

118TH CONGRESS
2D SESSION

S. 5174

To amend the Employee Retirement Income Security Act of 1974 to clarify the criteria by which fiduciary responsibility is exercised in protecting shareholder rights.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 25, 2024

Mr. CASSIDY introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To amend the Employee Retirement Income Security Act of 1974 to clarify the criteria by which fiduciary responsibility is exercised in protecting shareholder rights.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Restoring Integrity
5 in Fiduciary Duty Act”.

6 **SEC. 2. EXERCISE OF FIDUCIARY DUTY.**

7 (a) IN GENERAL.—Section 404(a) of the Employee
8 Retirement Income Security Act of 1974 (29 U.S.C.
9 1104(a)), is amended by adding at the end the following:

1 “(3) INVESTMENTS BASED ON PECUNIARY FAC-
2 TORS.—

3 “(A) IN GENERAL.—For the purposes of
4 paragraph (1), a fiduciary—

5 “(i) may evaluate an investment or in-
6 vestment course of action based only on
7 pecuniary factors, except as provided in
8 subparagraph (B);

9 “(ii) may not subordinate the inter-
10 ests of the participants and beneficiaries in
11 their retirement income or financial bene-
12 fits under the plan to other objectives;

13 “(iii) may not sacrifice investment re-
14 turn or take on additional investment risk
15 to promote nonpecuniary benefits or goals;
16 and

17 “(iv) shall weight each pecuniary fac-
18 tor in a manner that appropriately reflects
19 a prudent assessment of the impact of the
20 factor on risk and return.

21 “(B) USE OF NONPECUNIARY FACTORS
22 FOR INVESTMENT ALTERNATIVES.—Notwith-
23 standing subparagraph (A), when choosing be-
24 tween or among investment alternatives, if a fi-
25 diciary is unable to distinguish between or

1 among investment alternatives or investment
2 courses of action on the basis of pecuniary fac-
3 tors alone, the fiduciary shall use the capita aut
4 navia standard as the deciding factor in the in-
5 vestment decision, provided that—

6 “(i) the fiduciary documents detail—

7 “(I) why pecuniary factors were
8 not sufficient to select the investment
9 or investment course of action;

10 “(II) how the selected investment
11 compares to the alternative invest-
12 ments with regard to the composition
13 of the portfolio with regard to diver-
14 sification, the liquidity, current return
15 of the portfolio relative to the antici-
16 pated cash flow requirements of the
17 plan, and the projected return of the
18 portfolio relative to the funding objec-
19 tives of the plan; and

20 “(III) how the selected invest-
21 ment is consistent with the interests
22 of the participants and beneficiaries in
23 their retirement income or financial
24 benefits under the plan; and

1 “(ii) the fiduciary demonstrates that
2 it did not expend any resources during the
3 investment course of action on nonpecu-
4 niary factors that place weight between or
5 among investment alternatives for the pur-
6 pose of the investment decision.

7 “(C) INVESTMENT ALTERNATIVES FOR
8 PARTICIPANT-DIRECTED INDIVIDUAL ACCOUNT
9 PLANS.—In selecting or retaining investment
10 options for a pension plan described in sub-
11 section (c)(1)(A), a fiduciary may consider, se-
12 lect, or retain an investment option on the basis
13 that such investment option promotes, seeks, or
14 supports 1 or more nonpecuniary benefits or
15 goals, only if—

16 “(i) the fiduciary satisfies the require-
17 ments of paragraph (1) and subparagraphs
18 (A) and (B) of this paragraph in selecting
19 or retaining any such investment option;
20 and

21 “(ii) such investment option is not
22 added or retained as, or included as a com-
23 ponent of, a default investment described
24 in subsection (c)(5) (or any other default
25 investment alternative).

1 “(D) DEFINITIONS.—For the purposes of
2 this paragraph:

3 “(i) CAPITA AUT NAVIA.—The term
4 ‘capita aut navia’ means a standard by
5 which a fiduciary chooses at random be-
6 tween or among investment alternatives
7 where pecuniary factors are equal and does
8 not give added weight to 1 investment or
9 another, provided that the investment al-
10 ternatives have identical risk and return
11 attributes and choosing among the invest-
12 ment alternatives would have compara-
13 tively negligible impact, not considering li-
14 quidity constraints or transaction costs.

15 “(ii) INVESTMENT COURSE OF AC-
16 TION.—The term ‘investment course of ac-
17 tion’ means any series or program of in-
18 vestments or actions related to a fidu-
19 ciary’s performance of the fiduciary’s in-
20 vestment duties, and includes the selection
21 of an investment fund as a plan invest-
22 ment, or in the case of a plan described in
23 subsection (c)(1)(A), a designated invest-
24 ment alternative under the plan.

1 “(iii) MATERIAL.—The term ‘mate-
 2 rial,’ when used to qualify a financial risk
 3 or financial return—

4 “(I) means a financial risk or fi-
 5 nancial return in which there is a sub-
 6 stantial likelihood that a reasonable
 7 investor would attach importance
 8 when—

9 “(aa) evaluating the poten-
 10 tial financial risks or returns of
 11 an existing or prospective invest-
 12 ment; or

13 “(bb) exercising, or declining
 14 to exercise, any rights with re-
 15 spect to securities; and

16 “(II) does not include furthering
 17 nonpecuniary, environmental, social,
 18 political, ideological, or other goals or
 19 objectives.

20 “(iv) PECUNIARY FACTOR.—The term
 21 ‘pecuniary factor’ means a factor that a fi-
 22 duciary prudently determines is expected
 23 to have a material effect on the risk or re-
 24 turn of an investment based on appro-
 25 priate investment horizons consistent with

1 the plan’s investment objectives and the
2 funding policy established pursuant to sec-
3 tion 402(b)(1).”.

4 (b) EFFECTIVE DATE.—The amendments made by
5 this section shall apply to actions taken by a fiduciary on
6 or after the date that is 1 year after the date of enactment
7 of this Act.

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