

112TH CONGRESS
1ST SESSION

H. R. 3082

To provide a biennial budget for the United States Government, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 3, 2011

Mr. JOHNSON of Illinois (for himself and Mr. LIPINSKI) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide a biennial budget for the United States Government, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Biennial Budgeting and Appropriations Act of 2011”.

6 (b) TABLE OF CONTENTS.—

Sec. 1. Short title; table of contents.

TITLE I—ESTABLISHMENT OF BIENNIAL BUDGET FOR THE
GOVERNMENT

- Sec. 101. Revision of timetable.
 Sec. 102. Amendments to the Congressional Budget and Impoundment Control Act of 1974.
 Sec. 103. Amendments to Rules of House of Representatives.
 Sec. 104. Amendments to title 31, United States Code.
 Sec. 105. Two-year appropriations; title and style of appropriations Acts.
 Sec. 106. Multiyear authorizations.
 Sec. 107. Government strategic and performance plans on a biennial basis.
 Sec. 108. Biennial appropriation bills.
 Sec. 109. Assistance by Federal agencies to standing committees of the Senate and the House of Representatives.
 Sec. 110. Report on two-year fiscal period.
 Sec. 111. Special transition period for the 113th Congress.
 Sec. 112. Effective date.

TITLE II—ESTABLISHMENT OF BIENNIAL BUDGET COMMISSION

- Sec. 201. Establishment of biennial budget commission.
 Sec. 202. Expedited consideration of biennial commission recommendations.
 Sec. 203. Funding.
 Sec. 204. Rulemaking.
 Sec. 205. Effective date.

1 **TITLE I—ESTABLISHMENT OF BI-** 2 **ENNIAL BUDGET FOR THE** 3 **GOVERNMENT**

4 **SEC. 101. REVISION OF TIMETABLE.**

5 Section 300 of the Congressional Budget Act of 1974
 6 (2 U.S.C. 631) is amended to read as follows:

7 “TIMETABLE

8 “SEC. 300. (a) IN GENERAL.—Except as provided by
 9 subsection (b), the timetable with respect to the congres-
 10 sional budget process for any Congress (beginning with
 11 the One Hundred Fourteenth Congress) is as follows:

	“First Session
On or before:	Action to be completed:
First Tuesday in February	President submits budget recommendations.
February 20	Congressional Budget Office submits report to Budget Committees.
Not later than 4 weeks after budget submission.	Committees submit views and estimates to Budget Committees.

April 1	Budget Committees report concurrent resolution on the biennial budget.
May 1	Biennial appropriation bills may be considered in the House.
May 15	Congress completes action on concurrent resolution on the biennial budget.
June 15	House Appropriations Committee reports last biennial appropriation bill.
July 31	House completes action on biennial appropriation bills.
October 1	Biennium begins.

Second Session

On or before:	Action to be completed:
February 15	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

1 “(b) SPECIAL RULE.—In the case of any first session
2 of Congress that begins in any year during which the term
3 of a President (except a President who succeeds himself)
4 begins, the outgoing President shall submit his budget re-
5 view no later than December 31 of the preceding year.
6 All other second session deadlines remain unchanged.”.

7 **SEC. 102. AMENDMENTS TO THE CONGRESSIONAL BUDGET**

8 **AND IMPOUNDMENT CONTROL ACT OF 1974.**

9 (a) DECLARATION OF PURPOSE.—Section 2(2) of the
10 Congressional Budget and Impoundment Control Act of
11 1974 (2 U.S.C. 621(2)) is amended by striking “each
12 year” and inserting “biennially”.

13 (b) DEFINITIONS.—

14 (1) BUDGET RESOLUTION.—Section 3(4) of
15 such Act (2 U.S.C. 622(4)) is amended by striking

1 “fiscal year” each place it appears and inserting “bi-
2 ennium”.

3 (2) BIENNIUM.—Section 3 of such Act (2
4 U.S.C. 622) is amended by adding at the end the
5 following new paragraph:

6 “(12) The term ‘biennium’ means the period of
7 2 consecutive fiscal years beginning on October 1 of
8 any odd-numbered year.”.

9 (c) BIENNIAL CONCURRENT RESOLUTION ON THE
10 BUDGET.—

11 (1) CONTENTS OF RESOLUTION.—Section
12 301(a) of such Act (2 U.S.C. 632(a)) is amended—

13 (A) in the matter preceding paragraph (1)
14 by—

15 (i) striking “April 15 of each year”
16 and inserting “May 15 of each odd-num-
17 bered year”;

18 (ii) striking “the fiscal year beginning
19 on October 1 of such year” the first place
20 it appears and inserting “the biennium be-
21 ginning on October 1 of such year”; and

22 (iii) striking “the fiscal year beginning
23 on October 1 of such year” the second
24 place it appears and inserting “each fiscal
25 year in such period”;

1 (B) in paragraph (6), by striking “for the
2 fiscal year” and inserting “for each fiscal year
3 in the biennium”; and

4 (C) in paragraph (7), by striking “for the
5 fiscal year” and inserting “for each fiscal year
6 in the biennium”.

7 (2) ADDITIONAL MATTERS.—Section 301(b) of
8 such Act (2 U.S.C. 632(b)) is amended—

9 (A) in paragraph (3), by striking “for such
10 fiscal year” and inserting “for either fiscal year
11 in such biennium”; and

12 (B) in paragraph (7), by striking “for the
13 first fiscal year” and inserting “for each fiscal
14 year in the biennium”.

15 (3) VIEWS OF OTHER COMMITTEES.—Section
16 301(d) of such Act (2 U.S.C. 632(d)) is amended by
17 inserting “(or, if applicable, as provided by section
18 300(b))” after “United States Code”.

19 (4) HEARINGS.—Section 301(e)(1) of such Act
20 (2 U.S.C. 632(e)) is amended by—

21 (A) striking “fiscal year” and inserting
22 “biennium”; and

23 (B) inserting after the second sentence the
24 following: “On or before April 1 of each odd-
25 numbered year (or, if applicable, as provided by

1 section 300(b)), the Committee on the Budget
2 of each House shall report to its House the con-
3 current resolution on the budget referred to in
4 subsection (a) for the biennium beginning on
5 October 1 of that year.”.

6 (5) GOALS FOR REDUCING UNEMPLOYMENT.—
7 Section 301(f) of such Act (2 U.S.C. 632(f)) is
8 amended by striking “fiscal year” each place it ap-
9 pears and inserting “biennium”.

10 (6) ECONOMIC ASSUMPTIONS.—Section
11 301(g)(1) of such Act (2 U.S.C. 632(g)(1)) is
12 amended by striking “for a fiscal year” and insert-
13 ing “for a biennium”.

14 (7) SECTION HEADING.—The section heading of
15 section 301 of such Act is amended by striking “AN-
16 NUAL” and inserting “BIENNIAL”.

17 (8) TABLE OF CONTENTS.—The item relating
18 to section 301 in the table of contents set forth in
19 section 1(b) of such Act is amended by striking “An-
20 nual” and inserting “Biennial”.

21 (d) COMMITTEE ALLOCATIONS.—Section 302 of such
22 Act (2 U.S.C. 633) is amended—

23 (1) in subsection (a)(1) by—

1 (A) striking “for the first fiscal year of the
2 resolution,” and inserting “for each fiscal year
3 in the biennium,”;

4 (B) striking “for that period of fiscal
5 years” and inserting “for all fiscal years cov-
6 ered by the resolution”; and

7 (C) striking “for the fiscal year of that
8 resolution” and inserting “for each fiscal year
9 in the biennium”;

10 (2) in subsection (a)(5), by striking “April 15”
11 and inserting “May 15”;

12 (3) in subsection (f)(1), by striking “for a fiscal
13 year” and inserting “for a biennium”;

14 (4) in subsection (f)(1), by striking “first fiscal
15 year” and inserting “either fiscal year of the bien-
16 nium”;

17 (5) in subsection (f)(2)(A), by—

18 (A) striking “first fiscal year” and insert-
19 ing “each fiscal year of the biennium”; and

20 (B) striking “the total of fiscal years” and
21 inserting “the total of all fiscal years covered by
22 the resolution”; and

23 (6) in subsection (g)(1)(A), by striking “April”
24 and inserting “May”.

25 (e) SECTION 303 POINT OF ORDER.—

1 (1) IN GENERAL.—Section 303(a) of such Act
2 (2 U.S.C. 634(a)) is amended by striking “for a fis-
3 cal year” and inserting “for a biennium” and by
4 striking “the first fiscal year” and inserting “each
5 fiscal year of the biennium”.

6 (2) EXCEPTIONS IN THE HOUSE.—Section
7 303(b) of such Act (2 U.S.C. 634(b)) is amended—

8 (A) in paragraph (1)(A), by striking “the
9 budget year” and inserting “the biennium”;

10 (B) in paragraph (1)(B), by striking “the
11 fiscal year” and inserting “the biennium”; and

12 (C) in paragraph (2), by inserting “(or
13 June 1 whenever section 300(b) is applicable)”.

14 (3) APPLICATION TO THE SENATE.—Section
15 303(c)(1) of such Act (2 U.S.C. 634(c)) is amended
16 by—

17 (A) striking “fiscal year” and inserting
18 “biennium”; and

19 (B) striking “that year” and inserting
20 “each fiscal year of that biennium”.

21 (f) PERMISSIBLE REVISIONS OF CONCURRENT RESO-
22 LUTIONS ON THE BUDGET.—Section 304 of such Act (2
23 U.S.C. 635) is amended—

24 (1) by striking “fiscal year” the first two places
25 it appears and inserting “biennium”;

1 (2) by striking “for such fiscal year”; and

2 (3) by inserting before the period “for such bi-
3 ennium”.

4 (g) PROCEDURES FOR CONSIDERATION OF BUDGET
5 RESOLUTIONS.—Section 305(a)(3) of such Act (2 U.S.C.
6 636(b)(3)) is amended by striking “fiscal year” and in-
7 serting “biennium”.

8 (h) COMPLETION OF HOUSE COMMITTEE ACTION ON
9 APPROPRIATION BILLS.—Section 307 of such Act (2
10 U.S.C. 638) is amended—

11 (1) by striking “each year” and inserting “each
12 odd-numbered year (or, if applicable, as provided by
13 section 300(b), August 1)”;

14 (2) by striking “annual” and inserting “bien-
15 nial”;

16 (3) by striking “fiscal year” and inserting “bi-
17 ennium”; and

18 (4) by striking “that year” and inserting “each
19 odd-numbered year”.

20 (i) QUARTERLY BUDGET REPORTS.—Section 308 of
21 such Act (2 U.S.C. 639) is amended by adding at the end
22 the following new subsection:

23 “(d) QUARTERLY BUDGET REPORTS.—The Director
24 of the Congressional Budget Office shall, as soon as prac-
25 ticable after the completion of each quarter of the fiscal

1 year, prepare an analysis comparing revenues, spending,
2 and the deficit or surplus for the current fiscal year to
3 assumptions included in the congressional budget resolu-
4 tion. In preparing this report, the Director of the Congres-
5 sional Budget Office shall combine actual budget figures
6 to date with projected revenue and spending for the bal-
7 ance of the fiscal year. The Director of the Congressional
8 Budget Office shall include any other information in this
9 report that it deems useful for a full understanding of the
10 current fiscal position of the Federal Government. The re-
11 ports mandated by this subsection shall be transmitted by
12 the Director to the Senate and House Committees on the
13 Budget, and the Congressional Budget Office shall make
14 such reports available to any interested party upon re-
15 quest.”.

16 (j) COMPLETION OF HOUSE ACTION ON REGULAR
17 APPROPRIATION BILLS.—Section 309 of such Act (2
18 U.S.C. 640) is amended—

19 (1) by striking “It” and inserting “Except
20 whenever section 300(b) is applicable, it”;

21 (2) by inserting “of any odd-numbered calendar
22 year” after “July”;

23 (3) by striking “annual” and inserting “bien-
24 nial”; and

1 (4) by striking “fiscal year” and inserting “bi-
2 ennium”.

3 (k) RECONCILIATION PROCESS.—Section 310 of such
4 Act (2 U.S.C. 641) is amended—

5 (1) in subsection (a), in the matter preceding
6 paragraph (1), by striking “any fiscal year” and in-
7 serting “any biennium”;

8 (2) in subsection (a)(1), by striking “such fiscal
9 year” each place it appears and inserting “any fiscal
10 year covered by such resolution”; and

11 (3) by striking subsection (f) and redesignating
12 subsection (g) as subsection (f).

13 (l) SECTION 311 POINT OF ORDER.—

14 (1) IN THE HOUSE.—Section 311(a)(1) of such
15 Act (2 U.S.C. 642(a)) is amended—

16 (A) by striking “for a fiscal year” and in-
17 serting “for a biennium”;

18 (B) by striking “the first fiscal year” each
19 place it appears and inserting “either fiscal
20 year of the biennium”; and

21 (C) by striking “that first fiscal year” and
22 inserting “each fiscal year in the biennium”.

23 (2) IN THE SENATE.—Section 311(a)(2) of
24 such Act is amended—

1 (A) in subparagraph (A), by striking “for
2 the first fiscal year” and inserting “for either
3 fiscal year of the biennium”; and

4 (B) in subparagraph (B)—

5 (i) by striking “that first fiscal year”
6 the first place it appears and inserting
7 “each fiscal year in the biennium”; and

8 (ii) by striking “that first fiscal year
9 and the ensuing fiscal years” and inserting
10 “all fiscal years”.

11 (3) SOCIAL SECURITY LEVELS.—Section
12 311(a)(3) of such Act is amended by—

13 (A) striking “for the first fiscal year” and
14 inserting “each fiscal year in the biennium”;
15 and

16 (B) striking “that fiscal year and the ensu-
17 ing fiscal years” and inserting “all fiscal
18 years”.

19 (m) MAXIMUM DEFICIT AMOUNT POINT OF
20 ORDER.—Section 312(c) of the Congressional Budget Act
21 of 1974 (2 U.S.C. 643) is amended—

22 (1) by striking “for a fiscal year” and inserting
23 “for a biennium”;

1 (2) in paragraph (1), by striking “first fiscal
2 year” and inserting “either fiscal year in the bien-
3 nium”;

4 (3) in paragraph (2), by striking “that fiscal
5 year” and inserting “either fiscal year in the bien-
6 nium”; and

7 (4) in the matter following paragraph (2), by
8 striking “that fiscal year” and inserting “the appli-
9 cable fiscal year”.

10 (n) THREE-FIFTHS VOTE REQUIRED FOR
11 SUPPLEMENTALS IN SECOND SESSIONS.—Section 312 of
12 the Congressional Budget Act of 1974 is amended by add-
13 ing at the end the following new subsection:

14 “(g) THREE-FIFTHS VOTE REQUIRED FOR
15 SUPPLEMENTALS IN SECOND SESSIONS.—(1) Except as
16 provided by paragraph (2), a bill or joint resolution mak-
17 ing supplemental appropriations during the second session
18 of a Congress may not be considered as passed or agreed
19 to in the House of Representatives or the Senate unless
20 so determined by a vote of not less than three-fifths of
21 the Members voting, a quorum being present.

22 “(2) Paragraph (1) shall not apply to any measure
23 making supplemental appropriations if Congress des-
24 ignates all of the provisions set forth in such measure as

1 emergency requirements or for the Global War on Ter-
2 rorism.

3 “(3) As used in this subsection, the term ‘emergency’
4 has the meaning given to such term in section 250(c)(20)
5 of the Balanced Budget and Emergency Deficit Control
6 Act of 1985.”.

7 **SEC. 103. AMENDMENTS TO RULES OF HOUSE OF REP-**
8 **RESENTATIVES.**

9 (a) Clause 4(a)(1)(A) of rule X of the Rules of the
10 House of Representatives is amended by inserting “odd-
11 numbered” after “each”.

12 (b) Clause 4(a)(4) of rule X of the Rules of the House
13 of Representatives is amended by striking “fiscal year”
14 and inserting “biennium”.

15 (c) Clause 4(b)(2) of rule X of the Rules of the House
16 of Representatives is amended by striking “each fiscal
17 year” and inserting “the biennium”.

18 (d) Clause 4(b) of rule X of the Rules of the House
19 of Representatives is amended by striking “and” at the
20 end of subparagraph (5), by striking the period and insert-
21 ing “; and” at the end of subparagraph (6), and by adding
22 at the end the following new subparagraph:

23 “(7) use the second session of each Congress to study
24 issues with long-term budgetary and economic implica-
25 tions, which would include—

1 “(A) hold hearings to receive testimony from
2 committees of jurisdiction to identify problem areas
3 and to report on the results of oversight; and

4 “(B) by January 1 of each odd-numbered year,
5 issuing a report to the Speaker which identifies the
6 key issues facing the Congress in the next bien-
7 nium.”.

8 (e) Clause 11(i) of rule X of the Rules of the House
9 of Representatives is amended by striking “during the
10 same or preceding fiscal year”.

11 (f) Clause 4(e) of rule X of the Rules of the House
12 of Representatives is amended by striking “annually” each
13 place it appears and inserting “biennially” and by striking
14 “annual” and inserting “biennial”.

15 (g) Clause 4(f) of rule X of the Rules of the House
16 of Representatives is amended—

17 (1) by inserting “during each odd-numbered
18 year” after “the submission of budget by the Presi-
19 dent”;

20 (2) by striking “fiscal year” the first place it
21 appears and inserting “biennium”; and

22 (3) by striking “that fiscal year” and inserting
23 “each fiscal year in such ensuing biennium”.

1 (h) Clause 3(d)(2)(A) of rule XIII of the Rules of
2 the House of Representatives is amended by striking
3 “five” both places it appears and inserting “six”.

4 (i) Clause 5(a)(1) of rule XIII of the Rules of the
5 House of Representatives is amended by striking “fiscal
6 year after September 15 in the preceding fiscal year” and
7 inserting “biennium after September 15 of the year in
8 which such biennium begins”.

9 **SEC. 104. AMENDMENTS TO TITLE 31, UNITED STATES**
10 **CODE.**

11 (a) DEFINITION.—Section 1101 of title 31, United
12 States Code, is amended by adding at the end thereof the
13 following new paragraph:

14 “(3) ‘biennium’ has the meaning given to such
15 term in paragraph (12) of section 3 of the Congres-
16 sional Budget and Impoundment Control Act of
17 1974 (2 U.S.C. 622(12)).”

18 (b) BUDGET CONTENTS AND SUBMISSION TO THE
19 CONGRESS.—

20 (1) SCHEDULE.—The matter preceding para-
21 graph (1) in section 1105(a) of title 31, United
22 States Code, is amended to read as follows:

23 “(a) On or before the first Tuesday in February of
24 each odd-numbered year (or, if applicable, as provided by
25 section 300(b) of the Congressional Budget Act of 1974),

1 beginning with the One Hundred Fourteenth Congress,
2 the President shall transmit to the Congress, the budget
3 for the biennium beginning on October 1 of such calendar
4 year. The budget transmitted under this subsection shall
5 include a budget message and summary and supporting
6 information. The President shall include in each budget
7 the following:”.

8 (2) EXPENDITURES.—Section 1105(a)(5) of
9 title 31, United States Code, is amended by striking
10 “the fiscal year for which the budget is submitted
11 and the 4 fiscal years after that year” and inserting
12 “each fiscal year in the biennium for which the
13 budget is submitted and in the succeeding 4 years”.

14 (3) RECEIPTS.—Section 1105(a)(6) of title 31,
15 United States Code, is amended by striking “the fis-
16 cal year for which the budget is submitted and the
17 4 fiscal years after that year” and inserting “each
18 fiscal year in the biennium for which the budget is
19 submitted and in the succeeding 4 years”.

20 (4) BALANCE STATEMENTS.—Section
21 1105(a)(9)(C) of title 31, United States Code, is
22 amended by striking “the fiscal year” and inserting
23 “each fiscal year in the biennium”.

24 (5) GOVERNMENT FUNCTIONS AND ACTIVI-
25 TIES.—Section 1105(a)(12) of title 31, United

1 States Code, is amended in subparagraph (A), by
2 striking “the fiscal year” and inserting “each fiscal
3 year in the biennium”.

4 (6) ALLOWANCES.—Section 1105(a)(13) of title
5 31, United States Code, is amended by striking “the
6 fiscal year” and inserting “each fiscal year in the bi-
7 ennium”.

8 (7) ALLOWANCES FOR UNANTICIPATED AND
9 UNCONTROLLABLE EXPENDITURES.—Section
10 1105(a)(14) of title 31, United States Code, is
11 amended by striking “that year” and inserting “each
12 fiscal year in the biennium for which the budget is
13 submitted”.

14 (8) TAX EXPENDITURES.—Section 1105(a)(16)
15 of title 31, United States Code, is amended by strik-
16 ing “the fiscal year” and inserting “each fiscal year
17 in the biennium”.

18 (9) ESTIMATES FOR FUTURE YEARS.—Section
19 1105(a)(17) of title 31, United States Code, is
20 amended—

21 (A) by striking “the fiscal year following
22 the fiscal year” and inserting “each fiscal year
23 in the biennium following the biennium”;

24 (B) by striking “that following fiscal year”
25 and inserting “each such fiscal year”; and

1 (C) by striking “fiscal year before the fis-
2 cal year” and inserting “biennium before the bi-
3 ennium”.

4 (10) PRIOR YEAR OUTLAYS.—Section
5 1105(a)(18) of title 31, United States Code, is
6 amended—

7 (A) by striking “the prior fiscal year” and
8 inserting “each of the 2 most recently com-
9 pleted fiscal years,”;

10 (B) by striking “for that year” and insert-
11 ing “with respect to those fiscal years”; and

12 (C) by striking “in that year” and insert-
13 ing “in those fiscal years”.

14 (11) PRIOR YEAR RECEIPTS.—Section
15 1105(a)(19) of title 31, United States Code, is
16 amended—

17 (A) by striking “the prior fiscal year” and
18 inserting “each of the 2 most recently com-
19 pleted fiscal years”;

20 (B) by striking “for that year” and insert-
21 ing “with respect to those fiscal years”; and

22 (C) by striking “in that year” each place
23 it appears and inserting “in those fiscal years”.

24 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE
25 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,

1 United States Code, is amended by striking “each year”
2 and inserting “each even numbered year”.

3 (d) RECOMMENDATIONS TO MEET ESTIMATED DE-
4 FICIENCIES.—Section 1105(c) of title 31, United States
5 Code, is amended—

6 (1) by striking “the fiscal year for” the first
7 place it appears and inserting “each fiscal year in
8 the biennium for”;

9 (2) by striking “the fiscal year for” the second
10 place it appears and inserting “each fiscal year of
11 the biennium, as the case may be,”; and

12 (3) by striking “that year” and inserting “for
13 each year of the biennium”.

14 (e) CAPITAL INVESTMENT ANALYSIS.—Section
15 1105(e)(1) of title 31, United States Code, is amended
16 by striking “ensuing fiscal year” and inserting “biennium
17 to which such budget relates”.

18 (f) SUPPLEMENTAL BUDGET ESTIMATES AND
19 CHANGES.—

20 (1) IN GENERAL.—Section 1106(a) of title 31,
21 United States Code, is amended—

22 (A) in the matter preceding paragraph (1),
23 by—

1 (i) inserting “and before February 1
2 of each even numbered year” after “Before
3 July 16 of each year”; and

4 (ii) striking “fiscal year” and insert-
5 ing “biennium”;

6 (B) in paragraph (1), by striking “that fis-
7 cal year” and inserting “each fiscal year in
8 such biennium”;

9 (C) in paragraph (2), by striking “4 fiscal
10 years following the fiscal year” and inserting “4
11 fiscal years following the biennium”; and

12 (D) in paragraph (3), by striking “fiscal
13 year” and inserting “biennium”.

14 (2) CHANGES.—Section 1106(b) of title 31,
15 United States Code, is amended by—

16 (A) striking “the fiscal year” and inserting
17 “each fiscal year in the biennium”; and

18 (B) inserting “and before February 15 of
19 each even numbered year” after “Before July
20 16 of each year”.

21 (g) CURRENT PROGRAMS AND ACTIVITIES ESTI-
22 MATES.—

23 (1) THE PRESIDENT.—Section 1109(a) of title
24 31, United States Code, is amended—

1 (A) by striking “On or before the first
2 Monday after January 3 of each year (on or be-
3 fore February 5 in 1986)” and inserting “At
4 the same time the budget required by section
5 1105 is submitted for a biennium”; and

6 (B) by striking “the following fiscal year”
7 and inserting “each fiscal year of such period”.

8 (2) JOINT ECONOMIC COMMITTEE.—Section
9 1109(b) of title 31, United States Code, is amended
10 by striking “March 1 of each year” and inserting
11 “within 5 weeks of the President’s budget submis-
12 sion for each odd-numbered year (or, if applicable,
13 as provided by section 300(b) of the Congressional
14 Budget Act of 1974)”.

15 (h) YEAR-AHEAD REQUESTS FOR AUTHORIZING
16 LEGISLATION.—Section 1110 of title 31, United States
17 Code, is amended by—

18 (1) striking “May 16” and inserting “March
19 31”; and

20 (2) striking “year before the year in which the
21 fiscal year begins” and inserting “calendar year pre-
22 ceding the calendar year in which the biennium be-
23 gins”.

1 **SEC. 105. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**
2 **OF APPROPRIATIONS ACTS.**

3 Section 105 of title 1, United States Code, is amend-
4 ed to read as follows:

5 **“§ 105. Title and style of appropriations Acts**

6 “(a) The style and title of all Acts making appropria-
7 tions for the support of the Government shall be as fol-
8 lows: ‘An Act making appropriations (here insert the ob-
9 ject) for each fiscal year in the biennium of fiscal years
10 (here insert the fiscal years of the biennium).’.

11 “(b) All Acts making regular appropriations for the
12 support of the Government shall be enacted for a biennium
13 and shall specify the amount of appropriations provided
14 for each fiscal year in such period.

15 “(c) For purposes of this section, the term ‘biennium’
16 has the same meaning as in section 3(12) of the Congres-
17 sional Budget and Impoundment Control Act of 1974 (2
18 U.S.C. 622(12)).”.

19 **SEC. 106. MULTIYEAR AUTHORIZATIONS.**

20 (a) IN GENERAL.—Title III of the Congressional
21 Budget Act of 1974 is amended by adding at the end the
22 following new section:

23 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

24 “SEC. 316. (a) POINT OF ORDER.—(1)(A) It shall
25 not be in order in the House of Representatives or the
26 Senate to consider any measure that contains a specific

1 authorization of appropriations for any purpose unless the
2 measure includes such a specific authorization of appro-
3 priations for that purpose for not less than each fiscal year
4 in one or more bienniums.

5 “(B) For purposes of this paragraph, a specific au-
6 thorization of appropriations is an authorization for the
7 enactment of an amount of appropriations or amounts not
8 to exceed an amount of appropriations (whether stated as
9 a sum certain, as a limit, or as such sums as may be nec-
10 essary) for any purpose for a fiscal year.

11 “(2) Paragraph (1) does not apply with respect to
12 an authorization of appropriations for a single fiscal year
13 for any program, project, or activity if the measure con-
14 taining that authorization includes a provision expressly
15 stating the following: ‘Congress finds that no authoriza-
16 tion of appropriation will be required for [Insert name of
17 applicable program, project, or activity] for any subse-
18 quent fiscal year.’.

19 “(3) For purposes of this subsection, the term ‘meas-
20 ure’ means a bill, joint resolution, amendment, motion, or
21 conference report.”.

22 (b) AMENDMENT TO TABLE OF CONTENTS.—The
23 table of contents set forth in section 1(b) of the Congres-
24 sional Budget and Impoundment Control Act of 1974 is

1 amended by adding after the item relating to section 315
2 the following new item:

“Sec. 316. Multiyear authorizations of appropriations.”.

3 **SEC. 107. GOVERNMENT STRATEGIC AND PERFORMANCE**
4 **PLANS ON A BIENNIAL BASIS.**

5 (a) STRATEGIC PLANS.—Section 306 of title 5,
6 United States Code, is amended—

7 (1) in subsection (a), by striking “September
8 30, 1997” and inserting “September 30, 2014”;

9 (2) in subsection (b)—

10 (A) by striking “at least every three years”
11 and inserting “at least every 4 years”; and

12 (B) by striking “five years forward” and
13 inserting “six years forward”; and

14 (3) in subsection (c), by inserting a comma
15 after “section” the second place it appears and add-
16 ing “including a strategic plan submitted by Sep-
17 tember 30, 2014, meeting the requirements of sub-
18 section (a)”.

19 (b) BUDGET CONTENTS AND SUBMISSION TO CON-
20 GRESS.—Paragraph (28) of section 1105(a) of title 31,
21 United States Code, is amended by striking “beginning
22 with fiscal year 1999, a” and inserting “beginning with
23 fiscal year 2016, a biennial”.

24 (c) PERFORMANCE PLANS.—Section 1115 of title 31,
25 United States Code, is amended—

1 (1) in subsection (a)—

2 (A) in the matter before paragraph (1) by
3 striking “an annual” and inserting “a bien-
4 nial”;

5 (B) in paragraph (1) by inserting after
6 “program activity” the following: “for both
7 years 1 and 2 of the biennial plan”;

8 (C) in paragraph (5) by striking “and”
9 after the semicolon;

10 (D) in paragraph (6) by striking the period
11 and inserting a semicolon; and inserting “and”
12 after the inserted semicolon; and

13 (E) by adding after paragraph (6) the fol-
14 lowing:

15 “(7) cover each fiscal year of the biennium be-
16 ginning with the first fiscal year of the next biennial
17 budget cycle.”;

18 (2) in subsection (d) by striking “annual” and
19 inserting “biennial”; and

20 (3) in paragraph (6) of subsection (f) by strik-
21 ing “annual” and inserting “biennial”.

22 (d) MANAGERIAL ACCOUNTABILITY AND FLEXI-
23 BILITY.—Section 9703 of title 31, United States Code, re-
24 lating to managerial accountability, is amended—

25 (1) in subsection (a)—

1 (A) in the first sentence by striking “Be-
2 ginning with fiscal year 1999, the” and insert-
3 ing “Beginning with fiscal year 2016, the bien-
4 nial” and by striking “annual”; and

5 (B) by striking “section 1105(a)(29)” and
6 inserting “section 1105(a)(28)”; and

7 (2) in subsection (e)—

8 (A) in the first sentence by striking “one
9 or” before “years”;

10 (B) in the second sentence by striking “a
11 subsequent year” and inserting “for a subse-
12 quent 2-year period”; and

13 (C) in the third sentence by striking
14 “three” and inserting “four”.

15 (e) PILOT PROJECTS FOR PERFORMANCE BUDG-
16 ETING.—Section 1119 of title 31, United States Code, is
17 amended—

18 (1) in paragraph (1) of subsection (d), by strik-
19 ing “annual” and inserting “biennial”; and

20 (2) in subsection (e), by striking “annual” and
21 inserting “biennial”.

22 (f) STRATEGIC PLANS.—Section 2802 of title 39,
23 United States Code, is amended—

24 (1) in subsection (a), by striking “September
25 30, 1997” and inserting “September 30, 2014”;

1 (2) in subsection (b), by striking “at least every
2 three years” and inserting “at least every 4 years”;

3 (3) by striking “five years forward” and insert-
4 ing “six years forward”; and

5 (4) in subsection (c), by inserting a comma
6 after “section” the second place it appears and in-
7 serting “including a strategic plan submitted by
8 September 30, 2014, meeting the requirements of
9 subsection (a)”.

10 (g) PERFORMANCE PLANS.—Section 2803(a) of title
11 39, United States Code, is amended—

12 (1) in the matter before paragraph (1), by
13 striking “an annual” and inserting “a biennial”;

14 (2) in paragraph (1), by inserting after “pro-
15 gram activity” the following: “for both years 1 and
16 2 of the biennial plan”;

17 (3) in paragraph (5), by striking “and” after
18 the semicolon;

19 (4) in paragraph (6), by striking the period and
20 inserting “; and”; and

21 (5) by adding after paragraph (6) the following:

22 “(7) cover each fiscal year of the biennium be-
23 ginning with the first fiscal year of the next biennial
24 budget cycle.”.

1 (h) COMMITTEE VIEWS OF PLANS AND REPORTS.—
2 Section 301(d) of the Congressional Budget Act (2 U.S.C.
3 632(d)) is amended by adding at the end “Each committee
4 of the Senate or the House of Representatives shall review
5 the strategic plans, performance plans, and performance
6 reports, required under section 306 of title 5, United
7 States Code, and sections 1115 and 1116 of title 31,
8 United States Code, of all agencies under the jurisdiction
9 of the committee. Each committee may provide its views
10 on such plans or reports to the Committee on the Budget
11 of the applicable House.”.

12 (i) EFFECTIVE DATE.—

13 (1) IN GENERAL.—The amendments made by
14 this section shall take effect on September 30, 2014.

15 (2) AGENCY ACTIONS.—Effective on and after
16 the date of enactment of this Act, each agency shall
17 take such actions as necessary to prepare and sub-
18 mit any plan or report in accordance with the
19 amendments made by it.

20 **SEC. 108. BIENNIAL APPROPRIATION BILLS.**

21 (a) IN THE HOUSE OF REPRESENTATIVES.—(1)
22 Clause 2(a) of rule XXI of the Rules of the House of Rep-
23 resentatives is amended by adding at the end the following
24 new subparagraph:

1 “(3)(A) Except as provided by subdivision (B), an ap-
2 propriation may not be reported in a general appropriation
3 bill (other than a supplemental appropriation bill), and
4 may not be in order as an amendment thereto, unless it
5 provides new budget authority or establishes a level of ob-
6 ligations under contract authority for each fiscal year of
7 a biennium.

8 “(B) Subdivision (A) does not apply with respect to
9 an appropriation for a single fiscal year for any program,
10 project, or activity if the bill or amendment thereto con-
11 taining that appropriation includes a provision expressly
12 stating the following: ‘Congress finds that no additional
13 funding beyond one fiscal year will be required and the
14 [Insert name of applicable program, project, or activity]
15 will be completed or terminated after the amount provided
16 has been expended.’.

17 “(C) For purposes of paragraph (b), the statement
18 set forth in subdivision (B) with respect to an appropria-
19 tion for a single fiscal year for any program, project, or
20 activity may be included in a general appropriation bill
21 or amendment thereto.”.

22 (2) Clause 5(b)(1) of rule XXII of the House of Rep-
23 resentatives is amended by striking “or (c)” and inserting
24 “or (3) or 2(c)”.

1 (b) IN THE SENATE.—(1) Title III of the Congres-
 2 sional Budget Act of 1974 (2 U.S.C. 631 et seq.), as
 3 amended by section 106, is further amended by adding
 4 at the end the following:

5 “CONSIDERATION OF BIENNIAL APPROPRIATION BILLS
 6 “SEC. 317. It shall not be in order in the Senate in
 7 any odd-numbered year to consider any regular appropria-
 8 tion bill providing new budget authority or a limitation
 9 on obligations under the jurisdiction of the Committee on
 10 Appropriations for only the first fiscal year of a biennium,
 11 unless the program, project, or activity for which the new
 12 budget authority or obligation limitation is provided will
 13 require no additional authority beyond one year and will
 14 be completed or terminated after the amount provided has
 15 been expended.”.

16 (2) The table of contents set forth in section 1(b) of
 17 the Congressional Budget and Impoundment Control Act
 18 of 1974 is amended by adding after the item relating to
 19 section 316 the following new item:

“Sec. 317. Consideration of biennial appropriation bills.”.

20 **SEC. 109. ASSISTANCE BY FEDERAL AGENCIES TO STAND-**
 21 **ING COMMITTEES OF THE SENATE AND THE**
 22 **HOUSE OF REPRESENTATIVES.**

23 (a) INFORMATION REGARDING AGENCY APPROPRIA-
 24 TIONS REQUESTS.—To assist each standing committee of
 25 the House of Representatives and the Senate in carrying

1 out its responsibilities, the head of each Federal agency
2 which administers the laws or parts of laws under the ju-
3 risdiction of such committee shall provide to such com-
4 mittee such studies, information, analyses, reports, and
5 assistance as may be requested by the chairman and rank-
6 ing minority member of the committee.

7 (b) INFORMATION REGARDING AGENCY PROGRAM
8 ADMINISTRATION.—To assist each standing committee of
9 the House of Representatives and the Senate in carrying
10 out its responsibilities, the head of any agency shall fur-
11 nish to such committee documentation, containing infor-
12 mation received, compiled, or maintained by the agency
13 as part of the operation or administration of a program,
14 or specifically compiled pursuant to a request in support
15 of a review of a program, as may be requested by the
16 chairman and ranking minority member of such com-
17 mittee.

18 (c) SUMMARIES BY COMPTROLLER GENERAL.—With-
19 in thirty days after the receipt of a request from a chair-
20 man and ranking minority member of a standing com-
21 mittee having jurisdiction over a program being reviewed
22 and studied by such committee under this section, the
23 Comptroller General of the United States shall furnish to
24 such committee summaries of any audits or reviews of

1 such program which the Comptroller General has com-
2 pleted during the preceding six years.

3 (d) CONGRESSIONAL ASSISTANCE.—Consistent with
4 their duties and functions under law, the Comptroller Gen-
5 eral of the United States, the Director of the Congres-
6 sional Budget Office, and the Director of the Congres-
7 sional Research Service shall continue to furnish (con-
8 sistent with established protocols) to each standing com-
9 mittee of the House of Representatives or the Senate such
10 information, studies, analyses, and reports as the chair-
11 man and ranking minority member may request to assist
12 the committee in conducting reviews and studies of pro-
13 grams under this section.

14 **SEC. 110. REPORT ON TWO-YEAR FISCAL PERIOD.**

15 Not later than 180 days after the date of enactment
16 of this Act, the Director of the Office of Management and
17 Budget shall—

18 (1) determine the impact and feasibility of
19 changing the definition of a fiscal year and the
20 budget process based on that definition to a 2-year
21 fiscal period with a biennial budget process based on
22 the 2-year period; and

23 (2) report the findings of the study to the Com-
24 mittees on the Budget of the House of Representa-

1 Representatives and the Senate shall review the items in-
2 cluded pursuant to subsection (a) in the budget submis-
3 sion of the President for fiscal year 2014 and the rec-
4 ommendations submitted by the Committee on Appropria-
5 tions of its House pursuant to subsection (b) included in
6 its views and estimates made under section 301(d) of the
7 Congressional Budget Act of 1974.

8 (2) The report of the Committee on the Budget of
9 each House accompanying the concurrent resolution on
10 the budget for fiscal year 2014 and the joint explanatory
11 statement of managers accompanying such resolution shall
12 also include allocations to the Committee on Appropria-
13 tions of its House of total new budget authority and total
14 outlays (which shall be deemed to be made pursuant to
15 section 302(a) of the Congressional Budget Act of 1974
16 for purposes of budget enforcement under section 302(f))
17 for fiscal year 2015 from which the Committee on Appro-
18 priations may report regular appropriation bills for fiscal
19 year 2014 that include funding for certain accounts for
20 each of fiscal years 2014 and 2015.

21 (3) The report of the Committee on the Budget of
22 each House accompanying the concurrent resolution on
23 the budget for fiscal year 2014 and the joint explanatory
24 statement of managers accompanying such resolution shall

1 also include the assumptions upon which such allocations
2 referred to in paragraph (2) are based.

3 (d) GAO PROGRAMMATIC OVERSIGHT ASSIST-
4 ANCE.—(1) During the first session of the 113th Congress
5 the committees of the House of Representatives and the
6 Senate are directed to work with the Comptroller General
7 of the United States to develop plans to transition pro-
8 gram authorizations to a multi-year schedule.

9 (2) During the 113th Congress, the Comptroller Gen-
10 eral of the United States will continue to provide assist-
11 ance to the Congress with respect to programmatic over-
12 sight and in particular will assist the committees of Con-
13 gress in designing and conforming programmatic oversight
14 procedures for the fiscal year 2014–2015 biennium.

15 (e) CBO AUTHORIZATION REPORT.—On or before
16 January 15, 2014, the Director of the Congressional
17 Budget Office, after consultation with the appropriate
18 committees of the House of Representatives and Senate,
19 shall submit to the Congress a report listing (A) all pro-
20 grams and activities funded during fiscal year 2014 for
21 which authorizations for appropriations have not been en-
22 acted for that fiscal year and (B) all programs and activi-
23 ties funded during fiscal year 2014 for which authoriza-
24 tions for appropriations will expire during that fiscal year,
25 fiscal year 2015, or fiscal year 2016.

1 (f) PRESIDENT'S BUDGET SUBMISSION FOR FISCAL
2 YEAR 2015.—The budget submission of the President
3 pursuant to section 1105(a) of title 31, United States
4 Code, for fiscal year 2015 shall include an evaluation of,
5 and recommendations regarding, the transitional biennial
6 budget process for the fiscal year 2014–2015 biennium
7 that was carried out pursuant to this section.

8 (g) CBO TRANSITIONAL REPORT.—On or before
9 March 31, 2014, the Director of the Congressional Budget
10 Office shall submit to Congress an evaluation of, and rec-
11 ommendations regarding, the transitional biennial budget
12 process for the fiscal year 2014–2015 biennium that was
13 carried out pursuant to this section.

14 **SEC. 112. EFFECTIVE DATE.**

15 Except as provided by sections 107, 110, and 111,
16 this title and the amendments made by it shall take effect
17 on January 1, 2015, and shall apply to budget resolutions
18 and appropriations for the biennium beginning with fiscal
19 year 2016.

20 **TITLE II—ESTABLISHMENT OF**
21 **BIENNIAL BUDGET COMMISSION**

22 **SECTION 201. ESTABLISHMENT OF BIENNIAL BUDGET COM-**
23 **MISSION.**

24 (a) DEFINITIONS.—In this title:

1 (1) BIENNIAL BUDGET COMMISSION.—The term
2 “Biennial Commission” means the Biennial Budget
3 Commission established under subsection (b)(1).

4 (2) CONCURRENT RESOLUTION ON THE BIEN-
5 NIAL BUDGET.—The term “concurrent resolution”
6 means a concurrent resolution consisting of the pro-
7 posed legislative language of the Biennial Commis-
8 sion recommended under subsection (b)(3)(B) and
9 introduced under section 202(a).

10 (b) ESTABLISHMENT OF BIENNIAL BUDGET COM-
11 MISSION.—

12 (1) ESTABLISHMENT.—There is established
13 within the legislative branch a commission to be
14 known as the “Biennial Budget Commission”.

15 (2) GOAL.—The goal of the Biennial Commis-
16 sion shall be to produce a concurrent resolution on
17 the applicable biennial budget whenever Congress
18 has failed to complete action on such concurrent res-
19 olution by July 31 of the applicable odd-numbered
20 year.

21 (3) DUTIES.—

22 (A) IN GENERAL.—

23 (i) MOVING A CONCURRENT RESOLU-
24 TION ON THE BIENNIAL BUDGET FOR-
25 WARD.—In the event that the House and

1 Senate are unable to pass a biennial budg-
2 et by July 31 of an odd-numbered year,
3 the Biennial Commission shall provide rec-
4 ommendations and legislative language to
5 move a biennial budget forward.

6 (ii) RECOMMENDATIONS OF COMMIT-
7 TEES ON THE BUDGET.—Not later than
8 August 7, the Committee on the Budget of
9 the House of Representatives and of the
10 Senate may transmit to the Biennial Com-
11 mission its biennial budget recommenda-
12 tions.

13 (B) REPORT, RECOMMENDATIONS, AND
14 CONCURRENT RESOLUTION.—

15 (i) IN GENERAL.—Not later than Sep-
16 tember 30 of each odd-numbered year, the
17 Biennial Commission shall vote on a con-
18 current resolution on the biennial budget
19 unless Congress has completed action on
20 such resolution by July 31 of that year.

21 (ii) APPROVAL OF REPORT AND CON-
22 CURRENT RESOLUTION.—The report of the
23 Biennial Commission and the concurrent
24 resolution on the biennial budget it rec-
25 ommends shall require the approval of a

1 majority of the members of the Biennial
2 Commission.

3 (iii) TRANSMISSION OF CONCURRENT
4 RESOLUTION.—If the concurrent resolution
5 on the biennial budget is approved by the
6 Biennial Commission pursuant to clause
7 (ii), then not later than September 20 of
8 an odd-numbered year, the Biennial Com-
9 mission shall submit the Biennial Commis-
10 sion report and concurrent resolution de-
11 scribed in clause (i) to the Speaker of the
12 House and the majority and minority lead-
13 ers of both Houses.

14 (iv) REPORT AND CONCURRENT RESO-
15 LUTION TO BE MADE PUBLIC.—Upon the
16 approval or disapproval of the Biennial
17 Commission report and concurrent resolu-
18 tion on the biennial budget pursuant to
19 clause (ii), the Biennial Commission shall
20 promptly make the full concurrent resolu-
21 tion, and a record of the vote, available to
22 the public.

23 (4) MEMBERSHIP.—

24 (A) IN GENERAL.—The Biennial Commis-
25 sion shall be composed of 8 members appointed

1 pursuant to subparagraph (B) for the duration
2 of a Congress.

3 (B) DESIGNATION.—Members of the Bien-
4 nial Commission shall be appointed as follows:

5 (i) The majority leader of the Senate
6 shall appoint two members from among
7 Members of the Senate.

8 (ii) The minority leader of the Senate
9 shall appoint two members from among
10 Members of the Senate.

11 (iii) The Speaker of the House of
12 Representatives shall appoint two members
13 from among Members of the House of
14 Representatives.

15 (iv) The minority leader of the House
16 of Representatives shall appoint two mem-
17 bers from among Members of the House of
18 Representatives.

19 (C) CO-CHAIRS.—

20 (i) IN GENERAL.—There shall be two
21 Co-Chairs of the Biennial Commission.
22 The majority leader of the Senate shall ap-
23 point one Co-Chair from among the mem-
24 bers of the Biennial Commission. The
25 Speaker of the House of Representatives

1 shall appoint the second Co-Chair from
2 among the members of the Biennial Com-
3 mission. The Co-Chairs shall be appointed
4 not later than August 7 of each odd-num-
5 bered year.

6 (ii) STAFF DIRECTOR.—The Co-
7 Chairs, acting jointly, shall hire the staff
8 director of the Biennial Commission.

9 (D) DATE.—Members of the Biennial
10 Commission shall be appointed not later than
11 August 7 of each odd-numbered year.

12 (E) PERIOD OF APPOINTMENT.—Member-
13 ship on the Commission shall terminate on Sep-
14 tember 30 of each odd-numbered year. Any va-
15 cancy in the Biennial Commission shall not af-
16 fect its powers, but shall be filled not later than
17 5 calendar days after the date on which the va-
18 cancy occurs in the same manner as the origi-
19 nal designation. If a member of the committee
20 leaves Congress, the member is no longer a
21 member of the Biennial Commission and a va-
22 cancy shall exist.

23 (5) ADMINISTRATION.—

24 (A) IN GENERAL.—To enable the Biennial
25 Commission to exercise its powers, functions,

1 and duties, there are authorized to be disbursed
2 by the House the actual and necessary expenses
3 of the Biennial Commission approved by the
4 Co-Chairs, subject to House rules and regula-
5 tions.

6 (B) EXPENSES.—In carrying out its func-
7 tions, the Biennial Commission is authorized to
8 incur expenses in the same manner and under
9 the same conditions as the Joint Economic
10 Committee as authorized by section 11 of Pub-
11 lic Law 79–304 (15 U.S.C. 1024(d)).

12 (C) QUORUM.—Five members of the Bien-
13 nial Commission shall constitute a quorum for
14 purposes of voting, meeting, and holding hear-
15 ings.

16 (D) PROXY VOTING PROHIBITED.—No
17 proxy voting shall be allowed on behalf of the
18 members of the Biennial Commission.

19 (E) MEETINGS.—

20 (i) INITIAL MEETING.—Not later than
21 the 3rd calendar day in September that ei-
22 ther House of Congress is in session after
23 the Biennial Commission is triggered, the
24 Biennial Commission shall hold its first
25 meeting.

1 (ii) AGENDA.—The Co-Chairs shall
2 provide an agenda to the Biennial Commis-
3 sion members not less than 48 hours in
4 advance of any meeting.

5 (F) HEARINGS.—

6 (i) IN GENERAL.—The Biennial Com-
7 mission may, for the purpose of carrying
8 out this section, hold such hearings, sit
9 and act at such times and places, require
10 attendance of witnesses and production of
11 books, papers, and documents, take such
12 testimony, receive such evidence, and ad-
13 minister such oaths the Biennial Commis-
14 sion considers advisable.

15 (ii) HEARING PROCEDURES AND RE-
16 SPONSIBILITIES OF CO-CHAIRS.—

17 (I) ANNOUNCEMENT.—The Bien-
18 nial Commission Co-Chairs shall make
19 a public announcement of the date,
20 place, time, and subject matter of any
21 hearing to be conducted not less than
22 7 days in advance of such hearing,
23 unless the Co-Chairs determine that
24 there is good cause to begin such
25 hearing at an earlier date.

1 (II) WRITTEN STATEMENT.—A
2 witness appearing before the Biennial
3 Commission shall file a written state-
4 ment of proposed testimony at least 2
5 calendar days prior to appearance, un-
6 less the requirement is waived by the
7 Co-Chairs, following their determina-
8 tion that there is good cause for fail-
9 ure of compliance.

10 (G) CONGRESSIONAL BUDGET OFFICE
11 TECHNICAL ASSISTANCE.—Upon the written re-
12 quest of the Co-Chairs, the Director of the Con-
13 gressional Budget Office shall provide technical
14 assistance to the Biennial Commission in order
15 for the Biennial Commission to carry out its
16 duties.

17 (c) STAFF OF BIENNIAL COMMISSION.—

18 (1) IN GENERAL.—The Co-Chairs of the Bien-
19 nial Commission may jointly appoint and fix the
20 compensation of staff as they deem necessary, within
21 the guidelines for Senate employees and following all
22 applicable Senate rules and employment require-
23 ments.

24 (2) ETHICAL STANDARDS.—Members on the Bi-
25 ennial Commission who serve in the House of Rep-

1 representatives shall be governed by the House ethics
2 rules and requirements. Members of the Senate who
3 serve on the Biennial Commission and staff of the
4 Biennial Commission shall comply with Senate ethics
5 rules.

6 **SEC. 202. EXPEDITED CONSIDERATION OF BIENNIAL COM-**
7 **MISSION RECOMMENDATIONS.**

8 (a) INTRODUCTION.—If approved by the majority re-
9 quired by section 201(b)(3)(B)(ii), the proposed concur-
10 rent resolution on the biennial budget submitted pursuant
11 to section 201(b)(3)(B)(iv) shall be introduced in the Sen-
12 ate (by request) on the next day on which the Senate is
13 in session by the majority leader of the Senate or by a
14 Member of the Senate designated by the majority leader
15 of the Senate and shall be introduced in the House of Rep-
16 resentatives (by request) on the next legislative day by the
17 majority leader of the House or by a Member of the House
18 designated by the majority leader of the House.

19 (b) CONSIDERATION IN THE HOUSE OF REPRESENT-
20 ATIVES.—

21 (1) REFERRAL AND REPORTING.—The Com-
22 mittee on the Budget of the House of Representa-
23 tives shall report the concurrent resolution on the bi-
24 ennial budget to the House without amendment not
25 later than September 30 of that year. If a committee

1 fails to report the concurrent resolution within that
2 period, it shall be in order to move that the House
3 discharge the committee from further consideration
4 of the concurrent resolution. Such a motion shall not
5 be in order after the last committee authorized to
6 consider the concurrent resolution reports it to the
7 House or after the House has disposed of a motion
8 to discharge the concurrent resolution. The previous
9 question shall be considered as ordered on the mo-
10 tion to its adoption without intervening motion ex-
11 cept 20 minutes of debate equally divided and con-
12 trolled by the proponent and an opponent. If such
13 a motion is adopted, the House shall proceed imme-
14 diately to consider the concurrent resolution in ac-
15 cordance with paragraphs (2) and (3). A motion to
16 reconsider the vote by which the motion is disposed
17 of shall not be in order.

18 (2) PROCEEDING TO CONSIDERATION.—After
19 the Committee on the Budget of the House of Rep-
20 resentatives reports the concurrent resolution on the
21 biennial budget to the House or has been discharged
22 (other than by motion) from its consideration, it
23 shall be in order to move to proceed to consider the
24 concurrent resolution in the House. Such a motion
25 shall not be in order after the House has disposed

1 of a motion to proceed with respect to the concur-
2 rent resolution. The previous question shall be con-
3 sidered as ordered on the motion to its adoption
4 without intervening motion. A motion to reconsider
5 the vote by which the motion is disposed of shall not
6 be in order.

7 (3) CONSIDERATION.—The concurrent resolu-
8 tion on the biennial budget shall be considered as
9 read. All points of order against the concurrent reso-
10 lution and against its consideration are waived. The
11 previous question shall be considered as ordered on
12 the concurrent resolution to its passage without in-
13 tervening motion except 2 hours of debate equally
14 divided and controlled by the proponent and an op-
15 ponent and one motion to limit debate on the con-
16 current resolution. A motion to reconsider the vote
17 on passage of the concurrent resolution shall not be
18 in order.

19 (4) VOTE ON PASSAGE.—The vote on passage
20 of the concurrent resolution on the biennial budget
21 shall occur not later than September 30 of any odd-
22 numbered year.

23 (c) EXPEDITED PROCEDURE IN THE SENATE.—

24 (1) COMMITTEE CONSIDERATION.—A concur-
25 rent resolution on the biennial budget introduced in

1 the Senate under subsection (a) shall be referred to
2 the Committee on the Budget, which shall report the
3 concurrent resolution without any revision and with
4 a favorable recommendation, an unfavorable rec-
5 ommendation, or without recommendation, not later
6 than September 30. If any committee fails to report
7 the concurrent resolution within that period, that
8 committee shall be automatically discharged from
9 consideration of the concurrent resolution, and the
10 concurrent resolution shall be placed on the appro-
11 priate calendar.

12 (2) MOTION TO PROCEED.—Notwithstanding
13 Rule XXII of the Standing Rules of the Senate, it
14 is in order, not later than 2 days of session after the
15 date on which a concurrent resolution on the bien-
16 nial budget is reported or discharged from all com-
17 mittees to which it was referred, for the majority
18 leader of the Senate or the majority leader’s des-
19 ignee to move to proceed to the consideration of the
20 concurrent resolution. It shall also be in order for
21 any Member of the Senate to move to proceed to the
22 consideration of the concurrent resolution at any
23 time after the conclusion of such 2-day period. A
24 motion to proceed is in order even though a previous
25 motion to the same effect has been disagreed to. All

1 points of order against the motion to proceed to the
2 concurrent resolution are waived. The motion to pro-
3 ceed is not debatable. The motion is not subject to
4 a motion to postpone. A motion to reconsider the
5 vote by which the motion is agreed to or disagreed
6 to shall not be in order. If a motion to proceed to
7 the consideration of the concurrent resolution is
8 agreed to, the concurrent resolution shall remain the
9 unfinished business until disposed of.

10 (3) CONSIDERATION.—All points of order
11 against the concurrent resolution on the biennial
12 budget and against consideration of the concurrent
13 resolution are waived. Consideration of the concur-
14 rent resolution and of all debatable motions and ap-
15 peals in connection therewith shall not exceed a total
16 of 30 hours which shall be divided equally between
17 the majority and minority leaders or their designees.
18 A motion further to limit debate on the concurrent
19 resolution is in order, shall require an affirmative
20 vote of three-fifths of the Members duly chosen and
21 sworn, and is not debatable. Any debatable motion
22 or appeal is debatable for not to exceed 1 hour, to
23 be divided equally between those favoring and those
24 opposing the motion or appeal. All time used for
25 consideration of the concurrent resolution, including

1 time used for quorum calls and voting, shall be
2 counted against the total 30 hours of consideration.

3 (4) NO AMENDMENTS.—An amendment to the
4 concurrent resolution on the biennial budget, or a
5 motion to postpone, or a motion to proceed to the
6 consideration of other business, or a motion to re-
7 commit the concurrent resolution, is not in order.

8 (5) VOTE ON PASSAGE.—If the Senate has
9 voted to proceed to the concurrent resolution on the
10 biennial budget, the vote on passage of the concur-
11 rent resolution shall occur immediately following the
12 conclusion of the debate on a concurrent resolution,
13 and a single quorum call at the conclusion of the de-
14 bate if requested. The vote on passage of the concur-
15 rent resolution shall occur not later than September
16 30 of an odd-numbered year.

17 (6) RULINGS OF THE CHAIR ON PROCEDURE.—
18 Appeals from the decisions of the Chair relating to
19 the application of the rules of the Senate, as the
20 case may be, to the procedure relating to a concur-
21 rent resolution on the biennial budget shall be de-
22 cided without debate.

23 (d) AMENDMENT.—The concurrent resolution on the
24 biennial budget shall not be subject to amendment in ei-
25 ther the House of Representatives or the Senate.

1 (e) CONSIDERATION BY THE OTHER HOUSE.—

2 (1) IN GENERAL.—If, before passing the con-
3 current resolution on the biennial budget, one House
4 receives from the other a concurrent resolution—

5 (A) the concurrent resolution of the other
6 House shall not be referred to a committee; and

7 (B) the procedure in the receiving House
8 shall be the same as if no concurrent resolution
9 had been received from the other House until
10 the vote on passage, when the concurrent reso-
11 lution received from the other House shall sup-
12 plant the concurrent resolution of the receiving
13 House.

14 (2) REVENUE MEASURE.—This subsection shall
15 not apply to the House of Representatives if the con-
16 current resolution on the biennial budget received
17 from the Senate is a revenue measure.

18 (f) RULES TO COORDINATE ACTION WITH OTHER
19 HOUSE.—

20 (1) TREATMENT OF CONCURRENT RESOLUTION
21 ON THE BIENNIAL BUDGET OF THE OTHER
22 HOUSE.—If the Senate fails to introduce or consider
23 a concurrent resolution on the biennial budget under
24 this section, the concurrent resolution of the House

1 shall be entitled to expedited floor procedures under
2 this section.

3 (2) TREATMENT OF COMPANION MEASURES IN
4 THE SENATE.—If following passage of the concur-
5 rent resolution on the biennial budget in the Senate,
6 the Senate then receives the concurrent resolution
7 from the House of Representatives, the House-
8 passed concurrent resolution shall not be debatable.
9 The vote on passage of the concurrent resolution in
10 the Senate shall be considered to be the vote on pas-
11 sage of the concurrent resolution received from the
12 House of Representatives.

13 (3) VETOES.—If the President vetoes the con-
14 current resolution on the biennial budget, debate on
15 a veto message in the Senate under this section shall
16 be 1 hour equally divided between the majority and
17 minority leaders or their designees.

18 (g) LOSS OF PRIVILEGE.—The provisions of this sec-
19 tion shall cease to apply to the concurrent resolution on
20 the biennial budget if—

21 (1) the Biennial Commission fails to vote on the
22 report or the concurrent resolution required under
23 section 201(b)(3)(B)(i) by November 23 of the ap-
24 plicable odd-numbered year; or

1 (2) the concurrent resolution does not pass both
2 Houses by December 23 of the applicable odd-num-
3 bered year.

4 **SEC. 203. FUNDING.**

5 Funding for the Biennial Commission shall be derived
6 in equal portions from—

7 (1) the applicable accounts of the House of
8 Representatives; and

9 (2) the contingent fund of the Senate from the
10 appropriations account “Miscellaneous Items”, sub-
11 ject to Senate rules and regulations.

12 **SEC. 204. RULEMAKING.**

13 The provisions of this title are enacted by Congress—

14 (1) as an exercise of the rulemaking power of
15 the House of Representatives and the Senate, re-
16 spectively, and as such they shall be considered as
17 part of the rules of each House, respectively, or of
18 that House to which they specifically apply, and
19 such rules shall supersede other rules only to the ex-
20 tent that they are inconsistent therewith; and

21 (2) with full recognition of the constitutional
22 right of either House to change such rules (so far
23 as relating to such House) at any time, in the same
24 manner, and to the same extent as in the case of
25 any other rule of such House.

1 **SEC. 205. EFFECTIVE DATE.**

2 This title shall take effect on January 1, 2015, and
3 shall apply to concurrent resolutions on the biennial budg-
4 et for the biennium beginning with fiscal year 2016.

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