107TH CONGRESS 2D SESSION

S. 3073

To encourage the establishment of Johnny Micheal Spann Patriot Trusts.

IN THE SENATE OF THE UNITED STATES

OCTOBER 8, 2002

Mr. Sessions (for himself, Mr. Leahy, Mr. Nickles, Mr. Hatch, Mr. Shelby, Ms. Snowe, Mr. Bunning, Mr. Enzi, and Mr. McConnell) introduced the following bill; which was read twice and referred to the Committee on Armed Services

A BILL

To encourage the establishment of Johnny Micheal Spann Patriot Trusts.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. TREATMENT OF CHARITABLE TRUSTS FOR
4	MEMBERS OF THE ARMED FORCES OF THE
5	UNITED STATES AND OTHER GOVERN-
6	MENTAL ORGANIZATIONS.
7	(a) FINDINGS.—Congress finds the following:
8	(1) Members of the Armed Forces of the
9	United States defend the freedom and security of
10	our Nation.

- 1 (2) Members of the Armed Forces of the 2 United States have lost their lives while battling the 3 evils of terrorism around the world.
 - (3) Personnel of the Central Intelligence Agency (CIA) charged with the responsibility of covert observation of terrorists around the world are often put in harm's way during their service to the United States.
 - (4) Personnel of the Central Intelligence Agency have also lost their lives while battling the evils of terrorism around the world.
 - (5) Employees of the Federal Bureau of Investigation (FBI) and other Federal agencies charged with domestic protection of the United States put their lives at risk on a daily basis for the freedom and security of our Nation.
 - (6) United States military personnel, CIA personnel, FBI personnel, and other Federal agents in the service of the United States are patriots of the highest order.
 - (7) CIA officer Johnny Micheal Spann became the first American to give his life for his country in the War on Terrorism launched by President George W. Bush following the terrorist attacks of September 11, 2001.

- 1 (8) Johnny Micheal Spann left behind a wife 2 and children who are very proud of the heroic ac-3 tions of their patriot father.
- 4 (9) Surviving dependents of members of the 5 Armed Forces of the United States who lose their 6 lives as a result of terrorist attacks or military operations abroad receive a \$6,000 death benefit, plus a 8 small monthly benefit.
- 9 (10) The current system of compensating 10 spouses and children of American patriots is inequi-11 table and needs improvement.
- 12 (b) Designation of Johnny Micheal Spann Pa13 Triot Trusts.—Any charitable corporation, fund, foun14 dation, or trust (or separate fund or account thereof)
 15 which otherwise meets all applicable requirements under
 16 law with respect to charitable entities and meets the re17 quirements described in subsection (c) shall be eligible to
 18 characterize itself as a "Johnny Micheal Spann Patriot
 19 Trust".
- 20 (c) REQUIREMENTS FOR THE DESIGNATION OF 21 JOHNNY MICHEAL SPANN PATRIOT TRUSTS.—The re-22 quirements described in this subsection are as follows:
- 23 (1) Not taking into account funds or donations 24 reasonably necessary to establish a trust, at least 85 25 percent of all funds or donations (including any

1	earnings on the investment of such funds or dona-
2	tions) received or collected by any Johnny Micheal
3	Spann Patriot Trust must be distributed to (or, if
4	placed in a private foundation, held in trust for) sur-
5	viving spouses, children, or dependent parents,
6	grandparents, or siblings of 1 or more of the fol-
7	lowing:
8	(A) members of the Armed Forces of the
9	United States;
10	(B) personnel, including contractors, of
11	elements of the intelligence community, as de-
12	fined in section 3(4) of the National Security
13	Act of 1947;
14	(C) employees of the Federal Bureau of
15	Investigation; and
16	(D) officers, employees, or contract em-
17	ployees of the United States Government,
18	whose deaths occur in the line of duty and arise out
19	of terrorist attacks, military operations, intelligence
20	operations, law enforcement operations, or accidents
21	connected with activities occurring after September
22	11, 2001, and related to domestic or foreign efforts
23	to curb international terrorism, including the Au-
24	thorization for Use of Military Force (Public Law
25	107–40; 115 Stat. 224).

- 1 (2) Other than funds or donations reasonably 2 necessary to establish a trust, not more than 15 per-3 cent of all funds or donations (or 15 percent of an-4 nual earnings on funds invested in a private founda-5 tion) may be used for administrative purposes.
 - (3) No part of the net earnings of any Johnny Micheal Spann Patriot Trust may inure to the benefit of any individual based solely on the position of such individual as a shareholder, an officer or employee of such Trust.
 - (4) None of the activities of any Johnny Micheal Spann Patriot Trust shall be conducted in a manner inconsistent with any law with respect to attempting to influence legislation.
 - (5) No Johnny Micheal Spann Patriot Trust may participate in or intervene in any political campaign on behalf of (or in opposition to) any candidate for public office, including by publication or distribution of statements.
 - (6) Each Johnny Micheal Spann Patriot Trust shall comply with the instructions and directions of the Director of Central Intelligence, the Attorney General, or the Secretary of Defense relating to the protection of intelligence sources and methods, sensitive law enforcement information, or other sensitive

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- national security information, including methods for
 confidentially disbursing funds.
 - (7) Each Johnny Micheal Spann Patriot Trust that receives annual contributions totaling more than \$1,000,000 must be audited annually by an independent certified public accounting firm. Such audits shall be filed with the Internal Revenue Service, and shall be open to public inspection, except that the conduct, filing, and availability of the audit shall be consistent with the protection of intelligence sources and methods, of sensitive law enforcement information, and of other sensitive national security information.
 - (8) Each Johnny Micheal Spann Patriot Trust shall make distributions to beneficiaries described in paragraph (1) at least once every calendar year, beginning not later than 12 months after the formation of such Trust, and all funds and donations received and earnings not placed in a private foundation dedicated to such beneficiaries must be distributed within 36 months after the end of the fiscal year in which such funds, donations, and earnings are received.
 - (9)(A) When determining the amount of a distribution to any beneficiary described in paragraph

- 1 (1), a Johnny Micheal Spann Patriot Trust should 2 take into account the amount of any collateral 3 source compensation that the beneficiary has re-4 ceived or is entitled to receive as a result of the 5 death of an individual described in subsection (c)(1).
- 6 (B) Collateral source compensation includes all 7 compensation from collateral sources, including life 8 insurance, pension funds, death benefit programs, 9 and payments by Federal, State, or local govern-10 ments related to the death of an individual described 11 in subsection (c)(1).
- 12 (d) Treatment of Johnny Micheal Spann Pa-TRIOT TRUSTS.—Each Johnny Micheal Spann Patriot 14 Trust shall refrain from conducting the activities de-15 scribed in clauses (i) and (ii) of section 301(20)(A) of the Federal Election Campaign Act of 1971 so that a general 16 17 solicitation of funds by an individual described in paragraph (1) of section 323(e) of such Act will be permissible 18 if such solicitation meets the requirements of paragraph (4)(A) of such section. 20
- 21 (e) NOTIFICATION OF TRUST BENEFICIARIES.—Not-22 withstanding any other provision of law, and in a manner 23 consistent with the protection of intelligence sources and 24 methods, sensitive law enforcement information, and other 25 sensitive national security information, the Secretary of

- 1 Defense, the Director of the Federal Bureau of Investiga-
- 2 tion, or the Director of Central Intelligence, or their des-
- 3 ignees, as applicable, may forward information received
- 4 from an executor, administrator, or other legal representa-
- 5 tive of the estate of a decedent described in subparagraph
- 6 (A), (B), (C), or (D) of subsection (c)(1), to a Johnny
- 7 Micheal Spann Patriot Trust on how to contact individuals
- 8 eligible for a distribution under subsection (c)(1) for the
- 9 purpose of providing assistance from such Trust; provided
- 10 that, neither forwarding nor failing to forward any infor-
- 11 mation under this subsection shall create any cause of ac-
- 12 tion against any Federal department, agency, officer,
- 13 agent, or employee.
- 14 (f) REGULATIONS.—Not later than 90 days after the
- 15 date of enactment of this Act, the Secretary of Defense,
- 16 in coordination with the Attorney General, the Director
- 17 of the Federal Bureau of Investigation, and the Director
- 18 of Central Intelligence, shall prescribe regulations to carry
- 19 out this section.

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