

107TH CONGRESS
2^D SESSION

H. R. 5219

To amend part B of title XVIII of the Social Security Act to provide for a chronic disease prescription drug benefit and for coverage of disease management services under the Medicare Program.

IN THE HOUSE OF REPRESENTATIVES

JULY 25, 2002

Mr. CARDIN (for himself, Mrs. MORELLA, and Ms. HOOLEY of Oregon) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend part B of title XVIII of the Social Security Act to provide for a chronic disease prescription drug benefit and for coverage of disease management services under the Medicare Program.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Essential Medicines
5 for Medicare Act of 2002”.

1 **SEC. 2. MEDICARE CHRONIC DISEASE PRESCRIPTION**
2 **DRUG BENEFIT.**

3 (a) COVERAGE.—

4 (1) IN GENERAL.—Section 1832(a)(2) of the
5 Social Security Act (42 U.S.C. 1395k(a)(2)) is
6 amended—

7 (A) by striking “and” at the end of sub-
8 paragraph (I);

9 (B) by striking the period at the end of
10 subparagraph (J) and inserting “; and”; and

11 (C) by adding at the end the following new
12 subparagraph:

13 “(K) subject to subsection (b), prescription
14 drugs for treatment of certain chronic condi-
15 tions (as defined in section 1861(uu)(1)).”.

16 (2) PROVISION OF BENEFITS THROUGH EXIST-
17 ING NON-MEDICAID STATE PRESCRIPTION DRUG
18 BENEFIT PROGRAMS.—Section 1832 of such Act (42
19 U.S.C. 1395k) is further amended—

20 (1) by redesignating subsection (b) as sub-
21 section (c); and

22 (2) by inserting after subsection (a) the
23 following new subsection:

24 “(b)(1) Prescription drug benefits shall not be avail-
25 able under subsection (a)(2)(K) to an individual to the ex-
26 tent that the individual receives benefits for the prescrip-

1 tion drugs under a State non-medicaid prescription drug
2 benefit program if the following requirements are met:

3 “(A) The program is sponsored or financially
4 underwritten by a State, but Federal financial as-
5 sistance under title XIX is not available for expendi-
6 tures under the program.

7 “(B) The program is in operation as of May 1,
8 2002.

9 “(C) The State elects to receive payment (de-
10 scribed in paragraph (2)) for providing benefits
11 under this subsection.

12 “(D) The deductible and coinsurance applicable
13 do not exceed the deductible and coinsurance other-
14 wise applicable to the prescription drug benefit de-
15 scribed in subsection (a)(2)(K).

16 “(2) The Secretary shall provide for payment to a
17 State that operates a program that meets the require-
18 ments of paragraph (1) of an amount (agreed to by the
19 State) that does not exceed the Secretary’s estimate of the
20 amount of payment that would have been made under this
21 part (taking into account the application of a deductible
22 and coinsurance) for prescription drugs for which coverage
23 is provided under such program, if this subsection did not
24 apply.”.

25 (b) DEFINITION OF BENEFIT.—

1 “(3) The term ‘prescription drugs for treatment of
2 certain chronic conditions’ does not include any product—

3 “(A) which may be distributed to individuals
4 without a prescription;

5 “(B) when furnished as part of, or as incident
6 to, a diagnostic service or any other item or service
7 for which payment may be made under this title;

8 “(C) that was covered under this title on the
9 day before the date of enactment of the Essential
10 Medicines for Medicare Act of 2002; or

11 “(D) that is a therapeutically equivalent re-
12 placement for a product described in subparagraph
13 (B) or (C), as determined by the Secretary.”.

14 (2) PROCESS FOR IDENTIFICATION OF COVERED
15 DRUGS.—The Secretary of Health and Human Serv-
16 ices shall implement a process for the timely identi-
17 fication of prescription drugs for treatment of cer-
18 tain chronic conditions that should be covered under
19 section 1861(uu) of the Social Security Act, as
20 added by paragraph (1). Under such process—

21 (A) within 60 days after the date of the
22 enactment of this Act, the Agency for
23 Healthcare Research and Quality shall complete
24 an initial review of the available data on the
25 prevalence of conditions described in such sec-

1 tion in the population of medicare beneficiaries,
2 the adequacy of data demonstrating the effec-
3 tiveness of different prescription drugs in treat-
4 ing such conditions, and the severity of poten-
5 tial complications in using such drugs;

6 (B) within 6 months after the date of the
7 enactment of this Act, the Secretary shall speci-
8 fy by rule the initial prescription drugs that
9 shall be covered under such section;

10 (C) thereafter the Secretary, taking into
11 consideration recommendations made under
12 subsection (e), may by rule change the prescrip-
13 tion drugs that are so covered; and

14 (D) the Secretary may, on an emergency
15 basis, provide for the replacement of a prescrip-
16 tion drug on the list if another drug (for the
17 treatment of the same condition) is recalled.

18 (3) CONSTRUCTION.—Nothing in this section
19 (or the amendments made by this section) shall be
20 construed—

21 (A) as preventing medicare beneficiaries
22 from purchasing prescription drugs not identi-
23 fied under paragraph (2), including through
24 coverage under a group health plan or medicare
25 supplemental policy; and

1 (B) the coverage under a medicare supple-
2 mental policy of prescription drugs for condi-
3 tions not specified on the list compiled under
4 paragraph (2) shall not be considered to dupli-
5 cate benefits under title XVIII of such Act, for
6 purposes of applying section 1882(d)(3) of such
7 Act (42 U.S.C. 1395ss(d)(3)).

8 (c) SELECTION OF ENTITIES TO PROVIDE DRUG
9 BENEFIT; PAYMENT.—

10 (1) IN GENERAL.—Part B of title XVIII of the
11 Social Security Act is amended by adding at the end
12 the following new section:

13 **“SEC. 1849. SELECTION OF ENTITIES TO PROVIDE OUT-**
14 **PATIENT DRUG BENEFIT; PAYMENT.**

15 **“(a) ESTABLISHMENT OF BIDDING PROCESS.—**

16 **“(1) IN GENERAL.—**The Secretary shall estab-
17 lish procedures under which the Secretary accepts
18 bids from eligible entities and awards contracts to
19 such entities in order to provide covered outpatient
20 drugs to eligible beneficiaries in an area. Such con-
21 tracts may be awarded based on shared risk, capita-
22 tion, or performance.

23 **“(2) AREA.—**

24 **“(A) REGIONAL BASIS.—**

1 “(i) IN GENERAL.—Subject to clause
2 (ii), the contract entered into between the
3 Secretary and an eligible entity shall re-
4 quire the eligible entity to provide covered
5 outpatient drugs on a regional basis.

6 “(ii) PARTIAL REGIONAL BASIS.—

7 “(I) IN GENERAL.—If deter-
8 mined appropriate by the Secretary,
9 the Secretary may permit such to be
10 provided in a partial region deter-
11 mined appropriate by the Secretary.

12 “(II) REQUIREMENTS.—If the
13 Secretary permits coverage pursuant
14 to subclause (I), the Secretary shall
15 ensure that the partial region in
16 which coverage is provided is at least
17 the size of the commercial service area
18 of the eligible entity for that area and
19 is not smaller than a State.

20 “(B) DETERMINATION.—In determining
21 coverage areas under this section, the Secretary
22 shall—

23 “(i) take into account the number of
24 eligible beneficiaries in an area in order to

1 encourage participation by eligible entities;
2 and

3 “(ii) ensure that there are at least 10
4 different regions in the United States.

5 “(C) NO ADMINISTRATIVE OR JUDICIAL
6 REVIEW.—The determination of coverage areas
7 under this part shall not be subject to adminis-
8 trative or judicial review.

9 “(3) SUBMISSION OF BIDS.—

10 “(A) SUBMISSION.—

11 “(i) IN GENERAL.—Subject to clause
12 (ii), each eligible entity desiring to offer a
13 plan under this part in an area shall sub-
14 mit a bid with respect to such plan to the
15 Secretary at such time, in such manner,
16 and accompanied by such information as
17 the Secretary may reasonably require.

18 “(ii) BID THAT COVERS MULTIPLE
19 AREAS.—The Secretary shall permit an eli-
20 gible entity to submit a single bid for mul-
21 tiple areas if the bid is applicable to all
22 such areas.

23 “(B) REQUIRED INFORMATION.—The bids
24 described in subparagraph (A) shall include—

1 “(i) a proposal for the estimated
2 prices of covered outpatient drugs and the
3 projected annual increases in such prices,
4 including differentials between formulary
5 and nonformulary prices, if applicable;

6 “(ii) a statement regarding the
7 amount that the entity will charge the Sec-
8 retary for administering and delivering the
9 benefits under the contract;

10 “(iii) a detailed description of access
11 to pharmacy services provided under the
12 plan; and

13 “(iv) such other information that the
14 Secretary determines is necessary in order
15 to carry out this part, including informa-
16 tion relating to the bidding process under
17 this part.

18 “(4) ACCESS.—The Secretary shall ensure
19 that—

20 “(A) an eligible entity complies with the
21 access requirements described in subsection
22 (f)(5);

23 “(B) if an eligible entity employs
24 formularies pursuant to subsection (f)(6)(A),

1 such entity complies with the requirements of
2 subsection (f)(6)(B);

3 “(C) an eligible entity makes available to
4 each beneficiary covered under the contract at
5 least one drug in each therapeutic class from
6 those approved by the Secretary for the treat-
7 ment of certain chronic conditions and at least
8 one generic equivalent for each drug, if avail-
9 able; and

10 “(D) an eligible entity makes available to
11 each such beneficiary alternative prescription
12 drugs for the treatment of certain chronic con-
13 ditions when a physician certifies that, because
14 of a drug allergy or other documented medical
15 condition, that none of the drugs approved by
16 the Secretary for the treatment of these condi-
17 tions can adequately treat the patient and that
18 these drugs are medically necessary.

19 “(5) DURATION OF CONTRACTS.—Each con-
20 tract under this section shall be for a term of at
21 least 2 years but not more than 5 years, as deter-
22 mined by the Secretary.

23 “(b) ENROLLMENT.—

24 “(1) IN GENERAL.—The Secretary shall estab-
25 lish a process through which an eligible beneficiary

1 shall make an election to enroll with any eligible en-
2 tity that has been awarded a contract under this sec-
3 tion and serves the geographic area in which the
4 beneficiary resides. In establishing such process, the
5 Secretary shall use rules similar to the rules for en-
6 rollment and disenrollment with a Medicare+Choice
7 plan under section 1851.

8 “(2) REQUIREMENT OF ENROLLMENT.—An eli-
9 gible beneficiary not enrolled in a Medicare+Choice
10 plan under part C must enroll with an eligible entity
11 under this section in order to be eligible to receive
12 covered outpatient drugs under this title.

13 “(3) ENROLLMENT IN ABSENCE OF ELECTION
14 BY ELIGIBLE BENEFICIARY.—In the case of an eligi-
15 ble beneficiary that fails to make an election pursu-
16 ant to paragraph (1), the Secretary shall provide,
17 pursuant to procedures developed by the Secretary,
18 for the enrollment of such beneficiary with an eligi-
19 ble entity that has a contract under this section that
20 covers the area in which such beneficiary resides.

21 “(4) AREAS NOT COVERED BY CONTRACTS.—
22 The Secretary shall develop procedures for the provi-
23 sion of covered outpatient drugs under this title to
24 eligible beneficiaries that reside in an area that is
25 not covered by any contract under this section.

1 “(5) BENEFICIARIES RESIDING IN DIFFERENT
2 LOCATIONS.—The Secretary shall develop procedures
3 to ensure that an eligible beneficiary that resides in
4 different regions in a year is provided benefits under
5 this section throughout the entire year.

6 “(c) AWARDING OF CONTRACTS.—

7 “(1) NUMBER OF CONTRACTS.—The Secretary
8 shall, consistent with the requirements of this part
9 and the goal of containing costs under this title,
10 award in a competitive manner at least 2 contracts
11 to offer a plan in an area, unless only 1 bidding en-
12 tity (and the plan offered by the entity) meet the
13 minimum standards specified under this part and by
14 the Secretary.

15 “(2) DETERMINATION.—In determining which
16 of the eligible entities that submitted bids that meet
17 the minimum standards specified under this part
18 and by the Secretary to award a contract, the Sec-
19 retary shall consider the comparative merits of each
20 bid, as determined on the basis of the past perform-
21 ance of the entity and other relevant factors, with
22 respect to—

23 “(A) how well the entity (and the plan of-
24 fered by the entity) meet such minimum stand-
25 ards;

1 “(B) the amount that the entity will
2 charge the Secretary for administering and de-
3 livering the benefits under the contract;

4 “(C) the proposed negotiated prices of cov-
5 ered outpatient drugs and annual increases in
6 such prices;

7 “(D) prior experience of the entity in ad-
8 ministering a prescription drug benefit pro-
9 gram;

10 “(E) effectiveness of the entity and plan in
11 containing costs through pricing incentives and
12 utilization management; and

13 “(F) such other factors as the Secretary
14 deems necessary to evaluate the merits of each
15 bid.

16 “(3) EXCEPTION TO CONFLICT OF INTEREST
17 RULES.—In awarding contracts under this part, the
18 Secretary may waive conflict of interest laws gen-
19 erally applicable to Federal acquisitions (subject to
20 such safeguards as the Secretary may find necessary
21 to impose) in circumstances where the Secretary
22 finds that such waiver—

23 “(A) is not inconsistent with the—

24 “(i) purposes of the programs under
25 this title; or

1 “(ii) best interests of beneficiaries en-
2 rolled under this part; and

3 “(B) permits a sufficient level of competi-
4 tion for such contracts, promotes efficiency of
5 benefits administration, or otherwise serves the
6 objectives of the program under this part.

7 “(4) NO ADMINISTRATIVE OR JUDICIAL RE-
8 VIEW.—The determination of the Secretary to award
9 or not award a contract to an eligible entity with re-
10 spect to a plan under this part shall not be subject
11 to administrative or judicial review.

12 “(d) APPROVAL OF MARKETING MATERIAL AND AP-
13 PLICATION FORMS.—The provisions of section 1851(h)
14 shall apply to marketing material and application forms
15 under this part in the same manner as such provisions
16 apply to marketing material and application forms under
17 part C.

18 “(e) PROVIDING INFORMATION TO BENE-
19 FIICIARIES.—The Secretary shall provide for activities
20 under this section to broadly disseminate information to
21 medicare beneficiaries on the coverage provided under this
22 section. Such activities shall be similar to the activities
23 performed by the Secretary under section 1851(d).

24 “(f) PAYMENTS TO ELIGIBLE ENTITIES.—

1 “(1) IN GENERAL.—The Secretary shall estab-
2 lish procedures for making payments to an eligible
3 entity under a contract consistent with this sub-
4 section.

5 “(2) RISK REQUIREMENT.—A portion of pay-
6 ments made to an eligible entity under this section
7 shall be based on performance goals established by
8 the Secretary, including the following:

9 “(A) QUALITY SERVICE.—The entity pro-
10 vides eligible beneficiaries enrolled in the plan
11 that is covered by the contract under this part
12 with quality services, as measured by such fac-
13 tors as—

14 “(i) sustained pharmacy network ac-
15 cess;

16 “(ii) timeliness and accuracy of serv-
17 ice delivery in claims processing and card
18 production;

19 “(iii) pharmacy and member service
20 support access;

21 “(iv) response time in mail delivery
22 service; and

23 “(v) timely action with regard to ap-
24 peals and current beneficiary service sur-
25 veys.

1 “(B) QUALITY CLINICAL CARE.—The enti-
2 ty provides such beneficiaries with quality clin-
3 ical care, as measured by such factors as
4 providing—

5 “(i) notification to such beneficiaries
6 and to providers in order to prevent ad-
7 verse drug reactions; and

8 “(ii) specific clinical suggestions to
9 improve health and patient and prescriber
10 education as appropriate.

11 “(C) CONTROL OF MEDICARE COSTS.—The
12 entity contains costs to the Federal Supple-
13 mentary Medical Insurance Trust Fund as
14 measured by generic substitution rates, price
15 discounts, and other factors determined appro-
16 priate by the Secretary that do not reduce the
17 access of beneficiaries to medically necessary
18 covered outpatient drugs.

19 “(3) PERCENTAGE OF PAYMENT TIED TO
20 RISK.—

21 “(A) IN GENERAL.—The Secretary shall
22 determine the percentage of the administrative
23 payments to an eligible entity that will be tied
24 to the performance goals.

1 “(B) LIMITATION ON RISK TO ENSURE
2 PROGRAM STABILITY.—In order to provide for
3 program stability, the Secretary may not estab-
4 lish a percentage to be adjusted under this sub-
5 section at a level that jeopardizes the ability of
6 an eligible entity to administer and deliver the
7 benefits under this part or administer and de-
8 liver such benefits in a quality manner.

9 “(g) COST-SHARING.—

10 “(1) ANNUAL DEDUCTIBLE.—Benefits under
11 this section shall not begin in a year until the eligi-
12 ble beneficiary has met a \$250 deductible.

13 “(2) COPAYMENT.—

14 “(A) IN GENERAL.—Subject to subpara-
15 graph (B), the eligible beneficiary shall be re-
16 sponsible for making payments in an amount
17 not greater than 20 percent of the cost (as stat-
18 ed in the contract) of any covered outpatient
19 drug that is provided to the beneficiary. Pursu-
20 ant to subsection (a)(4)(B), an eligible entity
21 may reduce the payment amount that an eligi-
22 ble beneficiary is responsible for making to the
23 entity.

24 “(B) NO COPAYMENT FOR GENERICS.—

25 The copayment amount under subparagraph

1 (A) shall be zero in the case of a covered out-
2 patient drug that is a drug approved under sec-
3 tion 505(j) of the Federal Food Drug and Cos-
4 metic Act.

5 “(h) CONDITIONS FOR AWARDED CONTRACT.—The
6 Secretary shall not award a contract to an eligible entity
7 under subsection (a) unless the Secretary finds that the
8 eligible entity is in compliance with such terms and condi-
9 tions as the Secretary shall specify, including the fol-
10 lowing:

11 “(1) QUALITY AND FINANCIAL STANDARDS.—
12 The eligible entity meets quality and financial stand-
13 ards specified by the Secretary.

14 “(2) INFORMATION.—The eligible entity pro-
15 vides the Secretary with information that the Sec-
16 retary determines is necessary in order to carry out
17 the bidding process under this section, including
18 data needed to implement subsection (a)(6) and data
19 regarding utilization, expenditures, and costs.

20 “(3) EDUCATION.—The eligible entity estab-
21 lishes educational programs that meet the criteria
22 established by the Secretary pursuant to subsection
23 (i)(1).

24 “(4) PROCEDURES TO ENSURE PROPER UTILI-
25 ZATION AND TO AVOID ADVERSE DRUG REAC-

1 TIONS.—The eligible entity has in place procedures
2 to ensure the—

3 “(A) appropriate utilization by eligible
4 beneficiaries of the benefits to be provided
5 under the contract; and

6 “(B) the avoidance of adverse drug reac-
7 tions among such beneficiaries, including prob-
8 lems due to therapeutic duplication, drug-dis-
9 ease contraindications, drug-drug interactions
10 (including serious interactions with nonprescrip-
11 tion or over-the-counter drugs), incorrect drug
12 dosage or duration of drug treatment, drug-al-
13 lergy interactions, and clinical abuse and mis-
14 use.

15 “(5) PATIENT PROTECTIONS.—

16 “(A) ACCESS.—The eligible entity ensures
17 that the covered outpatient drugs are accessible
18 and convenient to eligible beneficiaries covered
19 under the contract, including by offering the
20 services in the following manner:

21 “(i) SERVICES DURING EMER-
22 GENCIES.—The offering of services 24
23 hours a day and 7 days a week for emer-
24 gencies.

1 “(ii) CONTRACTS WITH RETAIL PHAR-
2 MACIES.—The offering of services—

3 “(I) at a sufficient (as deter-
4 mined by the Secretary) number of re-
5 tail pharmacies; and

6 “(II) to the extent feasible, at re-
7 tail pharmacies located throughout
8 the eligible entity’s service area.

9 “(B) ENSURING THAT BENEFICIARIES ARE
10 NOT OVERCHARGED.—The eligible entity has
11 procedures in place to ensure that—

12 “(i) the total charge for each covered
13 outpatient drug dispensed to an eligible
14 beneficiary enrolled in the plan covered by
15 the contract does not exceed the negotiated
16 price for the drug; and

17 “(ii) the retail pharmacy dispensing
18 the drug does not charge (or collect from)
19 such beneficiary an amount that exceeds
20 the beneficiary’s obligation (as determined
21 in accordance with the provisions of this
22 part) of the negotiated price.

23 “(C) RETAIL PHARMACY MEETS MINIMUM
24 QUALITY AND TECHNOLOGY STANDARDS.—The
25 eligible entity ensures that any retail pharmacy

1 that it contracts with to deliver benefits under
2 this part meets minimum quality and tech-
3 nology standards (as established by the Sec-
4 retary).

5 “(6) RULES RELATING TO PROVISION OF BENE-
6 FITS.—

7 “(A) PROVISION OF BENEFITS.—In pro-
8 viding benefits under a contract under this sec-
9 tion, an eligible entity may—

10 “(i) employ mechanisms to provide
11 benefits economically, including the use
12 of—

13 “(I) formularies (pursuant to
14 subparagraph (B));

15 “(II) alternative methods of dis-
16 tribution; and

17 “(III) generic drug substitution;
18 and

19 “(ii) use incentives to encourage eligi-
20 ble beneficiaries to select less costly means
21 of receiving drugs.

22 “(B) FORMULARIES.—If an eligible entity
23 uses a formulary to contain costs under this
24 Act—

25 “(i) the eligible entity shall—

1 “(I) ensure participation of prac-
2 ticing physicians and pharmacists in
3 the development of the formulary;

4 “(II) include in the formulary at
5 least 1 drug from each therapeutic
6 class from the drugs identified under
7 section 2(b)(2) of the Essential Medi-
8 cines for Medicare Act of 2002 and
9 provide at least 1 generic equivalent,
10 if available;

11 “(III) provide for coverage of
12 otherwise covered non-formulary
13 drugs when recommended by pre-
14 scribing providers; and

15 “(IV) disclose to current and
16 prospective beneficiaries and to pro-
17 viders in the service area the nature
18 of the formulary restrictions, includ-
19 ing information regarding the drugs
20 included in the formulary, copayment
21 amounts, and any difference in the
22 cost-sharing for different types of
23 drugs; but

24 “(ii) nothing shall preclude an entity
25 from—

1 “(I) requiring higher cost-sharing
2 for drugs provided under clause
3 (i)(III), subject to limits established
4 in subsection (g)(2)(A), except that an
5 entity shall provide for coverage of a
6 nonformulary drug on the same basis
7 as a drug within the formulary if such
8 nonformulary drug is determined by
9 the prescribing provider to be medi-
10 cally indicated;

11 “(II) educating prescribing pro-
12 viders, pharmacists, and beneficiaries
13 about medical and cost benefits of for-
14 mulary products; and

15 “(III) requesting prescribing pro-
16 viders to consider a formulary product
17 prior to dispensing of a nonformulary
18 drug, as long as such request does not
19 unduly delay the provision of the
20 drug.

21 “(7) PROCEDURES TO COMPENSATE PHAR-
22 MACISTS FOR COUNSELING.—The eligible entity shall
23 compensate pharmacists for providing the counseling
24 described in subsection (i)(2)(B).

25 “(8) CLINICAL OUTCOMES.—

1 “(A) REQUIREMENT.—The eligible entity
2 shall comply with clinical quality standards as
3 determined by the Secretary.

4 “(B) DEVELOPMENT OF STANDARDS.—
5 The Secretary, in consultation with appropriate
6 medical specialty societies, shall develop clinical
7 quality standards that are applicable to eligible
8 entities. Such standards shall be based on cur-
9 rent standards of care.

10 “(9) PROCEDURES REGARDING DENIALS OF
11 CARE.—The eligible entity has in place procedures to
12 ensure—

13 “(A) the timely review and resolution of
14 denials of care and complaints (including those
15 regarding the use of formularies under para-
16 graph (6)) by enrollees, or providers, phar-
17 macists, and other individuals acting on behalf
18 of such individual (with the individual’s con-
19 sent) in accordance with requirements (as es-
20 tablished by the Secretary) that are comparable
21 to such requirements for Medicare+Choice or-
22 ganizations under part C;

23 “(B) that beneficiaries are provided with
24 information regarding the appeals procedures

1 under this section at the time of enrollment;
2 and

3 “(C) that providers receive information on
4 the entity’s procedures for coverage of otherwise
5 covered non-formulary and alternative prescrip-
6 tion drugs for treatment of certain chronic con-
7 ditions.

8 “(i) EDUCATIONAL REQUIREMENTS TO ENSURE AP-
9 PROPRIATE UTILIZATION.—

10 “(1) ESTABLISHMENT OF PROGRAM CRI-
11 TERIA.—The Secretary shall establish a model for
12 comprehensive educational programs in order to as-
13 sure the appropriate—

14 “(A) prescribing and dispensing of covered
15 outpatient drugs under this section; and

16 “(B) use of such drugs by eligible bene-
17 ficiaries.

18 “(2) ELEMENTS OF MODEL.—The model estab-
19 lished under paragraph (1) shall include the fol-
20 lowing elements:

21 “(A) On-line prospective review available
22 24 hours a day and 7 days a week in order to
23 evaluate each prescription for drug therapy
24 problems due to duplication, interaction, or in-
25 correct dosage or duration of therapy.

1 “(B) Consistent with State law, guidelines
2 for counseling eligible beneficiaries enrolled
3 under a contract under this section regarding—

4 “(i) the proper use of prescribed cov-
5 ered outpatient drugs; and

6 “(ii) interactions and contra-indica-
7 tions.

8 “(C) Methods to identify and educate pro-
9 viders, pharmacists, and eligible beneficiaries
10 regarding—

11 “(i) instances or patterns concerning
12 the unnecessary or inappropriate pre-
13 scribing or dispensing of covered out-
14 patient drugs;

15 “(ii) instances or patterns of sub-
16 standard care;

17 “(iii) potential adverse reactions to
18 covered outpatient drugs;

19 “(iv) inappropriate use of antibiotics;

20 “(v) appropriate use of generic prod-
21 ucts; and

22 “(vi) the importance of using covered
23 outpatient drugs in accordance with the in-
24 struction of prescribing providers.

1 “(j) PROTECTION OF PATIENT CONFIDENTIALITY.—
2 Insofar as an eligible organization maintains individually
3 identifiable medical records or other health information re-
4 garding enrollees under a contract entered into under this
5 section, the organization shall—

6 “(1) safeguard the privacy of any individually
7 identifiable enrollee information;

8 “(2) maintain such records and information in
9 a manner that is accurate and timely;

10 “(3) assure timely access of such enrollees to
11 such records and information; and

12 “(4) otherwise comply with applicable laws re-
13 lating to patient confidentiality.

14 “(k) DEFINITIONS.—In this section:

15 “(1) COVERED OUTPATIENT DRUG.—

16 “(A) IN GENERAL.—Except as provided in
17 subparagraph (B), the term ‘covered outpatient
18 drug’ means prescription drugs for treatment of
19 certain chronic conditions (as defined in section
20 1861(uu)(1)).

21 “(B) EXCLUSION.—The term ‘covered out-
22 patient drug’ does not include any product—

23 “(i) which may be distributed to indi-
24 viduals without a prescription;

1 “(ii) when furnished as part of, or as
2 incident to, a diagnostic service or any
3 other item or service for which payment
4 may be made under this title;

5 “(iii) that was covered under this title
6 on the day before the date of enactment of
7 the Essential Medicines for Medicare Act
8 of 2002; or

9 “(iv) that is a therapeutically equiva-
10 lent replacement for a product described in
11 clause (ii) or (iii), as determined by the
12 Secretary.

13 “(2) ELIGIBLE BENEFICIARY.—The term ‘eligi-
14 ble beneficiary’ means an individual that is enrolled
15 under part B of this title.

16 “(3) ELIGIBLE ENTITY.—The term ‘eligible en-
17 tity’ means any entity that the Secretary determines
18 to be appropriate, including—

19 “(A) pharmaceutical benefit management
20 companies;

21 “(B) wholesale and retail pharmacist deliv-
22 ery systems;

23 “(C) insurers;

24 “(D) other entities; or

1 “(E) any combination of the entities de-
2 scribed in subparagraphs (A) through (D).”.

3 (2) NO APPLICATION TO REGULAR PART B DE-
4 DUCTIBLE.—Section 1833(b) of such Act (42 U.S.C.
5 1395l(b)) is amended—

6 (A) in paragraph (1), by inserting “or for
7 prescription drugs for treatment of certain
8 chronic conditions” after “section
9 1861(s)(10)(A)”; and

10 (B) in paragraph (2), by inserting “and
11 shall not apply with respect to prescription
12 drugs for treatment of certain chronic condi-
13 tions’ after “section 1861(kk))”.

14 (3) PAYMENT CONFORMING AMENDMENT.—Sec-
15 tion 1832(a) of such Act (42 U.S.C. 1395k(a)) is
16 amended—

17 (A) in paragraph (2)(A), by striking “and
18 (I)” and inserting “(I), and (K)”;

19 (B) by striking “and” at the end of para-
20 graph (8);

21 (C) by striking the period at the end of
22 subparagraph (9) and inserting “; and”; and

23 (D) by adding at the end the following new
24 paragraph:

1 “(10) with respect to prescription drugs for
2 treatment of certain chronic conditions, the amounts
3 provided under section 1849;”.

4 (d) ANALYSIS OF BENEFIT.—

5 (1) IN GENERAL.—The Secretary of Health and
6 Human Services shall enter into an arrangement
7 with the Institute of Medicine of the National Acad-
8 emy of Sciences under which the Institute on an on-
9 going basis collects and analyzes data, and submits
10 annual reports to the Secretary and Congress, on—

11 (A) the effectiveness of the benefits pro-
12 vided under the amendments made by this sec-
13 tion in reducing demand for acute medical serv-
14 ices;

15 (B) the annual cost of the benefits and the
16 annual savings in acute medical services; and

17 (C) additional diagnoses, and additional
18 prescription drugs, for which such benefits
19 should be provided, using the criteria described
20 in section 2(b)(2)(A) of this Act.

21 (2) CONSULTATION.—In carrying out para-
22 graph (1)(C), the Secretary shall establish a process
23 through which health care providers, advocacy
24 groups, and other interested parties may submit evi-

1 dence to the Institute of Medicine and the Institute
2 shall consider such evidence.

3 (3) CONSIDERATIONS.—Analyses under this
4 subsection shall consider both the short term and
5 long term benefits, and costs to the medicare pro-
6 gram of any change in benefits.

7 (4) SECRETARIAL RECOMMENDATIONS.—The
8 Secretary, taking into account the annual reports
9 submitted under this subsection, may submit to Con-
10 congress recommendations regarding changes in the
11 chronic conditions for which prescription drug cov-
12 erage is available under the medicare program.

13 (5) HEARINGS.—The Committee on Ways and
14 Means and the Committee on Commerce of the
15 House of Representatives and the Committee on Fi-
16 nance of the Senate shall conduct hearings to con-
17 sider the reports and recommendations submitted
18 under this subsection before making any change in
19 covered prescription drug benefits under the medi-
20 care program.

21 (6) FUNDING.—From funds appropriated to the
22 Department of Health and Human Services for each
23 fiscal year (beginning with fiscal year 2004), the
24 Secretary shall provide for such funding as the Sec-

1 retary determines necessary for the conduct of the
2 analyses conducted under this subsection.

3 (e) EFFECTIVE DATE.—Benefits shall first be made
4 available under the amendments made by this section for
5 prescription drugs furnished on or after January 1, 2004.

6 **SEC. 3. MEDICAID COVERAGE OF MEDICARE PRESCRIP-**
7 **TION DRUG COST SHARING FOR SLMBS.**

8 Section 1902(a)(10)(E)(iii) of the Social Security Act
9 (42 U.S.C. 1396a(a)(10)(E)(iii)) by inserting “and medi-
10 care cost-sharing described in subparagraphs (B) and (C)
11 of section 1905(p)(3) with respect to the deductible and
12 copayment described in section 1849(g)” after “section
13 1905(p)(4),”.

14 **SEC. 4. DISEASE MANAGEMENT SERVICES.**

15 Title XVIII of the Social Security Act is amended by
16 inserting after section 1866B the following new section:

17 “DISEASE MANAGEMENT SERVICES

18 “SEC. 1866C. (a) IN GENERAL.—

19 “(1) PROGRAM AUTHORITY.—The Secretary,
20 beginning January 1, 2003, may implement a pro-
21 gram (in this section referred to as the ‘program’)
22 in accordance with the provisions of this section
23 under which certain eligible individuals may, in ap-
24 propriate circumstances, receive disease management
25 services from entities designated by the Secretary

1 with respect to diagnoses that the Secretary deter-
2 mines are amenable to such management.

3 “(2) ADMINISTRATION BY CONTRACT.—Except
4 as otherwise specifically provided, the Secretary may
5 administer the program under this section in accord-
6 ance with section 1866B, including subsection (b)(2)
7 of such section (relating to the discretion of the Sec-
8 retary as to the scope of the program).

9 “(b) INDIVIDUALS WHO MAY RECEIVE DISEASE
10 MANAGEMENT SERVICES.—No individual shall be eligible
11 for enrollment in a disease management program under
12 this section unless the Secretary finds the following with
13 respect to the individual:

14 “(1) DIAGNOSIS AND RELATED CHARACTERIS-
15 TICS.—

16 “(A) IN GENERAL.—The individual has
17 been diagnosed with congestive heart failure,
18 chronic obstructive pulmonary disease, diabetes,
19 hypertension, rheumatoid arthritis, or major de-
20 pression.

21 “(B) ADDITIONAL FACTORS.—Where re-
22 quired by the Secretary, the individual also has
23 certain clinical characteristics or conditions, ex-
24 hibits certain patterns of utilization, or mani-

1 ests other factors indicating the need for and
2 potential effectiveness of disease management.

3 “(2) REFERRAL BY QUALIFIED INDIVIDUAL OR
4 ENTITY.—The individual has been referred for con-
5 sideration for such services by an individual or entity
6 furnishing health care items or services, or by an en-
7 tity administering benefits under this act.

8 “(c) PROCEDURES TO FACILITATE ENROLLMENT.—
9 The Secretary shall develop and implement procedures de-
10 signed to facilitate enrollment of eligible individuals in the
11 program under this section.

12 “(d) ENROLLMENT OF INDIVIDUALS WITH DISEASE
13 MANAGEMENT ORGANIZATIONS.—

14 “(1) EFFECTIVE DATE AND DURATION.—En-
15 rollment of an individual in the program under this
16 section shall remain in effect for 1 month (or such
17 longer period as the Secretary may specify), and
18 shall be automatically renewed for additional peri-
19 ods, unless terminated in accordance with such pro-
20 cedures as the Secretary shall establish by regula-
21 tion.

22 “(2) LIMITATION ON REENROLLMENT.—The
23 Secretary may establish limits on an individual’s eli-
24 gibility to reenroll in the program under this section

1 if the individual has disenrolled from the program
2 more than once during a specified time period.

3 “(e) DISEASE MANAGEMENT REQUIREMENT.—Not-
4 withstanding any other provision of this title, the Sec-
5 retary may provide that an individual enrolled in the pro-
6 gram under this section may be entitled to payment under
7 this title for any specified health care items or services
8 only if the items or services have been furnished by the
9 disease management organization, or coordinated through
10 the disease management services program. Under such
11 provision, the Secretary shall prescribe exceptions for
12 emergency medical services as described in section
13 1852(d)(3), and other exceptions determined by the Sec-
14 retary for the delivery of timely and needed care.

15 “(f) DISEASE MANAGEMENT SERVICES.—

16 “(1) IN GENERAL.—Subject to the cost-effec-
17 tiveness criteria specified in subsection (b)(1), dis-
18 ease management services provided to an individual
19 under this section may include—

20 “(A) initial and periodic health screening
21 and assessment;

22 “(B) management (including coordination
23 with other providers) of, and referral for, med-
24 ical and other health services related to the
25 managed diagnosis (which may include referral

1 for provision of such services by the disease
2 management organization);

3 “(C) monitoring and control of medications
4 (including coordination with the whatever entity
5 may be managing prescription drug benefit for
6 the individual under this title);

7 “(D) patient education and counseling;

8 “(E) nursing or other health professional
9 home visits, as appropriate;

10 “(F) providing access for consultations by
11 telephone with physicians or other appropriate
12 medical professionals, including 24-hour avail-
13 ability for emergency consultations;

14 “(G) managing and facilitating the transi-
15 tion to other care arrangements in preparation
16 for termination of the disease management en-
17 rollment; and

18 “(H) such other services for which pay-
19 ment would not otherwise be made under this
20 title as the Secretary shall determine to be ap-
21 propriate.

22 “(2) VARIATIONS IN SERVICE PACKAGES.—The
23 types and combinations of disease management serv-
24 ices furnished under agreements under this section
25 may vary (as permitted or required by the Sec-

1 retary) according to the types of diagnoses, condi-
2 tions, patient profiles being managed, expertise of
3 the disease management organization, and other fac-
4 tors the Secretary finds appropriate.

5 “(3) REDUCTION OR ELIMINATION OF COST-
6 SHARING.—Notwithstanding any other provision of
7 law, subject to the cost-effectiveness criteria speci-
8 fied in subsection (b)(1), the Secretary may provide
9 for the reduction or elimination of beneficiary cost-
10 sharing (such as deductibles, copayments, and coin-
11 surance) with respect to any of the items or services
12 furnished under this title (other than those fur-
13 nished under a service package developed under
14 paragraph (2)), and may limit such reduction or
15 elimination to particular service areas.

16 “(g) AGREEMENTS WITH DISEASE MANAGEMENT
17 ORGANIZATIONS.—

18 “(1) ENTITIES ELIGIBLE.—Entities qualified to
19 enter into agreements with the Secretary for the
20 provision of disease management services under this
21 section include entities that have demonstrated the
22 ability to meet the performance standards and other
23 criteria established by the Secretary with respect
24 to—

1 “(A) the management of each diagnosis
2 and condition with respect to which the entity,
3 if designated, would furnish disease manage-
4 ment services under this section; and

5 “(B) the implementation of each disease
6 management approach that the entity, if des-
7 ignated, would implement under this section.

8 “(2) CONDITIONS OF PARTICIPATION.—In order
9 to be eligible to provide disease management services
10 under this section, an entity shall—

11 “(A) have in effect an agreement with the
12 Secretary setting forth such obligations of the
13 entity as a disease management organization
14 under this section as the Secretary shall pre-
15 scribe;

16 “(B) meet the standards established by the
17 Secretary under subsection (h); and

18 “(C) meet such other conditions as the
19 Secretary may establish.

20 “(3) SECRETARY’S OPTION FOR NONCOMPETI-
21 TIVE DESIGNATION.—The Secretary may designate
22 an entity to provide disease management services
23 under this section without regard to the require-
24 ments of section 5 of title 41, United States Code.

25 “(h) STANDARDS.—

1 “(1) QUALITY.—The Secretary shall establish
2 standards for, and procedures for assessing, the
3 quality of care provided by disease management or-
4 ganizations under this section, which shall include—

5 “(A) performance standards with respect
6 to the processes or outcomes of health care or
7 the health status of enrolled individuals, includ-
8 ing procedures for establishing a baseline and
9 measuring changes in health care processes or
10 health outcomes with respect to managed dis-
11 eases or health conditions;

12 “(B) a requirement that the organization
13 meet such licensure and other accreditation
14 standards as the Secretary may find appro-
15 priate; and

16 “(C) such other quality standards, includ-
17 ing patient satisfaction, as the Secretary may
18 find appropriate.

19 “(2) COST MANAGEMENT.—The Secretary shall
20 establish a performance standard with respect to
21 management or reduction of the aggregate costs of
22 health care items and services related to managed
23 health conditions furnished to enrolled individuals,
24 including procedures for establishing a baseline and

1 measuring changes in costs for such items and serv-
2 ices.

3 “(i) PAYMENT.—

4 “(1) TERMS OF PAYMENT.—The Secretary may
5 negotiate or otherwise establish payment terms and
6 rates for service packages developed under sub-
7 section (f)(2).

8 “(2) WITHHOLDING OF PAYMENTS.—An agree-
9 ment under subsection (g) may provide that the Sec-
10 retary may withhold up to 10 percent of the amount
11 due a disease management organization under the
12 basis of payment established under paragraph (1)
13 until such time as such organization meets a stand-
14 ard or standards specified in such agreement.”.

15 (b) COVERAGE OF DISEASE MANAGEMENT SERVICES
16 AS A PART B MEDICAL SERVICE.—

17 (1) IN GENERAL.—Section 1861(s) of the So-
18 cial Security Act (42 U.S.C. 1395x(s)) is amended—

19 (A) in the second sentence, by redesign-
20 ating paragraphs (16) and (17) as clauses (i)
21 and (ii), respectively; and

22 (B) in the first sentence—

23 (i) in paragraph (14), by striking
24 “and” at the end;

1 (ii) in paragraph (15), by striking the
2 period at the end and inserting “; and”;
3 and

4 (iii) by inserting after paragraph (15)
5 the following new paragraph:

6 “(16) disease management services furnished in
7 accordance with section 1866C.”.

8 (2) PART B COINSURANCE AND DEDUCTIBLE
9 NOT APPLICABLE TO DISEASE MANAGEMENT SERV-
10 ICES.—

11 (A) COINSURANCE.—Section 1833(a)(1) of
12 such Act (42 U.S.C. 1395l(a)(1)) is amended—

13 (i) by striking “and (U)” and insert-
14 ing “(U)”; and

15 (ii) by inserting before the semicolon
16 at the end the following: “, and (V) with
17 respect to disease management services de-
18 scribed in section 1861(s)(16), the
19 amounts paid shall be 100 percent of the
20 payment amounts established under section
21 1866C”.

22 (B) DEDUCTIBLE.—The first sentence of
23 section 1833(b) of such Act (42 U.S.C.
24 1395l(b)) is amended—

1 (i) by striking “and (6)” and inserting
2 “(6)”; and

3 (ii) by inserting before the period at
4 the end the following: “, and (7) such de-
5 ductible shall not apply with respect to dis-
6 ease management services (as described in
7 section 1861(s)(16))”.

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