Memorandum on Delegation of Authority Under Section 204(a) of the Notification and Federal Employee Antidiscrimination and Retaliation Act of 2002 (Public Law 107–174)

July 8, 2003

Memorandum for the Director of the Office of Personnel Management

Subject: Delegation of Authority Under Section 204(a) of the Notification and Federal Employee Antidiscrimination and Retaliation Act of 2002 (Public Law 107– 174)

By the authority vested in me by the Constitution and the laws of the United States. including section 301 of title 3, United States Code, I hereby delegate to the Director of the Office of Personnel Management (OPM) the authority vested in the President by section 204(a) of the Notification and Federal **Employee Antidiscrimination and Retaliation** Act of 2002 (the "Act") (Public Law 107-174). The Director of OPM shall ensure that rules, regulations, and guidelines issued in the exercise of such authority take appropriate account of the needs of executive agencies in the accomplishment of their respective missions, specifically including the specialized needs of agencies with diplomatic, military, intelligence, law enforcement, security, and protective missions. The Director shall consult the Attorney General and such other officers of the executive branch as the Director of OPM may determine appropriate in the exercise of authority delegated by this memorandum.

This memorandum is intended to improve the internal management of the Federal Government and is not intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or equity or otherwise against the United States, its departments, agencies, instrumentalities, entities, officers or employees, or any other person.

You are authorized and directed to publish this memorandum in the *Federal Register*.

George W. Bush

NOTE: This memorandum was released by the Office of the Press Secretary on July 9.

The President's News Conference With President Thabo Mbeki of South Africa in Pretoria, South Africa

July 9, 2003

President Mbeki. Good morning, ladies and gentlemen, and welcome. I'm very pleased indeed to welcome President Bush and his delegation, Mrs. Bush, and young Barbara. We are very pleased indeed, Mr. President, that you were able to come. It's very important for us because of the importance of the United States to our future and the United States to the future of our continent.

We've had very good discussions with the President, able to cover quite a wide field. We're very pleased with the development of the bilateral relations, strong economic links, growing all the time. Continued attention by the U.S. corporate world on South Africa is very critically important for us. AGOA has had a very big impact in terms of the development of our economy, and we continue to work on all of these matters.

It also gave us a chance to convey our thanks to the President for the support with regards to meeting the African continental challenges. That includes questions of peace and security, the NEPAD processes, again, very important for the future of our continent. That, of course, also gave an opportunity to discuss some of the specific areas of conflict around the continent.

I must say, President, that at the end of these discussions, we, all of us, feel enormously strengthened by your very, very firm and clear commitment to assist us to meet the challenges that we've got to meet domestically and on the African Continent. And therefore, President, thank you very much indeed for coming. We—the visit will certainly result in strengthened bilateral relations and strengthened cooperation to meet these other challenges that we face together. But welcome, President.

President Bush. Mr. President, thanks. Gosh, we're honored to be here. Thank you

for your wonderful hospitality. Thank Mrs.

Mbeki as well for her gracious hospitality. It's a pleasure to be in South Africa.

Your Nation's recent history is a great story of courage and persistence in the pursuit of justice. This is a country that threw off oppression and is now the force of freedom and stability and a force for progress throughout the continent of Africa.

I appreciate our strong relationship, and it is a vital relationship. And Mr. President, I want to thank you very much for working hard to make it a vital and strong relationship. We've met quite a few times in the recent past, and every time we've met, I've— I feel refreshed and appreciate very much your advice and counsel and your leadership.

I appreciate the President's dedication to openness and accountability. He is advancing these principles in the New Partnership for African Development, the leader in that effort. The President and I believe that the partnership can help extend democracy and free markets and transparency across the continent of Africa. President Mbeki has shown great leadership in this initiative, and our country will support the leaders who accept the principles of reform, and we'll work with them. So thank you, Mr. President.

South Africa is playing a critical role in promoting regional security in Africa, and we discussed the President's leadership, for example, in Burundi. South Africa has helped achieve the peaceful inauguration of a new President. Or in the Congo, South Africa brokered an agreement on the creation of a transitional government. And in Zimbabwe, I've encouraged President Mbeki and his Government to continue to work for the return of democracy in that important country.

I also discussed with the President the importance of the continued cooperation in the global war on terror. The United States and South Africa are working together to strengthen this nation's border security and law enforcement. And we're devoting \$100 million to help countries in eastern Africa increase their counterterror efforts. We are determined to fight and to join our friends to fight terrorists throughout this continent, throughout the world.

We're also committed to helping African nations achieve peace. In Liberia, the United States strongly supports the cease-fire agreement signed last month. President Taylor needs to leave Liberia so that his country can be spared further grief and bloodshed. Yesterday, I talked with President Kufuor of Ghana, who leads ECOWAS. I shared with the President our conversation. I assured him the United States will work closely with ECOWAS and the United Nations to maintain the cease-fire and to enable a peaceful transfer of power.

We're also pressing forward to help end Africa's long-running civil war in Sudan. My Special Envoy, Senator Jack Danforth, is returning to the region. We're making progress there. And his message is that there's only one option, and that's going to be peace. And his efforts are making good progress.

The President also discussed our action to combat HIV/AIDS. South Africa has recently increased its budget to fight the disease, and we noticed and we appreciate that. America is now undertaking a major new effort to help governments and private groups combat AIDS. Over the next 5 years, we will spend \$15 billion in the global fight against AIDS. People across Africa had the will to fight this disease but often not the resources, and the United States of America is willing to put up the resources to help in the fight.

We're committed to helping the people of Africa defeat hunger. We provided more than 500,000 metric tons of food aid to southern Africa over the past 18 months. This year we'll provide nearly \$1 billion to address food emergencies. We care when we see people who are hungry. We look forward to working with Mr. President to alleviate suffering.

We're also working to expand trade, which I believe is the key to Africa's economic future. The African Growth and Opportunity Act is creating jobs and stimulating investment across the continent. Right here in South Africa, exports to the United States under AGOA have increased by 45 percent in the last year alone, significant progress. We're working with five nations of the Southern African Customs Union on a free trade agreement to help expand the circle of prosperity even wider.

Mr. President, our countries have many common interests. We also share a fundamental commitment to the spread of peace and human rights and liberty. By working in close partnership, we're serving both the interests of the people of South Africa and the United States.

I want to thank you for your friendship, appreciate the hospitality. It's been a great honor to be in your country.

President Mbeki. Thank you very much, President.

I understand that two U.S. journalists and two South African journalists will pose some questions.

HIV/AIDS Initiative

Q. Thank you, Mr. President. I'd like to direct the question to both Presidents, and it does concern the issue of HIV/AIDS and the \$15 billion grant. Did you manage to reach some kind of understanding or consensus on the issue of how South Africa will access that money, on what terms South Africa will be able to access that money?

And President Bush, did you give any undertakings in terms of using your influence to ensure that there will be cheaper access access to cheaper drugs and medicines?

And to President Mbeki, sir, did you—— **President Mbeki.** How many questions——

President Bush. Yes, I was going to say—[*laughter*].

Q. This is the last part.

President Bush. This is the ultimate fivepart question. [Laughter]

Q. Did you give any undertaking in terms of the running out of the national treatment plan? Thank you.

President Mbeki. Well, as the President had indicated, we did indeed discuss this. The situation is that we received a request from the U.S. Government to say, can we make proposals as to how to access the fund, for what purposes—a program, a program that we would present. So we are working on that. We want to respond to that request from the United States Government as quickly as is possible. We will do that and convey it. So it will be out of that process of discussion that will result, out of that proposal between the U.S. Government and ourselves, that then will come a program, a particular concrete kind of action, with the necessary costing when we get to that stage. So that's where we are.

So the matter will be discussed in that way. And President Bush had indicated in our discussions that of course the U.S. Government is taking a comprehensive approach to this, which would, therefore, include questions of awareness, questions of health infrastructure, questions of treatment, and so on. So we will look at the totality of those and—in the proposal that we would make.

President Bush. We just named Tobias to be the Ambassador, nominated him to be the Ambassador, and he's—upon confirmation—will be working with the countries such as South Africa to develop a strategy—is what we need. We need a commonsense strategy to make sure that the money is well-spent. And the definition of "well-spent" means lives are saved, which means good treatment programs, good prevention programs, good programs to develop health infrastructures in remote parts of different countries so that we can actually get antiretroviral drugs to those who need help.

The cost of antiretroviral drugs has dropped substantially. But we did talk about the pharmaceutical union in a broader context. As you may know, the United States supported a moratorium on the enforcement of patent laws concerning those drugs related to diseases that were causing pandemics. And we will continue to work with South Africa as well as other countries to see if we can't reach a commonsense policy that, on the one hand, protects intellectual property rights and, on the other hand, makes, you know, lifesaving drugs or treatment drugs for, in some cases, lifesaving, in some cases that are proper for treatment, more widely available at reasonable costs.

But one reason I felt emboldened to ask the Congress for a substantial amount of new money for the AIDS Initiative was because of the cost of antiretrovirals, and it's significantly lower than it was a couple of years ago.

So we're making good progress. And I look forward to working with the President on putting together a sound strategy that saves lives. That's what our country is interested in. We're interested in dealing with this pandemic in a practical way.

Tom [Tom Raum, Associated Press]. But whatever you do, don't fall into that bad habit

of asking both of us three or four questions. [*Laughter*] How about keeping it to one.

Liberia/Deployment of U.S. Troops Worldwide

Q. Mr. President, you have an assessment team in Liberia now to help you decide whether to send in U.S. troops as part of a peacekeeping effort.

President Bush. Right.

Q. U.S. troops are getting shot at increasingly in Iraq every day. We have troops in Kosovo, Bosnia, Afghanistan, Korea. What do you say to critics who suggest that our forces may be spread too thinly now to engage in further initiatives?

And to President Mbeki, do you think that the United States should play a more active role in peacekeeping, specifically in Liberia?

President Bush. Well, first, my answer to people is that we won't overextend our troops, period.

Secondly, we have made a commitment that we will work closely with the United Nations and ECOWAS to enforce the ceasefire, see to it that Mr. Taylor leaves office, so that there can be a peaceful transition in Liberia. We've made that commitment. I've said it clearly more than one time, like yesterday in Senegal, for example. So nothing has changed from about 12 hours ago on that question.

We do have assessment teams there to assess what is necessary to help with the transition. And the President brought up the question, and he can answer it his own way. But he asked whether or not we'd be involved, and I said, "Yes, we'll be involved." And we're now determining the extent of our involvement.

President Mbeki. Yes, certainly, we discussed this question with the President many years ago and agreed that it's critically important that we as Africans should, indeed, take responsibility for the future of peace and stability on the continent. So that is a principal obligation that falls on us as Africans.

So as you would know, the West African states, ECOWAS, have agreed to send in troops into Liberia. And they are trying to move that process forward as quickly as is possible. We appreciate very much the point that was made by the President of the commitment of the United States to lend support the assessment teams are there to assess that—to lend support to those processes, processes of restoration of peace, making sure people don't starve, making sure that there's a restoration of democracy in Liberia.

So the U.S. will cooperate with the African troops that will go there. So it's not—we're not saying that this is a burden that just falls on the United States. It really ought to principally fall on us as Africans. Of course, we need a lot of support, logistics-wise and so on, to do that, but the will is there.

President Bush. Just one quick followup on that—violating of the one-answer policy. [*Laughter*] I think our money has helped train seven battalions of peacekeepers amongst African troops. And it's a sensible policy for us to continue that training mission, so that we never do get overextended.

And so one of the things you'll see us do is invigorate this—re-invigorate the strategy of helping people help themselves by providing training opportunities. I think we've trained five Nigerian battalions, if I'm not mistaken, one Senegalese. So we've got—but it's in our interest that we continue that strategy, Tom, so that we don't ever get overextended.

President Mbeki. Thanks.

Zimbabwe

Q. During the past week, the two Presidents or the Governments of—the Government of the U.S. and South Africa have expressed sharp differences about the best way to deal with the Zimbabwean question.

President Bush. Yes.

Q. And having met this morning, I wonder if the two Presidents have found the best approach or have agreed about the best approach to deal with Zimbabwe. I see that it has come up. Can we get from the smiles that you now have a formula to deal best with Zimbabwe? [Laughter]

President Mbeki. I didn't know, President, that we'd expressed sharp differences.

President Bush. That's right. [Laughter] **President Mbeki.** No. We are absolutely of one mind, the two Governments and President Bush and myself are absolutely of one mind about the urgent need to address the political and economic challenges of Zimbabwe. It's necessary to resolve this matter as quickly as is possible.

We have said, as you would know, for a long time that the principle is rooted—principal responsibility for the resolution of these problems rests with the people of Zimbabwe and, therefore, have urged them—both the ruling party and the opposition, the Government and the opposition—to get together and seriously tackle all of these issues.

I did tell the President that, indeed, the Government—ZANU-PF and the MDC are indeed discussing. They are engaged in discussions on all of the matters that would be relevant to the resolution of these political and economic problems. So that process is going on. We have communicated the message to both sides that—indeed, as we agreed with the President—that it is very, very important that they should move forward with urgency to find a resolution to these questions.

Of course, again, as the President was saying, that apart from these important political issues about democrats and so on, you actually have ordinary people who are hungry in an economy which can't cope with them, and you can't allow that kind of situation to go on forever. So they are discussing.

We had discussed this matter earlier, sometime back, with the U.S. Government that we have to find—we've got to find a way of getting a political solution, and we would indeed count very much on such economic, financial support as would come from the United States afterwards, in order to address the urgent challenges that face Zimbabwe.

So we didn't fight about any of what I've just said. [*Laughter*]

President Bush. We were smiling because we were certain a clever reporter would try to use the Zimbabwe issue as a way to maybe create tensions which don't exist.

Look, Zimbabwe is an important country for the economic health of Africa. A free, peaceful Zimbabwe has got the capacity to deliver a lot of goods and services which are needed on this continent in order to help relieve suffering. And it's a very sad situation that's taken place in that country. Look, we share the same objective. The President is the person most involved. He represents a mighty country in the neighborhood who's, because of his position and his responsibility, is working the issue. And I'm not—not any intention of second-guessing his tactics. We share the same outcome. And I think it's important for the United States, whether it be me or my Secretary of State, to speak out when we see a situation where somebody's freedoms have been taken away from them and they're suffering. And that's what we're going to continue to do.

The President is the point man on this important subject. He is working it very hard. He's in touch with the parties involved. He is—he's making—he believes, making good progress. And the United States supports him in this effort.

Last question. Randy [Randall Mikkelsen, Reuters].

Intelligence on Iraq/Zimbabwe

Q. Yes, Mr. President. Do you regret that your State of the Union accusation that Iraq was trying to buy nuclear materials in Africa is now fueling charges that you and Prime Minister Blair misled the public? And then, secondly, following up on Zimbabwe, are you willing to have a representative meet with a representative of the Zimbabwe opposition leader, who sent a delegation here, and complained that he did not think Mr. Mbeki could be an honest broker in the process?

President Bush. Well, I think Mr. Mbeki can be an honest broker, to answer the second question.

The first question is—look, there is no doubt in my mind that Saddam Hussein was a threat to the world peace. And there's no doubt in my mind the United States, along with allies and friends, did the right thing in removing him from power. And there's no doubt in my mind, when it's all said and done, the facts will show the world the truth. There's absolutely no doubt in my mind. And so there's going to be a lot of, you know, attempts to try to rewrite history, and I can understand that. But I am absolutely confident in the decision I made.

Q. Do you still believe they were trying to buy nuclear materials in Africa?

President Bush. Right now?

Q. No, were they? I mean, the statement you made——

President Bush. One thing is for certain, he's not trying to buy anything right now. If he's alive, he's on the run. And that's to the benefit of the Iraqi people. But look, I am confident that Saddam Hussein had a weapons of mass destruction program. In 1991, I will remind you, we underestimated how close he was to having a nuclear weapon. Imagine a world in which this tyrant had a nuclear weapon. In 1998, my predecessor raided Iraq based upon the very same intelligence. And in 2003, after the world had demanded he disarm, we decided to disarm him. And I'm convinced the world is a much more peaceful and secure place as a result of the actions.

Thank you all very much. **President Mbeki.** Thanks a lot.

NOTE: The President's news conference began at 11:47 a.m. at the Presidential Guest House. In his remarks, President Bush referred to Zanele Dlamini, wife of President Mbeki; President Domitien Ndayizeye of Burundi; President Charles Taylor of Liberia; President John Agyekum Kufuor of Ghana; former Senator John Danforth, Special Envoy for Peace in the Sudan; Randall Tobias, nominee to be Global AIDS Coordinator, Department of State; and former President Saddam Hussein of Iraq. President Mbeki referred to the Zimbabwe African National Union Patriotic Front (ZANU-PF), political party of President Robert Mugabe of Zimbabwe, and the Movement for Democratic Change (MDC), the opposition party.

Statement on the Senate's Failure To Pass Medical Liability Reform Legislation

July 9, 2003

I am disappointed that the Senate has failed to pass medical liability reform legislation. The Nation's medical liability system is badly broken, and access to quality health care for Americans is endangered by frivolous and abusive lawsuits.

The medical liability crisis is driving good doctors out of medicine and leaving patients in many communities without access to both basic and specialty medical services. The American people want and deserve access to doctors in their own communities, yet the number of physicians has decreased in States without reasonable litigation reforms. The liability crisis, particularly the use of defensive medicine, also imposes substantial costs on the Federal Government and all Americans.

This is a national problem that deserves a national solution. The House of Representatives has already acted. For the sake of all Americans, it is time for the Senate to pass meaningful medical reform liability legislation and get it to my desk.

Message to the Congress Transmitting the District of Columbia's Fiscal Year 2004 Budget Request

July 9, 2003

To the Congress of the United States:

Consistent with my constitutional authority and sections 202(c) and (e) of the District of Columbia Financial Management and Responsibility Assistance Act of 1995 and section 446 of the District of Columbia Self-Governmental Reorganization Act as amended in 1989, I am transmitting the District of Columbia's Fiscal Year 2004 Budget Request Act.

The proposed Fiscal Year 2004 Budget Request Act reflects the major programmatic objectives of the Mayor and the Council of the District of Columbia. For Fiscal Year 2004, the District estimates total revenues and expenditures of \$5.6 billion.

George W. Bush

The White House, July 9, 2003.

Remarks Following Discussions With President Festus Gontebanye Mogae of Botswana and an Exchange With Reporters in Gaborone, Botswana *July 10, 2003*

President Mogae. Ladies and gentlemen of the press, honorable Ministers, you are probably wondering what we have been talking between the President and I. And I was just thanking him for, first of all, visiting us,