

117TH CONGRESS
2D SESSION

H. R. 6552

IN THE SENATE OF THE UNITED STATES

JULY 27, 2022

Received; read twice and referred to the Committee on Foreign Relations

AN ACT

To reauthorize the Trafficking Victims Protection Act of
2000, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Frederick Douglass
3 Trafficking Victims Prevention and Protection Reauthor-
4 ization Act of 2022”.

5 **SEC. 2. TABLE OF CONTENTS.**

6 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

TITLE I—COMBATING TRAFFICKING IN PERSONS IN THE UNITED STATES

Subtitle A—Programs To Support Victims and Persons Vulnerable to Human Trafficking

Sec. 101. Modifications to grants to assist in the recognition of trafficking.

Sec. 102. Human trafficking survivors employment and education program.

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Subtitle B—Monitoring Child, Forced, and Slave Labor

Sec. 111. Sense of Congress on submission of Department of Justice reports on time.

Sec. 112. Sense of Congress on requiring child welfare agencies to report information on missing and abducted foster children and youth.

TITLE II—FIGHTING HUMAN TRAFFICKING ABROAD

Sec. 201. Modifications to program to end modern slavery grants.

Sec. 202. Amendments to tier standards.

Sec. 203. Expanding prevention efforts at the United States Agency for International Development.

Sec. 204. Sense of Congress on human trafficking crisis in Ukraine.

TITLE III—AUTHORIZATION OF APPROPRIATIONS

Sec. 301. Extension of authorizations under the Victims of Trafficking and Violence Protection Act of 2000.

Sec. 302. Extension of authorizations under the International Megan’s Law.

1 **TITLE I—COMBATING TRAF-**
2 **FICKING IN PERSONS IN THE**
3 **UNITED STATES**

4 **Subtitle A—Programs To Support**
5 **Victims and Persons Vulnerable**
6 **to Human Trafficking**

7 **SEC. 101. MODIFICATIONS TO GRANTS TO ASSIST IN THE**
8 **RECOGNITION OF TRAFFICKING.**

9 (a) AMENDMENTS TO AUTHORITIES TO PREVENT
10 TRAFFICKING.—Section 106(b)(2) of the Victims of Traf-
11 ficking and Violence Protection Act of 2000 (22 U.S.C.
12 7104(b)) is amended—

13 (1) in the heading, by striking “GRANTS TO AS-
14 SIST IN THE RECOGNITION OF TRAFFICKING” and
15 inserting “FREDERICK DOUGLASS HUMAN TRAF-
16 FICKING PREVENTION EDUCATION GRANTS”;

17 (2) in subparagraph (B)—

18 (A) in the matter preceding clause (i), by
19 inserting “under a program named ‘Frederick
20 Douglass Human Trafficking Prevention Edu-
21 cation Grants’” after “may award grants”; and

22 (B) in clause (ii), by inserting “, linguis-
23 tically accessible, and culturally responsive”
24 after “age-appropriate”;

1 (3) in the heading of subparagraph (C), by in-
2 serting “FOR FREDERICK DOUGLASS HUMAN TRAF-
3 FICKING PREVENTION EDUCATION GRANTS” after
4 “PROGRAM REQUIREMENTS”;

5 (4) by amending subparagraph (D) to read as
6 follows:

7 “(D) PRIORITY.—In awarding Frederick
8 Douglass Human Trafficking Prevention Edu-
9 cation Grants under this paragraph, the Sec-
10 retary shall—

11 “(i) give priority to local educational
12 agencies serving a high-intensity child sex
13 trafficking area or an area with significant
14 child labor trafficking;

15 “(ii) give additional priority to local
16 educational agencies that partner with
17 non-profit organizations specializing in
18 human trafficking prevention education,
19 which partner with law enforcement and
20 technology or social media companies, to
21 assist in training efforts to protect children
22 from labor trafficking and sexual exploi-
23 tation and abuse including grooming, ma-
24 terials depicting the sexual abuse of chil-

dren, and human trafficking transmitted through technology; and

“(iii) consult, as appropriate, with the Secretary of Education, the Secretary of Housing and Urban Development, the Secretary of the Interior, the Secretary of Labor, and the Attorney General, to identify the geographic areas in the United States with the highest prevalence of at-risk populations for child trafficking, including children who are members of a racial or ethnic minority, homeless youth, foster youth, youth involved in the child welfare system, and children and youth who run away from home or an out-of-home placement.”; and

(5) by adding at the end the following:

“(E) CRITERIA FOR SELECTION.—Grantees should be selected based on their demonstrated ability to—

“(i) engage stakeholders, including survivors of human trafficking, and Federal, State, local, or Tribal partners, to develop the programs;

“(ii) train the trainers, guardians, K–12 students, teachers, and other school personnel in a linguistically accessible, culturally responsive, age-appropriate, and trauma-informed fashion; and

“(iii) create a scalable, repeatable program to prevent child labor trafficking and sexual exploitation and abuse including grooming, child sexual abuse materials, and trafficking transmitted through technology that—

“(I) uses evidence-based (as such term is defined in section 8101(21)(A) of the Elementary and Secondary Education Act of 1965 (20 U.S.C. 7801(21)(A))) best practices; and

“(II) employs appropriate technological tools and methodologies, including linguistically accessible, culturally responsive, age-appropriate, and trauma-informed approaches for trainers, guardians, educators, and K–12 students.

1 “(F) TRAIN THE TRAINERS.—For pur-
2 poses of subparagraph (E), the term ‘train the
3 trainers’ means having experienced or master
4 trainers coach new trainers who are less experi-
5 enced with a particular topic or skill, or with
6 training overall, who can then teach the mate-
7 rial to others, creating a broader reach, sustain-
8 ability, and making efforts cost- and time-effi-
9 cient (commonly referred to as ‘training of
10 trainers’).

11 “(G) DATA COLLECTION.—The Secretary
12 shall consult with the Secretary of Education,
13 the Secretary of Housing and Urban Develop-
14 ment, and the Secretary of the Interior to de-
15 termine the appropriate demographics of the re-
16 cipients or of students at risk of being traf-
17 ficked or exploited, to be collected and reported
18 with respect to grants under this paragraph,
19 which shall include data collection of, at a min-
20 imum, students who are economically disadvan-
21 taged, members of a racial or ethnic minority,
22 homeless youth, foster youth, youth involved in
23 the child welfare system, and children and
24 youth who run away from home or an out-of-
25 home placement.

1 “(H) REPORT.—Not later than 540 days
2 after the date of the enactment of this Act, and
3 annually thereafter, the Secretary of Health
4 and Human Services shall submit to the Com-
5 mittees on Education and Labor, Energy and
6 Commerce, and the Judiciary of the House of
7 Representatives and the Committees on the Ju-
8 diciary and Health, Education, Labor, and Pen-
9 sions of the Senate and make available to the
10 public a report, including data on the following:

11 “(i) The total number of entities that
12 received a Frederick Douglass Human
13 Trafficking Prevention Education Grant
14 over the past year.

15 “(ii) The total number of partnerships
16 or consultants that included survivors,
17 non-profit organizations specialized in
18 human trafficking prevention education,
19 law enforcement, and technology or social
20 media companies.

21 “(iii) The total number of elementary
22 and secondary schools that established and
23 implemented evidence-based (as such term
24 is defined in section 8101(21)(A) of the
25 Elementary and Secondary Education Act

1 of 1965 (20 U.S.C. 7801(21)(A))) best
2 practices through programs developed
3 using such grants.

4 “(iv) The total number and geo-
5 graphic distribution of trainers, guardians,
6 students, teachers, and other school per-
7 sonnel trained using such grants pursuant
8 to this paragraph.

9 “(v) The results of pre-training and
10 post-training surveys to gauge trainees’ in-
11 creased understanding of the scope and
12 signs of child trafficking and child sexual
13 exploitation and abuse; how to interact
14 with potential victims and survivors of
15 child trafficking and child sexual exploi-
16 tation and abuse using age-appropriate
17 and trauma-informed approach; and the
18 manner in which to respond to potential
19 child trafficking and child sexual exploi-
20 tation and abuse.

21 “(vi) The number of potential victims
22 and survivors of child trafficking and child
23 sexual exploitation and abuse identified
24 and served by grantees, excluding any indi-
25 vidually identifiable information about such

1 children and acting in full compliance with
2 all applicable privacy laws and regulations.

3 “(vii) The number of students in ele-
4 mentary or secondary school identified by
5 grantees as being at risk of being traf-
6 ficked or sexually exploited and abused, ex-
7 cluding any individually identifiable infor-
8 mation about such children.

9 “(viii) The demographic characteris-
10 ties of child trafficking survivors and vic-
11 tims, sexually exploited and abused chil-
12 dren, and students at risk of being traf-
13 ficked or sexually exploited and abused de-
14 scribed in clauses (vi) and (vii), excluding
15 any individually identifiable information
16 about such children.

17 “(ix) Any service gaps and best prac-
18 tices identified by grantees.”.

19 **SEC. 102. HUMAN TRAFFICKING SURVIVORS EMPLOYMENT**
20 **AND EDUCATION PROGRAM.**

21 (a) IN GENERAL.—The Secretary of Health and
22 Human Services may carry out a Human Trafficking Sur-
23 vivors Employment and Education Program to prevent the
24 re-exploitation of eligible individuals who have been vic-
25 tims of trafficking, by assisting such individuals to inte-

1 grate or reintegrate into society through social services
2 support for the attainment of life-skills, employment, and
3 education necessary to achieve self-sufficiency.

4 (b) SERVICES PROVIDED.—Services offered, pro-
5 vided, and funded by the Program shall include (as rel-
6 evant to the victim of trafficking)—

7 (1) enrollment and participation in—

8 (A) basic education, including literacy edu-
9 cation and English as a second language edu-
10 cation;

11 (B) job-related skills training;

12 (C) vocational and certificate programs;

13 and

14 (D) programs for attaining a regular high
15 school diploma or its recognized equivalent;

16 (2) life-skill training programs, including man-
17 agement of personal finances, self-care, and par-
18 enting classes;

19 (3) résumé creation and review;

20 (4) interview coaching and counseling;

21 (5) assistance with expungement of criminal
22 records when such records are for nonviolent crimes
23 that were committed as a consequence of the eligible
24 individual's victimization, including assistance with
25 credit repair;

1 (6) assistance with enrollment in college or
2 technical school;

3 (7) scholarship assistance for attending college
4 or technical school;

5 (8) professional coaching or professional devel-
6 opment classes;

7 (9) case management to develop an individual-
8 ized plan with each victim of trafficking, based on
9 each person's needs and goals;

10 (10) assistance with obtaining victim compensa-
11 tion, direct victim assistance, or other funds for
12 mental health care; and

13 (11) other programs and services that help eli-
14 gible individuals to achieve self-sufficiency, such as
15 wrap-around social services to assist survivors in
16 meeting their basic needs.

17 (c) SERVICE PERIOD.—Eligible individuals may re-
18 ceive services through the Program for a cumulative pe-
19 riod of 5 years.

20 (d) COOPERATIVE AGREEMENTS.—Subject to the
21 availability of appropriations, the Secretary shall enter
22 into cooperative agreements with one or more eligible or-
23 ganizations to carry out this section.

24 (e) DEFINITIONS.—In this section:

1 (1) ELIGIBLE INDIVIDUAL.—The term “eligible
2 individual” means a domestic or foreign victim of
3 trafficking who—

4 (A) has attained the age of 18 years; and

5 (B) is eligible to receive services under sec-
6 tion 107(b) of the Trafficking Victims Protec-
7 tion Act of 2000 (22 U.S.C. 7105(b)).

8 (2) ELIGIBLE ORGANIZATION.—The “eligible
9 organization” may include a non-governmental orga-
10 nization and means a service provider that meets the
11 following criteria:

12 (A) Experience in using national or local
13 anti-trafficking networks to serve victims of
14 trafficking.

15 (B) Experience qualifying, providing, and
16 coordinating services for victims of trafficking,
17 as described in subsection (b), that is linguis-
18 tically accessible, culturally responsive, age-ap-
19 propriate, and trauma-informed.

20 (C) With respect to a service provider for
21 victims of trafficking served by the Program
22 who are not United States citizens, a provider
23 that has experience in identifying and assisting
24 foreign-born victims of trafficking, including
25 helping them qualify for Continued Presence,

1 T-Visas, and other Federal, State, and local
2 services and funding.

3 (D) With respect to a service provider for
4 victims of trafficking served by the Program
5 who are United States citizens and legal perma-
6 nent residents, a provider that has experience
7 identifying and assisting victims of trafficking,
8 as such term is defined in section 103 of the
9 Trafficking Victims Protection Act of 2000 (22
10 U.S.C. 7102), especially youth and underserved
11 populations.

12 (3) PROGRAM.—The term “Program” means
13 the Human Trafficking Survivors Employment and
14 Education Program established under this section.

15 (4) SECRETARY.—The term “Secretary” means
16 the Secretary of Health and Human Services.

17 **SEC. 103. EXTENDING SUNSET FOR ADVISORY COUNCIL ON**
18 **HUMAN TRAFFICKING.**

19 Section 115(h) of the Justice for Victims of Traf-
20 ficking Act of 2015 is amended by striking “2020” and
21 inserting “2031”.

**Subtitle B—Monitoring Child,
Forced, and Slave Labor**

**SEC. 111. SENSE OF CONGRESS ON SUBMISSION OF DE-
PARTMENT OF JUSTICE REPORTS ON TIME.**

It is the sense of Congress that the Department of Justice has failed to meet reporting requirements under title IV of the Trafficking Victims Protection Act of 2017 (Public Law 115–393; 132 Stat. 5273) and that progress on critical data collection on human trafficking and crime reporting are in jeopardy as a result of such failure and must be addressed immediately.

**SEC. 112. SENSE OF CONGRESS ON REQUIRING CHILD WEL-
FARE AGENCIES TO REPORT INFORMATION
ON MISSING AND ABDUCTED FOSTER CHIL-
DREN AND YOUTH.**

It is the sense of Congress that—

(1) each State child welfare agency should prioritize developing and implementing protocols to comply with section 471(1)(35)(B) of the Social Security Act (42 U.S.C. 671(a)(35)(B));

(2) report the information it receives on missing or abducted foster children and youth to the National Center on Missing and Exploited Children (NCMEC) and to law enforcement authorities for inclusion in the FBI’s National Crime Information

Center database, in accordance with subparagraphs (A) and (B) of section 471(a)(34) of the Social Security Act (42 U.S.C. 671(a)(34));

(3) such reports must be made immediately (and in no case later than 24 hours) after the information is received; and

(4) such reports to the Secretary of the Department of Health and Human Services were required to start on September 30, 2016, and annual reports were required to start on September 30, 2017, by such section 471(a)(34), to provide the total number of children and youth who are sex trafficking victims.

TITLE II—FIGHTING HUMAN TRAFFICKING ABROAD

SEC. 201. MODIFICATIONS TO PROGRAM TO END MODERN SLAVERY GRANTS.

(a) IN GENERAL.—Section 1298 of the National Defense Authorization Act of 2017 (22 U.S.C. 7114) is amended as follows:

(1) In subsection (g)(2), by striking “2020” and inserting “2026”.

(2) In subsection (h)(1), by striking “Not later than September 30, 2018, and September 30, 2020”

1 and inserting “Not later than September 30, 2022,
2 and September 30, 2026”.

3 (b) AWARD OF FUNDS.—All grants shall be awarded
4 on a competitive basis.

5 **SEC. 202. AMENDMENTS TO TIER STANDARDS.**

6 (a) MODIFICATIONS TO TIER 2 WATCH LIST.—Sub-
7 section (b)(2) of section 110 of the Trafficking Victims
8 Protection Act of 2000 (22 U.S.C. 7107), is amended—

9 (1) in the heading, by striking “SPECIAL” and
10 inserting “TIER 2”; and

11 (2) by amending subparagraph (A) to read as
12 follows:

13 “(A) SUBMISSION OF LIST.—Not later
14 than the date on which the determinations de-
15 scribed in subsections (c) and (d) are submitted
16 to the appropriate congressional committees in
17 accordance with such subsections, the Secretary
18 of State shall submit to the appropriate con-
19 gressional committees a list of countries that
20 the Secretary determines requires special scru-
21 tiny during the following year. The list shall be
22 composed of countries that have been listed
23 pursuant to paragraph (1)(B) pursuant to the
24 current annual report because—

1 “(i) the estimated number of victims
2 of severe forms of trafficking is very sig-
3 nificant or is significantly increasing and
4 the country is not taking proportional con-
5 crete actions; or

6 “(ii) there is a failure to provide evi-
7 dence of increasing efforts to combat se-
8 vere forms of trafficking in persons from
9 the previous year, including increased in-
10 vestigations, prosecutions and convictions
11 of trafficking crimes, increased assistance
12 to victims, and decreasing evidence of com-
13 plicity in severe forms of trafficking by
14 government officials.”.

15 (b) MODIFICATION TO SPECIAL RULE FOR DOWN-
16 GRADED AND REINSTATED COUNTRIES.—Subsection
17 (b)(2)(F) of such section 110 is amended—

18 (1) in the matter preceding clause (i), by strik-
19 ing “the special watch list” and all that follows
20 through “the country—” and inserting “the Tier 2
21 watchlist described in subparagraph (A) for more
22 than 1 year immediately after the country consecu-
23 tively—”;

24 (2) in clause (i), in the matter preceding sub-
25 clause (I), by striking “the special watch list de-

1 scribed in subparagraph (A)(iii)” and inserting “the
2 Tier 2 watch list described in subparagraph (A)”;
3 and

4 (3) in clause (ii), by inserting “in the year fol-
5 lowing such waiver under subparagraph (D)(ii)” be-
6 fore the period at the end.

7 (c) CONFORMING AMENDMENTS.—Subsection (b) of
8 such section 110 is amended as follows:

9 (1) In paragraph (2), as amended by subsection
10 (a)—

11 (A) in subparagraph (B), by striking “spe-
12 cial watch list” and inserting “Tier 2 watch
13 list”;

14 (B) in subparagraph (C), by striking “spe-
15 cial watch list” and inserting “Tier 2 watch
16 list”; and

17 (C) in subparagraph (D)—

18 (i) in the heading, by striking “SPE-
19 CIAL WATCH LIST” and inserting “TIER 2
20 WATCH LIST”; and

21 (ii) in clause (i), by striking “special
22 watch list” and inserting “Tier 2 watch
23 list”.

1 (2) In paragraph (3)(B), in the matter pre-
 2 ceding clause (i), by striking “clauses (i), (ii), and
 3 (iii) of”.

4 (3) In paragraph (4)—

5 (A) in subparagraph (A), in the matter
 6 preceding clause (i), by striking “each country
 7 described in paragraph (2)(A)(ii)” and inserting
 8 “each country described in paragraph (2)(A)”;
 9 and

10 (B) in subparagraph (D)(ii), by striking
 11 “the Special Watch List under paragraph (2)”
 12 and inserting “the Tier 2 watch list under para-
 13 graph (2)”.

14 **SEC. 203. EXPANDING PREVENTION EFFORTS AT THE**
 15 **UNITED STATES AGENCY FOR INTER-**
 16 **NATIONAL DEVELOPMENT.**

17 In order to increase the prevention efforts by the
 18 United States abroad, the Administrator of the United
 19 States Agency for International Development shall encour-
 20 age integration of activities to counter trafficking in per-
 21 sons (C-TIP) into broader assistance programming. The
 22 Administrator shall—

23 (1) determine a reasonable definition for the
 24 term “C-TIP Integrated Development Programs”,
 25 which shall at a minimum include any programming

1 to address health, economic development, education,
2 democracy and governance, food security and hu-
3 manitarian assistance that the Administrator deter-
4 mines includes a sufficient counter-trafficking in
5 persons element integrated in the program design or
6 delivery;

7 (2) encourage that any program design or deliv-
8 ery that may directly serve victims of trafficking in
9 persons is age-appropriate, linguistically accessible,
10 culturally responsive, and survivor- and trauma-in-
11 formed, and provides opportunities for anonymous
12 and voluntary feedback from the beneficiaries receiv-
13 ing such services;

14 (3) encourage that each USAID mission inte-
15 grates a counter-trafficking in persons perspective
16 and specific approaches into development programs,
17 project design, and methods for program monitoring
18 and evaluation, when addressing a range of develop-
19 ment issues, including—

20 (A) health;

21 (B) economic development;

22 (C) education;

23 (D) democracy and governance;

24 (E) food security; and

25 (F) humanitarian assistance;

1 (4) implement robust training and disseminate
2 tools around the integration of a counter-trafficking
3 perspective and awareness in the day-to-day work of
4 development professionals; and

5 (5) encourage subsequent Country Development
6 Cooperation Strategies include a counter-trafficking
7 in persons analytic component to guide future
8 project design and promote the inclusion of counter-
9 trafficking elements in project design, implementa-
10 tion, monitoring, and evaluation required for Tier 2
11 Watch List and Tier 3 countries (as such terms are
12 defined for purposes of section 110 of the Traf-
13 ficking Victims Protection Act of 2000 (22 U.S.C.
14 7107), as amended).

15 **SEC. 204. SENSE OF CONGRESS ON HUMAN TRAFFICKING**
16 **CRISIS IN UKRAINE.**

17 It is the sense of Congress that Russia’s aggression
18 in Ukraine targeting civilians and non-military infrastruc-
19 ture has led to millions to flee their homes—90 percent
20 of them being women and children according to the United
21 Nations High Commissioner for Refugees—creating a hu-
22 manitarian and human trafficking crisis, as Russian
23 President Putin continues to wage the largest and most
24 lethal war in Europe since World War II.

TITLE III—AUTHORIZATION OF APPROPRIATIONS

SEC. 301. EXTENSION OF AUTHORIZATIONS UNDER THE VICTIMS OF TRAFFICKING AND VIOLENCE PROTECTION ACT OF 2000.

Section 113 of the Victims of Trafficking and Violence Protection Act of 2000 (22 U.S.C. 7110) is amended—

(1) in subsection (a), by striking “2018 through 2021, \$13,822,000” and inserting “2022 through 2026, \$16,000,000”;

(2) in subsection (b)(1)—

(A) by striking “To carry out the purposes of sections 106(b) and 107(b),” and inserting “To carry out the purposes of sections 106(b) and 107(b) of this Act and sections 101 and 102 of the Frederick Douglass Trafficking Victims Prevention and Protection Reauthorization Act of 2022,”; and

(B) by striking “\$19,500,000” and all that follows, and inserting “\$25,000,000 for each of the fiscal years 2022 through 2026, of which \$5,000,000 is authorized to be appropriated in each fiscal year for the National Human Trafficking Hotline and for cybersecurity and public

1 education campaigns, in consultation with the
2 Secretary of Homeland Security, for identifying
3 and responding as needed to cases of human
4 trafficking.”;

5 (3) in subsection (c)(1)—

6 (A) in the matter preceding subparagraph
7 (A), by striking “2018 through 2021,
8 \$65,000,000” and inserting “2022 through
9 2026, \$89,500,000”;

10 (B) in subparagraph (C), by striking “;
11 and” and inserting a semicolon;

12 (C) in subparagraph (D), by striking the
13 period at the end and inserting “; and”; and

14 (D) by adding at the end the following new
15 subparagraph:

16 “(E) to fund programs to end modern slav-
17 ery, in an amount not to exceed \$37,500,000
18 for each of the fiscal years 2022 through
19 2026.”; and

20 (4) in subsection (d) in paragraph (1), by strik-
21 ing “2018 through 2021” and inserting “2022
22 through 2026, of which \$35,000,000 is authorized to
23 be appropriated for each fiscal year for the Office of
24 Victims of Crime Housing Assistance Grants for
25 Victims of Human Trafficking”.

1 **SEC. 302. EXTENSION OF AUTHORIZATIONS UNDER THE**
2 **INTERNATIONAL MEGAN’S LAW.**

3 Section 11 of the International Megan’s Law to Pre-
4 vent Child Exploitation and Other Sexual Crimes Through
5 Advanced Notification of Traveling Sex Offenders (34
6 U.S.C. 21509) is amended by striking “2018 through
7 2021” and inserting “2022 through 2026”.

Passed the House of Representatives July 26, 2022.

Attest: CHERYL L. JOHNSON,
Clerk.