania and a pleasure to salute citizens such as Thomas who truly embody the spirit of public service.

A LIVING SYMBOL OF AMERICA MUST NOT BE SLAUGHTERED

**HON. NICK J. RAHALL II**

OF WEST VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. RAHALL. Mr. Speaker, today I am introducing legislation to restore the prohibition on the commercial sale and slaughter of wild free-roaming horses and burros.

My legislation is necessary because of 36 lines that were hidden away in the recently en-

acted Consolidated Appropriations Act that overturned more than 30 years of national policy on the protection and management of wild free-roaming horses and burros. This backdoor legislative maneuver, enacted without public notice, will make these animals available to the highest bidder for processing into commercial products.

We need to stop this senseless and inhumane policy change before it can be carried out.

This body needs to be reminded of the public outcry, much of it from the voices of children across the United States, that sparked Congress in 1971 to pass the Wild Free-Roaming Horses and Burros Act (Public Law 92-195). That law established as national policy "that wild free-roaming horses and burros shall be protected from capture, branding, harassment, and death; and to accomplish this they are considered in the area where presently found, as an integral part of the natural system of the public lands." Just as importantly, the law directed that "no wild free-roaming horse or burros or its remains may be sold or transferred for consideration for processing into commercial products."

It has been illegal for the past 33 years to sell or transfer wild horses and burros for processing into commercial products because many Americans abhor the thought. They would be aghast to know that these animals now can and will be slaughtered so their meat can be offered on menus in France, Belgium and Japan.

The 1971 Act directed the Bureau of Land Management (BLM) and the Forest Service to enforce the law on public lands. Unfortunately, these agencies, especially the BLM, have not lived up to the task. Reports of the Government Accountability Office and the Inspector General, as well as newspaper exposes, have outlined numerous instances where the BLM has failed to properly manage these animals.

Instead of addressing these long-term and widespread management problems, we have just seen the enactment of a quick and dirty fix. Now under the guise of "managing" these living symbols of the American West, the agency will be permitted to allow the slaughter of animals that they had been previously charged with protecting.

What makes this slaughter provision all the more senseless is that humane alternatives exist and federal agencies have the authority to carry out such humane actions as adoption, sterilization, relocation, and placement with qualified individuals and organizations. To suggest that an acceptable solution to a federal agency's management shortcomings is commercial slaughter is an irresponsible approach to our public lands and the wildlife that roam them.

A public outcry has again begun across the United States over the change in law that now allows the commercial sale and slaughter of wild free-roaming horses and burros. We need to act before it is too late for thousands of these animals. I am pleased to introduce my legislation today with my colleague from Kentucky Mr. WHITFIELD. I urge my other colleagues to support this bill so that we may have the prompt restoration of a just and humane policy for wild free-roaming horses and burros.

HONORING SISTER MARY WILLIAM BRADY (1907-2005), FORMER PRESIDENT OF THE COLLEGE OF ST. CATHERINE IN ST. PAUL, MINNESOTA

**HON. BETTY McCOLLUM**

OF MINNESOTA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. McCOLLUM of Minnesota. Mr. Speaker, I rise to honor the life of Sister Mary William Brady, who was an inspiration to her family and everyone who knew her, particularly the students, faculty and staff at the College of St. Catherine in St. Paul, Minnesota. Sister Mary passed away on January 10, 2005 at the age of 98.

Sister Mary William Brady served as president of the College of St. Catherine from 1955 to 1961 and was associated with the college for more than 70 years. An outstanding professor and forward-looking president, she helped build St. Kate's into the largest Catholic college for women. As an alumna, I feel privileged to have known her.

Sister Mary made lasting contributions to the College of St. Catherine, as well as to the education and preparation of many young women as leaders of our communities. Her dedication and integrity will be greatly missed at St. Kate's.

Mr. Speaker, I would like to insert into the CONGRESSIONAL RECORD the following Star Tribune article honoring Sister Mary William Brady:

[From the Minneapolis Star Tribune, Jan. 14, 2005]

SISTER MARY WILLIAM BRADY, 98  
(By Mary Jane Smetanka)

Sister Mary William Brady, the oldest living former president of the College of St. Catherine in St. Paul, died Monday at Bethany Convent. She was 98.

Brady, president of St. Kate's from 1955 to 1961, was associated with the college for more than 70 years. In an interview three weeks before her death, on the occasion of the college's centennial, she told a life story that made it seem she was destined for St. Kate's. A native of Fall River, Mass., she joined her brother William in St. Paul in 1930 after her father's death.

"I had no intention of staying in 'the West,'" Brady recalled. Each summer between classes at St. Kate's and an early job as a teacher at a St. Paul Catholic school, she returned to Fall River. Her mother finally told her there was nothing left for an educated woman to do there, and Brady moved back to St. Paul permanently.

"I liked it here very much," she said.

Her brother went on to become archbishop of St. Paul from 1956 to 1961.

Brady joined the Sisters of St. Joseph of Carondelet and became an English professor at St. Kate's, specializing in American literature. She became one of a corps of remarkably outward-looking nuns who built the school into the nation's largest Catholic college for women, earning her doctorate from the University of Chicago in a time when the sight of a black habit on that campus drew double-takes from other students.

"Every young sister had to develop herself as far as she could go," she said. "They could barely afford to send me to the University of Minnesota or Chicago, but they did.

"You were educated not for yourself, but for what you could give to others."

Brady downplayed her accomplishments as president, saying, "I wasn't a good administrator—I preferred teaching."

But it was during her tenure as president that the school built a much-needed new library. As students and faculty members carried the 95,000 books from the old building to the new, they received a brownie from a nun.

When she left the presidency, Brady studied in Rome for a year, taught at a college in Los Angeles and rejoined St. Kate's as a professor and archivist. She retired in 1993, moving to Bethany Convent, a residence and nursing home for older sisters at the edge of the St. Kate's campus.

Brady kept a rosary on the table next to her easy chair and had a keen memory up to the time of her death. Interested in horse racing, she insisted on going to a movie theater in her wheelchair to see "Seabiscuit" and had a portrait of Kentucky Derby winner Smarty Jones taped to a cabinet in her room.

"I love that horse!" she said.

Brady's brother preceded her in death. There are no immediate survivors.

TRIBUTE TO BARRY J. COLICELLI

**HON. BILL PASCRELL, JR.**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. PASCRELL. Mr. Speaker, I would like to call to your attention the work of a man I am proud to represent in Congress, Captain Barry J. Colicelli. Barry was recognized on Tuesday, January 18, 2005 in honor of his recent retirement from the Newark, New Jersey Police Department.

It is only fitting that he be honored, in this, the permanent record of the greatest freely elected body on earth, for he has a long history of dedication, leadership, and commitment to his community.

Barry has enjoyed a career in law enforcement that has spanned nearly three decades. In 1977, he began his tenure in law enforcement with the Newark Police Department. Shortly after his assignment to Newark, Barry was reassigned to the Camden Police Department and then to the Union County Prosecutor's Office before returning to Newark.

Upon his return to the Newark Police Department in 1980, Barry was assigned to the East District as a Police Officer. In 1982 Barry received his first of several promotions to Detective and was assigned to the Violent Crimes Bureau.

Ten years following his first promotion, Barry received a subsequent promotion to Detective Sergeant. It was at this time that he was placed in charge of the Narcotics Squad. During his post as Detective Sergeant, Barry created a program that would garner him national recognition.

The Tactical Auto Recovery Group and Enforcement Team (TARGET) aimed at limiting the amount of auto thefts and carjackings in the City of Newark. The program's success netted over \$5 million worth of stolen autos, \$600,000 in stolen currency and 52 firearms confiscated. The program was not only successful in the amount of property recovered,

but it also removed Newark as the number one city for car theft in the nation. For its achievements, the TARGET program received praise from the United States Department of State.

Barry has been successful in every undertaking with the Newark Police Department. His final promotion before retiring came in 2000 when he achieved the rank of Captain. His most recent work in the field of Gang Enforcement and Intelligence has benefited not only the residents of Newark, but the entire State of New Jersey as well. Through collaborations with State Senator Ronald Rice, Barry was able to introduce legislation targeting gang violence and activities.

Mr. Speaker, I ask that you join our colleagues, the City of Newark, Barry's family and friends, and me in recognizing the outstanding and invaluable achievements of Barry J. Colicelli.

RECOGNIZING JIM CONNER

**HON. MELISSA A. HART**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. HART. Mr. Speaker, I would like to take this opportunity to recognize Jim Conner on being named the 2005 President of the Pennsylvania Builders Association.

Jim is the owner of Conner Construction in New Castle, Pennsylvania and has been a member of the Pennsylvania Builders Association for 18 years. Prior to being elected President he has served as regional vice president, director, treasurer and secretary not to mention serving on the membership and bylaw committees. In 2001, Mr. Conner was named the Pennsylvania Builders Association's Small Contractor of the Year.

Locally, Mr. Conner has served two terms as President of the Lawrence County Builders Association, 5 years as a national representative and has been on the board of directors for the past 10 years. Mr. Conner is also an active member of the Lawrence County Chamber of Commerce, of the New Castle Mahoning Lodge 243 and the Coachmen Conservation Club. He is married to his wife Kathy and has two sons, Patrick and Justin.

I ask my colleagues in the U.S. House of Representatives to join me in honoring Jim Conner. It is an honor to represent the Fourth Congressional District of Pennsylvania and a pleasure to salute citizens such as Jim who make the communities that they live in truly special.

RECOGNIZING DAVID RALL BRADLEY III FOR ACHIEVING THE RANK OF EAGLE SCOUT

**HON. SAM GRAVES**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. GRAVES. Mr. Speaker, I proudly pause to recognize David Rall Bradley III, a very special young man who has exemplified the finest

qualities of citizenship and leadership by taking an active part in the Boy Scouts of America, Troop 45, and in earning the most prestigious award of Eagle Scout. Rall is currently a senior at Pembroke Hill in Kansas City, and is the son of David Bradley, Jr. and Suzanne Bradley of Saint Joseph, Missouri.

Rall has been very active with his troop, participating in many scout activities. Rall started as a Tiger Cub Scout, and then rose through the Boy Scout ranks of Tenderfoot, Second Class Scout, First Class Scout, Star Scout, Life Scout, and now Eagle Scout. Along the way, Rall earned 23 merit badges, and several scouting awards such as the Arrow of Light Award and the 50 Miler Award, which he received following an Adventure Trip to the San Juan Mountains in Colorado. Rall was inducted into the Honorary Tribe of Mic-O-Say, and also has served as Historian and Quartermaster of his troop.

For his Eagle Scout project, Rall led a team of scouts in association with the Saint Joseph Museum and the Missouri Department of Conservation to preserve Mount Mora Cemetery in Saint Joseph, an historical funeral park where Civil War Generals, Missouri Governors, and Pony Express Riders are buried. Mr. Speaker, it may please the House to know that Mount Mora's designer helped craft the plan for the Washington Monument here in our nation's capital.

Mr. Speaker, I proudly ask you to join me in commending David Rall Bradley III, for his accomplishments with the Boy Scouts of America and for his efforts put forth in achieving the highest distinction of Eagle Scout.

**TAX INCENTIVES TO ENCOURAGE RECYCLING (TIER) ACT**

**HON. RANDY "DUKE" CUNNINGHAM**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. CUNNINGHAM. Mr. Speaker, I rise today to introduce the Tax Incentives to Encourage Recycling (TIER) Act, legislation to address the problem of electronic waste in this country.

E-waste is a growing problem. With continuing advancements in technology, computers, televisions and cell phones are quickly becoming obsolete, and soon after arriving on the market, end up in our landfills. This equipment contains some toxic material that should be recycled or disposed of in a way that does not pose harm to the environment.

For this reason, I have introduced the Tax Incentives to Encourage Recycling (TIER) Act. This bill will provide tax incentives to computer, electronic and cell phone manufacturers that implement recycling programs. The benefits are two-fold: the TIER Act will help protect the environment and will keep the costs of computers and electronic equipment low.

The biggest burden to recycling is the transportation of the equipment from the residence or business to the recycling center. This legislation will provide the incentive for manufacturers or third parties to transport old equipment to recycling centers.

Some state legislatures have already passed laws to impose user fees on the pur-

chase of computer equipment. This drives up the cost of computers and only serves to further widen the digital divide. We should be working to make computer equipment more affordable for all Americans.

I would like to thank my colleague, Mr. CANTOR, for cosponsoring this important legislation. By providing incentives for recycling, we can keep the costs of computers reasonable and protect our environment.

**HONORING RICHARD W. VILTER, M.D. AS A GREAT LIVING CINCINNATIAN**

**HON. ROB PORTMAN**

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. PORTMAN. Mr. Speaker, I rise today to honor Richard W. Vilter, M.D., a leader in our medical community, who will be formally honored as a Great Living Cincinnatian on February 24, 2005 by the Greater Cincinnati Chamber of Commerce. Recipients of this prestigious annual award are chosen on the basis of professional achievement, leadership, vision, and community service. Past honorees include Neil Armstrong, Dr. Albert Sabin, and Charles Scripps.

A native Cincinnatian, Dr. Vilter has said that not only did he want to follow in the footsteps of his father, Dr. William F. Vilter, he never considered doing anything else. After graduating from Hughes High School in 1929, he earned his undergraduate and medical degrees from Harvard. Dr. Vilter promised to join his father in practice when he returned to Cincinnati, but, tragically, his father died of leukemia before he could do so. Dr. Vilter has said this is what led him to pursue his distinguished career in blood diseases.

After graduating from medical school in 1937, Dr. Vilter earned an internship at Cincinnati General Hospital specializing in internal medicine. In 1940, he was named senior resident, and later became chief medical resident. He went on to hold many leadership positions at Cincinnati General, including founding director of the Division of Hematology and Assistant Director of the Department of Internal Medicine. In 1956, he became the Gordon and Helen Hughes Taylor Professor of Medicine and director of the Department of Internal Medicine at the University of Cincinnati, positions he held until 1978. He still serves as the Gordon and Helen Hughes Taylor Professor Emeritus of Medicine, continuing his teaching and consulting work. Dr. Vilter has also spread his practice of medicine internationally, acting as a consultant for the United Nations' World Health Organization, traveling for the Pan American Sanitary Bureau, and serving as chair of the National Advisory Committee's Malnutrition Research Center in Thailand.

Dr. Vilter has held leadership positions with many organizations, including the University of Cincinnati College of Medicine's Medical Heritage Library Board; the American College of Physicians/American Society of Internal Medicine; American Society of Clinical Nutrition, where he was the first president; the American Clinical and Climatological Association; and the

Cincinnati Society of Internal Medicine. He received the American College of Physicians Ohio Chapter's Laureate Award in 2002; the American Medical Association's Joseph Goldberger Award for outstanding contributions in the field of nutrition; the National March of Dimes Foundation's Dan Tehan Humanitarian Award; the University of Cincinnati College of Medicine's Daniel Drake Award for major and lasting contributions to the College; and the University of Cincinnati Excellence Award.

In August, 2003, Dr. Vilter lost his beloved wife of 70 years, Sue. He lost his son, Richard Jr., in 1990.

All of us in Cincinnati congratulate Dr. Vilter on being named a Great Living Cincinnatian.

**TRIBUTE TO ELLEN BRAVO, OUTGOING EXECUTIVE DIRECTOR OF 9TO5 NATIONAL ASSOCIATION OF WORKING WOMEN**

**HON. GWEN MOORE**

OF WISCONSIN

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Ms. MOORE of Wisconsin. Mr. Speaker, I rise today to pay tribute to a colleague and contemporary: Ellen Bravo, outgoing Executive Director of 9to5 National Association of Working Women.

Ellen is a longtime resident of the city of Milwaukee who has made innumerable contributions to the advancement of women's rights. For over 20 years she has overseen the growth and evolution of 9to5. Under her leadership, this organization has brought women's voices into debates over state and national policies on issues ranging from welfare reform to sexual harassment in the workplace.

Ellen's efforts have resulted in concrete advances for all women. She fought for a higher minimum wage for all workers, while challenging State lawmakers to ensure women received equal pay for equal work. She led the fight to win family and medical leave benefits for Wisconsin workers. She was a critical voice in the national move to replace welfare with a work-based system. Even now, she is working with coalitions in several states to expand workers' access to sick leave benefits.

An accomplished speaker and trainer, a noted public commentator, Ellen has contributed to our understanding of the needs of working women and their families. Not only has her advocacy expanded the research agenda, her commitment to organizing has ensured that women are empowered to fight for the policies they need.

Ellen's vision is that all women should have more power. I can say with certainty that her work has helped support and sustain lawmakers who share that vision. I have firsthand knowledge of her support as a lawmaker. She is one of my advisors and, more importantly, my friend.

I am pleased to take this opportunity to congratulate Ellen on these achievements, and to wish her well in the next phase of her life.



## RECOGNIZING MELISSA SIEG

**HON. MELISSA A. HART**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. HART. Mr. Speaker, I would like to take this opportunity to recognize Melissa Sieg, on being elected the 2005 President of the Pennsylvania Association of Realtors.

On January 25, 2005 Melissa will be inaugurated as the 82nd president, only the sixth woman in the 85 year history of the Association to be named to the position. Melissa is an associate broker who, along with her husband Bill, owns and operates the Prudential First Choice Realty located in State College, Pennsylvania. Besides her participation in the Pennsylvania Association of Realtors, Melissa has also been actively involved in the Centre County Association of Realtors where she has served on the Board of Directors, as vice president and also as president. In 1996 she was named the Centre County Association of Realtors' "Realtor of the Year."

Besides being professionally active, Melissa finds time to give back to her community as a YMCA swimming, official and as the Bellefonte High School varsity swim coach. She has also served on the community boards for the Bellefonte YMCA, the Centre County United Way and served as Vice President for the Marion-Walker Youth Baseball League and as President of the Bellefonte YMCA Swim Team Parent's Association.

I ask my colleagues in the U.S. House of Representatives to join me in honoring Melissa Sieg. It is an honor to represent the Fourth Congressional District of Pennsylvania and a pleasure to salute citizens such as Melissa who make the communities that they live in truly special.

HONORING PATRICIA SCATOLONI  
DEDICATION TO EDUCATION AND  
HELPING THOSE LESS FORTU-  
NATE

**HON. ADAM B. SCHIFF**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. SCHIFF. Mr. Speaker, I rise today to honor the memory of Patricia D. Scatoloni who served her local community as a school teacher for 50 years and served the people of Macedonia as a member of the Peace Corps since December. She died of natural causes on January 1, 2005.

Patricia Scatoloni began her Peace Corps training in September 2004, and took her official oath as a volunteer in December. She focused on English education in the village of Leskoec where she worked on both elementary and adult education. Since 1961 the Peace Corps has sent more than 178,000 volunteers to live and work around the world.

The 74-year-old mother of three will be remembered as an enthusiastic and creative teacher who cared deeply about her students. She taught in the Los Angeles public schools for 18 years and finished her career in the

## EXTENSIONS OF REMARKS

Pasadena public schools as a full-time substitute teacher.

I ask all Members of Congress to join me today in honoring the memory of Patricia Scatoloni for her immense dedication to public service.

REMEMBERING THE DEATH OF SIR  
WINSTON CHURCHILL

**HON. MAC THORNBERRY**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. THORNBERRY. Mr. Speaker, I am honored to submit for the RECORD a statement by the Churchill Centre commemorating the 40th anniversary of the death of Sir Winston Churchill. The Churchill Centre has members around the globe and a mission to "foster leadership, statesmanship, vision and courage among democratic and freedom-loving peoples worldwide, through the thoughts, words, works and deeds of Winston Spencer Churchill." One of its recent activities, for example, was to help sponsor the widely acclaimed "Churchill and the Great Republic" exhibit that began at the Library of Congress last year and is now moving around the country.

I have been a member of the Churchill Centre and its predecessors for nearly 20 years. I believe that each of us today, as well as the generations to come, can learn from and be inspired by the life of Sir Winston Churchill. I commend the statement and the work of this organization to all my colleagues.

## REMEMBERING A GREAT MAN 40 YEARS ON

January 24 marked the 40th anniversary of the passing of the great British statesman and war leader, and honorary U.S. citizen, Sir Winston S. Churchill. Believed by many to be the greatest individual of the past Century, and widely recognized as the single greatest obstacle to Nazi tyranny, Sir Winston died on this date in 1965 at the age of 90.

In a career that spanned from the Victorian age to the Space age, Winston Spencer Churchill held almost every major government position in the British government; served in Parliament under every monarch from Queen Victoria to Queen Elizabeth II; won the Nobel Prize for literature in recognition of a body of work that encompassed forty books and innumerable articles and speeches; and, was an accomplished artist, producing over 500 paintings in his lifetime. His official biographer, Sir Martin Gilbert, when asked to produce a one sentence description of Churchill, wrote: "He was a great humanitarian who was himself distressed that the accidents of history gave him his greatest power at a time when everything had to be focused on defending the country from destruction, rather than achieving his goals of a fairer society."

As the 20th Century drew to a close, The Churchill Centre, Washington, D.C., a broadly-based international organization of over 3,500 members that exists to foster leadership and boldness through the words, works, and deeds of Sir Winston Churchill, published in its journal, *Finest Hour*, statements issued by world leaders and the media supporting the designation of Winston Churchill as the "Person of the Century". Here are two of those statements:

"Churchill was the century's best example of how individuals can shape history rather

*January 25, 2005*

than being shaped by it. The force of his will and his words gave courage to his country and saved the West. Yet it was also Churchill who, after World War II, discerned the dangers to come from communist tyranny. Just as he defined the moral issues of the 1930s and 1940s, he defined the great moral challenge up to our own time. Totalitarianism was the greatest evil of the 20th century, and Churchill its most able adversary."—Governor George W. Bush in *Time*, 22 November 1999.

"We can make sense of the future if we understand the lessons of the past. Winston Churchill, my first prime minister, said that 'the further backward you look, the further forward you can see.' And it was this importance of history which was much in my mind when I opened the new Scottish Parliament in July this year."—Her Majesty the Queen, Christmas Message, 25 December 1999.

Why should the world remember a man who lived so long ago at a time seemingly so remote from the present? Quite simply, because the words, the deeds, and the works of Winston Churchill take on an aura of immortality that transcend years and generations and can provide guidance to the world today and into the future.

Churchill was a defender of the family as it is traditionally understood. He believed that government should foster independence of spirit. He believed this requires that people own property, with little hindrance and light taxation, and remain responsible for their own well-being. Churchill believed Western Civilization is a force for good. He believed that the traditions of the English-Speaking Peoples, rightly understood, reflected truths of unchanging vitality and application to all persons and all times. He thought socialism and bureaucracy incompatible with human liberty and even with the survival of nations. He believed that certain codes of morality find sanction in a permanent law, not made by mankind. A violation of this law is, he believed, always wrong. Virtue, not creativity, was his touchstone. These principles will continue to require champions in this century.

Churchill's motto, expressed as the "moral" of his acclaimed six-volume history of The Second World War, clearly expresses these ideals.

In War: Resolution.  
In Defeat: Defiance.  
In Victory: Magnanimity.  
In Peace: Good Will.

Now, forty years after his passing, Winston Churchill is still quoted, read, revered, and referred to as much, if not more, than when he was alive. Let us, therefore, take a moment to reflect on a man who gave so much to the world during his lifetime, and who will be remembered and honored as long as a free world continues to exist and continues to honor its heroes.

CONGRATULATING DOBBS FERRY  
HIGH SCHOOL

**HON. NITA M. LOWEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mrs. LOWEY. Mr. Speaker, I rise today to recognize Dobbs Ferry High School for winning the 2004 New York State Class C Football Championship.

Through hard work, commitment and by always keeping their eye on the ball, this team

completed a perfect 13-0 season en route to the title.

This championship continues the rich tradition that Dobbs Ferry High School has established on and off the football field. By winning this title, Dobbs Ferry has now won the state title two of the last three years. Dobbs Ferry is only the fifth school ever to win a state title in multiple football classes.

By applying the principles of fair play, good sportsmanship and constructive competition to sports and all other walks of life, the school has become a shining example for others to follow.

Mr. Speaker, I ask my colleagues to join me in honoring Dobbs Ferry High School on their accomplishment and I wish them the best of luck in defending their title next season.

CONGRATULATING FRANK J. LIKAR

**HON. MELISSA A. HART**

OF PENNSYLVANIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. HART. Mr. Speaker, I would like to take this opportunity to congratulate Frank J. Likar of Pittsburgh on his retirement after 34 years of service to the U.S. Army Corps of Engineers, Pittsburgh District. A luncheon will be held in his honor on Friday, January 21, 2005, in Pittsburgh.

Frank has been the Deputy District Engineer for Programs and Project Management in the Pittsburgh District since June 2003. Prior to this, Frank held several supervisory and management positions throughout the Pittsburgh District in engineering, construction, operations and project management. Frank began his federal career in the District in 1971 after serving in the U.S. Marine Corps and in 1976 he was one of four selected for the District Executive Development Program.

A graduate from the University of Pittsburgh in 1971, Frank is a registered Professional Engineer in Pennsylvania, and a member of the Chi Epsilon national civil engineering honors fraternity.

I ask my colleagues in the United States House of Representatives to join me in honoring Mr. Frank J. Likar. It is an honor to represent the Fourth Congressional District of Pennsylvania and a pleasure to salute the service of citizens like Frank Likar who personify civic pride and make the communities that they live in truly special.

IN RECOGNITION OF THE CABRILLO CIVIC CLUBS OF CALIFORNIA

**HON. DENNIS A. CARDOZA**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. CARDOZA. Mr. Speaker, I rise today to recognize and honor the Cabrillo Civic Clubs of California upon the celebration of their 70th Annual Convention. The Cabrillo Club is dedicated to the civic progress of Californians of

Portuguese descent, to teach and foster Americanization, and to encourage better education and perpetuate the achievements of their forefathers. The Club is dedicated to these ideals in memory of John Rorigues Cabrillo, the discoverer of California.

The Cabrillo Civic Clubs, Inc. was organized in 1934 by Californians of Portuguese descent who were proud that a Portuguese mariner had discovered the beautiful state of California. Today, there are fourteen clubs throughout the Golden State with nearly 3000 members. The Club is known for its many charitable activities including blood drives, fundraising for polio and cancer research, assisting candidates for U.S. citizenship, and providing college scholarships for students of Portuguese descent. In addition, the Cabrillo Clubs strive to foster an interest within their communities in Portuguese customs and culture through local events such as "Festas Portuguesas."

I am especially honored to recognize this remarkable organization, as I am of Portuguese heritage. I too appreciate the importance of celebrating our culture, and embracing the ideals upheld by the Cabrillo Civic Clubs of California. Their 70 years of dedication to preserving our heritage while promoting progress is admirable and certainly deserving of recognition.

Mr. Speaker, I wholeheartedly ask that my colleagues join me in recognizing the Cabrillo Civic Clubs of California, an organization steeped in culture and tradition that remains committed to the preservation and progress of the Portuguese community and the State of California.

RECOGNIZING THE LOSS OF ARMY SPECIALIST ALAIN L. KAMOLVATHIN

**HON. SCOTT GARRETT**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. GARRETT of New Jersey. Mr. Speaker, it is with profound sorrow that I rise to recognize the loss of a New Jersey citizen who served with dignity and honor as a soldier in Iraq. I join his family, friends and members of his community in mourning this great loss.

On Sunday, January 16, Army Spc. Alain L. Kamolvathin, 21, of Blairstown, New Jersey died in Baghdad, Iraq as a result of a vehicle accident. Kamolvathin was assigned to the Army National Guard's 1st Battalion, 69th Infantry Regiment, New York, New York.

A resident of Blairstown, N.J., Kamolvathin attended North Warren Regional High School. Following graduation, Kamolvathin enlisted in the New Jersey National Guard to serve our great nation while also seeking out new educational and travel opportunities. His friends described him as a hardworking, intelligent person with a deep love and commitment to his close-knit family.

This loss causes us to reflect on the bravery demonstrated by our men and women in uniform as they carry out their obligations in the face of danger. When their Nation called them to duty to preserve freedom and the security

of our neighbors, they answered without hesitation.

Mr. Speaker, it is my sincere privilege to recognize the life of a proud soldier and heroic representative of the State of New Jersey. Army Spc. Alain L. Kamolvathin was an honorable defender of liberty and he deserves our gratitude and respect.

We remember those who have fallen not only as soldiers, but also as patriots who made the ultimate sacrifice for their country. May we keep their loved ones in our thoughts and prayers as they struggle to endure this difficult period and mourn the heroes America has lost.

TRIBUTE TO WILLIAM BEAUMONT HOSPITAL

**HON. JOE KNOLLENBERG**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. KNOLLENBERG. Mr. Speaker, I rise today to recognize one of the finest institutions in my Congressional District, William Beaumont Hospital, which today celebrates its 50th Anniversary.

Responding to a need for hospital services in southern Oakland County, William Beaumont Hospital first opened its doors in Royal Oak, Michigan on January 24, 1955 with 238 beds. In 1977, Beaumont opened a second hospital in Troy, Michigan. Today, Beaumont Hospital is a 1,061-bed tertiary care, teaching, research and referral center, representing 91 medical and surgical specialties, with a staff of more than 2,400 physicians.

The importance and value of Beaumont Hospital to Oakland County is clear. In 2003, Beaumont was ranked first in the State of Michigan for inpatient hospital admissions, births and emergency room visits. In 2002, the hospital was ranked first in the United States for outpatient surgeries, and second in the United States for total surgeries. Beaumont has also established itself as a major teaching facility, with 290 resident physicians in 17 accredited residency programs, 40 fellows in 13 fellowship programs and affiliations with major universities.

Beaumont has made tremendous contributions to Oakland County as the county's third largest employer. In 2001, the hospital was ranked by Crain's Detroit Business as one of the best places to work.

Technological advances over the past 50 years have brought many changes to the healthcare profession and to hospital services, and the staff of William Beaumont Hospital has remained true to its mission of providing efficient, effective, and compassionate patient care. It has maintained services that have earned it a reputation as one of the nation's top hospitals.

In 50 years, Beaumont Hospital has grown into a thriving hospital that is nationally recognized for providing outstanding healthcare services. Beaumont Hospital has been an important resource for Oakland County and an exemplary institution during its years of service and dedication to our community. I am proud to have this top rate facility in my Congressional District.

This is a significant milestone for William Beaumont Hospital and I want to commend it for its service and dedication to the residents of Oakland County. I look forward to working together with Beaumont Hospital to build upon its achievements to make the hospital even stronger for the future.

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HONORING SUSAN SEGAL

HON. JON C. PORTER

OF NEVADA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. PORTER. Mr. Speaker, I rise today to honor Susan Segal, Principal of Basic High School in Henderson, Nevada. Ms. Segal is now completing her twenty-first year in the Clark County School District. She moved to Nevada from New York City where she earned a Bachelor of Arts degree in Spanish from the City University of New York and began teaching Spanish and French in the New York City school system. Ms. Segal began her career in Nevada's school system in February 1983 as an itinerant English language teacher in the Indo-Chinese Refugee Program.

Ms. Segal became an administrator in January 1994 when she was appointed Dean of Students at Basic High School, and after two years was appointed Assistant Principal at Cheyenne High School. In January of 1999 she was appointed Principal of Desert Pines High School where she was in charge of selecting a curriculum and hiring a complete staff for the high school.

In July of 2002, Ms. Segal returned to Basic High School where she is the current principal and oversees 100 licensed personnel, five administrators, and 40 support staff in a school of about 2,230 students. She balances her time between her staff and her students by ensuring that her students are receiving the best education possible.

Mr. Speaker, Susan Segal works diligently to serve her local Nevada community as she works hard to prepare her students for the future. She is a wonderful role model who gives 100 percent to her staff and her students. Mr. Speaker, I appreciate her diligence and hard work and would ask that my colleagues support me in honoring Susan Segal for her invaluable service.

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PERSONAL EXPLANATION

HON. ELTON GALLEGLY

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. GALLEGLY. Mr. Speaker, on Thursday, January 6, I was unable to be present during the counting of the electoral ballots and missed the vote on Agreeing to the Objection to counting the ballots of the state of Ohio. Had I been present, I would have voted "nay."

EXTENSIONS OF REMARKS

IN TRIBUTE TO WALT STARLING

HON. FRANK R. WOLF

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. WOLF. Mr. Speaker, I want to bring to the attention of the House the recent passing of Walt Starling, who many Members who have been serving in the House for a while will remember as the first traffic reporter in the Washington metropolitan area who took to the air to report on rush hour traffic conditions.

For over 20 years, twice each workday, Walt circled the Washington skies at 1,200 feet in a Cessna plane that he piloted himself to let us know where the traffic jams were and how to avoid them. I was one of the fortunate ones to ride on a tour around the region. I got the bird's eye view, including the highway network in my district located just outside the nation's capital in Virginia.

I also got to know Walt and to rely on his advice on ways to improve transportation in our region. Walt and two airborne traffic reporters in Washington that he trained—Bob Marbourg and Andy Parks—saw the big traffic picture every day from their unique vantage points and gave their professional insight at a town meeting I held in the 1980's on reducing high occupancy vehicle (HOV) rules on I-66.

Walt was a caring, dedicated professional who touched the lives of so many people. He also was a devoted husband and father. To his family, we send our deepest condolences and also our thanks for their sharing of Walt with us all.

Mr. Speaker, I submit for the RECORD two articles from the Washington Post of January 5, and January 13, about the life of Walt Starling.

ON-AIR TRAFFIC REPORTER WALT STARLING  
DIES

(By Joe Holley)

Walt Starling, a flying traffic reporter whose live radio reports of Capital Beltway jams, fender benders and bottlenecks helped Washington area commuters get to work every morning and home every night, died Jan. 4 of colon cancer at his home in Laytonsville. He was 52.

Mr. Starling was one of the first traffic reporters in the area to become a radio personality. From 1974 until 1995, he folded his 6-foot-4 frame into the cramped cockpit of a Cessna 172 and circled the Beltway at 1,200 feet, looking for ways to keep traffic flowing and commuter frustrations to a minimum, tasks that grew increasingly difficult as the population boomed and traffic increased. He reported traffic twice a day for a succession of area stations, flying an estimated 2.2 million air miles.

In recent years, he had been working for WRC-TV (Channel 4) in the District.

Mr. Starling's career as an air-traffic radio reporter began as a class project at the University of Maryland in 1973. As he explained to The Washington Post in 1994, he was a senior in the radio and television program, and his assignment was to create a job for himself. He was taking flying lessons at the time and came up with the idea of using a fixed-wing plane to monitor traffic and provide regular radio reports. Fuel, maintenance and insurance would be less expensive than for a helicopter, and a plane would be safer, he maintained.

*January 25, 2005*

The instructor, also a pilot, was not convinced. "That's about the dumbest thing I've ever read," he told Mr. Starling.

Undaunted, Mr. Starling dropped out of school and pitched the idea to WAVA (105.1 FM). The station agreed to give it a try, and on March 4, 1974, he began delivering 10 reports during morning drive time and 10 during the afternoon rush. In the early days of his venture, he was allowed to sell his own sponsorships, so he traded commercial spots for, among other things, eyeglasses, meals, cars and carpeting for his home.

Mr. Starling was one of the few traffic reporters in the country who both flew the plane and did the reporting, dual duties that made insurance companies anxious. Circling above the snaking lines of traffic, he managed to work the controls of his plane, spot where the traffic was snarled and then deliver up-to-the-minute information in smooth one-minute reports.

He had only two emergency landings during his career, but he knew the location of every swath of green in the area, just in case.

His voice had a calming effect on often-harried commuters. At sunset during the winter, he would gently remind drivers to switch on their headlights, and he knew the area so well he could offer alternatives to drivers coming up on bottlenecks. He also trained other traffic reporters, including Andy Parks of WMAL (630 AM) and Bob Marbourg of WTOP (1500 AM).

Walter Maurice Starling was born in Washington and grew up in Hyattsville, down the street and around the corner from College Park Airport, where the Wright brothers trained the nation's first military pilots. His father, Walter M. Starling, a businessman who died last month, earned his private pilot's license in 1947 and took his son up for the first time in 1956, when he was 4. (Mr. Starling's sister and son also are pilots.)

He graduated from Northwestern High School in Hyattsville in 1970. At U-Md. in the early 1970s, he reported for WMUC (88.1 FM), the campus radio and TV station, but dropped out of school to begin his "Washington Skywatch." He received his undergraduate degree in 1981. Over the years, he reported for WAVA-AM and FM News Radio, WASH (97.1 FM), WPGC (95.5 FM) and WLIT/WARW-FM.

His heyday, recalled David Burd of WMAL-AM, was at WASH-FM in the late 1970s and early 1980s. The station was tops in the market, and Mr. Starling's reports were a popular feature.

In the early 1990s, as stations increasingly turned to traffic reporting services that offer reports to several stations at the same time, the economics of the individual reporter turned against Mr. Starling. After leaving WARW-FM in 1995, he went to work for WRC-TV, where he began learning the medium of television from the ground up. He was an assignment editor for the station before becoming ill in early 2004.

Mr. Starling was an active member of First United Methodist Church in Hyattsville. He also flew as a barnstorming pilot for Flying Circus Airshows and restored vintage planes.

Survivors include his wife of 29 years, Sharon Lynn Starling of Laytonsville; two children, W. Brent Starling of Laytonsville and Joanna Lynn Starling of Rockville; his mother, Doris Starling of Silver Spring; a sister, Phyllis Starling of Rockville; and two grandchildren.

BLAZING A TRAIL FOR TRAFFIC REPORTERS  
(By Steven Ginsberg)

There Bob Marbourg was, before anyone knew who Bob Marbourg was, looking for a

twirl over the Washington region with Walt Starling, the premier flying traffic reporter of the late 1970s.

"I know you take folks along for a ride with you. I wonder if I might do that with you sometime," Marbourg recalled asking Starling at a street fair in College Park.

Sure, Starling said. Before long, Marbourg was by Starling's side in his signature Cessna 172. Marbourg took some pictures that Starling liked, and Marbourg was asked to come back again. And again and again. One Memorial Day weekend, Starling suggested to his station manager that Marbourg fill in while he was away and, poof, a radio traffic reporter's career was born.

That was the kind of guy Starling was, Marbourg said last week, days after the legend died Jan. 4 at 52 of colon cancer.

"Walt Starling was a radio personality," Marbourg said, between his broadcasts at WTOP (1500 AM), a job that Starling helped him get. "But he was also a man who touched many people in many generous and caring ways."

Starling was a pioneer in the world of traffic reports and traffic reporters. He was one of the first in the area to become a radio personality, jabbering with his studio counterparts during live reports. Starling also flew in his own way, in a fixed-wing plane when everyone else was circling in helicopters.

Starling's fixed-wing idea is now legendary. He dreamed it up for a student project, figuring that a plane would be less expensive to operate than a helicopter. A teacher at the University of Maryland told him the idea was "about the dumbest thing I've ever read." Starling told *The Washington Post* in 1994.

Starling would later say that was just the kind of comment that would get him started. He quit school, refined the idea a little and sold it to WAVA (105.1 FM). On March 4, 1974, he flew the first of an estimated 2.2 million air miles.

After WAVA, Starling worked for FM News Radio, WASH (97.1 FM), WPGC (95.5 FM) and WLIT/WARW-FM before hopping over to television at WRC-TV (Channel 4) in the District in the mid-1990s. Starling served as an assignment editor for the station before becoming ill last year.

Aside from the type of craft he used, Starling did something else that most other traffic reporters didn't do: He piloted his plane. At least that's what he did when he hadn't turned over the controls to Marbourg so that Starling could check one of his trusty maps.

"We were out over Rock Creek Park, just over Walter Reed one day," Marbourg said, "and we were flying in a circle while he was trying to find an address. Walter looked up from his map book and all he could see were trees."

"Bob, where have you taken us?" Starling asked, incredulously, before resuming control.

Lon Anderson, a spokesman for AAA Mid-Atlantic who knew Starling's voice as a Washington area resident and knew his professionalism later when they worked together on projects, said that Starling paved the way for all the local radio traffic reporters who followed.

"He was then what Bob Marbourg really is now, the dean of traffic reporters," Anderson said. "He sounded just as professional and knowledgeable and no different" from today's traffic reporters. "The difference was he was there ahead of everybody doing this, and everyone followed him. He clearly set the tenor to a large extent that is followed today."

Bruce Allen, the midday news anchor at WTOP, met Starling when he was working as a traffic reporter in 1980. Allen, who worked for Metro Traffic, said the company was contractually obligated to give Starling all the traffic information it had. Starling was under no such obligation but passed along what he knew anyway.

"It was the personal relationship that made it a two-way flow," Allen said. "I'm one of the zillions who liked the guy and felt good about him. He was a good man."

ELECTION REFORM

HON. PATRICK J. KENNEDY

OF RHODE ISLAND

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. KENNEDY of Rhode Island. Mr. Speaker, I rise today in support of overall election reform. What we are doing today is not—contrary to what some would have you believe—trying to change the past, although as long as we are considering the past, I would suggest that today's proceedings are taking place 4 years too late. In any case, today's activity is not an attempt to overturn the results of the 2004 Presidential Election. Rather, we are here today to draw attention to the multitude of people who were unable to fulfill their fundamental, constitutional right to vote in this election, for a variety of reasons. This is about securing our system of democracy—not about "sour grapes." It is unacceptable for any American citizen to be disenfranchised, either by intimidation or a misleading ballot. Every person who is legally registered to vote should be allowed to exercise this essential right and duty of citizenship. Members of Congress should be disturbed by the evidence that tens of thousands of voters, predominantly from minority and Democratic precincts, had to wait hours or were disenfranchised altogether due to unprecedented long lines, expected challenges, get-out-the-vote disinformation, electronic voting irregularities and questionable practices in tallying provisional ballots and completing the recount. This must spur us to action, to accomplish effective, bipartisan electoral reform—the kind we should already have implemented following the 2000 Presidential Election.

I look forward to hearing the outcome of the ongoing GAO investigation into the reported irregularities in our latest Presidential Election, including possible voter intimidation and fraud. We must continue our legislative efforts, following in the footsteps of The Help America Vote Act, which became law in October 2002, to fulfill our responsibility as elected officials to ensure the right of every individual citizen to have their vote counted. We must support the Election Assistance Commission as it responds quickly to reports of irregularities and possible fraud in the 2004 Presidential Election by holding hearings on voting systems standards, registration databases, and provisional balloting. We also must address allegations of inaccurate results from electronic voting machines by supporting legislation to require such machines to produce a paper trail that can be used in the event of a recount. We must continue to act this session to ensure an

election process that, in 2008, will maintain integrity as well as the public's confidence.

RECOGNIZING THE 150TH ANNIVERSARY OF THE LOUISVILLE BOARD OF INDEPENDENT INSURANCE AGENTS

HON. ANNE M. NORTHUP

OF KENTUCKY

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mrs. NORTHUP. Mr. Speaker, I rise today to recognize the 150th anniversary of the Louisville Board of Independent Insurance Agents.

The story of the Louisville Board began on February 15, 1854 when a dozen of the city's leading insurance officials met to organize the Board of Underwriters. The organization's first constitution stated that it was formed

in view of the benefits resulting from uniformity in the rates of insurance, in the conditions under which insurances should be made, in the principles and practices of adjusting losses, and in view also of elevating the character of insurance transactions. . . .

In 1858, the Louisville Board presented the city of Louisville with its first steam-powered fire engine. At a cost of \$5,000, the money to purchase the fire engine was donated from insurance companies and local merchants.

In 1896, Louisville Board members played a prominent role in the creation of a state insurance association within Kentucky. This organization still operates today as the Independent Insurance Agents of Kentucky. Additionally, Louisville Board members played an instrumental role in the creation of a national agents' association.

In 1951, the Louisville Board inaugurated a series of monthly luncheon forums, which continue to this day.

Mr. Speaker, the Louisville Board has been a valued partner in our community for the past 150 years. I congratulate them on a historic anniversary and wish them continued success in the future.

CONGRATULATING THE PEOPLE OF UKRAINE ON RECENT PRESIDENTIAL ELECTIONS

HON. MARCY KAPTUR

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Ms. KAPTUR. Mr. Speaker, I join my colleagues in congratulating the people of Ukraine on their free and fair election that elevated Victor Yushchenko to the office of President. I have joined my colleagues in extending an invitation to President Yushchenko to address the Congress.

Just days before the elections, I traveled to Ukraine for the ninth time. On November 21, Ukraine held a run-off election for the office of President between Victor Yushchenko and Victor Yanukovich. International observers immediately found widespread fraud and declared the election invalid. Immediately following these events, supporters of the opposition party took to the streets to demand a recount or a new vote in what has been dubbed

the "Orange Revolution." The Ukrainian Supreme Court agreed and called for new elections. Our six member Congressional delegation added our voices for a free and fair revote in the Presidential elections to be held December 26 in that nation of nearly 50 million people.

My first journey to Ukraine inspired a three-decade long quest that now explodes in the hearts of the people of Ukraine. The momentum of the opposition party in Ukraine is with the young. They crowded into the streets of Kiev. They blazed a trail on email. They are building a new future for Ukraine and this election cycle has been a transformational moment for them.

Ukraine was host to thousands of election observers from around the world, and from within Ukraine, with the purpose of preventing the abuses that characterized the earlier elections, particularly manipulation of mobile voting stations and absentee voting. Laws had been passed in parliament to avoid these pitfalls. However, election observers were critical in assuring a fair vote.

I continue to ponder how much Ukraine has changed in my lifetime. When I first drove into Ukraine in 1973, there were no other cars on the road other than military vehicles. Today, though far from an open society, Ukraine is making major strides toward developing liberty's institutions. The impact of this election in inspiring the next generation of Ukraine's youth cannot be underestimated. There is enormous fervor among the young people. Their free assembly is allowed in many regions of the nation.

As Co-Chair of the Congressional Caucus, I look forward to building strong ties between our nations. Just a few weeks ago, the Congress held a videoconference with members of the Ukrainian parliament, the Rada. As part of our 1999 agreement, we will continue to hold these discussions, both in person and via videoconference. Our relationship has just begun to blossom. I am very hopeful for Ukraine and her people.

RANCHO CORRAL DE TIERRA  
GOLDEN GATE NATIONAL  
RECREATION AREA BOUNDARY  
ADJUSTMENT ACT—H.R. 296

**HON. TOM LANTOS**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. LANTOS. Mr. Speaker, I rise to introduce important legislation to expand the Golden Gate National Recreation Area, the Rancho Corral de Tierra Golden Gate National Recreation Area (GGNRA) Boundary Adjustment Act, H.R. 296. This legislation will protect and preserve an extraordinary landscape and make a valuable addition to the National Park System at a fraction of the cost to the Federal government.

The Golden Gate National Recreation Area is a national treasure preserving historic sites and open space as well as providing recreation in the midst of a densely populated urban area. It is one of our nation's most heavily used national parks. H.R. 296 would

adjust the boundary of the GGNRA to permit the inclusion of lands directly adjacent to existing parkland as well as nearby lands along the Pacific Ocean. The upper parcels of land offer spectacular vistas, sweeping coastal and bay views and stunning headland scenery. Including these lands would also protect the important habitats of several species of rare or endangered plants and animals.

The addition of 4,700 new acres to the GGNRA will be accessible to more than 6 million people who live within an hour's drive of the park and will provide national park programs and experiences to millions of national and international visitors. An expansive tract of 4,076 acres known as Rancho Corral de Tierra includes the dramatic ascent of Montara Mountain from the sea, 2,000 feet in just over 1 mile. It is a spectacular sight not duplicated anywhere else in the Park and in few other places on the California coast.

With this legislation, Rancho Corral de Tierra will be preserved through a tripartite partnership between the National Park Service, California State Parks and the Peninsula Open Space Trust. For the Rancho Corral de Tierra property, we will seek 50 percent of the acquisition costs from the federal government and 50 percent through state and private contributions. The other properties will be donated by the State of California.

The current landowner of the Rancho Corral de Tierra is the Peninsula Open Space Trust (POST). They purchased the entire Rancho Corral de Tierra site for \$29.75 million to save the site from development and to preserve this important natural area. POST is a local land-conservancy trust in the San Francisco Bay Area and has a remarkable track record. POST has offered to donate significant funds towards the federal acquisition of the Rancho Corral de Tierra property through private contributions. The dedicated foresight and tireless efforts of POST led by its President Audrey Rust had enabled us to bring this legacy to our National Park.

My legislation enjoys strong local support. The Golden Gate National Recreation Area and Point Reyes National Seashore Citizens Advisory Commission adopted a resolution endorsing this legislation and supporting the addition of these areas into the GGNRA after holding a public hearing and receiving public comment from local residents. The San Mateo County Board of Supervisors passed a resolution supporting enactment of this legislation. The legislation has the strong support of local environmental advocacy and preservation groups. The proposed additions were studied by POST in accordance with National Park Service criteria and in consultation with National Park Service staff. The study found that the land meets the criteria for additions to units of the National Park Service. The study found that the properties would preserve significant natural, scenic and recreational resources that are equal to or are unparalleled in the Golden Gate National Recreation Area.

Preserving our country's unique natural areas is one of our highest national priorities, and it is one of my highest priorities as a Member of Congress. We must save these unique and rare areas for our children and grandchildren today or they will be lost forever. Adding these new lands to the GGNRA

will provide greater recreational opportunities for the public to enjoy and will protect these fragile natural areas from encroaching development or other inappropriate uses which would destroy the scenic beauty and natural character of this key part of the California coast.

I first introduced this legislation in the 107th Congress. Throughout that Congress and during the subsequent 108th Congress, significant progress has been made on this bill. Concerns were raised and have been thoroughly addressed throughout its consideration. I am hopeful now that the House will expeditiously move this bill to enactment. I am pleased once again to be joined by Senator FEINSTEIN in introducing similar legislation in the Senate. Her leadership and support on this issue as a member of the Senate Energy Committee has been invaluable to this bill's progress. I am also proud to be joined by many members of the Bay Area Congressional delegation in their continued support of this bill, including Ms. PELOSI, Mr. GEORGE MILLER of California, Ms. LEE, Mrs. TAUSCHER, Mr. THOMPSON of California, Mr. STARK, Mrs. WOOLSEY, Mr. HONDA.

I strongly urge my colleagues' consideration and support of the Rancho Corral de Tierra Golden Gate National Recreation Area Boundary Adjustment Act.

PERSONAL EXPLANATION

**HON. EARL BLUMENAUER**

OF OREGON

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. BLUMENAUER. Mr. Speaker, had I been present for the following vote on Thursday, January 6, 2005, I would have voted as follows: Rollcall Vote 7: I would have voted "Nay" on agreeing to the objection to the certification of the Ohio electoral votes. While I do not protest the outcome of the Ohio electoral votes, irregularities in the 2000 and 2004 elections, especially in Florida and Ohio, make it clear that we need to do a lot more to give voters confidence that every vote is accurately counted. The 2004 State of Washington gubernatorial race shows how narrow the outcome of a race can be even with millions of votes cast. The 109th Congress must act to ensure that no future elections are mired in controversy and that the United States provides a clear and strong example of democracy.

COMMENDING GARY FRONTIERS  
SERVICE CLUB

**HON. PETER J. VISCLOSKY**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. VISCLOSKY. Mr. Speaker, as we celebrate the birth of Dr. Martin Luther King, Jr., and reflect on his life and work, we are reminded of the challenges that democracy poses to us and the delicate nature of liberty. Dr. King's life, and, unfortunately, his untimely

death, reminds us that we must continually work and, if necessary, fight to secure and protect our freedoms. Dr. King, in his courage to act, his willingness to meet challenges, and his ability to achieve, embodied all that is good and true in the battle for liberty.

The Gary Frontiers Service Club, founded in 1952, sponsors this annual memorial breakfast. This year the Gary Frontiers Service Club will pay tribute to four local individuals who have unselfishly contributed to improving the human condition of others in the City of Gary for decades. Those individuals, who will be named Dr. Martin Luther King, Jr. Marchers at this year's breakfast, include Dr. Clarence W. Boone, Sr. MD, Richard Comer, Dharathula (Dolly) Millender, and Sgt. Louis Stewart. Mr. Johnathan Comer will be honored with the Dr. Martin Luther King, Jr. Drum Major Award. Mr. Comer has dedicated his life to fighting for civil rights. These distinguished individuals from Indiana's First Congressional District will be recognized during the 26th Annual Dr. Martin Luther King, Jr. Breakfast on Monday, January 17, 2005, at the Genesis Convention Center in Gary, Indiana. The invited guest speaker will be The Honorable Mitch Daniels, Governor of the State of Indiana.

This year the Gary Frontiers Club also will honor Richard Grey, the Post Tribune's North Lake editor and columnist for his outstanding service to the Gary Frontiers Service Club, Inc. in publicizing the Martin Luther King Jr. Marchers and Drum Major Awards. Richard passed away on November 25, 2004 at the age of 53. Mrs. Audrey Grey will accept his award. Ms. Sydney Eastern, a senior at Wirt High School in Gary, Indiana will be honored for receiving first place among all participants in the State of Indiana in the 2005 Dr. Martin Luther King, Jr. Essay Contest. Ms. Gloria Griffin is Sydney's teacher. Though very different in nature, the achievement of these individuals reflects many of the same attributes that Dr. King possessed, as well as the values he advocated. Like Dr. King, these individuals saw challenges and rose to the occasion. Each one of the honored guests' greatness has been found in their willingness to serve with "a heart full of grace and a soul generated by love." They set goals and worked to achieve them.

Mr. Speaker, I ask you and my other distinguished colleagues to join me in commending the Gary Frontiers Service Club President, Mr. Floyd Donaldson, Oliver Gilliam, Melvin Ward, Clorius L. Lay, and all other members of the service club for their initiative, determination and dedication to making Northwest Indiana a better place for all who live and work there.

IN HONOR OF JOEL BROOKS RETIREMENT FROM THE AMERICAN JEWISH CONGRESS

**HON. PETE SESSIONS**

OF TEXAS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. SESSIONS. Mr. Speaker, I rise today to pay tribute to Mr. Joel David Brooks retirement as the Executive Director of the Southwest Region for the American Jewish Congress. I

join my fellow colleagues in honoring the 40 years of service that Mr. Brooks has given to the local community and the rest of the world.

I am honored to give my complements to a man who has pursued the improvement of human rights for people all across the globe. He has played such a great role in improving lives and families, as I encourage others to continue his dedication to the betterment of our fellow man.

I congratulate the Brooks family on this momentous occasion. I wish Mr. Brooks a well-earned retirement, and am sure that he will be successful in all of his future endeavors during his retirement.

TRIBUTE TO WILEY PRICE, JR., AFRICAN-AMERICAN RADIO PIONEER

**HON. WM. LACY CLAY**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. CLAY. Mr. Speaker, I rise today to pay tribute to Wiley Price, Jr., an African-American radio Pioneer, for his being posthumously inducted into the Greater St. Louis Association of Black Journalists' Hall of Fame, on September 25, 2004.

In 1944, Mr. Price joined radio station WTMV, becoming the first African-American radio disc jockey to work on the air in St. Louis. In the words of St. Louis writer and media historian, Bernie Hayes:

"Wiley Price was one of the most original and imaginative announcers of the 20th century. He was far before his time for some, but right on time for us. He was a leading figure in the postwar radio movement, and developed a unique, distinctive delivery and set the standard for those of us who came later. He brought the sound of Black American music to millions of white teenagers while giving hundreds of artists their first recognition."

Mr. Speaker, Mr. Price crusaded against the lack of respect and recognition for an entire people. He led his listeners to a new musical level and his influence spread over many generations, touching different people of all races. The fact that he has been inducted into another "Hall of Fame" is proof of the depth of his influence.

His religious background and his broad appreciation for jazz and blues allowed him to bring great things to music and the entertainment industry.

He was not only a giant in the radio business but he became a cultural icon—something very few people can claim. His audiences associated him with values that they held near and dear to their hearts.

Author Ralph Ellison once wrote: "I am an invisible man. No, I am not a spook like those who haunted Edgar Allan Poe; nor am I one of your Hollywood-movie ectoplasms. I am a man of substance, of flesh and bone, fiber and liquids—and I might even be said to possess a mind. I am invisible; understand, simply because people refuse to see me."

But, to the world's benefit, Mr. Price made people see him, and more importantly, people listened to him. He did not imitate the style of

White deejays, but successfully brought a modern and distinctly African-American sound into orthodox music.

In the 1950s and 1960s, Mr. Price helped shape the character of Black radio by challenging big business and bigotry. He helped introduce African-Americans into the mainstream of American radio and changed the way people around the world connect to music.

Mr. Speaker. It is with great honor that I recognize Mr. Wiley Price, Jr. before the U.S. House of Representatives for his many lifetime achievements. He is among my heroes and I am proud to salute him for his many lasting contributions to our community.

REINTRODUCTION OF PHONE BANK LEGISLATION

**HON. CAROLYN B. MALONEY**

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mrs. MALONEY. Mr. Speaker, today, I introduce legislation to subject operators of push polls or phone banks to the same disclosure requirements as other types of political communication. It will not ban push polls or phone banking—it will simply create a level playing field for all types of political communication. Under this bill, any person conducting these types of calls would be required to disclose to each recipient of a call the identity of the organization paying for the call. In addition, the bill would require that campaigns and other organizations that conduct advocacy phone calls report to the Federal Election Commission, FEC, the number of households they have contacted and the script they used in making the calls. The bill would not interfere with legitimate polling, conducted either by candidates or independent organizations, as it would only apply to phone banks in which more than 1,500 households are contacted within the 25 days preceding a federal election.

MARY DOLLISON—A MOTIVATING PERSONALITY

**HON. MIKE PENCE**

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. PENCE. Mr. Speaker, Mary Dollison, of Muncie, Indiana, sees peoples' needs and selflessly works to help them. Yet her generosity does not stop there. Mary motivates others to do the same. In this way, she continues to dramatically improve children's lives, and as a result, transform the entire Muncie community. The Muncie Star Press newspaper publicly recognized her outstanding community service on December 31, 2004, when they declared her the "Person of the Year" for her work with Motivate our Minds (MOM).

What began in 1987 as a group of 20 children in her living room has grown into a program of 350 to 400 students who meet for after-school activities in MOM's permanent facility in downtown Muncie. Starting MOMs and

shepherding it to its present form was not always easy, though. Over the years, Mary dealt with major budget shortfalls, the lack of a permanent building, and numerous other potential roadblocks that would have caused other people to give up.

Fortunately, Mary persisted, and succeeded. Past MOMs secretary Lenella Maxwell says of her, "She is just a very giving and loving person. She has a heart for children. She loves God very much, and her family is important to her. She has a very contagious smile. It's just like magic watching when she works with children. She can bring out the best in them. She has a heart of gold, and she wants to just help people."

Mary recently told the Muncie Start Press, "I'm not happy not working with kids. My reward is just hearing young people or children come back and tell me stories that I've made a difference in their lives. The goal is still the same, help improve the lives of people, and I think education is one of the ways that we can help do that."

Mr. Speaker, I want to thank Mary Dollison for her tireless service to the Muncie community. She truly makes the community, and the world, a better place.

IN RECOGNITION OF RAYMORE-PECULIAR HIGH SCHOOL, CLASS 5 FOOTBALL CHAMPIONS

**HON. EMANUEL CLEAVER**

OF MISSOURI

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. CLEAVER. Mr. Speaker, I proudly rise in recognition of Missouri's Class 5 Football Champions, the Raymore-Peculiar High School football team, and their coach, Tom Kruse. Last November Raymore-Peculiar defeated McCluer North High School football team in the championship game by a score of 37 to 18. The victory was especially satisfying as it was Raymore-Peculiar's first State football championship.

The championship team was coached by Tom Kruse, an alumnus of Raymore-Peculiar. While a student at Raymore-Peculiar, he was a member of the football team. Coach Kruse returned to his alma mater and for the past five years has elevated his team to championship caliber. This year's football season established Raymore-Peculiar as a powerhouse in the Class 5 division and they proudly represent their city, State, and the Fifth District of Missouri as champions by receiving national recognition. Recorded for all time is the perfect season with a record of 13-0 for Raymore-Peculiar.

As the legendary Dallas Cowboys coach Tom Landry said, "Setting a goal is not the main thing. It is deciding how you will go about achieving it and staying with that plan." Congratulations to Raymore-Peculiar High School football team. You had a goal and a plan.

Mr. Speaker, please join me in warm congratulations to Missouri's Class 5 football champions. Raymore-Peculiar's team and coach have brought pride and respect to the Fifth District and it is most fitting that as we

prepare for the upcoming Super Bowl we take time to recognize a new generation of football players.

HONORING PRIVATE FIRST CLASS GUNNAR BECKER

**HON. STEPHANIE HERSETH**

OF SOUTH DAKOTA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Ms. HERSETH. Mr. Speaker, I want to take this opportunity to honor the life of PFC Gunnar Becker who died January 13, 2005 while serving in Operation Iraqi Freedom.

Every Member of the House of Representatives has taken a solemn oath to defend the Constitution against all enemies, foreign and domestic. While we certainly understand the gravity of the issues facing this legislative body, PFC Gunnar Becker lived that commitment to our country. Today, we remember and honor his noble service to the United States and the ultimate sacrifice he has paid with his life to defend our freedoms and foster liberty for others.

Gunnar, who had been serving in Iraq since February 14, 2004, was part of the 1st Infantry Division of the U.S. Army. He is described as hardworking, full of energy, and funny. Family and friends say he was doing what he wanted to do in life—giving back to the country that gave him so much.

The lives of countless people were enormously enhanced by Gunnar's compassion and service. Gunnar, who represented the best of the United States, South Dakota, and the Army continues to inspire all those who knew him and many who did not. Our Nation and the State of South Dakota are far better places because of his service, and the best way to honor him is to emulate his devotion to our country.

I join with all South Dakotans in expressing my sympathies to the family of PFC Gunnar Becker. His commitment to and sacrifice for our Nation will never be forgotten.

PERSONAL EXPLANATION

**HON. ROBERT MENENDEZ**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. MENENDEZ. Mr. Speaker, I was absent from votes in the House on Thursday, January 6, due to a previous and unavoidable commitment in my congressional district. Had I been present, I would have voted "no" on rollcall vote 7.

IN HONOR OF DAN HUDSON

**HON. SAM FARR**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. FARR. Mr. Speaker, I rise today to honor the life of Dan Hudson, a valuable

member of the Monterey community who passed away on October 11, 2004, after a courageous struggle with cancer. He was an entrepreneur with a love of storytelling, but is perhaps best known for his creation of the Monterey County Post.

Dan was born on January 7, 1951, in Berkeley, CA, but soon returned to his family's home on the Monterey Peninsula. He spent his youth exploring the Central Coast, and was well known for his love of adventure. After graduating from Robert Louis Stevenson High School, Dan created Hudson & Company, in the Barnyard Shopping Village in Carmel, CA. He attended the Monterey College of Law, but after his graduation in 1994 decided instead to go into the newspaper business.

The Monterey County Post was the result of this decision, which he designed particularly to serve the residents of Monterey County. The lead article dealt with Carlos, a former gang member, and instantly made a name for the paper as taking a serious, in-depth approach to crime and illegal drugs. Dan wasn't afraid to tackle controversial issues, and though the paper had a conservative leaning, he welcomed opinions from everyone.

Mr. Speaker, I applaud Dan Hudson's many accomplishments, and I commend him for his dedication to his community and friends. He was a remarkable figure, and his memory will live on in the many people whose lives he has touched. I join the Monterey Bay community, and friends and family in honoring this truly admirable man and friend for all of his lifelong achievements.

TRIBUTE TO MRS. GLORIA FRAZIER EVANS

**HON. KENDRICK B. MEEK**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. MEEK of Florida. Mr. Speaker, I would like to take this opportunity to extend my warm congratulations to a very dedicated and devoted educator. Gloria Frazier Evans has given leadership and service to the students at Booker T. Washington High School for seven years. She has been the embodiment of the school's most treasured motto: "Not The Largest, But The Best." On Saturday, February 5, 2005, the graduating class of 1961 from Booker T. Washington High School will honor Mrs. Gloria F. Evans for "Keeping the Legacy Alive" for her community.

Born in Orange, Texas, Gloria graduated valedictorian of her 1966 class at M.B. North High School. She furthered her education at the University of North Texas where she received a Bachelor of Arts degree (1970) in French and English and a Master of Education degree (1971) in English Education. Gloria completed coursework for certification in Guidance and Counseling at Florida Atlantic University (1980), and coursework for certification in Administration and Supervision at Florida International University (1986).

Gloria is the youngest child and only girl of James and Henrietta Frazier. She is married to William Evans, retired educator and track coach. They have two daughters, Erica Nicole

and Erinn Monique Evans and stepchildren, Lynette Evans, Keisha Person, and Corey Evans. Gloria attends the Episcopal Church of the Transfiguration. She is a member of the Miami Chapter of Delta Sigma Theta Sorority, Inc., the Miami Chapter of The Girl Friends, Inc., and the Dade Association of School Administrators.

In 1998, Gloria was selected as principal to direct the restoration of the historic Booker T. Washington Senior High School. From July 1998 to August 2004, Gloria directly supervised and monitored every aspect of the reconstruction of Booker T. Washington High School, including establishing career academies, aligning the curriculum to State standards, and establishing the athletics and activities programs. She also worked directly with the contractors for the new construction and the renovation of the school. Additionally, Gloria worked with the Ad Hoc Committee, the B. T. W. Alumni Association, and individual B. T. W. Class Organizations. She is currently principal of D.A. Dorsey Educational Center.

Mr. Speaker, I join with the students, faculty, administration and alumni of Booker T. Washington High School, and everyone in our community, in honoring Gloria Frazier Evans. Thank you for all your service, and I wish you all the best in all your future endeavors.

HONORING THE RORY DAVID  
DEUTSCH FOUNDATION

**HON. RAHM EMANUEL**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. EMANUEL. Mr. Speaker, I rise today to honor the Rory David Deutsch Foundation and the outstanding work it is doing to eradicate pediatric brain tumors and assist families who have felt the devastating effects of this condition.

The Rory David Deutsch Foundation was named in memory of Rory Deutsch, the beloved son of Mindy and Ross Deutsch. In 1998, at the age of seven, Rory passed away from a brain stem glioma, a type of pediatric brain tumor. Even the very best medical treatment and care from the finest specialists was not successful in curing Rory's illness. Rory's tumor grew within the brain stem itself and was not surgically accessible. Sadly, standard chemotherapy and radiation did not offer a cure either.

The day after Rory's passing, his family established the foundation that bears his name. Aimed at eradicating pediatric brain-stem gliomas, the Rory David Deutsch Foundation has developed relationships with two of the most prestigious medical research centers for children: Duke University's Brain Tumor Center and Chicago's Children's Memorial Hospital. Due in large part to the Deutsch's generous contribution of the Foundation, these two medical centers have already conducted ground-breaking research on brain-stem gliomas.

The Rory David Deutsch Foundation has been tremendously successful in raising funds to advance this research. In doing so, it has received the support of many large national

companies that have donated a generous share of their profits on days dedicated to the foundation.

Mr. Speaker, I applaud the research supported by the Rory David Deutsch Foundation on behalf of children afflicted with brain tumors. The promise of a cure borne from this heart-breaking tragedy serves as a source of inspiration and hope for the future of our children. I join with the Fifth Congressional District and indeed all of Chicago in wishing the Foundation and the Deutsch family continued success and happiness in the future.

IN HONOR OF NINA DOBKIN

**HON. ROBERT MENENDEZ**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. MENENDEZ. Mr. Speaker, I rise today to honor Nina Dobkin for her exceptional community service and unwavering commitment to helping others. Mrs. Dobkin was honored at a dinner dance for the Richard A. Rutkowski Association's 26th anniversary gala on January 15, 2005, in Bayonne, New Jersey.

Mrs. Dobkin has spent decades advocating for important community causes and offering her time and support at various institutions. Her participation has included serving as a past president of the National Council of Jewish Women (NCJW) and as a member of the YWCA advisory board and the School 3 Parent-Teachers Council. Currently, she is a trustee of the Bayonne Board of Education.

An extraordinary leader, Mrs. Dobkin has demonstrated her keen ability to develop new and successful outreach programs, especially in the areas of children, health, and education. Her accomplishments include gathering support for the development of a local mental health center, starting a pre-school program for neurologically impaired children, and organizing a coalition to raise money for the establishment of the Community Day Nursery. She also worked in conjunction with the NCJW to co-sponsor a national taskforce to study and address issues affecting children and youth, and testified before Congress regarding day care regulations.

Other projects have included developing a national survey about young girls and the problems they face in the juvenile justice system, helping to develop the Phone Friend program, and coordinating the distribution of Passover food to those in need.

Mrs. Dobkin graduated from Hofstra University with a degree in music and has worked as a piano teacher for more than 50 years. She and her husband, Earl, are the proud parents of two children and two grandsons.

Today, I ask my colleagues to join me in honoring Nina Dobkin for her impressive ability to spearhead and develop worthwhile community endeavors, her passion to help those in need, and her desire and drive to improve social services. Her work has touched the lives of countless individuals in Bayonne and the greater community.

IN HONOR OF MAJOR GENERAL  
SALVE MATHESON

**HON. SAM FARR**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. FARR. Mr. Speaker, I rise today to honor MG Salve H. Matheson, who passed away January 8 at the age of 84. Major General Matheson's life-long dedication to military service will forever remind us of the importance of courage and dedication, even in trying times.

Born in Seattle, Major General Matheson and his family moved to Monterey in 1920. After graduating from UCLA, he was commissioned as a second lieutenant in the U.S. Army. During World War II, Major General Matheson participated in D-Day at Normandy, the liberation of Holland, the storm of Hitler's "Eagle Nest" and the defense of Bastogne. The heroics of his unit were forever immortalized by historian Stephen Ambrose in the 1992 novel "Band of Brothers."

During the Korean War, Major General Matheson continued to play key roles in major military operations, such as the amphibious landings at Inchon and Wonsan. In the Vietnam War, he commanded the 1st Brigade of the 101st Airborne Division and participated in the Tet Offensive. Major General Matheson continued his military career in Korea in the late 1960s by commanding the 2nd Infantry Division along the demilitarized zone.

Mr. Speaker, I wish to remember Major General Matheson for his distinguished career. His contribution to our country is immeasurable. MG Salve H. Matheson has left a legacy of leadership and service to his community that will not soon be forgotten. While he will be sorely missed, his life will continue to inspire those he touched.

HONORING WILLIAM SAFIRE

**HON. RAHM EMANUEL**

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. EMANUEL. Mr. Speaker, I rise today in order to recognize the long and distinguished career of a great writer and thinker—and a close and dear friend—Mr. William Safire. This week marks the last of his columns on the Op-Ed page of the New York Times, closing out one of the most respected, thoughtful and longest-running series of commentaries in the history of American media.

Bill Safire has worn many hats throughout his career, starting out as a radio and television producer, then as a U.S. Army correspondent, and later as a speechwriter and political strategist in the Nixon Administration. Bill Safire is best known, though, for his column which first appeared in the New York Times in 1973. Even among the all-star lineup at the Times, Bill Safire's star shines brightly, as he stands out among the Nation's most celebrated and thought-provoking writers in the newspaper business.

While we might find ourselves on opposite sides of a policy or political debate, I have always enjoyed reading Bill Safire's opinions.



I've also looked forward to his Sunday column, "On Language," in the Times' Magazine which has spun off into 10 books and ranked him among the world's most widely read commentators on English grammar, etymology and usage.

I am sure that Bill's wife, Helene, will be glad to have him around more often and to spend more time with their two children and granddaughter. While the rest of us will miss his words of wisdom, his thoughtful insight, and the discussion prompted by his opinions, we can still look forward to his "On Language" column each Sunday, and hopefully, well into the future.

Mr. Speaker, I wish the best of luck to Bill and his family during his retirement and throughout his future endeavors, including his ongoing written works and as chair of the Dana Foundation, a philanthropic organization promoting science, health, and education, particularly in the area of brain research. Bill Safire's voice in America's commentary will not be easily replaced, and I am among the many devoted readers who will miss him dearly.

IN HONOR OF CHARLIE J.  
FABYANSKI

**HON. ROBERT MENENDEZ**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. MENENDEZ. Mr. Speaker, I rise today to honor Charlie J. Fabyanski for his dedicated service to the community throughout the years. Mr. Fabyanski was honored at a dinner dance for the Richard A. Rutkowski Association's 26th anniversary gala on January 15, 2005, in Bayonne, New Jersey.

Mr. Fabyanski has served the Bayonne community in a variety of capacities. For more than ten years, he has worked as the institutional representative of St. Andrew's Boy Scouts, Girl Scouts, and Sea Scouts. He has also graciously volunteered his time at the Special Olympics of Hudson County, the Windmill Center, the Highways programs, and as an usher at church.

A leader in many organizations, Mr. Fabyanski has been a trustee of Hudson Milestone, president of the Hudson Ability Bowling League, treasurer of the Bayonne Friends of the Handicapped, secretary of St. Andrew's Holy Name Society, and past president of his parish's seniors' group.

Mr. Fabyanski's honorable service has extended well beyond the Bayonne community. A veteran of World War II, he bravely served his country as an army sergeant and fought in the infamous battles of Normandy and St. Lo.

As a licensed state engineer, he worked for 25 years as a supervisor of air conditioning and refrigeration at the former Military Ocean Terminal. Mr. Fabyanski graduated from the Lincoln Technical Institute and is the proud parent of two sons and two grandchildren.

Today, I ask my colleagues to join me in honoring Charlie J. Fabyanski for his years of devoted volunteerism and leadership. His deep commitment to serving others is well respected and his work has positively impacted the lives of those in his community.

IN HONOR OF MEL VERCOE

**HON. SAM FARR**

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. FARR. Mr. Speaker, I rise today to honor Mel J. Vercoe, who passed away on October 6th at the age of 89. Mel's life-long dedication to activism and public service will forever remind us of the importance of courage and service in our community.

Mel was a 1933 graduate of Mt. Vernon High School in Washington State. He served in the United States Marine Corps during World War II and moved to the Monterey Peninsula in 1963 with his wife Dolores and his two children Ken and Linda.

As an architect and contractor, Mel was involved in the construction business for over 50 years. Mel was well known for his many "Letters to the Editor" which appeared in the Monterey Herald and other local newspapers. A politician at heart, Mel always gave his take on issues to help the community.

Mr. Speaker, I wish to remember Mel for his honorable service to our country and his contributions to our community. While he will be sorely missed, his life will continue to inspire those he touched.

TRIBUTE TO THE LATE FORMER  
MAYOR VICKI COCEANO

**HON. KENDRICK B. MEEK**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. MEEK of Florida. Mr. Speaker, it is with great sadness that I rise to pay tribute to a truly great lady, Mayor Vicki Coceano, who became the City of Miramar's first female mayor in 1989 and led the city through an unprecedented period of growth. Mayor Coceano, who was known as the "Matriarch of Miramar," died at the age of 81. She was a remarkable leader in many ways, a proactive and energetic public servant and a Mayor with an open door policy who spoke her mind on the days.

Mayor Coceano first became involved in politics after a hurricane damaged her backyard in 1960 and she couldn't find the mayor at the time for help. She fought the city and her developer before running for the commission in 1966, a bid she lost.

She ran again in 1977 and won. She became one of Broward County's most recognizable and outspoken politicians during her 22 years in public office. During her tenure as Miramar's Mayor, Coceano oversaw landmark changes as the city grew from a sleepy bedroom community with cow pastures and vast tracts of empty land to a Broward boomtown, home to WTVJ-NBC 6 and a host of national companies.

Her accomplishments included weakening her own job, using a city manager to run the city and raising money in the 1980s to build the youth center that now bears her name. Vicki Coceano, a native of Italy, retired as Mayor of Miramar in 1999.

Outside of politics and family life, Coceano worked tirelessly to help senior citizens, serving on the Board of Directors for the Broward County Area Agency on Aging for 26 years. She served as president in 1984, 1985, and 2003.

On January 12th, family, friends and city employees gathered at St. Bartholomew Catholic Church to say goodbye to Vicki Coceano and to celebrate her life. We will all remember her for years to come through wonderful memories and the indelible mark she has left on our community.

IN HONOR OF PAQUITO D'RIVERA

**HON. ROBERT MENENDEZ**

OF NEW JERSEY

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. MENENDEZ. Mr. Speaker, I rise today to honor Paquito D'Rivera, a Cuban saxophonist and clarinet player who has made incredible contributions to the world of music during his 50-year career. Paquito starred in his own 50th anniversary concert at Carnegie Hall on January 10th, 2005, in New York City.

The son of renowned Cuban classical saxophonist and conductor Tito D'Rivera, Paquito was a child prodigy, performing at the National Theatre in Havana by age 10. It was not long before he became a soloist for the Cuban National Symphony Orchestra. In 1981, Paquito defected from Cuba and moved to the United States where legends like Dizzy Gillespie, David Amram, Mario Bauza, and Bruce Lundvall helped him make the transition.

A six-time Grammy award winner, he has recorded over 30 solo albums that display his command of multiple music genres, such as Latin/Caribbean, classical, jazz, and bebop. He performs regularly with his various ensembles, the Paquito D'Rivera Big Band, the Paquito D'Rivera Quintet, and the Chamber Jazz Ensemble. This year, he will begin a tour with guitar masters Sergio and Odair Assad. Paquito has also lent his talents to collaborations with world-renowned orchestras, such as the National Symphony Orchestra, the London Royal Symphony, and the Puerto Rico Symphony Orchestra, among many others. He has performed with musical legends from around the world, including Dizzy Gillespie, Toots Thielemans, Carmen McRea, Benny Carter, McCoy Tyner, Roger Kellaway, and Claudio Roditi.

In addition to performing, Paquito is an accomplished composer, commissioned by orchestras and chamber groups. He is also the artistic director of jazz programming for the New Jersey Chamber Music Society, an artist-in-residence for the New Jersey Performing Arts Commission, and a member of the Board of Directors of the Hudson Riverfront Performing Arts Center, Chamber Music America, and Chamber Music International.

Paquito has received numerous awards throughout his distinguished career, including a Lifetime Achievement Award for his contribution to Latin Music and the Clarinet of the Year 2004 award from the Jazz Journalists Association. Most recently, he was bestowed with a 2005 National Endowment for the Arts

Jazz Masters Fellowship, the highest honor a jazz musician can receive from the government.

Today, I ask my colleagues to join me in honoring Paquito D'Rivera for his many accomplishments over a career spanning five decades. His outstanding talent as an instrumentalist combined with his passion and innovation has helped to create music that delights fans all over the world. We look forward to experiencing more of his musical endeavors in the years to come.

RETIREMENT TRIBUTE TO BILLIE MIDDLETON

HON. GEORGE MILLER

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. GEORGE MILLER of California. Mr. Speaker, I rise today to invite my colleagues to join me in honoring Billie Middleton as she retires as Executive Director of Youth and Family Services after twenty-two years.

Billie Middleton has served her entire professional career in the provision of public mental health services beginning in human services. She obtained her Masters of Science Degree in Clinical Psychology from San Francisco State University, graduating as an Honor Student of the Department, and Summa Cum Laude. She later obtained her Marriage and Family Therapy License.

Mrs. Middleton began working in outpatient mental health programs and later focused her work on adolescents; for three and a half years she directed residential treatment programs for emotionally disturbed, and drug and alcohol-using adolescents. In 1982 she decided to develop a private practice as a psychotherapist. She also spent a year as a consultant in organizational psychology.

In the early 1980s Mrs. Middleton went to work as a Program Counselor/Coordinator for a fledgling organization called Youth and Family Services (YFS) in her hometown of Benicia. YFS was incorporated as a private non-profit in the State of California with an annual budget of \$10,000. Mrs. Middleton later became the Executive Director and twenty-two years later YFS has a budget of three million dollars and a staff of fifty-six employees.

In addition to her leadership of YFS, Mrs. Middleton has always found creative ways to change systems and fund and provide services. She has served on many committees including the Solano County Children's Network as vice president; Chair of the Solano County Drug and Alcohol Advisory Board; a founding member of Fighting Back Partnership; served on the City of Vacaville Youth Roundtable; the Benicia Youth Action Task Force; the Child Abuse Prevention Council; and the Mental Health Children's System of Care Redesign Committee. She also served on the Community Services Task Force which is an arm of the Solano Coalition for Better Health. Mrs. Middleton was also the principal force behind the formation of the Solano County Community Cancer Task Force.

Her vision of "Building Relationships, Building Community" has guided her work through-

out her career. Mrs. Middleton believes that relationships and community are critical for healthy development, and are what heals problems. This was part of the original strategic plan of YFS that services dealing with substance abuse have to be multi-faceted, family-focused and be strongly rooted in the community with organizations working collaboratively to solve problems.

Mr. Speaker, because of Mrs. Middleton's innumerable contributions to her community and the residents of Solano County, it is proper for us, and it is my honor, to recognize her today.

REINTRODUCTION OF THE LONG ISLAND SOUND STEWARDSHIP ACT

HON. ROSA L. DeLAURO

OF CONNECTICUT

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Ms. DELAURO. Mr. Speaker, I rise today in support of the Long Island Sound Stewardship Act, legislation introduced today by the entire Long Island Sound Caucus.

There have been a lot of disputes and arguments between Connecticut and New York about Long Island Sound over the years. And there are still some issues out there, but this bill sets the right tone for the debates that we may have about the Sound this year.

This legislation is desperately needed. The Long Island Sound is among the most sensitive natural resources in the Nation. Ten percent of the country's population lives within 50 miles of the Sound. The shoreline is highly developed, which makes it tough to balance habitat maintenance, water quality and access to the Sound. The Sound is also a vital commercial area, providing an economic benefit of more than \$5 billion to the economy of the region.

If enacted, the Long Island Sound Stewardship Act will be a model public-private partnership that will improve management of one of the country's most important estuaries. The bill will protect some of the area's most threatened shoreline, using good science—not politics—as the means of directing federal and state dollars. Participation in the stewardship program is voluntary, meaning that private property owners' rights will be respected. Our bill brings together the Sound's numerous stakeholders—fishermen, conservationists, property owners and recreational users—to ensure that the Long Island Sound cleanup continues for generations to come.

I urge my colleagues to allow this legislation to be considered during the 109th Congress.

COUNCIL OF KHALISTAN ISSUES NEW YEAR'S MESSAGE, CALLS FOR INDEPENDENCE FOR SIKH HOMELAND

HON. EDOLPHUS TOWNS

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. TOWNS. Mr. Speaker, recently the Council of Khalistan issued a new year's mes-

sage to the Sikh Nation. It is worth reading. My colleagues and the people should find it very informative. In the letter, the Council of Khalistan called again for the liberation of Khalistan. They noted the progress that has been made towards that goal in 2004 and the rising support among the political leadership in Punjab. They commended those leaders who have moved the Sikh homeland closer to freedom and criticized those who have supported India's brutal occupation of Khalistan in which over 250,000 Sikhs have been murdered and over 52,000 held as political prisoners without charge or trial, illegally. Some have been held since 1984.

In addition, more than 89,000 Kashmiri Muslims, over 300,000 Christians in Nagaland, Muslims and Christians throughout India, and other minorities such as Assamese, Bodos, Dalits, Manipuris, Tamils, and others are also being treated to brutal oppression by the Indian government. According to Amnesty International, tens of thousands of these minorities are being held as political prisoners.

Freedom is the birthright of everyone and self-determination is the cornerstone and essence of democracy. Yet India, which proclaims itself democratic and secular, will not allow the free expression of the democratic will of the people of Khalistan, Kashmir, Nagaland, and the other areas seeking their freedom. Instead, it continues to hold them in subjugation by brutal force. India promised to hold a plebiscite on the status of Kashmir in 1948. It has never done so. Instead, it kills in massive numbers to hold onto its empire. But history tells us that multinational, polyglot empires such as India are doomed to fall apart.

America is a beacon of freedom for the world. That is why so many people come from around the world to America. How often America has sent its troops to fight for freedom. Sometimes we may have made errors in judgment or strategy, but the intent is always to promote freedom. Can we not at least take peaceful, moderate measures to promote freedom in South Asia?

Mr. Speaker, we must stand for freedom. We must do what we can. We should stop all aid to India, except direct aid to tsunami victims, until such time as all the political prisoners are released. We must stop the aid until democratic values prevail all through India and everyone within its borders can freely exercise his or her rights without fear of reprisals from the government. We must demand a free and fair plebiscite on the political status of Khalistan, Kashmir, Nagaland, and all those lands seeking their freedom from India. That will help bring freedom, peace, and stability to the subcontinent.

Mr. Speaker, I would like to place the Council of Khalistan's new year message into the RECORD at this time.

MAY GURU BLESS THE KHALSA PANTH IN 2005 WITH FREEDOM, HAPPINESS, UNITY, AND PROSPERITY—FREEDOM LIES IN THE HEART OF THE SIKH NATION; NO FORCE CAN SUPPRESS IT

(By Dr. Gurmit Singh Aulakh)

Happy New Year to you and your family and the Khalsa Panth. May 2005 be your best year ever. I wish you health, joy, and prosperity in the new year.

The flame of freedom continues to burn brightly in the heart of the Sikh Nation. No

force can suppress it. All the political leaders in Punjab are recognizing it. Punjab's Chief Minister, Captain Amarinder Singh, was declared a hero of the Sikh Nation for asserting Punjab's sovereignty and preserving Punjab's natural resource, its river water, for the use of Punjab farmers by cancelling Punjab's water agreements. As recently as December 7, former Member of Parliament Simranjit Singh Mann again reverted to public support of Khalistan. He pledged that his party will lead a peaceful movement to liberate Khalistan. Obviously, Mr. Mann is aware of the rising support of our cause. Mann joins Sardar Atinder Pal Singh, Sardar D.S. Gill of the International Human Rights Organization, and other Sikh leaders in Punjab in supporting freedom for Khalistan openly. Jagjit Singh, President of Dal Khalsa, was quoted in the Deccan Herald as saying that "the Indian government can never suppress the movement. Sikh aspirations can only be met when they have a separate state." There is no other choice for the Sikh nation but a sovereign, independent Khalistan. Every Sikh leader must come out openly for Khalistan. We salute those Sikh leaders in Punjab who have done so and urge more Sikh leaders to join the cause.

Any organization that sincerely supports Khalistan deserves the support of the Sikh Nation. However, the Sikh Nation needs leadership that is honest, sincere, consistent, and dedicated to the cause of Sikh freedom. Leaders like Dr. Jagjit Singh Chohan, Harchand Singh Longowal, Didar Bains, Ganga Singh Dhillon, the Akali Dal leadership, and others who were complicit in the attack on the Golden Temple cannot be trusted by the Sikh Nation. The evidence against them is clear in Chakravayuh: Web of Indian Secularism. The Sikh Nation cannot believe that these leaders will not betray the cause of Khalistan, just as they betrayed the Sikh Nation in 1984. We must be careful if we are to continue to move the cause of freedom for Khalistan forward in 2005 as we did in 2004.

The Akali Dal conspired with the Indian government in 1984 to invade the Golden Temple to murder Sant Bhindranwale and 20,000 other Sikhs during June 1984 in Punjab. If Sikhs will not even protect the sanctity of the Golden Temple, how can the Sikh Nation survive as a nation?

The Akali Dal has lost all its credibility. The Badal government was so corrupt openly and no Akali leader would come forward and tell Badal and his wife to stop this unparalleled corruption.

The Council of Khalistan has stood strongly and consistently for liberating our homeland, Khalistan, from Indian occupation. For over 18 years we have led this fight while others were trying to divert the resources and the attention of the Sikh Nation away from the issue of freedom in a sovereign, independent Khalistan. Yet Khalistan is the only way that Sikhs will be able to live in freedom, peace, prosperity, and dignity. It is time to start a Shantmai Morcha to liberate Khalistan from Indian occupation.

Never forget that the Akal Takht Sahib and Darbar Sahib are under the control of the Indian government, the same Indian government that has murdered over a quarter of a million Sikhs in the past twenty years. The Jathedar of the Akal Takht and the head granthi of Darbar Sahib toe the line that the Indian government tells them. They are not appointed by the Khalsa Panth. The SGPC, which appoints them, does not represent the Sikh Nation anymore. They have become the puppets of the Indian govern-

## EXTENSIONS OF REMARKS

ment and have lost credibility with the Sikh Nation. Otherwise they would behave like a real Jathedar, Jathedar Gurdev Singh Kaunke, rather than like Indian government puppet Jathedar Aroor Singh, who gave a Siropa to General Dyer for the massacre of Sikhs and others at Jalianawa Bagh. These institutions will remain under the control of the Indian regime until we free the Sikh homeland, Punjab, Khalistan, from Indian occupation and oppression and sever our relations with the New Delhi government.

The Sikhs in Punjab have suffered enormous repression at the hands of the Indian regime in the last 25 years. Over 50,000 Sikh youth were picked up from their houses, tortured, murdered in police custody, then secretly cremated as "unidentified bodies." Their remains were never even given to their families! More than a quarter of a million Sikhs have been murdered at the hands of the Indian government. Another 52,268 are being held as political prisoners. Some have been in illegal custody since 1984! Even now, the capital of Punjab, Chandigarh, has not been handed over to Punjab, but remains a Union Territory. How can Sikhs have any freedom living under a government that would do these things?

Sikhs will never get any justice from Delhi. The leaders in Delhi are only interested in imposing Hindu sovereignty over all the minorities to advance their own careers and their own power. Ever since independence, India has mistreated the Sikh Nation, starting with Patel's memo labelling Sikhs "a criminal tribe." What a shame for Home Minister Patel and the Indian government to issue this memorandum when the Sikh Nation gave over 80 percent of the sacrifices to free India.

How can Sikhs continue to live in such a country? There is no place for Sikhs in supposedly secular, supposedly democratic India. Let us work to make certain that 2005 is the Sikh Nation's most blessed year by making sure it is the year that we shake ourselves loose from the yoke of Indian oppression and liberate our homeland, Khalistan, so that all Sikhs may live lives of prosperity, freedom, and dignity.

### REINTRODUCTION OF CENSUS DIRECTOR LEGISLATION

#### HON. CAROLYN B. MALONEY

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mrs. MALONEY. Mr. Speaker, today, I introduce legislation that establishes a 5-year term of office for the Director of the Census Bureau. By establishing a fixed term of office, this legislation would lessen the role that politics plays at the Census Bureau, an agency which should be grounded in the science of counting our Nation. Other agencies charged with developing critically important statistical information, including the Bureau of Labor Statistics, have a fixed term for their directors. This policy ensures the most accurate, non-partisan data possible.

*January 25, 2005*

### THE INTRODUCTION OF THE NATIVE HAWAIIAN GOVERNMENT REORGANIZATION ACT OF 2005

#### HON. NEIL ABERCROMBIE

OF HAWAII

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. ABERCROMBIE. Mr. Speaker, I am proud today to introduce the Native Hawaiian Government Reorganization Act, also known as the Akaka Bill. This legislation is supported by the Hawaii State Legislature, Governor Linda Lingle, numerous Native Hawaiian organizations and a variety of other ethnic and Native American groups. This bill represents another step in the reconciliation process between Native Hawaiians and the U.S. federal government.

On January 17, 1893, the government of the Kingdom of Hawaii was overthrown by a group of American citizens, who acted with the support of U.S. Minister John Stephens and a contingent of U.S. Marines from the USS *Boston*. One hundred years later, a resolution extending an apology on behalf of the United States to Native Hawaiians for the illegal overthrow of the Native Hawaiian government and calling for a reconciliation of the relationship between the United States and Native Hawaiians was enacted into law.

This measure continues the reconciliation process by establishing a procedure through which a Native Hawaiian governing entity could achieve federal recognition if it chooses to do so. This recognition would extend the policy of self-governance and self-determination currently extended to American Indians and Alaska Natives. It also protects existing Native Hawaiian programs and begins to address the claims of the Native Hawaiian people. This bill does not authorize Native Hawaiians to conduct gaming.

This legislation is critical to the future of the State of Hawaii. Most importantly, Native Hawaiians deserve the right to decide their future and chart their own destiny. It is time their inherent rights are restored.

I urge my colleagues to resolve these longstanding issues with the Native Hawaiians and support this legislation.

### RIM OF THE VALLEY CORRIDOR STUDY ACT

#### HON. ADAM B. SCHIFF

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. SCHIFF. Mr. Speaker, I rise today to reintroduce the Rim of the Valley Corridor Study Act, directing the Secretary of the Interior to study the feasibility of expanding the Santa Monica Mountains National Recreation Area to include the mountains and canyons in Southern California that are part of the Rim of the Valley Corridor, as designated by the State of California.

The Interior Department study would examine the suitability of expanding the Santa Monica Mountains National Recreation Area to include this corridor, which contains areas of

rare Mediterranean ecosystems and encircles the mountains above the San Fernando, La Crescenta, Santa Clarita, Simi, and Conejo Valleys, as well as the famed Arroyo Seco, home of Pasadena's Rose Bowl.

For millions of Southern Californians, the mountains that rise above our communities are a haven from the noise and commotion of Los Angeles. Our mountains can and should be places where city-dwellers can enjoy such activities as hiking, camping, mountain biking, horseback riding, observing wildlife, and admiring nature's scenic beauty. Given the tremendous growth pressures in Southern California, we must act now to preserve our precious open space. It is my hope that the Rim of the Valley Corridor Study Act will embody a dream and vision of a Southern California enhanced not only by what we have built, but also by what we have preserved.

The National Park Service oversees the highly successful Santa Monica Mountains National Recreation Area, the world's largest urban park, spanning from the mountains to the sea and protected in perpetuity by Congress in 1978. Inclusion of the Rim of the Valley Corridor would link wildlife habitat in the Santa Monica Mountains to the Angeles National Forest.

The Rim of the Valley Corridor Study Act would require the Interior Department to complete its study within 1 to 3 years, consulting with State and local government entities, as well as other interested parties, including private property holders. It would then be necessary for Congress to enact subsequent legislation to implement the study's recommendations.

Last year, I was pleased to work with my colleague, Representative RICHARD POMBO, the Chairman of the Committee on Resources, on this bill, which passed the Senate. I am grateful to Chairman POMBO and to the other Members and staff of the Committee who worked to report the bill favorably to the full House. Unfortunately, in the press of business at the end of the last Congress there was no time to consider the bill on the floor.

I am pleased that this legislation has the bipartisan support of Representatives DAVID DREIER, GEORGE MILLER and BRAD SHERMAN as principal cosponsors. I am delighted that the senior Senator from California, Senator FEINSTEIN, is also introducing this important legislation today.

The Rim of the Valley Corridor Study Act will result in an initiative creating a lasting legacy of nearby natural open space for our children—and their children—to enjoy.

TRIBUTE TO JAMES T.  
MCLAWHORN, JR.

**HON. JAMES E. CLYBURN**

OF SOUTH CAROLINA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. CLYBURN. Mr. Speaker, I rise today to pay a very special tribute to a true community leader, Mr. James T. McLawhorn, Jr. It is my honor to recognize the significant contributions that he has made to the City of Columbia and the State of South Carolina.

The son of James T. McLawhorn, Sr. and Allily McLawhorn, "J.T." was born on April 21, 1947, in Greenville, North Carolina. Mr. McLawhorn is a graduate of North Carolina Agricultural and Technical State University, where he received his degree in Political Science. He also sought higher degrees, attaining a Master's in Regional Planning from the University of North Carolina at Chapel Hill and a Master's in Business Administration from the University of Miami Coral Gables.

On Thursday, January 27, 2005, Mr. McLawhorn celebrates 25 years of dedicated service as President and Chief Executive Officer of the Columbia, South Carolina Urban League. The Columbia Urban League is a non-profit, non-partisan, interracial organization serving African Americans and economically disadvantaged individuals and families.

Mr. McLawhorn's leadership has been visionary in implementing new programs that have had a tremendous impact throughout South Carolina. In 1985, he founded the National Black Family Summit, a premier action forum on family issues, with an emphasis on the African American community. Annual meetings of the Summit have brought together more than 1,300 participants to develop strategies for family empowerment.

His deeply felt commitment to initiating positive change in the African American community has resulted in the publishing of an annual report entitled *The State of Black South Carolina: An Action Agenda for the Future* that is a widely recognized publication. The publication serves as a blueprint for identifying and addressing public policy issues that are critical to improving the quality of life for all South Carolinians. The publication is penned by area professionals, used as reference material in area libraries, and serves as a teaching supplement in educational institutions throughout the state. It was an honor for me to be one of the contributors to this publication in past years.

It is also in Mr. McLawhorn's nature to stand up for what he believes, and that dedication led him to serve as one of the chief planners of "King Day at the Dome," held on the third Monday. A few years ago that historic event was one of the largest civil rights demonstrations in the history of South Carolina, bringing more than 60,000 people to downtown Columbia to protest the flying of the Confederate battle flag atop the South Carolina State House. In part, because of the public outcry witnessed at "King Day at the Dome," the flag was removed from any position of sovereignty.

Mr. McLawhorn is also actively involved in empowering today's youth so they may be meaningful community contributors as adults. Under his direction, the Columbia Urban League and the South Carolina Department of Social Services have teamed up to administer "creative and dynamic programs" that help young people around the state. The Youth Leadership Development Institute is one example in which high school students are placed in work settings for five weeks during the summer and participate in academic, social and cultural enrichment activities. I have had the opportunity to host several of the program's students in my office, and I have seen the benefit they derive from experiencing the challenges and rewards of the working world.

Dedicated to the empowerment of African Americans, Mr. McLawhorn has received many prestigious awards on both the state and national levels. Former Governors Carroll Campbell and David Beasley presented him with the prestigious Order of the Palmetto. The Order of the Palmetto is the highest award given to any civilian in the state. It recognizes the significant accomplishments of notable South Carolinians. The National Urban League recently voted him President of the Decade for his unwavering commitment. Mr. McLawhorn was also recently awarded the 2004 TEC Champion Leadership Award for his foresight in bringing the DigiPen Summer Video Game Programming Workshop to the Midlands. He and the Columbia Urban League have also received the Whitney M. Young Jr. Race Relations Award. To add to his staggering list of accomplishments, he was an invited participant to the Joint Civilian Orientation Conference by the United States Secretary of Defense.

Mr. Speaker, I ask that you and my colleagues join me in applauding Mr. James T. McLawhorn for his many achievements. I congratulate him on his quarter century of service and commend him for his significant efforts to improve the quality of life for all South Carolinians.

CONGRATULATING IMMOKALEE  
HIGH SCHOOL INDIANS FOOT-  
BALL TEAM

**HON. MARIO DIAZ-BALART**

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. MARIO DIAZ-BALART of Florida. Mr. Speaker, I rise to honor and congratulate the Immokalee High School Indians on their Class 2A football championship.

With only three minutes and ten seconds remaining in the championship game, the Immokalee Indians kicked a 42 yard field goal to take a 17-15 lead, which they held on to for the remainder of the game.

This game was especially important to the Indians, as it marked the first state football championship in school history.

As their recent state title would clearly indicate, talented athletes fill the Indian's roster. In fact, nine players were named to the Florida Sports Writers Association Class 2A All-State team. Five of those players were named to the first team, two players were named to the second team and two players received honorable mentions.

Under the leadership of head coach John Weber and his staff, the Indians football team has brought great pride and accomplishment to Immokalee and all of Southwest Florida.

Of course, the players and coaches were not the only ones responsible for this impressive victory. The fans, trainers, faculty, staff and the entire Immokalee community helped lead the Indians to the state championship.

I would also like to congratulate Principal Manny Touron and Athletic Director Linda Ayer for their commitment to this football team and to Immokalee High School.

It is my great honor to congratulate the Immokalee High School Indians on this incredible accomplishment and look forward to continued success next season. I ask my colleagues to join me in congratulating Immokalee High School—the 2004 state football champions.

THE INTERNATIONAL AFFAIRS  
BUDGET

HON. HOWARD L. BERMAN

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. BERMAN. Mr. Speaker, I rise today to speak about a timely and important issue: the International Affairs Budget, or 150 account as it is known in budget parlance.

Just prior to adjourning the 108th Congress, we completed work on a major portion of the 9–11 Commission's recommendations—intelligence reform.

The Commission also endorsed a second critical strategy for protecting America that we now must address: investing in the tools of a proactive foreign policy, including the range of diplomatic, development and humanitarian programs funded under the International Affairs Budget.

These programs facilitate the formation of international coalitions, fund essential non-proliferation, anti-terrorism and de-mining efforts, respond to global challenges such as hunger and illiteracy, and help people build a future of hope and opportunity.

They also build markets for U.S. exports, provide for embassy personnel and security, and promote good governance practices that strengthen democracies.

I am joined in my support of the 150 account by my friend and colleague JIM LEACH, who—along with 110 other members of the House from both sides of the aisle—recently signed a letter to the President asking him to support a significant increase in funding for these diplomatic tools and international programs.

I would like to submit the text of that important letter for the RECORD.

I also commend the leadership of Senators FEINSTEIN, DEWINE, SMITH and DURBIN for spearheading a similar letter to the President from their colleagues in the Senate.

Over the next several weeks, the President will be putting the final touches on his fiscal year 2006 budget request. In light of all the global challenges faced by the United States, we are very hopeful that he will propose a substantial increase for international affairs programs.

Mr. Speaker, the tragic tsunami disaster in Asia has underscored the need for a robust International Affairs Budget. Indeed, the 150 account is the mechanism that has enabled the extraordinary humanitarian relief efforts.

Key actors in the rescue and recovery operations are those U.S.-supported personnel and programs that have been on the ground for years: seasoned NGO staff who have established relationships with local governments and possess knowledge of the region's terrain; embassy personnel providing critical informa-

tion and communications infrastructure; American businesses and contractors with reconstruction expertise and access to capital.

Not only does the International Affairs Budget support wide-scale emergency humanitarian response operations—it is a critical addition to our military and intelligence capabilities in the fight against terrorism and the effort to build global stability.

I urge my colleagues to join me in supporting a substantial increase in the International Affairs Budget.

DECEMBER 14, 2004.

President GEORGE W. BUSH,  
*The White House,*  
*Washington, DC.*

DEAR MR. PRESIDENT: We are writing to express strong, bipartisan support for a robust increase in the FY06 150 International Affairs Budget as an essential investment in America's fight against terrorism and efforts to build global stability through promoting economic prosperity and expressing the compassion of the American people for those in need around the world.

Along with a range of intelligence and law enforcement reforms, the bipartisan 9/11 Commission strongly endorsed investments in the International Affairs Budget as vital to protecting America and an inseparable priority from funding homeland defense. In the final report, they wrote, "long-term success demands the use of all elements of national power: diplomacy, intelligence, covert action, law enforcement, economic policy, foreign aid, public diplomacy and homeland defense."

"Terrorism is not caused by poverty," the 9/11 Commission wrote. "Yet when people lose hope, when societies break down, when countries fragment, the breeding grounds for terrorism are created." The International Affairs Budget incorporates the full range of diplomatic tools and international programs that are critical in helping to stabilize the world and promote our national interests. Whether it is protecting our national security, spurring economic growth or supporting humanitarian efforts, the International Affairs Budget is working for America.

By investing in people, strengthening economic opportunity, enhancing democracies, responding to global challenges such as infectious diseases, hunger, illiteracy, environmental degradation, and maternal and child health, the 150 account is critical to creating a safer world. Export promotion programs, commercial diplomacy, good governance and anti-corruption programs open markets for U.S. businesses and create jobs here at home. Vigorous public diplomacy efforts, secure embassies, capable telecommunications, and vibrant international exchange and education programs are vital to delivering America's messages of freedom and democracy around the globe.

We are more convinced than ever that America must remain engaged in the world and utilize all of the tools and resources that strengthen U.S. national interests—including the International Affairs Budget. As you prepare the FY06 Federal Budget, we urge you to support substantially increased funding for international affairs programs.

Sincerely,

Leach (R-IA), Berman (D-CA), Abercrombie (D-HI), Ackerman (D-NY), Allen (D-ME), Baird (D-WA), Baldwin (D-WI), Bass (R-NH), Berkley (D-NV), Biggart (R-IL).

Blumenauer (D-OR), Boehlert (R-NY), Boswell (D-IA), Brown (D-OH), Capps (D-CA), Cardin (D-MD), Chandler (D-KY), Crowley (D-NY), Davis (D-IL), Davis (D-FL).

Davis (D-CA), Delahunt (D-MA), DeLauro (D-CT), Deutsch (D-FL), Dicks (D-WA), Dreier (R-CA), Emanuel (D-IL), Engel (D-NY), English (R-PA), Etheridge (D-NC).

Farr (D-CA), Fattah (D-PA), Filner (D-CA), Frank (D-MA), Gordon (D-TN), Green (D-TX), Greenwood (R-PA), Hinchey (D-NY), Honda (D-CA), Hoyer (D-MD).

Inslee (D-WA), Isakson (R-GA), Jackson (D-IL), Jefferson (D-LA), Johnson (R-CT), Johnson (R-IL), Kaptur (D-OH), Kennedy (R-MN), Kennedy (D-RI), Kildee (D-MI).

Kirk (R-IL), Knollenberg (R-MI), LaHood (R-IL), Lampson (D-TX), Langevin (D-RI), Lantos (D-CA), Larsen (D-WA), Larson (D-CT), LaTourette (R-OH), Lee (D-CA).

Levin (D-MI), Lewis (R-CA), Lewis (D-GA), Lofgren (D-CA), Lowey (D-NY), Lynch (D-MA), Maloney (D-NY), Manzullo (R-IL), Matsui (D-CA), McCollum (D-MN).

McDermott (D-WA), McGovern (D-MA), Meeks (D-NY), Menendez (D-NJ), Millender-McDonald (D-CA), Miller (D-CA), Moran (D-VA), Nadler (D-NY), Oberstar (D-MN), Owens (D-NY).

Pallone (D-NJ), Payne (D-NJ), Pelosi (D-CA), Pomeroy (D-ND), Price (D-NC), Rothman (D-NJ), Rush (D-IL), Sanchez (D-CA), Schakowsky (D-IL), Schiff (D-CA).

Serrano (D-NY), Shays (R-CT), Sherman (D-CA), Shimkus (R-IL), Simmons (R-CT), Slaughter (D-NY), Smith (D-WA), Smith (R-NJ), Snyder (D-AR), Solis (D-CA).

Stupak (D-MI), Tauscher (D-CA), Tierney (D-MA), Tubbs Jones (D-OH), Udall (D-CO), Udall (D-NM), Van Hollen (D-MD), Waters (D-CA), Waxman (D-CA), Weller (R-IL), Wexler (D-FL), Woolsey (D-CA).

PERSONAL EXPLANATION

HON. JAMES R. LANGEVIN

OF RHODE ISLAND

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. LANGEVIN. Mr. Speaker, on January 6, 2005, I was in my district and unable to vote. I would like the record to show that, had I been present, I would have voted "nay" on rollcall vote number 7.

HONORING HAZEL J. LEWIS

HON. DANNY K. DAVIS

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. DAVIS of Illinois. Mr. Speaker, today I rise to honor one of my constituents, Hazel J. Lewis. Hazel Lewis embodies the American dream and then some.

Born and raised in England, she and her mother, Dorothy Lewis, immigrated to the United States in 1948. In 1953, she married Lester Leventhal of Chicago and today they live in the 7th Illinois Congressional District in Chicago.

Hazel Lewis began working for the Women's Auxiliary of the American Medical Association 52 years ago. In 1963, she became its Assistant Executive Director and in 1973 became the Executive Director of the AMA Alliance, as the Auxiliary came to be known, a position she holds today.

Throughout her tenure, Ms. Lewis worked to support the health care and charitable missions of the American Medical Association,

tirelessly enhancing the role and health of women and children in our society, setting an example as to professionalism in her field.

She has been responsible for such innovative public health programs, including the AMA Alliances unique "SAVE" program, Stop America's Violence Everywhere," and an extraordinarily successful schoolroom project, "Hands Are Not For Hitting," to name just two.

Under her direction, millions of dollars were raised to support medical education across the country. And, throughout her 52 years, Ms. Lewis has handled her responsibilities and work in such a way as to enhance the reputation of the AMA Alliance, the American Medical Association, the City of Chicago, the State of Illinois and this great country.

On April 8, 2004, she will retire from her current position, but not retiring from her involvement in making things better for us all. She intends to make her skills and time available to volunteer organization to help the people of Chicago.

Mr. Speaker, I join the AMA Alliance and the American Medical Association in thanking Ms. Lewis for her great contributions and wish her well in her future endeavors.

HONORING THE LIFE OF MANUEL  
A. GONZALEZ, JR.

HON. GRACE F. NAPOLITANO

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mrs. NAPOLITANO. Mr. Speaker, it is with great sadness that I rise to honor the life of Manuel A. Gonzalez Jr., a California corrections officer and family friend, who was brutally stabbed to death by an inmate at the California Institute for Men at Chino. He is the first corrections officer to be killed in the line of duty in California since 1985.

Manuel was born on September 15, 1961, in East Los Angeles. His family moved to Chicago, where he spent part of his youth before returning to Santa Fe Springs, where he made his home. He graduated from Pioneer High School and subsequently joined the United States Army. He spent his tour of duty in Germany, where he was joined by his brother David and his cousin Alex. Manuel remained in the Army Reserve until 1988.

Upon his return from the Army, Manuel made his home in Whittier. His uncle, a corrections sergeant, recruited him for the Department of Corrections. The idea of a law enforcement career had always interested Manuel, so he joined the Department in 1988. He was excited by the challenge of the job and put much effort into his work. He was first assigned to Corcoran Prison where he gained valuable experience. In 1993, he was transferred to Lancaster Prison and became a seasoned officer. To be closer to his family, Manuel was transferred to the California Institute for Men at Chino in 1998. There he became an expert in gang identification and a leader among his peers, who had great respect for him. He had opportunities to be promoted to sergeant and to transfer to parole, but he remained on the front line because it was the job he loved.

Manuel loved sports. He enjoyed watching his favorite teams; the Raiders, Lakers, Dodgers, U.S.C. basketball and football, and the L.A. Kings. He was also very active with his children, taking them to football and baseball practice and coaching as time allowed.

Manuel leaves behind six children. His 22 year old son Mark is following in his father's footsteps. Mark spent four years in the U.S. Navy and is an Iraq War veteran. He is now pursuing a career in law enforcement. Steven is 17, Roxanna 15, Jessica 14, Manuel 4, and Gustavo 3. Manuel is also survived by his parents, Manuel Sr. and Bertha, his brother David, and sisters Rosalinda and Delia.

We all owe a great debt of gratitude to Manuel. He knew the danger he faced but would not be deterred from his duties walking the toughest beat in California. I have spent time with the family during this tragedy, and I wish to express my sincere sympathy to them as well as the extended family who have all been devastated by the loss of one so loved. The entire law enforcement community, especially the California Department of Corrections is in mourning for a lost brother. I ask that all of my colleagues join me to honor this fallen hero who has made the ultimate sacrifice.

HONORING CLARENCE BOYKINS

HON. RAÚL M. GRIJALVA

OF ARIZONA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. GRIJALVA. Mr. Speaker, I rise today in honor of Clarence Boykins, a fine Tucsonan who has been invaluable to my community. Clarence is retiring from his many years of service and he will be missed sorely.

Clarence is a man with a resume and record of achievement so long, that I find it difficult to pick a jumping point from which to begin to describe the impact he has had on Arizona. Perhaps I should begin by noting that Clarence has been listed as one of the "Most Influential African American Men in Arizona". Indeed, Clarence deserves this recognition. But I would argue that his work has so deeply affected the lives of each and every one of us that a more appropriate descriptor would simply be one of the "Most Influential individuals in Arizona". His presence, his ideas and his actions have enabled diversity to flourish and, thus, he has enriched our worlds, expanded our viewpoints, and taught us to keep our eyes, minds and hearts open.

For over thirty years now, Clarence has dedicated himself to the betterment of the Arizona community, and in effect, the betterment of humanity as a whole. One role that he has played sticks out in my mind: the role of integrator. In the long and diverse list of jobs, titles and honors that Clarence has held, the common thread that runs through all of them is that he has used each position to promote the benefits of multiculturalism. We cannot thank him enough for all that he has done to improve access to education. His work to desegregate schools was not only necessary, but it was a crucial step in building and strengthening multicultural relations within our community. Surely, a community as diverse as

Tucson cannot stand divided. Clarence not only recognized this, but he had the good sense, and the strong drive needed, to take action.

In reflecting on Clarence's commitment to multiculturalism. I am reminded of the work he did as the Campaign Coordinator for the re-establishment of the Dr. Martin Luther King Jr. Holiday in Arizona. The importance of celebrating this Holiday cannot be underestimated. It is a tribute to a man whose ideals spoke to equality, fairness and tolerance values that are essential to the very fabric of America. Clarence recognized the symbolic impact this Holiday has on our nation and, with true passion, he organized the successful passage, by vote of the citizens of the State of Arizona, of a ballot measure to re-instate the Holiday. We thank him for this.

And, true to form, Clarence's devotion to multiculturalism has extended far beyond efforts to promote equality amongst his own ethnicity. I am proud and very grateful to have worked with Clarence over the years to establish a Holiday in honor of Cesar Chavez. His efforts have been vital to this effort and his support has been unwavering. Again, we thank you, Clarence.

With Clarence's retirement come some big shoes to fill. I am confident, however, that the example he has set throughout his entire career has inspired many others to emulate his ideas, morals and values and that his good efforts will be carried on.

INTRODUCTION OF THE NATIVE  
HAWAIIAN GOVERNMENT REORGANIZATION ACT OF 2005

HON. ED CASE

OF HAWAII

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. CASE. Mr. Speaker, I am proud and humbled to again reintroduce with my Hawaii colleague, Mr. ABERCROMBIE, during this 109th Congress, as we did in the 108th Congress, the Native Hawaiian Government Reorganization Act of 2005. Identical legislation was introduced today by Hawaii Senators AKAKA and INOUE, again marking a united commitment by Hawaii's entire delegation to the most vital single piece of legislation for our Hawaii since Statehood.

This legislation affirms the longstanding political relationship between Native Hawaiians, the indigenous peoples of our Hawaii, and our federal government, and extends to Native Hawaiians the time-honored federal policy of self-determination provided other indigenous peoples under U.S. jurisdiction.

Mr. Speaker, allow me to be direct: this is crucial to the Hawaiian people and to our Hawaii. The stakes are nothing more or less than the survival and prosperity not only of our indigenous people and culture, but of the very soul of Hawaii as we know and love it.

I speak to you today on behalf of all of Hawaii's people and all those worldwide for whom Hawaii, in all of her forms, be they natural, environmental, cultural, social, and spiritual, is a truly special and unique place. And I say to you that that Hawaii—the Hawaii that

is the indigenous home of all Native Hawaiians, that my own ancestors and many other non-Native Hawaiians committed themselves to since recorded Western discovery in 1778, and that so many throughout the world continue to view as a beacon for what can be in our world—that Hawaii has never been so at risk as today.

It is at risk because it is a creation of and rests upon the foundation of our Native Hawaiian people and culture, and their survival and prosperity are at risk. As they go, so goes Hawaii as we know it, and a Hawaii which is not Hawaiian is not a Hawaii I can bear to accept.

Nor is federal recognition for Native Hawaiians exclusively a Hawaii issue. Census figures show that our country is home to more than 400,000 Native Hawaiians, with 160,000 living outside of Hawaii. And clearly the preservation of the Hawaii that so many throughout our world have come to know and love is of great concern to so many well beyond our borders.

So our goal is not only reaffirming the longstanding historical and legal relationship between Native Hawaiians and the United States, not only delivering fairness and justice to Native Hawaiians, but ensuring the very survival and prosperity of our Native Hawaiian people and culture and, through them, Hawaii itself. And this is a truly common goal, evidenced by broad-based support among Hawaii's political leaders, and Hawaiians and non-Hawaiians alike, which spans ethnic, partisan and other distinctions.

The goal of assisting Native Hawaiians is not new to our Federal Government. Beyond a longstanding relationship that was reaffirmed when Hawaii became a territory in 1900 and a State in 1959, over 160 federal statutes have enacted programs to address the conditions of Native Hawaiians in areas such as Hawaiian homelands, health, education and economic development based on Congress' plenary authority under our U.S. Constitution to address the conditions of indigenous peoples. These have been matched by state and quasi-autonomous entities such as the Office of Hawaiian Affairs and the Department of Hawaiian Home Lands, and private entities like The Kamehameha Schools. And they have borne fruit with a renewed focus on unique Native Hawaiian needs and a renaissance of Native Hawaiian culture. Federal recognition is the means by which these indispensable efforts can be carried forward into the next generation of Native Hawaiian governance.

Federal recognition is also the time-honored means of memorializing our government's relationship with the indigenous peoples of the contiguous 48 states and Alaska. There, either government-to-government treaties or the Bureau of Indian Affairs recognition process or legislative recognition have extended self-determination and affirmed relationships. Although the difference between those peoples and Native Hawaiians is exclusively geographic, such means have simply not been either available or exercised in the case of Native Hawaiians.

Nor is the concept of extending federal recognition to Native Hawaiians a new one. The enactment into law in 1993 of the Apology Resolution (P.L. 103-150) expressed a national commitment to reconciliation efforts be-

tween Native Hawaiians and the Federal Government. Subsequent efforts through the Departments of Justice and Interior, as well as the White House Initiative on Asian Americans and Pacific Islanders established by executive orders of both Presidents Clinton and Bush, yielded federal recognition legislation and the inclusion of Native Hawaiians in federal programs and services as top priorities. During the 106th Congress, the House even passed federal recognition legislation for Native Hawaiians on September 26, 2000.

Most recently, the Department of Interior also moved forward on the establishment of the Office of Hawaiian Relations. Structurally organized under the Assistant Secretary for Policy, Management, and Budget, the new office is a welcome and positive step forward in coordinating policies within the Department as they affect Native Hawaiians. Already, the Department oversees pertinent issues such as Hawaiian home lands, historic preservation, the Native American Graves Protection Act, the Native Hawaiian Culture and Arts Program, and the consideration of Native Hawaiians in natural resources management, including at our Hawaii national parks.

The time has clearly come for our Federal Government to strengthen its relationship with Native Hawaiians in order to resolve longstanding issues and ensure the survival and prosperity of the Native Hawaiian people and culture and of their special home. For all of us in Hawaii, Mr. Speaker, and in fact for all Native Hawaiians, wherever, throughout our country and world they may live, I urge the passage of this vital legislation.

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#### INTRODUCTION OF THE IMPROVING THE COMMUNITY SERVICES BLOCK GRANT ACT OF 2005

**HON. TOM OSBORNE**

OF NEBRASKA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. OSBORNE. Mr. Speaker, today I am pleased to introduce the "Improving the Community Services Block Grant Act of 2005" to reauthorize the Community Services Block Grant (CSBG) program.

Unfortunately, last Congress the House and Senate were unable to complete work on reauthorizing CSBG. The bill I am introducing today once again puts forth our effort and ongoing commitment to ensuring that anti-poverty activities for needy families continue.

The CSBG is an anti-poverty block grant that funds a State-administered network of over 1,100 public and private community action agencies delivering social services to low-income Americans. The CSBG Act was established in 1981 in response to President Reagan's proposal to consolidate the Community Services Administration and 11 other anti-poverty programs.

Block grant funds may be used for a wide-range of anti-poverty activities to help families and individuals achieve self-sufficiency. Such activities may include providing assistance in finding and retaining employment, obtaining adequate housing, and providing emergency food services. The CSBG also includes fund-

ing for certain discretionary activities, including community economic development, rural community facilities improvement, the community food and nutrition assistance, and the national youth sports program. The CSBG program is an essential tool in meeting the unique needs of each area and serves as a conduit for community services.

The bill I am introducing today would build upon improvements made to the program during the last reauthorization. It would promote increased quality by requiring States to re-evaluate whether the lowest performing grantees should continue to receive funding. It retains the current definition of an eligible entity to include the grandfather provisions, but updates the definition to require eligible entities to successfully develop and meet locally determined goals and meet the State goals, standards and performance requirements in order to continue receiving funds.

This bill promotes increased accountability by ensuring that States monitor local grantees to ensure services are provided in the most efficient manner and that services reach those with the greatest need. The bill also requires the development of local grantee determined goals that each local grantee is responsible for meeting.

The bill further encourages initiatives to improve economic conditions and mobilization of new resources in rural areas to help eliminate obstacles to the self-sufficiency of families and individuals in rural communities, and expands opportunities for providing youth mentoring services to encourage education, and youth crime prevention.

Finally, the bill continues the CSBG grants and discretionary programs at current authorization levels and extends them through fiscal year 2010.

Mr. Speaker, I urge my colleagues to support this important legislation that ensures improved services for low-income individuals and families.

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#### NO ATTAINMENT—NO TRADE BILL

**HON. JAMES P. MORAN**

OF VIRGINIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. MORAN of Virginia. Mr. Speaker, today I am introducing the "No Attainment—No Trade bill."

This legislation amends the Clean Air Act to prohibit powerplants and other major point sources of nitrogen oxide (NO<sub>x</sub>) pollution that are in an ozone non-attainment area from participating in EPA's emission trading program.

In 1990 Congress passed amendments to the Clean Air Act to deal with the issue of acid rain deposition.

Harmful acid rain was destroying our buildings, personal property and turning freshwater lakes into dead zones.

The new law established an innovative emission trading program to reduce the precursors of acid rain, harmful nitrogen oxides and sulphur dioxides emitted by coal-burning powerplants and major industrial boilers.

Since its establishment, the trading program has worked extremely well, better than even

proponents of the 1990 amendment to the Clean Air Act ever expected.

While nitrogen and sulphur dioxides have been reduced, and reduced by millions of tons, an unanticipated new wrinkle has emerged as States and localities work to reduce urban smog and bring ozone non-attainment areas into compliance with other requirements in the Clean Air Act.

States and localities are bumping into the emission trading program for nitrogen oxides. Not only are nitrogen oxides the precursors of acid rain, they also mix with hydro-carbons and form unhealthy ground level ozone.

Giving power plants in an ozone non-attainment area the authority to buy a credit from elsewhere and avoid nitrogen oxide reductions may help EPA meet its national acid rain reduction goals, but it can frustrate state and local efforts to lower ozone and urban smog and be in compliance with the Clean Air Act.

I speak from experience.

Just across the Potomac River in Alexandria we have a power plant operated by Mirant that was in violation of its operating permit.

Apptly named the "Potomac River Plant", the coal-fired facility was built in 1949.

Because it was approaching the end of its useful life expectancy, Congress agreed to exempt it and other older plants from the tougher modern emission requirements under the Clean Air Act.

The exemption was probably a mistake.

Unfortunately, too many utilities found it cheaper to keep these antiquated and dirty plants operating beyond their useful life than replace them with costlier but cleaner power plants.

Had this region replaced all of exempt power plants with modern facilities, this region might be in compliance with the Clean Air Act ozone standards.

Instead, this region has had greater challenge to bring this region into compliance and imposed only modest emission reductions on the Potomac River Plant.

This attainment plan faced a serious setback during the summer of 2003 when the Potomac River Plant violated its clean air emission limits by more than 1,000 tons of nitrogen oxide, double the tonnage allowed under its permit.

Initially, Mirant claimed it could come into compliance by purchasing credits of emission reductions from sources elsewhere, outside this region, to meet its emission reduction goal.

"Not so," said the Commonwealth of Virginia.

The state's position, however, was on less than firm legal ground and it took extensive enforcement action and the threat of a state-initiated lawsuit before an alternative remedy was agreed upon.

I am pleased that the state held firm and was able to reach a settlement, that while not ideal, will reduce emissions at the Potomac River Plant and the other three local coal-fired plants operated by Mirant.

The agreement will contribute substantially to reduce NO<sub>x</sub> emissions throughout the metropolitan Washington, D.C. region and bring it into compliance with the Clean Air Act.

The legislation I am reintroducing today, however, is still necessary.

It gives states the clear legal authority they need and discourages power plants from challenging state ozone implementation plans in court.

This legislation will give other states the authority they need to block power plants in a non-attainment area from engaging in NO<sub>x</sub> emission trading and avoiding their responsibility to reduce ozone and urban smog.

It makes no sense, to force this region, or the jurisdictions of any ozone non-attainment area, to ratchet down nitrogen oxides from other sources, beyond what may be necessary, simply because a few large sources are able to buy their way out of compliance.

It isn't fair, and it is not in anyone's best interest to do so.

My legislation puts an end to it.

It deserves consideration.

IN HONOR OF THE ROTARY CLUB OF BRANDYWINE'S 50TH ANNIVERSARY

HON. MICHAEL N. CASTLE

OF DELAWARE

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. CASTLE. Mr. Speaker, it is with great pleasure that I rise today to pay tribute to the Rotary Club of Brandywine as they celebrate their 50th anniversary in the State of Delaware.

While serving as the Vice President of the Phoenix Steel Corporation, Otis Zwissler chartered the Rotary Club of Brandywine on March 8, 1955. Over its 50-year history, the Rotary Club has raised more than \$500,000 dollars to benefit numerous service projects, both locally and internationally. During this time, the Rotary Club has engaged in efforts to eradicate polio, and has been involved in numerous community food drives. The Rotary Club of Brandywine recently aided in the construction of the Can-Do Playground, which will enable disabled children to join with the rest of their friends in a common play area. In addition, the Rotary Club has hosted many well-known guest speakers over the years, including the former United States Secretary of Housing and Urban Development and first Cuban-American ever elected to the United States Senate, Senator Mel Martinez; all of the current and several previous members of the Delaware federal delegation; the current Governor of Delaware, as well as many previous Governors; and the President of Rotary International.

The 46 members of the Rotary Club of Brandywine are part of the Delaware Eastern Shore of Maryland Rotary District. This district contains 2,000 Rotarians, and is one of over 31,000 worldwide clubs in 160 countries. Globally, over 1.2 million people take part in Rotary Club activities.

The Rotary Club of Brandywine's accomplishments and service to the State of Delaware deserve to be recognized and I commend the club on their great efforts to support others in our community. I look forward to the Rotary Club of Brandywine's continued success. Its contribution in Delaware should serve as an example to us all.

H.R. 304—AIRCRAFT CARRIER END-STRENGTH ACT

HON. ANDER CRENSHAW

OF FLORIDA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. CRENSHAW. Mr. Speaker, I rise today to introduce H.R. 304—the Aircraft Carrier End-Strength Act. Recently, in a last ditch effort to reach OMB budgetary goals, the Department of the Defense approved drastic cuts in the Navy's Fiscal Year 2006 budget. Only one of these cuts is both operationally unsound AND irreversible . . . that is the reduction in the Navy's fleet of aircraft carriers from twelve to eleven.

This decision was not made by the military and policy experts who are now working on the 2005 Quadrennial Defense Review (QDR). This irreversible decision was made by budget crunchers looking to reduce the budget topline without considering all of the operational impacts. Congress has worked hard to re-build our national defense architecture and now is not the time to retreat. That is why I have introduced legislation, H.R. 304, which will ensure that the Navy maintains their current minimum requirement of twelve aircraft carriers.

Just last year, the Chief of Naval Operations, Admiral Vern Clark, stated; "Aircraft carrier force levels have been set at 12 ships as a result of fiscal constraints; however, real-world experience and analysis indicate that a carrier force level of 15 ships is necessary . . ." And in 2001, then-Vice Admiral Timothy J. Keating stated, "The United States needs 15 carriers to provide continuous combat-credible sovereign presence in each area of responsibility. . . . The United States accepts a risk by leaving areas of the world uncovered at times."

Over the last few years, Congress has heard a consistent message from the Department of Defense—the important tactical missions accomplished in Afghanistan and Iraq would not have been possible without our fleet of aircraft carriers. Aircraft carriers are in constant demand all over the globe and there is no technology that will allow them to be in two places at the same time. In the face of terrorist threats and other dangers that this nation is facing and with the proven operational need of aircraft carriers, now is not the time for the Navy to contemplate decreasing the number of aircraft carriers available for our national security strategy.

Please support H.R. 304—the Aircraft Carrier End-Strength Act.

ORGANIZATIONS THAT SEEK THE LEGALIZATION OF ILLICIT DRUGS IN OUR COUNTRY

HON. MARK E. SOUDER

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

Tuesday, January 25, 2005

Mr. SOUDER. Mr. Speaker, today I rise to call attention to the work of organizations that seek the legalization of illicit drugs in our country, to the detriment of the health and safety of our citizens.



On January 4, 2005, the Washington Post published an article entitled "Exhale, Stage Left," chronicling the career of Keith Stroup, the founder and retiring executive director of the National Organization for the Reform of Marijuana Laws (NORML). This article sheds light on some of the operations and claims of such organizations, and I ask that it be entered into the RECORD.

Particularly disturbing in this story is the entanglement of the drug legalization group with those who stand to profit from others' addiction—drug traffickers. The Washington Post article describes that one of the major early financial backers of NORML was "the legendary pot smuggler" Tom Forcade. To collect donations, Stroup even went to Forcade's "stash house," which was "filled with bales of marijuana." Certainly we can understand why a drug smuggler would contribute generously to efforts to legalize drugs like marijuana—with so much product to move, this man had a vested financial interest in making harmful drugs easier for people to obtain. But what kind of group takes money from such a criminal? Do we really want our laws "reformed" by efforts funded by criminal enterprises? Yet according to the article, it had seemed "perfectly normal for NORML to call a dope smuggler when it ran short of cash."

Drug legalization groups like to claim that marijuana is not really harmful and that it does not serve as a "gateway" to the use of other dangerous drugs. In fact, on its website, NORML claims, "There is no conclusive evidence that the effects of marijuana are causally linked to the subsequent use of other illicit drugs." Perhaps NORML needs to look back at the experiences of its own leaders to re-examine such an assertion. The Post article describes how Stroup and his colleagues themselves moved onto other drugs in the 1970s: "Privately, he and his NORML pals joked about forming an advocacy group for another drug they'd begun to enjoy—cocaine." I'm sure that the families who have suffered through the heartaches of cocaine addiction could inform NORML that cocaine abuse is no laughing matter. Stroup has come to realize that as well, admitting that his own use of cocaine may have led to lapses in professional judgment and that he knows now that "[c]ocaine is deadly." Once, though, he had thought cocaine harmless. If he was wrong about cocaine, might he not likewise be wrong in presuming marijuana harmless?

In an attempt to make marijuana sound "harmless," drug legalization groups also try to downplay the addictive qualities of marijuana. NORML states on its website, "While the scientific community has yet to achieve full consensus on this matter, the majority of epidemiological and animal data demonstrate that the reinforcing properties of marijuana in humans is low in comparison to other drugs of abuse . . ." Yet the leaders of legalization themselves exhibit not simply social or occasional use of marijuana, but regular consumption of it. According to the article, Stroup smokes pot "nearly every night" as he watches the evening news.

Our citizens—especially our youth—need to understand the real danger of dependence on marijuana. It's not as innocuous as legalizers would have us believe. As the Office of Na-

tional Drug Control Policy has reported, "According to the 2002 National Survey on Drug Use and Health, 4.3 million Americans were classified with dependence on or abuse of marijuana. That figure represents 1.8 percent of the total U.S. population and 60.3 percent of those classified as individuals who abuse or are dependent on illicit drugs . . . What makes this all the more disturbing is that marijuana use has been shown to be three times more likely to lead to dependence among adolescents than among adults."

We need to be aware of marijuana's harms. Last year NIDA Director Nora Volkow testified at a hearing before the Subcommittee on Criminal Justice, Drug Policy, and Human Resources, which I chair. Dr. Volkow attested to the health risks associated with marijuana, saying, "There are numerous deleterious health consequences associated with short- and long-term marijuana use, including the possibility of becoming addicted. During the period of intoxication, marijuana disrupts short-term memory, attention, judgment, as well as other cognitive functions. In addition, marijuana has also been shown to impair coordination and balance, and can increase an individual's heart rate." Marijuana, Dr. Volkow testified, can affect the entire body: "New research is also showing us that marijuana can affect almost every organ in the body, from the central nervous system to the cardiovascular, endocrine, respiratory/pulmonary, and immune systems. Because marijuana is typically rolled into a cigarette or 'joint' and smoked, it has been shown to greatly impact the respiratory system and increases the likelihood of some cancers." Marijuana use is connected to lifelong difficulties for our youth: "Also, we are finding that early exposure to marijuana is associated with an increased likelihood of a lifetime of subsequent drug problems."

With all the risks that marijuana poses, we cannot afford to allow drug legalization groups to perpetuate their myths about the "harmlessness" of marijuana—especially when even their own history casts doubt on the validity of their claims.

#### ON THE INTRODUCTION OF THE KEEP OUR PACT ACT

#### HON. CHRIS VAN HOLLEN

OF MARYLAND

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. VAN HOLLEN. Mr. Speaker, it is with a sense of urgency that I reintroduce the Keep Our Promises to America's Children and Teachers Act at the outset of the 109th Congress.

I offer the Keep Our PACT Act today to help meet the aspirations of our nation's school children—and to help provide all of their teachers and schools with the resources they need to help them achieve those aspirations. Additionally, I offer this bill as a reminder to those of us in government of the importance of keeping our promises and of truly making education the priority our constituents believe it to be.

Put simply, the Keep Our PACT Act would make good on two basic commitments the

federal government has made but so far failed to keep: It would fully fund the No Child Left Behind Act (NCLB) and the Individuals with Disabilities Education Act (IDEA)—on a mandatory basis, once and for all.

Mr. Speaker, the fiscal year 2005 Omnibus Appropriations bill funded No Child Left Behind at \$24.5 billion—\$9.8 billion below its authorized level and \$27 billion less cumulatively than the bipartisan agreement reached just four short years ago. As a result, over 2.4 million students are currently not getting the extra Title I help they were promised under NCLB.

Furthermore, the recently enacted Omnibus continued underfunding IDEA at \$10.7 billion—less than half the 40 percent average per pupil expenditure the federal government originally promised the states thirty years ago. An estimated 6.7 million students with disabilities are currently being shortchanged as a result of this abdication.

By keeping our commitments to NCLB and IDEA, we can support our schools, ease the property tax burden on our constituents and provide all of our students with the resources they need to succeed.

Mr. Speaker, once again I am proud to make the Keep Our PACT Act the very first piece of legislation I introduce this Congress. Additionally, I want to thank my colleagues joining me as original cosponsors on this bill today—in particular, Mr. MILLER, Ms. WOOLSEY and all of the Education and Workforce Committee Democrats. We pledge to stand for the fundamental values this bill represents and invite Members from both sides of the aisle to embrace those values and get this bill passed this year.

#### COMMEMORATING NATIONAL FOLIC ACID AWARENESS WEEK

#### HON. DAN BURTON

OF INDIANA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. BURTON of Indiana. Mr. Speaker, I rise today to recognize the observance of America's first annual National Folic Acid Awareness Week which began this past Monday January 24, 2005. The theme of National Folic Acid Awareness Week—"Folic Acid: You Don't Know What You're Missing!" is especially timely given the increasing popularity of low or no-carbohydrate diets. Since 1998, the U.S. Food and Drug Administration has required the addition of folic acid to enriched breads, cereals, flours, pastas, rice and other grain products. Consequently, people, particularly women, on these low-carb diets may in fact not be getting the appropriate daily allowance of the essential vitamins and minerals necessary for health and well being.

Folic Acid—a B-vitamin—is in particular critical for proper cell growth, and it has been scientifically proven to prevent certain birth defects of the brain and spine called Neural Tube Defects (NTD), which occurs very early in pregnancy, before most women even know they are pregnant. The most common NTDs are Spina Bifida, lack of closure in the spinal column, and Anencephaly, a condition where only a portion of the brain forms. Seventy

thousand people are living with Spina Bifida today; it is the most common permanently disabling condition in America. Children born with Spina Bifida suffer from a myriad of problems, including: paralysis, fluid on the brain, learning difficulties and depression. Those affected with Anencephaly are usually stillborn or die soon after birth.

It is sobering to think that as much as seventy percent of the incidence of NTDs could be prevented if women of childbearing age simply took a 400 microgram pill of folic acid every day. I am hopeful that programs like the National Folic Acid Awareness Week which stress the importance of a healthy diet combined with a daily folic acid pill, we can prevent many of the 2,500 to 3,000 babies born every year with NTDs.

As an added bonus, emerging research also indicates that folic acid might reduce the risk of other birth defects such as cleft lip, cleft palate and heart defects. It might even reduce the risk of cardiovascular disease and colon, cervical, and breast cancer. So taking adequate amounts of folic acid can in fact be beneficial for men and woman of all ages.

Mr. Speaker, the most precious of our American treasures is our children. I believe it is incumbent upon us policy makers to encourage not only those we know and love, but all Americans, to eat foods rich in folic acid such as, bananas, fresh spinach, and orange juice. We owe it to future generations to do all we can to give them a head start on a healthy life devoid of pain and suffering. So I ask my colleagues to join me in promoting the message of National Folic Acid Awareness Week, and to make the commitment to work, not only this week but every week, to encourage all Americans to take folic acid, and help eradicate neural tube defects forever.

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RECOGNIZING THE RETIREMENT  
OF TONY RAMOS

**HON. MIKE ROGERS**

OF MICHIGAN

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, January 25, 2005*

Mr. ROGERS of Michigan. Mr. Speaker, I rise today to recognize the retirement of Mr.

Blas (Tony) Ramos of Lansing, Michigan. For the last 24 years, Mr. Ramos has served the people of the State of Michigan as an employee with the Calhoun County Sheriff's Department, the Wage and Hour Division of Department of Labor & Economic Growth and the Michigan Employment Security Commission. In addition to his service to the State of Michigan, Mr. Ramos has also served honorably in the Michigan National Guard, helping to preserve freedom and democracy abroad and keeping Michiganders safe at home.

Dedicated public servants like Mr. Ramos are a rare breed. Following the terrorist attacks after September 11, 2001, President Bush challenged all Americans to serve their communities, Mr. Ramos has been answering that challenge for the last 24 years. Mr. Speaker, I ask my colleagues to join me in recognizing Mr. Ramos for his years of dedicated service and to wish him all the best on his retirement.