

112TH CONGRESS  
1ST SESSION

# H. R. 3577

To establish biennial budgets for the United States Government.

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## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 7, 2011

Mr. RIBBLE (for himself, Mr. RYAN of Wisconsin, Mr. HENSARLING, Mr. STUTZMAN, Mr. ROKITA, Mr. GUINTA, and Mr. LANKFORD) introduced the following bill; which was referred to the Committee on the Budget, and in addition to the Committees on Rules and Oversight and Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

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## A BILL

To establish biennial budgets for the United States  
Government.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Biennial Budgeting  
5 and Enhanced Oversight Act of 2011”.

1           **TITLE I—CONGRESSIONAL**  
2                           **BUDGET PROCESS**

3   **SEC. 101. PURPOSES.**

4           Paragraphs (1) and (2) of section 2 of the Congres-  
5   sional Budget and Impoundment Control Act of 1974 are  
6   amended to read as follows:

7                   “(1) to assure effective control over the budg-  
8   etary process;

9                   “(2) to facilitate the determination biennially of  
10   the appropriate level of Federal revenues and ex-  
11   penditures by the Congress and the President;”.

12   **SEC. 102. DEFINITIONS.**

13           Section 3 of the Congressional Budget Act of 1974  
14   is amended by adding at the end the following new para-  
15   graphs:

16                   “(12) The term ‘direct spending’ has the mean-  
17   ing given to such term in section 250(c)(8) of the  
18   Balanced Budget and Emergency Deficit Control  
19   Act of 1985.

20                   “(13) The term ‘biennium’ means the period of  
21   2 consecutive fiscal years beginning on October 1 of  
22   any odd-numbered year.”.

23   **SEC. 103. REVISION OF TIMETABLE.**

24           Section 300 of the Congressional Budget Act of 1974  
25   (2 U.S.C. 631) is amended to read as follows:

1 “TIMETABLE  
 2 “SEC. 300. (a) IN GENERAL.—Except as provided by  
 3 subsection (b), the timetable with respect to the congres-  
 4 sional budget process for any Congress (beginning with  
 5 the One Hundred Thirteenth Congress or a subsequent  
 6 Congress, as applicable) is as follows:

“First Session

<b>On or before:</b>	<b>Action to be completed:</b>
First Monday in February .....	President submits budget recommendations.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after budget submission.	Committees submit views and estimates to Budget Committees.
April 1 .....	Budget Committees report concurrent resolution on the biennial budget.
April 15 .....	Congress completes action on concurrent resolution on the biennial budget.
May 15 .....	Biennial appropriation bills may be considered in the House of Representatives.
June 10 .....	House Appropriations Committee reports last biennial appropriation bill.
June 15 .....	Congress completes action on reconciliation legislation.
June 30 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.

“Second Session

<b>On or before:</b>	<b>Action to be completed:</b>
February 15 .....	President submits budget review.
Not later than 6 weeks after President submits budget review.	Congressional Budget Office submits report to Budget Committees.
The last day of the session .....	Congress completes action on bills and resolutions authorizing new budget authority for the succeeding biennium.

7 “(b) SPECIAL RULE.—In the case of any first session  
 8 of Congress that begins in any year during which the term  
 9 of a President (except a President who succeeds himself)

1 begins, the following dates shall supersede those set forth  
 2 in subsection (a):

“First Session

<b>On or before:</b>	<b>Action to be completed:</b>
First Monday in April .....	President submits budget recommendations.
April 20 .....	Committees submit views and estimates to Budget Committees.
May 15 .....	Budget Committees report concurrent resolution on the biennial budget.
June 1 .....	Congress completes action on concurrent resolution on the biennial budget.
June 1 .....	Biennial appropriation bills may be considered in the House of Representatives.
July 1 .....	House Appropriations Committee reports last biennial appropriation bill.
July 15 .....	Congress completes action on reconciliation legislation.
July 20 .....	House completes action on biennial appropriation bills.
October 1 .....	Biennium begins.”.

3 **SEC. 104. BIENNIAL CONCURRENT RESOLUTIONS ON THE**  
 4 **BUDGET.**

5 (a) CONTENTS OF RESOLUTION.—Section 301(a) of  
 6 the Congressional Budget Act of 1974 (2 U.S.C. 632(a))  
 7 is amended—

8 (1) in the matter preceding paragraph (1), by—

9 (A) striking “April 15 of each year” and  
 10 inserting “April 15 of each odd-numbered  
 11 year”;

12 (B) striking “the fiscal year beginning on  
 13 October 1 of such year” the first place it ap-  
 14 pears and inserting “the biennium beginning on  
 15 October 1 of such year”;

1 (C) striking “the fiscal year beginning on  
2 October 1 of such year” the second place it ap-  
3 pears and inserting “each fiscal year in such  
4 period”; and

5 (D) striking “each of the four ensuing fis-  
6 cal years” and inserting “each fiscal year in the  
7 next 2 bienniums”;

8 (2) by striking paragraph (4) and inserting the  
9 following:

10 “(4) subtotals of new budget authority and out-  
11 lays for nondefense discretionary spending, defense  
12 discretionary spending, Medicare, Medicaid and  
13 other health-related spending, other direct spending  
14 (excluding interest), and net interest;”;

15 (3) in paragraph (6), by striking “for the fiscal  
16 year” and inserting “for each fiscal year in the bien-  
17 nium”; and

18 (4) in paragraph (7), by striking “for the fiscal  
19 year” and inserting “for each fiscal year in the bien-  
20 nium”.

21 (b) ADDITIONAL MATTERS IN CONCURRENT RESO-  
22 LUTION.—Section 301(b) of the Congressional Budget Act  
23 of 1974 is amended—

24 (1) by striking paragraph (1), and by striking  
25 paragraphs (6) through (9);

1           (2) by redesignating paragraphs (2), (3), (4),  
2           and (5) as paragraphs (1), (2), (3), and (4), respec-  
3           tively;

4           (3) in paragraph (2), as redesignated, by strik-  
5           ing “for such fiscal year” and inserting “for either  
6           fiscal year in such biennium”; and

7           (4) by striking paragraph (3), as redesignated,  
8           and inserting the following:

9           “(3) set forth such other matters, and require  
10          such other procedures, relating to the budget as may  
11          be appropriate to carry out the purposes of the Act,  
12          but shall not include a suspension or alteration of  
13          the application of the motion to strike a provision as  
14          set forth in section 310(d)(2) or (h)(2)(F).”.

15          (c) VIEWS OF OTHER COMMITTEES.—Section 301(d)  
16          of the Congressional Budget Act of 1974 (2 U.S.C.  
17          632(d)) is amended by inserting “(or, if applicable, as pro-  
18          vided by section 300(b))” after “United States Code” and  
19          by adding at the end the following new sentences: “Each  
20          committee of the Senate or the House of Representatives  
21          shall review the strategic plans, performance plans, and  
22          performance reports required under section 306 of title  
23          5, United States Code, and sections 1115 and 1116 of  
24          title 31, United States Code, of all agencies under the ju-  
25          risdiction of the committee. Each committee may provide

1 its views on such plans or reports to the Committee on  
2 the Budget of the applicable House.”.

3 (d) HEARINGS AND REPORT.—Section 301(e) of the  
4 Congressional Budget Act of 1974 (2 U.S.C. 632(e)) is  
5 amended—

6 (1) in paragraph (1)—

7 (A) by striking “fiscal year” and inserting  
8 “biennium”; and

9 (B) by inserting after the second sentence  
10 the following: “On or before April 1 of each  
11 odd-numbered year (or, if applicable, as pro-  
12 vided by section 300(b)), the Committee on the  
13 Budget of each House shall report to its House  
14 the concurrent resolution on the budget referred  
15 to in subsection (a) for the biennium beginning  
16 on October 1 of that year.”;

17 (2) in paragraph (2)—

18 (A) by redesignating subparagraphs (A),  
19 (B), (C), (D), (E), and (F) as subparagraphs  
20 (B), (C), (E), (F), (H), and (I), respectively;

21 (B) before subparagraph (B) (as redesign-  
22 ated), by inserting the following new subpara-  
23 graph:

24 “(A) new budget authority and outlays for  
25 each major functional category, based on alloca-

1 tions of the total levels set forth pursuant to  
2 subsection (a)(1);”;

3 (C) in subparagraph (C) (as redesignated),  
4 by striking “mandatory” and inserting “direct  
5 spending”;

6 (D) after subparagraph (C) (as redesign-  
7 ated), by inserting the following new subpara-  
8 graph:

9 “(D) total outlays, total Federal revenues,  
10 the surplus or deficit, and new budget authority  
11 and outlays for nondefense discretionary spend-  
12 ing, defense discretionary spending, Medicare,  
13 Medicaid and other health-related spending,  
14 other direct spending (excluding interest), social  
15 security and other major functional categories,  
16 as appropriate, and net interest as set forth in  
17 such resolution as a percentage of the gross do-  
18 mestic product of the United States;”;

19 (E) after subparagraph (F) (as redesign-  
20 ated), by inserting the following new subpara-  
21 graph:

22 “(G) if the concurrent resolution on the  
23 budget includes any allocation to a committee  
24 other than the Committee on Appropriations of  
25 levels in excess of current law levels, a justifica-



1           tion for not subjecting any program, project, or  
2           activity (for which the allocation is made) to  
3           annual discretionary appropriations;” and

4           (3) in paragraph (3)—

5                 (A)(i) by redesignating subparagraphs (A)  
6           and (B) as subparagraphs (B) and (C), respec-  
7           tively;

8                 (ii) by striking subparagraphs (C) and (D);

9                 (iii) by redesignating subparagraph (E) as  
10          subparagraph (D); and

11                (iv) by striking the period and the end of  
12          subparagraph (D), as redesignated, and insert-  
13          ing “; and”;

14                (B) before subparagraph (B), by inserting  
15          the following new subparagraph:

16                   “(A) new budget authority and outlays for  
17          each major functional category, based on alloca-  
18          tions of the total levels set forth pursuant to  
19          subsection (a)(1);” and

20                (C) at the end, by adding the following  
21          new subparagraph:

22                   “(E) set forth, if required by subsection  
23          (f), the calendar year in which, in the opinion  
24          of the Congress, the goals for reducing unem-

1           employment set forth in section 4(b) of the Em-  
2           ployment Act of 1946 should be achieved.”.

3           (e) GOALS FOR REDUCING UNEMPLOYMENT.—Sec-  
4           tion 301(f) of the Congressional Budget Act of 1974 (2  
5           U.S.C. 632(f)) is amended by striking “fiscal year” each  
6           place it appears and inserting “biennium”.

7           (f) ECONOMIC ASSUMPTIONS.—Section 301(g)(1) of  
8           the Congressional Budget Act of 1974 (2 U.S.C.  
9           632(g)(1)) is amended by striking “for a fiscal year” and  
10          inserting “for a biennium”.

11          (g) SECTION HEADING.—The section heading of sec-  
12          tion 301 of the Congressional Budget Act of 1974 is  
13          amended by striking “ANNUAL” and inserting “BIEN-  
14          NIAL”.

15          (h) TABLE OF CONTENTS.—The item relating to sec-  
16          tion 301 in the table of contents set forth in section 1(b)  
17          of the Congressional Budget Act of 1974 is amended by  
18          striking “Annual” and inserting “Biennial”.

19   **SEC. 105. COMMITTEE ALLOCATIONS.**

20          Section 302 of the Congressional Budget Act of 1974  
21          (2 U.S.C. 633) is amended—

22                 (1) in subsection (a)(1) by—

23                         (A) striking “for the first fiscal year of the  
24                         resolution,” and inserting “for each fiscal year  
25                         in the biennium,”;

1 (B) striking “for that period of fiscal  
2 years” and inserting “for all fiscal years cov-  
3 ered by the resolution”; and

4 (C) striking “for the fiscal year of that  
5 resolution” and inserting “for each fiscal year  
6 in the biennium”;

7 (2) in the first sentence of subsection (b), by  
8 striking “subsection (a)” and inserting “subsection  
9 (a)(1)”;

10 (3) in subsection (f)(1)—

11 (A) by striking “for a fiscal year” and in-  
12 serting “for a biennium”;

13 (B) by striking “first fiscal year” and in-  
14 serting “either fiscal year of the biennium”;  
15 and

16 (C) in subparagraph (A), by striking “as  
17 reported”;

18 (4) in subsection (f)(2)(A), by—

19 (A) striking “first fiscal year” and insert-  
20 ing “each fiscal year of the biennium”; and

21 (B) striking “the total of fiscal years” and  
22 inserting “the total of all fiscal years covered by  
23 the resolution”; and

24 (5) by striking subsection (g).

1 **SEC. 106. MULTIYEAR AUTHORIZATIONS OF APPROPRIA-**  
2 **TIONS.**

3 (a) IN GENERAL.—Title III of the Congressional  
4 Budget Act of 1974 is amended by adding after section  
5 315 the following new section:

6 “MULTIYEAR AUTHORIZATIONS OF APPROPRIATIONS

7 “SEC. 316. (a) It shall not be in order in the House  
8 of Representatives or the Senate to consider any measure  
9 that contains an authorization of appropriations for any  
10 purpose unless the measure includes such an authorization  
11 of appropriations for that purpose for not less than each  
12 fiscal year in one or more bienniums.

13 “(b)(1) For purposes of this section, an authorization  
14 of appropriations is an authorization for the enactment  
15 of an amount of appropriations or amounts not to exceed  
16 an amount of appropriations (whether stated as a sum cer-  
17 tain, as a limit, or as such sums as may be necessary)  
18 for any purpose for a fiscal year.

19 “(2) Subsection (a) does not apply with respect to  
20 an authorization of appropriations for a single fiscal year  
21 for any program, project, or activity if the measure con-  
22 taining that authorization includes a provision expressly  
23 stating the following: ‘Congress finds that no authoriza-  
24 tion of appropriation will be required for [Insert name of  
25 applicable program, project, or activity] for any subse-  
26 quent fiscal year.’.

1       “(c) For purposes of this section, the term ‘measure’  
 2 means a bill, joint resolution, amendment, motion, or con-  
 3 ference report.”.

4       (b) CONFORMING AMENDMENT.—The table of con-  
 5 tents set forth in section 1(b) of the Congressional Budget  
 6 and Impoundment Control Act of 1974 is amended by in-  
 7 serting after the item relating to section 315 the following  
 8 new item:

“Sec. 316. Multiyear authorizations of appropriations.”.

9       **SEC. 107. ADDITIONAL AMENDMENTS TO THE CONGRES-**  
 10                                   **SIONAL BUDGET ACT OF 1974 TO EFFEC-**  
 11                                   **TUATE BIENNIAL BUDGETING.**

12       (a) DEFINITIONS.—Section 3 of the Congressional  
 13 Budget and Impoundment Control Act of 1974 is amend-  
 14 ed by adding at the end the following new paragraphs:

15               “(12) The term ‘Medicare’ means programs  
 16 within budget function 570.

17               “(13) The term ‘Medicaid and other health-re-  
 18 lated spending’ means programs within budget func-  
 19 tion 550.

20               “(14) The term ‘other direct spending’ means  
 21 programs other than those within budget functions  
 22 550 and 570, excluding Social Security and net in-  
 23 terest.”.

1 (b) COMPLETION OF HOUSE COMMITTEE ACTION ON  
2 APPROPRIATION BILLS.—Section 307 of the Congres-  
3 sional Budget Act of 1974 (2 U.S.C. 638) is amended—

4 (1) by striking “each year” and inserting “each  
5 odd-numbered year (or, if applicable, as provided by  
6 section 300(b), July 1)”;

7 (2) by striking “annual” and inserting “bien-  
8 nial”;

9 (3) by striking “fiscal year” and inserting “bi-  
10 ennium”; and

11 (4) by striking “that year” and inserting “each  
12 odd-numbered year”.

13 (c) COMPLETION OF HOUSE ACTION ON REGULAR  
14 APPROPRIATION BILLS.—Section 309 of the Congres-  
15 sional Budget Act of 1974 (2 U.S.C. 640) is amended—

16 (1) by striking “It” and inserting “Except  
17 whenever section 300(b) is applicable, it”;

18 (2) by inserting “of any odd-numbered calendar  
19 year” after “July”;

20 (3) by striking “annual” and inserting “bien-  
21 nial”; and

22 (4) by striking “fiscal year” and inserting “bi-  
23 ennium”.

1 (d) RECONCILIATION PROCESS.—Section 310 of the  
2 Congressional Budget Act of 1974 (2 U.S.C. 641) is  
3 amended—

4 (1) in subsection (a), in the matter preceding  
5 paragraph (1), by striking “any fiscal year” and in-  
6 serting “any biennium”;

7 (2) in subsection (a)(1), by striking “such fiscal  
8 year” each place it appears and inserting “any fiscal  
9 year covered by such resolution”; and

10 (3) by striking subsection (f) and redesignating  
11 subsection (g) as subsection (f).

12 (e) SECTION 311 POINT OF ORDER.—

13 (1) IN THE HOUSE OF REPRESENTATIVES.—  
14 Section 311(a)(1) of the Congressional Budget Act  
15 of 1974 (2 U.S.C. 642(a)) is amended—

16 (A) by striking “for a fiscal year” and in-  
17 serting “for a biennium”;

18 (B) by striking “the first fiscal year” each  
19 place it appears and inserting “either fiscal  
20 year of the biennium”; and

21 (C) by striking “that first fiscal year” and  
22 inserting “each fiscal year in the biennium”.

23 (2) IN THE SENATE.—Section 311(a)(2) of the  
24 Congressional Budget Act of 1974 is amended—

1 (A) in subparagraph (A), by striking “for  
2 the first fiscal year” and inserting “for either  
3 fiscal year of the biennium”; and

4 (B) in subparagraph (B)—

5 (i) by striking “that first fiscal year”  
6 the first place it appears and inserting  
7 “each fiscal year in the biennium”; and

8 (ii) by striking “that first fiscal year  
9 and the ensuing fiscal years” and inserting  
10 “all fiscal years”.

11 (3) SOCIAL SECURITY LEVELS.—Section  
12 311(a)(3) of the Congressional Budget Act of 1974  
13 is amended by—

14 (A) striking “for the first fiscal year” and  
15 inserting “each fiscal year in the biennium”;  
16 and

17 (B) striking “that fiscal year and the ensu-  
18 ing fiscal years” and inserting “all fiscal  
19 years”.

20 (4) EXCEPTION.—Section 311(c) of the Con-  
21 gressional Budget Act of 1974 is amended by insert-  
22 ing “with respect to new budget authority or out-  
23 lays” after “shall not apply”.



1 (f) MAXIMUM DEFICIT AMOUNT POINT OF ORDER.—

2 Section 312(e) of the Congressional Budget Act of 1974

3 (2 U.S.C. 643) is amended—

4 (1) by striking “for a fiscal year” and inserting  
5 “for a biennium”;

6 (2) in paragraph (1), by striking “first fiscal  
7 year” and inserting “either fiscal year in the bien-  
8 nium”;

9 (3) in paragraph (2), by striking “that fiscal  
10 year” and inserting “either fiscal year in the bien-  
11 nium”; and

12 (4) in the matter following paragraph (2), by  
13 striking “that fiscal year” and inserting “the appli-  
14 cable fiscal year”.

1 **TITLE II—CONFORMING AMEND-**  
2 **MENTS TO THE RULES OF**  
3 **THE HOUSE OF REPRESENTA-**  
4 **TIVES, THE BALANCED BUDG-**  
5 **ET AND EMERGENCY DEFICIT**  
6 **CONTROL ACT OF 1985, AND**  
7 **THE CONGRESSIONAL BUDG-**  
8 **ET ACT OF 1974**

9 **SEC. 201. AMENDMENTS TO THE RULES OF THE HOUSE OF**  
10 **REPRESENTATIVES TO EFFECTUATE BIEN-**  
11 **NIAL BUDGETING.**

12 (a) Clause 2(a) of rule XXI of the Rules of the House  
13 of Representatives is amended by adding at the end the  
14 following new subparagraph:

15 “(3)(A) Except as provided by subdivision (B), an ap-  
16 propriation may not be reported in a general appropriation  
17 bill (other than a supplemental appropriation bill), and  
18 may not be in order as an amendment thereto, unless it  
19 provides new budget authority or establishes a level of ob-  
20 ligations under contract authority for each fiscal year of  
21 a biennium.

22 “(B) Subdivision (A) does not apply with respect to  
23 an appropriation for a single fiscal year for any program,  
24 project, or activity if the bill or amendment thereto con-  
25 taining that appropriation includes a provision expressly

1 stating the following: ‘Congress finds that no additional  
2 funding beyond one fiscal year will be required and the  
3 [Insert name of applicable program, project, or activity]  
4 will be completed or terminated after the amount provided  
5 has been expended.’.

6 “(C) For purposes of paragraph (b), the statement  
7 set forth in subdivision (B) with respect to an appropria-  
8 tion for a single fiscal year for any program, project, or  
9 activity may be included in a general appropriation bill  
10 or amendment thereto.”.

11 (b) Clause 4(a)(1)(A) of rule X of the Rules of the  
12 House of Representatives is amended by inserting “odd-  
13 numbered” after “each”.

14 (c) Clause 4(a)(4) of rule X of the Rules of the House  
15 of Representatives is amended by striking “fiscal year”  
16 and inserting “biennium”.

17 (d) Clause 4(b)(2) of rule X of the Rules of the House  
18 of Representatives is amended by striking “each fiscal  
19 year” and inserting “the biennium”.

20 (e) Clause 4(b) of rule X of the Rules of the House  
21 of Representatives is amended by striking “and” at the  
22 end of subparagraph (5), by striking the period and insert-  
23 ing “; and” at the end of subparagraph (6), and by adding  
24 at the end the following new subparagraph:

1           “(7) use the second session of each Congress to  
2           study issues with long-term budgetary and economic  
3           implications.”.

4           (f) Clause 4(e) of rule X of the Rules of the House  
5           of Representatives is amended by striking “annually” each  
6           place it appears and inserting “biennially” and by striking  
7           “annual” and inserting “biennial”.

8           (g) Clause 4(f) of rule X of the Rules of the House  
9           of Representatives is amended—

10           (1) by inserting “during each odd-numbered  
11           year” after “the submission of the budget by the  
12           President”;

13           (2) by striking “fiscal year” the first place it  
14           appears and inserting “biennium”; and

15           (3) by striking “that fiscal year” and inserting  
16           “each fiscal year in such ensuing biennium”.

17           (h) Clause 5(b)(1) of rule XXII of the House of Rep-  
18           resentatives is amended by striking “or (c)” and inserting  
19           “or (3) or 2(c)”.

20           (i) Clause 11(i) of rule X of the Rules of the House  
21           of Representatives is amended by striking “during the  
22           same or preceding fiscal year”.

23           (j) Clause 3(d)(2)(A) of rule XIII of the Rules of the  
24           House of Representatives is amended by striking “five”  
25           both places it appears and inserting “six”.

1 (k) Clause 5(a)(1) of rule XIII of the Rules of the  
2 House of Representatives is amended by striking “fiscal  
3 year after September 15 in the preceding fiscal year” and  
4 inserting “biennium after September 15 of the calendar  
5 year in which such biennium begins”.

6 **SEC. 202. ADDITIONAL AMENDMENT TO THE RULES OF THE**  
7 **HOUSE OF REPRESENTATIVES.**

8 Clause 8 of rule XXI of the Rules of the House of  
9 Representatives is repealed and clauses 9 and 11 are re-  
10 designated as clauses 8 and 9, respectively.

11 **SEC. 203. CONFORMING AMENDMENTS TO THE CONGRES-**  
12 **SIONAL BUDGET ACT OF 1974.**

13 (a) SECTION 202(e).—Section 202(e)(1)(C) of the  
14 Congressional Budget Act of 1974 is amended by striking  
15 “(b)(2)(A) and for excise taxes assumed to be extended  
16 under section 257(b)(2)(C)”.

17 (b) SECTION 302(a)(1).—Section 302(a)(1) of the  
18 Congressional Budget Act of 1974 is amended by striking  
19 “(except in the case of the Committee on Appropriations  
20 only for the fiscal year of that resolution)”.

21 (c) SECTION 302(f)(1).—Section 302(f)(1) of the  
22 Congressional Budget Act of 1974 is amended by inserting  
23 “or outlays” after “new budget authority”.

24 (d) SECTION 308(a).—Section 308(a)(3)(C) of the  
25 Congressional Budget Act of 1974 is repealed.

1 (e) SECTION 308(d).—Section 308(d) of the Congres-  
 2 sional Budget Act of 1974 is amended by striking  
 3 “252(d)(5)” and inserting “252(c)”.

4 **TITLE III—CONFORMING**  
 5 **AMENDMENTS TO TITLES 1, 5,**  
 6 **31, AND 39, UNITED STATES**  
 7 **CODE**

8 **SEC. 301. TWO-YEAR APPROPRIATIONS; TITLE AND STYLE**  
 9 **OF APPROPRIATION ACTS.**

10 Section 105 of title 1, United States Code, is amend-  
 11 ed to read as follows:

12 **“§ 105. Title and style of appropriation Acts**

13 “(a) The style and title of all Acts making appropria-  
 14 tions for the support of the Government shall be as fol-  
 15 lows: ‘An Act making appropriations [here insert the ob-  
 16 ject] for each fiscal year in the biennium of fiscal years  
 17 [here insert the fiscal years of the biennium].’.

18 “(b) All Acts making regular appropriations for the  
 19 support of the Government shall be enacted for a biennium  
 20 and shall specify the amount of appropriations provided  
 21 for each fiscal year in such period.

22 “(c) For purposes of this section, the term ‘biennium’  
 23 has the same meaning as in section 3(13) of the Congres-  
 24 sional Budget and Impoundment Control Act of 1974 (2  
 25 U.S.C. 622(13)).”.

1 **SEC. 302. AMENDMENTS TO TITLE 31, UNITED STATES**  
2 **CODE.**

3 (a) DEFINITION.—Section 1101 of title 31, United  
4 States Code, is amended by adding at the end the fol-  
5 lowing new paragraph:

6 “(3) ‘biennium’ has the meaning given to such  
7 term in paragraph (13) of section 3 of the Congres-  
8 sional Budget and Impoundment Control Act of  
9 1974 (2 U.S.C. 622(12)).”.

10 (b) BUDGET CONTENTS AND SUBMISSION TO THE  
11 CONGRESS.—

12 (1) SCHEDULE.—The matter preceding para-  
13 graph (1) in section 1105(a) of title 31, United  
14 States Code, is amended to read as follows:

15 “(a) On or before the first Tuesday in February of  
16 each odd-numbered year (or, if applicable, as provided by  
17 section 300(b) of the Congressional Budget Act of 1974),  
18 beginning with the One Hundred Thirteenth Congress, the  
19 President shall transmit to the Congress the budget for  
20 the biennium beginning on October 1 of such calendar  
21 year. The budget transmitted under this subsection shall  
22 include a budget message and summary and supporting  
23 information. The President shall include in each budget  
24 submission the following:”.

25 (2) EXPENDITURES.—Section 1105(a)(5) of  
26 title 31, United States Code, is amended by striking

1 “the fiscal year for which the budget is submitted  
2 and the 4 fiscal years after that year” and inserting  
3 “each fiscal year in the biennium for which the  
4 budget is submitted and in the succeeding 4 years”.

5 (3) RECEIPTS.—Section 1105(a)(6) of title 31,  
6 United States Code, is amended by striking “the fis-  
7 cal year for which the budget is submitted and the  
8 4 fiscal years after that year” and inserting “each  
9 fiscal year in the biennium for which the budget is  
10 submitted and in the succeeding 4 years”.

11 (4) BALANCE STATEMENTS.—Section  
12 1105(a)(9)(C) of title 31, United States Code, is  
13 amended by striking “the fiscal year” and inserting  
14 “each fiscal year in the biennium”.

15 (5) GOVERNMENT FUNCTIONS AND ACTIVI-  
16 TIES.—Section 1105(a)(12) of title 31, United  
17 States Code, is amended in subparagraph (A), by  
18 striking “the fiscal year” and inserting “each fiscal  
19 year in the biennium”.

20 (6) ALLOWANCES.—Section 1105(a)(13) of title  
21 31, United States Code, is amended by striking “the  
22 fiscal year” and inserting “each fiscal year in the bi-  
23 ennium”.

24 (7) ALLOWANCES FOR UNANTICIPATED AND  
25 UNCONTROLLABLE EXPENDITURES.—Section



1 1105(a)(14) of title 31, United States Code, is  
2 amended by striking “that year” and inserting “each  
3 fiscal year in the biennium for which the budget is  
4 submitted”.

5 (8) TAX EXPENDITURES.—Section 1105(a)(16)  
6 of title 31, United States Code, is amended by strik-  
7 ing “the fiscal year” and inserting “each fiscal year  
8 in the biennium”.

9 (9) ESTIMATES FOR FUTURE YEARS.—Section  
10 1105(a)(17) of title 31, United States Code, is  
11 amended—

12 (A) by striking “the fiscal year following  
13 the fiscal year” and inserting “each fiscal year  
14 in the biennium following the biennium”;

15 (B) by striking “that following fiscal year”  
16 and inserting “each such fiscal year”; and

17 (C) by striking “fiscal year before the fis-  
18 cal year” and inserting “biennium before the bi-  
19 ennium”.

20 (10) PRIOR YEAR OUTLAYS.—Section  
21 1105(a)(18) of title 31, United States Code, is  
22 amended—

23 (A) by striking “the prior fiscal year” and  
24 inserting “each of the 2 most recently com-  
25 pleted fiscal years,”;

1 (B) by striking “for that year” and insert-  
2 ing “with respect to those fiscal years”; and

3 (C) by striking “in that year” and insert-  
4 ing “in those fiscal years”.

5 (11) BUDGET CONTENTS AND SUBMISSION TO  
6 CONGRESS.—Section 1105(a)(28) of title 31, United  
7 States Code, is amended by striking “beginning with  
8 fiscal year 1999, a” and inserting “beginning with  
9 fiscal year 2016, a biennial”.

10 (12) INFORMATION SUPPORTING BIENNIAL  
11 BUDGETS.—Section 1105(a) of title 31, United  
12 States Code, is amended by redesignating the second  
13 paragraph (37) as paragraph (39) and by adding at  
14 the end the following new paragraphs:

15 “(40) Totals of new budget authority and out-  
16 lays.

17 “(41) Total Federal revenues and the amount,  
18 if any, by which the aggregate level of Federal reve-  
19 nues should be increased or decreased by bills and  
20 resolutions to be reported by the appropriate com-  
21 mittees.

22 “(42) The surplus or deficit in the budget.

23 “(43) Subtotals of new budget authority and  
24 outlays for nondefense discretionary spending, de-

1 fense discretionary spending, direct spending (ex-  
2 cluding interest), contingencies, and net interest.

3 “(44) The public debt.”.

4 (c) ESTIMATED EXPENDITURES OF LEGISLATIVE  
5 AND JUDICIAL BRANCHES.—Section 1105(b) of title 31,  
6 United States Code, is amended by striking “each year”  
7 and inserting “each even-numbered year”.

8 (d) RECOMMENDATIONS TO MEET ESTIMATED DEFICI-  
9 CIENCIES.—Section 1105(c) of title 31, United States  
10 Code, is amended—

11 (1) by striking “the fiscal year for” the first  
12 place it appears and inserting “each fiscal year in  
13 the biennium for”;

14 (2) by striking “the fiscal year for” the second  
15 place it appears and inserting “each fiscal year of  
16 the biennium, as the case may be,”; and

17 (3) by striking “that year” and inserting “for  
18 each year of the biennium”.

19 (e) ADDITIONAL OUTYEAR DATA.—Section 1105(d)  
20 of title 31, United States Code, is amended by inserting  
21 “(1)” after “(d)” and by adding at the end the following  
22 new paragraph:

23 “(2) Each budget submission shall include a budget  
24 message and summary and supporting information and,  
25 as a separately delineated statement, the levels requires

1 in paragraphs (40) through (44) of subsection (a) for at  
2 least each of the 4 ensuing fiscal years after the biennium  
3 covered by the budget submission under such subsection.”.

4 (f) CAPITAL INVESTMENT ANALYSIS.—Section  
5 1105(e)(1) of title 31, United States Code, is amended  
6 by striking “ensuing fiscal year” and inserting “biennium  
7 to which such budget relates”.

8 (g) SUPPLEMENTAL BUDGET ESTIMATES AND  
9 CHANGES.—

10 (1) IN GENERAL.—Section 1106(a) of title 31,  
11 United States Code, is amended—

12 (A) in the matter preceding paragraph (1),  
13 by—

14 (i) inserting “and before February 1  
15 of each even-numbered year” after “Before  
16 July 16 of each year”; and

17 (ii) striking “fiscal year” and insert-  
18 ing “biennium”;

19 (B) in paragraph (1), by striking “that fis-  
20 cal year” and inserting “each fiscal year in  
21 such biennium”;

22 (C) in paragraph (2), by striking “4 fiscal  
23 years following the fiscal year” and inserting  
24 “at least 4 fiscal years following the biennium”;  
25 and

1 (D) in paragraph (3), by striking “fiscal  
2 year” and inserting “biennium”.

3 (2) CHANGES.—Section 1106(b) of title 31,  
4 United States Code, is amended by—

5 (A) striking “the fiscal year” and inserting  
6 “each fiscal year in the biennium”; and

7 (B) inserting “and before February 15 of  
8 each even-numbered year” after “Before July  
9 16 of each year”.

10 (h) CURRENT PROGRAMS, PROJECTS, AND ACTIVI-  
11 TIES ESTIMATES.—

12 (1) THE PRESIDENT.—Section 1109(a) of title  
13 31, United States Code, is amended—

14 (A) by striking “On or before the first  
15 Monday after January 3 of each year (on or be-  
16 fore February 5 in 1986)” and inserting “At  
17 the same time the budget required by section  
18 1105 is submitted for a biennium”; and

19 (B) by striking “the following fiscal year”  
20 and inserting “each fiscal year of such period”.

21 (2) JOINT ECONOMIC COMMITTEE.—Section  
22 1109(b) of title 31, United States Code, is amended  
23 by striking “March 1 of each year” and inserting  
24 “within 5 weeks of the President’s budget submis-  
25 sion for each odd-numbered year (or, if applicable,

1 as provided by section 300(b) of the Congressional  
2 Budget Act of 1974)”.  
3

4 (i) YEAR-AHEAD REQUESTS FOR AUTHORIZING LEG-  
5 ISLATION.—Section 1110 of title 31, United States Code,  
6 is amended by—

7 (1) striking “May 16” and inserting “March  
8 31”; and

9 (2) striking “year before the year in which the  
10 fiscal year begins” and inserting “calendar year pre-  
11 ceding the calendar year in which the biennium be-  
12 gins”.

13 (j) PERFORMANCE PLANS.—Section 1115 of title 31,  
14 United States Code, is amended—

15 (1) in subsection (a)—

16 (A) in the matter before paragraph (1) by  
17 striking “an annual” and inserting “a bien-  
18 nial”;

19 (B) in paragraph (1) by inserting after  
20 “program activity” the following: “for both  
21 years 1 and 2 of the biennial plan”;

22 (C) in paragraph (5) by striking “and”  
23 after the semicolon;

24 (D) in paragraph (6) by striking the period  
25 and inserting a semicolon; and inserting “and”  
after the inserted semicolon; and

1 (E) by adding after paragraph (6) the fol-  
2 lowing:

3 “(7) cover each fiscal year of the biennium be-  
4 ginning with the first fiscal year of the next biennial  
5 budget cycle.”;

6 (2) in subsection (d) by striking “annual” and  
7 inserting “biennial”; and

8 (3) in paragraph (6) of subsection (f) by strik-  
9 ing “annual” and inserting “biennial”.

10 (k) PILOT PROJECTS FOR PERFORMANCE BUDG-  
11 ETING.—Section 1119 of title 31, United States Code, is  
12 amended—

13 (1) in paragraph (1) of subsection (d), by strik-  
14 ing “annual” and inserting “biennial”; and

15 (2) in subsection (e), by striking “annual” and  
16 inserting “biennial”.

17 (l) MANAGERIAL ACCOUNTABILITY AND FLEXI-  
18 BILITY.—Section 9703 of title 31, United States Code, re-  
19 lating to managerial accountability, is amended—

20 (1) in subsection (a)—

21 (A) in the first sentence by striking “Be-  
22 ginning with fiscal year 1999, the” and insert-  
23 ing “Beginning with fiscal year 2016, the bien-  
24 nial” and by striking “annual”; and

1 (B) by striking “section 1105(a)(29)” and  
2 inserting “section 1105(a)(28)”;

3 (2) in subsection (e)—

4 (A) in the first sentence by striking “one  
5 or” before “years”;

6 (B) in the second sentence by striking “a  
7 subsequent year” and inserting “for a subse-  
8 quent 2-year period”; and

9 (C) in the third sentence by striking  
10 “three” and inserting “four”.

11 **SEC. 303. GOVERNMENT STRATEGIC AND PERFORMANCE**

12 **PLANS ON A BIENNIAL BASIS.**

13 (a) STRATEGIC PLANS.—(1) Section 306 of title 5,  
14 United States Code, is amended—

15 (A) in subsection (a), by striking “September  
16 30, 1997” and inserting “September 30, 2014”;

17 (B) in subsection (b)—

18 (i) by striking “at least every three years”  
19 and inserting “at least every 4 years”; and

20 (ii) by striking “five years forward” and  
21 inserting “six years forward”; and

22 (C) in subsection (c), by inserting a comma  
23 after “section” the second place it appears and add-  
24 ing “including a strategic plan submitted by Sep-



1       tember 30, 2014, meeting the requirements of sub-  
2       section (a)”.

3       (2) Section 2802 of title 39, United States Code, is  
4       amended—

5             (A) in subsection (a), by striking “September  
6       30, 1997” and inserting “September 30, 2014”;

7             (B) in subsection (b), by—

8                 (i) striking “five years forward” and in-  
9       serting “six years forward”; and

10                (ii) striking “at least every three years”  
11       and inserting “at least every 4 years”; and

12             (C) in subsection (c), by inserting “, including  
13       a strategic plan submitted by September 30, 2014,  
14       meeting the requirements of subsection (a)” before  
15       the period.

16       (b) PERFORMANCE PLANS.—Section 2803(a) of title  
17       39, United States Code, is amended—

18             (1) in the matter before paragraph (1), by  
19       striking “an annual” and inserting “a biennial”;

20             (2) in paragraph (1), by inserting after “pro-  
21       gram activity” the following: “for both years 1 and  
22       2 of the biennial plan”;

23             (3) in paragraph (5), by striking “and” after  
24       the semicolon;

1           (4) in paragraph (6), by striking the period and  
2           inserting “; and”; and

3           (5) by adding after paragraph (6) the following:

4           “(7) cover each fiscal year of the biennium be-  
5           ginning with the first fiscal year of the next biennial  
6           budget cycle.”.

7           (c) EFFECTIVE DATE.—The amendments made by  
8           this section shall take effect on September 30, 2014.

○