

117TH CONGRESS
2D SESSION

S. 5264

To amend the Bank Holding Company Act of 1956 to prohibit bank holding companies from facilitating fossil fuel production from new sources, or from facilitating transactions that would provide funds for the construction of new or expanded fossil infrastructure that would drive such production, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 15, 2022

Mr. MERKLEY introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To amend the Bank Holding Company Act of 1956 to prohibit bank holding companies from facilitating fossil fuel production from new sources, or from facilitating transactions that would provide funds for the construction of new or expanded fossil infrastructure that would drive such production, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Protecting America’s
5 Economy from the Carbon Bubble Act of 2022”.

1 **SEC. 2. PROHIBITION ON FACILITATING FOSSIL FUEL PRO-**
 2 **DUCTION FROM NEW SOURCES.**

3 The Bank Holding Company Act of 1956 (12 U.S.C.
 4 1841 et seq.) is amended by adding at the end the fol-
 5 lowing:

6 **“SEC. 15. PROHIBITION ON FACILITATING FOSSIL FUEL**
 7 **PRODUCTION FROM NEW SOURCES.**

8 “(a) DEFINITIONS.—In this section—

9 “(1) the terms ‘exchange’, ‘issuer’, and ‘secu-
 10 rity’ have the meanings given those terms in section
 11 3(a) of the Securities Exchange Act of 1934 (15
 12 U.S.C. 78c(a));

13 “(2) the term ‘financial company’ means—

14 “(A) a bank holding company, savings and
 15 loan holding company, or similar institution;

16 “(B) a foreign banking organization or
 17 company that is treated as a bank holding com-
 18 pany under this Act;

19 “(C) an insured depository institution, a
 20 thrift institution, a savings association, an in-
 21 dustrial loan company, or similar institution; or

22 “(D) any subsidiary, agency, or affiliate of
 23 an entity described in subparagraph (A), (B),
 24 or (C);

25 “(3) the term ‘fossil fuel’ means coal, petro-
 26 leum, natural gas, or any derivative of coal, petro-

1 leum, or natural gas, that is used for fuel, including
 2 hydrogen combined with any such derivative;

3 “(4) the term ‘fossil infrastructure’ means fossil
 4 fuel-related projects, including wells, rail infrastruc-
 5 ture, pipelines, terminals, refineries, and power
 6 plants;

7 “(5) the term ‘national securities exchange’
 8 means an exchange registered as a national securi-
 9 ties exchange in accordance with section 6 of the Se-
 10 curities Exchange Act of 1934 (15 U.S.C. 78f);

11 “(6) the term ‘new sources’ means—

12 “(A) any production in excess of proven
 13 developed producing reserves of fossil fuels, as
 14 of the date of enactment of this section; or

15 “(B) new or expanded fossil infrastructure
 16 that would facilitate the production described in
 17 subparagraph (A);

18 “(7) the term ‘production’ means extractive or
 19 production activities that result in fossil fuels being
 20 made available for refining or use; and

21 “(8) the term ‘publicly traded entity’ means an
 22 issuer, the securities of which are listed on a na-
 23 tional securities exchange.

24 “(b) PROHIBITION.—No financial company may fa-
 25 cilitate production, including by—

1 “(1) making loans to, making investments in,
2 or otherwise engaging in any activity that is finan-
3 cial in nature, or incidental to such financial activ-
4 ity, with a fossil fuel company;

5 “(2) making loans to, making investments in,
6 or otherwise engaging in any activity that is finan-
7 cial in nature, or incidental to such financial activ-
8 ity, for a fossil fuel project;

9 “(3) taking compensation to arrange, or facili-
10 tate a transaction that provides funds for, produc-
11 tion with respect to new sources;

12 “(4) securitizing assets that provide funds for
13 production with respect to new sources;

14 “(5) entering into a derivatives transaction de-
15 signed to provide funding for, facilitate, or hedge
16 risks from production with respect to new sources;

17 “(6) engaging in any activity that is com-
18 plementary to a financial activity involving produc-
19 tion with respect to new sources, including financing
20 the international trade of production with respect to
21 new sources; or

22 “(7) engaging in any other form of activity de-
23 fined by regulators or supervisors of the financial
24 company.

25 “(c) COMPLIANCE PROGRAM.—

1 “(1) IN GENERAL.—Each financial company
2 shall maintain policies and procedures reasonably
3 designed to ensure that relationships with customers
4 or counterparties do not facilitate production with
5 respect to new sources.

6 “(2) ATTESTATION.—The chief executive officer
7 of each financial company shall comply with an at-
8 testation for compliance with this section, subject to
9 such rules as the Board may prescribe that shall be
10 no less strict than those set forth under section
11 351.20(c) of title 12, Code of Federal Regulations,
12 or any successor regulation.

13 “(3) SUPERVISION.—The appropriate Federal
14 banking agency shall supervise the policies and pro-
15 cedures described in this subsection and the imple-
16 mentation of those policies and procedures.

17 “(d) PENALTIES.—

18 “(1) CRIMINAL PENALTY.—

19 “(A) IN GENERAL.—Whoever knowingly
20 violates any provision of this section or, being
21 a company, violates any regulation or order
22 issued by the Board under this section, shall be
23 imprisoned not more than 1 year, fined not
24 more than \$1,000,000 per day for each day
25 during which the violation continues, or both.

1 “(B) INTENT TO DECEIVE, DEFRAUD, OR
2 PROFIT.—Whoever, with the intent to deceive,
3 defraud, or profit significantly, knowingly vio-
4 lates any provision of this section shall be im-
5 prisoned not more than 5 years, fined not more
6 than \$5,000,000 per day for each day during
7 which the violation continues, or both.

8 “(2) PROHIBITION ON EMPLOYMENT.—Any in-
9 dividual who knowingly violates any provision of this
10 section shall be banned from future employment
11 with any bank holding company or issuer or publicly
12 traded entity.

13 “(3) CIVIL MONETARY PENALTY.—Any finan-
14 cial company that violates, and any individual who
15 participates in a violation of, any provision of this
16 section, or any regulation or order issued under this
17 section, shall forfeit all revenues associated with
18 such a violation and pay an additional civil penalty
19 of not more than \$25,000 for each day during which
20 the violation continues.”.

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