

This is a crisis that demands a response equal to the gravity of this crisis. It demands a Federal response. It clearly demands a response from the State of Michigan far greater than what it has been given.

IN MEMORY OF LEROY "SLICK"  
SEAL

(Mr. ABRAHAM asked and was given permission to address the House for 1 minute.)

Mr. ABRAHAM. Mr. Speaker, I rise today to honor a dedicated public servant of Louisiana, Mr. Leroy "Slick" Seal, who passed away recently. He was 95 years old.

Mr. Seal was born on September 2, 1920, in Varnado, Louisiana, where he was a lifelong resident and law enforcement officer. Leroy began his career in 1950 when then-Governor Earl K. Long appointed him to serve as the first marshal in Varnado.

When he left that post in 1954, he went on to work for the Louisiana Department of Wildlife and Fisheries until 1979. During that time, Leroy was selected by his peers as top woodsman and earned the position of major.

Mr. Seal moved from the Department of Wildlife and Fisheries to serve as chief deputy of the Washington Parish Sheriff's office from 1981 to 1991. He was elected chief of police in his hometown of Varnado in 1992, where he served until 2008, though he continued to serve Varnado as a police officer until 2012.

Mr. Seal committed 60 years of his life to protecting the people of Louisiana. While in the line of duty as a law enforcement official, he was inducted into the Louisiana Justice Hall of Fame in 2010. In 2013, he was duly recognized by the Louisiana State Legislature where they declared September 2 Leroy "Slick" Seal Day.

Mr. Seal is survived by his children, Eathel Seal, Stanley Seal, and Randy Seal, as well as his 15 grandchildren and numerous great-grandchildren, nieces, and nephews.

I commend Mr. Seal for all the work he has done for Louisiana. May he rest in peace.

TRIBUTE TO BUNNY STEINMAN

(Mr. DEUTCH asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. DEUTCH. Mr. Speaker, when you run for public office, you get to meet amazing people passionate about politics at every level. But the best ones, the ones who inspire you, are the ones who remind you why you got involved in the first place: to help others.

Today I rise in memory of one of the best. Bunny Steinman passed away on January 20, but her impact on the Florida Democratic Party and our community will surely last for decades.

Bunny was a born trailblazer. Long before retiring to south Florida, she

graduated from Syracuse. She earned a master's at Queens College. She worked in public education for over three decades, all while raising three kids with her late husband, Joseph.

As her family mourns the loss of a mother and a grandmother, our community mourns the loss of a friend, a leader, and a mentor.

Indeed, Bunny was so many things to so many people all at once. She was a teacher who never stopped teaching, an activist who never stopped organizing, a Democrat who never stopped believing that America is strongest when the right to vote is protected, when equal rights are respected, and when every child has the chance to thrive.

Bunny Steinman, it was an honor to know you, to work with you, to represent you, and, most of all, to be your friend. We will honor your memory by carrying forward your passion for progress and the betterment of all. You will continue to inspire us for years to come.

JUSTICE ANTONIN SCALIA

(Mr. LAMALFA asked and was given permission to address the House for 1 minute and to revise and extend his remarks.)

Mr. LAMALFA. Mr. Speaker, last week our Nation lost an incredible man and jurist: Justice Antonin Scalia.

As a steadfast defender of the rule of law, Scalia was a pillar of the Supreme Court for nearly 30 years. He was a man of God and a champion of religious freedom.

In a recent speech, Justice Scalia reflected on the role of faith in society. While discussing his time in Rome in the aftermath of the 9/11 attacks, he recalled watching President Bush ask God to bless our Nation and a later conversation he had with a jurist from a different country who expressed his own desire for his nation's leader to be able to publicly evoke God's name during a time of national crisis, as it was forbidden.

This moving speech serves as a reminder of the importance of fighting for our basic liberties that we hold so dearly. Justice Scalia, who consistently demonstrated a deep understanding of what our Founding Fathers intended, was a fierce and loyal leader in this fight.

It was through his strong adherence to our Constitution, his sharp analytical mind, and his unwillingness to compromise his principles that made him a brilliant jurist; though it was his unreserved vitality and unwavering love for his country that made him a widely admired and beloved friend to his supporters and adversaries alike.

I had a chance to meet Justice Scalia a couple of different times and hear him and even talk with him and ask him questions. Indeed, I was blessed by that.

I rise today to extend my deepest sympathies to his family. He will certainly be missed by our Nation.

COMMUNICATION FROM THE  
CLERK OF THE HOUSE

The SPEAKER pro tempore laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, February 22, 2016.

Hon. PAUL D. RYAN,  
*The Speaker, House of Representatives,*  
Washington, DC.

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, the Clerk received the following message from the Secretary of the Senate on February 22, 2016 at 3:26 p.m.:

That the Senate passed S. 2451.

With best wishes, I am

Sincerely,

KAREN L. HAAS,  
*Clerk.*

COMMUNICATION FROM THE  
CLERK OF THE HOUSE

The SPEAKER pro tempore laid before the House the following communication from the Clerk of the House of Representatives:

OFFICE OF THE CLERK,  
HOUSE OF REPRESENTATIVES,  
Washington, DC, February 23, 2016.

Hon. PAUL D. RYAN,  
*The Speaker, House of Representatives,*  
Washington, DC.

DEAR MR. SPEAKER: Pursuant to the permission granted in Clause 2(h) of Rule II of the Rules of the U.S. House of Representatives, the Clerk received the following message from the Secretary of the Senate on February 23, 2016 at 12:10 p.m.:

That the Senate passed S. 2234.

That the Senate passed without amendment H.R. 4056.

That the Senate passed without amendment H.R. 4437.

That the Senate passed without amendment H.R. 3262.

That the Senate passed without amendment H.R. 890.

With best wishes, I am

Sincerely,

KAREN L. HAAS,  
*Clerk.*

RECESS

The SPEAKER pro tempore. Pursuant to clause 12(a) of rule I, the Chair declares the House in recess until approximately 4 p.m. today.

Accordingly (at 2 o'clock and 12 minutes p.m.), the House stood in recess.

□ 1602

AFTER RECESS

The recess having expired, the House was called to order by the Speaker pro tempore (Mr. COLLINS of Georgia) at 4 o'clock and 2 minutes p.m.

ANNOUNCEMENT BY THE SPEAKER  
PRO TEMPORE

The SPEAKER pro tempore. Pursuant to clause 8 of rule XX, the Chair will postpone further proceedings

today on motions to suspend the rules on which a recorded vote or the yeas and nays are ordered, or on which the vote incurs objection under clause 6 of rule XX.

Record votes on postponed questions will be taken later.

#### DIRECTING DOLLARS TO DISASTER RELIEF ACT OF 2015

Mr. KATKO. Mr. Speaker, I move to suspend the rules and pass the bill (S. 2109) to direct the Administrator of the Federal Emergency Management Agency to develop an integrated plan to reduce administrative costs under the Robert T. Stafford Disaster Relief and Emergency Assistance Act, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

S. 2109

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Directing Dollars to Disaster Relief Act of 2015”.

#### SEC. 2. DEFINITIONS.

In this Act—

(1) the term “administrative cost”—

(A) means a cost incurred by the Agency in support of the delivery of disaster assistance for a major disaster; and

(B) does not include a cost incurred by a grantee or subgrantee;

(2) the term “Administrator” means the Administrator of the Agency;

(3) the term “Agency” means the Federal Emergency Management Agency;

(4) the term “direct administrative cost” means a cost incurred by a grantee or subgrantee of a program authorized by the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5121 et seq.) that can be identified separately and assigned to a specific project;

(5) the term “hazard mitigation program” means the hazard mitigation grant program authorized under section 404 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5170c);

(6) the term “individual assistance program” means the individual assistance grant program authorized under sections 408, 410, 415, 416, 426, and 502(a) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5174, 5177, 5182, 5183, 5189d, and 5192(a));

(7) the term “major disaster” means a major disaster declared by the President under section 401 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5170);

(8) the term “mission assignment” has the meaning given the term in section 641 of the Post-Katrina Emergency Management Reform Act of 2006 (6 U.S.C. 741); and

(9) the term “public assistance program” means the public assistance grant program authorized under sections 403(a)(3), 406, 418, 419, 428, and 502(a) of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5170b(a)(3), 5172, 5185, 5186, 5189f, and 5192(a)).

#### SEC. 3. INTEGRATED PLAN FOR ADMINISTRATIVE COST REDUCTION.

(a) IN GENERAL.—Not later than 365 days after the date of enactment of this Act, the Administrator shall—

(1) develop and implement an integrated plan to control and reduce administrative costs for major disasters, which shall include—

(A) steps the Agency will take to reduce administrative costs;

(B) milestones needed for accomplishing the reduction of administrative costs;

(C) strategic goals for the average annual percentage of administrative costs of major disasters for each fiscal year;

(D) the assignment of clear roles and responsibilities, including the designation of officials responsible for monitoring and measuring performance; and

(E) a timetable for implementation;

(2) compare the costs and benefits of tracking the administrative cost data for major disasters by the public assistance, individual assistance, hazard mitigation, and mission assignment programs, and if feasible, track this information; and

(3) clarify Agency guidance and minimum documentation requirements for a direct administrative cost claimed by a grantee or subgrantee of a public assistance grant program.

(b) CONGRESSIONAL UPDATE.—Not later than 90 days after the date of enactment of this Act, the Administrator shall brief the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives on the plan required to be developed under subsection (a)(1).

(c) UPDATES.—If the Administrator modifies the plan or the timetable under subsection (a), the Administrator shall submit to the Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report notifying Congress of the modification, which shall include the details of the modification.

#### SEC. 4. REPORTING REQUIREMENT.

(a) ANNUAL REPORT.—Not later than November 30 of each year for 7 years beginning on the date of enactment of this Act, the Administrator shall submit to Committee on Homeland Security and Governmental Affairs of the Senate and the Committee on Transportation and Infrastructure of the House of Representatives a report on the development and implementation of the integrated plan required under section 3 for the previous fiscal year.

(b) REPORT UPDATES.—

(1) THREE YEAR UPDATE.—Not later than 3 years after the date on which the Administrator submits a report under subsection (a), the Administrator shall submit an updated report for the previous 3-fiscal-year period.

(2) FIVE YEAR UPDATE.—Not later than 5 years after the date on which the Administrator submits a report under subsection (a), the Administrator shall submit an updated report for the previous 5-fiscal-year period.

(c) CONTENTS OF REPORTS.—Each report required under subsections (a) and (b) shall contain, at a minimum—

(1) the total amount spent on administrative costs for the fiscal year period for which the report is being submitted;

(2) the average annual percentage of administrative costs for the fiscal year period for which the report is being submitted;

(3) an assessment of the effectiveness of the plan developed under section 3(a)(1);

(4) an analysis of—

(A) whether the Agency is achieving the strategic goals established under section 3(a)(1)(C); and

(B) in the case of the Agency not achieving such strategic goals, what is preventing the Agency from doing so;

(5) any actions the Agency has identified as useful in improving upon and reaching the goals for administrative costs established under section 3(a)(1)(C); and

(6) any data described in section 3(a)(2), if the Agency determines it is feasible to track such data.

(d) PUBLIC AVAILABILITY.—Not later than 30 days after the date on which the Administrator submits a report to Congress under this section, the Administrator shall make the report publicly available on the website of the Agency.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from New York (Mr. KATKO) and the gentleman from Indiana (Mr. CARSON) each will control 20 minutes.

The Chair recognizes the gentleman from New York.

#### GENERAL LEAVE

Mr. KATKO. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and include extraneous materials on S. 2109.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from New York?

There was no objection.

Mr. KATKO. Mr. Speaker, I yield myself such time as I may consume.

In the last 12 years, the Federal Emergency Management Agency, or FEMA, has provided almost \$100 billion in disaster relief and disaster assistance. However, a significant and increasing amount of these funds have gone to cover FEMA’s administrative costs that support the delivery of disaster assistance.

The Government Accountability Office, or GAO, has been looking into this for some time and found that, between fiscal year 1989 and fiscal year 2011, the percentage of disaster assistance spent on administrative costs doubled from 9 to 18 percent.

While FEMA has tried to implement internal controls to keep these costs to a minimum, GAO has found that FEMA’s administrative costs have not decreased. In fact, GAO estimates that internal controls could save hundreds of millions of dollars in administrative costs.

S. 2109, the Directing Dollars to Disaster Relief Act of 2015, seeks to control and reduce rising administrative costs from major disasters by requiring the administrator of FEMA to develop and implement a plan to control and reduce its internal administrative costs.

I would like to commend and thank the chairman of the Senate Committee on Homeland Security and Governmental Affairs for introducing this important oversight measure, which will save taxpayer dollars.

I would also like to thank the Senate chairman for working with us to ensure that the legislation includes a sunset provision and is consistent with our House protocols.

As disasters become more frequent and severe, it will become critical to keep administrative costs in FEMA to a minimum, increase efficiencies, and ensure that resources are directed toward disaster victims and the restoration of infrastructure.

I urge my colleagues to join me in supporting this legislation.