

E.O. 12988

The DOI has certified to the Office of Management and Budget that the proposed rule meets the applicable reform standards provided in Section 3(b)(2) of E.O. 12988.

## National Environmental Policy Act

The DOI has determined that the proposed rule does not constitute a major Federal action significantly affecting the quality of the human environment; therefore, an environmental impact statement is not required.

## Unfunded Mandate Reform Act of 1995

This rule does not contain any unfunded mandates to State, local, or tribal governments or the private sector.

## List of Subjects in 30 CFR Part 256

Administrative practices and procedures, Continental shelf, Government contracts, Incorporation by reference, Oil and gas exploration, Public lands—mineral resources, Reporting and recordkeeping requirements, Surety bonds.

Dated: May 2, 1996.

Sylvia V. Baca,

*Assistant Secretary, Land and Minerals Management.*

For the reasons set forth in the preamble, we propose to amend 30 CFR part 256 as follows:

#### **PART 256—LEASING OF SULPHUR OR OIL AND GAS IN THE OUTER CONTINENTAL SHELF**

1. The Authority citation for part 256 continues to read as follows:

Authority: 43 U.S.C. 1331 *et seq.*

2. Section 256.47(e)(2) is revised to read as follows:

##### **§ 256.47 Award of leases.**

\* \* \* \* \*

(e) \* \* \*

(2) The authorized officer must accept or reject the bid within 90 days. The authorized officer may extend the time period for acceptance or rejection of a bid for 30 days or longer, if circumstances warrant. Any bid not accepted within the prescribed time period, including any extension thereof, shall be deemed rejected.

\* \* \* \* \*

[FR Doc. 96-12167 Filed 5-14-96; 8:45 am]

BILLING CODE 4310-MR-M

## **ENVIRONMENTAL PROTECTION AGENCY**

### **40 CFR Part 52**

[OH16-3-7264b; FRL-5439-5]

#### **Approval and Promulgation of Implementation Plans; Ohio**

**AGENCY:** Environmental Protection Agency.

**ACTION:** Proposed rule.

**SUMMARY:** The United States Environmental Protection Agency (USEPA) proposes to approve a State revision to the Ohio sulfur dioxide State Implementation Plan (SO<sub>2</sub> SIP), submitted on October 16, 1991, and supplemented on March 17, 1993. This revision revises the SO<sub>2</sub> emission limitations applicable to Hamilton County. The SIP revision was conditionally approved on August 23, 1994 (59 FR 43287), and the condition has been satisfied.

In the final rules section of this Federal Register, the USEPA is publishing a full approval of the State's SIP revision request as a direct final rule without prior proposal, because USEPA views this action as a noncontroversial revision and anticipates no adverse comments. A detailed rationale for the approval is set forth in the direct final rule. If no adverse comments are received in response to these actions, no further activity is contemplated in relation to this proposed rule.

If USEPA receives timely comments adverse to or critical of the approval, which have not been addressed by the State or USEPA, the direct final rule will be withdrawn and all public comments received will be addressed in a subsequent final rule based on this proposed rule. Any parties interested in commenting on this action should do so at this time.

**DATES:** Comments on this proposed rule must be received on or before June 14, 1996.

**ADDRESSES:** Written comments should be mailed to: J. Elmer Bortzer, Chief, Regulation Development Section, Air Programs Branch (AR-18J), United States Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604.

Copies of the State submittal and USEPA's analysis of it are available for inspection at: Air and Radiation Division, Air Programs Branch, United States Environmental Protection Agency, Region 5, 77 West Jackson Boulevard, Chicago, Illinois 60604.

**FOR FURTHER INFORMATION CONTACT:** Mary Onischak, Environmental

Engineer, Air Programs Branch, (AR-18J), United States Environmental Protection Agency, Region 5, Chicago, Illinois 60604, (312) 353-5954.

**SUPPLEMENTARY INFORMATION:** For additional information, see the direct final rule published in the rules section of this Federal Register.

Dated: February 14, 1996.

David A. Ullrich,

*Acting Regional Administrator.*

[FR Doc. 96-12120 Filed 5-14-96; 8:45 am]

BILLING CODE 6560-50-P

## **DEPARTMENT OF HEALTH AND HUMAN SERVICES**

### **Administration for Children and Families**

#### **45 CFR Part 1311**

RIN 0970-AB56

#### **Head Start Program**

**AGENCY:** Administration on Children, Youth and Families (ACYF), Administration for Children and Families (ACF), Department of Health and Human Services (HHS).

**ACTION:** Notice of proposed rulemaking.

**SUMMARY:** The Administration on Children, Youth and Families is issuing this Notice of Proposed Rulemaking to implement a new statutory provision authorizing the Secretary to create a Head Start Fellows Program for staff in local Head Start programs or other individuals working in the field of child development, child care, early childhood education, health, and family services.

**DATES:** In order to be considered, comments on this proposed rule must be received on or before July 15, 1996.

**ADDRESSES:** Please address comments to the Associate Commissioner, Head Start Bureau, Administration on Children, Youth and Families, P.O. Box 1182, Washington, D.C. 20013. Beginning 14 days after close of the comment period, comments will be available for public inspection in Room 2222, 330 C Street, S.W., Washington, D.C. 20201, Monday through Friday between the hours of 9:00 a.m. and 4:00 p.m.

Comments that concern information collection requirements must be sent to the Office of Management and Budget at the address listed in the Paperwork Reduction Act section of this preamble. A copy of these comments may also be sent to the Department cited above.

**FOR FURTHER INFORMATION CONTACT:** Dennis Gray, Head Start Bureau,

Administration on Children, Youth and Families, P.O. Box 1182, Washington, D.C. 20013; (202) 205-8404.

#### SUPPLEMENTARY INFORMATION:

##### I. Program Purpose

Public Law 103-252, the Human Services Amendments of 1994, amended the Head Start Act to authorize the creation of a Head Start Fellows Program (HSFP), which will support professional development of individuals working in Head Start or related programs.

The Head Start Bureau is pleased with the opportunity to develop the HSFP. The Bureau anticipates that the HSFP will provide Head Start Fellows with a unique opportunity to be exposed to activities, issues, resources, and new approaches through placements that will include national and regional Head Start offices, academia, and other public or private nonprofit entities and organizations concerned with services to children and families. The Head Start Bureau will benefit from the valuable perspectives brought by the Fellows currently working in Head Start and other programs across America to the national policy making process.

##### II. Summary of the Proposed Regulation

The authority for this Notice of Proposed Rulemaking (NPRM) is section 1150 of Public Law 103-252, the Human Services Amendments of 1994 (the Act) which added section 648A(d) to the Head Start Act (42 U.S.C. 9843). Section 648A(d) authorizes the Secretary to establish a program of Head Start Fellowships. Section 648A(d)(6) authorizes the Secretary to make expenditures not to exceed \$1,000,000 for any fiscal year for stipends and other reasonable expenses for the Fellows Program. Additional authority is found in section 648A(d)(8), which mandates that the Secretary promulgate regulations to carry out section 648A(d).

The Act specifies:

- To whom Fellowships may be competitively awarded;
- Placement locations for Head Start Fellows;
- The duration of Head Start Fellowships; and
- The status of Head Start Fellows.

##### III. Section by Section Discussion of the NPRM

The following is a section by section discussion of the provisions in the rule.

###### *Section 1311.1 Head Start Fellows Program Purpose*

This section describes the purpose of the HSFP which is to provide

opportunities to expand the knowledge and experience of local Head Start program staff and others in the field of child development.

The Head Start Bureau regards the HSFP as part of an overall strategy to promote staff and career development. Through placements in national and regional Head Start offices, local Head Start programs, institutions of higher learning and other offices concerned with child and family services, Head Start Fellows will gain an understanding of the policy making process to complement their experience as practitioners in the field. Another important goal of the Program will be to bring the valuable perspective and experience of practitioners to the national policy making process.

###### *Section 1311.2 Definitions*

This section defines references to the Act, Associate Commissioner for the Head Start Bureau and the term Head Start Fellows.

###### *Section 1311.3 Application Process*

This section refers to the application process for individuals who wish to apply for the HSFP. An annual announcement of the availability and number of Fellowships will be published in the Federal Register and advertised widely to ensure a broad base of applicants.

###### *Section 1311.4 Qualifications, Selection, and Placement*

Paragraph (a) of this section sets forth the requirements in the Act which specifies that an applicant must be working, on the date of application, in a local Head Start program or in the field of child development and family services. For applicants not currently working in a local Head Start program, the HSFP will look for individuals working in programs or on projects that share the goals of Head Start and a common commitment to the support of families and children. The Head Start Bureau hopes to attract a highly talented and diverse group of people. The qualifications of the applicants for Head Start Fellowship positions will be competitively reviewed. The Associate Commissioner for Head Start will make the final selection of the Head Start Fellows.

The number of Head Start Fellows each year will largely be a function of the annual budget, Head Start priorities and the capacity of the various placement offices. The Act precludes Federal employees from participating in the HSFP.

Paragraph (b) of this section specifies that the placement positions for Head

Start Fellows may be located in: (1) the national and regional offices administering Head Start within the Department of Health and Human Services; (2) local Head Start agencies and programs; (3) institutions of higher education; (4) public or private entities and organizations concerned with services to children and families; and (5) other appropriate settings.

In accordance with section 648A(d)(3)(B) of the Act, paragraph (c) provides that a Head Start Fellow who is not an employee of a local Head Start agency or program may only be placed in: (1) the national or regional offices within the Department of Health and Human Services that administer Head Start; or (2) local Head Start agencies. The Act also specifies that Head Start Fellows may not be placed in any agency whose primary purpose, or one of whose major purposes, is to influence Federal, State or local legislation. This provision is reflected in paragraph (d) of this section.

###### *Section 1311.5 Duration of Fellowships and Status of Head Start Fellows*

Paragraph (a) of this section specifies that Head Start Fellowships will last for a term of one year, and may be renewed for a term of one additional year. Paragraphs (b) and (c) include the requirement in Section 648A(d)(7) of the Act which states that, except where otherwise provided, Head Start Fellows shall not be considered to be employees, or otherwise in the service or employment, of the Federal Government. Head Start Fellows shall be considered to be employees of the Federal Government for the purposes of compensation for injuries under chapter 81 of title 5, United States Code. Head Start Fellows assigned to the national or regional offices within the Department of Health and Human Services shall be considered employees in the Executive Branch of the Federal Government for the purposes of chapter 11 of Title 18, United States Code, and for the purposes of any administrative standards of conduct applicable to the employees of the agency to which they are assigned.

##### IV. Impact Analysis

###### *Executive Order 12866*

This Notice of Proposed Rulemaking implements the statutory authority to create a HSFP. Congress authorized expenditures allotted under section 640(a)(2)(D), not to exceed \$1 million. This section allows for expenditures at the Secretary's discretion and is a

percentage of the annual existing appropriation.

*Regulatory Flexibility Act of 1980*

The Secretary certifies that this rule will not have a significant impact on substantial numbers of small entities.

*Paperwork Reduction Act*

Under the Paperwork Reduction Act of 1995, Public Law 104-13, all Departments are required to submit to the Office of Management and Budget (OMB) for review and approval of any reporting or record-keeping requirement inherent in a proposed or final rule. This NPRM contains an information collection requirement in section 1311.3 with regard to the application process for individuals applying for the HSFP. The respondents are the applicants. The Department needs to require an application process in order to make determinations about the applicants' eligibility to participate in the HSFP. The frequency of responses from applicants (new) will be annual. The Administration for Children and Families will consider comments by the public on the proposed requirement for applications in evaluating the accuracy of our estimate of the burden hours. We estimate that it will take approximately two hours per applicant to supply the relevant information. Although we do not know how many individuals will complete the application process for this new program, we anticipate receiving approximately 200 applications per year (this figure may increase or decrease). The total burden estimate at this time is approximately 400 hours. This section will be submitted to OMB for review and approval in accordance with the Paperwork Reduction Act.

OMB is required to make a decision concerning the collections of information contained in these proposed regulations between 30 and 60 days after publication of this document in the Federal Register. Therefore, a comment is best assured of having its full effect if OMB receives it within 30 days of publication. This does not affect the deadline for the public to comment to the Department on the proposed regulations. Written comments to OMB should be sent directly to the following address: Office of Management and Budget, Paperwork Reduction Project, 725 17th Street, N.W. Washington D.C. 20503, Attn: Ms. Wendy Taylor.

List of Subjects in 45 CFR Part 1311

Head Start Fellows, Head Start.

(Catalog of Federal Domestic Assistance Program Number 93.600, Project Head Start)

Dated: April 1, 1996.

Mary Jo Bane,

*Assistant Secretary for Children and Families.*

For the reasons set forth in the Preamble, 45 CFR Chapter XIII is proposed to be amended by adding a new Part 1311 as follows:

**PART 1311—HEAD START FELLOWS PROGRAM**

Sec.

1311.1 Head Start Fellows Program purpose.

1311.2 Definitions.

1311.3 Application process.

1311.4 Qualifications, selection, and placement.

1311.5 Duration of Fellowships and status of Head Start Fellows.

Authority: 42 U.S.C. 9801 *et seq.*

**§ 1311.1 Head Start Fellows Program purpose.**

(a) This Part establishes regulations implementing section 648A(d) of the Head Start Act, as amended, 42 U.S.C. 9801 *et seq.*, applicable to the administration of the Head Start Fellows Program, including selection, placement, duration and status of the Head Start Fellows.

(b) As provided in section 648A(d) of the Act, the Head Start Fellows Program is designed to enhance the ability of Head Start Fellows to make significant contributions to Head Start and to other child development and family services programs.

**§ 1311.2 Definitions.**

As used in this part:

*Act* means the Head Start Act, as amended, 42 U.S.C. 9801 *et seq.*

*Associate Commissioner* means the Associate Commissioner of the Head Start Bureau in the Administration on Children, Youth and Families.

*Head Start Fellows* means individuals who participate in the Head Start Fellows Program, who may be staff in local Head Start programs or other individuals working in the field of child development and family services.

**§ 1311.3 Application process.**

An individual who wishes to obtain a Fellowship must submit an application to the Associate Commissioner. The Administration for Children and Families will publish an annual announcement of the availability and number of Fellowships in the Federal Register. Federal employees are not eligible to apply.

**§ 1311.4 Qualifications, selection, and placement.**

(a) The Act specifies that an applicant must be working on the date of application in a local Head Start program or otherwise working in the field of child development and family services. The qualifications of the applicants for Head Start Fellowship positions will be competitively reviewed. The Associate Commissioner will make the final selection of the Head Start Fellows.

(b) Head Start Fellows may be placed in:

(1) The Head Start national and regional Offices;

(2) Local Head Start agencies and programs;

(3) Institutions of higher education;

(4) Public or private entities and organizations concerned with services to children and families; and

(5) Other appropriate settings..

(c) A Head Start Fellow who is not an employee of a local Head Start agency or program may only be placed in the national or regional offices within the Department of Health and Human Services that administer Head Start or local Head Start agencies.

(d) Head Start Fellows shall not be placed in any agency whose primary purpose, or one of whose major purposes is to influence Federal, State or local legislation.

**§ 1311.5 Duration of Fellowships and status of Head Start Fellows.**

(a) Head Start Fellowships will be for terms of one year, and may be renewed for a term of one additional year.

(b) For the purposes of compensation for injuries under chapter 81 of title 5, United States Code, Head Start Fellows shall be considered to be employees, or otherwise in the service or employment, of the Federal Government.

(c) Head Start Fellows assigned to the national or regional Offices within the Department of Health and Human Services shall be considered employees in the Executive Branch of the Federal Government for the purposes of chapter 11 of Title 18, United States Code, and for the purposes of any administrative standards of conduct applicable to the employees of the agency to which they are assigned.

[FR Doc. 96-12124 Filed 5-14-96; 8:45 am]

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