

Dated: April 4, 2008.

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Senior Permit Biologist, Branch of Permits,
Division of Management Authority.

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DEPARTMENT OF THE INTERIOR

Fish and Wildlife Service

[FWS-R4-R-2008-N0006; 40136-1265-
0000-S3]

Lake Woodruff National Wildlife Refuge, Volusia and Lake Counties, FL

AGENCY: Fish and Wildlife Service,
Interior.

ACTION: Notice of availability: Draft
comprehensive conservation plan and
environmental assessment; request for
comments.

SUMMARY: We, the U.S. Fish and
Wildlife Service (Service) announce the
availability of a draft comprehensive
conservation plan and environmental
assessment (Draft CCP/EA) for the Lake
Woodruff National Wildlife Refuge for
public review and comment. In this
Draft CCP/EA, we describe alternatives,
including our proposed action to
manage this refuge for the 15 years
following approval of the Final CCP.
Also available for review and comment
are draft compatibility determinations.

DATES: To ensure consideration, we
must receive your written comments by
May 23, 2008.

ADDRESSES: To provide written
comments or to obtain a copy of the
Draft CCP/EA, please contact Cheri
Ehrhardt, Area Planner, Merritt Island
National Wildlife Refuge, P.O. Box
6504, Titusville, FL 32782; or you may
e-mail: LakeWoodruffCCP@fws.gov. A
copy of the Draft CCP/EA is available on
compact diskette or hard copy. The
Draft CCP/EA may also be accessed and
downloaded from the Service's Internet
site: [http://www.fws.gov/southeast/
planning](http://www.fws.gov/southeast/planning).

FOR FURTHER INFORMATION CONTACT:
Cheri Ehrhardt; Telephone: 321/861-
0667.

SUPPLEMENTARY INFORMATION:

Introduction

With this notice, we continue the CCP
process for the Lake Woodruff National
Wildlife Refuge. We started this process
through a notice in the **Federal Register**
on July 26, 2006 (71 FR 42412).

Lake Woodruff National Wildlife
Refuge was established in 1964. This
21,500-acre refuge is comprised of
approximately 11,100 acres of

freshwater marsh; 7,200 acres of
hardwood swamps; 2,400 acres of
uplands; and more than 800 acres of
lakes, streams, and canals. The refuge
also has an additional 652 acres of
conservation easement lands on two
tracts. The primary purpose of the
refuge is for the protection of migratory
birds.

Background

The CCP Process

The National Wildlife Refuge System
Improvement Act of 1997 (16 U.S.C.
668dd-668ee) (Improvement Act),
which amended the National Wildlife
Refuge System Administration Act of
1966, requires us to develop a CCP for
each national wildlife refuge. The
purpose for developing a CCP is to
provide refuge managers with a 15-year
plan for achieving refuge purposes and
contributing toward the mission of the
National Wildlife Refuge System,
consistent with sound principles of fish
and wildlife management, conservation,
legal mandates, and our policies. In
addition to outlining broad management
direction on conserving wildlife and
their habitats, CCPs identify wildlife-
dependent recreational opportunities
available to the public, including
opportunities for hunting, fishing,
wildlife observation, wildlife
photography, and environmental
education and interpretation. We will
review and update the CCP at least
every 15 years in accordance with the
Improvement Act.

Public scoping began in July 2006.
Issues identified by the public,
intergovernmental partners, and the
Service include: Impacts of human
population growth and increased
development adjacent to the refuge
boundary; threats and impacts to listed
species and migratory birds; lack of a
comprehensive habitat management
program; spread of exotic, invasive, and
nuisance species; lack of baseline data
and coordinated research; need for
enhanced interagency coordination;
need for cooperative management
agreements with the State for navigable
(State-owned) waterways on the refuge;
and lack of sufficient access onto refuge
properties.

CCP Actions We Are Considering, Including Proposed Action

We developed four alternatives for
managing the refuge and chose
Alternative D as the proposed action. A
full description of each alternative is in
the Draft CCP/EA. We summarize each
alternative below:

Under Alternative A, current
management of the refuge would

continue. The refuge would continue to
survey, maintain habitats, and limit
disturbance to threatened and
endangered species. The refuge would
survey, monitor, and maintain habitat to
benefit migratory birds, including
waterfowl, shorebirds, wading birds,
marsh birds, and landbirds. It would
coordinate with other agencies to
control aquatic weeds in the navigable
waters. There would be incidental feral
hog control as part of the deer hunting
program. Forest management activities
would maintain upland pine and
bottomland hardwood habitats. The
refuge would manage 450 acres of
impoundments and 11,000 acres of
freshwater marshes. Upland sheet flow
restoration efforts would continue.
Under this alternative, resource
protection would not change. Limited
archaeological surveys would be
conducted as part of timber sales. The
refuge would continue to increase safety
at the main access railroad crossing and
maintain the access road. The visitor
services' program would not be
expanded. Deer and feral hog hunting
opportunities would be maintained at
current levels. Turkey surveys would be
conducted to determine population
status. Fishing opportunities would be
maintained. As part of wildlife and
photography, the refuge would maintain
an observation tower, interpretive trails,
hiking trails, and a photo-blind.
Horseback riding would continue on the
Volusia Tract, and commercial guided
boat tours would be conducted via
special use permits. The refuge would
conduct 15 environmental and
interpretive programs annually. Friends
group membership and volunteer levels
would remain the same. Refuge
administration would remain the same
with the following six employees: refuge
manager, biologist, fire specialist,
engineering equipment operator, and
forestry technician (2 career-seasonal
employees).

Under Alternative B, wildlife and
habitat management would increase.
The refuge would evaluate the
expansion of impoundments to provide
more habitats for waterfowl, shorebirds,
and wading birds. The refuge would
limit public access to certain areas to
decrease disturbance. It would
intensively survey and monitor
migratory birds. Manipulation of water
levels in the impoundments would
favor native plant species, and the
refuge would focus exotic plant control
to support migratory birds. Feral hog
and coyote management would be the
same as under Alternative A. Habitats
would be restored to support migratory
birds through prescribed fire and forest

thinning. The refuge would work with partners to ensure water quality, quantity, minimum flows and levels, and natural hydrology to support migratory birds. The refuge would work to develop cooperative management agreements with the State for the navigable waters on the refuge. It would conduct a refuge boundary survey. Under Alternative B, resource protection would increase.

Archaeological resources would be managed the same as under Alternative A. The refuge would evaluate the need to improve the access road. Alternative B would expand visitor services. Hunting and fishing opportunities would be increased, but the refuge would ensure that these activities do not impact migratory birds. The refuge would seasonally close key areas to the public to limit disturbance to migratory birds and eliminate horseback riding. It would incorporate migratory bird themes into commercial guided tour messages. The refuge would develop on- and off-site education and interpretive programs with messages focused on migratory birds and the minimization of human impacts. It would train staff, volunteers, teachers, and tour operators to incorporate interpretive themes into programs. Refuge administration would expand under Alternative B. In addition to the 6 positions listed under Alternative A, the following positions would be added for a total of 15 positions: Wildlife specialist (assistant refuge manager), office assistant, biologist, biological science technician (2), maintenance worker (2), law enforcement officer, and park ranger.

Under Alternative C, management would focus on the needs of rare, threatened, and endangered species. More areas on the refuge would be seasonally closed to limit disturbance to priority species. Management of migratory birds would be decreased as the impoundment acreage would decline to support certain listed species. Exotic species control would benefit listed species. Upland and bottomland forest management would focus on the needs of listed species. The refuge would work with partners to conduct herpetological and fish surveys and to protect water resources to support listed species. Archaeological resources would be managed as under Alternative A. The refuge would evaluate the need to improve the access road. It would work with partners to protect wildlife crossing the railroad tracks. Under Alternative C, visitor services would be reduced. The refuge would ensure that hunting and fishing do not impact listed species. The refuge would seasonally

close key areas to the public to limit disturbance to listed species and would eliminate horseback riding. It would incorporate listed species conservation themes into commercial guided tour messages. The refuge would develop on- and off-site education and interpretive programs with messages focused on listed species and the minimization of human impacts. It would train staff, volunteers, teachers, and tour operators to incorporate interpretive themes into programs. Friends and volunteer levels and efforts would be increased and focused on the needs of listed species. Refuge administration would expand under Alternative C. In addition to the 6 positions listed under Alternative A, the following positions would be added for a total of 18 positions: Wildlife specialist (assistant refuge manager), office assistant, biologist (2), biological science technicians (2), non-fire forestry technician, maintenance worker (2), law enforcement officer (2), and park ranger.

Under Alternative D, the proposed alternative, wildlife and habitat diversity would be emphasized. This alternative would expand wildlife and habitat management efforts on the refuge. Some key areas would be seasonally closed to the public to limit disturbance to rare, threatened, and endangered species, as well as to protect vulnerable habitats. For migratory birds, the refuge would intensively survey, monitor, and manage the impoundments for multi-species use. Exotic species control efforts would be similar to Alternatives B and C in the level of effort but the focus would be on maintaining biodiversity. The refuge would work with the State to determine the impacts of coyotes. If feral hog control measures become necessary, trapping would be considered. Upland habitats would be managed for biodiversity. Herpetological and fish surveys and monitoring efforts would increase. The refuge would work with the State to develop appropriate cooperative management agreements for the navigable waters on the refuge. A refuge boundary survey would be conducted. The refuge would conduct a complete archaeological survey, and develop a regular patrol and enforcement program. With regards to the railroad, the refuge would work with partners to protect wildlife movement across the railroad tracks. It would evaluate the need to improve the road and determine alternative access routes onto the refuge. Visitor services would expand under this alternative but the refuge would ensure that hunting and fishing do not impact wildlife and habitat diversity. It would evaluate the

potential for turkey hunting. It would continue to allow horseback riding on the Volusia Tract through special use permits. Biodiversity themes would be incorporated into commercial guided tour messages. The refuge would develop on- and off-site education and interpretive programs, with messages focused on biodiversity and the minimization of human impacts. The refuge would train staff, volunteers, teachers, and tour operators to incorporate interpretive themes into programs. It would increase Friends group and volunteer efforts to support wildlife and habitat diversity. As part of refuge administration, the refuge would include maintenance programs in support of biodiversity and biological integrity. In addition to the 6 positions listed under Alternative A, the following positions would be added for a total of 11 positions: Wildlife specialist (assistant refuge manager), biological science technician, maintenance worker, law enforcement officer, and park ranger.

Public Availability of Comments

Before including your address, phone number, e-mail address, or other personal identifying information in your comment, you should be aware that your entire comment, including your personal identifying information, may be made publicly available at any time. While you can ask us in your comment to withhold your personal identifying information from public review, we cannot guarantee that we will be able to do so.

Next Step

After the comment period ends for the Draft CCP/EA, we will analyze the comments and address them in the form of a Final CCP and Finding of No Significant Impact.

Authority: This notice is published under the authority of the National Wildlife Refuge System Improvement Act of 1997, Public Law 105-57.

Dated: February 13, 2008.

Cynthia K. Dohner,

Acting Regional Director.

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DEPARTMENT OF THE INTERIOR

Fish and Wildlife Service

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Receipt of Applications for Permit

AGENCY: Fish and Wildlife Service, Interior.