

the public responsibility of office and the private responsibility of womanhood.

Mr. OWENS. Mr. Speaker, I thank the gentlewoman from California (Ms. MILLENDER-MCDONALD) for her comments.

I would like to close with quotes from the book by Randall Robinson, *The Debt*.

No race, no ethnic or religious group, has suffered so much over so long a span as blacks have, and do still, at the hands of those who benefited, with the connivance of the United States Government, from slavery and the century of legalized American racial hostility that followed it. It is a miracle that the victims-weary dark souls long shorn of a venerable and ancient identity have survived at all, stymied as they are by the blocked roads to economic equality.

At long last, let America contemplate the scope of its enduring human-rights wrong against the whole of a people. Let the vision of blacks not become so blighted from a sunless eternity that we fail to see the staggering breadth of America's crimes against us.

Solutions to our racial problems are possible, but only if our society can be brought to face up to the massive crime of slavery and all that it has brought. Step by step, in every way possible, the members of the Congressional Black Caucus are seeking to force the issue of having America face up to the need to compensate, the need to have special policies and programs which understand and recognize this long history of deprivation that was perpetrated against the people.

The Congressional Black Caucus budget is relevant, very much relevant, to all that black history lessons teaches. We will overcome.

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REPORT ON RESOLUTION PROVIDING FOR CONSIDERATION OF H.R. 2366, SMALL BUSINESS LIABILITY REFORM ACT OF 2000

Mr. DREIER (during the Special Order of Mr. OWENS), from the Committee on Rules, submitted a privileged report (Rept. No. 106-498) on the resolution (H. Res. 423) providing for consideration of the bill (H.R. 2366) to provide small businesses certain protections from litigation excesses and to limit the product liability of nonmanufacturer product sellers, which was referred to the House Calendar and ordered to be printed.

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ILLEGAL NARCOTICS IN AMERICA

The SPEAKER pro tempore (Mr. KINGSTON). Under the Speaker's announced policy of January 6, 1999, the gentleman from Florida (Mr. MICA) is recognized for 60 minutes.

Mr. MICA. Mr. Speaker, I come before the House again on a Tuesday night to talk about the subject of illegal narcotics and how it affects our Nation.

Today we conducted an almost 6-hour hearing on the administration's proposal to expend more than a billion

dollars in taxpayer funds in an effort to bring the situation in Colombia under control; and tonight I would like to speak part of my special order pointed toward that hearing and some commentary on that hearing.

I would also like to review some of the things that have taken place in the last week both in my State of Florida with a Florida drug summit and also here in Washington with an international drug summit, which I was one of the cohosts, along with the gentleman from Illinois (Mr. HASTERT), the Speaker of the House, and with the gentleman from New York (Mr. GILMAN), chairman of the Committee on International Relations, and also with the gentleman from Indiana (Mr. BURTON), full chairman of the Committee on Government Reform and Oversight.

As my colleagues may know, I chair the Subcommittee on Criminal Justice, Drug Policy and Human Resources of the Committee on Government Reform. And, of course, the responsibility for national drug policy in trying to make some sense out of what we have been doing in our anti-narcotics effort really rests with that subcommittee.

So today we had a hearing, last week a summit at the national level, and a continuation of efforts at the local level.

Let me just mention, if I may, the international drug summit, which was held for 2 days last week here in the Nation's capital. If you look at the war on drugs, and the international problems relating to narcotics, you see that you cannot win an effort by yourself. The United States cannot stand alone and combat illegal narcotics trafficking, illegal narcotics production, illegal narcotics interdiction and enforcement and eradication.

It is really a simple thing to determine to look at the pattern of production of hard narcotics, illegal narcotics, to look at the path of illegal narcotics, and then the problems that we all have when they reach their source, the various countries.

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Quickly you realize that the United States, even the powerful United States Congress, cannot legislate or dictate solutions to this international problem. But the problem is not that complicated, and I wanted to show something that was brought before our international drug summit last week. In that summit, we brought together probably the largest gathering of parliament members from various congresses and parliaments around the world to Washington. We had law enforcement leaders, including individuals from Scotland Yard, Interpol, Europol, DEA, other major drug enforcement agencies.

In addition, we had some of the leaders in treatment. Dr. Leshner, the head of NIDA, National Institute on Drug Abuse, came, along with others who were involved in successful treatment and prevention programs. General

McCaffrey addressed the group. The Speaker of the House, DENNIS HASTERT who is intimately knowledgeable about this whole problem, chaired the subcommittee responsibility antinarcotics efforts in the House before he became Speaker, and a whole array of others who were involved in antinarcotics efforts.

This was not my idea; it was something that I agreed to cohost along with the others I have mentioned, and it was a follow-up to real efforts that were undertaken by one of the United Kingdom members of the European parliament, and that was Sir Jack Stewart-Clark who initiated the first international meeting some 3 years ago.

The second international meeting was held last year just outside of Vienna. I had an opportunity to attend, with the gentleman from New York (Mr. GILMAN) and others, and participate behind closed doors in a meeting to discuss an international narcotics strategy. So we agreed to cohost with the United Nations Office of Drug Control Policy and its director, a wonderful gentleman, very talented, Pino Arlacchi, who again heads that office in the U.N.

This third summit, bringing together everybody who deals with this problem and look at how we could cooperatively tackle this and get a global approach and solution. We can look at the globe, and this happens to be a cocaine trafficking route, we see the problems created by cocaine. Now, cocaine, one does not have to be a rocket scientist or study the problem of cocaine trafficking very long, because there are only three countries that produce coca and cocaine. They are Peru, Bolivia, and Colombia.

One hundred percent of the world's supply of cocaine comes from that area, but it trafficks throughout the world. So all of the nations have an interest in that particular drug trafficking. Cocaine now has really surged in production the last year or two, and particularly in Colombia where the United States let down its guard some years ago. And as a result of an effort really that was instituted by the Speaker of the House, Mr. HASTERT, and his predecessor, Mr. Zeff, myself, and others who, when we assumed responsibility for the House of Representatives leading the majority, the new majority in 1995, went down to those source countries to look at firsthand what had taken place.

Most of our antinarcotics programs from 1993 to 1995 were slashed by the Clinton administration. They were cut out in many instances or, in most cases, halved. We went into the jungles and saw that in fact the resources were not there to stop the production of coca. We worked with two countries in particular, Peru and Bolivia, and their leaders, in Bolivia Hugo Banzer and a dynamic Vice President Jorge Guerra and others from that country who were willing to step forward and take a

stand against cocaine trafficking and coca production.

There has been a dramatic decrease, some 55 percent decrease in some 3 years in Bolivia in coca production. We went on to Peru and met with President Fujimori and have worked with him over the past couple of years. President Fujimori inherited a country that was fraught with turmoil, with Marxist and terrorist operations throughout the country that destabilized Peru just some 9 or 10 years ago. It was an intolerable situation.

He brought that country under control. Meeting with us and working through programs he established in Peru, he has been able to cut coca production by 60 percent. Now, this is the good news. I do not want to say the United States or Mr. HASTERT, myself, and others should take credit for that but it was not done all by the United States. It was also supported by the international community through the United Nations Office of Drug Control Policy and also under the leadership of Pino Arlacchi.

I might just as an aside tell the Members about Pino Arlacchi. Pino Arlacchi is the Italian prosecutor who helped take down the Mafia and organized crime in Italy. He came on board and almost single-handedly led the effort to destroy the entrenched mob in Italy and did an outstanding job. He made Italy a country that is really free of the organized crime and corruption and did it single-handedly and then was chosen to lead the U.N. Office of Drug Control Policy.

I might also say that as a conservative Republican, it is sort of an odd fellow combination, myself and the head of the U.N. Office of Drug Control Policy. Although I have been a critic of the U.N. and some of the bureaucracy it has built up and some of its ineffectiveness, I do realize that we need international cooperative efforts, and I think that drug control and a global drug strategy working together is very important. Also it is important to know that the United Nations effort, while it does work with the United States and Peru and also in Bolivia, there are countries that we have no relations with that are major producers.

In fact, if we could look at heroin production, 75 percent of the heroin in the world is produced in Afghanistan. The United States has no relations really and at best very strained relations with Afghanistan. But yet 75 percent of the entire world production of heroin comes from Afghanistan. It is in our interest to see that that activity is curtailed.

So through the United Nations and through a program that Pino Arlacchi has championed and successfully put together, even talking with the Taliban and other groups in Afghanistan, again with which we have no communications, he is doing an effective effort, and the few dollars, the limited dollars, I believe it is around the \$50 million mark over the last couple of

years, that we have put into that effort and the few dollars he spends are very effectively spent.

They are spent in the Golden Triangle, some in Cambodia and Burma and Laos and other areas in which we do not have influence. He has had a successful program for the most part in stopping illegal narcotics, particularly heroin, where we cannot stop it, and working with us in South America to complement our efforts.

We see that successful effort. It does work. This is not rocket science. It works. We have stopped it. He has found, and gave a great presentation to our gathering, that alternative crops and crop substitution programs do work. But they must be combined with tough enforcement.

I think Bolivia had tried programs with just the carrot, and he has said in his remarks to us that the carrot alone does not work. You must have the carrot and the stick to enforce that. Both Peru and Bolivia are successful examples. Colombia is a disaster.

We know 75 percent of the heroin that is produced in the world comes from Afghanistan. One of the things that came out of this besides 2 days of discussion is really an effort to see if we could put a belt around Afghanistan, and also introduce and support programs that would stop production in Afghanistan of heroin, and then around the belt countries. There was substantial progress made in that regard.

Also, again rather than talking but acting on the issue of coca production and cocaine. The vice president of Bolivia has offered to host the fourth international summit gathering sometime next year, in 2001, and hopefully at that time we can celebrate the demise in 2001 of coca production in Bolivia, which once accounted for nearly 50 percent of the production.

Peru was the biggest producer, and now down by some 65 percent. The bad news is the United States curtailed some of the surveillance operations and information sharing to President Fujimori and we have seen a slight increase in coca production. The good news, I guess, is that coca is not coming into the United States; but the bad news is that it is going into Europe where it can get a higher price.

These programs are very cost effective, the crop eradication and substitution. In one year, we put in some \$60 million in South America in the three countries that produce 70 percent of the heroin, 70 percent now of the cocaine, we put a few dollars, \$60 million out of a \$17.8 billion project and expenditure that the Congress undertook last year and will even be exceeded this year, more than \$18 billion this year for the various drug programs that we support.

So a few million dollars can provide an alternative to these countries. It has proven to be, in fact, very successful. Next year, we hope to meet in Bolivia, celebrate that country's eradi-

cation of coca and hopefully the beginning and continuation of a successful crop substitution program which makes a better life for their people and certainly one for the people of the United States when we do not have cocaine and crack on our streets and our young people dying from drug abuse.

The international summit was successful, and I think again, everyone who came away is convinced that it can only be through a cooperative effort that we make progress. Now, one of the areas that has not been as successful is Colombia. Colombia is the focus of the national news tonight. It was the focus of a hearing that we spent 6 hours on in our Criminal Justice, Drug Policy subcommittee.

Almost all of the heroin that is consumed in the United States is produced in Colombia. DEA through its signature analysis program, which analyzes really almost the DNA in the heroin, DEA can tell you through this analysis that the particular heroin that is seized in the United States comes from Colombia, practically from the field it comes from. So 75 percent of the heroin coming into the United States comes from Colombia. Now, I talked about our strategy, and we have a strategy beyond the administration, because the administration's strategy is not going to work by itself.

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You push this down in one area, it is like Jello, it pops up in another. That is why the Afghan's international global strategy is so important. Again, just a few dollars of our contributions in this effort will do an incredible amount to stop that supply.

The same thing can happen in Colombia, although the situation there has spiraled out of control. In addition to heroin production, Colombia in 5 or 6 years is now the major coca-producing country in the world. Some of the production has shifted from Peru and Bolivia to Colombia.

We know that what we did in Peru and Bolivia will work in Colombia; there is no question about that. The problem is, every effort that the new majority has tried, and I tried to make these efforts in a bipartisan fashion the last 4 or 5 years since we took over, every effort has been thwarted by the administration to get resources to Colombia. So where you do not have ammunition, where you do not have supplies, where you do not have a riverine strategy in place, where you do not have information-sharing that allows a shutdown of drug traffickers, when all of these things are taken out or blocked by the administration, which they have repeatedly done, you have a very difficult situation.

Then you see Mexico on this chart. Mexico, it is not a big producer of illegal narcotics. It does produce a great deal of marijuana and about 14 percent of the heroin, and that is up; but that is because we have this open border. But most of the heroin that is produced

and enters the United States is produced in Colombia. So that is where we need to concentrate some of our resources. It will not even reach Mexico to get into the United States.

In addition to these two charts, I wanted to trace the history of how we got ourselves in this \$1 billion-plus Colombia mess.

This did not happen by accident. As I said, the administration and a Democrat-controlled Congress from 1993 to 1995 cut the interdiction, the source programs, the eradication programs, cut the Coast Guard and began taking the military out of the war on drugs. Basically, the war on drugs was closed down in 1993 by the Clinton administration, slashing the drug czar's office from 100-some staff to 20-some staff.

You cannot fight a war unless all these things are in place. The media is unbelievable in this. They say the war on drugs is a failure, there has not been a war on drugs since January of 1993. What we have tried to do in 1995 and 1996 is restart the war on drugs, target it to where the drugs are coming from.

Now, just let me read from 1994, my colleague STEVE HORN in a hearing, his comments. He said, "As you recall, as of May 1, 1994, the Department of Defense decided unilaterally to stop sharing realtime intelligence regarding aerial traffic in drugs with Colombia and Peru. Now, as I understand it, that decision, which has not been completely resolved, has thrown diplomatic relations with the host countries into chaos."

Now, here is sort of the genesis of how we get ourselves into that \$1 billion fix. Back then the administration made a decision to stop information sharing. Now, how can anyone fight a war on drugs without information to conduct combat? The United States was the source of that intelligence, with overflights, with forward operating intelligence, with all the information needed to go after drug traffickers.

So the first thing we did, STEVE HORN complained about it back in August 2, 1994, and he was not the only one. Even the Democrats complained about it in the House of Representatives. In fact, this is a Washington Post story a couple days later, August 1994. "Chairmen of two House subcommittees blasted the Clinton Administration," not Republicans, mind you, "for its continuing refusal to resume sharing intelligence data with Colombia and Peru that would enable the Andean nations to shoot down aircraft carrying narcotics into the United States."

So here is the beginning of a multi-billion dollar spiral out of control, the drug czar called it a "flipping nightmare," to use his term, before the press. This is the genesis of it; and you see that, again, that both Republicans and Democrats, their leaders, were absolutely appalled by what was taking place. That is how you turn a minor producer, and you have to remember, Colombia produced almost no coca,

there was almost no coca grown in Colombia, almost 100 percent was grown in Peru and Bolivia at the beginning of this administration, almost no heroin. In fact, today I said the only poppies that were grown could barely fill a flower arrangement, grown in Colombia in 1993. Now this Nation is the leader in growing and producing both coca, poppy, heroin and cocaine.

Here is the genesis of this. Now, it would not be bad if this was the only misstep, but the missteps just continued and continued. The next thing the administration did was adopt a policy to decertify Colombia as being eligible to receive United States assistance.

Now, I helped develop a law back when I worked in the Senate that allows for decertification of countries that are not cooperating in either stopping the production or trafficking of illegal narcotics. It is a good law. It ties aid and financial assistance and other benefits to their cooperation. It is one of the few handles we have.

As you will notice, we are getting closer to certification, which is required by law March 1st. Mexico extradited someone the other day, and these countries start behaving and cooperating in the anti-narcotics effort when it is time for certification.

But you could not believe that an administration could possibly mess up a law the way the Clinton administration messed up the certification law. We allowed under the law to decertify a country and not let them get benefits for trade and assistance and foreign aid, but we put in the law a little provision that said the President could grant a national-interest waiver in our interest, the United States' national interest, because we knew when we wrote the law we wanted to be able to get aid to a country that was having a problem to deal with the problem, to make efforts to eradicate the problem, drugs at their source, to stop trafficking, et cetera, and get them the resources they needed to conduct that activity.

You could not believe that they could mess this up, but they did; and the President decertified Colombia without a national-interest waiver. Not for Colombia, but national-interest waiver for the United States.

Repeatedly we asked for, of course, hearings during the Clinton administration when they controlled the House of Representatives. I had 132 Members sign a letter requesting hearings over 2 years when they controlled the House, the Senate and the White House. One hearing was held, and it was a very brief hearing. Since we took over, we have had at least 20 hearings on the narcotics issue in trying to get this effort that was started back so successfully under Reagan and Bush restarted in 1995-1996.

The next thing we knew as a Congress, and anyone who looked at the situation, is that it was worsening in Colombia. This is back in 1995-1996 as a result of the 1994 policies that were ill-advised in decertifying Colombia.

The next thing that we asked for was to get to the police in Colombia equipment that could go to high altitude and go after narcotics traffickers and also do eradication of the beginning of the poppy fields that were growing there that we saw that were reported, at the beginning of the coca production that we saw that was started there.

I cannot tell you how many letters, how many communications, how many requests were made of this administration. It was countless, asking the Secretary of State, asking the President, asking the Secretary of Defense, everyone in the administration, to get resources to Colombia because the situation was worsening.

Now, this is an interesting headline. It says "Delay of copters hobbles Colombia in stopping drugs."

I do not know if you can see this. I would like to blow this up and just put it on the screen here so every colleague could read this. This is February 12, 1998, just after 1997. This is an unbelievable sequence of events. Again, first dismantling the entire command structure of our war on drugs; gutting the drug czar's office; next, doing away with the shutdown policy; next, doing away with the information-sharing policy; and then, next, decertifying the country without granting a national U.S.-interest waiver to allow the equipment to get there. We knew the equipment needed to get there, we knew what was happening, we knew that only copters and equipment in the anti-narcotics effort could eliminate that.

But this is how you turn a minor problem into destabilizing a whole region, failed policies of an administration. This is not partisan, this is fact, and it is very well documented. It should be documented for history, and also for what we are doing, that these kinds of mistakes are not made in the future. And you cannot win this by yourself; it is going to take a cooperative effort; and you are not going to be sending United States troops in. That would never happen. But you can provide a little bit of assistance to countries that are trying to stop narco-terrorism within their borders.

So here you see in 1997-1998, asking for the resources denied by the administration, not only denied, but blocked by the administration, and that helps you get into a multi-billion dollar pickle that we are now in.

Then we have been asking not only could we appropriate a few dollars, and under the leadership of Mr. HASTERT, now Speaker of the House, who had this responsibility, he framed together in 1998 a bill for a supplemental in the war on drugs to restart the source-country programs, restart eradication, alternative crop programs, to restart interdiction of drugs, trying to get information and sources down there.

We not only wanted to put a few more dollars in that that could effectively cure the problem that was erupting and we saw back from 1994, but we

thought it would be wise to also take surplus United States equipment and get it to Colombia, so we asked the President to do that.

Now, until a few weeks ago, equipment requested in 1997 still had not been delivered, surplus equipment, delivered there. This stuff sits rusting in fields or warehouses or in lots, and there is no reason why it cannot get to Colombia.

Then almost a slap in the face. Last year when we began asking why is the equipment not requested, and even that the President said he would send as surplus in 1997-1998, getting there? This is another headline that just shows that "the gang that couldn't shoot straight" was in charge. "Colombia turns down dilapidated U.S. trucks."

We sent dilapidated trucks, I think they were trucks used primarily in the tundra or the cold climate, down to Colombia. So when we do finally get some equipment there, it is equipment that is not usable in the war on narcotics. It is a pretty sad story. It would almost be humorous if it did not have consequences.

Now, I know people think that this is probably something that the Republicans made in a partisan fashion, but in fact this chart was produced by the Monitoring of the Future Study by the University of Michigan. Let us just look at it for a minute, because it shows from 1980 the problem with cocaine and drug use at that time, it was predominantly cocaine that we were having the big problem with. This chart shows a long-term trend in lifetime prevalence of drug use.

This shows the Reagan campaign, the Just Say No, the Andean strategy, the Vice President's task force. This was reducing drug use among our youth, among our population, in very good fashion. It was put together, all of these initiatives, the certification law, and it worked.

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It was working. This is nothing that we made up, it is not a partisan poster. Then we had President Bush, and he continued the same policies through to the end of his term. We saw continued dramatic declines in prevalence of drug use, period. This formula works. A balanced formula of eradication, crop alternative at the source, interdiction as the drugs are coming up, give the information, surveillance, get them as the drugs leave their source country, and then involving the military or whoever to protect our borders as it gets closer to the borders; the Coast Guard, which also was dramatically cut.

In 1992 and 1993, we see the beginning of the end of the war on drugs. Again, this is fact. It is just fact, pure and simple. The media probably would never print this chart. One would never see this on the evening news.

Tonight I saw the evening news and they showed a little bit about how Peru and Bolivia went down in produc-

tion. Of course, they did not say who did that or what policies instituted that change. They do not give us the rest of the story, as Paul Harvey says. One has to listen to myself and my colleagues tonight to hear that on the floor.

Drug use just climbed, climbed, climbed with the Clinton administration. One could almost trace the gutting of the Drug Czar's office. We have the documentation. The slash of the Drug Czar's office was from 112 to 27. Now, how could one fight the war on drugs when we slash the command staff. I will say the Republicans have given Barry McCaffrey I believe 150 positions, he is fully staffed, but it has taken us a good period of time to get us back into the war on drugs. Mr. Speaker, 112 to 27. They cut source country and interdiction funding by 50 percent. We can almost see the actions here.

Mr. Speaker, in 1993, appoint Jocelyn Elders Surgeon General who said to our children in the next generation, "just say maybe" instead of "just say no." There are consequences from those actions.

The next consequence is the information-sharing, the commentary from TORRICELLI, the Democrats who mention here, do not stop that. Look at how we see the increase there. In 1996 and 1997, blocking the aid to Colombia. Finally we see the gentleman from Illinois (Mr. HASTERT), first Mr. Zeliff and then our Speaker of the House taking over this responsibility and again, turning that ship around.

We are just starting to see a slight downturn in these figures. That is with a \$1 billion national education program. The President wanted to pay for all of those ads. I introduced legislation that said that they must donate them. We ended up with a compromise. The compromise does give us a \$2 billion effort, \$1 billion in public money, \$1 billion in donated money. The success of that I do not know, and I cannot tell my colleagues today. We did preliminary hearings on the expenditures of one-third of \$1 billion, and quite frankly, I am not pleased with everything I have seen. It is somewhat of an effort.

But I will tell my colleagues one thing. When we go after production in the source country, we begin to stem some of the, not supply but glut; and that is what has happened with cocaine. Now we need to do the same thing with heroin and continue with the cocaine and hopefully, we will learn by the mistakes that were made in the past.

Mr. Speaker, this is the history. It is pretty dramatic.

The Republicans, I might say, what have they done? Well, we have restored the source country programs equivalent right now to 1992 dollars the cost-effective stop-drugs-at-their-source. If we know 100 percent of the cocaine is produced in coca in those three countries and it really cannot be produced

in too many other areas, that makes a lot of sense to go after that.

We know what we have done works because we have seen it work in Peru and Bolivia. I will say in Peru, President Fujimori was able to create stability in that Nation and then put these programs in place. The same thing President Pastrana in Colombia is going to do. That is why we are going to have to support that effort. I do not like that effort, I do not like spending taxpayer money there. But in comparison, a few billion dollars there; think of what this administration has squandered in deployments in forays around the world.

In Somalia, which President Bush started as a humanitarian mission he escalated into the loss of, I believe, some 30 American lives; a \$3 billion enterprise, a failure in Nation-building and putting our people in there. The Haiti experiment, which is an absolute disaster, it is a national and international disgrace that he would impose sanctions on the poorest of the nations in the entire hemisphere, spend billions of dollars to put more corrupt people in place, and now Haiti is one of the major drug trafficking areas in the entire Caribbean, not to mention that much of the billions of dollars went to institution-building that failed. Then, to send our troops to Bosnia, to send our troops to Kosovo. Great international humanitarian missions, probably \$10 billion apiece. But there were very few civilian Americans killed in any of those incursions.

Mr. Speaker, in 1997, 15,973 Americans died because of direct drug-related deaths. Mr. McCaffrey, our director of the Office of Drug Control Policy, said today that if we take the total figure in the last year, it is about 52,000. Speaker HASTERT, who spoke to our international drug summit for dinner the other evening when we convened that meeting and he spoke, he said that if we had 15,000 troops in any conflict anywhere who were killed in one year, that people would demand action. Unfortunately, these are silent deaths. Unfortunately, these are young people in our community.

What is interesting, it has not stopped. It used to be just the urban centers, the ghetto. These were sort of the community rejects and they were injecting heroin or doing crack or cocaine, and it was not really covered; nobody really cared. They just sort of looked the other way. They were drug addicts; they were bad. Then it spread to our suburban communities and now it has awakened part of America.

The most recent statistics are, and should be, alarming to every Member of Congress and every American. It has not only spread from the urban setting and the core of our cities to the suburbs, but the latest statistics just released in the past few weeks this year indicate that our rural areas are now plagued by the worst narcotics epidemic they have ever seen. So we have managed in 7 years to see the problem

of narcotics spread to every element of our society. Those 15,700 from 1997, and I am sure were in the 16 thousands in the past year, are all sort of nameless, but they are someone's child; they are someone's loved one, and they are human beings who it is our responsibility to protect.

Now, if we cannot expend this money and get the funds to fight this war on drugs, a few dollars towards the international effort in Southeast Asia where we know those drugs are produced and do it cooperatively with the United Nations where we do not have relations with those countries, a few dollars in South America, the alternative is really the most expensive solution which the administration has gone for. That is treatment of the wounded in battle.

Now, one would think that hearing tonight, and I saw the national news, that Republicans did not spend more money on treatment, the entire strategy of this administration has been to put the money on treatment. Could we imagine dismantling the command center in a war, stopping the information in a war, not going after the targets in a war, not providing resources to fight a war, cutting back any of the aid and ammunition in a war, and just treating the wounded in a battle.

That is exactly the philosophy, it is exactly the strategy, and it has been a failed strategy in communities like Baltimore. Baltimore had a liberal mayor up until just recently who said, just do it; we will have needle exchange; we will have all of these liberal programs. Baltimore went from almost no heroin addicts or drug addicts and a large population, the population was approaching 1 million, it is now down to about 600,000. One in 10 people, a city council member has recently been quoted in Baltimore saying 1 in 8 individual citizens of Baltimore, Maryland is a drug addict. Now, that is the liberal approach. The liberal mayor with his liberal policies just left.

If we look at other cities, but let us go back to Baltimore for a second. Most major cities that have adopted zero tolerance like New York and Los Angeles, even Richmond, who have adopted tough prosecution, tough enforcement policies, zero tolerance, have dramatic reductions in deaths. The statistics we have seen from Baltimore were 312 in one year, I think in 1997, and 312 in 1998. I do not have 1999 figures, but I guarantee they have not gone down. The rest of the Nation is where we have zero tolerance. So we have 60,000, one in eight. Imagine the United States of America adopting this liberal policy that Baltimore did. One in eight Americans as a drug addict. Could we imagine the societal costs, the cost to families, the cost to the economy of the Nation. It would be astronomical.

Now, that is one model we can look at.

The New York model, zero tolerance, tough prosecution. I went up during recent months to visit a program that

Mayor Giuliani put into place, DTAP, a prosecution program, tough prosecution program that tied in with an effective treatment program, one of the most effective I have seen anywhere in the Nation. Here is a mayor, an elected executive who inherited one of the most crime-ridden towns in America where most people would not walk on the streets with over 2,200 deaths when he took office, the year he took office, and through a zero tolerance, through a tough prosecution program, 600 deaths in New York City. This is a successful program. This is an area where they have successful treatment.

I sat with addicts, and one of the addicts was 38 years old and had spent half of his lifetime in prison. Had no hope before the program instituted by the mayor and the prosecutors in that area. No hope.

Another individual, I talked to his wife, had died of a heroin overdose. He was a heroin addict, and the story went on and on. No successful programs. No tough enforcement. This does work.

Richmond, people talk about gun violence, and I was glad that the President came just behind us and talked about gun violence. Now, I believe very strongly in Second Amendment rights, and I heard the President talk about tough prosecution. We have asked for tough enforcement of gun laws. We have countless gun laws. Washington, D.C. has the toughest gun laws. Guns are banned in Washington, D.C. Today, this community buried a young couple the day after Valentine's Day who were massacred, slaughtered on the streets, I think they were 17 year-old sweethearts in this community, a community with every restriction one could possibly have.

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But we know that tough enforcement works. We know that Project Exile, which they adopted in Richmond, which was plagued by record numbers of deaths, but tough prosecution of existing gun laws worked, and we cut the murders dramatically in Richmond, where people could not walk in their neighborhood, in the street. We know the Giuliani method is successful, and that tough prosecution does work.

Our hearing today, in addition to the drug czar, had as a witness an individual who has done an outstanding job, General Wilhelm, who is in charge of the Southern Command. He has done a great job, in spite of an administration that is not interested in having the military work in any way on the war on drugs, and has had to be drug, really, into this new restarted national strategy. General Wilhelm has done an outstanding job in piecing together our Southern Command.

Our Southern Command has been in charge of the surveillance information. Our military does not go after, in a law enforcement manner, drug traffickers. What they do is provide surveillance intelligence information, and that is passed on to our allies, who are really

the best suited to go after drug traffickers in their own communities and states and nations, and drugs, at their source most cost-effectively.

Again, this administration could not have bungled things more. We were basically removed from Panama, and we knew we had to be out of Panama. We were unsuccessful, the administration was, in negotiating, keeping our drug surveillance operations at Howard Air Force Base, so last May all flights stopped out of there.

One of the problems we have had is we have had an absolute wide open corridor for narcotics traffickers to come in through this drug-producing region. Again, the most cost-effective way, stop drugs at their source, where they are grown, eradicate them; next, interdict them as they come out.

The glut we are seeing is because Howard Air Force Base was closed down May 1. We turned over those assets to the Panamanians. We have had to relocate in Ecuador, and it will cost us probably \$100 million before we are through. We finally signed a permanent agreement, I think a 10-year lease on that airport there. Right now the airfield is in such bad shape that the equipment cannot take off and land that we need. Aruba is another location we have had to look at moving those assets to.

In the meantime, today we are probably only flying 35, 40 percent of the strategic missions to detect and monitor drug trafficking. In a report which I requested from GAO, and we held a hearing just a week or two ago, it was "Assets DOD Contributes to Reducing Illegal Drug Supplies Have Declined." This is a real indictment of the administration in dramatically decreasing the flights. From 1992 to 1995, the drug surveillance flights were reduced, according to this report, by 68 percent. The maritime efforts, anti-narcotics efforts, were reduced some 62 percent.

What is even scarier is, according to General Wilhelm, in this report, and he did testify today, the Southern Command Commander, they can only detect 60 percent of the key routes in the drug trafficking area about 15 percent of the time.

Mr. Speaker, if Members want to be even more concerned, the over-the-horizon radar that was supposed to be in place next month to supplant some of this lost capability is further delayed for installations.

The good news is some of the drug-tethered balloons, air balloons that we have in surveillance around our coasts, I understand we have at least a commitment from the Air Force and from the Assistant Secretary of Defense where they will stay in place, although they were going to remove them.

Again, it does not take much to figure out a good strategy in the war on drugs. We stop it at the source, eradicate it. Even President Nixon eradicated heroin. They have had various programs. They were reviewed at the International Drug Control Summit

last week, and some were very successful, and China and Turkey and other countries. They have been able to eradicate them. We are not on a mission that will not succeed, but we must get the resources there. We must get the equipment there. We must aid our allies, who are willing to be partners in this effort, especially in Colombia, where we have a great leader in President Pastrana, who is trying to get his Nation back together.

I submit, and it was confirmed by witnesses at our hearing today, the only reason the rebels are now in Sweden and in Europe and talking about serious peace settlement in Colombia is because the threat of the resources finally reaching there. It is sad that even until a few weeks ago, the three Black Hawk helicopters that we had requested, and again, Members saw the documents here back some 4 years, 5 years ago, that finally arrived the end of last year, and it is unbelievable, they arrived without proper armor.

Today we were told that the armor that was sent does not fit on all of the helicopters, so some of these are sent in nonstrategic but support missions. Some are up and flying, but not in the proper fashion that Congress had intended.

In addition, the ammunition and mini-guns and other resources to get to the national police, who are anti-narcotics officers in Colombia, still have not all arrived. It is unbelievable, but I believe confirmed that half the ammunition was inadvertently delivered during the Christmas holidays to the loading dock at our State Department; again, the gang that cannot seem to shoot straight in getting this drug situation under control.

Again, it is not rocket science. Almost all of it is coming from Colombia. Seventy-five percent of the heroin coming into the United States, over 75 percent of the cocaine is now sourced there. Some of it does transit through Mexico, but if we stop it at its source cost-effectively, we do not have to have 10,000 Border Patrol people there.

Even today I see they are becoming threatened with bounties put on their heads by these reckless drug traffickers.

Again, we can win this. We can win it cost-effectively. We have to learn by our mistakes. It must be an international effort, a little bit of dollars, with the help of our friends, the European communities willing to put in more resources, because they also are becoming more victimized, just like the United States; with a little help to Colombia and with a little help from both sides of the aisle, not making the mistakes, joining in and saying, we are going to get those resources there, we are not going to wait.

If this was Kosovo and we could not get the helicopters to Kosovo, it would be a disaster. If we could not have gotten the ammunition and the resources to our troops, and these are not our troops we are trying to supply, in the

Gulf War, we would have had a disaster there.

So we can start a real war against narcotics. We have thousands of lives at stake. Out there tonight in our districts are young people who are overdosing. Three or four times those who are killed in Columbine will die tomorrow as a result of drug overdoses in our community, and hundreds more, as the drug czar said today, will die from the scourge each day across our Nation.

So we have a great responsibility to get our act together, make certain this administration fulfills the will of Congress, and that we get resources to those who can help us bring this situation under control.

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FALSE STATEMENTS CONCERNING THE F/A-18E/F SUPER HORNET

The SPEAKER pro tempore. Under the Speaker's announced policy of January 6, 1999, the gentleman from California (Mr. CUNNINGHAM) is recognized for 60 minutes.

THE PROBLEM OF INTERNATIONAL NARCOTICS TRAFFICKING

Mr. CUNNINGHAM. Mr. Speaker, I would like to thank my friend, the gentleman from Florida, for the presentation that he just gave. I would add a couple of things to it; first of all, that in Kosovo the KLA Albanians have been described by the CIA and FBI as some of the most ruthless and dangerous cocaine and heroin dealers in the world. In Europe they are the major threat, and we are starting to see the function of that now. They operate out of Kosovo. They have a clear hand.

Secondly, in Afghanistan, another area in which the terrorists are selling drugs to support the mujaheddin, the Hamas, and recently in Israel, that Israel is having trouble with right now in Lebanon. So I would thank the gentleman for his presentation. The lives of our children and our grandchildren are at stake, and the information that he brings I have read not only in several articles, but have been briefed by our classified sources.

Mr. Speaker, I want to talk on something a little different tonight. On February 7, a member of the other body delivered on the Senate floor what has become an annual tirade of false and misleading statements concerning the Navy's number one weapons system procurement, the F-18E/F Hornet. He concluded at best that the aircraft is not better than the current airplane, and probably is worse, and it is enormously more expensive than continuing with the present FA-18C and D models.

Mr. Speaker, I have two models here. The first is the F-18 C/D. The second is the F-18 E/F. What I will show in this next hour is the extreme advantage of the latter over the C/D model, and why it is necessary that the Navy has its number one aircraft for the future.

Secondly, the gentleman from the other body has never served in the

military who was talking about these two aircraft. He has a zero rating from all defense groups and agencies. He stated his own opinion as fact, and I would say that the gentleman in the other body is extremely factually challenged. The gentleman has never served in the armed service. The only credential that he has is that he is liberal.

I say this based on my knowledge and experience in carrier aviation, and on intelligence briefs presented to me recently by the Department of Defense and by the Central Intelligence Agency. It concerns, first, the current, and more importantly, the projected military threat that will face our defense forces over the next decade. We need to take seriously a look at not only what the current threat is that we could face, our men and women in all services, and secondly, it concerns the weapons we are planning to acquire to defeat that threat.

When we look at the threat, we look at the future threat 10 years, 20 years, even 30 years from now, it should be determined on what direction we go with the planning and the aircraft and equipment that we buy presently, and the training of the men and women in our Armed Forces.

I would say that many of the Members have received this intelligence briefing. I would encourage the gentleman from the other body to do so. The classified briefings can bring insight into what those actual threats are and the direction that we need to go.

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I would ask, Mr. Speaker, what brings DUKE CUNNINGHAM, a Republican from California, why should I be such another expert, other than the gentleman in the other body?

First of all, I served 20 years in the United States Navy. I was a Top Gun student. I was a Top Gun instructor. I was commanding officer of the adversary squadron. I was on the Defense Authorization Committee, and I am now on the Defense Committee on Appropriations and sat in on many of the Intel briefings. I would tell the gentleman that I have flown the F-14. I have flown the Air Force F-15. I have flown the F-16, the F-18C/D and the F-18E/F that we are talking about. I have flown in the Middle East, and I flew in Israel in 1973 and 1974. I have flown against enemy aircraft in combat, and I have shot down many of those aircraft. I have also flown against them in peacetime to judge their capabilities, and I helped develop the tactics against those particular aircraft.

The gentleman in the other body has none of these capabilities or none of this knowledge.

ANNOUNCEMENT BY THE SPEAKER PRO TEMPORE

The SPEAKER pro tempore (Mr. BILIRAKIS). The Chair would advise the gentleman from California (Mr. CUNNINGHAM) that he should refrain from characterizing the position of an