

117TH CONGRESS  
1ST SESSION

# S. 1213

To require the Secretary of Commerce to seek to enter into an agreement with the National Academies of Sciences, Engineering, and Medicine to conduct a study on the top 10 emerging science and technology challenges faced by the United States and develop recommendations to address them, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

APRIL 19, 2021

Mr. VAN HOLLEN (for himself and Mr. BLUNT) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

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## A BILL

To require the Secretary of Commerce to seek to enter into an agreement with the National Academies of Sciences, Engineering, and Medicine to conduct a study on the top 10 emerging science and technology challenges faced by the United States and develop recommendations to address them, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2       This Act may be cited as the “National Strategy to  
3 Ensure American Leadership Act of 2021” or the “Na-  
4 tional SEAL Act of 2021”.

5 **SEC. 2. FINDINGS.**

6       Congress makes the following findings:

7           (1) In 1960, the United States was an undis-  
8 puted leader in science and innovation, making up  
9 69 percent of the world’s research and development  
10 investments.

11          (2) The United States innovation system, in-  
12 cluding Federal support for research, has spurred  
13 development of critical technologies, including the  
14 internet, the Global Positioning System (GPS),  
15 supercomputing, speech-recognition, semiconductors,  
16 and Magnetic Resonance Imaging (MRI).

17          (3) By 2018, as governments and industry in  
18 other countries have increased their own investment,  
19 the United States share of global research and devel-  
20 opment fell to 27.6 percent.

21          (4) In 2015, China launched the Made in China  
22 2025 initiative, a 10-year strategic plan that in-  
23 cludes promoting development in key sectors, such  
24 as next generation information technology, industrial  
25 robotics, electric vehicles, new synthetic material de-  
26 velopment, and biotechnology.

1           (5) From 2000 to 2018, China’s share of global  
2       research and development rose from 4.9 percent to  
3       26.3 percent and the United States share fell from  
4       39.9 percent to 27.6 percent.

5           (6) While the United States continued to fund  
6       more research and development than any other indi-  
7       vidual country, China, as the number 2 funder, was  
8       less than \$28,000,000,000 behind United States in-  
9       vestment.

10          (7) In 2005, Senator Lamar Alexander and  
11       Senator Jeff Bingaman requested that the National  
12       Academy of Sciences explore “the top 10 actions, in  
13       priority order, that Federal policy makers could take  
14       to enhance the science and technology enterprise so  
15       the United States can successfully compete, prosper,  
16       and be secure in the global community of the 21st  
17       Century,” along with an implementation strategy.

18          (8) The subsequent report, “Rising Above the  
19       Gathering Storm,” led to passage of the America  
20       COMPETES Act (121 Stat. 572; Public Law 110–  
21       69) and the America COMPETES Reauthorization  
22       Act of 2010 (124 Stat. 3982; Public Law 111–358)  
23       to increase investment in scientific research and en-  
24       hance the science, technology, engineering, and  
25       mathematics workforce.

1           (9) The American Innovation and Competitive-  
2           ness Act (130 Stat. 2969; Public Law 114–329) was  
3           enacted in 2017 to improve the Federal research  
4           process and provide incentives for private-sector in-  
5           novation.

6           (10) The United States is in a period of rapid  
7           development of innovation, including disruptive tech-  
8           nology like the internet of things, blockchain, auton-  
9           omous vehicles, clean energy technology, energy stor-  
10          age, artificial intelligence, quantum information  
11          science, nanotechnology, and advanced genome edit-  
12          ing.

13          (11) The United States is facing resource and  
14          national security challenges that will require ad-  
15          vanced research and innovation.

16          (12) Advances in research and technology in  
17          other countries, like the growth of China in fifth-  
18          generation wireless networking technology, have pre-  
19          sented national security challenges in United States  
20          infrastructure.

21          (13) The United States must maintain and  
22          grow its technological advantage in order to remain  
23          competitive and secure in the global economy.

1 **SEC. 3. STUDY ON EMERGING SCIENCE AND TECHNOLOGY**  
2 **CHALLENGES FACED BY THE UNITED STATES**  
3 **AND RECOMMENDATIONS TO ADDRESS**  
4 **THEM.**

5 (a) STUDY.—

6 (1) IN GENERAL.—The Secretary of Commerce  
7 shall seek to enter into an agreement with the Na-  
8 tional Academies of Sciences, Engineering, and Med-  
9 icine to conduct a study—

10 (A) to identify the 10 most critical emerg-  
11 ing science and technology challenges facing the  
12 United States; and

13 (B) to develop recommendations for legis-  
14 lative or administrative action to ensure United  
15 States leadership in matters relating to such  
16 challenges.

17 (2) ELEMENTS.—The study conducted under  
18 paragraph (1) shall include identification, review,  
19 and evaluation of the following:

20 (A) Matters pertinent to identification of  
21 the challenges described in paragraph (1)(A).

22 (B) Matters relating to the findings in sec-  
23 tion 2.

24 (C) Matters relating to the recommenda-  
25 tions developed under paragraph (1)(B), includ-  
26 ing with respect to education and workforce de-

1           velopment necessary to address each of the  
2           challenges identified under paragraph (1)(A).

3           (3) TIMEFRAME.—

4                 (A) AGREEMENT.—The Secretary shall  
5           seek to enter into the agreement required by  
6           paragraph (1) on or before the date that is 60  
7           days after the date of the enactment of this  
8           Act.

9                 (B) FINDINGS.—Under an agreement en-  
10          tered into under paragraph (1), the National  
11          Academies of Sciences, Engineering, and Medi-  
12          cine shall, not later than 1 year after the date  
13          on which the Secretary and the National Acad-  
14          emies enter into such agreement, transmit to  
15          the Secretary the findings of the National  
16          Academies with respect to the study conducted  
17          pursuant to such agreement.

18          (b) REPORT.—

19                 (1) IN GENERAL.—Not later than 30 days after  
20          the date on which the Secretary receives the findings  
21          of the National Academies of Sciences, Engineering,  
22          and Medicine with respect to the study conducted  
23          under subsection (a), the Secretary shall submit to  
24          Congress a report on such study.

(2) CONTENTS.—The report submitted under paragraph (1) shall include the following:

(A) The findings of the National Academies of Sciences, Engineering, and Medicine with respect to the study conducted under subsection (a).

(B) The conclusions of the Secretary with respect to such findings.

(C) The recommendations developed under subsection (a)(1)(B).

(D) Such other recommendations for legislative or administrative action as the Secretary may have with respect to such findings and conclusions.

(c) INFORMATION FROM FEDERAL AGENCIES.—

(1) IN GENERAL.—The National Academies of Sciences, Engineering, and Medicine may secure directly from a Federal department or agency such information as the National Academies of Sciences, Engineering, and Medicine consider necessary to carry out the study under subsection (a).

(2) FURNISHING INFORMATION.—On request of the National Academies of Sciences, Engineering, and Medicine for information, the head of the department or agency shall furnish such information to

- 1 the National Academies of Sciences, Engineering,
- 2 and Medicine.

