

112TH CONGRESS  
1ST SESSION

# H. R. 2193

To amend title IV of the Social Security Act to ensure funding for grants to promote responsible fatherhood and strengthen low-income families, and for other purposes.

---

## IN THE HOUSE OF REPRESENTATIVES

JUNE 15, 2011

Mr. DAVIS of Illinois (for himself, Ms. JACKSON LEE of Texas, Mr. RANGEL, Mr. TOWNS, Mrs. CHRISTENSEN, Mr. BRADY of Pennsylvania, Mr. CONYERS, Mr. CLAY, and Mr. RUSH) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Education and the Workforce, Energy and Commerce, and Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

---

## A BILL

To amend title IV of the Social Security Act to ensure funding for grants to promote responsible fatherhood and strengthen low-income families, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

2 (a) SHORT TITLE.—This Act may be cited as the  
3 “Julia Carson Responsible Fatherhood and Healthy Fami-  
4 lies Act of 2011”.

5 (b) TABLE OF CONTENTS.—The table of contents of  
6 this Act is as follows:

Sec. 1. Short title; table of contents.

Sec. 2. Findings.

TITLE I—PROMOTING RESPONSIBLE FATHERHOOD AND  
STRENGTHENING LOW-INCOME FAMILIES

Sec. 101. State assessments of barriers to employment and financial support of  
children.

Sec. 102. Grants to States to conduct demonstration projects to promote eco-  
nomic opportunity for low-income parents.

Sec. 103. Healthy marriage promotion and responsible fatherhood programs.

Sec. 104. Elimination of separate TANF work participation rate for 2-parent  
families.

Sec. 105. Ban on recovery of Medicaid costs for births.

Sec. 106. Improved collection and distribution of child support.

Sec. 107. Collection of child support under the supplemental nutrition assist-  
ance program.

Sec. 108. Grants supporting healthy family partnerships for domestic violence  
intervention and preventions.

Sec. 109. Procedures to address domestic violence.

TITLE II—REVENUE PROVISION

Sec. 201. Increase in credit percentage under earned income tax credit for eligi-  
ble individuals with no qualifying children.

7 **SEC. 2. FINDINGS.**

8 Congress makes the following findings:

9 (1) The United States almost has the highest  
10 child poverty rate among 34 industrialized countries.

11 (2) Thirty-one percent of all children in the  
12 United States lived with only 1 or neither of their  
13 parents. African-American children are the most  
14 likely of all children to live in such families—62 per-

1 cent, compared to 48 percent of American Indian  
2 children, 33 percent of Hispanic children, 22 percent  
3 of non-Hispanic white children, and 15 percent of  
4 Asian-American and Pacific Islander children.

5 (3) One of the most important factors in a  
6 child's upbringing is whether the child is brought up  
7 in a loving, healthy, supportive environment.

8 (4) Children who grow up with 2 parents are,  
9 on average, more likely than their peers in single-  
10 parent homes to finish high school and be economi-  
11 cally self-sufficient.

12 (5) Father-child interaction, like mother-child  
13 interaction, has been shown to promote the positive  
14 physical, social, emotional, and mental development  
15 of children.

16 (6) Children typically live without both parents  
17 when their parents are divorced or did not marry.  
18 More than  $\frac{1}{3}$  of all first marriages end in divorce,  
19 and about 60 percent of divorcing couples have chil-  
20 dren. More than 40 percent of all births are to un-  
21 married women.

22 (7) More than 1 in 4 families with children  
23 have only 1 parent present, and more than 1 in 3  
24 children live absent their biological father.

1           (8) Recent studies demonstrate that most  
2 unwed fathers in urban areas are highly involved  
3 with the mother of their child before and after the  
4 child's birth, with 80 percent involved during the  
5 mother's pregnancy, and 50 percent living with the  
6 child's mother at the time of the child's birth. How-  
7 ever, the relationship between the parents often does  
8 not last, and many fathers do not maintain contact  
9 with their children as the children grow up.

10           (9) An estimated 25 percent of the children  
11 who live in households without their father have not  
12 seen their fathers in at least 1 year.

13           (10) Fathers' love, care, and emotional support  
14 are positively linked to good social, emotional, and  
15 cognitive development in their children; their chil-  
16 dren's academic achievement; lower rates of risky  
17 behaviors and contact the juvenile justice system;  
18 positive social behavior; positive emotional health;  
19 and healthy self-esteem.

20           (11) Research has demonstrated that most fa-  
21 thers want to do well for their children. Rates of vis-  
22 itation among non-custodial fathers are higher than  
23 expected and mothers do want fathers involved in  
24 the lives of their children.

1           (12) The inability of parents to sustain a  
2 healthy relationship with their child's other parent  
3 and remain involved in their child's life can have se-  
4 vere negative consequences for the parents, the  
5 child, their community, and taxpayers.

6           (13) Single-parent families are 4 to 5 times as  
7 likely to be poor as married-couple families.

8           (14) Children raised in single-parent families  
9 are more likely than children raised in 2-parent fam-  
10 ilies to do poorly in school, have emotional and be-  
11 havioral problems, become teenage parents, commit  
12 crimes, smoke cigarettes, abuse drugs and alcohol,  
13 and have poverty-level incomes as adults.

14           (15) High rates of unemployment and low  
15 wages are primary reasons why parents do not  
16 marry and why 2-parent families break up.

17           (16) When components of family and jobs sup-  
18 ports are paired with responsible fatherhood pro-  
19 gramming, more fathers declare paternity, more live  
20 with their children, and more non-custodial men pay  
21 child support.

22           (17) Domestic violence is also a significant  
23 problem leading to the nonformation or breakup of  
24 2-parent families.

1           (18) Unemployment for Black workers re-  
2           mained almost double what it is for Whites, a ratio  
3           unchanged in at least 35 years. In metropolitan  
4           areas, Blacks are the racial group most spatially iso-  
5           lated from available jobs.

6           (19) A history of incarceration is a major bar-  
7           rier to employment. Sixty percent of young African-  
8           American men who dropped out of high school have  
9           served time. When these men leave prison, they  
10          often have difficulty finding a job and supporting  
11          their children.

12          (20) Youth who are disconnected from school  
13          and employment are more likely than others to en-  
14          gage in crime, become incarcerated, and rely on pub-  
15          lic systems of support. While all races and  
16          ethnicities are represented among this youth popu-  
17          lation, research studies show that African-American  
18          males constitute a disproportionate share due to  
19          their overrepresentation in the child welfare and ju-  
20          venile justice systems.

21          (21) Over  $\frac{1}{2}$  of State prison inmates are par-  
22          ents. When noncustodial parents go to prison, most  
23          of them are required to pay their child support obli-  
24          gation, even though they have little ability to pay the  
25          support. When these parents leave prison, they typi-

1 cally owe more than \$20,000 in child support debt.  
2 Noncustodial parents leaving prison often re-enter  
3 the underground economy because of financial pres-  
4 sures or to avoid the child support system, making  
5 it less likely that they will successfully rejoin society  
6 and reunite with their families.

7 (22) Children should receive the child support  
8 paid by their parents, and the government should  
9 not keep the money to recover welfare costs. Regular  
10 child support income appears to have a greater posi-  
11 tive impact on children dollar for dollar than other  
12 types of income. Researchers in Wisconsin found  
13 that when monthly child support was passed through  
14 to families receiving assistance under the Temporary  
15 Assistance for Needy Families program established  
16 under part A of title IV of the Social Security Act  
17 (TANF) and disregarded 100 percent in determining  
18 assistance for the families, fathers paid more child  
19 support, established their legal relationship with  
20 their children more quickly, and worked less in the  
21 underground economy. Moreover, the State costs of  
22 a full pass-through and disregard of child support  
23 were fully offset by increased payments by fathers  
24 and decreased public assistance use by families.

1           (23) Funding spent on Federal child support  
2 collection is cost-effective, especially when it address-  
3 es fathers’ particular circumstances and passes pay-  
4 ments through to the family. The child support pro-  
5 gram collects \$4.88 in support payments for families  
6 for every public dollar spent.

7           (24) The Department of Health and Human  
8 Services National Child Support Enforcement Stra-  
9 tegic Plan for fiscal years 2005 through 2009 states  
10 that “child support is no longer a welfare reimburse-  
11 ment, revenue-producing device for the Federal and  
12 State governments; it is a family-first program, in-  
13 tended to ensure families’ self-sufficiency by making  
14 child support a more reliable source of income”.

15           (25) Current law permits States to apply the  
16 cost of passing through child support to families re-  
17 ceiving assistance under the TANF program toward  
18 their maintenance of effort (MOE) requirements,  
19 but only to the extent that the State disregards the  
20 child support payments in determining the amount  
21 and type of TANF assistance.

22           (26) While the Federal government has over 40  
23 programs that provide some funding for employment  
24 and training, the United States is near the bottom  
25 of industrialized nations in spending on “active labor



1 market policy.” Low-income men have become in-  
2 creasingly disconnected from school and work—and  
3 increasingly poor. A large portion of those men are  
4 non-custodial fathers.

5 (27) The negative effect of a criminal conviction  
6 is substantially larger for Blacks than for Whites.

7 (28) African-Americans constitute only 14 per-  
8 cent of drug users, but they represent 34 percent of  
9 those arrested for drug offenses, 44 percent of drug  
10 convictions, and 45 percent of drug offenders in  
11 State prison. One in 15 African-American males  
12 over 18 is behind bars as opposed to 1 out of 36 for  
13 Latinos and one out of 106 for White males. In ad-  
14 dition, approximately 650,000 men and women are  
15 released from State and Federal prison annually.  
16 This number does not include those who come home  
17 from city and county jails. If current trends con-  
18 tinue, the chilling extrapolation is that 1 in 3 Black  
19 males born today can expect to spend time in prison  
20 during his lifetime. These men are disproportion-  
21 ately removed from lower income, segregated, and  
22 disinvested communities, where they will eventually  
23 return—too often without the skills they need to be-  
24 come successful husbands, fathers, neighbors, and  
25 wage earners.

1           (29) Programs that increase employment oppor-  
2           tunity and reduce barriers by increasing employment  
3           opportunity and reducing recidivism will benefit chil-  
4           dren and families.

5           (30) Transitional jobs programs have shown  
6           promise in reducing unemployment among chron-  
7           ically unemployed or underemployed population  
8           groups, including formerly incarcerated individuals,  
9           the homeless, and young African-American men.

10          (31) To strengthen families it is important to  
11          improve the upward economic mobility of the custo-  
12          dial and noncustodial parent wage-earners, as well  
13          as youth at risk of early parenthood or incarcer-  
14          ation, by providing the skills and experience nec-  
15          essary to access jobs with family sustaining wages  
16          and benefits. In families in which all the members  
17          do not live together, this is important to enable the  
18          prompt and consistent payment of adequate child  
19          support.

20          (32) It is important and useful to foster local  
21          and regional economic development and job advance-  
22          ment for workers, especially young custodial and  
23          noncustodial parents, by funding local collaborations  
24          among business, education, and the community in  
25          the development of pathways for preparing disadvan-

1       tagged citizens to meet the workforce needs of the  
2       local and regional economy.

3               (33) Employers benefit from working with and  
4       being supported by the local education, postsec-  
5       ondary, and workforce systems in identifying the  
6       academic and occupational skill sets needed to fill  
7       the skilled jobs in the changing economy. Local eco-  
8       nomic and community development is enhanced  
9       when residents have access to higher wage employ-  
10      ment, thus increasing the tax base, fueling the econ-  
11      omy, and contributing to greater family economic se-  
12      curity.

13              (34) Public-private career pathways partner-  
14      ships are an important tool for linking employers  
15      and workers with the workforce education services  
16      they need and for integrating community economic  
17      development and workforce education services. Tran-  
18      sitional jobs programs can serve as the first step in  
19      a career pathway by giving unemployed individuals  
20      with multiple barriers to employment, valuable work  
21      experience and related services.

22              (35) Evaluations of State child support enforce-  
23      ment policies have shown that supportive child sup-  
24      port enforcement policies, rather than coercive ones,  
25      have a positive impact on father involvement.

1           (36) The purpose of child support is to provide  
2           necessary income support for and increase the well-  
3           being of children living apart from a parent. To im-  
4           prove the ability of low-income noncustodial parents  
5           to provide long-term support and care for their chil-  
6           dren throughout their entire childhood, it is impor-  
7           tant that child support polices support parental ef-  
8           forts to pursue education and employment and to  
9           stay involved with their children.

10          (37) Responsible parenthood includes active  
11          participation in financial support and child-rearing,  
12          as well as the formation and maintenance of a posi-  
13          tive, healthy, and nonviolent relationship between  
14          parent and child and a cooperative, healthy, and  
15          nonviolent relationship between parents.

16          (38) States should be encouraged to implement  
17          voluntary programs that provide support for respon-  
18          sible parenting, including by increasing the employ-  
19          ment and financial security of parents, and the pa-  
20          rental involvement of noncustodial parents.

21          (39) Promoting responsible parenthood saves  
22          the government money by reducing the need for pub-  
23          lic assistance, increasing the educational attainment  
24          of children, reducing juvenile delinquency and crime,

1 reducing substance abuse, and lowering rates of un-  
2 employment.

3 (40) Programs to encourage responsible father-  
4 hood or responsible motherhood should promote and  
5 provide support services for—

6 (A) fostering loving and healthy relation-  
7 ships between parents and children;

8 (B) increasing responsibility of noncusto-  
9 dial parents for the long-term care and finan-  
10 cial well-being of their children;

11 (C) increasing employment of low-income,  
12 noncustodial parents and improving compliance  
13 with child support obligations; and

14 (D) reducing barriers to active 2-parent in-  
15 volvement and cooperative parenting.

16 (41) The promotion of marriage and responsible  
17 parenthood should not minimize the standing or par-  
18 enting efforts of single parents or other caregivers,  
19 lessen the protection of children from abusive par-  
20 ents, or compromise the safety or health of the cus-  
21 todial or noncustodial parent, but should increase  
22 the chance that children will have 2 caring parents  
23 to help them grow up healthy and secure.

1 **TITLE I—PROMOTING RESPON-**  
2 **SIBLE FATHERHOOD AND**  
3 **STRENGTHENING LOW-IN-**  
4 **COME FAMILIES**

5 **SEC. 101. STATE ASSESSMENTS OF BARRIERS TO EMPLOY-**  
6 **MENT AND FINANCIAL SUPPORT OF CHIL-**  
7 **DREN.**

8 (a) STATE ASSESSMENTS AND REPORTS.—As a con-  
9 dition of the continued approval of a State plan under part  
10 D of title IV of the Social Security Act (42 U.S.C. 651  
11 et seq.), each State with an approved such plan, acting  
12 through the appropriate State agencies, shall assess the  
13 State policies with respect to the issues described in sub-  
14 section (b) and submit a report to the Secretary of Health  
15 and Human Services on the results of such assessment  
16 not later than October 1, 2012.

17 (b) ISSUES DESCRIBED.—For purposes of subsection  
18 (a), the issues described in this subsection are the fol-  
19 lowing:

20 (1) The process of setting and modifying child  
21 support obligations, particularly with respect to low-  
22 income parents, including—

23 (A) the role and criteria for using imputed  
24 income in determining child support obligations;

25 (B) the process of modifying obligations;

1 (C) the consideration of income and em-  
2 ployment status, including efforts to identify  
3 unreported income;

4 (D) the consideration of incarceration;

5 (E) the consideration of disability;

6 (F) the treatment of arrearages, including  
7 interest charged, and laws or procedures that  
8 interfere with forgiveness, adjustment, waiver,  
9 or compromise of arrears owed to the State by  
10 low-income noncustodial parents who lack suffi-  
11 cient ability to pay such arrearages;

12 (G) the procedures related to retroactive  
13 support; and

14 (H) State pass-through and disregard poli-  
15 cies for recipients of means-tested public bene-  
16 fits.

17 (2) The impact of State criminal laws and law  
18 enforcement practices on the employment acquisi-  
19 tion, retention, and advancement prospects of indi-  
20 viduals following arrest, conviction, or incarceration,  
21 including—

22 (A) any efforts, including counseling or  
23 employment support, to assist ex-prisoners with  
24 reentry to a community and successful reunifi-  
25 cation with their families; and

1           (B) an assessment of any efforts to seal or  
2           expunge arrest and conviction records and any  
3           efforts to grant certificates or other acknowl-  
4           edgments of rehabilitation to ex-prisoners, and  
5           to examine State occupational licensing and cer-  
6           tification procedures.

7           (3) An assessment of the impact of debt on em-  
8           ployment retention, including child support and non-  
9           child support debts imposed to recover costs related  
10          to welfare and criminal justice.

11          (4) An assessment of State practices related to  
12          providing prisoners and ex-prisoners with valid iden-  
13          tification documents upon release from prison.

14          (5) Identification of any other barriers to  
15          healthy family formation or sustainable economic op-  
16          portunity for custodial and noncustodial parents that  
17          are created or exacerbated by Federal or State laws,  
18          policies, or procedures, including an examination of  
19          the rules of Federal and State means-tested pro-  
20          grams, the operation of the State workforce system,  
21          the availability of financial education services, and  
22          the availability of domestic violence services and  
23          child support procedures to help victims of domestic  
24          violence stay safe and obtain the child support they  
25          are owed.



1 (c) GRANTS TO STATES FOR COMMISSIONS ON STATE  
2 LAW IMPROVEMENTS IN THE BEST INTEREST OF CHIL-  
3 DREN AND FAMILIES.—The Secretary of Health and  
4 Human Services shall award grants to States to establish  
5 or support commissions to review the State assessment  
6 conducted in accordance with subsection (a) and to make  
7 recommendations on ways to improve State law in the best  
8 interest of children and families.

9 (d) APPROPRIATIONS.—Out of any money in the  
10 Treasury of the United States not otherwise appropriated,  
11 there are appropriated to the Secretary of Health and  
12 Human Services for each of fiscal years 2011 through  
13 2015, \$3,000,000, to remain available until expended, for  
14 the purpose of making—

15 (1) payments to States to offset all or a portion  
16 of the costs of conducting the State assessments and  
17 reports required under subsection (a); and

18 (2) grants to States under subsection (c).

19 **SEC. 102. GRANTS TO STATES TO CONDUCT DEMONSTRA-**  
20 **TION PROJECTS TO PROMOTE ECONOMIC OP-**  
21 **PORTUNITY FOR LOW-INCOME PARENTS.**

22 (a) COURT-SUPERVISED OR IV–D AGENCY-SUPER-  
23 VISED EMPLOYMENT PROGRAMS FOR NONCUSTODIAL  
24 PARENTS.—

1           (1) IN GENERAL.—To assist States in imple-  
2           menting section 466(a)(15) of the Social Security  
3           Act, the Secretary of Health and Human Services  
4           shall award grants to States to conduct demonstra-  
5           tion projects to establish, in coordination with coun-  
6           ties and other local or tribal governments, court-su-  
7           pervised or IV–D agency supervised-employment  
8           programs for noncustodial parents who have barriers  
9           to employment and a history of nonpayment of child  
10          support obligations, as determined by a court or the  
11          IV–D agency, and who are determined by the court  
12          or agency to be in need of employment services or  
13          placement in order to pay such child support obliga-  
14          tions. A noncustodial parent described in the pre-  
15          ceding sentence who is an ex-offender shall be eligi-  
16          ble to participate in a program established under  
17          this subsection.

18           (2) REQUIREMENTS.—

19           (A) OPTION TO PARTICIPATE PRIOR TO  
20           CONTEMPT FINDING.—A State shall not be eli-  
21           gible to receive a grant under this subsection  
22           unless any program established with funds  
23           made available under the grant provides non-  
24           custodial parents described in paragraph (1)  
25           with an option to participate in the program

1 prior to the court or agency entering a finding  
2 that the noncustodial parent is in contempt for  
3 failure to pay a child support obligation and,  
4 potentially subject to criminal penalties.

5 (B) PROGRAM GOALS.—An employment  
6 program established with funds made available  
7 under a grant awarded under this subsection  
8 shall be designed to do the following:

9 (i) To assist noncustodial parents de-  
10 scribed in paragraph (1) obtain and main-  
11 tain unsubsidized employment.

12 (ii) To increase the amount of finan-  
13 cial support received by children.

14 (iii) To help noncustodial parents de-  
15 scribed in paragraph (1) improve relation-  
16 ships with their children and their chil-  
17 dren's custodial parent.

18 (C) 6 MONTHS OF CONTINUOUS, TIMELY  
19 PAYMENTS.—An employment program estab-  
20 lished with funds made available under this  
21 subsection shall not permit a noncustodial par-  
22 ent placed in the program to graduate from the  
23 program and avoid penalties for failure to pay  
24 a child support obligation until the noncustodial  
25 parent completes at least 6 months of contin-

1 uous, timely payment of the parent's child sup-  
2 port obligations.

3 (D) USE OF FUNDS.—

4 (i) Services provided under an employ-  
5 ment program established with funds made  
6 available under a grant made under this  
7 subsection must include the following:

8 (I) Job placement, including job  
9 development and supervised job search  
10 as necessary.

11 (II) Case management, including  
12 educational assessment and advising,  
13 vocational assessment and career ex-  
14 ploration services, and court liaison  
15 services.

16 (III) Counseling on responsible  
17 parenthood.

18 (IV) Referral for support and  
19 educational services.

20 (V) Employment retention serv-  
21 ices.

22 (ii) Services provided under an em-  
23 ployment program established with funds  
24 made available under a grant made under  
25 this subsection may include the following:

1 (I) Remedial education services  
2 or educational referral.

3 (II) Support funds for services  
4 such as transportation, child care, or  
5 short-term training.

6 (III) Transitional jobs programs.

7 (IV) Public-private career path-  
8 way partnerships established in ac-  
9 cordance with subsection (b)(2).

10 (V) Occupational skill training,  
11 including college credit programs.

12 (VI) Curricula development.

13 (E) ADMINISTRATION.—A State that re-  
14 ceives a grant under this subsection may con-  
15 tract with a public or private nonprofit organi-  
16 zation, including a faith-based or community-  
17 based organization, to administer (in conjunc-  
18 tion with the court of jurisdiction or the IV–D  
19 agency) the court-supervised or IV–D agency-  
20 supervised employment program.

21 (b) TRANSITIONAL JOBS AND PUBLIC-PRIVATE  
22 PARTNERSHIP GRANTS.—The Secretary of Labor shall  
23 award grants to States to conduct demonstration projects  
24 to carry out one or more of the projects described in para-  
25 graphs (1) and (2).

1 (1) TRANSITIONAL JOBS GRANTS.—

2 (A) IN GENERAL.—To establish and ex-  
3 pand transitional jobs programs for eligible in-  
4 dividuals, including such programs conducted  
5 by local governments, State employment agen-  
6 cies, nonprofit organizations, and faith-based or  
7 community-based organizations or inter-  
8 mediaries, that—

9 (i) combine time-limited employment  
10 in transitional jobs that may be subsidized  
11 with public funds, with activities that pro-  
12 mote skill development and remove barriers  
13 to employment, such as case management  
14 services and education, training, child sup-  
15 port-related services, and other activities,  
16 pursuant to individual plans; and

17 (ii) provide such individuals with—

18 (I) transitional jobs placements  
19 and job placement assistance, to help  
20 the individuals make the transition  
21 from subsidized employment in transi-  
22 tional jobs to stable unsubsidized em-  
23 ployment; and

1 (II) retention services after the  
2 transition to unsubsidized employ-  
3 ment.

4 (B) ELIGIBLE INDIVIDUALS.—For pur-  
5 poses of this paragraph, the term “eligible indi-  
6 viduals” means individuals within any of the  
7 following categories of disproportionately chron-  
8 ically unemployed individuals:

9 (i) Individuals who have attained age  
10 16, but not attained age 36, and who have  
11 documented barriers to employment such  
12 as lack of a high school diploma, limited  
13 English proficiency, aging out of foster  
14 care, or offender status, particularly such  
15 individuals who are parents or expectant  
16 parents.

17 (ii) Formerly incarcerated individuals.

18 (iii) Homeless or formerly homeless  
19 individuals.

20 (iv) Individuals with disabilities.

21 (v) Individuals designated by a court  
22 or the IV–D agency to participate in tran-  
23 sitional jobs programs.

24 (C) LIMITATIONS ON USE OF FUNDS.—

1 (i) ALLOWABLE ACTIVITIES.—A State  
2 that receives a grant under this paragraph  
3 (or a subgrantee of such State) (referred  
4 to in this paragraph as the “program oper-  
5 ator”) shall use the funds made available  
6 under the grant to operate a transitional  
7 jobs program for eligible individuals con-  
8 sistent with the following requirements:

9 (I) JOBS.—The program oper-  
10 ator shall place eligible individuals in  
11 temporary jobs, the incomes from  
12 which may be subsidized in whole or  
13 in part with public funds. An eligible  
14 individual placed in such a job (re-  
15 ferred to in this paragraph as “a par-  
16 ticipant”) shall perform work directly  
17 for the program operator or another  
18 public, nonprofit, or private sector or-  
19 ganization (which operator or organi-  
20 zation may be referred to in this para-  
21 graph as a “worksite employer”) with-  
22 in the community involved.

23 (II) HOURS.—

24 (aa) IN GENERAL.—Subject  
25 to item (bb), the transitional jobs



1 program shall provide a partici-  
2 pant with not less than 30, and  
3 not more than 40, hours per  
4 week of a combination of paid  
5 employment and the services de-  
6 scribed in subclauses (III), (IV),  
7 and (V).

8 (bb) ACCOMMODATION OF  
9 SPECIAL CIRCUMSTANCES.—The  
10 number of hours per week re-  
11 quired under item (aa) may be  
12 adjusted in the case of a partici-  
13 pant who requires a modified  
14 work week to accommodate spe-  
15 cial circumstances.

16 (III) JOB PREPARATION AND  
17 SERVICES.—The program operator  
18 shall—

19 (aa) develop an individual  
20 plan for each participant, which  
21 shall contain a goal that focuses  
22 on preparation of the participant  
23 for unsubsidized jobs in demand  
24 in the local economy that offer  
25 the potential for advancement

1 and growth (including increases  
2 in wages and benefits);

3 (bb) develop transitional  
4 jobs placements for participants  
5 that will best prepare them for  
6 jobs described in item (aa) or  
7 participation in the public-private  
8 career pathway partnerships es-  
9 tablished in accordance with  
10 paragraph (2); and

11 (cc) provide case manage-  
12 ment services and ensure that  
13 appropriate education, training,  
14 and other activities are available  
15 to participants, consistent with  
16 each participant's individual  
17 plan.

18 (IV) JOB PLACEMENT ASSIST-  
19 ANCE AND RETENTION SERVICES.—  
20 The program operator shall provide  
21 job placement assistance to help par-  
22 ticipants obtain unsubsidized employ-  
23 ment and shall provide retention serv-  
24 ices to the participants for a minimum

1 of 6 months after entry into the un-  
2 subsidized employment.

3 (V) EDUCATION OR TRAINING.—

4 In any workweek in which a partici-  
5 pant is scheduled to work at least 30  
6 hours in the program, not less than  
7 20 percent of the scheduled hours and  
8 not more than 50 percent of the  
9 scheduled hours shall involve partici-  
10 pation in—

11 (aa) education or training  
12 activities designed to improve the  
13 participant's employability and  
14 potential earnings;

15 (bb) other activities designed  
16 to reduce or eliminate any bar-  
17 riers that may impede the par-  
18 ticipant's ability to secure and  
19 advance in unsubsidized employ-  
20 ment; or

21 (cc) activities designed to  
22 promote financial literacy and the  
23 use of products and services that  
24 increase personal savings and  
25 build financial assets for family

1 support, education, homeowner-  
2 ship, and retirement.

3 (VI) DURATION.—

4 (aa) IN GENERAL.—Subject  
5 to item (bb), the duration of any  
6 placement in the program shall  
7 be for a minimum period of 3  
8 consecutive months.

9 (bb) 3-MONTH EXTEN-  
10 SION.—A program placement  
11 may be extended for up to 2 ad-  
12 ditional consecutive 3-month pe-  
13 riods upon the conclusion of the  
14 original 3-month placement pe-  
15 riod if such extension would be  
16 consistent with the individual's  
17 plan for transition to unsub-  
18 sidized employment.

19 (VII) SUPERVISION.—The work-  
20 site employer or program operator  
21 shall supervise program participants,  
22 consistent with the goal of addressing  
23 the limited work experience and skills  
24 of the participants.

1 (D) REPORTS.—Not later than 120 days  
2 after the end of the grant period, the State  
3 shall submit a report to the Secretary of Labor  
4 that contains information on the number of  
5 participants in the program who have entered  
6 unsubsidized employment, the percentage of  
7 program participants who are employed during  
8 the second quarter after exit, the percentage of  
9 program participants who are employed during  
10 the fourth quarter after exit, the median earn-  
11 ings of program participants during the second  
12 quarter after exit, the percentage of program  
13 participants who obtain an education or train-  
14 ing credential during participation or within one  
15 year of exit, and demographic information re-  
16 garding the participants.

17 (E) TECHNICAL ASSISTANCE.—The Sec-  
18 retary of Labor shall enter into contracts with  
19 entities with demonstrated experience in the  
20 provision of transitional jobs to provide tech-  
21 nical assistance to the program operators and  
22 worksite employers for the programs assisted  
23 under this paragraph.

24 (2) PUBLIC-PRIVATE CAREER PATHWAYS PART-  
25 NERSHIPS.—

1 (A) IN GENERAL.—To allow workforce  
2 education providers representing career path-  
3 way partnerships—

4 (i) to create or expand career path-  
5 ways, with groups of employers in specific  
6 industry or occupational sectors, for dis-  
7 advantaged workers, which may include  
8 any mix of such employers’ existing lower  
9 wage employees, new hires or potential  
10 hires; or

11 (ii) to fill in gaps in career pathways  
12 in particular localities or regions as needed  
13 to ensure that career pathways are acces-  
14 sible to unemployed disadvantaged workers  
15 and at risk youth who have lower skills or  
16 limited English proficiency, including  
17 through the creation of workforce edu-  
18 cation services, such as “bridge” programs  
19 that contextualize basic skills, English lan-  
20 guage, or college remedial education serv-  
21 ices to specific career pathways, and ef-  
22 forts to create opportunities for gaining  
23 work experience in a career pathway.

24 (B) USE OF FUNDS.—Funds made avail-  
25 able under a grant under this paragraph may

1 be used by career pathways partnerships for  
2 any expense reasonably related to the accom-  
3 plishment of the specific objectives of the part-  
4 nership and the purpose described in this para-  
5 graph, including any of the activities described  
6 in subsection (a)(2)(D).

7 (C) LIMITATIONS.—

8 (i) IN GENERAL.—Of the funds made  
9 available to a career pathway partnership  
10 to carry out the purpose described in this  
11 paragraph—

12 (I) not more than 30 percent of  
13 such funds may be used to pay or  
14 subsidize wages during a period of  
15 work experience or internship, not to  
16 exceed 90 days; and

17 (II) not more than 10 percent of  
18 such funds may be used for adminis-  
19 trative purposes, but this limitation  
20 shall not apply to activities related to  
21 building and maintaining partner-  
22 ships, including such activities as con-  
23 ducting workforce needs assessments,  
24 brokering public-private and inter-  
25 agency agreements, creating cus-

1 tomized curricula, and developing  
2 work experience opportunities.

3 (ii) PROHIBITION ON SUBSIDIZING  
4 WAGES OF CURRENT EMPLOYEES.—No  
5 funds made available to carry out this  
6 paragraph shall be used to subsidize the  
7 wages of any individual who, as of the date  
8 of the establishment of the career pathway  
9 partnership, is an employee of any em-  
10 ployer participating in the partnership.

11 (D) REQUIREMENTS FOR AWARDING OF  
12 SUBGRANTS.—

13 (i) IN GENERAL.—Funds shall be  
14 made available to career pathway partner-  
15 ships to carry out the purpose described in  
16 this paragraph based on a performance-  
17 based accountability system that includes  
18 the following measures of performance:

19 (I) The number of individuals to  
20 be trained.

21 (II) The percentage of such indi-  
22 viduals who complete the program.

23 (III) The percentage of such in-  
24 dividuals who enter or advance in em-  
25 ployment.



1 (IV) The wage and benefit gains  
2 of individuals who complete the pro-  
3 gram before and within 6 months  
4 after their program completion, in-  
5 cluding the extent to which the indi-  
6 viduals achieved economic self-suffi-  
7 ciency.

8 (V) The percentage of individuals  
9 who complete the program and enter  
10 employment who retain employment  
11 for at least 6 months.

12 (VI) Where applicable, the per-  
13 centage of individuals who owe child  
14 support and complete the program  
15 who improve in their payment of child  
16 support within 6 months after their  
17 program completion.

18 In establishing goals for such measures,  
19 due consideration shall be given to the edu-  
20 cation, work experience, and job readiness  
21 of the individuals expected to participate in  
22 the program, the barriers of such individ-  
23 uals to employment, and the local job mar-  
24 ket.

1           (ii) CONSIDERATIONS FOR FUNDING  
2           RENEWALS.—A subgrantee’s level of suc-  
3           cess in achieving employment, advance-  
4           ment, wage, and employment retention  
5           goals shall be a primary consideration for  
6           determining whether to renew a grant  
7           made to such entity and the funding level  
8           for such grant.

9           (iii) PRIORITIES FOR AWARDS OF SUB-  
10          GRANTS.—In awarding subgrants under  
11          this paragraph, a State shall give priority  
12          to applications that—

13               (I) propose to serve areas of high  
14               poverty, high youth unemployment,  
15               high dropout rates, or high rates of  
16               low-income single-parent families;

17               (II) include a substantial cash or  
18               in-kind match by all employers, in-  
19               cluding joint labor-management pro-  
20               grams where applicable, in the part-  
21               nerships, such as paid release time for  
22               employed workforce education partici-  
23               pants;

24               (III) use instructional materials  
25               and instructors directly used in the

1 specific business or industry sectors of  
2 the partnership employers;

3 (IV) link successful completion of  
4 workforce education services to wage  
5 increases, promotions or job hires;

6 (V) will result in attainment of  
7 employer-recognized occupational and  
8 educational credentials;

9 (VI) address career guidance and  
10 adult basic education and English lan-  
11 guage needs as well as job-specific  
12 skills;

13 (VII) demonstrate a blending of  
14 resources from partner agencies in the  
15 workforce system and other sectors  
16 and Federal programs, including su-  
17 perior procedures for coordinating re-  
18 sponsible fatherhood promotion activi-  
19 ties, where appropriate, to support the  
20 development of high quality pathways;

21 (VIII) identify how the sub-  
22 grantee will maximize services to un-  
23 employed disadvantaged workers who  
24 also face other barriers in the labor  
25 market, such as high school dropout,

1 offender status, aging out of foster  
2 care, low basic skill level, including  
3 limited English proficiency, learning  
4 disabilities, physical, emotional or be-  
5 havior disabilities, or substance abuse  
6 recovery, which may be through direct  
7 relationships with local providers of  
8 transitional jobs programs under  
9 which in appropriate circumstances  
10 transitional jobs participants may ac-  
11 cess career pathways programs upon  
12 completion of the transitional jobs  
13 program; and

14 (IX) support collaboration, as ap-  
15 propriate, between employers and  
16 labor organizations and other work-  
17 force development professionals, in-  
18 cluding joint labor management train-  
19 ing and education programs where ap-  
20 propriate.

21 (E) DEFINITIONS.—In this paragraph:

22 (i) ADULT EDUCATION.—The term  
23 “adult education” has the meaning given  
24 that term in section 203 of the Workforce  
25 Investment Act of 1998 (20 U.S.C. 9202).

1           (ii) CAREER PATHWAY.—The term  
2           “career pathway” means a linked set of  
3           workforce education and job opportunities  
4           within a specific industry sector, or for an  
5           occupational sector that cuts across mul-  
6           tiple business and industry sectors, which  
7           begins at the lowest skill and English lan-  
8           guage levels, and extends through for-cred-  
9           it college opportunities such as earning rel-  
10          evant associate or bachelor’s degrees, and  
11          prepares individuals for advancement in  
12          jobs in demand in the local or regional  
13          labor market.

14          (iii) COMMUNITY-BASED PROVIDER.—  
15          The term “community-based provider”  
16          means a not-for-profit organization, with  
17          local boards of directors, that directly pro-  
18          vides workforce education services.

19          (iv) INSTITUTION OF HIGHER EDU-  
20          CATION.—The term “institution of higher  
21          education” has the meaning given that  
22          term in section 101 of the Higher Edu-  
23          cation Act of 1965 (20 U.S.C. 1001).

24          (v) CHARTER SCHOOL.—The term  
25          “charter school” has the meaning given

1 that term in section 5210 of the Elemen-  
2 tary and Secondary Education Act of 1965  
3 (20 U.S.C. 7221i).

4 (vi) AREA VOCATIONAL EDUCATION  
5 SCHOOL.—The term “area vocational and  
6 technical education school” has the mean-  
7 ing given that term in section 3 of the Carl  
8 D. Perkins Vocational and Technical Edu-  
9 cation Act of 1998 (20 U.S.C. 2302).

10 (vii) DISADVANTAGED WORKERS.—  
11 The term “disadvantaged workers” means  
12 unemployed individuals in low-income  
13 households or employed individuals in low-  
14 income households with wages at or below  
15  $\frac{2}{3}$  of the median wage for the State or re-  
16 gion applying for the grant.

17 (viii) CAREER PATHWAY PARTNER-  
18 SHIP.—The term “career pathway partner-  
19 ship” means collaborations of 1 or more  
20 workforce education providers, 1 or more  
21 employers, 1 or more labor organizations,  
22 where applicable, as a result of such orga-  
23 nization’s representation of employees at  
24 the worksite who have skills in which the  
25 training or employment programs are pro-

1 posed, and may include optional additional  
2 entities as needed to provide a comprehen-  
3 sive range of workforce education and an-  
4 cillary support services.

5 (ix) WORKFORCE EDUCATION.—The  
6 term “workforce education” means a set of  
7 career guidance and exploration services,  
8 adult education and English language serv-  
9 ices, job training, registered apprenticeship  
10 programs, and credit and noncredit post-  
11 secondary education services aimed at pre-  
12 paring individuals to enter and sustain em-  
13 ployment in specific occupations and to  
14 have the sufficient skills to respond to  
15 shifting employment opportunities.

16 (x) WORKFORCE EDUCATION PRO-  
17 VIDER.—The term “workforce education  
18 provider” means community-based pro-  
19 viders, institutions of higher education,  
20 area vocational and technical education  
21 schools, charter schools, and other public  
22 nonprofit entities that have a demonstrated  
23 capacity to provide quality workforce edu-  
24 cation services.

25 (c) MATCHING REQUIREMENT.—

1           (1) IN GENERAL.—The Secretary of Health and  
2           Human Services and the Secretary of Labor may  
3           not award a grant to a State under this section un-  
4           less the State agrees that, with respect to the costs  
5           to be incurred by the State in conducting a dem-  
6           onstration project with funds provided under the  
7           grant, the State will make available non-Federal  
8           contributions in an amount equal to 10 percent of  
9           the amount of Federal funds paid to the State under  
10          such grant.

11          (2) NON-FEDERAL CONTRIBUTIONS.—In this  
12          subsection, the term “non-Federal contributions” in-  
13          cludes contributions by the State and by public and  
14          private entities that may be in cash or in kind, but  
15          does not include any amounts provided by the Fed-  
16          eral Government, or services assisted or subsidized  
17          to any significant extent by the Federal Government,  
18          or any amount expended by a State before October  
19          1, 2007.

20          (d) WORKER PROTECTIONS AND LABOR STAND-  
21          ARDS.—

22                 (1) RATE OF PAY; BENEFITS AND WORKING  
23                 CONDITIONS.—

24                         (A) IN GENERAL.—A worksite employer of  
25                         a participant in a program or activity funded



1 under this section shall pay the participant at  
2 the rate paid to employees of the worksite em-  
3 ployer who are not participants in such pro-  
4 gram or activity and who perform comparable  
5 work at the worksite, including periodic in-  
6 creases where appropriate. If no other employ-  
7 ees of the worksite employer perform com-  
8 parable work at the worksite, the worksite em-  
9 ployer shall pay the participant not less than  
10 the applicable Federal or State minimum wage,  
11 whichever is higher.

12 (B) BENEFITS AND CONDITIONS.—An in-  
13 dividual employed through participation in a  
14 program or activity funded under this section  
15 shall be provided with benefits and working  
16 conditions at the same level and to the same ex-  
17 tent as such benefits and conditions are pro-  
18 vided to other employees of the employer of the  
19 individual who have worked a similar length of  
20 time and perform the same work.

21 (2) NONDUPLICATION.—

22 (A) IN GENERAL.—Funds provided  
23 through a grant made under this paragraph  
24 shall be used only for a program or activity that  
25 does not duplicate, and is in addition to, a pro-

1           gram or activity otherwise available in the local-  
2           ity of the program or activity funded under this  
3           section.

4           (B) PRIVATE, NONPROFIT ENTITY.—Funds  
5           provided through a grant made under this sec-  
6           tion shall not be provided to a private nonprofit  
7           entity to conduct programs or activities that are  
8           the same as or substantially equivalent to ac-  
9           tivities provided by a State or local government  
10          agency in the area in which such entity is lo-  
11          cated, unless the requirements of paragraph (3)  
12          are met.

13          (3) NONDISPLACEMENT.—

14          (A) IN GENERAL.—A worksite employer  
15          shall not displace an employee or position (in-  
16          cluding partial displacement such as reduction  
17          in hours, wages, or employment benefits) or im-  
18          pair contracts for services or collective bar-  
19          gaining agreements, as a result of the use by  
20          such employer of a participant in a program or  
21          activity funded under this section, and no par-  
22          ticipant in the program or activity shall be as-  
23          signed to fill any established unfilled position  
24          vacancy.

1 (B) JOB OPPORTUNITIES.—A job oppor-  
2 tunity shall not be created under this paragraph  
3 that will infringe in any manner on the pro-  
4 motional opportunity of an employed individual.

5 (C) LIMITATION ON SERVICES.—

6 (i) SUPPLANTATION OF HIRING.—A  
7 participant in any program or activity  
8 funded under this section shall not perform  
9 any services or duties, or engage in activi-  
10 ties, that will supplant the hiring of em-  
11 ployees that are not participants in the  
12 program or activity.

13 (ii) DUTIES FORMERLY PERFORMED  
14 BY ANOTHER EMPLOYEE.—A participant  
15 in any program or activity funded under  
16 this section shall not perform services or  
17 duties, or engage in activities, that are  
18 services, duties, or activities that had been  
19 performed by or were assigned to any em-  
20 ployee who recently resigned or was dis-  
21 charged, who is subject to a reduction in  
22 force, who has recall rights pursuant to a  
23 collective bargaining agreement or applica-  
24 ble personnel procedures, who is on leave  
25 (such as terminal, temporary, vacation,

1 emergency, or sick leave), who is on strike,  
2 or who is being locked out.

3 (D) CONCURRENCE OF LOCAL LABOR OR-  
4 GANIZATION.—No placement shall be made  
5 under a program or activity funded under this  
6 section until the entity conducting the program  
7 or activity has obtained the written concurrence  
8 of any local labor organization representing em-  
9 ployees who are engaged in the same or sub-  
10 stantially similar work as that proposed to be  
11 carried out for the worksite employer with  
12 whom a participant is to be placed under the  
13 program or activity.

14 (4) NO IMPACT ON UNION ORGANIZING.—A  
15 State conducting a demonstration project funded  
16 under this section and any entity conducting a pro-  
17 gram or activity funded under this section shall pro-  
18 vide the Secretary with a certified assurance that  
19 none of such funds shall be used to assist or deter  
20 union organizing.

21 (5) ACCOUNTABILITY.—

22 (A) IN GENERAL.—Funds provided under  
23 this section shall not be used to subsidize train-  
24 ing or employment with an employer that has  
25 a demonstrable record of noncompliance with

1 Federal labor, civil rights, workplace safety, or  
2 related laws.

3 (B) CERTIFIED SATISFACTORY RECORD.—  
4 Employers who receive training or wage sub-  
5 sidies under programs or activities funded  
6 under this section shall have a satisfactory  
7 record in labor relations and employment prac-  
8 tices, as certified by the Secretary of Labor.

9 (C) APPLICATION OF WORKER PROTEC-  
10 TION LAWS.—A participant in a program or ac-  
11 tivity funded under this section shall be consid-  
12 ered to be an employee of any employer that  
13 the participant is placed with for all purposes  
14 under Federal and State law, including laws re-  
15 lating to health and safety, civil rights, and  
16 worker's compensation.

17 (D) OTHER JOB QUALITY STANDARDS.—  
18 Employers who receive training or wage sub-  
19 sidies under programs or activities funded  
20 under this section shall meet all applicable  
21 State or local job or employer quality standards  
22 regarding such issues as wages, benefits, ad-  
23 vancement opportunities, and turnover rates es-  
24 tablished for programs funded under the Work-

1 force Investment Act of 1998 (29 U.S.C. 2801  
2 et seq.).

3 (6) GRIEVANCE PROCEDURE.—An entity con-  
4 ducting a program or activity funded under this sec-  
5 tion shall establish and maintain a procedure for the  
6 filing and adjudication of grievances by employees of  
7 worksite employers who are not participants in the  
8 program, or such employees’ representatives, or by  
9 participants in such a program or activity alleging a  
10 violation of a provision of this subsection that is  
11 similar to the grievance procedure established by a  
12 State for purposes of section 407(f)(3) of the Social  
13 Security Act (42 U.S.C. 607(f)(3)).

14 (7) NONPREEMPTION OF STATE LAW.—The  
15 provisions of this subsection shall not be construed  
16 to preempt any provision of State law that affords  
17 greater protections to employees or participants than  
18 are afforded by this subsection.

19 (8) TREATMENT OF AMOUNTS PAID TO PAR-  
20 TICIPANTS.—Amounts paid to a participant in a  
21 program or activity funded under this section shall  
22 be—

23 (A) considered earned income for purpose  
24 of determining the participant’s eligibility for  
25 the child tax credit established under section 24

1 of the Internal Revenue Code of 1986, the  
2 earned income tax credit established under sec-  
3 tion 32 of such Code, and any other tax benefit  
4 established under such Code the eligibility for  
5 which is based on earned income; and

6 (B) disregarded for purposes of deter-  
7 mining the participant's, the participant's fam-  
8 ily's, or the participant's household's eligibility  
9 for, or amount of, assistance or benefits pro-  
10 vided under any means-tested program funded  
11 in whole or in part with Federal funds.

12 (e) APPLICATION.—

13 (1) REQUIREMENTS FOR ALL APPLICATIONS.—

14 (A) IN GENERAL.—A State desiring to re-  
15 ceive a grant to conduct a demonstration  
16 project under this section shall submit an appli-  
17 cation—

18 (i) to the Secretary of Health and  
19 Human Services, in the case of a grant  
20 under subsection (a); or

21 (ii) to the Secretary of Labor, in the  
22 case of a grant under subsection (b);

23 at such time, in such manner, and containing  
24 such information or assurances as the Secretary

1 of Health and Human Services or the Secretary  
2 of Labor, as appropriate, may require.

3 (B) COMPLIANCE WITH WORKER PROTEC-  
4 TIONS AND LABOR STANDARDS.—The applica-  
5 tion shall include an assurance that the State  
6 and any entity conducting a program or activity  
7 under the project shall comply with the worker  
8 protections and labor standards established in  
9 accordance with such protections under sub-  
10 section (d).

11 (C) NONDISCRIMINATION.—The applica-  
12 tion shall include an assurance that the State  
13 and any entity conducting a program or activity  
14 under the demonstration project shall comply  
15 with section 188(a)(2) of the Workforce Invest-  
16 ment Act of 1998 (29 U.S.C. 2938(a)(2)) to  
17 the same extent that such section would apply  
18 to the entity if the program or activity con-  
19 ducted under the demonstration project was  
20 considered to be funded or otherwise financially  
21 assisted under that Act.

22 (D) ASSURANCE GRANT WILL SUPPLE-  
23 MENT, NOT SUPPLANT, OTHER STATE FUND-  
24 ING.—The application shall include an assur-  
25 ance from the chief executive officer of the



1 State that funds made available under the  
2 grant will supplement, and not supplant, other  
3 funds used by the State to establish or support  
4 employment placements for low-income parents.

5 (2) SPECIFIC DEMONSTRATION PROJECT RE-  
6 QUIREMENTS.—

7 (A) COURT-SUPERVISED OR IV-D AGENCY-  
8 SUPERVISED EMPLOYMENT PROGRAMS FOR  
9 NONCUSTODIAL PARENTS.—In order to conduct  
10 a demonstration project described in subsection  
11 (a), a State shall include in the application sub-  
12 mitted to the Secretary of Health and Human  
13 Services the following:

14 (i) Evidence of an agreement between  
15 the State and 1 or more counties to estab-  
16 lish an employment program that meets  
17 the requirements of subsection (a).

18 (ii) The number of potential noncusto-  
19 dial parents to be served by the program.

20 (iii) The purposes specific to that  
21 State's program.

22 (iv) The median income of the target  
23 population.

24 (B) PUBLIC-PRIVATE CAREER PATHWAYS  
25 PARTNERSHIPS.—In order to conduct a dem-

1           onstration project described in paragraph (2) of  
2           subsection (b), a State shall include in the ap-  
3           plication submitted to the Secretary of Labor a  
4           description of—

5                   (i) the number, characteristics, and  
6                   employment and earnings status of dis-  
7                   advantaged individuals in the State or ap-  
8                   plicable region where the program is to be  
9                   conducted;

10                   (ii) which business and industry sec-  
11                   tors, or occupational clusters that cut  
12                   across sectors, will be targeted by the ca-  
13                   reer pathways partnership, based on over-  
14                   all economic benefit to the community, the  
15                   current and future demand for workers,  
16                   the advancement opportunities for workers,  
17                   the wages at each step of the career path-  
18                   way, and availability of worker benefits;

19                   (iii) the interventions that will be put  
20                   in place to address any educational defi-  
21                   cits, limited English proficiency, or learn-  
22                   ing disabilities of individuals who partici-  
23                   pate in the program and to ensure that  
24                   such individuals have the academic, tech-  
25                   nical, communications, and other job skills

1 to function in the jobs targeted by the  
2 partnership;

3 (iv) how the members of the partner-  
4 ship will collaborate on the development of  
5 curriculum and delivery of training that  
6 will provide the necessary occupational,  
7 academic and other work-related skills and  
8 credentialing needed for the specific labor  
9 market areas;

10 (v) the supports that will be used to  
11 provide counseling, mentoring or other  
12 support to individuals while in training or  
13 to assist them in navigating in complicated  
14 work environments;

15 (vi) the set of career exposure activi-  
16 ties that will be put in place to provide  
17 hands-on experience such as work experi-  
18 ence, on the job training, internships, or  
19 work-study;

20 (vii) the agreements that are in place  
21 with employers, industry groups, and labor  
22 organizations, where applicable, to ensure  
23 access to jobs and advancement opportuni-  
24 ties in the targeted businesses, industry, or  
25 occupations;

1 (viii) how the workforce education  
2 providers in the partnership will assess the  
3 employment barriers and needs of local  
4 disadvantaged individuals who participate  
5 in the program and will identify resources  
6 for meeting those needs;

7 (ix) how the workforce education pro-  
8 viders will work with partnership employ-  
9 ers, business and industry groups, labor  
10 organizations, where applicable, and local  
11 economic development organizations to  
12 identify the priority workforce needs of the  
13 local industry;

14 (x) how the partnerships will ensure  
15 that the appropriate program delivery  
16 models and formal agreements are in place  
17 to ensure maximum benefits to the individ-  
18 uals receiving career pathway partnership  
19 services and to the employers and labor or-  
20 ganizations, where applicable, in the part-  
21 nership and the industries or businesses  
22 they represent;

23 (xi) how partnership employers and  
24 labor organizations, where applicable, will  
25 be actively involved in identifying specific

1 workforce education needs, planning the  
2 curriculum, assisting in training activities,  
3 providing job opportunities, and coordi-  
4 nating job retention for individuals hired  
5 after training through the program and  
6 followup support; and

7 (xii) how the partnership will build on  
8 existing career pathways programs, where  
9 applicable, to serve the targeted popu-  
10 lation.

11 (3) APPLICATIONS BY INDIAN TRIBES OR TRIB-  
12 AL ORGANIZATIONS.—The Secretary of Health and  
13 Human Services and the Secretary of Labor may ex-  
14 empt an Indian tribe or tribal organization from any  
15 requirement of this section that the Secretary of  
16 Health and Human Services or the Secretary of  
17 Labor determines would be inappropriate to apply to  
18 the Indian tribe or tribal organization, taking into  
19 account the resources, needs, and other cir-  
20 cumstances of the Indian tribe or tribal organiza-  
21 tion.

22 (f) PRIORITIES AND REQUIREMENTS FOR AWARDING  
23 GRANTS.—

24 (1) IN GENERAL.—Subject to paragraphs (2)  
25 and (3), the Secretary of Health and Human Serv-

1        ices (in the case of a grant under subsection (a))  
2        and the Secretary of Labor (in the case of a grant  
3        under subsection (b)) shall give priority to making  
4        grants under this section to entities that—

5                (A) demonstrate success with respect to  
6                meeting the goals of quality job placement,  
7                long-term unsubsidized job retention, and,  
8                where applicable, increasing child support pay-  
9                ments, decreasing unpaid child support arrear-  
10                ages, and increasing the involvement of low-in-  
11                come noncustodial parents with their children  
12                through their participation in responsible fa-  
13                therhood activities, including participation in  
14                programs that provide culturally relevant cur-  
15               ricula in core subjects including—

- 16                        (i) conducting activities with children;  
17                        (ii) improving communication skills;  
18                        (iii) child support management;  
19                        (iv) providing financially for the fam-  
20                        ily's security and well-being;  
21                        (v) managing stress and anger;  
22                        (vi) maintaining physical and mental  
23                        health;  
24                        (vii) parenting and relationship skills;  
25                        (viii) child development; and

1 (ix) barriers to responsible parent-  
2 hood, including substance abuse, unem-  
3 ployment, criminal justice system involve-  
4 ment, and inadequate housing; and

5 (B) coordinate with, and link individuals  
6 as applicable to, other public and private bene-  
7 fits and employment services for low-income  
8 adults among the different systems or programs  
9 in which such adults are involved, including the  
10 criminal justice system, the State programs  
11 funded under each part of title IV of the Social  
12 Security Act (42 U.S.C. 601 et seq.) (including  
13 programs and activities funded under section  
14 403(a)(2) of the Social Security Act (42 U.S.C.  
15 603(a)(2)), educational assistance and student  
16 aid programs, and job training or employment  
17 programs, including State employment agencies.

18 (2) PERFORMANCE MEASURES.—In making  
19 grants under this section, the Secretary of Health  
20 and Human Services (in the case of a grant under  
21 subsection (a)) and the Secretary of Labor (in the  
22 case of a grant under subsection (b)) shall ensure  
23 that grantees demonstrate a plan for implementing  
24 measures to track their performance with respect to  
25 meeting the goals of quality job placement, long-

1 term unsubsidized job retention, and, where applica-  
2 ble, increasing child support payments, decreasing  
3 child support arrearages, and increasing the involve-  
4 ment of low-income noncustodial parents with their  
5 children.

6 (3) REFLECTIVE OF TARGET POPULATIONS.—  
7 In making grants under this section, the Secretary  
8 of Health and Human Services (in the case of a  
9 grant under subsection (a)) and the Secretary of  
10 Labor (in the case of a grant under subsection (b))  
11 shall give priority to States with proposed dem-  
12 onstration projects that are designed to target low-  
13 income adults, including custodial and noncustodial  
14 parents, and low-income married couples.

15 (4) SUBSTANTIAL FUNDING FOR EACH OF THE  
16 PURPOSES.—In making grants under subsection (b),  
17 the Secretary of Labor shall ensure that a substan-  
18 tial share of the amount appropriated under sub-  
19 section (j) for a fiscal year is used for carrying out  
20 each of the projects described in paragraphs (1) and  
21 (2) of subsection (b).

22 (g) REGULATORY AND POLICY FLEXIBILITY.—The  
23 Secretary of Labor and the Secretary of Health and  
24 Human Services, in coordination with the Secretary of  
25 Education and the Attorney General, shall work with



1 grantees under this section to resolve policy barriers that  
2 may impede blending of Federal resources to support  
3 these demonstration projects.

4 (h) EVALUATION.—The Secretary of Health and  
5 Human Services (in the case of a grant under subsection  
6 (a)) and the Secretary of Labor (in the case of a grant  
7 under subsection (b)) shall provide for an independent and  
8 rigorous evaluation of the demonstration projects con-  
9 ducted under this section that includes, to the maximum  
10 extent feasible, random assignment or other appropriate  
11 statistical techniques, in order to assess the effectiveness  
12 of the projects.

13 (i) GENERAL DEFINITIONS.—In this section:

14 (1) STATE.—The term “State” means each of  
15 the 50 States, the District of Columbia, the Com-  
16 monwealth of Puerto Rico, the United States Virgin  
17 Islands, Guam, American Samoa, and includes an  
18 Indian tribe or tribal organization.

19 (2) IV–D AGENCY.—The term “IV–D agency”  
20 means the State or local agency responsible for ad-  
21 ministering the State program established under  
22 part D of title IV of the Social Security Act (42  
23 U.S.C. 651 et seq.).

24 (3) INDIAN TRIBE; TRIBAL ORGANIZATION.—  
25 The terms “Indian tribe” and “tribal organization”

1 have the meaning given such terms in section 4 of  
2 the Indian Self-Determination and Education Assist-  
3 ance Act (25 U.S.C. 450b).

4 (j) APPROPRIATION.—Out of any money in the  
5 Treasury of the United States not otherwise appropriated,  
6 there are appropriated to carry out this section—

7 (1) for programs administered by the Secretary  
8 of Health and Human Services under subsection (a),  
9 \$15,000,000 for each of fiscal years 2011 through  
10 2015; and

11 (2) for programs administered by the Secretary  
12 of Labor under subsection (b), \$35,000,000 for each  
13 of fiscal years 2011 through 2015.

14 **SEC. 103. HEALTHY MARRIAGE PROMOTION AND RESPON-**  
15 **SIBLE FATHERHOOD PROGRAMS.**

16 (a) ENSURING FUNDING FOR RESPONSIBLE FA-  
17 THERHOOD PROGRAMS.—Section 403(a)(2)(C) of the So-  
18 cial Security Act (42 U.S.C. 603(a)(2)(C)) is amended—

19 (1) in the subparagraph heading, by striking  
20 “LIMITATION ON USE OF” and inserting “REQUIRE-  
21 MENT TO USE CERTAIN”; and

22 (2) in clause (i), by striking “may not award  
23 more than \$50,000,000” and inserting “shall award  
24 at least ½ of the amounts”.

25 (b) VOLUNTARY PARTICIPATION.—

1           (1) ASSURANCE.—Section 403(a)(2)(A)(ii)(II)  
2 of the Social Security Act (42 U.S.C.  
3 603(a)(2)(A)(ii)(II)) is amended—

4           (A) in item (aa), by striking “and” at the  
5 end;

6           (B) in item (bb), by striking the period at  
7 the end and inserting a semicolon; and

8           (C) by adding at the end the following new  
9 items:

10                           “(cc) if the entity is a State  
11 or an Indian tribe or tribal orga-  
12 nization, to not condition the re-  
13 ceipt of assistance under the pro-  
14 gram funded under this part,  
15 under a program funded with  
16 qualified State expenditures (as  
17 defined in section  
18 409(a)(7)(B)(i)), or under any  
19 other program funded under this  
20 title on enrollment in any such  
21 programs or activities; and

22                           “(dd) to permit any indi-  
23 vidual who has begun to partici-  
24 pate in a particular program or  
25 activity funded under this para-

1 graph, including an individual  
2 whose participation is specified in  
3 the individual responsibility plan  
4 developed for the individual in  
5 accordance with section 408(b),  
6 to transfer to another such pro-  
7 gram or activity funded under  
8 this paragraph upon notification  
9 to the entity and the State agen-  
10 cy responsible for administering  
11 the State program funded under  
12 this part.”.

13 (2) PROHIBITION.—Section 408(a) of such Act  
14 (42 U.S.C. 608(a)) is amended by adding at the end  
15 the following:

16 “(12) BAN ON CONDITIONING RECEIPT OF  
17 TANF OR CERTAIN OTHER BENEFITS ON PARTICIPA-  
18 TION IN A HEALTHY MARRIAGE OR RESPONSIBLE  
19 FATHERHOOD PROGRAM.—A State to which a grant  
20 is made under section 403 shall not condition the re-  
21 ceipt of assistance under the State program funded  
22 under this part, under a program funded with quali-  
23 fied State expenditures (as defined in section  
24 409(a)(7)(B)(i)), or under any other program fund-  
25 ed under this title, on participation in a healthy

1 marriage promotion activity (as defined in section  
2 403(a)(2)(A)(iii)) or in an activity promoting re-  
3 sponsible fatherhood (as defined in section  
4 403(a)(2)(C)(ii)).”.

5 (3) PENALTY.—Section 409(a) of such Act (42  
6 U.S.C. 609(a)) is amended by adding at the end the  
7 following:

8 “(16) PENALTY FOR CONDITIONING RECEIPT  
9 OF TANF OR CERTAIN OTHER BENEFITS ON PARTICI-  
10 PATION IN A HEALTHY MARRIAGE OR RESPONSIBLE  
11 FATHERHOOD PROGRAM.—If the Secretary deter-  
12 mines that a State has violated section 408(a)(12)  
13 during a fiscal year, the Secretary shall reduce the  
14 grant payable to the State under section 403(a)(1)  
15 for the immediately succeeding fiscal year by an  
16 amount equal to 5 percent of the State family assist-  
17 ance grant.”.

18 (c) ACTIVITIES PROMOTING RESPONSIBLE FATHER-  
19 HOOD.—Section 403(a)(2)(C)(ii) of the Social Security  
20 Act (42 U.S.C. 603(a)(2)(C)(ii)) is amended—

21 (1) in subclause (I), by striking “marriage or  
22 sustain marriage” and insert “healthy relationships  
23 and marriages or to sustain healthy relationships or  
24 marriages”;

1           (2) in subclause (II), by inserting “educating  
2 youth who are not yet parents about the economic,  
3 social, and family consequences of early parenting,  
4 helping participants in fatherhood programs work  
5 with their own children to break the cycle of early  
6 parenthood,” after “child support payments,”; and

7           (3) in subclause (III), by striking “fathers” and  
8 inserting “low-income fathers and other low-income  
9 noncustodial parents who are not eligible for assist-  
10 ance under the State program funded under this  
11 part”.

12       (d) REAUTHORIZATION.—Section 403(a)(2)(D) of  
13 such Act (42 U.S.C. 603(a)(2)(D)) is amended by striking  
14 “year 2011” each place it appears and inserting “years  
15 2011 through 2015”.

16       (e) EFFECTIVE DATE.—The amendments made by  
17 this section shall take effect on October 1, 2010.

18 **SEC. 104. ELIMINATION OF SEPARATE TANF WORK PAR-**  
19 **TICIPATION RATE FOR 2-PARENT FAMILIES.**

20       (a) IN GENERAL.—Section 407 of the Social Security  
21 Act (42 U.S.C. 607) is amended—

22           (1) in subsection (a)—

23               (A) beginning in the heading, by striking  
24 “PARTICIPATION RATE REQUIREMENTS” and  
25 all that follows through “A State” in paragraph

1 (1) and inserting “PARTICIPATION RATE RE-  
2 QUIREMENTS.—A State”; and

3 (B) by striking paragraph (2);

4 (2) in subsection (b)—

5 (A) in paragraph (1)(A), by striking “sub-  
6 section (a)(1)” and inserting “subsection (a)”;

7 (B) in paragraph (2), by striking the para-  
8 graph heading and all that follows through “A  
9 family” and inserting “SPECIAL RULE.—A fam-  
10 ily”;

11 (C) in paragraph (4), by striking “para-  
12 graphs (1)(B) and (2)(B)” and inserting “de-  
13 termining monthly participation rates under  
14 paragraph (1)(B)”;

15 (D) in paragraph (5), by striking “rates”  
16 and inserting “rate”; and

17 (3) in subsection (c)—

18 (A) in paragraph (1)(B), in the matter  
19 preceding clause (i), by striking “subsection  
20 (b)(2)(B)” and inserting “subsection  
21 (b)(1)(B)(i)”;

22 (B) in paragraph (2)(D)—

23 (i) by striking “paragraphs (1)(B)(i)  
24 and (2)(B) of subsection (b)” and insert-  
25 ing “subsection (b)(1)(B)(i)”;

1 (ii) by striking “and in 2-parent fami-  
2 lies, respectively,”.

3 (b) EFFECTIVE DATE.—

4 (1) IN GENERAL.—The amendments made by  
5 subsection (a) shall take effect on the date of enact-  
6 ment of this Act and shall apply to the determina-  
7 tion of minimum participation rates for months be-  
8 ginning on or after that date.

9 (2) LIMITATION ON PENALTY IMPOSITION.—

10 Notwithstanding section 409(a)(3) of the Social Se-  
11 curity Act, the Secretary of Health and Human  
12 Services shall not impose a penalty against a State  
13 under that section on the basis of the State’s failure  
14 to satisfy the participation rate required for any of  
15 fiscal years 2006 through 2009 if the State dem-  
16 onstrates that the State would have met such re-  
17 quirement if, with respect to those months of any of  
18 such fiscal years that began prior to or on the date  
19 of enactment of this Act, the State were permitted  
20 to count 2-parent families that met the requirements  
21 of section 407(c)(1)(A) of the Social Security Act  
22 (42 U.S.C. 607(c)(1)(A)) in the determination of  
23 monthly participation rates under section  
24 407(b)(1)(B)(i) of such Act (42 U.S.C.  
25 607(b)(1)(B)(i)).



1 **SEC. 105. BAN ON RECOVERY OF MEDICAID COSTS FOR**  
2 **BIRTHS.**

3 (a) BAN ON RECOVERY.—

4 (1) IN GENERAL.—Section 454 of the Social  
5 Security Act (42 U.S.C. 654), is amended—

6 (A) by striking “and” at the end of para-  
7 graph (32);

8 (B) by striking the period at the end of  
9 paragraph (33) and inserting a semicolon; and

10 (C) by inserting after paragraph (33) the  
11 following:

12 “(34) provide that, except as provided in sec-  
13 tion 1902(a)(25)(F)(ii), the State shall not use the  
14 State program operated under this part to collect  
15 any amount owed to the State by reason of costs in-  
16 curred under the State plan approved under title  
17 XIX for the birth of a child for whom support rights  
18 have been assigned pursuant to section 471(a)(17)  
19 or 1912; and”.

20 (2) RULE OF CONSTRUCTION.—Nothing in sec-  
21 tion 454(34) of the Social Security Act (42 U.S.C.  
22 654(34)), as added by paragraph (1), shall be con-  
23 strued as affecting the application of section  
24 1902(a)(25) of such Act (42 U.S.C. 1396a(a)(25))  
25 with respect to a State (relating to the State Med-  
26 icaid plan requirement for the State to take all rea-

1       sonable measures to ascertain the legal liability of  
2       third parties to pay for care and services available  
3       under the plan).

4               (3) REPEAL OF CERTAIN DRA AMENDMENTS.—

5       For provisions repealing amendments to section 454  
6       of the Social Security Act made by section  
7       7301(b)(1)(C) of the Deficit Reduction Act of 2005,  
8       see section 106(a)(3) of this Act.

9               (b) CLARIFICATION THAT BAN ON RECOVERY DOES  
10       NOT APPLY WITH RESPECT TO INSURANCE OF A PARENT  
11       WITH AN OBLIGATION TO PAY CHILD SUPPORT.—Clause  
12       (ii) of section 1902(a)(25)(F) of the Social Security Act  
13       (42 U.S.C. 1396a(a)(25)(F)) is amended by inserting  
14       “only if such third-party liability is derived through insur-  
15       ance,” before “seek”.

16              (c) EFFECTIVE DATE.—

17              (1) IN GENERAL.—Except as provided in para-  
18       graph (2), the amendments made by this section  
19       take effect on October 1, 2009.

20              (2) EXTENSION OF EFFECTIVE DATE FOR  
21       STATE LAW AMENDMENT.—In the case of a State  
22       plan under title XIX of the Social Security Act (42  
23       U.S.C. 1396 et seq.) which the Secretary of Health  
24       and Human Services determines requires State legis-  
25       lation in order for the plan to meet the additional

1 requirements imposed by the amendments made by  
 2 this section, the State plan shall not be regarded as  
 3 failing to comply with the requirements of such title  
 4 solely on the basis of its failure to meet these addi-  
 5 tional requirements before the first day of the first  
 6 calendar quarter beginning after the close of the  
 7 first regular session of the State legislature that be-  
 8 gins after the date of enactment of this Act. For  
 9 purposes of the previous sentence, in the case of a  
 10 State that has a 2-year legislative session, each year  
 11 of the session is considered to be a separate regular  
 12 session of the State legislature.

13 **SEC. 106. IMPROVED COLLECTION AND DISTRIBUTION OF**  
 14 **CHILD SUPPORT.**

15 (a) DISTRIBUTION OF CHILD SUPPORT.—

16 (1) FULL DISTRIBUTION OF CHILD SUPPORT  
 17 COLLECTED; REFORM OF RULES FOR DISTRIBUTION  
 18 OF CHILD SUPPORT COLLECTED ON BEHALF OF  
 19 CHILDREN IN FOSTER CARE.—

20 (A) IN GENERAL.—Section 457 of the So-  
 21 cial Security Act (42 U.S.C. 657) is amended—

22 (i) by striking subsection (a) and in-  
 23 sserting the following:

24 “(a) FULL DISTRIBUTION OF AMOUNTS COLLECTED  
 25 ON BEHALF OF ANY FAMILY.—Subject to subsection (c),

1 the entire amount collected on behalf of any family as sup-  
2 port by a State pursuant to a plan approved under this  
3 part shall be paid by the State to the family.”; and

4 (ii) by striking subsections (c)  
5 through (e) and inserting the following:

6 “(c) AMOUNTS COLLECTED FOR CHILD FOR WHOM  
7 FOSTER CARE MAINTENANCE PAYMENTS ARE MADE.—  
8 Notwithstanding the preceding provisions of this section,  
9 amounts collected by a State as child support for months  
10 in any period on behalf of a child for whom a public agen-  
11 cy is making foster care maintenance payments under part  
12 E shall be paid to the public agency responsible for super-  
13 vising the placement of the child, which may use the pay-  
14 ments in the manner it determines will serve the best in-  
15 terests of the child, including setting such payments aside  
16 for the child’s future needs or use.”.

17 (B) FOSTER CARE STATE PLAN AMEND-  
18 MENT.—Section 471(a)(17) of the Social Secu-  
19 rity Act (42 U.S.C. 671(a)(17)) is amended—

20 (i) by inserting “and consistent with  
21 the child’s case plan” after “where appro-  
22 priate”; and

23 (ii) by striking “secure an assignment  
24 to the State of any rights to support” and  
25 inserting “establish paternity and estab-

1           lish, modify, and enforce child support ob-  
2           ligations”.

3           (C) SOCIAL SECURITY ACT AMEND-  
4           MENTS.—

5                   (i) CHILD SUPPORT STATE PLAN  
6           AMENDMENT.—Section 454 of the Social  
7           Security Act (42 U.S.C. 654), as amended  
8           by section 104(a)(1) of this Act, is amend-  
9           ed by inserting after paragraph (34) the  
10          following:

11                   “(35) provide that a State shall pay all col-  
12          lected child support to the payee, except as provided  
13          in section 457(c).”.

14                   (ii) DISBURSEMENT OF SUPPORT PAY-  
15          MENTS.—Section 454B(c) of the Social Se-  
16          curity Act (42 U.S.C. 654b(c)) is amended  
17          by adding at the end the following new  
18          paragraph:

19                   “(3) DISBURSEMENT TO FAMILIES.—The State  
20          disbursement unit shall pay all collected child sup-  
21          port to the payee, except as otherwise provided in  
22          section 457.”.

23           (2) CONFORMING AMENDMENTS.—

24                   (A) Section 409(a)(7)(B)(i)(I)(aa) of such  
25          Act (42 U.S.C. 609(a)(7)(B)(i)(I)(aa)) is

1 amended by striking “457(a)(1)(B)” and in-  
2 serting “457(a)”.

3 (B) Section 454(5) of such Act (42 U.S.C.  
4 654(5)) is amended by striking “(A) in any  
5 case” and all that follows through “(B)”.

6 (C) Section 466(a)(3)(B) of such Act (42  
7 U.S.C. 666(a)(3)(B)) is amended—

8 (i) by striking “shall be distributed in  
9 accordance with section 457 in the case of  
10 overdue support assigned to a State pursu-  
11 ant to section 408(a)(3) or 471(a)(17), or,  
12 in any other case,”; and

13 (ii) and inserting “or to the public  
14 agency responsible for supervising the  
15 placement of the child, which may use the  
16 payments in the manner the public agency  
17 determines will serve the best interest of  
18 the child” before the semicolon.

19 (3) REPEAL OF CERTAIN DRA AMENDMENTS.—  
20 Effective on the date of enactment of this Act, sub-  
21 sections (a) and (b) of section 7301 of the Deficit  
22 Reduction Act of 2005 (Public Law 109–171; 120  
23 Stat. 141) are repealed and parts A and D of title  
24 IV of the Social Security Act shall be applied as if

1 the amendments made by such subsections had not  
2 been enacted.

3 (b) PROHIBITION ON CONDITIONING RECEIPT OF  
4 TANF ON ASSIGNMENT OF SUPPORT.—Section 408(a)(3)  
5 of the Social Security Act (42 U.S.C. 608(a)(3)) is amend-  
6 ed—

7 (1) in the paragraph heading, by striking “No  
8 ASSISTANCE FOR FAMILIES NOT” and inserting  
9 “PROHIBITION ON CONDITIONING ASSISTANCE FOR  
10 FAMILIES ON”;

11 (2) by inserting “not” after “shall”;

12 (3) by inserting “or under a program funded  
13 with qualified State expenditures (as defined in sec-  
14 tion 409(a)(7)(B)(i))” after “this part”; and

15 (4) by striking “, not exceeding the total  
16 amount of assistance so paid to the family,”.

17 (c) REQUIREMENT TO DISREGARD PERCENTAGE OF  
18 CHILD SUPPORT COLLECTED IN DETERMINING AMOUNT  
19 AND TYPE OF TANF ASSISTANCE.—Section 408(a) of the  
20 Social Security Act (42 U.S.C. 608(a)) is amended by add-  
21 ing at the end the following new paragraph:

22 “(12) REQUIREMENT TO DISREGARD PERCENT-  
23 AGE OF CHILD SUPPORT COLLECTED IN DETER-  
24 MINING AMOUNT AND TYPE OF TANF ASSISTANCE.—

25 A State to which a grant is made under section 403

1 shall disregard at least the same percentage of  
2 amounts collected as support on behalf of a family  
3 as the percentage of earned income that the State  
4 disregards, in determining the amount or type of as-  
5 sistance provided to the family under the State pro-  
6 gram funded under this part or under a program  
7 funded with qualified State expenditures (as defined  
8 in section 409(a)(7)(B)(i)).”.

9 (d) RESTORATION OF FEDERAL FUNDING.—Effec-  
10 tive on the date of enactment of this Act, section 7309  
11 of the Deficit Reduction Act of 2005 (Public Law 109–  
12 171; 120 Stat. 147) is repealed and part D of title IV  
13 of the Social Security Act shall be applied as if the amend-  
14 ment made by subsection (a) of that section had not been  
15 enacted.

16 (e) REPEAL OF MANDATORY FEE FOR CHILD SUP-  
17 PORT COLLECTION.—Effective on the date of enactment  
18 of this Act, section 7310 of the Deficit Reduction Act of  
19 2005 (Public Law 109–171; 120 Stat. 147) is repealed  
20 and part D of title IV of the Social Security Act shall  
21 be applied as if the amendments made by that section had  
22 not been enacted.

23 (f) PROHIBITION ON CONSIDERING A PERIOD OF IN-  
24 CARCERATION VOLUNTARY UNEMPLOYMENT.—Section



1 466(a) of the Social Security Act (42 U.S.C. 666(a)) is  
2 amended by inserting after paragraph (19) the following:

3 “(20) PROCEDURES RELATING TO PERIODS OF  
4 INCARCERATION OF NONCUSTODIAL PARENTS.—

5 “(A) IN GENERAL.—Procedures which re-  
6 quire that, in determining or modifying the  
7 amount of, or terms and conditions of, any sup-  
8 port obligation of a noncustodial parent, the  
9 State—

10 “(i) shall not consider any period of  
11 incarceration of such parent as a period of  
12 voluntary unemployment that disqualifies  
13 the parent from obtaining a modification  
14 of the support obligation consistent with  
15 the parent’s ability to pay child support;  
16 and

17 “(ii) subject to subparagraph (B) in  
18 the case of an incarcerated parent, may—

19 “(I) temporarily suspend any  
20 support obligation on the parent and  
21 the enforcement of any support obli-  
22 gation of the parent existing prior to  
23 the period of incarceration; and

24 “(II) temporarily prohibit the ac-  
25 crual of any interest on any support

1 obligation of the parent existing prior  
2 to the period of incarceration during  
3 any such period.

4 “(B) NOTICE AND OPPORTUNITY TO CHAL-  
5 LENGE SUSPENSION.—Such procedures shall re-  
6 quire the State to provide a custodial parent  
7 with—

8 “(i) notice of any suspension of re-  
9 view, adjustment, or enforcement of a sup-  
10 port obligation and of any prohibition on  
11 interest accrual on such obligation that is  
12 imposed in accordance with subparagraph  
13 (A)(ii); and

14 “(ii) an opportunity to request that  
15 the suspension or prohibition be termi-  
16 nated or modified on the basis that the  
17 noncustodial parent has sufficient income  
18 or resources to continue payment of the  
19 support obligation during the noncustodial  
20 parent’s period of incarceration.”.

21 (g) REVIEW AND ADJUSTMENT OF CHILD SUPPORT  
22 ARREARAGES UPON REQUEST.—Section 466(a)(10) of  
23 the Social Security Act (42 U.S.C. 666(a)(10)) is amend-  
24 ed by adding at the end the following:

1           “(D) REVIEW AND ADJUSTMENT OF AR-  
2 REARAGES.—Procedures which require the  
3 State to review, and if appropriate, reduce the  
4 balance of arrearages permanently assigned to  
5 the State under part A or E of this title, or  
6 under title XIX, pursuant to standards and  
7 procedures established by the State, in cases  
8 where the obligor lacks sufficient ability to pay  
9 the arrears, adjustment will promote timely  
10 payment of current support, or barriers, such  
11 as incarceration, may have limited the ability of  
12 the obligor to timely seek a modification of the  
13 order, and it is in the best interests of the child  
14 to make such reduction. Nothing in the pre-  
15 ceding sentence shall be construed as affecting  
16 arrearages that have not been permanently as-  
17 signed to the State under any such part or  
18 title.”.

19           (h) STUDY AND REPORT.—Not later than October 1,  
20 2012, the Secretary of Health and Human Services shall  
21 study and submit a report to Congress regarding the fol-  
22 lowing:

23           (1) The effect of age eligibility restrictions for  
24           the earned income tax credit established under sec-

1       tion 32 of the Internal Revenue Code of 1986 for in-  
2       dividuals without qualifying children on—

3               (A) the ability of young parents to pay  
4       child support;

5               (B) compliance with child support orders;  
6       and

7               (C) the relationship between young non-  
8       custodial parents and their children.

9       (2) The impact of State earned income tax  
10      credit programs, especially such programs with tar-  
11      geted benefits for noncustodial parents, on—

12              (A) the ability of noncustodial parents to  
13      pay child support;

14              (B) compliance with child support orders;  
15      and

16              (C) the relationship between noncustodial  
17      parents and their children.

18      (3) The challenges faced by legal immigrants  
19      and individuals for whom English is not their pri-  
20      mary language in fulfilling child support and other  
21      noncustodial parenting obligations.

22      (i) EFFECTIVE DATE.—

23              (1) IN GENERAL.—Except as otherwise pro-  
24      vided in this section, the amendments made by this  
25      section shall take effect on October 1, 2009, and

1 shall apply to payments under parts A and D of title  
2 IV of the Social Security Act for calendar quarters  
3 beginning on or after that date, and without regard  
4 to whether regulations to implement the amend-  
5 ments are promulgated by such date.

6 (2) STATE OPTION TO ACCELERATE EFFECTIVE  
7 DATE.—Notwithstanding paragraph (1), a State  
8 may elect to have the amendments made by the pre-  
9 ceding provisions of this section apply to the State  
10 and to amounts collected by the State (and to pay-  
11 ments under parts A and D of title IV of such Act),  
12 on and after such date as the State may select that  
13 is not later than September 30, 2009.

14 **SEC. 107. COLLECTION OF CHILD SUPPORT UNDER THE**  
15 **SUPPLEMENTAL NUTRITION ASSISTANCE**  
16 **PROGRAM.**

17 (a) ENCOURAGEMENT OF COLLECTION OF CHILD  
18 SUPPORT.—Section 5 of the Food and Nutrition Act of  
19 2008 (7 U.S.C. 2014) is amended—

20 (1) in subsection (e)—

21 (A) by redesignating paragraphs (5) and  
22 (6) as paragraphs (6) and (7), respectively;

23 (B) in paragraph (4)(B), by striking  
24 “paragraph (6)” and inserting “paragraph  
25 (7)”; and

1 (C) by inserting after paragraph (4) the  
2 following:

3 “(5) DEDUCTION FOR CHILD SUPPORT RE-  
4 CEIVED.—

5 “(A) IN GENERAL.—A household shall be  
6 allowed a deduction of 20 percent of all legally  
7 obligated child support payments received from  
8 an identified or putative parent of a child in the  
9 household if that parent is not a household  
10 member.

11 “(B) ORDER OF DETERMINING DEDUC-  
12 TIONS.—A deduction under this paragraph shall  
13 be determined before the computation of the ex-  
14 cess shelter deduction under paragraph (7).”;  
15 and

16 (2) in subsection (k)(4)(B), by striking “sub-  
17 section (e)(6)” and inserting “subsection (e)(7)”.

18 (b) SIMPLIFIED VERIFICATION OF CHILD SUPPORT  
19 PAYMENTS.—Section 5(n) of the Food and Nutrition Act  
20 of 2008 (7 U.S.C. 2014(n)) is amended—

21 (1) in the subsection heading, by striking  
22 “STATE OPTIONS TO SIMPLIFY”, and inserting  
23 “SIMPLIFIED”; and

24 (2) by striking “Regardless of whether” and in-  
25 serting the following:

1           “(1) IN GENERAL.—A household that is paying  
2           legally obligated child support through the program  
3           under part D of title IV of the Social Security Act  
4           (42 U.S.C. 651 et seq.) shall receive—

5                     “(A) a deduction under subsection (e)(4);

6                     or

7                     “(B) an exclusion under subsection (d)(6)

8                     for child support payments made.

9           “(2) STATE OPTIONS.—Regardless of whether”.

10       (c) INCLUSION OF ECONOMIC OPPORTUNITIES PRO-  
11 GRAMS IN DEFINITION OF WORK PROGRAM.—Section  
12 6(o)(2) of the Food and Nutrition Act of 2008 (7 U.S.C.  
13 2015(o)(2)) is amended—

14           (1) in subparagraph (C), by striking “or” at  
15       the end;

16           (2) in subparagraph (D), by striking the period  
17       at the end and inserting “; or”; and

18           (3) by adding at the end the following:

19                     “(E) participate in and comply with the re-  
20                     quirements of a demonstration project under  
21                     section 106 of the Julia Carson Responsible Fa-  
22                     therhood and Healthy Families Act of 2011;”.

23       (d) EFFECTIVE DATE.—

1           (1) IN GENERAL.—This section and the amend-  
2           ments made by this section take effect on October  
3           1, 2011.

4           (2) STATE OPTION.—A State may implement  
5           the amendments made by subsections (a) and (b) for  
6           participating households at the first recertification of  
7           the households that occurs on or after October 1,  
8           2011.

9   **SEC. 108. GRANTS SUPPORTING HEALTHY FAMILY PART-**  
10                   **NERSHIPS FOR DOMESTIC VIOLENCE INTER-**  
11                   **VENTION AND PREVENTIONS.**

12           Section 403(a) of the Social Security Act (42 U.S.C.  
13   603(a)) is amended by adding at the end the following  
14   new paragraph:

15           “(6) GRANTS SUPPORTING HEALTHY FAMILY  
16           PARTNERSHIPS FOR DOMESTIC VIOLENCE INTER-  
17           VENTION AND PREVENTION.—

18           “(A) IN GENERAL.—The Secretary shall  
19           award grants on a competitive basis to healthy  
20           family partnerships to develop and implement  
21           promising practices for—

22                   “(i) assessing and providing services  
23                   to individuals and families affected by do-  
24                   mestic violence, including through case-  
25                   worker training, the provision of technical



1 assistance to community partners, and the  
2 implementation of safe visitation and ex-  
3 change programs; or

4 “(ii) preventing domestic violence,  
5 particularly as a barrier to economic secu-  
6 rity, and fostering healthy relationships.

7 “(B) EDUCATION SERVICES.—In awarding  
8 grants under subparagraph (A), the Secretary  
9 shall ensure that 10 percent of the funds made  
10 available under such grants are used for high  
11 schools and other secondary educational institu-  
12 tions and institutions of higher education to  
13 provide education services on the value of  
14 healthy relationships, responsible parenting,  
15 and healthy marriages characterized by mutual  
16 respect and nonviolence, and the importance of  
17 building relationships skills such as communica-  
18 tion, conflict resolution, and budgeting.

19 “(C) APPLICATION.—The respective entity  
20 and organization of a healthy family partner-  
21 ship entered into for purposes of receiving a  
22 grant under this paragraph shall submit a joint  
23 application to the Secretary, at such time and  
24 in such manner as the Secretary shall specify,  
25 containing—

1           “(i) a description of how the partner-  
2           ship intends to carry out the activities de-  
3           scribed in subparagraph (A);

4           “(ii) an assurance that funds made  
5           available under the grant shall be used to  
6           supplement, and not supplant, other funds  
7           used by the entity or organization to carry  
8           out programs, activities, or services de-  
9           scribed in subparagraph (A) or (B); and

10           “(iii) such other information as the  
11           Secretary may require.

12           “(D) GENERAL RULES GOVERNING USE OF  
13           FUNDS.—The rules of section 404, other than  
14           subsection (b) of that section, shall not apply to  
15           a grant made under this paragraph.

16           “(E) DEFINITIONS.—In this paragraph:

17           “(i) DOMESTIC VIOLENCE.—The term  
18           ‘domestic violence’ has the meaning given  
19           that term in section 402(a)(7)(B).

20           “(ii) HEALTHY FAMILY PARTNER-  
21           SHIP.—The term ‘healthy family partner-  
22           ship’ means a partnership between—

23           “(I) an entity receiving funds  
24           under a grant made under paragraph

1 (2) to promote healthy marriage or re-  
2 sponsible fatherhood; and

3 “(II) an organization with dem-  
4 onstrated expertise working with sur-  
5 vivors of domestic violence.

6 “(F) APPROPRIATION.—Out of any money  
7 in the Treasury of the United States not other-  
8 wise appropriated, there are appropriated for  
9 each of fiscal years 2011 through 2015,  
10 \$25,000,000 for purposes of awarding grants to  
11 healthy family partnerships under this para-  
12 graph.”.

13 **SEC. 109. PROCEDURES TO ADDRESS DOMESTIC VIOLENCE.**

14 (a) IN GENERAL.—Section 403(a)(2) of the Social  
15 Security Act (42 U.S.C. 603(a)(2)) is amended—

16 (1) by redesignating subparagraph (D) as sub-  
17 paragraph (F); and

18 (2) by inserting after subparagraph (C) the fol-  
19 lowing:

20 “(D) REQUIREMENTS FOR RECEIPT OF  
21 FUNDS.—An entity may not be awarded a grant  
22 under this paragraph unless the entity, as a  
23 condition of receiving funds under such a  
24 grant—

1           “(i) identifies in its application for the  
2 grant the domestic violence experts at the  
3 local, State, or national level with whom  
4 the entity will consult in the development  
5 and implementation of the programs and  
6 activities of the entity;

7           “(ii) on award of the grant, and in  
8 consultation with such domestic violence  
9 experts, develops a written protocol which  
10 describes—

11                   “(I) how the entity will identify  
12 instances or risks of domestic violence;

13                   “(II) the procedures for respond-  
14 ing to such instances or risk, includ-  
15 ing making service referrals and pro-  
16 viding protections and appropriate as-  
17 sistance for identified individuals and  
18 families;

19                   “(III) how confidentiality issues  
20 will be addressed; and

21                   “(IV) the domestic violence train-  
22 ing that will be provided to ensure ef-  
23 fective and consistent implementation  
24 of the protocol; and

1                   “(iii) in an annual report to the Sec-  
2                   retary, includes a description of the domes-  
3                   tic violence protocols, and a description of  
4                   any implementation issues identified with  
5                   respect to domestic violence and how the  
6                   issues were addressed.

7                   “(E) DOMESTIC VIOLENCE DEFINED.—In  
8                   this paragraph, the term ‘domestic violence’ has  
9                   the meaning given that term in section  
10                  402(a)(7)(B).”.

11               (b) CONFORMING AMENDMENTS.—Section 403(a)(2)  
12 of such Act (42 U.S.C. 603(a)(2)), as amended by section  
13 103(d) of this Act and subsection (a)(1) of this section,  
14 is amended—

15               (1) in subparagraph (A)(i)—

16                       (A) by striking “(B) and (C)” and insert-  
17                       ing “(B), (C), and (D)”; and

18                       (B) by striking “subparagraph (D)” and  
19                       inserting “subparagraph (F)”; and

20               (2) in subparagraphs (B)(i) and (C)(i), by  
21                       striking “(D)” each place it appears and inserting  
22                       “(F)”.

1 **TITLE II—REVENUE PROVISION**

2 **SEC. 201. INCREASE IN CREDIT PERCENTAGE UNDER**  
 3 **EARNED INCOME TAX CREDIT FOR ELIGIBLE**  
 4 **INDIVIDUALS WITH NO QUALIFYING CHIL-**  
 5 **DREN.**

6 (a) **IN GENERAL.**—The row in the table in subpara-  
 7 graph (A) of section 32(b)(1) of the Internal Revenue  
 8 Code of 1986 relating to no qualifying children is amended  
 9 to read as follows:

“No qualifying children .....	20	7.65”.
-------------------------------	----	--------

10 (b) **EFFECTIVE DATE.**—The amendment made by  
 11 subsection (a) shall apply to taxable years beginning after  
 12 December 31, 2010.

○