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SENATE

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### ROSIE THE RIVETER NATIONAL HISTORICAL PARK EXPANSION

OCTOBER 18, 2022.—Ordered to be printed

Filed, under authority of the order of the Senate of October 14, 2022

Mr. MANCHIN, from the Committee on Energy and Natural  
Resources, submitted the following

### R E P O R T

[To accompany S. 1718]

The Committee on Energy and Natural Resources, to which was referred the bill (S. 1718), to amend the Rosie the Riveter/World War II Home Front National Historical Park Establishment Act of 2000 to provide for additional areas to be added to the park, and for other purposes, having considered the same, reports favorably thereon with an amendment, in the nature of a substitute, and recommends that the bill, as amended, do pass.

#### AMENDMENT

Strike all after the enacting clause and insert the following:

##### SECTION 1. SHORT TITLE.

This Act may be cited as the “Rosie the Riveter National Historical Park Expansion Act”.

##### SEC. 2. NYSTROM ELEMENTARY SCHOOL ADDITION.

Section 2 of the Rosie the Riveter Home Front National Historical Park Establishment Act of 2000 (16 U.S.C. 410ggg) is amended by striking subsection (b) and inserting the following:

“(b) AREAS INCLUDED.—

“(1) IN GENERAL.—The boundaries of the park shall include—

“(A)(i) the areas generally depicted on the map entitled ‘Proposed Boundary Map, Rosie the Riveter/World War II Home Front National Historical Park’, numbered 963/80,000, and dated May 2000; and

“(ii) the areas depicted as the ‘Proposed Boundary Addition’ on the map entitled ‘Rosie the Riveter/World War II Home Front National Historical Park Proposed Boundary Addition’, numbered 499/168,353, and dated May 2020; and

“(B) any other historic properties identified by the Secretary as appropriate for addition to the park, subject to the requirement that a historic property proposed for addition to the park shall—

“(i) be determined to be eligible for listing in the National Register of Historic Places;

“(ii) have a direct connection to World War II home front themes in Richmond, California; and

“(iii) relate to the purpose, significance, and interpretive themes of the park.

“(2) AVAILABILITY OF MAPS.—The maps referred to in paragraph (1) shall be on file and available for public inspection in the appropriate offices of the National Park Service.”.

#### SEC. 3. ADMINISTRATION.

Section 3(a) of the Rosie the Riveter Home Front National Historical Park Establishment Act of 2000 (16 U.S.C. 410ggg-1(a)) is amended by adding at the end the following:

“(3) NYSTROM ELEMENTARY SCHOOL.—Nothing in this Act affects the authority of the West Contra Costa Unified School District to administer Nystrom Elementary School.”.

#### SEC. 4. COOPERATIVE AGREEMENTS.

Section 3(b) of the Rosie the Riveter Home Front National Historical Park Establishment Act of 2000 (16 U.S.C. 410ggg-1(b)) is amended by adding at the end the following:

“(3) WEST CONTRA COSTA UNIFIED SCHOOL DISTRICT.—

“(A) IN GENERAL.—The Secretary may enter into cooperative agreements with the West Contra Costa Unified School District and other appropriate public and private agencies, organizations, and institutions to carry out the purposes of this Act.

“(B) VISITOR INTERPRETATION.—The Secretary shall coordinate visitor interpretation of the Nystrom Elementary School site with the West Contra Costa Unified School District.”.

### PURPOSE

The purpose of S. 1718 is to amend the Rosie the Riveter/World War II Home Front National Historical Park Establishment Act of 2000 to provide for additional areas to be added to the park.

### BACKGROUND AND NEED

Rosie the Riveter/World War II Home Front National Historical Park, located in Richmond, California, preserves and interprets the wide array of governmental, industrial, and citizen efforts of our nation’s home front response to World War II. In addition to establishing the national park, the park’s enabling legislation (Public Law 106-352) also directed the National Park Service to study whether additional representative sites should be added to the park.

The park’s 2009 General Management Plan established guidelines for bringing additional properties into the park. The criteria requires that a property must be eligible for listing in the National Register of Historic Places; have a direct connection to the World War II home front themes in Richmond, California; and relate to the park’s purpose, significance, and interpretive themes.

The Nystrom Elementary School was built during World War II to accommodate the large influx of families that relocated to Richmond, California to work at the Kaiser Shipyards. The school was constructed as part of a planned neighborhood development that includes the Maritime Child Development Center, which is already part of the park. The West Contra Costa Unified School District owns and operates the school and has followed DOI’s Standards for

Historic Preservation in the rehabilitation efforts. S. 1718, as ordered reported, adds the Nystrom Elementary School into the boundary of the national historical park, and authorizes the Secretary of the Interior to include other qualified historic properties as appropriate.

#### LEGISLATIVE HISTORY

S. 1718 was introduced by Senators Padilla, Feinstein, and Cornyn on May 19, 2021. The Subcommittee on National Parks held a hearing on S. 1718 on May 11, 2022. Representative DeSaulnier introduced a companion measure in the House of Representatives, H.R. 1117, on February 18, 2021. The House Natural Resources Subcommittee on National Parks, Forests, and Public Lands held a hearing on H.R. 1117 on December 7, 2021. No further action was taken.

#### COMMITTEE RECOMMENDATION

The Senate Committee on Energy and Natural Resources, in an open business session on July 21, 2022, by a voice vote of a quorum present, recommends that the Senate pass S. 1718, if amended as described herein.

#### COMMITTEE AMENDMENT

During its consideration of S. 1718, the committee adopted an amendment in the nature of a substitute. The amendment makes several clarifying edits to the bill and is described in further detail in the section-by-section analysis below.

#### SECTION-BY-SECTION ANALYSIS

##### *Section 1. Short title*

Section 1 provides the short title for the bill, the “Rosie the Riveter National Historical Park Expansion Act.”

##### *Sec. 2. Nystrom Elementary School addition*

Section 2 amends section 2 of the Rosie the Riveter/World War II Home Front National Historical Park Establishment Act of 2000 (Public Law 106–352; 16 U.S.C. 410ggg) to include the Nystrom Elementary School within the boundary of the park, as well as any other historic properties that the Secretary deems appropriate for inclusion if they meet the criteria established in the park’s general management plan, including a requirement that the property be eligible for listing on the National Register of Historic Places and has a direct connection to World War II home front themes in Richmond, California, and relate to the purpose, significance and interpretive themes of the park.

##### *Sec. 3. Administration*

Section 3 amends section 3(a) of the Act (16 U.S.C. 410ggg–1(a)) adds a savings clause clarifying that nothing in this Act affects the authority of the West Contra Costa Unified School District to administer the Nystrom Elementary School.

*Sec. 4. Cooperative agreements*

Section 4 amends section 3(b) of the Act (16 U.S.C. 410ggg-1(b)) to authorize the Secretary to enter into cooperative agreements with the West Contra Costa Unified School District and other public and private entities to carry out the purposes of the Act and to coordinate visitor interpretation with the school district.

COST AND BUDGETARY CONSIDERATIONS

The Committee has requested, but has not yet received, the Congressional Budget Office's estimate of the cost of S. 1718 as ordered reported. When the Congressional Budget Office completes its cost estimate, it will be posted on the Internet at [www.cbo.gov](http://www.cbo.gov).

REGULATORY IMPACT EVALUATION

In compliance with paragraph 11(b) of rule XXVI of the Standing Rules of the Senate, the Committee makes the following evaluation of the regulatory impact which would be incurred in carrying out S. 1718. The bill is not a regulatory measure in the sense of imposing Government-established standards or significant economic responsibilities on private individuals and businesses. No personal information would be collected in administering the program. Therefore, there would be no impact on personal privacy. Little, if any, additional paperwork would result from the enactment of S. 1718, as ordered reported.

CONGRESSIONALLY DIRECTED SPENDING

S. 1718, as ordered reported, does not contain any congressionally directed spending items, limited tax benefits, or limited tariff benefits as defined in rule XLIV of the Standing Rules of the Senate.

EXECUTIVE COMMUNICATIONS

The testimony provided by the Department of the Interior at the May 11, 2022, hearing on S. 1718 follows:

STATEMENT OF MICHAEL A. CALDWELL, ACTING ASSOCIATE DIRECTOR, PARK PLANNING, FACILITIES AND LANDS, NATIONAL PARK SERVICE, U.S. DEPARTMENT OF THE INTERIOR

Chair King, Ranking Member Daines, and members of the Subcommittee, thank you for the opportunity to provide the Department of the Interior's views on S. 1718, a bill to amend the Rosie the Riveter/World War II Home Front National Historical Park Establishment Act of 2000 to provide for additional areas to be added to the park, and for other purposes.

The Department supports S. 1718.

S. 1718 would include the Nystrom Elementary School in Richmond, California as part of Rosie the Riveter/World War II Home Front National Historical Park and would allow for other areas to be added to the park if deemed appropriate by the Secretary. The bill directs the Secretary to update the park map to reflect new additions within 180

days after areas are added to the park. S. 1718 also authorizes the Secretary to acquire lands, waters, and improvements within the boundaries of the National Historical Park. These acquisitions may be made by donation, purchase, exchange or transfer, except for lands owned by the State of California and its subdivisions, which may only be acquired by donation.

Rosie the Riveter/World War II Home Front National Historical Park was established in 2000 to recognize the important wartime contributions of workers and ordinary citizens, including women and people of color, who saved and sacrificed on the home front. The park operates as a partnership park and cooperates with the owners of related historic properties to preserve and interpret the WWII home front story.

Rosie the Riveter/World War II Home Front National Historical Park's enabling legislation (16 U.S.C. 410ggg) directed the National Park Service to determine whether there are additional representative sites that should be added to the park. The park's 2009 General Management Plan established guidelines for bringing additional properties into the park. These criteria include that a property: be eligible for listing in the National Register of Historic Places; have a direct connection to the World War II home front themes in Richmond, California; and relate to the park's purpose, significance, and interpretive themes. The Nystrom Elementary School meets these guidelines for addition.

The Nystrom Elementary School was built during World War II to accommodate the large influx of families that relocated to Richmond, California to work at the Kaiser Shipyards. The school was constructed as part of a planned neighborhood development that includes the Maritime Child Development Center, which is already part of the park.

The West Contra Costa Unified School District owns and operates the Nystrom Elementary School and has followed the Secretary of the Interior's Standards for Historic Preservation in the rehabilitation of the school. The City of Richmond, a park partner and owner of several other park sites, has shown support for the inclusion of the Nystrom Elementary School.

Other sites, as deemed appropriate by the Secretary, would be evaluated for potential inclusion as part of Rosie the Riveter/World War II Home Front National Historic Park based on the guidelines developed in the park's General Management Plan.

We recommend a technical amendment to the bill to update the short title to reflect the correct name of the park unit. Chairman King, this concludes my statement. I would be pleased to answer any questions you or other members of the Subcommittee may have.

## CHANGES IN EXISTING LAW

In compliance with paragraph 12 of rule XXVI of the Standing Rules of the Senate, changes in existing law made by the bill S. 1718, as ordered reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

## Public Law 106–352

AN ACT To establish the Rosie the Riveter/World War II Home Front National Historical Park in the State of California, and for other purposes.

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**SECTION 1. SHORT TITLE.**

This Act may be cited as the “Rosie the Riveter/World War II Home Front National Historical Park Establishment Act of 2000”.

**SEC. 2. ROSIE THE RIVETER/WORLD WAR II HOME FRONT NATIONAL HISTORICAL PARK.**

(a) **ESTABLISHMENT.**—In order to preserve for the benefit and inspiration of the people of the United States as a national historical park certain sites, structures, and areas located in Richmond, California, that are associated with the industrial, governmental, and citizen efforts that led to victory in World War II, there is established the Rosie the Riveter/World War II Home Front National Historical Park (in this Act referred to as the “park”).

[(b) **AREAS INCLUDED.**—The boundaries of the park shall be those generally depicted on the map entitled “Proposed Boundary Map, Rosie the Riveter/World War II Home Front National Historical Park” numbered 963/80000 and dated May 2000. The map shall be on file and available for public inspection in the appropriate offices of the National Park Service.]

(b) **AREAS INCLUDED.**—

(1) **IN GENERAL.**—*The boundaries of the park shall include—*

(A)(i) *the areas generally depicted on the map entitled “Proposed Boundary Map, Rosie the Riveter/World War II Home Front National Historical Park”, numbered 963/80,000, and dated May 2000; and*

(ii) *the areas depicted as the “Proposed Boundary Addition” on the map entitled “Rosie the Riveter/World War II Home Front National Historical Park Proposed Boundary Addition”, numbered 499/168,353, and dated May 2020; and*

(B) *any other historic properties identified by the Secretary as appropriate for addition to the park, subject to the requirement that a historic property proposed for addition to the park shall—*

(i) *be determined to be eligible for listing in the National Register of Historic Places;*

(ii) *have a direct connection to World War II home front themes in Richmond, California; and*

(iii) *relate to the purpose, significance, and interpretive themes of the park.*

(2) *AVAILABILITY OF MAPS.*—The maps referred to in paragraph (1) shall be on file and available for public inspection in the appropriate offices of the National Park Service.

**SEC. 3. ADMINISTRATION OF THE NATIONAL HISTORICAL PARK.**

(a) **IN GENERAL.**—

(1) **GENERAL ADMINISTRATION.**—The Secretary of the Interior (in this Act referred to as the “Secretary”) shall administer the park in accordance with this Act and the provisions of law generally applicable to units of the National Park System, including the Act entitled “An Act to establish a National Park Service, and for other purposes”, approved August 35, 1916 (39 Stat. 535; 16 U.S.C. 1 through 4), and the Act of August 21, 1935 (49 Stat. 666; 16 U.S.C. 461–467).

(2) **SPECIFIC AUTHORITIES.**—The Secretary may interpret the story of Rosie the Riveter and the World War II home front, conduct and maintain oral histories that relate to the World War II home front theme, and provide technical assistance in the preservation of historic properties that support this story.

(3) **NYSTROM ELEMENTARY SCHOOL.**—*Nothing in this Act affects the authority of the West Contra Costa Unified School District to administer Nystrom Elementary School.*

(b) **COOPERATIVE AGREEMENTS.**—

(1) **GENERAL AGREEMENTS.**—The Secretary may enter into cooperative agreements with the owners of the World War II Child Development Centers, the World War II worker housing, the Kaiser-Permanente Field Hospital, and Fire Station 67A, pursuant to which the Secretary may mark, interpret, improve, restore, and provide technical assistance with respect to the preservation and interpretation of such properties. Such agreements shall contain, but need not be limited to, provisions under which the Secretary shall have the right of access at reasonable times to public portions of the property for interpretive and other purposes, and that no changes or alterations shall be made in the property except by mutual agreement.

(2) **LIMITED AGREEMENTS.**—The Secretary may consult and enter into cooperative agreements with interested persons for interpretation and technical assistance with the preservation of—

- (A) the Ford Assembly Building;
- (B) the intact dry docks/basin docks and five historic structures at Richmond Shipyard #3;
- (C) the Shimada Peace Memorial Park;
- (D) Westshore Park;
- (E) the Rosie the Riveter Memorial;
- (F) Sheridan Observation Point Park;
- (G) the Bay Trail/Esplanade;
- (H) Vincent Park; and
- (I) the vessel S.S. RED OAK VICTORY, and Whirley Cranes associated with shipbuilding in Richmond.

(3) **WEST CONTRA COSTA UNIFIED SCHOOL DISTRICT.**—

(A) **IN GENERAL.**—*The Secretary may enter into cooperative agreements with the West Contra Costa Unified School District and other appropriate public and private agencies, organizations, and institutions to carry out the purposes of this Act.*

*(B) VISITOR INTERPRETATION.—The Secretary shall coordinate visitor interpretation of the Nystrom Elementary School site with the West Contra Costa Unified School District.*

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