112TH CONGRESS 1ST SESSION

H.R.3139

To amend the Internal Revenue Code of 1986 to provide for the creation of disaster protection funds in the District of Columbia by property and casualty insurance companies for the payment of policyholders' claims arising from natural catastrophic events.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 6, 2011

Ms. NORTON introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to provide for the creation of disaster protection funds in the District of Columbia by property and casualty insurance companies for the payment of policyholders' claims arising from natural catastrophic events.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "District of Columbia
- 5 National Disaster Insurance Protection Act".

SEC. 2. DISTRICT OF COLUMBIA NATURAL DISASTER PRO-

_	
)	TECTION FUNDS.
_	IECTION FUNDS.

- 3 (a) Contributions to Natural Disaster Pro-
- 4 TECTION FUNDS.—Subsection (c) of section 832 of the In-
- 5 ternal Revenue Code of 1986 (relating to the taxable in-
- 6 come of insurance companies other than life insurance
- 7 companies) is amended by striking "and" at the end of
- 8 paragraph (12), by striking the period at the end of para-
- 9 graph (13) and inserting "; and", and by adding at the
- 10 end the following new paragraph:
- 11 "(14) the qualified contributions during the
- taxable year to a natural disaster protection fund."
- 13 (b) Natural Disaster Protection Fund Gross
- 14 Income.—Subsection (b) of section 832 of such Code is
- 15 amended by adding at the end the following new para-
- 16 graph:
- 17 "(9) Special rule for assets held in Nat-
- 18 URAL DISASTER PROTECTION FUND.—For purposes
- of determining gross income under this subsection,
- any items of income, gain, loss, or deduction derived
- from or attributable to any assets held in a natural
- disaster protection fund shall not be taken into ac-
- count."
- 24 (c) Distributions From Natural Disaster Pro-
- 25 TECTION FUNDS.—Paragraph (1) of section 832(b) of
- 26 such Code is amended by striking "and" at the end of

- 1 subparagraph (D), by striking the period at the end of
- 2 subparagraph (E) and inserting ", and", and by adding
- 3 at the end the following new subparagraph:
- 4 "(F) the aggregate amount of all distribu-
- 5 tions during the taxable year from a natural
- 6 disaster protection fund, except that a distribu-
- 7 tion made to return to the qualified insurance
- 8 company any contribution that is not a quali-
- 9 fied contribution for a taxable year shall not be
- included in gross income if such distribution is
- made prior to the filing by the qualified insur-
- ance company of its tax return for such taxable
- 13 year."
- 14 (d) Definitions and Other Rules Relating to
- 15 Natural Disaster Protection Funds.—Section 832
- 16 of such Code is amended by adding at the end the fol-
- 17 lowing new subsection:
- 18 "(h) Definitions and Other Rules Relating to
- 19 Natural Disaster Protection Funds.—For purposes
- 20 of this section—
- 21 "(1) Natural disaster protection fund.—
- The term 'natural disaster protection fund' (here-
- after in this subsection referred to as the 'fund')
- means any money, securities, or other property held

1	by a qualified insurance company that is identified
2	and maintained in a segregated account—
3	"(A) which is designated as a 'natural dis-
4	aster protection fund' and held in a bank or
5	bank branch located in the District of Columbia
6	that is licensed and regulated by the Comp-
7	troller of the Currency or the District of Colum-
8	bia Commissioner of Insurance, Securities, and
9	Banking,
10	"(B) under the terms of which—
11	"(i) the assets in the fund are re-
12	quired to be invested in a manner con-
13	sistent with the investment requirements
14	applicable to all insurance companies
15	under the laws of the District of Columbia,
16	"(ii) an excess balance drawdown
17	amount is required to be distributed to the
18	qualified insurance company no later than
19	the close of the taxable year following the
20	taxable year with respect to which such
21	amount is determined, and
22	"(iii) no portion of the assets of the
23	fund may be paid or distributed from the
24	fund except for a qualified distribution.

1	"(2) QUALIFIED INSURANCE COMPANY.—The
2	term 'qualified insurance company' means an insurer
3	or reinsurer that—
4	"(A) is incorporated and domiciled in the
5	District of Columbia,
6	"(B) is subject to supervision by the Dis-
7	trict of Columbia Commissioner of Insurance,
8	Securities, and Banking,
9	"(C) maintains an office in the District of
10	Columbia that employs no fewer than 10 full-
11	time equivalent employees, of whom no fewer
12	than 5 are residents of the District of Colum-
13	bia,
14	"(D) is subject to any premium taxes and
15	any other taxes and fees imposed by the Dis-
16	trict of Columbia on all domestic insurance
17	companies, and
18	"(E) is subject to such additional tax as
19	may be imposed by the District of Columbia—
20	"(i) on premiums charged for natural
21	catastrophic risk coverage written through
22	the fund, and
23	"(ii) at such rate—
24	"(I) as may be established by the
25	District of Columbia, and

	0
1	"(II) as does not exceed the rate
2	of Federal excise tax imposed by sec-
3	tion 4371(3) on a premium paid on a
4	contract of reinsurance issued by any
5	foreign insurer or reinsurer.
6	"(3) QUALIFIED CONTRIBUTION.—The term
7	'qualified contribution' means a contribution to a
8	fund established by a qualified insurance company of
9	not more than the total of net premiums or other
10	payments received during a taxable year for coverage
11	of qualified losses, but only to the extent such con-
12	tribution, when added to all previous contributions
13	to the fund (including net investment earnings of the
14	fund) and after subtracting all qualified distribu-
15	tions from the fund, does not exceed the amount
16	reasonably at risk for the payment of qualified losses
17	insured through the fund, less reinsurance on those
18	risks, as determined actuarially on a multi-year
19	basis.
20	"(4) QUALIFIED DISTRIBUTION.—The term
21	'qualified distribution' means any amount paid or

distributed for—

"(A) any payment of a qualified loss pursuant to an insurance contract or contract of

22

23

24

1	reinsurance issued by the qualified insurance
2	company,
3	"(B) any payment made to reinsure or oth-
4	erwise spread the risk of catastrophe loss writ-
5	ten by the qualified insurance company,
6	"(C) any excess balance drawdown
7	amount,
8	"(D) any administrative expenses directly
9	related to the maintenance and investment of
10	the fund, and
11	"(E) any claims investigation and adjust-
12	ments relating to a qualified loss.
13	"(5) QUALIFIED LOSS.—The term 'qualified
14	loss' means an insured loss on a United States risk
15	that satisfies subparagraphs (A) and (B).
16	"(A) Event.—An insured loss satisfies
17	this subparagraph if the loss is attributable to
18	one or more of the following events:
19	"(i) Wind (including hurricanes and
20	tornados).
21	"(ii) Earthquake (including any fire
22	following).
23	"(iii) Flood.
24	"(iv) Tsunami or tidal wave.
25	"(v) Volcanic eruption.

1	"(vi) Fire.
2	"(vii) Hail.
3	"(viii) Snow, ice, freezing, or other
4	winter catastrophes.
5	"(ix) Pandemic or other public health
6	catastrophe.
7	"(B) Catastrophe designation or min-
8	IMUM AGGREGATE INSURED LOSS.—An insured
9	loss, with respect to an event described in sub-
10	paragraph (A), satisfies this subparagraph if at
11	least one of the following occurs:
12	"(i) Total insured losses from the
13	event, or from more than one event hap-
14	pening simultaneously or immediately fol-
15	lowing, exceeds \$1,000,000,000 on an in-
16	dustry-wide basis.
17	"(ii) The President of the United
18	States declares a disaster or state of emer-
19	gency because of the event.
20	"(iii) The Governor or chief executive
21	of a State, possession or territory of the
22	United States, or of the District of Colum-
23	bia, declares a disaster or state of emer-
24	gency because of such event.

1	"(iv) The Property Claims Services
2	unit of Insurance Services Office, Inc., de-
3	clares a catastrophic industry-wide loss be-
4	cause of one or more events.
5	"(6) Excess balance drawdown amount.—
6	The term 'excess balance drawdown amount' means
7	the excess (if any) of—
8	"(A) the amount of the fund balance as of
9	the end of the taxable year, over
10	"(B) the total amount of exposure of the
11	fund to qualified losses at the end of the tax-
12	able year under contracts issued by the quali-
13	fied insurance company, as determined actuari-
14	ally on a multi-year basis.
15	"(7) United states risk.—The term 'United
16	States risk' means any hazard, risk, loss, or liability
17	attributable to property situated, or an activity con-
18	ducted, in the United States, or its territories or
19	possessions.
20	"(8) Exclusion of premiums and losses on
21	CERTAIN PUERTO RICAN RISKS.—Notwithstanding
22	any other provision of this subsection, premiums and
23	losses with respect to risks covered by a catastrophe
24	reserve established under the laws or regulations of
25	the Commonwealth of Puerto Rico shall not be taken

- into account under this subsection in determining the amount of the qualified contributions allowed or the amount of qualified losses.
 - "(9) Contributions in kind.—A transfer of property other than money to a fund shall be treated as a sale or exchange of such property for an amount equal to its fair market value as of the date of transfer, and appropriate adjustment shall be made to the basis of such property. Section 267 shall apply to any loss realized upon such a transfer.
 - "(10) DISTRIBUTIONS IN KIND.—A distribution of property other than money from a fund to a qualified insurance company shall be treated as a sale or exchange of such property, and any gain or loss realized on such sale or exchange shall be excluded from the gross income of the qualified insurance company.
 - "(11) Regulations.—The Secretary shall prescribe regulations as may be necessary or appropriate to carry out the purposes of this subsection."
- 21 (e) Additional Tax on Certain Distributions
- 22 From a Natural Disaster Protection Fund.—Sub-
- 23 section (d) of section 831 of such Code (relating to the
- 24 tax on insurance companies other than life insurance com-
- 25 panies) is amended by redesignating subsection (d) as sub-

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

1	section (e) and inserting after subsection (c) the following
2	new subsection:
3	"(d) Tax on Nonqualified Distributions.—
4	"(1) In general.—In the case of a qualified
5	insurance company, the tax imposed by this section
6	for the current year shall be increased by an amount
7	equal to 20 percent of the aggregate amount of non-
8	qualified distributions made by such company during
9	such year from a natural disaster protection fund.
10	"(2) Definitions.—
11	"(A) Nonqualified distributions.—
12	The term 'nonqualified distributions' means any
13	distribution from a natural disaster protection
14	fund other than a qualified distribution (as de-
15	fined in section $832(h)(4)$).
16	"(B) OTHER DEFINITIONS.—The terms
17	'qualified insurance company' and 'natural dis-
18	aster protection fund' shall have the meanings
19	ascribed to such terms in section 832(h)."
20	(f) Effective Date.—The amendments made by
21	this bill shall apply to taxable years beginning after De-
22	cember 31, 2011.