

**Calendar No. 65**112<sup>TH</sup> CONGRESS  
1<sup>ST</sup> SESSION**S. CON. RES. 21**

Setting forth the congressional budget for the United States Government for fiscal year 2012 and setting forth the appropriate budgetary levels for fiscal years 2013 through 2021.

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IN THE SENATE OF THE UNITED STATES

MAY 23, 2011

Mr. TOOMEY (for himself, Mr. DEMINT, Mr. VITTER, Mr. COBURN, Mr. BURR, Mr. RISCH, Mr. RUBIO, Mr. JOHNSON of Wisconsin, and Mr. LEE) submitted the following concurrent resolution; which was referred to the Committee on the Budget; committee discharged pursuant to Section 300 of the Congressional Budget Act; and placed on the calendar

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**CONCURRENT RESOLUTION**

Setting forth the congressional budget for the United States Government for fiscal year 2012 and setting forth the appropriate budgetary levels for fiscal years 2013 through 2021.

1       *Resolved by the Senate (the House of Representatives*  
2       *concurring),*

1 **SECTION 1. CONCURRENT RESOLUTION ON THE BUDGET**  
 2 **FOR FISCAL YEAR 2012.**

3 (a) DECLARATION.—Congress declares that this reso-  
 4 lution is the concurrent resolution on the budget for fiscal  
 5 year 2012 and that this resolution sets forth the appro-  
 6 priate budgetary levels for fiscal years 2012 and 2013  
 7 through 2021.

8 (b) TABLE OF CONTENTS.—The table of contents for  
 9 this concurrent resolution is as follows:

Sec. 1. Concurrent resolution on the budget for fiscal year 2012.

TITLE I—RECOMMENDED LEVELS AND AMOUNTS

- Sec. 101. Recommended levels and amounts.
- Sec. 102. Social Security.
- Sec. 103. Postal service discretionary administrative expenses.
- Sec. 104. Major functional categories.

TITLE II—RESERVE FUNDS

- Sec. 201. Deficit-reduction reserve fund for improper payments.

TITLE III—BUDGET PROCESS

Subtitle A—Budget Enforcement

- Sec. 301. Discretionary spending limits for fiscal years 2012 through 2021.
- Sec. 302. Point of order against advance appropriations.
- Sec. 303. Emergency legislation.
- Sec. 304. Adjustments for the extension of certain current policies.

Subtitle B—Budgetary Treatment, Application, and Adjustments

- Sec. 311. Budgetary treatment of certain discretionary administrative expenses.
- Sec. 312. Application and effect of changes in allocations and aggregates.
- Sec. 313. Adjustments to reflect changes in concepts and definitions.
- Sec. 314. Exercise of rulemaking powers.

1           **TITLE I—RECOMMENDED**  
2           **LEVELS AND AMOUNTS**

3   **SEC. 101. RECOMMENDED LEVELS AND AMOUNTS.**

4           The following budgetary levels are appropriate for  
5 each of fiscal years 2011 through 2021:

6           (1) FEDERAL REVENUES.—For purposes of the  
7 enforcement of this resolution:

8           (A) The amounts by which the aggregate  
9 levels of Federal revenues should be changed  
10 are as follows:

11           Fiscal year 2012: \$1,891,242,000,000.

12           Fiscal year 2013: \$2,231,552,000,000.

13           Fiscal year 2014: \$2,446,761,000,000.

14           Fiscal year 2015: \$2,579,225,000,000.

15           Fiscal year 2016: \$2,669,281,000,000.

16           Fiscal year 2017: \$2,840,312,000,000.

17           Fiscal year 2018: \$2,979,431,000,000.

18           Fiscal year 2019: \$3,128,456,000,000.

19           Fiscal year 2020: \$3,302,639,000,000.

20           Fiscal year 2021: \$3,498,532,000,000.

21           (B) The amounts by which the aggregate  
22 levels of Federal revenues should be changed  
23 are as follows:

24           Fiscal year 2012: —\$169,328,744.

25           Fiscal year 2013: —\$123,402,692,541.

1 Fiscal year 2014: – \$224,114,067,777.

2 Fiscal year 2015: – \$251,676,989,105.

3 Fiscal year 2016: – \$301,910,570,754.

4 Fiscal year 2017: – \$334,999,321,887.

5 Fiscal year 2018: – \$355,031,347,858.

6 Fiscal year 2019: – \$374,359,689,475.

7 Fiscal year 2020: – \$377,871,065,381.

8 Fiscal year 2021: – \$385,051,194,659.

9 (2) NEW BUDGET AUTHORITY.—For purposes  
10 of the enforcement of this resolution, the appropriate  
11 levels of total new budget authority are as follows:

12 Fiscal year 2012: \$2,800,926,904,000.

13 Fiscal year 2013: \$2,763,212,403,041.

14 Fiscal year 2014: \$2,821,822,337,889.

15 Fiscal year 2015: \$2,925,281,149,214.

16 Fiscal year 2016: \$3,037,858,886,975.

17 Fiscal year 2017: \$3,091,047,574,412.

18 Fiscal year 2018: \$3,153,849,463,200.

19 Fiscal year 2019: \$3,274,407,536,197.

20 Fiscal year 2020: \$3,385,718,017,338.

21 Fiscal year 2021: \$3,525,927,664,968.

22 (3) BUDGET OUTLAYS.—For purposes of the  
23 enforcement of this resolution, the appropriate levels  
24 of total budget outlays are as follows:

25 Fiscal year 2012: \$2,896,353,904,000.

1 Fiscal year 2013: \$2,842,056,403,041.

2 Fiscal year 2014: \$2,827,314,337,889.

3 Fiscal year 2015: \$2,904,616,149,214.

4 Fiscal year 2016: \$3,005,951,886,975.

5 Fiscal year 2017: \$3,049,441,902,412.

6 Fiscal year 2018: \$3,101,850,272,744.

7 Fiscal year 2019: \$3,235,276,947,250.

8 Fiscal year 2020: \$3,340,654,777,302.

9 Fiscal year 2021: \$3,471,694,543,538.

10 (4) DEFICITS.—For purposes of the enforce-  
11 ment of this resolution, the amounts of the deficits  
12 are as follows:

13 Fiscal year 2012: \$1,005,111,904,000.

14 Fiscal year 2013: \$610,504,403,041.

15 Fiscal year 2014: \$380,553,337,889.

16 Fiscal year 2015: \$325,391,149,214.

17 Fiscal year 2016: \$336,670,886,975.

18 Fiscal year 2017: \$209,129,902,412.

19 Fiscal year 2018: \$122,419,272,744.

20 Fiscal year 2019: \$106,820,947,250.

21 Fiscal year 2020: \$38,015,777,302.

22 Fiscal year 2021: —\$26,837,456,462.

23 (5) PUBLIC DEBT.—Pursuant to section  
24 301(a)(5) of the Congressional Budget Act of 1974,

1 the appropriate levels of the public debt are as fol-  
2 lows:

3 Fiscal year 2012: \$16,150,766,612,957.

4 Fiscal year 2013: \$16,944,005,708,540.

5 Fiscal year 2014: \$17,519,924,114,206.

6 Fiscal year 2015: \$18,070,606,252,525.

7 Fiscal year 2016: \$18,648,739,710,254.

8 Fiscal year 2017: \$19,118,880,934,554.

9 Fiscal year 2018: \$19,529,292,555,156.

10 Fiscal year 2019: \$19,915,346,191,882.

11 Fiscal year 2020: \$20,249,458,034,565.

12 Fiscal year 2021: \$20,551,564,772,761.

13 (6) DEBT HELD BY THE PUBLIC.—The appro-  
14 priate levels of debt held by the public are as follows:

15 Fiscal year 2012: \$11,350,301,046,369.

16 Fiscal year 2013: \$11,974,151,560,892.

17 Fiscal year 2014: \$12,360,931,733,697.

18 Fiscal year 2015: \$12,690,980,107,426.

19 Fiscal year 2016: \$13,024,952,666,769.

20 Fiscal year 2017: \$13,234,036,186,609.

21 Fiscal year 2018: \$13,364,220,300,384.

22 Fiscal year 2019: \$13,483,681,224,381.

23 Fiscal year 2020: \$13,550,483,116,937.

24 Fiscal year 2021: \$13,564,837,023,727.

1 **SEC. 102. SOCIAL SECURITY.**

2 (a) SOCIAL SECURITY REVENUES.—For purposes of  
3 Senate enforcement under sections 302 and 311 of the  
4 Congressional Budget Act of 1974, the amounts of reve-  
5 nues of the Federal Old-Age and Survivors Insurance  
6 Trust Fund and the Federal Disability Insurance Trust  
7 Fund are as follows:

8 Fiscal year 2012: \$666,758,000,000.

9 Fiscal year 2013: \$732,348,000,000.

10 Fiscal year 2014: \$769,439,000,000.

11 Fiscal year 2015: \$811,375,000,000.

12 Fiscal year 2016: \$854,319,000,000.

13 Fiscal year 2017: \$895,788,000,000.

14 Fiscal year 2018: \$936,869,000,000.

15 Fiscal year 2019: \$979,944,000,000.

16 Fiscal year 2020: \$1,022,361,000,000.

17 Fiscal year 2021: \$1,067,268,000,000.

18 (b) SOCIAL SECURITY OUTLAYS.—For purposes of  
19 Senate enforcement under sections 302 and 311 of the  
20 Congressional Budget Act of 1974, the amounts of outlays  
21 of the Federal Old-Age and Survivors Insurance Trust  
22 Fund and the Federal Disability Insurance Trust Fund  
23 are as follows:

24 Fiscal year 2012: \$574,011,000,000.

25 Fiscal year 2013: \$637,688,000,000.

26 Fiscal year 2014: \$674,601,000,000.

1 Fiscal year 2015: \$712,979,000,000.

2 Fiscal year 2016: \$753,355,000,000.

3 Fiscal year 2017: \$798,242,000,000.

4 Fiscal year 2018: \$846,810,000,000.

5 Fiscal year 2019: \$898,686,000,000.

6 Fiscal year 2020: \$955,483,000,000.

7 Fiscal year 2021: \$1,014,378,000,000.

8 (c) SOCIAL SECURITY ADMINISTRATIVE EX-  
 9 PENSES.—In the Senate, the amounts of new budget au-  
 10 thority and budget outlays of the Federal Old-Age and  
 11 Survivors Insurance Trust Fund and the Federal Dis-  
 12 ability Insurance Trust Fund for administrative expenses  
 13 are as follows:

14 Fiscal year 2012:

15 (A) New budget authority,  
 16 \$5,504,000,000.

17 (B) Outlays, \$5,676,000,000.

18 Fiscal year 2013:

19 (A) New budget authority,  
 20 \$5,504,000,000.

21 (B) Outlays, \$5,613,000,000.

22 Fiscal year 2014:

23 (A) New budget authority,  
 24 \$5,504,000,000.

25 (B) Outlays, \$5,603,000,000.



1 Fiscal year 2015:

2 (A) New budget authority,

3 \$5,504,000,000.

4 (B) Outlays, \$5,603,000,000.

5 Fiscal year 2016:

6 (A) New budget authority,

7 \$5,504,000,000.

8 (B) Outlays, \$5,606,000,000.

9 Fiscal year 2017:

10 (A) New budget authority,

11 \$5,573,000,000.

12 (B) Outlays, \$5,655,000,000.

13 Fiscal year 2018:

14 (A) New budget authority,

15 \$5,712,000,000.

16 (B) Outlays, \$5,763,000,000.

17 Fiscal year 2019:

18 (A) New budget authority,

19 \$5,855,000,000.

20 (B) Outlays, \$5,896,000,000.

21 Fiscal year 2020:

22 (A) New budget authority,

23 \$5,998,000,000.

24 (B) Outlays, \$6,033,000,000.

25 Fiscal year 2021:

1 (A) New budget authority,  
2 \$6,142,000,000.

3 (B) Outlays, \$6,177,000,000.

4 **SEC. 103. POSTAL SERVICE DISCRETIONARY ADMINISTRA-**  
5 **TIVE EXPENSES.**

6 In the Senate, the amounts of new budget authority  
7 and outlays of the Postal Service for discretionary admin-  
8 istrative expenses are as follows:

9 Fiscal year 2012:

10 (A) New budget authority, \$258,000,000.

11 (B) Outlays, \$260,000,000.

12 Fiscal year 2013:

13 (A) New budget authority, \$258,000,000.

14 (B) Outlays, \$262,000,000.

15 Fiscal year 2014:

16 (A) New budget authority, \$258,000,000.

17 (B) Outlays, \$263,000,000.

18 Fiscal year 2015:

19 (A) New budget authority, \$258,000,000.

20 (B) Outlays, \$264,000,000.

21 Fiscal year 2016:

22 (A) New budget authority, \$258,000,000.

23 (B) Outlays, \$265,000,000.

24 Fiscal year 2017:

25 (A) New budget authority, \$261,000,000.

1 (B) Outlays, \$268,000,000.

2 Fiscal year 2018:

3 (A) New budget authority, \$268,000,000.

4 (B) Outlays, \$272,000,000.

5 Fiscal year 2019:

6 (A) New budget authority, \$274,000,000.

7 (B) Outlays, \$278,000,000.

8 Fiscal year 2020:

9 (A) New budget authority, \$281,000,000.

10 (B) Outlays, \$285,000,000.

11 Fiscal year 2021:

12 (A) New budget authority, \$288,000,000.

13 (B) Outlays, \$291,000,000.

14 **SEC. 104. MAJOR FUNCTIONAL CATEGORIES.**

15 Congress determines and declares that the appro-  
16 priate levels of new budget authority and outlays for fiscal  
17 years 2011 through 2021 for each major functional cat-  
18 egory are:

19 (1) National Defense (050):

20 Fiscal year 2012:

21 (A) New budget authority,

22 \$582,626,000,000.

23 (B) Outlays, \$593,580,000,000.

24 Fiscal year 2013:

1 (A) New budget authority,  
2 \$600,283,000,000.  
3 (B) Outlays, \$597,211,000,000.  
4 Fiscal year 2014:  
5 (A) New budget authority,  
6 \$616,451,000,000.  
7 (B) Outlays, \$606,903,000,000.  
8 Fiscal year 2015:  
9 (A) New budget authority,  
10 \$628,847,000,000.  
11 (B) Outlays, \$618,837,000,000.  
12 Fiscal year 2016:  
13 (A) New budget authority,  
14 \$641,976,000,000.  
15 (B) Outlays, \$635,475,000,000.  
16 Fiscal year 2017:  
17 (A) New budget authority,  
18 \$653,695,000,000.  
19 (B) Outlays, \$643,275,000,000.  
20 Fiscal year 2018:  
21 (A) New budget authority,  
22 \$665,679,000,000.  
23 (B) Outlays, \$650,246,000,000.  
24 Fiscal year 2019:

1 (A) New budget authority,  
2 \$674,607,000,000.  
3 (B) Outlays, \$664,991,638,890.  
4 Fiscal year 2020:  
5 (A) New budget authority,  
6 \$678,766,000,000.  
7 (B) Outlays, \$671,377,688,571.  
8 Fiscal year 2021:  
9 (A) New budget authority,  
10 \$702,965,000,000.  
11 (B) Outlays, \$688,398,389,534.  
12 (2) International Affairs (150):  
13 Fiscal year 2012:  
14 (A) New budget authority,  
15 \$33,236,000,000.  
16 (B) Outlays, \$32,298,000,000.  
17 Fiscal year 2013:  
18 (A) New budget authority,  
19 \$31,314,000,000.  
20 (B) Outlays, \$30,132,000,000.  
21 Fiscal year 2014:  
22 (A) New budget authority,  
23 \$27,355,000,000.  
24 (B) Outlays, \$27,322,000,000.  
25 Fiscal year 2015:

1 (A) New budget authority,  
2 \$24,877,000,000.  
3 (B) Outlays, \$26,130,000,000.  
4 Fiscal year 2016:  
5 (A) New budget authority,  
6 \$22,917,000,000.  
7 (B) Outlays, \$25,435,000,000.  
8 Fiscal year 2017:  
9 (A) New budget authority,  
10 \$21,961,000,000.  
11 (B) Outlays, \$23,376,000,000.  
12 Fiscal year 2018:  
13 (A) New budget authority,  
14 \$22,931,000,000.  
15 (B) Outlays, \$23,202,000,000.  
16 Fiscal year 2019:  
17 (A) New budget authority,  
18 \$22,719,000,000.  
19 (B) Outlays, \$21,345,000,000.  
20 Fiscal year 2020:  
21 (A) New budget authority,  
22 \$22,756,000,000.  
23 (B) Outlays, \$20,264,000,000.  
24 Fiscal year 2021:

1 (A) New budget authority,  
2 \$24,689,000,000.

3 (B) Outlays, \$20,167,000,000.

4 (3) General Science, Space, and Technology  
5 (250):

6 Fiscal year 2012:

7 (A) New budget authority,  
8 \$25,019,000,000.

9 (B) Outlays, \$26,486,000,000.

10 Fiscal year 2013:

11 (A) New budget authority,  
12 \$27,037,000,000.

13 (B) Outlays, \$27,725,000,000.

14 Fiscal year 2014:

15 (A) New budget authority,  
16 \$27,312,000,000.

17 (B) Outlays, \$27,763,000,000.

18 Fiscal year 2015:

19 (A) New budget authority,  
20 \$27,312,000,000.

21 (B) Outlays, \$27,469,000,000.

22 Fiscal year 2016:

23 (A) New budget authority,  
24 \$27,311,000,000.

25 (B) Outlays, \$27,506,000,000.

1 Fiscal year 2017:  
2 (A) New budget authority,  
3 \$27,225,000,000.  
4 (B) Outlays, \$27,311,000,000.  
5 Fiscal year 2018:  
6 (A) New budget authority,  
7 \$27,225,000,000.  
8 (B) Outlays, \$27,311,000,000.  
9 Fiscal year 2019:  
10 (A) New budget authority,  
11 \$28,255,000,000.  
12 (B) Outlays, \$27,735,000,000.  
13 Fiscal year 2020:  
14 (A) New budget authority,  
15 \$29,758,000,000.  
16 (B) Outlays, \$28,025,000,000.  
17 Fiscal year 2021:  
18 (A) New budget authority,  
19 \$29,758,000,000.  
20 (B) Outlays, \$28,325,000,000.  
21 (4) Energy (270):  
22 Fiscal year 2012:  
23 (A) New budget authority,  
24 \$1,108,000,000.  
25 (B) Outlays, \$10,174,000,000.



1 Fiscal year 2013:  
2 (A) New budget authority,  
3 \$1,014,000,000.  
4 (B) Outlays, \$7,134,000,000.  
5 Fiscal year 2014:  
6 (A) New budget authority, \$873,000,000.  
7 (B) Outlays, \$4,167,000,000.  
8 Fiscal year 2015:  
9 (A) New budget authority, \$438,000,000.  
10 (B) Outlays, \$676,000,000.  
11 Fiscal year 2016:  
12 (A) New budget authority, \$353,000,000.  
13 (B) Outlays, – \$340,000,000.  
14 Fiscal year 2017:  
15 (A) New budget authority, \$337,000,000.  
16 (B) Outlays, – \$223,000,000.  
17 Fiscal year 2018:  
18 (A) New budget authority, \$276,000,000.  
19 (B) Outlays, – \$267,000,000.  
20 Fiscal year 2019:  
21 (A) New budget authority, \$291,000,000.  
22 (B) Outlays, – \$369,000,000.  
23 Fiscal year 2020:  
24 (A) New budget authority, \$231,000,000.  
25 (B) Outlays, – \$379,000,000.

1 Fiscal year 2021:  
2 (A) New budget authority, \$282,000,000.  
3 (B) Outlays, –\$430,000,000.  
4 (5) Natural Resources and Environment (300):  
5 Fiscal year 2012:  
6 (A) New budget authority,  
7 \$27,487,000,000.  
8 (B) Outlays, \$33,002,000,000.  
9 Fiscal year 2013:  
10 (A) New budget authority,  
11 \$22,896,000,000.  
12 (B) Outlays, \$27,120,000,000.  
13 Fiscal year 2014:  
14 (A) New budget authority,  
15 \$21,203,000,000.  
16 (B) Outlays, \$25,016,000,000.  
17 Fiscal year 2015:  
18 (A) New budget authority,  
19 \$20,897,000,000.  
20 (B) Outlays, \$21,490,000,000.  
21 Fiscal year 2016:  
22 (A) New budget authority,  
23 \$19,459,000,000.  
24 (B) Outlays, \$19,776,000,000.  
25 Fiscal year 2017:

1 (A) New budget authority,  
2 \$17,522,000,000.  
3 (B) Outlays, \$17,746,000,000.  
4 Fiscal year 2018:  
5 (A) New budget authority,  
6 \$17,461,000,000.  
7 (B) Outlays, \$17,674,000,000.  
8 Fiscal year 2019:  
9 (A) New budget authority,  
10 \$17,118,000,000.  
11 (B) Outlays, \$17,281,000,000.  
12 Fiscal year 2020:  
13 (A) New budget authority,  
14 \$17,109,000,000.  
15 (B) Outlays, \$17,237,000,000.  
16 Fiscal year 2021:  
17 (A) New budget authority,  
18 \$16,971,000,000.  
19 (B) Outlays, \$16,984,000,000.  
20 (6) Agriculture (350):  
21 Fiscal year 2012:  
22 (A) New budget authority,  
23 \$12,777,000,000.  
24 (B) Outlays, \$13,594,000,000.  
25 Fiscal year 2013:

1 (A) New budget authority,  
2 \$12,592,000,000.  
3 (B) Outlays, \$13,161,000,000.  
4 Fiscal year 2014:  
5 (A) New budget authority,  
6 \$12,593,000,000.  
7 (B) Outlays, \$12,545,000,000.  
8 Fiscal year 2015:  
9 (A) New budget authority,  
10 \$12,700,000,000.  
11 (B) Outlays, \$12,407,000,000.  
12 Fiscal year 2016:  
13 (A) New budget authority,  
14 \$12,789,000,000.  
15 (B) Outlays, \$12,444,000,000.  
16 Fiscal year 2017:  
17 (A) New budget authority,  
18 \$12,908,000,000.  
19 (B) Outlays, \$12,560,000,000.  
20 Fiscal year 2018:  
21 (A) New budget authority,  
22 \$13,033,000,000.  
23 (B) Outlays, \$12,871,000,000.  
24 Fiscal year 2019:

1 (A) New budget authority,  
2 \$13,162,000,000.  
3 (B) Outlays, \$12,992,000,000.  
4 Fiscal year 2020:  
5 (A) New budget authority,  
6 \$13,276,000,000.  
7 (B) Outlays, \$13,123,000,000.  
8 Fiscal year 2021:  
9 (A) New budget authority,  
10 \$13,366,000,000.  
11 (B) Outlays, \$13,243,000,000.  
12 (7) Commerce and Housing Credit (370):  
13 Fiscal year 2012:  
14 (A) New budget authority,  
15 \$13,927,000,000.  
16 (B) Outlays, \$10,411,000,000.  
17 Fiscal year 2013:  
18 (A) New budget authority,  
19 \$8,835,000,000.  
20 (B) Outlays, \$1,664,000,000.  
21 Fiscal year 2014:  
22 (A) New budget authority,  
23 \$5,962,000,000.  
24 (B) Outlays, –\$14,258,000,000.  
25 Fiscal year 2015:

1 (A) New budget authority,  
2 \$4,767,000,000.  
3 (B) Outlays, –\$17,646,000,000.  
4 Fiscal year 2016:  
5 (A) New budget authority,  
6 \$3,934,000,000.  
7 (B) Outlays, –\$21,724,000,000.  
8 Fiscal year 2017:  
9 (A) New budget authority,  
10 \$2,525,000,000.  
11 (B) Outlays, –\$23,094,000,000.  
12 Fiscal year 2018:  
13 (A) New budget authority, \$984,000,000.  
14 (B) Outlays, –\$26,985,000,000.  
15 Fiscal year 2019:  
16 (A) New budget authority, \$357,000,000.  
17 (B) Outlays, –\$19,217,000,000.  
18 Fiscal year 2020:  
19 (A) New budget authority,  
20 –\$300,000,000.  
21 (B) Outlays, –\$20,403,000,000.  
22 Fiscal year 2021:  
23 (A) New budget authority,  
24 –\$237,000,000.  
25 (B) Outlays, –\$21,819,000,000.

1 (8) Transportation (400):  
2 Fiscal year 2012:  
3 (A) New budget authority,  
4 \$60,333,000,000.  
5 (B) Outlays, \$82,422,000,000.  
6 Fiscal year 2013:  
7 (A) New budget authority,  
8 \$62,390,000,000.  
9 (B) Outlays, \$73,250,000,000.  
10 Fiscal year 2014:  
11 (A) New budget authority,  
12 \$64,714,000,000.  
13 (B) Outlays, \$70,060,000,000.  
14 Fiscal year 2015:  
15 (A) New budget authority,  
16 \$65,788,000,000.  
17 (B) Outlays, \$68,425,000,000.  
18 Fiscal year 2016:  
19 (A) New budget authority,  
20 \$67,926,000,000.  
21 (B) Outlays, \$68,399,000,000.  
22 Fiscal year 2017:  
23 (A) New budget authority,  
24 \$69,110,000,000.  
25 (B) Outlays, \$69,479,000,000.

1 Fiscal year 2018:

2 (A) New budget authority,

3 \$70,422,000,000.

4 (B) Outlays, \$69,897,000,000.

5 Fiscal year 2019:

6 (A) New budget authority,

7 \$71,227,000,000.

8 (B) Outlays, \$70,217,000,000.

9 Fiscal year 2020:

10 (A) New budget authority,

11 \$75,370,000,000.

12 (B) Outlays, \$71,803,000,000.

13 Fiscal year 2021:

14 (A) New budget authority,

15 \$83,547,000,000.

16 (B) Outlays, \$82,829,000,000.

17 (9) Community and Regional Development

18 (450):

19 Fiscal year 2012:

20 (A) New budget authority,

21 \$11,255,000,000.

22 (B) Outlays, \$21,096,000,000.

23 Fiscal year 2013:

24 (A) New budget authority,

25 \$11,258,000,000.



1 (B) Outlays, \$18,416,000,000.

2 Fiscal year 2014:

3 (A) New budget authority,

4 \$11,194,000,000.

5 (B) Outlays, \$14,616,000,000.

6 Fiscal year 2015:

7 (A) New budget authority,

8 \$11,185,000,000.

9 (B) Outlays, \$13,540,000,000.

10 Fiscal year 2016:

11 (A) New budget authority,

12 \$10,981,000,000.

13 (B) Outlays, \$11,809,000,000.

14 Fiscal year 2017:

15 (A) New budget authority,

16 \$10,958,000,000.

17 (B) Outlays, \$10,847,000,000.

18 Fiscal year 2018:

19 (A) New budget authority,

20 \$10,677,000,000.

21 (B) Outlays, \$10,590,000,000.

22 Fiscal year 2019:

23 (A) New budget authority,

24 \$10,666,000,000.

25 (B) Outlays, \$10,577,000,000.

1 Fiscal year 2020:

2 (A) New budget authority,

3 \$10,654,000,000.

4 (B) Outlays, \$10,574,000,000.

5 Fiscal year 2021:

6 (A) New budget authority,

7 \$10,643,000,000.

8 (B) Outlays, \$10,561,000,000.

9 (10) Education, Training, Employment, and  
10 Social Services (500):

11 Fiscal year 2012:

12 (A) New budget authority,

13 \$66,849,000,000.

14 (B) Outlays, \$95,712,000,000.

15 Fiscal year 2013:

16 (A) New budget authority,

17 \$63,887,000,000.

18 (B) Outlays, \$73,071,000,000.

19 Fiscal year 2014:

20 (A) New budget authority,

21 \$66,076,000,000.

22 (B) Outlays, \$68,044,000,000.

23 Fiscal year 2015:

24 (A) New budget authority,

25 \$69,446,000,000.

1 (B) Outlays, \$70,450,000,000.

2 Fiscal year 2016:

3 (A) New budget authority,

4 \$72,443,000,000.

5 (B) Outlays, \$72,875,000,000.

6 Fiscal year 2017:

7 (A) New budget authority,

8 \$70,409,000,000.

9 (B) Outlays, \$70,962,000,000.

10 Fiscal year 2018:

11 (A) New budget authority,

12 \$66,421,000,000.

13 (B) Outlays, \$67,834,000,000.

14 Fiscal year 2019:

15 (A) New budget authority,

16 \$64,667,000,000.

17 (B) Outlays, \$66,800,000,000.

18 Fiscal year 2020:

19 (A) New budget authority,

20 \$64,423,000,000.

21 (B) Outlays, \$66,421,000,000.

22 Fiscal year 2021:

23 (A) New budget authority,

24 \$63,833,000,000.

25 (B) Outlays, \$65,432,000,000.

1 (11) Health (550):  
2 Fiscal year 2012:  
3 (A) New budget authority,  
4 \$338,029,000,000.  
5 (B) Outlays, \$347,690,000,000.  
6 Fiscal year 2013:  
7 (A) New budget authority,  
8 \$342,096,000,000.  
9 (B) Outlays, \$344,969,000,000.  
10 Fiscal year 2014:  
11 (A) New budget authority,  
12 \$329,311,000,000.  
13 (B) Outlays, \$329,334,000,000.  
14 Fiscal year 2015:  
15 (A) New budget authority,  
16 \$323,797,000,000.  
17 (B) Outlays, \$323,574,000,000.  
18 Fiscal year 2016:  
19 (A) New budget authority,  
20 \$312,582,000,000.  
21 (B) Outlays, \$311,447,000,000.  
22 Fiscal year 2017:  
23 (A) New budget authority,  
24 \$313,059,000,000.  
25 (B) Outlays, \$311,991,000,000.

1 Fiscal year 2018:

2 (A) New budget authority,

3 \$307,702,000,000.

4 (B) Outlays, \$307,092,000,000.

5 Fiscal year 2019:

6 (A) New budget authority,

7 \$303,555,000,000.

8 (B) Outlays, \$303,419,000,000.

9 Fiscal year 2020:

10 (A) New budget authority,

11 \$307,262,000,000.

12 (B) Outlays, \$306,911,000,000.

13 Fiscal year 2021:

14 (A) New budget authority,

15 \$321,877,000,000.

16 (B) Outlays, \$321,441,000,000.

17 (12) Medicare (570):

18 Fiscal year 2012:

19 (A) New budget authority,

20 \$487,760,000,000.

21 (B) Outlays, \$488,060,000,000.

22 Fiscal year 2013:

23 (A) New budget authority,

24 \$530,722,000,000.

25 (B) Outlays, \$530,767,000,000.

1 Fiscal year 2014:

2 (A) New budget authority,

3 \$560,600,000,000.

4 (B) Outlays, \$560,744,000,000.

5 Fiscal year 2015:

6 (A) New budget authority,

7 \$585,154,000,000.

8 (B) Outlays, \$585,256,000,000.

9 Fiscal year 2016:

10 (A) New budget authority,

11 \$634,696,000,000.

12 (B) Outlays, \$634,769,000,000.

13 Fiscal year 2017:

14 (A) New budget authority,

15 \$657,713,000,000.

16 (B) Outlays, \$657,799,000,000.

17 Fiscal year 2018:

18 (A) New budget authority,

19 \$682,995,000,000.

20 (B) Outlays, \$682,951,000,000.

21 Fiscal year 2019:

22 (A) New budget authority,

23 \$745,085,000,000.

24 (B) Outlays, \$745,186,000,000.

25 Fiscal year 2020:

1 (A) New budget authority,  
2 \$800,776,000,000.  
3 (B) Outlays, \$800,853,000,000.  
4 Fiscal year 2021:  
5 (A) New budget authority,  
6 \$858,764,000,000.  
7 (B) Outlays, \$858,830,000,000.  
8 (13) Income Security (600):  
9 Fiscal year 2012:  
10 (A) New budget authority,  
11 \$475,377,000,000.  
12 (B) Outlays, \$479,471,000,000.  
13 Fiscal year 2013:  
14 (A) New budget authority,  
15 \$433,539,438,356.  
16 (B) Outlays, \$433,513,438,356.  
17 Fiscal year 2014:  
18 (A) New budget authority,  
19 \$384,046,876,712.  
20 (B) Outlays, \$383,420,876,712.  
21 Fiscal year 2015:  
22 (A) New budget authority,  
23 \$385,183,191,781.  
24 (B) Outlays, \$383,963,191,781.  
25 Fiscal year 2016:

1 (A) New budget authority,  
2 \$390,453,506,849.  
3 (B) Outlays, \$388,748,506,849.  
4 Fiscal year 2017:  
5 (A) New budget authority,  
6 \$387,088,493,918.  
7 (B) Outlays, \$382,034,821,918.  
8 Fiscal year 2018:  
9 (A) New budget authority,  
10 \$389,199,158,086.  
11 (B) Outlays, \$382,540,967,630.  
12 Fiscal year 2019:  
13 (A) New budget authority,  
14 \$400,032,296,366.  
15 (B) Outlays, \$393,821,068,529.  
16 Fiscal year 2020:  
17 (A) New budget authority,  
18 \$406,776,819,018.  
19 (B) Outlays, \$398,422,890,411.  
20 Fiscal year 2021:  
21 (A) New budget authority,  
22 \$417,206,501,376.  
23 (B) Outlays, \$408,016,990,411.  
24 (14) Social Security (650):  
25 Fiscal year 2012:



1 (A) New budget authority,  
2 \$54,439,000,000.  
3 (B) Outlays, \$54,624,000,000.  
4 Fiscal year 2013:  
5 (A) New budget authority,  
6 \$29,096,000,000.  
7 (B) Outlays, \$29,256,000,000.  
8 Fiscal year 2014:  
9 (A) New budget authority,  
10 \$32,701,000,000.  
11 (B) Outlays, \$32,776,000,000.  
12 Fiscal year 2015:  
13 (A) New budget authority,  
14 \$36,261,000,000.  
15 (B) Outlays, \$36,311,000,000.  
16 Fiscal year 2016:  
17 (A) New budget authority,  
18 \$40,171,000,000.  
19 (B) Outlays, \$40,171,000,000.  
20 Fiscal year 2017:  
21 (A) New budget authority,  
22 \$44,263,000,000.  
23 (B) Outlays, \$44,263,000,000.  
24 Fiscal year 2018:

1 (A) New budget authority,  
2 \$48,717,000,000.  
3 (B) Outlays, \$48,717,000,000.  
4 Fiscal year 2019:  
5 (A) New budget authority,  
6 \$53,508,000,000.  
7 (B) Outlays, \$53,508,000,000.  
8 Fiscal year 2020:  
9 (A) New budget authority,  
10 \$58,552,000,000.  
11 (B) Outlays, \$58,552,000,000.  
12 Fiscal year 2021:  
13 (A) New budget authority,  
14 \$64,053,000,000.  
15 (B) Outlays, \$64,053,000,000.  
16 (15) Veterans Benefits and Services (700):  
17 Fiscal year 2012:  
18 (A) New budget authority,  
19 \$128,339,000,000.  
20 (B) Outlays, \$127,140,000,000.  
21 Fiscal year 2013:  
22 (A) New budget authority,  
23 \$130,024,000,000.  
24 (B) Outlays, \$130,025,000,000.  
25 Fiscal year 2014:

1 (A) New budget authority,  
2 \$134,143,000,000.  
3 (B) Outlays, \$134,055,000,000.  
4 Fiscal year 2015:  
5 (A) New budget authority,  
6 \$138,167,000,000.  
7 (B) Outlays, \$137,851,000,000.  
8 Fiscal year 2016:  
9 (A) New budget authority,  
10 \$147,410,000,000.  
11 (B) Outlays, \$146,868,000,000.  
12 Fiscal year 2017:  
13 (A) New budget authority,  
14 \$146,323,000,000.  
15 (B) Outlays, \$145,704,000,000.  
16 Fiscal year 2018:  
17 (A) New budget authority,  
18 \$145,412,000,000.  
19 (B) Outlays, \$144,751,000,000.  
20 Fiscal year 2019:  
21 (A) New budget authority,  
22 \$155,091,000,000.  
23 (B) Outlays, \$154,407,000,000.  
24 Fiscal year 2020:

1 (A) New budget authority,  
2 \$159,680,000,000.  
3 (B) Outlays, \$158,979,000,000.  
4 Fiscal year 2021:  
5 (A) New budget authority,  
6 \$164,381,000,000.  
7 (B) Outlays, \$163,622,000,000.  
8 (16) Administration of Justice (750):  
9 Fiscal year 2012:  
10 (A) New budget authority,  
11 \$50,104,000,000.  
12 (B) Outlays, \$52,573,000,000.  
13 Fiscal year 2013:  
14 (A) New budget authority,  
15 \$44,813,000,000.  
16 (B) Outlays, \$49,292,000,000.  
17 Fiscal year 2014:  
18 (A) New budget authority,  
19 \$44,555,000,000.  
20 (B) Outlays, \$46,815,000,000.  
21 Fiscal year 2015:  
22 (A) New budget authority,  
23 \$44,366,000,000.  
24 (B) Outlays, \$45,587,000,000.  
25 Fiscal year 2016:

1 (A) New budget authority,  
2 \$46,418,000,000.  
3 (B) Outlays, \$46,830,000,000.  
4 Fiscal year 2017:  
5 (A) New budget authority,  
6 \$45,108,000,000.  
7 (B) Outlays, \$45,295,000,000.  
8 Fiscal year 2018:  
9 (A) New budget authority,  
10 \$45,959,000,000.  
11 (B) Outlays, \$45,595,000,000.  
12 Fiscal year 2019:  
13 (A) New budget authority,  
14 \$47,100,000,000.  
15 (B) Outlays, \$46,865,000,000.  
16 Fiscal year 2020:  
17 (A) New budget authority,  
18 \$50,158,000,000.  
19 (B) Outlays, \$49,751,000,000.  
20 Fiscal year 2021:  
21 (A) New budget authority,  
22 \$52,153,000,000.  
23 (B) Outlays, \$51,733,000,000.  
24 (17) General Government (800):  
25 Fiscal year 2012:

1 (A) New budget authority,  
2 \$22,604,000,000.  
3 (B) Outlays, \$27,072,000,000.  
4 Fiscal year 2013:  
5 (A) New budget authority,  
6 \$22,006,000,000.  
7 (B) Outlays, \$23,279,000,000.  
8 Fiscal year 2014:  
9 (A) New budget authority,  
10 \$22,039,000,000.  
11 (B) Outlays, \$22,420,000,000.  
12 Fiscal year 2015:  
13 (A) New budget authority,  
14 \$22,068,000,000.  
15 (B) Outlays, \$21,867,000,000.  
16 Fiscal year 2016:  
17 (A) New budget authority,  
18 \$22,076,000,000.  
19 (B) Outlays, \$21,500,000,000.  
20 Fiscal year 2017:  
21 (A) New budget authority,  
22 \$22,282,000,000.  
23 (B) Outlays, \$21,555,000,000.  
24 Fiscal year 2018:

1 (A) New budget authority,  
2 \$22,715,000,000.  
3 (B) Outlays, \$21,789,000,000.  
4 Fiscal year 2019:  
5 (A) New budget authority,  
6 \$23,265,000,000.  
7 (B) Outlays, \$22,016,000,000.  
8 Fiscal year 2020:  
9 (A) New budget authority,  
10 \$23,651,000,000.  
11 (B) Outlays, \$22,324,000,000.  
12 Fiscal year 2021:  
13 (A) New budget authority,  
14 \$24,104,000,000.  
15 (B) Outlays, \$22,736,000,000.  
16 (18) Net Interest (900):  
17 Fiscal year 2012:  
18 (A) New budget authority,  
19 \$372,130,904,000.  
20 (B) Outlays, \$372,130,904,000.  
21 Fiscal year 2013:  
22 (A) New budget authority,  
23 \$430,838,964,685.  
24 (B) Outlays, \$430,838,964,685.  
25 Fiscal year 2014:

1 (A) New budget authority,  
2 \$498,591,461,177.  
3 (B) Outlays, \$498,591,461,177.  
4 Fiscal year 2015:  
5 (A) New budget authority,  
6 \$559,984,957,433.  
7 (B) Outlays, \$559,984,957,433.  
8 Fiscal year 2016:  
9 (A) New budget authority,  
10 \$620,259,380,126.  
11 (B) Outlays, \$620,259,380,126.  
12 Fiscal year 2017:  
13 (A) New budget authority,  
14 \$672,409,080,495.  
15 (B) Outlays, \$672,409,080,495.  
16 Fiscal year 2018:  
17 (A) New budget authority,  
18 \$714,240,305,114.  
19 (B) Outlays, \$714,240,305,114.  
20 Fiscal year 2019:  
21 (A) New budget authority,  
22 \$746,520,239,831.  
23 (B) Outlays, \$746,520,239,831.  
24 Fiscal year 2020:



1 (A) New budget authority,  
2 \$773,564,198,320.  
3 (B) Outlays, \$773,564,198,320.  
4 Fiscal year 2021:  
5 (A) New budget authority,  
6 \$788,846,163,593.  
7 (B) Outlays, \$788,846,163,593.  
8 (19) Allowances (920):  
9 Fiscal year 2012:  
10 (A) New budget authority,  
11 –\$11,100,000,000.  
12 (B) Outlays, –\$11,100,000,000.  
13 Fiscal year 2013:  
14 (A) New budget authority,  
15 –\$11,100,000,000.  
16 (B) Outlays, –\$11,100,000,000.  
17 Fiscal year 2014:  
18 (A) New budget authority,  
19 –\$6,100,000,000.  
20 (B) Outlays, –\$6,100,000,000.  
21 Fiscal year 2015:  
22 (A) New budget authority,  
23 –\$1,100,000,000.  
24 (B) Outlays, –\$1,100,000,000.  
25 Fiscal year 2016:

1 (A) New budget authority,  
2 – \$1,100,000,000.  
3 (B) Outlays, – \$1,100,000,000.  
4 Fiscal year 2017:  
5 (A) New budget authority,  
6 – \$1,100,000,000.  
7 (B) Outlays, – \$1,100,000,000.  
8 Fiscal year 2018:  
9 (A) New budget authority,  
10 – \$1,100,000,000.  
11 (B) Outlays, – \$1,100,000,000.  
12 Fiscal year 2019:  
13 (A) New budget authority,  
14 – \$1,100,000,000.  
15 (B) Outlays, – \$1,100,000,000.  
16 Fiscal year 2020:  
17 (A) New budget authority,  
18 – \$1,100,000,000.  
19 (B) Outlays, – \$1,100,000,000.  
20 Fiscal year 2021:  
21 (A) New budget authority,  
22 – \$1,100,000,000.  
23 (B) Outlays, – \$1,100,000,000.  
24 (20) Undistributed Offsetting Receipts (950):  
25 Fiscal year 2012:

1 (A) New budget authority,  
2 – \$77,917,000,000.  
3 (B) Outlays, – \$77,917,000,000.  
4 Fiscal year 2013:  
5 (A) New budget authority,  
6 – \$80,329,000,000.  
7 (B) Outlays, – \$80,329,000,000.  
8 Fiscal year 2014:  
9 (A) New budget authority,  
10 – \$81,798,000,000.  
11 (B) Outlays, – \$81,798,000,000.  
12 Fiscal year 2015:  
13 (A) New budget authority,  
14 – \$84,857,000,000.  
15 (B) Outlays, – \$84,857,000,000.  
16 Fiscal year 2016:  
17 (A) New budget authority,  
18 – \$85,946,000,000.  
19 (B) Outlays, – \$85,946,000,000.  
20 Fiscal year 2017:  
21 (A) New budget authority,  
22 – \$91,248,000,000.  
23 (B) Outlays, – \$91,248,000,000.  
24 Fiscal year 2018:

1 (A) New budget authority,  
2 – \$97,099,000,000.  
3 (B) Outlays, – \$97,099,000,000.  
4 Fiscal year 2019:  
5 (A) New budget authority,  
6 – \$101,718,000,000.  
7 (B) Outlays, – \$101,718,000,000.  
8 Fiscal year 2020:  
9 (A) New budget authority,  
10 – \$105,645,000,000.  
11 (B) Outlays, – \$105,645,000,000.  
12 Fiscal year 2021:  
13 (A) New budget authority,  
14 – \$110,174,000,000.  
15 (B) Outlays, – \$110,174,000,000.  
16 (21) Global War on Terror and Related Activi-  
17 ties (970):  
18 Fiscal year 2012:  
19 (A) New budget authority,  
20 \$126,544,000,000.  
21 (B) Outlays, \$117,835,000,000.  
22 Fiscal year 2013:  
23 (A) New budget authority,  
24 \$50,000,000,000.  
25 (B) Outlays, \$92,661,000,000.

1 Fiscal year 2014:  
2 (A) New budget authority,  
3 \$50,000,000,000.  
4 (B) Outlays, \$64,878,000,000.  
5 Fiscal year 2015:  
6 (A) New budget authority,  
7 \$50,000,000,000.  
8 (B) Outlays, \$54,401,000,000.  
9 Fiscal year 2016:  
10 (A) New budget authority,  
11 \$30,750,000,000.  
12 (B) Outlays, \$30,750,000,000.  
13 Fiscal year 2017:  
14 (A) New budget authority,  
15 \$8,500,000,000.  
16 (B) Outlays, \$8,500,000,000.  
17 Fiscal year 2018:  
18 (A) New budget authority, \$0.  
19 (B) Outlays, \$0.  
20 Fiscal year 2019:  
21 (A) New budget authority, \$0.  
22 (B) Outlays, \$0.  
23 Fiscal year 2020:  
24 (A) New budget authority, \$0.  
25 (B) Outlays, \$0.

1 Fiscal year 2021:

2 (A) New budget authority, \$0.

3 (B) Outlays, \$0.

4 **TITLE II—RESERVE FUNDS**

5 **SEC. 201. DEFICIT-REDUCTION RESERVE FUND FOR IM-**  
 6 **PROPER PAYMENTS.**

7 The Chairman of the Committee on the Budget of  
 8 the Senate may reduce the allocations of a committee or  
 9 committees, aggregates, and other appropriate levels and  
 10 limits in this resolution for one or more bills, joint resolu-  
 11 tions, amendments, motions, or conference reports that  
 12 achieve savings by eliminating or reducing improper pay-  
 13 ments and use such savings to reduce the deficit. The  
 14 Chairman may also make adjustments to the Senate's pay-  
 15 as-you-go ledger over 6 and 11 years to ensure that the  
 16 deficit reduction achieved is used for deficit reduction  
 17 only. The adjustments authorized under this section shall  
 18 be of the amount of deficit reduction achieved.

19 **TITLE III—BUDGET PROCESS**

20 **Subtitle A—Budget Enforcement**

21 **SEC. 301. DISCRETIONARY SPENDING LIMITS FOR FISCAL**  
 22 **YEARS 2012 THROUGH 2021.**

23 (a) SENATE POINT OF ORDER.—

24 (1) IN GENERAL.—Except as otherwise pro-  
 25 vided in this section, it shall not be in order in the

1 Senate to consider any bill or joint resolution (or  
2 amendment, motion, or conference report on that bill  
3 or joint resolution) that would cause the discre-  
4 tionary spending limits in this section to be exceed-  
5 ed.

6 (2) SUPERMAJORITY WAIVER AND APPEALS.—

7 (A) WAIVER.—This subsection may be  
8 waived or suspended in the Senate only by the  
9 affirmative vote of two-thirds of the Members,  
10 duly chosen and sworn.

11 (B) APPEALS.—Appeals in the Senate  
12 from the decisions of the Chair relating to any  
13 provision of this subsection shall be limited to  
14 1 hour, to be equally divided between, and con-  
15 trolled by, the appellant and the manager of the  
16 bill or joint resolution. An affirmative vote of  
17 two-thirds of the Members of the Senate, duly  
18 chosen and sworn, shall be required to sustain  
19 an appeal of the ruling of the Chair on a point  
20 of order raised under this subsection.

21 (b) SENATE DISCRETIONARY SPENDING LIMITS.—In  
22 the Senate and as used in this section, the term “discre-  
23 tionary spending limit” means—

1           (1) for fiscal year 2012, \$1,137,365,000,000 in  
2           new budget authority and \$1,277,353,000,000 in  
3           outlays;

4           (2) for fiscal year 2013, \$1,076,513,000,000 in  
5           new budget authority and \$1,203,206,000,000 in  
6           outlays;

7           (3) for fiscal year 2014, \$1,094,543,000,000 in  
8           new budget authority and \$1,160,763,000,000 in  
9           outlays;

10          (4) for fiscal year 2015, \$1,106,796,000,000 in  
11          new budget authority and \$1,149,100,000,000 in  
12          outlays;

13          (5) for fiscal year 2016, \$1,099,720,000,000 in  
14          new budget authority and \$1,133,357,000,000 in  
15          outlays;

16          (6) for fiscal year 2017, \$1,082,528,000,000 in  
17          new budget authority and \$1,110,758,000,000 in  
18          outlays;

19          (7) for fiscal year 2018, \$1,086,986,000,000 in  
20          new budget authority and \$1,109,721,000,000 in  
21          outlays;

22          (8) for fiscal year 2019, \$1,101,073,000,000 in  
23          new budget authority and \$1,128,053,000,000 in  
24          outlays;



1           (9) for fiscal year 2020, \$1,114,538,000,000 in  
2           new budget authority and \$1,139,781,000,000 in  
3           outlays; and

4           (10) for fiscal year 2021, \$1,152,698,000,000  
5           in new budget authority and \$1,171,654,000,000 in  
6           outlays.

7   **SEC. 302. POINT OF ORDER AGAINST ADVANCE APPROPRIA-**  
8                                   **TIONS.**

9           (a) IN GENERAL.—

10           (1) POINT OF ORDER.—Except as provided in  
11           subsection (b), it shall not be in order in the Senate  
12           to consider any bill, joint resolution, motion, amend-  
13           ment, or conference report that would provide an ad-  
14           vance appropriation.

15           (2) DEFINITION.—In this section, the term  
16           “advance appropriation” means any new budget au-  
17           thority provided in a bill or joint resolution making  
18           appropriations for fiscal year 2012 that first be-  
19           comes available for any fiscal year after 2012, or  
20           any new budget authority provided in a bill or joint  
21           resolution making general appropriations or con-  
22           tinuing appropriations for fiscal year 2013, that first  
23           becomes available for any fiscal year after 2013.

24           (b) EXCEPTIONS.—Advance appropriations may be  
25           provided for fiscal years 2013 and 2014 for programs,

1 projects, activities, or accounts identified in the joint ex-  
2 planatory statement of managers accompanying this reso-  
3 lution under the heading “Accounts Identified for Advance  
4 Appropriations” in an aggregate amount not to exceed  
5 \$28,500,000,000 in new budget authority in each year.

6 (c) SUPERMAJORITY WAIVER AND APPEAL.—

7 (1) WAIVER.—In the Senate, subsection (a)  
8 may be waived or suspended only by an affirmative  
9 vote of three-fifths of the Members, duly chosen and  
10 sworn.

11 (2) APPEAL.—An affirmative vote of three-  
12 fifths of the Members of the Senate, duly chosen and  
13 sworn, shall be required to sustain an appeal of the  
14 ruling of the Chair on a point of order raised under  
15 subsection (a).

16 (d) FORM OF POINT OF ORDER.—A point of order  
17 under subsection (a) may be raised by a Senator as pro-  
18 vided in section 313(e) of the Congressional Budget Act  
19 of 1974.

20 (e) CONFERENCE REPORTS.—When the Senate is  
21 considering a conference report on, or an amendment be-  
22 tween the Houses in relation to, a bill, upon a point of  
23 order being made by any Senator pursuant to this section,  
24 and such point of order being sustained, such material  
25 contained in such conference report shall be deemed

1 stricken, and the Senate shall proceed to consider the  
2 question of whether the Senate shall recede from its  
3 amendment and concur with a further amendment, or con-  
4 cur in the House amendment with a further amendment,  
5 as the case may be, which further amendment shall consist  
6 of only that portion of the conference report or House  
7 amendment, as the case may be, not so stricken. Any such  
8 motion in the Senate shall be debatable. In any case in  
9 which such point of order is sustained against a conference  
10 report (or Senate amendment derived from such con-  
11 ference report by operation of this subsection), no further  
12 amendment shall be in order.

13 (f) INAPPLICABILITY.—In the Senate, section 402 of  
14 S. Con. Res. 13 (111th Congress) shall no longer apply.

15 **SEC. 303. EMERGENCY LEGISLATION.**

16 (a) AUTHORITY TO DESIGNATE.—In the Senate, with  
17 respect to a provision of direct spending or receipts legisla-  
18 tion or appropriations for discretionary accounts that Con-  
19 gress designates as an emergency requirement in such  
20 measure, the amounts of new budget authority, outlays,  
21 and receipts in all fiscal years resulting from that provi-  
22 sion shall be treated as an emergency requirement for the  
23 purpose of this section.

24 (b) EXEMPTION OF EMERGENCY PROVISIONS.—Any  
25 new budget authority, outlays, and receipts resulting from

1 any provision designated as an emergency requirement,  
2 pursuant to this section, in any bill, joint resolution,  
3 amendment, or conference report shall not count for pur-  
4 poses of sections 302 and 311 of the Congressional Budg-  
5 et Act of 1974, section 201 of S. Con. Res. 21 (110th  
6 Congress) (relating to pay-as-you-go), section 311 of S.  
7 Con. Res. 70 (110th Congress) (relating to long-term defi-  
8 cits), and section 404 of S. Con. Res. 13 (111th Congress)  
9 (relating to short-term deficits), and section 301 of this  
10 resolution (relating to discretionary spending). Designated  
11 emergency provisions shall not count for the purpose of  
12 revising allocations, aggregates, or other levels pursuant  
13 to procedures established under section 301(b)(7) of the  
14 Congressional Budget Act of 1974 for deficit-neutral re-  
15 serve funds and revising discretionary spending limits set  
16 pursuant to section 301 of this resolution.

17 (c) DESIGNATIONS.—If a provision of legislation is  
18 designated as an emergency requirement under this sec-  
19 tion, the committee report and any statement of managers  
20 accompanying that legislation shall include an explanation  
21 of the manner in which the provision meets the criteria  
22 in subsection (f).

23 (d) DEFINITIONS.—In this section, the terms “direct  
24 spending”, “receipts”, and “appropriations for discre-  
25 tionary accounts” mean any provision of a bill, joint reso-

1 lution, amendment, motion, or conference report that af-  
2 fects direct spending, receipts, or appropriations as those  
3 terms have been defined and interpreted for purposes of  
4 the Balanced Budget and Emergency Deficit Control Act  
5 of 1985.

6 (e) POINT OF ORDER.—

7 (1) IN GENERAL.—When the Senate is consid-  
8 ering a bill, resolution, amendment, motion, or con-  
9 ference report, if a point of order is made by a Sen-  
10 ator against an emergency designation in that meas-  
11 ure, that provision making such a designation shall  
12 be stricken from the measure and may not be of-  
13 fered as an amendment from the floor.

14 (2) SUPERMAJORITY WAIVER AND APPEALS.—

15 (A) WAIVER.—Paragraph (1) may be  
16 waived or suspended in the Senate only by an  
17 affirmative vote of three-fifths of the Members,  
18 duly chosen and sworn.

19 (B) APPEALS.—Appeals in the Senate  
20 from the decisions of the Chair relating to any  
21 provision of this subsection shall be limited to  
22 1 hour, to be equally divided between, and con-  
23 trolled by, the appellant and the manager of the  
24 bill or joint resolution, as the case may be. An  
25 affirmative vote of three-fifths of the Members

1 of the Senate, duly chosen and sworn, shall be  
2 required to sustain an appeal of the ruling of  
3 the Chair on a point of order raised under this  
4 subsection.

5 (3) DEFINITION OF AN EMERGENCY DESIGNA-  
6 TION.—For purposes of paragraph (1), a provision  
7 shall be considered an emergency designation if it  
8 designates any item as an emergency requirement  
9 pursuant to this subsection.

10 (4) FORM OF THE POINT OF ORDER.—A point  
11 of order under paragraph (1) may be raised by a  
12 Senator as provided in section 313(e) of the Con-  
13 gressional Budget Act of 1974.

14 (5) CONFERENCE REPORTS.—When the Senate  
15 is considering a conference report on, or an amend-  
16 ment between the Houses in relation to, a bill, upon  
17 a point of order being made by any Senator pursu-  
18 ant to this section, and such point of order being  
19 sustained, such material contained in such con-  
20 ference report shall be deemed stricken, and the  
21 Senate shall proceed to consider the question of  
22 whether the Senate shall recede from its amendment  
23 and concur with a further amendment, or concur in  
24 the House amendment with a further amendment,  
25 as the case may be, which further amendment shall

1 consist of only that portion of the conference report  
2 or House amendment, as the case may be, not so  
3 stricken. Any such motion in the Senate shall be de-  
4 batable. In any case in which such point of order is  
5 sustained against a conference report (or Senate  
6 amendment derived from such conference report by  
7 operation of this subsection), no further amendment  
8 shall be in order.

9 (f) CRITERIA.—

10 (1) IN GENERAL.—For purposes of this section,  
11 any provision is an emergency requirement if the sit-  
12 uation addressed by such provision is—

13 (A) necessary, essential, or vital (not mere-  
14 ly useful or beneficial);

15 (B) sudden, quickly coming into being, and  
16 not building up over time;

17 (C) an urgent, pressing, and compelling  
18 need requiring immediate action;

19 (D) subject to subparagraph (B), unfore-  
20 seen, unpredictable, and unanticipated; and

21 (E) not permanent, temporary in nature.

22 (2) UNFORESEEN.—An emergency that is part  
23 of an aggregate level of anticipated emergencies,  
24 particularly when normally estimated in advance, is  
25 not unforeseen.

1 (g) INAPPLICABILITY.—In the Senate, section 403 of  
2 S. Con. Res. 13 (111th Congress), the concurrent resolu-  
3 tion on the budget for fiscal year 2010, shall no longer  
4 apply.

5 **SEC. 304. ADJUSTMENTS FOR THE EXTENSION OF CERTAIN**  
6 **CURRENT POLICIES.**

7 (a) ADJUSTMENT.—For the purposes of determining  
8 points of order specified in subsection (b), the Chairman  
9 of the Committee on the Budget of the Senate may adjust  
10 the estimate of the budgetary effects of a bill, joint resolu-  
11 tion, amendment, motion, or conference report that con-  
12 tains one or more provisions meeting the criteria of sub-  
13 section (c) to exclude the amounts of qualifying budgetary  
14 effects.

15 (b) COVERED POINTS OF ORDER.—The Chairman of  
16 the Committee on the Budget of the Senate may make  
17 adjustments pursuant to this section for the following  
18 points of order only:

19 (1) Section 201 of S. Con. Res. 21 (110th Con-  
20 gress) (relating to pay-as-you-go).

21 (2) Section 311 of S. Con. Res. 70 (110th Con-  
22 gress) (relating to long-term deficits).

23 (3) Section 404 of S. Con. Res. 13 (111th Con-  
24 gress) (relating to short-term deficits).



1 (c) QUALIFYING LEGISLATION.—The Chairman of  
2 the Committee on the Budget of the Senate may make  
3 adjustments authorized under subsection (a) for legisla-  
4 tion containing provisions that—

5 (1) amend or supersede the system for updating  
6 payments made under subsections 1848 (d) and (f)  
7 of the Social Security Act, consistent with section  
8 7(c) of the Statutory Pay-As-You-Go Act of 2010  
9 (Public Law 111–139);

10 (2) amend the Estate and Gift Tax under sub-  
11 title B of the Internal Revenue Code of 1986, con-  
12 sistent with section 7(d) of the Statutory Pay-As-  
13 You-Go Act of 2010;

14 (3) extend relief from the Alternative Minimum  
15 Tax for individuals under sections 55–59 of the In-  
16 ternal Revenue Code of 1986, consistent with section  
17 7(e) of the Statutory Pay-As-You-Go Act of 2010;  
18 and

19 (4) extend middle-class tax cuts made in the  
20 Economic Growth and Tax Relief Reconciliation Act  
21 of 2001 (Public Law 107–16) and the Jobs and  
22 Growth Tax Relief and Reconciliation Act of 2003  
23 (Public Law 108–27), consistent with section 7(f) of  
24 the Statutory Pay-As-You-Go Act of 2010.

1 (d) LIMITATION.—The Chairman shall make any ad-  
2 justments pursuant to this section in a manner consistent  
3 with the limitations described in sections 4(c) and 7(h)  
4 of the Statutory Pay-As-You-Go Act of 2010 (Public Law  
5 111–139).

6 (e) DEFINITION.—For the purposes of this section,  
7 the terms “budgetary effects” or “effects” mean the  
8 amount by which a provision changes direct spending or  
9 revenues relative to the baseline.

10 (f) SUNSET.—This section shall expire on December  
11 31, 2011.

## 12 **Subtitle B—Budgetary Treatment,** 13 **Application, and Adjustments**

### 14 **SEC. 311. BUDGETARY TREATMENT OF CERTAIN DISCRE-** 15 **TIONARY ADMINISTRATIVE EXPENSES.**

16 In the Senate, notwithstanding section 302(a)(1) of  
17 the Congressional Budget Act of 1974, section 13301 of  
18 the Budget Enforcement Act of 1990, and section 2009a  
19 of title 39, United States Code, the joint explanatory  
20 statement accompanying the conference report on any con-  
21 current resolution on the budget shall include in its alloca-  
22 tions under section 302(a) of the Congressional Budget  
23 Act of 1974 to the Committees on Appropriations amounts  
24 for the discretionary administrative expenses of the Social  
25 Security Administration and of the Postal Service.

1 **SEC. 312. APPLICATION AND EFFECT OF CHANGES IN ALLO-**  
2 **CATIONS AND AGGREGATES.**

3 (a) APPLICATION.—Any adjustments of allocations  
4 and aggregates made pursuant to this resolution shall—

5 (1) apply while that measure is under consider-  
6 ation;

7 (2) take effect upon the enactment of that  
8 measure; and

9 (3) be published in the Congressional Record as  
10 soon as practicable.

11 (b) EFFECT OF CHANGED ALLOCATIONS AND AG-  
12 GREGATES.—Revised allocations and aggregates resulting  
13 from these adjustments shall be considered for the pur-  
14 poses of the Congressional Budget Act of 1974 as alloca-  
15 tions and aggregates contained in this resolution.

16 (c) BUDGET COMMITTEE DETERMINATIONS.—For  
17 purposes of this resolution the levels of new budget au-  
18 thority, outlays, direct spending, new entitlement author-  
19 ity, revenues, deficits, and surpluses for a fiscal year or  
20 period of fiscal years shall be determined on the basis of  
21 estimates made by the Committee on the Budget of the  
22 Senate.

23 **SEC. 313. ADJUSTMENTS TO REFLECT CHANGES IN CON-**  
24 **CEPTS AND DEFINITIONS.**

25 Upon the enactment of a bill or joint resolution pro-  
26 viding for a change in concepts or definitions, the Chair-

1 man of the Committee on the Budget of the Senate may  
2 make adjustments to the levels and allocations in this res-  
3 olution in accordance with section 251(b) of the Balanced  
4 Budget and Emergency Deficit Control Act of 1985 (as  
5 in effect prior to September 30, 2002).

6 **SEC. 314. EXERCISE OF RULEMAKING POWERS.**

7 Congress adopts the provisions of this title—

8 (1) as an exercise of the rulemaking power of  
9 the Senate, and as such they shall be considered as  
10 part of the rules of the Senate and such rules shall  
11 supersede other rules only to the extent that they  
12 are inconsistent with such other rules; and

13 (2) with full recognition of the constitutional  
14 right of the Senate to change those rules at any  
15 time, in the same manner, and to the same extent  
16 as is the case of any other rule of the Senate.



Calendar No. 65

112<sup>TH</sup> CONGRESS  
1<sup>ST</sup> Session

**S. CON. RES. 21**

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**CONCURRENT RESOLUTION**

Setting forth the congressional budget for the United States Government for fiscal year 2012 and setting forth the appropriate budgetary levels for fiscal years 2013 through 2021.

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MAY 23, 2011

Committee discharged pursuant to Section 300 of the Congressional Budget Act; and placed on the calendar.