

114TH CONGRESS  
2D SESSION

# S. 3420

To promote urban agricultural production, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

SEPTEMBER 28, 2016

Ms. STABENOW introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

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## A BILL

To promote urban agricultural production, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4       (a) SHORT TITLE.—This Act may be cited as the  
5       “Urban Agriculture Act of 2016”.

6       (b) TABLE OF CONTENTS.—The table of contents for  
7       this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Definition of Secretary.
- Sec. 3. Congressional findings and declaration of purposes.

TITLE I—OUTREACH, COORDINATION, AND NEW POLICY

See. 101. Office of Urban Agriculture.

TITLE II—FARM ENTERPRISE DEVELOPMENT

Sec. 201. Farm business planning program.  
Sec. 202. Urban agriculture cooperatives.  
Sec. 203. Risk management.  
Sec. 204. Expanded loans for farm equipment.

### TITLE III—A HEALTHIER ENVIRONMENT

Sec. 301. Soil assessment.  
Sec. 302. Innovative urban conservation.  
Sec. 303. Pilot projects to increase community compost.  
Sec. 304. Healthy food healthy environment pilot program.

### TITLE IV—RESEARCH, INNOVATION, AND TECHNOLOGY

Sec. 401. Urban food production and market data initiatives.  
Sec. 402. Data collection on urban agriculture.  
Sec. 403. Urban agriculture research, education, and extension initiative.

#### **1 SEC. 2. DEFINITION OF SECRETARY.**

2 In this Act, the term “Secretary” means the Sec-  
3 retary of Agriculture.

#### **4 SEC. 3. CONGRESSIONAL FINDINGS AND DECLARATION OF 5 PURPOSES.**

6 (a) FINDINGS.—Congress finds that—

7 (1) agricultural producers are developing inno-  
8 vative agricultural production methods and using  
9 traditional production methods in innovative loca-  
10 tions;

11 (2) those urban agricultural practices have the  
12 potential—

13 (A) to create jobs and workforce develop-  
14 ment;

15 (B) to increase food production;

16 (C) to support local food infrastructure;

17 (D) to create new regional markets for ag-  
18 ricultural producers, consumers, and businesses;

(E) to revitalize abandoned or underused property and buildings;

(F) to enhance urban green space and improve air quality;

5 (G) to provide pollinator habitat;

(H) to encourage community engagement;

7 (I) to mitigate stormwater runoff;

8 (J) to create energy efficiencies;

(K) to strengthen relationships between urban consumers and agriculture; and

(L) to inspire a new generation of agricultural producers in the United States; and

(A) better nourishes the people of the United States; and

(B) preserves the natural resources of the  
United States.

22 (b) PURPOSES.—The purposes of this Act are—

(2) to articulate a broadly inclusive description of urban agriculture that includes—

(A) new and innovative agricultural practices;

(B) traditional agricultural practices in nontraditional locations; and

(C) for-profit and nonprofit production methods; and

(3) to promote activities including urban farming, edible gardens, green walls, rooftop agriculture, and indoor vertical farms.

## **TITLE I—OUTREACH, COORDINATION, AND NEW POLICY**

## **14 SEC. 101. OFFICE OF URBAN AGRICULTURE.**

15 (a) IN GENERAL.—The Department of Agriculture  
16 Reorganization Act of 1994 (7 U.S.C. 6901 et seq.) is  
17 amended—

18                   (1) by redesignating subtitle J as subtitle K;  
19               and

## **22      “Subtitle J—Urban Agriculture**

## 23 "SEC. 286. OFFICE OF URBAN AGRICULTURE.

24                "(a) OFFICE.—

1                 “(1) IN GENERAL.—The Secretary shall estab-  
2         lish in the Agricultural Marketing Service an Office  
3         of Urban Agriculture, which shall be headed by a  
4         Director appointed by the Secretary.

5                 “(2) AUTHORITIES.—The Office of Urban Agri-  
6         culture shall manage programs, coordinate agencies,  
7         and advise the Secretary on urban agriculture and  
8         urban food systems, including—

9                         “(A) engaging in external relations with  
10         urban agriculture stakeholders;

11                         “(B) facilitating interagency and cross-gov-  
12         ernment program coordination;

13                         “(C) creating resources that identify com-  
14         mon State and municipal best practices for  
15         navigating local policies;

16                         “(D) developing and implementing new  
17         policy recommendations;

18                         “(E) identifying and working with agencies  
19         to update existing guidance for which agricul-  
20         tural programs may not have clear policies for  
21         urban production;

22                         “(F) coordinating resources for technical  
23         assistance, training, and outreach; and

24                         “(G) other activities as determined by the  
25         Secretary.

1       “(b) URBAN AGRICULTURE ADVISORY COM-  
2 MITTEE.—

3           “(1) IN GENERAL.—Not later than 180 days  
4 after the date of enactment of this section, the Sec-  
5 retary shall establish an Urban Agriculture Advisory  
6 Committee (referred to in this subsection as the  
7 ‘Committee’) to advise the Secretary on—

8           “(A) the development of urban agriculture  
9 production policies; and

10           “(B) any other aspects of the implemen-  
11 tation of—

12           “(i) this section; and

13           “(ii) the Urban Agriculture Act of  
14 2016 and amendments made by that Act.

15           “(2) MEMBERSHIP.—

16           “(A) IN GENERAL.—The Committee shall  
17 be composed of 15 members of whom—

18           “(i) 3 shall be individuals who are  
19 urban agricultural producers;

20           “(ii) 1 shall be an individual who is  
21 an agricultural producer;

22           “(iii) 2 shall be individuals with farm-  
23 to-school expertise;

1                 “(iv) 2 shall be representatives from  
2                 an institution of higher education or exten-  
3                 sion program;

4                 “(v) 1 shall be an individual who rep-  
5                 resents a public health organization;

6                 “(vi) 1 shall be an individual who rep-  
7                 resents an environmental organization;

8                 “(vii) 1 shall be an individual who  
9                 represents a business development entity;

10                 “(viii) 1 shall be an individual who  
11                 represents a city government or is an  
12                 urban planner;

13                 “(ix) 1 shall be an individual who rep-  
14                 resents an urban food aggregator;

15                 “(x) 1 shall be an individual who has  
16                 extensive experience with farmers markets;  
17                 and

18                 “(xi) 1 shall be an individual from a  
19                 nonprofit or advocacy group.

20                 “(B) INITIAL APPOINTMENTS.—The Sec-  
21                 retary shall appoint the members of the Com-  
22                 mittee not later than 180 days after the date of  
23                 enactment of this section.

24                 “(3) PERIOD OF APPOINTMENT; VACANCIES.—

1                 “(A) IN GENERAL.—Except as provided in  
2                 subparagraph (B), a member of the Committee  
3                 shall be appointed for a term of 3 years.

4                 “(B) INITIAL APPOINTMENTS.—Of the  
5                 members first appointed to the Committee—

6                     “(i) the members described in clauses  
7                     (i) through (iii) of paragraph (2)(A) shall  
8                     be appointed for a term of 3 years;

9                     “(ii) the members described in clauses  
10                  (iv) through (vii) of paragraph (2)(A) shall  
11                  be appointed for a term of 2 years; and

12                  “(iii) the members described in  
13                  clauses (viii) through (xi) of paragraph  
14                  (2)(A) shall be appointed for a term of 1  
15                  year.

16                 “(C) VACANCIES.—Any vacancy in the  
17                 Committee—

18                     “(i) shall not affect the powers of the  
19                     Committee; and

20                     “(ii) shall be filled in the same man-  
21                     ner as the original appointment.

22                 “(4) MEETINGS.—

23                 “(A) FREQUENCY.—The Committee shall  
24                 meet not fewer than 3 times per year.

1                 “(B) INITIAL MEETING.—Not later than  
2                 60 days after the date on which the members  
3                 are appointed under paragraph (2)(B), the  
4                 Committee shall hold the first meeting of the  
5                 Committee.

6                 “(5) DUTIES.—

7                 “(A) IN GENERAL.—The Committee  
8                 shall—

9                         “(i) develop recommendations regard-  
10                 ing—

11                         “(I) the implementation of—

12                         “(aa) this section; and

13                         “(bb) the Urban Agriculture  
14                 Act of 2016 and amendments  
15                 made by that Act; and

16                         “(II) the establishment of ongoing  
17                 urban agriculture policy priorities  
18                 and goals;

19                         “(ii) review emerging policies and ini-  
20                 tiatives within the Office of Urban Agri-  
21                 culture;

22                         “(iii) evaluate and review ongoing re-  
23                 search and extension activities;

1                         “(iv) identify new and existing bar-  
2                         riers to successful urban agriculture prac-  
3                         tices; and

4                         “(v) provide additional assistance and  
5                         advice to the Secretary as appropriate.

6                         “(B) REPORTS.—Not later than 180 days  
7                         after the date of enactment of this section, and  
8                         every year thereafter, the Committee shall sub-  
9                         mit to the Secretary a report describing the ac-  
10                         tivities of the Committee under subparagraph  
11                         (A).

12                         “(6) PERSONNEL MATTERS.—

13                         “(A) COMPENSATION.—A member of the  
14                         Committee shall serve without compensation.

15                         “(B) TRAVEL EXPENSES.—A member of  
16                         the Committee shall be allowed travel expenses,  
17                         including per diem in lieu of subsistence, in ac-  
18                         cordance with section 5703 of title 5, United  
19                         States Code.

20                         “(7) TERMINATION.—

21                         “(A) IN GENERAL.—Subject to subpara-  
22                         graph (B), the Committee shall terminate on  
23                         the date that is 5 years after the date on which  
24                         the members are appointed under paragraph  
25                         (2)(B).

1                 “(B) EXTENSIONS.—Before the date on  
2                 which the Committee terminates, the Secretary  
3                 may renew the Committee for one or more 2-  
4                 year periods.

5                 “(c) COMMUNITY GARDEN PROGRAM.—The Sec-  
6     retary shall continue, within the Office of Urban Agri-  
7     culture, a community garden program, under which the  
8     Director of the Office of Urban Agriculture shall—

9                 “(1) develop tools and offer technical assist-  
10                 ance, education, and resources for community gar-  
11                 dening and community master gardener classes, in  
12                 partnership with the National Institute of Food and  
13                 Agriculture;

14                 “(2) consult with Federal building property  
15                 managers to develop community gardens on Federal  
16                 property;

17                 “(3) coordinate a network of community gar-  
18                 dens across the United States;

19                 “(4) facilitate connections to local food banks,  
20                 in partnership with the Food and Nutrition Service;  
21                 and

22                 “(5) carry out other activities, as determined by  
23                 the Secretary.

24                 “(d) ROOFTOP AGRICULTURE AND OUTDOOR  
25 VERTICAL PRODUCTION PROGRAM.—

1           “(1) IN GENERAL.—The Secretary shall estab-  
2       lish within the Office of Urban Agriculture a rooftop  
3       agriculture and outdoor vertical production program.

4           “(2) ACTIVITIES.—The rooftop agriculture and  
5       outdoor vertical production program shall include ac-  
6       tivities relating to—

7               “(A) providing technical assistance on the  
8       planning and development of a rooftop farm;

9               “(B) providing educational opportunities  
10      on innovative and sustainable production meth-  
11      ods;

12               “(C) coordinating and sharing best prac-  
13      tices of rooftop agricultural producers;

14               “(D) collaborating with other Federal  
15      agencies that support green infrastructure im-  
16      provements; and

17               “(E) entering into cooperative agreements  
18      to conduct research and test strategies that—

19                       “(i) develop new markets for products  
20      produced on rooftops;

21                       “(ii) evaluate rooftop farm feasibility;

22                       “(iii) determine building material effi-  
23      ciencies and upgrades to ensure structural  
24      safety and efficiency of rooftop farms;

1                 “(iv) measure environmental impacts  
2                 of rooftop farms and green roofs;  
3                 “(v) work with a network of farms to  
4                 streamline production;  
5                 “(vi) optimize growing potential for  
6                 products grown on a rooftop; and  
7                 “(vii) support other priorities impor-  
8                 tant to rooftop farming, as determined by  
9                 the Secretary.

10         “(e) URBAN AGRICULTURE PROGRAM REVIEW.—

11         “(1) IN GENERAL.—Not later than 2 years  
12         after the date of enactment of this section, the Sec-  
13         retary shall review the programs established under  
14         this section and other programs in the Department  
15         that support urban agriculture.

16         “(2) REQUIREMENTS.—The review conducted  
17         under paragraph (1) shall include—

18                 “(A) a comprehensive analysis of resources  
19                 of the Department;

20                 “(B) a description of programs used by  
21                 urban agricultural producers;

22                 “(C) a review of outreach activities and  
23                 program promotion;

24                 “(D) an evaluation of updated policies and  
25                 guidance documents;

1               “(E) a review of internal collaboration and  
2               coordination;

3               “(F) an evaluation of urban agricultural  
4               ordinances adopted by State and local govern-  
5               ments; and

6               “(G) any priorities identified by the Sec-  
7               retary.

8               “(3) REPORT.—Not later than 2 years after the  
9               date of enactment of this section, the Secretary shall  
10               submit to the Committee on Agriculture of the  
11               House of Representatives and the Committee on Ag-  
12               riculture, Nutrition, and Forestry of the Senate a  
13               report describing the review conducted under para-  
14               graph (1).

15               “(f) URBAN AGRICULTURE IMPACT STUDY.—

16               “(1) IN GENERAL.—Not later than 2 years  
17               after the date of enactment of this section, the Sec-  
18               retary shall conduct a comprehensive study of urban  
19               agricultural activities to evaluate the impacts of  
20               urban agriculture across the United States.

21               “(2) REQUIREMENTS.—The study conducted  
22               under paragraph (1) shall measure—

23               “(A) the community and social benefits of  
24               urban agricultural activities;

25               “(B) potential production;

1               “(C) agricultural production site availability, including—  
2

3                     “(i) urban farm land;

4                     “(ii) rooftop production sites;

5                     “(iii) outdoor vertical growing spaces;

6                     and

7                     “(iv) indoor production sites;

8               “(D) suitability of land for food production;

9  
10               “(E) the effectiveness of methods used to  
11                     address food security;

12               “(F) new job opportunities and workforce  
13                     development;

14               “(G) economic feasibility and opportunities  
15                     created;

16               “(H) environmental impacts; and

17               “(I) other activities, as determined by the  
18                     Secretary.

19               “(3) REPORT.—Not later than 2 years after  
20                     date of enactment of this section, the Secretary shall  
21                     submit to the Committee on Agriculture of the  
22                     House of Representatives and the Committee on Ag-  
23                     riculture, Nutrition, and Forestry of the Senate a  
24                     report describing the study conducted under para-  
25                     graph (1).

1       “(g) GRANT AUTHORITY.—

2           “(1) DEFINITION OF ELIGIBLE ENTITY.—In  
3       this subsection, the term ‘eligible entity’ means—

4              “(A) a community organization;  
5              “(B) a nonprofit organization;  
6              “(C) a municipality;  
7              “(D) a school or institution of higher edu-  
8       cation; and  
9              “(E) any other entity as determined by the  
10      Secretary.

11       “(2) GRANTS.—The Director of the Office of  
12      Urban Agriculture may award competitive grants to  
13      eligible entities—

14           “(A) to support urban agriculture develop-  
15       ment;  
16           “(B) to better coordinate program delivery;  
17       and  
18           “(C) to enhance community gardens.

19       “(3) FUNDING PRIORITY.—In awarding grants  
20      under this subsection, priority shall be given to an  
21      eligible entity that uses a grant received under this  
22      subsection—

23           “(A)(i)(I) to plan and assess sites for gar-  
24       dens or nonprofit farms; or

1                         “(II) to construct new gardens or  
2                         nonprofit farms;

3                         “(ii) to operate community gardens or non-  
4                         profit farms that—

5                         “(I) produce food for donation; and

6                         “(II) have a demonstrated environ-  
7                         mental benefit and educational component;  
8                         and

9                         “(iii) to educate a community on—

10                         “(I) nutrition; or

11                         “(II) pollinator health; or

12                         “(B) for other priorities, as designated by  
13                         the Secretary.

14                         “(4) MANDATORY FUNDING.—Of the funds of  
15                         the Commodity Credit Corporation, the Secretary  
16                         shall use to carry out this subsection \$5,000,000 for  
17                         each of fiscal years 2017 through 2021, to remain  
18                         available until expended.

19                         “(h) PRODUCER ASSISTANCE.—Of the funds made  
20                         available under subsection (j), the Secretary shall provide  
21                         50 percent to cooperative extension services (as defined  
22                         in section 1404 of the National Agricultural Research, Ex-  
23                         tension, and Teaching Policy Act of 1977 (7 U.S.C.  
24                         3103)) for the purpose of carrying out outreach and tech-  
25                         nical assistance provided under this section.

1        “(i) FARM NUMBERS.—The Secretary shall provide  
2 for the designation of a farm number (as defined in sec-  
3 tion 718.2 of title 7, Code of Federal Regulations (as in  
4 effect on the date of enactment of the Urban Agriculture  
5 Act of 2016)) for rooftop farms, indoor farms, and other  
6 urban farms, as determined by the Secretary.

7        “(j) AUTHORIZATION OF APPROPRIATIONS.—In addi-  
8 tion to amounts made available under subsection (g)(4),  
9 there is authorized to be appropriated to carry out this  
10 section \$10,000,000 for each fiscal year.”.

11       (b) CONFORMING AMENDMENT.—Section 296(b) of  
12 the Department of Agriculture Reorganization Act of  
13 1994 (7 U.S.C. 7014(b)) is amended by adding at the end  
14 the following:

15            “(9) The authority of the Secretary to carry out  
16 subtitle J.”.

## 17        **TITLE II—FARM ENTERPRISE 18            DEVELOPMENT**

### 19        **SEC. 201. FARM BUSINESS PLANNING PROGRAM.**

20        Subtitle D of the Consolidated Farm and Rural De-  
21 velopment Act is amended by inserting after section 365  
22 (7 U.S.C. 2008) the following:

### 23        **“SEC. 366. FARM BUSINESS PLANNING PROGRAM.**

24        “(a) DEFINITION OF URBAN FARMER.—In this sec-  
25 tion, the term ‘urban farmer’ means a beginning farmer

1 or rancher that is farming in an urban area, as determined  
2 by the Secretary.

3       “(b) REQUIREMENT.—The Secretary shall, with re-  
4 spect to urban farmers—

5           “(1) identify and improve farm business edu-  
6 cation programs; and

7           “(2) provide, and facilitate the provision of,  
8 technical assistance.

9       “(c) REVIEW AND IMPLEMENTATION OF BUSINESS  
10 DEVELOPMENT PROGRAMS.—

11       “(1) PROGRAM REVIEW.—The Secretary shall  
12 conduct a review of all farm business planning, edu-  
13 cation, outreach, and technical assistance programs  
14 provided to beginning farmers and ranchers, with a  
15 focus on urban farmers, to identify methods—

16           “(A) to improve program delivery and out-  
17 reach;

18           “(B) to improve the longevity of new farm  
19 enterprises;

20           “(C) to increase financial literacy;

21           “(D) to provide more ongoing business  
22 support;

23           “(E) to develop and maintain good agricul-  
24 tural practices and food safety recordkeeping  
25 materials; and

1                 “(F) to examine ways to improve inter-  
2                 agency interoperability of administrative and  
3                 statistical data.

4                 “(2) COLLABORATION.—The Secretary shall  
5                 consult and collaborate with other Federal agencies  
6                 to review related business development programs for  
7                 beginning farmers and ranchers.

8                 “(3) PROGRAM IMPLEMENTATION.—After com-  
9                 pleting the program review described in paragraph  
10                 (1), the Secretary shall—

11                 “(A) develop and adopt best practices for  
12                 program delivery and provide the best practices  
13                 to urban farmers;

14                 “(B) implement strategies to improve the  
15                 business planning, budget skills, and financial  
16                 literacy of urban farmers; and

17                 “(C) based on the findings of the program  
18                 review, develop and implement performance  
19                 metrics across the Department of Agriculture to  
20                 improve financial success for each farmer—

21                 “(i) with little or no credit history; or  
22                 “(ii) that is unable to qualify for tra-  
23                 ditional lines of credit.

24                 “(d) FARM MANAGEMENT AND PROFESSIONAL DE-  
25                 VELOPMENT PROGRAM.—

1                 “(1) ESTABLISHMENT.—The Secretary shall es-  
2 tablish and administer a voluntary program of farm-  
3 er-to-farmer assistance and mentorship between—

4                 “(A) established farmers, ranchers, and  
5 agribusiness specialists; and  
6                 “(B) beginning farmers and ranchers.

7                 “(2) GOALS.—The goals of the program under  
8 this subsection shall be—

9                 “(A) to provide to beginning farmers and  
10 ranchers (with a focus on urban farmers) as-  
11 sistance in farm business management practices  
12 by improving—

13                 “(i) agribusiness acumen;  
14                 “(ii) marketing operations;  
15                 “(iii) the establishment of record-  
16 keeping systems;  
17                 “(iv) integrated use of risk manage-  
18 ment tools; and  
19                 “(v) credit management;

20                 “(B) to transfer the knowledge and exper-  
21 tise of established agricultural producers and  
22 businesses, on an individual basis to beginning  
23 farmers and ranchers that desire to participate  
24 in an ongoing mentorship and professional de-  
25 velopment program; or

1               “(C) to encourage the development of  
2               other farm-to-farm exchange programs for be-  
3               ginning farmers and ranchers for expanded  
4               learning and training opportunities.

5       “(e) REPORTS TO CONGRESS.—

6               “(1) IN GENERAL.—Not later than 1 year after  
7               the date of enactment of the Urban Agriculture Act  
8               of 2016, the Secretary shall submit to the Com-  
9               mittee on Agriculture of the House of Representa-  
10              tives and the Committee on Agriculture, Nutrition,  
11              and Forestry of the Senate a report that includes—

12               “(A) a description of the programs under  
13              this section;

14               “(B) an outline of intended future per-  
15              formance metrics—

16               “(i) to improve the effectiveness of  
17              farm business development;

18               “(ii) to support the collection of addi-  
19              tional information on agricultural producer  
20              retention; and

21               “(iii) to increase new market opportu-  
22              nities; and

23               “(C) performance metrics that are specific  
24              to urban farmers.

1           “(2) ANNUAL PROGRESS REPORT.—Each year  
2        during the 5-year period beginning on the date on  
3        which the Secretary submits the report described in  
4        paragraph (1), the Secretary shall submit to the  
5        Committees described in that paragraph an annual  
6        progress report on the performance metrics outlined  
7        in the report described in paragraph (1).

8           “(f) AUTHORIZATION OF APPROPRIATIONS.—There  
9        is authorized to be appropriated to carry out this section  
10      \$2,000,000 for each of fiscal years 2017 through 2021.”.

11 **SEC. 202. URBAN AGRICULTURE COOPERATIVES.**

12        Section 310B(e)(2) of the Consolidated Farm and  
13      Rural Development Act (7 U.S.C. 1932(e)(2)) is amended  
14      by inserting “, including centers located outside rural  
15      areas only if the focus of the activities of the center is  
16      agricultural production” before the period at the end.

17 **SEC. 203. RISK MANAGEMENT.**

18        Section 196 of the Federal Agriculture Improvement  
19      and Reform Act of 1996 (7 U.S.C. 7333) is amended—

20           (1) in subsection (e)(1), by inserting “, except  
21      for urban agriculture production sites” before the  
22      period at the end;

23           (2) in subsection (l)—

24               (A) by redesignating paragraph (5) as  
25      paragraph (6); and

(B) by inserting after paragraph (4) the following:

3       “(5) ALTERNATIVE PRICE CALCULATIONS.—As  
4       an alternative to the average market price calcula-  
5       tion under paragraph (1)(B), and notwithstanding  
6       any other provision of this section, the Secretary  
7       may make assistance available to producers under  
8       this subsection on a whole-farm, revenue, or yield  
9       basis using contract or local prices, as determined by  
10      the Secretary.”; and

11 (3) by adding at the end the following:

12        "(m) COST-SHARE.—In addition to the coverage de-  
13 scribed in subsection (l)(4), the Secretary, acting through  
14 the Administrator of the Farm Service Agency, shall pro-  
15 vide a \$500 cost-share program for limited resource, be-  
16 ginning, and socially disadvantaged farmers for the first  
17 year of coverage of those farmers under this section.".

## 18 SEC. 204. EXPANDED LOANS FOR FARM EQUIPMENT.

19           (a) COOPERATIVE LOANS FOR COOPERATIVES OF  
20 FARMERS.—Section 316(a) of the Consolidated Farm and  
21 Rural Development Act (7 U.S.C. 1946(a)) is amended  
22 by adding at the end the following:

23               “(3) LOANS TO COOPERATIVES.—Notwith-  
24 standing subtitle A or this subtitle, the liability for  
25 a farm ownership loan or a farm operating loan

1 under those subtitles to a cooperative of family farm  
2 farmers shall not be required to attach to the indi-  
3 vidual members of the cooperative, as determined by  
4 the Secretary.”.

5 (b) FARM STORAGE FACILITY LOANS.—Section 5(a)  
6 of the Commodity Credit Corporation Charter Act (16  
7 U.S.C. 714c(a)) is amended by inserting before the period  
8 at the end the following: “, including farm storage facility  
9 loans to farmers for agriculturally related, nonfarm enter-  
10 prises that support agricultural operations (as determined  
11 by the Secretary)”.

12 **TITLE III—A HEALTHIER  
13 ENVIRONMENT**

14 **SEC. 301. SOIL ASSESSMENT.**

15 Subtitle J of the Department of Agriculture Reorga-  
16 nization Act of 1994 (as amended by section 101) is  
17 amended by adding at the end the following:

18 **“SEC. 287. SOIL ASSESSMENT.**

19 “(a) SOIL CONSULTATION.—

20 “(1) SOIL TESTING PROTOCOL.—The Secretary,  
21 acting through the Under Secretary of Agriculture  
22 for Natural Resources and Environment and the  
23 Under Secretary of Agriculture for Research, Edu-  
24 cation, and Economics, shall establish a coordinated  
25 soil testing protocol to simplify the process used by

1 agricultural producers and small-scale producers of  
2 food to evaluate soil health, including testing for—

3 “(A) the optimal level of constituents in  
4 and characteristics of the soil, such as organic  
5 matter, nutrients, and the potential presence of  
6 soil contamination from heavy metals such as  
7 lead or other contaminants; and

8 “(B) biological and physical characteristics  
9 indicative of proper soil functioning.

10 “(2) RESEARCH.—

11 “(A) IN GENERAL.—The Secretary, acting  
12 through the Chief of the Natural Resources  
13 Conservation Service and the Director of the  
14 National Institute of Food and Agriculture,  
15 shall coordinate and conduct research to inform  
16 the soil testing protocol and soil remediation  
17 practices with respect to soil contaminated with  
18 high levels of heavy metals or other contami-  
19 nants—

20 “(i) to remediate, or otherwise man-  
21 age appropriately, the soil; and

22 “(ii) to assess and manage for proper  
23 soil functioning the soil for sustained bio-  
24 logical and physical health.

1                 “(B) REQUIREMENTS.—The Secretary

2                 shall—

3                         “(i) determine metrics used to meas-  
4                         ure soil health, quality, and safety;

5                         “(ii) in coordination with the heads of  
6                         other Federal agencies, as appropriate, de-  
7                         velop agricultural best practices with re-  
8                         spect to soil contaminated with undesirable  
9                         levels of heavy metals or other contami-  
10                         nants—

11                         “(I) to remediate, or otherwise  
12                         manage appropriately, the soil before  
13                         agricultural production begins on the  
14                         land; and

15                         “(II) to maintain the health of  
16                         the soil for future use; and

17                         “(iii) evaluate soil quality for food  
18                         production.

19                 “(3) CONSULTATION.—

20                 “(A) IN GENERAL.—An eligible entity de-  
21                         scribed in subparagraph (B) may seek technical  
22                         assistance from the Secretary about options to  
23                         evaluate soil health, safety, and quality of  
24                         urban soils and contaminated or degraded land  
25                         to ensure the soil used by agricultural pro-

1           ducers is suitable for producing agricultural  
2           products for human consumption.

3           “(B) ELIGIBLE ENTITIES.—An eligible en-  
4           tity may include—

5                 “(i) an agricultural producer;  
6                 “(ii) a nonprofit organization;  
7                 “(iii) a school or institution of higher  
8                 education;

9                 “(iv) a community gardener;  
10                 “(v) a State, local, or tribal govern-  
11                 ment; and

12                 “(vi) another entity as determined by  
13                 the Secretary.

14           “(4) REFERRAL.—The Secretary shall refer any  
15           eligible entity receiving consultation under para-  
16           graph (3) that the Secretary determines has a high  
17           level of contamination to the Administrator of the  
18           Environmental Protection Agency for remediation  
19           under section 104(k) of the Comprehensive Environ-  
20           mental Response, Compensation, and Liability Act  
21           of 1980 (42 U.S.C. 9604(k)).

22           “(5) EVALUATION.—Not later than 2 years  
23           after the date of enactment of this section, the Sec-  
24           retary shall submit to the Committee on Agriculture  
25           of the House of Representatives and the Committee

1       on Agriculture, Nutrition, and Forestry of the Sen-  
2       ate a report that evaluates the overall effectiveness  
3       of this subsection.

4       “(b) SOIL TESTING AND REMEDIATION PRAC-  
5       TICES.—

6           “(1) IN GENERAL.—The Secretary shall estab-  
7       lish a national soil testing and remediation program  
8       to provide technical and financial assistance to agri-  
9       cultural producers for—

10           “(A) implementing the soil testing protocol  
11       under subsection (a)(1) for determining the  
12       suitability of the soil of the agricultural pro-  
13       ducer for—

14           “(i) producing agricultural products  
15       for human consumption; and

16           “(ii) continued agricultural produc-  
17       tion; and

18           “(B) adopting practices to mitigate any  
19       soil contamination or degradation found as a  
20       result of the soil testing.

21           “(2) TECHNICAL ASSISTANCE AND PRODUCER  
22       REMEDIATION.—The Secretary shall provide infor-  
23       mation, resources, and other technical assistance to  
24       agricultural producers that shall include—

- 1                 “(A) an initial assessment of soil test re-  
2 sults;
- 3                 “(B) a determination of soil quality, soil  
4 health, and level of contamination of soil—  
5                 “(i) to limit contaminants from enter-  
6 ing agricultural products for human con-  
7 sumption; and  
8                 “(ii) to regenerate and sustain the  
9 soil;
- 10                 “(C) the provision of resources and best  
11 practices to agricultural producers regarding  
12 methods to keep soils healthy;
- 13                 “(D) education, outreach, and technical as-  
14 sistance regarding the uses of soil and methods  
15 of addressing soil contamination and soil health  
16 degradation; and
- 17                 “(E) recommendations on methods to con-  
18 duct remediation or soil building efforts to im-  
19 prove soils and ensure that the agriculture pro-  
20 ducers—  
21                 “(i) are not growing products in soils  
22 with high levels of heavy metals or other  
23 contaminants;

1                 “(ii) have appropriate information re-  
2                 garding methods and programs to assist  
3                 with soil remediation; and

4                 “(iii) have access to experts that can  
5                 provide assistance to oversee and monitor  
6                 soil under remediation or regeneration to  
7                 ensure soils are suitable for agriculture  
8                 production in the future.

9                 “(3) SOIL TESTING AND REMEDIATION PRAC-  
10                 TICES.—The Secretary shall expand covered prac-  
11                 tices under the environmental quality incentives pro-  
12                 gram established under chapter 4 of subtitle D of  
13                 title XII of the Food Security Act of 1985 (16  
14                 U.S.C. 3839aa et seq.) to include—

15                 “(A) soil tests for—

16                     “(i) heavy metals or other contami-  
17                 nants; and

18                     “(ii) biological and physical soil  
19                 health; and

20                 “(B) producer soil remediation practices as  
21                 determined by the Secretary.

22                 “(4) REPORTING.—Not later than March 1 of  
23                 each year, the Secretary shall submit to the Com-  
24                 mittee on Agriculture of the House of Representa-  
25                 tives and the Committee on Agriculture, Nutrition,

1 and Forestry of the Senate a report that describes  
2 the requests by, disbursements to, and expenditures  
3 for each State under this subsection during the cur-  
4 rent and previous fiscal year, including the number  
5 of agricultural producers served by the program  
6 under this subsection in the previous fiscal year.”.

7 **SEC. 302. INNOVATIVE URBAN CONSERVATION.**

8 Section 1240H(a)(2) of the Food Security Act of  
9 1985 (16 U.S.C. 3839aa–8(a)(2)) is amended—

10 (1) by redesignating subparagraphs (E) and  
11 (F) as subparagraphs (F) and (G), respectively; and  
12 (2) by inserting after subparagraph (D) the fol-  
13 lowing:

14 “(E) partner with urban farmers to de-  
15 velop innovative conservation practices in urban  
16 areas to increase—

17 “(i) green space;  
18 “(ii) pollinator habitat;  
19 “(iii) stormwater management;  
20 “(iv) carbon sequestration; and  
21 “(v) access to agricultural production  
22 sites through land tenure agreements and  
23 other contracts;”.

1   **SEC. 303. PILOT PROJECTS TO INCREASE COMMUNITY**  
2                   **COMPOST.**

3       (a) IN GENERAL.—The Secretary shall carry out  
4   pilot projects under which local or municipal governments,  
5   in not fewer than 10 States, shall enter into cooperative  
6   agreements with the Secretary to develop and test strate-  
7   gies for planning and implementing municipal compost  
8   and food waste reduction plans.

9       (b) ELIGIBLE ENTITIES AND ACTIVITIES.—Under a  
10   cooperative agreement entered into under this section, the  
11   Secretary shall provide assistance to a municipalities,  
12   counties, local governments, or city planners, as appro-  
13   priate, to carry out activities that will—

- 14                  (1) increase access to compost for agricultural  
15   producers;
- 16                  (2) reduce reliance on, and limit use of, excess  
17   fertilizer;
- 18                  (3) improve soil quality;
- 19                  (4) encourage waste management and perma-  
20   culture business development;
- 21                  (5) increase rainwater absorption;
- 22                  (6) reduce municipal food waste; and
- 23                  (7) divert waste from landfills.

24       (c) EVALUATION AND RANKING OF APPLICATIONS.—  
25                  (1) CRITERIA.—The Secretary shall establish  
26   evaluation and ranking criteria to maximize the ben-

1       efit of Federal investment in pilot projects under  
2       this section.

3                     (2) CONSIDERATIONS.—In establishing the se-  
4       lection criteria for the pilot projects, the Secretary  
5       shall prioritize applications that—

6                         (A) anticipate or demonstrate economic  
7       benefits;

8                         (B) incorporate plans to make compost  
9       easily accessible to all agricultural producers,  
10      including community gardeners;

11                         (C) integrate other food waste strategies,  
12      including food recovery efforts;

13                         (D) collaborate with multiple partners; and  
14                         (E) fulfill other priorities as determined by  
15      the Secretary.

16                     (3) EVALUATION.—To be eligible for a pilot  
17       project under this section, an eligible entity shall  
18       agree to participate in an evaluation, as determined  
19       by the Secretary, of the pilot project.

20                     (d) MATCHING REQUIREMENT.—The recipient of as-  
21      sistance for a pilot project under this section shall provide  
22      funds, in-kind contributions, or a combination of both  
23      from sources other than funds provided through the grant  
24      in an amount equal to not less than 25 percent of the  
25      amount of the grant.

1       (e) REPORT.—Not later than 4 years after the date  
2 of enactment of this Act, the Secretary shall submit to  
3 the Committee on Agriculture of the House of Representa-  
4 tives and the Committee on Agriculture, Nutrition, and  
5 Forestry of the Senate a report that contains an evalua-  
6 tion of the pilot projects authorized under this section.

7       (f) FUNDING.—There is authorized to be appro-  
8 priated to carry out this section \$5,000,000 for fiscal year  
9 2018.

10 **SEC. 304. HEALTHY FOOD HEALTHY ENVIRONMENT PILOT**  
11 **PROGRAM.**

12       (a) DEFINITION OF ELIGIBLE ENTITY.—In this sec-  
13 tion, the term “eligible entity” means—

14           (1) a nonprofit organization;  
15           (2) an agriculture cooperative;  
16           (3) a producer network or association;  
17           (4) a community health organization;  
18           (5) a public benefit corporation;  
19           (6) an economic development corporation;  
20           (7) a community-supported agriculture pro-  
21 gram;

22           (8) an institution of higher education;  
23           (9) a State, local, or tribal agency; and  
24           (10) any other entity designated by the Sec-  
25 retary.

## 1       (b) HEALTHY FOOD HEALTHY ENVIRONMENT PILOT

## 2 PROJECTS.—

3                 (1) IN GENERAL.—The Secretary shall make  
4                 competitive grants to eligible entities to conduct pilot  
5                 projects that strengthen marketplace links between  
6                 healthy food consumption, good environmental prac-  
7                 tices, and direct public health outcomes.

8                 (2) CRITERIA.—In selecting pilot projects to re-  
9                 ceive grants under this section, the Secretary shall—

10                 (A) support pilot projects that—

11                         (i) develop innovative marketing and  
12                         incentive approaches to improve purchases  
13                         of healthy foods;

14                         (ii) have demonstrated community  
15                         and partnership support from local plan-  
16                         ning entities;

17                         (iii) use strategies that improve use of  
18                         agricultural producer conservation prac-  
19                         tices;

20                         (iv) provide to communities evidence-  
21                         based nutrition and environmental edu-  
22                         cation;

23                         (v) agree to participate in the evalua-  
24                         tion described in subsection (c); and

- 1                                         (vi) meet additional criteria estab-  
 2                                         lished by the Secretary; and  
 3                                     (B) give priority to pilot projects that—  
 4                                         (i) are located in—  
 5                                         (I) underserved communities; or  
 6                                         (II) identified food deserts;  
 7                                         (ii) equally target good conservation  
 8                                         practices and healthy food consumption;  
 9                                         (iii) demonstrate strong urban, subur-  
 10                                         ban, and rural linkages;  
 11                                         (iv) provide locally or regionally pro-  
 12                                         duced fruits and vegetables; and  
 13                                         (v) address other criteria as estab-  
 14                                         lished by the Secretary.

15                                     (3) LOCATION REQUIREMENTS.—The Secretary  
 16                                     shall ensure that at least 2 pilot projects are located  
 17                                     in each of the following:

- 18                                         (A) Urban communities.  
 19                                         (B) Rural communities.  
 20                                         (C) Peri-urban communities.

21                                     (4) LIMITATION.—The maximum amount of  
 22                                     grant funds received by an eligible entity under this  
 23                                     section shall be \$150,000.

1                         (5) DURATION.—The maximum duration of a  
2 grant received by an eligible entity under this section  
3 shall be 3 years.

4                         (c) EVALUATION.—

5                         (1) IN GENERAL.—The Secretary shall conduct  
6 an evaluation of the pilot projects funded under this  
7 section that—

8                             (A) measures the environmental impacts of  
9 good conservation practices;

10                           (B) measures increases in the consumption  
11 of healthy foods attributable to the projects;

12                           (C) evaluates economic benefit in partici-  
13 pating communities;

14                           (D) provides for an overall assessment of  
15 public health outcomes due to improved healthy  
16 food consumption in selected communities; and

17                           (E) assesses such other metrics as may be  
18 determined by the Secretary.

19                         (2) COSTS.—The Secretary may use not more  
20 than 10 percent of the funds made available to carry  
21 out this section to pay costs associated with con-  
22 ducting the evaluation under this subsection.

23                         (d) AUTHORIZATION OF APPROPRIATIONS.—There is  
24 authorized to be appropriated to carry out this section  
25 \$5,000,000 for each of fiscal years 2017 through 2021.

1                   **TITLE IV—RESEARCH,**  
2                   **INNOVATION, AND TECHNOLOGY**

3                   **SEC. 401. URBAN FOOD PRODUCTION AND MARKET DATA**

4                   **INITIATIVES.**

5                 Section 10016(b) of the Agricultural Act of 2014 (7  
6                 U.S.C. 2204h(b)) is amended—

7                   (1) in paragraph (5), by striking “and” at the  
8                 end;

9                   (2) in paragraph (6), by striking the period at  
10                 the end and inserting “; and”; and

11                 (3) by adding at the end the following:

12                 “(7) include information pertaining to produc-  
13                 tion of food within urban and peri-urban areas, col-  
14                 lecting data, and measuring impacts of the market  
15                 for all types of production methods.”.

16                   **SEC. 402. DATA COLLECTION ON URBAN AGRICULTURE.**

17                 Section 2 of the Census of Agriculture Act of 1997  
18                 (7 U.S.C. 2204g) is amended by adding at the end the  
19                 following:

20                 “(h) DATA COLLECTION ON URBAN AGRI-  
21                 CULTURE.—

22                 “(1) IN GENERAL.—The Secretary shall con-  
23                 duct as a follow-on study to the census of agri-  
24                 culture required to be conducted in 2017 a census  
25                 of urban agriculture, including information about—

1               “(A) farms located in urban areas, peri-  
2               urban areas, and town centers;  
3               “(B) rooftop farms, outdoor vertical pro-  
4               duction, and green walls;  
5               “(C) indoor farms, greenhouses, and high-  
6               tech vertical technology farms;  
7               “(D) hydroponic, aeroponic, and aquaponic  
8               farm facilities; and  
9               “(E) other activities as determined by the  
10              Secretary.

11              “(2) AUTHORIZATION OF APPROPRIATIONS.—  
12              There is authorized to be appropriated to carry out  
13              this subsection \$8,000,000 for fiscal years 2017 and  
14              2018.”.

15 **SEC. 403. URBAN AGRICULTURE RESEARCH, EDUCATION,**  
16 **AND EXTENSION INITIATIVE.**

17              Subtitle H of the Food, Agriculture, Conservation,  
18              and Trade Act of 1990 is amended by inserting after sec-  
19              tion 1672D (7 U.S.C. 5925f) the following:

20 **“SEC. 1672E. URBAN AGRICULTURE RESEARCH, EDU-**  
21 **CATION, AND EXTENSION INITIATIVE.**

22              “(a) COMPETITIVE RESEARCH AND EXTENSION  
23 GRANTS AUTHORIZED.—In consultation with the Urban  
24 Agriculture Advisory Board, the Secretary may make com-  
25 petitive grants to support research, education, and exten-

- 1 sion activities for the purposes of enhancing agricultural  
2 production in urban areas by—  
3       “(1) facilitating the development of urban agri-  
4       culture production, transportation, aggregation, dis-  
5       tribution, and markets;  
6       “(2) assessing and developing strategies to re-  
7       mediate contaminated sites;  
8       “(3) determining and developing the best pro-  
9       duction management and integrated pest manage-  
10      ment practices;  
11       “(4) identifying and promoting the horti-  
12      cultural, social, and economic factors that contribute  
13      to successful urban agriculture production;  
14       “(5) analyzing the means by which new urban  
15      agricultural sites are determined, including an eval-  
16      uation of soil quality and local community needs;  
17       “(6) exploring new and innovative technologies  
18      that minimize energy and water inputs for increased  
19      food production in urban centers;  
20       “(7) studying and developing new and innova-  
21      tive agricultural products to connect to urban mar-  
22      kets;  
23       “(8) examining how crop exposure to urban ele-  
24      ments impacts environmental quality and food safe-  
25      ty;

1           “(9) conducting research relating to indoor  
2       vertical farm research and controlled environment  
3       agriculture production, including—

4           “(A) efficiencies in energy, lighting sys-  
5       tems, and water usage of indoor production sys-  
6       tems;

7           “(B) genetic resources for increasing the  
8       resistance of plants to urban and environmental  
9       stresses;

10          “(C) innovative production systems, includ-  
11       ing hydroponic, aeroponic, and aquaponics sys-  
12       tems; and

13          “(D) innovative indoor growing methods of  
14       traditional and nontraditional agricultural prod-  
15       ucts; and

16          “(10) conducting other activities that are rel-  
17       evant to enhancing urban agricultural production, as  
18       determined by the Secretary.

19          “(b) GRANT TYPES AND PROCESS.—Paragraphs (4)  
20       and (7) of subsection (b) of the Competitive, Special, and  
21       Facilities Research Grant Act (7 U.S.C. 450i) shall apply  
22       with respect to the making of grants under this section.

23          “(c) PRIORITY.—The Secretary may give priority to  
24       grant proposals that involve—

25           “(1) the cooperation of multiple entities; or

1           “(2) States or regions with a high concentration  
2       of urban farms, rooftop farms, and indoor produc-  
3       tion facilities.

4       “(d) FUNDING.—

5           “(1) MANDATORY FUNDING.—Of the funds of  
6       the Commodity Credit Corporation, the Secretary  
7       shall use to carry out this section \$10,000,000 for  
8       each fiscal year, to remain available until expended.

9           “(2) AUTHORIZATION OF APPROPRIATIONS.—In  
10      addition to amounts made available under paragraph  
11      (1), there is authorized to be appropriated to carry  
12      out this section \$10,000,000 for each of fiscal years  
13      2017 through 2021.”.

