suant to Department of Transportation Order 92–5–38 of May 20, 1992, Department of Transportation Order 92–6–27 of June 12, 1992, and Special Federal Aviation Regulation No. 66–2 of May 31, 1995 (14 C.F.R. Part 91, 60 Federal Register 28477), effective upon the transmittal of this determination to the Congress.

I hereby authorize the Secretary of State to take appropriate action to suspend the application of the sanctions imposed pursuant to Department of State Public Notice 1427 of July 11, 1991, at the appropriate time in conformity with the provisions of United Nations Security Council Resolution 1021 of November 22, 1995.

The national emergency declared in Executive Order No. 12808 and expanded in Executive Order No. 12934 shall continue in effect.

The Secretary of State is authorized and directed to publish this determination in the *Federal Register*.

### William J. Clinton

Note: This memorandum was released by the Office of the Press Secretary on December 28. A memorandum of justification for Presidential certification regarding the modification of the application of U.S. sanctions on Serbia and Montenegro was attached to the President's memorandum.

# Message to the Congress on the Federal Republic of Yugoslavia (Serbia and Montenegro)

December 27, 1995

To the Congress of the United States:

Section 1511 of the National Defense Authorization Act for Fiscal Year 1994 (hereinafter the "Act"), requires that the sanctions imposed on Serbia and Montenegro, as described in that section, shall remain in effect until changed by law. Section 1511(e) of the Act authorizes the President to waive or modify the application of such sanctions upon certification to the Congress that the President has determined that the waiver or modification is necessary to achieve a negotiated settlement of the conflict in Bosnia-Herzegovina that is acceptable to the parties.

In accordance with this provision, I have issued the attached Presidential Determina-

tion stating that the suspension of the sanctions described in section 1511(a) (1–5) and (7–8) and in conformity with the provisions of United Nations Security Council Resolutions 1021 and 1022 is necessary to achieve a negotiated settlement of the conflict. As described in the attached Memorandum of Justification, this sanctions relief was an essential factor motivating Serbia and Montenegro's acceptance of the General Framework Agreement for Peace in Bosnia and Herzegovina initialed in Dayton, Ohio, on November 21, 1995 (hereinafter the "Peace Agreement").

I have directed the Secretaries of the Treasury and Transportation to suspend immediately the application of these sanctions on Serbia and Montenegro and have authorized the Secretary of State to suspend the arms embargo at appropriate stages consistent with United Nations Security Council Resolution 1021. The first stage would be 91 days after the United Nations Secretary General reports to the United Nations Security Council that all parties have formally signed the Peace Agreement.

The measures taken to suspend these sanctions may be revoked if the Implementation Force (IFOR) commander or High Representative determines that Serbia and Montenegro or the Bosnian Serbs are not meeting their obligations under the Peace Agreement.

### William J. Clinton

The White House, December 27, 1995.

NOTE: This message was released by the Office of the Press Secretary on December 28.

## Executive Order 12984— Adjustments of Certain Rates of Pay and Allowances

December 28, 1995

By the authority vested in me as President by the Constitution and the laws of the United States of America, including section 704 of Public Law 101–194; section 301(a) of Public Law 102–40; section 633 of Public Law 104–52; section 31 of title 2, United States Code; section 104 of title 3, United States Code; sections 5303, 5304, 5304a, 5318, and 5382 of title 5, United States Code; section 3963 of title 22, United States Code; section 461(a) of title 28, United States Code; and section 1009 of title 37, United States Code; and sections 7306 and 7404 of title 38, United States Code, it is hereby ordered as follows:

**Section 1.** Statutory Pay Systems. The rates of basic pay or salaries of the statutory pay systems (as defined in 5 U.S.C. 5302(1)), as adjusted under 5 U.S.C. 5303(b), are set forth on the schedules attached hereto and made a part hereof:

- (a) The General Schedule (5 U.S.C. 5332(a)) at Schedule 1;
- (b) The Foreign Service Schedule (22 U.S.C. 3963) at Schedule 2; and
- (c) The schedules for the Veterans Health Administration of the Department of Veterans Affairs (38 U.S.C. 7306, 7404; section 301(a) of Public Law 102–40) at Schedule 3.
- **Sec. 2.** Senior Executive Service. The rates of basic pay for senior executives in the Senior Executive Service, as adjusted under 5 U.S.C. 5382, are set forth on Schedule 4 attached hereto and made a part hereof.
- **Sec. 3.** Executive Salaries. The rates of basic pay or salaries for the following offices and positions, which remain unchanged pursuant to section 633 of Public Law 104–52, are set forth on the schedules attached hereto and made a part hereof:
- (a) The Executive Schedule (5 U.S.C. 5312–5318) at Schedule 5:
- (b) The Vice President (3 U.S.C. 104) and the Congress (2 U.S.C. 31) at Schedule 6; and
- (c) Justices and judges (28 U.S.C. 5, 44(d), 135, 252, and 461(a)) at Schedule 7.
- **Sec. 4.** Uniformed Services. Pursuant to section 1009 of title 37, United States Code, the rates of monthly basic pay (37 U.S.C. 203(a)), the rates of basic allowances for subsistence (37 U.S.C. 402), and the rates of basic allowances for quarters (37 U.S.C. 403(a)) for members of the uniformed services and the rate of monthly cadet or midshipman pay (37 U.S.C. 203(c)(1)) are set

forth on Schedule 8 attached hereto and made a part hereof.

- **Sec. 5.** Locality-Based Comparability Payments. (a) Pursuant to sections 5304 and 5304a of title 5, United States Code, locality-based comparability payments shall be paid in accordance with Schedule 9 attached hereto and made a part hereof.
- (b) The Director of the Office of Personnel Management shall take such actions as may be necessary to implement these payments and to publish appropriate notice of such payments in the *Federal Register*.
- **Sec. 6.** Effective Dates. Schedule 8 is effective on January 1, 1996. The other schedules contained herein are effective on the first day of the first applicable pay period beginning on or after January 1, 1996.
- **Sec. 7.** Prior Order Superseded. Executive Order No. 12944 of December 28, 1994, is superseded.

### William J. Clinton

The White House, December 28, 1995.

[Filed with the Office of the Federal Register, 3:08 p.m., December 29, 1995]

NOTE: This Executive order and the attached schedule will be published in the *Federal Register* on January 3.

## Message to the House of Representatives Returning Without Approval the National Defense Authorization Act for Fiscal Year 1996

December 28, 1995

*To the House of Representatives:* 

I am returning herewith without my approval H.R. 1530, the "National Defense Authorization Act for Fiscal Year 1996."

H.R. 1530 would unacceptably restrict my ability to carry out this country's national security objectives and substantially interfere with the implementation of key national defense programs. It would also restrict the President's authority in the conduct of foreign affairs and as Commander in Chief, raising serious constitutional concerns.

First, the bill requires deployment by 2003 of a costly missile defense system able to de-