

4825, a bill to provide that silencers be treated the same as firearms accessories.

S. 4832

At the request of Mrs. BRITT, the name of the Senator from Nebraska (Mrs. FISCHER) was added as a cosponsor of S. 4832, a bill to require the Federal Communications Commission to amend the rules of the Commission to include a shark attack as an event for which a wireless emergency alert may be transmitted, and for other purposes.

S. 4839

At the request of Mrs. BLACKBURN, the name of the Senator from Connecticut (Mr. BLUMENTHAL) was added as a cosponsor of S. 4839, a bill to amend the Office of National Drug Control Policy Reauthorization Act of 2006 to modify the authority of the Office of National Drug Control Policy with respect to the World Anti-Doping Agency, and for other purposes.

S. 4857

At the request of Mr. RUBIO, the name of the Senator from Tennessee (Mrs. BLACKBURN) was added as a cosponsor of S. 4857, a bill to eliminate the period of limitations for certain offenses, and for other purposes.

S. 4879

At the request of Mr. DURBIN, the name of the Senator from Pennsylvania (Mr. CASEY) was added as a cosponsor of S. 4879, a bill to prioritize funding for an expanded and sustained national investment in biomedical research.

S. 4907

At the request of Mr. MARKEY, the name of the Senator from Nevada (Ms. ROSEN) was added as a cosponsor of S. 4907, a bill to improve weather research and forecasting by the National Oceanic and Atmospheric Administration, and for other purposes.

S.J. RES. 39

At the request of Mrs. GILLIBRAND, the name of the Senator from Michigan (Mr. PETERS) was added as a cosponsor of S.J. Res. 39, a joint resolution expressing the sense of Congress that the article of amendment commonly known as the "Equal Rights Amendment" has been validly ratified and is enforceable as the 28th Amendment to the Constitution of the United States, and the Archivist of the United States must certify and publish the Equal Rights Amendment as the 28th Amendment without delay.

S.J. RES. 95

At the request of Mr. MULLIN, the name of the Senator from Oklahoma (Mr. LANKFORD) was added as a cosponsor of S.J. Res. 95, a joint resolution providing for congressional disapproval under chapter 8 of title 5, United States Code, of the rule submitted by the Environmental Protection Agency relating to "Hazardous and Solid Waste Management System: Disposal of Coal Combustion Residuals From Electric Utilities; Legacy CCR Surface Impoundments".

S.J. RES. 103

At the request of Mrs. BLACKBURN, the name of the Senator from Oklahoma (Mr. LANKFORD) was added as a cosponsor of S.J. Res. 103, a joint resolution providing for congressional disapproval under chapter 8 of title 5, United States Code, of the rule submitted by the Federal Communications Commission relating to "Safeguarding and Securing the Open Internet; Restoring Internet Freedom".

S.J. RES. 104

At the request of Mr. CRUZ, the name of the Senator from Wisconsin (Mr. JOHNSON) was added as a cosponsor of S.J. Res. 104, a joint resolution providing for congressional disapproval under chapter 8 of title 5, United States Code, of the rule submitted by the National Highway Traffic Safety Administration relating to "Corporate Average Fuel Economy Standards for Passenger Cars and Light Trucks for Model Years 2027 and Beyond and Fuel Efficiency Standards for Heavy-Duty Pickup Trucks and Vans for Model Years 2030 and Beyond".

S. RES. 781

At the request of Mr. WARNOCK, his name was added as a cosponsor of S. Res. 781, a resolution supporting the United States Olympic and Paralympic Teams in the 2024 Olympic and Paralympic Summer Games.

AMENDMENT NO. 2502

At the request of Mr. PETERS, the name of the Senator from Louisiana (Mr. KENNEDY) was added as a cosponsor of amendment No. 2502 intended to be proposed to S. 4638, a bill to authorize appropriations for fiscal year 2025 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 2610

At the request of Mr. ROUNDS, the name of the Senator from New Mexico (Mr. HEINRICH) was added as a cosponsor of amendment No. 2610 intended to be proposed to S. 4638, a bill to authorize appropriations for fiscal year 2025 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

AMENDMENT NO. 2801

At the request of Mr. LUJÁN, the name of the Senator from Maine (Ms. COLLINS) was added as a cosponsor of amendment No. 2801 intended to be proposed to S. 4638, a bill to authorize appropriations for fiscal year 2025 for military activities of the Department of Defense, for military construction, and for defense activities of the Department of Energy, to prescribe military personnel strengths for such fiscal year, and for other purposes.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

By Mr. DURBIN (for himself and Mr. DAINES):

S. 4932. A bill to amend the National Quantum Initiative Act to provide for a research, development, and demonstration program, and for other purposes; to the Committee on Energy and Natural Resources.

Mr. DURBIN. Madam President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 4932

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### SECTION 1. SHORT TITLE.

This Act may be cited as the "Department of Energy Quantum Leadership Act of 2024".

### SEC. 2. DEPARTMENT OF ENERGY QUANTUM INFORMATION SCIENCE RESEARCH PROGRAM.

Section 401 of the National Quantum Initiative Act (15 U.S.C. 8851) is amended—

(1) by striking subsection (a) and inserting the following:

"(a) IN GENERAL.—The Secretary of Energy shall carry out a research, development, and demonstration program on quantum information science, engineering, and technology";

(2) in subsection (b)—

(A) in paragraph (1), by inserting "engineering, and technology" after "science";

(B) in paragraph (2), by inserting "engineering, and technology" after "science";

(C) by striking paragraph (3) and inserting the following:

"(3) provide research experiences and training for additional undergraduate and graduate students in quantum information science, engineering, and technology, including in the fields specified in paragraph (4)";

(D) by redesignating paragraphs (3) through (5) as paragraphs (5) through (7), respectively;

(E) by inserting after paragraph (2) the following:

"(3) operate National Quantum Information Science Research Centers under section 402 to accelerate and scale scientific and technical breakthroughs in quantum information science, engineering, and technology, and maintain state-of-the-art infrastructure for quantum researchers and industry partners;

"(4) conduct cooperative research with industry, National Laboratories, institutions of higher education, and other research institutions to facilitate the development and demonstration of quantum information science, engineering, and technology priorities, as determined by the Secretary of Energy, including in the fields of—

"(A) quantum information theory;

"(B) quantum physics;

"(C) quantum computational science, including hardware and software, machine learning, and data science;

"(D) applied mathematics and algorithm development;

"(E) quantum communications and networking, including hardware and software for quantum communications and networking;

"(F) quantum sensing and detection;

"(G) materials science and engineering;

"(H) quantum modeling and simulation, including molecular modeling;

"(I) near- and long-term application development, as determined by the Secretary of Energy;

“(J) quantum chemistry;  
 “(K) quantum biology;  
 “(L) superconductive and high-performance microelectronics; and  
 “(M) quantum security technologies.”;  
 (F) in paragraph (6) (as so redesignated)—  
 (i) in subparagraph (E), by striking “and” at the end;  
 (ii) by redesignating subparagraph (F) as subparagraph (J); and  
 (iii) by inserting after subparagraph (E) the following:  
 “(F) the Office of Electricity;  
 “(G) the Office of Cybersecurity, Energy Security, and Emergency Response;  
 “(H) the Office of Fossil Energy and Carbon Management;  
 “(I) the Office of Technology Transitions; and”;  
 (G) in paragraph (7) (as so redesignated)—  
 (i) by striking “and” before “potential”; and  
 (ii) by inserting “, and other relevant stakeholders, as determined by the Secretary of Energy” before the period at the end; and  
 (3) by adding at the end the following:  
 “(c) **INDUSTRY OUTREACH.**—In carrying out the program under subsection (a), the Secretary of Energy shall support the quantum technology industry and promote commercialization of applications of quantum technology relevant to the activities of the Department of Energy by—  
 “(1) educating—  
 “(A) the energy industry on near-term and commercially available quantum technologies; and  
 “(B) the quantum industry on potential energy applications;  
 “(2) accelerating the advancements of United States quantum computing, communications, networking, sensing, and security capabilities to protect and optimize the energy sector;  
 “(3) advancing relevant domestic supply chains, manufacturing capabilities, and associated simulations or modeling capabilities;  
 “(4) facilitating commercialization of quantum technologies from National Laboratories and engaging with the Quantum Economic Development Consortium and other organizations, as applicable, to transition component technologies that advance the development of a quantum supply chain; and  
 “(5) to the extent practicable, ensuring industry partner access, especially for small- and medium-sized businesses, to specialized quantum instrumentation, equipment, testbeds, and other infrastructure to design, prototype, and test novel quantum hardware and streamline user access to reduce costs and other administrative burdens.  
 “(d) **HIGH PERFORMANCE COMPUTING STRATEGIC PLAN.**—  
 “(1) **IN GENERAL.**—Not later than 1 year after the date of enactment of this subsection, the Secretary of Energy shall submit to Congress a 10-year strategic plan to guide Federal programs in designing, expanding, and procuring hybrid, energy-efficient high-performance computing systems capable of integrating with a diverse set of accelerators, including quantum, artificial intelligence, and machine learning accelerators, to enable the computing facilities of the Department of Energy to advance national computing resources.  
 “(2) **CONTENTS.**—The strategic plan under paragraph (1) shall include the following:  
 “(A) A conceptual plan to leverage capabilities and infrastructure from the exascale computing program, as the Secretary of Energy determines necessary.  
 “(B) A plan to minimize disruptions to the advanced scientific computing workforce.

“(C) A consideration of a diversity of quantum computing modalities.  
 “(D) A plan to integrate cloud access of commercially available quantum hardware and software to complement on-premises high performance computing systems and resources consistent with the QUEST program established under section 404.  
 “(e) **EARLY-STAGE QUANTUM HIGH PERFORMANCE COMPUTING RESEARCH AND DEVELOPMENT PROGRAM.**—  
 “(1) **IN GENERAL.**—The Secretary of Energy shall establish an early-stage research and development program in quantum high-performance computing—  
 “(A) to inform the 10-year strategic plan described in subsection (d)(1); and  
 “(B) to build the necessary scientific computing workforce to fulfill the objectives of that plan.  
 “(2) **ACTIVITIES.**—The program established under paragraph (1) shall—  
 “(A) support early-stage quantum supercomputing testbeds and prototypes; and  
 “(B) connect early-stage quantum high performance computing projects to the Centers funded under this Act.  
 “(3) **FUNDING.**—Of funds made available under subsection (i)(1), the Secretary of Energy shall use not more than \$20,000,000 for each of fiscal years 2025 through 2029 to carry out the activities under this subsection.  
 “(f) **SUPPLY CHAIN STUDY.**—Not later than 180 days after the date of enactment of this subsection, the Secretary of Energy shall conduct a study on quantum science, engineering, and technology supply chain needs, including—  
 “(1) identifying hurdles to growth in the quantum industry by leveraging the expertise of the Quantum Economic Development Consortium; and  
 “(2) making recommendations on how to strengthen the domestic supply of materials and technologies necessary for the development of a robust manufacturing base and workforce.  
 “(g) **TRAINEESHIP PROGRAM.**—  
 “(1) **IN GENERAL.**—The Secretary of Energy shall establish a university-led traineeship program—  
 “(A) to address workforce development needs in quantum information science, engineering, and technology; and  
 “(B) that will focus on supporting increased participation, workforce development, and research experiences for underrepresented undergraduate and graduate students.  
 “(2) **FUNDING.**—Of funds made available under subsection (i)(1), the Secretary of Energy shall use not more than \$5,000,000 for each of fiscal years 2025 through 2029 to carry out the activities under this subsection.  
 “(h) **COORDINATION OF ACTIVITIES.**—In carrying out this section, the Secretary of Energy shall, to the maximum extent practicable, coordinate with the Director of the National Science Foundation, the Director of the National Institute of Standards and Technology, the Administrator of the National Aeronautics and Space Administration, the Director of the Defense Advanced Research Projects Agency, and the heads of other relevant Federal departments and agencies to ensure that programs and activities carried out under this section complement and do not duplicate existing efforts across the Federal government.  
 “(i) **FUNDING.**—  
 “(1) **IN GENERAL.**—Of the funds authorized to be appropriated to the Office of Science under section 303(j) of the Department of Energy Research and Innovation Act (42 U.S.C. 18641(j)), there is authorized to be appropriated to the Secretary of Energy not more than \$175,000,000 for each of fiscal years 2025 through 2029 to carry out activities under this section.

“(2) **RESTRICTIONS.**—

“(A) **CONFUCIUS INSTITUTE.**—None of the funds made available under this subsection may be obligated to or expended by an institution of higher education that maintains a contract or other agreement with a Confucius Institute or any successor of a Confucius Institute.

“(B) **FOREIGN COUNTRIES AND ENTITIES OF CONCERN.**—

“(i) **DEFINITIONS.**—In this subparagraph:

“(I) **FOREIGN COUNTRY OF CONCERN.**—The term ‘foreign country of concern’ means—

“(aa) a covered nation (as defined in section 4872(d) of title 10, United States Code); and

“(bb) any other country that the Secretary of Energy, in consultation with the Secretary of Defense, the Secretary of State, and the Director of National Intelligence, determines to be engaged in conduct that is detrimental to the national security or foreign policy of the United States.

“(II) **FOREIGN ENTITY OF CONCERN.**—The term ‘foreign entity of concern’ means a foreign entity that—

“(aa) is designated as a foreign terrorist organization by the Secretary of State under section 219(a) of the Immigration and Nationality Act (8 U.S.C. 1189(a));

“(bb) is included on the list of specially designated nationals and blocked persons maintained by the Office of Foreign Assets Control of the Department of the Treasury;

“(cc) is owned by, controlled by, or subject to the jurisdiction or direction of a government of a foreign country that is a covered nation (as defined in section 4872(d) of title 10, United States Code);

“(dd) is alleged by the Attorney General to have been involved in activities for which a conviction was obtained under—

“(AA) chapter 37 of title 18, United States Code (commonly known as the ‘Espionage Act’);

“(BB) section 951 or 1030 of title 18, United States Code;

“(CC) chapter 90 of title 18, United States Code (commonly known as the ‘Economic Espionage Act of 1996’);

“(DD) the Arms Export Control Act (22 U.S.C. 2751 et seq.);

“(EE) section 224, 225, 226, 227, or 236 of the Atomic Energy Act of 1954 (42 U.S.C. 2274, 2275, 2276, 2277, 2284);

“(FF) the Export Control Reform Act of 2018 (50 U.S.C. 4801 et seq.); or

“(GG) the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.); or

“(ee) is determined by the Secretary of Energy, in consultation with the Secretary of Defense and the Director of National Intelligence, to be engaged in unauthorized conduct that is detrimental to the national security or foreign policy of the United States.

“(ii) **RESTRICTION.**—None of the funds made available under this subsection may be obligated or expended to promote, establish, or finance quantum research activities between a United States entity and a foreign country of concern or a foreign entity of concern.”.

### SEC. 3. DOE QUANTUM INSTRUMENTATION AND FOUNDRY PROGRAM.

The National Quantum Initiative Act is amended by inserting after section 401 (15 U.S.C. 8851) the following:

#### “SEC. 401A. DEPARTMENT OF ENERGY QUANTUM INSTRUMENTATION AND FOUNDRY PROGRAM.

“(a) **IN GENERAL.**—The Secretary of Energy shall establish an instrumentation and infrastructure program to carry out the following:

“(1) Maintain United States leadership in quantum information science, engineering, and technology.

“(2) Develop domestic quantum supply chains.

“(3) Provide resources for the broader scientific community.

“(4) Support activities carried out under sections 401, 403, and 404.

“(b) PROGRAM COMPONENTS.—In carrying out the program under subsection (a), the Secretary of Energy shall—

“(1) develop, design, build, purchase, and commercialize specialized equipment, laboratory infrastructure, and state-of-the-art instrumentation to advance quantum engineering research and the development of quantum component technologies at a scale sufficient to meet the needs of the scientific community and enable commercialization of quantum technology;

“(2) leverage the capabilities of National Laboratories and Nanoscale Science Research Centers, including facilities and experts that research and develop novel quantum materials and devices; and

“(3) consider the technologies and end-use applications identified by the Quantum Economic Development Consortium as having significant economic potential.

“(c) QUANTUM FOUNDRIES.—In carrying out the program under subsection (a), and in coordination with institutions of higher education and industry, the Secretary of Energy shall support the development of quantum foundries focused on meeting the device, hardware, software, and materials needs of the scientific community and the quantum supply chain.

“(d) FUNDING.—Of amounts appropriated or otherwise made available to the Office of Science, the Secretary of Energy shall use not more than \$50,000,000 for each of fiscal years 2025 through 2029 to carry out this section.”.

#### SEC. 4. NATIONAL QUANTUM INFORMATION SCIENCE RESEARCH CENTERS.

Section 402 of the National Quantum Initiative Act (15 U.S.C. 8852) is amended—

(1) in subsection (a)—  
(A) in paragraph (1)—  
(i) by striking “basic”; and  
(ii) by striking “science and technology and to support research conducted under section 401” and inserting “science, engineering, and technology, expand capacity for the domestic quantum workforce, and support research conducted under sections 401, 403, and 404”; and

(B) in paragraph (2)(C), by inserting “that may include 1 or more commercial entities” after “collaborations”;

(2) in subsection (b), by inserting “and should be inclusive of the variety of viable quantum technologies, as appropriate” before the period at the end;

(3) in subsection (c)—  
(A) by striking “basic”; and

(B) by inserting “, engineering, and technology, accelerating quantum workforce development,” after “science”;

(4) in subsection (d)(1)—  
(A) in subparagraph (C), by striking “and” at the end;

(B) by redesignating subparagraph (D) as subparagraph (E); and

(C) by inserting after subparagraph (C) the following:

“(D) the Office of Technology Transitions; and”;

(5) in subsection (e), by striking paragraph (2) and inserting the following:

“(2) RENEWAL.—Each Center established under this section may be renewed for an additional period of 5 years following a successful, merit-based review and approval by the Director.”; and

(6) in subsection (f), in the first sentence—  
(A) by striking “\$25,000,000” and inserting “\$35,000,000”; and

(B) by striking “2019 through 2023” and inserting “2025 through 2029”.

#### SEC. 5. DEPARTMENT OF ENERGY QUANTUM NETWORK INFRASTRUCTURE RESEARCH AND DEVELOPMENT PROGRAM.

Section 403 of the National Quantum Initiative Act (15 U.S.C. 8853) is amended—

(1) in subsection (a)—  
(A) in paragraph (4)—

(i) by inserting “, including” after “networking”; and

(ii) by striking “and” at the end;

(B) in paragraph (5), by striking the period at the end and inserting a semicolon; and

(C) by adding at the end the following:

“(6) as applicable, leverage a diversity of modalities and commercially available quantum hardware and software; and

“(7) develop education and training pathways related to quantum network infrastructure investments, aligned with existing programmatic investments by the Department of Energy.”; and

(2) in subsection (b)—  
(A) in paragraph (1)—

(i) by redesignating subparagraphs (C) and (D) as subparagraphs (D) and (E), respectively; and

(ii) by inserting after subparagraph (B) the following:

“(C) the Administrator of the National Aeronautics and Space Administration.”;

(B) in paragraph (2)—

(i) in subparagraph (A), by inserting “ground-to-space and” before “space-to-ground”;

(ii) in subparagraph (E), by striking “photon-based” and inserting “all applicable modalities of”;

(iii) in subparagraph (F), by inserting “, quantum sensors,” after “quantum repeaters”;

(iv) in subparagraph (G)—  
(I) by inserting “data centers,” after “repeaters.”; and

(II) by striking “and” at the end;

(v) in subparagraph (H)—

(I) by striking “the quantum technology stack” and inserting “quantum technology modality stacks”; and

(II) by striking “National Laboratories in” and inserting “National Laboratories such as”; and

(vi) by adding at the end the following:

“(I) development of quantum network and entanglement distribution protocols or applications, including development of network stack protocols and protocols enabling integration with existing technologies or infrastructure; and

“(J) development of high-efficiency room-temperature photon detectors for quantum photonic applications, including quantum networking and communications.”;

(C) in paragraph (4)—  
(i) by striking “basic”; and

(ii) by striking “material” and inserting “materials”; and

(D) in paragraph (5), by striking “fundamental”; and

(3) in subsection (d), by striking “basic research” and inserting “research, development, and demonstration”.

#### SEC. 6. DEPARTMENT OF ENERGY QUANTUM USER EXPANSION FOR SCIENCE AND TECHNOLOGY PROGRAM.

Section 404 of the National Quantum Initiative Act (15 U.S.C. 8854) is amended—

(1) in subsection (a)—  
(A) in the matter preceding paragraph (1), by striking “and quantum computing clouds” and inserting “, software, and cloud-based quantum computing”;

(B) in paragraph (3), by striking “and” at the end;

(C) in paragraph (4), by striking the period at the end and inserting a semicolon; and

(D) by adding at the end the following:

“(5) to enable development of software and applications, including estimation of resources needed to scale applications; and

“(6) to develop near-term quantum applications to solve public and private sector problems.”;

(2) in subsection (b)—  
(A) in paragraph (4), by striking “and” at the end;

(B) in paragraph (5), by striking the period at the end and inserting a semicolon; and

(C) by adding at the end the following:

“(6) enable users to develop algorithms, software tools, simulators, and applications for quantum systems using cloud-based quantum computers; and

“(7) partner with appropriate public- and private-sector entities to develop training and education opportunities on prototype and early-stage devices.”;

(3) in subsection (c)—  
(A) by redesignating paragraphs (4) through (8) as paragraphs (5) through (9), respectively; and

(B) by inserting after paragraph (3) the following:

“(4) the National Oceanic and Atmospheric Administration.”; and

(4) in subsection (e)—  
(A) in paragraph (4), by striking “and” at the end;

(B) in paragraph (5), by striking the period at the end and inserting “; and”;

(C) by adding at the end the following:

“(6) \$38,000,000 for fiscal year 2028.”.

By Mr. PADILLA:

S. 4953. A bill to establish the Wildlife Movement and Movement Area Grant Program and the State and Tribal Migration Research Program, and for other purposes; to the Committee on Environment and Public Works.

Mr. PADILLA. Madam President, I rise to introduce the Wildlife Movement Through Partnerships Act. This bipartisan legislation will improve collaboration across jurisdictions and support State, Tribal, and local efforts to improve wildlife habitat connectivity and migration corridors.

As our country grows, both in population and development, so do the interactions between wildlife and humans. Every day in America, animals across the country cross roads and highways, hop fences and barriers, and navigate new human-made obstacles in order to survive. All too often, this means traditional wildlife corridors for migration are being cut off by human-made barriers, and that the biodiversity around us is coming under threat.

In November 2023, I chaired a hearing in the Environment and Public Works Subcommittee on Fisheries, Water, and Wildlife to hear testimony from stakeholders on the challenges and solutions to facilitating wildlife migration and movement corridors across public, Tribal, and private lands, and I am proud that the legislation I am introducing today is the bipartisan product of that hearing.

The Wildlife Movement Through Partnerships Act would provide financial and technical assistance to support the movement and migration of wildlife.

Specifically, the bill would formally establish several programs at the Department of the Interior to conserve,

restore, or enhance habitat, migration routes, and connectivity; improve mapping efforts to better understand how and where wildlife move; and allow funds from the existing Partners for Fish and Wildlife Program to be used for wildlife movement. The bill would also direct the Departments of the Interior, Agriculture, and Transportation to coordinate actions and funding for programs established by the bill and to improve coordination with States, Tribes, and non-governmental partners. Finally, the bill would ensure that the legislation is only applied in a voluntary manner while protecting valid existing and private rights, military readiness, private property, public access, and the authority or jurisdiction of States and Tribes.

In 2018, the Interior Secretary signed secretarial order 3362, “Improving Habitat Quality in Western Big-Game Winter Range and Migration Corridors,” in 11 Western States. To implement the secretarial order, Federal Agencies have used funding from relevant existing appropriations to support habitat improvement projects and research in areas identified by States for a limited set of big game species. While implementation of the secretarial order has been successful, Congress should create formal and dedicated programs in order to maintain this important work while expanding implementation to species beyond just big game and across the entire United States.

This bill would also build on the success of the Bipartisan Infrastructure Law, which made an unprecedented \$350 million investment in the Department of Transportation to implement a first-of-its-kind pilot program to make roads safer, prevent wildlife-vehicle collisions, and improve habitat connectivity. While this funding is critical, we must think bigger than individual wildlife crossings to boost wildlife connectivity at the landscape scale across the country.

I want to thank Representative ZINKE for leading this bill in the House, and I hope all of our colleagues will join us in supporting this bipartisan bill to improve habitat connectivity and maintain intact wildlife corridors for species—big and small.

By Mr. SCHUMER (for himself, Ms. HIRONO, Mr. SCHATZ, Mr. LUJÁN, Mr. REED, Mr. BLUMENTHAL, Mr. CARPER, Mr. WELCH, Mr. HICKENLOOPER, Mr. CASEY, Mr. COONS, Mrs. SHAHEEN, Ms. BALDWIN, Mr. MERKLEY, Mr. CARDIN, Mr. DURBIN, Ms. WARREN, Mrs. MURRAY, Mr. VAN HOLLEN, Mr. MARKEY, Ms. DUCKWORTH, Ms. KLOBUCHAR, Ms. BUTLER, Mr. WHITEHOUSE, Mr. SANDERS, Mr. BOOKER, Mrs. GILLIBRAND, Mr. WYDEN, Mr. KING, Mr. HEINRICH, Ms. STABENOW, Mr. PADILLA, Mr. PETERS, Mr. WARNOCK, Ms. SMITH, Mr. KELLY, and Ms. CANTWELL):

S. 4973. A bill to reassert the constitutional authority of Congress to determine the general applicability of the criminal laws of the United States, and for other purposes; read the first time.

Mr. SCHUMER. Madam President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 4973

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “No Kings Act”.

#### SEC. 2. FINDINGS AND PURPOSES.

(a) FINDINGS.—Congress finds that—

(1) no person, including any President, is above the law;

(2) Congress, under the Necessary and Proper Clause of section 8 of article I of the Constitution of the United States, has the authority to determine to which persons the criminal laws of the United States shall apply, including any President;

(3) the Constitution of the United States does not grant to any President any form of immunity (whether absolute, presumptive, or otherwise) from criminal prosecution, including for actions committed while serving as President;

(4) in The Federalist No. 69, Alexander Hamilton wrote that there must be a difference between the “sacred and inviolable” king of Great Britain and the President of the United States, who “would be amenable to personal punishment and disgrace” should his actions violate the laws of the United States;

(5) the United States District Court for the District of Columbia correctly concluded in *United States v. Trump*, No. 23-257 (TSC), 2023 WL 8359833 (D.D.C. December 1, 2023) that “former Presidents do not possess absolute federal criminal immunity for any acts committed while in office”, that former Presidents “may be subject to federal investigation, indictment, prosecution, conviction, and punishment for any criminal acts undertaken while in office”, and that a “four-year service as Commander in Chief [does] not bestow on [a President] the divine right of kings to evade the criminal accountability that governs his fellow citizens”;

(6) similarly, the United States Court of Appeals for the District of Columbia Circuit correctly affirmed in *United States v. Trump*, 91 F.4th 1173 (D.C. Cir. 2024) that “separation of powers doctrine does not immunize former Presidents from federal criminal liability” for their official actions that “allegedly violated generally applicable criminal laws” and acknowledged that the Founding Fathers “stresse[d] that the President must be unlike the ‘king of Great Britain,’ who was ‘sacred and inviolable.’ The Federalist No. 69, at 337–38”;

(7) the Supreme Court of the United States, however, vacated the judgment of the court of appeals and incorrectly declared in *Trump v. United States*, No. 23-939, 2024 WL 3237603 (U.S. July 1, 2024) that “the President is absolutely immune from criminal prosecution for conduct within his exclusive sphere of constitutional authority” and that a President “is entitled, at a minimum, to a presumptive immunity from prosecution for all his official acts”, assertions at odds with the plain text of the Constitution of the United States; and

(8) Congress has explicit and broad authority to make exceptions and regulations to

the appellate jurisdiction of the Supreme Court of the United States under clause 2 of section 2 of article III of the Constitution of the United States.

(b) PURPOSES.—The purposes of this Act are to—

(1) reassert the constitutional authority of Congress to determine the general applicability of the criminal laws of the United States, including to Presidents and Vice Presidents;

(2) clarify that a President or Vice President is not entitled to any form of immunity from criminal prosecution for violations of the criminal laws of the United States unless specified by Congress; and

(3) impose certain limitations on the appellate jurisdiction of the Supreme Court of the United States to decide questions related to criminal immunity for Presidents and Vice Presidents.

#### SEC. 3. NO PRESIDENTIAL IMMUNITY FOR CRIMES.

(a) IN GENERAL.—

(1) NO IMMUNITY.—A President, former President, Vice President, or former Vice President shall not be entitled to any form of immunity (whether absolute, presumptive, or otherwise) from criminal prosecution for alleged violations of the criminal laws of the United States unless specified by Congress.

(2) CONSIDERATIONS.—A court of the United States may not consider whether an alleged violation of the criminal laws of the United States committed by a President or Vice President was within the conclusive or preclusive constitutional authority of a President or Vice President or was related to the official duties of a President or Vice President unless directed by Congress.

(b) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to immunize a President, former President, Vice President, or former Vice President from criminal prosecution for alleged violations of the criminal laws of the States.

#### SEC. 4. JUDICIAL REVIEW.

(a) CRIMINAL PROCEEDINGS.—Notwithstanding any other provision of law, for any criminal proceeding commenced by the United States against a President, former President, Vice President, or former Vice President for alleged violations of the criminal laws of the United States, the following rules shall apply:

(1) The action shall be filed in the applicable district court of the United States or the United States District Court for the District of Columbia.

(2) The Supreme Court of the United States shall have no appellate jurisdiction, on the basis that an alleged criminal act was within the conclusive or preclusive constitutional authority of a President or Vice President or on the basis that an alleged criminal act was related to the official duties of a President or Vice President, to (or direct another court of the United States to)—

(A) dismiss an indictment or any other charging instrument;

(B) grant acquittal or dismiss or otherwise terminate a criminal proceeding;

(C) halt, suspend, disband, or otherwise impede the functions of any grand jury;

(D) grant a motion to suppress or bar evidence or testimony, or otherwise exclude information from a criminal proceeding;

(E) grant a writ of habeas corpus, a writ of coram nobis, a motion to set aside a verdict or judgment, or any other form of post-conviction or collateral relief;

(F) overturn a conviction;

(G) declare a criminal proceeding unconstitutional; or

(H) enjoin or restrain the enforcement or application of a law.

(b) CONSTITUTIONAL CHALLENGES.—Notwithstanding any other provision of law, for

any civil action brought for declaratory, injunctive, or other relief to adjudge the constitutionality, whether facially or as-applied, of any provision of this Act (including this section), or to bar or restrain the enforcement or application of any provision of this Act (including this section) on the ground of its unconstitutionality, the following rules shall apply:

(1) A plaintiff may bring a civil action under this subsection, and there shall be no other cause of action available.

(2) Only a President, former President, Vice President, or former Vice President shall have standing to bring a civil action under this subsection.

(3) A facial challenge to the constitutionality of any provision of this Act (including this section) may only be brought not later than 180 days after the date of enactment of this Act. An as-applied challenge to the constitutionality of the enforcement or application of any provision of this Act (including this section) may only be brought not later than 90 days after the date of such enforcement or application.

(4) A court of the United States shall presume that a provision of this Act (including this section) or the enforcement or application of any such provision is constitutional unless it is demonstrated by clear and convincing evidence that such provision or its enforcement or application is unconstitutional.

(5) The civil action shall be filed in the United States District Court for the District of Columbia, which shall have exclusive jurisdiction of a civil action under this subsection. An appeal may be taken from the district court to the United States Court of Appeals for the District of Columbia Circuit, which shall have exclusive jurisdiction to hear an appeal in a civil action under this subsection.

(6) In a civil action under this subsection, a decision of the United States Court of Appeals for the District of Columbia Circuit shall be final and not appealable to the Supreme Court of the United States.

(7) The Supreme Court of the United States shall have no appellate jurisdiction to declare any provision of this Act (including this section) unconstitutional or to bar or restrain the enforcement or application of any provision of this Act (including this section) on the ground of its unconstitutionality.

#### (c) CLARIFYING SCOPE OF JURISDICTION.—

(1) IN GENERAL.—If an action at the time of its commencement is not subject to subsection (a) or (b), but an amendment, counterclaim, cross-claim, affirmative defense, or any other pleading or motion is filed such that the action would be subject to subsection (a) or (b), the action shall thereafter be conducted pursuant to subsection (a) or (b), as applicable.

(2) STATE COURTS.—An action subject to subsection (a) or (b) may not be heard in any State court.

(3) SUA SPONTE RELIEF.—No court may issue relief sua sponte on the ground that a provision of this Act (including this section), or its enforcement or application, is unconstitutional.

#### SEC. 5. SEVERABILITY.

If any provision of this Act, or application of such provision to any person or circumstance, is held to be unconstitutional, the remainder of this Act, and the application of the provisions of this Act to any person or circumstance shall not be affected thereby.

By Mr. DURBIN (for himself, Mr. SCHATZ, and Mrs. GILLIBRAND):

S. 4990. A bill to comprehensively combat child marriage in the United

States; to the Committee on the Judiciary.

Mr. DURBIN. Madam President, I ask unanimous consent that the text of the bill be printed in the RECORD.

There being no objection, the text of the bill was ordered to be printed in the RECORD, as follows:

S. 4990

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE.

This Act may be cited as the “Child Marriage Prevention Act of 2024”.

#### SEC. 2. FINDINGS.

Congress finds the following:

(1) Over 300,000 minors were married in the United States between 2000 and 2018. Most were wed to adult men and some were as young as 10 years of age, though most were 16 or 17 years of age.

(2) Child marriage limits educational opportunities. Women who marry before they turn 19 years of age are 50 percent more likely to drop out of high school and 4 times less likely to graduate from college.

(3) Girls who marry in their early teens are up to 31 percent more likely to live in future poverty.

(4) Child marriage has harmful consequences for mental and physical health. Women who married as children have higher rates of certain psychiatric disorders. Another study found that women who marry before 19 years of age have a 23 percent greater risk of developing a serious health condition, including diabetes, cancer, heart attack, or stroke.

(5) Child marriage can facilitate physical, emotional, and verbal abuse. Girls and young women 16 to 24 years of age experience the highest rates of intimate partner violence, and girls 16 to 19 years of age experience intimate partner violence victimization rates that are almost triple the national average. Further, the majority of States allow marriage to be used as a defense to statutory rape laws, which can incentivize perpetrators to marry victims to preempt prosecutions.

(6) 70 to 80 percent of marriages entered into when at least one person is under 18 years of age ultimately end in divorce. According to one study based on census data, 23 percent of children who marry are already separated or divorced by the time they turn 18 years of age.

(7) Depending on the State, a child facing a forced marriage or a married minor trying to leave may find themselves with few options. A minor trying to avoid a forced marriage may not be able to leave home without being taken into custody and returned by police and may not be able to stay in a domestic violence shelter at all or in a youth shelter for longer than a few days. Friends or allies of a child escaping a marriage who offer to take them in could risk being charged with contributing to the delinquency of a minor or harboring a runaway. And, if the minor attempts to obtain a home of their own, they may find no one willing to rent to them, because in many circumstances, minors cannot be held to contracts they enter.

(8) Depending on the State, a minor who is being forced or coerced into marriage may not be entitled to file on their own for a protective order. Further, not all States clearly treat married minors as emancipated, meaning they still have the limited legal status and rights of a child and face similar vulnerabilities and challenges seeking help.

(9) Child marriage in the United States can also be facilitated through the immigration system. Subject to rare exceptions, United States immigration law recognizes mar-

riages as valid if they were legal where they took place and where the parties will reside. U.S. Citizenship and Immigration Services reported that between fiscal year 2007 and fiscal year 2017, it approved 8,686 petitions for spousal or fiancé visas that involved at least one minor, though it remains unclear how many of these visas were ultimately approved by the Department of State. However, approximately 2.6 percent of fiancé and spousal petitions were returned unapproved to U.S. Citizenship and Immigration Services between fiscal year 2007 and fiscal year 2017. It is therefore reasonable to conclude that the United States issued a visa to a significant number of the spouses and fiancés named on the 8,686 petitions.

(10) Four States set no statutory minimum age for marriage. In 13 States and the District of Columbia, clerks acting on their own – without judges – can issue marriage licenses for all minors. Four States permit pregnancy to lower the minimum marriage age and in one State, Mississippi, the statute sets different conditions for approvals for girls and boys.

(11) There is a growing movement to eliminate child marriage in the United States and 13 States – Delaware, New Jersey, Pennsylvania, Minnesota, Rhode Island, New York, Massachusetts, Vermont, Connecticut, Michigan, Washington, Virginia, and New Hampshire have set the minimum age for marriage at 18 years of age, with no exceptions. Since 2016, a total of 35 States have enacted new laws to end or limit child marriage with 5 more States requiring parties to be legal adults (meaning that the only exception to the requirement to be 18 years of age to be married is for certain court-emancipated minors). Until all States take action, however, the patchwork of State laws will continue to put all children, particularly girls, at risk, given the ease with which they can be taken out of their home State into another State with lax or no laws.

(12) The foreign policy of the United States is already imbued with these understandings that child marriage is harmful and should be prevented, including the following:

(A) The Department of State in its Foreign Affairs Manual states the Federal Government view of “forced marriage to be a violation of basic human rights. It also considers the forced marriage of a minor child to be a form of child abuse, since the child will presumably be subjected to non-consensual sex.”.

(B) The United States Agency for International Development observes that Child, Early, and Forced Marriage (In this paragraph referred to as “CEFM”) “impedes girls’ education and increases early pregnancy and the risk of maternal mortality, obstetric complications, gender-based violence, and HIV/AIDS. Children of young mothers have higher rates of infant mortality and malnutrition compared to children of mothers older than 18. . . . CEFM is also associated with reductions in economic productivity for individuals and nations at large. CEFM is a human rights abuse and a practice that undermines efforts to promote sustainable growth and development.”.

(C) Congress enacted the Violence Against Women Reauthorization Act of 2013 (Public Law 113-4; 127 Stat. 54), which requires the Secretary of State to establish and implement a multiyear strategy—

(i) to “prevent child marriages”; and

(ii) to “promote the empowerment of girls at risk of child marriage in developing countries”.

(13) In 2021, the National Strategy on Gender Equity and Equality named child marriage as a form of gender-based violence that undermines human rights globally and domestically, noting—

(A) “Millions of women and girls remain at risk of female genital mutilation/cutting (FGM/C) and child, early and forced marriage, forms of gender-based violence that undermine security and human rights, including here in the United States”; and

(B) “In the United States, we will collaborate with state officials to prevent and address harmful practices that undermine human rights, including laws that permit child, early and forced marriage . . . and ensure access to social services for those harmed.”.

(14) The report titled “U.S. National Plan to End Gender-Based Violence: Strategies for Action,” published in May, 2023, which focuses on preventing and addressing various forms of interpersonal violence occurring within the United States, defines gender-based violence as a “range of interpersonal violence across the life course” including child, early, and forced marriage.

### SEC. 3. DEFINITIONS.

In this Act:

(1) **NONCITIZEN.**—The term “noncitizen” means any person who is not a citizen or national of the United States.

(2) **STATE.**—The term “State” means each of the several States, the District of Columbia, and any commonwealth, territory, or possession of the United States.

### SEC. 4. FEDERAL COMMISSION TO ADDRESS CHILD MARRIAGE.

(a) **IN GENERAL.**—There is established within the Department of Health and Human Services a commission, to be known as the National Commission to Combat Child Marriage in the United States (in this section referred to as the “Commission”), which shall—

(1) conduct a comprehensive study on child marriage in the United States, including—

(A) applicable laws, or the absence of laws, which define or prohibit child marriage;

(B) the extent to which such marriages currently occur;

(C) the extent to which such marriages occurred over the last 5 years in each State;

(D) the circumstances in which such marriages take place (including risk factors that may have played a role in such marriages taking place); and

(E) the impact of such marriages on the individuals who were married before turning 18 years of age;

(2) build upon the evaluations of other entities and avoid unnecessary duplication, by reviewing the findings, conclusions, and recommendations of other commissions, the Federal Government, State and local governments, State task forces, and nongovernmental entities relating to child marriage in the United States;

(3) submit a report on specific findings, conclusions, and recommendations to eliminate child marriage in the United States to—

(A) the Committee on the Judiciary and the Committee on Health, Education, Labor, and Pensions of the Senate;

(B) the Committee on the Judiciary and the Committee on Education and the Workforce of the House of Representatives;

(C) the Secretary of Health and Human Services; and

(4) carry out other duties as described in subsection (c).

(b) **COMPOSITION OF COMMISSION.**—

(1) **MEMBERS.**—The Commission shall be composed of 10 members, of whom—

(A) 1 member shall be appointed by the President;

(B) 1 member, who is of a different political party than that of the member appointed under paragraph (1), shall be appointed by the President;

(C) 4 members shall be appointed by the Secretary of Health and Human Services;

(D) 1 member shall be appointed by the majority leader of the Senate;

(E) 1 member shall be appointed by the minority leader of the Senate;

(F) 1 member shall be appointed by the Speaker of the House of Representatives; and

(G) 1 member shall be appointed by the minority leader of the House of Representatives.

(2) **GOVERNMENTAL APPOINTEES.**—An individual appointed to the Commission may not be an officer or employee of the Federal Government.

(3) **COMMISSION REPRESENTATION.**—The Commission shall include at least—

(A) 1 survivor of child marriage;

(B) 1 representative from a private nonprofit entity with demonstrated expertise in working with survivors of child marriage in the United States;

(C) 1 representative from a private nonprofit entity with demonstrated expertise in working with immigrant survivors of child marriage in the United States; and

(D) 1 representative from a private nonprofit entity with demonstrated expertise in working with State governments to limit child marriage.

(4) **QUALIFICATIONS.**—Members appointed under paragraph (1) shall have demonstrated experience or expertise in—

(A) providing services to survivors of child marriage in the United States;

(B) providing services to immigrant survivors of child marriage in the United States;

(C) working with State governments to limit child marriage;

(D) the medical challenges that survivors of child marriage face;

(E) the mental health challenges that survivors of child marriage face;

(F) legal issues involving individuals who were married or sought to marry before becoming 18 years of age;

(G) conducting research on the impact of child marriage on individuals who were married before becoming 18 years of age;

(H) risk factors that play a role in child marriage; or

(I) issues of forced or coerced marriage, family violence, sexual assault, human trafficking, or child abuse.

(5) **INITIAL MEETING.**—Not later than 120 days after the appointment of members of the Commission, the Commission shall—

(A) hold an initial meeting, at which the members shall elect a Chairperson and Vice Chairperson, who shall be of different political parties, from among such members and shall determine a schedule of Commission meetings; and

(B) begin the operations of the Commission.

(6) **QUORUM AND VACANCY.**—

(A) **QUORUM.**—A majority of the members of the Commission shall constitute a quorum, but a lesser number of members may hold hearings.

(B) **VACANCY.**—Any vacancy in the Commission shall not affect its powers and shall be filled in the same manner in which the original appointment was made.

(c) **DUTIES OF THE COMMISSION.**—The Commission shall—

(1) conduct pursuant to subsection (a) a comprehensive study that examines and assesses the adequacy of laws addressing child marriage, the extent of child marriage across the country, risk factors that play a role in child marriage, and the impact of child marriage on those individuals in the United States who marry before becoming 18 years of age, including making specific findings relating to—

(A) threats to such individuals’ safety and well-being, including—

(i) physical and mental health, economic, and educational impacts;

(ii) forced or coerced marriage;

(iii) family violence;

(iv) vulnerability to abuse and exploitation;

(v) sexual assault;

(vi) child abuse and neglect; and

(vii) human trafficking;

(B) barriers to and gaps in services for minors facing the threat of forced marriage or already married minors seeking protection from abuse;

(C) Federal laws, regulations, policies, and programs relevant to child marriage and individuals who marry before becoming 18 years of age; and

(D) based on a survey of such laws, State laws defining or prohibiting child marriage, including lessons learned from States that have, or that lack, laws, regulations, and policies to limit child marriage; and

(2) submit to the President, the Secretary of Health and Human Services, and Congress a report on the specific findings, conclusions, and recommendations to address and ultimately eliminate child marriage in the United States and improve services and outcomes for survivors of child marriage in the United States, including specific recommendations on policies, regulations, and legislative changes as the Commission considers appropriate to address child marriage in the United States.

(d) **POWERS OF THE COMMISSION.**—

(1) **HEARINGS.**—The Commission may hold such hearings, meet and act at such times and places, and receive such evidence as may be necessary to carry out the functions of the Commission.

(2) **INFORMATION FROM FEDERAL AGENCIES.**—

(A) **IN GENERAL.**—The Commission may access, to the extent authorized by law, from any executive department, bureau, agency, board, commission, office, independent establishment, or instrumentality of the Federal Government such information, suggestions, estimates, and statistics as the Commission considers necessary to carry out this section.

(B) **PROVISION OF INFORMATION.**—On written request of the Chairperson of the Commission, each department, bureau, agency, board, commission, office, independent establishment, or instrumentality shall, to the extent authorized by law, provide the requested information to the Commission.

(C) **RECEIPT, HANDLING, STORAGE, AND DISSEMINATION.**—Information shall only be received, handled, stored, and disseminated by members of the Commission and its staff consistent with all applicable statutes, regulations, and Executive orders.

(3) **LISTENING SESSIONS.**—The Commission shall organize and facilitate listening sessions with survivors of, advocates on issues relating to, and experts on child marriage in order to discharge its duties under this section.

(4) **DONATIONS.**—The Commission may accept, use, and dispose of donations of services or property.

(5) **POSTAL SERVICES.**—The Commission may use the United States mails in the same manner and under the same conditions as a department or agency of the United States.

(e) **TRAVEL EXPENSES.**—Each member of the Commission shall serve without compensation, but shall receive travel expenses, including per diem in lieu of subsistence, in accordance with applicable provisions in the same manner as persons employed intermittently in the Government service are allowed expenses under section 5703 of title 5, United States Code.

(f) **FEDERAL ADVISORY COMMITTEE ACT APPLICABILITY.**—Chapter 10 of title 5, United



States Code, shall apply to the Commission, including the staff of the Commission.

(g) **REPORTS OF COMMISSION AND TERMINATION.**—

(1) **INTERIM REPORT.**—The Commission shall, not later than 1 year after the date of the initial meeting of the Commission, submit to the President and Congress an interim report containing specific findings, conclusions, and recommendations required under this section as have been agreed to by a majority of Commission members.

(2) **OTHER REPORTS AND INFORMATION.**—

(A) **REPORTS.**—The Commission may issue additional reports as the Commission determines necessary.

(B) **INFORMATION.**—The Commission may hold public hearings to collect information and shall make such information available for use by the public.

(3) **FINAL REPORT.**—The Commission shall, not later than 2 years after the date of the initial meeting of the Commission, submit a final report containing specific findings, conclusions, and recommendations required under this section as have been agreed to by a majority of Commission members to—

(A) the President;

(B) the Secretary of Health and Human Services;

(C) the Committee on the Judiciary and the Committee on Health, Education, Labor, and Pensions of the Senate; and

(D) the Committee on the Judiciary and the Committee on Education and the Workforce of the House of Representatives.

(4) **TERMINATION.**—

(A) **IN GENERAL.**—The Commission, and all the authorities of this section, shall terminate 180 days after the date on which the final report is submitted under paragraph (3).

(B) **RECORDS.**—Not later than the date of termination of the Commission under subparagraph (A), all records and papers of the Commission shall be delivered to the Archivist of the United States for deposit in the National Archives.

(h) **AUTHORIZATION OF APPROPRIATIONS.**—There is authorized to be appropriated to carry out this section, \$1,500,000 for each of fiscal years 2027 and 2028.

## SEC. 5. GAO REPORTS.

(a) **DEFINITION.**—In this section, the term “appropriate committees of Congress” means the Committee on the Judiciary and the Committee on Health, Education, and Labor, and Pensions of the Senate and the Committee on the Judiciary and the Committee on Education and the Workforce of the House of Representatives.

(b) **CHILD MARRIAGE IN THE UNITED STATES.**—

(1) **IN GENERAL.**—Not later than 3 years after the date of enactment of this Act, the Comptroller General of the United States shall submit to the appropriate committees of Congress a report describing—

(A) Federal laws, regulations, policies, and programs relevant to child marriage and individuals who marry before becoming 18 years of age;

(B) applicable laws, or the absence of laws, which define or prohibit child marriage;

(C) the extent to which such marriages occurred during the 5-year period ending on the date of enactment of this Act in each State; and

(D) research and studies published during the 10-year period ending on the date of enactment of this Act assessing—

(i) the common or typical circumstances in which such marriages take place, including information indicating the prevalence of forced or coerced marriage and risk factors that may have played a role in such marriages taking place; and

(ii) the impact of such marriages on the individuals who were married before turning 18

years of age in the United States, including the impact on the safety and well-being of such individuals, including—

(I) medical and mental health;

(II) economic and educational outcomes;

(III) risk of or vulnerability to—

(aa) family violence;

(bb) abuse or exploitation;

(cc) sexual assault;

(dd) child abuse or neglect; or

(ee) human trafficking; and

(IV) barriers to and gaps in services for minors facing the threat of forced marriage or already married minors seeking protection from abuse.

(2) **ASSISTANCE IN OBTAINING INFORMATION.**—The Comptroller General of the United States may request that States provide the information necessary to address the portion of the report required under paragraph (1)(C).

(c) **CHILD MARRIAGE AND IMMIGRATION.**—

(1) **IN GENERAL.**—Not later than 1 year after the date of enactment of this Act, and every 2 years thereafter through 2030, the Comptroller General of the United States shall submit to the appropriate committees of Congress a report that assesses the extent to which—

(A) noncitizens who were under 18 years of age on the date of marriage are admitted to the United States as beneficiaries of approved petitions submitted by the United States citizen or lawful permanent resident spouses of the noncitizens; and

(B) the United States has admitted nonimmigrant spouses who, on the date on which a nonimmigrant visa petition was submitted for the principal noncitizens, were under 18 years of age.

(2) **ELEMENTS.**—Each report required under paragraph (1) shall include the following:

(A) For each petition described in paragraph (1)(A) approved during the 2-year period preceding the report—

(i) the gender of the beneficiary and petitioner;

(ii) the ages of the beneficiary and petitioner on—

(I) the date of the marriage;

(II) the date on which the petition was submitted; and

(III) the date on which the petition was approved; and

(iii) in the case of a noncitizen who was under 18 years of age on the date on which such a petition was submitted, a description of the basis upon which the evidentiary requirements were determined to have been met under, as applicable—

(I) clause (ii) of section 101(a)(15)(K) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(K)), as amended by section 8 of this Act;

(II) clause (iii)(II) of section 201(b)(2)(A) of that Act (8 U.S.C. 1151(b)(2)(A)), as amended by section 8 of this Act; or

(III) subparagraph (A)(ii) of section 203(a)(2) of that Act (8 U.S.C. 1153(a)(2)), as amended by section 8 of this Act.

(B) A summary of feedback from adjudicators of such petitions with respect to whether the evidentiary requirements under the provisions described in subclauses (I) through (III) of subparagraph (A)(ii) provide sufficient guidance, and the manner in which such guidance may be improved.

(C) Specific conclusions and recommendations with respect to whether a minimum age on the date of marriage should be required for beneficiaries of petitions submitted by their United States citizen or lawful permanent resident spouses.

## SEC. 6. GRANT PROGRAM FOR STATE TASK FORCES TO EXAMINE CHILD MARRIAGE.

The Family Violence Prevention and Services Act (42 U.S.C. 10401 et seq.) is amended by adding at the end the following:

### “SEC. 315. STATE TASK FORCES TO EXAMINE CHILD MARRIAGE.

“(a) **IN GENERAL.**—

“(1) **PROGRAM.**—From amounts made available under subsection (c), the Secretary may award grants, on a competitive basis, to eligible States to establish a State-based task force to examine child marriage in the eligible State.

“(2) **ELIGIBLE STATE.**—In this section, the term ‘eligible State’ means a State that permits an individual younger than 18 years of age to marry.

“(3) **APPLICATIONS.**—To be eligible to receive a grant under paragraph (1), an eligible State shall submit to the Secretary an application at such time, in such manner, and containing such information as the Secretary may require.

“(b) **STATE TASK FORCE.**—

“(1) **IN GENERAL.**—An eligible State awarded a grant under subsection (a)(1) shall establish a task force to examine child marriage in the eligible State.

“(2) **APPOINTEES.**—A task force established under paragraph (1) shall include individuals with—

“(A) advocacy expertise in combating family violence, sexual assault, human trafficking, or child abuse or neglect issues;

“(B) experience in social work or school counseling, with preference for such individuals with experience providing culturally specific services;

“(C) experience in providing legal assistance to survivors of family violence, sexual assault, or human trafficking, with a preference for such individuals with experience serving such survivors who are younger than 18 years of age;

“(D) experience in providing legal assistance to individuals with needs for child protection services, including foster youth, homeless and runaway youth, and youth otherwise at-risk for needing such services;

“(E) judicial experience with cases involving child protection and family violence issues;

“(F) legal experience with cases involving emancipation, guardianship, or child-specific protection orders, with special preference for such individuals who have worked on cases involving forced or coerced marriage; or

“(G) professional medical or mental health experience.

“(3) **TASKS.**—A task force established under paragraph (1) shall—

“(A) collect Statewide statistics for each of the 10 years preceding the date of the grant award on the number, age, gender, and residency of individuals in the eligible State who were younger than 18 years of age at the time of the marriage of such individual;

“(B) examine the risk factors that lead to child marriage and negative impacts from child marriage in the eligible State, including the relationship between child marriage and threats to a minor’s safety, health, and well-being, and including risk factors and impacts such as forced or coerced marriage, family violence, sexual assault, child abuse and neglect, human trafficking, educational impacts, poverty, and other negative impacts on individuals who are younger than 18 years of age who marry;

“(C) examine whether marriages that include an individual younger than 18 years of age should be prohibited in the eligible State;

“(D) develop policy recommendations for the eligible State to address negative impacts of child marriage on individuals and

the intersection between child marriage and forced or coerced marriage, family violence, sexual assault, child abuse and neglect, and human trafficking; and

“(E) prepare a report with the recommendations of the task force, including on protecting individuals who are younger than 18 years of age from the negative impacts of child marriage and forced or coerced marriages and enabling already-married individuals who are younger than 18 years of age to protect themselves from abuse.

“(c) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to carry out this section \$375,000 for each of fiscal years 2027 through 2032.”.

#### SEC. 7. STATE INCENTIVES TO ELIMINATE CHILD MARRIAGE.

(a) DEFINITIONS.—In this section, the term “covered formula grant” means a grant under—

(1) part T of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (34 U.S.C. 10441 et seq.) (commonly referred to as the “STOP Violence Against Women Formula Grant Program”); or

(2) section 41601 of the Violence Against Women Act of 1994 (34 U.S.C. 12511) (commonly referred to as the “Sexual Assault Services Program”).

(b) INCREASED FUNDING FOR FORMULA GRANTS AUTHORIZED.—The Attorney General shall increase the amount provided to a State under the covered formula grants in accordance with this section if the State has in place a law that prohibits marriage for individuals who have not attained 18 years of age or, if more than 18 years of age, the age of majority for the State.

(c) APPLICATION.—A State seeking an increase in the amount provided to the State under the covered formula grants shall include in the application of the State for each covered formula grant such information as the Attorney General may reasonably require, including information about the law described in subsection (b).

(d) GRANT INCREASE.—The amount of the increase provided to a State under the covered formula grants under this section shall be equal to not more than 10 percent of the average of the total amount of funding provided to the State under the covered formula grants under the 3 most recent awards to the State.

(e) PERIOD OF INCREASE.—

(1) IN GENERAL.—The Attorney General shall provide an increase in the amount provided to a State under the covered formula grants under this section for a 2-year period.

(2) LIMIT.—The Attorney General may not provide an increase in the amount provided to a State under the covered formula grants under this section more than 4 times.

(f) ALLOCATION OF INCREASED FORMULA GRANT FUNDS.—The Attorney General shall allocate an increase in the amount provided to a State under the covered formula grants under this section such that—

(1) 25 percent the amount of the increase is provided under the program described in subsection (a)(1); and

(2) 75 percent the amount of the increase is provided under the program described in subsection (a)(2).

(g) AUTHORIZATION OF APPROPRIATIONS.—If the National Commission to Combat Child Marriage in the United States submits the interim report required under section 4(g)(1), there is authorized to be appropriated to carry out this section \$5,000,000 for each of fiscal years 2027 through 2032.

#### SEC. 8. FEDERAL LIMITATIONS ON CHILD MARRIAGE.

No property that is on any land or in any building owned by, leased to, or otherwise used by or under the control of the Federal

Government may be used to facilitate a marriage unless both of the individuals marrying are at least 18 years of age at the time of the marriage.

#### SEC. 9. DEPARTMENT OF JUSTICE EFFORTS TO ADDRESS CHILD MARRIAGE.

(a) IN GENERAL.—The Attorney General shall establish a working group which shall, not later than 180 days after the date on which the National Commission to Combat Child Marriage in the United States issues the final report required under section 4(g)(3), promulgate a model State statute that prohibits child marriage by requiring a person to be at least 18 years of age or, for a State with an age of majority that is older than 18 years of age, the age of majority in the State, at the time of marriage.

(b) COMPOSITION OF THE WORKING GROUP.—The working group established under subsection (a) shall be composed of 8 members, of whom at least 1 member shall be from the following components of the Department of Justice:

- (1) The Office of Legal Policy.
- (2) The Office of Legislative Affairs.
- (3) The Child Exploitation and Obscenity Section of the Criminal Division.
- (4) The Human Rights and Special Prosecutions Section of the Criminal Division.
- (5) The Human Trafficking Prosecution Unit of the Civil Rights Division.
- (6) The Office of Violence Against Women.

#### SEC. 10. MODIFICATIONS TO IMMIGRATION PROVISIONS RELATING TO MARRIAGE.

(a) DEFINITIONS.—In this section:

(1) IN GENERAL.—Except as otherwise specifically provided, any term used in this section that is used in the immigration laws shall have the meaning given the term in the immigration laws.

(2) IMMIGRATION LAWS.—The term “immigration laws” has the meaning given the term in section 101(a)(17) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(17)).

(b) MODIFICATIONS TO IMMIGRATION PROVISIONS RELATING TO MARRIAGE.—

(1) DEFINITION OF NONCITIZEN.—Section 101(a) of the Immigration and Nationality Act (8 U.S.C. 1101(a)) is amended by adding at the end the following:

“(53) The term ‘noncitizen’ means any person who is not a citizen or national of the United States.”.

(2) CLASSIFICATIONS RELATING TO VISAS FOR NONCITIZEN FIANCÉS AND SPOUSES.—

(A) K VISAS.—Section 101(a)(15)(K) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(K)) is amended to read as follows:

“(K) subject to subsections (d) and (r) of section 214, a noncitizen—

“(i)(I) who is the fiancée or fiancé of a citizen of the United States (other than a citizen described in section 204(a)(1)(A)(viii)(I)) who is at least 18 years of age; and

“(II) who—

“(aa) seeks to enter the United States solely to conclude a valid marriage with the petitioner within ninety days after admission; and

“(bb) is at least 18 years of age;

“(ii)(I) who has concluded a valid marriage with a citizen of the United States who is the petitioner who is at least 18 years of age and was at least 18 years of age on the date of the marriage (other than a citizen described in section 204(a)(1)(A)(viii)(I)); and

“(II) who—

“(aa) is the beneficiary of a petition to accord a status under section 201(b)(2)(A)(i) that was filed under section 204 by the petitioner;

“(bb) seeks to enter the United States to await the approval of such petition and the availability to the noncitizen of an immigrant visa; and

“(cc) is at least 18 years of age, or is at least 16 years of age and is granted a waiver

of such age requirement based on a compelling humanitarian reason for the issuance of a visa, arising from a risk of individualized and targeted harm to such noncitizen, and which shall not include parental consent, a child in common with the petitioner, pregnancy, or any combination thereof; or

“(iii) who is the minor child of a noncitizen described in clause (i) or (ii) and is accompanying, or following to join, the noncitizen.”.

(B) IMMEDIATE RELATIVES.—Section 201(b)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1151(b)(2)(A)) is amended by adding at the end the following:

“(iii) For purposes of this subparagraph, a noncitizen spouse may only be considered the immediate relative of a United States citizen spouse if—

“(I) the United States citizen spouse is at least 18 years of age and was at least 18 years of age at the time of marriage; and

“(II) the noncitizen spouse is—

“(aa) at least 18 years of age; or

“(bb) at least 16 years of age and has been granted a waiver of the age requirement under item (aa) based on a compelling humanitarian reason for the issuance of a visa, arising from a risk of individualized and targeted harm to the noncitizen seeking a visa, and which shall not include parental consent, a child in common with the petitioner, pregnancy, or any combination thereof.”.

(C) SPOUSES OF LAWFUL PERMANENT RESIDENTS.—Section 203(a)(2) of the Immigration and Nationality Act (8 U.S.C. 1153(a)(2)) is amended by striking subparagraphs (A) and (B) and inserting the following:

“(A) who—

“(i) are the spouses of noncitizens lawfully admitted for permanent residence aged 18 years or older and who were at least 18 years of age at the time of marriage; and

“(ii)(I) are at least 18 years of age; or

“(II) are at least 16 years of age and have been granted a waiver of the age requirement under subclause (I) based on a compelling humanitarian reason for the issuance of a visa, arising from a risk of individualized and targeted harm to the noncitizen seeking a visa, and which shall not include parental consent, a child in common with the petitioner, pregnancy, or any combination thereof;

“(B) who are the children of noncitizens lawfully admitted for permanent residence; or

“(C) who are the unmarried sons or unmarried daughters (but are not the children) of noncitizens lawfully admitted for permanent residence.”.

(3) RULE OF CONSTRUCTION.—The amendments made by this subsection may not be construed to preclude, limit, or modify eligibility of any noncitizen spouse subjected to battery or extreme cruelty and otherwise eligible for relief as a VAWA self-petitioner (as defined in section 101(a)(51) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(51))), or any battered spouse (within the meaning of section 240A(b)(2) of that Act (8 U.S.C. 1229b(b)(2))), for any available relief under the immigration laws without regard to either spouse’s age at time of marriage.

(4) APPLICABILITY.—The amendments made by this subsection shall only apply to petitions or applications for any status or benefit under the immigration laws that are filed or otherwise submitted on or after the date of the enactment of this Act.

(c) PROXY MARRIAGE.—Section 101(a)(35) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(35)) is amended by striking “marriage shall have been consummated” and inserting “parties have met in person during the 2-year period immediately preceding the date of the ceremony”.

(d) PUBLIC EDUCATION ON CHANGES TO IMMIGRATION LAW.—



(1) IN GENERAL.—Beginning on the date of the enactment of this Act, the Secretary of Homeland Security and the Secretary of State, in coordination with the head of any other appropriate Federal agency, shall immediately, and on an ongoing basis, provide educational materials and information to the public, in multiple languages, on the amendments made by this section and the changes to immigration law made by such amendments.

(2) ELEMENTS.—At a minimum, the educational materials and information provided under paragraph (1) shall be—

(A) made available in multiple languages on the internet website of U.S. Citizenship and Immigration Services, including—

(i) on the U.S. Citizenship and Immigration Services homepage; and

(ii) at <https://www.uscis.gov/humanitarian/forced-marriage>;

(B) on view in public areas of the offices of U.S. Citizenship and Immigration Services in English and the 1 or more primary languages of the country in which the office is located, as applicable;

(C) presented through U.S. Citizenship and Immigration Services community forums with immigrant communities in the United States;

(D) provided to all registered immigration legal services providers in the United States for distribution to the community;

(E) made available on all relevant pages of the internet website of the Department of State;

(F) on view at United States embassies and consulates, in English and the 1 or more primary languages of the applicable country; and

(G) incorporated into video advisories on immigration requirements shown at United States embassies, consulates, and ports of entry.

(e) PROMOTION OF INFORMATION ON CHILD MARRIAGE.—

(1) IN GENERAL.—Beginning on the date of the enactment of this Act, the Secretary of Homeland Security, the Secretary of Health and Human Services, and the Attorney General, in coordination with the head of any other appropriate Federal agency, shall immediately, and on an ongoing basis, promote information on—

(A) the harmful impacts of child marriage described in section 2; and

(B) the governmental and nongovernmental resources an individual may contact to receive support services relating to such impacts.

(2) ELEMENTS.—At a minimum, the information provided under paragraph (1) shall be—

(A) made available in multiple languages on the internet website of U.S. Citizenship and Immigration Services;

(B) presented through U.S. Citizenship and Immigration Services community forums with immigrant communities in the United States;

(C) incorporated into video advisories on immigration requirements shown at United States embassies, consulates, and ports of entry;

(D) provided to all registered immigration legal services providers and refugee resettlement agencies in the United States or distribution to the community; and

(E) made available on all relevant pages of the internet website of the Department of State.

(f) UPDATES TO IMMIGRATION FORMS.—The instructions for Form I-130 (Petition for Alien Relatives) and Form I-129F (Petition for Alien Fiance(e)) shall be updated to reflect the amendments made by this section and the modifications to the immigration laws made by such amendments.

(g) PUBLIC EDUCATION.—

(1) IN GENERAL.—Beginning on the date of the enactment of this Act, the Federal Government shall immediately, and on an ongoing basis, provide educational materials and information to the public, in multiple languages, on the amendments made by this section and the changes to immigration law made by such amendments.

(2) ELEMENTS.—At a minimum, the educational materials and information provided under paragraph (1) shall be—

(A) made available on the internet website of U.S. Citizenship and Immigration Services, including—

(i) on the U.S. Citizenship and Immigration Services homepage; and

(ii) at <https://www.uscis.gov/humanitarian/forced-marriage>;

(B) on view in publicly accessible areas of the offices of U.S. Citizenship and Immigration Services;

(C) presented through U.S. Citizenship and Immigration Services community forums with immigrant communities in the United States;

(D) provided to all registered immigration legal services providers in the United States for distribution to the community;

(E) made available on the internet website of the Department of State, including at—

(i) <https://travel.state.gov/content/travel-el.html>;

(ii) <https://travel.state.gov/content/travel/en/us-visas.html>; and

(iii) <https://travel.state.gov/content/travel/en/international-travel/emergencies/forced-marriage.html>;

(F) on view at United States embassies and consulates, in English and the 1 or more primary languages of the applicable country;

(G) incorporated into video advisories on immigration requirements shown at United States embassies, consulates, and ports of entry; and

(H) included in the advisory pamphlet required under section 833 of the International Marriage Broker Regulation Act of 2005 (Public Law 109-162; 119 Stat. 3068) entitled “Information on the Legal Rights Available to Immigrant Victims of Domestic Violence in the United States and Facts about Immigrating on a Marriage-Based Visa”, which is distributed directly to applicants for family-based immigration petitions at all consular and adjustment interviews for marriage-based visas.

(h) DISTRIBUTION OF DEPARTMENT OF HOMELAND SECURITY GENDER-BASED VIOLENCE PAMPHLET (GBV PAMPHLET).—The gender-based violence pamphlet developed by the Department of Homeland Security as part of the Blue Campaign (referred to in this subsection as the “GBV pamphlet”) shall be made available and distributed as follows:

(1) INCLUSION IN IMMIGRATION FORMS.—The instructions for Form I-130 (Petition for Alien Relatives) and Form I-129F (Petition for Alien Fiance(e)) shall include—

(A) the GBV pamphlet in its entirety, in English, under the following section heading: “The pamphlet below describes what gender-based violence (GBV) is, who is affected by GBV, and how and where to seek help if you or someone you know is experiencing any form of GBV. These materials are also available in Arabic, Bengali, Chinese (Traditional), French, Hindi, Portuguese, Russian, Somali, Spanish, and Urdu.”; and

(B) within the section heading preceding the GBV pamphlet described in subparagraph (A), a link to the Blue Campaign GBV pamphlet landing page, <https://www.dhs.gov/blue-campaign/publication/gender-based-pamphlets-and-flyers>.

(2) MAILING TO PETITIONER AND BENEFICIARY.—

(A) IN GENERAL.—The Director of U.S. Citizenship and Immigration Services shall mail the GBV pamphlet to each petitioner and beneficiary of a K nonimmigrant visa pursuant to section 101(a)(15)(K) (8 U.S.C. 1101(a)(15)(K)) upon receipt of an application for such a visa.

(B) LANGUAGE.—Each GBV pamphlet mailed under subparagraph (A) shall be the version in the primary language of the petitioner and the primary language of the beneficiary, or in English if a translation into such language is unavailable.

(3) POSTING ON NATIONAL VISA CENTER WEBSITE.—The Secretary of State shall post the GBV pamphlet on the internet website of—

(A) the National Visa Center; and

(B) each consular post that processes K nonimmigrant visa applications.

(4) CONSULAR INTERVIEWS.—

(A) IN GENERAL.—The Secretary of State shall ensure that the GBV pamphlet is distributed directly to K nonimmigrant visa applicants at all consular interviews for such visas.

(B) LANGUAGE.—If a written translation of the GBV pamphlet is unavailable in an applicant's primary language, the consular officer conducting the visa interview shall—

(i) review the contents of pamphlet with the applicant orally in the applicant's primary language; and

(ii) distribute the pamphlet to the applicant in English.

(5) DISPLAY AND AVAILABILITY AT EMBASSIES AND CONSULATES.—The Secretary of State shall ensure that the GBV pamphlet—

(A) is displayed at each United States embassy and consulate; and

(B) made available in English and, if available, the primary language of the location of the embassy or consulate.

(6) DISPLAY AND AVAILABILITY AT U.S. CITIZENSHIP AND IMMIGRATION SERVICES OFFICES.—The Secretary of Homeland Security shall ensure that the GBV pamphlet is displayed and made available in English at each U.S. Citizenship and Immigration Services office at which applicant interviews for K nonimmigrant visas are conducted.

## SUBMITTED RESOLUTIONS

SENATE RESOLUTION 794—DESIGNATING SEPTEMBER 25, 2024, AS “NATIONAL ATAXIA AWARENESS DAY”, AND RAISING AWARENESS OF ATAXIA, ATAXIA RESEARCH, AND THE SEARCH FOR A CURE

Mrs. HYDE-SMITH (for herself, Mr. MURPHY, Mrs. CAPITO, and Ms. STABENOW) submitted the following resolution; which was referred to the Committee on the Judiciary:

S. RES. 794

Whereas ataxia is a clinical manifestation indicating degeneration or dysfunction of the brain that negatively affects the coordination, precision, and accurate timing of physical movements;

Whereas ataxia can strike individuals of all ages, including children;

Whereas the term “ataxia” is used to classify a group of rare, inherited neurodegenerative diseases including—

- (1) ataxia telangiectasia;
- (2) episodic ataxia;
- (3) Friedreich's ataxia; and
- (4) spinocerebellar ataxia;

Whereas there are many known types of genetic ataxia, but the genetic basis for ataxia in some patients is still unknown;