

895 becomes effective in 60 days, its directions for amendment will no longer correspond to the underlying text of Rule 6(e). In the next Congress, technical amendments will be necessary to add the changes in this section to those already accomplished by the Supreme Court pursuant to sections 2072 and 2074 of title 28.

Section 1313(a)(2) provides authority to the Administrative Office of the United States Courts to establish a program for providing voluntary separation incentive payments to “individuals serving in the judicial branch.” Based upon an understanding of the intent of this provision, as well as appropriate respect for principles of judicial independence, the executive branch shall construe “individuals serving in the judicial branch” to exclude those individuals serving as members of the Federal judiciary.

Section 1331 adds an amended section 4107(b)(1)(A) to title 5, United States Code, which requires that, in exercising authority to assign and fund academic degree training for certain Federal employees, an agency “take into consideration the need to maintain a balanced workforce in which women, members of racial and ethnic minority groups, and persons with disabilities are appropriately represented in Government service.” The executive branch shall construe this provision in a manner consistent with the Equal Protection component of the Due Process Clause of the Fifth Amendment to the Constitution.

**George W. Bush**

The White House,  
November 25, 2002.

NOTE: H.R. 5005, approved November 25, was assigned Public Law No. 107-296.

**Letter to Congressional Leaders  
Transmitting the Reorganization  
Plan for the Department of  
Homeland Security**  
*November 25, 2002*

*Dear Mr. Speaker: (Dear Mr. President:)*

Pursuant to section 1502 of the Homeland Security Act of 2002, I submit herewith the enclosed Reorganization Plan for the Depart-

ment of Homeland Security. The Reorganization Plan provides information concerning the elements identified in section 1502(b), and is subject to modification pursuant to section 1502(d) of the Act. In accordance with section 1502(a) of the Act, please transmit this Reorganization Plan to the appropriate congressional committees.

The details of this Plan are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with his comments and observations.

Sincerely,

**George W. Bush**

NOTE: Identical letters were sent to J. Dennis Hastert, Speaker of the House of Representatives, and Richard B. Cheney, President of the Senate.

**Statement on Signing the Maritime  
Transportation Security Act of 2002**  
*November 25, 2002*

Today I have signed into law S. 1214, the “Maritime Transportation Security Act of 2002.” This Act will strengthen security at our Nation’s seaports by requiring comprehensive security plans for U.S. ports and mandating improved identification and screening of seaport personnel.

Certain provisions of the Act, including sections 102, 103(b), 110(c)(4), and 112(4), purport to require an executive branch official to submit recommendations to the Congress. The executive branch shall construe such provisions in a manner consistent with the President’s constitutional authority to supervise the unitary executive branch. Moreover, to the extent such provisions of the Act would require submission of legislative recommendations, they would impermissibly impinge upon the President’s constitutional authority to submit only those legislative recommendations that he judges to be necessary and expedient. Accordingly, the executive branch shall construe such provisions as requiring submission of legislative recommendations only where the President judges them necessary and expedient.

Section 102 of the Act adds a new section 70109 to title 46 of the United States Code. This provision purports to require one of my

subordinates to notify foreign officials of certain findings and recommend antiterrorism measures to them. The constitutional authority of the President over foreign affairs necessarily entails discretion over these matters, and so the executive branch shall interpret this provision as precatory.

Section 102 of the Act also adds a new section 70112 to title 46. Section 70112(a)(1)(B) purports to authorize an advisory committee in the executive branch to make available to the Congress recommendations that the committee makes to the Secretary of the Department in which the Coast Guard is operating. The executive branch shall construe this provision in a manner consistent with the President's constitutional authority to supervise the unitary executive branch and to protect the deliberative processes of the Executive.

**George W. Bush**

The White House,  
November 25, 2002.

NOTE: S. 1214, approved November 25, was assigned Public Law No. 107-295.

### **Remarks on Signing the Terrorism Risk Insurance Act of 2002**

*November 26, 2002*

Thank you all. Please be seated. Thank you. Good morning, and welcome to the White House. Today we're taking action to strengthen America's economy, to build confidence with America's investors, and to create jobs for America's workers. The Terrorism Risk Insurance Act will provide coverage for catastrophic losses from potential terrorist attacks. Should terrorists strike America again, we have a system in place to address financial losses and get our economy back on its feet as quickly as possible. With this new law, builders and investors can begin construction in real estate projects that have been stalled for too long and get our hardhats back to work.

I appreciate members of my Cabinet who are here who worked on this bill, Paul O'Neill and Don Evans and Elaine Chao. Thank you all for coming.

I appreciate the Members of Congress who are here, particularly those on the stage with me who worked hard to get the bill passed: Chairman Paul Sarbanes; Chris Dodd from Connecticut, who did a lot of work to get the bill done; Senator Harry Reid worked hard on this piece of legislation as well. I appreciate Chairman Mike Oxley from the House, who also worked, along with Senator Dodd, to get this important piece of legislation passed. Mike, thank you for your leadership on this issue. As well, we're joined by other key players from the House of Representatives, Sue Kelly, Chris Shays, John LaFalce, and Ken Bentsen. These Members of Congress put the interests of the country ahead of partisanship, and as a result of their hard work, I'm able to sign the bill today. I want to thank you for your leadership.

I also want to thank the union leaders who are here today, people with whom we've worked hard to get this done, leaders who put the interest of their membership right on the line. Doug McCarron—appreciate your leadership, Doug. He's the general president of the United Brotherhood of Carpenters and Joiners. Frank Hanley is the general president of the International Union of Operating Engineers, is with us today. Joe Hunt is the general president of the Iron Workers International Union; Ed Sullivan, who is the president of the Building and Construction Trades Department of the AF of L-CIO; Terry O'Sullivan, who is the general president of the Laborers International Union of North America.

I appreciate the workers from the United Brotherhood of Carpenters and Joiners and Iron Workers and the Building and Construction Trade Department of the AFL-CIO, who are with us today representing thousands of people who are going to go back to work, thanks to this piece of legislation. Thanks for your leadership, and thanks for your presence.

The attacks of September the 11th, 2001, devastated lives, leveled buildings, and seriously, seriously disrupted our economy. Businesses suffered. The stock market halted trading. Many insurance companies stopped covering builders and real estate owners against the risk of attack. Premiums skyrocketed. Protections were diminished.