

NUCLEAR REGULATORY COMMISSION

[Docket Nos. 72–36, 50–321, and 50–366; NRC–2024–0147]

Southern Nuclear Operating Company; Edwin I. Hatch Nuclear Plant Units 1 and 2; Independent Spent Fuel Storage Installation; Environmental Assessment and Finding of No Significant Impact

AGENCY: Nuclear Regulatory Commission.

ACTION: Notice; issuance.

SUMMARY: The U.S. Nuclear Regulatory Commission (NRC) is issuing an environmental assessment (EA) and a finding of no significant impact (FONSI) for an exemption request submitted by Southern Nuclear Operating Company (SNC) that would permit Edwin I. Hatch Nuclear Plant (Hatch) Units 1 and 2, to maintain and load 68M multi-purpose canisters (MPC) with continuous basket shims (CBS) in the HI-STORM 100 Cask System at its Hatch Units 1 and 2 independent spent fuel storage installation (ISFSI) in a storage condition where the terms, conditions, and specifications in the Certificate of Compliance (CoC) No. 1014, Amendment No. 11 are not met.

DATES: The EA and FONSI referenced in this document are available on October 11, 2024.

ADDRESSES: Please refer to Docket ID NRC–2024–0147 when contacting the NRC about the availability of information regarding this document. You may obtain publicly available information related to this document using any of the following methods:

- *Federal Rulemaking Website:* Go to <https://www.regulations.gov> and search for Docket ID NRC–2024–0147. Address questions about Docket IDs in *Regulations.gov* to Stacy Schumann; telephone: 301–415–0624; email: Stacy.Schumann@nrc.gov. For technical questions, contact the individual listed in the **FOR FURTHER INFORMATION CONTACT** section of this document.

- *NRC’s Agencywide Documents Access and Management System (ADAMS):* You may obtain publicly available documents online in the ADAMS Public Documents collection at <https://www.nrc.gov/reading-rm/adams.html>. To begin the search, select “Begin Web-based ADAMS Search.” For problems with ADAMS, please contact the NRC’s Public Document Room (PDR) reference staff at 1–800–397–4209, at 301–415–4737, or by email to PDR.Resource@nrc.gov. For the convenience of the reader, instructions

about obtaining materials referenced in this document are provided in the “Availability of Documents” section.

- *NRC’s PDR:* The PDR, where you may examine and order copies of publicly available documents, is open by appointment. To make an appointment to visit the PDR, please send an email to PDR.Resource@nrc.gov or call 1–800–397–4209 or 301–415–4737, between 8 a.m. and 4 p.m. eastern time (ET), Monday through Friday, except Federal holidays.

FOR FURTHER INFORMATION CONTACT: Heath Stroud, Office of Nuclear Material Safety and Safeguards, U.S. Nuclear Regulatory Commission, Washington, DC 20555–0001; telephone: 301–287–3664; email: Heath.Stroud@nrc.gov.

SUPPLEMENTARY INFORMATION:

I. Introduction

The NRC is reviewing an exemption request from SNC, dated June 25, 2024, and supplemented on July 26, 2024. SNC is requesting an exemption, pursuant to section 72.7 of title 10 of the *Code of Federal Regulations* (10 CFR), “Specific exemptions,” in paragraphs 72.212(a)(2), 72.212(b)(3), 72.212(b)(5)(i), 72.212(b)(11), and 72.214 that require SNC to comply with the terms, conditions, and specifications of the CoC No. 1014, Amendment No. 11. If approved, the exemption would allow SNC to maintain three loaded and to load five new MPC–68M–CBS in the HI-STORM 100 Cask System at the Hatch ISFSI in a storage condition where the terms, conditions, and specifications in the CoC No. 1014, Amendment No. 11, are not met.

II. Environmental Assessment

Background

Hatch is 32 kilometers (20 miles) east of Vidalia, Georgia. The plant is located on the southwest side of the Altamaha River. Unit 1 began operating in 1975 and Unit 2 began operating in 1979. SNC has been storing spent fuel in the Hatch ISFSI under a general license as authorized by 10 CFR part 72, subpart K, “General License for Storage of Spent Fuel at Power Reactor Sites.” SNC currently uses the HI-STORM 100 Cask System under CoC No. 1014, Amendment No. 11 for dry storage of spent nuclear fuel in a specific MPC (*i.e.*, MPC–68M) at the Hatch ISFSI.

Description of the Proposed Action

The CoC is the NRC-approved design for each dry cask storage system. The proposed action would exempt the applicant from the requirements of 10 CFR 72.212(a)(2), 72.212(b)(3), 72.212(b)(5)(i), 72.212(b)(11), and

72.214 only as these requirements pertain to the use of the MPC–68M–CBS in the HI-STORM 100 Cask System. The exemption would allow SNC to maintain three loaded and to load five new MPC–68M–CBS in the HI-STORM 100 Cask System at the Hatch ISFSI, despite the MPC–68M–CBS in the HI-STORM 100 Cask System not being in compliance with the terms, conditions, and specifications in the CoC No. 1014, Amendment No. 11.

The HI-STORM 100 Cask System CoC provides the requirements, conditions, and operating limits necessary for use of the system to store spent fuel. Holtec International (Holtec), the designer and manufacturer of the HI-STORM 100 Cask System, developed a variant of the design with CBS for the MPC–68M, known as MPC–68M–CBS. Holtec originally implemented the CBS variant design under the provisions of 10 CFR 72.48, which allows licensees to make changes to cask designs without a CoC amendment under certain conditions (listed in 10 CFR 72.48(c)). After evaluating the specific changes to the cask designs, the NRC determined that Holtec erred when it implemented the CBS variant design under 10 CFR 72.48, as this was not the type of change allowed without a CoC amendment. For this reason, the NRC issued three Severity Level IV violations to Holtec. However, SNC had previously loaded three MPC–68M–CBS in the HI-STORM 100 Cask System and plans to load five MPC–68M–CBS in the HI-STORM 100 Cask System beginning in April 2025. This exemption considers the storage of the three already loaded systems and the planned loading of the five canisters with the CBS variant basket design.

Need for the Proposed Action

SNC requested this exemption because SNC is currently out of compliance with NRC requirements, resulting from the previous loading of spent fuel into a storage system with the CBS variant basket design. This exemption would allow three already loaded MPC–68M–CBS in the HI-STORM 100 Cask System to remain in storage at the Hatch ISFSI. The exemption would also allow SNC to load five new MPC–68M–CBS in HI-STORM 100 Cask System at the Hatch ISFSI for the future loading campaign scheduled to begin in April 2025.

Approval of the exemption request would allow SNC to effectively manage the spent fuel pool margin and capacity to enable refueling and offloading fuel from the reactor. It would also allow SNC to effectively manage the availability of the specialized resources and equipment needed to support

competing fuel loading and operational activities at Hatch.

Environmental Impacts of the Proposed Action

This EA evaluates the potential environmental impacts of granting an exemption from the terms, conditions, and specifications in CoC No. 1014, Amendment No. 11. The exemption would allow three already loaded MPC-68M-CBS in the HI-STORM 100 Cask System to remain loaded at the Hatch ISFSI. The exemption would also allow five new MPC-68M-CBS to be loaded in the HI-STORM 100 Cask System in loading campaigns and maintained in storage at the Hatch ISFSI.

The potential environmental impacts of storing spent nuclear fuel in NRC-approved storage systems have been documented in previous assessments. On July 18, 1990 (55 FR 29181), the NRC amended 10 CFR part 72 to provide for the storage of spent fuel under a general license in cask designs approved by the NRC. The EA for the 1990 final rule analyzed the potential environmental impacts of using NRC-approved storage casks. The EA for the HI-STORM 100 Cask System, CoC No. 1014, Amendment No. 11, published in 2018 tiers off of the EA issued for the July 18, 1990, final rule (83 FR 63794). “Tiering” off earlier EAs is a standard process encouraged by the regulations implementing the National Environmental Policy Act of 1969 (NEPA) that entails the use of impact analyses of previous EAs to bound the impacts of a proposed action where appropriate. The Holtec HI-STORM 100 Cask System is designed to mitigate the effects of design basis accidents that could occur during storage. Considering the specific design requirements for the accident conditions, the design of the cask would prevent loss of containment, shielding, and criticality control. If there is no loss of containment, shielding, or criticality control, the environmental impacts would not be significant.

The exemptions requested by SNC at the Hatch site as they relate to CoC No. 1014, Amendment No. 11, for the HI-STORM 100 Cask System are limited to the use of the CBS variant basket design only for the three previously loaded canisters and planned loading of five canisters utilizing the CBS variant

basket design. The staff has determined that this change in the basket will not result in either radiological or non-radiological environmental impacts that significantly differ from the environmental impacts evaluated in the environmental assessment supporting the issuance of CoC No. 1014, Amendment No. 11. If the exemption is granted, there will be no significant change in the types or amounts of any effluents released, no significant increase in individual or cumulative public or occupational radiation exposure, and no significant increase in the potential for or consequences from radiological accidents. Accordingly, the Commission concludes that there would be no significant environmental impacts associated with the proposed action.

Alternative to the Proposed Action

The staff considered the no-action alternative. The no-action alternative (denial of the exemption request) would require SNC to unload spent fuel from the MPC-68M-CBS in the HI-STORM 100 Cask System to bring it in compliance with the CoC terms, conditions, and specifications in the CoC No. 1014, Amendment No. 11. Unloading the cask would subject station personnel to additional radiation exposure, generate additional contaminated waste, increase the risk of a possible fuel handling accident, and increase the risk of a possible heavy load handling accident. Furthermore, the removed spent fuel would need to be placed in the spent fuel pool, where it would remain until it could be loaded into an approved storage cask. SNC has rescheduled its 2024 loading campaign to April 2025, and further delay in the loading of this spent fuel into other casks could affect SNC’s ability to effectively manage the spent fuel pool capacity and reactor fuel offloading. Not allowing the planned future loading campaign could affect SNC’s ability to manage pool capacity, reactor fuel offloading, and refueling. It could also pose challenges to spent fuel heat removal and impact the availability of the specialized resources and equipment needed to support competing fuel loading and operational activities at Hatch, including spent fuel pool clean-up and refueling outages. SNC has ordered an additional five MPC-68M

canisters for the planned loading starting in April 2025, that comply with CoC No. 1014, Amendment No. 11. However, due to factors outside of SNC’s control, delivery of the compliant canisters is not guaranteed for the April 2025 loading.

The NRC has determined that the no-action alternative would result in undue potential human health and safety impacts that could be avoided by proceeding with the proposed exemption, especially given that the staff has concluded in NRC’s Safety Determination Memorandum, issued with respect to the enforcement action against Holtec regarding these violations, that fuel can be stored safely in the MPC-68M-CBS canisters.

Agencies Consulted

The NRC provided the Georgia Division of Natural Resources (DNR) and Georgia Emergency Management and Homeland Security Administration (GEMA) a copy of this draft EA for review by an email dated August 28, 2024. On September 25, 2024, Georgia DNR and GEMA provided its concurrence by email.

III. Finding of No Significant Impact

The environmental impacts of the proposed action have been reviewed in accordance with the requirements in 10 CFR part 51, which implement NEPA. Based upon the foregoing environmental assessment, the NRC finds that the proposed action of granting the exemption from the regulations in 10 CFR 72.212(a)(2), 72.212(b)(3), 72.212(b)(5)(i), 72.212(b)(11), and 72.214, which require the licensee to comply with the terms, conditions, and specifications of the CoC, in this case limited to the past and specific future loading of baskets with the CBS variant design, would not significantly impact the quality of the human environment. Accordingly, the NRC has determined that a FONSI is appropriate, and an environmental impact statement is not warranted.

IV. Availability of Documents

The documents identified in the following table are available to interested persons through ADAMS, as indicated.

Document description	ADAMS Accession No. or Federal Register notice
SNC’s request for exemption, dated June 25, 2024	ML24177A217.
SNC’s request for exemption, amended, dated July 26, 2024	ML24208A172.
Renewed Certificate of Compliance No. 1014, Amendment 11, dated June 29, 2023	ML23328A045 (Package).
Holtec International, Inc.—Notice of Violation; The U.S. Nuclear Regulatory Commission Inspection Report No. 07201014/2022–201, EA–23–044, dated January 30, 2024.	ML24016A190.

Document description	ADAMS Accession No. or Federal Register notice
10 CFR part 72 amendment to allow spent fuel storage in NRC-approved casks, dated July 18, 1990	55 FR 29181.
EA for part 72 amendment to allow spent fuel storage in NRC-approved casks, dated March 8, 1989	ML051230231.
Direct final rule for List of Approved Spent Fuel Storage Casks: Holtec International HI-STORM 100 Cask System CoC No. 1014, Certificate and Amendment Nos. 11 and 12, dated December 12, 2018.	83 FR 63794.
Safety Determination of a Potential Structural Failure of the Fuel Basket During Accident Conditions for the HI-STORM 100 and HI-STORM Flood/Wind Dry Cask Storage Systems, dated January 31, 2024.	ML24018A085.
NRC email to Georgia DNR and GEMA, "State's review of EA/FONSI for Hatch Exemption," dated August 28, 2024.	ML24274A068.
Georgia DNR and GEMA email response, "State's response regarding EA/FONSI for Hatch Exemption," dated September 25, 2024.	ML24274A067.

Dated: October 8, 2024.

For the Nuclear Regulatory Commission.

Christian Jacobs,

Acting Chief, Storage and Transportation Licensing Branch, Division of Fuel Management, Office of Nuclear Material Safety and Safeguards.

[FR Doc. 2024-23630 Filed 10-10-24; 8:45 am]

BILLING CODE 7590-01-P

POSTAL REGULATORY COMMISSION

[Docket No. MC2025-19; Order No. 7662]

Mail Classification Schedule

AGENCY: Postal Regulatory Commission.

ACTION: Notice.

SUMMARY: The Commission is recognizing a recently filed Postal Service request to convert the experimental product offering USPS Connect Local Mail into a permanent product offering on the Mail Classification Schedule. This notice informs the public of the filing, invites public comment, and takes other administrative steps.

DATES: *Comments are due:* November 12, 2024.

ADDRESSES: Submit comments electronically via the Commission's Filing Online system at <http://www.prc.gov>. Those who cannot submit comments electronically should contact the person identified in the **FOR FURTHER INFORMATION CONTACT** section by telephone for advice on filing alternatives.

FOR FURTHER INFORMATION CONTACT: David A. Trissell, General Counsel, at 202-789-6820.

SUPPLEMENTARY INFORMATION:

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I. Introduction and Overview

On October 3, 2024, the Postal Service filed a request with the Commission pursuant to 39 U.S.C. 3642 and 39 CFR

3045.18 to convert the experimental product offering USPS Connect Local Mail into a permanent product offering on the *Mail Classification Schedule*.¹ In support of its Request, the Postal Service filed the following documents:

- Attachment A to Request—Proposed Changes to the Mail Classification Schedule;
- Attachment B to Request—Market Test Quarterly Data Collection Reports;
- Attachment C to Request—Resolution of the Governors of the United States Postal Service; and
- Attachment D to Request—Statement of Supporting Justification

See Request, Attachments A through D. The USPS Connect Local Mail market test was initially authorized by the Commission on January 4, 2022.² It was then extended through January 9, 2025.³ Order No. 6080 at 20. USPS Connect Local Mail is a derivative of First-Class Mail that functions as an alternative to long-distance, end-to-end mailing for use by business mailers who wish to send mail locally with regular frequency. *Id.* at 2. The Postal Service asserts that the USPS Connect Local Mail market test has proven successful and that it now wishes to insert the USPS Connect Local Mail product offering into the *Mail Classification Schedule* under section 1115 (Market

¹ United States Postal Service Request to Convert USPS Connect Local Mail to a Permanent Offering, October 3, 2024 (Request). The Postal Service has previously filed two other requests to convert this experimental product into a permanent offering, both of which were denied. See Docket No. MC2023-12, Order Dismissing Without Prejudice Postal Service's Request to Convert USPS Connect Local Mail Market Test to a Permanent Offering, October 17, 2022, at 5-6 (Order No. 6301); Docket No. MC2023-12, Order Dismissing Without Prejudice the Postal Service's Revised Request to Convert USPS Connect Local Mail Market Test to a Permanent Offering, January 20, 2023 (Order No. 6423).

² Docket No. MT2022-1, Order Authorizing Market Test of Experimental Product—USPS Connect Local Mail, January 4, 2022 (Order No. 6080).

³ Docket No. MT2022-1, Order Authorizing Extension of USPS Connect Local Mail Market Test, December 13, 2023 (Order No. 6860).

Dominant Products: First-Class Mail: First-Class Mail Flats). Request at 5. The Postal Service maintains that the USPS Connect Local Mail product meets all the conditions in 39 U.S.C. 3642 and 39 CFR 3045.18 for adding a non-experimental product based on an experimental product to the product list. *Id.* at 6-8. The Postal Service also, as required by 39 CFR 3045.18(e), filed a separate notice of the instant request in Docket No. MT2022-1.⁴ The planned rate for USPS Connect Local Mail is \$2.95. See Request at 10.

II. Commission Action

The Commission establishes Docket No. MC2025-19 to consider the Postal Service's Request. Interested persons may submit comments on whether the Request is consistent with the policies of 39 U.S.C. 3642, 39 CFR 3045.18, and 39 CFR 3040.130 through .135. Comments are due by November 12, 2024.

The Request and related filings are available on the Commission's website (<http://www.prc.gov>). The Commission encourages interested persons to review the Request for further details.

The Commission appoints Joanne Diez to serve as Public Representative in this proceeding.

III. Ordering Paragraphs

It is ordered:

1. The Commission establishes Docket No. MC2025-19 for consideration of the United States Postal Service Request to Convert USPS Connect Local Mail to a Permanent Offering, filed October 3, 2024.

2. Pursuant to 39 U.S.C. 505, Joanne Diez is appointed to serve as an officer of the Commission (Public Representative) to represent the interests of the general public in this proceeding.

3. Comments by interested persons are due by November 12, 2024.

⁴ Docket No. MT2022-1, United States Postal Service Notice of Request to Convert USPS Connect Local Mail to Permanent Offering, October 3, 2024.