

(C) Promoting safety;  
 (D) Improving the durability and extending the life of transportation infrastructure;

(E) Preserving the environment;  
 (F) Preserving the existing transportation system.”

The FAST Act also requires that the strategic plan take into account research and development by other Federal, State, local, private sector and non-profit institutions.

The Office of the Assistant Secretary for Research and Technology invites the public to provide comments to inform the development of the 5-year strategic plan for transportation Research, Development and Technology (RD&T). Comments should regard appropriate RD&T activities to meet the purposes and considerations listed in the FAST Act and/or emerging RD&T challenges, opportunities, and priorities that U.S. DOT RD&T should address over the next five years. In particular, comments may respond to any or all of the following questions:

1. What research strategies and priorities should the U.S. DOT adopt to achieve the primary purposes cited in the FAST Act?

2. How can the issues raised in the U.S. DOT document “*Beyond Traffic 2045: Trends and Choices*” be strategically addressed by RD&T activities over the next five years?

3. What emerging challenges or opportunities in transportation warrant additional Federal RD&T activities or investments?

4. What current and planned RD&T activities sponsored by the federal government should be continued or revised in the future?

5. What strategies could improve the cost-effectiveness of U.S. DOT research investments?

6. How can U.S. DOT best coordinate its RD&T activities with Federal, State, local, private sector, non-profit institutions, and international partners?

7. What knowledge gaps merit additional exploration by the USDOT?

For information about current U.S. DOT RD&T activities please visit the Department’s Web site at: <https://www.transportation.gov/research-and-statistics>.

The U.S. DOT RD&T Strategic Plan will present the Department’s strategy for responding to the trends and opportunities identified in *Beyond Traffic 2045: Trends and Choices* ([www.transportation.gov/BeyondTraffic](http://www.transportation.gov/BeyondTraffic)). *Beyond Traffic* examines the long-term and emerging trends affecting our Nation’s transportation system and the implications of those trends. It describes

how demographic and economic trends, as well as changes in technology, governance, and our climate are affecting how people and goods travel today, and how they could affect travel in the future. *Beyond Traffic* provides a framework for identifying U.S. DOT RD&T priorities that will advance technologies and inform decisions regarding how we move, how we move things, how we move better, how we adapt, and how we align decisions and dollars.

Issued in Washington, DC, on March 23, 2016.

**Gregory D. Winfree,**

*Assistant Secretary for Research and Technology.*

[FR Doc. 2016–07139 Filed 3–29–16; 8:45 am]

**BILLING CODE 4910–9X–P**

## DEPARTMENT OF TRANSPORTATION

### Office of the Secretary of Transportation

[Docket No. DOT–OST–2016–0037]

#### Notice of order soliciting community proposals

**AGENCY:** Department of Transportation, Office of the Secretary.

**ACTION:** Notice of order soliciting community proposals (Order 2016–3–32).

**SUMMARY:** The Department of Transportation is soliciting proposals from communities or consortia of communities interested in receiving grants under the Small Community Air Service Development Program. The full text of the Department’s order, including Appendices, is included in this Notice. As noted in the order, an application for a grant under this program must include a Grant Proposal of no more than 20 pages (one-sided only), a completed Application for Federal Domestic Assistance (SF424), a Summary Information Schedule, and any letters from the applicant community showing support.

**DATES:** Applications must be submitted no later than May 2, 2016.

**ADDRESSES:** Communities must submit applications electronically through <http://www.grants.gov>.

**FOR FURTHER INFORMATION CONTACT:** Brooke Chapman, Associate Director, Small Community Air Service Development Program, Office of Aviation Analysis, 1200 New Jersey Avenue SE., W86–307, Washington, DC 20590, (202) 366 0577.

**SUPPLEMENTARY INFORMATION:** By this order, the U.S. Department of

Transportation (the Department or DOT) invites proposals from communities and/or consortia of communities interested in obtaining a federal grant under the Small Community Air Service Development Program (“Small Community Program” or “SCASDP”) to address air service and airfare issues in their communities. Subject to the availability of funding, the Department has up to \$5 million available for FY 2016 grant awards to carry out this program. There is no other limitation on the amount of individual awards, and the amounts awarded will vary depending upon the features and merits of the selected proposals. In past years, the Department’s individual grant sizes have ranged from \$20,000 to nearly \$1.6 million. Funding amounts made available for reimbursement may be impacted by future limitations placed on the spending authority and appropriations enacted for the Department. *OST cannot award grants until the enactment of authorizing legislation, an appropriations act, budget authority, and apportionment from the Office of Management and Budget (OMB).* OST may, at its discretion, issue partial funding awards up to the level authorized and provided that the above conditions are met. Additional information on the budget process may be found in OMB A–11: [http://www.whitehouse.gov/omb/circulars\\_default/](http://www.whitehouse.gov/omb/circulars_default/).

*Applications of no more than 20 one-sided pages each (excluding the completed Application for Federal Domestic Assistance (SF424), Summary Information schedule, and any letters from the community or an air carrier showing support for the application), including all required information, must be submitted to [www.grants.gov](http://www.grants.gov) no later than 5:00 p.m. EDT on May 2, 2016.* Applicants are strongly encouraged to submit applications in advance of the deadline. Please be aware that applicants must complete the [grants.gov](http://www.grants.gov) registration process before submitting an application, and that this process usually takes two to four weeks to complete.<sup>1</sup> The Department will not accept late-filed applications except under limited circumstances related to technical difficulties. Additional information on applying through [grants.gov](http://www.grants.gov) is in Appendix A, including a notice regarding late-filed applications.

<sup>1</sup> If an applicant experiences difficulties at any point during the registration or application process, it should contact the [grants.gov](http://www.grants.gov) support center by email ([support@grants.gov](mailto:support@grants.gov)) or by telephone (1–800–518–4726, available 24/7 except Federal holidays). See [www.grants.gov/web/grants/support.html](http://www.grants.gov/web/grants/support.html).

This order is organized into the following sections:

- I. Background
- II. Selection Criteria and Guidance on Application of Selection Criteria
- III. Evaluation and Selection Process
- IV. How To Apply
- V. Air Service Development Zone
- VI. Grant Administration
- VII. Questions and Clarifications
- Appendix A—Additional Information on Applying Through [www.grants.gov](http://www.grants.gov)
- Appendix B—Summary Information
- Appendix C—Application Checklist
- Appendix D—Confidential Commercial Information

## I. Background

The Small Community Program was established by the Wendell H. Ford Aviation Investment and Reform Act for the 21st Century (Pub. L. 106–181), reauthorized by the Vision 100–Century of Aviation Reauthorization Act (Pub. L. 108–176), and subsequently reauthorized by the FAA Modernization and Reform Act of 2012 (Pub. L. 112–95) (FAA 2012), as amended. The program is designed to provide financial assistance to small communities in order to help them enhance their air service. The Department provides this assistance in the form of monetary grants that are disbursed on a reimbursable basis. Authorization for this program is codified at 49 U.S.C. 41743.

The Small Community Program is authorized to receive appropriations under 49 U.S.C. 41743(e)(2), as amended. Appropriations are provided for this program for award selection in FY 2016 pursuant to FAA 2012 and the Consolidated Appropriations Act, 2016 (Pub. L. 114–113). The Airport and Airway Extension Act of 2015 provides contract authority until March 31, 2016, for the Airport Improvement Program, which funds SCASDP. Therefore, subject to the availability of funding, the Department has up to \$5 million available for FY 2016 grant awards to carry out this program. There is no other limitation on the amount of individual awards, and the amounts awarded will vary depending upon the features and merits of the selected proposals. In past years, the Department's individual grant sizes have ranged from \$20,000 to nearly \$1.6 million. Funding amounts made available for reimbursement may be impacted by future limitations placed on the spending authority and appropriations enacted for the Department. *OST cannot award grants until the enactment of authorizing legislation, an appropriations act, budget authority, and apportionment from the Office of Management and*

*Budget (OMB).* OST may, at its discretion, issue partial funding awards up to the level authorized and provided that the above conditions are met. Additional information on the budget process may be found in OMB A–11: [http://www.whitehouse.gov/omb/circulars\\_default/](http://www.whitehouse.gov/omb/circulars_default/).

### A. Eligible Applicants

Eligible applicants are small communities that meet the following statutory criteria under 49 U.S.C. 41743, as amended by Public Law 114–113:

1. (a) The airport serving the community or consortium is not larger than a small hub airport, according to FAA hub classifications effective on the date of service of this Order,<sup>2</sup> or
- (b) As of calendar year 1997, the airport serving the community or consortium was not larger than a small hub airport,<sup>3</sup> and
2. It has insufficient air carrier service or unreasonably high air fares; and
3. The airport serving the community presents characteristics, such as geographic diversity or unique circumstances that demonstrate the need for, and feasibility of, grant assistance from the Small Community Program.<sup>4</sup>

No more than four communities or consortia of communities, or a combination thereof, from the same State may be selected to participate in the program in any fiscal year. No more than 40 communities or consortia of communities, or a combination thereof, may be selected to participate in the program in each year for which the funds are appropriated.

*Consortium applications:* Both individual communities and consortia of communities are eligible for SCASDP funds. An application from a consortium of communities must be one that seeks to facilitate the efforts of the communities working together toward one joint grant project, with one joint objective, including the establishment of one entity to ensure that the joint objective is accomplished.

*Multiple applications prohibited:* A community may file only one

<sup>2</sup> “Small hub airport” is defined in 49 U.S.C. 47102 (23) as “a commercial service airport that has at least 0.05 percent but less than 0.25 percent of the passenger boardings.” See also [http://www.faa.gov/airports/planning\\_capacity/passenger\\_allcargo\\_stats/categories/](http://www.faa.gov/airports/planning_capacity/passenger_allcargo_stats/categories/). For FAA passenger enplanement information to use to determine an airport's eligibility as a small hub airport, see [http://www.faa.gov/airports/planning\\_capacity/passenger\\_allcargo\\_stats/passenger/](http://www.faa.gov/airports/planning_capacity/passenger_allcargo_stats/passenger/).

<sup>3</sup> See, <http://www.dot.gov/policy/aviation-policy/small-community-rural-air-service/SCASDP>, for the FAA's 1997 list of Primary and Nonprimary Commercial Service Airports.

<sup>4</sup> 49 U.S.C. 41743(c)(1), (2).

application for a grant, either individually or as part of a consortium.

*Communities without existing air service:* Communities that do not currently have commercial air service are eligible for SCASDP funds.

*Essential Air Service communities:* Small communities that meet the basic SCASDP criteria and currently receive subsidized air service under the Essential Air Service (“EAS”) program are eligible to apply for SCASDP funds. However, *grant awards to EAS-subsidized communities are limited to marketing or promotion projects that support existing or newly subsidized EAS.* Grant funds will *not* be authorized for EAS-subsidized communities to support any *new* competing air service. Furthermore, no funds will be authorized to support additional flights by EAS carriers or changes to those carriers' existing schedules. These restrictions are necessary to avoid conflicts with the mandate of the EAS program.

*Alternate Essential Air Service communities:* Likewise, small communities that meet the basic SCASDP criteria and currently receive assistance under the Alternate Essential Air Service Pilot Program (“Alternate EAS Pilot Program”) (49 U.S.C. 41745(a)) are eligible to apply for SCASDP funds. Since the Alternate EAS Pilot Program is a substitute/alternative to traditional EAS, we would consider applications from communities receiving assistance under 49 U.S.C. 41745(a) only for marketing or promotion projects; however, if the community is already receiving Department support for marketing projects, per the community's proposal under the Alternate EAS Pilot Program, the community's project would not be considered for a SCASDP grant.

### Eligible Projects

The Department is authorized to award grants under 49 U.S.C. 41743 to communities that seek to provide assistance to:

- A U.S. air carrier<sup>5</sup> to subsidize service to and from an underserved airport for a period not to exceed 3 years;
- An underserved airport to obtain service to and from the underserved airport; and/or
- An underserved airport to implement such other measures as the Secretary, in consultation with such airport, considers appropriate to improve air service both in terms of the

<sup>5</sup> Only U.S. air carriers are eligible to receive assistance from communities under SCASDP. See 49 U.S.C. 41743(d)(1) and 40102(a)(2).

cost of such service to consumers and the availability of such service, including improving air service through marketing and promotion of air service and enhanced utilization of airport facilities.

Applicants should also keep in mind the following statutory restrictions on eligible projects:

- An applicant may not receive an additional grant to support the same project from a previous grant (see Same Project Limitation below); and
- An applicant may not receive an additional grant, prior to the completion of its previous grant (see Concurrent Grant Limitation below).

**Same Project Limitation:** Under 49 U.S.C. 41743(c), a community or consortium may not receive an additional grant to support the same project for which it received a previous grant (Same Project Limitation).<sup>6</sup> In assessing whether a previous grantee's current application represents a new project, the Department will compare the goals and objectives of the previous grant, including the key components of the means by which those goals and objectives were to be achieved, to the current application. For example, if a community received an earlier grant to support a revenue guarantee for service to a particular destination or direction, a new application by that community for another revenue guarantee for service to the same destination or in the same direction is ineligible, even if the revenue guarantee were structured differently or the type of carrier were different. However, a new application by such a previous grantee for service to a new destination or direction using a revenue guarantee, or for general marketing of the airport and the various services it offers, is eligible.<sup>7</sup> The Department recognizes that not all revenue guarantees, marketing agreements, studies, or other activities are of the same nature, and that if a subsequent application incorporates different goals or significantly different components, it may be sufficiently different to constitute a new project under 49 U.S.C. 41743(c).

**Concurrent Grant Limitation:** A community or consortium may have

only one SCASDP grant at any time. If a community or consortium applies for a subsequent SCASDP grant when its current grant has not yet expired, that community/consortium must notify the Department of its intent to terminate the current SCASDP grant, and if the community/consortium is selected for a new grant, such termination must take place prior to entering into the new grant agreement. In addition, for consortium member applicants, permission must be granted from both the grant sponsor and the Department to withdraw from the current SCASDP grant before that consortium member will be deemed eligible to receive a subsequent SCASDP grant.

**Airport Capital Improvements Ineligible:** Airport capital improvement projects, including, but not limited to, runway expansions and enhancements, the construction of additional aircraft gates, and other airport terminal expansions and reconfigurations are ineligible for funding under the Small Community Program. Airports seeking funding for airport capital improvement projects may want to consult with their local FAA Regional Office to discuss potential eligibility for grants under the Airport Improvement Program.

## II. Selection Criteria and Guidance on Application of Selection Criteria

SCASDP grants will be awarded based on the selection criteria as outlined below. There are two categories of selection criteria: Priority Selection Criteria and Secondary Selection Criteria. Applications that meet one or more of the Priority Selection Criteria will be viewed more favorably than those that do not meet any Priority Selection Criteria.

### A. Priority Selection Criteria

The statute directs the Department to give priority consideration to those communities or consortia where the following criteria are met:

1. *Air fares are higher than the national average air fares for all communities*—The Department will compare the local community's air fares to the national average air fares for all similar markets. Communities with market air fares significantly higher than the national average air fares in similar markets will receive priority consideration. The Department calculates these fares using data from the Bureau of Transportation Statistics (BTS) Airline Origin and Destination Survey data. The Department evaluates all fares in all relevant markets that serve a SCASDP community and compares the SCASDP community fares to all fares in similar markets across the

country. Each SCASDP applicant's air fares are computed as a percentage above or below the national averages. The report compares a community's air fares to the average for all other similar markets in the country that have similar density (passenger volume) and similar distance characteristics (market groupings). All calculations are based on 12-month ended periods to control for seasonal variation of fares.

2. *The community or consortium will provide a portion of the cost of the activity from local sources other than airport revenue sources*—The Department will consider whether a community or consortium proposes local funding for the proposed project. Applications providing proportionately higher levels of cash contributions from sources other than airport revenues will be viewed more favorably. Applications that provide multiple levels of contributions (state, local, cash and in-kind contributions) will also be viewed more favorably. See Additional Guidance—Cost Sharing and Local Contributions, in Subsection C below, for more information on the application of this selection criterion.

3. *The community or consortium has established or will establish a public-private partnership to facilitate air carrier service to the public*—The Department will consider a community's or consortium's commitment to facilitate air carrier service in the form of a public-private partnership. Applications that describe in detail how the partnership will actively participate in the implementation of the proposed project will be viewed more favorably.

4. *The assistance will provide material benefits to a broad segment of the traveling public, including businesses, educational institutions, and other enterprises, whose access to the national air transportation system is limited*—The Department will consider whether the proposed project would provide, to a broad segment of the community's traveling public, important benefits relevant to the community. Examples include service that would offer new or additional access to a connecting hub airport, service that would provide convenient travel times for both business and leisure travelers that would help obviate the need to drive long distances, and service that would offer lower fares.

5. *The assistance will be used in a timely manner*—The Department will consider whether a proposed project provides a well-defined strategic plan and reasonable timetable for use of the grant funds. In the Department's experience, reasonable timetables for

<sup>6</sup> This limitation applies for all projects contained in a previous grant agreement's scope; thus, even if the community did not actively implement a project listed in the scope of an earlier grant agreement, it may not receive funding for that project in a subsequent round of SCASDP funding.

<sup>7</sup> As noted in the "Market Analysis" subsection of section C below, target markets proposed by communities may be destination specific (e.g., service to LAX), a geographic region (e.g., northwest mountain region) or directional (e.g., hub in the southeastern United States or a point north, south, east, or west of the applicant community).

use of grant funds generally include a year to complete studies, two years for marketing and promotion of the airport, community, carrier, or destination, and three years for projects that target a revenue guarantee, subsidy, or other financial incentives. Applicants should describe how their projects can be accomplished within this timetable, including whether the airport and proposed air service provider have the requisite authorities and certifications necessary to carry out the proposed projects. In addition, because of this emphasis placed on timely use of funds, applicants proposing new service should describe the airport and whether it can support the proposed service, including whether the airport holds, or intends to apply for, an airport operating certificate issued under 14 CFR part 139. Air service providers proposed for the new service must have met or be able to meet, in a reasonably short period of time, all Department requirements for air service certification, including safety and economic authorities.

6. *Multiple communities cooperate to submit a regional or multistate application to consolidate air service into one regional airport*—The Department will consider whether a proposed project involves a consortium effort to consolidate air service into one regional airport. This statutory priority criterion was added pursuant to Section 429 of the FAA Modernization and Reform Act of 2012 (Pub. L. 112–95).

#### B. Secondary Selection Criteria

1. *Innovation*—The Department will consider whether an application proposes new and creative solutions to air transportation issues facing the community, including:

- The extent to which the applicant's proposed solution(s) to solving the problem(s) is new or innovative, including whether the proposed project utilizes or encourages intermodal or regional solutions to connect passengers to the community's air service (or, if the community cannot implement or sustain its own air services, to connect to a neighboring community's air service) *e.g.*, cost-effective inter/intra city passenger bus service, or marketing of intermodal surface transportation options also available to air travelers; and
- whether the proposed project, if successfully implemented, could serve as a working model for other communities.

2. *Community Participation*—The Department will consider whether an application has broad community participation, including:

- Whether the proposed project has broad community support; and
- the community's demonstrated commitment to and participation in the proposed project.

3. *Location*—The Department will consider the location and characteristics of a community:

- The geographic location of each applicant, including the community's proximity to larger centers of air service and low-fare service alternatives;
- The population and business activity, as well as the relative size of each community; and
- Whether the community's proximity to an existing or prior grant recipient could adversely affect either its proposal or the project undertaken by the other recipient.

4. *Other Factors*—The Department will also consider:

- Whether the proposed project clearly addresses the applicant's stated problems;
- The community's existing level of air service and whether that service has been increasing or decreasing;
- Whether the applicant has a plan to provide any necessary continued financial support for the proposed project after the requested grant award expires;
- The grant amount requested compared with the total funds available for all communities;
- The proposed federal grant amount requested compared with the local share offered;
- any letters of intent from airline planning departments or intermodal surface transportation providers on behalf of applications that specifically indicate intent to enlist new or expanded air service or surface transportation service in support of the air service in the community;
- whether the applicant has plans to continue with the proposed project if it is not self-sustaining after the grant award expires; and
- equitable and geographic distribution of available funds.

#### C. Additional Guidance

*Market Analysis:* Applicants requesting funds for a revenue guarantee/subsidy/financial incentive are encouraged to conduct and reference in their applications an in-depth analysis of their target markets. Target markets can be destination specific (*e.g.*, service to LAX), a geographic region (*e.g.*, northwest mountain region) or directional (*e.g.*, hub in the southeastern United States or a point north, south, east, or west of the applicant community).

*Complementary Marketing Commitment:* Applicants requesting

funds for a revenue guarantee/subsidy/financial incentive are encouraged to designate in their applications a portion of the project funds (Federal, local or in-kind) for the development and implementation of a marketing plan in support of the service sought.

*Subsidies for a carrier to compete against an incumbent:* The Department is reluctant to subsidize one carrier, but not others in a competitive market. For this reason, a community that proposes to use the grant funds for service in a city-pair market that is already served by another air carrier must explain in detail why the existing service is insufficient or unsatisfactory, or provide other compelling information to support such a proposal.

*Cost Sharing and Local Contributions:* Applications must clearly identify the level of federal funding sought for the proposed project. Applications must also identify the community's cash contributions to the proposed project, in-kind contributions from the airport, and in-kind contributions from the community. Non-federal funds will be applied proportionately to the entire scope of the project. Communities cannot use non-federal funds selectively to fund certain components of a project (see Section VI—Grant Administration—Payments for more information). Cash contributions from airport revenues must be identified separately from cash contributions from other community sources. Cash contributions from the state and/or local government should be separately identified and described as well.

*Types of contributions.* Contributions should represent a *new* financial commitment or *new* financial resources devoted to attracting new or improved service, or addressing specific high-fare or other service issues, such as improving patronage of existing service at the airport. For communities that propose to contribute to the grant project, that contribution can be in the following forms:

*Cash from non-airport revenues.* A cash contribution can include funds from the state, the county or local government, and/or from local businesses, or other private organizations in the community. Because private cash contributions are to be from local community sources, the Department will not consider as a part of these non-airport revenues any funds that a community might receive from an air carrier interested in providing service under that community's proposal. Moreover, contributions that are comprised of intangible non-cash items, such as the value of donated advertising, are considered in-kind

contributions (see further discussion below).

*Cash from airport revenues.* This includes contributions from funds generated by airport operations. Airport revenues may not be used for revenue guarantees to airlines, per 49 U.S.C. 47107 and 47133. Applications that include local contributions based on airport revenues do not receive priority consideration for selection.

*In-kind contributions from the airport.* This can include such items as waivers of landing fees, ground handling fees, terminal rents, fuel fees, and/or vehicle parking fees.

*In-kind contributions from the community.* This can include such items as donated advertising from media outlets, catering services for inaugural events, or in-kind trading, such as advertising in exchange for free air travel. Travel banks and travel commitments/pledges are considered to be in-kind contributions.

*Cash vs. in-kind contributions.* Communities that include local contributions made in cash will be viewed more favorably.

*Eligible Air Carriers:* As noted in footnote 3 above, only U.S. air carriers are eligible to receive assistance from communities under SCASDP grants. A particular U.S. carrier may hold authority to conduct operations as a certificated air carrier, a commuter air carrier, or an air taxi operator.<sup>8</sup> Communities are encouraged to verify, at an early stage of any air carrier discussions, that the air carrier does in fact hold appropriate Department authority to conduct the proposed services. Communities may verify this authority by contacting the Department's Air Carrier Fitness Division at (202) 366-9721.

*Aviation Security:* Communities proposing new or expanded air service under a SCASDP grant proposal are encouraged to contact the Transportation Security Administration (TSA) early in the process to ascertain what the security implications of such service would be with respect to the airport involved, and what measures that airport would need to take with the TSA to assure that the service would meet all applicable TSA requirements.

### III. Evaluation and Selection Process

The Department will first review each application to determine whether it has

satisfied the following eligibility requirements:

1. The applicant is an eligible applicant;
2. The application is for an eligible project (including compliance with the Same Project Limitation); and
3. The application is complete (including submission of a completed SF424 and all of the information listed in Contents of Application, in Section IV below).

To the extent that the Department determines that an application does not satisfy these eligibility requirements, the Department will deem that application ineligible and not consider it further.

The Department will then review all eligible applications based on the selection criteria outlined above in Section II. The Department will not assign specific numerical scores to projects based on the selection criteria. Rather, ratings of "highly recommended," "recommended," "acceptable," or "not recommended" will be assigned to applications. Applications that align well with one or more of the Priority Selection Criteria will be viewed more favorably than those that do not align with any Priority Selection Criteria. The Department will consider the Secondary Selection Criteria when comparing and selecting among similarly-rated projects.

The Department reserves the right to award funds for a part of the project included in an application, if a part of the project is eligible and aligns well with the selection criteria specified in this Order. In addition, as part of its review of the Secondary Selection Criterion "Other Factors," the Department will consider the geographical distribution of the applications to ensure consistency with the statutory requirement limiting awards to no more than four communities or consortia of communities, or a combination thereof, from the same state. The final selections will be limited to no more than 40 communities or consortia of communities, or a combination thereof.

Grant awards will be made as promptly as possible so that selected communities can complete the grant agreement process and implement their plans. Given the competitive nature of the grant process, the Department will not meet with applicants regarding their applications. All non-confidential portions of each application, all correspondence and ex-parte communications, and all orders will be posted in the above-captioned docket on [www.regulations.gov](http://www.regulations.gov).

The Department will announce its grant selections in a Selection Order

that will be posted in the above-captioned docket, served on all applicants and all parties served with this Solicitation Order, and posted on the Department's SCASDP Web site <https://www.transportation.gov/policy/aviation-policy/small-community-rural-air-service/SCASDP>.

### IV. How To Apply

- Required Steps:
- Determine eligibility;
  - Register with [www.grants.gov](http://www.grants.gov) (see Registration with [www.grants.gov](http://www.grants.gov), below);
  - Submit an Application for Federal Domestic Assistance (SF424);
  - Submit a completed "Summary Information" schedule. This is your application cover sheet (see Appendix B);
  - Submit a detailed application of up to one-sided 20 pages (excluding the completed SF424, Summary Information schedule, and any letters from the community or an air carrier showing support for the application) that meets all required criteria (see Appendix C);
  - Attach any letters from the community or an air carrier showing support for the application to the proposal, which should be addressed to: Brooke Chapman, Associate Director, Small Community Air Service Development Program; and
  - Provide separate submission of confidential material, if requested. (see Appendix D)

An application will not be complete and will be deemed ineligible for a grant award until and unless all required materials, including SF424, have been submitted through [www.grants.gov](http://www.grants.gov) and time-stamped by 5:00 p.m. EDT on May 2, 2016 (the "Application Deadline").

An application consisting of more than 20 pages will be accepted by the Department, but the content in the additional pages past page 20 will not be evaluated or considered by the Department. The Department would prefer that applicants use one-inch margins and a font size not less than 12 point type.

*Late Application Notice:* Applicants who are unable to successfully submit their application package through [grants.gov](http://grants.gov) prior to the Application Deadline due to technical difficulties outside their control must submit an email to [SCASDPgrants@dot.gov](mailto:SCASDPgrants@dot.gov) with the information described in Appendix A.

*Registration with [www.grants.gov](http://www.grants.gov):* Communities must be registered with [www.grants.gov](http://www.grants.gov) in order to submit an application for funds available under this program. For consortium

<sup>8</sup>For example, an air carrier holding only air taxi authority under 14 CFR parts 298 and 135 is limited to the use of small aircraft (60 or fewer seats and a maximum payload capacity of 18,000 pounds or less, and to conducting fewer than five round-trip flights per week in a particular city-pair market.

applications, only the Legal Sponsor must be registered with *www.grants.gov* in order to submit its application for funds available under this program. See Appendix A for additional information on applying through *www.grants.gov*.

*Contents of Application:* There is no set format that must be used for applications. Each application should, to the maximum extent possible, address the selection criteria set forth in Section II, above, including a clear description of the air service needs/deficiencies and present plans/strategies that directly address those needs/deficiencies. At a minimum, however, each application must include the following information:

- A description of the community's air service needs or deficiencies, including information about: (1) Major origin/destination markets that are not now served or are not served adequately; (2) fare levels that the community deems relevant to consideration of its application, including market analyses or studies demonstrating an understanding of local air service needs; (3) any recent air service developments that have adversely affected the community;<sup>9</sup> and (4) any air service development efforts over the past three years and the results of those efforts (including marketing and promotional efforts).

- A strategic plan for meeting those needs under the Small Community Program, including the community's specific project goal(s) and detailed plan for attaining such goal(s). If the application is selected, DOT will work with the grantee to incorporate the relevant elements of the application's strategic plan into the grant agreement's project scope.<sup>10</sup> Applicants should note that, once a grant agreement is signed, the agreement generally cannot be amended in a way that would alter the project scope. Applicants also are advised to obtain firm assurances from air carriers proposing to offer new air

services if a grant is awarded. Strategic plans should:

- For applications involving new or improved service, explain how the service will become self-sufficient;
- fully and clearly outline the goals and objectives of the project; and
- fully and clearly summarize the actual, specific steps (in bullet form, with a proposed timeline) that the community intends to take to bring about these goals and objectives.

- A detailed description of the funding necessary for implementation of the proposed project (including federal and non-federal contributions).

- An explanation of how the proposed project differs from any previous projects for which the community received SCASDP funds (see Same Project Limitation, above).

- Designation of a legal sponsor responsible for administering the proposed project. The legal sponsor of the proposed project must be a government entity, such as a state, county, or municipality. The legal sponsor must be legally, financially, and otherwise able to execute the grant agreement and administer the grant, including having the authority to sign the grant agreement and to assume and carry out the certifications, representations, warranties, assurances, covenants and other obligations required under the grant agreement with the Department and to ensure compliance by the grant recipient with the grant agreement and grant assurances. If the applicant is a public-private partnership, a public government member of the organization must be identified as the community's sponsor to receive project cost reimbursements. A community may designate only one government entity as the legal sponsor, even if it is applying as a consortium that consists of two or more local government entities. Private organizations may not be designated as the legal sponsor of a grant under the Small Community Program. The community has the responsibility to ensure that the legal sponsor and grant recipient of any funding has the legal authority under state and local laws to carry out all aspects of the grant, and the Department may require an opinion of the legal sponsor's attorney as to its legal authority to act as a sponsor and to carry out its responsibilities under the grant agreement. The applicant should also provide the name of the signatory party for the legal sponsor.

#### V. Air Service Development Zone Designation

As part of the Small Community Program, the Department may also

designate one grant recipient as an "Air Service Development Zone" (ASDZ).<sup>11</sup> The purpose of the designation is to provide communities interested in attracting business to the area surrounding the airport and/or developing land-use options for the area to work with the Department on means to achieve those goals. The Department will assist the designated community in establishing contacts with and obtaining advice and assistance from appropriate government agencies, including the Department of Commerce and other offices within the Department of Transportation, and in identifying other pertinent resources that may aid the community in its efforts to attract businesses and to formulate land-use options. However, the community receiving this designation will be responsible for developing, implementing, and managing activities related to the air service development zone initiative. Only communities that are interested in these objectives and have a plan to accomplish them should apply for this designation. There are no additional funds associated with this designation, and applying for this designation will provide no special benefits or priority to the community applying for a SCASDP grant.

Grant applicants interested in selection for the Air Service Development Zone designation must include in their applications a separate section, titled, *Support for Air Service Development Zone Designation*. The community should provide as detailed a plan as possible, including what goals it expects to achieve from the air service development zone designation and the types of activities on which it would like to work with the Department in achieving those goals. The community should also indicate whether further local government approvals are required in order to implement the proposed activities.

#### VI. Grant Administration

*Grant Agreements:* Communities awarded grants are required to execute a grant agreement with the Department before they begin to expend funds under the grant award. Applicants should not assume they have received a grant, nor should they obligate or expend local funds prior to receiving and fully executing a grant agreement with the Department. Expenditures made prior to the execution of a grant agreement, including costs associated with preparation of the grant application, will not be reimbursed. Moreover, there are numerous assurances that grant

<sup>9</sup>For example, if a community has lost service or been otherwise adversely affected as a result of an airline merger, the applicant should describe the situation in detail and quantify, to the extent possible, its effects on the community.

<sup>10</sup>If new service is proposed to or from a specific city or market served by multiple airports (such as New York, Chicago, Los Angeles, or Washington, DC, for example), the applicant is encouraged to identify the airport(s) in that city or market the community would be targeting under its proposal in order to facilitate the drafting of the grant agreement's project scope. Communities should carefully select, within a specific city or market, those airports for which it proposes service, as proposing multiple airports in a city or market could impact the ability of a community to seek future grants involving those airports (see Same Project Limitation, above).

<sup>11</sup> See 49 U.S.C. 41743(h).

recipients must sign and honor when federal funds are awarded. All communities receiving a grant will be required to accept and meet the obligations created by these assurances when they execute their grant agreements. Copies of assurances are available online at <http://www.dot.gov/policy/aviation-policy/small-community-rural-air-service/SCASDP>, (click on “SCASDP Grant Assurances”).

**Payments:** The Small Community Program is a reimbursable program; therefore, communities are required to make expenditures for project implementation under the program prior to seeking reimbursement from the Department. Eligible project implementation costs are reimbursable from grant funds only for services or property delivered during the grant term. Reimbursement rates are calculated as a percentage of the total federal funds requested divided by the federal funds plus the local cash contribution (which is not refundable). The percentage is determined by:  $(\text{SCASDP Grant Amount}) \div (\text{SCASDP Grant Amount} + \text{Local Cash Contribution} + \text{State Cash Contribution, if applicable})$ . For example, if a community requests \$500,000 in federal funding and provides \$100,000 in local contributions, the reimbursement rate would be 83.33 percent:  $(500,000 / (500,000 + 100,000)) = 83.33$ . Payments/expenditures in forms other than cash (e.g., in-kind) are not reimbursable.

**Grantee Reports:** Each grantee must submit quarterly reports on the progress made during the previous quarter in implementing its grant project. In addition, each community will be required to submit a final report on its project to the Department, and 10 percent of the grant funds will not be reimbursed to the community until such a final report is received. Additional information on award administration for selected communities will be provided in the grant agreement.

## VII: Questions and Clarifications

For further information concerning the technical requirements set out in this Order, please contact Brooke Chapman at [Brooke.Chapman@dot.gov](mailto:Brooke.Chapman@dot.gov) or (202) 366-0577. A TDD is available for individuals who are deaf or hard of hearing at (202) 366-3993. The Department may post answers to questions and other important clarifications in the above-captioned docket on [www.regulations.gov](http://www.regulations.gov) and on the program Web site at <https://www.transportation.gov/policy/aviation-policy/small-community-rural-air-service/SCASDP>.

This Order is issued under authority delegated in 49 CFR 1.25a(b).

Accordingly,

1. Applications for funding under the Small Community Air Service Development Program should be submitted via [www.grants.gov](http://www.grants.gov) as an attachment to the SF424 by 5:00 p.m. EDT, May 2, 2016; and

2. This Order will be published in the **Federal Register**, posted on [www.grants.gov](http://www.grants.gov) and [www.regulations.gov](http://www.regulations.gov), and served on the United States Conference of Mayors, the National League of Cities, the National Governors Association, the National Association of State Aviation Officials, County Executives of America, the American Association of Airport Executives, and the Airports Council International—North America.

Issued in Washington, DC on March 28, 2016.

By:

**Susan L. Kurland,**

*Assistant Secretary for Aviation and International Affairs.*

An electronic version of this document is available online at [www.regulations.gov](http://www.regulations.gov).

### Additional Information on Applying Through [www.Grants.Gov](http://www.Grants.Gov)

Applications must be submitted electronically through <http://www.grants.gov/web/grants/applicants/apply-for-grants.html>. To apply for funding through [www.grants.gov](http://www.grants.gov), applicants must be properly registered. The Grants.gov/Apply feature includes a simple, unified application process that makes it possible for applicants to apply for grants online. There are five “Get Registered” steps for an organization to complete at Grants.gov. Complete instructions on how to register and apply can be found at <http://www.grants.gov/web/grants/applicants/organization-registration.html>. If applicants experience difficulties at any point during registration or application process, please call the [www.grants.gov](http://www.grants.gov) Customer Support Hotline at 1-800-518-4726, Monday-Friday from 7:00 a.m. to 9:00 p.m. EDT.

Registering with [www.grants.gov](http://www.grants.gov) is a one-time process; however, processing delays may occur and it can take up to several weeks for first-time registrants to receive confirmation and a user password. It is highly recommended that applicants start the registration process as early as possible to prevent delays that may preclude submitting an application by the deadlines specified. Applications must be submitted and time-stamped not later than 5:00 p.m. EDT on May 2, 2016 (the Application Deadline), and, as set forth below,

failure to complete the registration process before the Application Deadline is not a valid reason to permit late submissions.

In order to apply for SCASDP funding through <http://www.grants.gov/web/grants/applicants/apply-for-grants.html>, all applicants are required to complete the following:

1. **DUNS Requirement.** The Office of Management and Budget requires that all businesses and nonprofit applicants for federal funds include a Dun and Bradstreet Data Universal Numbering System (DUNS) number in their applications for a new award or renewal of an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and keeping track of entities receiving federal funds. The identifier is used for tracking purposes and to validate address and point of contact information for federal assistance applicants, recipients, and sub-recipients. The DUNS number will be used throughout the grant life cycle. The DUNS number must be included in the data entry field labeled “Organizational DUNS” on the SF-424 form.

Instructions for obtaining DUNS number can be found at the following Web site: <http://www.grants.gov/web/grants/applicants/organization-registration/step-1-obtain-duns-number.html>.

2. **System for Award Management.** In addition to having a DUNS number, applicants applying electronically through Grants.gov must register with the federal System for Award Management (SAM). Step-by-step instructions for registering with SAM can be found here: <http://www.grants.gov/web/grants/applicants/organization-registration/step-2-register-with-sam.html>. All applicants must register with SAM in order to apply online. Failure to register with the SAM will result in your application being rejected by Grants.gov during the submissions process.

3. **Username and Password.** Acquire an Authorized Organization Representative (AOR) and a [www.grants.gov](http://www.grants.gov) username and password. Complete your AOR profile on [www.grants.gov](http://www.grants.gov) and create your username and password. You will need to use your organization’s DUNS Number to complete this step. For more information about creating a profile on Grants.gov visit: <http://www.grants.gov/web/grants/applicants/organization-registration/step-3-username-password.html>.

4. After creating a profile on Grants.gov, the E-Biz Point of Contact (E-Biz POC)—a representative from your organization who is the contact listed

for SAM—will receive an email to grant the AOR permission to submit applications on behalf of their organization. The E-Biz POC will then log in to Grants.gov and approve an applicant as the AOR, thereby giving him or her permission to submit applications. To learn more about AOR Authorization visit: <http://www.grants.gov/web/grants/applicants/organization-registration/step-4-aor-authorization.html>. To track an AOR status visit: <http://www.grants.gov/web/grants/applicants/organization-registration/step-5-track-aor-status.html>.

Applicants are, therefore, encouraged to register early. The registration process can take up to four weeks to be completed. Thus, registration should be done in sufficient time to ensure it does not impact your ability to meet required submission deadlines. You will be able to submit your application online any time after you have approved as an AOR.

5. *Electronic Signature.* Applications submitted through Grants.gov constitute a submission as electronically signed applications. The registration and account creation with Grants.gov with E-Biz POC approval establishes an Authorized Organization Representative (AOR). When you submit the application through Grants.gov, the name of your AOR on file will be inserted into the signature line of the application. Applicants must register the individual who is able to make legally binding commitments for the applicant organization as the Authorized Organization Representative (AOR);

6. Search for the Funding Opportunity on [www.grants.gov](http://www.grants.gov). Please use the following identifying information when searching for the SCASDP funding opportunity on [www.grants.gov](http://www.grants.gov). The Catalog of Federal Domestic Assistance (CFDA) number for this solicitation is 20.930, titled Payments for Small Community Air Service Development.

7. Submit an application addressing all of the requirements outlined in this funding availability announcement. Within 24–48 hours after submitting your electronic application, you should receive an email validation message from [www.grants.gov](http://www.grants.gov). The validation message will tell you whether the application has been received and validated or rejected, with an explanation. *You are urged to submit your application at least 72 hours prior to the due date of the application to allow time to receive the validation message and to correct any problems*

*that may have caused a rejection notification.*

8. *Timely Receipt Requirements and Proof of Timely Submission.* Proof of timely submission is automatically recorded by Grants.gov. An electronic timestamp is generated within the system when the application is successfully received by Grants.gov. The applicant will receive an acknowledgement of receipt and a tracking number from Grants.gov with successful transmission of the application. Applicants should print this receipt and save it, as a proof of timely submission.

9. Grants.gov allows applicants to download the application package, instructions and forms that are incorporated in the instructions, and work offline. In addition to forms that are part of the application instructions, there will be a series of electronic forms that are provided utilizing Adobe Reader.

a. *Adobe Reader.* Adobe Reader is available for free to download from the Adobe Software Compatibility page: <http://www.grants.gov/web/grants/applicants/adobe-software-compatibility.html>. Adobe Reader allows applicants to read the electronic files in a form format so that they will look like any other Standard form. The Adobe Reader forms have content sensitive help. This engages the content sensitive help for each field you will need to complete on the form. The Adobe Reader forms can be downloaded and saved on your hard drive, network drive(s), or CDs.

b. **Note:** For the Adobe Reader, Grants.gov is compatible with versions 9.0.0 and later versions. Always refer to the Adobe Software Compatibility page for compatible versions for the operating system you are using. Please do not use lower versions of the Adobe Reader.

c. *Mandatory Fields in Adobe Forms.* In the Adobe Reader forms, you will note fields that will appear with a background color on the data fields to be completed. These fields are mandatory fields and they must be completed to successfully submit your application.

**Note:** When uploading attachments please use generally accepted formats such as .pdf, .doc, and .xls. While you may imbed picture files such as .jpg, .gif, .bmp, in your files, please do not save and submit the attachment in these formats. Additionally, the following formats will not be accepted: .com, .bat, .exe, .vbs, .cfg, .dat, .db, .dbf, .dll, .ini, .log, .ora, .sys, and .zip.

*Experiencing Unforeseen  
www.grants.gov Technical Issues*

**Late Application Notice:** Applicants who are unable to successfully submit their application package through grants.gov prior to the Application Deadline due to technical difficulties outside their control must submit an email to [SCASDPgrants@dot.gov](mailto:SCASDPgrants@dot.gov) with the following information:

- The nature of the technical difficulties experienced in attempting to submit an application;
- A screenshot of the error;
- The Legal Sponsor's name; and
- The Grants.Gov tracking number (e.g. GRANT12345678).

DOT will consider late applications on a case-by-case basis and reserves the right to reject late applications that do not meet the conditions outlined in the Order Soliciting Small Community Grant Proposals. Late applications from applicants that do not provide DOT an email with the items specified above will not be considered.

If you experience unforeseen [www.grants.gov](http://www.grants.gov) technical issues beyond your control that prevent you from submitting your application by the Application Deadline, you must contact us at [SCASDPgrants@dot.gov](mailto:SCASDPgrants@dot.gov) or [Vince.Corsaro@dot.gov](mailto:Vince.Corsaro@dot.gov) or (202) 366–1842 by 5:00 p.m. EDT the day following the deadline and request approval to submit your application after the deadline has passed. At that time, DOT staff will require you to provide your DUNS number and your [www.grants.gov](http://www.grants.gov) Help Desk tracking number(s). After DOT staff review all of the information submitted and contact the [www.grants.gov](http://www.grants.gov) Help Desk to validate the technical issues you reported, DOT staff will contact you to either approve or deny your request to submit a late application through [www.grants.gov](http://www.grants.gov). If the technical issues you reported cannot be validated, your application will be rejected as untimely.

To ensure a fair competition for limited discretionary funds, the following conditions are not valid reasons to permit late submissions: (1) Failure to complete the registration process before the deadline date; (2) failure to follow [www.grants.gov](http://www.grants.gov) instructions on how to register and apply as posted on its Web site; (3) failure to follow all of the instructions in the funding availability notice; and (4) technical issues experienced with the applicant's computer or information technology (IT) environment.

**BILLING CODE 4910-9X-P**



**APPLICATION UNDER  
SMALL COMMUNITY AIR SERVICE DEVELOPMENT PROGRAM**

**DOCKET DOT-OST-2016-0037**

**SUMMARY INFORMATION<sup>1</sup>**

**All applicants must submit this Summary Information schedule, as the application coversheet, a completed standard form SF424 and the full application proposal on [www.grants.gov](http://www.grants.gov).**

**For your preparation convenience, this Summary Information schedule is located at <https://www.transportation.gov/policy/aviation-policy/small-community-rural-air-service/SCASDP>**

**A. PROVIDE THE LEGAL SPONSOR AND ITS DUN AND BRADSTREET (D&B) DATA UNIVERSAL NUMBERING SYSTEM (DUNS) NUMBER, INCLUDING +4, EMPLOYEE IDENTIFICATION NUMBER (EIN) OR TAX ID.**

**Legal Sponsor Name:**

\_\_\_\_\_  
**Name of Signatory Party for Legal Sponsor:**

\_\_\_\_\_  
**DUNS Number:**

\_\_\_\_\_  
**EIN/Tax ID:**

**B. LIST THE NAME OF THE COMMUNITY OR CONSORTIUM OF COMMUNITIES APPLYING:**

- 1. \_\_\_\_\_
- 2. \_\_\_\_\_
- 3. \_\_\_\_\_
- 4. \_\_\_\_\_

**C. PROVIDE THE FULL AIRPORT NAME AND 3-LETTER IATA AIRPORT CODE FOR THE APPLICANT(S) AIRPORT(S) (ONLY PROVIDE CODES FOR THE AIRPORT(S) THAT ARE ACTUALLY SEEKING SERVICE).**

- 1. \_\_\_\_\_
- 2. \_\_\_\_\_

\_\_\_\_\_  
<sup>1</sup> Note that the Summary Information does not count against the 20-page limit of the SCASDP application.

3.

4.

**THE AIRPORT SEEKING SERVICE IS NOT LARGER THAN A SMALL HUB AIRPORT:**

- UNDER FAA HUB CLASSIFICATIONS EFFECTIVE ON THE DATE OF SERVICE OF THE ATTACHED ORDER
- AS OF CALENDAR YEAR 1997

**DOES THE AIRPORT SEEKING SERVICE HOLD AN AIRPORT OPERATING CERTIFICATE ISSUED BY THE FEDERAL AVIATION ADMINISTRATION UNDER 14 CFR PART 139? (IF "NO", PLEASE EXPLAIN WHETHER THE AIRPORT INTENDS TO APPLY FOR A CERTIFICATE OR WHETHER AN APPLICATION UNDER PART 139 IS PENDING.)**

- Yes
- No (explain)

**D. SHOW THE DRIVING DISTANCE FROM THE APPLICANT COMMUNITY TO THE NEAREST:**

- 1. Large hub airport: \_\_\_\_\_
- 2. Medium hub airport: \_\_\_\_\_
- 3. Small hub airport: \_\_\_\_\_
- 4. Airport with jet service: \_\_\_\_\_

**Note: Provide the airport name and distance, in miles, for each category.**

**E. LIST THE 2-DIGIT CONGRESSIONAL DISTRICT CODE APPLICABLE TO THE SPONSORING ORGANIZATION, AND IF A CONSORTIUM, TO EACH PARTICIPATING COMMUNITY.**

- 1. \_\_\_\_\_
- 2. \_\_\_\_\_
- 3. \_\_\_\_\_
- 4. \_\_\_\_\_

**F. APPLICANT INFORMATION: (CHECK ALL THAT APPLY)**

- Not a Consortium       Interstate Consortium       Intrastate Consortium
- Community currently receives subsidized Essential Air Service, or receives assistance under the Alternate Essential Air Service Pilot Program
- Community (or Consortium member) previously received a Small Community Air Service Development Program Grant

If previous recipient: Provide year of grant(s): \_\_\_\_\_ ; and, the text of the grant agreement section(s) setting forth the scope of the grant project:

---



---



---



---



---

**G. PUBLIC/PRIVATE PARTNERSHIPS: (LIST ORGANIZATION NAMES)**

| PUBLIC | PRIVATE |
|--------|---------|
| 1.     | 1.      |
| 2.     | 2.      |
| 3.     | 3.      |
| 4.     | 4.      |
| 5.     | 5.      |

**H. PROJECT PROPOSAL:**

**1a. GRANT GOALS: (CHECK ALL THAT APPLY)**

- Launch New Carrier       Secure Additional Service       Upgrade Aircraft
- First Service       New Route       Service Restoration
- Regional Service       Surface Transportation       Professional Services<sup>2</sup>
- Other (explain below)

---



---

<sup>2</sup> "Professional Services" involve a community contracting with a firm to produce a product such as a marketing plan, study, air carrier proposal, etc.

**1b. GRANT GOALS: (SYNOPSIS)**

Concisely describe the scope of the proposed grant project. (For example, "Revenue guarantee to recruit, initiate, and support new daily service between \_\_\_\_\_ and \_\_\_\_\_;" or "Marketing program to support existing service between \_\_\_\_\_ and \_\_\_\_\_ by \_\_\_\_\_ Airlines.")

---



---



---

**2. FINANCIAL TOOLS TO BE USED: (CHECK ALL THAT APPLY)**

- Marketing (including Advertising):** promotion of the air service to the public
  - Start-up Cost Offset:** offsetting expenses to assist an air service provider in setting up a new station and starting new service (for example, ticket counter reconfiguration)
  - Revenue Guarantee:** an agreement with an air service provider setting forth a minimum guaranteed profit margin, a portion of which is eligible for reimbursement by the community
  - Recruitment of U.S. Air Carrier:** air service development activities to recruit new air service, including expenses for airport marketers to meet with air service providers to make the case for new air service
  - Fee Waivers:** waiver of airport fees, such as landing fees, to encourage new air service; counted as in-kind contributions only
  - Ground Handling Fee:** reimbursement of expenses for passenger, cabin, and ramp (below wing) services provided by third party ground handlers
  - Travel Bank:** travel pledges, or deposited monetary funds, from participating parties for the purchase of air travel on a U.S. air carrier, with defined procedures for the subsequent use of the pledges or the deposited funds; counted as in-kind contributions only
  - Other** (explain below)
- 
- 

**I. EXISTING LANDING AIDS AT LOCAL AIRPORT:**

- Full ILS
- Outer/Middle Marker
- Published Instrument Approach

- Localizer                       Other (specify)

**J. PROJECT COST: DO NOT ENTER TEXT IN SHADED AREA**

**REMINDER: LOCAL CASH CONTRIBUTIONS MAY NOT BE PROVIDED BY AN AIR CARRIER (SEE "TYPES OF CONTRIBUTIONS FOR REFERENCE).**

| LINE | DESCRIPTION                                      | SUB TOTAL | TOTAL AMOUNT |
|------|--|-----------|--------------|
| 1    | Federal amount requested                         |           |              |
| 2    | State <u>cash</u> financial contribution         |           |              |
|      | <i>Local cash financial contribution</i>         |           |              |
|      | <b>3a</b> Airport <u>cash</u> funds              |           |              |
|      | <b>3b</b> Non-airport <u>cash</u> funds          |           |              |
| 3    | Total local <u>cash</u> funds ( <i>3a + 3b</i> ) |           |              |
| 4    | TOTAL CASH FUNDING ( <i>1+2+3</i> )              |           |              |
|      | <i>In-Kind contribution</i>                      |           |              |
|      | <b>5a</b> Airport <u>In-Kind</u> contribution**  |           |              |
|      | <b>5b</b> Other <u>In-Kind</u> contribution**    |           |              |
| 5    | TOTAL IN-KIND CONTRIBUTION ( <i>5a + 5b</i> )    |           |              |
| 6    | TOTAL PROJECT COST ( <i>4+5</i> )                |           |              |

**K. IN-KIND CONTRIBUTIONS\*\***

|  |
|--|
| For funds in lines 5a (Airport In-Kind contribution) and 5b (Other In-Kind contribution), please describe the source(s) of fund(s) and the value (\$) of each. |
|  |
|  |

**L. IS THIS APPLICATION SUBJECT TO REVIEW BY AN AFFECTED STATE UNDER EXECUTIVE ORDER 12372 PROCESS?**

- a. This application was made available to the State under the Executive Order 12372 Process for review on (date) \_\_\_\_\_.
- b. Program is subject to E.O. 12372, but has not been selected by the State for review.
- c. Program is not covered by E.O. 12372.

**M. IS THE LEAD APPLICANT OR ANY CO-APPLICANTS DELINQUENT ON ANY FEDERAL DEBT?**

**(IF "YES", PROVIDE EXPLANATION)**

- No
- Yes (explain)

---

---

## APPLICATION CHECKLIST

| INCLUDED?   | ITEM   |
|---|--|
| <i>For Immediate Action</i>                         |  |
|   | Determine Eligibility  |
|   | New Grants.gov users must register with www.grants.gov.<br>Existing Grants.gov users <i>must verify existing www.grants.gov account has not expired and the Authorized Organization Representative (AOR) is current.</i>                                 |
| <i>For Submission by 5:00 PM EDT on May 2, 2016</i> |  |
|   | Communities with active SCASDP grants: notify DOT/X50 of intent to terminate existing grant in order to be eligible for selection in FY2016  |
|   | Complete Application for Federal Domestic Assistance (SF424) via www.grants.gov  |
|   | Summary Information schedule complete and used as cover sheet (see <b>Appendix B</b> )   |
|   | <b>Application of up to 20 one-sided pages (excluding any letters from the community or an air carrier showing support for the application), to include:</b>   |
|   | <ul style="list-style-type: none"> <li>• A description of the community's air service needs or deficiencies.</li> </ul>  |
|   | <ul style="list-style-type: none"> <li>• The driving distance, in miles, to the nearest large, medium, and small hub airports, and airport with jet service.</li> </ul>  |
|   | <ul style="list-style-type: none"> <li>• A strategic plan for meeting those needs under the Small Community Program, including a concise synopsis of the scope of the proposed grant project.</li> </ul>   |
|   | <ul style="list-style-type: none"> <li>• For service to or from a specific city or market, such as New York, Chicago, Los Angeles, or Washington, D.C., for example), a list of the airports that the applicant considers part of the market.</li> </ul> |
|   | <ul style="list-style-type: none"> <li>• A detailed description of the funding necessary for implementation of the community's project.</li> </ul>   |
|   | <ul style="list-style-type: none"> <li>• An explanation of how the proposed project differs from any previous projects for which the community received SCASDP funds (if applicable).</li> </ul>   |
|   | <ul style="list-style-type: none"> <li>• Designation of a legal sponsor responsible for administering the program.</li> </ul>  |
|   | <ul style="list-style-type: none"> <li>• A motion for confidential treatment (if applicable) – see Appendix D below.</li> </ul>  |

BILLING CODE 4910-9X-C

**Confidential Commercial Information**

Applicants will be able to provide certain confidential business information relevant to their proposals on a confidential basis. Under the Department's Freedom of Information Act regulations (49 CFR 7.17), such information is limited to commercial or financial information that, if disclosed, would either likely cause substantial harm to the competitive position of a business or enterprise or make it more difficult for the Federal Government to obtain similar information in the future.

Applicants seeking confidential treatment of a portion of their applications must segregate the confidential material in a sealed envelope marked "Confidential Submission of X (the applicant) in Docket DOT-OST-2016-0037" and include with that material a request in the form of a motion seeking confidential treatment of the material under 14 CFR 302.12 ("Rule 12") of the Department's regulations. The applicant should submit an original and two copies of its motion and an original and two copies of the confidential material in the sealed envelope.

The confidential material should *not* be included with the original of the applicant's proposal that is submitted via [www.grants.gov](http://www.grants.gov). The applicant's original submission, however, should indicate clearly where the confidential material would have been inserted. If an applicant invokes Rule 12, the confidential portion of its filing will be treated as confidential pending a final determination. All confidential material must be received by 5:00 p.m. EDT, May 2, 2016, and delivered to the U.S. Department of Transportation, Office of Aviation Analysis, 8th Floor, Room W86-307, 1200 New Jersey Ave. SE., Washington, DC 20590.

[FR Doc. 2016-07286 Filed 3-28-16; 4:15 pm]

BILLING CODE 4910-9X-P

**DEPARTMENT OF TRANSPORTATION****Office of the Secretary**

[Docket No. DOT-OST-2015-0255]

**Request for Comments**

**AGENCY:** Office of the Secretary, U.S. Department of Transportation.

**ACTION:** Notice and request for comments.

**SUMMARY:** In accordance with the Paperwork Reduction Act of 1995 (44 U.S.C. 3501 *et seq.*), this notice announces that the U.S. Department of

Transportation (DOT) will forward the Information Collection Request (ICR) abstracted below to the Office of Management and Budget (OMB) for clearance. The ICR describes the nature of the information collection and its expected cost and burden hours. The **Federal Register** Notice, with a 60-day comment period soliciting comments on the questionnaire, was published on December 30, 2015, [FR Vol. 80, No. 250, page 81671]. One comment was received.

**DATES:** Comments on this notice must be received by April 29, 2016.

**ADDRESSES:** Interested persons are invited to submit comments regarding this proposal to the DOT/OST Desk Officer, Office of Information and Regulatory Affairs, Office of Management and Budget, Docket Library, Room 10102, 725 17th Street NW., Washington, DC 20503, or by email to [oira\\_submission@omb.eop.gov](mailto:oira_submission@omb.eop.gov).

**FOR FURTHER INFORMATION CONTACT:** Sam Brooks, Equal Opportunity Specialist (S-33), Departmental Office of Civil Rights, Office of the Secretary, U.S. Department of Transportation, 1200 New Jersey Avenue SE., Washington, DC 20590, 202-366-7145.

**SUPPLEMENTARY INFORMATION:**

**Form Title(s):** Voluntary Web-Based Questionnaire of Airport Concession Disadvantaged Business Enterprises and Disadvantaged Business Enterprise Firms.

**Form Number:** None.

**OMB Control Number:** None.

**Abstract:** The DOT's Operating Administrations distribute substantial funds each year to finance construction projects initiated by state and local governments, public transit and airport agencies. The DOT has the important responsibility of ensuring that firms competing for DOT-assisted contracts for these projects are not disadvantaged by unlawful discrimination. The DOT's most important tool for meeting this requirement has been its Disadvantaged Business Enterprise (DBE) program, which originally began in 1980 as a minority/women's business enterprise program established by regulation under the authority of Title VI of the Civil Rights Act of 1964 and other nondiscrimination statutes that apply to DOT financial assistance programs. The DBE program was reauthorized by Congress several times since its inception; most recently in the "Fixing America's Surface Transportation Act" or the "FAST-ACT," (P.L. 114-94, December 4, 2015). See more at: <https://www.transportation.gov/civil-rights/disadvantaged-business-enterprise#sthash.67nZv63S.dpuf>,

which funded surface transportation programs for highways, highway safety, and transit. Section 1101(b) of the Act describes Congress's findings regarding the continued need for the DBE program due to the discrimination and related barriers that pose significant obstacles for minority and women-owned businesses seeking federally-assisted surface transportation work. The DBE program focuses primarily on construction and professional services contracts, while the airport concession disadvantaged business enterprise (ACDBE) program focuses on lease and supplier agreements for food, beverage, retail, and car rental services. Congress raised concerns that discrimination and related barriers continue to pose obstacles to disadvantaged firms seeking to do business at U.S. airports. The information requested will assist DOT in measuring whether both programs are achieving the objectives to create a level playing field on which ACDBEs/DBEs can compete fairly and assist in the development of ACDBE/DBE firms to compete successfully in the marketplace.

The single comment that was received by DOT during the 60-day comment period was provided by a trade association and had four components. The association (1) asked DOT to use the data collection measure to address the issue of out-of-date DBE directories; (2) observed that prime contractors need better information on the types of construction work DBEs are able to perform; (3) requested that the questionnaire "query DBE firms on the issue of training;" and (4) asked DOT to evaluate the responses regarding perceived barriers or challenges from the perspective of all parties. After careful consideration, DOT makes due note of all four components. Only items (1) and (3) appear to request changes to proposed questions. However, as these items are not strictly germane to the stated purpose (measuring the objective of creating a level playing field) of the questionnaire, the Department respectfully declines to alter the content of the questions.

The questionnaire will be for the use of ACDBE and DBE certified firms, so that they can provide information regarding the nature of their business and bidding history, and perceived barriers/challenges that may have prevented them from receiving a contract or successfully competing in DOT's ACDBE/DBE program. A link to the questionnaire will be made available by DOT's Departmental Office of Civil Rights for use by the Department's state and local recipients, which can in turn post this link on their own Web sites.