

on locating the docket, see the **ADDRESSES** section of this preamble.

We seek any comments or information that may lead to the discovery of a significant environmental impact from this proposed rule.

G. Protest Activities

The Coast Guard respects the First Amendment rights of protesters. Protesters are asked to call or email the person listed in the **FOR FURTHER INFORMATION CONTACT** section to coordinate protest activities so that your message can be received without jeopardizing the safety or security of people, places, or vessels.

V. Public Participation and Request for Comments

We view public participation as essential to effective rulemaking, and will consider all comments and material received during the comment period. Your comment can help shape the outcome of this rulemaking. If you submit a comment, please include the docket number for this rulemaking, indicate the specific section of this document to which each comment applies, and provide a reason for each suggestion or recommendation.

Submitting comments. We encourage you to submit comments through the Federal Decision Making Portal at <https://www.regulations.gov>. To do so, go to <https://www.regulations.gov>, type USCG–2022–0135 in the search box and click “Search.” Next, look for this document in the “Search Results” column, and click on it. Then click on the “Comment option.” If you cannot submit your material by using <https://www.regulations.gov>, call or email the person in the **FOR FURTHER INFORMATION CONTACT** section of this proposed rule for alternate instructions.

Viewing material in docket. To view documents mentioned in this proposed rule as being available in the docket, find the docket as described in the previous paragraph, and then select “Supporting & Related Material” in the Document Type column. Public comments will also be placed in our online docket and can be viewed by following instructions on the <https://www.regulations.gov> Frequently Asked Questions web page. We review all comments received, but we will only post comments that address the topic of the proposed rule. We may choose not to post off-topic, inappropriate, or duplicate comments that we receive.

Personal information. We accept anonymous comments. Comments we post to <https://www.regulations.gov> will include any personal information you have provided. For more about privacy

and submissions to the docket in response to this document, see DHS’s eRulemaking System of Records notice (85 FR 14226, March 11, 2020).

List of Subjects in 33 CFR Part 100

Marine safety, Navigation (water), Reporting and recordkeeping requirements, Waterways.

For the reasons discussed in the preamble, the Coast Guard proposes to amend 33 CFR part 100 as follows:

PART 100—SAFETY OF LIFE ON NAVIGABLE WATERS

■ 1. The authority citation for part 100 continues to read as follows:

Authority: 46 U.S.C. 70041; 33 CFR 1.05–1

■ 2. Add § 100.T799–0135 to read as follows:

§ 100.T799–0135 Special Local Regulation: Luminsea Offshore Powerboat Race; Atlantic Ocean, Miami Beach, FL.

(a) *Location.* The following regulated area is established as a SLR in the Atlantic Ocean; Miami Beach, FL. Coordinates are based on North American Datum 1983.

(1) *Regulated area.* All waters of the Atlantic Ocean encompassed within the following points. Commence at Point A in position 25°46′11″ N, 080°07′06″ W; thence northwest to Point B in position 25°46′56″ N, 080°07′41″ W; thence north-northeast to Point C in position 25°48′44″ N, 080°07′17″ W; thence northeast to Point D in position 25°49′10″ N, 080°05′58″ W; thence southeast to Point E in position 25°48′40″ N, 080°05′04″ W; thence southwest to Point A.

(2) [Reserved]

(b) *Definitions.* (1) The term “designated representative” means Coast Guard Patrol Commanders, including Coast Guard coxswains, petty officers, and other officers operating Coast Guard vessels, and Federal, State, and Local officers designated by or assisting the COTP Miami in the enforcement of the regulated areas.

(2) The term “Patrol Commander” means a commissioned, warrant, or petty officer of the Coast Guard who has been designated by the respective Coast Guard Sector Commander to enforce these regulations.

(3) The term “spectators” means all persons and vessels not registered with the event sponsor as participants or official patrol vessels.

(c) *Regulations.* (1) All non-participant vessels or persons are prohibited from entering, transiting through, anchoring in, or remaining within the regulated area unless

authorized by the COTP or a designated representative.

(2) Persons and vessels desiring to enter, transit through, anchor in, or remain within the regulated area may contact the COTP Miami by telephone at (305) 535–4472 or a designated representative via VHF–FM radio on channel 16, to request authorization. If authorization is granted, all persons and vessels receiving such authorization must comply with the instructions of the COTP Miami or a designated representative.

(3) The Coast Guard will provide notice of the regulated area through Broadcast Notice to Mariners via VHF–FM channel 16, on-scene designated representatives, and Local Notice to Mariners.

(d) *Enforcement period.* This rule will be enforced from 8 a.m. until 6 p.m., on May 6, 2022 and May 7, 2022.

Dated: March 21, 2022.

J.F. Burdian,

Captain, U.S. Coast Guard, Captain of the Port Miami.

[FR Doc. 2022–06251 Filed 3–23–22; 8:45 am]

BILLING CODE 9110–04–P

POSTAL SERVICE

39 CFR Part 111

Parcels Prepared in Soft Packaging

AGENCY: Postal Service™.

ACTION: Proposed rule.

SUMMARY: The United States Postal Service (Postal Service) is proposing to amend *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM®) by adding new subsections to establish parcel selva standards and to clarify how to measure parcels prepared in soft packaging.

DATES: Submit comments on or before April 25, 2022.

ADDRESSES: Mail or deliver written comments to the Director, Product Classification, U.S. Postal Service, 475 L’Enfant Plaza SW, Room 4446, Washington, DC 20260–5015. If sending comments by email, include the name and address of the commenter and send to PCFederalRegister@usps.gov, with a subject line of “Parcels Prepared in Soft Packaging”. Faxed comments are not accepted.

Confidentiality

All submitted comments and attachments are part of the public record and subject to disclosure. Do not enclose any material in your comments that you consider to be confidential or inappropriate for public disclosure.

You may inspect and photocopy all written comments, by appointment only, at USPS® Headquarters Library, 475 L'Enfant Plaza SW, 11th Floor North, Washington, DC 20260. These records are available for review on Monday through Friday, 9 a.m.–4 p.m., by calling 202–268–2906.

FOR FURTHER INFORMATION CONTACT: Karen F. Key at (202) 268–7492 or Garry Rodriguez at (202) 268–7281.

SUPPLEMENTARY INFORMATION: The Postal Service continues to experience operational impacts with parcels not properly prepared in soft packaging (poly, plastic, cloth, padded envelopes, or similar soft packaging). Parcels prepared in soft packaging containing contents that are not right-sized leads to an excess of selvage that can cause damage to the parcel or make the parcel nonmachinable, resulting in the parcel ending up in manual processing which is costly to both the customer and the Postal Service. Parcels that become nonmachinable are not processed through parcel sorting equipment and lose visibility for the customer and the Postal Service.

The Postal Service is proposing to implement a two-inch maximum of selvage on the length and the width of a parcel prepared in soft packaging. The two-inch maximum for the length would be determined by holding the parcel horizontally/landscape and with the contents totally positioned at the bottom of the soft packaging, the selvage must not exceed two inches at the top of the mailpiece. The two-inch maximum for the width would be determined by holding the parcel horizontally/landscape and with the contents totally positioned to the left or to the right side of the soft packaging, the selvage must not exceed two inches on the opposite side of the mailpiece.

In addition, the Postal Service is also proposing to provide a clarification defining how to measure parcels prepared in soft packaging to generally determine the length, width, and height of the mailpiece.

These revisions will not affect the standards for parcels claiming the Priority Mail® Commercial Plus cubic prices.

As a result of the proposed two-inch maximum selvage requirement for parcels prepared in soft packaging, the Postal Service would delete Customer Support Ruling (CSR) PS–340, *Measuring Priority Mail Dimensions to Determine Dimensional Weight*.

The Postal Service is proposing to implement this change effective July 10, 2022.

We believe the proposed revisions will provide customers with a more efficient, consistent, and easier process.

List of Subjects in 39 CFR Part 111

Administrative practice and procedure, Postal Service.

Although exempt from the notice and comment requirements of the Administrative Procedure Act (5 U.S.C. 553(b), (c)) regarding proposed rulemaking by 39 U.S.C. 410(a), the Postal Service invites public comment on the following proposed revisions to *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM), incorporated by reference in the Code of Federal Regulations. See 39 CFR 111.1.

We will publish an appropriate amendment to 39 CFR part 111 to reflect these changes.

Accordingly, 39 CFR part 111 is proposed to be amended as follows:

PART 111—[AMENDED]

■ 1. The authority citation for 39 CFR part 111 continues to read as follows:

Authority: 5 U.S.C. 552(a); 13 U.S.C. 301–307; 18 U.S.C. 1692–1737; 39 U.S.C. 101, 401–404, 414, 416, 3001–3018, 3201–3220, 3401–3406, 3621, 3622, 3626, 3629, 3631–3633, 3641, 3681–3685, and 5001.

■ 2. Revise the *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM) as follows:

Mailing Standards of the United States Postal Service, Domestic Mail Manual (DMM)

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100 Retail Mail Letters, Cards, Flats, and Parcels

101 Physical Standards

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3.0 Physical Standards for Parcels

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[Add new 3.4 and 3.5 to read as follows:]

3.4 Measuring Parcels Prepared in Soft Packaging

Parcels prepared in soft packaging (poly, plastic, cloth, padded envelopes, or similar soft packaging) are measured to determine the dimensions (length, width, height) as follows:

■ a. Place the piece with its largest side on a flat surface.

■ b. Measure the length, width, and height of the piece as it appears, including any selvage of the soft packaging material. Measure the length, width, and height at each dimension's maximum point.

3.5 Soft Packaging Selvage

3.5.1 General

Selvage is the overhang of the soft packaging material beyond the contents of the mailpiece.

3.5.2 Maximum Selvage

Parcels mailed under 3.0 in soft packaging material must not exceed 2 inches of selvage on either the length or the width of the mailpiece.

3.5.3 Measuring Selvage

Measure selvage on parcels in soft packaging as follows:

■ a. With the parcel held horizontally/landscape and the contents totally positioned at the bottom of the soft packaging, the selvage must not exceed 2 inches at the top of the mailpiece.

■ b. With the parcel held horizontally/landscape and the contents totally positioned to the left or to the right side of the soft packaging, the selvage must not exceed 2 inches on the opposite side of the mailpiece.

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200 Commercial Letters, Flats, and Parcels Design Standards

201 Physical Standards

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7.0 Physical Standards for Parcels

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[Add new 7.8 and 7.9 to read as follows:]

7.8 Measuring Parcels Prepared in Soft Packaging

Except for Priority Mail Commercial Plus Cubic Soft Pack under 223.1.4, parcels prepared in soft packaging (poly, plastic, cloth, padded envelopes, or similar soft packaging) are measured to determine the dimensions (length, width, height) as follows.

■ a. Place the piece with its largest side on a flat surface.

■ b. Measure the length, width, and height, as it appears, including any selvage of the soft packaging material. Measure the length, width, and height at each dimension's maximum point.

7.9 Soft Packaging Selvage

7.9.1 General

Selvage is the overhang of the soft packaging material beyond the contents of the mailpiece.

7.9.2 Maximum Selvage

Parcels mailed under 7.0 in soft packaging material must not exceed 2 inches of selvage on either the length or the width of the mailpiece.

7.9.3 Measuring Selvage

Measure selvage on soft packaging parcels as follows:

- a. With the parcel held horizontally/landscape and the contents totally positioned at the bottom of the soft packaging, the selvage must not exceed 2 inches at the top of the mailpiece.
- b. With the parcel held horizontally/landscape and the contents totally positioned to the left or to the right side of the soft packaging, the selvage must not exceed 2 inches on the opposite side of the mailpiece.

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Sarah E. Sullivan,

Attorney, Ethics and Legal Compliance.

[FR Doc. 2022-05600 Filed 3-23-22; 8:45 am]

BILLING CODE 7710-12-P

POSTAL SERVICE

39 CFR Part 111

Periodicals Requester Records Requirements

AGENCY: Postal Service™.

ACTION: Proposed rule.

SUMMARY: The Postal Service proposes to amend *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM®) to revise verification requirements for authorized audit bureaus.

DATES: Comments must be received on or before April 25, 2022.

ADDRESSES: Comments may be mailed or delivered to Dale Kennedy (Director, Product Classification), United States Postal Service, 475 L'Enfant Plaza SW, Washington, DC 20260-1101; or submitted to pcfederalregister@usps.gov. Faxed comments will not be accepted.

All written comments may be inspected and photocopied, by appointment only, at Postal Service Headquarters Library, 475 L'Enfant Plaza SW, 11th Floor North, Washington, DC. These records will be available for review Monday through Friday, 9 a.m.–4 p.m., by calling 202-268-2906. All submitted comments and attachments are part of the public record and subject to disclosure. Do not enclose any material in your comments that you consider to be confidential or inappropriate for public disclosure.

FOR FURTHER INFORMATION CONTACT: Dale Kennedy at (202) 268-6592.

SUPPLEMENTARY INFORMATION: The Postal Service is publishing this notice of proposed rulemaking to enact new procedures for auditing compliance with circulation standards for

Periodicals requester publications and standardize existing procedures across Postal Service publications. The Postal Service is also using this opportunity to update its listing of authorized audit bureaus for Periodicals verification and requests each authorized audit bureau notify the Postal Service to confirm its status.

Domestic Mail Manual (DMM) 207.6.4.2a provides that a Periodicals requester publication must have a legitimate list of persons who have requested the publication and 50% or more of the copies must be distributed to persons making such requests. Publishers can use a variety of records to verify each publication sent at the Periodicals rate is distributed to a legitimate list of requesters, including “Individual and bulk orders for subscriptions and nonsubscriber copies.” DMM 207.8.1.4b. The Postal Service interprets DMM 207.8.1.4b to encompass written proof in the form of email communications, telephone, or internet. Customer Support Ruling (CSR) PS-054 (207.6.4). The Postal Service now proposes to clarify that it will extend that interpretation to text messages as well, given the growth in text message communication.

If, after public comment, the Postal Service decides to extend the interpretation in such manner, it will update CSR PS-054 to add procedures for the evaluation of text message requests. In addition, the Postal Service will make conforming changes in a new section E-0.4 to Appendix E of DM-204 to notify audit bureaus of its verification requirements for text messages and throughout DM-203 to standardize records retention requirements and to add Text Message requests. Finally, the Postal Service plans to remove a reference to Form 3845 in CSR PS-054, which is no longer in use.

The Postal Service also authorizes audit bureaus to conduct verifications of circulation for applications for Periodicals mailing privileges. DMM 207.8.2.2. The list of audit bureaus authorized to verify circulation of Periodicals publication are listed in CSR PS-054. However, the Postal Service currently has limited visibility into each audit bureau's procedures for verification of publisher records. Because disparate practices between different authorized audit bureaus could lead to inconsistent enforcement of the Postal Service's verification requirements, the Postal Service proposes an update to the DMM explicitly reserving to the Postal Service the right to review each authorized audit bureau's policies and procedures

and periodically inspect each bureau for compliance.

The Postal Service also proposes an update to DMM 207.8.1.3 to add record retention requirements for authorized audit bureaus. Publishers are required to keep circulation records for 3 years following the issue date of the publication. DMM 207.8.1.3. The Postal Service's proposed update to DMM 207.8.1.3 would impose a similar requirement on authorized audit bureaus and require publishers to retain records for paid subscribers for 12 months.

If the Postal Service adopts the proposed DMM changes, it will make conforming updates in CSR PS-054 and Handbook DM-204 (Applying for Periodicals Mailing Privilege) to add minimum requirements for acceptance of text (SMS and MMS) messages for the purpose of auditing Periodicals requests. The Postal Service will also publish an appropriate amendment to 39 CFR part 111 to reflect these changes if this proposal is adopted.

Finally, the Postal Service believes that its agreements with authorized independent audit bureaus are out of date and is therefore reviewing those agreements. Once this rulemaking is concluded, the Postal Service will decide whether to renegotiate the agreements to bring them up to date and would then publish a new list of authorized audit bureaus in CSR PS-054.

The Postal Service proposes the following changes to *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM), incorporated by reference in the *Code of Federal Regulations*. See 39 CFR 111.1.

List of Subjects in 39 CFR Part 111

Administrative practice and procedure, Postal Service.

Accordingly, 39 CFR part 111 is amended as follows:

PART 111—[AMENDED]

- 1. The authority citation for 39 CFR part 111 continues to read as follows:

Authority: 5 U.S.C. 552(a); 13 U.S.C. 301-307; 18 U.S.C. 1692-1737; 39 U.S.C. 101, 401-404, 414, 416, 3001-3018, 3201-3220, 3401-3406, 3621, 3622, 3626, 3629, 3631-3633, 3641, 3681-3685, and 5001.

- 2. Revise the *Mailing Standards of the United States Postal Service*, Domestic Mail Manual (DMM) as follows:

Mailing Standards of the United States Postal Service, Domestic Mail Manual (DMM)

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