

119TH CONGRESS
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S. 114

To provide for enhanced Federal, State, and local assistance in the enforcement of the immigration laws, to amend the Immigration and Nationality Act, and to authorize appropriations to carry out the State Criminal Alien Assistance Program.

IN THE SENATE OF THE UNITED STATES

JANUARY 16, 2025

Mrs. BLACKBURN introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To provide for enhanced Federal, State, and local assistance in the enforcement of the immigration laws, to amend the Immigration and Nationality Act, and to authorize appropriations to carry out the State Criminal Alien Assistance Program.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLES; TABLE OF CONTENTS.**

4 (a) SHORT TITLES.—This Act may be cited as the
5 “Clear Law Enforcement for Criminal Alien Removal Act
6 of 2025” or the “CLEAR Act of 2025”.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

- Sec. 1. Short titles; table of contents.
- Sec. 2. Definitions.
- Sec. 3. Federal affirmation of assistance in the immigration law enforcement by States and political subdivisions of States.
- Sec. 4. State authorization for assistance in the enforcement of immigration laws encouraged.
- Sec. 5. Listing of immigration violators in the National Crime Information Center database.
- Sec. 6. State and local law enforcement provision of information about apprehended aliens.
- Sec. 7. Financial assistance to State and local law enforcement agencies that assist in the enforcement of immigration laws.
- Sec. 8. Increased Federal detention space.
- Sec. 9. Federal custody of aliens unlawfully present in the United States apprehended by State or local law enforcement.
- Sec. 10. Training of State and local law enforcement personnel relating to the enforcement of immigration laws.
- Sec. 11. Immunity.
- Sec. 12. Institutional Removal Program.
- Sec. 13. Authorization of appropriations.
- Sec. 14. Severability.

SEC. 2. DEFINITIONS.

In this Act:

(1) SECRETARY.—The term “Secretary” means the Secretary of Homeland Security.

(2) STATE.—The term “State” has the meaning given such term in section 101(a)(36) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(36)).

SEC. 3. FEDERAL AFFIRMATION OF ASSISTANCE IN THE IMMIGRATION LAW ENFORCEMENT BY STATES AND POLITICAL SUBDIVISIONS OF STATES.

Reaffirming the existing inherent authority of States, law enforcement personnel of a State, or of a political sub-

1 division of a State, have the inherent authority of a sov-
2 ereign entity to investigate, identify, apprehend, arrest,
3 detain, or transfer to Federal custody aliens in the United
4 States (including the transportation of such aliens across
5 State lines to detention centers), for the purposes of as-
6 sisting in the enforcement of the immigration laws of the
7 United States in the course of carrying out routine duties.
8 This State authority has never been displaced or pre-
9 empted by Congress.

10 **SEC. 4. STATE AUTHORIZATION FOR ASSISTANCE IN THE**
11 **ENFORCEMENT OF IMMIGRATION LAWS EN-**
12 **COURAGED.**

13 (a) IN GENERAL.—Beginning on the date that is 1
14 year after the date of the enactment of this Act, a State,
15 or a political subdivision of a State, that has in effect a
16 statute, policy, or practice that prohibits law enforcement
17 officers of the State, or of a political subdivision of the
18 State, from assisting or cooperating with Federal immi-
19 gration law enforcement in the course of carrying out the
20 officers’ routine law enforcement duties may not receive
21 any of the funds that would otherwise be allocated to the
22 State under section 241(i) of the Immigration and Nation-
23 ality Act (8 U.S.C. 1231(i)).

24 (b) RULE OF CONSTRUCTION.—Nothing in this sec-
25 tion may be construed to require law enforcement officials

1 from States, or from political subdivisions of States, to
 2 report or arrest victims or witnesses of a criminal offense.

3 (c) REALLOCATION OF FUNDS.—Any funds that are
 4 not allocated to a State, or to a political subdivision of
 5 a State, due to the failure of such State, or of the political
 6 subdivision of such State, to comply with subsection (a)
 7 shall be reallocated to States, or to political subdivisions
 8 of States, that comply with such subsection.

9 **SEC. 5. LISTING OF IMMIGRATION VIOLATORS IN THE NA-**
 10 **TIONAL CRIME INFORMATION CENTER DATA-**
 11 **BASE.**

12 (a) PROVISION OF INFORMATION TO THE NATIONAL
 13 CRIME INFORMATION CENTER.—

14 (1) IN GENERAL.—Not later than 180 days
 15 after the date of the enactment of this Act and peri-
 16 odically thereafter as updates may require, the Com-
 17 missioner for U.S. Customs and Border Protection
 18 shall provide the National Crime Information Center
 19 of the Department of Justice with such information
 20 as the Commissioner may possess regarding any
 21 aliens—

22 (A) against whom a final order of removal
 23 has been issued;

24 (B) who have signed a voluntary departure
 25 agreement;

1 (C) who have overstayed their authorized
 2 period of stay; or

3 (D) whose visas have been revoked.

4 (2) IMMIGRATION VIOLATORS FILE.—The Na-
 5 tional Crime Information Center shall enter all of
 6 the information received pursuant to paragraph (1)
 7 into the Immigration Violators File regardless of
 8 whether—

9 (A) the alien concerned received notice of
 10 a final order of removal;

11 (B) the alien concerned has already been
 12 removed; or

13 (C) sufficient identifying information is
 14 available with respect to the alien concerned.

15 (b) INCLUSION OF INFORMATION IN THE NCIC
 16 INDEX.—

17 (1) IN GENERAL.—Section 534(a) of title 28,
 18 United States Code, is amended—

19 (A) by redesignating paragraphs (4) and
 20 (5) as paragraphs (5) and (6), respectively; and

21 (B) by inserting after paragraph (3) the
 22 following:

23 “(4) acquire, collect, classify, and preserve
 24 records of violations by aliens of the immigration
 25 laws of the United States, regardless of whether—

1 “(A) any such alien has received notice of
2 any such violation;

3 “(B) sufficient identifying information is
4 available with respect to any such alien; and

5 “(C) any such alien has already been re-
6 moved from the United States;”.

7 (2) EFFECTIVE DATE.—The Attorney General
8 shall implement the amendment made by paragraph
9 (1) not later than 6 months after the date of the en-
10 actment of this Act.

11 **SEC. 6. STATE AND LOCAL LAW ENFORCEMENT PROVISION**
12 **OF INFORMATION ABOUT APPREHENDED**
13 **ALIENS.**

14 (a) PROVISION OF INFORMATION.—In compliance
15 with section 642(a) of the Illegal Immigration Reform and
16 Immigrant Responsibility Act of 1996 (8 U.S.C. 1373(a))
17 and section 434 of the Personal Responsibility and Work
18 Opportunity Reconciliation Act of 1996 (8 U.S.C. 1644),
19 each State, and each political subdivision of a State, shall
20 submit to the Secretary, in a timely manner, the informa-
21 tion specified in subsection (b) with respect to each alien
22 apprehended in the jurisdiction of the State, or of a polit-
23 ical subdivision of the State, who is believed to be in viola-
24 tion of the immigration laws of the United States.

1 (b) INFORMATION REQUIRED.—The information
2 specified in this subsection is—

3 (1) the alien’s name;

4 (2) the alien’s address or place of residence;

5 (3) a physical description of the alien;

6 (4) the date, time, and location of the encounter
7 with the alien and reason for stopping, detaining,
8 apprehending, or arresting the alien;

9 (5) if applicable—

10 (A) the alien’s driver’s license number and
11 the State of issuance of such license;

12 (B) the type of any other identification
13 document issued to the alien, the designation
14 number contained on the identification docu-
15 ment, and the issuing entity for the identifica-
16 tion document; and

17 (C) the license plate number, make, and
18 model of any automobile registered to, or driven
19 by, the alien; and

20 (6) if available or readily obtainable—

21 (A) a photo of the alien; and

22 (B) the alien’s fingerprints.

23 (c) ANNUAL REPORT.—The Secretary shall annually
24 submit to Congress a detailed report listing the States,
25 and the political subdivisions of States, that provided in-

1 formation pursuant to subsection (a) with respect to the
2 preceding year.

3 (d) REIMBURSEMENT.—The Secretary shall reim-
4 burse States, and political subdivisions of a State, for all
5 reasonable costs, as determined by the Secretary, incurred
6 by each State, and each political subdivision of a State,
7 as a result of submitting the information required to be
8 submitted pursuant to subsection (a).

9 (e) RULE OF CONSTRUCTION.—Nothing in this sec-
10 tion may be construed to require law enforcement officials
11 of a State, or of a political subdivision of a State, to sub-
12 mit to the Secretary information related to a victim of a
13 crime or witness to a criminal offense.

14 **SEC. 7. FINANCIAL ASSISTANCE TO STATE AND LOCAL LAW**
15 **ENFORCEMENT AGENCIES THAT ASSIST IN**
16 **THE ENFORCEMENT OF IMMIGRATION LAWS.**

17 (a) GRANTS FOR SPECIAL EQUIPMENT FOR HOUSING
18 AND PROCESSING CERTAIN ALIENS.—The Secretary shall
19 award grants to States and political subdivisions of States
20 for the procurement of equipment, technology, facilities,
21 and other products that facilitate and are directly related
22 to investigating, apprehending, arresting, detaining, or
23 transporting aliens who have violated the immigration
24 laws of the United States, including additional administra-

1 tive costs incurred to comply with the requirements under
2 this Act.

3 (b) ELIGIBILITY.—A State or political subdivision of
4 a State desiring a grant under this section shall have the
5 authority to assist, and shall have a written policy and
6 practice of assisting, in the enforcement of the immigra-
7 tion laws of the United States in the course of carrying
8 out the routine law enforcement duties of such State or
9 political subdivision. Entities covered under this section
10 may not have any policy or practice that prevents local
11 law enforcement from inquiring about a suspect’s immi-
12 gration status.

13 (c) GAO AUDIT.—Not later than 3 years after the
14 date of the enactment of this Act, the Comptroller General
15 of the United States shall conduct an audit of funds dis-
16 tributed to States and political subdivisions of a State pur-
17 suant to subsection (a).

18 **SEC. 8. INCREASED FEDERAL DETENTION SPACE.**

19 (a) CONSTRUCTION OR ACQUISITION OF DETENTION
20 FACILITIES.—

21 (1) IN GENERAL.—The Secretary shall con-
22 struct or acquire, in addition to existing facilities for
23 the detention of aliens, 20 detention facilities in the
24 United States, for aliens detained pending removal
25 from the United States or a decision regarding such

1 removal. Each facility shall have a sufficient number
 2 of beds necessary to effectuate the purposes of this
 3 Act.

4 (2) DETERMINATIONS.—The location of any de-
 5 tention facility built or acquired pursuant to this
 6 subsection shall be determined by the Assistant Di-
 7 rector of the Custody Management Division of the
 8 Enforcement and Removal Directorate.

9 (b) TECHNICAL AND CONFORMING AMENDMENT.—
 10 Section 241(g)(1) of the Immigration and Nationality Act
 11 (8 U.S.C. 1231(g)(1)) is amended by striking “may ex-
 12 pend from the appropriation ‘Immigration and Naturaliza-
 13 tion Service—Salaries and Expenses’,” and inserting
 14 “shall expend from the appropriation ‘U.S. Immigration
 15 and Customs Enforcement—Operations and Support’,”.

16 **SEC. 9. FEDERAL CUSTODY OF ALIENS UNLAWFULLY**
 17 **PRESENT IN THE UNITED STATES APPRE-**
 18 **HENDED BY STATE OR LOCAL LAW ENFORCE-**
 19 **MENT.**

20 (a) STATE APPREHENSION.—

21 (1) IN GENERAL.—Chapter 4 of title II of the
 22 Immigration and Nationality Act (8 U.S.C. 1221 et
 23 seq.) is amended by inserting after section 240C the
 24 following:

1 **“SEC. 240D. CUSTODY OF ALIENS UNLAWFULLY PRESENT**
2 **IN THE UNITED STATES.**

3 “(a) **DEFINED TERM.**—In this section, the term
4 ‘alien who is unlawfully present in the United States’
5 means an alien who—

6 “(1) entered the United States without inspec-
7 tion or at any time, manner, or place not designated
8 by the Secretary of Homeland Security;

9 “(2) was admitted as a nonimmigrant and who,
10 at the time the alien was taken into custody by the
11 State, or a political subdivision of the State, failed—

12 “(A) to maintain the nonimmigrant status
13 in which the alien was admitted or to which it
14 was changed pursuant to section 248; or

15 “(B) to comply with the conditions of any
16 such status;

17 “(3) was admitted as an immigrant and subse-
18 quently failed to comply with the requirements of
19 such status; or

20 “(4) failed to depart the United States under a
21 voluntary departure agreement or under a final
22 order of removal.

23 “(b) **TRANSFER OF CUSTODY BY STATE AND LOCAL**
24 **OFFICIALS.**—If a State, or a political subdivision of the
25 State, exercising authority with respect to the apprehen-
26 sion or arrest of an alien who is unlawfully present in the

1 United States, submits to the Secretary of Homeland Se-
2 curity a request that such alien be taken into Federal cus-
3 tody, the Secretary—

4 “(1) not later than 48 hours after the conclu-
5 sion of the State, or the political subdivision of a
6 State, charging process or dismissal process, or if no
7 State or political subdivision charging or dismissal
8 process is required, not later than 48 hours after the
9 alien is apprehended, shall take the alien into the
10 custody of the Federal Government and incarcerate
11 the alien; or

12 “(2) shall request that the relevant State or
13 local law enforcement agency temporarily incarcerate
14 or transport the alien for transfer to Federal cus-
15 tody.

16 “(c) POLICY ON DETENTION IN STATE AND LOCAL
17 DETENTION FACILITIES.—In carrying out section
18 241(g)(1), the Attorney General or the Secretary of
19 Homeland Security shall ensure that an alien arrested
20 pursuant to this Act is detained, pending the alien being
21 taken for an examination under this section, in a State
22 or local prison, jail, detention center, or other comparable
23 facility. Such a facility is adequate for detention if—

1 “(1) the facility is the most suitably located
2 Federal, State, or local facility available for such
3 purpose under the circumstances;

4 “(2) an appropriate arrangement for such use
5 of the facility can be made; and

6 “(3) the facility satisfies the standards for the
7 housing, care, and security of persons held in cus-
8 tody of a United States marshal.

9 “(d) REIMBURSEMENT.—

10 “(1) IN GENERAL.—The Secretary of Homeland
11 Security shall reimburse States and political subdivi-
12 sions of a State for all reasonable expenses, as deter-
13 mined by the Secretary, incurred by the State, or
14 political subdivision as a result of the incarceration
15 and transportation of an alien who is unlawfully
16 present in the United States.

17 “(2) CALCULATION.—Compensation provided
18 pursuant to paragraph (1) shall be equal to the sum
19 of—

20 “(A) the average cost of incarceration of a
21 prisoner in the relevant State for the period the
22 alien was incarcerated, as determined by the
23 chief executive officer of a State, or of a polit-
24 ical subdivision of a State; and

1 “(B) the cost of transporting the alien
 2 from the point of apprehension to the place of
 3 detention, and to the custody transfer point if
 4 the place of detention and the place of custody
 5 are different.

6 “(e) SECURE FACILITIES.—The Secretary of Home-
 7 land Security shall ensure that aliens incarcerated in Fed-
 8 eral facilities pursuant to this section are held in facilities
 9 that provide an appropriate level of security.

10 “(f) TRANSFER.—

11 “(1) IN GENERAL.—In carrying out this sec-
 12 tion, the Secretary of Homeland Security shall es-
 13 tablish a regular circuit and schedule for the prompt
 14 transfer of apprehended aliens from the custody of
 15 States and political subdivisions of a State to Fed-
 16 eral custody.

17 “(2) CONTRACTS.—The Secretary of Homeland
 18 Security may enter into contracts, including appro-
 19 priate private contracts, to implement this sub-
 20 section.”.

21 “(2) CLERICAL AMENDMENT.—The table of con-
 22 tents of the Immigration and Nationality Act (8
 23 U.S.C. 1101 et seq.) is amended by inserting after
 24 the item relating to section 240C the following:

“Sec. 240D. Custody of aliens unlawfully present in the United States.”.

1 (b) GAO AUDIT.—Not later than 3 years after the
2 date of the enactment of this Act, the Comptroller General
3 of the United States shall conduct an audit of compensa-
4 tion to States and political subdivisions of a State for the
5 incarceration of aliens unlawfully present in the United
6 States under section 240D of the Immigration and Na-
7 tionality Act, as added by subsection (a)(1).

8 **SEC. 10. TRAINING OF STATE AND LOCAL LAW ENFORCE-**
9 **MENT PERSONNEL RELATING TO THE EN-**
10 **FORCEMENT OF IMMIGRATION LAWS.**

11 (a) ESTABLISHMENT OF TRAINING MANUAL AND
12 POCKET GUIDE.—Not later than 180 days after the date
13 of the enactment of this Act, the Secretary shall develop—

14 (1) a manual to train law enforcement per-
15 sonnel of a State, or of a political subdivision of a
16 State, on the investigation, identification, apprehen-
17 sion, arrest, detention, and transfer to Federal cus-
18 tody of aliens unlawfully present in the United
19 States (including the transportation of such aliens
20 across State lines to detention centers and the iden-
21 tification of fraudulent documents); and

22 (2) an immigration enforcement pocket guide
23 for law enforcement personnel of a State, or of a po-
24 litical subdivision of a State, to provide a quick ref-

1 erence for such personnel in the course of carrying
2 out their duties.

3 (b) AVAILABILITY.—The training manual and pocket
4 guide developed pursuant to subsection (a) shall be made
5 available to all State and local law enforcement personnel.

6 (c) COSTS.—The Secretary shall be responsible for
7 any costs incurred in developing the training manual and
8 pocket guide pursuant to subsection (a).

9 (d) RULE OF CONSTRUCTION.—Nothing in this sec-
10 tion may be construed to require State or local law en-
11 forcement personnel to carry the training manual or pock-
12 et guide with them while on duty.

13 (e) TRAINING FLEXIBILITY.—

14 (1) IN GENERAL.—The Secretary shall make
15 training of State and local law enforcement officers
16 available through as many means as possible, includ-
17 ing through—

18 (A) residential training at the Center for
19 Domestic Preparedness of the Federal Emer-
20 gency Management Agency;

21 (B) onsite training held at State or local
22 police agencies or facilities;

23 (C) online training courses by computer,
24 teleconferencing, and videotape; or

1 (D) training courses made available on
2 DVD.

3 (2) E-LEARNING.—Not later than 120 days
4 after the date of the enactment of this Act, the Sec-
5 retary shall ensure that—

6 (A) an e-learning portal is made available
7 through the Federal Law Enforcement Training
8 Center’s Distributed Learning Program to train
9 State and local law enforcement officers
10 through a secure, encrypted distributed learning
11 system; and

12 (B) the system described in subparagraph
13 (A) is scalable and survivable and has all its
14 servers based in the United States.

15 (3) PRIORITY.—In carrying out this section,
16 priority funding shall be given for existing web-based
17 immigration enforcement training systems.

18 (4) FEDERAL PERSONNEL TRAINING.—The
19 training of State and local law enforcement per-
20 sonnel under this section shall not displace the train-
21 ing of Federal personnel.

22 (5) SAVINGS PROVISION.—Nothing in this Act
23 or in any other provision of law may be construed
24 as making any immigration-related training a re-
25 quirement for, or prerequisite to, any State or local

1 law enforcement officer assisting in the enforcement
2 of Federal immigration laws in the normal course of
3 carrying out the law enforcement duties of such offi-
4 cers.

5 **SEC. 11. IMMUNITY.**

6 (a) **PERSONAL IMMUNITY.**—A law enforcement offi-
7 cer of a State or local law enforcement agency who is act-
8 ing within the scope of the officer’s official duties shall
9 be immune, to the same extent as a Federal law enforce-
10 ment officer, from personal liability arising out of the per-
11 formance of any duty described in this Act.

12 (b) **AGENCY IMMUNITY.**—A State or local law en-
13 forcement agency shall be immune from any claim for
14 money damages based on Federal, State, or local civil
15 rights law for an incident arising out of the enforcement
16 of any Federal immigration law, except to the extent a
17 law enforcement officer of such agency committed a viola-
18 tion of Federal, State, or local criminal law in the course
19 of enforcing such immigration law.

20 **SEC. 12. INSTITUTIONAL REMOVAL PROGRAM.**

21 (a) **CONTINUATION AND EXPANSION.**—

22 (1) **IN GENERAL.**—The Secretary shall continue
23 to operate and implement the program known as the
24 Institutional Removal Program, which—

1 (A) identifies removable criminal aliens in
 2 Federal and State correctional facilities;

3 (B) ensures such aliens are not released
 4 into the community; and

5 (C) removes such aliens from the United
 6 States after the completion of their respective
 7 sentences.

8 (2) EXPANSION.—The Institutional Removal
 9 Program shall be extended to all States. Any State
 10 that receives Federal funds for the incarceration of
 11 criminal aliens shall—

12 (A) cooperate with officials of the Institu-
 13 tional Removal Program;

14 (B) expeditiously and systematically iden-
 15 tify all criminal aliens in its prison and jail pop-
 16 ulations; and

17 (C) promptly convey such information to
 18 officials of the Institutional Removal Program
 19 as a condition of receiving such Federal funds.

20 (b) AUTHORIZATION FOR DETENTION AFTER COM-
 21 PLETION OF STATE OR LOCAL PRISON SENTENCE.—Law
 22 enforcement officers of a State, or of a political subdivision
 23 of a State, may—

24 (1) hold a criminal alien for a period of up to
 25 14 days after the alien has completed the alien's

1 State prison sentence in order to effectuate the
2 transfer of the alien to Federal custody when the
3 alien is removable or not lawfully present in the
4 United States; or

5 (2) issue a detainer that would allow aliens who
6 have served a State prison sentence to be detained
7 by the State prison until personnel from U.S. Immi-
8 gration and Customs Enforcement can take such
9 alien into custody.

10 (c) TECHNOLOGY USAGE.—Technology, such as video
11 conferencing, shall be used to the maximum extent prac-
12 ticable to make the Institutional Removal Program avail-
13 able in remote locations. Mobile access to Federal data-
14 bases of aliens, such as IDENT, and live scan technology
15 shall be used, to the maximum extent practicable, to make
16 such resources available to State and local law enforce-
17 ment agencies in remote locations.

18 **SEC. 13. AUTHORIZATION OF APPROPRIATIONS.**

19 (a) IN GENERAL.—There are authorized to be appro-
20 priated to the Department of Homeland Security, for fis-
21 cal year 2025, and for each subsequent fiscal year, such
22 sums as may be necessary to carry out this Act.

23 (b) STATE CRIMINAL ALIEN ASSISTANCE PRO-
24 GRAM.—Section 241(i)(5) of the Immigration and Nation-

1 ality Act (8 U.S.C. 1231(i)(5)) is amended to read as fol-
2 lows:

3 “(5) AUTHORIZATION OF APPROPRIATIONS.—

4 There are authorized to be appropriated to carry out
5 this subsection such sums as may be necessary for
6 fiscal year 2025 and for each subsequent fiscal
7 year.”.

8 **SEC. 14. SEVERABILITY.**

9 If any provision of this Act or of any amendment
10 made by this Act, or the application of such provision or
11 amendment to any person or circumstance, is held to be
12 invalid, the remainder of the provisions of this Act and
13 of the amendments made by this Act, and the application
14 of any such provision or amendment to other persons not
15 similarly situated or to other circumstances, shall not be
16 affected.

○