

112TH CONGRESS
1ST SESSION

H. R. 3026

To amend the Federal Food, Drug, and Cosmetic Act to improve the safety
of drugs.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 22, 2011

Mr. MATHESON (for himself and Mr. BILBRAY) introduced the following bill;
which was referred to the Committee on Energy and Commerce

A BILL

To amend the Federal Food, Drug, and Cosmetic Act to
improve the safety of drugs.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Safeguarding Amer-
5 ica’s Pharmaceuticals Act of 2011”.

6 **SEC. 2. TABLE OF CONTENTS.**

7 The table of contents of this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Destruction of counterfeit drugs offered for import.

Sec. 4. Interim provisions to assure the safety of the wholesale distribution of
prescription drugs.

Sec. 5. Unique standardized numerical identifiers for each prescription drug.

Sec. 6. Prescription drug identification and tracking system.

Sec. 7. Uniform national standards.

Sec. 8. Requirements for licensure of wholesale distributors.

Sec. 9. Injunctions; civil penalties.

Sec. 10. State enforcement of Federal requirements.

Sec. 11. Study on threats to domestic prescription drug supply chain.

1 **SEC. 3. DESTRUCTION OF COUNTERFEIT DRUGS OFFERED**
2 **FOR IMPORT.**

3 Section 801(a) of the Federal Food, Drug, and Cos-
4 metic Act (21 U.S.C. 381(a)) is amended—

5 (1) in the third sentence—

6 (A) by striking “or (2) such” and inserting
7 “(2) such”; and

8 (B) by striking “or (3) such” and inserting
9 “(3) such”; and

10 (C) by striking “or (4) such” and inserting
11 “(4) such”; and

12 (D) by inserting “or (5) such article is a
13 counterfeit drug,” before “then such article
14 shall be refused admission”; and

15 (2) in the last sentence, by striking “Clause (2)
16 of the third sentence of this paragraph” and insert-
17 ing “Notwithstanding the preceding sentence, the
18 Secretary of the Treasury shall cause the destruction
19 of any such article refused admission if (1) the arti-
20 cle is a drug, the article appears to be adulterated,
21 misbranded, or in violation of section 505, and the
22 article has a value less than \$2,000 or such amount
23 as the Secretary of Health and Human Services may

1 determine by regulation; or (2) the article appears to
2 be a counterfeit drug. Before causing the destruction
3 of an article with a value greater than \$2,000 under
4 the preceding sentence, the Secretary shall provide
5 notice and an opportunity for an informal hearing to
6 the owner or consignee. The Secretary of Health and
7 Human Services shall retain a sample of any prod-
8 uct destroyed under the seventh sentence of this
9 subsection and shall investigate any counterfeit
10 products so destroyed. Clause (2) of the third sen-
11 tence of this subsection”.

12 **SEC. 4. INTERIM PROVISIONS TO ASSURE THE SAFETY OF**
13 **THE WHOLESALE DISTRIBUTION OF PRE-**
14 **SCRIPTION DRUGS.**

15 (a) IN GENERAL.—Subsection (e) of section 503 of
16 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
17 353) is amended—

18 (1) by striking “(e)(1)(A)” and all that follows
19 through the end of paragraph (1) and inserting the
20 following:

21 “(e) REGULATION OF WHOLESALE DISTRIBUTORS
22 OF PRESCRIPTION DRUGS.—”;

23 (2) by striking paragraph (3);

1 (3) by redesignating paragraph (2) as para-
2 graph (4) and moving the margin of such paragraph
3 2 ems to the right; and

4 (4) by inserting before paragraph (4), as so re-
5 designated by paragraph (3) of this subsection, the
6 following:

7 “(1) INTERIM PROVISIONS.—

8 “(A) DEFINITIONS.—Except as otherwise
9 provided, for purposes of this subsection—

10 “(i) for purposes of this paragraph
11 and subsection (d) only, the term ‘author-
12 ized distributor of record’ with respect to
13 a prescription drug means a wholesale dis-
14 tributor that has a written agreement for
15 such drug currently in effect with the
16 drug’s manufacturer (as defined in clause
17 (iv)(I) or (II)) to distribute such drug;

18 “(ii) the term ‘co-licensed partner’
19 means one of two or more persons who has
20 the right to engage in the manufacturing
21 or marketing of a prescription drug;

22 “(iii) the term ‘dispenser’ means a re-
23 tail pharmacy, hospital pharmacy, or any
24 other person authorized by law to dispense
25 or administer prescription drugs;

1 “(iv) for purposes of this paragraph
2 and subsection (d) only, the term ‘manu-
3 facturer’ means, with respect to a prescrip-
4 tion drug—

5 “(I) the person that holds the ap-
6 plication approved under section 505
7 or the license issued under section
8 351 of the Public Health Service Act
9 for the drug, or if the drug is not the
10 subject of an approved application or
11 license, the person identified on the
12 original label of the drug as the man-
13 ufacturer, distributor, or both;

14 “(II) a co-licensed partner of the
15 person identified in subclause (I) that
16 obtains the drug directly from the
17 person identified in subclause (I) or
18 (III);

19 “(III) a person that manufac-
20 tures the prescription drug for the
21 person identified in subclause (I) or
22 (II);

23 “(IV) a third-party logistics pro-
24 vider operating on behalf of the per-
25 son identified in subclause (I) or (II)

1 that obtains the drug directly from
2 the person identified in subclause (I),
3 (II), or (III); or

4 “(V) the exclusive distributor of
5 the person identified in subclause (I)
6 or (II) that obtains the drug directly
7 from the person identified in sub-
8 clause (I), (II), or (III);

9 “(v) the term ‘exclusive distributor’
10 means any person who contracts with an-
11 other person to provide or coordinate
12 warehousing, distribution, or other services
13 on behalf of such person and who takes
14 title to that person’s prescription drug, but
15 who does not have general responsibility to
16 direct the sale or disposition of that per-
17 son’s prescription drug;

18 “(vi) the term ‘prescription drug’
19 means a drug subject to subsection (b);

20 “(vii) the term ‘third party logistics
21 provider’ means a person that, by agree-
22 ment with another person, is responsible
23 for providing or coordinating distribution,
24 warehousing, and related services with re-
25 spect to a prescription drug on behalf of

1 that person, but that does not take title to
2 such drug and does not have general re-
3 sponsibility to direct the sale or distribu-
4 tion of the prescription drug;

5 “(viii) for purposes of subsection (d)
6 and this subsection, the term ‘wholesale
7 distribution’ means the sale, purchase,
8 trade, or delivery of a prescription drug be-
9 tween and within any State, but does not
10 include—

11 “(I) intracompany sales, pur-
12 chases, trades, or transfers of any
13 prescription drug between members of
14 an affiliated group (as that term is
15 defined in section 1504 of the Inter-
16 nal Revenue Code);

17 “(II) the purchase or other ac-
18 quisition by a hospital or other health
19 care entity that is a member of a
20 group purchasing organization of a
21 drug for its own use from the group
22 purchasing organization or from other
23 hospitals or health care entities that
24 are members of such organizations;

1 “(III) the sale, purchase, or
2 trade of a drug or an offer to sell,
3 purchase, or trade a drug by a chari-
4 table organization to a nonprofit affil-
5 iate of the organization to the extent
6 otherwise permitted by law;

7 “(IV) the sale, purchase, or trade
8 of a drug or an offer to sell, purchase,
9 or trade a drug among hospitals or
10 other health care entities that are
11 under common control;

12 “(V) the sale, purchase, or trade
13 of a drug or an offer to sell, purchase,
14 or trade a drug for emergency medical
15 reasons;

16 “(VI) the sale, purchase, or trade
17 of a drug, an offer to sell, purchase,
18 or trade a drug, or the dispensing of
19 a drug under a prescription executed
20 in accordance with subsection (b);

21 “(VII) the distribution of drug
22 samples by a manufacturer’s rep-
23 resentative or an authorized dis-
24 tributor of record’s representative;

1 “(VIII) the sale, purchase, or
2 trade of blood or blood components in-
3 tended for transfusion;

4 “(IX) drug returns, when con-
5 ducted by a dispenser or wholesale
6 distributor in accordance with the re-
7 quirements of subparagraph (D);

8 “(X) the sale of minimal quan-
9 tities of drugs by retail pharmacies to
10 licensed practitioners for office use; or

11 “(XI) the sale, purchase, or trade
12 of prescription drugs when such drugs
13 are contained in sealed medical or
14 surgical kits that have been assembled
15 in a facility registered with the Food
16 and Drug Administration as a device
17 manufacturer under section 510(c)
18 and such drug was purchased by the
19 kit assembler directly from the manu-
20 facturer of such drug; and

21 “(ix) the term ‘wholesale distributor’
22 means any person engaged in wholesale
23 distribution, except a common carrier.

24 “(B) MANUFACTURER PACKING LIST.—

25 The manufacturer of a prescription drug shall

1 provide to each wholesale distributor or dis-
2 penser to whom it delivers such drug a packing
3 list or comparable document, in paper or elec-
4 tronic form, that identifies the proprietary and
5 established names of the drug, the National
6 Drug Code number of the drug, the strength of
7 the drug, the container size of the drug, the
8 number of containers of the drug, the lot num-
9 ber or numbers of the drug, the date of the
10 transaction, and the names and addresses of
11 the manufacturer and the person to whom the
12 drug is being delivered.

13 “(C) STATEMENT OF DISTRIBUTION HIS-
14 TORY.—Each person engaged in wholesale dis-
15 tribution of a prescription drug (except a manu-
16 facturer that is engaged in the wholesale dis-
17 tribution of a prescription drug, or a wholesale
18 distributor on whose behalf a manufacturer de-
19 livers a prescription drug directly to a dis-
20 penser) shall provide to each wholesale dis-
21 tributor or dispenser to whom such person de-
22 livers such a drug before, or at the time of,
23 each wholesale distribution, one of the fol-
24 lowing:

25 “(i) DIRECT PURCHASE PEDIGREE.—

1 “(I) If the person providing the
2 statement is an authorized distributor
3 of record for such drug and purchased
4 such drug directly from the manufac-
5 turer, a statement on the invoice,
6 whether in paper or electronic form,
7 stating that such person is an author-
8 ized distributor of record for such
9 drug; and such person purchased the
10 specific unit of the prescription drug
11 directly from the manufacturer.

12 “(II) If the person providing the
13 statement is a member of the affili-
14 ated group (as that term is defined in
15 section 1504 of the Internal Revenue
16 Code) of an authorized distributor of
17 record that purchased such drug di-
18 rectly from the manufacturer, and
19 such person obtained such drug from
20 such authorized distributor of record
21 directly or by means of one or more
22 transactions involving only members
23 of such affiliated group, a statement
24 on the invoice, whether in paper or
25 electronic form, identifying such au-

1 thorized distributor of record; stating
2 that such person is a member of the
3 affiliated group (as that term is de-
4 fined in section 1504 of the Internal
5 Revenue Code) of such authorized dis-
6 tributor of record; and stating that
7 such authorized distributor of record
8 purchased the specific unit of the pre-
9 scription drug directly from the manu-
10 facturer.

11 “(ii) STANDARD PEDIGREE.—For all
12 situations not described in clause (i), a
13 statement, whether in paper or electronic
14 form, identifying each wholesale distribu-
15 tion of such drug, back to the authorized
16 distributor of record for such drug or a
17 member of the affiliated group (as that
18 term is defined in section 1504 of the In-
19 ternal Revenue Code) of such authorized
20 distributor of record that provided one of
21 the statements described in clause (i), or,
22 if there is no such authorized distributor of
23 record, back to the manufacturer of such
24 drug, and including the following:

1 “(I) The proprietary and estab-
2 lished names of the drug.

3 “(II) The drug’s National Drug
4 Code number.

5 “(III) Strength.

6 “(IV) Container size.

7 “(V) Number of containers.

8 “(VI) The drug’s lot or control
9 number or numbers.

10 “(VII) The business name and
11 address of all parties to each prior
12 transaction involving the drug, start-
13 ing with the authorized distributor of
14 record who provided the original
15 statement of distribution history re-
16 quired under clause (i) or, if there is
17 no such authorized distributor of
18 record, back to the manufacturer of
19 such drug.

20 “(VIII) The date of each pre-
21 vious transaction involving such drug,
22 back to the authorized distributor of
23 record who provided the original
24 statement of distribution history re-
25 quired under clause (i) or, if there is

1 no such authorized distributor of
2 record, back to the manufacturer of
3 such drug.

4 “(D) RETURNS.—

5 “(i) IN GENERAL.—Subject to the
6 succeeding provisions of this subparagraph,
7 a wholesale distributor or dispenser may
8 return prescription drugs to a wholesale
9 distributor, manufacturer, or a person act-
10 ing on behalf of the wholesale distributor
11 or the manufacturer.

12 “(ii) DRUGS.—Any return of a drug
13 to a distributor, manufacturer, or other
14 person under clause (i) shall be docu-
15 mented on the same pedigree as the trans-
16 action that resulted in the receipt of the
17 drug by the wholesale distributor or dis-
18 penser returning it.

19 “(iii) EXCEPTION.—Clause (i) shall
20 not apply to the sale or transfer from a re-
21 tail pharmacy, mail order pharmacy, or
22 non-wholesaling pharmacy warehouse of
23 expired, damaged, returned, or recalled
24 prescription drugs to the original manufac-

1 turer, the originating wholesaler, or to a
2 third party returns processor.

3 “(iv) TERMS AND CONDITIONS.—A
4 wholesaler or manufacturer shall receive
5 prescription drug returns from a pharmacy
6 or other person authorized to administer or
7 dispense drugs or non-wholesaling phar-
8 macy warehouse pursuant to the terms and
9 condition of the agreement between the
10 wholesaler or manufacturer and the phar-
11 macy or non-wholesaling pharmacy ware-
12 house. Returns of expired, damaged, re-
13 called, or otherwise non-saleable pharma-
14 ceutical products shall be distributed by
15 the receiving wholesaler only to either the
16 original manufacturer or a third party re-
17 turns processor. Returns of prescription
18 drugs, saleable or otherwise, shall not be
19 subject to clause (ii) so long as they are
20 also exempt from the pedigree requirement
21 of the most current applicable prescription
22 drug marketing guidance of the Food and
23 Drug Administration. Both licensees under
24 this Act and pharmacies or other persons
25 authorized to administer or dispense pre-

1 prescription drugs shall be accountable for ad-
2 ministering their returns process and en-
3 suring that the aspects of this operation
4 are secure and do not permit the entry of
5 unadulterated, counterfeit, or misbranded
6 product into the prescription drug supply
7 chain.

8 “(E) LIST OF AUTHORIZED DISTRIBUTORS
9 OF RECORD.—Each manufacturer described in
10 subclause (I) or (II) of subparagraph (A)(iv) of
11 a prescription drug shall—

12 “(i) maintain a list of the authorized
13 distributors of record of such drug at its
14 corporate offices;

15 “(ii) make such list publicly available,
16 including placement on its Internet
17 website; and

18 “(iii) update such list not less than
19 once a month.

20 “(F) APPLICABILITY.—The requirements
21 of this paragraph shall not apply with respect
22 to any prescription drug that is subject to a re-
23 quirement under paragraph (3) for an effective
24 drug identification and tracking system based
25 on standardized numerical identifiers.”.

1 (b) EFFECTIVE DATE.—The amendments made by
2 subsection (a) shall take effect 180 days after the date
3 of enactment of this Act.

4 **SEC. 5. UNIQUE STANDARDIZED NUMERICAL IDENTIFIERS**
5 **FOR EACH PRESCRIPTION DRUG.**

6 (a) IN GENERAL.—Subsection (e) of section 503 of
7 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
8 353), as amended by section 4, is amended by inserting
9 after paragraph (1) the following:

10 “(2) STANDARDIZED DRUG IDENTIFIERS.—

11 “(A) ANNOUNCEMENT OF DEVELOPMENT
12 OF STANDARDIZED NUMERICAL IDENTIFIER.—

13 Not later than March 27, 2012, the Secretary
14 shall announce the development of a standard-
15 ized numerical identifier under section
16 505D(b)(2) by means of a notice published in
17 the Federal Register.

18 “(B) REQUIREMENT.—

19 “(i) IN GENERAL.—Except as pro-
20 vided in subparagraph (C), each manufac-
21 turer or repackager of a prescription drug
22 shall apply in accordance with this sub-
23 paragraph a standardized numerical identi-
24 fier that is unique to each unit (namely, a

1 package from which the drug may be re-
2 packaged or dispensed) of the drug—

3 “(I) to at least 50 percent of its
4 drugs not later than January 1, 2015;
5 and

6 “(II) to all of its drugs not later
7 than January 1, 2016.

8 “(ii) APPLICATION OF IDENTIFIER.—
9 The identifier shall be applied by the man-
10 ufacturer or repackager (in which case the
11 serialized number shall be linked to the nu-
12 merical identifiers applied by the manufac-
13 turer). Each manufacturer shall notify the
14 Food and Drug Administration of the seri-
15 alized drugs and the measures used in des-
16 ignating its drugs to be serialized and shall
17 include in the notification the technology
18 to be used for the standardized numerical
19 identifier.

20 “(iii) METHODOLOGY FOR APPLYING
21 50 PERCENT TEST.—The manufacturer or
22 repackager shall elect, and notify the Sec-
23 retary, of which of the following 3 methods
24 the manufacturer or repackager will use

1 for applying the 50 percent requirement of
2 clause (i)(I):

3 “(I) Unit volume.

4 “(II) Product package (SKU)
5 type.

6 “(III) Drug product family.

7 “(C) EXCEPTION.—The requirement of
8 subparagraph (B) shall not apply to the fol-
9 lowing classes of prescription drugs:

10 “(i) Radioactive drugs or radioactive
11 biological products (as defined in section
12 600.3(ee) of title 21, Code of Federal Reg-
13 ulations) which are regulated by the Nu-
14 clear Regulatory Commission.

15 “(ii) Intravenous products used to
16 maintain the equilibrium of water and min-
17 erals in the body.

18 “(iii) Drugs that are placed in a
19 sealed package with a medical device or
20 medical supplies at the point of first ship-
21 ment into commerce by the manufacturer
22 if—

23 “(I) the package remains sealed
24 until the drug or device is used; and

1 “(II) the drugs and the device or
2 supplies are used only for surgical
3 purposes.

4 “(iv) Products that are intended for
5 irrigation or reconstitution, as well as ster-
6 ile water, whether intended for those pur-
7 poses or for injection.

8 “(v) Intravenous products that, by
9 their formulation, are intended for the re-
10 plenishment of fluids and electrolytes, such
11 as sodium, chloride, and potassium, cal-
12 ories, such as dextrose and amino acids, or
13 both.

14 “(D) SECRETARIAL WAIVER AUTHORITY IN
15 CASE OF PUBLIC HEALTH EMERGENCIES.—The
16 Secretary of Health and Human Services may
17 waive the application of the requirement of sub-
18 paragraph (B) in the case of a public health
19 emergency.”.

20 (b) VALIDATION.—Paragraph (2) of section 505D(b)
21 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
22 355e) is amended by striking “validation,”.

1 **SEC. 6. PRESCRIPTION DRUG IDENTIFICATION AND TRACK-**
2 **ING SYSTEM.**

3 Subsection (e) of section 503 of the Federal Food,
4 Drug, and Cosmetic Act (21 U.S.C. 353), as amended by
5 section 5, is amended by inserting after paragraph (2) the
6 following:

7 “(3) EFFECTIVE DRUG IDENTIFICATION AND
8 TRACKING SYSTEM.—

9 “(A) IN GENERAL.—The Secretary shall
10 issue regulations to establish an effective drug
11 identification and tracking system through
12 which drug manufacturers, repackagers, whole-
13 sale distributors, and dispensers may authen-
14 ticate the wholesale distribution history of any
15 prescription drug that is subject to a require-
16 ment for a standardized numerical identifier
17 under paragraph (2).

18 “(B) CONTENT OF REGULATIONS.—The
19 regulations under subparagraph (A) shall—

20 “(i) establish standards for electroni-
21 cally accessible and interoperable databases
22 through which drug manufacturers, re-
23 packagers, wholesale distributors, and dis-
24 pensers may authenticate the wholesale
25 distribution history of prescription drugs
26 using the numerical identifiers required

1 under paragraph (2), while maintaining
2 the proprietary information of each entity;

3 “(ii) require the manufacturer or re-
4 packager of a prescription drug to apply
5 such numerical identifier in at least 1
6 standardized form that is electronically
7 readable;

8 “(iii) require the repackager of a pre-
9 scription drug to link electronically within
10 such databases the numerical identifier ap-
11 plied to the drug by the repackager to the
12 numerical identifiers applied to the drug
13 by the manufacturer or previous repack-
14 ager;

15 “(iv) require each person that receives
16 a prescription drug in wholesale distribu-
17 tion to authenticate the transaction history
18 of the drug by authenticating the numer-
19 ical identifier with the appropriate data-
20 base;

21 “(v) require protections to ensure pa-
22 tient privacy, in compliance with the regu-
23 lations promulgated under section 264(c)
24 of the Health Insurance Portability and
25 Accountability Act of 1996; and

1 “(vi) define the circumstances under
2 which participants in the pharmaceutical
3 supply chain may infer the contents of a
4 case, pallet, or other aggregate of indi-
5 vidual units, packages, or containers of
6 drugs, from a unique identifier associated
7 with the case, pallet, or other aggregate,
8 without opening each case, pallet, or other
9 aggregate or otherwise individually authen-
10 ticating each unit.

11 “(C) ISSUANCE OF REGULATIONS.—

12 “(i) TIMING.—The Secretary shall
13 issue proposed regulations under subpara-
14 graph (A) not later than 18 months after
15 the date of the enactment of this para-
16 graph. In determining such regulations,
17 the Secretary shall provide sufficient time
18 for inventory conversion across the supply
19 chain.

20 “(ii) REQUIREMENTS.—With regard
21 to any drug, the regulations under sub-
22 paragraph (A) shall be required for—

23 “(I) any wholesaler or repackager
24 beginning on July 1, 2016; and

1 “(II) for any pharmacy beginning
2 on July 1, 2017.

3 “(D) EXCEPTION.—The tracking system
4 under subparagraph (A) shall not apply to
5 drugs that are transferred between Federal,
6 State, or local governments which are author-
7 ized by Federal law to distribute such drugs.

8 “(E) PRESIDENTIAL WAIVER AUTHORITY
9 IN CASE OF PUBLIC HEALTH EMERGENCIES.—
10 The President may waive the application of the
11 tracking system under subparagraph (A) in the
12 case of a public health emergency.”.

13 **SEC. 7. UNIFORM NATIONAL STANDARDS.**

14 Subsection (e) of section 503 of the Federal Food,
15 Drug, and Cosmetic Act (21 U.S.C. 353), as amended by
16 sections 4, 5, and 6 of this Act, is amended by adding
17 at the end the following:

18 “(5) UNIFORM NATIONAL STANDARDS.—Effec-
19 tive 180 days after the date of enactment of the
20 Safeguarding America’s Pharmaceuticals Act of
21 2011, no State or political subdivision of a State
22 may establish or continue in effect any requirement
23 with respect to statements of distribution history,
24 manufacturer packing lists, unique standardized nu-
25 merical identifiers, or drug identification and track-

1 ing systems for prescription drugs that is different
2 from, or in addition to, any requirement under this
3 subsection.”.

4 **SEC. 8. REQUIREMENTS FOR LICENSURE OF WHOLESALE**
5 **DISTRIBUTORS.**

6 (a) REQUIREMENTS.—Section 503(e)(4) of the Fed-
7 eral Food, Drug, and Cosmetic Act, as so redesignated
8 by section 4(a)(3) of this Act is amended—

9 (1) in subparagraph (B), by striking the second
10 sentence and inserting the following: “Such guide-
11 lines shall prescribe requirements for—

12 “(i) the storage and handling of such drugs;

13 “(ii) the establishment and maintenance of
14 records of the distributions of such drugs;

15 “(iii) the payment to the State of a bond or
16 other equivalent means of security in an amount
17 deemed appropriate by the State;

18 “(iv) the conduct of mandatory background
19 checks and fingerprinting of facility manager and
20 his or her designated representative;

21 “(v) the establishment and implementation of
22 qualifications for key personnel; and

23 “(vi) in accordance with subparagraph (D), the
24 prohibition of certain persons from receiving or

1 maintaining licensure for wholesale distribution.”;
2 and

3 (2) by adding at the end the following:

4 “(C) The guidelines under subparagraph (B) shall in-
5 clude requirements to prohibit a person from receiving or
6 maintaining licensure for wholesale distribution if the per-
7 son—

8 (i) has been convicted of any felony for con-
9 duct relating to wholesale distribution, any felony
10 violation of sections 301(i) or (k) of this Act, or any
11 felony violation of 18 U.S.C. 1365 involving a drug
12 or biologic (relating to product tampering); or

13 (ii) the person has engaged in a pattern of vio-
14 lating the requirements of this section, or State re-
15 quirements for licensure, that presents a threat of
16 serious adverse health consequences or death to hu-
17 mans.”.

18 (b) EFFECTIVE DATE.—The Secretary of Health and
19 Human Services shall by regulation issue the guidelines
20 required by section 503(e)(4) of the Federal Food, Drug,
21 and Cosmetic Act, as amended by subsection (a), not later
22 than 180 days after the date of the enactment of this Act.
23 Section 503(e)(4) of such Act, as so amended, shall take
24 effect upon the expiration of 2 years after the date such
25 regulations are promulgated.

1 **SEC. 9. INJUNCTIONS; CIVIL PENALTIES.**

2 (a) INJUNCTION PROCEEDINGS.—Subsection (a) of
3 section 302 of the Federal Food, Drug, and Cosmetic Act
4 (21 U.S.C. 332) is amended by deleting “paragraphs (h),
5 (i), and (j)” and inserting “paragraphs (h) and (j)”.

6 (b) CIVIL PENALTY.—Subsection (f) of section 303
7 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
8 333) is amended—

9 (1) by redesignating paragraphs (5) through
10 (9) as paragraphs (6) through (10), respectively;

11 (2) by inserting after paragraph (4) the fol-
12 lowing:

13 “(5)(A) Any person who violates paragraph (2) or (3)
14 of section 301(i) shall be subject to a civil monetary pen-
15 alty of not more than \$50,000 in the case of an individual
16 and \$250,000 in the case of any other person for such
17 violation, not to exceed \$500,000 for all such violations
18 adjudicated in a single proceeding.

19 “(B) A civil monetary penalty under this paragraph
20 shall be paid to the United States, except that, in a pro-
21 ceeding brought by a State under section 310(c)(1), 50
22 percent of a civil monetary penalty under this paragraph
23 shall be paid to the State.

24 “(C) Amounts paid to the United States under this
25 paragraph shall be—

1 “(i) deposited in the account providing appro-
2 priations for salaries and expenses of the Food and
3 Drug Administration; and

4 “(ii) subject to the availability of appropria-
5 tions, used by the Secretary to prevent and address
6 unlawful counterfeiting and diversion of drugs, in-
7 cluding through enforcement of paragraphs (2) and
8 (3) of section 301(i) and investigation of potential
9 violations of such paragraphs.

10 “(D) For fiscal year 2012 and each subsequent fiscal
11 year, there is authorized to be appropriated to the Sec-
12 retary for the programs and activities described in sub-
13 paragraph (C)(ii) an amount equal to the total amount
14 paid to the United States under this paragraph during the
15 preceding fiscal year, to remain available until expended.”;

16 (3) in paragraph (6), as so redesignated, by
17 striking the term “paragraph (1), (2), (3), (4),”
18 each place such term appears and inserting “para-
19 graph (1), (2), (3), (4), (5),”;

20 (4) in paragraph (7), as so redesignated, by
21 striking “paragraph (5)(A)” and inserting “para-
22 graph (6)(A)”;

23 (5) in paragraph (8), as so redesignated, by
24 striking the term “paragraph (6)” each place such
25 term appears and inserting “paragraph (7)”.

1 **SEC. 10. STATE ENFORCEMENT OF FEDERAL REQUIRE-**
2 **MENTS.**

3 Section 310 of the Federal Food, Drug, and Cosmetic
4 Act (21 U.S.C. 337) is amended by adding at the end the
5 following:

6 “(c)(1) A State may bring in its own name and within
7 its jurisdiction proceedings for the civil enforcement, or
8 to restrain violations, of paragraph (2) or (3) of section
9 301(i) or paragraph (1), (2), and (3) of section 503(e)
10 if the drug or person that is the subject of the proceedings
11 is located in the State.

12 “(2) No proceeding may be commenced by a State
13 under paragraph (1)—

14 “(A) before 30 days after the State has given
15 written notice to the Secretary that the State in-
16 tends to bring such proceeding;

17 “(B) before 90 days after the State has given
18 written notice to the Secretary of such intent if the
19 Secretary has, within such 30 days, commenced an
20 informal or formal enforcement action pertaining to
21 the violation which would be the subject of such pro-
22 ceeding; or

23 “(C) if the Secretary is diligently prosecuting a
24 proceeding in court pertaining to the violation, has
25 settled such proceeding, or has settled the informal

1 or formal enforcement action pertaining to such vio-
2 lation.”.

3 **SEC. 11. STUDY ON THREATS TO DOMESTIC PRESCRIPTION**
4 **DRUG SUPPLY CHAIN.**

5 (a) IN GENERAL.—Not later than 18 months after
6 the date of the enactment of the Safeguarding America’s
7 Pharmaceuticals Act of 2011, the Secretary of Health and
8 Human Services, in consultation with Federal health and
9 security agencies including the Department of Homeland
10 Security and the Department of Justice, shall—

11 (1) complete a study on threats to the domestic
12 prescription drug supply chain; and

13 (2) submit a report to the Congress describing
14 the results of the study and making recommenda-
15 tions for improvement.

16 (b) ISSUES TO BE STUDIED.—The study conducted
17 under this section shall address the following:

18 (1) How to improve coordination between the
19 Food and Drug Administration (including the Office
20 of Criminal Investigations) and the Department of
21 Homeland Security including at the Nation’s 12
22 international mail facilities and express carrier hubs.

23 (2) Any additional authorities needed by the
24 Food and Drug Administration and the Department
25 of Homeland Security in order to ensure mis-

1 branded, adulterated, and counterfeit drugs and
2 drugs in violation of section 505 are destroyed at the
3 Nation's international mail facilities and express car-
4 rier hubs.

5 (3) New and emerging technologies to assist
6 with screening drug imports in a more efficient man-
7 ner.

8 (4) The adequacy of the number of personnel
9 within the Food and Drug Administration and the
10 Department of Homeland Security and room for
11 growth and improvement, including the need for ad-
12 ditional personnel and how such additional personnel
13 should be employed at the Nation's international
14 mail facilities and express carrier hubs.

15 (5) The potential interface among the Depart-
16 ment of Homeland Security targeting systems (in-
17 cluding the Automated Targeting System), the Food
18 and Drug Administration targeting system (includ-
19 ing the Oasis System), and express carrier targeting
20 systems to create a unified system that—

21 (A) tracks all illegal drug imports arriving
22 at the Nation's 12 international mail facilities
23 and express carrier hubs; and

1 (B) provides for consultation by manufac-
2 turers and other private entities actively in-
3 volved in tracking counterfeit drug enterprises.

4 (6) Any additional authorities which the Food
5 and Drug Administration and the Department of
6 Homeland Security need to provide greater security
7 at the Nation's borders and within the Nation
8 against counterfeit and unapproved prescription
9 drugs.

10 (7) How the Food and Drug Administration
11 and the Department of Homeland Security can bet-
12 ter coordinate with the private sector to provide
13 greater enforcement against counterfeit prescription
14 drugs.

15 (8) Statistically significant data calculating the
16 percentage of drugs entering the Nation, including
17 those entering through the Nation's 12 international
18 mail facilities and express carrier hubs, that are
19 counterfeit, misbranded, adulterated, or otherwise
20 inadmissible.

21 (c) CONSULTATION.—In conducting the study re-
22 quired by this section, the Secretary of Health and Human
23 Services, in consultation with the Secretary of Homeland

- 1 Security, shall consult with technology developers, drug
- 2 manufacturers, and other interested parties.

○